



**Agenda/Notes**  
**Office of Governor Tina Kotek**  
**RJC Criminal Justice Reform Committee**  
**February 24, 2026 – Zoom**  
**3:00 pm – 5:00 pm**

**MEMBERS**

X	Babak Zolfaghari-Azar		Nansi Lopez		Shaylie Pickrell
X	Cameron Hayes	X	Dr. Nicholas Crapser	X	Sterling Cunio
X	Mariana Urdaneta Sanchez	X	Paul Solomon	X	Tristen Edwards
	Michelle Love	X	Shay Huber		

**OTHER ATTENDEES**

X	Mia Ruston	X	Javier Cervantes	X	Valerie Colas
X	Yasmin Solorio	X	Supt. Charlotte Thrasher, DOC	X	Director Michael Reese, DOC

Topic/Lead	Notes/Main Points	Decisions/Action Items
<p><b>Department of Corrections (DOC) Gender Informed Practices Assessment (GIPA) Update: Supt. Charlotte Thrasher</b></p>	<p style="text-align: center;"><i>Meeting commences at 3:04pm by Paul. Mia Ruston shares slides "Gender Responsive Practices in Corrections".</i></p> <p><b>Mia:</b> Disappointing with the Policy Option Package (POP), but DOC looked at other ways to implement things to the extent they can. They are shifting from a recommending body to an advisory body to DOC. Want to see what types of data they can provide for key measures – like lockdown measures, visitation, addressing backlog to health services, and looking at different things we can identify things we can accomplish. And see how those changes are being memorized for the future benefit of the residents, staff, and program providers. I believe nothing was granted out of the POP. Two significant things were they had a pre-compliance manager full time, and sexual abuse liaison that they absorbed in that. They did significant work looking at how they can improve services for Center of Hope and Safety to provide expanded services. That funding didn't come through but I know they've been very creative on how they can expand that. Requested funding for body scanners – DOC was able to obtain two body scanners. There are two at Coffee Creek that are operational on loan. There's a plan to do data collection on that and hopefully make them permanent at Coffee Creek and that those body scanners can expand to other areas.</p>	

**Director Mike Reese:** I'm relatively new at DOC, been here a little over 2 years. It was clear that Coffee Creek was a high priority for the Governor's Office, we need to improve and see the work through a gender informed lens, looking at where we're headed as an organization. As I toured the 12 facilities we operate, I saw great work being done across the enterprise and a mission statement as we focused on accountability that was more about transformation, rehabilitation and redemption. We worked on a new mission statement. Our new mission is to transform lives, promote accountability, and protect communities.

**Supt. Charlotte Thrasher:** Been with Coffee Creek for about 8 months and it's been a learning journey. Many of the practices and philosophies are the same. Support from Mia and Director Reese have really assisted with creating foundations for GIPA panel and meeting measures of the recommendation. Women's pathways to incarceration often stem from overlapping factors like poverty, trauma, addiction, and abusive relationships.

We are addressing training, working with different divisions to educate our staff looking at policy and procedures. It's important to us as an organization to prioritize it. We've divided work into 5 teams led by an executive team member. We've asked to select priorities together to focus our effort as much as possible on things that are achievable. Disappointing POP wasn't funded, but in spite of that proud of the good work in each of the teams. Team 1 is focused on PREA and ensuring Coffee Creek is an institution as the changes necessary to enhance security and safety of women there. Ensuring were following the best recommendations and pass audits on the facility.

A second team focused on staffing, training, and facility culture. Hard to make changes to a culture of an organization and improve responsiveness when staff are working mandatory overtime due to excessive workload. Hiring new staff has helped us to work on that culture, allowing for better access like visitation, and training. We have a a team focused on Reentry and release, a team on operations and looking at how daily operations, and lastly a team focused on medical health services.

Body scanners are great and improve contraband detection and enhance safety for staff and AIC's. it reduces segregation placements. It helps to reduce harmful substances in our facilitates and creates a safer environment.

We have reduced segregation placements and saw that Coffee Creek did use segregation at higher rates than some other facilities. We review segregation placements daily and have conversations with officers who are making those decisions and are reducing the use of segregation and its for serious cases only. They may feel like small changes but culturally it's huge. Releasing women out of segregation quickly and small corrections can often resolve issues.

**Paul:** Appreciate the efforts with the body scanners. Going through a strip search is deeply humiliating and your efforts to reduce those efforts is great. Would love to see those machines in the men's prisons as well. As far as introduction of contraband from AIC's - we also know staff bring contraband in. Is there the same level of scrutiny and extra diligence going into reducing contraband on the staff side as the prisoner side?

**Supt. Thrasher:** Appreciate that – I've addressed a few staff members and have seen previous reports where abuse was taking place and contraband was being used. Happy to spearhead that here at Coffee Creek. Washington women's prison was the first to have a TSA like scanner to scan visitors and staff coming in. would love to partner on that and do believe that is a worthy effort to pursue.

**Tristen:** Thank you for information on contraband. In terms of segregation placement, its my understanding 'segregation' is the use of solitary confinement?

**Supt. Thrasher:** Yes, its used often interchangeably.

**Tristen:** Happy to hear there's been serious look at reducing that and acknowledgment it was being overused in the past. Do you have any numbers on reduction numbers you've seen?

**Supt. Thrasher:** Didn't put that in since it fluctuates, can get those numbers over to you.

**Tristen:** yes, would love to see that thank you.

**Supt. Thrasher:** Being Trauma and Gender informed makes your work life easier. It brings a sense of worth and community stewardship. This work has helped strengthen that. All coffee creek staff received trauma informed care training. There are many folks that want to be involved in the culture change and there's many

Supt. Thrasher to gather numbers on reduction of solitary confinement use and provide information to Tristen.

staff that don't want to be involved and we are seeing an exodus of staff but are also recruiting staff that believe people can change. A lot of that work is just by having conversations. Can tell you we saw increased engagement at Coffee Creek and AIC's exponentially. Coffee Creek had second largest increase with morale. We have filtered in questions about culture and trauma informed philosophy for our new leaders. Excited for National Institute of Corrections partnering with DOC who will be here in March to deliver leadership training for our officer in charge group. In April they'll be back for a class called "Working with women", and another class like "teaching our teachers" developed specifically for Coffee Creek staff on best practices.

**Paul:** Appreciate the emphasis on culture work. We know POC are disproportionately represented in DOC custody, but staff don't necessarily reflect population they serve. Especially in Eastern Oregon. Has there been a real shift in terms of population reflection in staff?

**Supt. Thrasher:** We are focusing on female representation with staffing and leadership positions. There are female focused recruiting events and getting college students interested in this career, we need diverse representation. Our female population really enjoys ability to speak with female staff and have that level of communication there. Have asked group recruiting team to increase presence of female staff. If you have folks you know, Coffee Creek is a great place to work.

**Sterling:** Not that familiar with Coffee Creek, but am an expert on solitary confinement with DOC. How has the review process changed, is it still apart of the larger DOC segregation rule and if so, under that rule, how has the review process changed both operationally and culturally?

**Supt. Thrasher:** Rule has not changed but there is latitude that can be given to how we perceive the way justice should be served. We know that the use of segregation isn't an effective tool to change behavior. But onsite conversation and progressive discipline, and conversation can. We have made internal changes and so when OIC's are looking at an incident they are taking in the whole picture. Working in female prisons, there's a way smaller segregation population than in male prisons.

**Sterling:** Is it OICs that use segregation less? Are you

working with them? I've been through most common use is safety and security and operationally. Has that act been reduced?

