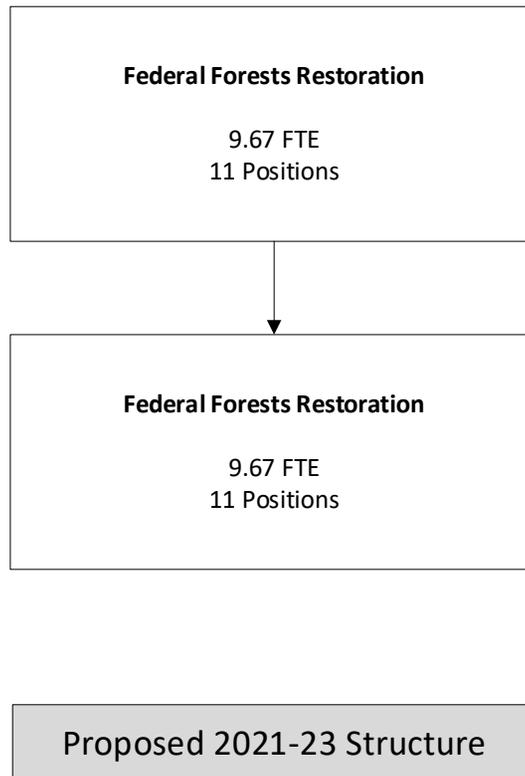


Federal Forest Restoration Program Narrative

Organization Charts



Executive Summary

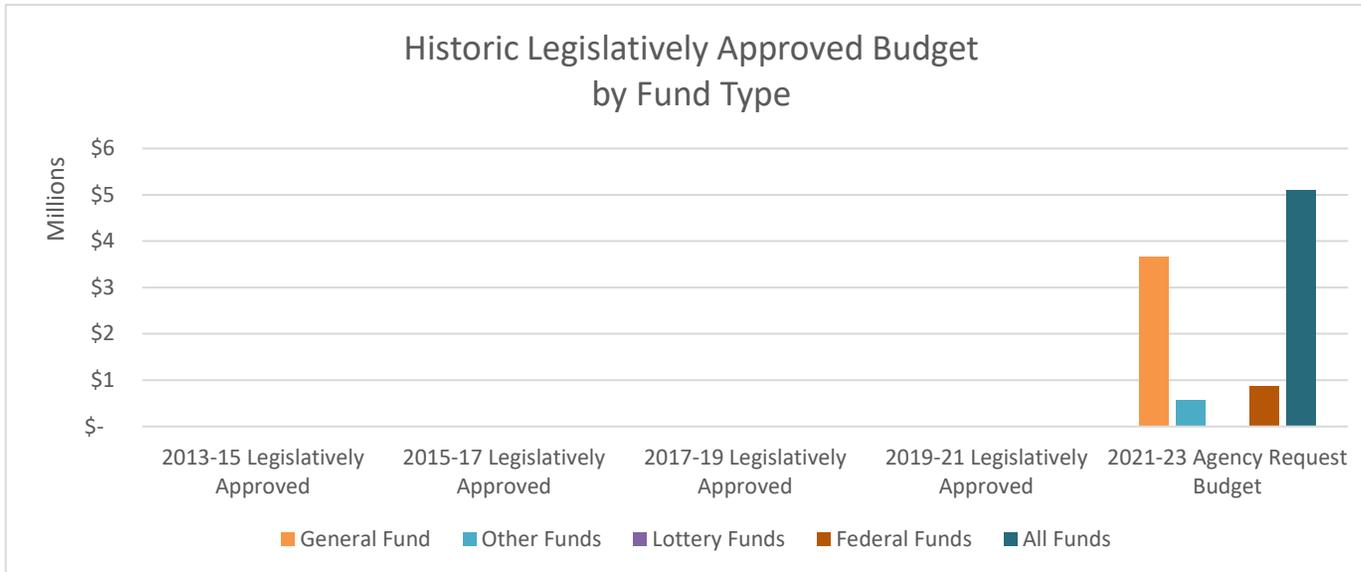
Long-Term Focus Areas:

Responsible environmental stewardship

Primary Division Contact:

Jeff Burns, Partnership and Planning Program Director, 503-945-7346, jeff.d.burns@oregon.gov

Division Total Funds Budget:



Division Overview:

The Federal Forest Restoration (FFR) Program was established to increase the pace, scale and quality of restoration of Oregon's federal forestland. In addition to state funds, the program budget is significantly increased by the infusion of an additional \$5 million of federal funds per biennium from state and private grants and Good Neighbor Authority projects that are primarily used to implement forest stewardship projects across public and private lands.

