

### OREGON DEPARTMENT OF LAND CONSERVATION AND DEVELOPMENT

## ORS 195.300 to ORS 195.336 (MEASURE 49) SUPPLEMENTAL REVIEW OF MEASURE 37 CLAIM Final Order of Denial

STATE ELECTION NUMBER:

H134255

**CLAIMANTS:** 

Norman C. and L. Ann Wingerd

16 Cavalcade Circle Sacramento, CA 95831

MEASURE 37 PROPERTY IDENTIFICATION:

Township 35S, Range 6W, Section 4

Tax lots 500 and 501 Josephine County

The claimants, Norman and L. Ann Wingerd, filed a claim with the state under ORS 197.352 (2005) (Measure 37) on December 8, 2006, for property located near Grants Pass, in Josephine County. ORS 195.300 to ORS 195.336 (Measure 49) entitles claimants who filed Measure 37 claims to elect supplemental review of their claims. The claimants elected supplemental review of their Measure 37 claim under Section 6 of Measure 49, which allows the Department of Land Conservation and Development (the department) to authorize up to three home site approvals to qualified claimants. However, as initially enacted in 2007, a claimant was not eligible for relief under Measure 49 if the claimant filed a Measure 37 claim with the state after December 4, 2006, but did not comply with the provisions of OAR 660-041-0020, then in effect. Norman and L. Ann Wingerd were not entitled to Measure 49 relief on that basis.

However, the Oregon State Legislative Assembly subsequently amended this Measure 49 requirement through the passage of House Bill 3225 (Chapter 855 (2009 Laws)) (HB 3225). As a result, this requirement no longer prevents the claimants, Norman and L. Ann Wingerd, from obtaining Measure 49 relief. The claimants elected to seek relief under Measure 49, as amended by HB 3225, and submitted the \$175 fee required by Section 18 of HB 3225 in order to have the claim reviewed.

This Final Order of Denial is the conclusion of the supplemental review of this claim.

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<sup>&</sup>lt;sup>1</sup> The claimants elected review under Section 7 of Measure 49. However, under HB3225 the department may only review claim H134255 under Section 6 of Measure 49.

#### I. ANALYSIS OF CLAIM

#### A. Maximum Number of Home Sites for Which the Claimants May Qualify

Under Section 6 of Measure 49, the number of home site approvals authorized by the department cannot exceed the lesser of the following: three; the number stated by the claimant in the election materials; or the number described in a Measure 37 waiver issued by the state, or if no waiver was issued, the number of home sites described in the Measure 37 claim filed with the state. The claimants have requested 20 home site approvals in the election material. No waiver was issued for this claim. The Measure 37 claim filed with the state describes 68 home sites. Therefore, the claimants may qualify for a maximum of three home site approvals under Section 6 of Measure 49.

#### **B.** Qualification Requirements

To qualify for a home site approval under Section 6 of Measure 49, as amended by HB 3225, the claimants must meet each of the following requirements:

#### 1. Timeliness of Claim

A claimant must have filed a Measure 37 claim for the property with the state before Measure 49 became effective on December 6, 2007. If the claimant filed their state Measure 37 claim after December 4, 2006, the claimant must also have either (a) filed the claim in compliance with the provisions of OAR 660-041-0020 then in effect; (b) submitted a land use application as described in OAR 660-041-0020 then in effect prior to June 28, 2007; or (c) filed a Measure 37 claim with the county on or before December 4, 2006.

#### Findings of Fact and Conclusions

The claimants, Norman and L. Ann Wingerd, filed a Measure 37 claim, M134255, with the state on December 8, 2006. The claimants filed a Measure 37 claim, 2006-076, with Josephine County on October 31, 2005. The state claim was filed after December 4, 2006, and the claimants also filed a county Measure 37 claim before December 4, 2006.

The claimants filed a timely Measure 37 claim with the state along with any additional claims or applications that the claimants had to have filed in order to be eligible for review under Measure 49, as amended by HB 3225.

#### 2. The Claimant Is an Owner of the Property

Measure 49 defines "Owner" as: "(a) The owner of fee title to the property as shown in the deed records of the county where the property is located; (b) The purchaser under a land sale contract, if there is a recorded land sale contract in force for the property; or (c) If the property is owned by the trustee of a revocable trust, the settlor of a revocable trust, except that when the trust becomes irrevocable only the trustee is the owner."

