

Agenda Item No:	A
Work Plan:	Administrative
Topic:	Financial Dashboard
Presentation Title:	Department Financial Report for March, April, and May 2025
Date of Presentation:	June 4, 2025
Contact Information:	James D. Short, Department Chief Financial Officer (503) 302-8478, <a href="mailto:james.short@odf.oregon.gov">james.short@odf.oregon.gov</a>

## **SUMMARY AND CONTEXT**

An executive financial report and summary will be submitted monthly to ensure the Board of Forestry (Board) has up-to-date information for oversight of the Department's financial condition. This report will include the financial and budgetary status of the Department as well as other ancillary topics as appropriate.

## **BACKGROUND AND ANALYSIS**

This consent item is transparent publishing of the Department's transmittal of monthly financial reports to the Board of Forestry. While executive-level in nature, the financial report provides information on various topics that are either germane, or have direct impacts on the financial status of the agency, or other administrative functions of the organization during any given month.

This financial report will continue to evolve. As the Department's reporting ability matures and insights into its operational and administrative work improve, this financial report will reflect those improvements. These improvements could include operational or process improvements or introducing new systems and technologies that enhance the Department's administrative capabilities.

## **NEXT STEPS**

The Board will receive the Department's Financial Report the third week of every month, whether a Board meeting is occurring or not. This will allow the Department to report on the previous month while allowing for the fiscal month closing process to conclude.

## **ATTACHMENTS**

- 1) Department of Forestry Financial Report for March 2025
- 2) Department of Forestry Financial Report for April 2025
- 3) Department of Forestry Financial Report for May 2025



# Oregon

Tina Kotek, Governor

Department of Forestry  
State Forester's Office  
2600 State St  
Salem, OR 97310-0340  
503-945-7200  
[www.oregon.gov/ODF](http://www.oregon.gov/ODF)

April 1, 2025

Sen. Kate Lieber, Co-Chair  
Rep. Tawna Sanchez, Co-Chair  
Joint Committee on Ways and Means  
900 Court St. NE, H-178  
Salem, OR 97301

Re: Oregon Department of Forestry (ODF) - Monthly financial condition report

Dear Co-Chairs,

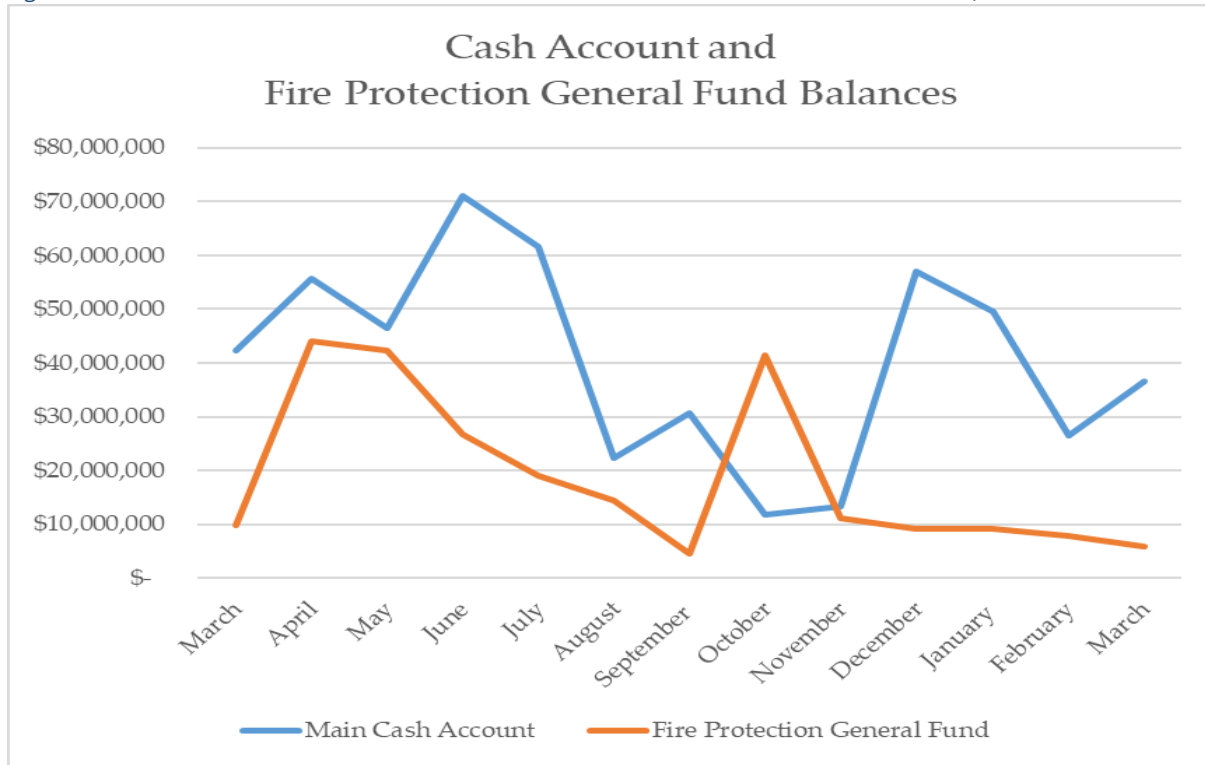
Due to the potential for impacts to ODF's financial condition, the department is monitoring changes in federal funding and staffing and staying closely connected with federal agencies to ensure we have the most current and accurate information possible. Federal funds are about 8% of ODF's 2023-25 biennial budget and, as described further down in this letter, there are considerable fire cost reimbursements from the federal government due to ODF for prior fire seasons.