**Supt. Thrasher:** We're challenging some of these previous culture belief on use of segregation.

**Shay:** Is there any focus on engagement with incarcerated women in/with mental health support, deescalating training, emotional management and identification while incarcerated? In addition to the trainings that staff have undertaken to decrease segregation techniques being enforced.

**Supt. Thrasher:** No specific training but there is a constant review of segregation population and reviewing decisions being made on a daily basis.

**Shay:** Noticed you've done quite a bit of work with staff and such but curious of the aspect of the incarcerated women on tacking that side as well.

**Supt. Thrasher:** Have classes that hit on those issues and patterns folks then do take on if they aren't focusing on improvements within incarceration setting. They are intervention based classes addressing issues and find them to be really effective. There's also great work through mental health team to develop peer support programs. I do have a list of Coffee Creek programming and there's many different things that can be used to address behaviors and life change that folks can engage with. Can send that forward if you'd like to see it.

**Shay:** Yes, would be very interested to look at that, and any data collected after with changes and implementation being made.

**Director Reese:** Want to talk about medical services. Its such an important part of what we do at Coffee Creek. As I dig into healthcare system, noticed all our institutions were struggling with services. Made the difficult decisions to replace two staff members and bring on new staff. Also hired on Flacon Group for statewide assessment of health services division and provided a report and roadmap to achieve better healthcare services. Some we already implemented and some needed more personnel. We have another ask in short session to do more because it takes resources and doctors, nurses, and qualified mental health professionals, etc. to do this work. It's in progress but I will say we've seen great progress. Women in custody

Supt. Thrasher to gather and share information on Coffee Creek proگرامing used to address behaviors, deescalation training, and emotional management.

want to know when appointments will take place, when they can see a mental health provider, and get medications etc.

Health Record system launch- Coffee Creek will be last institution, (Oregon State Penitentiary was the first) and are expanding to four other institutions in April and will go system wide. Right now, everything is in paper charts and is hard to track and ensure people are getting right medications.

**Supt. Thrasher:** Reentry and release efforts – this team has focused on a roadmap to reentry guide. Ensures and reflects lived experience.

**Director Reese:** It is a time of transformation and have an opportunity to do something wildly different at DOC. With support, excited about where we're headed and work we're doing.

*Director Reese shares "Replacing an Aging OSP & Addressing DOC's Growing Geriatric Population" slides*

**Director Reese:** This is a time of transformation at DOC. Looked at staffing levels, we've hired over 1300 new security staff. In last five years we've had opportunity to reimagine training, onboarding, and expectations for staff. There are two big problems at DOC. Right now, its aging infrastructure and aging population. A population that has higher needs than ever before. Seeing more people with substance use disorders, mental health and substance use, - the cooccurring disorders can make it hard.

We are sharing this story and being transparent. Want people to come into OSP to see the work we are doing and hear from AICs and staff of living and working there. Was in the facility last summer on a hot day in Salem and it was over 110 degrees in top tiers at OSP. You have people trying to keep cool and noting staff with heavy uniforms. We're incarcerating people who were never built for that population.

We've got fire systems in need of repair, ventilation, asbestos, lead paint, no heating or cooling that keeps it at a livable environment. Don't want to say maintenance staff aren't trying to stay up with it but as they repair other areas break. The facility isn't ADA compliant; we have one elevator in the entire facility.

We spend over \$1M in maintenance. Aging population is

growing, in 2014 it was 12%, and by 2026 we anticipate higher percentage. We've talked with the Governor's Office and legislature on compassionate release – there are challenges but we will continue to work with our partners on this.

Feasibility study will include stakeholder engagement, labor organizations, and want to better understand opportunities we have in the Salem area. We're currently in Step 1 with planning and assessment. There are other states doing some best practices. We are looking at options as we move forward.

**Paul:** Recognize that the prison population isn't getting any younger and it's an expensive endeavor to lock people up who are in prison who have high medical needs. Remember back when we had a conversation in 2011-2012 looking at a prison build. Former governor looked at recommendations for sentencing reforms and would love to look at whole landscape like compassionate release, are there things we can do legislatively for prison population, and release people in DOC custody. Appreciate your time on this today.

**Director Reese:** Was part of Justice Reinvestment in Multnomah County. That process worked, we were able to not build Junction City and provided people resources and systems of accountability that meaningfully impacted people. Was grateful to be apart of that in Multnomah County. I see that as complementary of what we are doing here at OSP. We are trying to humanly house population here. Alternatives of incarceration and ability to release that valve, and see this as complementary.

**Tristen:** Want to point out clarification on the slide on how much this might cost. Noticed that the cost estimates were based on 1K beds. Doesn't OSP have closer to 2K people incarcerated?

**Director Reese:** 1K for medical facility like mental health housing, substance use disorder, and then 1K beds in medium and housing. We see cost savings just moving forward with spending less money on incarceration with less layers than a max penitentiary.

**Tristen:** The estimate before we have a real estimate is close to \$800M dollars just for buildings of these two separate facilities. I'm focused on cost because that's what legislature is focused on right now. Budget deficient has become extreme with cuts. Doesn't this feel like an opportunity to have a real

conversation if we should be incarcerating people at the same rate we have been? All of this data you've developed around aging in prison population, if someone is a highly medical needed person are they still a risk to the population? What kind of energy and efforts are you putting in or supporting when it comes to pushing that other level of – why do we have all these people in these facilities if our systems cant handle it?

**Director Reese:** Would love to be part of a stakeholder group to how can we get less people in, but we are on the back end of that. That is something that would require potentially a ballot measure to change things like a measure. Was part of the Multnomah County team for Justice Reinvestment, HB 3134 that looked at resources at the front end.

In terms of state budget, yes, it's a challenging time. General Fund dollars wouldn't be used to build a new prison. It would be through capitol bond funds. Would allow City of Salem, Marion County, and Oregon to repurpose land and housing, mixed used development. It would allow us to move that facility to area we already own and use that acreage reimaged.

**Paul:** It comes with a cost even if its not out of the general fund initially.

**Tristen:** I think of the ways people end up in prison. We're making a lot of decisions that DOC has to bare the cost of the bill. At no point in any of those conversations we talk about how much this will cost and if we have the resources to house people we are sending to prison. Means no matter how many people we send, DOC and state has to take the bill. Is this ever talked about with how to build the DOC budget or public safety system?

**Paul:** When HB 3134 is passed, Criminal Justice Commission gave us daily county reports because we would look at length of stay and we had twice of the statewide average.

**Director Reese:** We are an end user and CJC does a lot of data collection. They are quarterly looking at trends and what the prison population will look like in the years ahead.

**Tristen:** Because of the people making the decisions about who ends up in prison, how do you cut costs to prison beds when we talk about a time about cutting costs to food and healthcare?

**Director Reese:** We're doing everything we can to set up adults in custody so they don't come back. If we can stop recidivism, we'll need less beds. So when people leave custody, they got treatment they needed and resources. As we look at our strategic plan, that is one of our focuses for the next five years. Proud of the work were doing knowing there's a lot more we can do.

**Babak:** Thinking of immediate medical need for folks. Don't think I saw how many people we are talking about in terms of elderly population needing medical needs?

**Director Reese:** We have about 1200 who are 60 and older, spread across the state in different facilities. It's a ballpark number; those folks present about 15 years older because of other natures for examples

**Babak:** What year will built happen?

**Director Reese:** 2033, if everything were to align perfectly but it likely won't go as planned from inception to completion.

**Babak:** Thinking about more immediate solutions, getting creative and thinking about Coffee Creek. Can we move folks to other facilitates to get needs met?

