



Department of  
Land Conservation  
& Development

**December 15, 2025**

### **2025 Government to Government Report**

The Department of Land Conservation and Development (DLCD or department) respectfully provides this report on Government-to-Government Relations in accordance with Oregon Revised Statutes 182.166. The report summarizes the department's 2025 Government-to-Government relations with Oregon's nine federally recognized Tribal Nations (Tribes).

DLCD's mission is to help communities plan for, protect, and improve the built and natural systems that provide a high quality of life. In partnership with Tribes, communities and local governments, DLCD fosters sustainable and vibrant communities and protects Oregon's natural resources legacy. DLCD serves as the executive branch steward of comprehensive land use planning in Oregon. Under the statewide land use planning program, local governments must adopt and maintain comprehensive plans and implement zoning codes consistent with Oregon's [19 statewide land use planning goals](#).

Recognizing the sovereignty of each Tribal Nation in Oregon, the department works to provide customized support and assistance within the direction provided by state statute and executive orders. The department's primary and alternate key contacts are responsible for informing Tribal leadership and staff of activities that may be of interest to the Tribes. DLCD appreciates the support of and relationship with the Legislative Commission on Indian Services (LCIS), which includes serving on the LCIS working groups, and the steady guidance of Governor Kotek's Tribal Affairs Director. This and prior annual reports may be found on the department's [Tribal Relations web page](#).

#### **Key Contact**

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#### **Alternate Key Contact and Tribal Liaison**

Kirstin Greene, AICP, Deputy Director  
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#### **Tribal Summit and Cluster Participation**

DLCD's Director and Deputy Director were honored to participate in the Governor's Annual Government-to-Government Summit at the Ko-Kwel Casino and Resort in October 2025. Deputy Director Kirstin Greene and South Coast Regional Representative Hui Rodomsky serve as DLCD's liaisons for the Cultural Resources Cluster Work Group. Natural Resources Specialist Amanda Punton is DLCD's primary Natural Resources Work Group liaison, supported

by Farm and Forest Specialist Hilary Foote. Economic Development Specialist Leigh McIlvaine is DLCD's primary contact to the Economic and Community Development Cluster Work Group. Housing Planner Celestina Teva is DLCD's lead representative to the Tribal Housing Work Group.

### **Staff Training**

All DLCD staff receive an overview of agency–Tribal relations and obligations annually. New employees are assigned the Tribal training in Workday.

### **2026 Cultural Items Expectations and Protocol**

DLCD conducted a thorough search of physical items and documents to the Cultural Items Task Force in 2020. As DLCD's work is primarily in the review of local government written policies, no physical items were found. This year, according to Governor Kotek's direction, DLCD's Tribal Liaison will work with DLCD's Chief Operating Officer to provide clear guidance to all staff regarding identification of any tribal cultural items at DLCD. This is particularly important associated with a building renovation the Department of Administrative Services (DAS) is helping DLCD with this year. All staff will receive written expectations, protocols, and a training regarding the imperative of contacting the Tribal Liaison with any questions regarding physical items of paper inventories. DLCD plans to report any resources – physical, written, or electronic to LCIS. DLCD looks forward to the forthcoming orientation on protocols and procedures.

### **Policies on Government-to-Government Relations**

While the department developed two initial policies ([DO 06-01](#) and [DO 07-02](#)) to facilitate positive relations with Oregon's nine Tribes; DLCD plans to initiate an update of these policies this biennia.

### **Summary of Coordination and Consultation**

In 2025, DLCD staff coordinated with or requested consultation on the following 15 rulemaking and major policy initiatives. These projects have involved and/or are involving one or more of all nine federally recognized Tribes in Oregon.

1. Community Green Infrastructure Fund
2. Goal 5 Cultural Areas Rulemaking
3. Goal 5 Eastern Oregon Solar Siting Update
4. Natural Hazards Mitigation Plans and Risk Assessment Updates
5. Local Natural Hazard Mitigation Plans
6. Coastal Zone Management Habitat Protection and Restoration Program
7. Coastal Access Rulemaking
8. Offshore Wind Energy and Roadmap Roundtable
9. Oregon Coastal Management Program 309 Assessment
10. Oregon Coastal Management Act Federal Consistency
11. Oregon Housing Needs Analysis
12. Rocky Habitat Site Management
13. Wetlands Rulemaking
14. Coastal Access Rulemaking
15. 2025-2027 Policy Agenda

### **Communication and Consultation Detail**

#### **1. Community Green Infrastructure Fund**

DLCD's legislatively-directed Community Green Infrastructure (CGI) Grants help fund the production of native seeds and plants; create and implement green infrastructure master plans; and carry out community green infrastructure projects that provide direct social, environmental, and economic benefits to communities throughout Oregon. In accordance with ORS 197.472, DLCD appointed an Advisory Committee where two Tribal representatives served on the initial advisory committee. In the first year of the program, DLCD received and funded one application from the Grand Ronde tribe.

