

Board of Forestry Meeting Minutes

July 24, 2018

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Items listed in order heard.

Complete [audio recordings](#) from the meeting and [attachments](#) listed below are available on the web at www.oregonforestry.gov

- (1) Handout, [Oral Written Testimony from Persell and Scurlock for Forest Management Plan](#), Agenda Item 9
- (2) Presentation, [Tillamook Forest Heritage Trust Presentation](#), Agenda Item 2
- (3) Handout, [Oral Written Testimony from Josi, Yamamoto, and Baertlein as FTLAC Members](#), Agenda Item 5
- (4) Presentation, [Fire Season Update Presentation](#), Agenda Item 4
- (5) Presentation, [Biennial Budget Approval Presentation](#), Agenda Item 7
- (6) Handout, [Written testimony from Evans for Board Hearing](#), Agenda Item 8
- (7) Presentation, [July 2018 Forest Management Plan](#), Agenda Item 9
- (8) Handout, [Oral Written testimony from Van Dyk for Forest Management Plan](#), Agenda Item 9
- (9) Handout, [Oral Written testimony from Ivanoff for Forest Management Plan](#), Agenda Item 9
- (10) Handout, [Oral Written testimony from Jones for Forest Management Plan](#), Agenda Item 9
- (11) Handout, [Oral Written testimony from Storm for Forest Management Plan](#), Agenda Item 9
- (12) Handout, [Oral Written testimony from Barnes for Forest Management Plan](#), Agenda Item 9
- (13) Handout, [Oral Written testimony from Arkin for Forest Management Plan](#), Agenda Item 9
- (14) Handout, [Call In Written testimony from Lynn for Forest Management Plan](#), Agenda Item 9
- (15) Handout, [Written testimony from Anderson for Forest Management Plan](#), Agenda Item 9
- (16) Handout, [Written testimony from Childress for Forest Management Plan](#), Agenda Item 9

- (17) Handout, [Written testimony from Eady for Forest Management Plan](#), Agenda Item 9
- (18) Handout, [Written testimony from Endicott for Forest Management Plan](#), Agenda Item 9
- (19) Handout, [Written testimony from Gannon for Forest Management Plan](#), Agenda Item 9
- (20) Handout, [Written testimony from Gray for Forest Management Plan](#), Agenda Item 9
- (21) Handout, [Written testimony from Hedrick for Forest Management Plan](#), Agenda Item 9
- (22) Handout, [Written testimony from Miller and Lyon for Forest Management Plan](#), Agenda Item 9
- (23) Handout, [Written testimony from Russo for Forest Management Plan](#), Agenda Item 9
- (24) Handout, [Written testimony from Talberth for Forest Management Plan](#), Agenda Item 9
- (25) Handout, [Written testimony from Todd for Forest Management Plan](#), Agenda Item 9
- (26) Handout, [Written testimony from Walsh for Forest Management Plan](#), Agenda Item 9
- (27) Handout, [Written testimony from Westbrook for Forest Management Plan](#), Agenda Item 9
- (28) Handout, [Written testimony from Wigg for Forest Management Plan](#), Agenda Item 9

In accordance with the provisions of ORS 526.016, a meeting of the Oregon Board of Forestry was held on July 24th, 2018 at the Oregon Department of Forestry Headquarters on 2600 State Street Salem, OR 97310.

Chair Imeson called the public meeting to order at 9:00 a.m.

Board Members Present:

Nils Christoffersen
 Tom Imeson
 Tom Insko
 Mike Rose

Absent:

Cindy Deacon Williams

CONSENT AGENDA:

Mike Rose motioned for approval of the consent agenda. Nils Christoffersen seconded the motion. Voting in favor of the motion: Nils Christoffersen, Tom Imeson, Tom Insko, and Mike Rose. Against: none. With Board consensus, Items A through D were approved.

A. JUNE 6, 2018 MEETING MINUTES

Approval of Board Meeting Minutes.

Action: The Board approved minutes from the June 6, 2018 Board meeting.

B. EMERGENCY FIRE COST COMMITTEE APPOINTMENT

Appointment of one candidate to an upcoming vacancy position on the Emergency Fire Cost Committee (EFCC). Candidate recommended was Chris Johnson.

Action: The Board confirmed appointment of Chris Johnson to EFCC.

C. COMMITTEE FOR FAMILY FORESTLANDS APPOINTMENT

The reappointment of two candidates to the Committee for Forestlands (CFF). Candidates recommended was John Peel and Evan Barnes. Evan Barnes is acting vice chair and was nominated to serve as Chair of the CFF.

Action: The Board confirmed reappointment of John Peel and Evan Barnes to CFF. The Board confirmed Evan Barnes as Chair of the CFF.

D. 2018 BOARD GOVERNANCE PERFORMANCE SELF-EVALUATION

The summary evaluation report served as conclusion to the 2018 annual self-evaluation process for the governance performance measure of state boards and commissions.

Action: The Board approved the 2018 Board Governance Performance Summary Evaluation Report.

ACTION AND INFORMATION:

1. STATE FORESTER, BOARD MEMBER, AND PUBLIC COMMENTS

[Listen to audio](#) MP3 – (24 minutes and 30 seconds – 33.6 MB)

Chair Imeson commented on:

- Executive Session pursuant to ORS 192.660(2)(h) will be closed to the public.
- Public Comment and invited testimony regarding the State Forest Management Plan.
- Thanked Tom Insko for his continuing service on the Board and informed the Board in the near future the hope of two more seats filled.