Division Funding Request:

For 2021-23, the Federal Forest Restoration Program is requesting \$5,093,611 total funds (\$3,666,033 General Fund; \$564,203 Other Funds; and \$863,375 Federal Funds). The requested funding enables the program to increase the pace, scale and quality of restoration of Oregon's federal forestland. It also enables the program to better meet the needs of the department's diverse stakeholders and the public.

Without funding, 14 timber sales (three more in the queue) across the state, advertised for a total of 25,484 MBF with a value of \$4,105,812 of program income, will stall and potentially become unavailable to complete. Additionally, seasonal crews have a myriad of contractual commitments to the Forest Service that will not be accomplished.

The estimated cost for 2023-25 is \$5,412,817 and for 2025-27 is \$5,751,583. The projected 2023-25 and 2025-27 biennial budgets use only the standard inflation rate to maintain these services and outcomes.

Division Description:

Strategic areas of focus for the program include working with federal field staff to identify and develop project-level agreements and support implementation of Good Neighbor Authority projects. Program components include investments in and support for Oregon's forest collaboratives; investments in and support for National Environmental Policy Act (NEPA) planning for federal land restoration projects; ODF field staff support for restoration project prep and layout; and GNA service and timber projects. Another key FFR program component is the integration of FFR and GNA investments with FIU actions implemented on private lands to achieve landscape-significant results. The FFRP partners with the Oregon Watershed Enhancement Board to solicit and award grants to local collaborative groups. The FFRP works closely with the State Forest Division when work involves administering a timber sale on land managed by U.S. Forest Service or Bureau of Land Management. Revenue from timber sales cover ODF costs to implement this work and fund additional restoration needs.

Division Justification and Link to Long-Term Outcome:

The FFR Program develops and implements the concept of shared stewardship in partnership with the Forest Service. This plays a critical role in engaging and facilitating conversations to gain input from external partners and stakeholders regarding FFR strategic direction, evaluation and design

of program components, ensuring transparency and reporting accomplishments. The FFR Program coordinates with federal and state agency partners on administrative policy issues, forest management planning, and prioritizing projects to ensure the long term outcome of increasing the pace, scale, and quality of forest restoration in Oregon across ownerships.

A logical connection between the performance of this program and our long-term goals is shown in the matrix below:

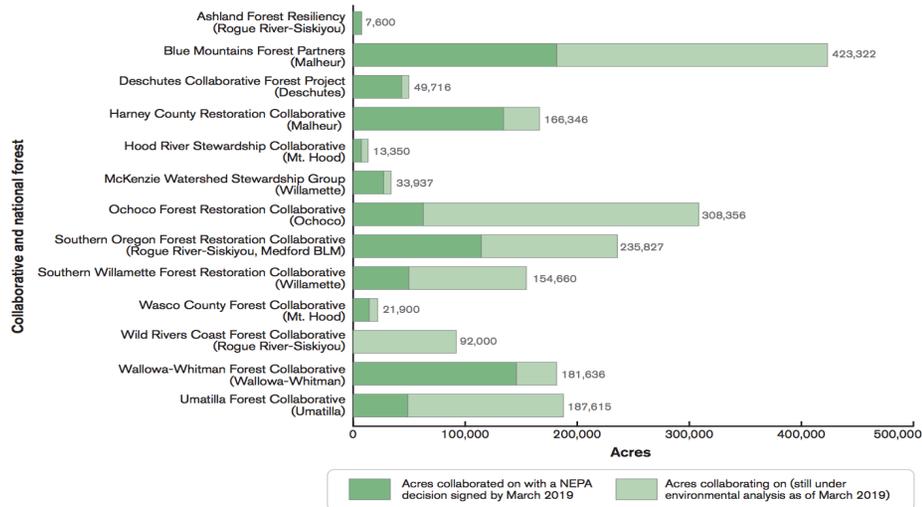
Monitoring the FFR program since FY2014:

Treatment activities	Acres treated
	# and diversity of projects
Timber supply	Volume sold
	Volume under contract
	Acres treated/affected
Economic impact	Jobs created/retained
	GDP generated
	Matching funds leveraged
Collaborative capacity	Collaborative acres planned Timber sale acres planned
	Collaborative acres implemented (by veg mgmt. activity)
	Economic impacts linked to collaboratives Impacts from grant funds Impacts from timber sales
	The role of collaboratives in accelerating restoration (pace, scale, quality)
	Creation/growth of collaborative capacities from grant funds
	Challenges
GNA-specific	\$ invested/revenue generated
	Use of program revenue

Division Performance:

The state and Forest Service use grant programs to cooperatively manage forest health issues across all forested lands, provide technical and financial assistance to nonindustrial landowners, and support urban and community forest protection and management. The state and Forest Service collaborate on multiple monitoring and research projects. This collaboration extends across all lands to the National Forest System through the Federal Forest Restoration Program.

