

# 2025 Transportation Growth Management Grant Application

## Instructions

Be sure to download and review the [2025 Application Packet](#) before filling out this grant application.

You can save your progress and revisit this form at any time by clicking the "Save" button at the bottom of the page.

***Applications must be received by July 31, 2025 at 11:59 p.m. (PDT)***

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## Applicant information

**Instructions:** Complete this information for the applicant. Provide both a designated contact and an authorized representative (if different than the designated contact) for your entity.

**Response instructions are on page 9 of the 2025 Application Packet.**

**Primary applicant jurisdiction**

City of Lincoln City

**Mailing address**

801 SW Hwy 101

Address Line 1

PO Box 50

Address Line 2

Lincoln City

Oregon

97367

City

State

Zip Code

**Website**

[https://www.lincolncity.org/](https://www.lincolncity.org;)

**Contact person name**

Andrea

First

Riner

Last

**Contact person title**

Planning Project Manager

**Contact phone**

(541) 996-1232

**Contact email**

ariner@lincolncity.org

**Name of person empowered to sign the agreement with ODOT, if different from the applicant contact**

Richard

First

Townsend

Last

**Title of above named person**

Planning & Community Development Director

**Phone**

(541) 996-1228

**Email**

rtownsend@lincolncity.org

## List co-applicants (if a joint project)

List co-applicants (if a joint project)

Providing match?

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**Upload your resolution or meeting minutes from the governing body of applying jurisdiction(s) here:**

Resolution 2025-15 TGM.pdf

PDFs only. Max 2mb per file.

## Project information

Response instructions are on page 10 of the 2025 Application Packet.

**Project title**

North Lincoln City Refinement Plan

**Project area:** Using either of the two fields below, attach a map of the project area or describe the area your project is located in.

**Option 1: Project area map**

VICINITY MAP REV1.pdf

PDFs only, 1 file maximum, 2mb file size limit.

**Option 2: Project area description**

## ODOT region (1-5)

Region 2

Refer to the region map if you are unsure of your region.

## [ODOT Region Map](#)

## Type of grant

Category 2: Integrated Land Use & Transportation Planning

## Summary description of project

The North Lincoln City Refinement Plan Project (“Project”) will build on a regional partnership of the City of Lincoln City, the Lincoln County School District, the Confederated Tribes of Siletz Indians, and Lincoln County to create a shared vision and development plan for North Lincoln City. The Refinement Plan will consider the housing and transportation needs of neighborhoods within the northern reaches of our UGB in an effort to stimulate development of new mixed housing types and incorporate bicycle, pedestrian, vehicular and transit modes. Goals of the Project include increasing walkability, providing more diverse transportation options, improving safety, reducing traffic impacts to Highway 101, and promoting safer and more efficient disaster evacuation strategies.

*Describe the purpose of your project and how the expected outcomes will address a transportation problem, need, opportunity, or issue. (Maximum characters: 750)*

## Project cost table

Response instructions are on page 11 of the 2025 Application Packet.

<b>TGM funds requested for the work identified in Criterion 3</b>	<b>Consultant</b> \$250,000.00	<b>Local reimbursement</b>	<b>Total TGM funds requested</b> \$250,000.00
<b>Local match</b>	<b>Minimum Match (Calculated)</b> \$28,613.62 <i>Approximately 11.5% of requested funds</i>		
<b>Match to be provided</b>	<b>Labor, supplies and services during project</b>	<b>Payment when Intergovernmental Agreement is signed</b>	

\$60,000.00	
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**Total Match to be Provided**

\$60,000.00

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## Award criteria

### **Criterion 1: Proposed project addresses a need and supports TGM objectives (up to 40 points)**

The application demonstrates the proposed project clearly and effectively addresses a local or regional transportation or transportation-related land use issue, problem, need, or opportunity and will achieve one or more of the TGM Objectives.

**Response instructions are on page 13 of the 2025 Application Packet.**

**What is the transportation or transportation-related land use issue, problem, need, or opportunity the proposed project will address?**

North Lincoln City presents both an amazing opportunity and a significant challenge for future growth. Extraordinary natural amenities surround the project area, not the least of which is the Pacific Ocean and beloved beaches framing the western neighborhoods. Lincoln City also has the unique distinction of being part of the Cascade Head Biosphere Region, a more than 100,000 acre protected ecosystem to the north. And to the southwest, Devils Lake is a 680-acre treasured natural, recreational, and visual amenity enjoyed by residents and visitors alike.

Of course, this spectacular natural backdrop presents a fair share of challenges for growth, creating obstacles for efforts to increase densities for needed housing, establish an interconnected system of vehicular, bicycle and pedestrian facilities, and extend infrastructure. The project area represents a substantial portion of undeveloped residentially zoned land within the existing Urban Growth Boundary. Thoughtful and efficient planning is needed to ensure we can accommodate enough future growth that a UGB expansion will not be needed in the foreseeable future. Additionally, growth on the eastern side of Devils Lake is seriously constrained by lake water quality considerations, wildfire threats, and inefficient and expensive infrastructure expansion.

Another opportunity is presented by the current property ownership in the project area. Of the 1600+ acres included, much of the undeveloped portion is owned by the City of Lincoln City, the Lincoln County School District, and the Confederated Tribes of Siletz Indians. Refinement planning at this early stage will be easier to coordinate, making the development of a unified vision a realistic outcome.

Lincoln City is entering into an exciting new period in its development. Not that long ago we were a series of small communities competing with one another for attention, tourist dollars, and independence. While a majority of consolidation occurred in 1965, it wasn't until 2013 that the City annexed the Roads End neighborhood. Roads End and Neotsu neighborhoods have gone from sparsely populated vacation areas to some of the most sought-after real estate we have, putting pressure on narrow, frequently unpaved streets without sidewalks, bike lanes, transit, or reasonable evacuation routes. Other areas within the project boundary are experiencing new residential development. While this development provides sidewalks on new streets, existing roadways do not provide safe, convenient, or connected routes for pedestrian and bicycle access to neighborhood centers, employment, and other key destinations.

In addition to ongoing increases in our transient population, our resident population has grown at higher-than-expected rates, surpassing 10,000, triggering housing production requirements. We will need support in our work to build community understanding and train staff in a new era of integrated transportation and land use planning.

