

Presentation to the 2025 Joint Ways and
Means Subcommittee on Human Services

Office of Developmental Disabilities Services overview

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March 31, 2025

Agenda

- I. **Who we are**
- II. Budget and services overview
- III. Tracking our progress
- IV. Key issues
- V. Policy option packages and legislative concept
- VI. Closing remarks

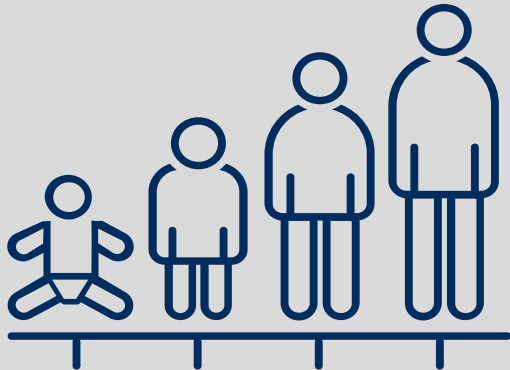
**Office of Developmental
Disabilities Services**



Who we are

The Office of Developmental Disabilities Services (ODDS) leads a statewide system of services and supports for:

- Children and adults with intellectual or developmental disabilities (I/DD).
- Children who are medically involved or medically fragile.



Services across the lifespan



System built on partnerships

Historical reality: Where we have been



Fairview residents circa 1950s

Source: Oregon Public Broadcasting, "In the Shadow of Fairview"



Today: Individuals live in home- and community-based settings

Source: iStock

Our mission

ODDS, partners and the intellectual and developmental disabilities (I/DD) community work together and strive to provide **services, supports and advocacy** that empower Oregonians with I/DD to live **full lives in their communities**.



Our vision

People and families access quality supports that are simple to use and responsive to their strengths, needs and choices, while they **live and thrive as valued members of their community.**



Who is eligible for ODDS services?

Individuals who:

Experience an
**intellectual
disability**
(onset before age 18)

OR

Experience a
**developmental
disability**
(onset before age 22)

OR

For some children under 18
living in their family home:

Meet clinical criteria
as **medically
involved** or
medically fragile

AND

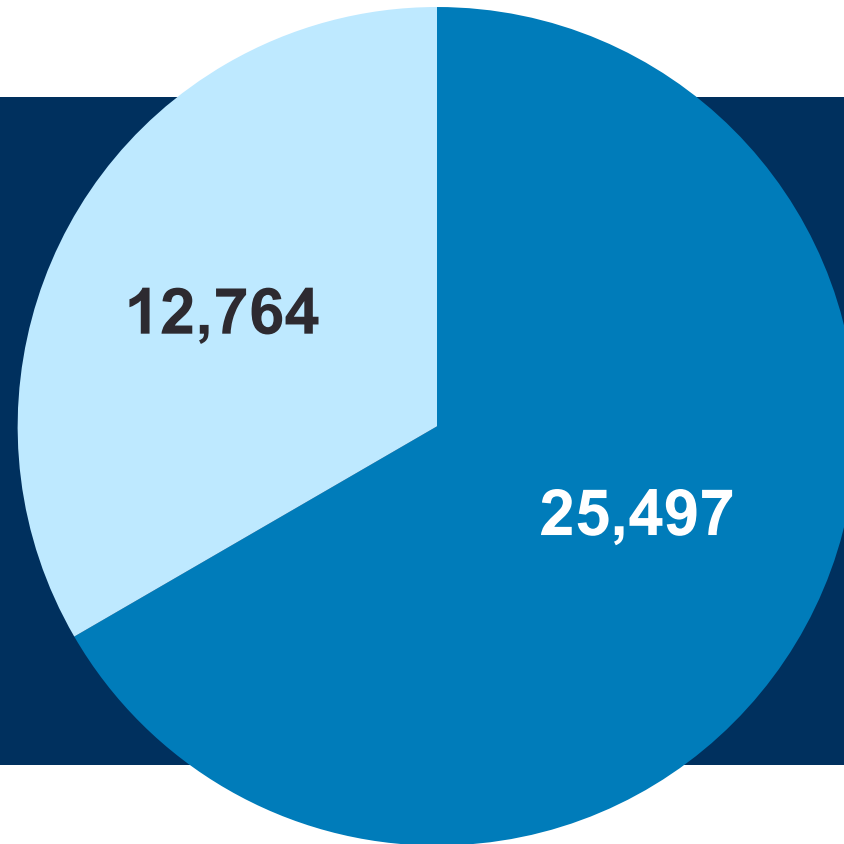
Have limited ability to complete day-to-day activities

AND

AND meet financial and non-financial **eligibility for Medicaid.**

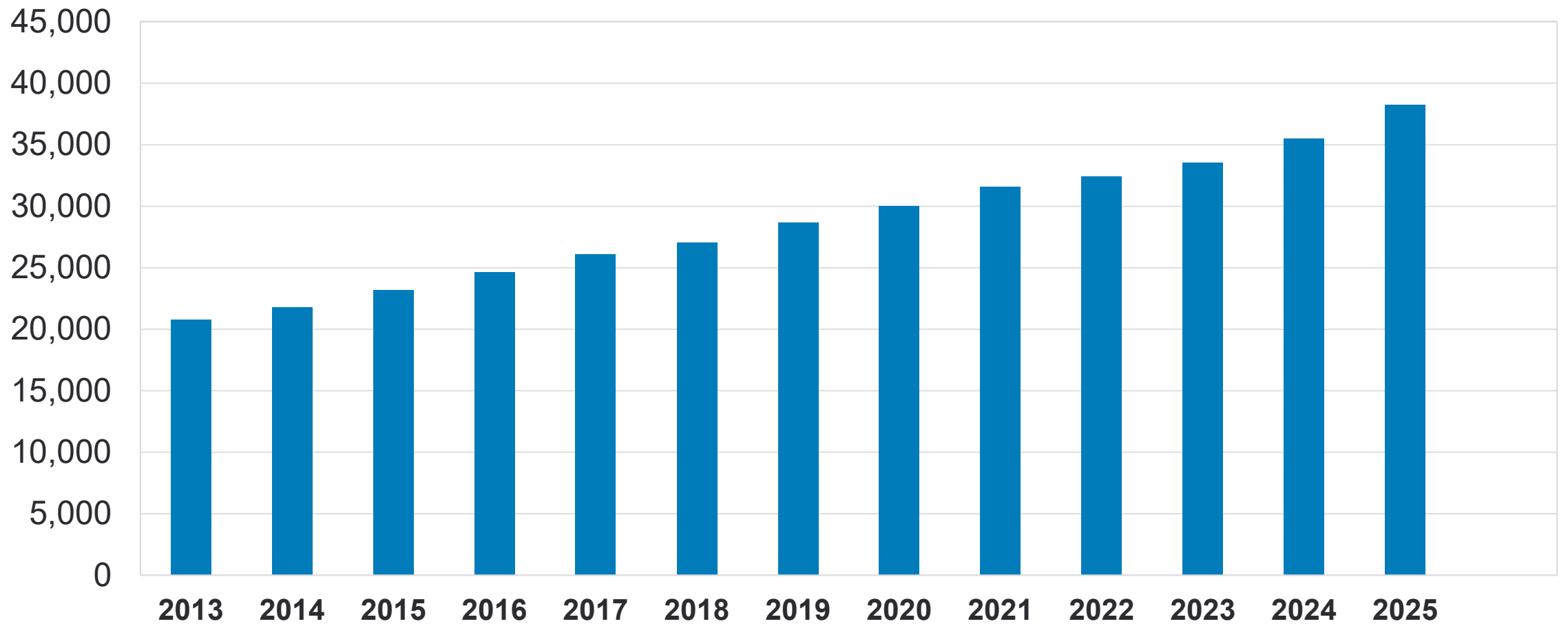
Total enrollment in services

**38,261
individuals**



■ Adults ■ Children

Total enrollment in services: Growth



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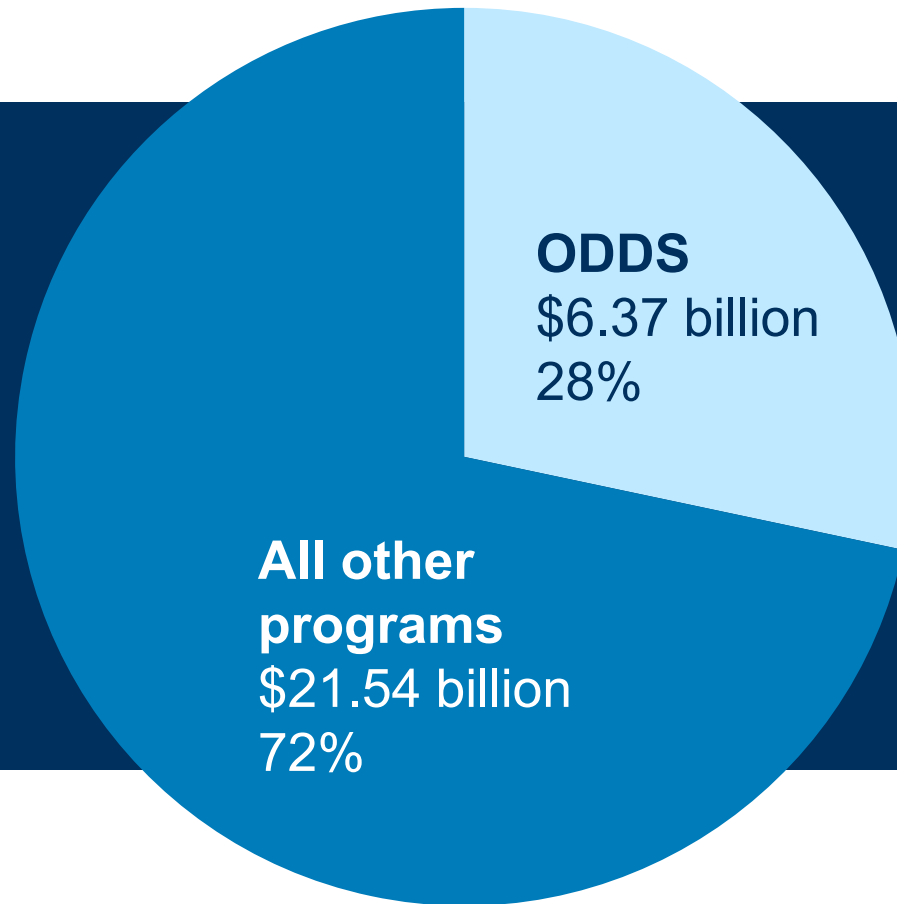
Office of Developmental
Disabilities Services



2025-27 Governor's Budget:

ODDS as a portion of total ODHS budget

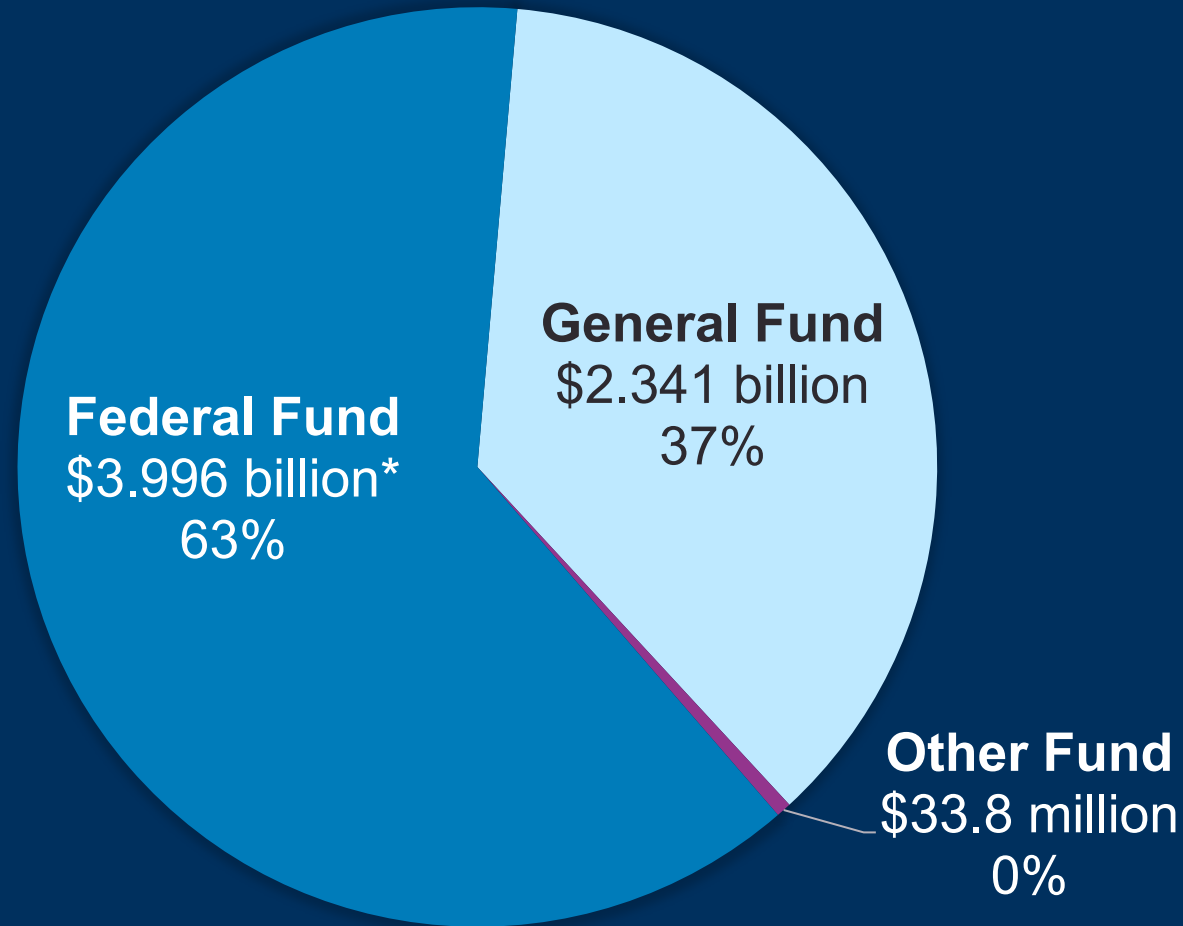
ODHS total budget
\$22.49 billion



2025-27 Governor's Budget:

Total ODDS budget by fund type

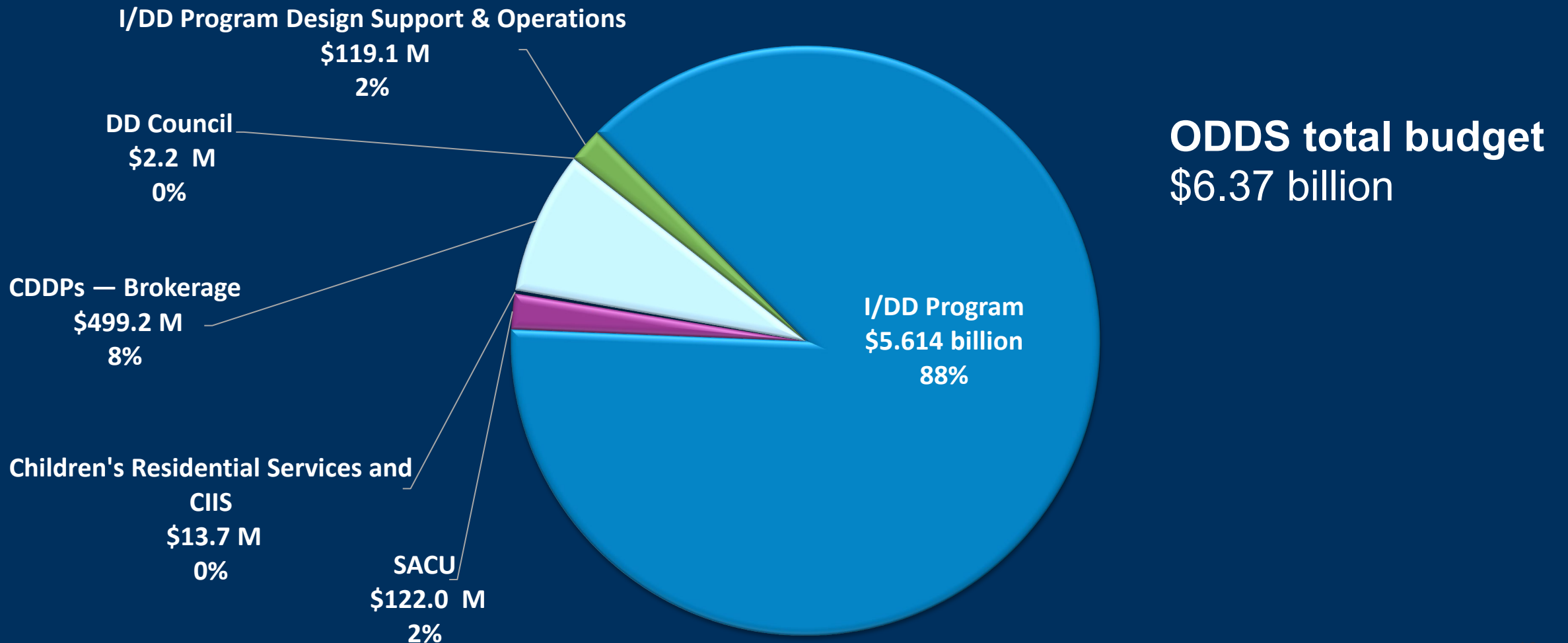
ODDS total budget
\$6.37 billion



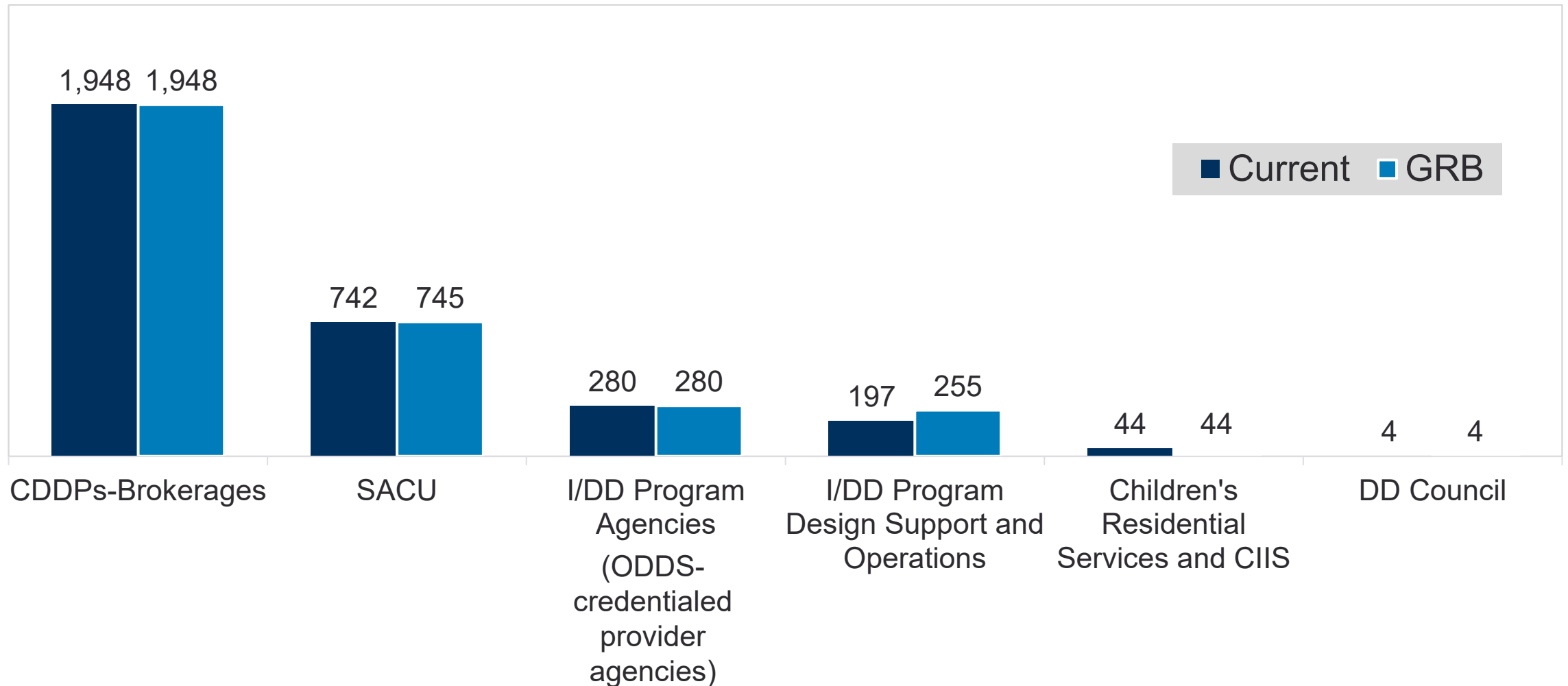
*All federal funds are Medicaid.

2025-27 Governor's Budget:

Total ODDS budget by I/DD program area

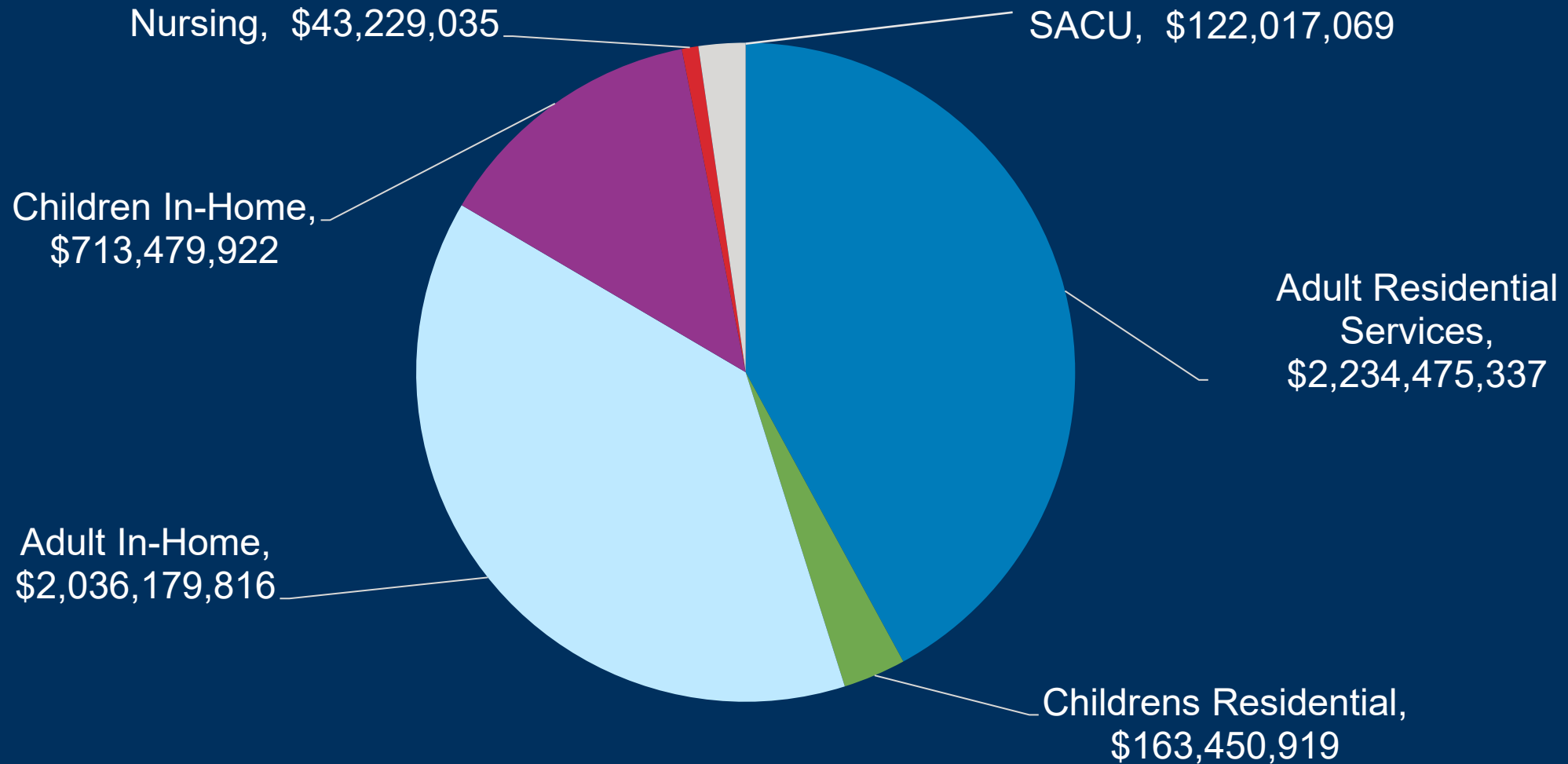


2025-27 Governor's Budget: Positions by program area



2025-27 Governor's Budget:

Main I/DD budget drivers



2025-27 Governor's Budget:

Main I/DD budget drivers: recent growth

| | 23-25 with Fall 24 rebalance | 25-27 CSL | 25-27 GB |
|-------------------------------|---------------------------------|-----------------|-----------------|
| Adult Residential Services | \$1,999,834,295 | \$2,152,989,193 | \$2,234,475,337 |
| Adult In-Home Services | \$1,645,610,633 | \$1,895,015,992 | \$2,036,179,816 |
| Children In-Home Services | \$530,745,388 | \$ 676,758,650 | \$713,479,922 |
| Children Residential Services | \$150,917,813 | \$164,585,063 | \$163,450,919 |
| SACU | \$191,922,101 | \$218,343,553 | \$122,017,069 |
| Nursing | \$44,372,427 | \$43,229,035 | \$43,229,035 |

Context: Key historical changes affecting budget

2019-21

- Children's Residential enter new rate model
- Rate increases for most agency provider services
- PSW wage increase
- 6.2% enhanced FMAP - COVID

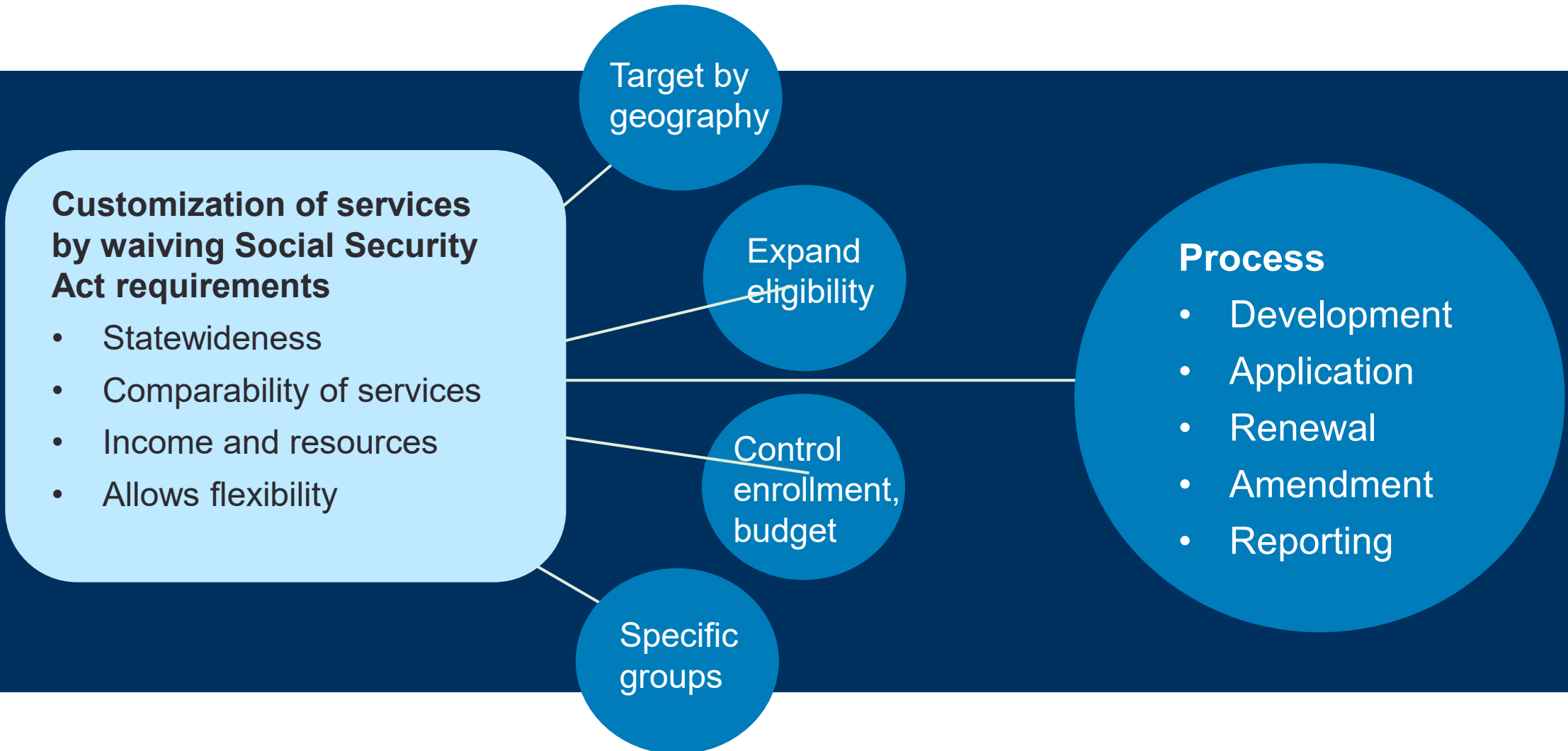
2021-23

- Most agency provider services newly enter rate model
- Enhanced FMAP continues
- ARPA HCBS spend plan
- PSW wage increase

2023-25

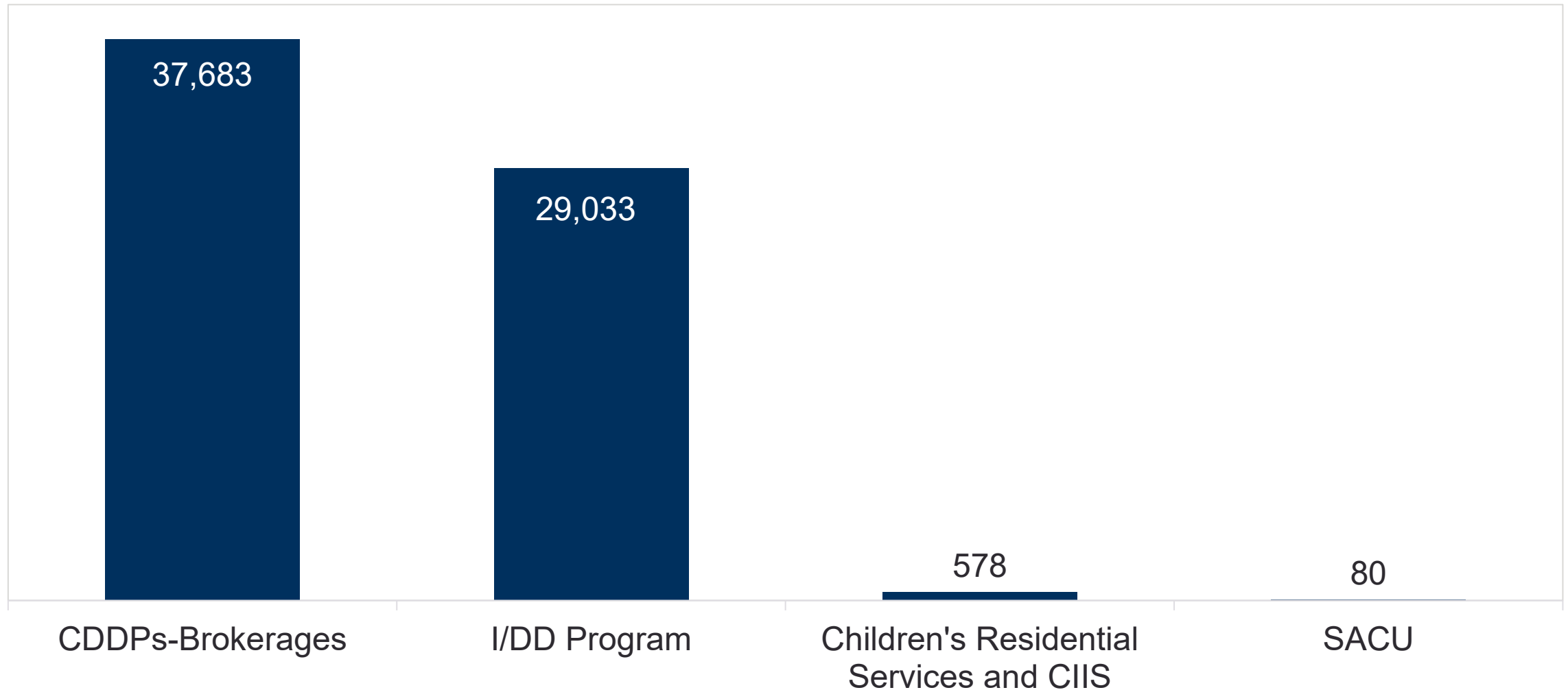
- ARPA HCBS-funded rate increase and entering rate model funded permanently
- Enhanced FMAP phased out
- Temporary agency provider rate made permanent
- PSW step/wage increases
- Children's Extraordinary Needs Program
- Major caseload increase

Medicaid authorities: 1915(c) HCBS Waivers



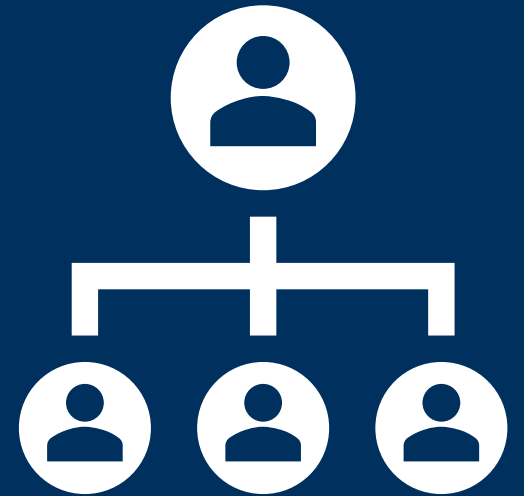
2025-27 Governor's Budget:

Current caseload by program area



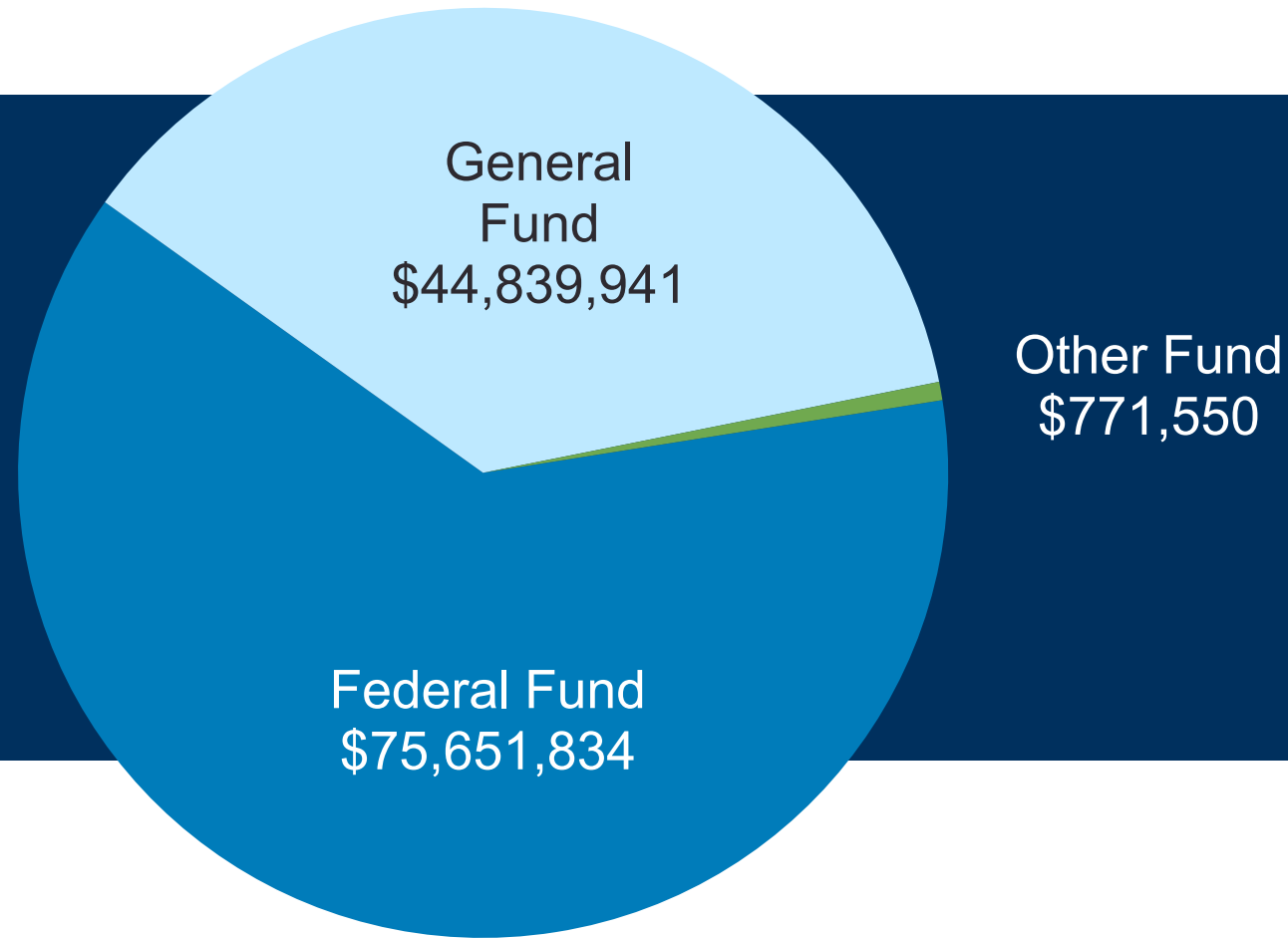
I/DD Program Design

- I/DD Program Design Support & Operations (ODDS)
- Oregon Council on Developmental Disabilities

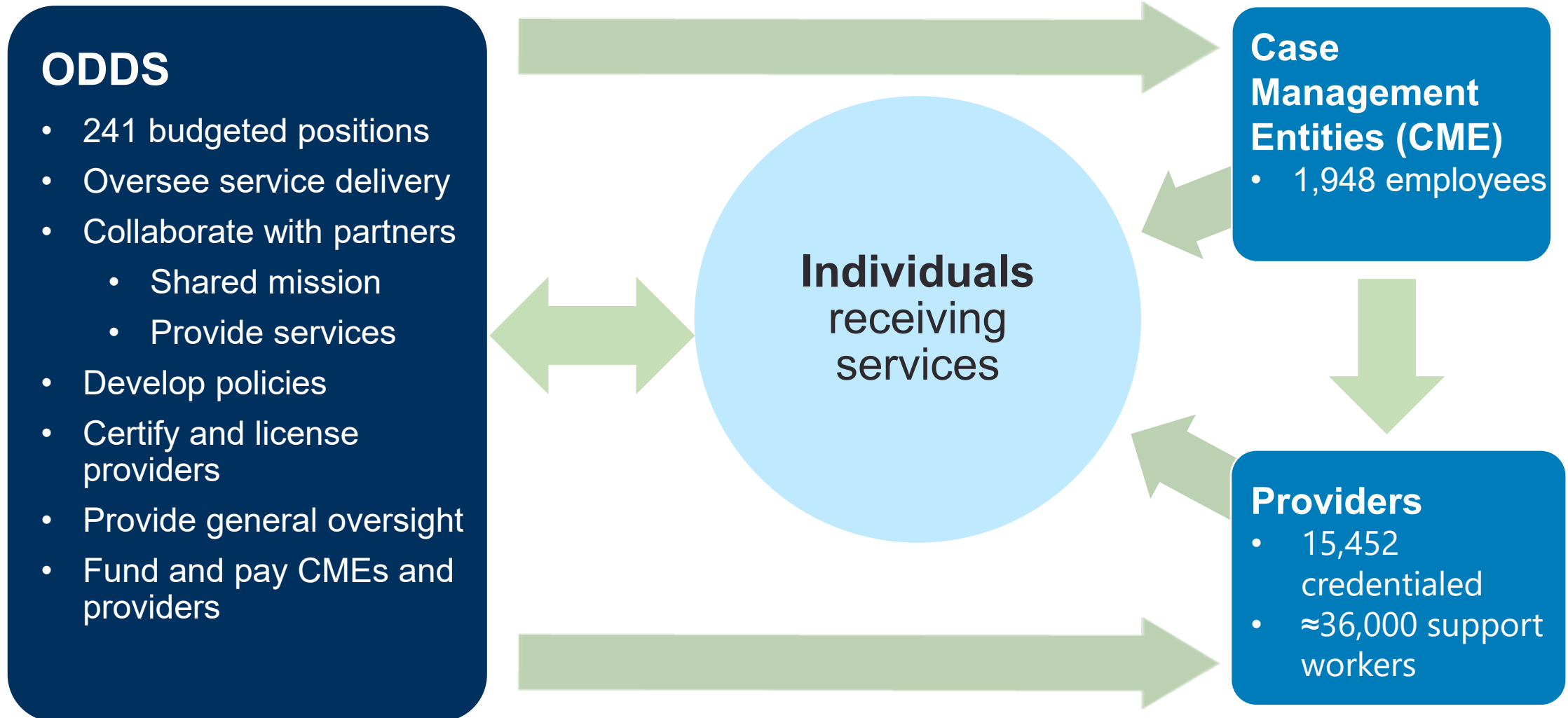


I/DD Program Design: Budget by fund type

**Total funding
\$121.3 million**



I/DD Program Design Support & Operations: Role of ODDS



I/DD Program Design Support and Operations: ODDS organizational chart



Role of Oregon Council on Developmental Disabilities (OCDD)

Mission: To advance social and policy change so that people with developmental disabilities, their families and communities may live, work, play, and learn together.

- Federal grants
- ODDS federally required to match funds at 25%

Governor appoints members

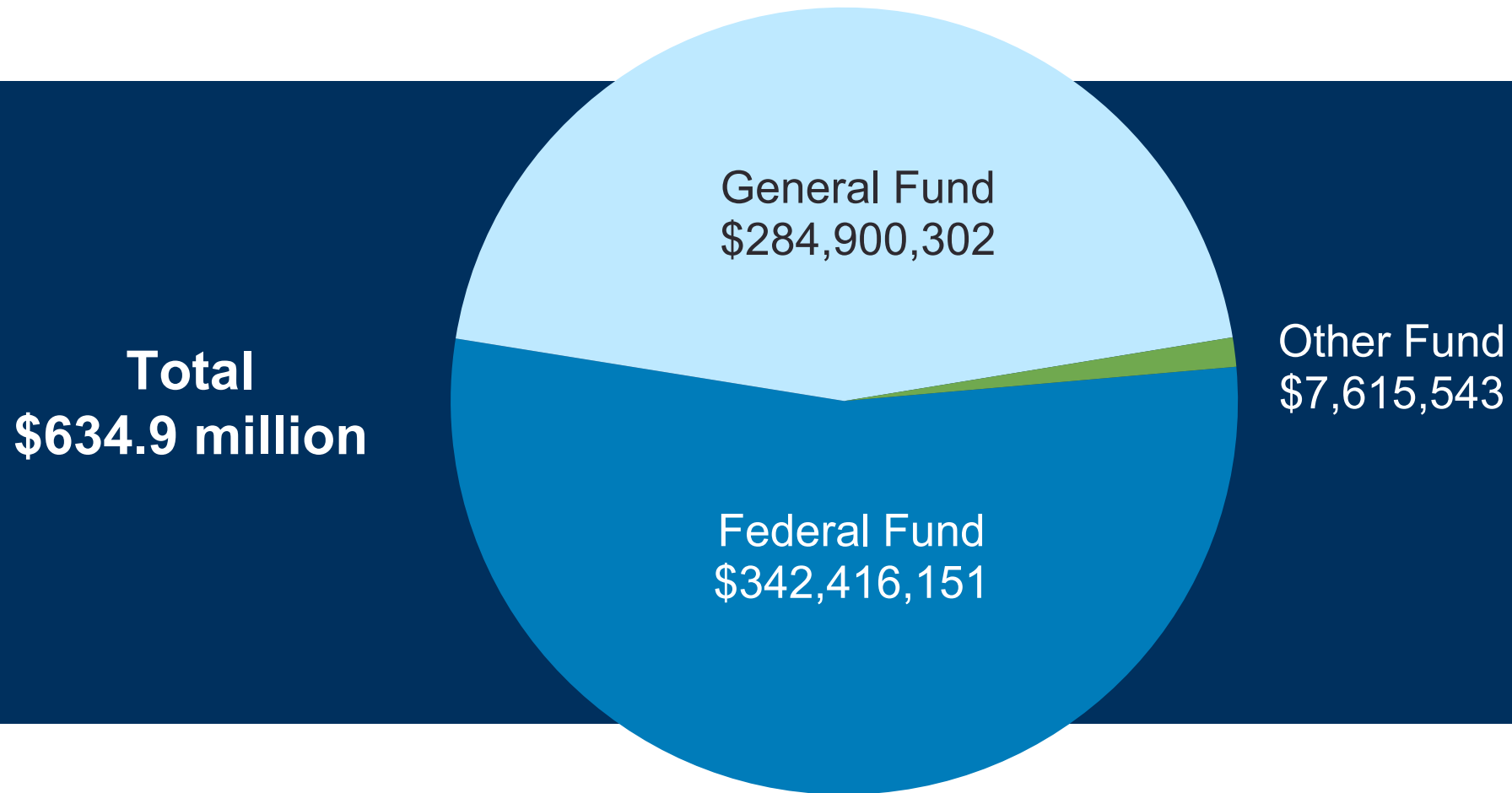
- Policy advocacy
- Family Networks admin
- Leadership development
- Statewide advocacy network
- Community trainings
- Manages own staff

I/DD Program Delivery

- Community Developmental Disabilities Programs and Brokerages
- Children's Residential Services and Intensive In-Home Services
- Stabilization and Crisis Unit