#### Findings of Fact and Conclusions:

According to the deed submitted by the claimants, Norman and L. Ann Wingerd are the owners of fee title to the property as shown in the Josephine County deed records and, therefore, are owners of the property under Measure 49.

Josephine County has confirmed that the claimants are the current owners of the property.

#### 3. All Owners of the Property Have Consented in Writing to the Claim

All owners of the property must consent to the claim in writing.

#### Findings of Fact and Conclusions:

All owners of the property have consented to the claim in writing.

# 4. The Majority of the Measure 37 Claim Property Is Located Outside Any Urban Growth Boundary and Outside the Boundaries of Any City or the Measure 37 Claim Property is Located within the Boundaries of A City and Entirely Outside Any Urban Growth Boundary

Either the majority of the Measure 37 claim property must be located outside any urban growth boundary and outside the boundaries of any city or the Measure 37 Claim Property must be located within the boundaries of a city and entirely outside any urban growth boundary.

#### Findings of Fact and Conclusions:

The Measure 37 claim property is located in Josephine County and the property is located outside any urban growth boundary and outside the city boundary of the nearest city, Grants Pass.

#### 5. One or More Land Use Regulations Prohibit Establishing the Lot, Parcel or Dwelling

One or more land use regulations must prohibit establishing the requested lot, parcel or dwelling.

#### Findings of Fact and Conclusions:

The property is currently zoned Rural Residential 5 (RR-5) by Josephine County, in accordance with Goal 14, which prohibits the urban use of rural land and requires local comprehensive plans to identify and separate urbanizable from rural land in order to provide for the orderly and efficient transition from rural to urban use. State laws, namely Goal 14 and OAR 660-004-0040, prohibit the establishment of a lot or parcel less than the size established in the County rural residential zone in existence on October 4, 2000, if the zone in existence on that date had a minimum lot size of two or more acres. Josephine County's RR-5 zone requires a minimum lot size of five acres.

The claimants' property consists of 68.88 acres. Therefore, no state law prohibits the claimants from establishing on the Measure 37 claim property the three home sites the claimants may qualify for under Section 6 of Measure 49.

Because this requirement has not been met, the claimants are not entitled to any relief under Measure 49, and, therefore, the remaining approval criteria will not be evaluated.

#### II. COMMENTS ON THE PRELIMINARY EVALUATION

The department issued its Preliminary Evaluation for this claim on July 16, 2010. Pursuant to OAR 660-041-0090, the department provided written notice to the owners of surrounding properties. No written comments were received in response to the 28-day notice.

#### III. CONCLUSION

Based on the analysis above, the claimants do not qualify for Measure 49 home site approvals because no land use regulation prohibits the claimants from establishing the lots, parcels or dwellings.

IT IS HEREBY ORDERED that this Final Order of Denial is entered by the Director of the Department of Land Conservation and Development as a final order of the department and the Land Conservation and Development Commission under ORS 197.300 to ORS 195.336 and OAR 660-041-0000 to 660-041-0160.

FOR THE DEPARTMENT AND THE LAND CONSERVATION AND DEVELOPMENT COMMISSION:

Kristin May, Division Manager

Dept. of Land Conservation and Development

Dated this 2320 day of August, 2010

#### NOTICE OF RIGHT TO APPEAL OR OTHER JUDICIAL RELIEF

You are entitled, or may be entitled, to judicial remedies including the following:

- 1. Judicial review is available to anyone who is an owner of the property as defined in Measure 49 that is the subject of this final determination, or a person who timely submitted written evidence or comments to the department concerning this final determination.
- 2. Judicial review under ORS 183.484 may be obtained by filing a petition for review within 60 days from the service of this order. A petition for judicial review under ORS 183.484 must be filed in the Circuit Court in the county in which the affected property is located. Upon motion of any party to the proceedings, the proceedings may be transferred to any other county with jurisdiction under ORS 183.484 in the manner provided by law for change of venue.
- 3. Judicial review of this final determination is limited to the evidence in the record of the department at the time of its final determination. Copies of the documents that comprise the record are available for review at the department's office at 635 Capitol St. NE, Suite 150, Salem, OR 97301-2540. Judicial review is only available for issues that were raised before the department with sufficient specificity to afford the department an opportunity to respond.