CERTIFICATE AND ORDER FOR FILING

PERMANENT

· ····································	ADMINISTRATIVE RULES WITH THE SECRETARY OF STATE	· .
I HEREBY CERTIFY that the at	tached copy is a true, full and correct copy of PERMANENT rule(s) adopted on	
Land Use Board o		
by the(Department)	Division)	
to become effective upon fili	ing	;
The within matter having com	e before the Land Use Board of Appeals (Department) (Division)	after
all procedures having been in the required	form and conducted in accordance with applicable statutes and rules and being fully advised in the premises:	•
Notice of Intended Action publ	ished in Secretary of State's Bulletin: NO 🗆 YES 🖎 Date Published: April 1994	
NOW THEREFORE, IT IS HERE	BY ORDERED THAT the following action be taken: (List Rule Number(s) or Rule Title(s) on Appropriate Lines Below)	
Adopted: (New Total Rules)		
Amended: (Existing Rules)	OAR 661-10-000 through 661-10-052, 661-10-065, 661-10-067,	- B-
······································	661-10-068 (Exhibit 4), and 661-10-075. Exhibits 1, 2,	3 +5
Repealed: (Total Rules Only)		
as Administrative Rules of the	Land Use Board of Appeals	
DATED this 22nd	day of June 19 94 By: (Division) (Authorized Signer)	
Ţ,ii	Title: Chief Referee	
Statutory Authority: ORS 183.54	5 and ORS 197.820(4)	or
Chapter(s)		aws 19 or
House Bill(s)	, 19Legislature; or Senate Bill(s), 19, 19	Legislature
Subject Matter:		1
Land Use B	oard of Appeals - Rules of Procedure for Appeals	ì
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For Further Information Contact:	Jan Zwemke Phone: 373-126	55

(Rule Coordinator)

22 JUN 94

LAND USE BOARD OF APPEALS

2 DIVISION 10

Implements: ORS 197.805.

3 RULES OF PROCEDURE FOR APPEALS

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Introduction

6 661-10-000 Scope of Rules and Effective Date: All 7 proceedings commenced by a [Notice of Intent to Appeal] notice of intent to appeal filed after [September 29, 8 June 30, 1994 shall be governed by these rules. 9 proceedings commenced by a [Notice of Intent to Appeal] notice 10 11 of intent to appeal filed on or before [September 29, 1991] June 30, 1994 shall be governed by OAR 661-10-005 through 12 661-10-075 as adopted [December 31, 1987] March 19, 1992. 13

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14

16 Purpose

661-10-005 These rules are intended to promote the 17 speediest practicable review of land use decisions and limited 18 19 land use decisions, in accordance with ORS 197.805-197.855, while affording all interested persons reasonable notice and 20 opportunity to intervene, reasonable time to prepare and submit 21 22 their cases, and a full and fair hearing. The rules shall be 23 interpreted to carry out these objectives and to promote 24 Technical violations not affecting the substantial 25 rights of parties shall not interfere with the review of a land 26 use decision or limited land use decision. Failure to comply

- 1 with the time limit for filing a [Notice of Intent to Appeal]
- 2 notice of intent to appeal under OAR 661-10-015(1) or a
- 3 Petition for Review under OAR 661-10-030(1) is not a technical
- 4 violation. Implements: 'ORS 197.805.

6 Definitions

- 7 661-10-010 In these rules, unless the context or subject
- 8 matter requires otherwise:
- 9 (1) "Applicant" means the person who requested that the
- 10 governing body take an action which resulted in a land use
- 11 decision or limited land use decision.
- 12 (2) "Board" means the Land Use Board of Appeals or any
- 13 member thereof.
- 14 (3) "Final decision": A decision becomes final when it is
- 15 reduced to writing and bears the necessary signatures of the
- 16 [decisionmaker(s)] decision maker(s), unless a local rule or
- 17 ordinance specifies that the decision becomes final at a later
- 18 time, in which case the decision is considered final as provided
- 19 in the local rule or ordinance.
- 20 (4) "Governing body" means a city, county or special
- 21 district governing body or a state agency or a person,
- 22 commission or other entity authorized by the governing body to
- 23 make a final decision.
- 24 (5) "Land use decision" has the meaning given the term in
- 25 ORS 197.015.

- 1 (6) "Lead Petitioner" means the petitioner
- 2 designated as the contact person for the purpose of
- 3 receiving documents from the Board and other parties,
- 4 when two or more petitioners are unrepresented by an
- 5 attorney. See OAR 661-10-075(7).
- 6 [(6)] <u>(7)</u> "Limited land use decision" has the meaning
- 7 given the term in ORS 197.015.
- 8 [(7)] (8) "Notice" means the [Notice of Intent to Appeal]
- 9 notice of intent to appeal and refers to the document which
- 10 must be filed with the Board in order to begin a review
- 11 proceeding.
- [(8)] (9) "Party" means the petitioner, the governing
- 13 body, and any person who intervenes as provided in OAR 661-10-
- 14 050. "Party" does not include a state agency that files a brief
- 15 under ORS 197.830(6).
- [(9) "Transmit" means to send with the United States Postal
- 17 Service by first class mail or to deliver in person.]
- 18 <u>Implements: ORS 197.015(2), (10) and (12); 197.805.</u>
- 19
- 20 Notice of Intent to Appeal
- 21 **661-10-015** (1) Filing of Notice:
- 22 (a) The Notice, together with two copies and the filing
- 23 fee and deposit for costs required by [sub] section (4) of this
- 24 rule, shall be filed with the Board [as provided in OAR 661-10-
- 25 075(2)(a)] on or before the 21st day after the date the decision
- 26 sought to be reviewed becomes final or within the time provided

- 1 by ORS 197.830(3) [and (4)] through (5). A [Notice of Intent
- 2 to Appeal] notice of intent to appeal plan and land use
- 3 regulation amendments processed pursuant to ORS 197.610 to
- 4 197.625 shall be filed with the Board on or before the 21st day
- 5 after the date the decision sought to be reviewed is mailed to
- 6 parties entitled to notice under ORS 197.615. A Notice filed
- 7 thereafter shall not be deemed timely filed, and the appeal
- 8 shall be dismissed.
- 9 (b) Filing of a notice of intent to appeal with the
- 10 Board shall be accomplished when the Notice, accompanied
- 11 by payment of the filing fee and deposit required by
- 12 section (4) of this rule, is delivered to or received by
- 13 the Board on or before the date due. A [notice] Notice
- 14 unaccompanied by payment of the required fee and deposit shall
- 15 not be accepted for filing.
- 16 (2) Service of Notice: The Notice shall be served on the
- 17 governing body, the governing body's legal counsel, and all
- 18 persons identified in the Notice as required by subsection
- 19 (3)(f) of this rule on or before the date the [Notice of Intent
- ·20 to Appeal] notice of intent to appeal is required to be
- 21 filed.
- 22 (3) Contents of Notice: The Notice shall be substantially
- 23 in the form set forth in Exhibit 1 and shall contain:
- 24 (a) A caption which sets forth the name(s) of the
- 25 person(s) filing the Notice, identifying the person(s) as
- 26 petitioner(s), and the name of the governing body, identifying

- 1 the governing body as respondent;
- 2 (b) Below the caption the heading "Notice of Intent to
- 3 Appeal";
- 4 (c) The full title of the decision to be reviewed as it
- 5 appears on the final decision;
- 6 (d) The date the decision to be reviewed became final;
- 7 (e) A concise description of the decision to be reviewed;
- 8 (f) The name, address and telephone number of each of the
- 9 following:
- 10 (A) The Petitioner. If the petitioner is not represented
- 11 by an attorney, the petitioner's name, address and telephone
- 12 number shall be included. If an attorney represents the
- 13 petitioner, the attorney's name, address and telephone number
- 14 shall be substituted for that of the petitioner. If two or more
- 15 petitioners are unrepresented by an attorney, one petitioner
- 16 shall be designated as the lead petitioner. See
- 17 OAR 661-10-075(6);
- 18 (B) The governing body and the governing body's legal
- 19 counsel;
- 20 (C) The applicant, if any (and if other than the
- 21 petitioner). If an applicant was represented by an attorney
- 22 before the governing body, the applicant's address and telephone
- 23 number may be omitted and the name, address and telephone number
- 24 of the applicant's attorney shall be included;
- 25 (D) Any other person to whom written notice of the land
- 26 use decision or limited land use decision was mailed as shown on

- 1 the governing body's records. The telephone number may be
- 2 omitted for any such person.
- 3 (g) A statement advising all persons, other than the
- 4 governing body, that in order to participate in the review
- 5 proceeding a person must file a motion to intervene pursuant to
- 6 OAR 661-10-050.
 - 7 (h) On the last page, a signature by each
 - 8 petitioner, or the attorney representing that
 - 9 petitioner, on whose behalf the Notice is filed.
- 10 [(h)] (i) Proof of service upon all persons required
- 11 to be named in the Notice. See Exhibit 1.
- 12 (4) Filing Fee and Deposit for Costs: The Notice shall be
- 13 accompanied by a filing fee of \$50 and a deposit for costs in
- 14 the amount of \$150 payable to the Land Use Board of Appeals.
- 15 One check, State of Oregon purchase order or money order for
- 16 \$200 may be submitted. Cash shall not be accepted.
- 17 Implements: ORS 197,620; 197,830(1) and (8).