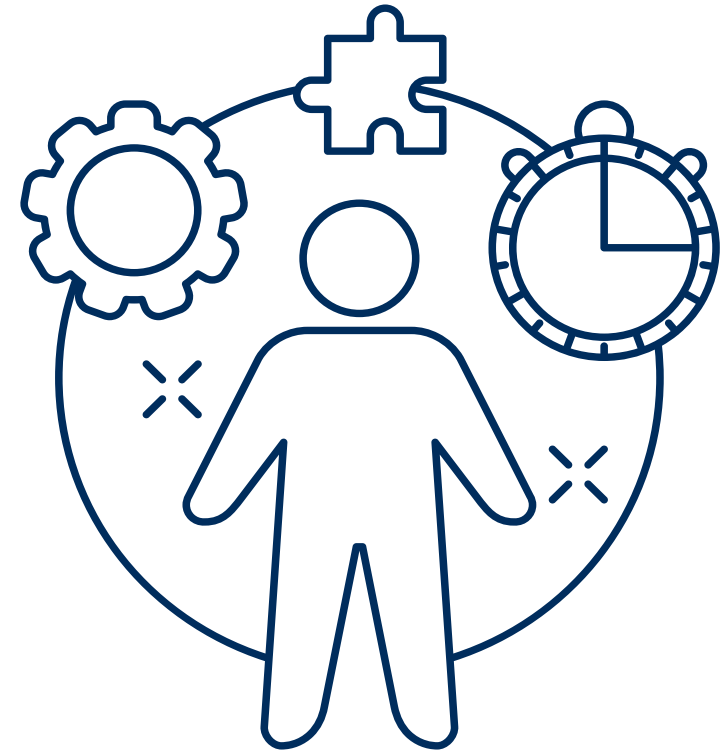


I/DD program delivery: Budget by fund type



I/DD Program Delivery: Case management services

- System navigation
- Needs assessments
- Support plans
- Share information and make referrals
- Monitor services, health, safety
- Ensure individuals' needs are met



I/DD program delivery: Contracted partners

Community developmental disabilities programs (CDDPs)

- 25 CDDPs cover every Oregon county
- 1,544 employees
- Case management services for adults and children funded through children's waiver, adult waiver, and CEN waiver
- I/DD eligibility process
- Conduct abuse investigations
- Foster home licensure and certification reviews

Brokerages

- 15 brokerages statewide
- 404 employees
- Case management services for adults receiving in-home services funded through adult waiver

I/DD program delivery: Children's Residential Services and Intensive In-Home Services

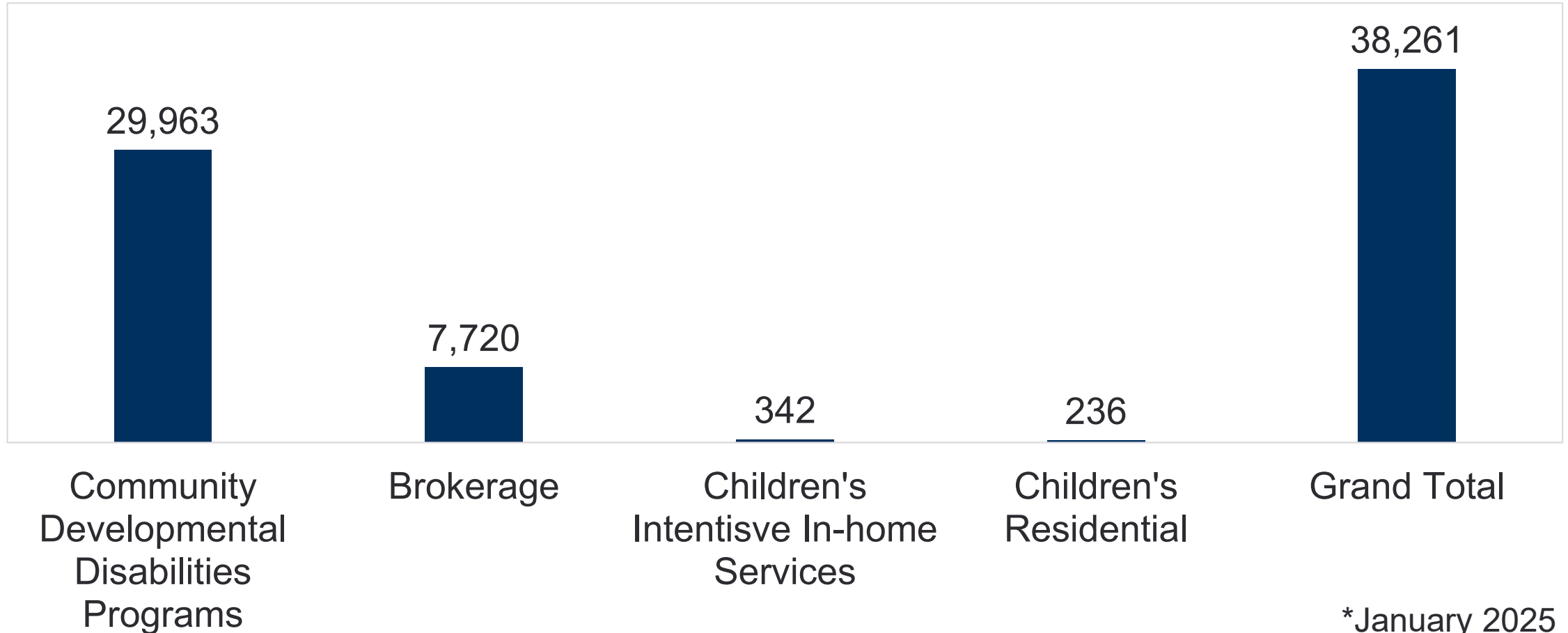
Children's Residential Services

- ODDS staff
- 17 FTE
- Intensive case management for children in residential settings; funded through children's waiver
- Provider development, support

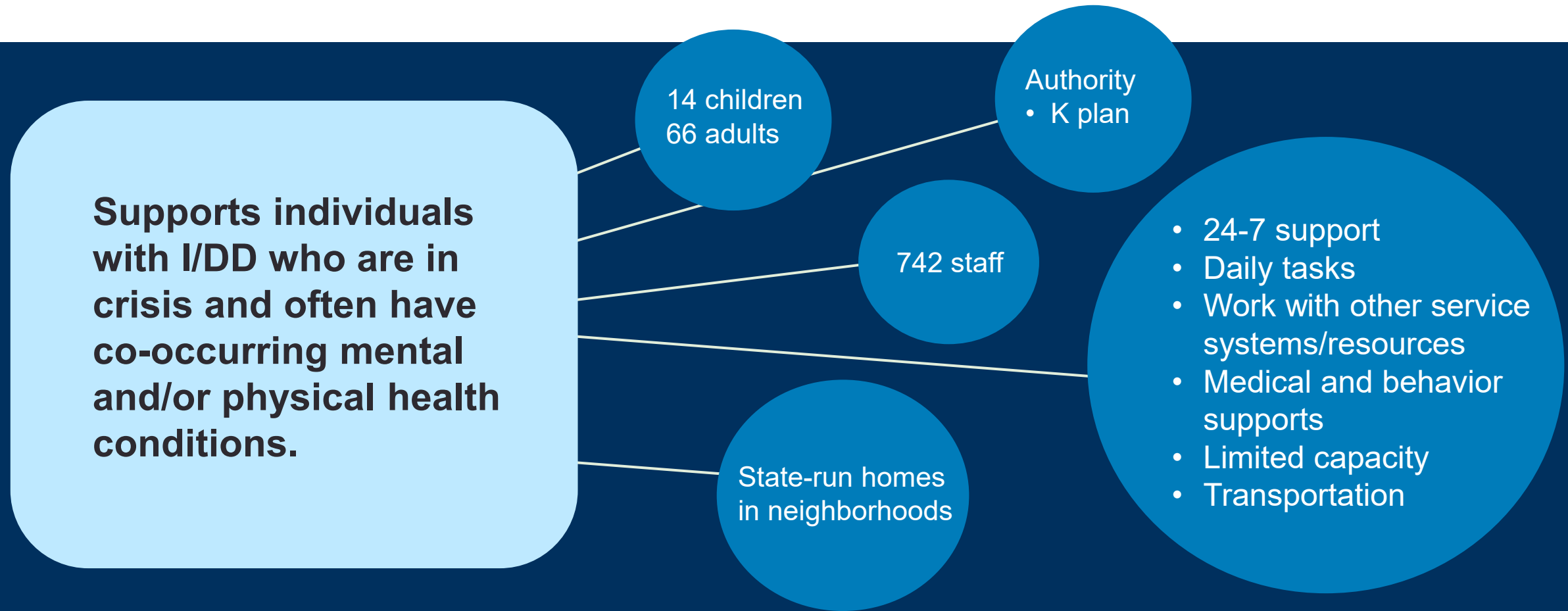
Children's Intensive In-home Services (CIIS)

- ODDS staff
- 29 FTE
- Intensive case management for children with intense behavior or medical support needs; funded through 3 model waivers and the CEN waiver

Case management enrollment by type*



I/DD Program Delivery: Stabilization and Crisis Unit (SACU)



I/DD Program Delivery: Cost breakdown of Services

| 25-27 | January 2025 Enrollments | Cost Per Case (2024 Average) |
|--|--------------------------|---------------------------------|
| Service | | |
| CDDPs and Brokerages | 37,683 | *\$7,615 |
| CIIS and Children's Residential Services | 578 | *\$14,918 |
| SACU | 80 | **\$105,787 |

*Operational costs for case management, abuse investigations, eligibility services, provider direct services

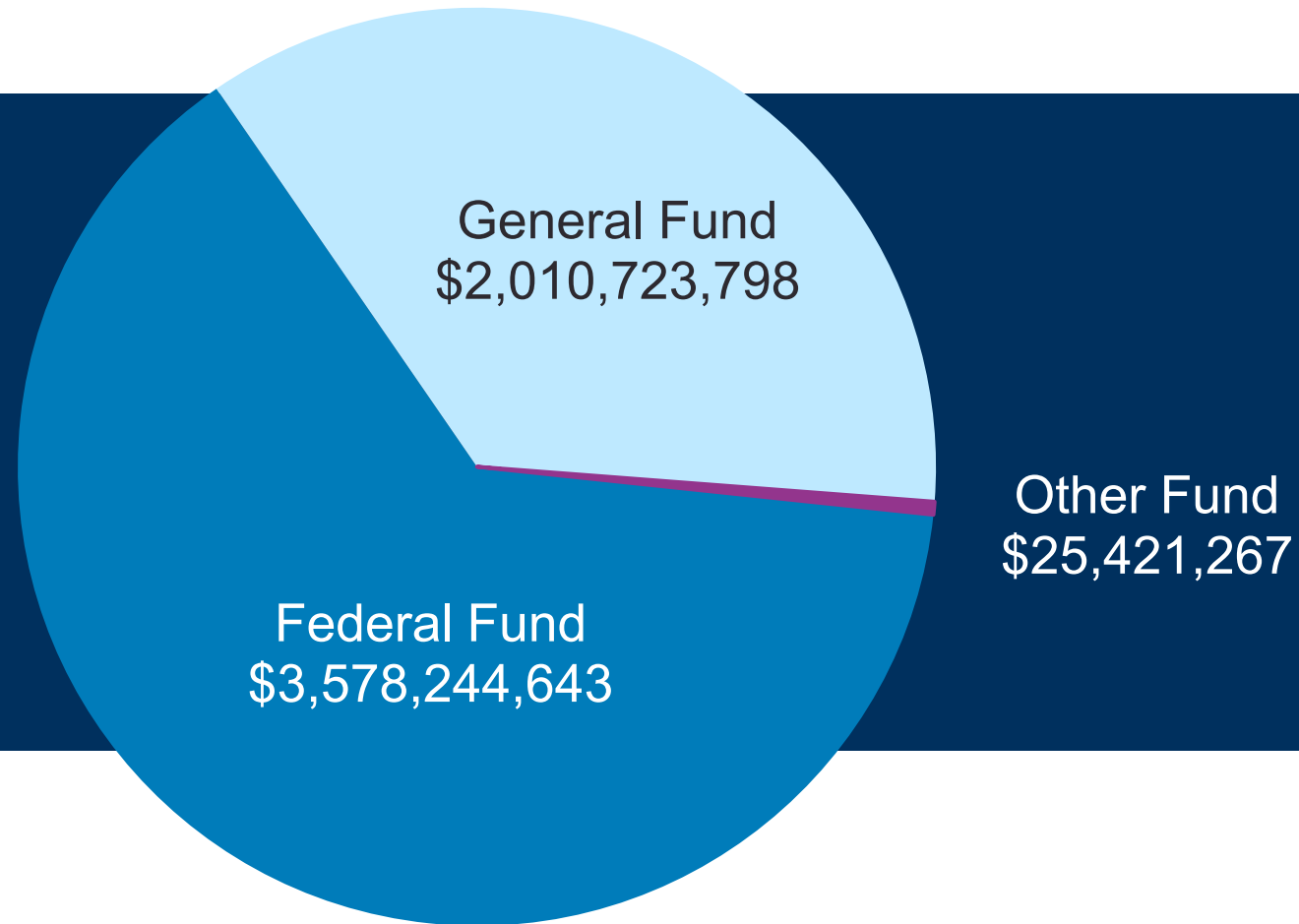
**Total costs: direct support, housing, administration