One of the requirements for community green infrastructure project grants is that grantees include, to the maximum extent possible, partnerships with Tribal nurseries. To facilitate the meeting of this requirement without Tribes being burdened with too many requests from grantees, DLCD sends a list of approved projects to all tribes in Oregon so that the Tribes may choose to reach out to grantees if they wish to partner. Of the awards granted in 2025, two included partnerships with Tribal nurseries.

Contact: Laura Buh | Community Green Infrastructure Program Administrator  
[laura.buhl@dlcd.oregon.gov](mailto:laura.buhl@dlcd.oregon.gov), (971) 375-3552

## **2. Goal 5 Cultural Areas Rulemaking**

DLCD is grateful for Tribal representatives' participation in this rulemaking. The need for cultural areas rules were identified by Tribal representatives in 2020. Representatives formally requested rulemaking of the commission in 2021. After a Tribal work group, DLCD requested initiation of formal rulemaking in 2023. The Land Conservation and Development commission (LCDC or commission) unanimously passed these rules in December 2025. The commission directed that the rules go into effect January 1, 2027. This will allow time to prepare for implementation. In early 2026, DLCD will initiate consultation with each Tribe to identify the notices they would like to receive (e.g. urban growth boundary expansions, ground-disturbing activities, etc.). DLCD will also work with local governments to prepare for implementation.

Contact: Amanda Punton, Natural Resource Specialist, [Amanda.punton@dlcd.oregon.gov](mailto:Amanda.punton@dlcd.oregon.gov), 503-206-2291

## **3. Goal 5 Eastern Oregon Solar Siting Update**

Staff coordinated and consulted with Eastern Oregon Tribes on this legislatively directed project according to Section 35, [House Bill 3409](#). The rules the commission passed include early notification and consultation with Tribes. They also require solar developers to present that and other information to the local government as part of a complete application.

Contact: Gordon Howard, Community Services Division Manager,  
[gordon.howard@dlcd.oregon.gov](mailto:gordon.howard@dlcd.oregon.gov), 503-856-6935

## **4. Natural Hazard Mitigation Plan and Risk Assessment Update**

In partnership with the Tribal Liaison at Oregon Emergency Management, DLCD coordinated with Tribes' emergency management and natural resources staff to inform the 2025 update of the state's Natural Hazard Mitigation Plan and Risk Assessment.

Contact: Marian Lahav, NHMP Program Coordinator, [marian.lahav@dlcd.oregon.gov](mailto:marian.lahav@dlcd.oregon.gov), 503- 689-2522

## 5. Local Natural Hazard Mitigation Plans

As part of their work to develop natural hazards mitigation plans (NHMP) for Tribes and local governments, DLCD received a grant from the Federal Emergency Management Agency (FEMA) to prepare a NHMP with the Confederated Tribes of Warm Springs. Work began in 2023 and will be completed in 2026. Staff submitted a FEMA grant application in 2024 that would have provided funding to prepare a NHMP update with the Burns Paiute Tribe. Unfortunately, this grant was canceled by FEMA prior to its award. As the Tribe is updating the NHMP on their own, DLCD staff are providing risk assessment and future climate projections information.

Contact: Susan Millhauser, Natural Hazards Planner, [susan.millhauser@dlcd.oregon.gov](mailto:susan.millhauser@dlcd.oregon.gov) or 971-718-1584

## 6. Coastal Zone Management Habitat Protection and Restoration Program

The Oregon Coastal Management Program (OCMP) at DLCD is the designated entity eligible to apply for Coastal Zone Management Habitat Protection and Restoration funding through the National Oceanic and Atmospheric Administration (NOAA). This funding plays a vital role in advancing coastal resilience by supporting the conservation and restoration of critical coastal habitats. As DLCD does not own or manage land, the department facilitates access to this funding by making it available to eligible coastal partners, including Oregon's nine federally recognized Tribes. Tribes are eligible to receive funding for a variety of projects, including restoration planning and design, on-the-ground habitat restoration, and habitat acquisition.

For each of the past three years, DLCD has received grants to support the Confederated Tribes of Siletz Indians in acquiring three ecologically significant properties along Oregon's central coast. These properties, totaling nearly 400 acres, are rich in species and habitat diversity and contribute meaningfully to long-term conservation and cultural goals of the Tribe. To date, two of the three properties have been successfully acquired and protected, with the third located in the Yaquina Estuary anticipated to be purchased in 2026.