**Director Reese:** Coffee Creek is only intake facility and its only women's prison. There just isn't one like it in the valley. We don't want to move women and damage their support systems; some aren't built to house specific population that Coffee Creek has. Moving women to different facility isn't possible but always looking to make things work.

**Legislative Update-  
Valerie**

- Valerie:** Bills tracking are:
- HB 4041 – omnibus bill. Has passed house. Had public hearing yesterday, works session set for tomorrow.
  - HB 4089 – went from House Labor and Workforce development committee. Set for work session today. Still in the house.
  - HB 4096 – aggravated possession of firearm. No longer active. Had only one hearing.
  - HB 4101 – increase crime of attempting to elude a police officer. No longer active.
  - HB 4140 – Has public hearing on 23<sup>rd</sup> and work session on 25<sup>th</sup>.
  - HB 4151 – passed the house. Referred to senate judiciary. Work session being held on 25<sup>th</sup>.
  - SB 1516 – Passed senate and had first reading on

	<p>the House today.</p> <ul style="list-style-type: none"> <li>• SB 1530 – Passed senate on 2/24. No current update. Will go to the house but hasn't been referred to be assigned to committee.</li> <li>• SB 1579 – passed senate and first reading in the house were today.</li> <li>• HB 4157 – passed house, referred to senate judiciary. Is having another work session on 25<sup>th</sup>.</li> <li>• SB 1515 – passed senate and no other updates at this time.</li> </ul> <p>Immigration response Bills</p> <ul style="list-style-type: none"> <li>• HB 4079 – passed house. Work session to be held on 2/26</li> <li>• HB 4091 - Work session on 2/24.</li> <li>• HB 4111 – Referred to Senate Judiciary.</li> <li>• HB 4114 – passed house, work session on 2/25.</li> <li>• HB 4138 – Work session on 2/16, carried over on 2/24. Unsure where we are at with this one.</li> <li>• SB 1595 – Referred to senate judiciary, passed and is on second reading today.</li> <li>• SJR 203 – makes amendments to Oregon constitution. Referred to Senate Judiciary. Work session held on 2/16 and referred to Rules Committee with no action at this time.</li> </ul>	
<p><b>Feasibility DOC Discussion and Letter Update</b></p>	<p><b>Tristen:</b> Our letters have passed and were distributed today.</p> <p><b>Javier:</b> Letter went to Governor today via Andre.</p>	
<p><b>DOC Subcommittee Update</b></p>	<p><b>Tristen:</b> Do you have a meeting set with DOCI or updates to share?</p> <p><b>Cameron:</b> No updates at this time.</p>	
<p><b>Budget Calendar Preview-Javier</b></p>	<p><b>Javier:</b> This is mostly around REIS and agencies. Paul has been very involved in the process. Budget Engagement Timeline:</p> <ul style="list-style-type: none"> <li>• March Budget Instructions Published <ul style="list-style-type: none"> <li>○ Budget instructions published March 17</li> <li>○ Kick off with agencies march 17</li> </ul> </li> <li>• May-July REIS Presentations</li> <li>• September: Agency request budget due</li> <li>• September-November: REIS Review and advising</li> <li>• January Governor's budget</li> </ul>	
<p><b>Announcements</b></p> <ul style="list-style-type: none"> <li>• Remember to update contact information</li> <li>• Term Expiration</li> </ul>	<p>Announcement</p> <ul style="list-style-type: none"> <li>• If you're two-year term is expiring this spring, please respond and let us know if you want to return or conclude your service. March 16<sup>th</sup> is the deadline for responding.</li> </ul>	

- Recruitment window for new members will be open March 16-27<sup>th</sup>
- You have received an email to update our contact info.

*Meeting concludes at 4:57pm*

## Meeting Materials



GIPA-RJC-2.24.2026.pdf



OSP Replacement Presentation-RJC-2.2



RJC - CJRC - Bills of 2026 RJC Request to Interest 2026 Short SSupport for Conducti



## Zoom Chat

15:03:12 From Javier Cervantes, Gov. Office (El, He, Him, His) to Hosts and panelists:

- o DOC GIPA Update: Mia Ruston (30 minutes)
- o Feasibility DOC Discussion (30 minutes)
- o Legislative Update-Valerie (15 minutes)
- o Letter Update (10 minutes)
- o DOC Subcommittee Update (10 minutes)
- o Budget Calendar Preview-Javier (5 Minute)
- o Announcements (5 minutes):
- o Remember to update contact information
- o Term Expirations

15:04:23 From Jennifer Black to Hosts and panelists:

Sterling, long time no see. I hope you're well.

15:09:28 From Javier Cervantes, Gov. Office (El, He, Him, His) to Hosts and panelists:

- o DOC GIPA Update: Charlotte (30 minutes)
- o Feasibility DOC Discussion (30 minutes)
- o Legislative Update-Valerie (15 minutes)
- o Letter Update (10 minutes)
- o DOC Subcommittee Update (10 minutes)
- o Budget Calendar Preview-Javier (5 Minute)
- o Announcements (5 minutes):
- o Remember to update contact information
- o Term Expirations

15:39:44 From Shay Huber she/her to Hosts and panelists:

is there any focus on engagement with incarcerated women in/with mental health support, deescalating training, emotional management and identification while incarcerated?

15:41:13 From Shay Huber she/her to Hosts and panelists:

in addition to the trainings that staff have undertaken to decrease segregation techniques being enforced

15:44:29 From Babak Zolfaghari-Azar to Hosts and panelists:

brb

16:45:23 From Paul Solomon to Hosts and panelists:

Sorry I need to drop off. Good to see you all.

16:47:38 From Yasmin Solorio, Gov Office (She/her) to Hosts and panelists:

Next meeting is April 28th

16:53:41 From Yasmin Solorio, Gov Office (She/her) to Hosts and panelists:

Contact info update link: [https://docs.google.com/forms/d/e/1FAIpQLSeMA5o4VfTihVmOE5gGN4-y7BjnR\\_8WisLijwmv5ofkRMaFwQ/viewform?usp=dialog](https://docs.google.com/forms/d/e/1FAIpQLSeMA5o4VfTihVmOE5gGN4-y7BjnR_8WisLijwmv5ofkRMaFwQ/viewform?usp=dialog)

# Gender Responsive Practices in Corrections

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Michael Reese

Director, Oregon Department of Corrections

Charlotte Thrasher

Superintendent, Coffee Creek Correctional Facility



# DOC Mission



# Incarcerated Women are Unique



**Women's pathways to incarceration often stem from overlapping factors such as poverty, trauma, addiction, and abusive relationships.**

**70% of women incarcerated in prisons and jails report experiences of intimate partner violence and victimization.**

**90% of women with criminal justice system involvement have experienced some form of trauma.**

# Implementation Teams



# Gender-Responsive Operations



## Body Scanners

- Implement body scanners to improve contraband detection and enhance safety for staff and AICs.

## Reduced Segregation Placements

- Segregation placements reviewed daily.