State Forester Daugherty commented on:

- Fire Season and the Department Incident Management Team deployments on the Graham fire, Lobster Creek fire, Gardner Complex and the unified command with Cal Fire on the Klamathon fire. Current fire season appears to look like a combination of 2013 and 2017 with a large complex fire on the State's protected lands as well as multiple fires on other jurisdictions.
- Agency Initiative, addressing the Department's staff capacity to sustain core agency business while effectively responding to wildfire workloads. Agency facing strain in order to meet the multi-faceted mission to serve Oregonians by protecting, managing and promoting stewardship of their forests to enhance environmental, economic and community sustainability. The Agency Initiative is a comprehensive agency wide Policy Option Package that promotes active management on both the public and private forests to prepare for wildfire season, reducing its occurrence and overall impacts.
- State Forest Management Plan (FMP) is a comprehensive effort, restarted by the Board in April of 2017.
 - Revising the FMP will not solve the Department's financial viability challenge and the Department is evaluating new business models for alternative funding, as well as creating a blue print for the Department's future organization structure to

address the gap between projected revenue and operating cost as an initiative of workforce futuring.

- Tillamook Forest Heritage Trust serves as a non-profit supporting organization to the agency and the State Forests Division, bridging new partnerships, providing new revenue and volunteer coordination to meet the challenges associated with recreation, education and interpretation programs on state forests.
- Leadership and Staff Changes as the Department enters into 2019.
 - Announced Tim Keith and Nancy Hirsh retirements. Expressed gratitude for their dedication to public service and they deserve recognition for their years of committed service. Nancy Hirsch will become the Emergency Fire Cost Committee (EFCC) Administrator, formerly Tim's role, effective January 1, 2019 and will remain the Deputy State Forester through December 2018.
 - Announced the new Board of Forestry Administrator, Hilary Olivos-Rood, who will provide direct support to the Board Members.
 - Expressed gratitude for Megan Ehnle, who stepped up as interim Board support and thanked her for her willingness to serve.

Public Testimony on:

- John Persell, from Private Lands ESA Liability provided oral narration of Mary Scurlock's written testimony ([attachment 1](#)) representing Oregon Stream Protection Coalition for the State Forests Management Plan. The Oregon Stream Protection Coalition is encouraged by the Board's Habitat Conservation Plan on Board managed state forests. Persell asked the Board to conduct a comprehensive evaluation of the existing forest management's high risk sites and debris-torrent streams as they relate to the protection of Endangered Species Act (ESA) aquatic species. Persell requested of the Board to establish a unified policy approach to address stream protection that limits the impacts of both state and private logging on the species protected under the ESA, including salmonids along the Oregon Coast.

Information Only.

2. TILLAMOOK FOREST HERITAGE TRUST
[Listen to audio](#) MP3 – (38 minutes and 28 seconds – 52.8 MB)
Presentation ([attachment 2](#))

Liz Dent, State Forests Division Chief provided introduction and brief history on Oregon Department of Forestry's non-profit partner Tillamook Forest Heritage Trust (TFHT). Dent acknowledged the Trust's role in fundraising, "friend-raising," and cultivating partnerships for the Department's recreation management plan and interpretative center for Tillamook State Forest. TFHT is a critical partner to help with the development in the Department's recreation, education and interpretation programs in state forests.

Ross Holloway, TFHT Executive Director presented on the Trust's background and activities, as well as provide an update on the Salmonberry project. Holloway outlined the various TFHT achievements, including conducting a successful fundraising campaign for the Tillamook Forest Center, which opened in 2006, funding for seasonal employees and an exhibit refresh plan,

administration of a forest education grant program, partnering on the Salmonberry Trail project and completion of the Education Pavilion project. Holloway invited the Board to visit the Tillamook Forestry Center and view the new Education Pavilion in spring 2019.

Holloway outlined TFHT Strategic Plan focus areas for 2017-2019:

- Outdoor Recreation and Salmonberry Trail
- Education and Interpretation Program Support
- Organizational and Board Development
- Financial Management Systems and Processes

Holloway provided a description and history of the Salmonberry Trail project between Banks and Tillamook in Tillamook County. TFHT successfully acquired funding from Tillamook County, Travel Oregon, National Rails-to-Trails Conservancy, and Washington County Visitors Association. Holloway briefed the Board on the three planning phases the Salmonberry Trail is working through, including the current portions of trail being developed in Tillamook, and planned projects in the Manning area. Holloway encouraged the Board to join in a field trip of the Salmonberry Trail as the valley segment planning wraps up this summer.

Nels Gabbert, the Chair of the Board of Trustees discussed the coordination efforts of the Salmonberry Trail project involving a number of communities, constituents and agencies. Gabbert emphasized the importance of outreach and how building momentum in these communities up to critical mass maintains the forward movement of this project, including the integration of new users, staff, and alternative access points into the trail's development. Gabbert reported on the next steps of the project for the Manning Trailhead completion projected this October which will be a kick off to a fundraising campaign for the development of a nine mile loop, a portion of which will be the existing Banks/Vernonia trail.

State Forester Daugherty invited Liz Dent to briefly describe on how restructuring of the Division's workforce will affect interactions with the TFHT. Dent stated the Board of Trustees are all volunteers who build partnerships in communities to help fund State Forests projects and the proposed two State Forest's positions will help unify recreation staff under one manager, as well as concentrate efforts on public outreach and partnership development.

Board Member Christoffersen asked about the age groups of students who partake in the TFHT education and interpretation program. Holloway identified the students are from K-12, principally 3rd through 6th grade, all curriculum meets state standards, and topics range from wildlife to forestry. Board Member Insko asked if TFHT considered joining the ONREP outdoor recreation group. Holloway stated this is a great resource for outdoor education curriculum and TFHT is a participating member of the group. Board Member Christoffersen asked an additional question regarding new user onboarding and including equitable access to the trail design. Gabbert stated TFHT has challenged the operative biases in conceptual trail designs by crafting four new user lens for the trail, and then they consider the different requirements or facilities that would benefit the users trail experiences. The Trust is attempting to raise funds for an equity study of new trail users to help TFHT understand the different obstacles they encounter and ameliorate these concerns for new users.

Public Testimony: None

Tom Insko motioned to endorse the focus areas, goals, objectives, and actions described in the Tillamook Forest Heritage Trust Strategic Action Plan. Mike Rose seconded the motion. Voting in favor of the motion: Mike Rose, Tom Insko, Nils Christoffersen, and Tom Imeson. Against: none.