These collaborative efforts exemplify DLCD's commitment to support Tribal leadership in coastal habitat conservation and building resilience across Oregon's coastal communities.

- Conservation of Cape Foulweather Headlands - \$2.01 million for the purchase of this 27-acre property by the Confederated Tribes of Siletz Indians.
- Conservation of Collins Creek Confluence & Ocean Shoreline - \$4.8 million for the purchase of this 42-acre property located along the central coast by the Confederated Tribes of Siletz Indians.
- Conservation of Chinook Ona Illahee - \$1.9 million for the purchase of this 315-acre property along the Yaquina River Estuary by the Confederated Tribes of Siletz Indians.
- Sitka Sedge Tidal Wetland Restoration Project - \$5.99 million for the restoration of 68-acres of tidal wetlands in the Sand Lake Estuary (Sitka Sedge State Natural Area) on the north coast by the Tillamook Estuaries Partnership in partnership with Oregon Parks and Recreation Department.
- Conserving Tidal Wetlands in the Coquille River - \$2.1 million for the purchase of 528-acres as an addition to Oregon Department of Fish and Wildlife's Coquille Valley Wildlife Area located along the south coast.
- Conservation of the Headwaters of Winchester Tributaries - \$1 million for the purchase

of 80-acres as an addition to the South Slough National Estuarine Research Reserve (Department of State Lands) located along the south coast.

Contact: Claire Fiegner, Coastal Habitats Project Coordinator,  
[claire.fiegner@dlcd.oregon.gov](mailto:claire.fiegner@dlcd.oregon.gov) or 971-301-3512

## **7. Coastal Access Rulemaking**

DLCD received approval from the Land Conservation and Development Commission to initiate a rulemaking effort regarding public access to coastal shorelines and waters (in alignment with Statewide Land Use Planning Goal 17: Coastal Shorelands). The department shared this effort via letter with all Tribes in August 2025 through the department's overall 25-27 policy agenda. The Confederated Tribes of Grant Ronde will participate on the Rulemaking Advisory Committee. Representatives from the Coquille Indian Tribe and the Confederated Tribes of Coos, Lower Umpqua and Siuslaw Indians (CTCLUSI) previously participated on the Coastal Access Advisory Team (CAAT) that DLCD convened in 2023 and 2024. The CAAT provided input on potential rule concepts for coastal public access that led to this rulemaking effort.

Contact: Meg Reed, Coastal Policy Specialist, [meg.reed@dlcd.oregon.gov](mailto:meg.reed@dlcd.oregon.gov) or 541-514-0091

## **8. Offshore Wind Energy Roadmap and Roundtable**

Offshore wind (OSW) energy development continues to be one of concern for both the State of Oregon and Tribal Nations. Under the direction of the 2024 Oregon Legislature through House Bill 4080, DLCD is leading the development of an Oregon Offshore Wind Energy Roadmap. The purpose of the Roadmap is to, "define standards to be considered in the processes related to offshore wind development and approval." The Roundtable began meeting monthly in November 2024 in a variety of in-person coastal locations and virtually online. According to expressed interest by Tribal leadership, DLCD convenes a Tribes-Only advisory table for this process. Members have developed 13 Tribes' specific actions which have been included in the November 2025 Roadmap draft. Consultation and coordination is ongoing. Staff expect to deliver the Roadmap to the legislature in 2026.

The Roadmap document will provide recommendations for new or amended policies that may better position the state to secure its interests when participating in any future decision processes related to offshore wind development.

Contact: Jeff.Burright, Offshore Wind Energy Roadmap Coordinator,  
[jeff.d.burright@dlcd.oregon.gov](mailto:jeff.d.burright@dlcd.oregon.gov), 503-991-8479.

## **9. Oregon Coastal Management Program 309 Assessment**

Every five years, the Oregon Coastal Management Program (OCMP) is required to develop an assessment and strategy under Section 309 of the Coastal Zone Management Act of 1972. This assessment and strategy are meant to encourage states to strengthen their federally approved coastal management programs. States develop and implement coastal management program changes in one or more of nine enhancement areas and, in return, receive funding from the federal government for implementation. The specific "enhancement areas" are: wetlands, coastal hazards, public access, marine debris, cumulative and secondary impacts, special area management plans, ocean resources, energy and government facility siting, and aquaculture.