# Staffing, Training, and Facility Culture



**Foundational Culture Work**

**Leadership Development and Promotional Integration**

**Staffing Improvements and Facility Climate**

**NIC Partnership and Specialized Training**

**Post Academy Expansion**

# Medical Services



GIPA and Falcon  
Recommendations

Health Service  
Business Plan

Agency's 3-yr  
Strategic Plan



# Reentry and Release



## Roadmap to Reentry

- Guide outlines the roles of Transition Coordinators and Release Counselors
- Release timelines and practices
- Collaboration with women at Coffee Creek

## Release Items

- backpacks containing essential items such as hygiene kits, water bottles, and other basic necessities
- provided with a new release outfit

## State Issues ID Cards

- Partnership with DMV mobile unit
- Goal: Releasing AICs have state issued ID cards

# PREA



## PREA SART - Closed Cases - Jul 2025 - Dec 2025

Reset Page

Investigation Close Date ⓘ

Multiple selections

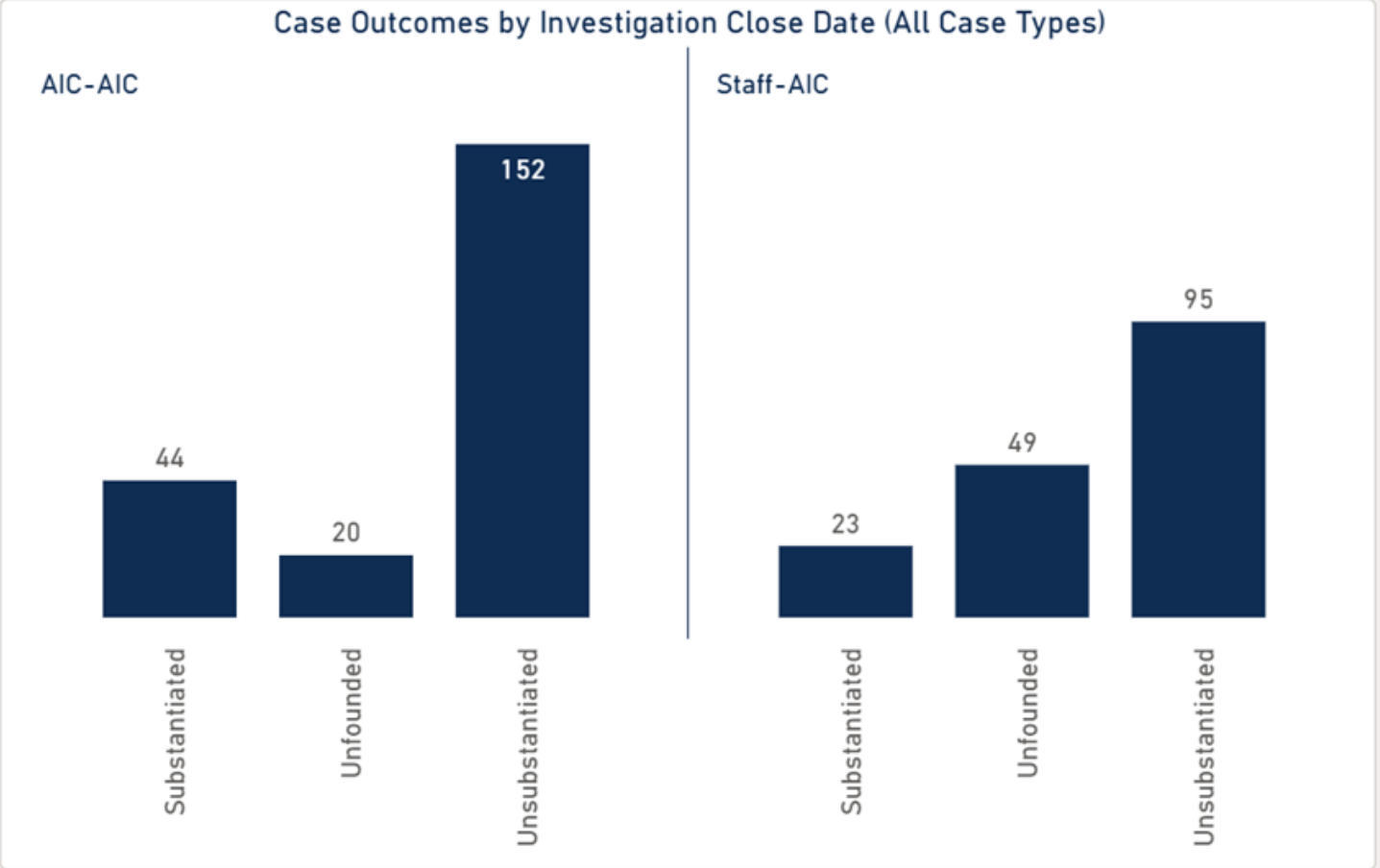
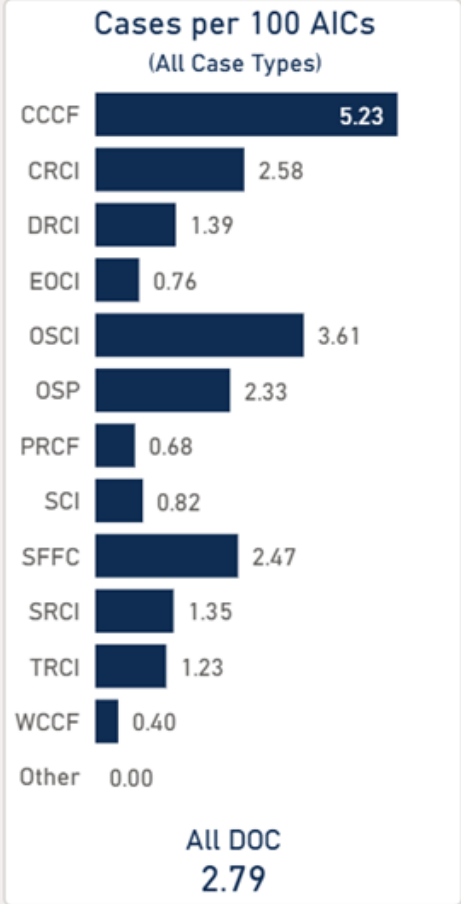
Case Type

All

- Deselec...
- CCCF
- CRCI
- DRCI
- EOCI
- OSCI
- OSP
- PRCF
- SCI
- SFFC
- SRCI
- TRCI
- WCCF
- Other

Note: Incidents at a prior facility are not included on this page

- Welcome
- Overview
- Closed Cases
- Case Status
- Glossary
- About the Data





## Get In Touch With Us



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<https://www.oregon.gov/doc>



Oregon Department of Corrections  
3723 Fairview Industrial Drive, S.E., Suite 200  
Salem, OR 97302