Action: The Board endorsed the focus areas, goals, objectives, and actions described in the Tillamook Forest Heritage Trust Strategic Action Plan.

3. COMMITTEE FOR FAMILY FORESTLANDS ANNUAL REPORT
[Listen to audio](#) MP3 - (26 minutes – 35.7 MB)

Kyle Abraham, Private Forests Deputy Chief introduced three committee members who are forest land owners and are a standing advisory group to the Board who will present the Committee for Family Forestland (CFF) [Annual Report](#). Abraham stated the Committee’s desire to improve services and provide avenues to raise public awareness of the role that family forestlands play in maintaining an economically, socially and ecologically healthy forest environment.

Evan Barnes, Acting Chair of CFF and Southwest Oregon Family landowner representative on the committee, provided personal background information and overview of CFF members. Barnes offered CFF’s help to advise the Board as they entertain any regulation, policy or law in the coming year. Barnes highlighted the topics of CFF’s 2018-2019 work plan listed in CFF Annual Report, for these topics involve many, most, or all family forestland owners in the State.

Gilbert Shibley, Landowner at Large on the committee, provided personal background information and his family’s goal for sustainable land planning and forest management.

Shibley expressed keen interest in Siskiyou Streamside Monitoring Project area in Eastern Oregon and connected the small woodland owners of these ecologically diverse areas are key to successful stewardship. Shibley commented how wildfire and smoke intrusions are a growing issue for landowners, then identified some successful efforts made by the Department to address smoke management and fire protection for landowners. Shibley appreciated hearing about the Department’s coordinated strategic initiative for agency-wide funding, Shibley emphasized how slash burns in colder months could offset the fuels accrued in the warmer months within regulations and hopes the Board aligns with this option as a way to prevent future fires.

Bonnie Shumaker, Northwest Oregon Family landowner representative on the committee, provided personal background information and shared her goal of maintaining family forestland continuity. Shumaker provided history on forestland protection and applauded the successful retention of Oregon forests. Shumaker commented that this goal was met by restricting development, however identified a new emerging issue regarding aging ownership of forest and farm lands. Shumaker shared statistics on Oregon landowners citing the need for assistance on forest and farm lands from family members, which is leading to and the intergenerational land transfers. Shumaker recommended incentivizing intergenerational transfers and allow second dwellings to be built on forest lots, similar to what is allowed for farm lands but for daily management of forestlands. Shumaker recognized the tendency small woodland landowners face living in the wildland urban interface, which makes them vulnerable to development efforts and careers beyond forest management practices. Growing forestland takes generations and allowing

for a second dwelling to exist on forestland allows for that knowledge to be transferred along with the land. Shumaker asked for the Board to support the second dwelling legislative concept planning to be introduced at the 2019 Legislative Session.

Barnes closed by acknowledging the efforts of CFF's multiple partnering organizations who helped make CFF's outreach efforts successful.

- American Forest Foundation
- Oregon Forest Resources Institute
- Oregon Small Woodlands Association
- Oregon Tree Farm System
- OSU College of Forestry and Extension

Board Member Christoffersen asked if there are other rules that regulate second dwellings built on farmlands that would apply to forestlands, and whether the rule limits this to family members only. Shumaker did not have the rules in front of her, could solely comment on the dwelling must reside within the parcel/lot of primary dwelling, pass fire safety regulations, and second dwelling must be inhabited by a family member.

State Forester Daugherty shared the Department's original concerns with urban interface expansion in regards to smaller parcels, such as one or two acre lots, and asked if CFF discussed acreage limit for intergenerational transfers. Shumaker responded that CFF did not finalize an acreage limit, merely notated the second dwelling would apply to a minimum of 80 acres up to 160 acres. Then Shumaker shared the latest Washington County survey of small woodland owners, definable by 5 – 5000 acres, and the average woodland owner had 50 acres. Barnes chimed in and stated this is not meant as a development tool and succession is critical for the CFF's mission of family forestland continuity.

State Forester Daugherty recommended for CFF to bring back the polished concept to the Board for endorsement at a future Board of Forestry meeting and that this concept is consistent with the goals of the Department.

Mike Rose motioned to accept the Committee for Family Forestlands Annual Report and consider the Committee's policy recommendations. Nils Christoffersen seconded the motion. Voting in favor of the motion: Mike Rose, Tom Insko, Nils Christoffersen, and Tom Imeson. Against: none.

Action: The Board accepted the Committee for Family Forestlands Annual Report and the Committee's policy recommendations.

Break.

4. [FOREST TRUST LANDS ADVISORY COMMITTEE TESTIMONY](#)
[Listen to audio](#) MP3 - (6 minutes and 27 seconds – 8.87 MB)

Tim Josi provided oral and written testimony ([attachment 3](#)) as a member of Forest Trust Lands Advisory Committee (FTLAC), not on behalf of FTLAC trust counties, and on behalf of Tillamook County Board of Commissioners. Josi paraphrased the Board of Commissioner's written testimony, stating the Forest Management planning process is flawed because alternatives

were not provided and asserted ‘reviewing alternatives is a prudent way of making decisions.’ Josi concurred with the Board’s request for the Department to provide measurable objectives, however does not agree with the Department’s response to the Board’s request by adding measureable outcomes and quantifiable targets, because each strategy needs to include more specific outputs along with their impacts. Josi urged the Board ‘to reconsider the approach with the Guiding Principles document,’ to consider making the document less broad, to amend the Forest Management Plan to include the terms of obligations to the Trust Counties that sustain the rural communities livelihood.

Information Only.

5. 2018 FIRE SEASON UPDATE
[Listen to audio](#) MP3 - (22 minutes and 30 seconds – 30.9 MB)
Presentation ([attachment 4](#))

Ron Graham, Fire Protection Division Policy Deputy Chief and Teresa Alcock, Fire Program Analyst presented the 2018 Fire Season weather conditions, current outlook, wildfire progression and coordinated response.

