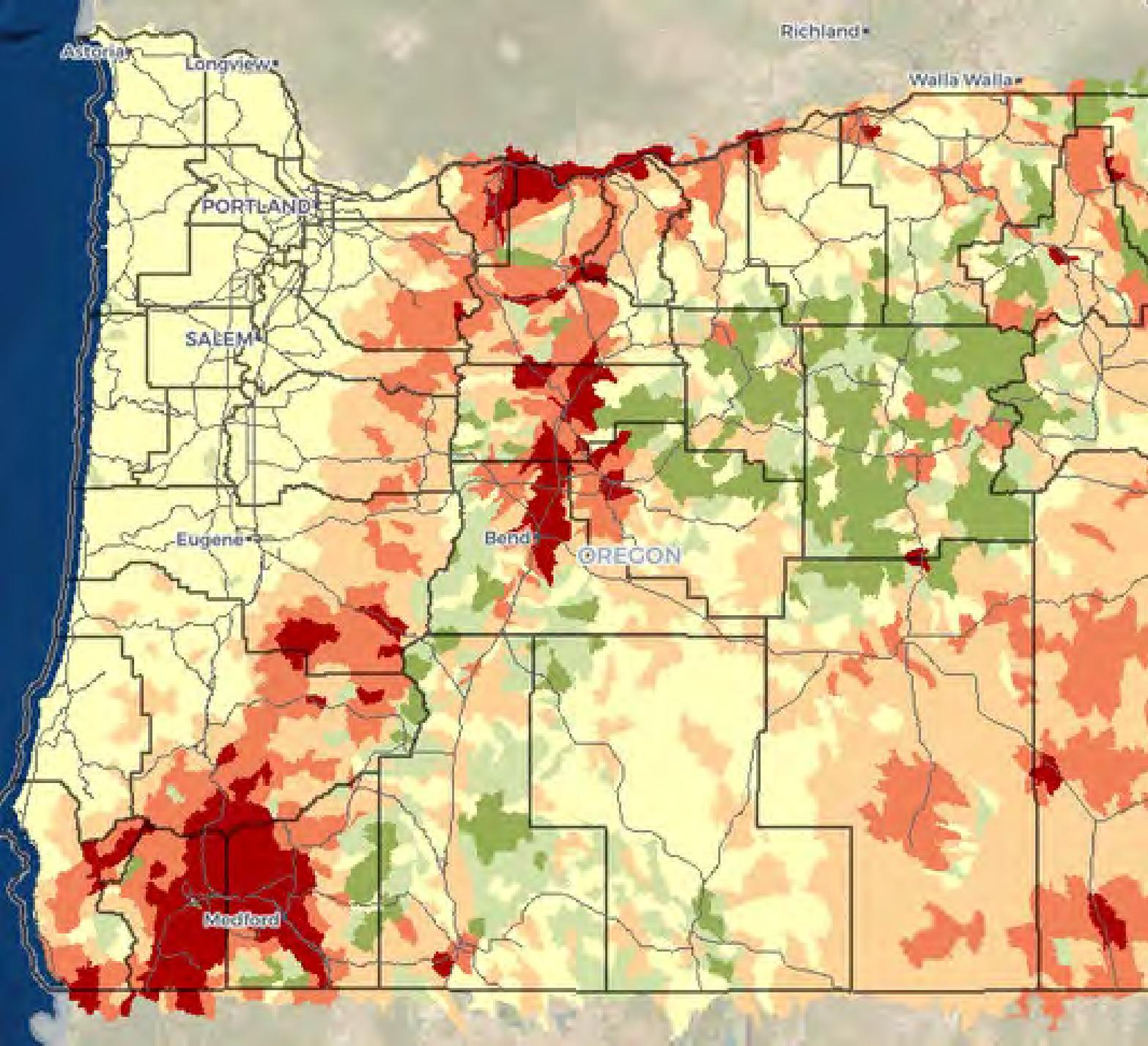


# GOVERNOR'S COUNCIL ON WILDFIRE RESPONSE

MARCH 18, 2019





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# GOVERNOR'S WILDFIRE RESPONSE COUNCIL



## AGENDA

8:30-9:00am: **Doors Open**

9:00-9:10am: **Welcome, Introductions, Agenda** (Matt Donegan, Wildfire Council)

9:10-9:45am **State & Federal Leadership**

- Governor Kate Brown, State of Oregon
- Donegan, Wildfire Council
- Fire Marshal Jim Walker, State of Oregon
- State Forester Peter Daugherty, State of Oregon
- Under Secretary Jim Hubbard, United States Department of Agriculture
- Chief Vicki Christiansen, United States Forest Service

9:45-10:00am **Break**

### **The Implications of Wildfire**

10:00-10:10am **Implications Framework** (Donegan)

10:10-10:45am **Wildfire in the West** (Paul Hessburg, United States Forest Service)

10:45-11:00am **Implications – Environment**

- Ecological Integrity (Ryan Haugo, The Nature Conservancy)

## GOVERNOR'S WILDFIRE RESPONSE COUNCIL



### 11:00-12:45      **Implications – Social**

- Public Safety (Sally Russell, City of Bend, Oregon)
- Human Health (Kirsten Aird, Oregon Health Authority)
- Environmental Justice (Charles Wilhoite, Meyer Memorial Trust)
- Electrical Infrastructure (Stefan Bird, Pacific Power)
- Water Infrastructure (Chris Chambers, City of Ashland)
- Public Finance (Travis Medema, Oregon Department of Forestry)
- Government Program Delivery (Peter Daugherty, ODF)

### 12:45-1:15pm      **Lunch**

### 1:15-1:45pm      **Implications – Economy**

- Forest Products (Michael Cloughesy, Oregon Forest Resources Institute)
- Tourism & Other Industries (Sara Morrissey, Travel Oregon)

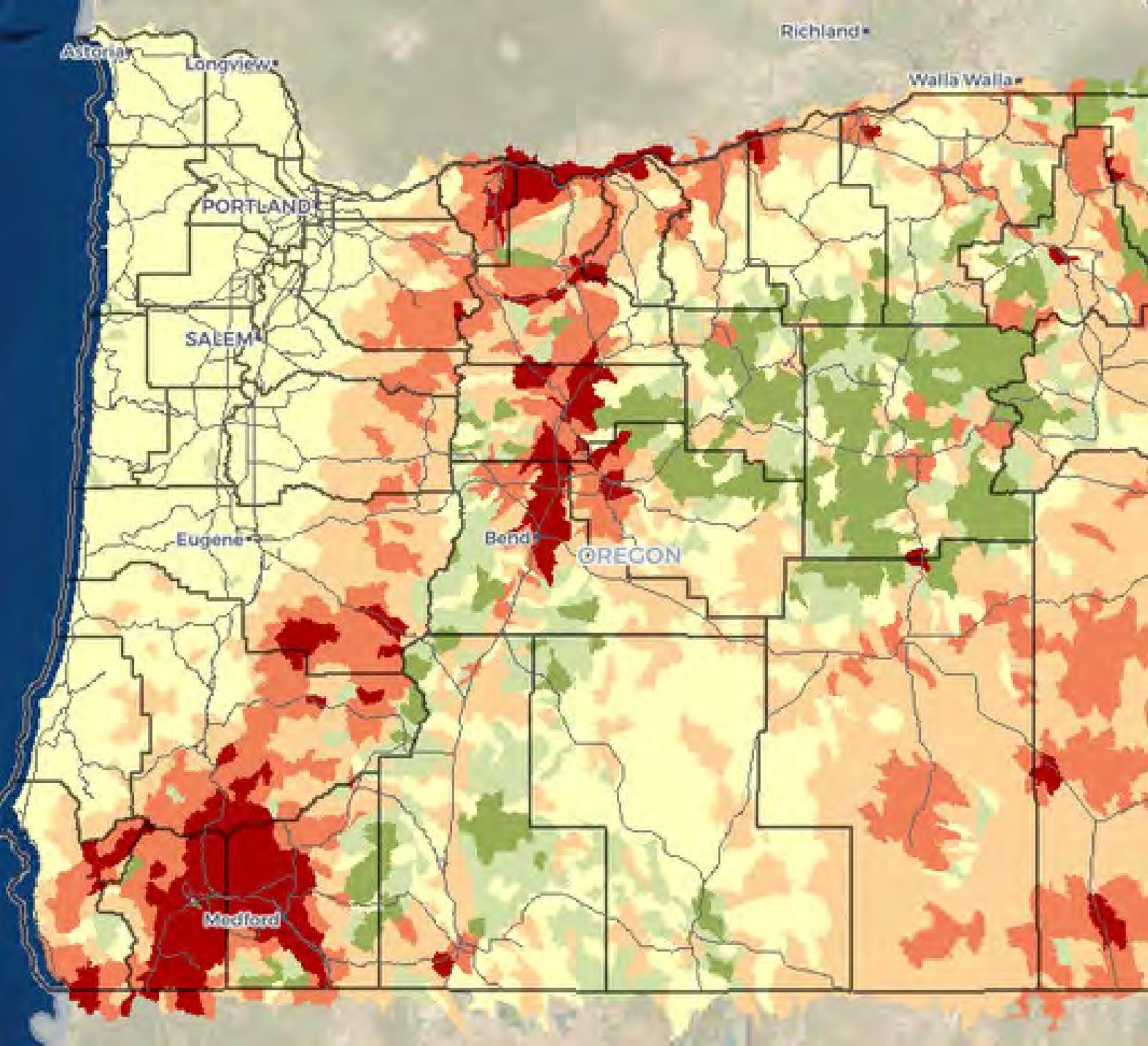
### 1:45-1:50pm      **Recap** (Donegan)

### 1:50-2:50pm      **Council Member Discussion** (Led by Donegan)

### 2:50-3:00pm      **Next Meeting** (Donegan)

- Council Work Plan
- Next Meeting Date, Location

### 3:00pm      **Adjourn and Reception**



# GOVERNOR'S COUNCIL ON WILDFIRE RESPONSE

MARCH 18, 2019



# 3 Chambers of Sustainability

I. Environment

II. Social

III. Economy

## GOVERNOR'S COUNCIL ON WILDFIRE RESPONSE

MARCH 18, 2019



# Implications

## I. Environment

- Ecological Integrity

## II. Social

- Public Safety
- Human Health
- Environmental Justice
- Electrical Infrastructure
- Water Infrastructure
- Public Finance
- Government Program Delivery

## III. Economy

- Forest Products
- Tourism & Other Industries

# GOVERNOR'S COUNCIL ON WILDFIRE RESPONSE

MARCH 18, 2019

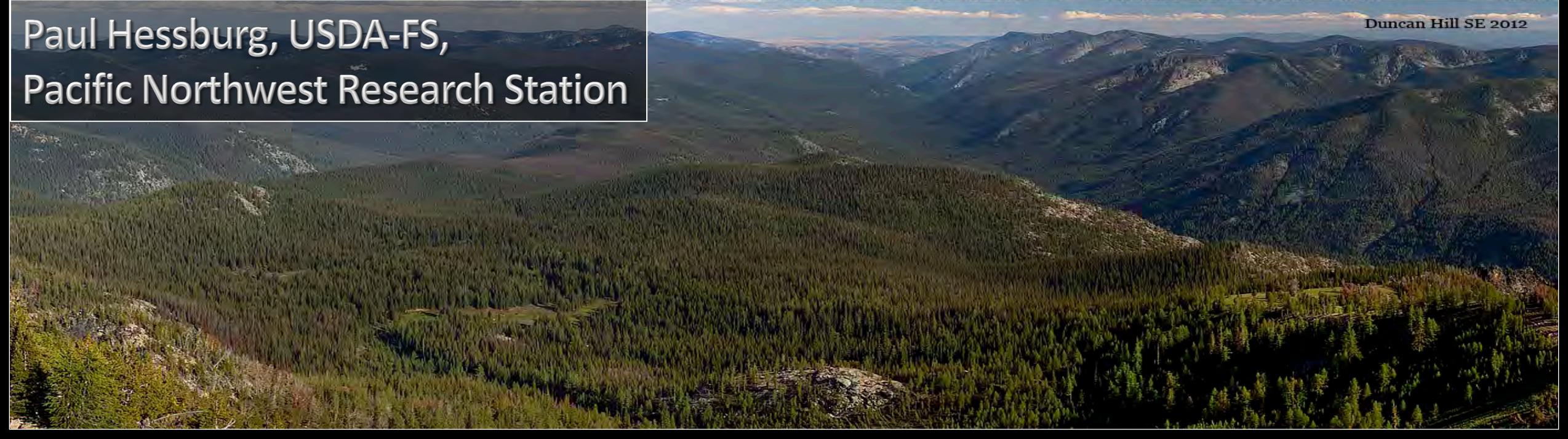




Duncan Hill SE 1934

## The Changing Landscape and Fire Ecology of Interior Oregon Forests

Paul Hessburg, USDA-FS,  
Pacific Northwest Research Station



Duncan Hill SE 2012

# INTERIOR OREGON

A region of great biotic, cultural, & environmental diversity



...but it has changed dramatically since 1850



Grasslands decreased...

...forests increased



1934



2010

Dry slopes and ridgetops...

...filled in with trees



Complex forest age patchworks...

...became uniform



Patchworks of burned and recovering forest...

...gave way to continuous forest

South  
I

Aneroid Mtn. 9,702

West  
I



Copyright 2018 John F Marshall



Top Photo: 09/07/1936, U.S. Forest Service  
National Archives and Records Administration, Seattle, WA  
Osborne Panorama- 120 degrees

Historical Photographic Comparison from Red Mtn.  
Eagle Cap Wilderness, Wallowa Mountains, Oregon  
Copyright 2018 John F Marshall

Bottom Photo: John F Marshall 09/18/2018  
From 9,000 feet overlooking McCully Basin

Abundant high meadows...

...gave way to dense forest

# NOT JUST TRUE OF DRY FORESTS



Top: U.S. Forest Service 1936  
National Archives

McCully Creek, Wallowa Mtns.  
Eagle Cap Wilderness, Oregon

Bottom: John F Marshall 2018

**MANY CHANGES  
MANY AGENTS**

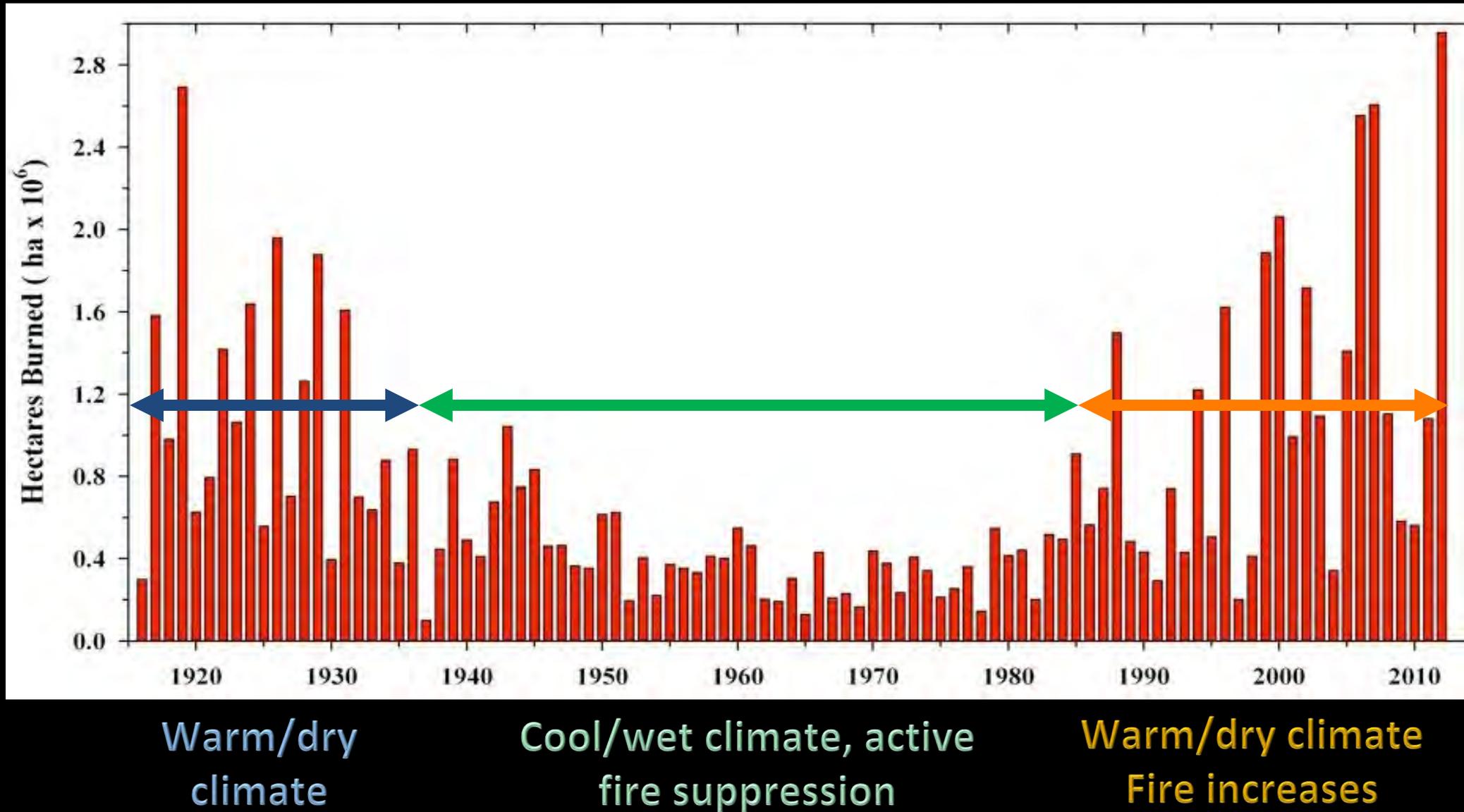
**CHANGE AGENTS:**

Roads and railroads  
Subdividing by ownership  
Clearcutting  
Selection cutting  
Domestic livestock grazing  
Fire suppression  
Urban/rural development  
Agriculture  
Climate change

**KEY CHANGES:**

Created a vast fuelbreak network  
Fragmented forests by varied management plans  
Cut older forests; Removed large trees; left small trees;  
increased vulnerability to fire, I&Ds  
Livestock ate the grasses, excluding frequent fires  
Widely increased forest area and density  
Excluded fires, promoted aggressive fire suppression  
Eliminated grasslands/shrublands, excluded fires  
Larger and more severe fires

# THE CLIMATE HELPED WITH FIRE SUPPRESSION



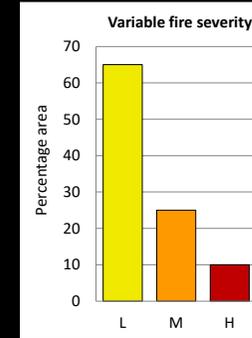
# SHIFTING FIRE REGIMES



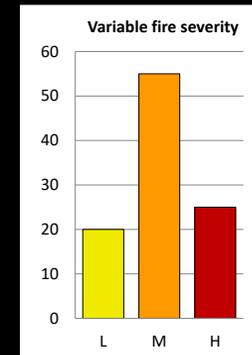
Leecher Mtn SW 1930



## Historical



## Current

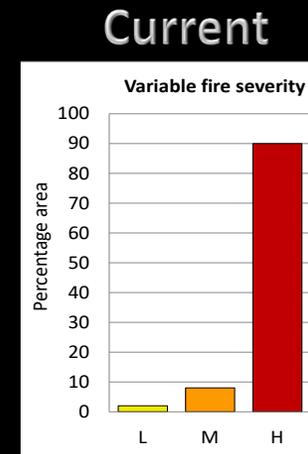
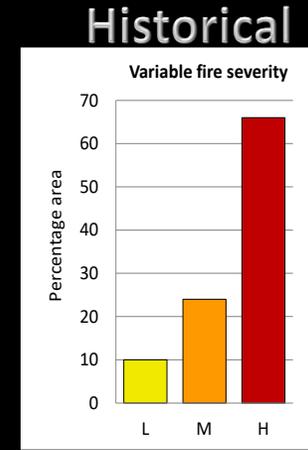


- ✓ Low severity fire (LSF): <20% of the tree cover killed, common in dry forests
- ✓ Fires every 5-30 yrs, reducing surface fuels, thinning trees
- ✓ High-frequency reinforced low severity
- ✓ More extreme climate conditions, more severe fires

# SHIFTING FIRE REGIMES

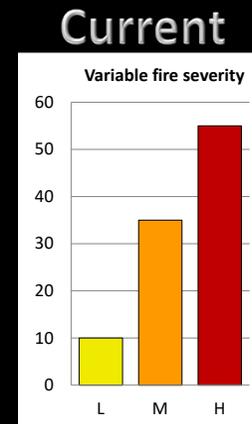
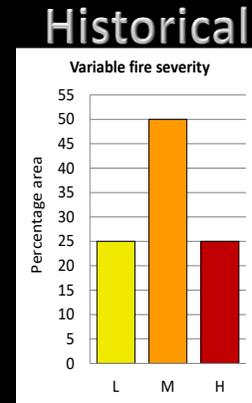


Bethel Ridge 1936



- ✓ High severity fire (HSF): >70% of the tree cover killed
- ✓ Common in moist & cold forests where fires occurred every 150-300+ yr
- ✓ Mild climate/weather conditions favored milder fires
- ✓ Created variation in fire severity & fire event patch size distributions

# SHIFTING FIRE REGIMES



- ✓ Mixed severity fire (MSF): 20-70% of the tree cover killed
- ✓ Common in DMC & MMC forests w/ PP, DF, GF, WL
- ✓ Fires occurred every 30-50+ yrs, both surface and crown fire effects
- ✓ Occasionally both milder & more severe fires occurred, weather/climate driven

# IMPORTANT FEEDBACKS

- 1) Locally—LSFs & MSFs continually thinned forest patches, reducing tree density and fuels



*Time zero*



How these patch-level feedbacks worked...

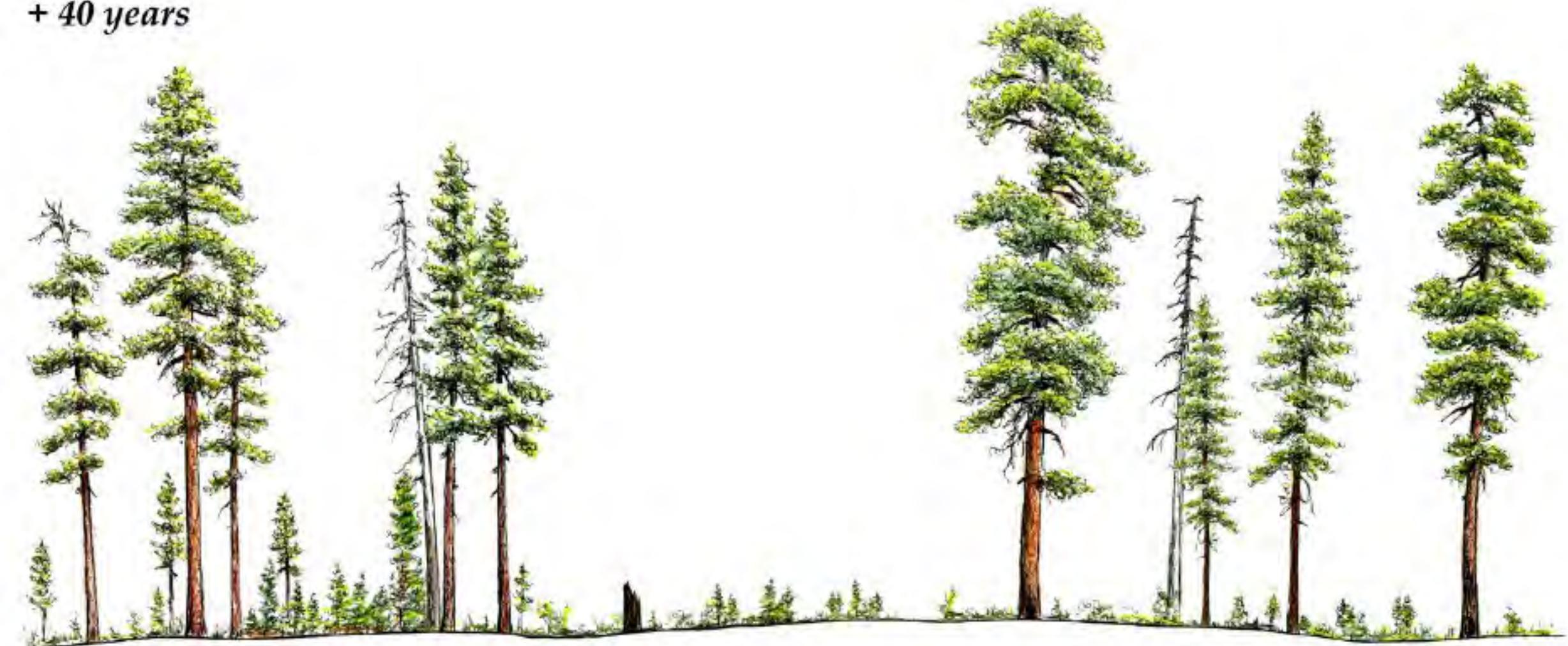
Bob Van Pelt illustrations...

# Without fire suppression

*+ 20 years*



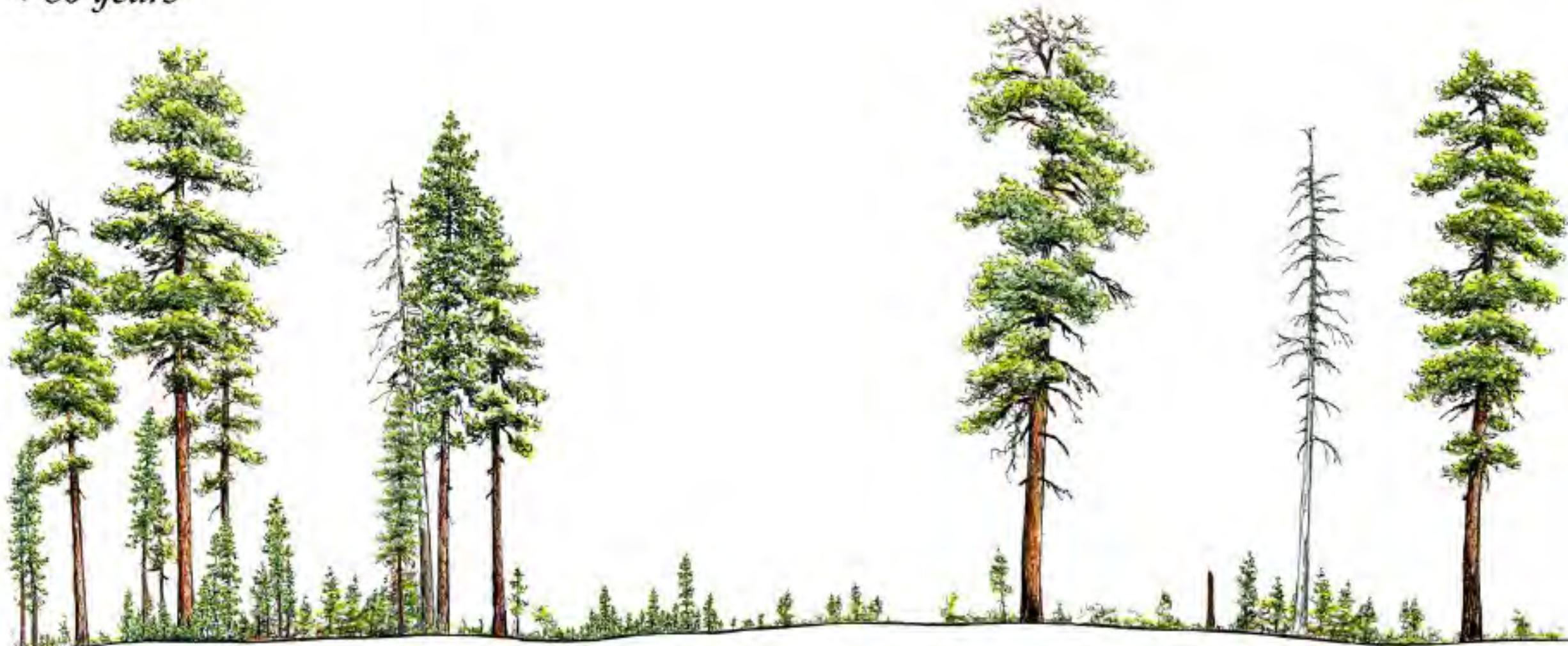
*+ 40 years*



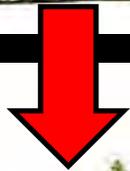
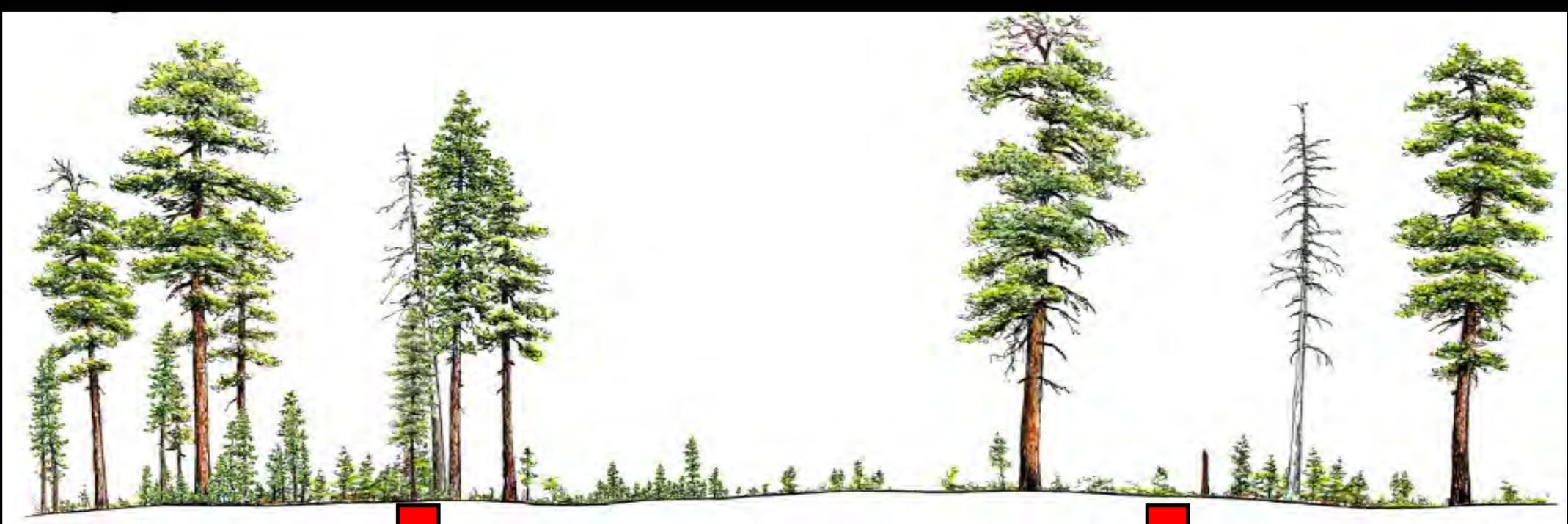
*+ 60 years*



*+ 80 years*



DENSITY,  
LAYERING  
INCREASE  
W/O FIRE



# IMPORTANT FEEDBACKS

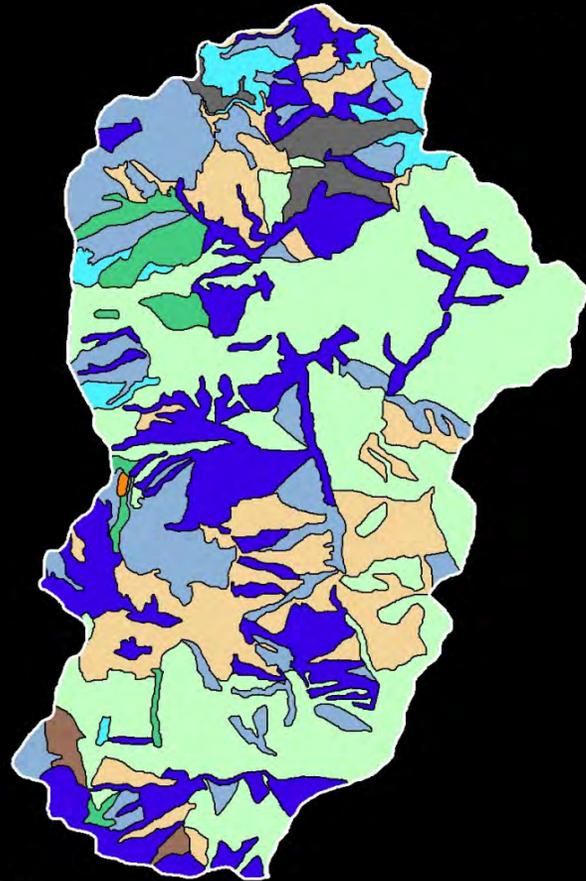
- 1) Locally—LSFs & MSFs continually thinned forest patches, reducing tree density and fuels