- 19 Withdrawal of Decision for Reconsideration
- 20 661-10-021 (1) If a local government or state agency,
- 21 pursuant to ORS 197.830(12)(b), withdraws a decision for the
- 22 purposes of reconsideration, it shall file a notice of
- 23 withdrawal with the Board on or before the date the record is
- 24 due. A decision on reconsideration shall be filed with the
- 25 Board within 90 days after the filing of the notice of
- 26 withdrawal or within such other time as the Board may allow.

- 1 (2) The filing of a notice of withdrawal under subsection
- 2 (1) of this rule shall suspend proceedings on the appeal until a
- 3 decision on reconsideration is filed with the Board, or the time
- 4 designated therefor expires, unless otherwise ordered by the
- 5 Board. If no decision on reconsideration is filed within the
- 6 time designated therefor, the Board shall issue an order
- 7 restarting the appeal.
- 8 (3) A decision on reconsideration under section (1) of
- 9 this rule shall be filed with the Board within 7 days after the
- 10 local government or state agency issues the decision on
- 11 reconsideration and copies of the decision on reconsideration
- 12 shall be served on all parties. The first page of the
- 13 decision on reconsideration, or an accompanying
- 14 transmittal letter, shall indicate the title and case
- 15 number of the pending appeal before the Board.
- 16 (4) Petitioner(s) may seek review of the decision on
- 17 reconsideration as provided in section 5 of this rule. Any
- 18 other person may file a notice of intent to appeal the decision
- 19 on reconsideration as provided in OAR 661-10-015. If such an
- 20 appeal is filed, and a petitioner files an amended notice of
- 21 intent to appeal or refiles the original notice of intent to
- 22 appeal as provided in section (5) of this rule, any party may
- 23 move to consolidate the appeals challenging the decision on
- 24 reconsideration as provided in OAR 661-10-055.
- 25 (5) After the filing of a decision on reconsideration:

- 1 (a) If the petitioner wishes review by the Board of the 2 decision on reconsideration:
- 3 (A) Except as provided in paragraph (B) of this
- 4 subsection, the petitioner shall file an amended notice of
- 5 intent to appeal together with two copies within 21 days
- 6 after the decision on reconsideration is received by the Board.
- 7 (B) In the event the local government or state agency
- 8 affirms its decision or modifies its decision with only minor
- 9 revisions, the petitioner may refile the original notice of
- 10 intent to appeal, with the date of the decision on
- 11 reconsideration indicated thereon, together with two copies
- 12 within 21 days after the decision on reconsideration is received
- 13 by the Board.
- 14 (b) Refiling of the original notice of intent to
- 15 appeal or filing of an amended notice of intent to
- 16 appeal is accomplished by delivery of the Notice to the
- 17 Board, or receipt of the Notice by the Board, on or
- 18 before the due date.
- [(b)](c) An amended notice of intent to appeal or a
- 20 refiled notice of intent to appeal under paragraphs (A) and (B)
- 21 of section 5(a) of this rule shall conform with the requirements
- of OAR 661-10-015(3) and shall be served on the following:
- 23 (A) All parties to the appeal suspended pursuant to
- 24 section 2 of this rule;
- 25 (B) The applicant, if any (and if other than the
- 26 petitioner). If an applicant was represented by an attorney

- 1 before the governing body, the applicant's address and telephone
- 2 number may be omitted and the name, address and telephone number
- 3 of the applicant's attorney shall be included;
- 4 (C) Any other person to whom written notice of the
- 5 original or reconsidered land use decision or limited land use
- 6 decision was mailed as shown on the governing body's records.
- 7 The telephone number may be omitted for any such person;
- 8 [(c)](d) No additional filing fee or deposit for costs
- 9 shall be required to refile the original notice of intent to
- 10 appeal or file an amended notice of intent to appeal under
- 11 section (5)(a) of this rule.
- [(d)] (e) If no amended notice of intent to appeal is
- 13 filed or no original notice of intent to appeal is refiled, as
- 14 provided in section (5)(a) and (b) of this rule, the appeal
- 15 will be dismissed.
- 16 (6) The local government or state agency shall, within 21
- 17 days after service of the amended notice of intent to appeal or
- 18 refiled original notice of intent to appeal under section (5)(a)
- 19 of this rule, transmit to the Board the original or a certified
- 20 copy of the record of the proceeding under review in accordance
- 21 with OAR 661-10-025. The record submitted by the local
- 22 government or state agency in an appeal of a decision on
- 23 reconsideration shall include the record of the original
- 24 decision and the decision on reconsideration.
- 25 Implements: ORS 197.830(12)(b).

1 Record

- 2 661-10-025 (1) Contents of Record: Unless the Board
- 3 otherwise orders, or the parties otherwise agree in writing, the
- 4 record shall include at least the following:
- 5 (a) The final decision including any findings of fact and
- 6 conclusions of law;
- 7 (b) All written testimony and all exhibits, maps,
- 8 documents or other written materials included as part of the
- 9 record during the course of the governing body's proceeding.
- 10 (c) Minutes and tape recordings of the meetings
- 11 conducted by the governing body as required by law. A verbatim
- 12 transcript of audiotape or videotape recordings shall not be
- 13 required, but if a transcript has been prepared, it shall be
- 14 included. If a verbatim transcript is included in the
- 15 record, the tape recordings from which that transcript
- 16 was prepared need not be included in the record.
- 17 (2) Transmittal of Record: The governing body shall,
- 18 within 21 days after service of the Notice on the governing
- 19 body, transmit to the Board the original or a certified copy of
- 20 the record of the proceeding under review. The governing body
- 21 may, however, retain any large maps, tapes, or documents which
- 22 are difficult to duplicate, until the date of oral argument.
- 23 Transmittal of the record is accomplished by delivery of
- 24 the record to the Board, or by receipt of the record by
- 25 the Board, on or before the due date.
- 26 (3) Service of Record: Contemporaneously with

- 1 transmittal, the governing body shall serve a copy of the
- 2 record, exclusive of large maps [and other] . tapes, and
- 3 documents which are difficult to duplicate, on the petitioner or
- 4 the lead petitioner, if one' is designated. The governing body
- 5 shall also serve a copy of the record on any other party.
- 6 including intervenors-petitioner, requesting a copy
- 7 provided such other party reimburses the governing body for the
- 8 reasonable expense incurred in copying the record. The
- 9 governing body shall also serve a copy of any tape
- 10 included in the record, or any tape from which a
- 11 transcript included in the record was prepared, on any
- 12 party requesting such a copy, provided such party
- 13 reimburses the governing body for the reasonable expense
- 14 incurred in copying the tape.
- 15 (4) Specifications of Record:
- 16 (a) The record shall:
- 17 (A) Be filed in a suitable folder; the cover shall bear
- 18 the title of the case as it appears in the Notice, and the
- 19 Board's numerical designation for the case, and shall indicate
- 20 the numerical designation given the land use decision or limited
- 21 land use decision by the governing body;
- 22 (B) Begin with a table of contents, listing each item
- 23 contained therein, and the page of the record where the item
- 24 begins (see Exhibit 2), and listing each large map or document
- 25 retained by the governing body under subsection (2) of this
- 26 rule;