As of today, we have not received confirmation of any impacts to obligated grants or other federal funding received by ODF. We continue to receive reimbursements from federal agencies for wildfire suppression and other activities. I assure you that ODF is unwavering in its commitment to protect Oregon's forests and will do all we can to limit impacts to Oregonians in the event of changes to federal funding.

### **Cash and General Fund Balances**

As of March 2025, ODF's principal cash account balance was \$36.6 million, and the 2023-25 Protection Division General Fund appropriation balance was \$6 million (Figure 1). Between February and March, there was an increase of \$10 million to the cash account balance, and the Protection Division General Fund balance had a decrease of \$1.8 million.

Figure 1 - Cash Account and Fire Protection/Cash Flow General Fund Balances as of March 24, 2025.



## Financial Projections

As a result of the 2024 Special Session, the department received \$82.1 million General Fund for the remaining net large fire obligation and \$109.4 million for deposit into the State Forestry Department Cash Flow Repayment Fund to aid cash flow for the remainder of the biennium. The receipt of this additional funding allows the department to process remaining vendor payments related to the 2024 fire season as well as reimburse DAS for September through November payroll runs.

Table 1 - Financial Projections through March 24, 2025 (in thousands)

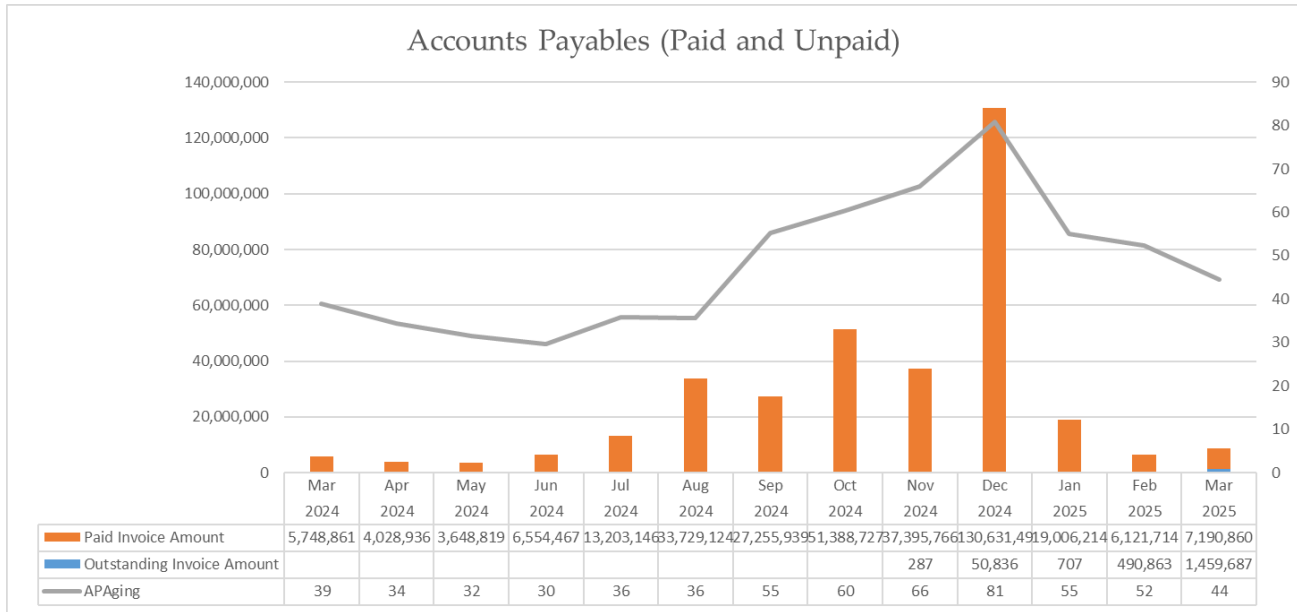
	25-Feb		25-Mar	25-Apr
	Projection	Actual	Projection	Projection
Total Revenue	\$22,261	\$16,804	\$30,803	\$25,418
Total Expenditures	(\$25,461)	(\$23,364)	(\$23,031)	(\$39,994)
Net Total Exp/Rev	(\$3,200)	(\$6,561)	\$7,772	(\$14,575)
Beginning Cash Balance	\$76,270	\$76,270	\$70,336	\$78,107
End of Month Cash Balance*	\$73,070	\$70,336	\$78,107	\$63,532
Less: Dedicated Funds	(\$45,128)	(\$45,336)	(\$46,128)	(\$47,330)
End of Month Main Cash Balance	\$27,942	\$25,000	\$31,979	\$16,202
Available GF Appr	\$13,164	\$15,018	\$13,164	\$12,381
Available Resources	\$41,106	\$40,018	\$45,143	\$28,583

\* Includes reconciliation for non-cash revenue and expenditure transactions.

## Accounts Payable

Department-wide expenditure has slightly increased since the last reporting period (Figure 2), this is consistent with pre-fire season operations.

Figure 2 - Accounts Payable as of March 27, 2025



## Accounts Receivable

Between February and March, there was a net decrease of 1.7 million in the total accounts receivable balance (Figure 3).

Accounts older than 120 days equate to \$12.9 million, or 29.6% of the total balances owed to ODF (Figure 4). Of these accounts, the majority are due from FEMA (\$1.6 million), other federal partners (\$6.9 million), and private parties for cost recovery (\$4 million).

