# BEFORE THE OFFICE OF ADMINISTRATIVE HEARINGS STATE OF OREGON for the OREGON DEPARTMENT OF EDUCATION

IN THE MATTER OF:THE	)	RULING ON DISTRICT'S MOTION
EDUCATION OF	)	FOR DETERMINATION OF
	)	SUFFICIENCY OF DUE PROCESS
	)	COMPLAINT AND FINAL ORDER
H.P. AND CENTENNIAL SCHOOL	)	
DISTRICT 28J	)	OAH Case No. 2018-ABC-01364
	)	Agency Case No. DP 18-107

On or about February 23, 2018, Parent filed a Due Process Complaint (complaint or due process complaint) with the Oregon Department of Education (Department). In that complaint, Parent alleged that the Centennial School District (the District) failed to identify, evaluate, educationally place and provide Student with a free, appropriate public education. On February 27, 2018, the Department referred the complaint to the Office of Administrative Hearings (OAH).

On March 9, 2018, counsel for the District, Richard Cohn-Lee, submitted a timely challenge to the sufficiency of Parent's due process complaint. The District asserted that Parent's due process complaint fails to provide sufficient facts to support the allegations and fails to give the District fair notice of the issues for hearing. The District also asserted that Parent's requested remedies fall outside the scope of a due process hearing under the Individuals with Disabilities Education Improvement Act of 2004 (IDEA), 20 USC §§ 1400 et seq.

### DISCUSSION

The IDEA provides for due process hearings to challenge a local educational agency's identification, evaluation, educational placement or provision of a free and appropriate public education to children. 20 U.S.C. §1415(b)(6). 20 U.S.C. §1415(b)(7)(A)(ii) requires that the due process complaint contain the following information:

(I) the name of the child, the address of the residence of the child (or available contact information in the case of a homeless child), and the name of the school the child is attending;

\* \* \* \* \*

(III) a description of the nature of the problem of the child relating to such proposed initiation or change, including facts relating to such problem; and

(IV) a proposed resolution of the problem to the extent known and available to the party at the time.

OAR 581-015-2345(1)(a)(B) contains similar notice requirements for a parent request for a due process hearing. OAR 581-015-2345(1)(a)(B)(iii) requires that the notice include "[a] description of the nature of the problem of the child relating to the proposed or refused initiation or change, including facts relating to the problem[.]" And, pursuant to subparagraph (iv), the complaint must include "a proposed resolution of the problem to the extent know and available to the party at the time."

Under 20 U.S.C. §1415(b)(7)(B), a party may not have a due process hearing until the party files a notice that meets the requirements of subparagraph (A)(ii). See also OAR 581-015-2345(1)(c). Nonetheless, a due process complaint is presumed to meet these notice requirements unless it is challenged by the school district. 20 U.S.C. §1415(c)(2)(A); OAR 581-015-2350(1).

When, as here, a school district challenges the complaint, the ALJ must determine from the face of the hearing request whether or not the complaint meets the notice requirements. 20 U.S.C. §1415(c)(2)(D); OAR 581-015-2350(2). If so, the matter will proceed to hearing. If not, the ALJ must dismiss the complaint. The parent then may file an amended complaint only if the school district consents to the amended complaint or the ALJ grants permission for the amendment. 20 U.S.C. §1415(c)(2)(E); OAR 581-015-02350(3).

The purpose for the notice requirements set out in 20 U.S.C. §1415(b)(7)(A)(ii) and OAR 581-015-2345(1)(a)(B)(iii) is to give the other side the "who, what, when, where, and why" details about the reasons the party is requesting a hearing. The detailed information allows the parties to resolve the issues through mediation or to prepare for a due process hearing. A due process complaint that lacks sufficient factual detail about the nature of the dispute impedes both resolution and an effective due process hearing.

In this case, Parent describes his concerns about Student's education as follows:

My child is being stigmatized, blamed for [his/her] conditions, discriminated against, has been degraded, humiliated, rejected and emotionally abused after coming forward and making a complaint. [He/she] is currently being retaliated against. False incident reports, false suspensions, false medical screening, and withholding student files, which is compromising [Student's] right to appropriate education, and mental stability due to intentional harm.

Within five days of receiving notice that a party is objecting to the sufficiency of the other party's hearing notice, the administrative law judge must make a determination on the face of the hearing request of whether the hearing request meets the requirements of OAR 581-015-2345, and must immediately notify the parties in writing of that determination.