- 1 (C) Be securely fastened on the left side;
- 2 (D) Have pages numbered consecutively, with the page
- 3 number at the bottom right-hand corner of each page;
- 4 (E) Be arranged in inverse chronological order, with the
- 5 most recent item on top.
- 6 (b) A record which does not conform to the preceding
- 7 requirements shall not be accepted by the Board.
- 8 (5) If no record objection is filed and the
- 9 governing body transmits an amendment to the record, the
- 10 date the amendment is received by the Board shall be
- 11 considered the date the record is received for the
- 12 purpose of computing time limits as required by these
- 13 rules.
- 14 Implements: ORS 197.830(9)(a) and (14); 197.835.
- 15
- 16 Objections to the Record
- 661-10-026 (1) Before filing an objection to the
- 18 record, a party shall attempt to resolve the matter with the
- 19 governing body's legal counsel. [If the governing body amends
- 20 the record in response to an objection, the date the amendment
- 21 is received by the Board shall be considered the date the record
- 22 is received for the purpose of computing time limits as required
- 23 by these rules.]
- 24 (2) An objection to the record or an objection to an
- 25 amendment to the record shall be filed with the Board within
- 26 10 days following [service] receipt of the record [on] by the

- 1 person filing the objection. Objections may be made on the
- 2 following grounds:
- 3 (a) The record does not include all materials included as
- 4 part of the record during the proceedings before the governing
- 5 body. The omitted item(s) shall be specified, as well as the
- 6 basis for the claim that the item(s) are part of the record.
- 7 (b) The record contains material not included as part of
- 8 the record during the proceedings before the governing body.
- 9 The item(s) not included as part of the record during the
- 10 proceedings before the governing body shall be specified, as
- 11 well as the bases for the claim that the item(s) are not part of
- 12 the record.
- 13 (c) The minutes or transcripts of meetings or hearings are
- 14 incomplete or do not accurately reflect the proceedings.
- 15 (3) An objection on grounds that the minutes or
- 16 transcripts are incomplete or inaccurate shall demonstrate with
- 17 particularity how the minutes or transcripts are defective and
- 18 shall explain with particularity why the defect is material.
- 19 Upon such demonstration, the Board shall require the governing
- 20 body to produce additional evidence to prove the accuracy of the
- 21 contested minutes or transcripts. If the evidence regarding
- 22 contested minutes is in an audiotape recording, a transcript of
- 23 the relevant portion shall be submitted.
- 24 (4) An opposing party may, within 10 days from the
- 25 receipt of a record objection, file an answer.

- [(4)] (5) The Board may, at its discretion, conduct a
- 2 telephone conference with the parties to consider any objections
- 3 to the record. A party desiring a telephone conference on
- 4 an objection to the record shall include a request for a
- 5 telephone conference in its objection to the record or
- 6 answer.
- 7 [(5)] (6) If an objection to the record is filed, the time
- 8 limits for all further procedures under these rules shall be
- 9 suspended. When the objection is resolved, the Board shall
- 10 issue a letter or order declaring the record settled and setting
- 11 forth the schedule for subsequent events. Unless otherwise
- 12 provided by the Board, the date of the Board's letter or order
- 13 shall be deemed the date of receipt of the record for purposes
- 14 of computing subsequent time limits.
- 15 Implements: ORS 197.830(9)(a) and (14): 197.835.

17 Petition for Review

- 18 661-10-030 (1) Filing and Service of Petition: The
- 19 petition for review together with four copies shall be filed
- 20 with the Board within 21 days after the date the record is
- 21 received by the Board. See OAR 661-10-025(2) and 661-10-026(1)
- 22 and (5). The petition shall also be served on the governing
- 23 body and any party who has filed a motion to intervene. Failure
- 24 to file a petition for review within the time required by this
- 25 section, and any extensions of that time under OAR 661-10-045(7)
- or OAR 661-10-067(2), shall result in dismissal of the appeal

- 1 and forfeiture of the filing fee and deposit for costs to the
- 2 governing body. See OAR 661-10-075(1)(c).
- 3 (2) Specifications of Petition: The petition for review
- 4 shall:
- 5 (a) Begin with a table of contents;
- 6 (b) Not exceed 50 pages, exclusive of appendices, unless
- 7 permission for a longer petition is given by the Board. If a
- 8 Petition for Review exceeding the 50 page limit is filed without
- 9 permission, the Board shall notify the author, and a revised
- 10 brief satisfying the 50 page limit shall be filed within three
- 11 (3) days of notification by the Board.
- 12 (c) Have [a] blue front and back covers of at least
- 13 <u>65-pound weight paper</u>. The front cover page[, stating]
- 14 shall state the full title of the proceeding, and the names,
- 15 addresses and telephone numbers of all parties unrepresented by
- 16 an attorney. If a party is represented by an attorney, the
- 17 name, address and telephone number of the attorney shall be
- 18 substituted for the party. If there is more than one
- 19 petitioner, the cover page shall specify which petitioner(s) are
- 20 filing the petition. An intervenor shall be designated as
- 21 either petitioner or respondent in accordance with OAR 661-10-
- 22 050;
- 23 (d) Be typewritten, in pica type, and double spaced,
- 24 except that quotations and footnotes may be single-
- 25 spaced with double space above and below each paragraph
- 26 of quotation;

- 1 (e) Be signed on the last page by the author.
- 2 (3) Contents of Petition: The petition for review shall:
- 3 (a) State the facts that establish petitioner's standing;
- 4 (b) Present a clear and concise statement of the case, in
- 5 the following order, with separate section headings:
- 6 (A) The nature of the land use decision or limited land
- 7 use decision and the relief sought by petitioner;
- 8 (B) A summary of the arguments appearing under the
- 9 assignments of error in the body of the petition;
- 10 (C) A summary of the material facts. The summary shall be
- 11 in narrative form with citations to the pages of the record
- 12 where the facts alleged can be found.
- 13 (c) State why the challenged decision is a land use
- 14 decision or a limited land use decision subject to the Board's
- 15 jurisdiction;
- 16 (d) Set forth each assignment of error under a separate
- 17 heading. Where several assignments of error present essentially
- 18 the same legal questions, the argument in support of those
- 19 assignments of error shall be combined;
- 20 (e) Contain a copy of the challenged decision, including
- 21 any adopted findings of fact and conclusions of law;
- 22 (f) Contain a copy of any comprehensive plan provision,
- 23 ordinance or other provision of local law cited in the petition,
- 24 unless the provision is quoted verbatim in the petition.
- 25 (4) The petition for review may include appendices
- 26 containing verbatim transcripts of relevant portions of

1 tapes that are part of the record.

- 2 [(4)] (5) Amended Petition: A petition for review which
- 3 fails to comply with subsections (2) or (3) of this section may,
- 4 with permission of the Board, be amended. The Board shall
- 5 determine whether to allow an amended petition for review to be
- 6 filed in accordance with OAR 661-10-005.
- 7 (6) Cross Petition: Any respondent or intervenor-
- 8 respondent who desires to file a petition for review may
- 9 do so by filing a cross petition for review. The cover
- 10 page shall identify the petition as a cross petition and
- 11 the party filing the cross petition. The cross petition
- 12 shall be filed within the time required for filing the
- 13 petition for review and must comply in all respects with
- 14 the requirements of this rule governing the petition for
- 15 review, except that a notice of intent to appeal need
- 16 not have been filed by such party.
- 17 Implements: ORS 197.830(10), (11) and (12)(a).

- 19 Respondent's Brief
- 20 661-10-035 (1) Filing and Service of Brief: Unless
- 21 otherwise provided by the Board, respondent's brief together
- 22 with four copies shall be filed within 42 days after the date
- 23 the record is received by the Board. See OAR 661-10-025(2) and
- 24 661-10-026(1) and (5). A copy of the respondent's brief shall
- 25 be served on the petitioner or the lead petitioner, if one is
- 26 **designated**, and all intervenors.