The OCMP, led by DLCD, identifies high priority needs for improvement within one or more of

the nine areas and develops strategies to address these management needs. In the past, OCMP has developed strategies for coastal hazards, public access, ocean resources, and estuary planning. Examples of program enhancements include new or revised statutes, rules, or implementing ordinances at the state or local level, new or revised special area management plans (like the Territorial Sea Plan or local estuary management plans), and new, or revised, policy guidance documents that are formally adopted by the state. Ten percent of the OCMP's annual budget is funded through Section 309 and informed by the five-year assessment and strategy. DLCD coastal staff sent invitations for consultation to five tribes (Coos, Lower Umpqua and Siuslaw Indians; Coquille Indian Tribe; Cow Creek Band of Umpqua Indians; Confederated Tribes of Grand Ronde; Siletz Indian Tribe; and Coquille Indian Tribe) in July of 2024 to give input into this next assessment and strategy, a draft of which was submitted to the National Oceanic and Atmospheric Administration in February of 2025 and then again in May 2025 after receiving updated guidance from federal funders. DLCD staff connected with tribal staff at CTSI and Coquille Indian Tribe in 2024 and 2025 to discuss the draft strategies. Work under the new strategy will begin in 2026.

Contact: Meg Reed, Coastal Policy Specialist, [meg.reed@dlcd.oregon.gov](mailto:meg.reed@dlcd.oregon.gov) or 541-514-0091

## **10. Oregon Coastal Management Act Federal Consistency**

DLCD's OCMP designation results in two primary benefits to the state: 1) funding to administer the program and support coastal communities and 2) federal consistency review authority. The networked program includes 10 other state agencies and 41 local jurisdictions in the coastal zone. OCMP staff work with DLCD's Tribal liaison to encourage coordination with all Tribes on programmatic initiatives and strategic planning.

As a matter of practice, department staff members proactively coordinate with the Tribes in the review of federal permits and federal actions, in accordance with OCMP's federal consistency authority for review of projects in the Coastal Zone. The Coastal Zone reaches from the Coast Range to three miles into the Ocean.

During 2025, the OCMP continued the notification procedure developed in consultation with coastal Tribes in 2022. Staff issued a total of 18 notifications to interested tribes regarding projects or other federal actions that underwent Federal Consistency review.

These notifications included an invitation for formal consultation or informal staff-to-staff engagement. Tribal staff responded to a small number of projects to communicate concerns or suggest conditions that the state should consider in its review concurrences. These comments recommended conditions and requested notification upon receipt of any significant archaeological findings to support the protection of historical or archaeological resources. OCMP staff then incorporated these conditions into the decisions. Such conditions commonly involved proper notification of Tribes prior to ground disturbing activities or the development of an Inadvertent Discovery Plan.

During the federal consistency review of a non-federal applicant proposed project implementing in-water storage of vintage wines in the South Slough of the Coos Bay, the OCMP met with interested coastal Tribes. The OCMP heard concerns from Tribes related to areas of consistency with Statewide Planning Goal 16, the creation of habitat in an area known to contain submerged cultural resources. The OCMP will continue to follow its Federal Consistency notification procedures and remains open to feedback on how its communication with and involvement of interested Tribes may be improved.

Contact: Anna Roller, State Federal Relations Coordinator, [anna.roller@dlcd.oregon.gov](mailto:anna.roller@dlcd.oregon.gov), 971-493-2894

## 11. Oregon Housing Needs Analysis

The Housing division at DLCD recently concluded a multi-year process of rulemaking to implement the Oregon Housing Needs Analysis (OHNA). This work includes a revision to the processes, supports, and requirements of housing planning in the state of Oregon. On behalf of DLCD, the Governor's Tribal Affairs Director sent DLCD's invitation for consultation regarding the 2025 rulemaking scope to each of the Tribes. Staff also presented at Oregon Housing & Community Service's Tribal Housing Work Group hosted by OHCS Tribal Liaison Tim Mahern-Macias regarding the rules, follow-ups from previous presentations, and the previous year's rulemaking scope. Tribal Affairs Director Radford, Tribal Liaison Mahern-Macias, and the Legislative Commission on Indian Services' staff have all provided ongoing guidance which has been and remains very valuable to the project and the approach to the draft rules.

The Land Conservation and Development Commission adopted the updated rules December 4. Commission replaced the term "Tribe" with the term "Tribal government" based on Tribal housing directors and managers' feedback. This shift in term is intended to more accurately name the intended entity of the Tribal government in the state and local government obligations to invite and participate in coordination and consultation with Tribal governments.

Additionally, all of the Tribes who have responded requested that they be notified and involved in local governments' preliminary study area phase of an urban growth boundary amendment process, earlier in the process than is currently required. This guidance reiterates the general rule of bringing Tribal governments into these processes "early and often." The draft rules include this earlier noticing requirement and the obligation of local governments to coordinate and consult with those Tribal governments who respond to the notice requesting involvement.