Graham stated current outlook is worse than initially projected, progression of the wildfire potential came earlier than anticipated with ground conditions in play up one month ahead than initially prepared for in past years, especially for the month of July. Wildfire potential growing throughout the summer in the State with August and September months boding to be a challenge. Fire season will not end unless significant weather changes occur to provide relief for ground efforts. Currently, 80 percent of the State is in drought status, which hasn’t occurred since 2015. The weekend of July 14 through 16th there was a widespread lightning event with over 2000 lightning strikes which kick started over 200 fires, and potentially more as these fires traverse the landscape initiating other fires on private, state and BLM lands.

Graham reported there are a significant number of fires on the landscape and growing, 44% more fires in 2018 versus 2017 and a number of acres burned are at a 240% increase in 2018 versus 2017 over a 10 year average with fire costs to date approaching \$10,000,000. Graham continued, reporting on some of the large fires in the Oregon Landscape:

- Graham Fire near Sisters
- Lobster Creek Fire near Gold Beach
- Substation Fire near Moro and nearby Memaloose fire in the Gorge
- South Umpqua Fire Complex
- Silver Creek Fire
- Garner Creek Fire Complex
- Hendrix Fire
- Klondike Fire

Graham provided a statewide briefing map and the Department is up to three FEMA fires to date with most active area is in southern Oregon. Smoke impacting air quality, and air drones have been deployed to obtain clear views for safe aviation operations. Smoke protocol in place, and multiple agencies are coordinating with impacted communities to keep the public informed. Only

silver lining are that live fuel moistures are not at critically low levels, but this will change as the summer progresses and humidity drops. Graham recognized the utilization of the Northwest compact players, including:

- two heavy air tankers,
- Saskatchewan lead plane,
- National Guard,
- two Chinook bucket helicopters,
- Lakota helicopter on mapping and intelligence,
- HH60 Blackhawk helicopter for medivac, and
- 80 personnel providing traffic assistance.

Graham acknowledged additional resources coming from North Carolina, Florida, Michigan, and other neighboring states in anticipation for preparedness level five, as well as the deployment of the Department's draw down plans and the continuing efforts of the Department's relational coordination with their partners.

Public Testimony: None

Information Only.

Lunch.

6. EXECUTIVE SESSION

Chair Imeson proceeded with the formal Executive Session announcement.

The Board of Forestry entered into Executive Session for the purpose of consulting with legal counsel regarding the Board's legal rights and duties in regards to current litigation or litigation likely to be filed [ORS 192.6600(2)(h)].

No decisions were made during Executive Session. The Board exited the Executive Session and reconvened meeting.

Information Only.

7. AGENCY BUDGET DEVELOPMENT AND REQUEST

[Listen to audio](#) MP3 – (12 minutes and 1 second – 16.5 MB)
Presentation ([attachment 5](#))

Bill Herber, Administration Services Division Chief and James Short, the Department's Budget Director presented how the policy option packages presented in the past a Policy Option Package (POP) overlay with the Department's core budget outlined in the Department's Agency Request Budget (ARB).

Herber provided a quick overview of the budget process, and how the approved ARB contributes to the Governor's Budget and eventually the Legislatively Approved Budget (LAB).

Herber reported on the Department's approved budget for biennium 2017-2019 by program with total budget roughly half a billion dollars and under the General Fund by program, total allotment is approximately 96 million. Under both budget descriptions, Fire Protection is the highest funded program. Herber noted the Agency Administration program 2017-2019 budget reduction as Debt Services increase in the 2019-2021 budget as the process transitions from purchase to debt service bonding for the Elliot State Forest. Herber presented the program areas by General Fund which includes fire costs in addition to the Department's core operational budget.

Herber briefly touched upon the Current Service Level (CSL) by program area for the upcoming biennium 2019-2021 with the requested budget to maintain the Department's core programs projected for 379 million. Herber included how a POP can enhance the Department's core business and the 2019-2021 POP requested is 50 million. If legislation approves the Department's POP combined with the Department's CSL budget, the total Agency Request Budget comes to 430 million dollars.

Herber drew a comparison between the 2017-2019 LAB and the 2019-2021 ARB by fund type. Highlights included:

- *General Fund* increases 80% due to the Agency Initiative (POP) and the Elliot forest bond
- *Lottery Fund* remains the same
- *Other Funds* decreases 21%, due to the purchasing piece from the Elliot State Park
- *Federal Fund* increases 5%
- *All Funds* decreases 4% as part of the budget shift from the Elliot State Park sale
- Increase 63 positions in the Department's ARB, equating to 55 FTE across the organization and throughout the field.

Herber pledged to keep the Board and the Department's stakeholders apprised on any update to the ARB, as well as the progress of the agency's policy option requests.

Board Member Insko asked if the Department does a minus five, minus ten to formulate the agency's budget. State Forester Daugherty commented that the Department does a 10% budget reduction as part of the Agency Request Budget process. The number one goal behind the Agency Initiative POP was to increase the Department's capacity and to minimize the potential impacts to current programs capacity. Some of the reductions were around the Federal Forest Restoration, expenditures associated with Oak Death, and deduction of 17 FTE positions.

Public Testimony: None

Mike Rose motioned to approve the 2019-2021 Agency Request Budget (ARB), approve, in concept, the Board letter of transmittal to the Governor, authorize the Board Chair to sign the letter following final drafting and direct the department to submit the Board letter concurrent with the 2019-2021 ARB to Department of Administrative Services by the August 31, 2018 deadline. Nils Christoffersen seconded the motion. Voting in favor of the motion: Mike Rose, Tom Insko, Nils Christoffersen, and Tom Imeson. Against: none.

Action: The Board approved the 2019-2021 Agency Request Budget (ARB), and in concept, the Board letter of transmittal to the Governor. The Board authorized the Board Chair to

sign the letter following final drafting and directed the Department to submit the Board letter concurrent with the 2019-2021 ARB to Department of Administrative Services by the August 31, 2018 deadline.

