TGM 2019 Grant Application
Transportation and Growth Management Program grant application for the year 2019.

Be sure to download and review the 2019 application packet before filling out this grant application. Additional resources and examples of successful applications can be found on the TGM planning grants page.

You can save your progress by clicking the "Save" button at the bottom of the form.

**Type of grant**
Category 1: Transportation System Planning

**ODOT region (1-5):**
3

**Primary applicant jurisdiction:**
Douglas County Transportation District

**Project title:**
DCTD Transportation Master Plan

**Mailing address:**
610 SE Rose Street, Roseburg, Oregon 97470

**Contact person name:**
Cheryl Cheas

**Contact person title:**
General Manager

**Contact phone:**
(541) 440-6500

**Contact email:**
cheryl.cheas@ucancap.org

**List other local jurisdictions providing match:**
City of Roseburg, Sutherlin, Winston, Myrtle Creek, Riddle, Canyonville provide quarterly contributions that can be included as partial match for this project.

**Summary description of project:**
Douglas County Transportation District is a new Transportation District formed by the Douglas County Board of Commissioners. Elections were held in November 2018 to elect the Board of Directors. The purpose of this project is for District to conduct an in depth needs assessment by engaging in a Transportation Growth Management process to create a Transit Master Plan. The project will provide a strategic transportation plan for the Douglas County Transportation District that will be readily adoptable by local jurisdictions when complete. The project will include a robust public involvement process for populations within our service area to study and participate in the analysis of the existing transit system, demographics, employment, recreation, and other data as it relates to the provision of transit and provide input in the development of our future transportation plans.

**Project cost table**
**TGM funds requested**

<table>
<thead>
<tr>
<th>Consultant:</th>
<th>$ Consultant</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>140,000</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Local reimbursement:</th>
<th>$ Local Reimbursement</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>0</td>
</tr>
</tbody>
</table>
Total TGM funds requested

$ Total TGM Funds Requested
140,000

Local match

12% minimum (calculated)

$ 12% Minimum
19,091

Match to be provided

Labor, supplies and services during project:

$ Labor, supplies and services during project
10,000

Payment when Intergovernmental Agreement is signed:

$ Check at time of IGA signing
20,000

Certifications
This application was prepared by staff of the primary applicant or staff of one of the involved jurisdictions.

Consultant name (if applicable):

Untitled

By checking this box, I certify that my organization listed above supports the proposed project, has the legal authority to pledge matching funds, and has the legal authority to apply for Transportation and Growth Management funds. I further certify that matching funds are available or will be available for the proposed project. I understand that all State of Oregon rules for contracting, auditing, underwriting (where applicable), and payment will apply to this project.

Date
4/10/2019

Eligibility requirements

The following three eligibility requirements are reviewed on a pass/fail basis. Applications found to not meet each of these requirements will not be scored against the award criteria and will not be awarded a grant.

1. Clear transportation relationship

A proposed project must have a clear transportation relationship and produce transportation benefits. A project must entail analysis, evaluation and selection of alternatives, development of implementation actions, and public involvement that results in a long range transportation plan, land use plan, or other product that addresses a transportation problem, need, opportunity, or issue of local or regional importance.

1. Clear Transportation Relationship
The project will provide a strategic transportation plan for the only public transit system in Douglas County. The project will include analysis of the existing transit system, demographics, employment, recreation, and other data as it relates to the provision of transit at a local and regional level. The project will include the evaluation of multiple scenarios for the provision of transit, including evaluations of times and frequency of operations, routes, and transit-related services. The project will include a robust public involvement process for populations within our service area. The project will include implementation measures for the Douglas County Transportation District and supportive measures for the County and City transportation system plans.

2. Adoption of products to meet project objectives

A proposed project must include preparation of an adoption-ready product or products that lead to a local policy decision and that directly address the project objectives, such as a transportation system plan, comprehensive plan amendment, land use plan, code amendment, implementation program, or intergovernmental agreement. Projects are expected to include adoption hearings (or equivalent) by the governing body or to prepare products which will be adopted as part of a larger project.