*Maximum characters: 3,000 | (Text box automatically expands. Click and drag right-hand corner of text box to manually expand it.)*

**What are the proposed Project Objectives? How will the Project Objectives achieve one or more of the TGM Objectives?**

Completion of the Project will achieve a number of interrelated goals/objectives of the TGM Program. The key objectives of the Refinement Plan are identified below, along with relevant policies/objectives of the City's Comprehensive Plan adopted in 2023. These objectives are further supported by recommendations of the Climate Action Plan (CAP) which is expected to be adopted later this year.

**PROJECT OBJECTIVE 1:** Ensuring that new and existing neighborhoods in North Lincoln City have a vibrant mix of housing types for people of all ages, incomes, and abilities.

- Ensure residents have affordable housing through community partnerships and progressive planning;
- Encourage mixed-use zoning and provide walkable districts with access to food, retail, and recreation as part of an overall strategy to reduce dependence on vehicles; and
- Increase opportunities for residents to live close to where they work by continuing to expand the variety of housing, businesses and services throughout the city.

**PROJECT OBJECTIVE 2:** Providing residents and visitors with more transportation choices by establishing an interconnected transportation network that emphasizes access, mobility, safety, and community resiliency, and that addresses the needs of underserved populations.

- Encourage compact development patterns within the city to optimize land use and promote and implement efficient transportation systems
- Emphasize active transportation objectives in support of pedestrian and bicycle improvements;
- Enhance and/or maintain the safety, walkability, and livability of residential neighborhoods;
- Develop multi-use paths that both enhance community livability and serve as tsunami evacuation routes; and
- Develop and maintain an interconnected, easily navigable system of trails, pathways, and other opportunities to travel to parks and open space by walking, biking, driving and transit.

**PROJECT OBJECTIVE 3:** Supporting the ongoing economic health of the community by ensuring growth accommodates existing and future residents, connects people with employment centers, businesses, and services, and uses limited public and private dollars efficiently.

- Coordinate capital improvement investments between the city and the urban renewal agency for economic benefit, including transportation and the expansion of public facilities;
- Provide for the orderly and efficient transition of land within the urban growth boundary from rural/forestry to urban uses, and from lower density to higher density development.

**OBJECTIVE 4:** Linking our transportation and land use planning efforts to protect the highly valued natural resources of Lincoln City, while also promoting energy efficiency, reducing air pollution and the emission of greenhouse gases.

- Develop, adopt, and implement Lincoln City's first Climate Action Plan.
- Identify strategies to prevent new development from negatively impacting natural resources and degrading wetlands, riparian areas, and wildlife habitat.

*Maximum characters: 3,000 | (Text box automatically expands. Click and drag right-hand corner of text box to manually expand it.)*

## **Criterion 2: Proposed project is timely and urgent (up to 25 points)**

The application demonstrates timeliness and urgency. The project is needed now to:

- address pressing local transportation and land use issues
- make amendments to local plans or regulations necessitated by changes in local conditions or in federal regulations, state requirements, or regional plans
- build on, complement or take a necessary step toward completing or implementing other high priority community initiatives, including Governor's Regional Solutions Team priority
- resolve transportation or land use-related issues affecting the project readiness of local, regional or state transportation projects for which funding is expected to be obligated within the near future

**Response instructions are on page 15 of the 2025 Application Packet.**

**Why is it important to do the proposed project in this grant cycle?**

Many factors suggest the City act as quickly as possible to complete this Refinement Plan, including the following:

1. Development in this area is accelerating. The Housing AuthorLincoln County recently obtained building permits for 28 units of supportive housing and clinic, and are in the early design stages for 40 more units within the same complex. Lighthouse Village will take access directly from Highway 101. The Villages at Cascade Head PUD, stalled for decades, is coming to life with several developers showing interest in this property.
2. Connectivity, especially relating to emergency response and planning evacuation routes, is likely the most time-sensitive action that the Refinement Plan is intended to address. During the Labor Day fires of 2020 evacuation traffic from existing neighborhoods, with only one or two means of egress, quickly came to a standstill. This galvanized local residents to commit to a better outcome for the next time. Once a street connectivity plan is developed, significant work will remain, i.e., land acquisition for rights-of-way, environmental assessments, construction documents and project implementation. Starting this work is a high priority for the community.
3. Making progress to implement several recent high-profile planning accomplishments, including:
  - Adoption of the Comprehensive Plan and the anticipated adoption of the Climate Action Plan, which include a number of objectives aimed at linking transportation and land use planning to achieve housing, equity, transportation, and climate goals.
  - Completion of the Housing Production Roadmap, funded in part by DLCD, which will provide the City with guidance to implement housing-related policies and actions over the next three years.
  - Revision of Villages of Cascade Head PUD Conditions of Approval, significantly reducing the barriers to development that have plagued this property for decades. The 540-acre Villages PUD includes more than 360 acres of City-owned property allocated for future housing.
4. Establishment of the Roads End/Villages at Cascade Head Urban Renewal (Tax Increment Financing) Area in 2020. This 500-acre area will receive about \$87 M in capital improvements. Project design, engineering and construction will begin in earnest after community and stakeholder priorities can be determined in a community vision process in 2028. Completion of the Refinement Plan will coincide well with outcomes and recommendations from other planning efforts

*Maximum characters: 2,500 | (Text box automatically expands. Click and drag right-hand corner of text box to manually expand it.)*

**What local actions are needed to move the proposed project forward? Have these actions been taken and if so, when? If those efforts are underway, when will they be completed?**

As reflected in the Project Approach, the City is prepared to initiate the project immediately upon receiving TGM grant funding. Planning work already completed includes:

- Adoption of the Lincoln City Comprehensive Plan in 2023;
- Anticipated adoption of the Climate Action Plan later in 2025;
- Completion of the Housing Production Roadmap, funded in part by DLCD;
- City Council and Planning Commission approval of revised Villages of Cascade Head Planned Development Conditions of Approval. The 540-acre Villages PUD includes more than 360 acres of City-owned property allocated for future housing.
- Approval of the Roads End/Villages at Cascade Head Urban Renewal Tax Increment Financing Area.
- Completion of more than 150 new units of affordable housing. Wecoma Place, a partnership with the Authority of Lincoln County includes 44 units, and Lincoln 25, a partnership with Innovative Housing Inc., an Oregon-based nonprofit, includes 107 units.