8. **HEARINGS BEFORE THE BOARD**

[Listen to audio](#) MP3 – (9 minutes and 22 seconds – 12.8 MB)

Tim Holschbach, Fire Prevention and Policy manager presented on five landowners who have requested a hearing to appeal their land designated tax lots. These landowner tax lots were added to the county forest patrol assessment rules in Yamhill and Lane counties assessed by respective county forestland classification committees.

Holschbach listed the five landowners:

- Jered Evans in Lane County
- Randy Rasmussen in Lane County
- Greg Reid in Lane County
- Rocky and Dorothy Losli in Yamhill County
- Steven and Diana Shefcheck in Lane County

Holschbach provided brief overview of forestland assessment process and statute ORS 477.250 (2) onus to landowners regarding notification, process of appeal and hearing before the Board. For the landowners who notified the State Forester with their appeal, they met with the local Department's district personnel to discuss their tax lot assessment. Steven and Diana Shefcheck withdrew their appeal after consulting with the Department on April 25, 2018. The remaining four landowners communicated with their local the Department districts and were not satisfied with the information exchanged, therefore requested a hearing in front of the Board.

Holschbach reviewed the letters received by the State Forester and the tax lot assessment requirements. Holschbach stated for each case, the tax lots met the requirement to be assessed as forestland based on the following criteria.

- Land has been classified as forestland by a county classification committee,
- The owner of the land, acre(s) and tax lot number has been correctly identified, and
- The owner did not provide a protection plan approved by the Board on their own or through membership in a Forest Protective Association.

Holschbach concluded that the properties in questions are not exempt from being assessed for fire protection by the State Forester or by a rural fire protection district. ORS 477.210 requires the State Forester to provide fire protection to forestland owned by the appellant landowners and each county assessor must collect the cost of that protection, per ORS 477.270.

Chair Imeson confirmed with Holschbach the Board's obligation to either remand the matter back to Department staff for further review of the orders and prepare revised orders as appropriate, reject any or all of the proposed orders presented and direct the Department to prepare different orders, or adopt one or more of the proposed orders as the Board's final orders.

Chair Imeson addressed the public asking if there was anyone who would like to provide in-person testimony. State Forester confirmed there was no one signed up to appear in front of the Board.

Board Member Insko commented that the landowner's rebuttal to the forestland tax assessment was more in regards to the classification process and is not consistent with the Board's decision-making role. Insko asked if the Department can provide clarification in their communications with landowners around classification for this is not administered by the Board. Insko asked if there is something the Department is missing in the communication process with the landowners, as this is a repeated issue that appears in front of the Board. Holschbach responded by describing the scope of the Department's notification using Lane County assessment as an example, out of 5631 lots added to the assessment roll there were 4 appeals. Within the notice the landowners are provided the following information:

- Why they are being assessed
- Where the classification process will lead them
- The actions taken by the Department after the classification is determined

State Forester Daugherty asked if landowners were informed of the appropriate time to appeal within the overall process, and had there been an increase of interest to participate in the process. State Forester recalled that the Department had partaken in a lot of outreach efforts. Holschbach stated the Department held a lot of public meetings to inform the public, the local district offices fielded questions from the public regarding their notification and the assessment meetings which are separate from the public meetings have had a lot more participation by the public.

Board Member Rose commented that the Board is hearing the same arguments presented from past landowners, even with the increased public outreach and is at a loss of what can be directed further by the Board to help the public better understand the overall process. State Forester reflected upon the Lane County example, noting that the improved public outreach process appears to have impacted the number of appeals, commenting how the increased engagement on the district level has helped by better explaining the overall process to the landowners. State Forester Daugherty described over the years this issue has been reviewed and feels the Department is doing better to get the public to better understand the process with less than a tenth of one percent of misses.

Public Testimony: Written testimony provided by Jered Evans ([attachment 6](#)) in response to the classification of his property as forestland. Evans concerned with the forestland taxation process in Lane County were not assessed on an individual basis and private land owners were on the decision-making board, which could be seen as a financial incentive to include more properties into the tax assessment area.

Tom Insko motioned to adopt the proposed final orders as written for the following landowners: Jered Evans, Randy Rasmussen, Greg Reid, Rocky and Dorothy Losli, additionally Steven and Diana Shefcheck. Mike Rose seconded the motion. Voting in favor of the motion: Mike Rose, Tom Insko, Nils Christoffersen, and Tom Imeson. Against: none.

Action: The Board adopted the proposed final orders as written for the landowners named: Jered Evans, Randy Rasmussen, Greg Reid, Rocky and Dorothy Losli, additionally Steven and Diana Shefcheck.

Break

9. STATE FORESTS MANAGEMENT PLAN
[Listen to audio](#) MP3 – (2 hours, 7 minutes and 56 seconds – 43.9 MB)
Presentation ([attachment 7](#))

Chair Imeson reminded everyone there will be invited testimony with two 15 minute panels on the Forest Management Plan topic following the staff presentation, and then public comment that is not to exceed the allotted 30 minutes.

Liz Dent, State Forests Division Chief presented on Forest Management Plan (FMP) along with State Forests policy analyst, Justin Butteris.

Dent reviewed the objectives of State Forest's presentation as a revisit to the material presented at the April 25th Board meeting of the impacts analysis, set of draft guiding principles with revisions, and measurable outcomes. At the April 25th meeting, the Board Members discussed the Draft Guiding Principles but did not discuss the Measureable Outcomes or Impacts Analysis. Dent brought back the Guiding Principles with some edits after the April 25th Board discussion along with received stakeholder input, and to review Measurable Outcomes and Impacts.

Dent added the definition of Measureable Outcomes and the other planning terms used by State Forests. Dent defined Measureable Outcomes as 'the quantifiable results of our strategies,' and provided examples of these outcomes as well as notating the companion piece coined Quantifiable Targets. These targets measure progress towards the desired outcome and may be adjusted with new information as part of the adaptive management process.