2. Adoption of Products to Meet Project Objectives
The Transit Master Plan process will be conducted in coordination with County staff, city governments, the Cow Creek Tribe, community stakeholders, passengers, local business and people representing seniors, people with disabilities and low income. This transit master plan will transform the coordinated plan and will be integral with the City of Roseburg and City of Sutherlin’s newly updated plans which are currently being updated and will be adopted by the DCTD Board of Directors and it is anticipated that supportive policies and measures will be adopted by local governments within the DCTD’s service area.

3. Support of local officials

A proposed project must clearly demonstrate that local officials, both the primary applicant and any co-applicants, understand the purpose of the grant application and support the project objectives. A resolution of support, meeting minutes, or authorized letter from the governing body of all applicants (e.g. City Council, Board of Commissioners, or Transit Board) must be submitted with the application to meet this requirement.

Upload your resolution, minutes or authorized letter from governing body of applying jurisdiction(s) here:
District Board Letter of Support.pdf

Award criteria

Applications will be scored on the following criteria. Instructions for responding to these criteria can be found in the application packet.

TGM may award up to 10 bonus points for innovation.

1. Proposed project addresses a need and supports TGM objectives (up to 40 points)
The project clearly and effectively addresses a local or regional transportation or transportation-related land use issue, problem, need, or opportunity and will achieve one or more of the TGM objectives.

1. Proposed project addresses a need and supports TGM objectives (up to 40 points)

HB 2017 provides a significant funding increase to local transit agencies, provided they have an adopted 20-year transit plan. Douglas County Transportation District is newly formed and does not have a Transit plan. Umpqua Transit has also never had a strategic transit plan - it has relied on the intuition and hard work of transit professionals to develop the best transit service possible with the information available. The project supports the following TGM objectives:

1. Provide transportation choices. This project will ensure a robust and responsive transit option for local communities and underrepresented populations, interconnected with other transportation networks (dial-a-ride, park-and-ride, bike/ped paths, etc.).
   1.1. The project will result in a balanced, interconnected, and safe transit system that fills in the transit gaps in the Douglas County and local transportation systems. The project will support local land uses by identifying the origin and destinations of riders, and leveraging available resources to support them and, by extension, the underlying land uses.
   1.2. The project will result in appropriately sited, designed and managed transit routes and stops, connected with the "last mile" for transit users.
   1.3. Transit is the only option for many under-served residents of the community. This project will identify the best routes and services for those residents.
   1.4. This project will identify the most safe and convenient public transportation opportunity DCTD can provide and look at multimodal solutions to all new transit growth.

2. Create communities. This project will result in a transit plan that links neighborhoods and activity centers by an accessible transit system.
   2.1. The project will result in a transit plan supportive of livable towns and cities ensuring access for many to work, shopping, schools, affordable housing, parks and recreational activities.
   2.2. The project will result in a transit plan supportive of activity centers, schools, and government services with access for pedestrians, bicyclists and transit.
   2.3. The project will result in a transit plan supportive of the social, cultural, and health needs of all residents.

3. Support economic vitality and growth. This project will result in a transit plan supportive of the movement of people in all walks of life.
   3.1. This project will result in a transit plan supportive of well-planned new growth that will accommodate existing and future residents, passengers, businesses and services by accounting for plans for future land uses in Douglas County and in local comprehensive plans.
   3.2. This project will result in a transit plan supportive well-located and accessible industrial and employment centers by planning for accessible transportation alternatives/options for the residents that will access these centers.
   3.3. This project will result in a transit plan supportive of housing and access to education, jobs and services for all residents, by planning for an accessible transit system for all residents.

4. Save public and private costs. This project will identify and provide a path for implementation of a well-connected transit system and transit patterns.
   4.1. This project will result in a transit plan that provides options to accommodate urban growth anticipated in Douglas County and local comprehensive plans.
   4.2. This project will identify future transit needs within the existing and improved transportation system which will minimizing the need for additional major infrastructure projects. Further, given anticipated future funding, this project will enable DCTD to provide a viable alternative to single-occupancy vehicles, reducing the need for future major infrastructure projects.

5. Promote environmental stewardship. It is beyond dispute that transit is more environmentally friendly than single occupancy vehicles. This project will identify a transit system responsive to the needs of the community, and reducing the need of residents to rely on single occupancy vehicles.
   5.1. This project will identify a transit system supportive of current and adopted land use patterns. As noted above, transit is more environmentally friendly that single occupancy vehicles – this project will
identify a robust and responsive transit system in Douglas County that will reduce the need for residents to rely on single occupancy vehicles and will include a roadmap to alternative clean fuels for transit to move toward reducing its’ carbon footprint as well.

