



**NOTICE OF PROPOSED RULEMAKING**  
INCLUDING STATEMENT OF NEED & FISCAL IMPACT

CHAPTER 603  
**DEPARTMENT OF AGRICULTURE**

**FILED**

12/30/2025 3:48 PM  
ARCHIVES DIVISION  
SECRETARY OF STATE

FILING CAPTION: Adopting Disease Control Rules for Livestock Exhibitions

LAST DAY AND TIME TO OFFER COMMENT TO AGENCY: 01/30/2026 5:00 PM

*The Agency requests public comment on whether other options should be considered for achieving the rule's substantive goals while reducing negative economic impact of the rule on business.*

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Filed By:  
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HEARING(S)

*Auxiliary aids for persons with disabilities are available upon advance request. Notify the contact listed above.*

DATE: 01/16/2026

TIME: 1:00 PM - 2:00 PM

OFFICER: Sunny Summers

REMOTE HEARING DETAILS

MEETING URL: Click here to join the meeting

PHONE NUMBER: 503-446-4951

CONFERENCE ID: 29676664640243

SPECIAL INSTRUCTIONS:

Meeting ID: 296 766 646 402 43

Passcode: CK9Lp9rD

Correct meeting link:  
[https://oda.fyi/exhibition\\_hearing](https://oda.fyi/exhibition_hearing)

+1 503-446-4951,,297846589#

NEED FOR THE RULE(S)

During the summers of 2024 and 2025, the Department has filed emergency rules in order to mitigate the risk of transmission of highly pathogenic avian influenza and rabbit hemorrhagic disease at exhibitions held in Oregon. Additional emergency rules were filed in November 2025 to mitigate the risk of transmission of Equine Herpesvirus-1 at equine exhibitions. Following the successful implementation of these emergency rules, the Department will be adopting permanent rules aimed at mitigating the risk of all disease transmission at exhibitions. The intent of these rules is to:

- Prevent the introduction of zoonotic or otherwise important livestock diseases into an exhibition,
- Ensure rapid detection and appropriate response to the detection of a zoonotic or otherwise important livestock disease at an exhibition, and
- Provide a framework to mitigate the risk of disease transmission between livestock, and to people.

## DOCUMENTS RELIED UPON, AND WHERE THEY ARE AVAILABLE

ORS 596 - Oregon Legislative website

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## STATEMENT IDENTIFYING HOW ADOPTION OF RULE(S) WILL AFFECT RACIAL EQUITY IN THIS STATE

These rules are not anticipated to affect racial equity in Oregon.

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## FISCAL AND ECONOMIC IMPACT:

These rules are not anticipated to have a fiscal impact.

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## COST OF COMPLIANCE:

*(1) Identify any state agencies, units of local government, and members of the public likely to be economically affected by the rule(s). (2) Effect on Small Businesses: (a) Estimate the number and type of small businesses subject to the rule(s); (b) Describe the expected reporting, recordkeeping and administrative activities and cost required to comply with the rule(s); (c) Estimate the cost of professional services, equipment supplies, labor and increased administration required to comply with the rule(s).*

(1) Identify any state agencies, units of local government, and members of the public likely to be economically affected by the rule(s):

County fair boards, livestock exhibition organizers, livestock exhibitors

(2) Effect on small businesses: (a) estimate the number and type of small businesses subject to the rule(s); (b) Describe the expected reporting, recordkeeping and administrative activities and cost required to comply with the rule(s); (c) Estimate the cost of professional services, equipment supplies, labor and increased administration required to comply with the rule(s).

This rule is anticipated to impact between 100-500 organizations that organize and host exhibitions in Oregon annually.

- The recordkeeping required by this rule is similar to records already kept by most (if not all) exhibition organizers to coordinate their event and is not anticipated to have a significant impact.
  - Retaining the services of a veterinarian may represent a cost for compliance, however, exhibitions are not required to have a veterinarian present at the exhibition, only to ensure a veterinarian is available (on call) to provide professional services in the event of an illness, minimizing the potential cost associated with this requirement.
  - The influenza testing required for dairy cattle and waterfowl may represent a compliance cost, however, the Department has provided testing free of charge for the past 2 years for all dairy cattle and waterfowl being exhibited in Oregon and anticipates continuing this funding.
  - Providing required signage may represent a minimal cost, however, the department has provided printable sign templates that exhibition organizers may print and post for negligible cost.
  - Ensuring certain livestock species have official individual identification may represent a cost to exhibitors, but most species required under these rules already have existing official individual identification requirements, and several programs exist through the Department and USDA to provide official individual identification at no cost to veterinarians, extension agents, and livestock producers.
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## DESCRIBE HOW SMALL BUSINESSES WERE INVOLVED IN THE DEVELOPMENT OF THESE RULE(S):

Livestock producer associations, county extension agents, veterinarians, and livestock producers were involved in the drafting of these rules directly. Feedback received from individuals and organizations affected by previous emergency exhibition rules was incorporated into the permanent rules.