Dent commented on the Impacts Analysis framework is a communication tool that would summarize results of any analysis State Forests conducts and then Dent provided a list of methods utilized to evaluate an impact dependent upon what element they are analyzing. Dent referred to Table 2 in State Forests Staff Report, this framework would highlight the outcomes, which is a conceptual change not a major revision to the Impacts Analysis.

Chair Imeson asked follow up to a question posed earlier in the day about the lack of specificity on the strategy that was used to determine the impact symbols similar to the example posed in Table 2 of the State Forest's Staff Report. Dent stated that the framework was constructed to be a quick reference communication tool for the Board, the symbols and their size are a visual demonstration on the overall affect for every strategy list, which every impact is informed by an analysis conducted. State Forester Daugherty added that these symbols are an attempt to inform the Board of the high impact with high certainty decisions in focus for the Department. Dent followed up with the intent of the Impact Analysis is to compare the proposed plan versus the current plan.

Dent explained the [Draft Guiding Principles](#) were revised to include April 25th board discussion remarks, stakeholder input, and the subsequent notes provided by the Board as well. Dent stated input was received for many of the principles but planned to discuss four revised principles with substantive changes and review the addition of a new principle. Dent highlighted:

- Principle #3 – Financial Viability
- Principle #4 – Social Benefits

- Principle #8 – State and Federal Laws
- Principle #10 – Cooperative Efforts
- Principle #11 – Climate Change

Dent closed by offering the Guiding Principles and the plan itself should reflect contemporary forest conditions and management needs, conservational concepts and social expectations. Dent emphasized that the plan is geared to be forward looking, integrative of past guidelines with opportunity for new guidelines, and long-lived. Striving for a living document that is succinct and less redundant with clearly stated policies and strategies in simplified language.

Board Member Rose reflected upon the past fire seasons and addressed the rising need in personnel staff for base operations, then asked Dent if this plan would not only stabilize State Forests Division, but potentially bring back full time employees. Dent referred back to the State Forester’s opening comments, as State Forests Plan has a three-pronged approach of policy changes, business improvements, and diversification of revenue streams to stabilize the division financially. Dent stated the State Forest Plan revisions address whether the Department has the right FMP to deliver on GPV in a financially responsible way over whether they can rehire staff or fund a number of employees. Dent does not foresee State Forests rebuilding their staff in the near future. Dent finished by addressing whether the Department has enough staff for fire season, stating ‘no,’ and then emphasized the importance of the Agency Initiative, which will help the Department bring more capacity to the agency in order to fulfill the individual division’s core business as well as to have adequate staffing levels for the extended fire seasons. Board Member Rose responded to Dent, by commenting on the last iteration of the FMP, one of the goals was to rehire the staff in State Forests, and Rose stated how important this goal was.

Board Member Insko explained he did not attend the April 25th, therefore does not have much context behind the origin of Guiding Principle #11, but queried the Board as well as those who are providing public testimony, how critically important climate change is to include as standalone principle versus being a component of an existing principle, like Adaptive Management.

Dent responded acknowledging how stakeholder input helped bring the issue of climate change to the FMP and is not solely a component to State Forest management. Dent resonated the importance of active thinking and adaptive strategies to achieve the desired outcomes. Dent stated as a small team, they are unable to tackle such a large topic like climate change by themselves.

Board Member Insko requested clarification of the definition of diverse for Principle #4 and the definition of Measureable Outcomes. Dent stated diverse is a description for the variety of jobs not as a description of a workforce. Dent provided the Board the definition, as well as referenced back to *Attachment Three* in the Board’s packet as the document includes the key planning term definitions with examples.

Chair Imeson asked Dent to review Board Member Cindy William’s feedback for Principle #11. Dent paraphrased Board Member William’s notes:

- Recommended expansion of explanatory text or consider deleting the last sentence of the paragraph in regards to the “wood products” text.

- If expanded, consider including other types of carbon storage and other sources of carbon emissions.

Dent commented that the Staff Recommendation for Principle #11 in front of the Board does not include Board Member William's suggestion regarding wood products. Board Member Christoffersen challenged Board Member William's thinking about the role of forest in terms of carbon sequestration and emphasized this issue is larger than the forest itself with its range of impact extends beyond wood products. Board Member Christoffersen recounts past Board meetings sharing past concerns about Forest Management decisions not adequately addressing the broader scope of the economic as well as the environmental impact wood or substitutions could have beyond the forestland boundary.

Chair Imeson asked if any further questions and then introduced the participants of the invited testimony portion of the meeting.

Public Testimony:

- Bob Van Dyk representing Wild Salmon Center provided a presentation, oral and written testimony ([attachment 8](#)) to the Board regarding recommendation, thoughts on planning context and comments on the principles outlined on the State Forests Management Plan (FMP).
 - Van Dyk provided preparatory comment regarding feedback discussed with State Forester post April's Board meeting and in preparation for the invited testimony this meeting.
 - Wild Salmon Center recommendation to table this agenda item because it is not clear whether there is a financial viability goal and a more intensive effort needs to be made to advance the Habitat Conservation Plan (HCP) which may add clarity to State Forests future costs and revenues.
 - Van Dyk asserted the Department is directing staff to prioritize high net return sales, disinvesting from other forest management projects such as thinning or roadway maintenance. Board Member Imeson clarified the context of the Department's direction as a short-term solution to remedy a division in sharp decline of funding and this is more a situational context than a planning context. Van Dyk also introduced articles to the Board regarding climate change in temperate forests, wildfire risk and streamflow decline near Western Oregon plantation forests.
 - Van Dyk commented that the Forest Plan is not the problem, for State Forests to consider solutions outside of the Forest Plan and the FMP does not include a good narrative about why principles are added/removed, which makes it hard for Wild Salmon Center to understand how these principles can get us closer to financial viability and conservation outcomes.
- Dave Ivanoff representing Hampton Lumber provided oral and written testimony ([attachment 9](#)) to the Board for the Forest Management Plan. Ivanoff expressed concern regarding the FMP's use of "vague or ambiguous" language for the drafted principles. Ivanoff requested the Board to instruct the Department to provide adequate specificity to ensure a common understanding of all policies before the Board makes a final decision. Ivanoff asked to include a column titled "predictive changes" to the FMP content table. Ivanoff recommended to the

Board to ask the Department to strengthen the verbiage to include “trust counties” as an integral perspective in the FMP.