I/DD Program



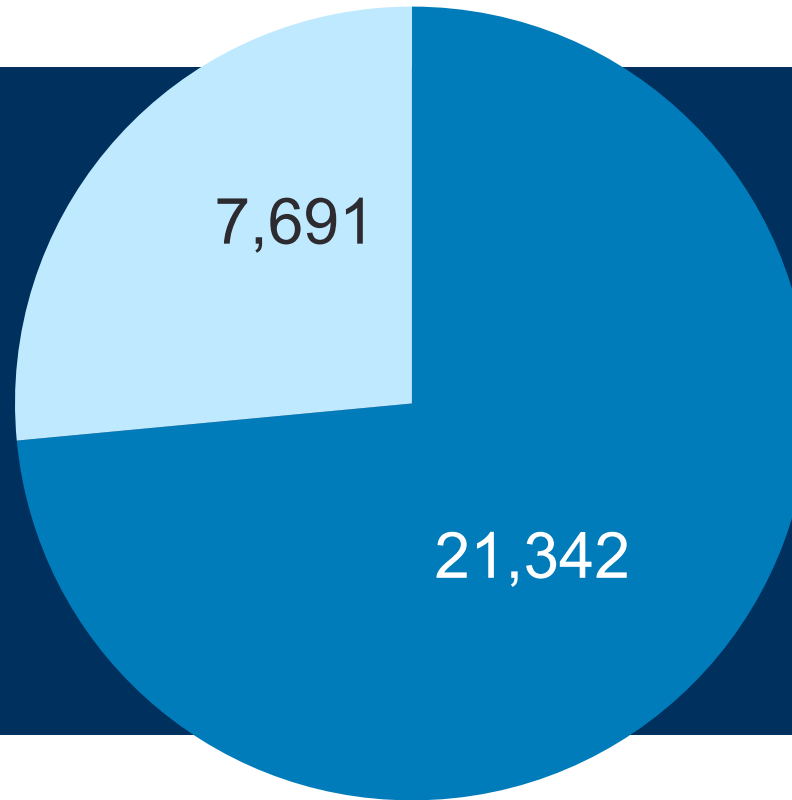
I/DD Program: Budget by fund type

**Total funding
\$5.61 billion**



I/DD Program: Services Enrollment

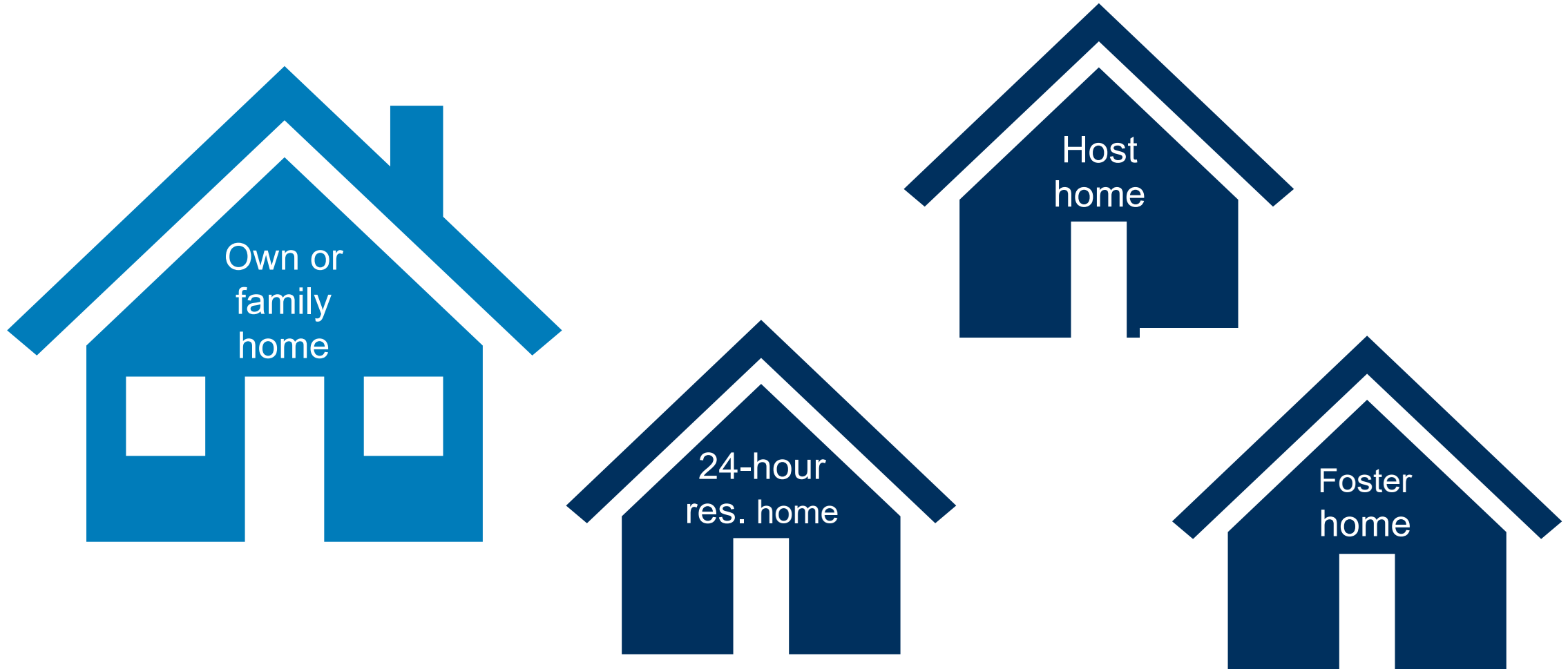
29,033 individuals*



■ Adults ■ Children

*Utilize services in addition to case management

I/DD Program overview: Home and Community-Based Services settings



I/DD Program: In-home supports

In-home services empower and support children and adults to live in their own or a family home.

6,853 children
12,812 adults

Authorities

- K Plan (99%)
- CIIS and CEN waivers

Attendant care

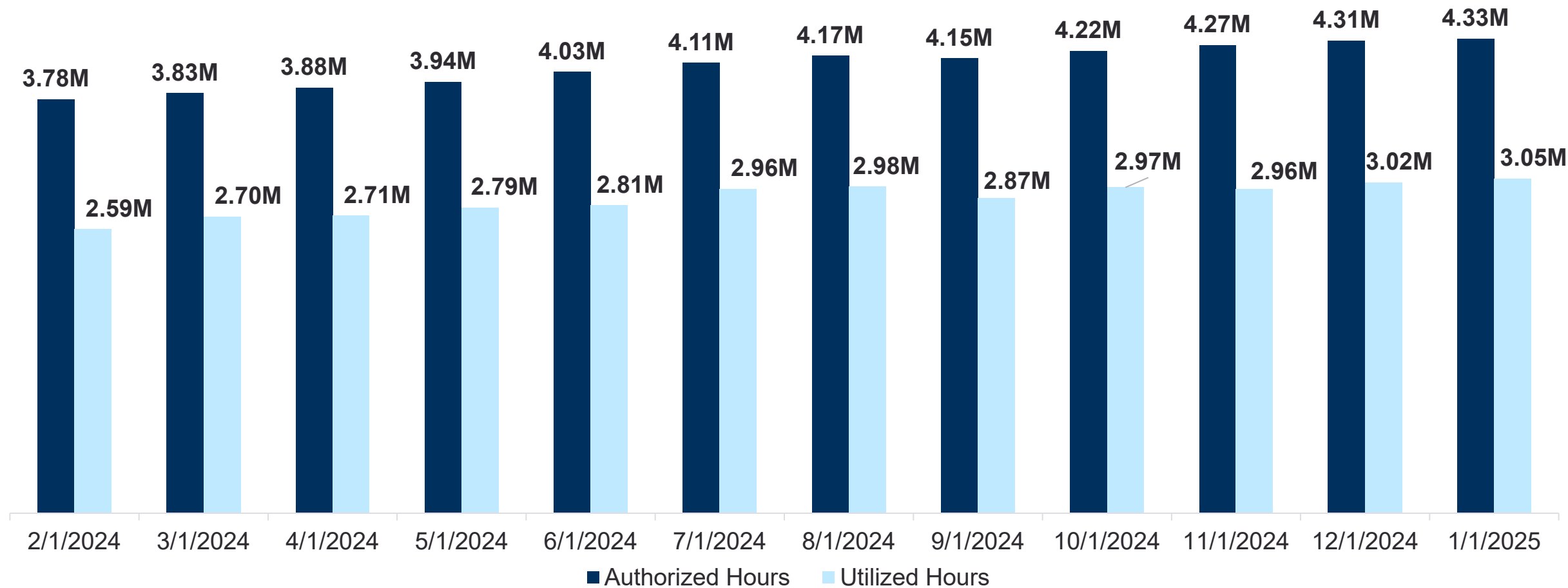
- Develop skills to cook, shop, be safe
- Prepare for work, daily activities
- Behavior support
- Interact with peers