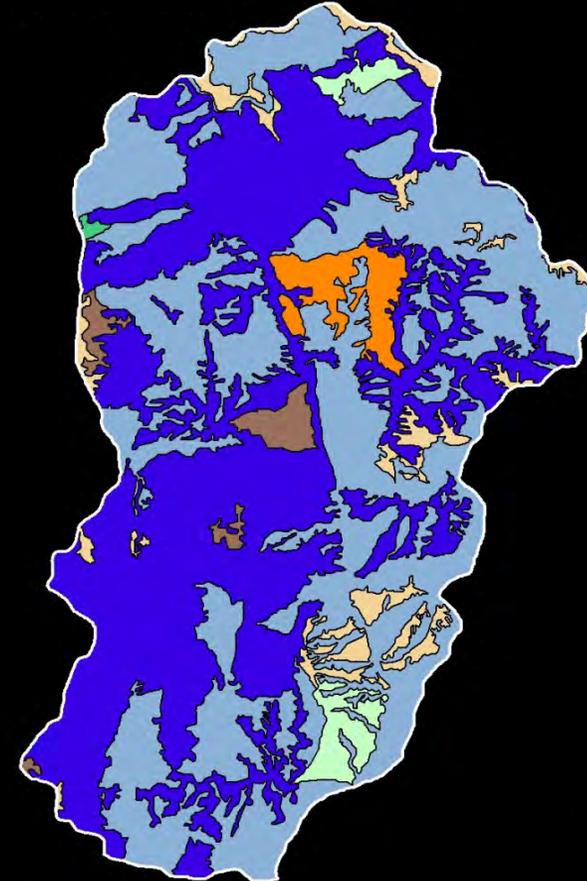
- 2) Regionally—fires created variable patchworks of nonforest, early, mid, late seral conditions, these patterns spatially controlled future fire size & severity



Historical



Current



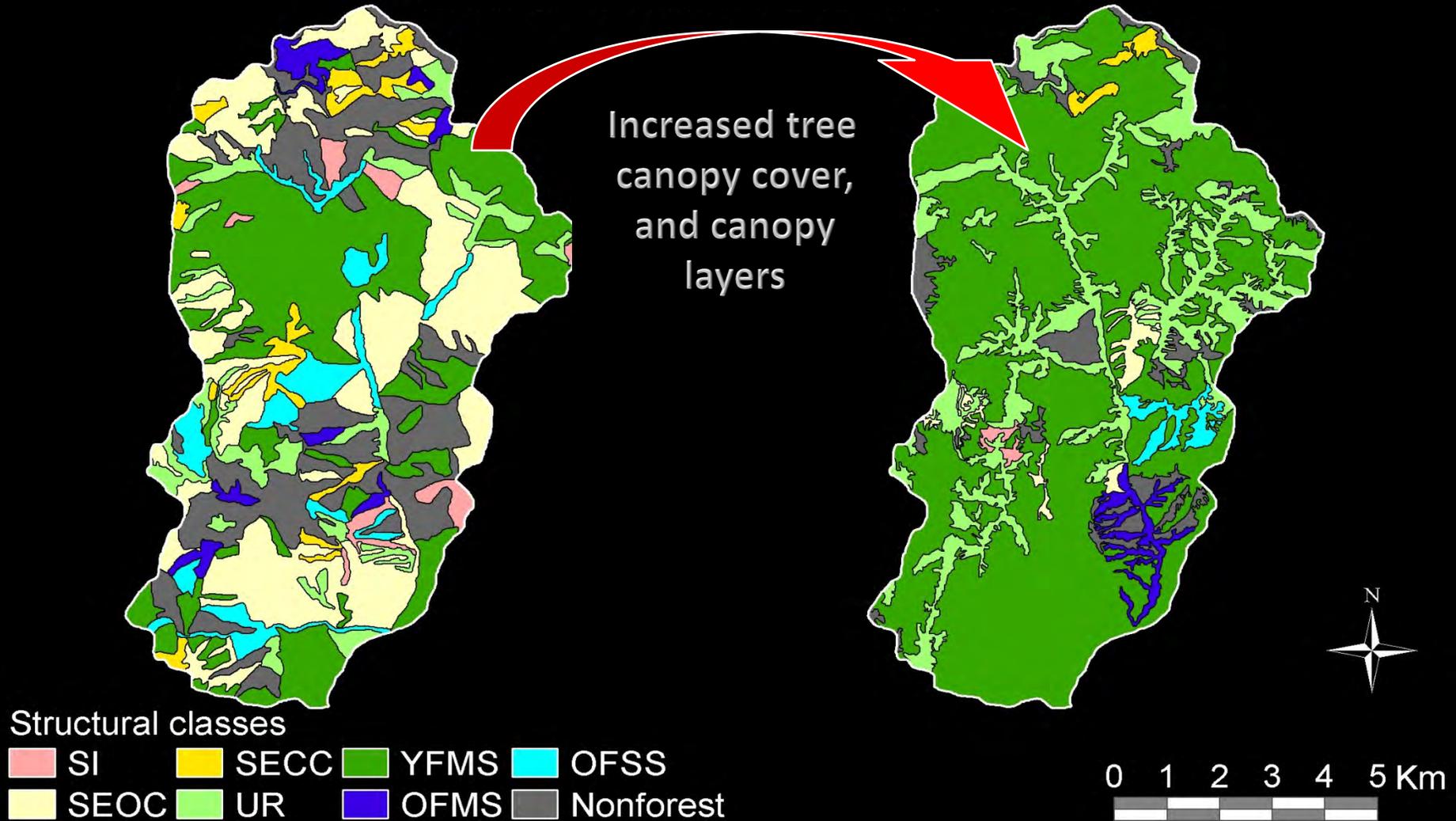
Cover types



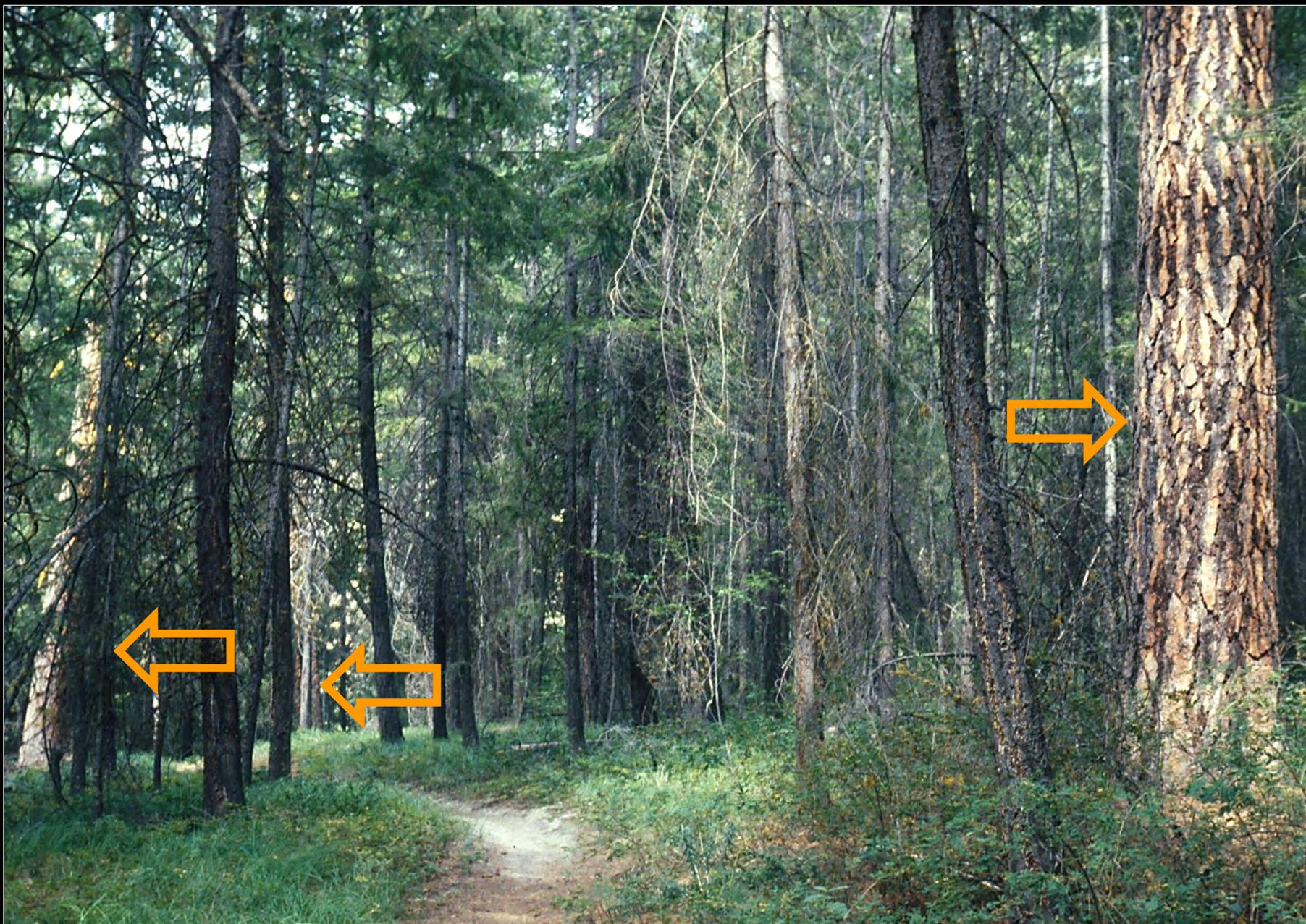
Fire-tolerant cover types decreased, intolerant cover types increased.

Historical

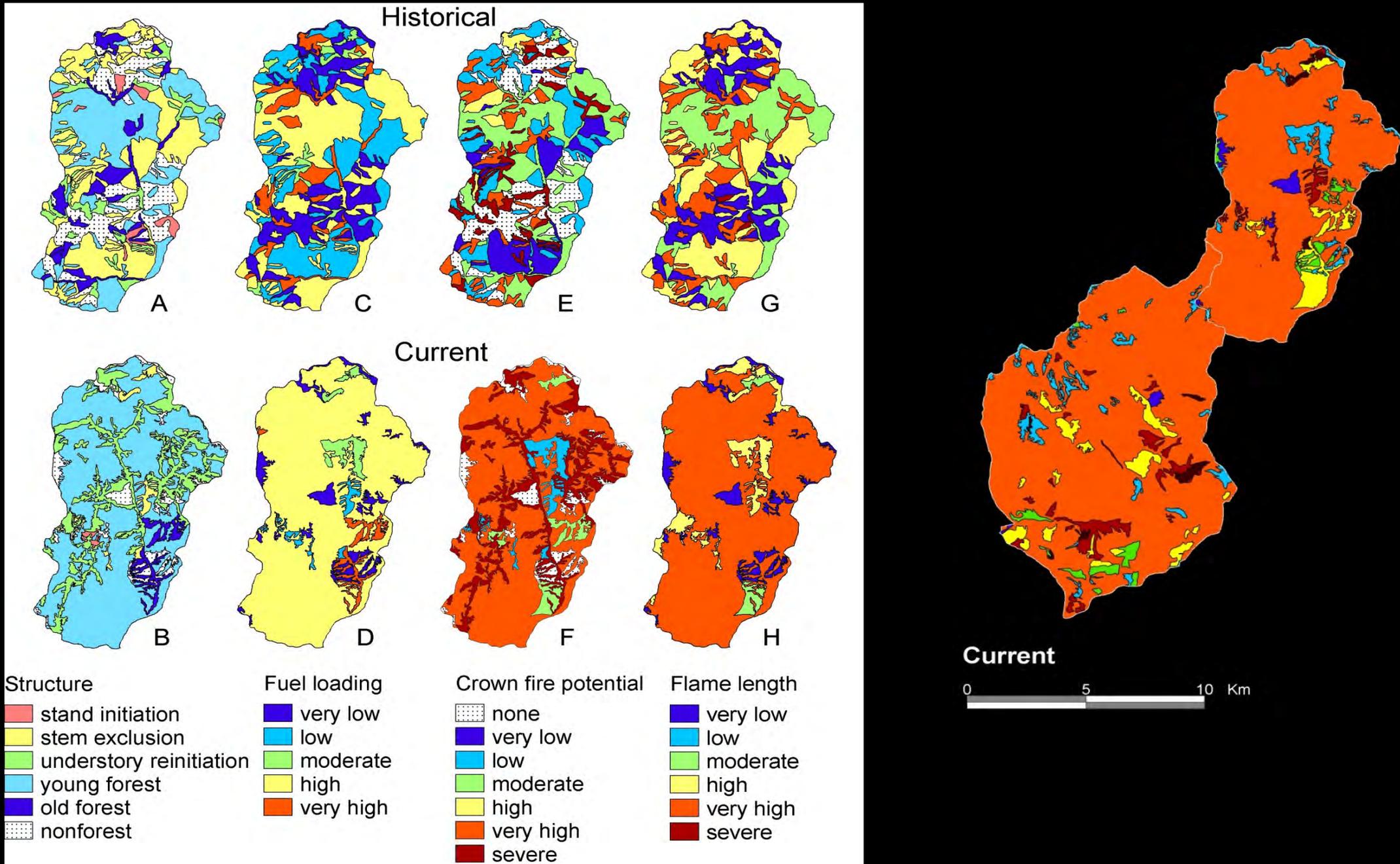
Current



All age forest mosaic was replaced by **young multi-story forest**

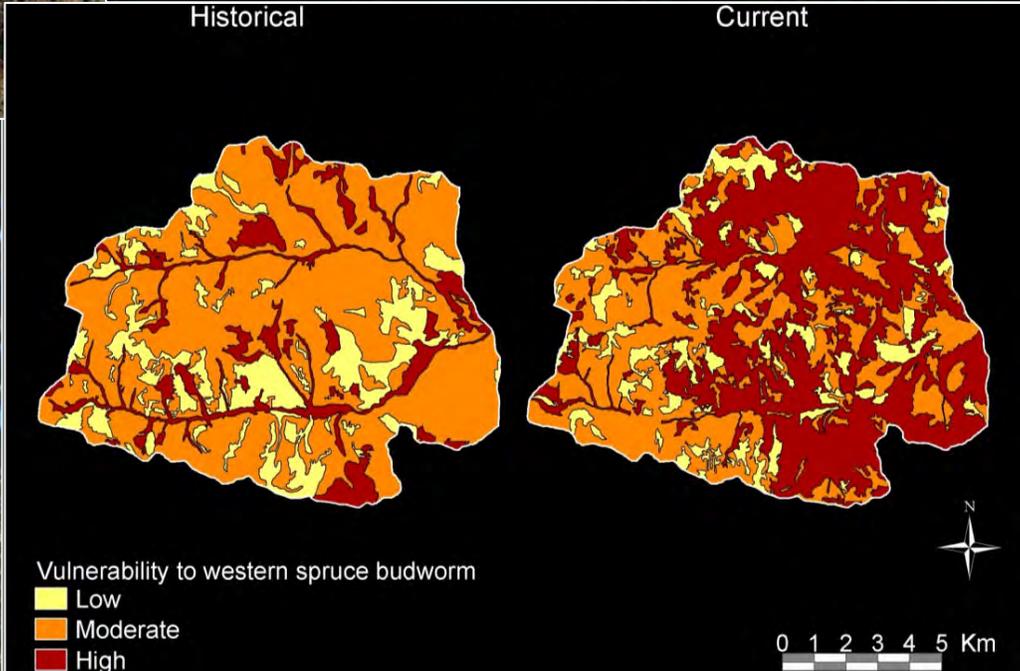


Open stands of PP developed dense, layered DF & GF understories



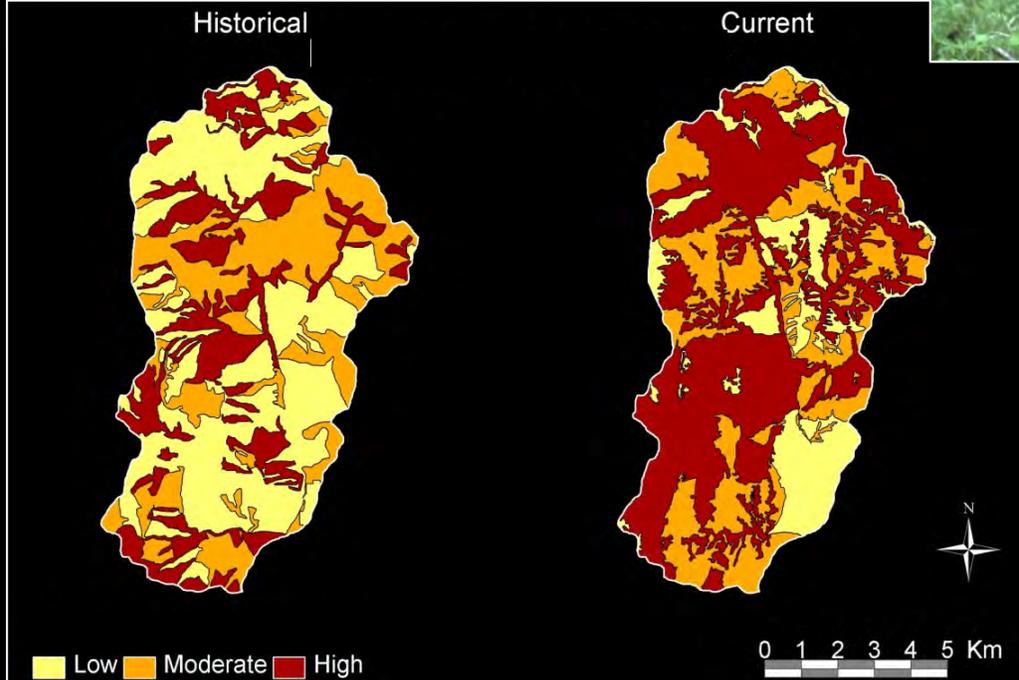
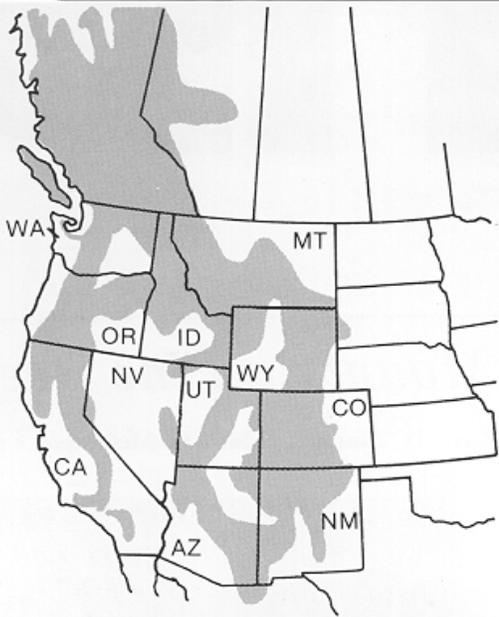
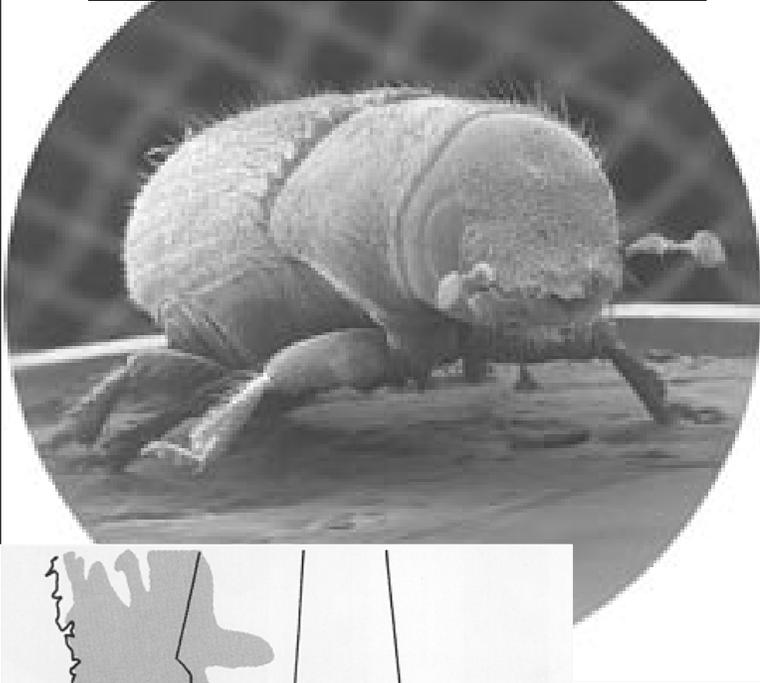
Variable fire behavior replaced by severe fire behavior, w/ high connectivity

# Western spruce budworm



Variable vulnerability to defoliators became high vulnerable, w/ high connectivity

# Mountain pine beetle



Variable vulnerability to bark beetles became high vulnerability, w/ high connectivity

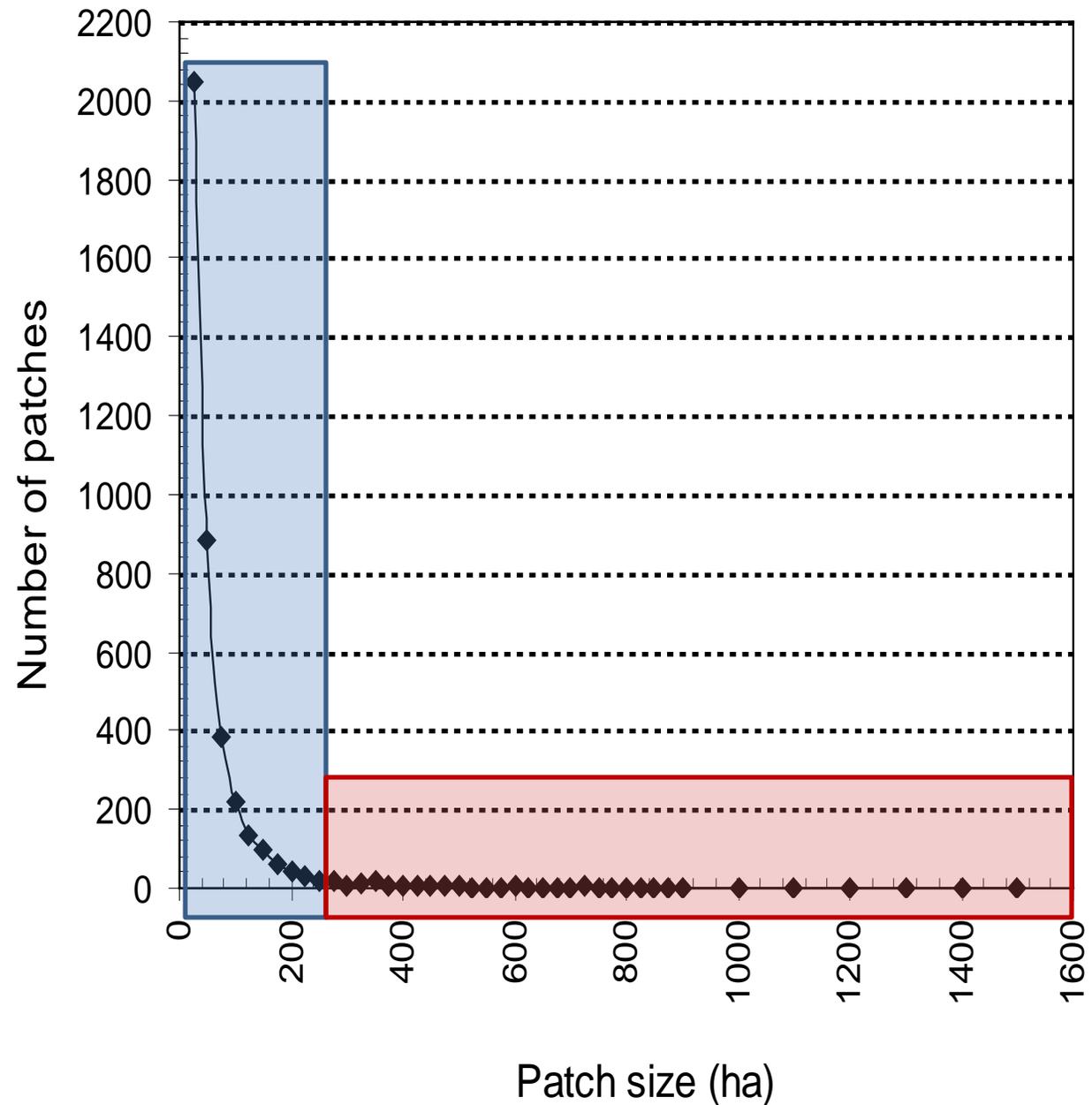
# AN IMPORTANT ROLE FOR EARLY SERAL CONDITIONS...

✓ 40-50% of the landscape was likely in early seral or pre-forest conditions.



Patch sizes of nonforest were mostly small- to medium-sized

There were occasional large patches too...



A MORE  
TYPICAL  
PATTERN



## WHAT DID THIS EARLY SERAL PATCHWORK PROVIDE?

- ✓ A fast & benign fire delivery system, grasses/shrubs were the fuels...
- ✓ Delivering to the interspersed forest...
  - Rapid ROS, short FLs, low FLI, low CFP
  - At night, fires often went out in the grasses, w/ RH recovery
- ✓ Too much mature forest area was a liability to the remaining forest
- ✓ Too much high density forest was a liability as well...
- ✓ With CC, forest area + forest density will continue to reduce



REVIEW ARTICLE

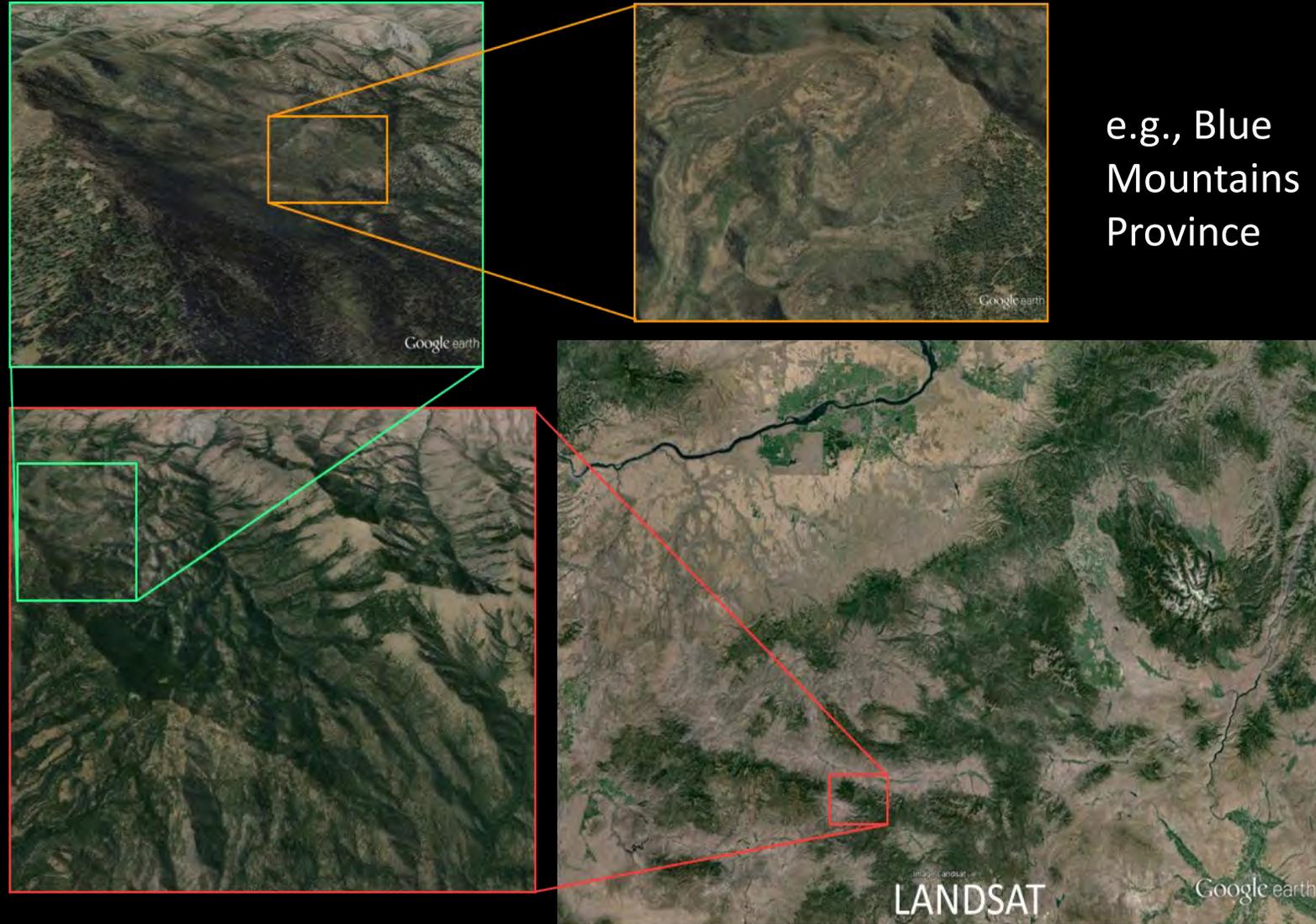
# Restoring fire-prone Inland Pacific landscapes: seven core principles

**Paul F. Hessburg · Derek J. Churchill · Andrew J. Larson · Ryan D. Haugo · Carol Miller · Thomas A. Spies · Malcolm P. North · Nicholas A. Povak · R. Travis Belote · Peter H. Singleton · William L. Gaines · Robert E. Keane · Gregory H. Aplet · Scott L. Stephens · Penelope Morgan · Peter A. Bisson · Bruce E. Rieman · R. Brion Salter · Gordon H. Reeves**

# Landscape Restoration: Principle 1

Regional landscapes are like nesting Russian dolls...  
...smaller landscape levels nest within larger ones

- ✓ Restore patterns, connectivity, and processes at each level

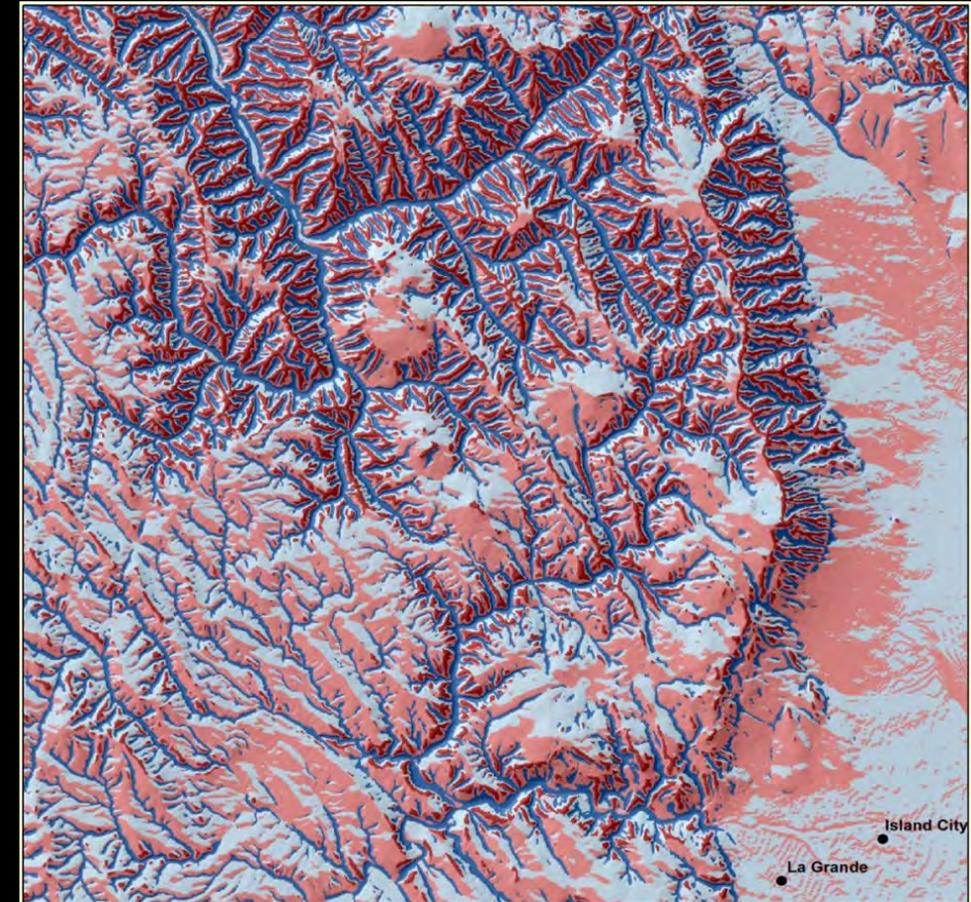
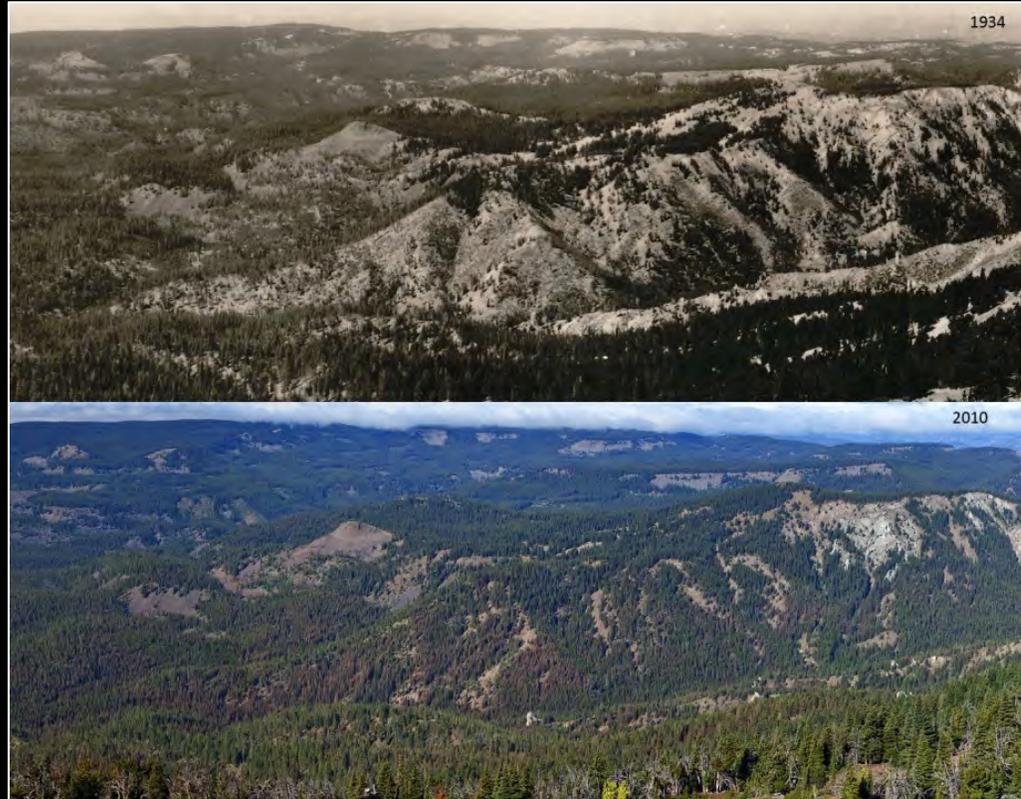