Figure 1 Acres collaborated on by groups receiving FFR Program collaborative capacity grants*, FFY 2014-2019



* These acres are those that collaboratives worked on with FFR Program grant support. Other acres may have been accomplished but could not be linked to the FFR Program's investment.

Figure 2 FFR Program spending totals by federal land management unit and biennium

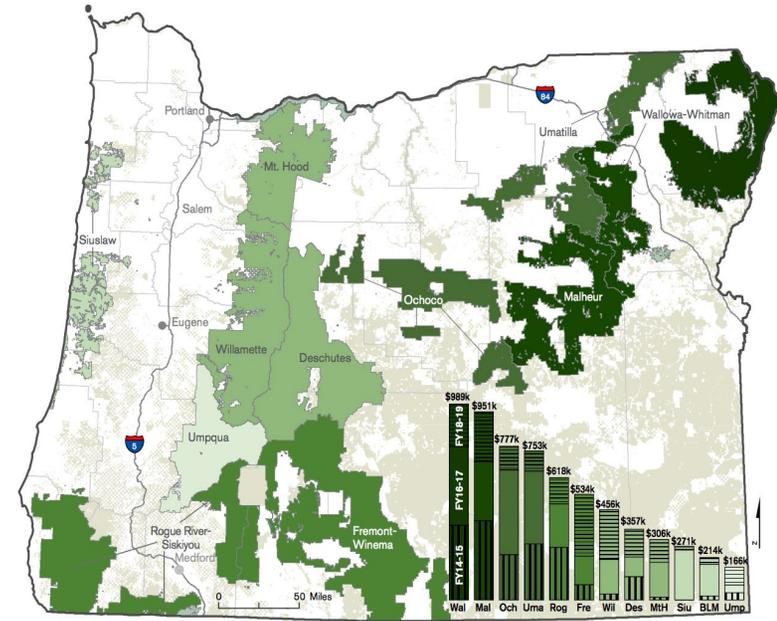
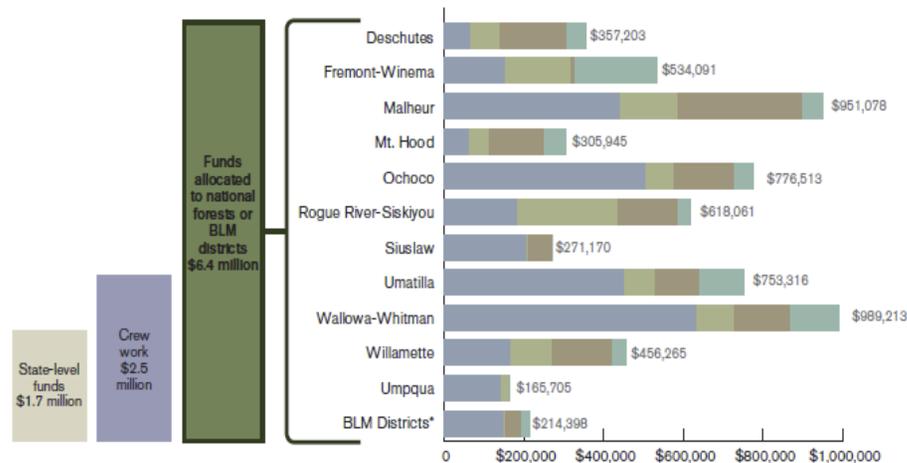
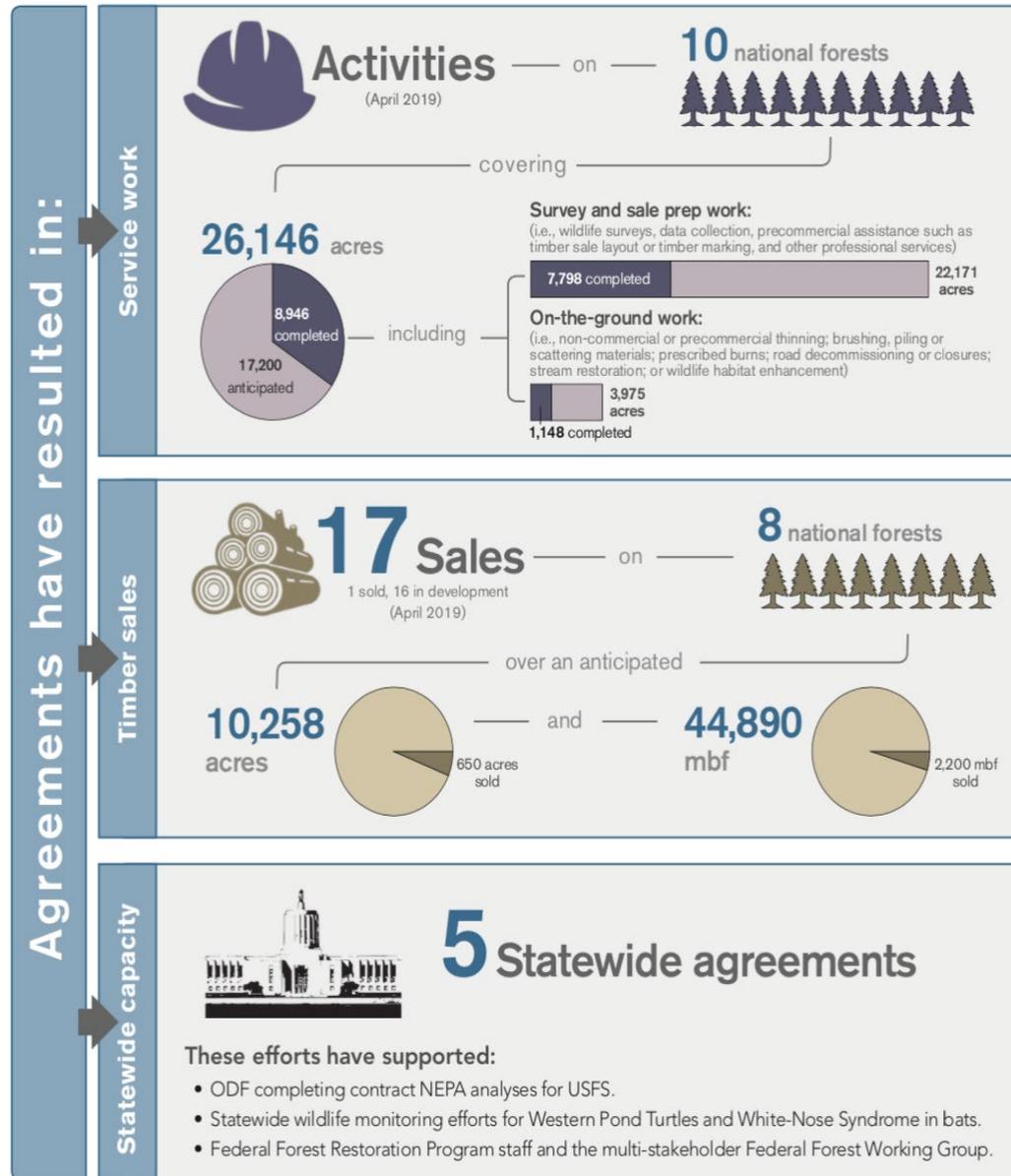