- 1 (2) Specifications of Brief: Respondent's brief shall
- 2 conform to the specifications of the petition for review, except
- 3 that the brief shall have [a] red front and back covers. If
- 4 there is more than one respondent, the **front** cover page shall
- 5 specify which respondent is filing the brief.
- 6 (3) Contents of Brief:
- 7 (a) The respondent's brief shall follow the form
- 8 prescribed for the petition for review. The respondent shall
- 9 specifically accept the petitioner's statement of the case or
- 10 shall cite any alleged omissions or inaccuracies therein, and
- 11 may state additional relevant facts or other matters. The
- 12 statement shall be in narrative form with citations to the pages
- 13 of the record where support for the facts alleged can be found.
- 14 (b) Respondent shall accept or challenge petitioner's
- 15 statement of the Board's jurisdiction and petitioner's statement
- 16 of standing. The basis for any challenge shall be stated. If
- 17 respondent contends that the facts alleged by petitioner in
- 18 support of standing are not true, respondent shall specify which
- 19 allegations are contested.
- 20 (4) The respondent's brief may include appendices
- 21 containing verbatim transcripts of tapes that are part
- 22 of the record.
- 23 [(4)] (5) Amended Brief: The Board may allow the filing
- of an amended brief in accordance with OAR 661-10-005.
- 25 <u>Implements: ORS 197.830(12)(a).</u>

- 1 State Agency Briefs
- 2 661-10-038 A state agency that wishes to file a brief
- 3 under ORS 197.830[(6)](7) shall file the brief together with
- 4 four copies within the time required for respondent's brief.
- 5 A state agency brief shall have [a] yellow front and back
- 6 covers. Implements: ORS 197.830(7).

- 8 Reply Brief
- 9 661-10-039 A reply brief may not be filed unless
- 10 permission is [first] obtained from the Board. A request to
- 11 file a reply brief shall be filed with the proposed
- 12 reply brief together with four copies as soon as
- 13 possible after respondent's brief is filed. A reply brief
- 14 shall be confined solely to new matters raised in the
- 15 respondent's brief. A reply brief shall have [a] gray front
- 16 and back covers. Implements: ORS 197.830(12)(a).

- 18 Oral Argument
- 19 661-10-040 (1) Only parties who have submitted briefs
- 20 shall be allowed to present oral argument to the Board.
- 21 (2) If a party waives the right to present oral argument,
- 22 the Board shall consider the case based on that party's brief
- 23 and the briefs and oral arguments presented by other parties.
- 24 The parties may, with consent of the Board, stipulate to submit
- 25 a case to the Board on briefs without oral argument.

- 1 (3) The Board shall inform the parties of the time and
- 2 place of oral argument. Unless the Board otherwise orders,
- 3 petitioner(s) shall be allowed 30 minutes for oral argument,
- 4 which may be divided between the initial presentation and
- 5 rebuttal. Multiple petitioners shall share the thirty minutes
- 6 for argument. The respondent(s) shall be allowed 30 minutes to
- 7 respond. Multiple respondents shall share the 30
- 8 minutes. The Board shall tape record all arguments, but any
- 9 party may also arrange at its own expense to record the argument
- 10 in some other manner.
- 11 (4) A state agency which has filed a brief pursuant to
- 12 ORS 197.830(6) may move to argue orally before the Board. The
- 13 motion shall be filed with the brief.
- 14 Implements: ORS 197.830(12)(a).

16 Evidentiary Hearings

- 17 **661-10-045** (1) Grounds for Hearing: The Board may,
- 18 upon written motion, conduct an evidentiary hearing in the case
- 19 of disputed allegations in the parties' briefs concerning
- 20 unconstitutionality of the decision, standing, ex parte contacts
- 21 or other procedural irregularities not shown in the record and
- 22 which, if proved, would warrant reversal or remand of the
- 23 decision. An evidentiary hearing may also be held upon motion
- 24 or at the direction of the Board to consider disputes regarding
- 25 the content of the record or requests for stays, attorney fees
- 26 and actual damages under ORS 197.845.

- 1 (2) Motions for Hearings: A motion for an evidentiary
- 2 hearing shall contain a statement explaining with particularity
- 3 what facts the moving party will present at the hearing and how
- 4 those facts will affect the outcome of the review proceeding.
- 5 Whenever possible such facts shall be presented by affidavit
- 6 with the motion.
- 7 (3) Conduct of Hearing:
- 8 (a) Insofar as the Board finds it practical, the hearing
- 9 shall be conducted in the following order:
- 10 (A) The moving party shall present its evidence including
- 11 that of any witnesses;
- 12 (B) The other party(ies) shall have the opportunity to
- 13 present evidence disputing that of the moving party;
- 14 (C) The moving party shall present rebuttal evidence;
- 15 (b) Any witness is subject to cross examination by
- 16 opposing parties.
- 17 (c) Any member of the Board may question any witness;
- 18 (d) The burden of presenting evidence in support of a fact
- 19 or proposition rests on the proponent of the fact or
- 20 proposition;
- 21 (e) The Board may continue a hearing, and may set time
- 22 limits for any hearing;
- 23 (f) Exhibits shall be marked to identify the party
- 24 offering the exhibits. The exhibits shall be preserved by the
- 25 Board as part of the record.

- 1 (4) Evidentiary Rules:
- 2 (a) Evidence of a type commonly relied upon by reasonably
- 3 prudent persons in conduct of their serious affairs shall be
- 4 admissible.
- 5 (b) Irrelevant, immaterial or unduly repetitious evidence
- 6 shall be excluded.
- 7 (c) All evidence not objected to, shall be received by the
- 8 Board, subject to the Board's power to exclude irrelevant,
- 9 immaterial or unduly repetitious matter.
- 10 (d) Evidence objected to may be received by the Board.
- 11 Rulings on the admissibility of such evidence, if not made at
- 12 the hearing, shall be made at or before the time a final order
- 13 is issued.
- 14 (e) Any time ten days or more before a hearing, any party
- 15 may serve on every other party an affidavit, certificate or
- 16 other document the party proposes to introduce in evidence.
- 17 Unless cross-examination of the affiant, certificate preparer or
- 18 other document preparer or custodian is requested within five
- 19 days prior to hearing, the affidavit or certificate may be
- 20 offered subject to the same standards and received with the same
- 21 effect as oral testimony. If cross-examination is requested,
- 22 and the requestor is informed within five days prior to the
- 23 hearing that the requested witness will not appear for cross-
- 24 examination, the affidavit, certificate or other document may be
- 25 received in evidence if the Board determines that the party
- 26 requesting cross-examination would not be unduly prejudiced or

- 1 injured by lack of cross-examination.
- 2 (5) Prehearing Conference: The Board, on its own motion
- 3 or at the request of any party, may call a prehearing conference
- 4 to consider:
- 5 (a) Simplification of the issues;
- 6 (b) The possibility of obtaining admissions of fact and
- 7 documents which will avoid unnecessary proof;
- 8 (c) Limitation of the number of witnesses;
- 9 (d) The form and substance of any prehearing order;
- 10 (e) Such other matters as may aid in the disposition of
- 11 the appeal.
- 12 (6) Proposed Prehearing Order: The Board, with or without
- 13 a prehearing conference, may require that the parties prepare
- 14 and sign a proposed prehearing order to be filed with the Board
- 15 on or before a date specified by the Board. The order shall
- 16 contain:
- 17 (a) A statement of contentions of law of each party;
- 18 (b) A concise statement of all contentions of fact to be
- 19 proved by each party;
- 20 (c) A statement of all agreed facts;
- 21 (d) A list of witnesses and a summary of their testimony;
- 22 (e) A list of exhibits and a statement of the contents of
- 23 each;
- 24 (f) Such other matters as the Board may require in order
- 25 to expedite the hearing and appeal.