2. Proposed project is timely and urgent (up to 25 points)

The application demonstrates timeliness and urgency. The project is needed now to:

- address pressing local transportation and land use issues
- make amendments to local plans or regulations necessitated by changes in federal regulations, state requirements, or regional plans
- make amendments to local plans or regulations necessitated by changes that were not anticipated in previous plans including growth or lack of growth, changes in land use patterns, or changes in available funding
- build on, complement, or take a necessary step toward completing or implementing other high-priority community initiatives, including supporting a Governor's Regional Solutions team priority
- resolve transportation or land-use-related issues affecting the project readiness of local, regional or state transportation projects for which funding is expected to be obligated within the near future.

2. Proposed project is timely and urgent (up to 25 points)
This project is urgent for the following reasons:
- HB 2017 requires an adopted transit master plan to qualify for additional state funding. Without this grant, significant transit funding is at risk.
- The current Douglas County Coordinated plan was last updated in 2013 and some of the material referenced is 10-15 years old. It is outdated and should not be the document guiding future explosive growth of Public Transit in Douglas County.
- It will enable better coordination with Douglas County during its transportation system plan update. This project is timely for the following reasons:
  - Douglas County has established a transit district in September of 2018 and board members were elected in the November election. The board has been established, and is ready to take on the responsibility of developing a transit master plan to ensure we are able to provide the best transit system moving forward.
  - The cities of Roseburg and Sutherlin are currently updating their transportation system plans.
  - Douglas County anticipates beginning an update to its transportation system plan in late 2019.

3. Proposed project approach is reasonable (up to 20 points)

The application demonstrates a clear approach to achieving the expected outcome and includes consideration for adoption. Where substantial coordination with other local, regional, and state planning efforts will need to occur, the mechanisms and responsibilities for the coordination are clear.

3. Proposed project approach is reasonable (up to 20 points)
The project will bring together a technical committee, composed of local transportation professionals, transportation providers, and local jurisdictions. The project will also bring together a citizens committee, composed of transit users, bicyclists, pedestrians, and other interested users. The project will coordinate with all local jurisdictions and affected federally-recognized Tribes throughout the duration of the project.
Phase 1: Information assembly. Review and document laws, rules, and regulations that affect transit services within Douglas County.
Phase 2: Inventories. Demographics, current and future funding, population and employment, recreation, schools, relevant land uses, and existing transit services.
Phase 3: Develop and Analyze Scenarios. Develop multiple alternative scenarios for current and future transit services, based on current and anticipated funding levels.
Phase 4: Implementation. Identify gaps in local plans and regulations, and necessary amendments.
Phase 5: Draft Transit Master Plan. Develop a draft transit master plan.
Phase 6: Adoption. The plan will be adopted by the Douglas County Transit District Board of Directors. Adoption of regulations and plans by local governments.

4. Proposed project has community support (up to 5 points)

The application demonstrates that there is local support for project objectives, a commitment to participate, and a desire to implement the expected outcome.

4. Proposed project has community support (up to 5 points)
Please find attached letters of support from the South West Area Commission on Transportation, Douglas County, DCTD Board, the Cities of Roseburg, Sutherlin and Winston.

Upload letters of support from stakeholders here:
City of Roseburg Letter of Support.pdf
City of Winston Letter of Support.pdf
District Board Letter of Support.pdf
SWACT Letter of Support.pdf
DC BOC Letter of Support Transportation.pdf

5. Proposed project sponsor readiness and capacity (up to 10 points)

The application demonstrates that the local government is ready and able to begin the project within the TGM timetable and that there is local commitment and capability to manage and complete the project. The application demonstrates, if applicable, successful performance on previous TGM projects.

5. Proposed project sponsor readiness and capacity (up to 10 points)
Cheryl Cheas has extensive transit experience and has worked previously with Douglas County to develop the Coordinated Plan. Mike Baker, ODOT Region 3 Planning Manager, is a member of the Douglas County Transportation District Board of Directors. Cheryl Cheas has the time and expertise and staff to dedicate to this project.