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## WAS AN ADMINISTRATIVE RULE ADVISORY COMMITTEE CONSULTED? YES

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RULES PROPOSED:

603-011-1000, 603-011-1050, 603-011-1051, 603-011-1052, 603-011-1053, 603-011-1054, 603-011-1055, 603-011-1056, 603-011-1057

AMEND: 603-011-1000

RULE SUMMARY: Add definitions for Exhibition and Waterfowl

CHANGES TO RULE:

603-011-1000

Definitions ¶¶

Unless otherwise indicated below, the following definitions apply to ORS Chapter 596 and OAR 603-011-0053 to 603-011-1735:¶¶

(1) "APHIS" means the Animal and Plant Health Inspection Service of the United States Department of Agriculture (USDA).¶¶

(2) "Approved Veterinarian" means a licensed graduate veterinarian accredited by the federal authorities in the state of origin or an authorized veterinarian of the U.S. Government or of the state government of state of origin.¶¶

(3) "Beef Cattle" means cattle of the recognized beef breeds or crosses of such breeds.¶¶

(4) "Certificate of Veterinary Inspection" means a legible record complying with the animal health requirements of the State of Oregon, from the state of origin, approved and issued by the livestock health official of that state, or an equivalent form from the U.S. Government, and issued by an approved veterinarian.¶¶

(5) "Dairy Cattle" includes all of the following:¶¶

(a) All cattle, regardless of age, sex, breed, or current use, that are born on a dairy farm or are of a breed(s) used to produce milk or other dairy products for human consumption; and¶¶

(b) Cross bred calves of any breed, including, but not limited to, Ayrshire, Brown Swiss, Holstein, Jersey, Guernsey, Milking Shorthorn, and Red and Whites, that are born to Dairy Cattle.¶¶

(6) "Department" means the Oregon Department of Agriculture.¶¶

(7) "Director" means the Director of the Oregon Department of Agriculture, or a duly authorized representative.¶¶

(8) "Exhibition" means an event where livestock owned by two or more persons are brought to one location in Oregon for judging, competition, performance, or display. For the purpose of this rule, an event that includes multiple such events, but is organized and advertised as a single event that occurs at the same location for a consecutive time period, such as the state or a county fair, may be registered a single exhibition.¶¶

(9) "Grazing Permit" means a document issued by the Department at or before the time an identified person moves a specific herd of cattle from this state to a specific location in another state for grazing as a usual part of the person's ranching operations, which authorizes the re-entry of the same cattle herd to the place of origin in this state within a specified period of time without the need for an additional permit at the time of the re-entry.¶¶

~~(9)~~ (10) "Herd" means a group of livestock managed as a separate unit and not mixed with other livestock under the same ownership.¶¶

~~(10)~~ (11) "Import Permit" means the permit referenced in ORS 596.341(2) that allows the doing of the acts recited therein.¶¶

~~(11)~~ (12) "Livestock" includes, but is not limited to, horses, mules, jennies, jackasses, cattle, sheep, dogs, hogs, goats, domesticated fowl, psittacines, ratites, domesticated fur-bearing animals, bison, cats, poultry, and any other vertebrate in captivity. Fish are not "livestock." This definition does not apply to ORS 596.615 to 596.681.¶¶

~~(12)~~ (13) "Livestock Auction Market" means an Oregon licensed livestock auction market or stockyard where animal health inspection is continually maintained by the Department and Oregon import requirements for imported livestock may be completed before the animals leave the market.¶¶

~~(13)~~ (14) "Official Individual Identification" means the unique identification of individual animals with a device in accordance with 9 CFR Part 86.¶¶

~~(14)~~ (15) "Official Test" means any test to determine qualitatively or quantitatively the presence or absence of disease and performed by a laboratory, or by specific personnel, approved by the livestock health official of the animals' state of origin.¶¶

~~(15)~~ (16) "Other avian species" means all birds not defined as Poultry, whether held in captivity or released from captivity.¶¶

~~(16)~~ (17) "Person" means partnerships, individuals, corporations, or associations.¶¶

~~(17)~~ (18) "Poultry" means chickens, turkeys, waterfowl, pheasants, quail, partridges, grouse, guineas, and peafowl.¶¶

~~(18)~~ (19) "Quarantine" means the summary confinement of animals, vehicle, persons, premises, or property, as authorized by ORS 596.361, 596.392(4)-(5), or 596.394-596.402, as designated or prescribed by the Department

until released therefrom by order of the Department.¶¶

~~(1920)~~ "Quarantined Herd or Area" means a herd or area, county, or state quarantined by either the U.S. Department of Agriculture or by a state for any reason.¶¶

(201) "Slaughtering Establishment" has the meaning provided in OAR 603-012-0001.¶¶

(212) "Swine" means all porcine species.¶¶

(223) "Tuberculosis Qualified Location" means a location specifically approved by the State Veterinarian to hold Mexico-origin cattle or bison until all required post-entry testing is complete¶¶

(224) "Waterfowl" means ducks, geese, and swans raised in captivity.¶¶

(25) "USDA" means the United States Department of Agriculture.