*Maximum characters: 1000 | (Text box automatically expands. Click and drag right-hand corner of text box to manually expand it.)*

**How does the proposed project relate to other planning efforts, developments, or initiatives? Which of those are completed, underway, or waiting on the completion of this project?**

The North Lincoln City Refinement Plan relates to several other City planning efforts. It is a logical next step following the recent adoption of our Comprehensive Plan, the Climate Action Plan, and the Housing Production Roadmap. It will also serve as a strong companion piece to projects currently underway, including the Villages PUD and the Community Engagement Plan. And it will inform several scheduled planning projects, including:

- Roads End Visioning process, led by the Urban Renewal Agency and scheduled to begin in 2028.
- Housing Capacity Analysis, due in 2027 as a lead-in to a Housing Production Strategy due in 2028.
- Comprehensive Plan Update, using outreach completed as part of ENGAGE Lincoln City as a springboard to begin the background work in 2028.
- Lincoln City Transportation System Plan (TSP) and/or Walking and Biking Plan updates as needed.

*Maximum characters: 1000 | (Text box automatically expands. Click and drag right-hand corner of text box to manually expand it.)*

**Criterion 3: Proposed project approach supports policy decision (up to 20 points)**

The application demonstrates a clear approach to achieving the expected outcome and includes consideration for adoption. Where substantial coordination with other local, regional, and state planning efforts will need to occur, the mechanisms and responsibilities for the coordination are clear.

**Response instructions are on page 16 of the 2025 Application Packet.**

**Tasks and deliverables table**

**What are your proposed tasks and deliverables**

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## **TASK 1: PROJECT INITIATION**

This task will include formalizing the regional partnership and working with the partners to develop a detailed task list, schedule and budget.

**Deliverables:** Draft and Final IGA, Draft and Final Scope, Draft and Final Budget, Draft and Final Schedule.

**Timeline:** Months 1 to 3

For each project task, describe the major deliverables and who is responsible for its preparation, decisions to be made, and expected timeline. Clearly identify which local plans or regulations the final document(s) will create, amend or update and which entity or entities will need to take action to adopt them.

## **TASK 2: COMMUNITY ENGAGEMENT**

This task will include developing a project-specific community engagement plan, identifying stakeholders and setting up key communication protocols, creating web content, and scheduling special events.

**Deliverables:** Draft and Final Community Engagement Plan, Communication Strategy, Findings Report(s), Final Community Engagement Report.

**Months 1 to 36**

For each project task, describe the major deliverables and who is responsible for its preparation, decisions to be made, and expected timeline. Clearly identify which local plans or regulations the final document(s) will create, amend or update and which entity or entities will need to take action to adopt them.

## **TASK 3: SITE ANALYSIS**

The Project Team will develop an updated site inventory and assessment. The Site Analysis will address natural resource issues, including bluff erosion, flood hazard, wetlands, and steep slopes. Existing land uses and infrastructure, such as transportation, stormwater, sanitary sewer, water, and other utilities will be inventoried and assessed.

**Deliverables:** Site Analysis Mapping and Summary Report

**Months:** 1 to 6

For each project task, describe the major deliverables and who is responsible for its preparation, decisions to be made, and expected timeline. Clearly identify which local plans or regulations the final document(s) will create, amend or update and which entity or entities will need to take action to adopt them.

## **TASK 4: CONCEPT PLANNING**

Based on the results of the Site Analysis, and preliminary phases of Community Engagement, the Project Team will develop concept plans for public discussion of opportunities, challenges, and development options.

**Deliverables:** Concept Plan, Findings Report

**Months 6 to 12**

For each project task, describe the major deliverables and who is responsible for its preparation, decisions to be made, and expected timeline. Clearly identify which local plans or regulations the final document(s) will create, amend or update and which entity or entities will need to take action to adopt them.

## **TASK 5: LAND USE STRATEGIES**

This task will create a menu of potential land use recommendations for code revisions, map amendments, and/or comprehensive plan amendments for evaluation by the Project Team, and review/discussion within the Community Engagement process. This discussion will occur simultaneously with Task 6: Transportation Strategies, and Task 7: Infrastructure Strategies.

**Deliverables:** Final and Draft Land Use Plan and Strategies Report

**Months:** 12 to 24

For each project task, describe the major deliverables and who is responsible for its preparation, decisions to be made, and expected timeline. Clearly identify which local plans or regulations the final document(s) will create, amend or update and which entity or entities will need to take action to adopt them.

## **TASK 6: TRANSPORTATION STRATEGIES**

This task will create a range of transportation network recommendations for vehicular, bike and pedestrian modes, safety improvements, connectivity, and emergency preparedness. Key components include recommendations to:

- Expand local street standards to include “Shared Streets” that emphasize safe pedestrian and bicycle options and reflect the character of existing developed neighborhoods in Roads End and Neotsu.
- Develop multi-modal emergency evacuation plans for the project area.
- Address issues specific to Highway 101 at East Devils Lake Road and Neotsu Drive, and to improve the rural to urban transition at this important entrance to the community.

These will be presented for discussion in the Community Engagement process with those developed in Tasks 5 and 7.

**Deliverables:** Final/Draft Transportation Plan and Strategies Report

**Months** 12 to 24

For each project task, describe the major deliverables and who is responsible for its preparation, decisions to be made, and expected timeline. Clearly identify which local plans or regulations the final document(s) will create, amend or update and which entity or entities will need to take action to adopt them.

## **TASK 7: INFRASTRUCTURE STRATEGIES**

This task will include developing proposed infrastructure extensions for sanitary sewer and water service and make recommendations for stormwater management. Coordination with other providers, including Pacific Power, will also be included.

**Deliverables:** Final and Draft Infrastructure Plan and Strategies Report

**Months:** 12 to 24

For each project task, describe the major deliverables and who is responsible for its preparation, decisions to be made, and expected timeline. Clearly identify which local plans or regulations the final document(s) will create, amend or update and which entity or entities will need to take action to adopt them.

