1	BEFORE THE LAND USE BOARD OF APPEALS		
2 3	OF THE STATE OF OREGON		
3 4 5	T.J. SCHAFFER,	)	
6 7	Petitioner,	)	
8 9	VS.	)	
10 11	CITY OF TURNER,	)	LUBA No. 98-104
12 13 14	Respondent, and	)	FINAL OPINION AND ORDER
15 16 17	RIVERBEND SAND AND GRAVEL,	) ) )	(MEMORANDUM OPINION ORS 197.835(16))
18 19	Intervenor-Respondent.	)	
20 21 22	Appeal from City of Turner.		
23 24	T.J. Schaffer, Turner, filed the petition for review and argued on his own behalf.		
25 26	No appearance by respondent.		
27 28 29	Wallace W. Lien, Salem, filed the response brief and argued on behalf of intervenor-respondent.		
30 31	GUSTAFSON, Board Chair; HANNA, Board Member, participated in the decision.		
32 33	AFFIRMED	12/09/9	8
34 35	You are entitled to judicial review o provisions of ORS 197.850.	of this Order.	Judicial review is governed by the

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Opinion by Gustafson.

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## NATURE OF THE DECISION

Petitioner appeals a city legislative zoning amendment relating to operational standards for aggregate mining facilities.

## MOTION TO INTERVENE

Riverbend Sand & Gravel Co., (intervenor) moves to intervene on the side of respondent. The motion is allowed.<sup>1</sup>

## **DISCUSSION**

This appeal involves an "applicant driven legislative amendment" to the city's zoning code, which has the effect of amending certain operational standards for aggregate mining operations within the city.<sup>2</sup> Intervenor's Response Brief 2.

Petitioner makes eleven assignments of error, none of which articulate a legal basis for relief under ORS 197.835. Rather, petitioner repeatedly expresses his disagreement both with the challenged decision, and with processes and agreements between the applicant and the city that are not reflected in the record of this appeal and that are unrelated or, at most, tangentially related to the challenged decision. For the most part, petitioner's arguments are insufficiently developed to allow review. To the extent we understand them, they provide no basis for remand or reversal.

In his first, second and third assignments of error, petitioner asserts "procedural irregularities," public notice deficiencies, and deficiencies in the notice provided to the Department of Land Conservation and Development. As we understand them, some of the "irregularities" and "deficiencies" he asserts could potentially relate to quasi-judicial

<sup>&</sup>lt;sup>1</sup>There is no opposition to the motion to intervene. However, petitioner moved to dismiss intervenor on the basis that petitioner did not believe intervenor's participation was necessary. That motion was denied in an order dated August 18, 1998.

<sup>&</sup>lt;sup>2</sup>Although petitioner appears to challenge the city's process in numerous respects, none of petitioner's assignments of error can be read to challenge the "legislative" nature of the city's decision.

applications, which are not applicable in this legislative proceeding. To the extent they can be construed to apply to this legislative proceeding, none of the allegations establish legal error.

In his fourth assignment of error, petitioner appears to assert an argument relating to the city allegedly maintaining a road outside the city limits, and perhaps challenging intervenor's apparent agreement to pay for road improvements. The fifth assignment of error appears to be an evidentiary challenge, or perhaps a challenge to the applicability of unspecified criteria as they relate to evidence proffered by a hydrologist. In the sixth assignment of error, petitioner appears to allege that the decision is deficient in its consideration of public health and safety. In none of these assignments of error does petitioner relate his disagreements to any legal standard, or establish any legal error in the challenged decision.

Finally, in the seventh through eleventh assignments of error, petitioner makes challenges relating to: (1) the adequacy of the city's record and decision; (2) the impartiality of the decision makers; (3) the alleged "disproportionate and prejudicial administration of pubic assets" Petition for Review 32; (4) compliance with Statewide Planning Goal 2; and (5) the alleged lack of a "clear and consistent policy" for the applicability of "some rules and statewide goals." Petition for Review 33. In none of these assignments does petitioner establish any legal basis for relief.

- Petitioner's assignments of error are denied.
- The city's decision is affirmed.