Figure 3 - Accounts Receivable as of March 24, 2025

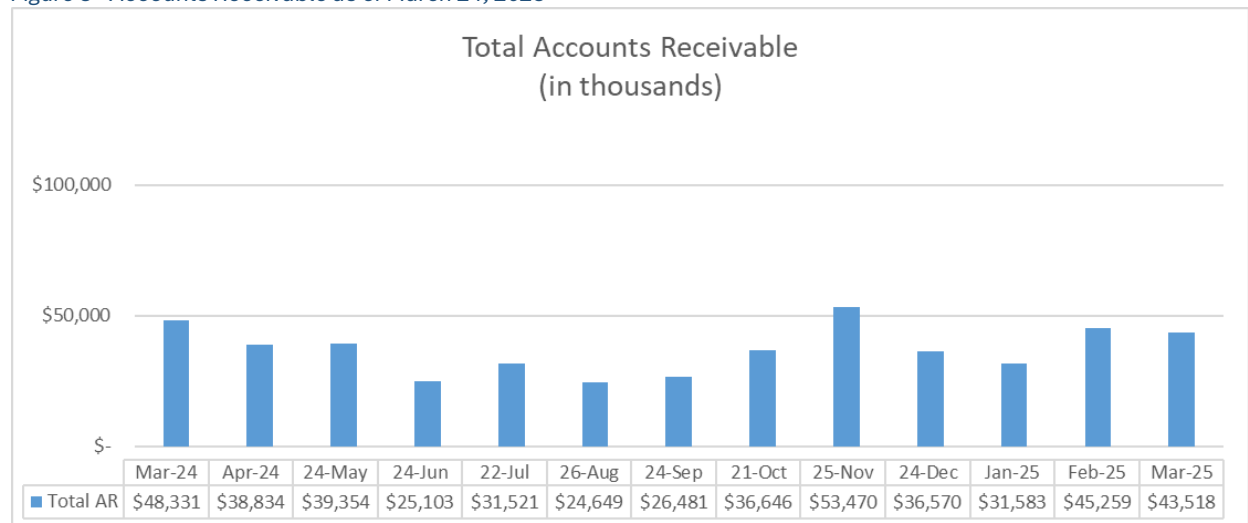
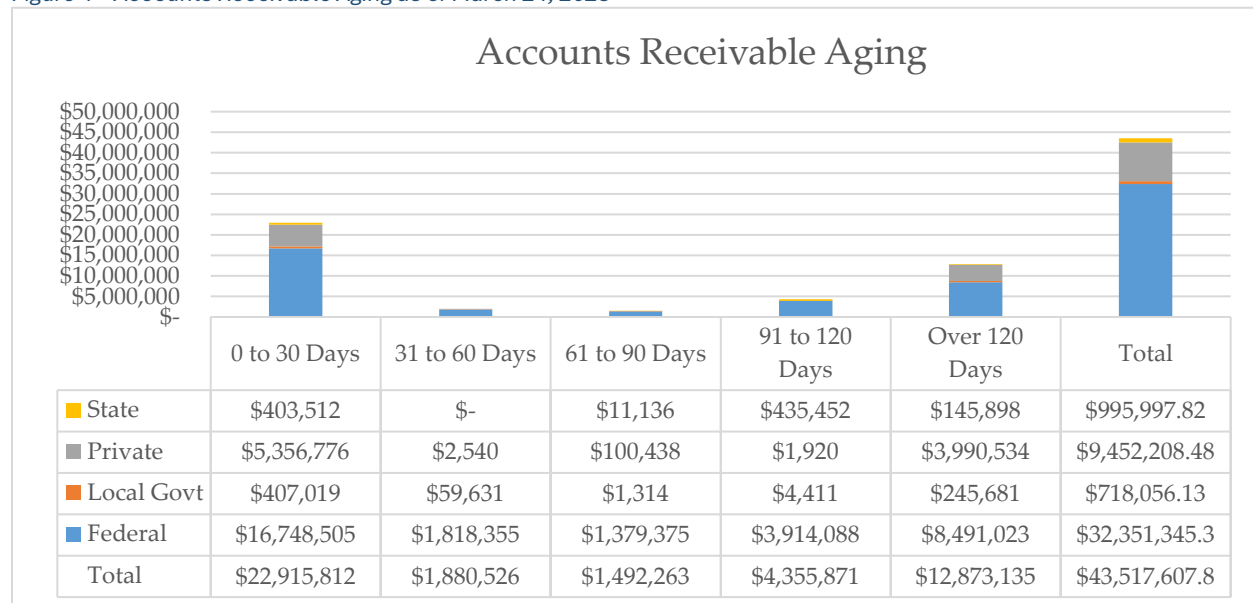


Figure 4 – Accounts Receivable Aging as of March 24, 2025



## Fire Costs

The department recovers some fire costs through two FEMA grant programs; however, not all costs are eligible for FEMA reimbursement. Additional fire costs may be recovered through the fire funding framework, cost-share agreements, and cooperative agreements (separate from large fire), all of which are included in the totals provided in Table 2.

Table 2 – Gross Fire Cost Summary (red indicates estimates – in millions) as of March 26, 2025

Fire Protection Fire Cost Summary							
Fire Season	2019	2020	2021	2022	2023	2024	Total
Fire Costs	33.66	139.85	149.18	53.49	95.09	352.45	823.72
Currently Invoiced	(0.09)	(2.36)	(0.46)	(1.54)	(10.01)	(13.95)	(28.41)
Outstanding to Invoice	(0.45)	(0.87)	(3.05)	(10.17)	(13.87)	(192.45)	(220.86)

FEMA-Public Assistance (PA) grants are awarded to the Oregon Department of Emergency Management (ODEM), which then distributes the funds to ODF. In contrast, FEMA-Fire Management Assistance Grants (FMAG) are awarded directly to ODF, allowing the department immediate access to the funds once they are obligated.