## **TASK 8: DRAFT REFINEMENT PLAN**

This task will use the findings from Tasks 5, 6, and 7 to create a Draft Refinement Plan providing options for land use updates, transportation improvements, and infrastructure investments. The Draft Refinement Plan will be presented in a series of public meetings and focused discussions with key stakeholders for review, discussion, and identification of priorities.

**Deliverables:** Draft Refinement Plan and Refinement Plan Findings and Priorities Report

**Months:** 24 to 30

For each project task, describe the major deliverables and who is responsible for its preparation, decisions to be made, and expected timeline. Clearly identify which local plans or regulations the final document(s) will create, amend or update and which entity or entities will need to take action to adopt them.

#### **TASK 9: FINAL REFINEMENT PLAN**

Staff will develop a Final North Lincoln City Refinement Plan and Final Report, in preparation for formal adoption by the Lincoln City Planning Commission and the Lincoln City Council. Final presentations to partner agencies, including Lincoln County and the Confederated Tribes of Siletz Indians will also be included in this task, in preparation for final acknowledgement and/or adoption.

Deliverables: Final North Lincoln City Refinement Plan and Final Report

Months: Months 30 to 36

For each project task, describe the major deliverables and who is responsible for its preparation, decisions to be made, and expected timeline. Clearly identify which local plans or regulations the final document(s) will create, amend or update and which entity or entities will need to take action to adopt them.

#### **How will the project approach support investment decisions that align with Oregon's Transportation Plan and Transportation Planning Rules?**

The Refinement Plan will include safety, equity, and climate objectives and performance measures as reflected in the OTP, along with broader characteristics of livable communities, that will be used to assess various proposals and inform decision-making throughout the project. This will include objectives to provide transportation choices, reducing reliance on automobiles, and reducing impacts on Highway 101. In considering Goal 12 and Transportation Planning Rules, the Lincoln City Comprehensive Plan set the goal to provide a safe, convenient, efficient, sustainable, and accessible multi-modal transportation system in and through Lincoln City to facilitate the movement of goods and people. The Refinement Plan will utilize the goals, objectives, and policies of our Comprehensive Plan and our approved Transportation System Plan (TSP) to ensure future investments are aligned with local and statewide priorities.

*Maximum characters: 1000 | (Text box automatically expands. Click and drag right-hand corner of text box to manually expand it.)*

#### **If adoption hearings will be held as part of a larger project, when will that be and as part of what project? (optional)**

Staff anticipate final adoption hearings for the North Lincoln City Refinement Plan, and related code amendments to occur following the completion of the plan and are not included within the scope of this grant application. Preliminary work sessions and hearings with the Planning Commission and the City Council will occur throughout the process as part of the community engagement tasks.

*Maximum characters: 500 | (Text box automatically expands. Click and drag right-hand corner of text box to manually expand it.)*

#### **Criterion 4: Proposed project has community support (up to 5 points)**

The application demonstrates that there is local support for project objectives, a commitment to participate, and a desire to implement the expected outcome.

**Response instructions are on page 17 of the 2025 Application Packet.**

**Upload letters of support here**

Confederated Tribes of Siletz Indians Letter of Support.pdf

Lincoln County Letter of Support.pdf

Roads End Improvement Assoc Letter of Support.pdf

School District Letter of Support.pdf

Urban Renewal Agency Letter of Support.pdf

Lincoln Co Transit Letter of Support.pdf

*PDFs only. Max 2 mb per file.*

**Criterion 5: Proposed project sponsor is ready and capable (up to 10 points)**

The application demonstrates that the local government is ready and able to begin the project within the TGM timetable and that there is local commitment and capability to manage and complete the project. The application demonstrates, if applicable, successful performance on previous TGM projects.

**Response instructions are on page 18 of the 2025 Application Packet.**

**Describe the experience and availability of key staff**

The following Lincoln City staff will be available for all phases of the Refinement Plan:

**Project Lead**

Richard Townsend, Planning and Community Development Director

Mr. Townsend will oversee the project and provide coordination with key project stakeholders. Mr. Townsend has more than 20 years of experience as Planning Director for Lincoln City.

**Housing Specialist**

Alison Robertson, Economic Development/Urban Renewal Director

Ms. Robertson provides long-range, community-based planning expertise focused on capital improvement projects, public-private partnerships, and housing. Recent achievements include successful facilitation of a 107-unit housing redevelopment, undergrounding of critical infrastructure, and development of community amenities.

**Transportation/Infrastructure Specialist**

Stephanie Reid, Public Works Director

As Director and City Engineer, Ms. Reid leads Lincoln City's transportation program and the implementation of the City's capital improvement plans. Recent accomplishments include the West Devils Lake Road to Neotsu Boardwalk and the Drinking Water Protection Plan.

**Project Staff**

Andrea Riner, Planning Projects Manager

Ms. Riner has 20+ years of experience managing land use, transportation, and parks and open space planning in Oregon. She was the Manager for the Central Lane MPO, and Eugene's Parks Planning Manager. With Lincoln City Ms. Riner has served as lead staff for the Comprehensive Plan, the Climate Action Plan and Engage Lincoln City.

*Maximum characters: 1500 | (Text box automatically expands. Click and drag right-hand corner of text box to manually expand it.)*

**Explain how the applicant has the capacity to scope the proposed project during the next 15 months and manage it to completion within 3 years**

Lincoln City staff has the expertise and capacity to work with the our regional partners to finalize the scope of the project, develop an overall project timeline, and to provide a detailed project budget. Recent planning efforts have helped the City to build a strong stakeholder identification and notification system, so project partners and community interest groups can be brought together effectively and efficiently.

Andrea Riner will serve as the Project Manager, responsible for ensuring tasks are completed and deliverables are provided in a timely manner. Ms. Riner has experience managing long-range planning projects, including the development of the federally required Regional Transportation Plan (RTP) for the Central Lane MPO, the Parks, Recreation and Open Space Comprehensive Plan for the City of Eugene, and most recently the Lincoln City Comprehensive Plan. Ms. Riner also has expertise in complex community outreach and engagement efforts, and has built programs that have lead to community commitments for the development, implementation, and funding of needed public infrastructure. She is currently serving as Project Manager for ENGAGE Lincoln City, working with an Ad Hoc Community Advisory Committee to develop a community engagement plan that is aimed specifically at increasing participation of our underserved populations.