Figure 3 FFR Program spending by federal land management unit, FY14-19





Enabling Legislation/Program Authorization:

The Good Neighbor Authority (GNA) was authorized in the **2014 Farm Bill**. It allows federal and state agencies to work in partnership to implement watershed and forest management activities on federal lands.

The Federal Forest Restoration Program (FFRP)—administered by the Oregon Department of Forestry (ODF)—began **using GNA in 2016** to complete restoration activities on lands managed by the USDA Forest Service and Bureau of Land Management.

House Bill 4118 (2018) established a state priority to pursue GNA projects that increase timber harvest volume, create jobs, reduce wildfire risks, improve wildlife habitat and watershed health, and stimulate local economies.

Funding Streams Supporting the Program:

The Federal Forest Restoration Program is primarily funded using federal funds from the Good Neighbor Authority agreement. The smaller portions of the state General Fund and Other Funds are to support personal services and service and supplies.

Funding Proposal Comparison:

During the 2019-21 biennium the Federal Forest Restoration (FFR) program was part of the Agency Administration budget, but for 2021-23 FFR has moved to its own SCR. There are no Policy Option Packages (POPs) that effect FFR, however, Policy Option Package 161 Implementing Shared Stewardship in Agency Administration will provide additional capacity that will work closely with the FFR program.

Program Unit Narrative

In response to a growing portfolio of GNA project work, the Southern Oregon Area and Eastern Oregon Area staff conducted a capacity needs assessment to identify short-to-mid-term staffing needs. In total, in Policy Option Package 161 Implementing Shared Stewardship, the team has identified the need for an additional 19 FTE by September 2021. This estimate is based on current projects authorized under GNA agreements and forecasted work during that timeline. The additional capacity is a mix of NRS1 and NRS2 positions with the expectation that by June 2023, the positions will be 100% funded with federal funds from GNA projects. In addition, this assessment identified the need for a minimum of 10 FTE-equivalents of seasonal staff capacity (FMT classification).

To date, the FFR budget (state General Fund) has been used to provide gap funding necessary to hire additional full-time staff to span the timeframe when project revenue from timber sales is realized (1-2 year timeframe from sale date). With no additions to the FFR budget, the additional staff capacity can only be phased in through 2022 depending on the amount of General Fund available to provide gap funds.