Upload supplemental application materials

Project area map (optional):
Douglas County - DCTD Service Area.JPG

Title VI: Racial & Ethnic Impact Statement form

Download the Racial & Ethnic Impact Statement here.
If you encounter any issues with the submittal process, please contact:

Abigail Erickson
Planning Section Web Coordinator
Abigail.ERICKSON@odot.state.or.us
April 8, 2019

Cindy Lesmeister,
ODOT TGM Grants & Contracts Program Manager
555 13th St NE, Suite 2
Salem, OR 97301

Dear Ms. Lesmeister:

Douglas County Transportation District is applying for a TGM Planning Grant. Currently there is not a transportation plan specific to public transit for Douglas County. The Douglas County Transportation System Plan (TSP) developed in 1997 does not include a public transit section.

With the creation of a new Transportation District and the growing need for stable public transit in Douglas County, there is a need for a Transit Master Plan that is comprehensive and works toward meeting the Oregon Public Transportation Plan Goals and Objectives. It is also important for the District to be in compliance to receive STIF funding and plan for a possible transit center development.

The proposed transit plan serves in the same function as a TSP to a city. This project will produce a plan to serve as the short/medium/long range transit blueprint for public transit services within Douglas County. In addition to meeting federal requirements, there will be added components that are considered best practices in transit. Those activities include the development and adoption of service analysis tools and the establishment of overall goals for the transit system in terms of service productivity versus coverage and the associated community preferences, all of which are needed at a level of detail beyond what would be found in a Transportation System Plan.

This document will guide transit service priorities and assist in funding decisions for the next 20 years. This project is timely as the City of Roseburg and City of Sutherlin are also in the process of updating their TSPs, and Douglas County is about to undertake a major update to their TSP.

The Douglas County Transportation Board of Directors urge approval of this grant request. If you need any additional information about DCTD planning and the consistency of this project with the District’s goals and planning efforts, please contact Cheryl Cheas.

Thank you for your consideration.

Sincerely,

Mike Baker
Board Chair – Douglas County Transportation District

Douglas County Transportation District, 610 South East Rose Street, Roseburg, OR 97470  541-440-6500
April 8, 2019

Cindy Lesmeister, TGM Grants & Contracts Program Manager
Transportation and Growth Management Program
555 13th St NE, Suite 2
Salem, OR 97301

Dear Ms. Lesmeister:

The City of Roseburg would like to acknowledge our support of the Douglas County Transportation District’s application for the TGM Planning Grant. Currently, there is not a Transportation System Plan specific to Public Transit for Douglas County. With the creation of the new Transportation District and the growing need for stable Public Transit in Douglas County, there is a need for a Transit Master Plan that will be more encompassing than a Transit Element in the County Transportation Plan and will include all of the essential elements to ensure the District is working toward the Oregon Public Transportation Plan Goals and Objectives as well as ensuring they are in compliance to receive STIF funding and plan for possible Transit Center Development. A Transportation Growth Management (TGM) planning grant would fund the accomplishment of this task.

This project will produce a plan to serve as the short term, medium and long range transit blueprint for Public Transit services within Douglas County as a whole. In addition to meeting federal and State requirements, there will be added components that are considered best practices in transit. Those activities include the development and adoption of service analysis tools and the establishment of overall goals for the transit system in terms of service productivity versus coverage and the associated community preferences, all of which are needed at a level of detail beyond what would be found in a Regional Transportation Plan. This document will guide transit service priorities in Douglas County and assist in funding decisions for the next 20 years. Given that there is no plan in place that currently provides this level of guidance and City of Roseburg is also in the process of updating its TSP, this development is timely.

The City of Roseburg urges approval of this grant request. If you need any additional information about DCTD planning and the consistency of this project with the District’s goals and planning efforts, please contact Cheryl Cheas, DCTD General Manager.

Thank you for your consideration.