*Maximum characters: 1500 | (Text box automatically expands. Click and drag right-hand corner of text box to manually expand it.)*

**If applicable, list applicant's TGM projects within last 10 years and their status**

**If applicable, list local jurisdiction's TGM projects within last 10 years and their status**

TGM File Code	Project Title	Status
NONE.		300 character limit.

## **Bonus points: Housing (up to 10 points)**

Response instructions are on page 19 of the 2025 Application Packet.

**How will the adoption of the final document(s) address barriers to a broad range of housing types and affordability or work to link the location of future workforce housing to walkable/bikeable areas with good transit?**

Public perception is perhaps the largest barrier we face when considering change. The Refinement Plan will provide a forum for full community discussion on the benefits of integrating land use and transportation. Through engagement, we will illustrate concepts such as climate-friendly compact development, mixed-use neighborhoods, walkability, resiliency and sustainability. Our adopted long-range plans support these goals, but we want to learn how they play out in designing a connected network of streets, walkways, bike paths, and infrastructure to serve actual Lincoln City neighborhoods.

*Maximum characters: 500 | (Text box automatically expands. Click and drag right-hand corner of text box to manually expand it.)*

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## Required forms

**Title VI: Racial & Ethnic Impact Statement form**  
Lincoln City\_Racial-Ethnic-Impact-Statement  
2025.pdf

[Download the Racial & Ethnic Impact Statement form here](#)

*PDFs only. Max 2 mb per file.*

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## Certifications

**Response instructions are on page 20 of the 2025 Application Packet.**

### Eligibility criteria

- This application demonstrates a clear transportation relationship
- This application demonstrates adoption of products to meet project objectives
- This application demonstrates the support of local officials

### Preparation of application

- This application was prepared by staff of the primary applicant or staff of one of the involved jurisdictions
- This application was prepared by the following COMPENSATED consultant (indicate below)
- This application was prepared by the following UNCOMPENSATED consultant (indicate below)

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### Would you like to receive TGM news and updates?

- Yes  No  I am already subscribed

*Clicking "Yes" authorizes us to add your email to our e-newsletter mailing list. You can unsubscribe at any time.*

### Today's date

7/31/2025

**If you encounter any issues with the submittal process, please contact:**

Rachael Levasseur  
Planning Section Web Coordinator  
[Rachael.LEVASSEUR@odot.oregon.gov](mailto:Rachael.LEVASSEUR@odot.oregon.gov)

## Resolution 2025-15

# **A Resolution Supporting the City of Lincoln City's Application for a Transportation Growth Management Program Grant to Develop a Refinement Plan for Land Use and Transportation Improvements in North Lincoln City and Adjacent Urban Growth Area**

**WHEREAS**, the Transportation Growth Management Program provides grants to local governments to help fund planning projects that lead to more livable, economically vital, transportation-efficient, sustainable, pedestrian-friendly communities, and

**WHEREAS**, Lincoln City's Planning & Community Development Department staff wishes to apply for a Transportation Growth Management Program grant to develop a refinement plan for land use and transportation in the north end of Lincoln City including Roads End, Neotsu, The Villages at Cascade Head, and the former Holly Farm, and

**WHEREAS**, the existing transportation, land use, and development plans that include the north end of Lincoln City and the UGB are at least ten years old and give vague and cursory attention to the area and lack a comprehensive land use and transportation vision, and

**WHEREAS**, the Roads End and Neotsu neighborhoods are characterized by poor connectivity with other neighborhoods and with Lincoln City as a whole, and

**WHEREAS**, the undeveloped area of the north end of Lincoln City and the UGB holds a substantial portion of the city's buildable lands and lack specific plans and standards for efficient, equitable, and human-centered land-use and transportation development, and

**WHEREAS**, the Roads End and Neotsu neighborhoods are characterized by streets with narrow driving areas (20 feet or less) that are used simultaneously by pedestrians, cyclists, and vehicles, and

**WHEREAS**, most existing streets in the Roads End and Neotsu neighborhoods lack curbs, many are unpaved, and virtually none have sidewalks, making these neighborhood ideal starting points for formally developing a system of human-centered “Shared Streets” on their streets that could be extended into the undeveloped portions of the project area, and

**WHEREAS**, it is recognized that a funding match of 10.27% of the total project amount is required and can be provided through in-kind staff labor or a monetary match, and the city has the staff capacity and/or funds available to meet this match need, and

**WHEREAS**, the grant funds, if awarded, will be used for consultant assistance to facilitate a public process leading to a refinement plan emphasizing transportation improvements and residential development in an area that includes Roads End, Neotsu, The Villages at Cascade Head, and the former Holly Farm property.

**NOW, THEREFORE, BE IT RESOLVED:**

1. **THAT** the City Council authorizes the Planning & Community Development Department to apply to the Oregon Department of Land Conservation and Development for a Transportation Growth Management grant for funds to support preparation of a refinement plan for land use and transportation in the north end of Lincoln City including the UGB;
2. **THAT** the City Manager is authorized to sign any documents needed to apply for and execute the grant;

1       **3. THAT** this resolution is effective immediately upon its adoption.

2       **PASSED AND ADOPTED** on the 14<sup>th</sup> day of July 2025.

3       *Susan Kay Wahlke*

4       

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**Susan Wahlke, Mayor**

5       

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**7/24/2025**

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**Date Signed**

7       **ATTEST:**

8       *Jamie Young*

9       

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**Jamie Young, City Recorder**

10       

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**7/14/2025**

11       

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**Date of Adoption**

12       **APPROVED AS TO FORM:**

13       *David James Robinson*

14       

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**David Robinson, City Attorney**

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Title	Resolution 2025-15 TGM
File name	Resolution_2025-15_TGM_Grant.docx
Document ID	5b7ae39b81b73d419fb7ebdd10b0c24a11bb4028
Audit trail date format	MM / DD / YYYY
Status	● Signed

