OREGON DEPARTMENT OF LAND CONSERVATION AND DEVELOPMENT

ORS 195.300 to ORS 195.336 (MEASURE 49) SUPPLEMENTAL REVIEW OF MEASURE 37 CLAIM
Final Order of Denial

STATE ELECTION NUMBER: E130522

CLAIMANTS:
Wendy Pech
PO Box 651
Klamath Falls, OR 97601

DeAnn Tschantre
2428 NE Meadow Lane
Bend, Or 97701

MEASURE 37 PROPERTY IDENTIFICATION:
Township 15S, Range 14E, Section 1
Tax lot 400
Crook County

PRIMARY CONTACT INFORMATION:
Duke Tschantre
12205 SW Houston Lake Road
Powell Butte, OR 97753

The claimants, Wendy Pech and DeAnn Tschantre, filed a claim with the state under ORS 197.352 (2005) (Measure 37) on November 1, 2006, for property located near Powell Butte, in Crook County. ORS 195.300 to ORS 195.336 (Measure 49) entitles claimants who filed Measure 37 claims to elect supplemental review of their claims. The claimants have elected supplemental review of their Measure 37 claim under Section 6 of Measure 49, which allows the Department of Land Conservation and Development (the department) to authorize up to three home site approvals to qualified claimants.

This Final Order of Denial is the conclusion of the supplemental review of this claim.

I. ANALYSIS OF CLAIM

A. Maximum Number of Home Sites for Which the Claimants May Qualify

Under Section 6 of Measure 49, the number of home site approvals authorized by the department cannot exceed the lesser of the following: three; the number stated by the claimant in the election materials; or the number described in a Measure 37 waiver issued by the state, or if no waiver

1 The Measure 37 claim property has since been divided into tax lots 400, 401 and 402.
was issued, the number of home sites described in the Measure 37 claim filed with the state. The claimants have requested three home site approvals in the election material. The Measure 37 waiver issued for this claim describes three home sites. Therefore, the claimants may qualify for a maximum of three home site approvals under Section 6 of Measure 49.

B. Qualification Requirements

To qualify for a home site approval under Section 6 of Measure 49, the claimants must meet each of the following requirements:

1. Timeliness of Claim

A claimant must have filed a Measure 37 claim for the property with either the state or the county in which the property is located on or before June 28, 2007, and must have filed a Measure 37 claim with both the state and the county before Measure 49 became effective on December 6, 2007. If the state Measure 37 claim was filed after December 4, 2006, the claim must also have been filed in compliance with the provisions of OAR 660-041-0020 then in effect.

Findings of Fact and Conclusions

The claimants, Wendy Pech and DeAnn Tschantre, filed a Measure 37 claim, M130522, with the state on November 1, 2006. The claimants filed a Measure 37 claim, Pech/Tschantre, with Crook County on October 10, 2006. The state claim was filed prior to December 4, 2006.

The claimants timely filed a Measure 37 claim with both the state and Crook County.

2. The Claimant is an Owner of the Property

Measure 49 defines “Owner” as: “(a) The owner of fee title to the property as shown in the deed records of the county where the property is located; (b) The purchaser under a land sale contract, if there is a recorded land sale contract in force for the property; or (c) If the property is owned by the trustee of a revocable trust, the settlor of a revocable trust, except that when the trust becomes irrevocable only the trustee is the owner.”

Findings of Fact and Conclusions:

According to the deed submitted by the claimants, Wendy Pech and DeAnn Tschantre are the owners of fee title to the property as shown in the Crook County deed records and, therefore, are owners of the property under Measure 49.

Crook County has confirmed that the claimants are the current owners of the property.

3. All Owners of the Property Have Consented in Writing to the Claim

All owners of the property must consent to the claim in writing.
Findings of Fact and Conclusions:

All owners of the property have consented to the claim in writing.

4. The Property Is Located Entirely Outside Any Urban Growth Boundary and Entirely Outside the Boundaries of Any City

The Measure 37 claim property must be located entirely outside any urban growth boundary and entirely outside the boundaries of any city.

Findings of Fact and Conclusions:

The Measure 37 claim property is located in Crook County, outside any urban growth boundary and outside any city limits, near the community of Powell Butte.

5. One or More Land Use Regulations Prohibit Establishing the Lot, Parcel or Dwelling

One or more land use regulations must prohibit establishing the requested lot, parcel or dwelling.

Findings of Fact and Conclusions:

The property is currently zoned Exclusive Farm Use (EFU-3) by Crook County, in accordance with ORS chapter 215 and OAR 660, division 33, because the property is “agricultural land” as defined by Goal 3. Goal 3 requires agricultural land to be zoned exclusive farm use. Applicable provisions of ORS chapter 215.283 and OAR 660, division 33, enacted or adopted pursuant to Goal 3, generally prohibit the establishment of a lot or parcel less than 160 acres in size in an EFU zone that is designated rangeland, and regulate the establishment of dwellings in conjunction with farm use on new or existing lots or parcels. 2

The claimants’ property consists of 37.62 acres. Therefore, state land use regulations prohibit the claimants from establishing on the Measure 37 claim property the three home sites the claimants may qualify for under Section 6 of Measure 49.