### *FEMA grant applications submitted.*

As of January 22, 2025, 12 grant applications totaling \$4.6 million have been submitted to FEMA. Of this amount, \$1.2 million represents obligated grants pending ODEM audit, review, and distribution to ODF.

### *FEMA grant applications not yet submitted.*

An estimated \$12 million in FEMA-PA and FMAG grant applications (32 applications) have yet to be submitted to FEMA. This estimate includes fire costs from the 2024 fire season.

Additionally, nine FEMA-FMAG applications related to administrative costs (\$332,000) cannot be submitted until all ODF and subrecipient grants have been obligated by FEMA.

A total of 44 FEMA grant applications totaling \$16.3 million are associated with estimated suppression costs. These applications will be submitted to FEMA once all cost-share and fire payment reconciliations are completed.

The department continues to prioritize financial stability and efficient cost recovery efforts. The recent funding received through the 2024 Special Session has significantly improved cash flow, enabling the timely processing of vendor payments and payroll reimbursements. However, outstanding obligations remain, including pending FEMA reimbursements and ongoing reconciliation of fire-related expenses.

We remain committed to working with our federal and state partners to address outstanding accounts receivable. Continued diligence in grant management, cost recovery, and financial oversight will be critical to ensure the department's long-term fiscal health and operational effectiveness.

Sincerely,

A handwritten signature in black ink, appearing to read 'Kate Skinner', with a long horizontal flourish extending to the right.

Kate Skinner  
Interim State Forester

c:  
Legislative Fiscal Office  
Chief Financial Office  
Oregon State Treasury  
Board of Forestry  
Governor's Office



# Oregon

Tina Kotek, Governor

Department of Forestry  
State Forester's Office  
2600 State St  
Salem, OR 97310-0340  
503-945-7200  
[www.oregon.gov/ODF](http://www.oregon.gov/ODF)

May 1, 2025

Sen. Kate Lieber, Co-Chair  
Rep. Tawna Sanchez, Co-Chair  
Joint Committee on Ways and Means  
900 Court St. NE, H-178  
Salem, OR 97301

Re: Oregon Department of Forestry (ODF) - Monthly financial condition report

Dear Co-Chairs,

ODF continues to maintain financial stability with a focus on managing wildfire suppression costs and cooperative agreements. The department has made significant progress in invoicing and collecting funds, while closely monitoring accounts payable and receivable. Expenditures have slightly decreased since the last report, which is typical for this time of year. ODF remains committed to efficient financial operations, including ongoing efforts to manage fire-related expenses and reimbursements.

### Cash and General Fund Balances

As of April 2025, ODF's principal cash account balance was \$56.8 million, and the 2023–25 Protection Division General Fund appropriation balance stood at \$4.3 million (Figure 1). A \$23.7 million wire transfer is being processed for Legacy Grant funds received in April 2025, which will reduce the main Forestry Cash Account to \$33.0 million. The estimated April payroll includes \$7.3 million from the Forestry Main Cash Account, \$1.4 million from the Protection General Fund, and \$1.5 million from the Forest Resources General Fund. County distributions for the third quarter total \$15.2 million.

*Figure 1 - Cash Fund Balances as of April 22, 2025.*

Fund	Fund Title	Balance
02000	FORESTRY CASH ACCOUNT	\$56,763,909.72
11000	FOREST LAND PROTECTION FUND - EFCC	\$8,543,121.64
56000	URBAN FORESTRY	\$30,496.27
58000	FOREST RESOURCE TRUST	\$1,131,574.52
70000	FACILITIES MANAGEMENT	\$13,841,373.18