This work builds on rules passed in 2024 that require an invitation for consultation with Tribes to be engaged with housing planning in areas of the state where Tribes wish to be engaged at the city and county level.

In coordination with the upcoming consultation required by the Goal 5 rules, DLCD staff will be seeking guidance from each Tribe about the geographic areas for which they would like notice and engagement. DLCD plans to work with LCIS to update this list annually.

Contacts: Celestina Teva, Housing Planner, [celestina.teva@dlcd.oregon.gov](mailto:celestina.teva@dlcd.oregon.gov), 503-383-6816.

## 12. Rocky Habitat Site Management

Coastal Management Program (OCMP) staff conducted outreach to all five coastal Tribes to help inform the development of management strategies and goals for the eight rocky habitat protected areas designated in 2023. The overarching goal of this project is to build capacity in coastal communities to implement the rocky habitat management strategy designations. With Tribal consultation, OCMP's objectives for this work include: writing area-based site management plans for all eight new protected areas, gathering a resource library of outreach materials focused on rocky habitats, developing a data collection tool for community-monitoring

programs, and supporting future site proposal processes. An important aspect of these management strategies is to ensure and protect Tribal members' access for ceremonial and subsistence harvest rights on these sites. Project coordination on the development of the initial site management plans will conclude this month. These plans are designed to be updated overtime as environmental conditions, or community needs, change. Tribal governments are encouraged to reach out to the following State agencies; DLCD, Oregon Department of Fish and Wildlife, Oregon Parks and Recreation Department, or the Oregon Department of State Lands to explore more opportunities for collaboration in advancing Tribal priorities for rocky habitat stewardship.

Contacts: Eva Krukowski, Rocky Habitat Projects Coordinator, [eva.krukowski@dlcd.oregon.gov](mailto:eva.krukowski@dlcd.oregon.gov) or 971-446-1529 and Andy Lanier, Marine Affairs Coordinator, [andy.lanier@dlcd.oregon.gov](mailto:andy.lanier@dlcd.oregon.gov) or 503-206-2291

### **13. Wetlands Rulemaking**

DLCD received approval from the Land Conservation and Development Commission to initiate a rulemaking effort regarding urbanization and wetlands planning this fall. This work is in alignment with Statewide Land Use Planning Goal 5: Natural Resources, Scenic and Historic Areas, and Open Spaces. This effort is included in the department's overall 25-27 policy agenda, which was shared with all nine federally recognized tribes in August 2025. Department staff are aware of the Klamath Tribe's interest in being represented on the Rulemaking Advisory Committee (RAC). The rule amendments will establish an interim approach to complying with the standards and policy on wetland protections in the current rule when new land is brought into a city's urban growth area. The interim approach will allow development to proceed in upland areas while cities identify locally significant wetlands and develop local protection programs.

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Amanda Punton, Natural Resource Specialist | [Amanda.punton@dlcd.oregon.gov](mailto:Amanda.punton@dlcd.oregon.gov), 503-206-2291

### **14. 2025-2027 Policy Agenda**

After each long legislative session, DLCD staff develop a Policy Agenda to establish the agency's work plan for rulemaking and policy development every biennium. The work plan is determined by direction from the Legislature, the Governor, LCDC, and department leadership. Actions in the Policy Agenda include rulemaking and policy development (e.g. work groups, studies, etc.) that could lead to future rulemakings. The department sent letters to each of the nine Federally Recognized Tribes, followed up with staff by phone, and held open a public comment on the 2025-2027 Policy Agenda in September 2025. The commission endorsed the final 2025-2027 Policy Agenda at its October 2025 meeting.

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## **Other Activities**

DLCD organized one panel at the Oregon Chapter of the American Planning Association (OAPA) conference in Bend in 2025 and taken part on another specific to cultural resources planning. OAPA was very grateful that Confederated Tribes of the Warm Springs Reservation Chairman Dennise White III opened the conference, and that LCIS' Executive Director Patrick Flanagan was able to give opening remarks on behalf of the Governor's office as the Tribal Affairs Director was not able to attend.

LCIS' Physical Anthropologist also presented on Inadvertent Discovery at the agency's Tribal Liaison Team in November. Staff remain appreciative of this information share and continued technical support on specific development strategies.

## **Conclusion**

DLCD looks forward to learning how best to strengthen its government-to-government relationships with Oregon's nine federally recognized Tribes. The department is grateful for Tribes' participation in agency programs, and for the guidance we receive as staff. The department will strive to continue to offer early opportunities for meaningful Tribal consultation, support, and guidance in 2026.