Wu J., & Loucks, O. L. 1995. Quarterly Review of Biology, 439-466  
O'Neill 1986, Urban et al. 1987, Holling 1992, Wu & David 2002

## Landscape Restoration: Principle 2

The topography provides a natural template for restoring vegetation & habitat patterns

- ✓ Use it to tailor more characteristic forest age, spp., density, & lifeform patterns to the landscape



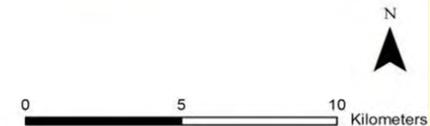
Perry et al. (2011) *For Ecol & Mgt* 262:703  
Lydersen & North (2012) *Ecosystems* 15: 1134

Topographic position

Valley bottom  
Ridge top

Aspect

North  
South



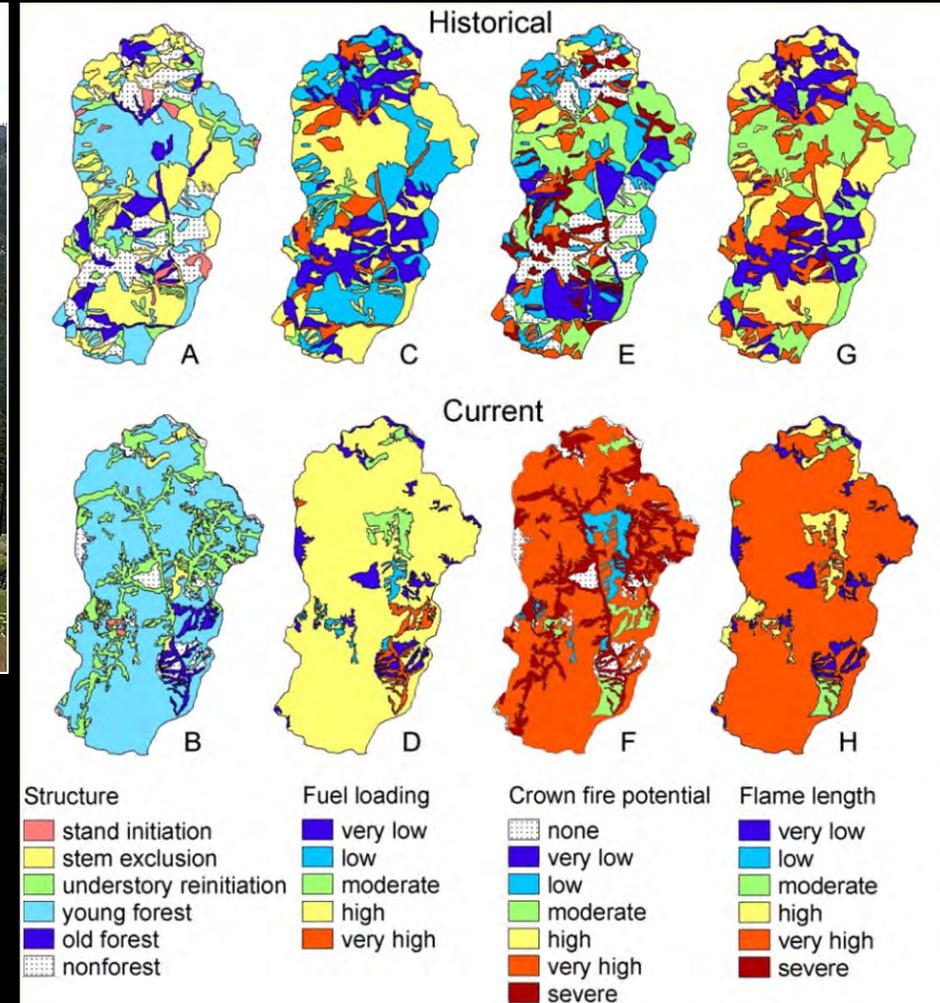
# Landscape Restoration: Principle 3

Fire, forest succession, & climate are the **ENGINE** that drives the system

- ✓ Restore supportive successional/fuel patterns to restore the fire regime;
- ✓ CC will continually adapt these patterns



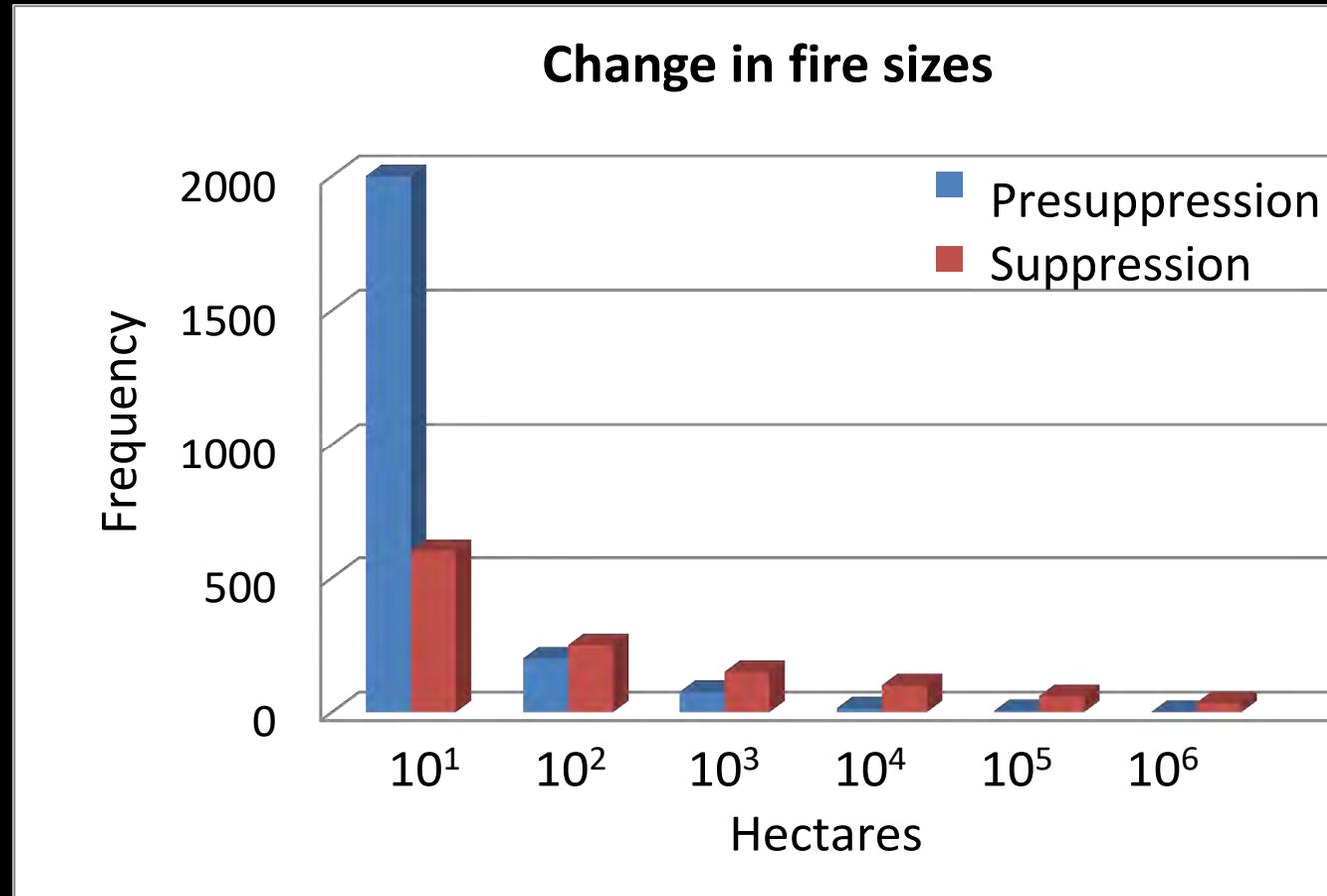
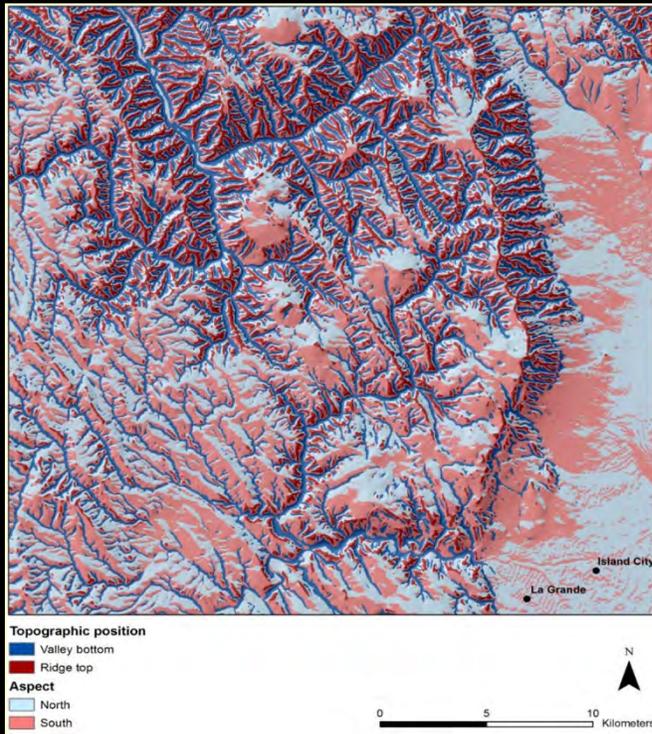
Keane et al. (2009) For Ecol Manage 258:1025-1037  
Bisson et al. (2009) Ecol & Soc 14(1), 45;  
Collins et al. 2009, Parks et al. 2015;  
McGarigal & Romme 2012;  
Wiens et al. (2012) Hist. Env Variation... Wiley



## Landscape Restoration: Principle 4

Predictable patch size distributions historically emerged from landscape-climate-fire interactions

- ✓ Restore typical size distributions of successional patches & allow CC & disturbances to adapt them



Moritz et al. 2011. Landscape Ecology of Fire, Springer.  
Perry et al. 2011. For. Ecol. Manage. 262: 703-717.

## Landscape Restoration: Principle 5

Widely distributed older trees provide a critical backbone to DMC + MMC landscapes; they are CC & wildfire adapted & a genetic legacy

- ✓ Make more of them



John Marshall Photo



John Marshall Photo

Lutz et al. (2009) For Ecol Manage 257: 2296-2307

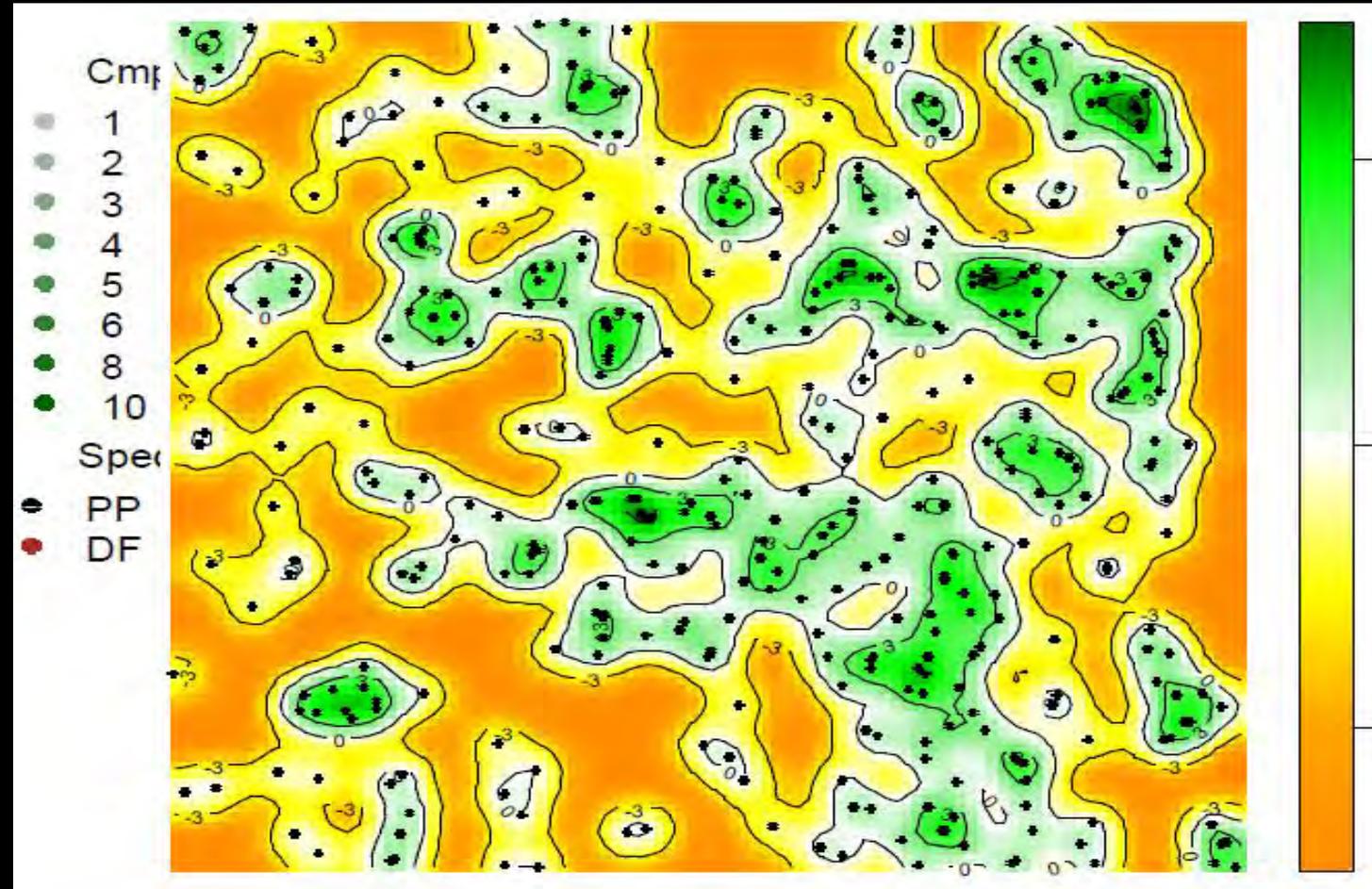
Hagmann et al. (2013) For Ecol Manage 304: 492-504; (2014) For Ecol Manage 330: 158-170.

Larson & Churchill (2012) For Ecol Manage 267:74-92

## Landscape Restoration: Principle 6

Successional patches are really small  
landscapes w/ in a larger landscape

- ✓ PP, DMC, MMC patches, restore  
typical tree clump & gap variation



Larson & Churchill (2012) For Ecol Manage 267: 74-92

Churchill et al.(2013) For Ecol Manage 291: 442-457

Lydersen et al. (2013) For Ecol Manage 304: 370-38

Clyatt et al. 2016 For Ecol Manage 361: 23-37

## Landscape Restoration: Principle 7

Land ownership & allocation patterns disrupt ecological boundaries

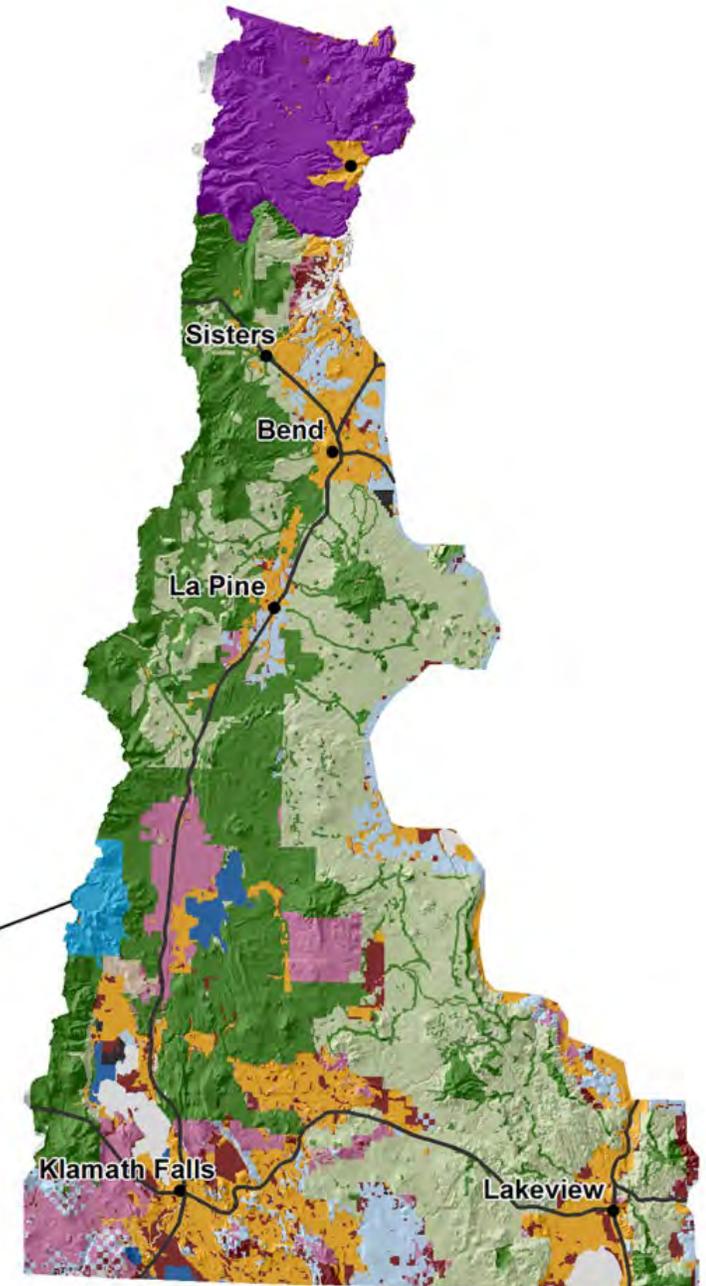
- ✓ Work collaboratively across ownerships to develop restoration projects

Ager et al. (2017) PLoS One  
Cheng & Sturtevant (2012) Env Mgt  
Rieman et al. (2015) Fisheries

A

— Major highways

### Land Tenure



0 25 50 km

# LANDSCAPE PRESCRIPTIONS NEEDED: that re-create varied lifeform, fuel, forest age & density patterns across intermingled ownerships

- ✓ A cultural change for planning and management
- ✓ CC & wildfire adaptation treatments needed at the scale of the problem → 40-50%
- ✓ We have tools to do this work, time is short
- ✓ For C storage, re-creating these patterns → more C stored
- ✓ For smoke emissions, re-creating these patterns → fewer harmful emissions
- ✓ For many acres, Rx burning alone is low feasibility → pair w/ thinning
- ✓ Thinning without Rx burning makes it worse → need to address smoke management
- ✓ In backcountry → large need to use managed wildfire, a chief export of wilderness
- ✓ Buy time for adaptation → increase suppression effectiveness, anchor & control points

## Fire & Conservation in Oregon's Forests

Ryan Haugo, PhD  
The Nature Conservancy in Oregon



Photo: John Marshall





Photo: John Marshall



FIRE & CONSERVATION

# Habitat & Nature's Benefits





## FIRE & CONSERVATION

Where, how much, what kinds of management?

Photos: John Marshall

# RESTORATION NEEDS

Haugo et al 2015, For. Ecol. Manag.  
DeMeo et al 2018, Northwest Sci



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journal homepage: www.elsevier.com/locate/foreco

**A new approach to evaluate forest structure restoration needs across Oregon and Washington, USA**

Ryan Haugo<sup>a,\*</sup>, Chris Zanger<sup>b</sup>, Tom DeMeo<sup>c</sup>, Chris Ringo<sup>d</sup>, Ayn Shlisky<sup>e</sup>, Kori Blankenship<sup>b</sup>, Mike Simpson<sup>f</sup>, Kim Mellen-McLean<sup>c</sup>, Jane Kertis<sup>g</sup>, Mark Stern<sup>h</sup>

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<sup>e</sup>US Forest Service, 72540 Coyote Rd., Prineville, OR 97601, United States  
<sup>f</sup>US Forest Service, 62069 Deschutes Market Rd., Bend, OR 97701, United States  
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Landscape  
Fire Regime Condition Class  
Gradient nearest neighbor  
Natural range of variation

**ABSTRACT**

Widespread habitat degradation and uncharacteristic fire, insect, and disease outbreaks in forests across the western United States have led to highly publicized calls to increase the pace and scale of forest restoration. Despite these calls, we frequently lack a comprehensive understanding of forest restoration needs. In this study we demonstrate a new approach for evaluating where, how much, and what types of restoration are needed to move present day landscape scale forest structure towards a Natural Range of Variability (NRV) across eastern Washington, eastern Oregon, and southwestern Oregon. Our approach builds on the conceptual framework of the LANDFIRE and Fire Regime Condition Class programs. Washington–Oregon specific datasets are used to assess the need for changes to current forest structure resulting from disturbance and/or succession at watershed and regional scales.

Across our analysis region we found that changes in current structure would be needed on an estimated 4.7 million ha (40% of all coniferous forests) in order to restore forest structure approximating NRV at the landscape scale. Both the overall level and the type of restoration need varied greatly between forested biophysical settings. Regional restoration needs were dominated by the estimated 3.8 million ha in need of thinning and/or low severity fire in forests that were historically maintained by frequent low or mixed severity fire (historical Fire Regime Group I and III biophysical settings). However, disturbance alone cannot restore NRV forest structure. We found that time to transition into later development structural classes through successional processes was required on approximately 3.2 million ha (over 25% of all coniferous forests). On an estimated 2.3 million ha we identified that disturbance followed by succession was required to restore NRV forest structure.

The results of this study are intended to facilitate the ability of local land managers to incorporate regional scale, multi-ownership context into local forest management and restoration. Meeting the region-wide restoration needs identified in this study will require a substantial increase in the pace and scale of restoration treatments and coordination amongst governments, agencies, and landowners. © 2014 The Authors. Published by Elsevier B.V. This is an open access article under the CC BY-NC-SA license (<http://creativecommons.org/licenses/by-nc-sa/4.0/>).

**1. Introduction**

Ecological restoration has become a dominant paradigm for the management of many public forests across the United States (USDA Forest Service, 2012a,b). Ecological restoration is “the process of assisting the recovery of an ecosystem that has been degraded, damaged, or destroyed” (SER, 2004). Within western states, this present focus on restoration is largely in response to the widespread degradation of terrestrial and aquatic habitats and uncharacteristic fire, insect, and disease outbreaks resulting from a century or more of wildfire suppression, intensive harvesting, grazing, and mining (Brown et al., 2004; Franklin et al., 2008; Hessburg and Agee, 2003; Hessburg et al., 2005; North et al., 2000; Peterson et al., 2005; Schoennagel et al., 2004). Since 2010 \$20 to

et al. 1999, Barrett et al. 2010). Because this can be difficult to quantify in the current era, particularly with a changing climate, the historical range of variation is used as an approximation of the natural range. In the Pacific Northwest, this is commonly defined as the 400 years prior to European settlement, or 1450–1850 (Hann et al. 2003). Departure from the central tendency in structure (seral stages) or processes (such as disturbance, notably fire) is assumed to indicate landscapes less resilient and sustainable than those within the natural range.

Landscape management initiatives such as the Eastside Restoration Project in Oregon (Aney 2016), the Ecological Restoration Implementation Plan in California (USFS 2013), or projects

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**Chris Ringo**, Department of Crop and Soil Science, Oregon State University, Corvallis, OR 97331  
**Jane Kertis**, USDA Forest Service, 3200 SW Jefferson Way, Corvallis, OR 97331  
**Steve Acker**, USDA Forest Service, 16400 Champion Way, Sandy, OR 97055  
**Mike Simpson**, USDA Forest Service, 63085 Deschutes Market Rd., Bend, OR 97701  
and  
**Mark Stern**, The Nature Conservancy, 821 SE 14th Avenue, Portland, OR 97214

**Expanding Our Understanding of Forest Structural Restoration Needs in the Pacific Northwest**

**Abstract**

Ecological departure, or how much landscapes have changed from a natural range of variation (NRV), has become a key metric in forest planning and restoration efforts. In this study we define forest restoration need as the specific change in structural stage abundance necessary to move landscapes into the NRV. While most restoration projects in the forested ecosystems of the Pacific Northwest, USA (Oregon and Washington) have embraced this paradigm, our understanding of what treatments to apply where, when, and at what magnitude is evolving and continues to be refined. We build on a body of existing LANDFIRE/Fire Regime Condition Class (FRCC) work on ecological departure to assess the ecological departure of all forested landscapes in the region. Moreover, we assess departure in moister forests west of the Cascade crest, and compare them with fire-dependent forests east of the crest and in southwest Oregon. These “moister Westside” forests have received relatively less attention in a fire ecology context, and we hypothesize restoration needs there are quite different. We show a substantial need for disturbance-related treatments in the drier fire-dependent portion of this region (east of the Cascade crest plus southwest Oregon), with over half of this treatment type falling on Federally-administered land. On the Westside the need for succession is more pronounced. The lack of pronounced disturbance need west of the Cascade crest suggests restoration there may require strategies more nuanced than in the fire-dependent zone.

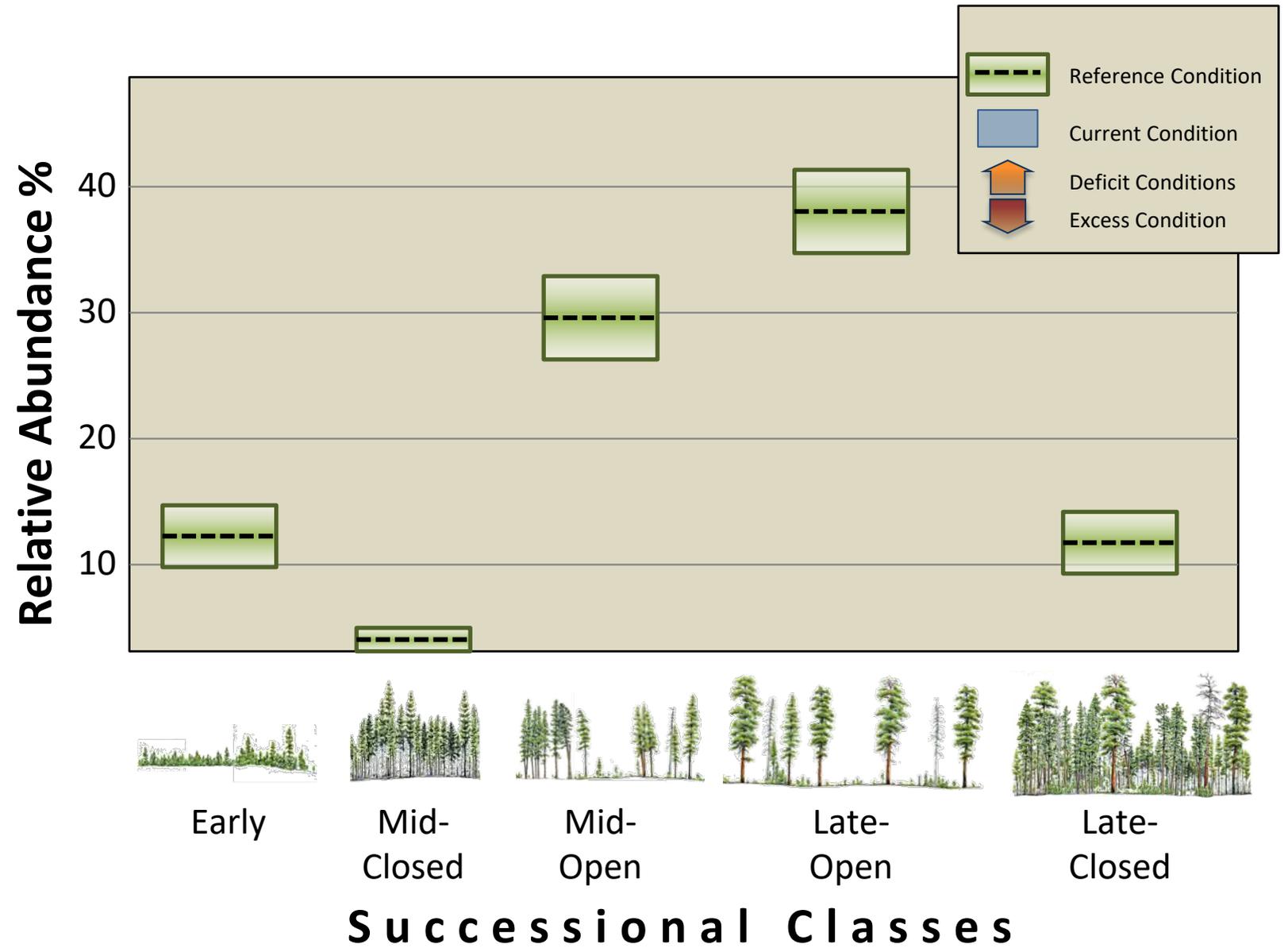
**Introduction**

In recent years, forest management in western North America has been shaped by a growing awareness that substantial areas are departed from a natural, sustainable range of variation (Landres et al. 1999, Morgan et al. 1994, Swetnam et al. 1999, Keane et al. 2009, Wiens et al. 2012). The natural range of variation (NRV) is the central tendency in variation of the structure, processes, and composition of landscapes over time, in the absence of modern human interference (Landres

<sup>a</sup>Author to whom correspondence should be addressed.  
E-mail: [tdemeo@fs.fed.us](mailto:tdemeo@fs.fed.us)