- W. Ray Jones representing Stimson Lumber Company provided oral and written testimony ([attachment 10](#)) to the Board regarding the draft of the Forest Management Plan. Jones requested from the Board to direct the Department to provide more specificity on metrics, and for the metrics apply to all components listed in FMP, as well as help further define “harvest levels”. Jones encouraged the Board to direct the Department to adopt a Return on Asset value to the FMP.
- Rex Storm represented Associated Oregon Loggers provided oral and written testimony ([attachment 11](#)) to the Board regarding the State Forest Management Plan. Storm advocated to the board to strengthen the language with clearer articulation and use of metrics in the proposed FMP’s Guiding Principles. Storm urged the Board to “reconsider elevating the posture of growing, harvesting and protecting timber value and revenue” in the FMP principles.
- Seth Barnes representing Oregon Forest & Industries council provided oral and written testimony ([attachment 12](#)) recommending the Board to direct the Department to remove principle #11 climate change from the FMP.
 - Board Member Tom Insko asked W. Ray Jones to clarify Return of Asset value. Jones explained as a financial metric used in the timber industry. Ivanoff added input regarding Greatest Permanent Value and its unclear definition may cause issues later down the road.
 - Chair Imeson posed an alternative question, of whether they would be opposed to the use of general funds to manage State Forests.
 - Ivanoff and Jones would not support legislative approval of general funds to be used for State Forests when there are viable harvesting options available as a sustainable revenue.
- Kathleen Sullivan Clatsop County Commissioner forest representative and representing the county provided oral testimony in support of the Department’s Greatest Permanent Value, forest values, social values and climate change listed in the State Forests Management Plan.
- Lisa Arkin representing Beyond Toxics provided oral and written testimony ([attachment 13](#)) to the Board for the State Forests Management Plan. Arkin stated concern about the State’s reliance on herbicide application as a forest management tool in public state forests and the lack of updating chemical practices in the latest FMP draft.
 - Arkin suggested to the Board to modernize the State Forests management practices to align with federal standards in chemical application with similar forest ecosystems, climate and tree species.
 - Arkin asked the Board to adopt science-based regulations on chemical applications in forest operations to increase public transparency, public health precautions and drinking water protections in state forests.
 - Arkin recommended for the Board to increase buffers to water resources, establish Oregon’s first pesticide buffers to perennial streams, as well as phase out aerial herbicide sprays.

- Arkin urged the Board to direct the Department to modify the FERNS database permitting district foresters and state contractors to upload pesticide applications that notifies subscribers within a 48 hour window, including public disclosure of the type and amount of sprays used in State forests.
- Arkin asked the Board to review other policies and prohibit the use of pesticides that tend to bio-persist in ground or surface waters, especially near drinking water sources and by protected fish spawning or habitat areas.
- Carl Whiting provided oral testimony to the Board on pesticide spraying, sustainable forest management practices and the changing coastal communities landscapes in regards to the State's Forest Management Plan.
- Richard Lynn called in to provide written testimony ([attachment 14](#)) to the Board to share his recommendations on preserving State Forests and protecting them from forest fires through checkerboard harvesting and installing radio beacon equipped smoke detectors.
- Jane Anderson provided written testimony ([attachment 15](#)) to the Board from a rural coastal community perspective, listing concerns of climate change, habitat and wildlife preservation, as well encouraged the consideration of tourism versus industry forestry for an alternative funding option.
- Harold and Jennifer Childress provided written testimony ([attachment 16](#)) to the Board for the Forest Management Plan asking them to establish a standard for sustainable forestland management versus plantation-style practices similar to the logging practices of the timber industry. Childress requested timber industry fees to be changed to adequately support state and county's funding needs.
- Carolyn Eady provided written testimony ([attachment 17](#)) to the Board for the State's Forest Management Plan. Eady sked the Board to take prompt action to decrease carbon emissions and combat global warming by reducing logging transportation. Eady urged the Board to direct the Department to desist from allowing logging operations from limited liability companies and search for alternative methods of financing.
- Gwendolyn Endicott provided written testimony ([attachment 18](#)) to the Board expressing her concerns that the Department is moving closer to an industrial model due to financial crisis, which is in part due to the timber industry no longer contributing taxes to state and county expenses. Endicott urged the Board to seek alternative and creative ways to fund the Department in the Forest Management Plan.
- Linda Gannon provided written testimony ([attachment 19](#)) to the Board asking them to use stronger language to address revenue diversification alleviating the State's reliance on timber harvests, as well provide forest management practices that mitigates climate change and encourages recovery of imperiled species.
- Glenna Gray provided written testimony ([attachment 20](#)) to the Board asking them to diversify revenue streams, provide habitat protection, encourage old growth conservation and balance out carbon pollutions.
- Nancy Hedrick provided written testimony ([attachment 21](#)) to the Board, relaying her concerns about the unsustainable business model the Department relies on through timber

harvest sales versus diversifying their revenue streams. Hedrick encouraged a Forest Management Plan that includes conservation principles, that recognizes the role of forest carbon sequestration and that mitigates global warming by reducing logging levels.

