

Goal 5 Cultural Areas

Local Planners Webinar

with



September 4, 2025

Kirstin Greene, Deputy Director and Tribal Liaison
Amanda Punton, Natural Resource Specialist



Welcome!

- Land Conservation and Development Commission charge
- Note: Recorded and livestreamed
- To provide information, receive feedback to support implementation based on any rules passed
- Consultation and public comment - October 31, 2025
- Commission deliberation and possible adoption December 4-5, 2025

Core Team

✨ Rulemaking Advisory Committee Members ✨

✨ Land Conservation and Development Commissioner Liann Thompson ✨

Kirstin Greene, Deputy Director and Tribal Liaison

Amanda Punton, Natural Resources Specialist

Gordon Howard, Community Services Division Manager

Laura Kelly, Portland Metro Area Regional Representative

Jess Miller, Executive Assistant and Committee Support

Alyssa Bonini, Legislative and Policy Analyst

Alexis Hammer, Legislative and Policy Manager

Jon Jinings, Community Services Specialist

Casaria Taylor, Senior Rules Coordinator

Matthew Hampton, Rules Coordinator

Director Brenda Bateman

Governor Kotek's Tribal Affairs Director Shana Radford

2025 Rulemaking Advisory Committee Members

Government/Agency/Interest	Name of Representative
Senior Planner, Lane County	Shawna Adams
The Klamath Tribes	Councilmember Les Anderson
Oregon Legislative Commission on Indian Services	Elissa Bullion
Confederated Tribes of Grand Ronde	Briece Edwards
DLCD Citizen Involvement Advisory Committee	Jennifer Eisele
City planner, Salem	Kimberli Fitzgerald
Wasco County	Kelly Glover
Confederated Tribes of Siletz Indians	Peter Hatch
Representatives of property rights organization	Dave Hunnicutt
Confederated Tribes of Coos, Lower Umpqua and Siuslaw Indians	Courtney Krossman
Cow Creek Band of Umpqua Tribe of Indians	Brandi Malone
Oregon METRO	Katie McDonald
Confederated Tribes of the Umatilla Indian Reservation	Carey Miller
Private developer	Keenan Ordon-Bakalian
Coquille Indian Tribe	Sara Palmer
State Historic Preservation Office, State Archaeologist	John Pouley
League of Oregon Cities	Alexandria Ring
County planner, Coos County	Jill Rolfe
City planner, Portland	Nick Starin
Confederated Tribes of Warm Springs Reservation of Oregon	Lawrence Squiemphen
Representative of land use advocacy organization	Ed Sullivan
Oregon Department of Transportation	Michelle Wright



Run of Show

- Opening Remarks
- Background and Context
- Cultural Areas Rule - Overview
- Tribal Notification Process
- Preparing for Implementation
- Coos County Experience
- Comment Through October 31 11:55 pm and Next Steps
- Questions

Rulemaking Guiding Principles

Cultural areas generally

- Improve awareness of and reduce impacts to culturally important areas around the state
- Respect permitting timelines in Oregon law
- Support Governor's housing production objectives

Charge

2024 Rulemaking

- Use local development permits as a point of contact to inform the public of existing state laws
- Require proactive measures to protect archaeological objects and sites of archaeological significance, as defined by state statute
- Define and protect landscape areas of cultural significance
- Provide direction for keeping information on archaeological sites and other select significant sites confidential

Building on the 2024 rule (2025)

- Reconsider what parties can directly bring an application to include a culturally significant landscape feature on a local comprehensive plan
- Reconsider how (e.g., quasi-judicial or legislative)
- Better define roles for Metro Urban Growth Boundary Expansions



Recent Rulemaking Background

Tribes request for rulemaking (2021)

Survey of Local Governments (2022)

Tribal Work Group (2023)

Rulemaking Initiation (2023)

Base Rules (2024)

Refinements (2025)



More Background and Context

- Tribes in Oregon since Time Immemorial
- At least 14,000 Years
- SB 100, Original Comprehensive Plans Developed During Termination Era
- Inventories Developed During that Time
- No Division 23 Rules Implementing Cultural Areas

Goal 5 Cultural Areas Rule

OAR 660-023-0210 Draft Rule

What it is

- A new rule proposed by DLCD for Goal 5 cultural areas.
- Brings awareness of archaeological sites and culturally important landscape features into land use discussions.

Why it matters

- Once a site or landscape feature is lost, it is lost forever.
- Local government/Tribal partnerships can improve identification, respect, and protection of Tribal heritage.

Local Government Responsibilities

Draft Permitting Requirements

- Inform applicants of state archaeological permit requirements when local approval will result in ground disturbance.
- Notify Tribes of certain land use applications within seven days of receiving an application and at time of public notice.
- Incorporate Tribal responses into the application record unless protected by law.
- Recommend mitigation based on Tribal responses.
- Ensure Oregon Archaeological Permit are obtained when required by state law.