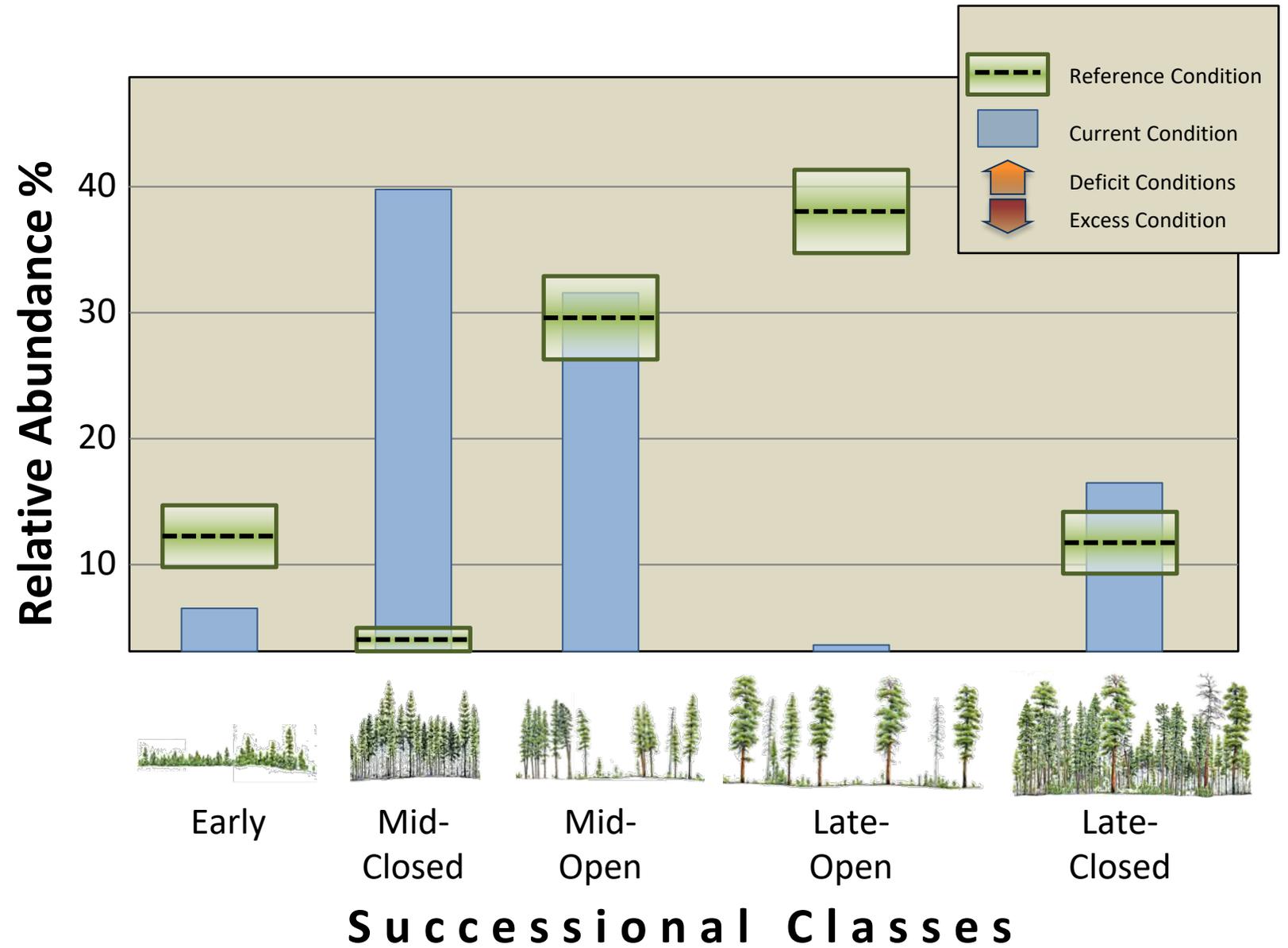
18 Northwest Science, Vol. 92, No. 1, 2018

# RESTORATION NEEDS



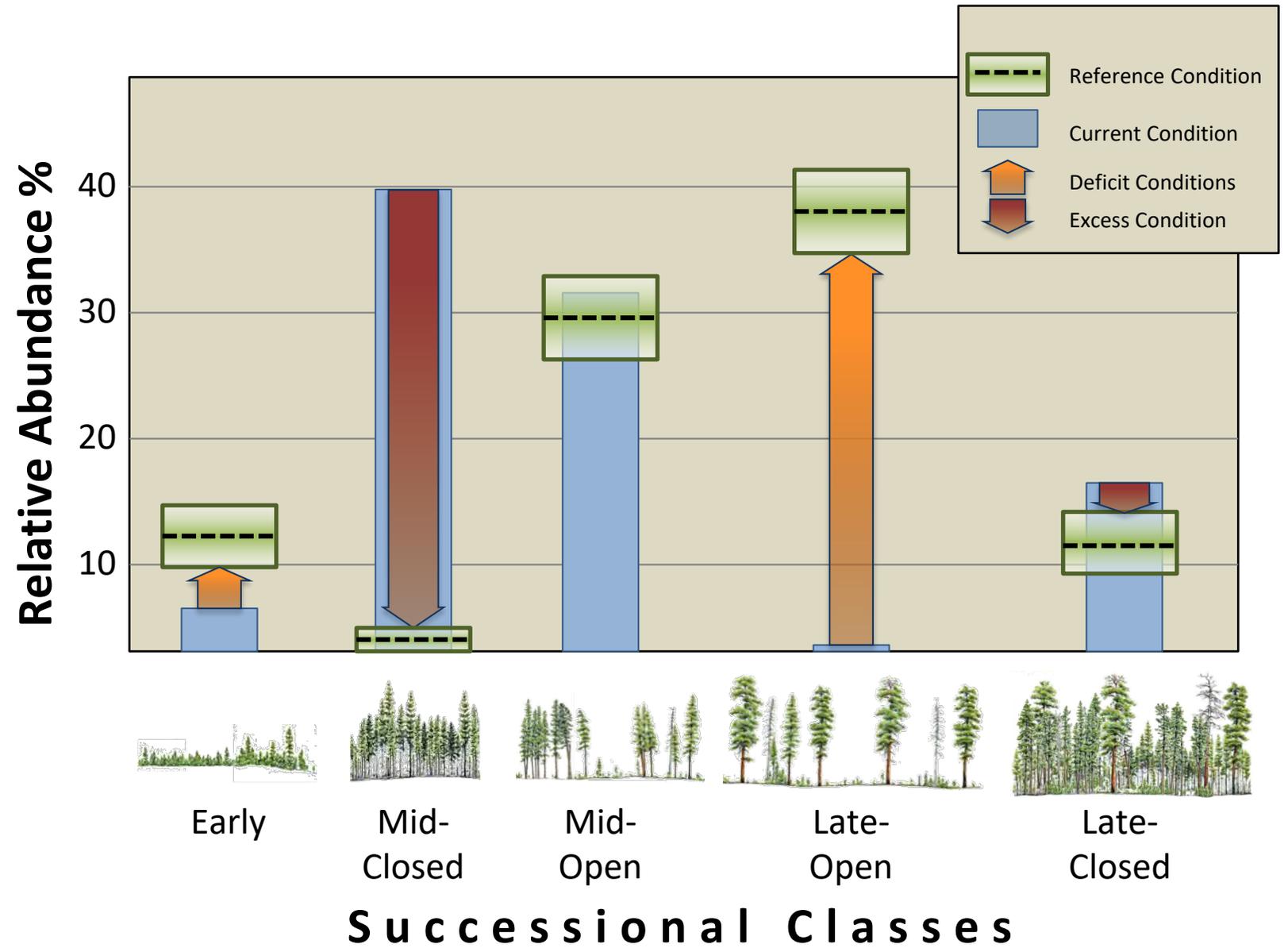
Haugo et al 2015, For. Ecol. Mang.  
DeMeo et al 2018, Northwest Sci

# RESTORATION NEEDS



Haugo et al 2015, For. Ecol. Mang.  
DeMeo et al 2018, Northwest Sci

# RESTORATION NEEDS



Haugo et al 2015, For. Ecol. Mang.  
DeMeo et al 2018, Northwest Sci

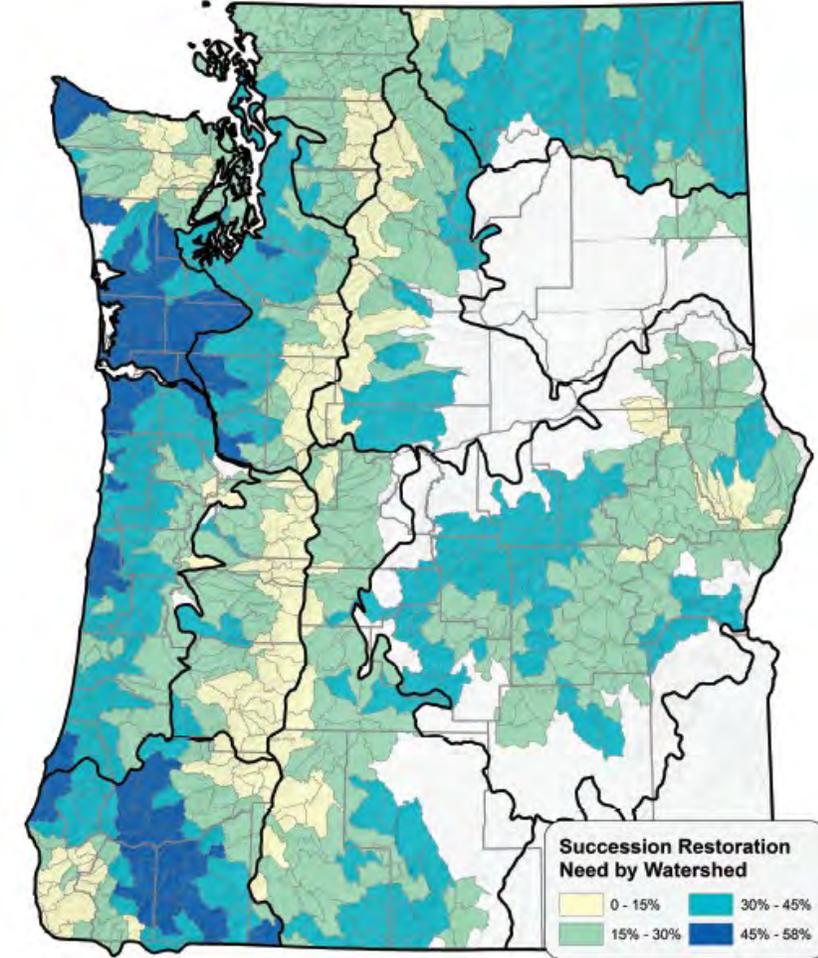
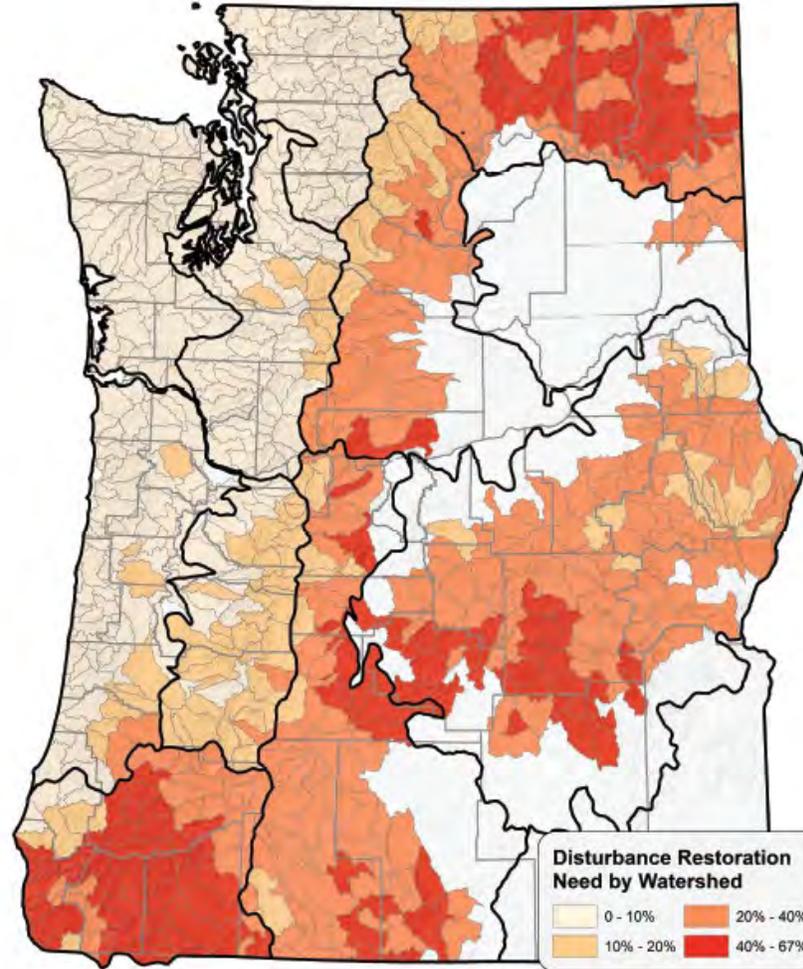
## RESTORATION NEEDS

# Total PNW Disturbance

- 11 million acres

# Total PNW Succession

- 14 million acres



## RESTORATION NEEDS

# E & SW Oregon Forests

## Total Disturbance Needs

- 34% of all forests
- 6.5 million acres

## Total Succession Needs

- 27% of all forests
- 5.1 million acres



STATE OF SCIENCE

# OSU Fire Summit Recommendations

1. Expand thinning, prescribed & managed fire
2. Improved coordination across boundaries
3. Pre-Fire Response Plans and Strategies
4. Liability inequities
5. Data mapping, risk assessment, research





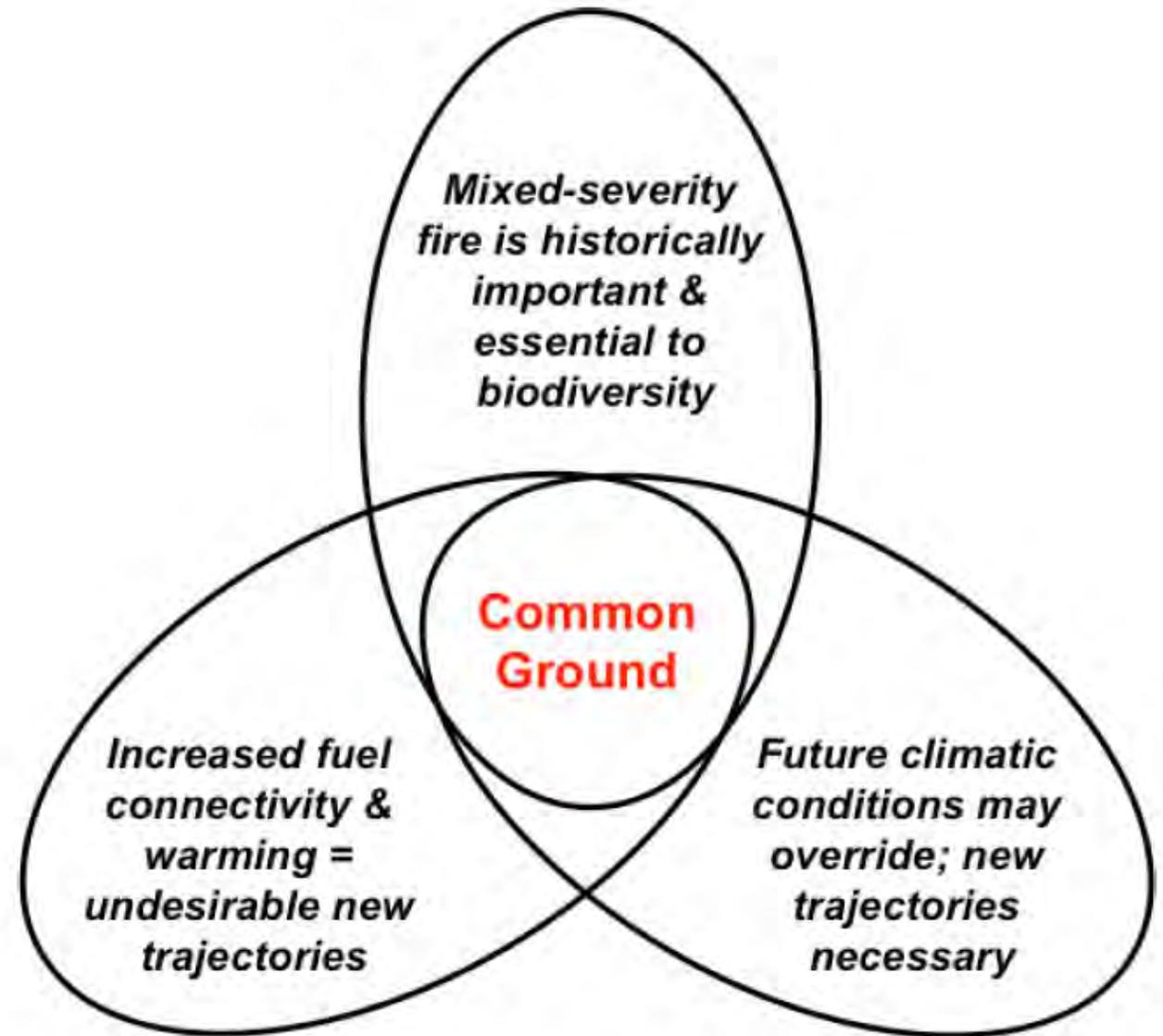


Questions?

[rhaugo@tnc.org](mailto:rhaugo@tnc.org)

# Fire Consensus Working Group

- Survey of active fire scientists
- Science for Nature and People Partnership & National Center for Ecological Analysis and Synthesis



































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# Forest Fire Smoke and Health Impacts

*Governor's Wildfire Response Council  
March 18<sup>th</sup>, 2019*

Presented by Kirsten Aird  
Oregon Public Health Division



# Overview

- What's the issue?
  - Composition of forest fire smoke
- What's the impact?
  - Chronic health conditions and smoke exposure
- Who is impacted the most?
  - Vulnerable populations and smoke exposure
- What is the cost?
  - Costs of selected health conditions in Oregon
- What's the role of Public Health?

# Forest fire smoke

- Contains numerous potentially harmful components, including: particulate matter, nitrogen dioxide, ozone, carbon monoxide, polycyclic aromatic hydrocarbons, and volatile organic compounds (Reid *et. al.*, 2016)

## More about particulate matter

- Particulate Matter (PM) is a mixture of small particles and liquid droplets found in the air. Studies have shown that there are harmful health effects from breathing PM particles (US Environmental Protection Agency, 2018)
- PM is present in smoke from wildfires and smoke from planned burning events (Centers for Disease Control and Prevention, 2016)
- Particle pollution, found in smoke, can trigger chronic conditions (American Lung Association, 2017).

# Health effects of particulate matter

	Short term effects (hours-1 month)	Long term effects (1 month or more)
Respiratory ( <i>asthma, COPD, etc.</i> )	X	X
Cardiovascular ( <i>heart disease, stroke, etc.</i> )	X	X
Nervous system		X
Cancer		X
Total mortality	X	X

# Asthma

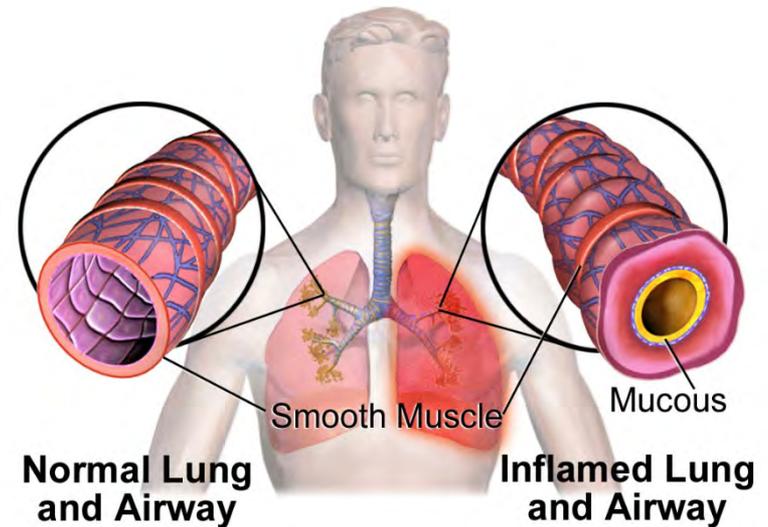
## Definition

Asthma is an obstructive lung disease. The airways become temporarily inflamed and produce excess mucus, and the muscles tighten making it harder to breathe.

## Common Triggers

- Smoke
- Air pollution
- Dust mites
- Dander
- Mold

Acute smoke exposure can trigger asthma attacks. It also may decrease lung function in non-asthmatic children.



Wikimedia Commons

# Chronic obstructive pulmonary disease (COPD)

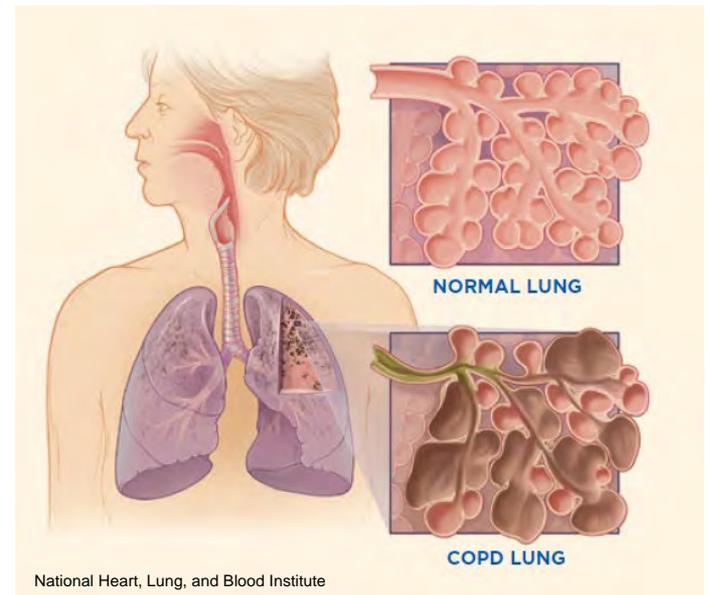
## Definition

COPD is a progressive lung disease that makes it hard to breathe. The lungs may lose their elastic properties that move air in and out, or they may become clogged with mucus.

Some things cause shortness of breath for people with COPD

- Smoke
- Dust
- Strong fumes

Acute smoke exposure can irritate the lungs and make breathing harder for people with COPD

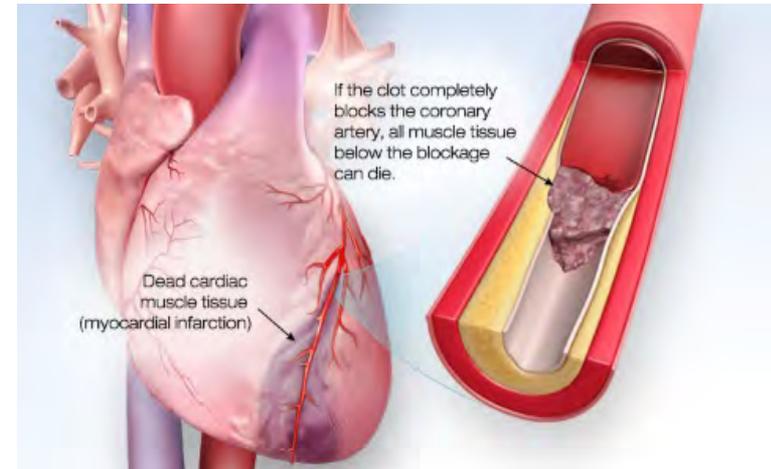


# Heart disease

## Definition

Heart disease includes a range of conditions that affect the function of the heart and the blood vessels.

Activities or substances that stress or inflame the heart and vessels can cause pain, irregular heartbeat, or heart attacks



When acute smoke exposure interferes with lung function, the heart works harder to pump blood and oxygen to the body. Chemical messengers released into the blood can also trigger cardiac events.

# Vulnerable Populations

- People with asthma, COPD, other lung disorders, or heart disease
- Older adults
- Children
- Pregnant women
- People living in poverty

# Vulnerable Populations in Oregon

	Number of People in Oregon
People with pre-existing conditions*	
Asthma (adults)	362,900
Asthma (youth)	50,000
Heart Disease	130,800
COPD	189,600
Children (0-14)**	722,570
Adults 65+**	714,200
Pregnant women***	43,000
People living in poverty**	547,000

\*2017 BRFSS

\*\*Oregon Population Research Center, 2017

\*\*\*2018 Oregon vital statistics, number of births in 2017

# Costs of Disease in Oregon

	Estimated cost of medical treatment* (2010)	Hospitalization costs** (2017)
Asthma (adults & children)	\$411 million	\$8.9 million
COPD***		\$52.1 million
Heart disease		\$666 million
Congestive heart failure	\$182 million	
Coronary heart disease	\$1.1 billion	
Other heart disease	\$603 million	

\*CDC Chronic Disease Cost Calculator. Estimates may account for more than one disease and cannot be summed.

\*\* Hospital Discharge Dataset, Oregon 2017

\*\*\* COPD = Chronic Obstructive Pulmonary Disease

# Why does this matter?

**Forest fire smoke has a health impact on all exposed communities, particularly vulnerable populations.**

- Specifically, forest fire smoke has a health impact due to the particulate matter.
- Even small amounts of smoke can trigger acute events in vulnerable populations.
- Knowing this, what can communities do to support optimal health?

# Public health mitigation strategies

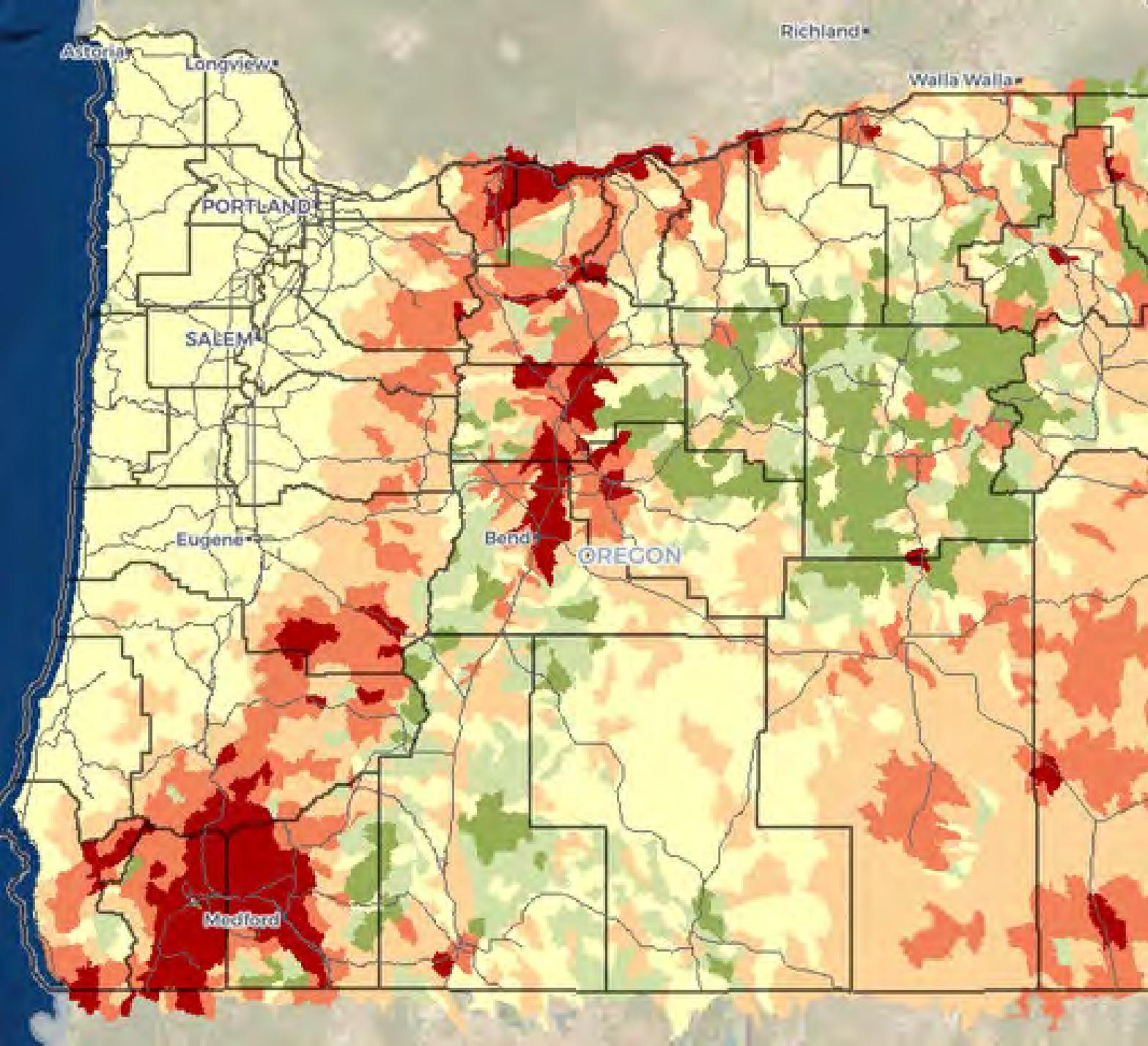
- Preparedness planning
- Emergency response
- Continuous air quality monitoring
- Communicate about risks and available resources and practices for minimizing health impacts
- Establish and maintain cleaner air spaces
  - Homes
  - Community

# The role of public health

- Technical support, coordinator & convener.
- Local agencies fulfill these roles in their jurisdictions, with support from State, as needed.
- PHD facilitates connections & co-convenes smoke calls.
- Local & tribal health often issue air quality notices in coordination with DEQ & weather agencies, unless:
  - Local or tribal partners ask NWS or DEQ to issue the notice.
  - Smoke is widespread across the state, particularly in areas not traditionally affected.