- 1 (7) Effect on Time limits: The filing of a motion for
- 2 evidentiary hearing shall suspend the time limits for all other
- 3 events in the review proceeding, including the issuance of the
- 4 Board's final order. If the Board grants an evidentiary
- 5 hearing, the time limits for other events shall remain suspended
- 6 until the close of the hearing. Unless the parties agree
- 7 otherwise, the Board shall schedule any evidentiary hearing not
- 8 less than ten days after the order granting the motion for
- 9 evidentiary hearing is issued. If the Board denies a motion for
- 10 an evidentiary hearing, the time for all other events will begin
- 11 to run on the date the Board issues its order denying the
- 12 motion, or on such other date as is specified in that order.
- 13 (8) Depositions: On petition of any party, the Board may
- 14 order testimony of any witness to be taken by deposition in the
- 15 same manner prescribed by law for depositions in civil actions
- 16 (ORCP 38-40). Depositions may also be taken by the use of audio
- 17 or audio visual recordings. The petition for depositions shall
- 18 set forth:
- 19 (a) The name and address of the witness whose testimony is
- 20 desired;
- 21 (b) A showing of relevance and materiality of the
- 22 testimony;
- 23 (c) A request for an order that the testimony of the
- 24 witness be taken.
- 25 (9) Subpoenas: If the Board orders an evidentiary
- 26 hearing, the Board shall issue subpoenas to any party to the

- 1 appeal upon request and upon a showing that the witness or the
- 2 documents to be subpoenaed will provide relevant evidence.
- 3 Subpecas may also be issued under the signature of the attorney
- 4 of record of a party. Witnesses appearing pursuant to subpoena,
- 5 other than parties or employes of the Board, shall be tendered
- 6 fees and mileage as prescribed by law for witnesses in civil
- 7 actions. The party requesting the subpoena shall be responsible
- 8 for service of the subpoena and tendering the witness and
- 9 mileage fees to the witness.
- 10 Implements: ORS 197.830(13)(b).

12 Intervention

- 13 661-10-050 (1) Standing to Intervene: The applicant and
- 14 any person who appeared before the local government, special
- 15 district or state agency may intervene in a review proceeding
- 16 before the Board. Status as an intervenor is recognized when a
- 17 motion to intervene is filed, but the Board may deny that status
- 18 at any time prior to issuance of its final order.
- 19 (2) Motion to Intervene: In the interests of promoting
- 20 timely resolution of appeals, a motion to intervene shall be
- 21 filed as soon as is practicable after the [Notice of Intent to
- 22 Appeal] notice of intent to appeal is filed pursuant to
- 23 OAR 661-10-015, or the amended [Notice of Intent to Appeal]
- 24 notice of intent to appeal is filed or original [Notice of
- 25 Intent to Appeal] notice of intent to appeal is refiled
- 26 pursuant to OAR 661-10-021. The motion to intervene (see

- 1 Exhibit 3) shall:
- 2 (a) State whether the party is intervening on the side of
- 3 the petitioner or the respondent;
- 4 (b) State the facts which show the party is entitled to
- 5 intervene, supporting the statement with affidavits, citations
- 6 to the record or other proof;
- 7 (c) Be served upon the Board and all parties.
- 8 (3) Intervenor's Brief:
- 9 (a) If intervention is sought as a petitioner, the brief
- 10 shall be filed within the time limit for filing the petition for
- 11 review, and shall satisfy the requirements for a petition for
- 12 review in OAR 661-10-030.
- 13 (b) If intervention is sought as a respondent, the brief
- 14 shall be filed within the time for filing a respondent's brief
- 15 and shall satisfy the requirements for a respondent's brief in
- 16 OAR 661-10-035.
- 17 <u>Implements: ORS 197.830(2) and (6).</u>

19 Amicus Participation

- 20 **661-10-052** (1) A person or organization may appear as
- 21 amicus only by permission of the Board on written motion. The
- 22 motion shall set forth the interest of the movant and state
- 23 reasons why a review of relevant issues would be significantly
- 24 aided by participation of the amicus. A copy of the motion
- 25 shall be served on all parties to the proceeding.

- 1 (2) Appearance as amicus shall be by brief only, unless
- 2 the Board specifically authorizes or requests oral argument. An
- 3 amicus brief shall be subject to the same rules as those
- 4 governing briefs of parties to the appeal, and shall be filed
- 5 together with four copies within the time required for
- 6 filing respondent's brief. No filing fee is required. An
- 7 amicus brief shall have [a] green front and back covers.
- 8 <u>Implements: ORS 197.805: 197.830(12)(a).</u>

10 Consolidation

- 11 661-10-055 The Board, at the request of any party or on
- 12 its own motion, may consolidate two or more proceedings,
- 13 provided the proceedings seek review of the same or closely
- 14 related land use decision(s) or limited land use decision(s).
- 15 <u>Implements: ORS 197.805.</u>

16

17 Motions

- 18 661-10-065 (1) When Motion is Appropriate: Unless
- 19 these rules or applicable statutes provide another form of
- 20 application, a request for an order or relief shall be made by
- 21 filing a motion in writing for such order or relief. A motion
- 22 shall show proof of service on all parties.
- 23 (2) Time of Filing: A party seeking to challenge the
- 24 failure of an opposing party to comply with any of the
- 25 requirements of statutes or Board rules shall make the challenge
- 26 by motion filed with the Board and served on the adverse party

- 1 within 10 days after the moving party obtains knowledge of such
- 2 alleged failure. The opposing party may, within 10 days from
- 3 the receipt of a motion, file an answer.
- 4 (3) How Submitted: 'Parties shall submit all motions
- 5 without oral argument unless otherwise directed by the Board. A
- 6 party that desires a telephone conference on a motion
- 7 shall include a request for a telephone conference in
- 8 its motion or answer. The Board may, at its discretion,
- 9 conduct a telephone conference with the parties to
- 10 consider any motion.
- 11 (4) Effect of Filing Motion: Except as provided in
- 12 OAR 661-10-026(6) with regard to objections to the
- 13 record and OAR 661-10-045(7) with regard to motions for
- 14 evidentiary hearing, or as may otherwise be ordered by
- 15 the Board, the filing of a motion shall not suspend the
- 16 time limits for other events in the review proceeding.
- 17 <u>Implements: ORS 197.805.</u>
- 18
- 19 Extensions of Time
- 20 **661-10-067** (1) In no event shall the time limit for the
- 21 filing of the [Notice of Intent to Appeal] notice of intent
- 22 to appeal be extended.
- 23 (2) [In] Except as provided in this section, in no
- 24 event shall the time limit for the filing of the petition for
- 25 review be extended without the written consent of all parties.
- 26 The Board may, on its own motion, extend the deadline

1 for filing the petition for review to allow time to rule

- 2 on a motion to dismiss.
- 3 (3) All other time limits may be extended upon written
- 4 consent of all parties, the Board's motion or motion of a party.
- 5 (4) A motion for extension of time shall state the reasons
- 6 for granting the extension and must be filed with the Board
- 7 within the time required for performance of the act for which an
- 8 extension of time is requested.
- 9 (5) Any agreement by the parties for an extension of time
- 10 shall automatically extend the time for issuance of the Board's
- 11 final order by an amount of time equal to the extension agreed
- 12 to by the parties.
- 13 (6) In the event the Board extends the deadline for
- 14 issuance of its final order without consent of the parties, it
- 15 shall enter the findings required by ORS 197.840.
- 16 Implements: ORS 197.830(12)(a).