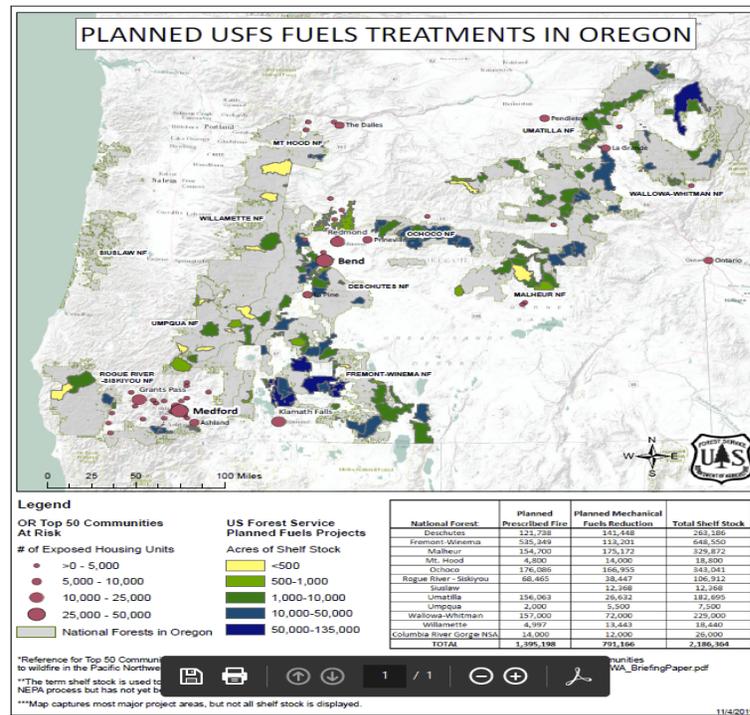
Alternatively, this POP could consider an additional one-time investment of general fund for 2021-2023 to establish all or some portion of the positions, and transition funding to 100% federal by the end of the 2021-2023 biennium.

Additional staff capacity at the program level to expand geographic and programmatic scope

GNA opportunities in Western Oregon, including existing work on the southern end of the Willamette National Forest, will necessitate an additional FFR Coordinator position (NRS3) based in the field (likely NWOA) to provide service to the Willamette NF and the Mt Hood NF. The proposal is to fund these staff positions with general fund.

Important Background for Decision Makers:

One example of an external workload that will affect the operation of the program is the planned fuel treatments on USFS land seen below. ODF will enter into agreements with our federal partners to add capacity to these projects in the planning, administering, implementation and monitoring stages. These projects will also build upon each other across the landscape to form an interrelated fabric of landscape scale restoration projects that is Shared Stewardship.



Revenue:

- Program revenue generated by federal GNA timber sales.
- Additional federal funds provided through Supplemental Project Agreements (SPA) with the Forest Service.
- No match is required.
- With Shared Stewardship and recommendations from the Governor’s Council on Wildfire Response, both the opportunities and expectations for ODF to staff up significantly to implement projects across both public and private lands will grow exponentially over the 2021-2023 biennium.

Proposed New Laws:

None.

Base Budget & Essential Packages

Package 000-Current Service Level Exception Request-Base Budget Change

In the Federal Forest Restoration Division there were three base adjustments; the creation of its own SCR, step adjustments for Seasonal Positions vacant during ORPICS roll, and moving funding of positions with less than one month of funds in a DCR. There was an increase of 11 Positions and 9.67 FTE.

Package 010-Vacancy Factor and Non-ORPICS Personal Services

This package includes standard inflation of 4.3 percent on non-ORPICS items such as temporaries, overtime, shift differential, all other differentials and unemployment compensation, including the OPE associated with them.

Package 031-Standard Inflation and State Government Service Charge

The purpose of this package is to include a set of standardized inflation rates for all agencies, increasing their budgets above their final base amounts for all non-personal-services expenditure accounts. These rates are 4.3% for standard or “generic” accounts, and then larger rates for “Price List Accounts,” specifically 5.7% for Professional Services and 19.43% for Attorney General charges. There is no change to position counts or FTE.

Package 033-Exceptional Inflation

The purpose of this package is to recognize budget increases which exceed the standard inflation rate. There are two drivers of this package for ODF, one in the Agency Administration program, and the other in the operating programs. First, Price List costs and increases to State Government Service Charges (SGSC) are included in the Agency Administration program. This drives Package 033 OF increases in CSG 4425 for Agency Administration. Second, funding of Agency Administration programs costs, included Personal Services and SGSC increases, comes from OF revenue transfers and GF Special Payments. This drives Package 033 GF increases in CSG 6060 for three operating programs. There is no change to position counts or FTE.