# Replacing an Aging OSP & Addressing DOC's Growing Geriatric Population

Michael  
Reese

Director, Oregon  
Department of  
Corrections

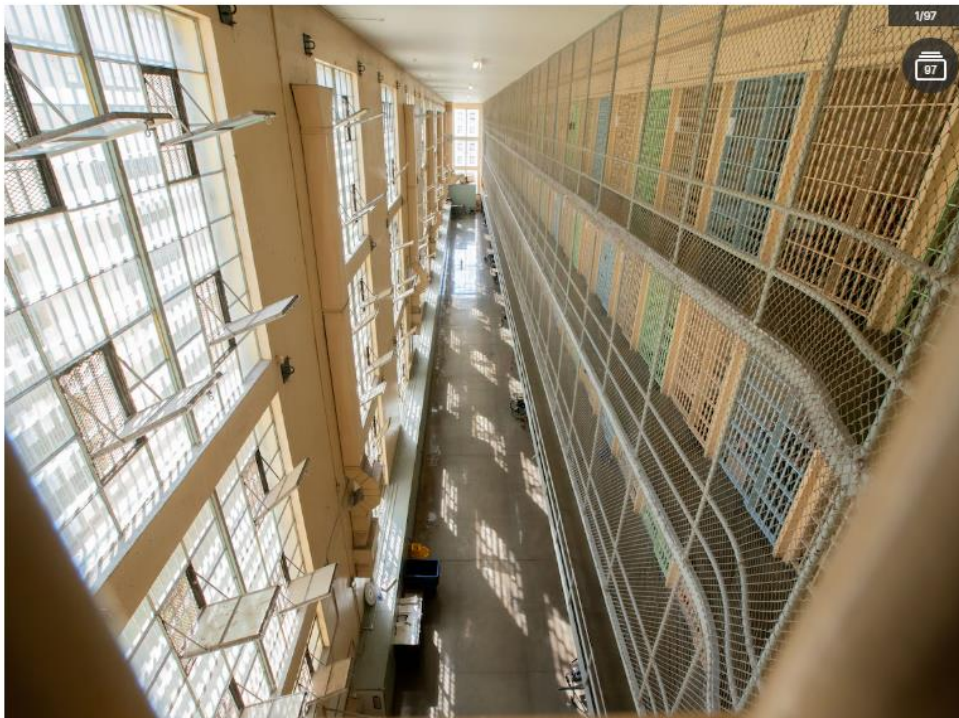


# Challenges We Hope to Address



## Inside Oregon's oldest prison: 114-degree cells and \$13M annual repairs

Updated: Oct. 20, 2025, 12:43 p.m. | Published: Oct. 19, 2025, 5:00 a.m.



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NEWS CULTURE MUSIC PODCASTS & SHOWS SEARCH

NATIONAL

### The U.S. prison population is rapidly graying. Prisons aren't built for what's coming

MARCH 11, 2024 · 5:12 AM ET  
HEARD ON MORNING EDITION

Meg Anderson

7-Minute Listen PLAYLIST TRANSCRIPT

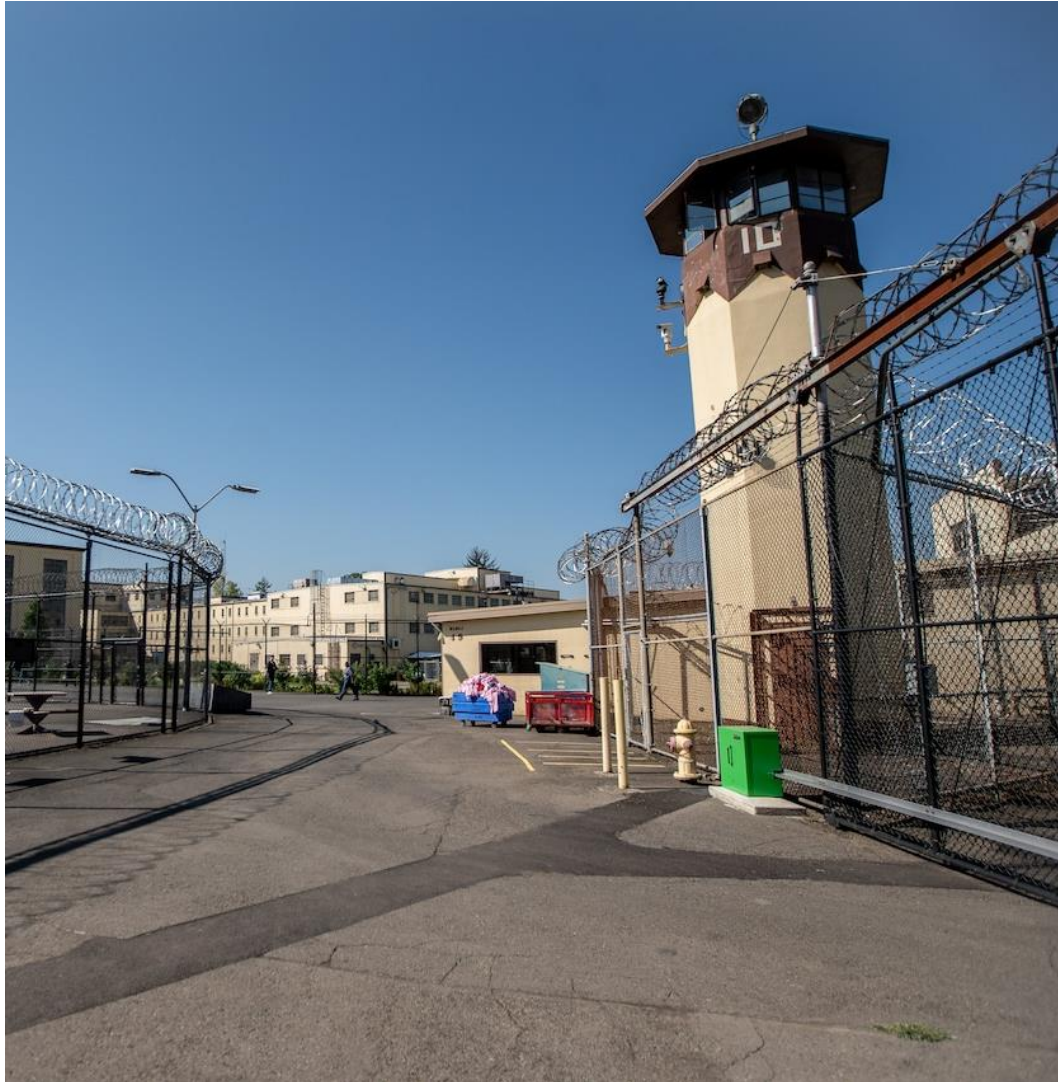
# OSP Physical Plant Issues



- Fire systems
- Ventilation
- Asbestos
- Lead paint
- Heating & cooling
- Boilers
- Drainpipes
- Sewage system
- Cell sizes/door openings
- Stairs/no elevator access
- Infirmary
- Special housing design