Local Government Responsibilities

Draft Notice Requirements, Detail

Who Gets the Notice:

- Federally recognized Tribes in Oregon who wish to receive notices.
- List of Tribes for each jurisdiction will be provided by Legislative Commission on Indian Services (LCIS)

What's in the Notice:

- Enough detail for the Tribe to know the location of a proposed development and understand its potential impacts

Local Government Responsibilities

Comp Plans & UGB Amendments

- Accept and process applications from an Oregon based government to assess cultural landscape features for significance and list in a local comp plan
- Complete Goal 5 process for sites that are found to be significant
 - Conduct an Economic, Social, Environmental and Energy (ESEE) analysis to assess consequences of possible protection strategy
 - Adopt local program, supported by the analysis
- Notify Tribes in advance of a proposed UGB amendment
 - Assess a cultural landscape feature for significance, if information on a site is in the UGB amendment record
 - Complete Goal 5 process for sites that are found to be significant

Time Needed for Implementation

DLCD Tasks –

Planned Technical Assistance for Local Governments:

- **Templates** - Information on inadvertent discovery to be included on application forms
- **Model language** for notice procedures
- **Support for LCIS** - List for each jurisdiction of Tribes that wish to be notified
- **Guidance** - Local government / Tribal communication and coordination

Local Government Tasks –

- Modify application forms
- Prepare for notice requirements
- Prepare for integrating responses and including recommendations in permits
- Prepare for receiving applications to recognize a culturally significant landscape feature

Coos County Experience

Jill Rolfe, Coos County Planning Director



Comments and Next Steps

Please comment by
October 31, 2025 11:55 pm using
[DLCD Rulemaking Comment Form](#) (encouraged)

Or via email to

dlcd.goal5ca@dlcd.oregon.gov

Or by mail to Matthew Hampton

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Salem, Oregon 97301

<https://www.oregon.gov/lcd>

Upcoming Local Government Open Houses and Webinars

Open Houses

- [Sept 19 Work Session for Local Government Implementation](#)
- [Oct 6 Work Session for Local Government Implementation](#)

Closing Webinar

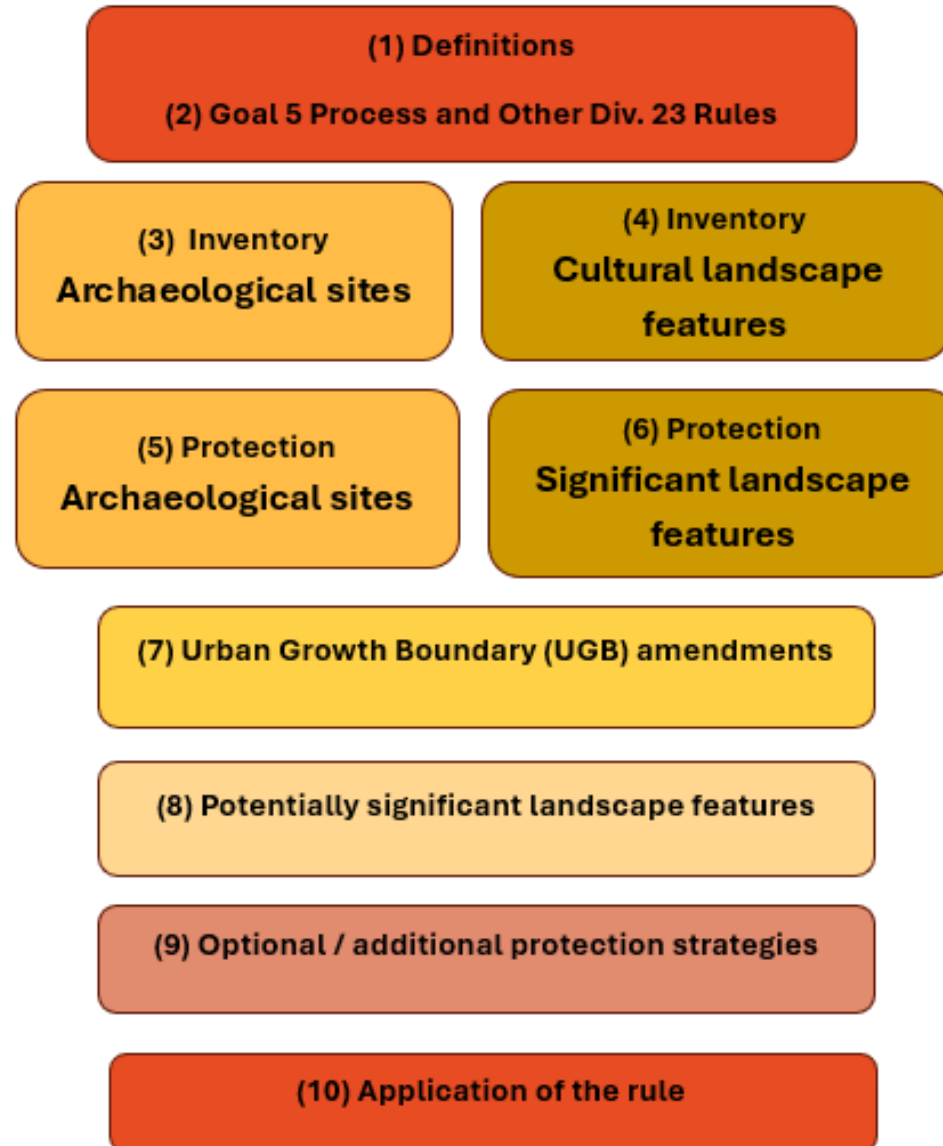
- [Oct 29 Work Session for Local Government Implementation](#)

Please contact us for other presentations!

dlcd.goal5ca@dlcd.oregon.gov

Questions

OAR 660-023-0210, Goal 5 Cultural Areas Rule





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Thank you!!