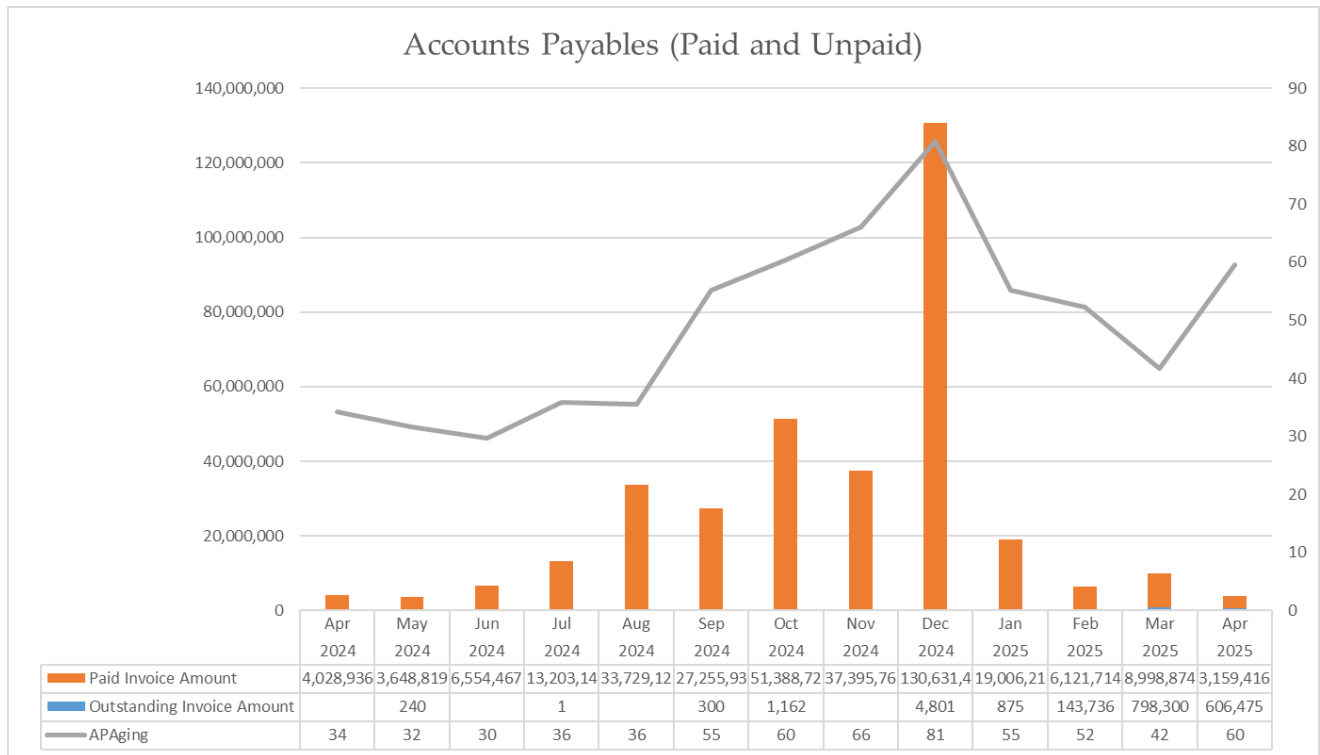
*General Fund appropriations for AY2025 as of 4/22/2025*

Appn	Appn Title	Balance
89905	PRIVATE FORESTS	\$10,553,521.58
89902	EQUIPMENT POOL GF	\$123,983.98
89920	PROTECTION FROM FIRE	\$4,286,357.05
89906	PLANNING BRANCH GF	\$164,352.00

### Accounts Payable

Department-wide expenditure has slightly decreased since the last reporting period (Figure 2), which is consistent with normal operational patterns.