<sup>&</sup>lt;sup>1</sup>OAR 581-015-2350(2) provides:

(Complaint at 1.) As for the proposed resolution, Parent alleges as follows:

Due to the nature of the offense (gross negligence) and the willful misconduct of these educators, our suggested resolution is licenses revoked. They be immediately removed from the school, [so] our child is able to return to school free of retaliation and any further neglect.

# (Complaint at 2.)

The District asserts in its sufficiency challenge that Parent's complaint fails to provide any supporting facts relating to the allegations and/or contains vague, generalized statements that do not provide the District with sufficient notice to meaningfully prepare for hearing. Upon review of Parent's complaint, I agree with the District. For the reasons explained below, Parent's complaint does not meet the requirements of OAR 581-015-2345.

The complaint sets out a series of conclusory allegations without any details or explanation regarding the "who, what, when and where." The complaint does not identify the educators who allegedly engaged in the retaliatory or discriminatory conduct, does not describe the particular conduct in which these educators engaged, and does not provide any salient details pertaining to the alleged conduct (such as when, where and how it occurred). The complaint also fails to describe how the alleged misconduct (the stigmatization, blame, discrimination, degradation, rejection, etc.) constitutes a violation of the IDEA or any other relevant special education law. As written, Parent's complaint is much too vague. The lack of specificity makes it nearly impossible for the District to respond in any substantive way to the complaint, either through engaging in mediation or through presentation at hearing.

Similarly, as the District notes, the proposed solution (revocation of unspecified educators' licensure) is legally insufficient because falls outside the scope of a due process hearing under the IDEA. The District has no authority over educators' licensure and the IDEA does not permit an administrative law judge to revoke a state-issued educator's license as a remedy.

In sum, Parent's complaint fails to comply with 20 U.S.C. §1415(b)(6)(A)(ii)(III) and OAR 581-015-2345(1)(a)(B)(iii), because it does not provide a sufficient description of the nature of the problem, including facts relating to the problem, and does not set forth a viable remedy or proposed resolution within the realm of the IDEA. Consequently, the complaint must be dismissed.

As set out above, pursuant to OAR 581-015-2350(3), a party may amend a hearing request only if: (A) the other party consents or (B) the ALJ grants permission. Pursuant to OAR 581-015-2350(4), if a party files an amended hearing request, the applicable timelines for the resolution session and resolution period begin again with the filing of the amended hearing request.

### **ORDER**

The due process complaint filed by Parent on February 23, 2018, assigned DP 18-107 and OAH Reference No. 2018-ABC-01364 is insufficient and is therefore DISMISSED.

Pursuant to OAR 581-015-2350(3)(B), Parent may submit an amended due process complaint to the Department no later than March 30, 2018.

Alison Greene Webster

Senior Administrative Law Judge Office of Administrative Hearings

# APPEAL PROCEDURE

**NOTICE TO ALL PARTIES**: If you are dissatisfied with this Order you may, within 90 days after the mailing date on this Order, commence a nonjury civil action in any state court of competent jurisdiction, ORS 343.175, or in the United States District Court, 20 U.S.C. § 1415(i)(2). Failure to request review within the time allowed will result in **LOSS OF YOUR RIGHT TO APPEAL FROM THIS ORDER.** 

**ENTERED** at Salem, Oregon this 13<sup>th</sup> day of March, 2018, with copies mailed to:

Jan Burgoyne, Oregon Department of Education, Public Services Building, 255 Capitol Street NE, Salem, OR 97310-0203.

# **CERTIFICATE OF MAILING**

On March 13, 2018 I mailed the foregoing RULING ON DISTRICT'S MOTION FOR DETERMINATION OF SUFFICIENCY OF DUE PROCESS COMPLAINT AND FINAL ORDER in OAH Case No. 2018-ABC-01364 to the following parties.

# By: First Class Mail

Parent(s) of Student 14992 SE Stark St Portland OR 97233

Paul Coakley, Superintendent Centennial School District 28J 18135 SE Brooklyn St Portland OR 97236

Rich Cohn-lee, Attorney at Law The Hungerford Law Firm LLP PO Box 3010 Oregon City OR 97045

### **BY ELECTRONIC MAIL:**

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Ryan K Clark

Hearing Coordinator
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