Package 060-Technical Adjustments

This package adds Admin Prorate in the Federal Forest Restoration Program, which did not have it in the base. There is no change to position counts or FTE.

Program Enhancement Packages

Summary of All Division Enhancement Packages

Package Number	Priority	Component Title	All Funds	Positions / FTEs
171	6	Firefighter Life Safety	\$1,914	0/0.00
172	2	Diversity, Equity & Inclusion	\$4,635	0/0.00
173	5	Administrative Modernization	\$15,042	0/0.00
174	11	Facilities Capital Management Capacity	\$10,844	0/0.00
		Total ARB Packages:	\$32,435	0/0.00

Package 171-Firefighter Life Safety

Purpose:

The agency provides critical life safety communication and location tracking for firefighters and emergency response efforts through operation and maintenance of wireless communication systems, equipment, resources, and infrastructure.

How Achieved:

All Agency Administration costs are prorated among operating programs, based on a prorate process. As a result, approval of the Agency Administration component of this package will cause a corresponding increase in support from the Federal Forest Restoration Program in the form of a revenue transfer from Federal Forest Restoration to Agency Administration as a General Fund Special Payment.

Staffing Impact:

None.

Revenue Source:

The Federal Forests Restoration portion of this package is 100 percent General Fund.

Funding:

	<u>Agency Request Budget</u>	<u>Governor’s Budget</u>	<u>Legislatively Adopted Budget</u>
General Fund	\$1,914		
Other Funds	\$0		
Federal Funds	\$0		
All Funds	\$1,914		
Position/FTE:	0/0.00		

Package 172-Diversity, Equity & Inclusion

Purpose:

As the Administrative Branch continues to align administrative functions across the agency it has become clear that many processes and information systems are operating within disparate silos, lack of standardization, outdated technology, and limited capability to adapt to improving business practices. In addition, the agency’s ability to provide contemporary services in a dynamic and fluid environment is hampered by staffing constraints.

How Achieved:

All Agency Administration costs are prorated among operating programs, based on a prorate process. As a result, approval of the Agency Administration component of this package will cause a corresponding increase in support from the Federal Forest Restoration Program in the form of a revenue transfer from Federal Forest Restoration to Agency Administration as a General Fund Special Payment.

Staffing Impact:

None.

Revenue Source:

The Federal Forest Restoration portion of this package is 100 percent General Fund.

Funding:

	<u>Agency Request Budget</u>	<u>Governor’s Budget</u>	<u>Legislatively Adopted Budget</u>
General Fund	\$4,635		
Other Funds	\$0		
Federal Funds	\$0		
All Funds	\$4,635		
Position/FTE:	0/0.00		

Package 173-Administrative Modernization

Purpose:

As the Administrative Branch continues to align administrative functions across the agency it has become clear that many processes and information systems are operating within disparate silos, lack of standardization, outdated technology, and limited capability to adapt to improving business practices. In addition, the agency’s ability to provide contemporary services in a dynamic and fluid environment is hampered by staffing constraints.

How Achieved:

All Agency Administration costs are prorated among operating programs, based on a prorate process. As a result, approval of the Agency Administration component of this package will cause a corresponding increase in support from the Federal Forest Restoration Program in the form of a revenue transfer from Federal Forest Restoration to Agency Administration as a General Fund Special Payment.

Staffing Impact:

None.

Revenue Source:

The Federal Forest Restoration portion of this package is 100 percent General Fund.

Funding:

	<u>Agency Request Budget</u>	<u>Governor’s Budget</u>	<u>Legislatively Adopted Budget</u>
General Fund	\$15,042		
Other Funds	\$0		
Federal Funds	\$0		
All Funds	\$15,042		
Position/FTE:	0/0.00		

Package 174-Facilities Capital Management Capacity

Purpose:

The Facilities Capital Management Program requires additional capacity to: address workload capacity limitations; to meet statutory and executive order requirements; meet sustainability performance criteria; manage its new building and structures asset portfolio data management system; provide facilities management and construction project management capacity in the program’s statewide facilities section and the field.

How Achieved:

All Agency Administration costs are prorated among operating programs, based on a prorate process. As a result, approval of the Agency Administration component of this package will cause a corresponding increase in support from the Federal Forest Restoration Program in the form of a revenue transfer from Federal Forest Restoration to Agency Administration as a General Fund Special Payment.

Staffing Impact:

None.

Revenue Source:

The Federal Forest Restoration portion of this package is 100 percent General Fund.