# OSP Budget for Operations, Maintenance, & Repairs



**Annual Operating Costs** **\$96,232,761**

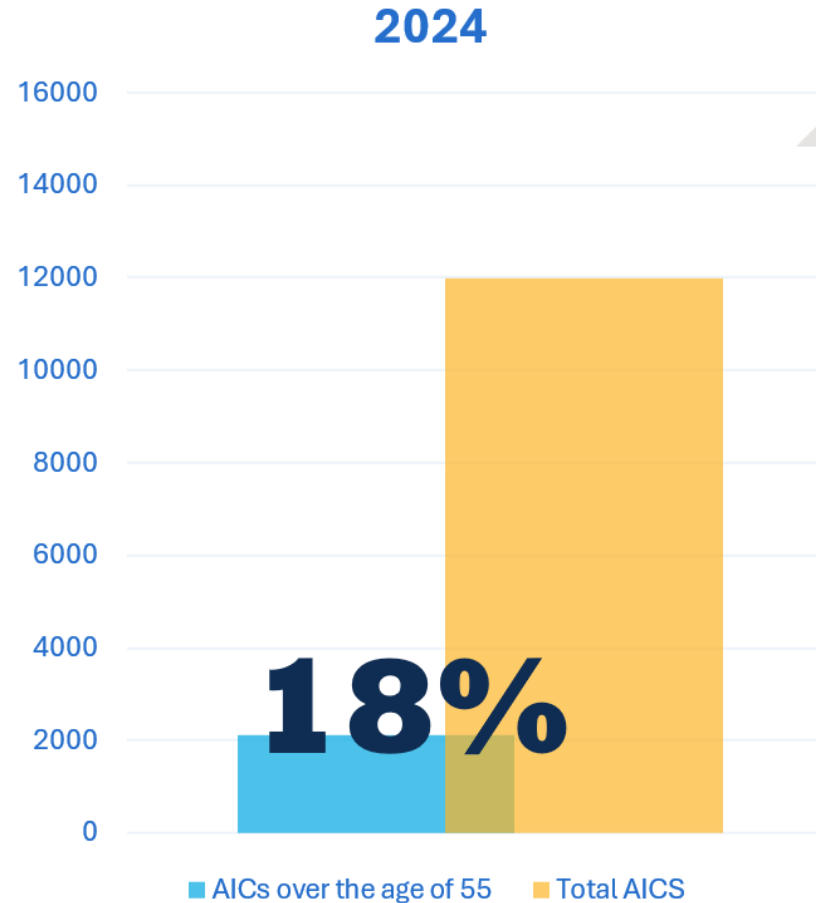
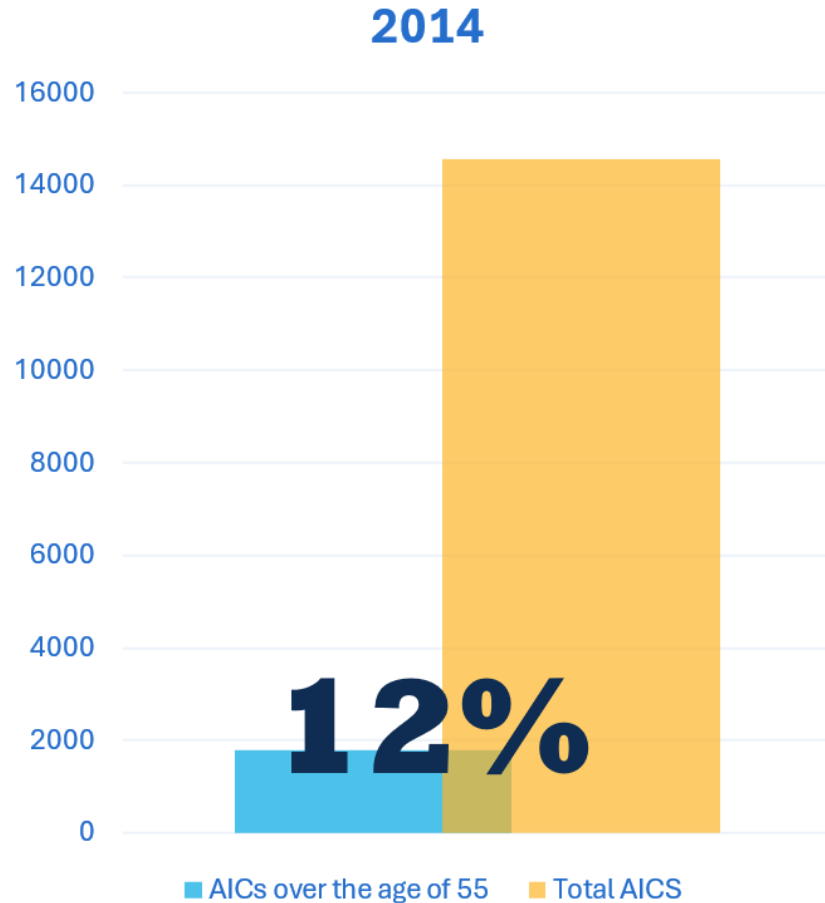
Utility Costs \$3,500,000

Maintenance \$1,300,000

Repairs \$13,000,000

**Deferred Maintenance,  
Seismic, and HVAC** **\$111,000,000**

# Aging Population: Demographic Change



**15%**  
**Growth**  
**in last**  
**10 years**

# Geriatric Care Issues



## **Infirmaries are not equipped to provide:**

- Memory care
- Assisted living
- Long-term illness recovery
- Hospice care



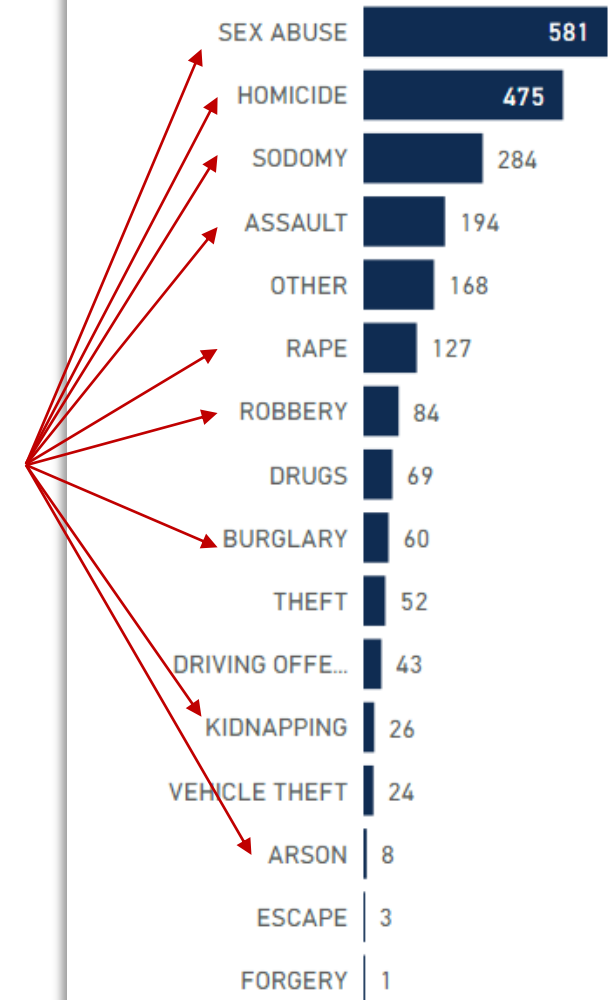
# Geriatric Care Limitations



- Statute requiring DOC to maintain custody of AICs until their release date.
- Mandatory minimum sentences and their impact on release dates.
- Inability to leverage Medicare/Medicaid while in custody.
- The average projected release date for those 55+ is age 73.

## Measure 11 Crimes

55+ AICs by Offense Group



# Today's Purpose



Review a preliminary set of concepts to  
guide the development of the OSP  
feasibility study.

# The OSP Feasibility Study



## Step 1

- Planning & Assessment
- Q1, 2026

## Step 3

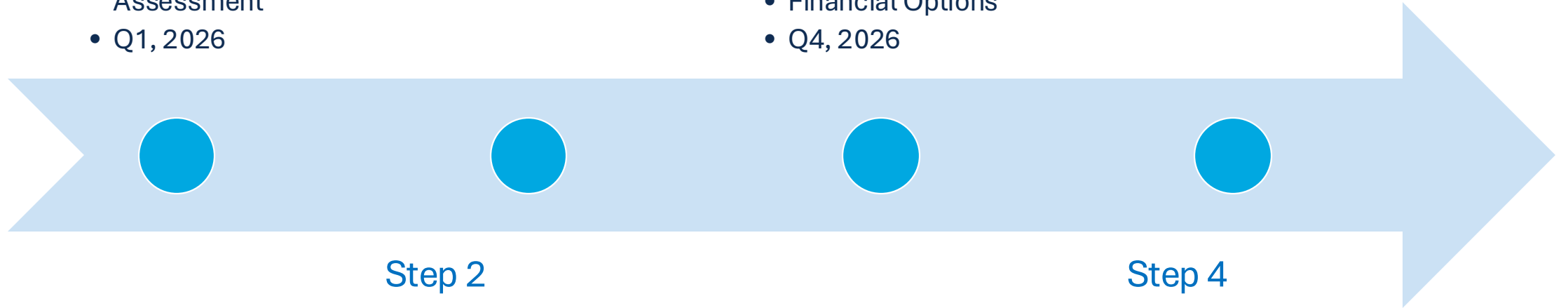
- Final Report
- Financial Options
- Q4, 2026

## Step 2

- Future Needs Analysis
- Site & Design Options
- Stakeholder Input
- Q2-3, 2026

## Step 4

- Legislative Determinations
- Q1-2, 2027



# Considerations at this Stage



- Are we thinking creatively across systems?
- Are national best practices guiding our study?
- Could law changes reduce our structural needs?
- Are we exploring every alternative?
- Does the proposal justify the expense?