6. The Establishment of the Lot, Parcel or Dwelling Is Not Prohibited by a Land Use Regulation Described in ORS 195.305(3)

ORS 195.305(3) exempts from claims under Measure 49 land use regulations:

   (a) Restricting or prohibiting activities commonly and historically recognized as public nuisances under common law;

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2 ORS 215.284 and OAR 660-033-0130 provide the criteria for the establishment of a non-farm-related dwelling in an EFU zone. Non-farm dwellings are subject to criteria that have not substantively changed since the claimants acquired the Measure 37 claim property. The question of whether the claimants could have qualified for or could currently qualify for a non-farm dwelling is independent of the issue relevant to the Measure 49 inquiry, which is statutorily limited to whether a claimant was lawfully permitted to establish one or more home sites on the claimants’ acquisition date and, due to regulations established subsequent to that acquisition, are currently prohibited from establishing that use.
(b) Restricting or prohibiting activities for the protection of public health and safety;
(c) To the extent the land use regulation is required to comply with federal law; or
(d) Restricting or prohibiting the use of a property for the purpose of selling pornography or performing nude dancing.

Findings of Fact and Conclusions

Based on the documentation submitted by the claimants, it does not appear that the establishment of the three home sites for which the claimants may qualify on the property is prohibited by land use regulations described in ORS 195.305(3).

7. On the Claimant’s Acquisition Date, the Claimant Lawfully Was Permitted to Establish at Least the Number of Lots, Parcels or Dwellings on the Property That Are Authorized Under Section 6 of Measure 49

A claimant’s acquisition date is “the date the claimant became the owner of the property as shown in the deed records of the county in which the property is located. If there is more than one claimant for the same property under the same claim and the claimants have different acquisition dates, the acquisition date is the earliest of those dates.”

Findings of Fact and Conclusions

Crook County deed records indicate that the claimants acquired the property on September 9, 1991.

On September 9, 1991, the Measure 37 claim property was subject to Crook County’s acknowledged Exclusive Farm Use (EFU-3) zone. Crook County’s EFU-3 zone required 160 acres for the creation of a new lot or parcel on which a farm-related dwelling could be established. Alternatively, Crook County’s EFU-3 zone required planning commission review of a proposed partition for compliance with land division criteria included in the EFU-3 zone. The claimants’ property consists of 37.43 acres and the record does not indicate that the claimants could have met the land division criteria in place when they acquired the Measure 37 claim property.

The claimants have submitted comments in response to their preliminary evaluation asserting that they could have divided their property into three parcels in 1991 under the county code provisions in effect at that time. However, the quoted provision, Section 18.24.120 did not allow for the division of EFU-zoned property. Rather, the provisions of Crook County Code Section 18.24.120 in effect when the claimants acquired the property would have allowed the claimants to apply for approval of a non-farm dwelling on the subject property. As noted above, the criteria for approval of non-farm dwellings have not substantively changed since the claimants acquired the property, and therefore do not restrict the claimants’ use of the property relative to uses lawfully permitted at the time they acquired the property. Accordingly, they do not provide a basis for relief under Measure 49.
The record does not include any evidence that the subject 37.43-acre, EFU-zoned Measure 37 claim property could have legally been partitioned into three farm-related parcels for dwellings in conjunction with farm use under the state and local laws in effect when the claimants acquired the property.

II. COMMENTS ON THE PRELIMINARY EVALUATION

The department issued its Preliminary Evaluation for this claim on April 17, 2009. Pursuant to OAR 660-041-0090, the department provided written notice to the owners of surrounding properties. As discussed above, comments received have been taken into account by the department in the issuance of this Final Order of Denial.

III. CONCLUSION

Based on the analysis above, the claimants, Wendy Pech and DeAnn Tschantre, do not qualify for Measure 49 home site approvals because the claimants were not lawfully permitted to establish the lots, parcels or dwellings on the claimants’ date of acquisition.
IT IS HEREBY ORDERED that this Final Order of Denial is entered by the Director of the Department of Land Conservation and Development as a final order of the department and the Land Conservation and Development Commission under ORS 197.300 to ORS 195.336 and OAR 660-041-0000 to 660-041-0160.

FOR THE DEPARTMENT AND THE LAND CONSERVATION AND DEVELOPMENT COMMISSION:

[Signature]

Judith Moore, Measure 49 Division Manager
Dept. of Land Conservation and Development
Dated this 01 day of October 2009.

NOTICE OF RIGHT TO APPEAL OR OTHER JUDICIAL RELIEF

You are entitled, or may be entitled, to judicial remedies including the following:

1. Judicial review is available to anyone who is an owner of the property as defined in Measure 49 that it the subject of this final determination, or a person who timely submitted written evidence or comments to the department concerning this final determination.

2. Judicial review under ORS 183.484 may be obtained by filing a petition for review within 60 days from the service of this order. A petition for judicial review under ORS 183.484 must be filed in the Circuit Court in the county in which the affected property is located. Upon motion of any party to the proceedings, the proceedings may be transferred to any other county with jurisdiction under ORS 183.484 in the manner provided by law for change of venue.

3. Judicial review of this final determination is limited to the evidence in the record of the department at the time of its final determination. Copies of the documents that comprise the record are available for review at the department’s office at 635 Capitol St. NE, Suite 150, Salem, OR 97301-2540. Judicial review is only available for issues that were raised before the department with sufficient specificity to afford the department an opportunity to respond.