Funding:

	<u>Agency Request Budget</u>	<u>Governor’s Budget</u>	<u>Legislatively Adopted Budget</u>
General Fund	\$10,844		
Other Funds	\$0		
Federal Funds	\$0		
All Funds	\$10,844		
Position/FTE:	0/0.00		

ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

Forestry, Dept of
Pkg: 010 - Non-PICS Psnl Svc / Vacancy Factor

Cross Reference Name: Federal Forests Restoration
Cross Reference Number: 62900-040-00-00-00000

<i>Description</i>	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	All Funds
Revenues							
General Fund Appropriation	(29,849)	-	-	-	-	-	(29,849)
Total Revenues	(\$29,849)	-	-	-	-	-	(\$29,849)
Personal Services							
Pension Obligation Bond	4,226	-	331	11,585	-	-	16,142
Mass Transit Tax	473	-	23	-	-	-	496
Vacancy Savings	(34,548)	-	-	(11,516)	-	-	(46,064)
Total Personal Services	(\$29,849)	-	\$354	\$69	-	-	(\$29,426)
Total Expenditures							
Total Expenditures	(29,849)	-	354	69	-	-	(29,426)
Total Expenditures	(\$29,849)	-	\$354	\$69	-	-	(\$29,426)
Ending Balance							
Ending Balance	-	-	(354)	(69)	-	-	(423)
Total Ending Balance	-	-	(\$354)	(\$69)	-	-	(\$423)

ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

Forestry, Dept of
Pkg: 031 - Standard Inflation

Cross Reference Name: Federal Forests Restoration
Cross Reference Number: 62900-040-00-00-00000

<i>Description</i>	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	All Funds
Revenues							
General Fund Appropriation	84,244	-	-	-	-	-	84,244
Total Revenues	\$84,244	-	-	-	-	-	\$84,244
Services & Supplies							
Instate Travel	12,993	-	-	-	-	-	12,993
Employee Training	223	-	-	-	-	-	223
Office Expenses	445	-	-	-	-	-	445
Professional Services	66,553	-	23,758	23,758	-	-	114,069
Attorney General	3,360	-	-	-	-	-	3,360
IT Expendable Property	670	-	-	-	-	-	670
Total Services & Supplies	\$84,244	-	\$23,758	\$23,758	-	-	\$131,760
Total Expenditures							
Total Expenditures	84,244	-	23,758	23,758	-	-	131,760
Total Expenditures	\$84,244	-	\$23,758	\$23,758	-	-	\$131,760
Ending Balance							
Ending Balance	-	-	(23,758)	(23,758)	-	-	(47,516)
Total Ending Balance	-	-	(\$23,758)	(\$23,758)	-	-	(\$47,516)

ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

Forestry, Dept of
Pkg: 033 - Exceptional Inflation

Cross Reference Name: Federal Forests Restoration
Cross Reference Number: 62900-040-00-00-00000

<i>Description</i>	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	All Funds
Revenues							
General Fund Appropriation	234,356	-	-	-	-	-	234,356
Total Revenues	\$234,356	-	-	-	-	-	\$234,356
Special Payments							
Intra-Agency Gen Fund Transfer	234,356	-	-	-	-	-	234,356
Total Special Payments	\$234,356	-	-	-	-	-	\$234,356
Total Expenditures							
Total Expenditures	234,356	-	-	-	-	-	234,356
Total Expenditures	\$234,356	-	-	-	-	-	\$234,356
Ending Balance							
Ending Balance	-	-	-	-	-	-	-
Total Ending Balance	-	-	-	-	-	-	-

ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

Forestry, Dept of
Pkg: 060 - Technical Adjustments

Cross Reference Name: Federal Forests Restoration
Cross Reference Number: 62900-040-00-00-00000

<i>Description</i>	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	All Funds
Revenues							
General Fund Appropriation	-	-	-	-	-	-	-
Total Revenues	-	-	-	-	-	-	-
Services & Supplies							
Professional Services	(164,401)	-	-	-	-	-	(164,401)
Total Services & Supplies	(\$164,401)	-	-	-	-	-	(\$164,401)
Special Payments							
Intra-Agency Gen Fund Transfer	164,401	-	-	-	-	-	164,401
Total Special Payments	\$164,401	-	-	-	-	-	\$164,401
Total Expenditures							
Total Expenditures	-	-	-	-	-	-	-
Total Expenditures	-	-	-	-	-	-	-
Ending Balance							
Ending Balance	-	-	-	-	-	-	-
Total Ending Balance	-	-	-	-	-	-	-

ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

Forestry, Dept of
Pkg: 171 - Firefighter Life Safety

Cross Reference Name: Federal Forests Restoration
Cross Reference Number: 62900-040-00-00-00000