- 18 Stays
- 19 **661-10-068** (1) A motion for a stay of a land use
- 20 decision or limited land use decision shall include:
- 21 (a) A statement setting forth movant's right to standing
- 22 to appeal the decision;
- 23 (b) A statement explaining why the challenged decision is
- 24 subject to the Board's jurisdiction;
- 25 (c) A statement of facts and reasons for issuing a stay,
- 26 demonstrating a colorable claim of error in the decision and

- 1 specifying how the movant will suffer irreparable harm if a stay
- 2 is not granted;
- 3 (d) A suggested expedited briefing schedule;
- 4 (e) A copy of the decision under review and copies of all
- 5 ordinances, resolutions, plans or other documents necessary to
- 6 show the standards applicable to the decision under review.
- 7 (2) A copy of a motion for stay shall be served on the
- 8 governing body and the applicant for the land use decision or
- 9 limited land use decision, if any, on the same day the motion is
- 10 filed with the Board.
- 11 (3) Unless otherwise ordered by the Board, a response to a
- 12 motion for a stay of a land use decision or limited land use
- 13 decision shall be filed within 10 days after the motion is filed
- 14 and shall set forth all matters in opposition to the motion and
- 15 any facts showing any adverse effect, including an estimate of
- 16 any monetary damages that will accrue if a stay is granted.
- 17 (4) An order granting a stay of a quasi-judicial land use
- 18 decision or limited land use decision involving a specific
- 19 development of land shall be conditional upon filing an
- 20 undertaking in the principal amount of \$5,000. In all other
- 21 cases an undertaking, if ordered by the Board, shall be in the
- 22 amount set forth in the order granting the stay. All
- 23 undertakings shall be substantially in the form as set forth in
- 24 Exhibit 4, and shall be accompanied by proof that the surety is
- 25 qualified by law to issue surety insurance as defined in ORS
- 26 731.186. Any objections to the form of undertaking or the

- 1 surety shall be filed within 10 days after service of a copy of
- 2 the undertaking on the objecting party.
- 3 (5) The Board shall base its decision on the stay,
- 4 including the right to a stay, amount of undertaking, or
- 5 conditions of any stay order, upon evidence presented. Evidence
- 6 may be attached to the motion in the form of affidavits,
- 7 documents or other materials, or presented at an evidentiary
- 8 hearing. See OAR 661-10-045.
- 9 <u>Implements: ORS 197.845.</u>

- 11 Final Order of Board
- 12 661-10-070 (1) An Order of the Board is final when the
- 13 cover page of the order containing the caption of the appeal:
- 14 (a) States "Final Opinion and Order";
- 15 (b) Indicates whether the decision being reviewed is
- 16 dismissed, affirmed, reversed or remanded;
- 17 (c) Contains the date of the final order; and
- 18 (d) Is time and date stamped by the Board.
- 19 (2) When an order of the Board becomes final it shall be
- 20 made available to interested members of the public. The Board
- 21 may charge a reasonable fee for copies of its final orders or
- 22 other orders furnished to members of the public.
- 23 (3) Notwithstanding subsections (1)(a) and (b) of this
- 24 section, an order granting a motion to dismiss an appeal is a
- 25 final order.
- 26 Implements: ORS 197.805.

2	Porrorgal	~ ~	Pomand	o.€	Tand	TTGO	Decisions
/.	Keversal	OI	Kemano	OI	Land	use	Decisions

- 3 661-10-071 (1) The Board shall reverse a land use
- 4 decision when:
- 5 (a) The governing body exceeded its jurisdiction;
- 6 (b) The decision is unconstitutional; or
- 7 (c) The decision violates a provision of applicable law
- 8 and is prohibited as a matter of law.
- 9 (2) The Board shall remand a land use decision for further
- 10 proceedings when:
- 11 (a) The findings are insufficient to support the decision,
- 12 except as provided in ORS 197.835(9)(b);
- 13 (b) The decision is not supported by substantial evidence
- 14 in the whole record;
- 15 (c) The decision is flawed by procedural errors that
- 16 prejudice the substantial rights of the petitioner(s); or
- 17 (d) The decision improperly construes the applicable law.
- 18 <u>Implements: ORS 197.835.</u>

20 Reversal or Remand of Limited Land Use Decisions

- 21 661-10-073 (1) The Board shall reverse a limited land
- 22 use decision when:
- 23 (a) The governing body exceeded its jurisdiction;
- 24 (b) The decision is unconstitutional; or
- 25 (c) The decision violates a provision of applicable law
- 26 and is prohibited as a matter of law.

- 1 (2) The Board shall remand a limited land use decision for
- 2 further proceedings when:
- 3 (a) The findings are insufficient to support the decision,
- 4 except as provided in ORS 197.835(9)(b);
- 5 (b) The decision is not supported by substantial evidence
- 6 in the record. The existence of evidence in the record
- 7 supporting a different decision shall not be grounds for
- 8 reversal or remand if there is evidence in the record to support
- 9 the final decision;
- 10 (c) The local government committed a procedural error
- 11 which prejudiced the substantial rights of the petitioner(s); or
- 12 (d) The decision violates a provision of applicable law
- 13 but is not prohibited as a matter of law.
- 14 Implements: ORS 197.828; 197.835.

16 Miscellaneous Provisions

- 17 **661-10-075** (1) Cost Bill and Attorney['s] Fees
- 18 (a) Time for Filing: The prevailing party [shall] may
- 19 file a cost bill [and] or a petition for attorney['s] fees, or
- 20 both, within [15] 14 days after the final order is issued. The
- 21 prevailing party shall serve a copy of [the] anv such cost bill
- 22 [and] or petition for attorney['s] fees on all parties.
- 23 (b) Recoverable Costs: Costs may be recovered only for
- 24 the items set forth in this paragraph.
- 25 (A) If the petitioner is the prevailing party, the
- 26 petitioner may be awarded the cost of the filing fee.

- 1 (B) If the governing body is the prevailing party, the
- 2 governing body may be awarded copying costs for the required
- 3 number of copies of the record, at [\$.10] 20 cents per page.
- 4 (C) Costs awarded to the governing body pursuant to this
- 5 section shall be paid from the deposit required by OAR 661-10-
- 6 015(4) and shall not exceed the amount of that deposit.
- 7 (c) Forfeit of Filing Fee and Deposit: If a record has
- 8 been filed[,] and a petition for review is not filed within the
- 9 time required by these rules, [the appeal shall be dismissed]
- 10 and the governing body files a cost bill pursuant to
- 11 this section requesting forfeiture of the filing fee and
- 12 deposit, the filing fee and deposit required by
- OAR 661-10-015(4) shall be awarded to the governing body as cost
- of preparation of the record. See OAR 661-10-030(1).
- 15 (d) Return of Deposit: After any award of costs
- 16 under subsection (b) or (c) of this section is made, any
- 17 amount of the deposit remaining shall be returned to
- 18 petitioner.
- 19 [(d)](e) Attorney['s] Fees:
- 20 (A) Attorney['s] fees may be awarded by the Board to the
- 21 prevailing party as specified in ORS 197.830(15)(b).
- 22 (B) Attorney['s] fees shall be awarded to the applicant,
- 23 against the governing body, if the Board reverses a land use
- 24 decision or limited land use decision and orders a local
- 25 government to approve a development application pursuant to ORS
- 26 197.835(8).

- 1 (C) Attorney['s] fees shall be awarded to the applicant,
- 2 against the person who requested a stay pursuant to ORS 197.845,
- 3 if the Board affirms a quasi-judicial land use decision or
- 4 limited land use decision for which such a stay was granted.
- 5 The amount of the award shall be limited to reasonable
- 6 attorney's fees incurred due to the stay request, and together
- 7 with any actual damages awarded, shall not exceed the amount of
- 8 the undertaking required under ORS 197.845(2).
- 9 [(e)](f) Objections: Objections to the cost bill and
- 10 petition for attorney['s] fees shall be filed with the Board
- 11 within 10 days after the cost bill or petition is filed.
- 12 (g) If a cost bill, a petition for attorney fees,
- 13 or both are filed, and the Board's decision is appealed
- 14 to the Court of Appeals, the Board shall act on the cost
- 15 bill or petition for attorney fees after an appellate
- 16 judgment is issued and any further Board proceedings
- 17 necessitated by that judgment are concluded.
- 18 (2) Filing and Service:
- 19 [(a) Filing of Notice of Intent to Appeal: Filing of a
- 20 Notice of Intent to Appeal with the Board is accomplished by
- 21 delivery of the Notice to the Board, or receipt of the Notice by
- 22 the Board, accompanied by payment of the filing fee and deposit
- 23 required by OAR 661-10-015(4), on or before the date due.]
- [(b)] (a) [Filing of Other Documents: With the exception
- 25 of the Notice of Intent to Appeal] Except as provided in
- 26 OAR 661-10-015(1)(b) with regard to the notice of intent

- 1 to appeal, and as provided in OAR 661-10-021(5)(b) with
- 2 regard to a refiled original notice of intent to appeal
- 3 or an amended notice of intent to appeal, filing a
- 4 document with the Board is accomplished by:
- 5 (A) Delivery to the Board on or before the date due; or
- 6 (B) Mailing on or before the date due by first class mail
- 7 with the United States Postal Service.
- 8 [(c)] <u>(b)</u> Service:
- 9 (A) Any document filed with the Board, other than the
- 10 [Record] record as provided in OAR 661-10-025(3), or the
- 11 record after withdrawal for reconsideration as provided
- 12 in OAR 661-10-021(6), must also be served on all parties
- 13 contemporaneously. Service on two or more petitioners
- 14 unrepresented by an attorney is accomplished by serving the lead
- petitioner designated under OAR 661-10-015(3)(f)(A).
- 16 (B) Service may be in person or by first-class mail. Mail
- 17 service is complete on deposit in the mail.
- 18 (C) Service copies of documents other than the Notice
- 19 or the record shall include a certificate showing the date of
- 20 filing with the Board (see Exhibit 5).
- 21 (D) Documents filed with the Board shall contain either an
- 22 acknowledgement of service by the person served or proof of
- 23 service by a statement certified by the person who made service
- 24 of the date of personal delivery or deposit in the mail, and the
- 25 names and addresses of the persons served. (See Exhibit 6).