Statutory/Other Authority: ORS 561, 596

Statutes/Other Implemented: ORS 596.341

ADOPT: 603-011-1050

RULE SUMMARY: Establish definitions for use in exhibition rules

CHANGES TO RULE:

603-011-1050

Exhibition Definitions

The definitions in OAR 603-011-1000 and the following definitions apply to OAR 603-011-1050 to 603-011-1057:¶

- (1) "Designated contact" means the primary point of contact for an exhibition. The designated contact is also responsible for ensuring compliance with relevant requirements.¶
- (2) "Exhibition organizer" means the individual, association, organization, public body, or other entity organizing the exhibition.¶
- (3) "Facility owner" means the individual, association, organization, public body, or other entity that owns the property or facility at which the exhibition will occur, that has authority to exercise operational or management control over the property or facility at which the exhibition will occur (e.g., lessee), or that has authority to conduct the day-to-day operation of the property or facility at which the exhibition will occur (e.g., property manager).¶
- (4) "Influenza susceptible animal" means species of livestock that are known to be susceptible to infection with zoonotic influenza viruses through respiratory spread, or as asymptomatic carriers. Includes waterfowl and other poultry, dairy cattle, and swine.¶
- (5) "Premises of origin" means the physical location where livestock resided prior to arrival at the exhibition.¶
- (6) "Veterinarian of record" means a veterinarian designated by the exhibition to provide veterinary services and exercise general veterinary oversight on behalf of the exhibition.

Statutory/Other Authority: ORS 596.020

Statutes/Other Implemented: ORS 596.020

ADOPT: 603-011-1051

RULE SUMMARY: Require exhibitions to register with the Department

CHANGES TO RULE:

603-011-1051

Exhibition Registration

A facility owner must register an exhibition with the Department at least 20 days prior to the start of the exhibition on a form provided by the Department. If an exhibition will use different property or facilities that have different facility owners, a facility owner for each property or facility must register.

Statutory/Other Authority: ORS 596.020

Statutes/Other Implemented: ORS 596.020

ADOPT: 603-011-1052

RULE SUMMARY: Require certain species of livestock present at an exhibition to bear official individual identification, beginning January 1, 2027

CHANGES TO RULE:

603-011-1052

Official Identification

The following species of livestock must bear official individual identification, regardless of age, if present at an exhibition after January 1, 2027:¶

(1) Beef Cattle;¶

(2) Cervidae (deer & elk);¶

(3) Dairy Cattle;¶

(4) Goats;¶

(5) Sheep; and¶

(6) Swine.

Statutory/Other Authority: ORS 596.020

Statutes/Other Implemented: ORS 596.020

ADOPT: 603-011-1053

RULE SUMMARY: Require exhibition organizers to collect and retain certain records on each animal present at an exhibition

CHANGES TO RULE:

603-011-1053

Exhibition Recordkeeping

The exhibition organizer must collect the following records at the time of entry into the exhibition and the designated contact must maintain these records for a minimum of 90 days after the completion of the exhibition. Records must be provided to the Department upon request.

(1) A record of each livestock present at the exhibition that shall include at a minimum:

(a) Official individual identification.

(b) Other individual animal identification present (herd tag, registration number, etc.).

(c) Exhibitor contact information (name, address, phone number, email address).

(d) The physical address of the premises of origin, and

(e) Verification of any applicable test and or vaccination requirements.

(2) For any livestock coming from a premises of origin outside the State of Oregon, a Certificate of Veterinary Inspection (CVI), showing:

(a) The physical address of the premises of Origin,

(b) The physical address of the exhibition,

(c) The official individual identification of each livestock present at the exhibition, and

(d) Verification of any applicable test and or vaccination requirements required under OAR 603-011-1100 to 603-011-1735.

