

18.6.1 Goal 14 – Urbanization/ Goal 14 Rule – Annexations/Incorporation – Goal Standards. OAR 660-014-0060 requires that local governments apply acknowledged comprehensive plans and ordinances to annexation decisions in lieu of the statewide planning goals, unless the plan and ordinance do not “control the annexation.” A comprehensive plan policy need not be a mandatory approval criterion to “control the annexation” for purposes of OAR 660-014-0060; it is sufficient that the policy provides relevant guidance with respect to annexations. *Costco Wholesale Corporation v. City of Beaverton*, 50 Or LUBA 476 (2005).

18.6.1 Goal 14 – Urbanization/ Goal 14 Rule – Annexations/Incorporation – Goal Standards. Under OAR 660-014-0060, which requires that local governments apply acknowledged comprehensive plans and ordinances to annexation decisions in lieu of the statewide planning goals, unless the plan and ordinance do not “control the annexation,” whether the plan and ordinances control the annexation depends on whether the plan and ordinances include substantive standards guiding a city’s determination whether or not to annex land, not whether the plan and ordinances include procedures specific to annexations. *Patterson v. City of Independence*, 49 Or LUBA 589 (2005).

18.6.1 Goal 14 – Urbanization/ Goal 14 Rule – Annexations/Incorporation – Goal Standards. Which substantive comprehensive plan and ordinance standards that local governments apply to annexation decisions under OAR 660-014-0060 depend in part on the nature of the annexation. The considerations governing annexation of right-of-way will differ from those that govern annexation of a parcel for industrial, commercial or residential uses. *Patterson v. City of Independence*, 49 Or LUBA 589 (2005).

18.6.1 Goal 14 – Urbanization/ Goal 14 Rule – Annexations/Incorporation – Goal Standards. Given the limited nature of a proposed annexation of a city-maintained right-of-way, comprehensive plan policies implementing Goals 12 and 14 that provide general guidance regarding annexation decisions are sufficient to “control the annexation” of the right-of-way for purposes of OAR 660-014-0060, and thus make it unnecessary to apply the goals directly. *Patterson v. City of Independence*, 49 Or LUBA 589 (2005).

18.6.1 Goal 14 – Urbanization/ Goal 14 Rule – Annexations/Incorporation – Goal Standards. Neither Goal 11 nor Goal 14 identifies annexation or application of city zoning as the decision points at which (1) a specific development proposal must be approved and (2) any public service or facility inadequacies at the property must be corrected. *Just v. City of Lebanon*, 45 Or LUBA 179 (2003).