# References

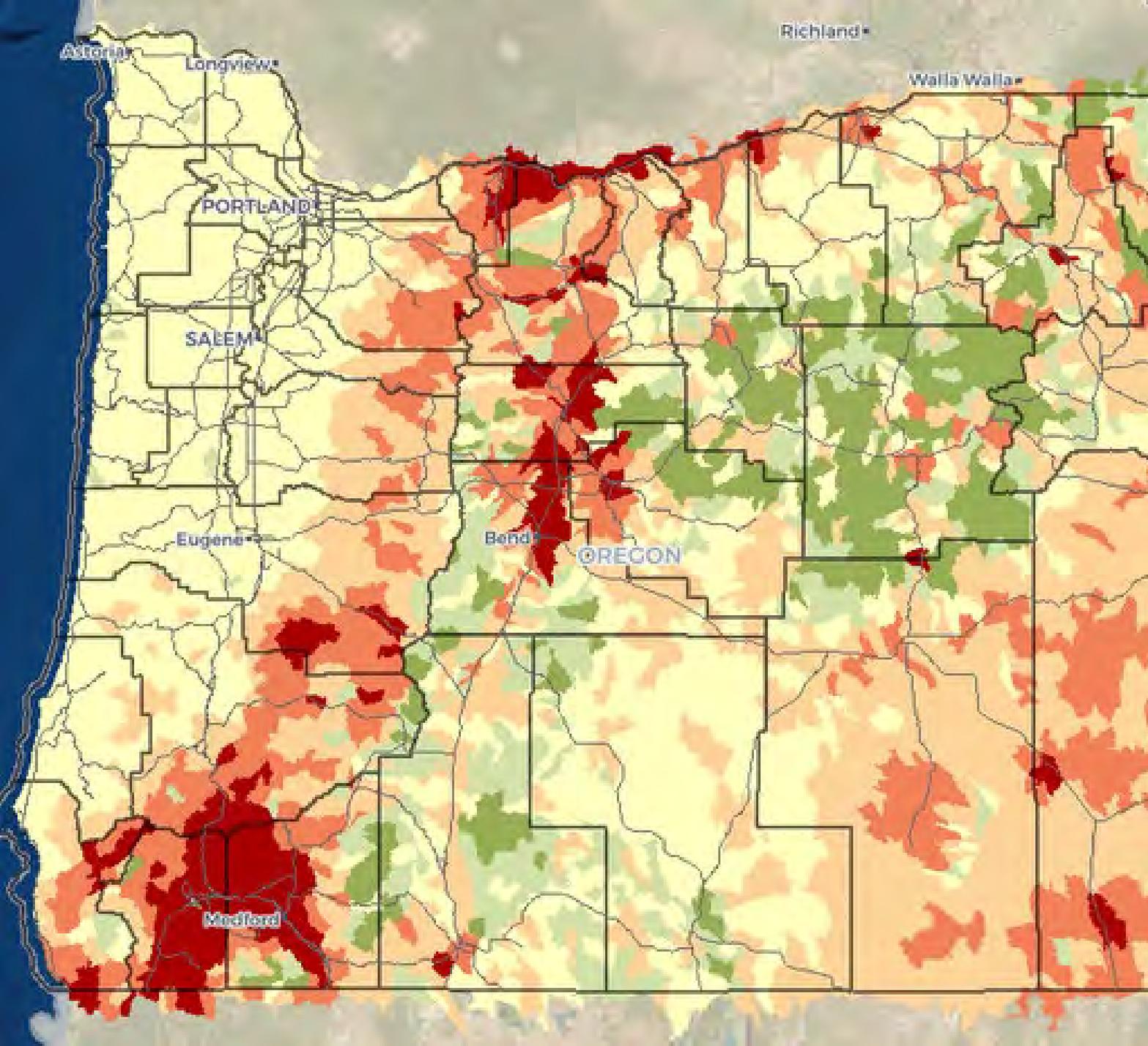
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# GOVERNOR'S COUNCIL ON WILDFIRE RESPONSE

MARCH 18, 2019





# GOVERNOR'S COUNCIL ON WILDFIRE RESPONSE

MARCH 18, 2019

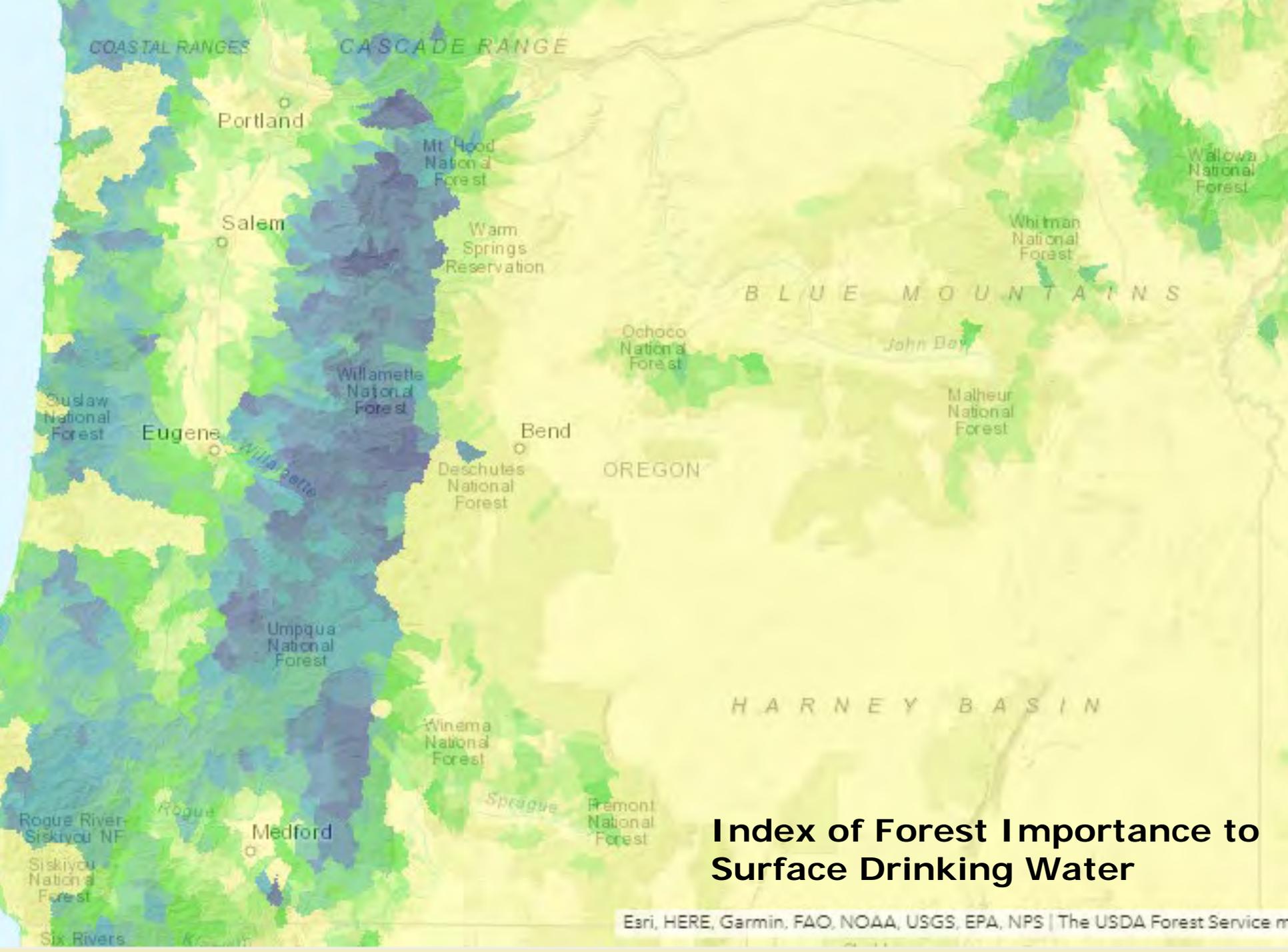


# ASHLAND FOREST RESILIENCY: AN ALL-LANDS RESTORATION PROJECT



Partnering to Protect the Ashland Watershed– March 18th, 2019

Presented By: Chris Chambers - City of Ashland/Ashland Fire & Rescue



COASTAL RANGES

CASCADE RANGE

Portland

Mt. Hood  
National  
Forest

Wallowa  
National  
Forest

Salem

Warm  
Springs  
Reservation

Whitman  
National  
Forest

B L U E M O U N T A I N S

Ochoco  
National  
Forest

John Day

Suslaw  
National  
Forest

Eugene

Willamette  
National  
Forest

Deschutes  
National  
Forest

Bend

OREGON

Malheur  
National  
Forest

Willamette

Umpqua  
National  
Forest

H A R N E Y B A S I N

Winema  
National  
Forest

Rogue River-  
Siskiyou NF

Rogue

Medford

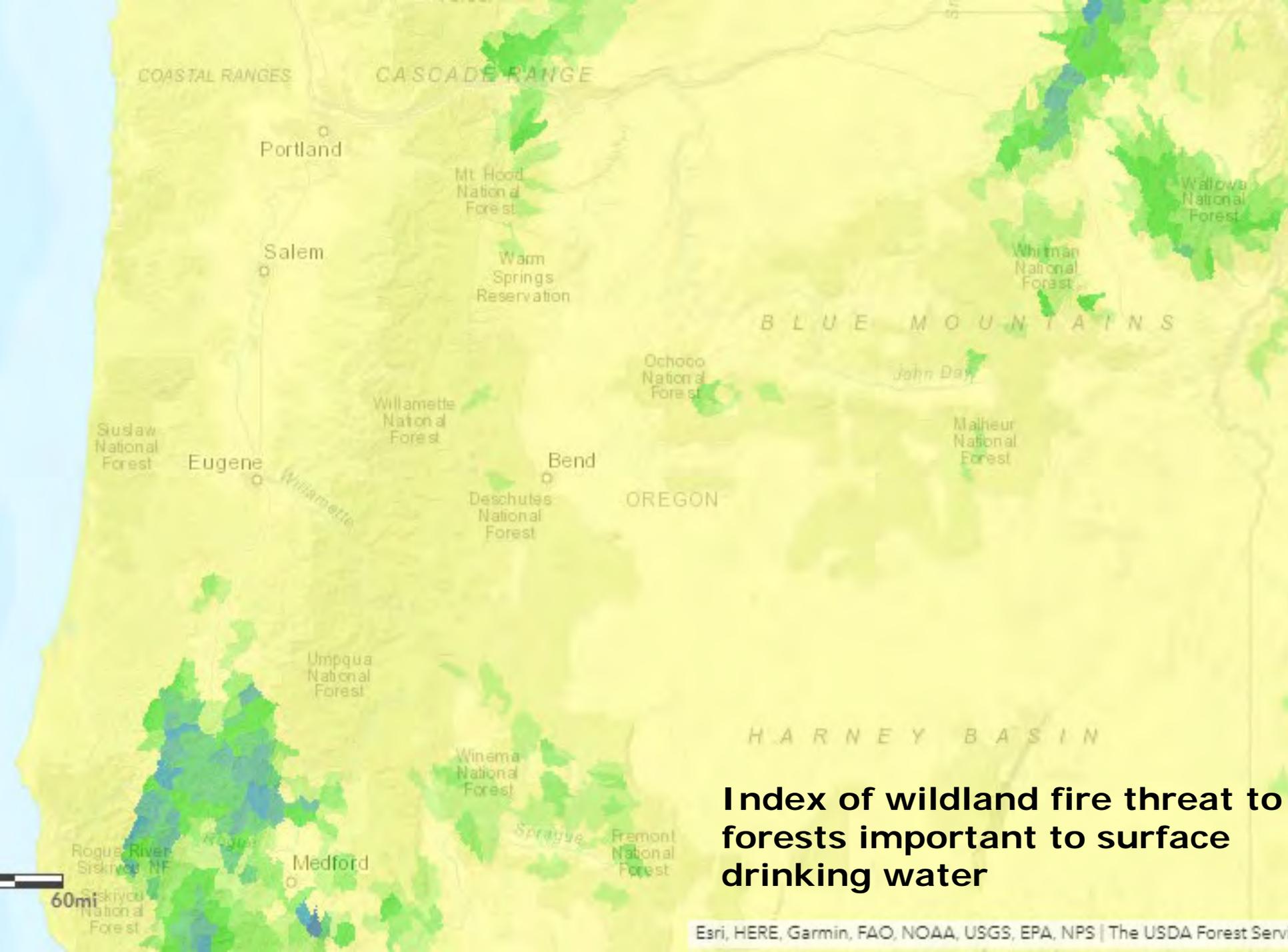
Sprague

Fremont  
National  
Forest

Siskiyou  
National  
Forest

Six Rivers

## Index of Forest Importance to Surface Drinking Water



COASTAL RANGES

CASCADE RANGE

BLUE MOUNTAINS

HARNEY BASIN

Portland

Salem

Eugene

Bend

Medford

Mt. Hood National Forest

Warm Springs Reservation

Willamette National Forest

Deschutes National Forest

Umpqua National Forest

Winema National Forest

Fremont National Forest

Whitman National Forest

Wallowa National Forest

Ochoco National Forest

Malheur National Forest

Rogue River Siskiyou NF

Siskiyou National Forest

60mi

**Index of wildland fire threat to forests important to surface drinking water**

Esri, HERE, Garmin, FAO, NOAA, USGS, EPA, NPS | The USDA Forest Service

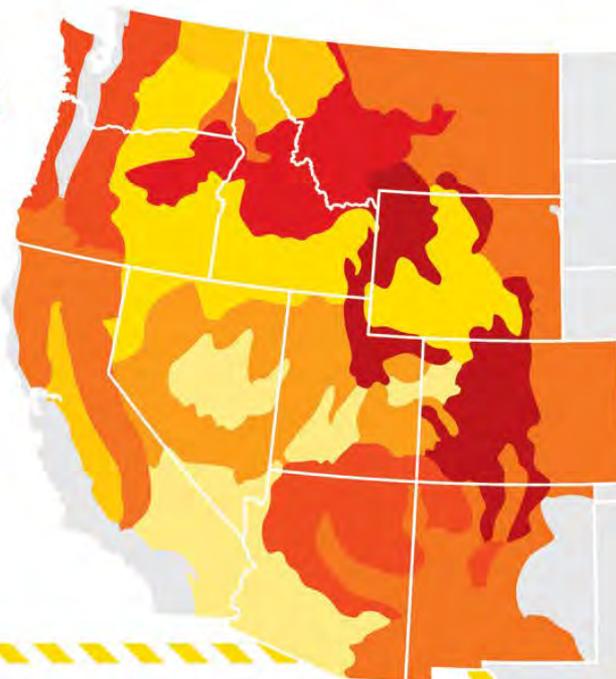
## Wildfires are projected to **burn more land** as temperatures continue to rise.

### Projected increase in annual burn area

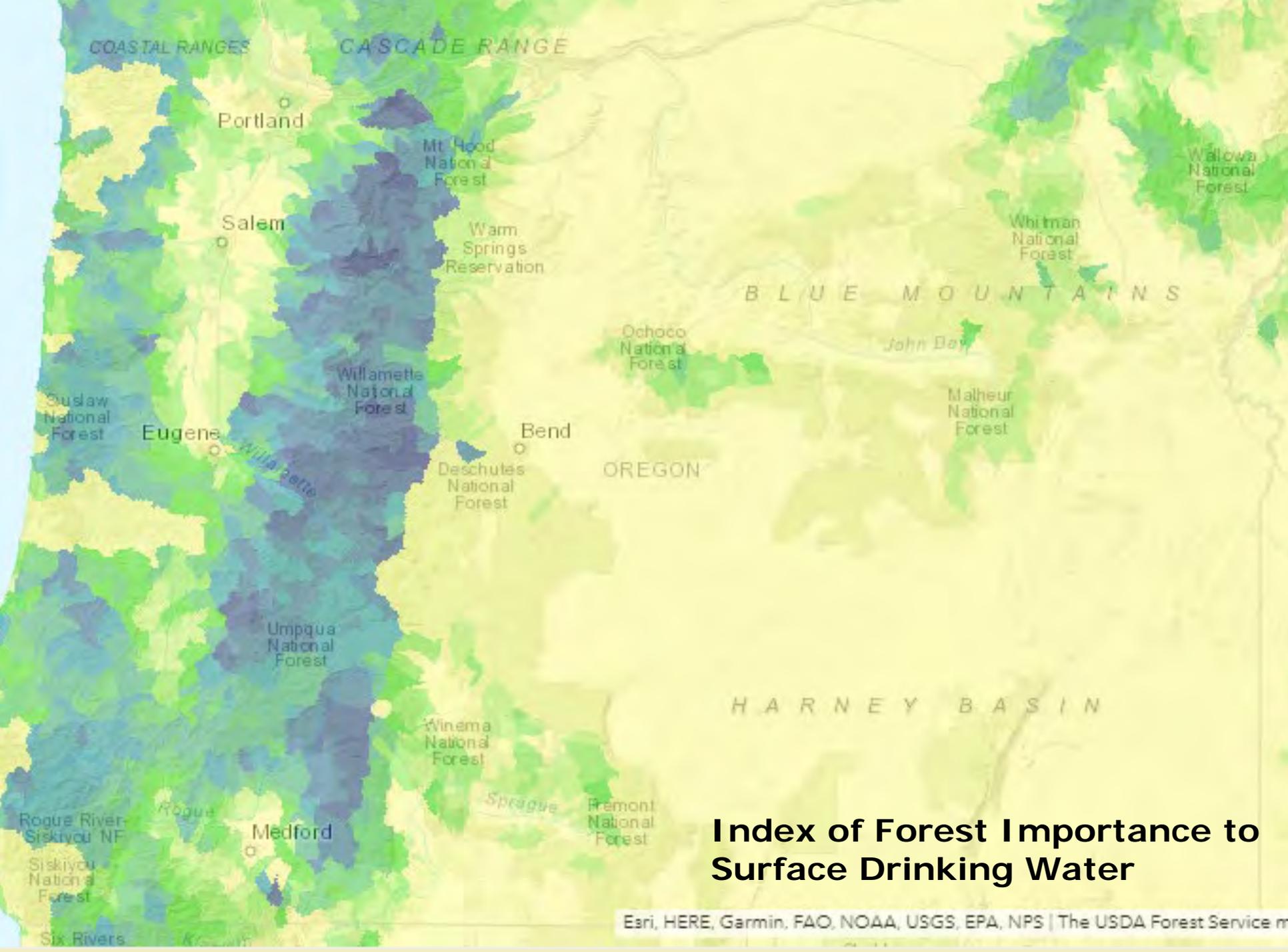
with an additional 1.8° F rise in temperature

0% — 200% — 400% — 650%

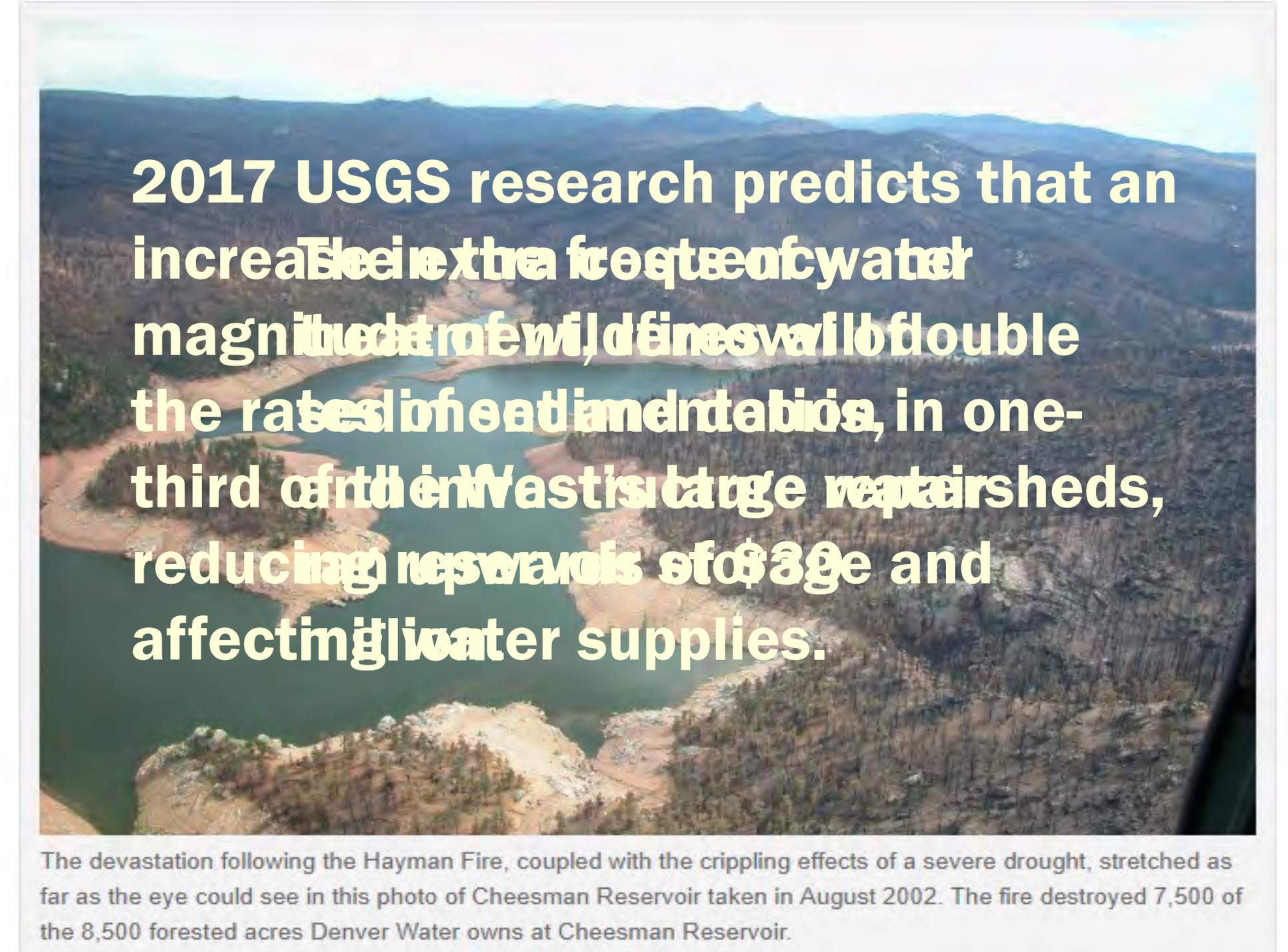
By mid-century, temperatures in the Western U.S. are expected to increase even more (**2.5°–6.5° F**) due to heat-trapping emissions from human activity.



**The choices we make **today** will determine how much temperatures increase this century, how long and damaging wildfire seasons become, and how prepared communities are for the growing risks of wildfires.**



## Index of Forest Importance to Surface Drinking Water

An aerial photograph of Cheesman Reservoir in Colorado. The water level is significantly lower than normal, exposing large areas of light-colored sediment and sand along the shoreline. The surrounding forest appears sparse and dry, with many trees showing signs of being dead or dormant. In the background, there are rolling hills and mountains under a clear sky.

**2017 USGS research predicts that an increase in extreme frequency water magnitude and wildfire will double the rates of sedimentation, in one-third of the West's large watersheds, reducing reservoir storage and affecting water supplies.**

The devastation following the Hayman Fire, coupled with the crippling effects of a severe drought, stretched as far as the eye could see in this photo of Cheesman Reservoir taken in August 2002. The fire destroyed 7,500 of the 8,500 forested acres Denver Water owns at Cheesman Reservoir.



Rio Grande  
Watershed, NM  
After 2011 Las  
Conchas Fire

Nation | Local | News | Northwest Wildfires 2017

# Surging Wildfire Reaches Watershed For Portland Area's Drinking Water

by [Amelia Templeton](#) [Follow](#) and [Ryan Haas](#) OPB Sept. 5, 2017 4:35 p.m. | Updated: Sept. 11, 2017 5:01 p.m.



Q&A: Wildfire Threatens Bull Run Watershed

00:00 05:09

OPB

Download

The video player shows a yellow play button icon, a share icon, and a progress bar. The video title is "Q&A: Wildfire Threatens Bull Run Watershed". The duration is 05:09. The OPB logo is visible in the bottom right corner of the video frame. A "Download" button is located below the video player.

Officials say the Eagle Creek Fire entered the Bull Run watershed Tuesday.

The watershed provides drinking water for around 1 million Oregonians.

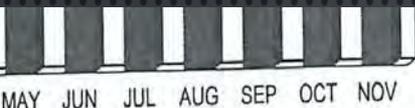
THANKS TO OUR SPONSORS: [become a sponsor](#)



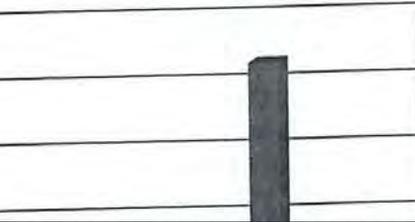
Visit Us! CORVALLIS  
PORTLAND BEND  
EUGENE ASHLAND

MARKET OF CHOICE®  
Food for the Way You Live®

The sponsorship graphic features a green and white color scheme. It includes the text "Visit Us!" followed by a list of cities: CORVALLIS, PORTLAND, BEND, EUGENE, and ASHLAND. Below this is the "MARKET OF CHOICE" logo with the tagline "Food for the Way You Live".



Water - Cubic Feet



Single Family	8.83
Total Street Users Fee Charges:	8.83
Single Family	4.64
Total Storm Drain Charges:	4.64
Forest Resiliency Charge	1.39
Total AFR Charges:	1.39

# Utility-funded Wildfire Mitigation and Forest Resilience



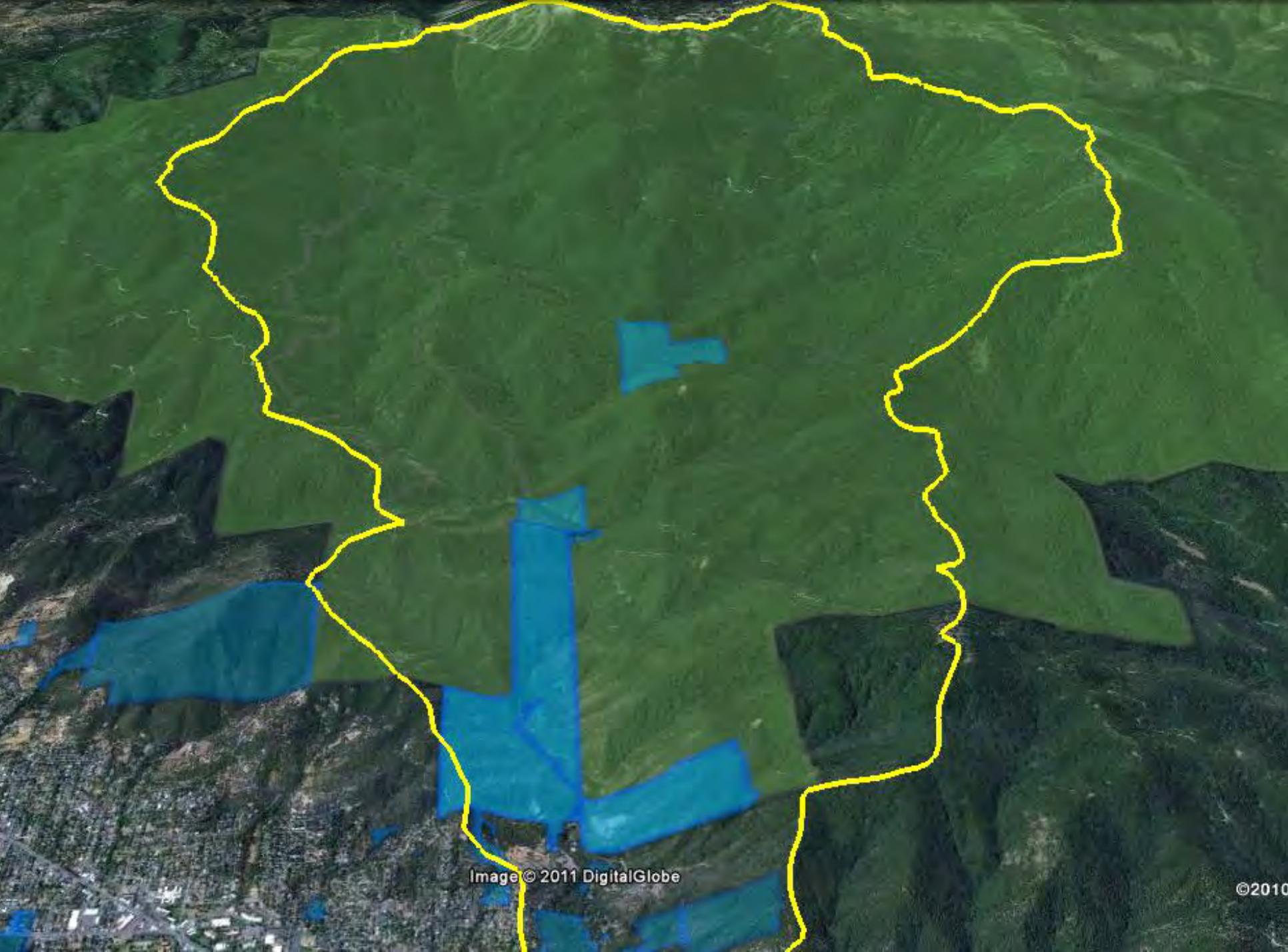


Image © 2011 DigitalGlobe

©2010

## THE ASHLAND WATERSHED

THIS AREA OF THE ROGUE RIVER NATIONAL FOREST SERVES AS THE WATERSHED FOR THE CITY OF ASHLAND. THE RAIN AND SNOW THAT FALLS ON THIS GROUND EVENTUALLY FLOWS INTO REEDER RESERVOIR AND THE CITY'S WATER SYSTEM.

HELP KEEP OUR EXCELLENT WATER QUALITY. FOR SANITATION REASONS DO NOT CAMP OVERNIGHT OR DUMP ANY TYPE OF REFUSE.

THE DECOMPOSED GRANITE SOILS ARE EASILY ERODED. KEEP ~~MOTORIZED~~ VEHICLES ON IMPROVED ROADS AND TREAD LIGHTLY WHEN ON FOOT.

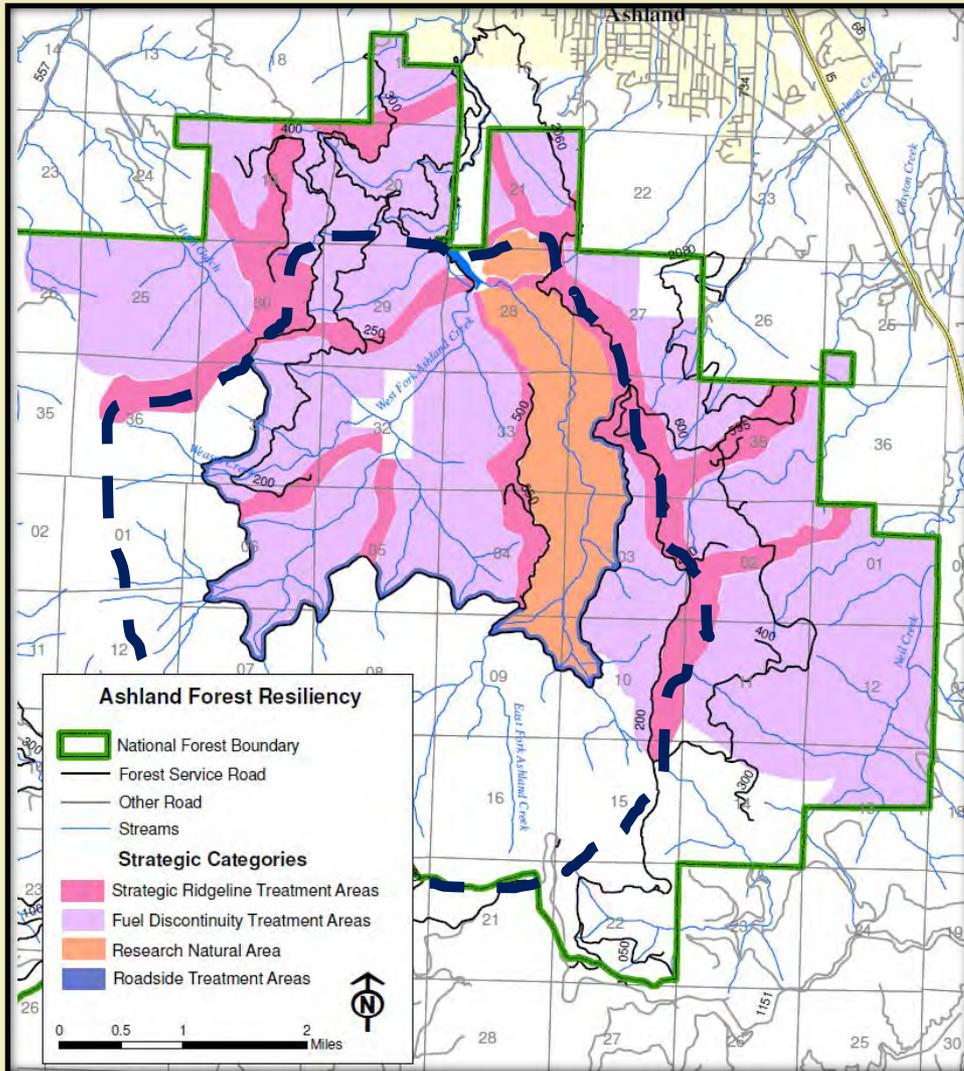
THE TERRAIN, WEATHER CONDITIONS AND VOLATILE VEGATATION PRESENT A THREAT OF CATASTROPHIC FIRE, THEREFORE DO NOT BUILD CAMPFIRES.

IF YOU OBSERVE ANY ACTIVITY DETRIMENTAL TO THE WATERSHED, PLEASE REPORT IT TO THE ASHLAND RANGER DISTRICT AT 482-3333.

YOUR COOPERATION IS APPRECIATED. THANK YOU FROM,  
U.S. FOREST SERVICE AND WATER USERS OF ASHLAND.