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## Document History

 SENT	<b>07 / 24 / 2025</b> 22:54:23 UTC	Sent for signature to Susan Wahlke (swahlke@lincolncity.org), David James Robinson (drobinson@lincolncity.org) and Jamie Young (jyoung@lincolncity.org) from jyoung@lincolncity.org IP: 206.192.237.34
 VIEWED	<b>07 / 24 / 2025</b> 22:55:52 UTC	Viewed by Susan Wahlke (swahlke@lincolncity.org) IP: 206.192.237.34
 SIGNED	<b>07 / 24 / 2025</b> 23:14:33 UTC	Signed by Susan Wahlke (swahlke@lincolncity.org) IP: 206.192.237.34
 VIEWED	<b>07 / 24 / 2025</b> 23:33:49 UTC	Viewed by David James Robinson (drobinson@lincolncity.org) IP: 47.33.175.206
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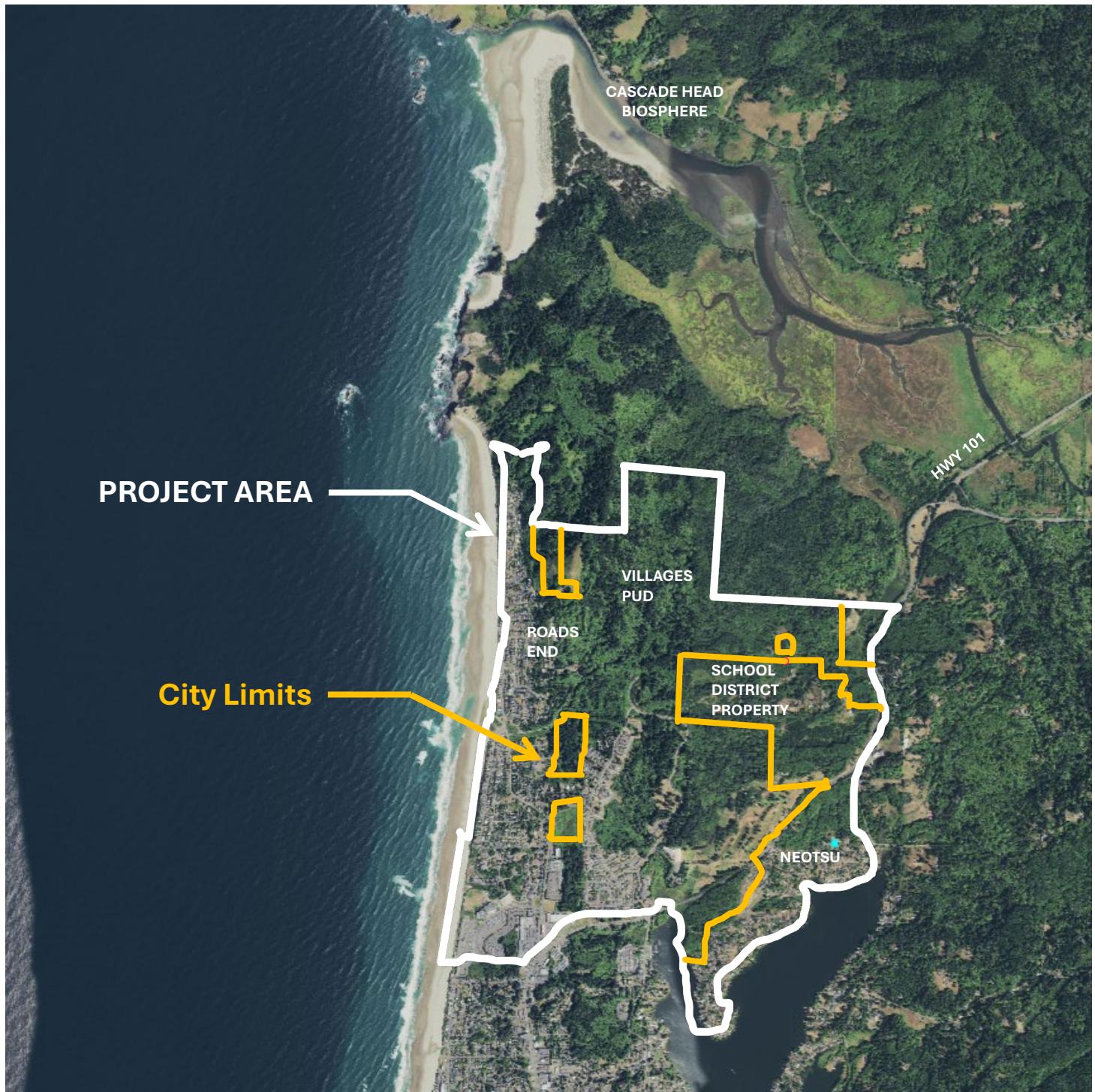
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## Document History

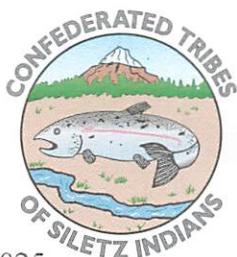
 VIEWED	<b>07 / 25 / 2025</b> 00:14:47 UTC	Viewed by Jamie Young (jyoung@lincolncity.org) IP: 206.192.237.34
 SIGNED	<b>07 / 25 / 2025</b> 00:15:42 UTC	Signed by Jamie Young (jyoung@lincolncity.org) IP: 206.192.237.34
 COMPLETED	<b>07 / 25 / 2025</b> 00:15:42 UTC	The document has been completed.



**Lincoln City**  
**NORTH LINCOLN CITY REFINEMENT PLAN**

**Vicinity Map**





## Confederated Tribes of Siletz Indians

P.O. Box 549  
(541) 444-2532 • 1-800-922-1399 • Siletz, Oregon 97380  
FAX: (541) 444-2307

July 30, 2025

Oregon Department of Land Conservation and Development  
Transportation and Growth Management Program  
635 Capitol St. NE, Suite 150  
Salem, OR 97301

### **RE: Letter of Support for Lincoln City's TGM Grant Application**

To Whom It May Concern,

On behalf of the Confederated Tribes of Siletz Indians, I am writing to express our support for the City of Lincoln City's application for a Transportation and Growth Management (TGM) grant from the State of Oregon. This critical planning initiative—focused on the northern area of Lincoln City—will serve not only the city's long-term development goals, but also directly support the economic and cultural interests of our Tribe and the greater North Lincoln County region.