*Figure 2 - Accounts Payable as of April 23, 2025*

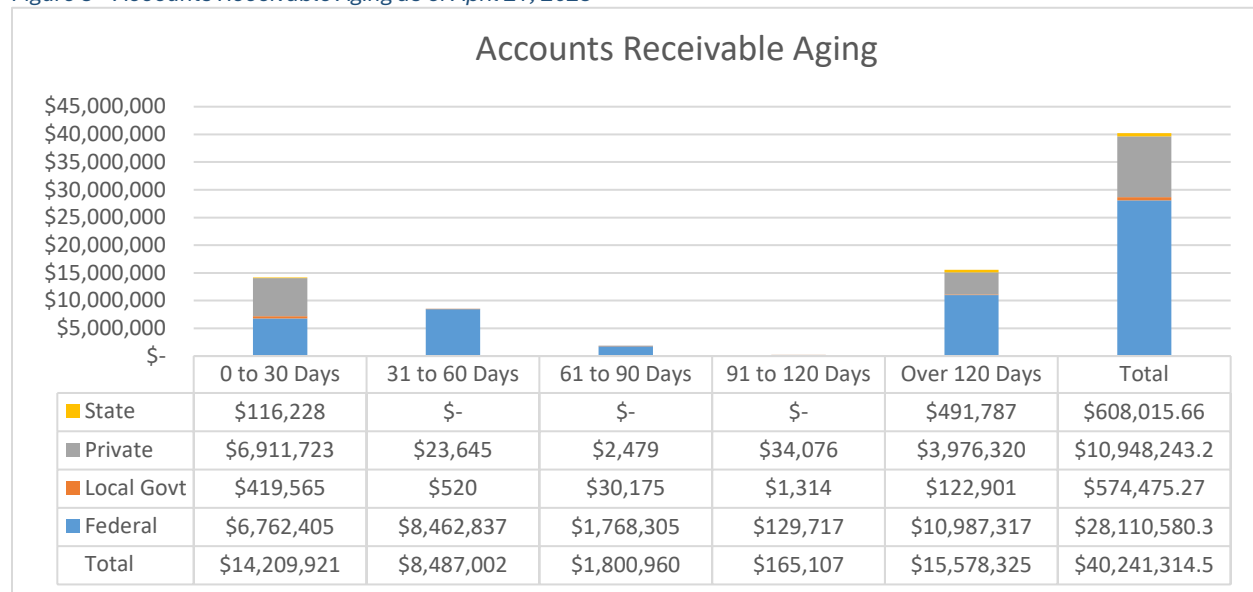


### Accounts Receivable

The agency invoiced \$50 million and has collected \$47.7 million for the third quarter of FY25. The number of outstanding invoices has decreased, totaling 563, with 38% over 120 days past due.



Figure 3 – Accounts Receivable Aging as of April 21, 2025



## Fire Protection Financial Status

### *Outstanding Fire Protection Assets and Liabilities Information*

In addition to monitoring current agency-wide accounts payable and accounts receivable, the department also tracks estimated outstanding assets and liabilities related to the Fire Protection Division. Due to the nature of large fires and cooperative agreements—such as ODF providing resources for fires outside its protection jurisdiction—reimbursement for upfront costs incurred by ODF can take several years. Conversely, delays may also occur in receiving federal bills for resources initially paid for by federal partners, as well as in finalizing cost-share settlements that may result in ODF being billed. The table below summarizes the estimated outstanding assets and liabilities (accounts receivable and payable not yet invoiced to or from ODF).

Figure 4– Estimated Outstanding Assets and Liabilities as of April 22, 2025

Summary of Estimated Outstanding Assets and Liabilities (Costs that have not been fully reconciled or billed)		
Category	Assets (AR)	Liabilities (AP)
Coop Billable	\$21,385,493	\$20,446
Large Fire - Non-Cost Share	\$1,466,764	\$2,126,957
Large Fire - Cost Share	\$122,663,023	\$25,431,255
<b>TOTAL</b>	<b>\$145,515,280</b>	<b>\$27,578,658</b>

Notable updates since the last report include the reconciliation of several large fire cost shares, most significantly the Lane 1 incident, which will result in a \$39 million bill to the Bureau of Land Management (BLM). In early May, the cost share for the Battle Mountain Complex is expected to be reconciled, leading to an estimated \$35 million billing to the U.S. Forest Service (USFS). Both amounts are reflected in the Accounts Receivable (AR) column on the table above, as the final

invoices and reconciliations are still in progress. In addition, over \$4.5 million in cooperative billing revenue has been received, and \$7 million has been billed to the BLM for revenue related to readiness costs under the Western Oregon Operating Plan (WOOP).

