



## City of Millersburg Annual DLCD CFEC Report Implementing OAR 660-012-0900 For Calendar Year 2025

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### Background

The Land Conservation and Development Commission (LCDC) adopted amendments to Oregon Administrative Rules (OAR) chapter 660, division 12, known as the Transportation Planning Rules, in 2022. The State is under the understanding that these changes will help support communities taking action to meet Oregon's climate pollution reduction targets and achieve more equitable land use and transportation outcomes, while providing more housing and transportation choices for Oregonians. Millersburg continues to protest these requirements. Several Cities, including Millersburg, do not support any encroachments into, or erosion of, the State-Constitution-granted Home Rule. Having that said, we will certainly comply with adopted rules and regulations.

The new Transportation Planning Rules require cities and counties in metropolitan areas to report annually on progress towards meeting the State-mandated requirements in the Transportation Planning Rules and the Metropolitan Greenhouse Gas Reduction Targets rules (OAR chapter 660, division 44). In most years, this report will be a short summary (minor report) of local activities during the year. Every four or five years, cities and counties will produce a major report tracking performance across a range of measures.

### About this document

For the 2025 year, the City of Millersburg is required to report to the DLCD with the Minor Report requirements. A major report was submitted two years ago.

### Annual Report

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The OAR rules list the required contents of minor reports in sections 660-012-0900(6) subsections a through d. The DLCD guidance materials explain that Millersburg should include enough information to provide a good picture of what is going on locally to further compliance with the new CFEC requirements.

### Minor Report

The contents of minor reports are described in OAR 660-012-0900(6). Minor reports include four required elements. Each is addressed below.

- (a) A narrative summary of the state of coordinated land use and transportation planning in the planning area over the reporting year, including any relevant activities or projects undertaken or planned by the city or county;**

In terms of Land Use Planning, the City coordinates with the State through the DLCD. Several kinds of Land Use cases require post-acknowledgement review by the DLCD; these include:

- Development Code amendments

- Zone map amendments
- Comprehensive Plan text or map amendments

Transportation changes are reviewed through the same Land Use review structure. Transportation actions in the City are guided by the City's Transportation System Plan (TSP), which is part of the Comprehensive Plan. Any changes to that plan are considered Comprehensive Plan amendments and are therefore reviewed by the DLCD. All street construction, intersection changes, or any other kind of street development is an implementation of the TSP. While individual street construction or changes may not be directly reviewed by the DLCD they are an implementation of the State-reviewed TSP.

In 2024:

- The City prepared for a larger CFEC-compliant TSP update. The City held a pre-planning meeting with ODOT and the DLCD to talk about the basic layout and the scoping.
- The Development Code was revised as part of an annual update (local case number DC 24-02). The changes included clarification that garages are no longer a Code requirement. The DLCD requested we make this change for CFEC consistency, the City complied.
- Major construction of the Transition Parkway and the Conser Linear Park/trail project commenced, all consistent with the TSP.
- The City authorized a budget item to fund an Urban Reserves project. One of the goals for this project is to establish all-new locations for future Climate Friendly Area(s) (CFA(s)). The City is not required to establish any CFA's until we have more than 5,000 in population, but we continue to prepare for that eventuality. The City conducted a premeeting with the DLCD and Linn County to discuss the beginning steps of an Urban Reserves project.

In 2025/6:

- The City won a grant from the DLCD for an Urban Reserve Study (thank you DLCD). At the time this was drafted that study was well underway. As noted previously, this process will help pave the way for a future CFEC CFA to be master planned in the most appropriate location Millersburg can place a CFA. The study is key to helping plan the area in advance.
- At the time this was drafted the City and DKS have begun drafting an updated, CFEC-compliant, TSP. Some of the funds for the study have been awarded from the Albany Area Metropolitan Planning Organization (AAMPO). The City has held the first Technical Advisory Committee meeting (TAC) with ODOT, the DLCD, AAMPO

and several others. They will continue to be part of the process as the TSP is drafted.

- Construction has continued on the new Transition Parkway and park/off street multi-use trail. Both are expected to open this summer. The multi-use path will help employees of nearby industry walk to lunch and act as a safe place for multi-modal City connectivity that will not require a car. The park will also act as a Land Use buffer to employ landscaping to visually screen industrial uses from residential and vice versa. Thousands of plants and trees are included in the new park.
- The City is headlong into planning and designing another mostly off-street multi-purpose trail along Woods Road. This will connect to the new Liner Park Trail and as well. With the two new trails, this will complete a pedestrian loop around the residential areas in Millersburg that will foster more pedestrian activity in the City, as well as provide multi-modal connectivity, reducing reliance on automobiles.
- 330 feet of brand new sidewalks were added throughout the City, connecting neighborhoods. More are actively being planned and expected to finish by the end of the year, including a possible boardwalk over wetlands, to include interpretive signage.
- An ADA ramp was added at Woods Road and Evergreen Ave.
- A bridge is being replaced that will help aid access to Simpson Park and Talking Water Gardens. This should be complete early next year.
- A shade structure was added over the children's play area in Millersburg City Park.

**(b)The planning horizon date of the acknowledged transportation system plan, a summary of any amendments made to the transportation system plan over the reporting year, and a forecast of planning activities over the near future that may include amendments to the transportation system plan;**

The City's TSP was originally adopted in 2016 and revised in 2023. The revision was considered a minor revision and did not change the horizon year of the study. No changes were made to the TSP in 2024 or 2025. The horizon for the study is 2040.

Regarding anticipated planning activity, all recent activity with the CFEC-compliant TSP update was summarized above.

The City traditionally does an annual update that generally includes

several small tweaks addressing housekeeping updates and State mandated changes. At the time this was drafted, such an update was almost completed. This update includes changes to middle housing land subdivisions. Again, this change is being made under protest. This will certainly increase density, which the State attributes to helping reduce climate emissions.

Additionally, the new Urban Reserves study will help the City pre-plan an all new CFA, currently proposed on the east side of I-5. This will allow the City to pre-plan in a mixed use area with transit access in a way that is not possible within the current City limits.

**(c) Copies of reports made in the reporting year for progress towards centering the voices of underserved populations in processes at all levels of decision-making as provided in OAR 660-012-0130 and a summary of any equity analyses conducted as provided in OAR 660-012-0135; and**

The City had no reports specific to addressing outreach with underserved populations in 2025. An equity analysis is being drafted now for the TSP update, and will be ready for the next years report.

A public hearing notice for the update to the Development Code was sent to all property owners in the City.

Land Use projects also are publicly noticed. All public hearings are open to the public, anyone can attend in person, by phone, or by computer. Videos of the public meetings are also posted for later viewing on the internet.

**(d) Any alternatives reviews undertaken as provided in OAR 660-012-0830, including those underway or completed.**

No alternatives reviews were completed in 2025.