- [(3) Cross Petition: Any respondent who desires to file a
- 2 petition for review may do so by filing a cross petition for
- 3 review. The cover page shall identify the petition as a cross
- 4 petition and the party filing the cross petition. The cross
- 5 petition shall be filed within the time required for filing the
- 6 petition for review and must comply in all respects with the
- 7 requirements of this rule governing the petition for review,
- 8 except that a Notice of Intent to Appeal need not have been
- 9 filed by such party.]
- 10 [(4)] (3) Number of Copies Required:
- 11 [(a) The petition for review and any briefs filed with the
- 12 Board shall be filed with four copies.
- 13 (b) Any other document filed with the Board, except
- 14 documents to be included as part of the record on review, shall
- 15 be filed with one copy.] Unless these rules provide
- 16 otherwise, all documents filed with the Board shall be
- 17 filed with one copy. No copy of a record transmitted
- 18 pursuant to OAR 661-10-025(2), or a record after
- 19 withdrawal for reconsideration transmitted pursuant to
- 20 OAR 661-10-021(6), is required.
- 21 (4) Copying Fee: The following fees shall be
- 22 charged for certified copies of Board public records or
- 23 other nonexempt documents as defined in ORS 192.410.
- 24 **192.501, 192.502, and 192.505**:
- 25 (a) 20 cents per page for copies of any Board
- 26 transcript or document of public record that is more

- 1 than fifty pages;
- 2 (b) \$10 for a copy of a cassette tape of a Board
- 3 oral argument or hearing.
- 4 (5) Conferences: On its own motion or at the request of
- 5 any party, the Board may conduct one or more conferences.
- 6 Conferences may be by telephone. The Board shall provide
- 7 reasonable notice advising all parties of the time, place and
- 8 purpose of any conference.
- 9 (6) Appearances Before the Board: An individual
- 10 [petitioner] shall either appear on his or her own behalf or be
- 11 represented by an attorney. A corporation or other organization
- 12 shall be represented by an attorney. In no event may a party be
- 13 represented by someone other than an active member of the Oregon
- 14 State Bar.
- 15 (7) Lead Petitioner: A lead petitioner is
- 16 responsible for notifying the other petitioners of
- 17 documents received from the Board and other parties, but
- 18 each petitioner remains responsible for his or her own
- 19 representation.
- 20 [(7)] (8) Computation of Time: Time deadlines in these
- 21 rules shall be computed by excluding the first day and including
- 22 the last day. If the last day is Saturday, Sunday or other
- 23 legal holiday, the act must be performed on the next working
- 24 day.
 - 25 [(8)] <u>(9)</u> Address and Hours of the Board: The Board's
- 26 address is [100 High Street, Suite 220,] 306 State Library

- 1 Building, 250 Winter Street NE Salem, Oregon, 97310. The
- 2 telephone number is 373-1265. The offices of the Board shall be
- 3 open from 8:00 a.m. to 5:00 p.m. Monday through Friday.
- 4 [(9)] (10) Citations to Board Decisions: Citations to
- 5 Board decisions shall be in the following form:
- 6 Reported Cases: John Doe v. XYZ County, 5 Or LUBA 654
- 7 (1981).
- 8 Unreported Cases: <u>John Doe v. XYZ County</u>, Or LUBA
- 9 (LUBA No. 80-123, February 15, 1981).
- 10 [(10)] (11) Motion to Transfer to Circuit Court:
- 11 (a) Any party may request, pursuant to ORS 19.230, that an
- 12 appeal be transferred to the circuit court of the county in
- 13 which the appealed decision was made, in the event the Board
- 14 determines the appealed decision is not reviewable as a land use
- 15 decision or limited land use decision as defined in ORS
- 16 197.015(10) or (12).
- 17 (b) A request for a transfer pursuant to ORS 19.230 shall
- 18 be initiated by filing a motion to transfer to circuit court not
- 19 later than ten days after the date a respondent's brief or
- 20 motion that challenges the Board's jurisdiction is [due
- 21 under OAR 661-10-035(1)] filed. If the Board raises a
- 22 jurisdictional issue on its own motion, a motion to
- 23 transfer to circuit court shall be filed not later than
- 24 ten days after the date the moving party learns the
- 25 Board has raised a jurisdictional issue.

- 1 (c) If the Board determines the appealed decision is not
- 2 reviewable as a land use decision or limited land use decision
- 3 as defined in ORS 197.015(10) or (12), and a motion to transfer
- 4 to circuit court is filed as provided in section (10)(b) of this
- 5 rule, the Board shall not dismiss the appeal and shall transfer
- 6 the appeal to the circuit court of the county in which the
- 7 appealed decision was made.
- 8 Implements: ORS 19.230; 197.830(8), (12)(a) and
- 9 (15); 197.835(8); 197.845(3).