The Siletz Tribe has longstanding historical and contemporary ties to the lands and waters in and around Lincoln City. Today, we maintain significant economic investments in the area, including tribal enterprises that contribute jobs, tourism, and economic vitality to the coastal region. As we continue to grow and diversify our economic presence in North Lincoln City, coordinated land use and transportation planning is vital to ensure access, mobility, and resilience for all communities.

We commend Lincoln City for its inclusive planning vision and its recognition of the importance of tribal engagement in shaping a prosperous, livable future. The TGM grant will provide essential resources to help integrate multimodal transportation solutions, housing opportunities, and equitable development that aligns with shared goals of sustainability and economic opportunity. The Siletz Tribe is committed to working collaboratively with the City of Lincoln City on this effort. We view this partnership as an opportunity to strengthen our government-to-government relationship, protect our cultural interests, and ensure the future growth of this region is both inclusive and thoughtfully planned.

We urge your full consideration and support of this grant application, which will have far-reaching positive impacts for residents, visitors, and future generations.

Sincerely,

Kurtis Barker  
Chief Executive Officer  
Confederated Tribes of Siletz Indians



## DEPARTMENT OF PLANNING AND DEVELOPMENT

210 S. W. 2nd ST  
Newport, OR 97365  
(541) 265-4192  
Fax (541) 265-6945

July 31, 2025

RE: North Lincoln City Refinement Plan/TGM Grant Type 2 Request

TO: Oregon Department of Land Conservation and Development Transportation  
Growth Management (TGM) Grant Program Reviewers

We wish to express support for the City of Lincoln City's TGM grant application. We look forward to working with key partners in the region to develop an integrated land use/transportation and public infrastructure refinement plan for the area encompassing Roads End, the Villages at Cascade Head, Neotsu and surrounding low-density residential neighborhoods.

This plan will build off recent City of Lincoln City initiatives. Among these include: the adoption of an all-new Comprehensive Plan in late 2023, the creation of the City's first Climate Action Plan, and the initiation of ENGAGE Lincoln City (a community engagement planning process). A strong, unified vision for North Lincoln City leaders in Lincoln City believe will catalyze private investment that furthers the following critical project objectives:

- § Ensuring that new and existing neighborhoods in North Lincoln City have a vibrant mix of housing types for people of all ages, incomes, and abilities.
- § Providing Lincoln City residents and visitors with more transportation choices by establishing an interconnected transportation network that emphasizes access, mobility, safety, and community resiliency.
- § Supporting the ongoing economic health of the community by ensuring growth accommodates existing and future residents, businesses, and services, and uses limited public and private dollars efficiently.
- § Linking transportation and land use planning efforts to protect natural resources of Lincoln City, while promoting energy efficiency, reducing air pollution and emissions of greenhouse gases.

Thank you.

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DIRECTOR, LINCOLN COUNTY PLANNING AND DEVELOPMENT DEPT.

# Roads End Improvement Association

PHOTO BY JIM STOVALL

## Roads End Improvement Association

PO Box 182 Lincoln City, OR 97367-0182

Web Site: [www.RoadsEndImprovementAssn.org](http://www.RoadsEndImprovementAssn.org)

Email: [REIAorg@gmail.com](mailto:REIAorg@gmail.com)

To Whom It May Concern:

July 28, 2025

The Roads End Improvement Association (REIA) is pleased to provide this letter of support for Lincoln City's TMG grant application for funding for the North Lincoln City Refinement Project. REIA, established in 1972, was recognized by Lincoln City as the only official neighborhood association for our area in August, 2014. Our mission states that REIA is dedicated to the preservation of quality life for residents and property owners in Roads End, Oregon. As one of the neighborhoods included in the catchment area for this project, we are looking forward to working with key partners in the region to develop an integrated land use/transportation and public infrastructure refinement plan for our area.

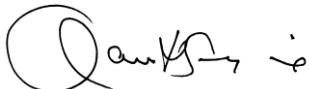
REIA believes the project's following objectives will strengthen all neighborhoods in North Lincoln City and provide benefits to residents that currently do not exist:

- Ensuring that new and existing neighborhoods have a **vibrant mix of housing types** for people of all ages, incomes, and abilities.
- Providing Lincoln City residents and visitors with more **transportation choices** by establishing an interconnected transportation network that emphasizes access, mobility, safety, and community resiliency.
- Supporting the ongoing **economic health** of the community by ensuring growth accommodates existing and future residents, businesses, and services, and uses limited public and private dollars efficiently.
- Linking transportation and land use planning efforts to protect the highly valued **natural resources** of Lincoln City, while also promoting energy efficiency, reducing air pollution and the emission of greenhouse gases.

As a neighborhood association, REIA's members care very much about being involved in a project that supports the sustainability and long-term planning needs of North Lincoln City. Last year, one REIA member was engaged in monitoring the development of the Comprehensive Plan. This year, we will also have a representative on the upcoming *ENGAGE LINCOLN CITY* community engagement committee. REIA will look forward to being closely involved in this project as well.

If you have any questions, please contact me at [janet.knipe@gmail.com](mailto:janet.knipe@gmail.com). Thank you for the opportunity to voice our opinion and provide this letter of support.

Best,



Janet Knipe, President  
Roads End Improvement Association

**Board of Directors:** Janet Knipe/President, Annette Guido/Vice President, Debbie Bergeron/Treasurer,  
Jayne Robinson/Secretary, Mary Krueger, Alethia Ward, Russ Smith

# LINCOLN CITY URBAN RENEWAL AGENCY

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Re: City of Lincoln City Application for TGM Program Grant

July 29, 2025

To Whom It May Concern:

Lincoln City Urban Renewal is writing this letter in strong support of the City's application for the Transportation & Growth Management (TGM) Grant Program.

With the TGM Grant, the City will be able to create a North Lincoln City Refinement Plan that would evaluate the appropriate scale and treatment for road connections essential to foster private redevelopment, a vital part of Lincoln City's Economic Development efforts through Urban Renewal.

In 2020, the Urban Renewal Agency's *Roads End & Villages at Cascade Head Plan* was adopted by the City Council. This 27-year Plan calls for needed public improvements, after decades of under-investment by the County until annexation in 2014. Public improvements outlined in the Plan include: transportation, pedestrian amenities, parking, parks, housing, and utility upgrades including undergrounding of overhead wires. \$87.1 M will be invested.