Sincerely,

[Signature]

C. Lance Colley
City Manager
May 6, 2019

Cindy Lesmeister, TGM Grants & Contracts Program Manager
Transportation and Growth Management Program
555 13th St NE, Suite 2
Salem, OR 97301

Dear Ms. Lesmeister:

The City of Winston would like to acknowledge our support of the Douglas County Transportation District’s application for the TGM Planning Grant. Currently there is not a Transportation System Plan specific to Public Transit for Douglas County. With the creation of the new Transportation District and the growing need for stable Public Transit in Douglas County there is a need for a Transit Master Plan that will be more encompassing than a Transit Element in the County Transportation Plan and will include all of the essential elements to ensure the District is working toward the Oregon Public Transportation Plan Goals and Objectives as well as ensuring they are in compliance to receive STIF funding and plan for possible Transit Center Development. A Transportation Growth Management (TGM) planning grant would fund the accomplishment of this task.

This project will produce a plan to serve as the short term, medium and long range transit blueprint for Public Transit services within Douglas County as a whole. In addition to meeting federal and State requirements, there will be added components that are considered best practices in transit. Those activities include the development and adoption of service analysis tools and the establishment of overall goals for the transit system in terms of service productivity versus coverage and the associated community preferences, all of which are needed at a level of detail beyond what would be found in a Regional Transportation Plan. This document will guide transit service priorities in Douglas County and assist in funding decisions for the next 20 years.

The City of Winston urges approval of this grant request. If you need any additional information about DCTD planning and the consistency of this project with the District’s goals and planning efforts, please contact Cheryl Cheas, DCTD General Manager.

Thank you for your consideration.

Sincerely,

Mark D. Bauer, City Manager
May 10, 2019

Cindy Lesmeister, TGM Grants & Contracts Program Manager
Transportation and Growth Management Program
555 13th St NE, Suite 2
Salem, OR 97301

Dear Ms. Lesmeister:

The South West Area Commission on Transportation (SWACT) would like to acknowledge our support of the Douglas County Transportation District’s (DCTD) application for the Transportation Growth Management (TGM) Planning Grant. Currently there is not a Transportation System Plan specific to Public Transit for Douglas County. With the creation of the new Transportation District and the growing need for stable Public Transit in Douglas County there is a need for a Transit Master Plan that will be more encompassing than a general transportation element in the County Transportation Plan. This Transit Master Plan would include all of the essential elements to ensure they are working toward the Oregon Public Transportation Plan Goals and Objectives as well as ensuring they are in compliance to receive STIF funding, and plan for possible Transit Center Development. A TGM planning grant would fund the accomplishment of this task.

This project will produce a plan to serve as the short term, medium and long range transit blueprint for Public Transit services within Douglas County as a whole, and their connections to the neighboring Counties in the South West Region as well. In addition to meeting federal and State requirements, there will be added components that are considered best practices in transit. Those activities include the development and adoption of service analysis tools and the establishment of overall goals for the transit system, in terms of service productivity versus coverage, and the associated community preferences, all of which are needed at a level of detail beyond what would be found in a Regional Transportation System Plan. This document will guide transit service priorities in Douglas County and assist in funding decisions for the next 20 years. Given that there is no plan in place that currently provides this type of guidance, and City of Roseburg and City of Sutherlin are also in the process of updating their TSPs, this development is timely.

The South West Area Commission on Transportation urges approval of this grant request. If you need any additional information about DCTD planning and the consistency of this project with the District’s goals and planning efforts, please contact Cheryl Cheas, DCTD General Manager.

Thank you for your consideration,

Sincerely,

Gary Milliman
SWACT Chair
May 20, 2019

Cindy Lesmeister, TGM Grants & Contracts Program Manager
Transportation and Growth Management Program
555 13th St NE, Suite 2
Salem, OR 97301

Dear Ms. Lesmeister:
The Douglas County Board of Commissioners would like to acknowledge our support of the Douglas County Transportation District’s application for the TGM Planning Grant. Currently there is not a Transportation System Plan specific to Public Transit for Douglas County. With the creation of the new Transportation District and the growing need for stable Public Transit in Douglas County there is a need for a Transit Master Plan that will be more encompassing than a Transit Element in the County Transportation Plan and will include all of the essential elements to ensure the District is working toward the Oregon Public Transportation Plan Goals and Objectives as well as ensuring they are in compliance to receive STIF funding and plan for possible Transit Center Development. A Transportation Growth Management (TGM) planning grant would fund the accomplishment of this task.