Statutory/Other Authority: ORS 596.020

Statutes/Other Implemented: ORS 596.020

ADOPT: 603-011-1054

RULE SUMMARY: Establish certain health requirements for livestock at exhibitions, prohibits any animals suspected of illness from being allowed entry to exhibition

CHANGES TO RULE:

603-011-1054

Exhibition Health Requirements

The following general livestock health requirements apply to any exhibition:¶

(1) Each exhibition organizer shall ensure that at least one designated veterinarian is involved in the planning of the exhibition, and available to provide veterinary care if needed, during each day in which livestock are present at the exhibition.¶

(2) No person shall allow entry to the exhibition or introduce to the exhibition livestock suspected of being infected with, exposed to, or a carrier of a disease.¶

(3) Each exhibition organizer shall provide a designated isolation area, ensuring:¶

(a) A written protocol is maintained and communicated to all exhibitors for the immediate isolation of livestock showing signs or symptoms of any disease;¶

(b) Isolation areas shall be located away from all other livestock, and may not share confined air space, panels/fence lines, feeding, or watering space with other livestock not in the isolation area; and¶

(c) Access to the isolation area shall be limited to the owner(s) of isolated livestock, or their designated caretaker, designated show staff, and the veterinarian of record or other veterinarian(s) directly involved in the care of isolated livestock.¶

(4) Any livestock showing signs or symptoms of any disease shall be immediately removed to the designated isolation area until examined by the veterinarian of record. Disposition of such livestock shall be at the sole discretion of the veterinarian of record.

Statutory/Other Authority: ORS 596.020

Statutes/Other Implemented: ORS 596.020

ADOPT: 603-011-1055

RULE SUMMARY: Establishes additional health requirements for influenza susceptible animals

CHANGES TO RULE:

603-011-1055

Specific Disease Requirements

The following additional requirements apply to exhibitions where influenza susceptible animals are present:¶

(1) Influenza susceptible animals must be housed separately from other species of influenza susceptible animals, and may not share confined air space, panels/fence lines, feeding, or watering space with other species of influenza susceptible species;¶

(2) Lactating dairy cattle may not be milked in areas that are directly accessible to the general public. If lactating dairy cattle are milked in a stall or other area accessible to the public, a barrier must be placed to keep the public at least 10 feet away from the cow being milked;¶

(3) Waterfowl may not be provided open containers of water, at any time, except to drink from. Any open container of water provided to waterfowl must be sized sufficiently small to prevent waterfowl from entering the water; and¶

(4) Except as provided in subsection (e), the following livestock must test negative for H5N1 influenza by PCR test, using the sample types designated below within 10 days prior to entry into the exhibition:¶

(a) Waterfowl - Cloacal swab; up to 5 ducks or geese of the same species and from the same pen or group may be pooled by the sample collector into a single sample; and¶

(b) Lactating dairy cattle - Milk sample; pooling milk from all four quarters; Up to 5 cattle from the same pen or group may be pooled by the laboratory into a single test.¶

(5) Exemptions - Waterfowl originating from Oregon flocks certified free of H5 influenza under the National Poultry Improvement Plan, and lactating dairy cattle originating from Oregon herds certified free of H5N1, or participating in a herd surveillance testing program through the Department shall be exempted from the testing required under subsection (d).

Statutory/Other Authority: ORS 596.020

Statutes/Other Implemented: ORS 596.020

ADOPT: 603-011-1056

RULE SUMMARY: Requires handwashing stations and signage for exhibitions open to the general public

CHANGES TO RULE:

603-011-1056

Exhibitions Open to the General Public

For exhibitions that are open to the general public, or which allow attendance by individuals that are not exhibiting livestock or their immediate family members, the exhibition organizer shall at a minimum:

(1) Provide an accessible hand-washing station or alternative hand sanitizing method approved by the local health officer near each area where livestock are housed;

(2) Post a prominent sign in a simple and easy to understand format for visitors to see before they enter areas where livestock are housed which warns that:

(a) Animals can carry germs that can make people sick, even animals that appear healthy;

(b) Eating, drinking, or putting things in a person's mouth in animal areas could cause illness;

(c) Older adults, pregnant women, immunocompromised people, and young children are more likely to become ill from contact with animals;

(d) Young children and individuals with intellectual disabilities should be supervised in animal exhibit areas; and

(e) Strollers, baby bottles, pacifiers, and children's toys are not recommended in animal exhibit areas; and

(3) Post a prominent sign at each exit from areas where livestock are housed reminding visitors to wash their hands.

Statutory/Other Authority: ORS 596.020

Statutes/Other Implemented: ORS 596.020

ADOPT: 603-011-1057

RULE SUMMARY: Establishes that designated contact is responsible for ensuring compliance with applicable regulations

CHANGES TO RULE:

603-011-1057

Exhibition Compliance

With the exception of OAR 603-011-1051, and without limiting the obligations of others, including the exhibition organizer or exhibitors, to comply with the requirements in this rule, the designated contact shall ensure that all relevant requirements in OAR 603-011-1050 to 603-011-1057 are followed.

Statutory/Other Authority: ORS 596.020

Statutes/Other Implemented: ORS 596.020