Community Visioning for the Roads End Area will likely occur in spring of 2028. Funding this TGM Grant Application means the City and URA can have a head start on the right scale and treatment of the neighborhood street network before starting the community conversation about prioritized investment.

Thank you very much for considering the City's application for TGM Grant Assistance and the opportunity to partner with us early on for the longer-range planning for this important area of North Lincoln City.

Sincerely,

  
Alison Robertson  
Urban Renewal Director



# LINCOLN COUNTY SCHOOL DISTRICT

Dr. Majalise Tolan  
Superintendent

District Office | Teaching & Learning Center  
1212 NE Fogarty Street, Newport, OR 97365  
PO Box 1110, Newport, OR 97365  
T 541-265-9211 | F 541-265-3059  
[www.lincoln.k12.or.us](http://www.lincoln.k12.or.us)

**Re: North Lincoln City Refinement Plan**

July 29, 2025

**To:** Oregon Department of Land Conservation and Development  
Transportation Growth Management (TGM) Grant Program Reviewers

We wish to express support for the City of Lincoln City's TGM grant application. We are looking forward to working with key partners in the region to develop an integrated land use/transportation and public infrastructure refinement plan for the area comprised by Roads End, the Villages at Cascade Head, Neotsu and surrounding low-density residential neighborhoods.

This plan will build off of the City's recent successes, including the adoption of an all-new *Comprehensive Plan* in late 2023, creation of the City's first *Climate Action Plan*, which is expected to be adopted later this year, and the initiation of *ENGAGE Lincoln City*, a community engagement planning process. Establishing a strong, unified vision for North Lincoln City can be expected to catalyze private investment in the near future, furthering these critical project objectives:

Ensuring that new and existing neighborhoods in North Lincoln City have a **vibrant mix of housing types** for people of all ages, incomes, and abilities.

Providing Lincoln City residents and visitors with more **transportation choices** by establishing an interconnected transportation network that emphasizes access, mobility, safety, and community resiliency. This is especially important when supporting families who may not have reliable transportation in getting to and from school events or meetings.

Supporting the ongoing **economic health** of the community by ensuring growth accommodates existing and future residents, businesses, and services, and uses limited public and private dollars efficiently.

Linking transportation and land use planning efforts to protect the highly valued **natural resources** of Lincoln City, while also promoting energy efficiency, reducing air pollution and the emission of greenhouse gases.

Thank you for this opportunity to share our support for the North Lincoln City Refinement Plan.

Sincerely,

Dr. Majalise Tolan  
Superintendent  
Lincoln County School District



## Lincoln County Transportation Service District

Cynda Bruce, CCTM  
410 NE Harney Street  
Newport, OR 97365-2898  
Phone: (541) 265-4900  
Fax: (541) 574-1296  
cbruce@co.lincoln.or.us

July 31, 2025

**Re: North Lincoln City Refinement Plan**

**To: Oregon Department of Land Conservation and Development  
Transportation Growth Management (TGM) Grant Program Reviewers**

We wish to express support for the City of Lincoln City's TGM grant application. We are looking forward to working with key partners in the region to develop an integrated land use/transportation and public infrastructure refinement plan for the area comprised by Roads End, the Villages at Cascade Head, Neotsu and surrounding low-density residential neighborhoods.

This plan will build off of our recent successes, including the adoption of an all-new *Comprehensive Plan* in late 2023, creation of the City's first *Climate Action Plan*, which is expected to be adopted later this year, and the initiation of *ENGAGE Lincoln City*, a community engagement planning process. Establishing a strong, unified vision for North Lincoln City can be expected to catalyze private investment in the near future, furthering these critical project objectives:

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- Supporting the ongoing **economic health** of the community by ensuring growth accommodates existing and future residents, businesses, and services, and uses limited public and private dollars efficiently.
- Linking transportation and land use planning efforts to protect the highly valued **natural resources** of Lincoln City, while also promoting energy efficiency, reducing air pollution and the emission of greenhouse gases.

Thank you for this opportunity to share our support for the North Lincoln City Refinement Plan.

Sincerely,

*Cynda Bruce*  
Cynda Bruce

## RACIAL AND ETHNIC IMPACT STATEMENT

**This form is used for informational purposes only and must be included with the grant application.**

[Chapter 600 of the 2013 Oregon Laws](#) require applicants to include with each grant application a racial and ethnic impact statement. The statement provides information as to the disproportionate or unique impact the proposed policies or programs may have on minority persons<sup>1</sup> in the State of Oregon if the grant is awarded to a corporation or other legal entity other than natural persons.

1.  The proposed grant project policies or programs could have a disproportionate or unique positive impact on the following minority persons:

Indicate all that apply:

<input type="checkbox"/> Women	<input type="checkbox"/> Asians or Pacific Islanders
<input type="checkbox"/> Persons with Disabilities	<input type="checkbox"/> American Indians
<input type="checkbox"/> African-Americans	<input type="checkbox"/> Alaskan Natives
<input type="checkbox"/> Hispanics	

2.  The proposed grant project policies or programs could have a disproportionate or unique negative impact on the following minority persons:

Indicate all that apply:

<input type="checkbox"/> Women	<input type="checkbox"/> Asians or Pacific Islanders
<input type="checkbox"/> Persons with Disabilities	<input type="checkbox"/> American Indians
<input type="checkbox"/> African-Americans	<input type="checkbox"/> Alaskan Natives
<input type="checkbox"/> Hispanics	

3.  The proposed grant project policies or programs will have no disproportionate or unique impact on minority persons.

**If you checked numbers 1 or 2 above**, please provide below the rationale for the existence of policies or programs having a disproportionate or unique impact on minority persons in this state. Further provide evidence of consultation with representative(s) of the affected minority persons.

*By checking this box, I hereby certify the information contained on this form is true, complete, and accurate to the best of my knowledge.*

**Dated:** 7/25/2025

Printed Name: Richard Townsend

Title: Planning & Community Development I

Agency Name: City of Lincoln City

<sup>1</sup> "Minority person" are defined in SB 463 (2013 Regular Session) as women, persons with disabilities (as defined in ORS 174.107), African Americans, Hispanics, Asians, or Pacific Islanders, American Indians and Alaskan Natives.