# PREFERRED ALTERNATIVE

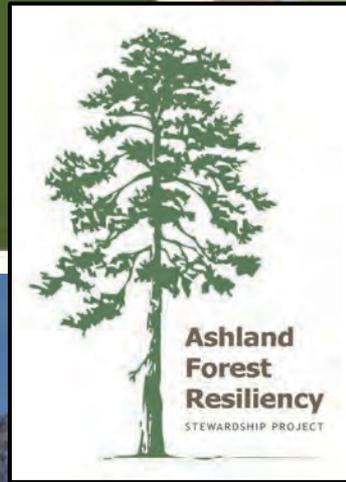


- A strategic approach
- Treats 7,600 acres of National Forest lands
- Utilizes a combination of:
  - Surface and ladder fuel treatments
  - Density management
  - Prescribed Underburning



**2009 SISKIYOU FIRE**  
**ASHLAND, OREGON**  
[scotthardingphoto.com](http://scotthardingphoto.com)

# ASHLAND FOREST RESILIENCY STEWARDSHIP PROJECT (AFR)

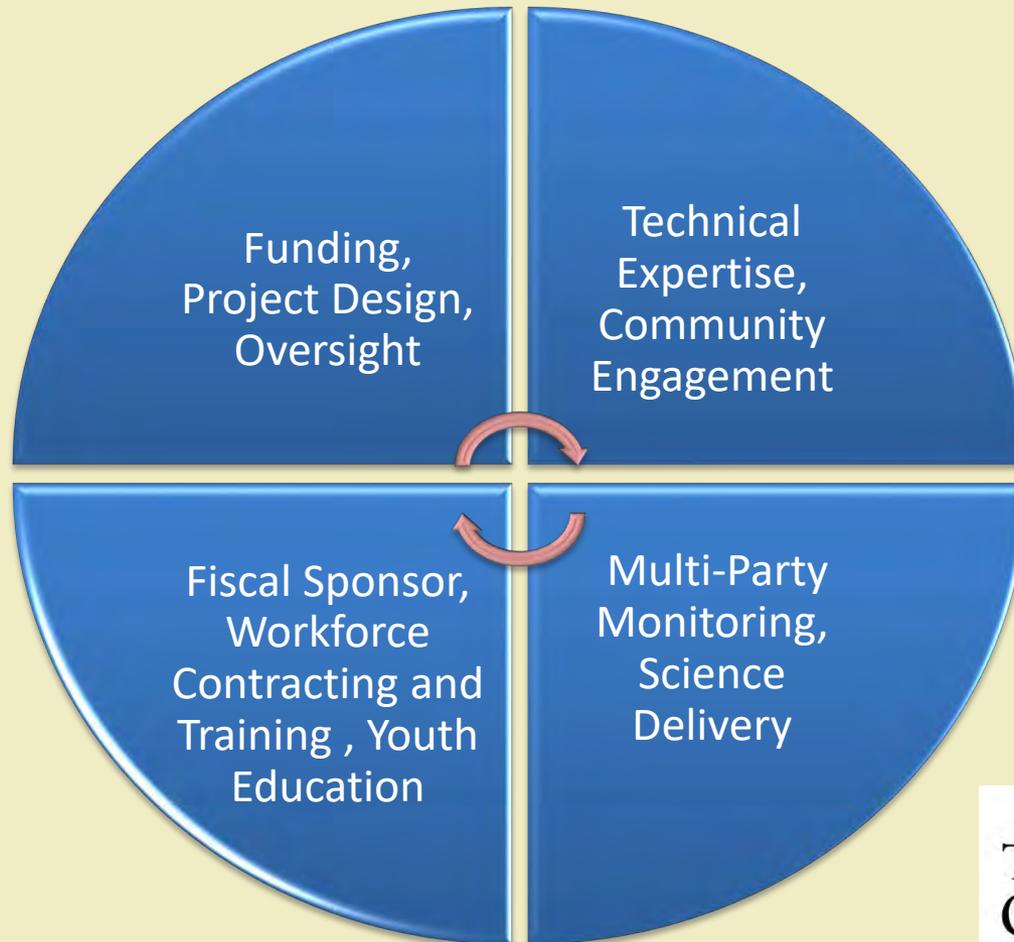


*A 10-year stewardship project to reduce the risk of severe wildfire in the watershed and to protect water quality, older forests, wildlife, people, property and quality of life.*



Siskiyou Mountains Ranger District  
Rogue River-Siskiyou National Forest

# ASHLAND FOREST RESILIENCY STEWARDSHIP AGREEMENT



# AFR IMPLEMENTATION



**Density Management**



**Prescribed Underburning**

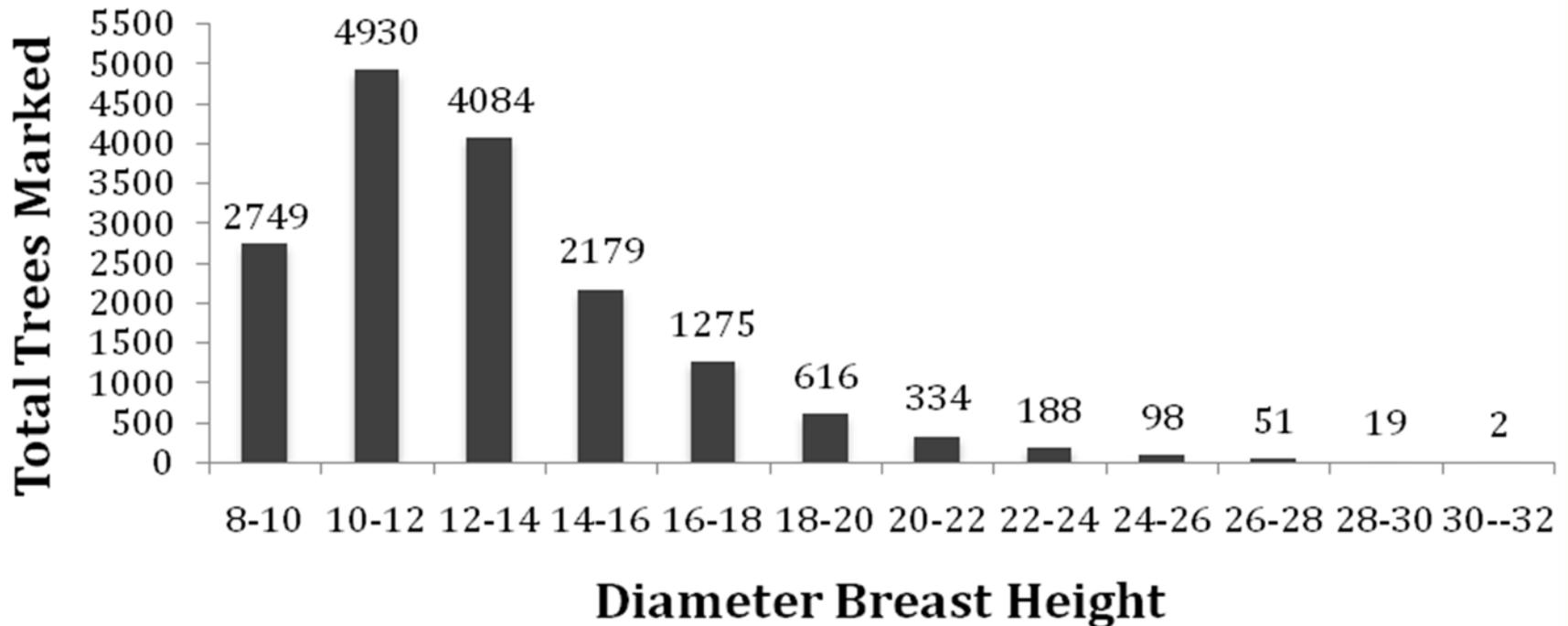


**Surface and Ladder Fuel Treatments**



# AFR DENSITY MANAGEMENT

## Block 1 & Block 2 Diameter Distribution All Units: 525 acres



*Meeting Competing Objectives*

# AFR RESTORATION BY-PRODUCTS

2,300 acres Helicopter Thinning



550 acres Ground-Based Thinning



14 million board feet of timber trucked to local mills



# *Prescribed Fire in AFR*



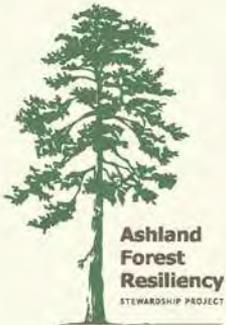
# AFR: Engaging Community, Building Social License for Ecological Forest Stewardship



# Outreach for Burning/Smoke



**Controlled burns protect forests and our watershed.**



- ① Reduce fire danger to firefighters, residents, and the places we love
- ① Reduce the fuels that feed catastrophic fires
- ① Produce much less smoke than severe wildfires

*When you see controlled burns during the cool time of year, know we are working for healthier forests and community: for today and for future generations.*

# AFR STUDENT ENGAGEMENT



Over 4,000 youth received instruction in 7,300 hours of classroom and field sessions



# MULTI-PARTY MONITORING



Fire Histories



Stakeholder Driven Plan



Water Quality and Aquatic Habitat



Legacy Tree Retention and Survival



Birds as Indicators



Late-Successional Wildlife Habitat



Soils



Herbaceous Recovery

# AFR WORKFORCE TRAINING



## Ecological Workforce Training Program





# AFAR WORKFORCE TRAINING & EMPLOYMENT

- 17 FTE
- 200 personnel employed
- 15 contractors hired
- \$25 million infused into communities

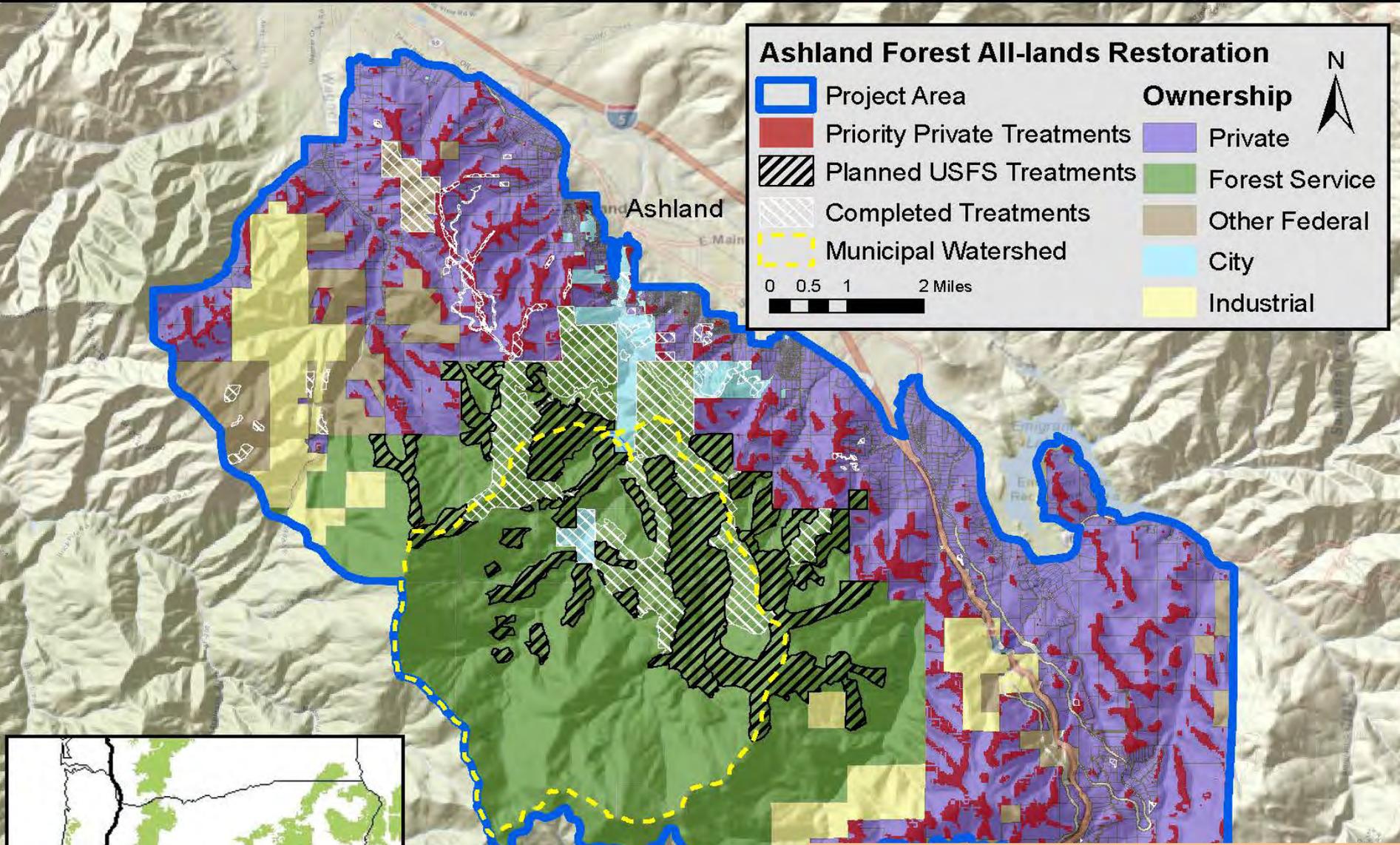


### Ashland Forest All-lands Restoration

	Project Area		Private
	Priority Private Treatments		Forest Service
	Planned USFS Treatments		Other Federal
	Completed Treatments		City
	Municipal Watershed		Industrial

0 0.5 1 2 Miles

N



- **52,000 acres**
- **14,500 acres treated**
- **28% of landscape**

# ASHLAND FOREST ALL-LANDS RESTORATION PROJECT (AFAR)

Implement forest restoration and fuels reduction treatments through a cross boundary, all-lands approach on federal and private non-industrial lands in and around the Ashland Creek Watershed.





# AFR: A Nationally Recognized, Replicable Model



**Wildland Fire Leadership Council Visit , July 28, 2015**

Questions?



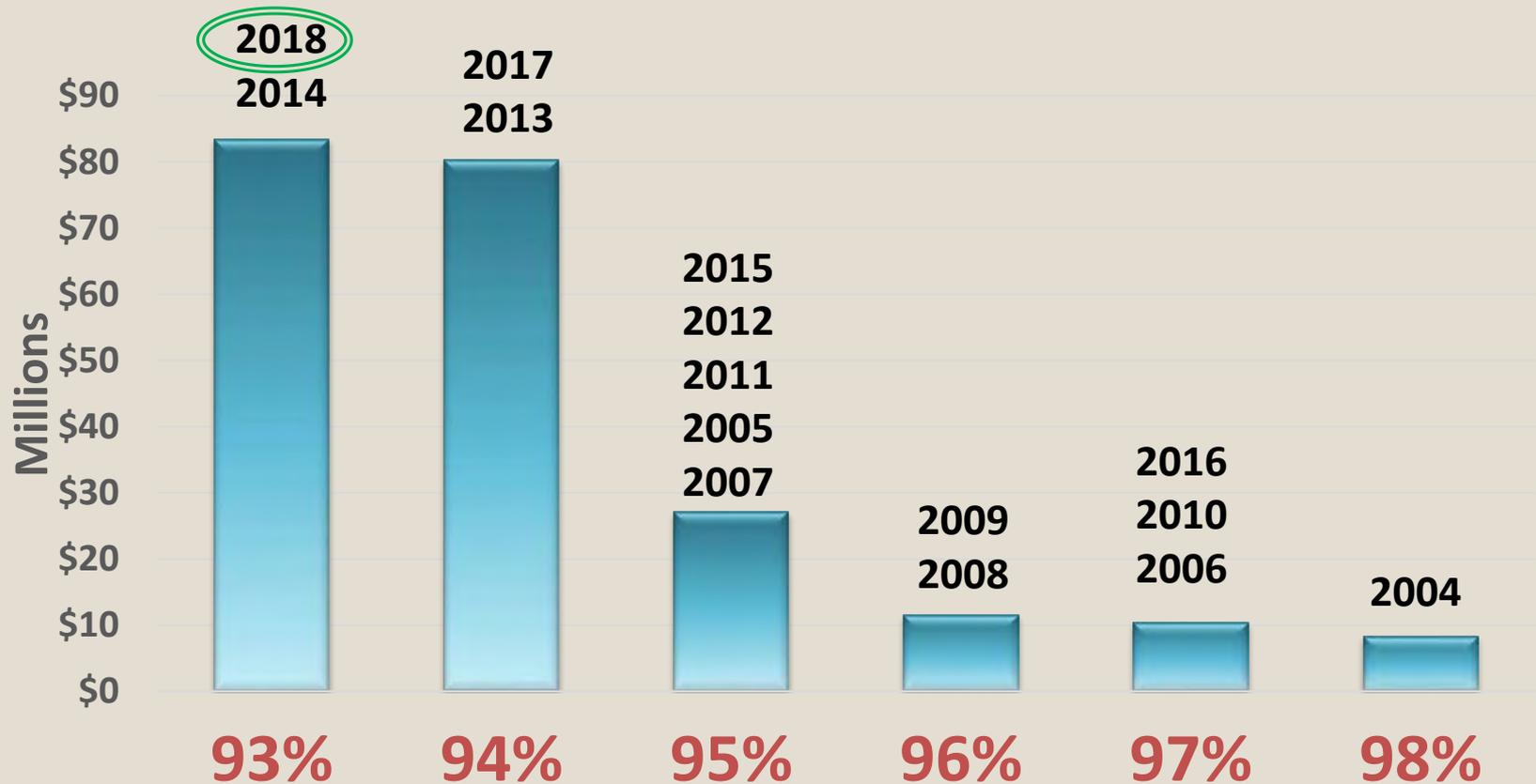
# Oregon Department of Forestry



## Oregon Wildfire Council Implications to Oregonians

March 18, 2019

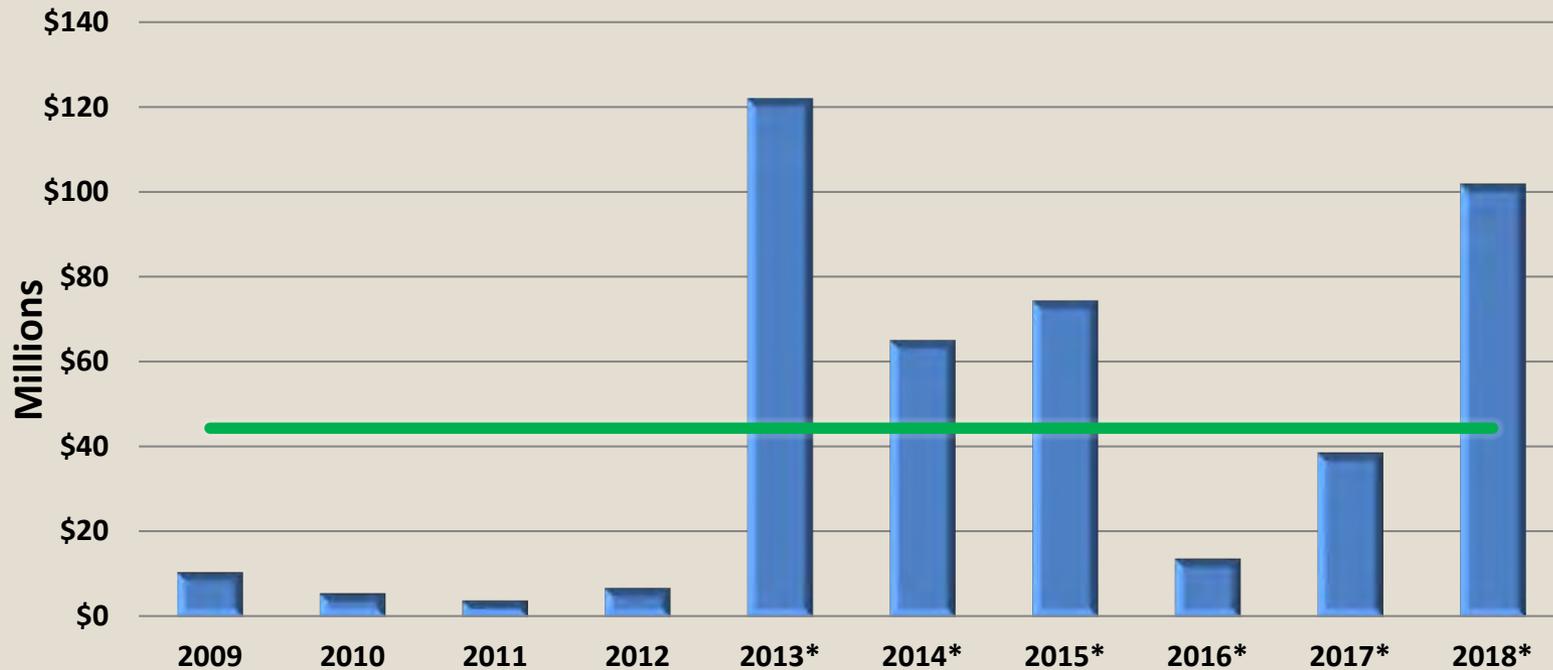
# Keeping fires small means big savings



*Key Performance Measure: Percentage of Fires Caught at 10 Acres or Less*

# Large fire costs

**Actual Gross Costs. Values are by Calendar Year.  
10-Yr Average 2009-2018: \$44.3M**



\*includes draft claims figures

**Oregon  
Department of  
Forestry  
Funding Diagram**

**Insurance Policy**

\$25 M  
Insurance Policy

**Insurance Deductible  
\$50 Million total**

\$30 M  
State of Oregon

\$20 M  
shared  
GF & OFLPF

**Insurance Premium**

GF	OFLPF
----	-------

**Statewide Severity**

Severity \$2 M GF	Severity Up to \$3 M OFLPF
----------------------	-------------------------------

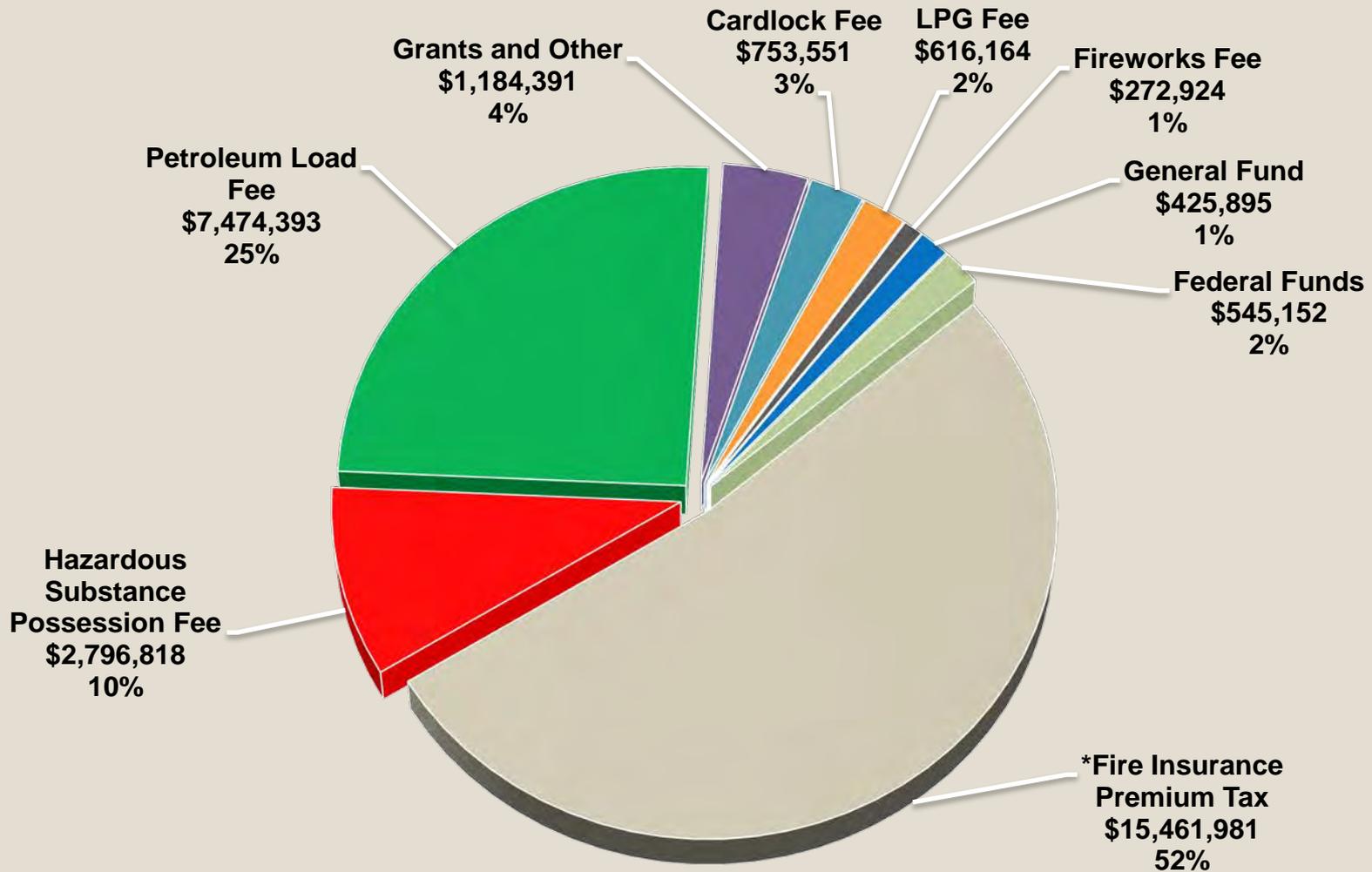
**Base  
\$48 Million**

**Base Level of Fire Protection  
"The Fire Department"**

GF / Private Landowner and Public Lands Assessments  
State and Public Lands – No GF Match

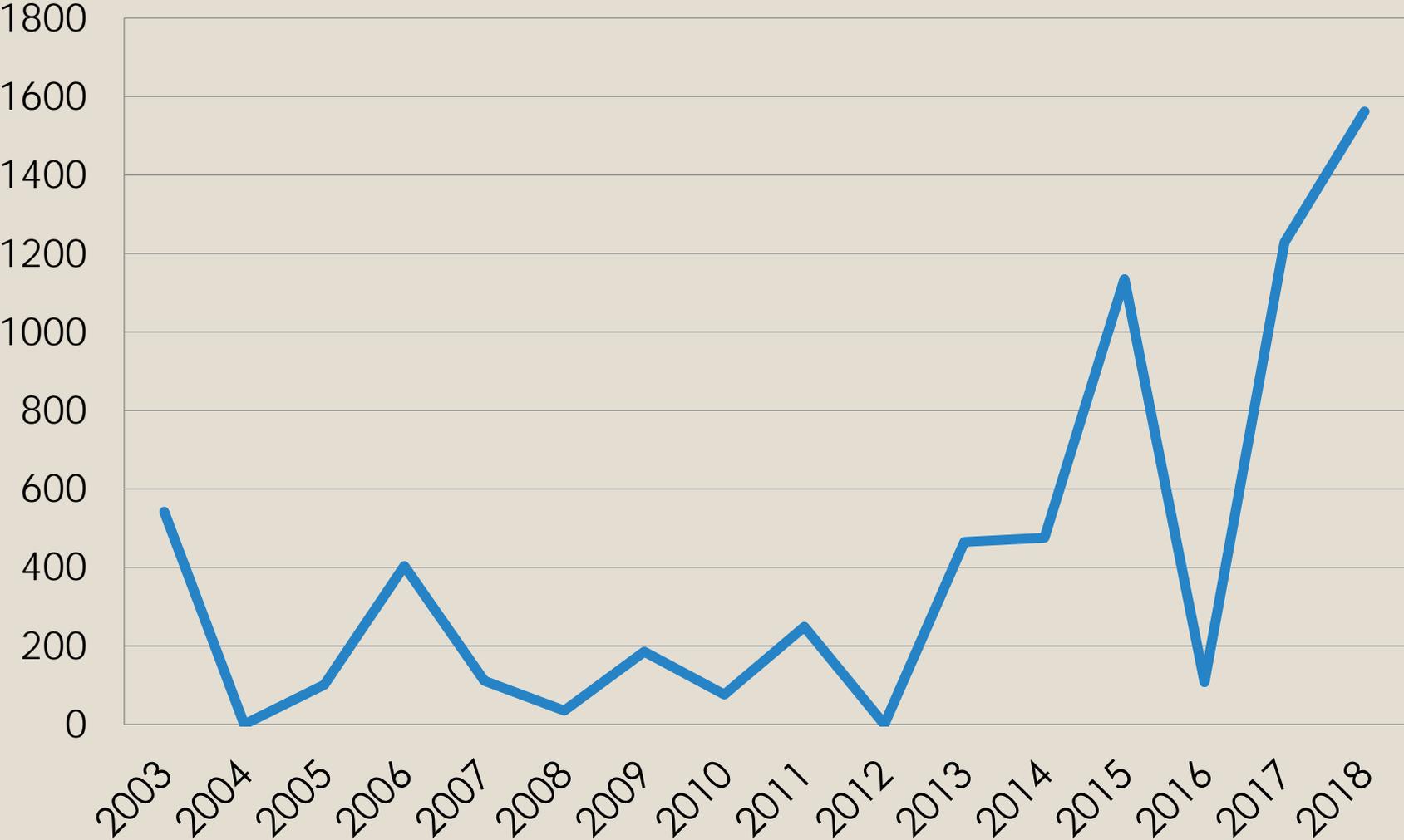
GF – General Fund                      OFLPF- Oregon Forest Land Protection Fund

# Office of State Fire Marshal: 2019-21 Governor's Budget



All Funds = \$ 29,531,269

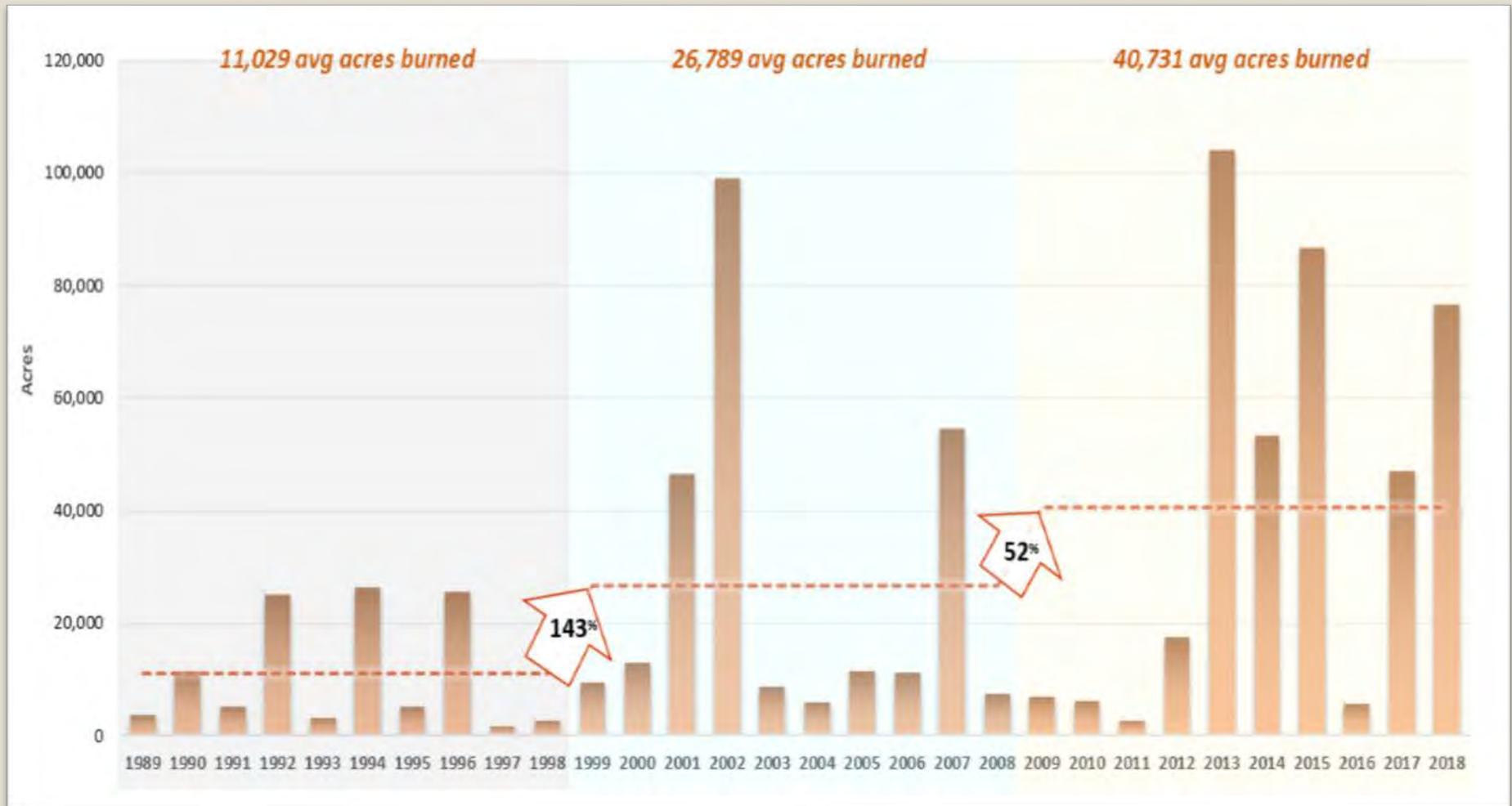
# OSFM hours mobilized to fire incidents



# OSFM structural fire response costs



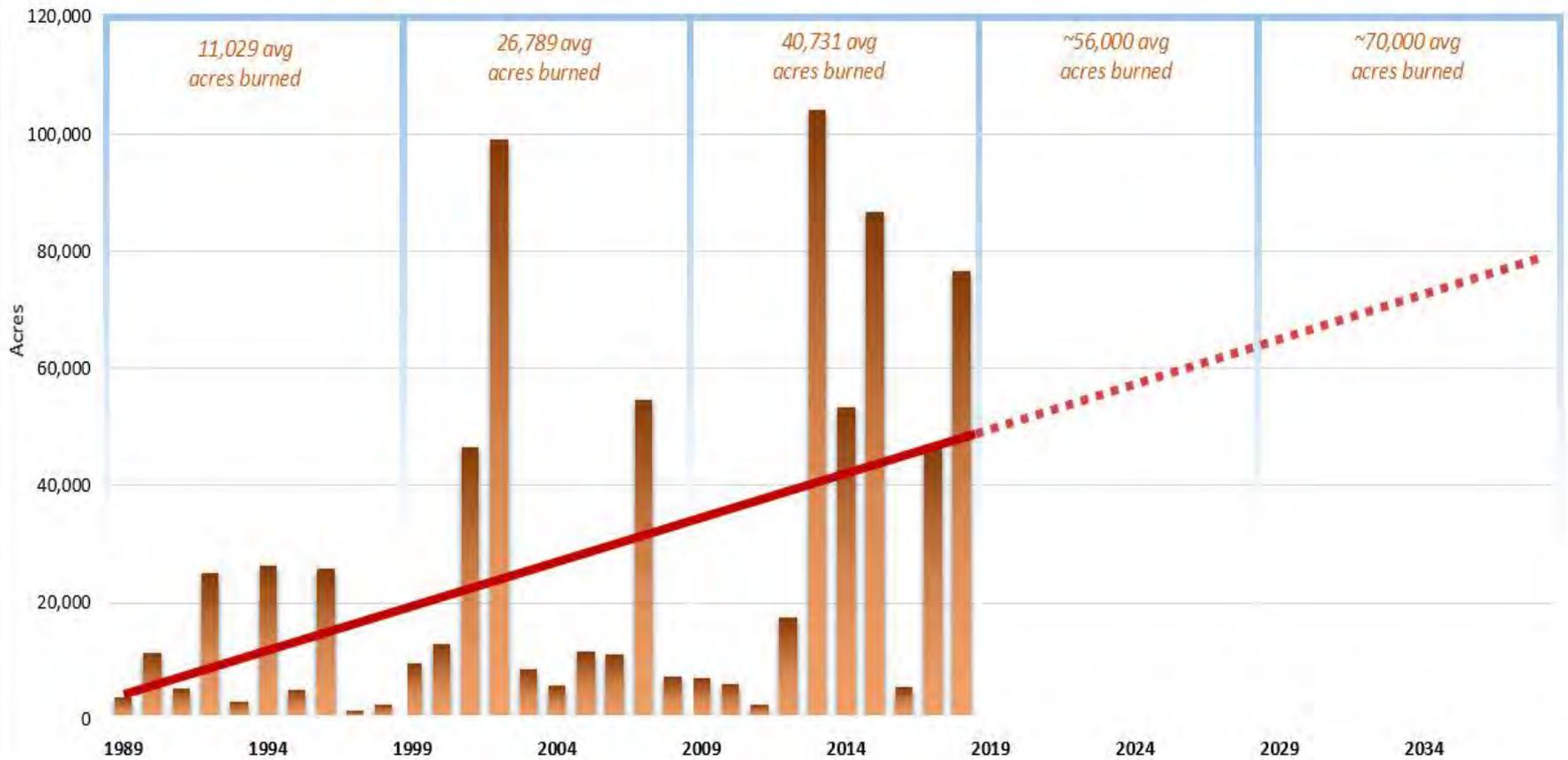
# Acres burned on ODF protected lands





## ODF Protected Lands - Average Acres Burned by Decade - with Linear Trend

2/14/2019 ODF Fires data.