I/DD Program: In-home services caseload and cost per case

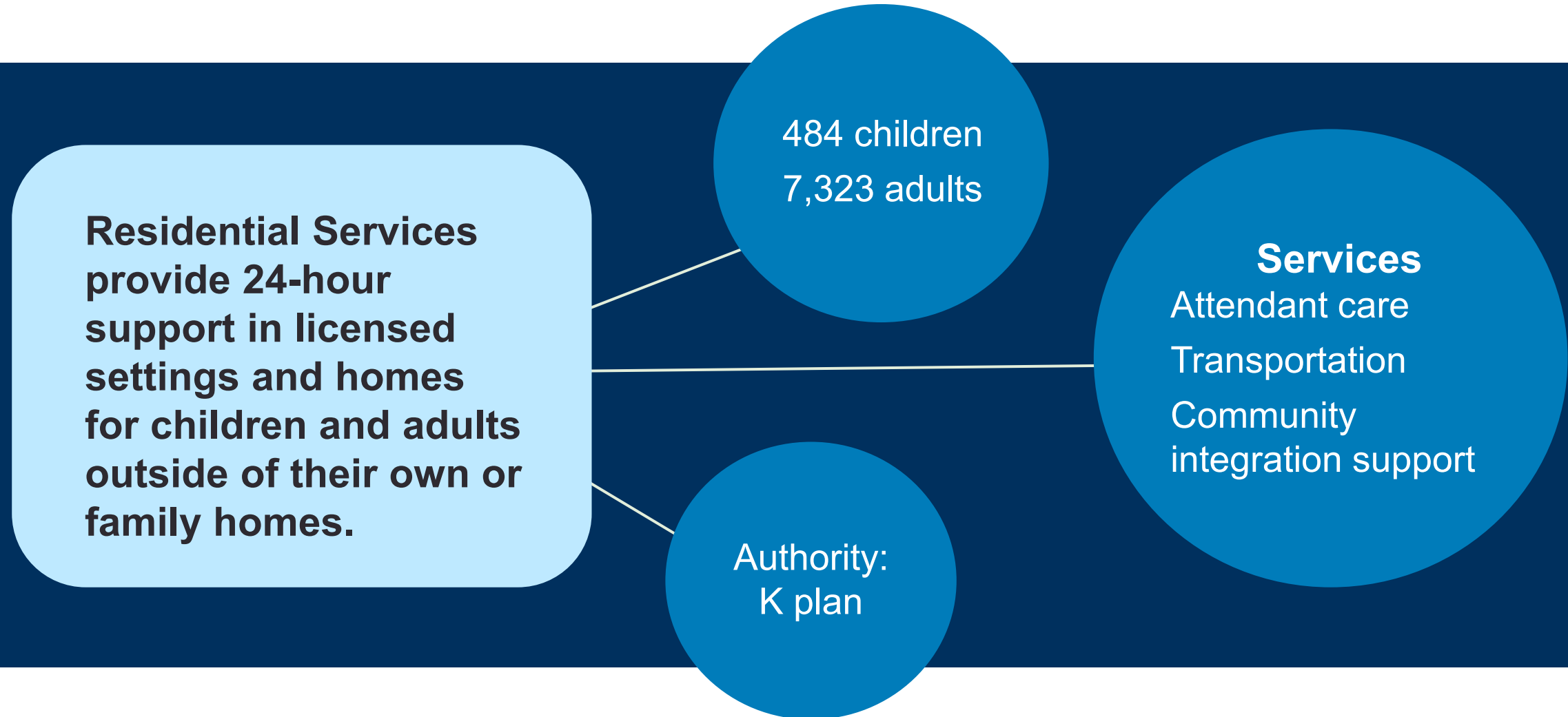
| Service | January 2025 Enrollments | Fall 24 CPC |
|--|--------------------------|-------------|
| Adult In-Home Supports | 12,812 | \$6,716 |
| Children's In-Home Supports | 6,415 | \$4,329 |
| Children's Extraordinary Needs program | 144 | *\$2,749 |
| Children's Intensive In-Home Services (CIIS) | 294 | \$7,717 |

*CPC for parent/guardian-provided services; CPC for all other in-home services for children in CEN is \$8,020

I/DD Program: Authorizations and utilization of in-home services hours



I/DD Program: Residential Services



I/DD Program: Residential Services caseload and cost per case

| 25-27 | January 2025 Enrollments | Fall 24 CPC |
|---------------------------------|-----------------------------|----------------|
| Service | | |
| Adult 24-Hour Group Homes | 4,048 | \$16,784 |
| Adult Foster Care Services | 2,461 | \$7,463 |
| Adult Supported Living Services | 814 | \$9,289 |
| Children's 24-Hour Group Homes | 217 | \$25,786 |
| Children's Foster Care Services | 264 | \$ 5,908 |
| Children's Host Homes | 3 | \$7,105 |

I/DD Program: Employment Services

Employment services support people to find and succeed in fully integrated jobs in their communities.

Authority:
Waivers

Enrollment:
3,541

Partners:
Oregon Department of
Education
Vocational Rehabilitation

Services

- Job development
- Job coaching
- Small group supported services
- Benefits counseling
- Career development planning
- Core competencies and training

I/DD Program: Day Services

Day Support Activities provide group attendant care support for community integration.

Enrollment:
4,656 adults

Authority:
K plan

I/DD Program: Ancillary Services

- Environmental Modifications
- Professional behavior services
- Assistive devices and technology
- Other services, such as transportation, specialized supplies, chore services and family training

Authorities:

- K plan
- Waivers

People served:

2,153 children
15,138 adults

I/DD Program: Supplemental Services (Nursing)

Nursing services allow people with medical support needs to live in home and community-based settings rather than hospitals or nursing facilities.

- Long-term care community nursing
- Direct nursing services
- Private duty nursing

Authorities

- K plan
- Waivers

162 people
served

I/DD Program: Caseload and cost per case

| 23-25 | January 2025 Enrollments | Fall 24 CPC |
|-----------------------------------|-----------------------------|-------------|
| Service | | |
| Day Support Activities | 4,656 | \$1,241 |
| Employment Services | 3,541 | \$1,669 |
| Behavioral Support Services | 4,697 | \$427 |
| Community Transportation Services | 13,027 | \$97 |

Statutory 10% reduction exercise



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Disabilities Services



Senate Bill 91 implementation update:

Children's Extraordinary Needs (CEN) Program

Allows **children** under 18 with **very high medical or behavior needs** to receive **paid attendant care** from their own **parents or guardians**

1915(c)
waiver

Limited
Budget
\$6M

Limited
enrollment
155

Waitlist
2,127

≈ 1,600
eligible
children

Parent caregivers

- Become direct support professionals (DSP)
- Work for provider agencies
- Complete specific parent provider training
- Meet DSP qualifications

Limited to
up to 20
hours of
care/week

Senate Bill 1557 Implementation update:

Psychiatric Under 21 benefit

SB 1557

Directed OHA and ODHS to establish a home- and community-based program for children who are:

- Ages 21 and younger
- Eligible for medical assistance
- Meet criteria for institutional level of care

✓ Phase one Research and reporting

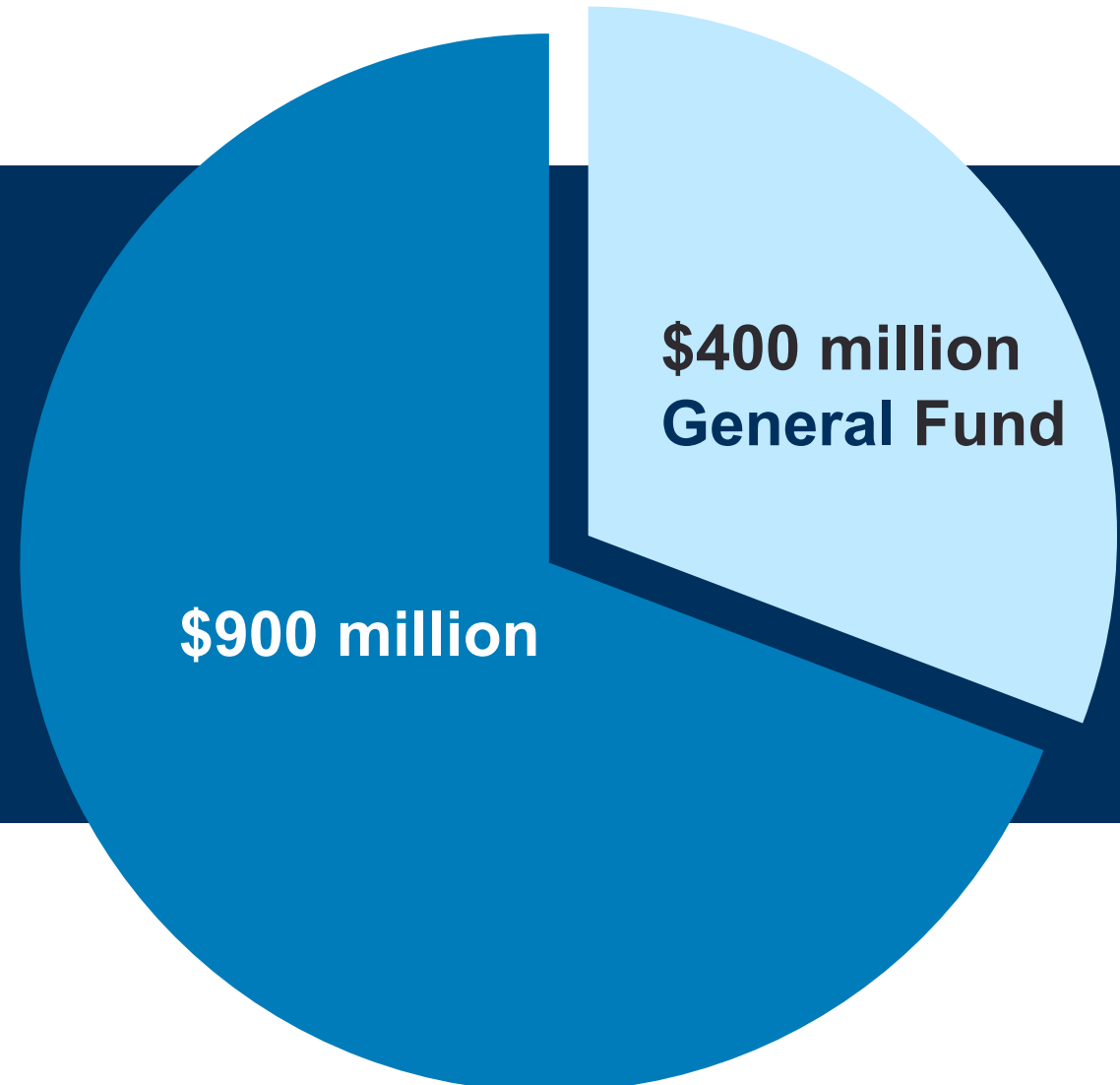
- Strengthened collaboration
- Shared focus on person-centered services

Criteria risk
Scope of program eligibility

Implementation risk
Lack of staff capacity

Rate and Wage Study: 2023 budget note

**Recommended rate models
would increase overall
provider payments by an
estimated \$1.3 billion
annually.**



Implementation updates: SB 1548



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Key priorities:

Core elements to maintain systemic stability

Services

- Top priority: Providing direct services
- Meet Federal HCBS directives



Oversight and quality

- Ensure individuals' health, safety, success
- Maintain, strengthen provider oversight



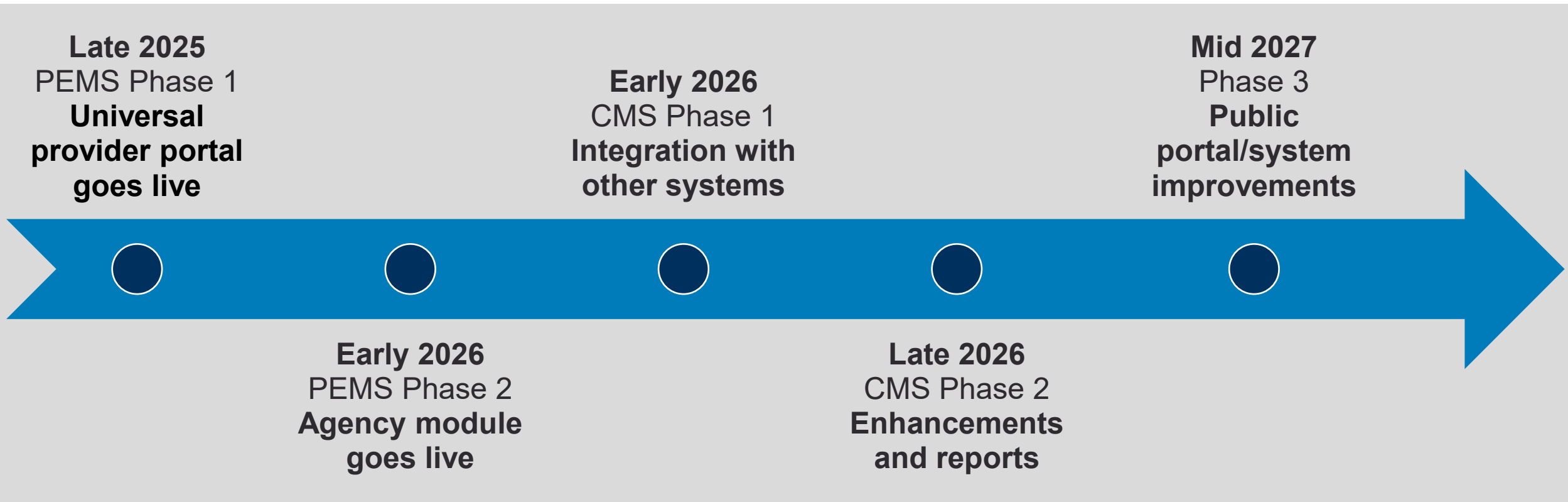
Systemic collaboration

- Work across systems, agencies to meet individuals' unique needs
- Reduce duplication