# Assorted Best Practices from Other States



## Medical Release

**Colorado's** 'Special Needs Parole' program

**Massachusetts'** 'Medical Parole' program.

**Virginia's** 'Geriatric Conditional Release' program

## Contracted 3<sup>rd</sup> Party Care

**Connecticut's** '60 West' private nursing home partnership

**Washington's** community-based skilled nursing facility partnership.

## Specialized Agency Facilities

**California's** Stockton facility for the medically infirm (~1,700 beds)

**Ohio's** 50+ focus at Hocking Correctional Facility

**Pennsylvania's** Laurel Highlands Facility for elderly and sick AICs

**Washington's** Coyote Ridge Correctional Facility assisted living unit.

# Fiscal “Back of Napkin” Calculations



## If a **Medical Facility**

Cost \$465M (~1,000 beds, 2026 costs)

- Approximate annual bond payment: ~\$37M
- Estimated annual health care savings: ~\$60M
- Estimated annual cost when occupied:  
Saves Oregon ~\$27M

## If a **Secure Facility**

Cost \$300M (~1,000 beds, 2026 costs)

- Approximate annual bond payment: ~\$23M
- Estimated annual facility operations savings: ~\$23M
- Estimated annual cost when occupied:  
Break even

# DOC Mission



# Additional Resources



## [Care for Aging Patients in the Correctional Setting \(2024\) | National Commission on Correctional Health Care](https://ncchc.org/position-statements/care-for-aging-patients-in-the-correctional-setting/)

<https://ncchc.org/position-statements/care-for-aging-patients-in-the-correctional-setting/>

## [The Growing Geriatric Prison Population: a Dire Public Health Consequence of Mass Incarceration - PMC](https://pmc.ncbi.nlm.nih.gov/articles/PMC8648927/)

<https://pmc.ncbi.nlm.nih.gov/articles/PMC8648927/>

## [Aging Behind Bars: Study Highlights Rising Disability Rates Among Older Adults in Prisons | Johns Hopkins | Bloomberg School of Public Health](https://publichealth.jhu.edu/2025/aging-behind-bars-study-highlights-rising-disability-rates-among-older-adults-in-prisons)

<https://publichealth.jhu.edu/2025/aging-behind-bars-study-highlights-rising-disability-rates-among-older-adults-in-prisons>



## Get In Touch With Us



(503) 945-9090



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<https://www.oregon.gov/doc>



Oregon Department of Corrections  
3723 Fairview Industrial Drive, S.E., Suite 200  
Salem, OR 97302

- **HB 4041**

WHAT THE MEASURE DOES: The measure is a public safety omnibus that reduces two categories of driving while suspended from a misdemeanor to a violation; increases the presumptive sentence for fleeing or attempting to elude a police officer in a vehicle for either repeat offenses or for causing an injury to another person; creates new procedural requirements for petitions for post-conviction relief for nonunanimous jury verdicts; establishes new procedures for sentence computations and for addressing erroneous releases; and increases the monetary value thresholds for varying degrees of theft and criminal mischief. The measure declares an emergency and is effective on passage, but it delays the operation of some sections.

**Passed the House. Now in Senate Judiciary – public hearing held on 2/23; work session scheduled 2/25**

- **HB 4089**

WHAT THE MEASURE DOES: The measure clarifies when a person commits the crime of theft of services. It requires Oregon's Interagency Compliance Network to develop methods for gathering and sharing information related to individuals and entities that commit theft-of-services offenses and do not comply with laws relating to taxation or employment. It establishes that a direct contractor or subcontractor who knowingly hires an unlicensed construction labor contractor commits a Class A misdemeanor for the first offense and a Class C felony for subsequent offenses. The measure increases the criminal penalty from a Class A misdemeanor to a Class C felony for intentionally using a construction contractor's license number without authorization or using a construction contractor's license number regardless of authorization with the intent to deceive the public.

**Went from House Labor and Workforce development committee to the Rules committee. Scheduled for a public hearing and work session on 2/24**

- **HB 4096**

The Act creates the new crime of aggravated felon in possession of a firearm. (Flesch Readability Score: 65.7). Creates the crime of aggravated felon in possession of a firearm when a person who has been convicted of a felony possesses three or more firearms or has certain prior convictions. Punishes by a maximum of 10 years' imprisonment, \$250,000 fine, or both.

**No longer active**

- **HB 4101**

The Act increases crime seriousness for the crime of attempting to elude a police officer. The Act states the OCJC must make sentence longer than the OCJC has it now. (Flesch Readability Score: 70.3). Increases sentencing guidelines for felony fleeing or attempting to elude a police officer. Takes effect on the 91st day following adjournment sine die

**No longer active**

- **HB 4140**

WHAT THE MEASURE DOES: The measure expands the types of telecommunications entities whose property is subject to scrap metal laws. It adds telecommunications providers' copper and copper alloy wires and stripped metallic wires to the materials deemed "commercial metal property," which only a commercial seller or its agent may sell to a scrap metal business. The measure also adds documentation of ownership to the metal property record requirements for specified commercial metal property. It requires scrap metal sellers to subscribe to and use a free scrap metal theft alert system, as identified in Oregon Department of Justice rules, and it prohibits a scrap metal business from conducting transactions with individuals while out of compliance with those requirements.

**Passed House. Referred to Senate Judiciary – public hearing held 2/23. Work session scheduled 2/25**

- **HB 4151**

WHAT THE MEASURE DOES: The measure creates a new Class C felony under the existing crime of initiating a false report, wherein a person intentionally causes the deployment of an "enhanced law enforcement response" and, as a result, recklessly causes serious physical injury to or the death of another person. The measure designates this offense a person felony. The measure defines "enhanced law enforcement response" as a response that involves both the dispatch of two or more officers and one of several other characteristics, such as the evacuation of bystanders, specialized tactical teams, or the initiation of shelter-in-place directives.

**Passed House. Referred to Senate Judiciary – public hearing held 2/23. Work session scheduled 2/25**

- **SB 1516**

WHAT THE MEASURE DOES: The measure is a public safety omnibus that regulates law enforcement use of automated license plate readers, reinforces a magistrate's authority to consider primary and secondary release criteria when making pretrial release decisions, and directs the Criminal Justice Commission to select a culturally responsive technical assistance provider for the Justice Reinvestment Equity Program grants. The measure declares an emergency, effective on its passage. [94966](#)

**Passed Senate. First reading in House 2/24**

- **SB 1530**

WHAT THE MEASURE DOES: The measure adds threatening a public official to the crime of aggravated harassment if the person intentionally subjects the official to alarm by conveying, to the public official or their family, a threat to inflict serious physical injury on them or their family. The measure limits the crime to threats intended to cause alarm, could reasonably be expected to cause alarm, and were conveyed because of the official's performance or nonperformance of a public duty, the official's status or position, or any other factor related to the official's office or duties. The measure declares an emergency, effective on its passage.