# Summary



- Wildfire response- a leader and national model
- High asset value- translates into high cost and risk
- Costs are shared between the state and landowners
  - including a one of kind insurance policy
- No dedicated funding for structural response of wildfires
- Costs and losses are drastically increasing

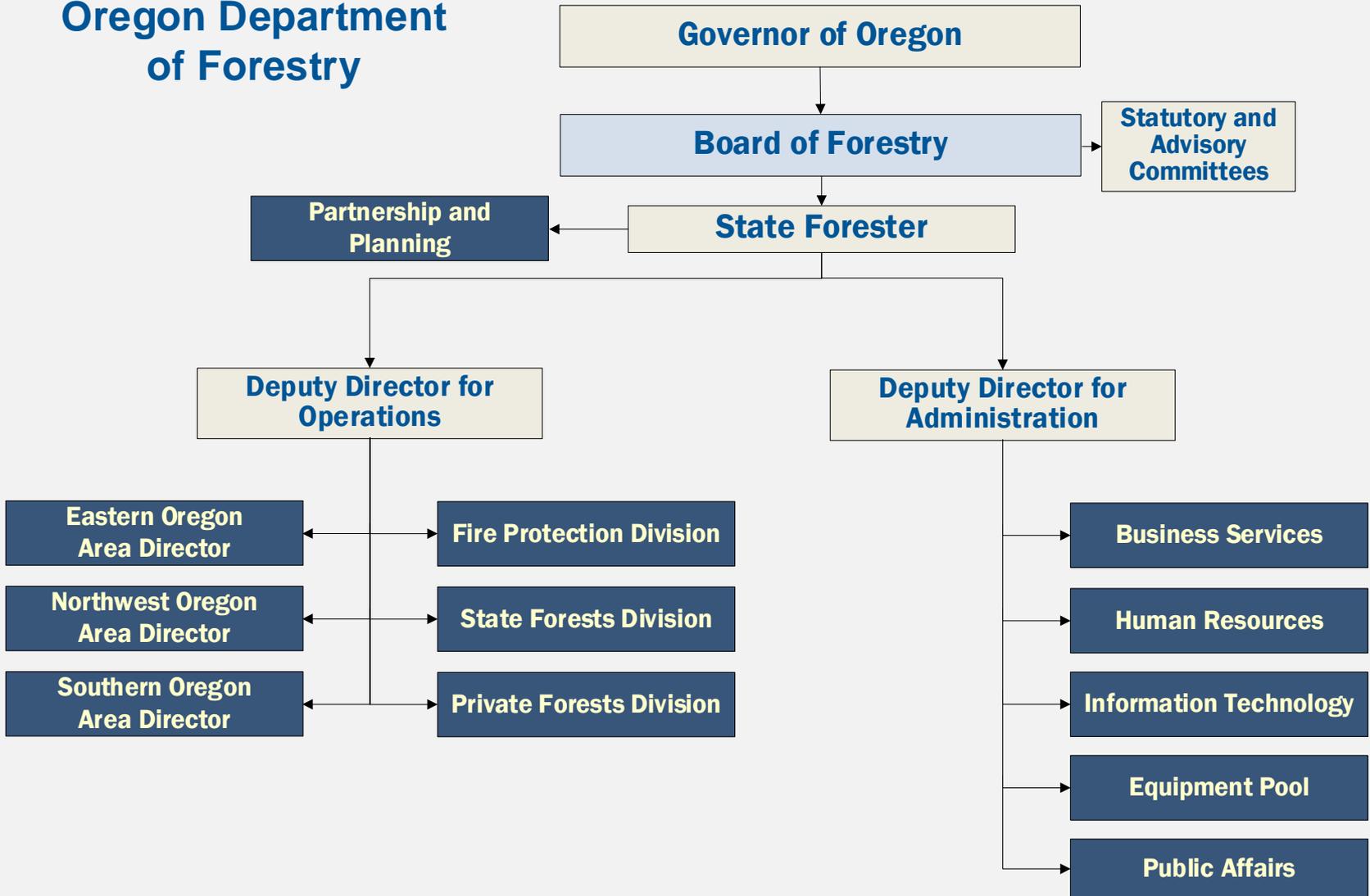
# Oregon Department of Forestry



## Oregon Wildfire Council Organizational Resources

March 18, 2019

# Oregon Department of Forestry





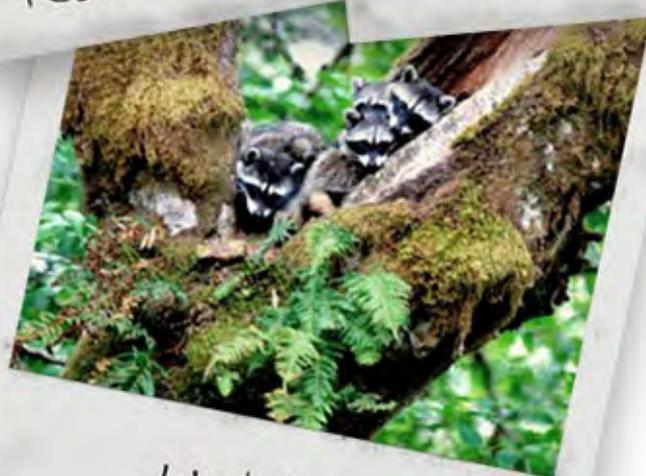
Recreation



Sustainability



Jobs & Revenue



Habitat



Clean Water

# **Public investment is important to maintaining our forests**

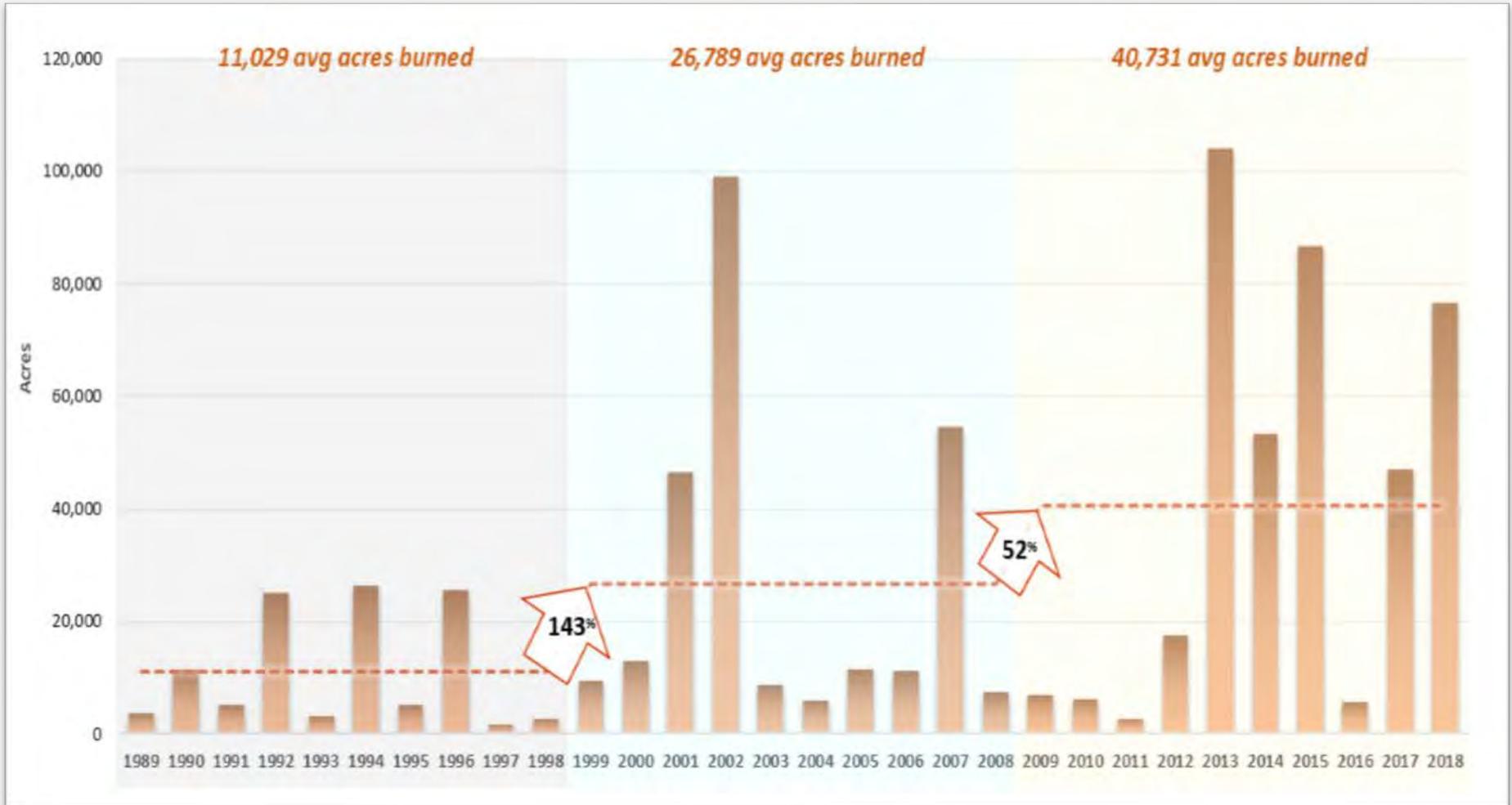


# Agency Challenges

## ODF Fire Season

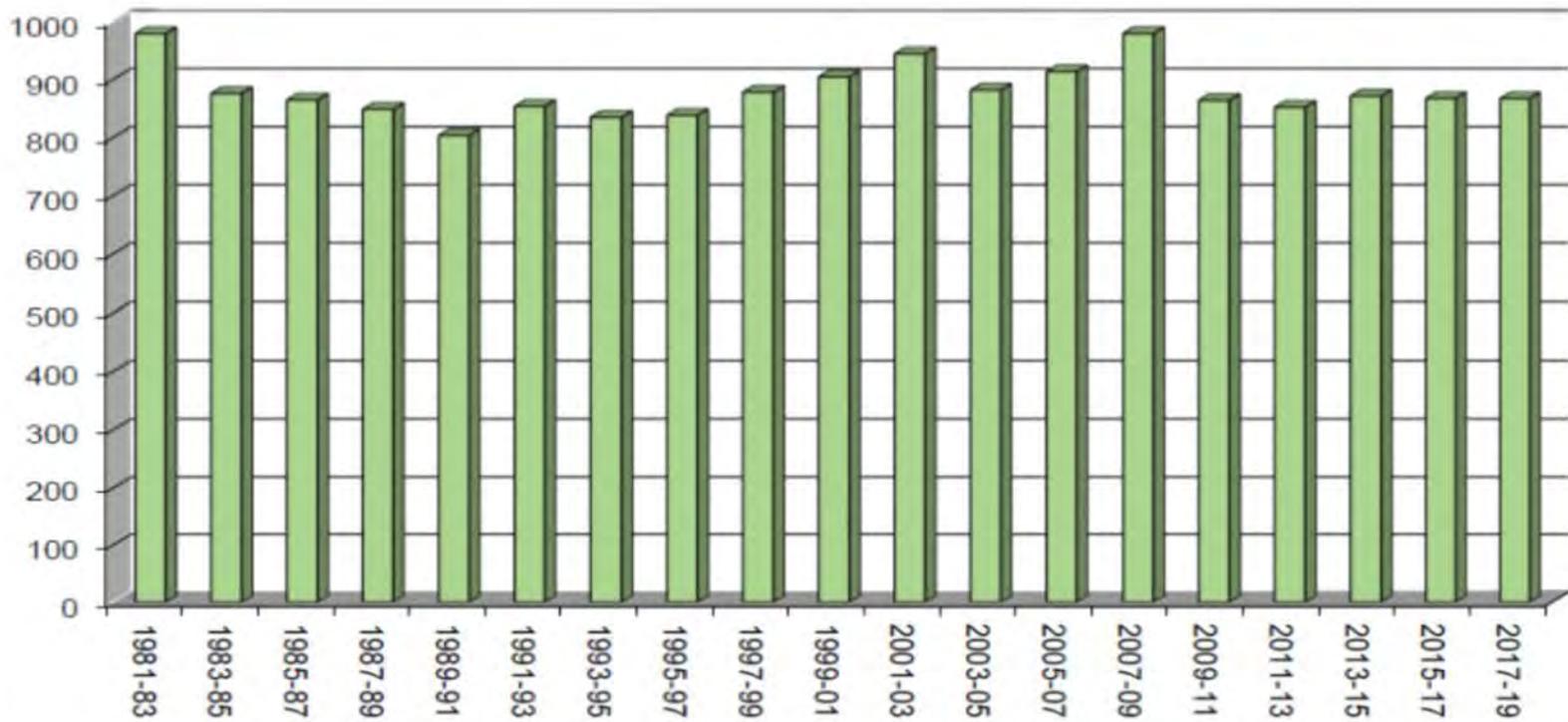
- **Oregon is experiencing an increased severity, complexity and duration of fire seasons.**
- **Challenged ODF's ability to respond to the wildfire workload and sustain its other core businesses.**
- **Proactively protecting Oregonians, Forests and Communities from wildfire.**

# Challenging Fire Seasons - ODF Protected Lands

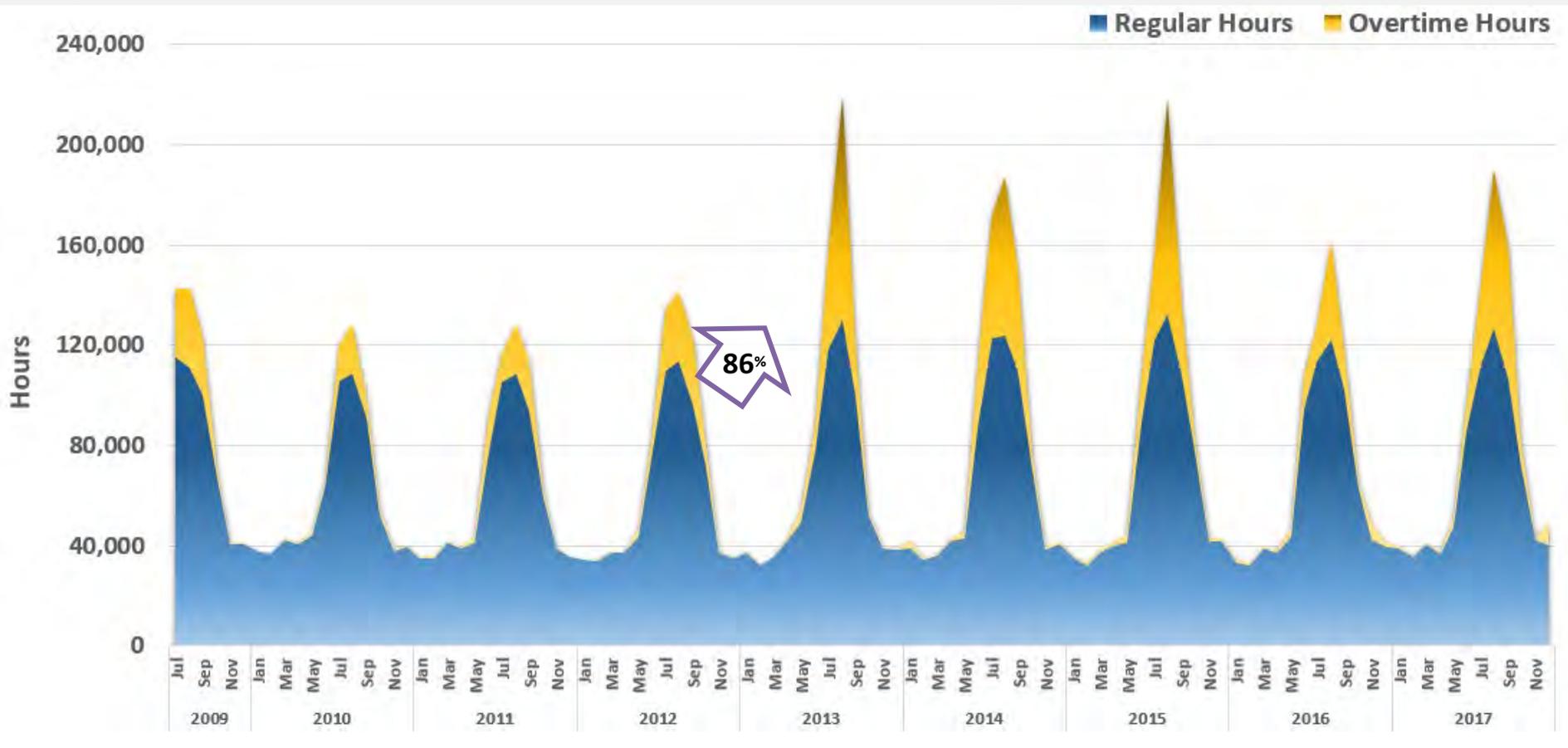


# ODF Full Time Equivalents (FTE)

**FULL TIME EQUIVALENTS (FTE)  
1981-2017 LEGISLATIVELY APPROVED FTE  
AND 2017-19 LEGISLATIVELY ADOPTED BUDGET FTE OF 867.30**



# Fire Protection Related Hours All ODF Employees



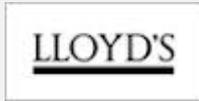
# ODF Fire Militia

South Valley Fire Militia Composition  
on August 2, 2018 (71 Total Personnel)

■ Agency Admin 14%   ■ Private Forests 11%   ■ Protection 42%   ■ State Forests 32%



# Oregon's Complete & Coordinated Fire Protection System



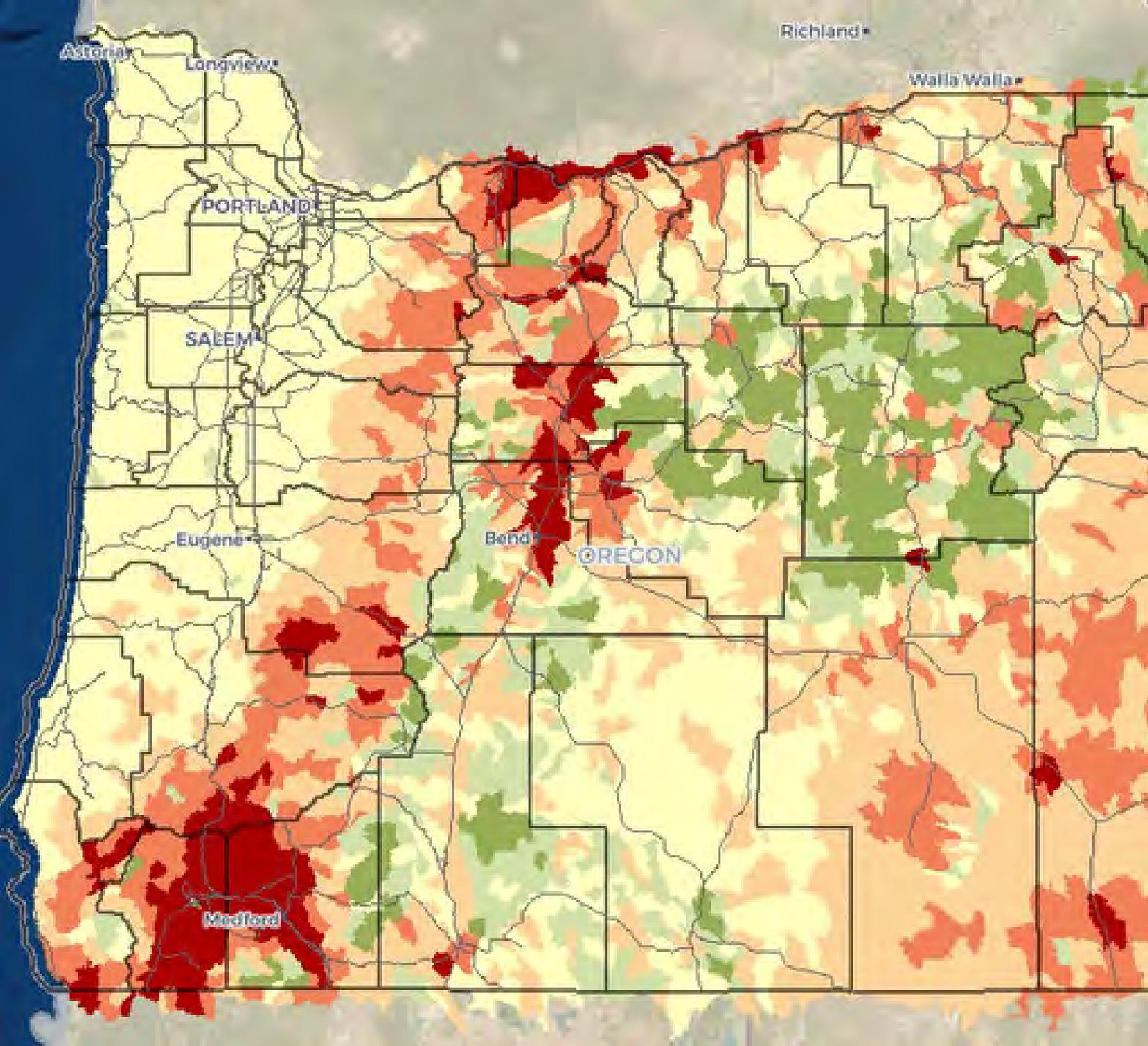


**Peter Daugherty, State Forester**

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# GOVERNOR'S COUNCIL ON WILDFIRE RESPONSE

MARCH 18, 2019



# FOREST SECTOR IMPACTS OF WILDFIRE

Mike Cloughesy

Presented to Governor's Council on Wildfire Response  
March 18, 2019



Oregon Forest  
Resources Institute

# Forest fires and acres burned in Oregon 2014-2018

Year	ODF Protected			USFS Protected			Combined Total		
	Fires (number)	Size (acres)	Average (ac/fire)	Fires (number)	Size (acres)	Average (ac/fire)	Fires (number)	Size (acres)	Average (ac/fire)
<b>2018</b>	964	90,704	94	667	349,123	523	1,631	439,827	270
<b>2017</b>	1,090	47,165	43	718	470,718	656	1,808	517,883	286
<b>2016</b>	396	4,529	11	561	45,663	81	957	50,192	52
<b>2015</b>	1,139	72,439	64	1,104	256,835	233	2,243	329,274	147
<b>2014</b>	1,184	114,089	96	1,410	119,280	85	2,594	233,369	90
<b>Total</b>	<b>4,773</b>	<b>328,926</b>	<b>69</b>	<b>4,460</b>	<b>1,241,619</b>	<b>278</b>	<b>9,233</b>	<b>1,570,545</b>	<b>170</b>



# Direct Cost of Wildfires

- Average of 314,000 acres of forest land burned per year
- Average of 66,000 acres of ODF protected land burned per year
- Average of 248,000 acres of USFS protected land burned per year
- Merchantable timber may be salvaged but value is reduced
- Pre-merchantable stands are a total loss
- Salvage logging takes place of green harvest
- Restoration goals may not be met
- Site preparation after fire is added expense
- Logging equipment can be burned up
- Roads and bridges can be damaged



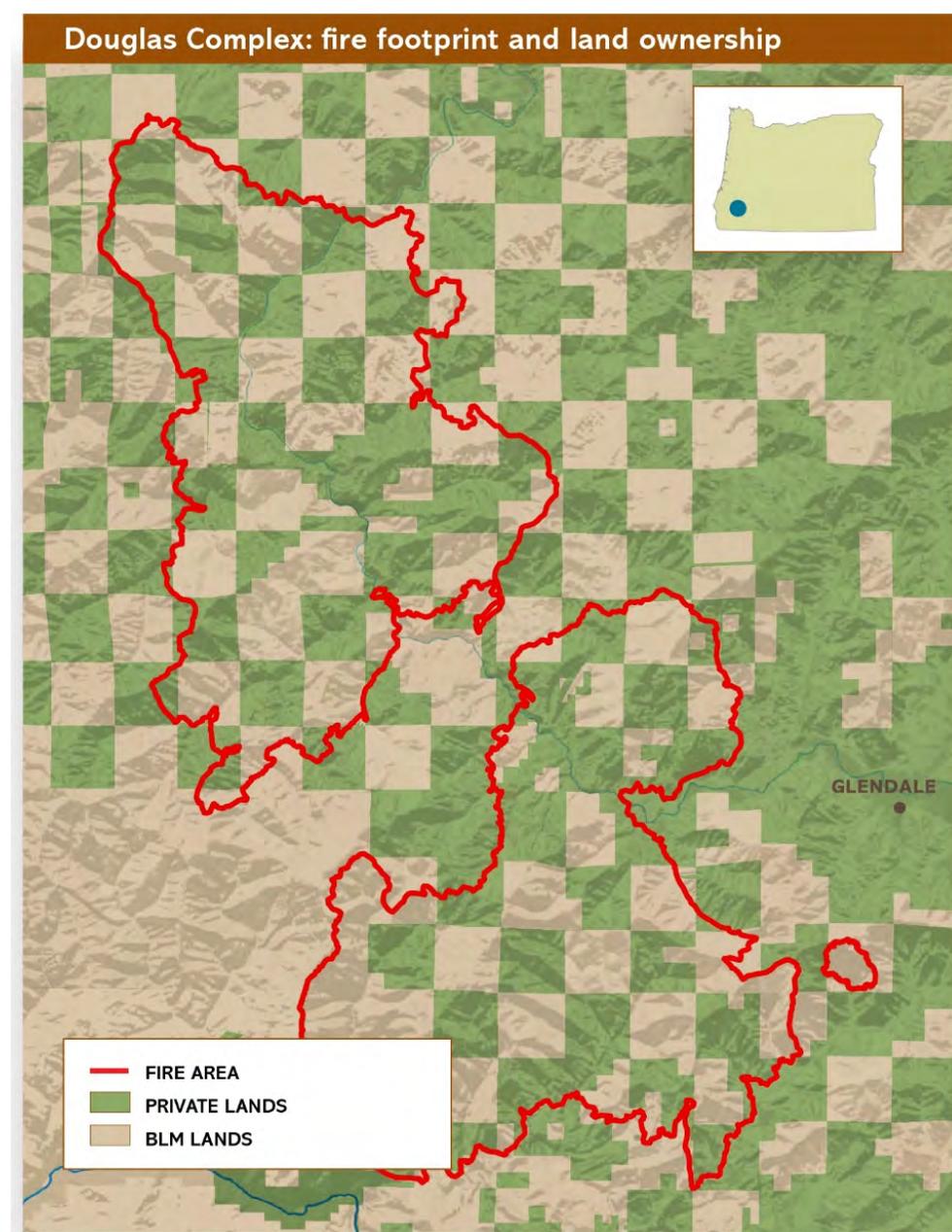
# Indirect Cost of Wildfires

- Restrictions on logging hamper timber output
- Summer is peak time for mill production & purchasing logs may be difficult with fire restrictions
- Reduced log supply can raise prices and even close mills
- Loggers, foresters and others are working on fires rather than their normal jobs
- Seedling supply is often not adequate
- Green tree restoration work may be delayed
- Salvage logging is hard on equipment



# Douglas Complex Fire

- Ignition: July 26, 2013; Lightning strike
- Acreage burned: 48,000
- Firefighting cost: \$54 million
- Private: 23,000 acres
- BLM: 25,000 acres
- Roseburg Resources:
  - 11,000 acres;
  - 8,000 acres of young trees;
  - 3,000 acres of salvageable trees



# Roseburg Resources 3 Year Preliminary Costs/Loss - Large SWO Fires

## Douglas Complex and Stouts Creek Fires 2013-2016

- Hard Costs

- Unscheduled Capital Outlays -\$12-15MM
  - Reforestation costs(net of salvage acres)
  - Accelerated road and infrastructure repair/construction

- Investment Loss

- Reduction in Appraised Value (NPV) -\$12-13MM
  - Current rotation only

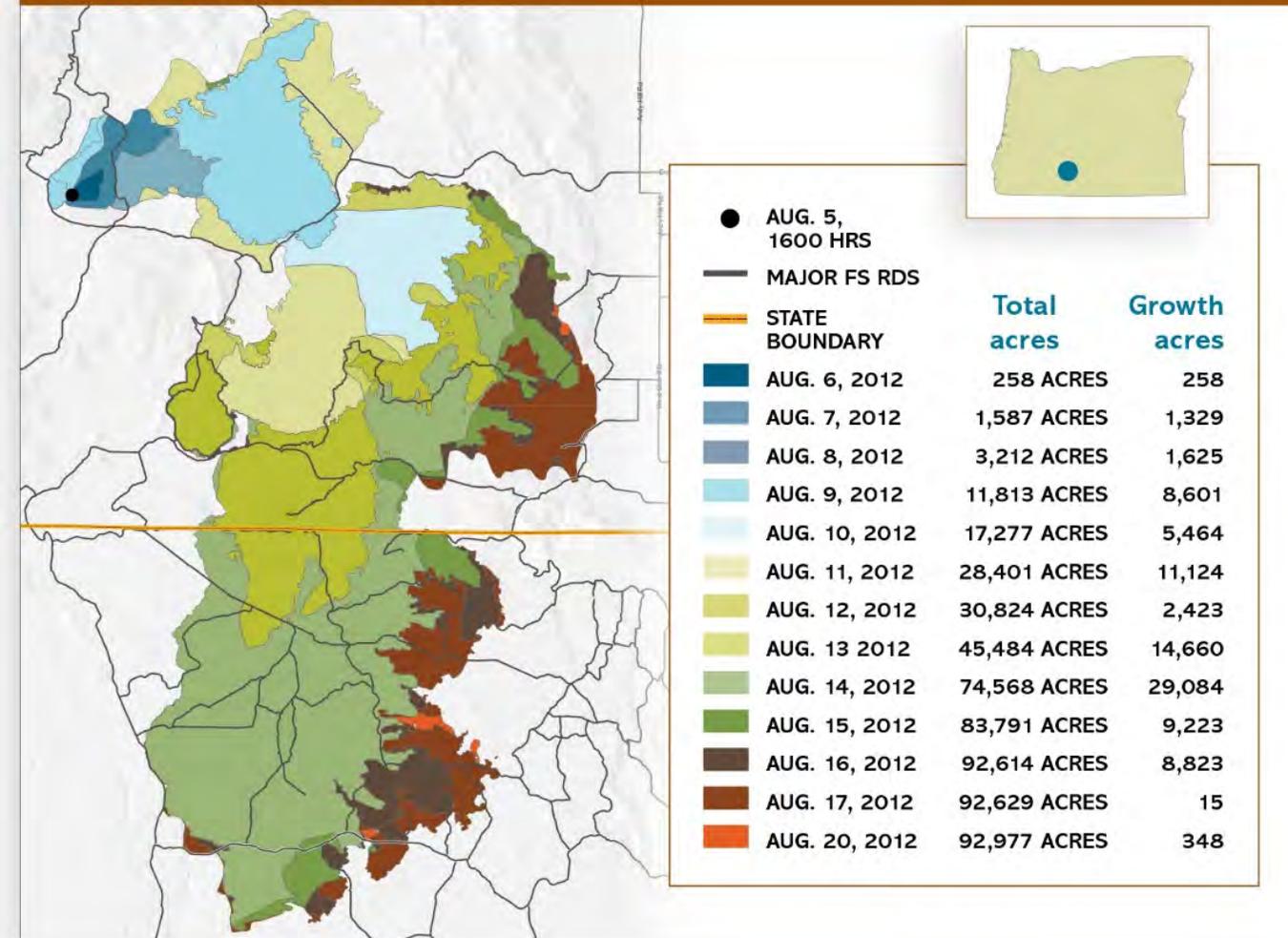
- Operations Costs

- Replacement of Future Volume Contribution -\$ 9-11MM
  - -Incremental replacement cost of 180 MMBF lost from harvest schedule

- Total Enterprise Cost -\$33-39MM

# Barry Point Fire

Barry Point Fire progression



- Ignition: Aug. 5, 2012; lightning strike
- Acreage burned: 93,000 ac
- National Forests: 60,000 ac
  - Fremont-Winema & Modoc NFs
- Private: 33,000 ac
- Firefighting cost: \$23 million
- Collins loss: 23,000 acres of mixed age timber
- Salvage and reforestation after the fire

# Active forest management

- Thin forests of brush and small trees
- Leave fewer trees which will become larger and more fire resilient
- Removal of merchantable material can cover some or all of the treatment costs
- Timber harvest --> 11 forest sector jobs/MMBF
- Forest restoration work --> 13 jobs/\$1 million
- Small wood markets are limited, especially pine
- Firewood, posts & poles, biomass & Mass Timber are possibilities