- Jim Miller and Tyler Lyon provided written testimony ([attachment 22](#)) to the Board asking for more comprehensive reform of the Oregon Forest Practice Act to require tree buffers along streams, to ban clearcutting on steep sloped landscapes, to stop using toxic herbicides and to reform the Oregon Harvest tax to benefit communities not the timber industry.
- Francesca Russo provided written testimony ([attachment 23](#)) to the Board encouraging them to preserve the state forests for future generations and to not log more to offset the funding gap the Department is facing, as well as consider alternative funding options.
- John Talberth representing the Center for Sustainable Economy provided written testimony ([attachment 24](#)) to the Board from 18 stakeholders in response to the Oregon Forest Ecosystem Carbon Report project led by the Department and Carbon Policy office. Testimony provided outlines responsive policy recommendations and brief summary on the current forest carbon situation in Oregon:
 - Implementation of permanent conservation areas with forestland owners committing to carbon storage targets and lengthen the rotation for forest plantations.
 - Regulation, monitor and reduce over time the industrial forest practices of timber plantations, steep slope clearcutting, and timber harvest near water resources or sensitive wildlife habitats.
 - Modernizing the OFPA, land use plans and integrates climate change into all aspects of the State's Forest Management Plan.
- Sara Todd provided written testimony ([attachment 25](#)) to the Board to ask the Department to preserve state forests more, to explicitly outline the Department's commitment to carbon sequestration and to the recovery of threatened and endangered species in the FMP.
- Susan Walsh provided written testimony ([attachment 26](#)) to the Board regarding coastal communities' perspective on logging, pesticide spraying, water resource health, and sustainable forest practices. Walsh recommended to the Board to read "The American Wilderness" a novel by John Muir and the "Oregon Coastal Drinking Water Protection Report" published by Oregon Department of Environmental Quality.
- Helen Westbrook provided written testimony ([attachment 27](#)) to the Board supporting a balanced forest plan with policies that harvest timber at sustainable levels restoring endangered species and fish habitats, and decreases the likelihood of forest fires contribution to climate change. Westbrook asked the board to seek out new funding mechanisms.
- Mark Wigg provided written testimony ([attachment 28](#)) to the Board airing his concerns on the seedling forests short rotations, which pose greater risk to the landscape for forest fires and asked the Board to address the risk associated with the change in management practices on industrial forest lands as well as include practices to reduce the fire risk/severity in the Forest Management Plan.

Chair Imeson offered the Department an opportunity to respond to the oral testimony heard.

- State Forester Daugherty commented on the FMP process and asked the Board to adopt the Guiding Principles as a developmental tool for the FMP. State Forester explained that high-level targets do not require specificity as these principles assist in leading the FMP's next steps and metrics for financial viability, conservation and social benefits would be created.
- State Forester Daugherty referred back to his opening comments and reinforced the agency's commitment to diversifying State Forest's revenue streams, embracing new partnerships in ecosystem services, growing workflow efficiencies, and the new FMP's inclusivity of revenue, GPV, financial viability for reinvestments.
- Dent commented on the expansion on the role of the FMP and how it aligns with the Departments planning process, explaining the difference between the FMP and the Annual Operating Plan. Dent discussed how targets are not inclusive to the whole suite of forest activities if they are specific. Dent emphasized FMP is overarching long-term planning document to the 10-year Implementation plan and Annual Operating Plan, that the FMP tiers down both in spatial and temporal scale to achieve mandates set out by statutes/rules.
- Dent remarked on reinvesting and for fiscal year 2019 State Forests plan to reinvest 20% of their net operating income compared to fiscal year 2018.
- Dent further expanded upon Board Member Williams feedback in regards to Principle #11.
 - Williams sought greater clarity on timber land management resilient to disturbance in the context of climate change and the management adaptiveness to climate pressures.
 - Williams requested expansion on the consequences of carbon emissions for harvesting tress through to the milling operation process.

Chair Imeson asked the Board if they would like to see any elements of the FMP Guiding Principles to be modified.

- Board Member Insko offered a Board's perspective, which is in support of guiding principles that are broad, because forest management changes over time and this is an ongoing conversation regarding the defined terms. Insko envisioned the Guiding Principles as a living document that will adapt to include growing metrics available to assess impacts. Insko stated a preference for a flexible system for those managing on the ground can make adequate decisions in alignment with the FMP. Insko acknowledged the stakeholder engagement and appreciated the ongoing input for the FMP and guiding principles. Insko preferred to see the full lifecycle of wood products to be included under Principle #11 and approves of this principle based upon stakeholder's direction.
- Board Member Christoffersen overarching principles are important at this stage, providing more guidance, but yearns for more clarity of what the agency wants to achieve. Stressed the importance of building framework to revisit and adjust the Guiding Principles through the lenses of social, economic, and environmental values with targets as the environment and agency changes. Christoffersen appreciates the ease of the Impacts Analysis framework, but hopes to have the analysis available to

the public for transparency, numerical or otherwise. Dent agreed and suggests that the Impacts Analysis framework may change overtime based upon the usefulness of the tool. Dent closed with the agreement to provide more clarity on what informs the Impacts Analysis at the November 2018 Board meeting.

- Board Member Rose concurred with Board Member Insko comments. Rose extended gratitude to the staff who worked on the FMP and Guiding Principles, as well as the stakeholders who contributed to the overall process. Rose established his support for the Guiding Principles.
- Chair Imeson shared his belief that the Board needs to move forward, the developed Guiding Principles have been created in good effort, acknowledged staff's vigilance to strive for a well-balanced document which allows us the ability to progress forward with adaptation along the way.

Mike Rose motioned to approve the proposed *Guiding Principles* with the financial viability and conservation definitions, approve the definition of *Measurable Outcomes*, approve the *Impacts Analysis* framework, and direct the division to continue with the FMP Work Plan using the *Greatest Permanent Value* and Forest Management Planning OAR's as the basis for further development of the Forest Management Plan. Nils Christoffersen seconded the motion. Voting in favor of the motion: Mike Rose, Tom Insko, Nils Christoffersen, and Tom Imeson. Against: none.

Action: The Board approved the proposed *Guiding Principles* with the financial viability and conservation definitions. The Board approved the definition of *Measurable Outcomes*, approved the *Impacts Analysis* framework, and directed the division to continue with the FMP Work Plan using the *Greatest Permanent Value*.

With no further business before the Board, Chair Imeson adjourned the public meeting at 3:37 pm.

Respectfully submitted,

/s/ Peter Daugherty



Peter Daugherty, State Forester and
Secretary to the Board

HR

Meeting Minutes Approved at the September 5, 2018 Board Meeting.