**Passed Senate on 2/24 following third reading .**

- **SB 1579**

WHAT THE MEASURE DOES: The measure elevates the offense severity for making a false report of child abuse from a Class A violation to a Class B misdemeanor. It makes the crime a Class A misdemeanor if the person has one prior conviction for the offense, and a Class C felony if the person has two or more prior convictions for the offense. The measure takes effect on the 91st day following adjournment sine die. [94965](#)

**Passed Senate. First reading in House on 2/24**

**Related or might be of interest**

- **HB 4157**

WHAT THE MEASURE DOES: The measure adds a new exception to the “hearsay rule” of the Oregon Evidence Code for statements related to crimes of trafficking in persons, purchasing sex with a minor, promoting prostitution, or compelling prostitution, or attempts, conspiracies, or solicitations of any of those crimes involving a commercial sex act, if the statements were made by a victim within 24 hours after the commercial sex act, was recorded or made to certain law enforcement or emergency personnel, and has sufficient indicia of reliability. The measure establishes what a court must consider to determine whether a statement has sufficient indicia of reliability. The measure takes effect on the 91st day after adjournment sine die. [94868](#)

**Passed House. Referred to Senate Judiciary. Public hearing and work session on 2/23. Work session scheduled on 2/25.**

- **SB 1515**

WHAT THE MEASURE DOES: The measure modifies provisions relating to the wrongful conviction compensation process and post-conviction relief based on a finding that individuals who have been wrongfully convicted and imprisoned in Oregon have been unable to obtain proper reparations because of substantive and technical issues with existing law. The measure declares an emergency, effective on its passage. [94972](#)

**Passed Senate on 2/24.**

### **Immigration/Federal Response Bills**

- **HB 4079**

WHAT THE MEASURE DOES: The measure requires school districts and institutions of higher education to adopt policies governing institutional responses to federal immigration authorities on school property and imposes reporting requirements. It declares an emergency and takes effect on September 30, 2026. [94609](#)

**Passed House. Referred to Senate Education committee. Public hearing held 2/14. Work session scheduled 2/26**

- **HB 4091**

WHAT THE MEASURE DOES: The measure prohibits the militia or armed forces of another state, territory, or district from entering Oregon to perform military duties, unless approved by the governor or in federal active duty status under the authority of the president. The measure prohibits the governor and other state officials from helping to mobilize the Oregon National Guard (ONG) for law enforcement or immigration enforcement but allows participation in support, logistics, or surveillance roles related to border security. It declares an emergency, effective on its passage. [94589](#)

**Passed House. Referred to Senate Veterans, Emergency Management, federal and World Affairs. Public hearing and possible work session scheduled 2/24.**

- **HB 4111**

WHAT THE MEASURE DOES: The measure generally renders an individual's immigration status inadmissible in a civil proceeding unless such status is an essential element of a party's claim. It establishes two employment-claim exceptions, allowing the introduction of immigration status-related evidence through a confidential post-trial filing: 1) for a final removal order in an immigration proceeding solely to calculate damages for future wage loss, and 2) for a federal work authorization if the party was awarded reinstatement to a position. If a party moves to submit immigration-related evidence at trial, the measure directs the court to hold a hearing outside the jury's presence and to render all related materials confidential. The measure prohibits an employer from taking an adverse action against an employee for updating personal information to reflect a lawful change to their federal employment authorization. It states that it is legal for an employer to comply with federal employment authorization verification requirements. The measure protects employers if a third-party benefits administrator independently takes adverse action in response to changes in the employee's personal information or federal employment authorizations. It also prohibits law enforcement officers from profiling a person based on immigration status. The measure takes effect on the 91st day following adjournment sine die.

**Passed House. Referred to Senate Judiciary. Public hearing held 2/23. Work session scheduled 2/25.**

- **HB 4114**

WHAT THE MEASURE DOES: The measure creates a cause of action against any person who enters property, under color of law, without a judicial warrant or a

judicially recognized exception to the warrant requirement. The measure declares an emergency, effective on its passage.

**Passed House. Referred to Senate Judiciary. Public hearing held 2/23. Work session scheduled 2/25.**

- **HB 4138**

WHAT THE MEASURE DOES: The measure establishes identifiability requirements for officers of law enforcement agencies operating in Oregon, regardless of whether the agency is federal, out-of-state, or within Oregon. It requires these law enforcement agencies to have a public policy generally restricting the use of facial coverings by their on-duty officers, and prohibits law enforcement officers from wearing facial coverings while on duty except in specific circumstances. The measure limits when a public body or a state or local law enforcement agency may cooperate with federal or out-of-state law enforcement agencies. The measure creates a cause of action to seek an injunction against a law enforcement agency or public body for violating the provisions on facial coverings, identifiability, and cooperation with federal or out-of-state law enforcement. The measure declares an emergency, effective on its passage. [94960](#)

**Referred to House Judiciary. Work session held 2/16 with do pass amendments. Second reading in the house on 2/19. Rules suspended and carried over to 2/23 calendar. Carried over on 2/24. Passed House. First reading in Senate and referred to Rules. Public hearing scheduled 2/25 and work session scheduled 2/26.**

- **SB 1595**

WHAT THE MEASURE DOES: The measure extends the deadline for professional licensing boards to publish specific guidance for internationally educated individuals from July 1, 2026, to January 1, 2028. It also extends the deadline for professional licensing boards to comply with additional established statutory guidelines concerning internationally educated individuals from January 1, 2026, to January 1, 2028. The measure declares an emergency, effective on its passage. [95107](#)

**Referred to Senate Judiciary. Passed. On Senate Floor – second reading scheduled 2/24.**

- **SJR 203**

WHAT THE MEASURE DOES: The measure proposes an amendment to Article I of the Oregon Constitution to establish a right of the people of Oregon “to be free from enforcement of the law by secret police” and refers the amendment to the people for a vote.

**Referred to Senate Judiciary. Work session held 2/16 with action to be adopted with amendments. Referred to Rules Committee by prior reference.**

February 9, 2026

Governor Tina Kotek  
900 Court St NE  
Salem, OR 97301

Re: Request to Support for Conducting Long-Term Planning Process for a Potential New Oregon State Penitentiary

Dear Governor Kotek:

Since 2013 and the passage of HB 3194 (Justice Reinvestment), Oregon has committed to a smaller correctional footprint through smart, safe and sensible reforms that have prevented the need to open two prisons and allowed for the closure of two facilities. Prisons are the least effective and most expensive public safety tool. Especially during the current economic downturn, Oregon needs to best steward our resources to create safety, hold people accountable, and invest in the resources people convicted of crime and crime survivors need to thrive.

The Oregon Department of Corrections faces multiple challenges, including having one of the oldest prison populations in the country whose medical needs are difficult and expensive to meet, aging facilities, prisons in remote locations that struggle with staff and forced overtime, a workforce whose health and wellness are suffering, and information technology that is grossly outdated.

In light of the challenges of the elderly and medically infirm prisoners, DOC has requested and received funds in the 2025 legislative session to begin planning for a potential new Oregon State Penitentiary. While this might solve one issue, many others will still exist even if a new prison is built. We also encourage exploration of different avenues for addressing the aging prison population, such as compassionate release.

Instead of continuing on this narrow path, we request support for conducting a broad, long-term planning process similar to the data driven and stakeholder engagement that led to HB 3194. By creating a long-term, comprehensive plan, Oregon DOC and the legislature can work together to create the best outcomes for AICs and staff alike and get the best return on our limited investments.

Attached to this request is a letter from members (current and recent past) from the Public Safety Subcommittee of Ways and Means to its co-chairs expressing support for this longer-term process that includes a data-driven, stakeholder engaged process.

Sincerely,

Tristen Edwards and Paul Solomon  
Racial Justice Council Members