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EXHIBIT 1
 1
                             (661-10-015)
2
                 BEFORE THE LAND USE BOARD OF APPEALS
 3
 4
                        OF THE STATE OF OREGON
 5
    Jane Smith,
 6
 7
8
             Petitioner,
9
10
                                             LUBA No.
         vs.
11
    Willamette County,
12
13
14
             Respondent.
                      NOTICE OF INTENT TO APPEAL
15
                                 Ι.
16
        Notice is hereby given that petitioner intends to appeal
17
    that land use decision or limited land use decision of
18
    respondent entitled [INDICATE TITLE OF LAND USE DECISION OR
19 ·
    LIMITED LAND USE DECISION], which became final on [INDICATE
20
    DATE] and which involves [SET FORTH A BRIEF STATEMENT OF THE
21
    NATURE OF THE DECISION]
22
23
                                 II.
         (a) Petitioner, Jane Smith, is represented by: [INDICATE
24
    NAME, ADDRESS AND TELEPHONE NUMBER OF ATTORNEY].
25
26
                                 or
27
         (b) Petitioner, Jane Smith, represents herself:
28
    [INDICATE ADDRESS AND TELEPHONE NUMBER]. Petitioner,
    Jane Smith, is designated lead petitioner [IF
29
30
    APPLICABLE 1.
```

Τ.	***
2	Respondent, Willamette County, has as its mailing address
3	and telephone number: [INDICATE MAILING ADDRESS AND TELEPHONE
4	NUMBER] and has, as its legal counsel: [INDICATE NAME, ADDRESS
5	AND TELEPHONE NUMBER OF ATTORNEY].
6	[III.] IV.
7	Applicant, John Developer, was represented in the
8	proceeding below by: [INDICATE NAME, ADDRESS AND TELEPHONE
9	NUMBER OF ATTORNEY].
10	Other persons mailed written notice of the land use
11	decision or limited land use decision by Willamette County, as
12	indicated by its records in this matter, include: [INDICATE
13	NAMES, ADDRESSES AND TELEPHONE NUMBERS OF ALL PERSONS WHOM THE
14,	GOVERNING BODY'S RECORDS INDICATE WERE MAILED WRITTEN NOTICE OF
15	THE LAND USE DECISION OR LIMITED LAND USE DECISION. THE
16	TELEPHONE NUMBERS OF SUCH PERSONS MAY BE OMITTED].
17	NOTICE:
18	Anyone designated in paragraph [III] IV of this Notice who
19	desires to participate as a party in this case before the Land
20	Use Board of Appeals must file with the Board a Motion to
21	Intervene in this proceeding as required by OAR 661-10-050.
22	
23 24	Petitioner (each petitioner must sign)
25	or
26 27	Attorney for Petitioner(s)

1		EXHIBIT 2	
2		(661-10-025)	
3		TABLE OF CONTENTS	
4 5	ITEM	OF RECORD	PAGE
6 7 8 9 10	1.	Certified cover sheet for City Council record of PC File Nos. 7517 PA: Application of Fred Meyer, Inc./Hyster Co. for a comprehensive plan map amendment and zone change (Fred Meyer/Hyster proposal)	. 1
12 13 14 15	2.	Record of City Council action on appeal of Fred Meyer/Hyster Co. from Hearings Officer's decision denying Fred Meyer/Hyster proposal	2
16 17 18 19	3.	Record of City Council action on proposed findings to grant appeal of Fred Meyer/Hyster Inc. and approve Fred Meyer/Hyster proposal	. 3
20 21 22 23 24 25 26 27	4.	Letter from a City Auditor to Edward J. Sullivan Transmitting a form letter mailed to parties of interest concerning the Fred Meyer/Hyster comprehensive plan map amendment and zone change and transmitting a copy of a notice published in the Oregonian on Sunday, June 7 and Wednesday, June 11, 1986	4
28 29 30 31	5.	Notice of final decision on Fred Meyer appeal and notice published in the Oregonian on Sunday, June 7, 1986 and Wednesday, June 11, 1986	5
32 33 34 35 36	6.	Form letter from City Auditor to interested parties, dated June 6, 1986, transmitting a copy of ordinance No. 158347, and list of persons to whom form letter was mailed	6
37 38 39 40	7.	Letter from City Auditor to Walter H. Lodewich, dated June 5, 1986, transmitting a copy of Ordinance No. 158573	13
41 42 43	8.	Letter from City Auditor to Hyster Co., dated June 5, 1986, transmitting a copy of Ordinance No. 158573	14
44 45 46	9.	Letter from City Auditor to Fred Meyer Real Estate Properties, Ltd., dated June 5, 1986, transmitting a copy of Ordinance No. 158573	15
47 48 49	10.	Ordinance No. 158573, adopted June 4, 1986	16

1	11.	Minutes of City Council hearing on Fred Meyer
2		appeal, held June 1, 1986 43
3		
4		
5		
6		•
7		
8		Exhibits Retained by City Until Time of
9		Oral Argument Under OAR 661-10-025(2)
10		
11	_	
12	A.	Casette tapes of City Council hearing on Fred
13		Meyer/Hyster Co. appeal, held June 1, 1986.
14	_	Was satisfied Desired Oite Dies enhalthed has
15	В	Map entitled Revised Site Plan, submitted by
16		applicant Fred Meyer/Hyster Co. at City Council
17		hearing on June 1, 1986.
18	~	Jamin 2 makes manh labelled EC.42/05-11 submitted by
19	٠.	Aerial photograph labelled EC-43/85-11, submitted by
20		opponents at City Council hearing on June 1, 1986.
21 22	-	The local record in the prior LUBA appeal, Younger
23	D.	v. City of Portland, LUBA No. xx-xxx. A copy of
-		this record is on file with LUBA and is not included
24 25		
26		PETITIONERS IN THE CURRENT LUBA PROCEEDING THAT WERE
27		NOT PARTIES IN THE PRIOR LUBA APPEAL, A COPY OF THE
28		RECORD IN THE PRIOR APPEAL MUST BE SERVED ON THE NEW
29	,	PETITIONERS. 1
30		

1 2	EXHIBIT 3 (OAR 661-10-050)
3	BEFORE THE LAND USE BOARD OF APPEALS
4 5 6 7	OF THE STATE OF OREGON Jane Smith,
8 9 10 11 12	Petitioner,) vs.) LUBA No
13 14	Willamette County,) Respondent.)
15	MOTION TO INTERVENE
16	I_
17	John Davis moves to intervene on the side of (a) Petitioner
18	or (b) Respondent [INDICATE WHICH] in the above-captioned
19	appeal. Mr. Davis' (or his attorney's) address and phone number
20 i	are as follows: [INDICATE ADDRESS AND PHONE NUMBER].
21	II <u>.</u>
22	The facts establishing movant's right to intervene are as
23	follows: [SET FORTH STATEMENT OF FACTS WITH REFERENCES TO
2.4	THE RECORD OR ATTACH AFFIDAVITS OR OTHER PROOF].
25	III_ [OPTIONAL]
26	In support of this motion, John Davis relies on the
27 28	attached [affidavit,] Memorandum of Law [or both].
29 30 31 32	Date John Davis
33 34 35	Denise Neil, Attorney for John Davis
36 37	[Add Certificates of Filing and Service on separate page. See forms in Exhibits 5 and 6.]

1 2	EXHIBIT 4 (661-10-068)
3	BEFORE THE LAND USE BOARD OF APPEALS
4	OF THE STATE OF OREGON
5 [*] 6 7	Jane Smith,)
8 9	Petitioner,)
10	vs.) LUBA No
11 12 13	Willamette County,)
14	Respondent.)
15	UNDERTAKING ON STAY
16	I_
17	Whereas, Jane Smith, the petitioner above named, has
18	applied to the Land Use Board of Appeals for an order staying
19	execution of that land use decision or limited land use decision
20 '	described as [DESCRIBE LAND USE DECISION OR LIMITED LAND USE
21	DECISION]; and
22	II <u>.</u>
23	Whereas, the Land Use Board of Appeals entered an order
24	dated [INDICATE DATE] staying said land use decision or limited
25	land use decision pursuant to ORS 197.845, subject to filing an
26	undertaking with the Land Use Board of Appeals in the principal
27	amount of \$
28	III <u>.</u>
29	Now, therefore, we [INDICATE PETITIONER'S NAME(S)], the
30	above-named petitioner, as principal, and [INDICATE SURETY
31	NAME], a [INDICATE STATE OF INCORPORATION] corporation qualified
32	by law to issue surety insurance as defined in ORS 731.186, as
Page	e 47

1	surety, hereby undertake that petitioner will pay all reasonable
2	attorney's fees and actual damages which may be awarded by the
3	Land Use Board of Appeals in the event the land use decision or
4	limited land use decision above described shall be affirmed, but
5	not to exceed the sum of \$
6	IV_
7	The condition of this obligation is that if the land use
8	decision or limited land use decision above described is not
9	affirmed, then this obligation shall be null and void; otherwise
10	it shall remain in full force and effect.
11 12	Dated this day of, 19
13 14 15 16 17, 18	Principal
20 21 22 23 24	By: Surety [Add Certificates of Filing and Service on separate page. See
25	forms in Exhibits 5 and 6.]

1 2	EXHIBIT 5 (661-10-075)
3	
4	CERTIFICATE OF FILING
5 6	[For Document Other Than Notice of Intent to Appeal or Record]
7	
8	I hereby certify that on [INDICATE DATE], I filed the
9	original of this [IDENTIFY DOCUMENT], together with [INDICATE
10	NUMBER OF COPIES] copies, with the Land Use Board of Appeals,
11	[Suite 220, 100 High Street SE] 306 State Library Building,
12	250 Winter Street NE, Salem, OR, 97310, by (a) first class
13 14 15 16 17 18 19 20 21 22 23 24	mail or (b) personal delivery [INDICATE WHICH]. Dated: Signature
	orgina da la companya

2	EXHIBIT 6 (661-10-075)
3	
4	CERTIFICATE OF SERVICE
5 6	[For Document Other Than Notice of Intent to Appeal]
7	
8	I hereby certify that on [INDICATE DATE], I served a true
9	and correct copy of this [IDENTIFY DOCUMENT] by (a) first class
10	mail or (b) personal delivery [INDICATE WHICH] on the following
11	persons: [LIST NAME AND ADDRESS OF EACH PARTY OR THE PARTY'S
12 13 14 15	ATTORNEY].
16 17 18 19	Dated:
20 21 22	Signature