### ***FEMA Information***

FEMA Public Assistance (PA) grants are awarded to the Oregon Department of Emergency Management (ODEM), which then distributes the funds to ODF. In contrast, FEMA Fire Management Assistance Grants (FMAG) are awarded directly to ODF, allowing the department immediate access to funds once they are obligated. The FEMA reimbursement process can take several years to complete and finalize. ODF aims to submit all suppression claims to FEMA and/or ODEM within one year following the end of an eligible incident. After submission, the claims undergo extensive auditing by FEMA and/or ODEM before final payments are issued. Administrative claims take longer to process, as all suppression-related expenses must be fully paid before ODF can submit costs related to administrative and financial work associated with FEMA requirements. The table below provides a breakdown of claims by fire year and the status of each claim's payment.

*Figure 5– FEMA/Public Assistance Outstanding Balances as of April 22, 2025*

<b>Summary of Outstanding FEMA FMAG/PA</b>						
<b>Fire Year</b>	<b>Claim Type</b>	<b>Estimate to Invoice to FEMA</b>	<b>Pending Review by FEMA</b>	<b>Amount Obligated by FEMA</b>	<b>Payment Amount Requested</b>	<b>Grand Total Due to ODF</b>
2019	Admin - FMAG	\$0	\$215,943	\$0	\$0	\$215,943
2020	Admin - FMAG	\$85,250	\$0	\$0	\$0	\$85,250
2020	Admin - PA	\$17,017	\$0	\$0	\$0	\$17,017
2020	Fire - PA	\$0	\$297,219	\$84,422	\$1,067,428	\$1,449,069
2021	Admin - FMAG	\$43,950	\$0	\$0	\$0	\$43,950
2022	Admin - FMAG	\$12,000	\$0	\$0	\$0	\$12,000
2023	Admin - FMAG	\$32,500	\$0	\$0	\$0	\$32,500
2023	Fire - FMAG	\$1,000,000	\$3,175,370	\$0	\$0	\$4,175,370
2024	Fire - FMAG	\$25,330,362	\$0	\$0	\$0	\$25,330,362
2024	Fire - PA	\$42,146,788	\$0	\$0	\$0	\$42,146,788
<b>TOTAL</b>		<b>\$68,667,867</b>	<b>\$3,688,532</b>	<b>\$84,422</b>	<b>\$1,067,428</b>	<b>\$73,508,249</b>

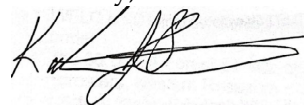
Since the last report, and by early May, several submissions related to the 2024 fire season are expected to be sent to FEMA/ODEM for review. These include smaller Public Assistance projects totaling \$750,000, aircraft prepositioning claims totaling \$950,000, and the first large fire claim, Larch Creek incident—totaling \$7.5 million. These claims are still reflected in the "Estimate to Invoice" column above, as ODF is finalizing the necessary work prior to submission.

## Federal Grants

As of today, ODF has not received any confirmation of impacts to obligated grants or other federal funding. Reimbursements from federal agencies for wildfire suppression and related activities are continuing to be processed. ODF remains steadfast in its commitment to protecting Oregon's forests and will take all necessary actions to minimize any impact on Oregonians should changes to federal funding occur. This quarter, the agency invoiced \$4.3 million and received \$2 million in federal grant reimbursements.

ODF continues to carefully manage its finances while tracking fire-related costs and reimbursements. Cash levels remain stable, and billing and collections are moving forward. Work is ongoing to finalize large fire cost shares and submit federal claims. While the federal reimbursement process can be lengthy, ODF is meeting deadlines and staying on track. So far, there have been no changes to federal funding, and payments continue to be received. The agency remains committed to supporting its mission while maintaining strong financial stewardship.

Sincerely,

A handwritten signature in black ink, appearing to read 'Kate Skinner', is written over a light gray rectangular background.

Kate Skinner  
Interim State Forester

c:  
Legislative Fiscal Office  
Chief Financial Office  
Oregon State Treasury  
Board of Forestry  
Governor's Office



# **Board of Forestry**

## **Public Meeting**

**Placeholder for Department of Forestry Financial  
Report for May 2025**