Case Management System (CMS) and Provider Enrollment Management System (PEMS)

Implementation timeline



Foster Care licensing challenges: Inconsistencies in CDDP licensing processes

- Provider recruitment, orientation, training
- Home studies
- Renewal process timelines
- Evidence collection
- Inconsistent policy interpretation
- Documentation concerns
- Lack of citing
- Staff turnover
- High demand for assistance



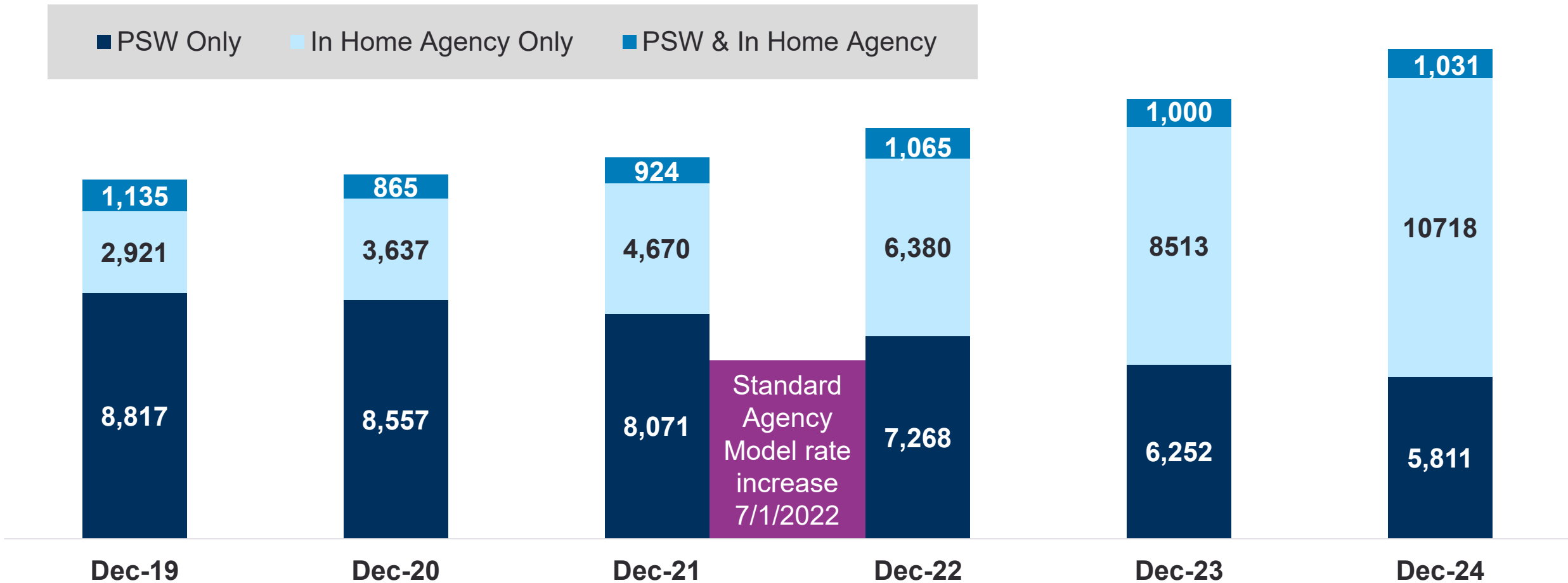
Bring all licensing duties back into ODDS

- Consistency
- Oversight
- Service delivery
- Safety
- Cost savings

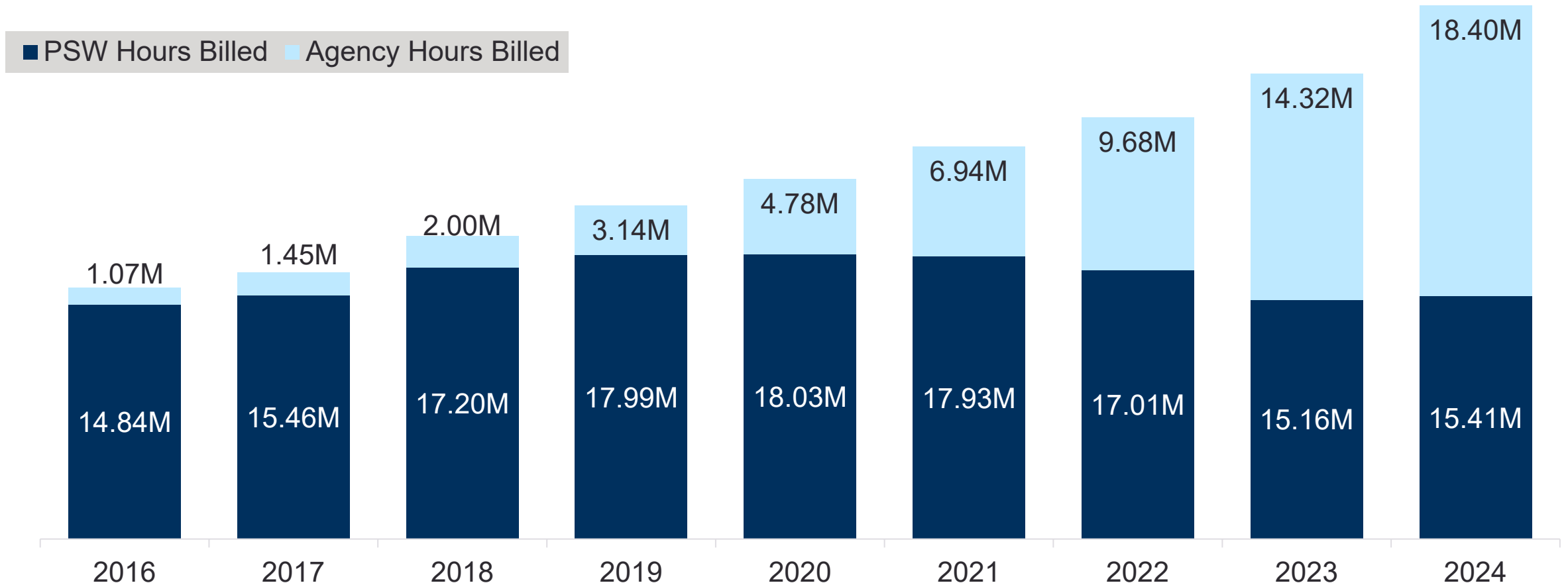
Caseload outpacing forecasts

| | Forecast Caseload | Actual Caseload | Under Count | % Under Count |
|--------------------------|----------------------|--------------------|----------------|------------------|
| May 2024 | 35,927 | 36,428 | 501 | 1% |
| November 2024 | 36,307 | 37,538 | 1,231 | 3% |
| Latest 25-27 Forecast | 39,969 | - | - | - |

Workforce trends: Count of individuals receiving In Home services by provider types



Workforce trends: In-home hour billing PSW to DSP



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POP 101: APD/ODDS Strengthening Safety and Regulatory Oversight



Problem: Increased licensing and abuse complaints in community-based care settings, in part due to inexperienced licensees.

- Newly licensed facilities/homes lack timely oversight and support.



Solution: Sufficient staffing to complete onsite regulatory reviews within 120 days after a facility or home has been newly licensed.



Outcomes: Proactively identify compliance issues and corrective action steps early, before they present as significant compliance issues.

- Technical assistance to assist new providers to be successful.



ODHS priority: Safety

- Ensure the health, safety, and well being of residents living in newly licensed long term care settings.

Data

In 2023, ODDS triaged 2,147 concerns (29.7% increase from 2022)

Resources

GF: \$ 2,834,473 OF: \$ FF: \$ 2,834,473

Pos.: 33 FTE: 21.27



POP 103: APD and ODDS – HCBS Access Rule



Problem: New federal regulation outlines significant changes for state to meet transparency and outcome requirements.



Solution: Investment provides staffing and resources to bring Oregon into compliance and maintain compliance long term.



Outcomes: Regulatory compliance **ensures continued federal matching funds** for home and community-based services.

- Greater transparency through tracking outcomes public reporting, modernizing case management systems, new quality measures, and provider payment adequacy.



ODHS priority: customer service

- Older adults and people with disabilities will have more timely access to eligibility determinations, person-centered supports and resolving complaints

Data

In 2023, ODDS triaged 673 concerns (55.79% increase from 2022)

Resources

GF: \$2,121,342 **OF:** \$0 **FF:** \$2, 121,342

Pos.: 24 **FTE:** 16.83

POP 117: ODDS – Service Accessibility



Problem: Significant service accessibility disparities exist for certain populations, particularly Hispanic, Latino/Latina and Asian communities.

- Need for stronger government-to-government relationships with Oregon Tribes and improved system navigation for Tribal members.



Outcomes: Improved service access to I/DD services for underrepresented communities.

- Strengthened Tribal relationships
- Individuals have access to the services they need.



Solution: Invest in the Tribal Navigator program, expand language access services, and increase support for community engagement, family networks, and self-advocacy.

- Build infrastructure to support accessibility initiatives and develop local action plans.



ODDS priority: Customer services

Enhanced customer service, community engagement and culturally responsive practices.

Data

ODDS's Disproportionality KPM shows that Hispanic/Latino and Asian populations are significantly underrepresented in I/DD services.

Resources

GF: \$1,444,427

OF: \$

FF: \$844,427

Pos.: 6

FTE: 4.5

Senate Bill 810: Update Employment First Policy on Advancing Competitive Integrated Employment



Problem: As an Employment First state, Oregon policy holds competitive integrated employment (CIE) as the first and priority option when supporting a person with I/DD.

- Oregon lacks legislated requirements and mechanisms for enforcement and oversight that other states have.



Outcomes: More support to help individuals attain and maintain CIE.

- Support for local strategies, collaboration and best practices across the state
- Ensure inclusive hiring practices
- Prohibit state services in sheltered work settings
- Adopted federal definition for CIE



Solution: SB 810 will formalize existing oversight, enforcement, and program mechanisms.

- Annual reports
- Interagency memorandum of understanding
- Employment First Advisory Workgroup
- Employment First Coordinator



ODDS priority: Customer services
Strengthen and expand Oregon's employment services and ensure individuals with I/DD who want to work can attain and maintain CIE.

Data

Number of Oregonians in CIE nearly quadrupled since 2015, growing from 577 to 2,011 in January 2025. Still only 37% of individuals who want to work, have a plan to get a job.

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“Casey loves all of his nurses. They just take such excellent care of him so it makes it so I don’t have to worry. With him in the group home, it’s been life changing for him and for us.” - Casey’s mom



“When I started to trust professional help, then things got better. I found a place that’s starting to work for me”

- Daniel, Safeway Delivery Driver