<i>Description</i>	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	All Funds
Revenues							
General Fund Appropriation	1,914	-	-	-	-	-	1,914
Total Revenues	\$1,914	-	-	-	-	-	\$1,914
Special Payments							
Intra-Agency Gen Fund Transfer	1,914	-	-	-	-	-	1,914
Total Special Payments	\$1,914	-	-	-	-	-	\$1,914
Total Expenditures							
Total Expenditures	1,914	-	-	-	-	-	1,914
Total Expenditures	\$1,914	-	-	-	-	-	\$1,914
Ending Balance							
Ending Balance	-	-	-	-	-	-	-
Total Ending Balance	-	-	-	-	-	-	-

ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

Forestry, Dept of
Pkg: 172 - Diversity, Equity & Inclusion

Cross Reference Name: Federal Forests Restoration
Cross Reference Number: 62900-040-00-00-00000

<i>Description</i>	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	All Funds
Revenues							
General Fund Appropriation	4,635	-	-	-	-	-	4,635
Total Revenues	\$4,635	-	-	-	-	-	\$4,635
Special Payments							
Intra-Agency Gen Fund Transfer	4,635	-	-	-	-	-	4,635
Total Special Payments	\$4,635	-	-	-	-	-	\$4,635
Total Expenditures							
Total Expenditures	4,635	-	-	-	-	-	4,635
Total Expenditures	\$4,635	-	-	-	-	-	\$4,635
Ending Balance							
Ending Balance	-	-	-	-	-	-	-
Total Ending Balance	-	-	-	-	-	-	-

ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

Forestry, Dept of
Pkg: 173 - Administrative Modernization

Cross Reference Name: Federal Forests Restoration
Cross Reference Number: 62900-040-00-00-00000

<i>Description</i>	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	All Funds
Revenues							
General Fund Appropriation	15,042	-	-	-	-	-	15,042
Total Revenues	\$15,042	-	-	-	-	-	\$15,042
Special Payments							
Intra-Agency Gen Fund Transfer	15,042	-	-	-	-	-	15,042
Total Special Payments	\$15,042	-	-	-	-	-	\$15,042
Total Expenditures							
Total Expenditures	15,042	-	-	-	-	-	15,042
Total Expenditures	\$15,042	-	-	-	-	-	\$15,042
Ending Balance							
Ending Balance	-	-	-	-	-	-	-
Total Ending Balance	-	-	-	-	-	-	-

ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

Forestry, Dept of
Pkg: 174 - Facilities Capital Management Capacity

Cross Reference Name: Federal Forests Restoration
Cross Reference Number: 62900-040-00-00-00000

<i>Description</i>	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	All Funds
Revenues							
General Fund Appropriation	10,844	-	-	-	-	-	10,844
Total Revenues	\$10,844	-	-	-	-	-	\$10,844
Special Payments							
Intra-Agency Gen Fund Transfer	10,844	-	-	-	-	-	10,844
Total Special Payments	\$10,844	-	-	-	-	-	\$10,844
Total Expenditures							
Total Expenditures	10,844	-	-	-	-	-	10,844
Total Expenditures	\$10,844	-	-	-	-	-	\$10,844
Ending Balance							
Ending Balance	-	-	-	-	-	-	-
Total Ending Balance	-	-	-	-	-	-	-

DETAIL OF LOTTERY FUNDS, OTHER FUNDS, AND FEDERAL FUNDS REVENUE

Forestry, Dept of
2021-23 Biennium

Agency Number: 62900
Cross Reference Number: 62900-040-00-00-00000

<i>Source</i>	2017-19 Actuals	2019-21 Leg Adopted Budget	2019-21 Leg Approved Budget	2021-23 Agency Request Budget	2021-23 Governor's Budget	2021-23 Leg. Adopted Budget
Other Funds						
Sales Income	564,120	-	-	-	-	-
Other Revenues	-	577,784	577,784	589,015	-	-
Transfer from General Fund	-	164,402	164,402	-	-	-
Transfer Out - Intrafund	-	(44,400)	(44,400)	(24,812)	-	-
Total Other Funds	\$564,120	\$697,786	\$697,786	\$564,203	-	-
Federal Funds						
Federal Funds	-	768,184	768,184	864,000	-	-
Total Federal Funds	-	\$768,184	\$768,184	\$864,000	-	-

Detail of Revenue 107BF07

Source	Fund	ORBITS Revenue Acct	2017-2019 Actual	2019-21 Legislatively Adopted	2019-21 Estimated	2021-23		
						Agency Request	Governor's	Legislatively Adopted
Other Revenues	3400	0975	\$0	\$577,784	\$577,784	\$589,015		
Federal Funds	6400	0995	\$0	\$768,184	\$768,184	\$864,000		
Transfer From General Fund	3400	1060	\$0	\$164,402	\$0	\$0		
Transfers Out	3400	2010	(\$0)	(\$44,400)	(\$44,400)	(\$24,812)		

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