This project will produce a plan to serve as the short term, medium and long range transit blueprint for Public Transit services within Douglas County as a whole. In addition to meeting Federal and State requirements, there will be added components that are considered best practices in transit. Those activities include the development and adoption of service analysis tools and the establishment of overall goals for the transit system in terms of service productivity versus coverage and the associated
community preferences, all of which are needed at a level of detail beyond what would be found in a Local Transportation Plan. This document will guide transit service priorities for the Transportation District in Douglas County and assist in funding decisions for the next 20 years. Given that there is no plan in place that currently provides this level of guidance, this development is needed.

The Douglas County Board of Commissioners urges approval of this grant request. If you need any additional information about DCTD planning and the consistency of this project with the District’s goals and planning efforts, please contact Cheryl Cheas, DCTD General Manager.

Thank you for your consideration.

Sincerely,

DOUGLAS COUNTY BOARD OF COMMISSIONERS

[Signature]

Commissioner Tim Freeman, Chair

[Signature]

Commissioner Tom Kress

[Signature]

Commissioner Chris Boice
May 6, 2019

Cindy Lesmeister, TGM Grants & Contracts Program Manager
Transportation and Growth Management Program
555 13th St NE, Suite 2
Salem, OR 97301

Dear Ms. Lesmeister:
The City of Myrtle Creek would like to acknowledge our support of the Douglas County Transportation District’s application for the TGM Planning Grant. Currently there is not a Transportation System Plan specific to Public Transit for Douglas County. With the creation of the new Transportation District and the growing need for stable Public Transit in Douglas County there is a need for a Transit Master Plan that will include all of the essential elements to ensure the District is working toward the Oregon Public Transportation Plan Goals and Objectives as well as ensuring they are in compliance to receive STIF funding. A Transportation Growth Management (TGM) planning grant would fund the accomplishment of this task.

This project will produce a plan to serve as the short term, medium and long range transit blueprint for Public Transit services within Douglas County as a whole. In addition to meeting federal and State requirements, there will be added components that are considered best practices in transit. Those activities include the development and adoption of service analysis tools and the establishment of overall goals for the transit system in terms of service productivity versus coverage and the associated community preferences, all of which are needed at a level of detail beyond what would be found in a Regional Transportation Plan. This document will guide transit service priorities in Douglas County and assist in funding decisions for the next 20 years.

The City of Myrtle Creek supports this grant request. If you need any additional information about DCTD planning and the consistency of this project with the District’s goals and planning efforts, please contact Cheryl Cheas, DCTD General Manager.

Thank you for your consideration.

Sincerely,

[Signature]
Matthew Hald
Mayor
RACIAL AND ETHNIC IMPACT STATEMENT

This form is used for informational purposes only and must be included with the grant application.

Chapter 600 of the 2013 Oregon Laws require applicants to include with each grant application a racial and ethnic impact statement. The statement provides information as to the disproportionate or unique impact the proposed policies or programs may have on minority persons¹ in the State of Oregon if the grant is awarded to a corporation or other legal entity other than natural persons.

1. □ The proposed grant project policies or programs could have a disproportionate or unique positive impact on the following minority persons:
   Indicate all that apply:
   □ Women
   □ Persons with Disabilities
   □ African-Americans
   □ Hispanics
   □ Asians or Pacific Islanders
   □ American Indians
   □ Alaskan Natives

2. □ The proposed grant project policies or programs could have a disproportionate or unique negative impact on the following minority persons:
   Indicate all that apply:
   □ Women
   □ Persons with Disabilities
   □ African-Americans
   □ Hispanics
   □ Asians or Pacific Islanders
   □ American Indians
   □ Alaskan Natives

3. ☑ The proposed grant project policies or programs will have no disproportionate or unique impact on minority persons.

If you checked numbers 1 or 2 above, please provide below the rationale for the existence of policies or programs having a disproportionate or unique impact on minority persons in this state. Further provide evidence of consultation with representative(s) of the affected minority persons.

☐ By checking this box, I hereby certify the information contained on this form is true, complete, and accurate to the best of my knowledge.  Dated: 5/9/2019

Printed Name: Cheryl L Cheas  Title: General Manager
Agency Name: Douglas County Transportation District

¹ "Minority person" are defined in SB 463 (2013 Regular Session) as women, persons with disabilities (as defined in ORS 174.107), African Americans, Hispanics, Asians, or Pacific Islanders, American Indians and Alaskan Natives.