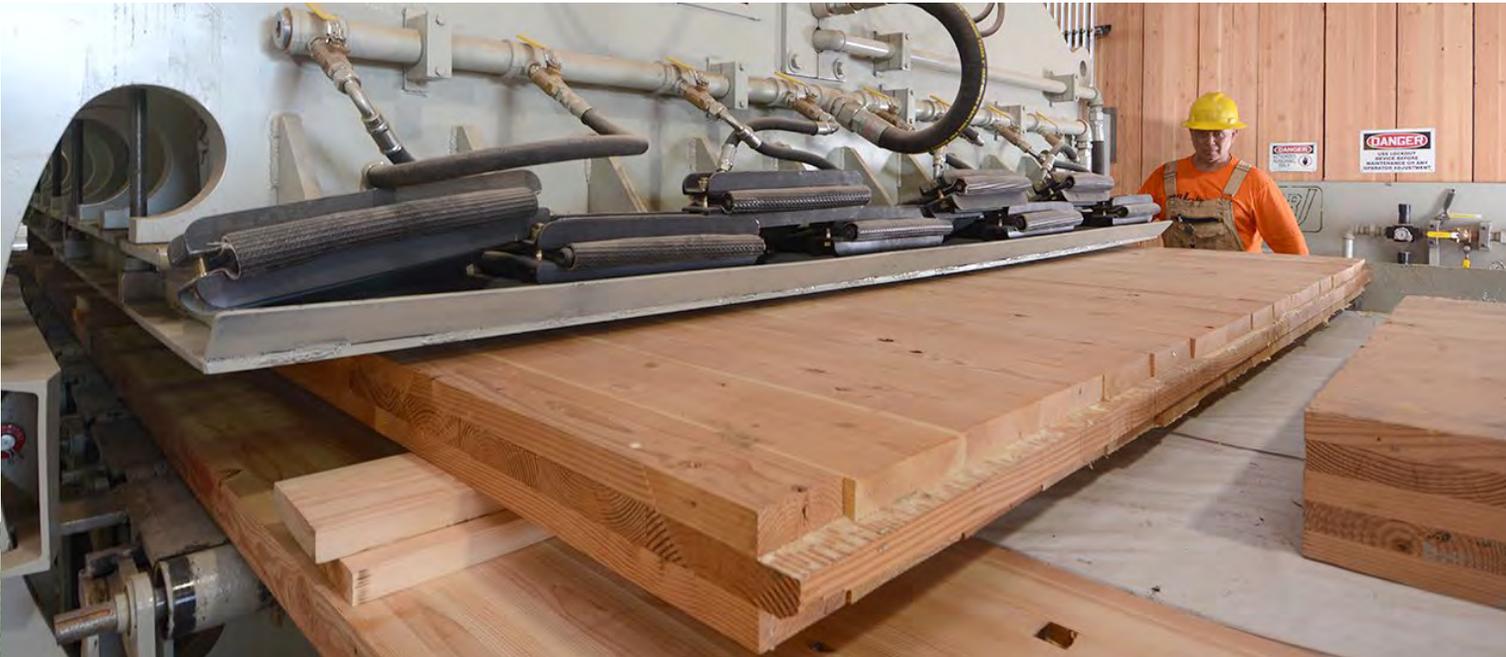
# Woody biomass from small wood

- **Electricity** - Combined heat & power (CHP) from biomass is more expensive than natural gas today - Market for steam heat is key
- **Thermal** - Pellets as heat source for public building is competitive where natural gas is not available - small market
- **Biofuels** - Biodiesel and jet fuel - new Red Rock facility in Lakeview - Carbon friendly fuel & energy independence
- **Torrefied Biomass** - Ochoco Lumber in John Day - use as fuel in power plants
- **Fast pyrolysis** - produce syngas & biochar



# MASS TIMBER from small wood?

- Cross Laminated Timber (CLT) and Mass Plywood Panels (MPP) are typically made from Douglas-fir. Other species are possible. Smaller logs could be used.
- Ponderosa pine is being tested for CLT at Oregon State University through a pair of US Forest Service Wood Innovation grants
- Katerra in Spokane and Vaagen Timbers in Colville, WA are building plants specifically to use small diameter material for CLT



# Summary - Forest Sector Impacts

- Wildfire acreage of fire is increasing - largest fires are on USFS lands
- Wildfire has huge direct & indirect costs to Oregon's forest sector
- Wildfire costs include burned timber, burned reproduction, lost logging output, reduced log inventories at mills
- Active management to reduce hazard produces jobs through timber harvest and restoration investment
- Markets for small wood are necessary to cover restoration cost
  - Woody biomass: CHP, Thermal, Biofuels, Torrefaction & Fast pyrolysis
  - Mass timber: CLT & MPP from small wood & pine may be feasible

# Thank you!!!

Mike Cloughesy  
Director of Forestry  
cloughesy@ofri.org

# Questions???



Oregon Forest  
Resources Institute



**TRAVEL**



**OREGON**

THE IMPACTS OF THE 2017 & 2018 WILDFIRES  
ON OREGON'S TRAVEL AND TOURISM INDUSTRY

3.18.19

# PRIMARY OBJECTIVES

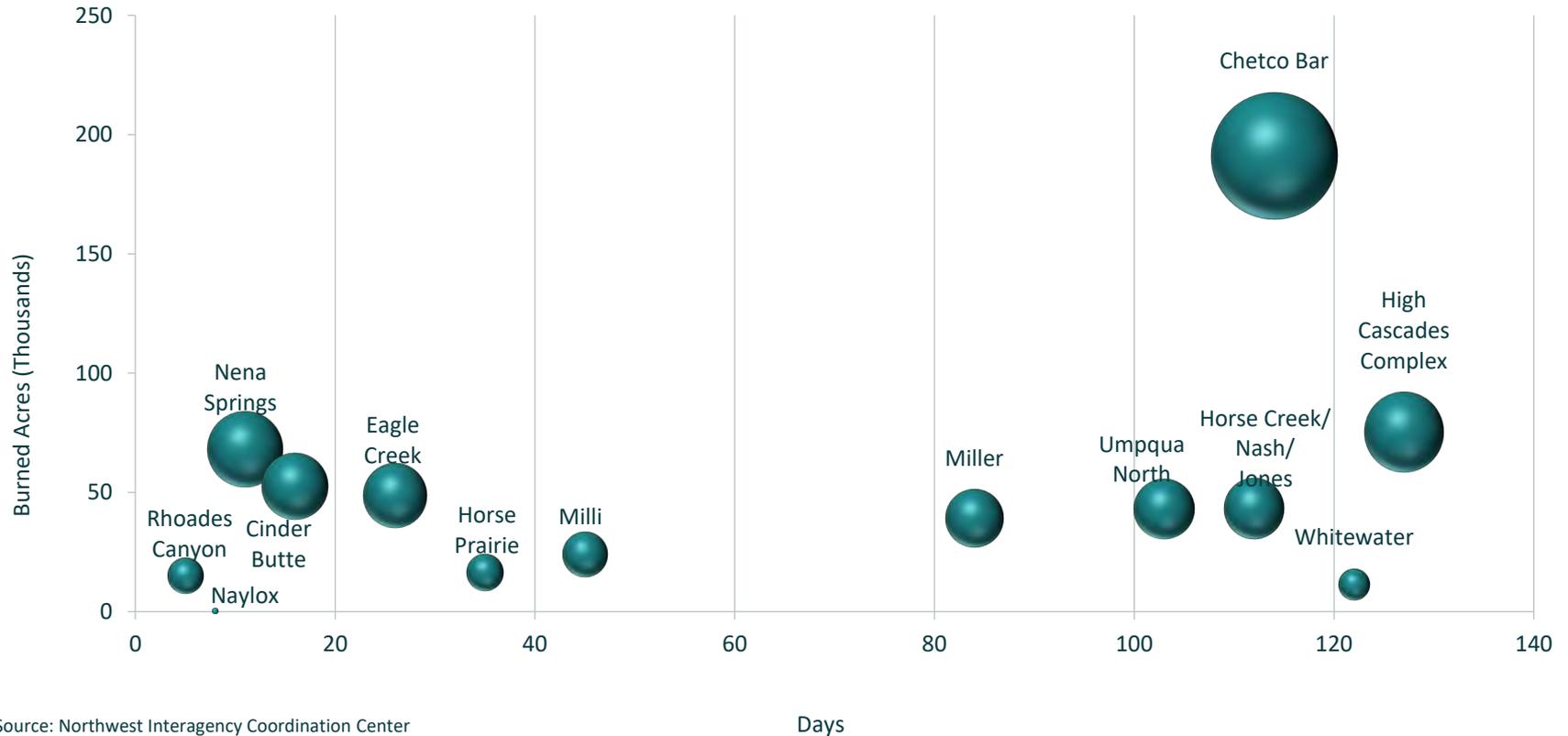
- Explain Travel Oregon's role during wildfire season
- 2017 wildfire impact study results
- Additional 2017 wildfire economic impacts
- 2018 wildfire economic impacts
- Explain upcoming Travel Oregon wildfire research

# Travel Oregon

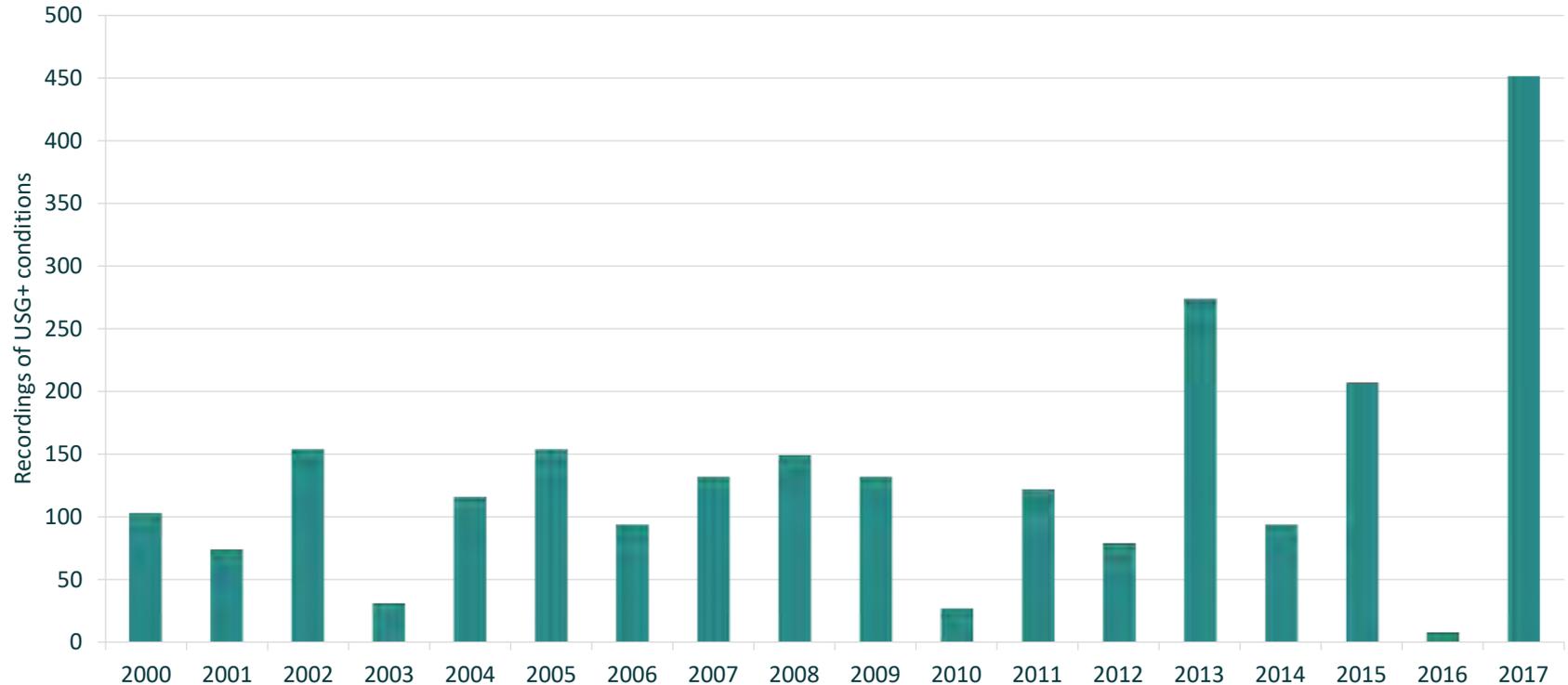
- Semi-independent state agency
- Communication with agencies, visitors and industry partners
- Conduct research to measure impact on industry
- Work with tourism industry leaders to drive visitors to areas impacted by wildfire



# SELECTED WILDFIRES IN OREGON 2017



# AIR QUALITY READINGS OF USG\* OR GREATER STATEWIDE, 2000--2017

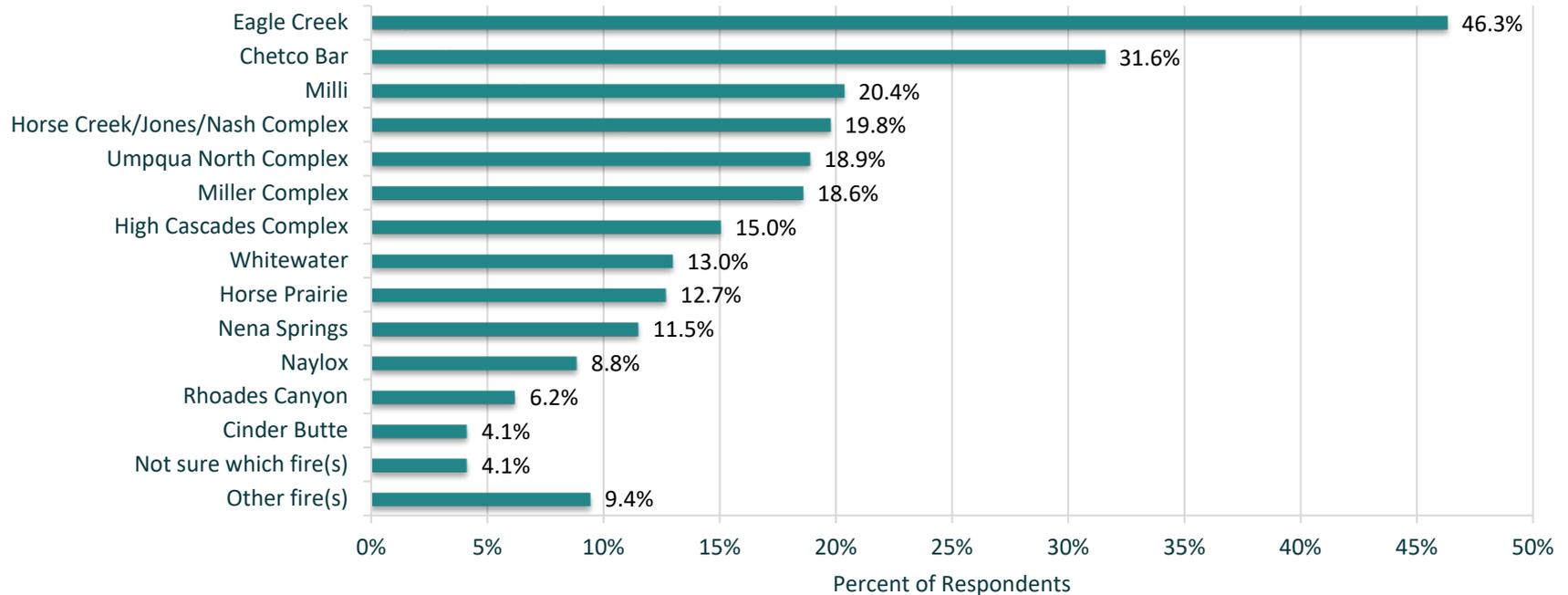


\*Unhealthy for Sensitive Groups

Source: Environmental Protection Agency

# DAMAGING FIRE RESPONDENT PERCEPTION

*Which 2017 Oregon wildfires had an impact on your business or organization's operations/performance?*



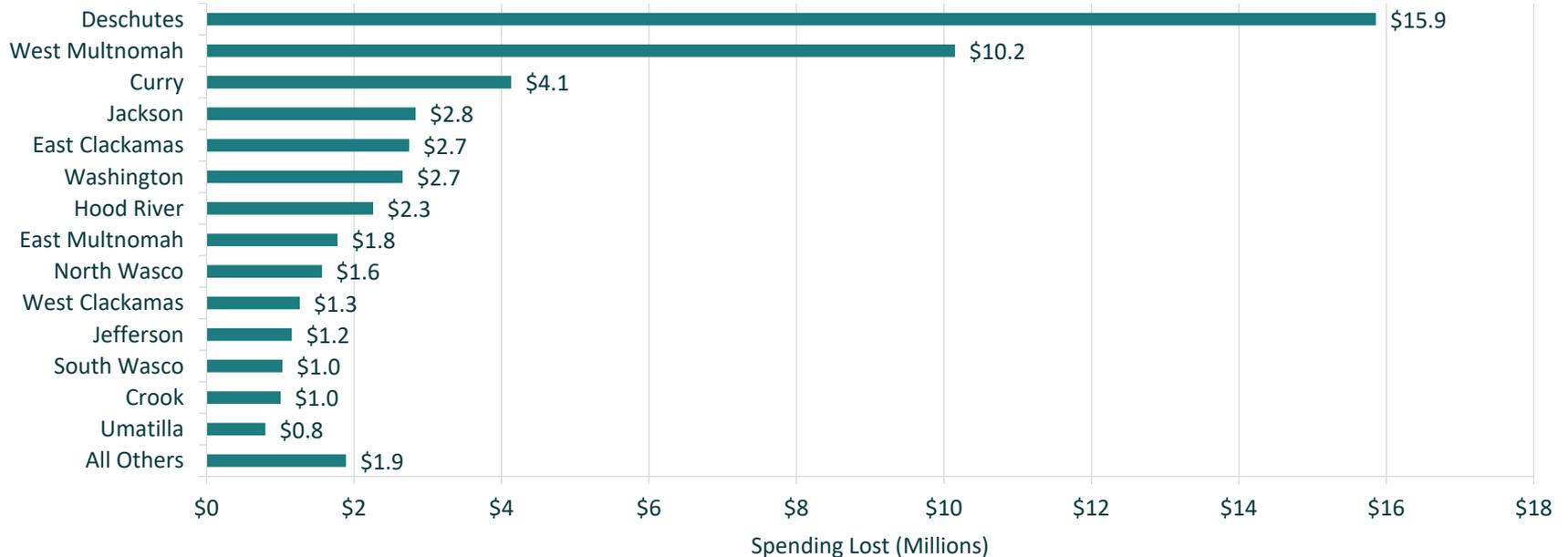
# REVENUE LOSS DUE TO FIRE PERCEIVED CAUSE



# OREGON WILDFIRE TRAVEL IMPACT, 2017

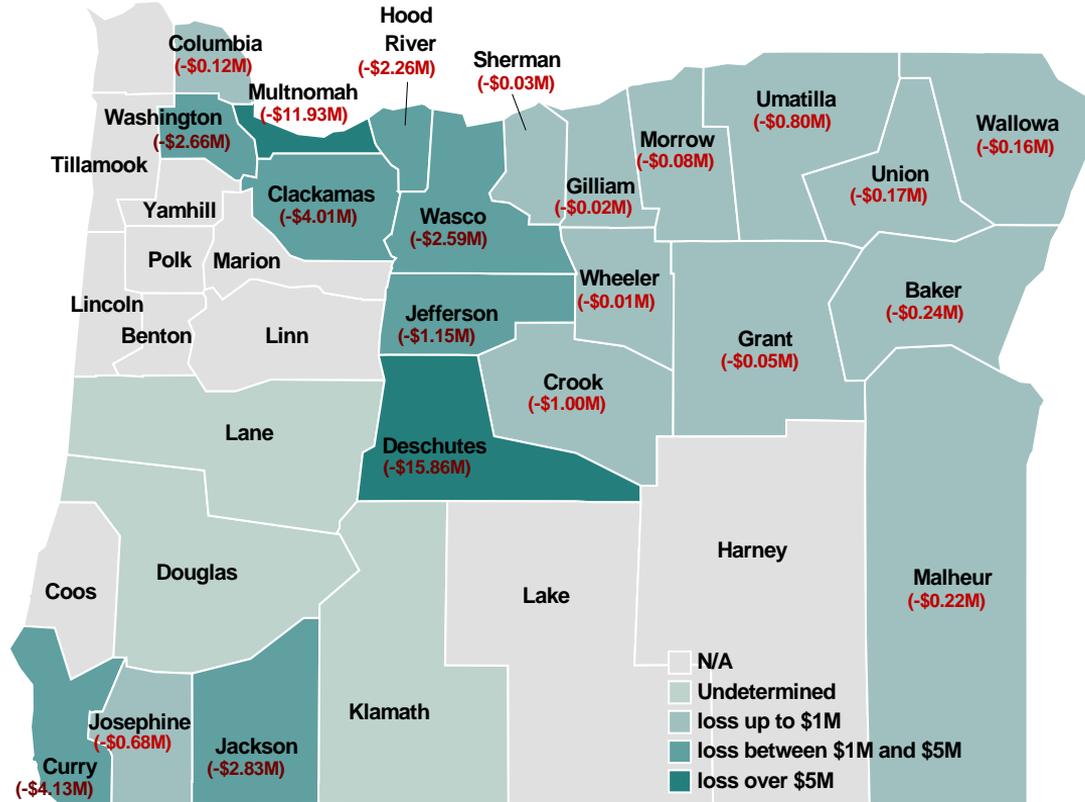
## \$51.1 MILLION

*Destination Spending Loss by County  
(Millions)*



Source: Dean Runyan Associates

# WILDFIRE RELATED VISITOR SPENDING LOSS 2017 BY COUNTY, \$ MILLIONS

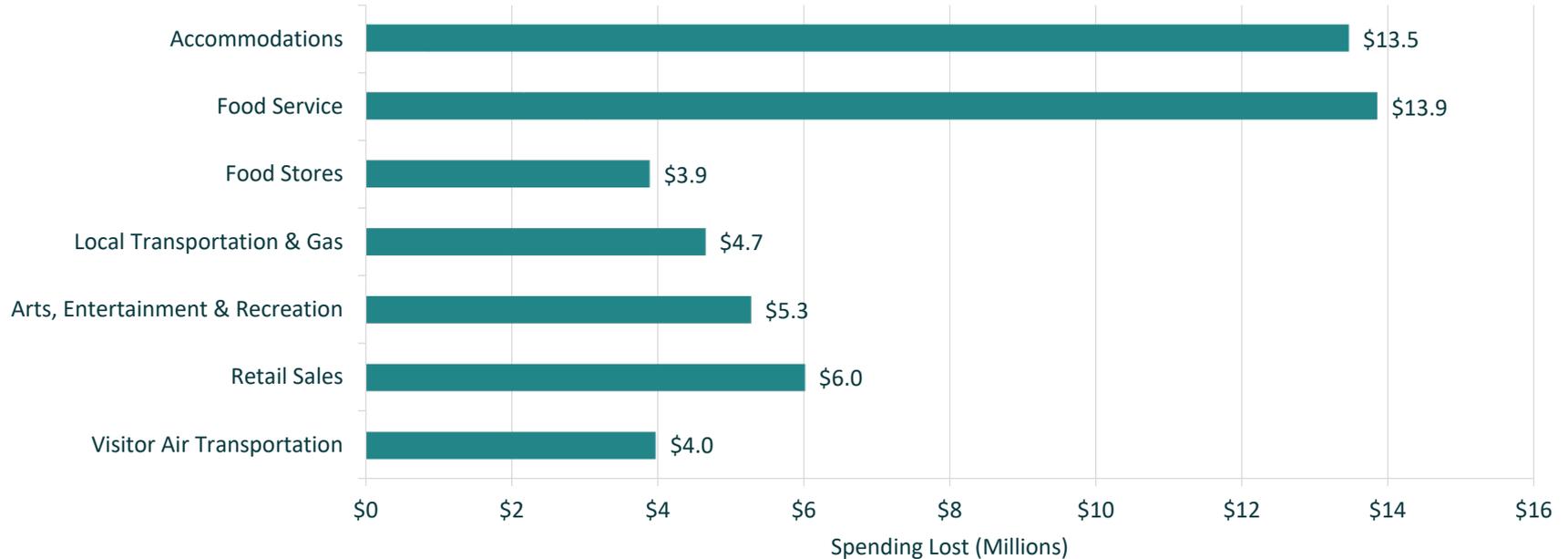


Source: Dean Runyan Associates

# OREGON WILDFIRE TRAVEL IMPACT, 2017

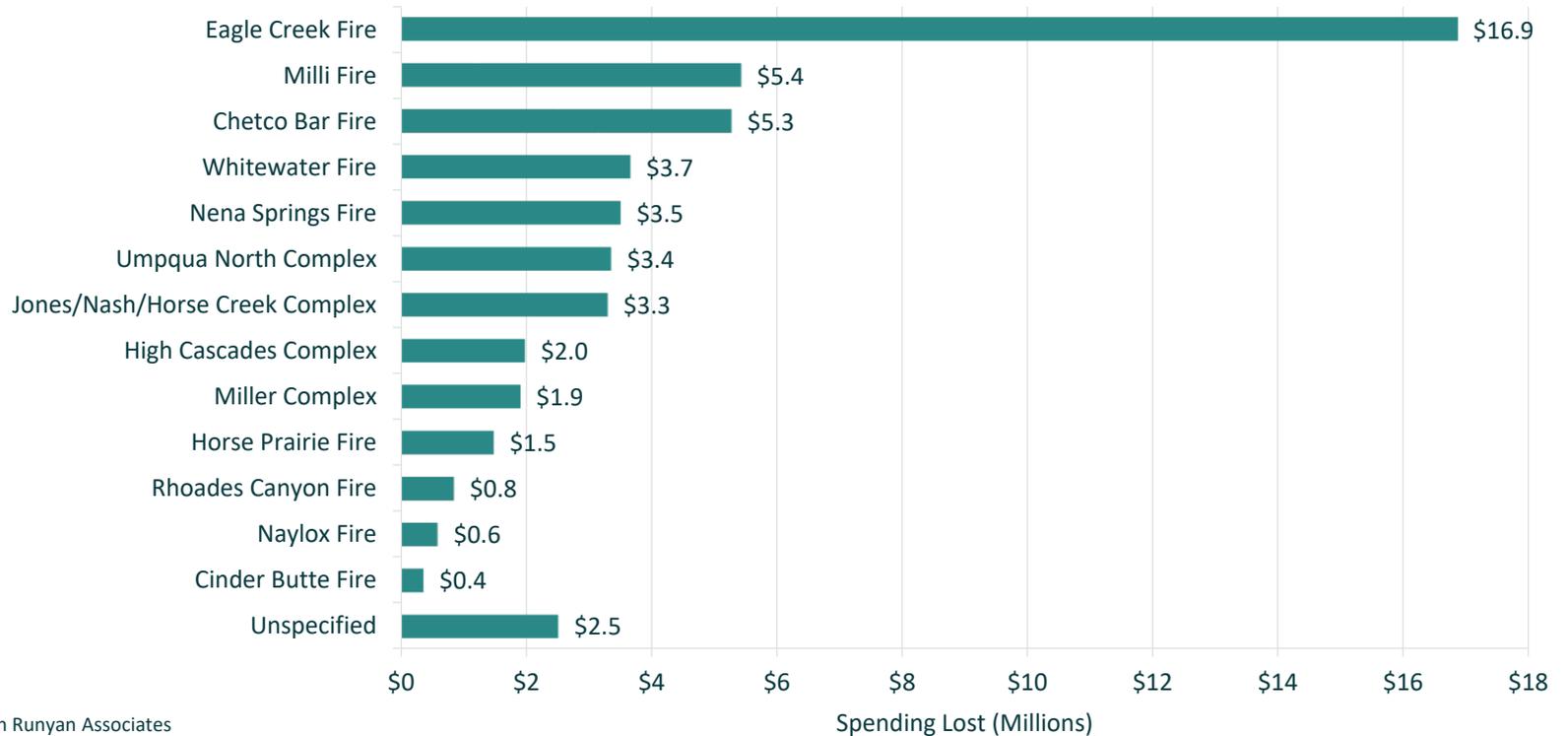
## \$51.1 MILLION

*Destination Spending Loss by Industry  
(Millions)*



Source: Dean Runyan Associates

# IMPACTS BY FIRE



Source: Dean Runyan Associates

# 2017 ADDITIONAL ECONOMIC IMPACTS

- Employment & Economy
- Transportation
- Events
  - Oregon Shakespeare Festival
  - Sisters Folk Festival
  - Cycle Oregon
- Outdoor Recreation
  - Mt. Jefferson Wilderness
  - Columbia Gorge Trails
  - North Umpqua River Trail System



# 2018 SOUTHERN OREGON BUSINESS IMPACTS

- Oregon Shakespeare Festival
- Britt Festival Orchestra
- Lodging & Restaurants
- Outdoor Recreation
  - Hellgate Jet Boats
- Golf Courses
- Tour Operators
- Sporting Events
- Airport Operations



# 2018 CRATER LAKE ECONOMIC IMPACTS

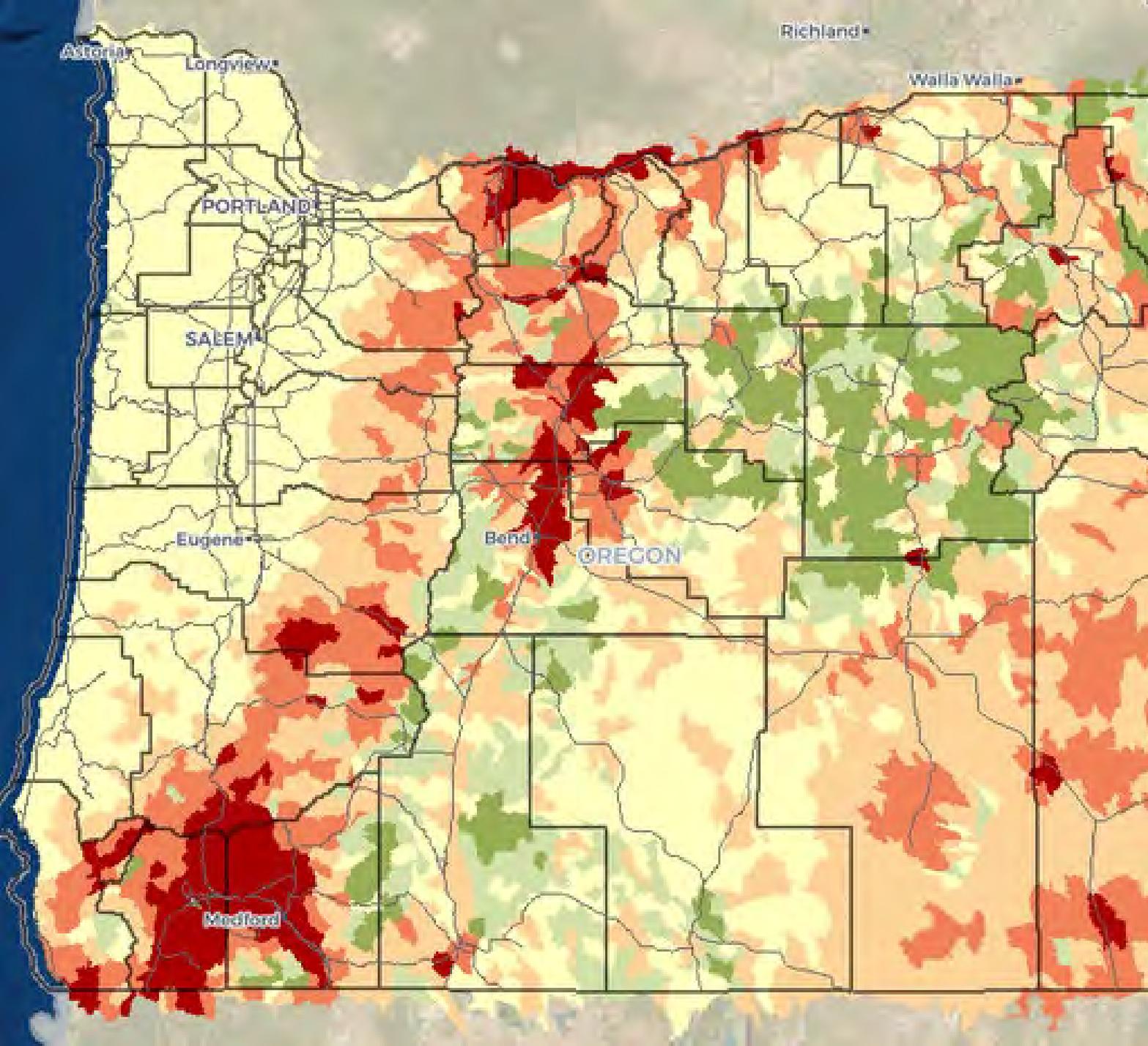
Total Visits	2018	2017	% Change
JULY	186,070	214,737	-13.35%
AUGUST	138,528	161,329	-14.13%



# 2018 WILDFIRE STUDIES

- Travel Southern Oregon is working with Southern Oregon University on studying how 2018 wildfire smoke impacted visitor behavior and will impact their future travel plans.
- Travel Oregon is working with Longwoods International on a study to understand whether or not visitors change or cancel their travel plans due to wildfires.
- Both reports will be released April 2019.





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