



OREGON DEPARTMENT OF TRANSPORTATION

ODOT STATE TRANSPORTATION REVENUE FORECAST

October 2024

Economic & Financial Analysis

Foreword

This summary report presents a selection of Other Funds State Highway Revenue forecasts for the Oregon Department of Transportation (ODOT). It is published twice a year to assist in financial planning, the formulation of transportation budgets, and to support other decision-making activities. The forecast is consistent with the Department of Administrative Services' Oregon Economic and Revenue Forecast (Vol. XLIV, No. 3, August 2024) and the associated baseline macroeconomic forecast from S&P Global.

The projections set forth in this forecast represent the Oregon Department of Transportation's forecast of future results as of the date of preparation based on information then available to ODOT as well as estimates, trends and assumptions that are inherently subject to economic, political, regulatory and other uncertainties, all of which are difficult to predict and many are beyond the control of ODOT. No assurance can be given that the future results discussed herein will be achieved, and actual results may differ materially from the forecasts described. In this respect, the words "estimate," "project," "forecast," "anticipate," "expect," "intend," "believe," and similar expressions are intended to identify forward-looking statements.

The prospective financial information was not prepared with a view toward compliance with published guidelines of the United States Securities and Exchange Commission or the guidelines established by the American Institute of Certified Public Accountants for preparation and presentation of prospective financial information.

This document is also available online at:

<https://www.oregon.gov/odot/Data/Pages/Revenue-Forecasts.aspx> and scroll down to "Most Recent Forecasts."

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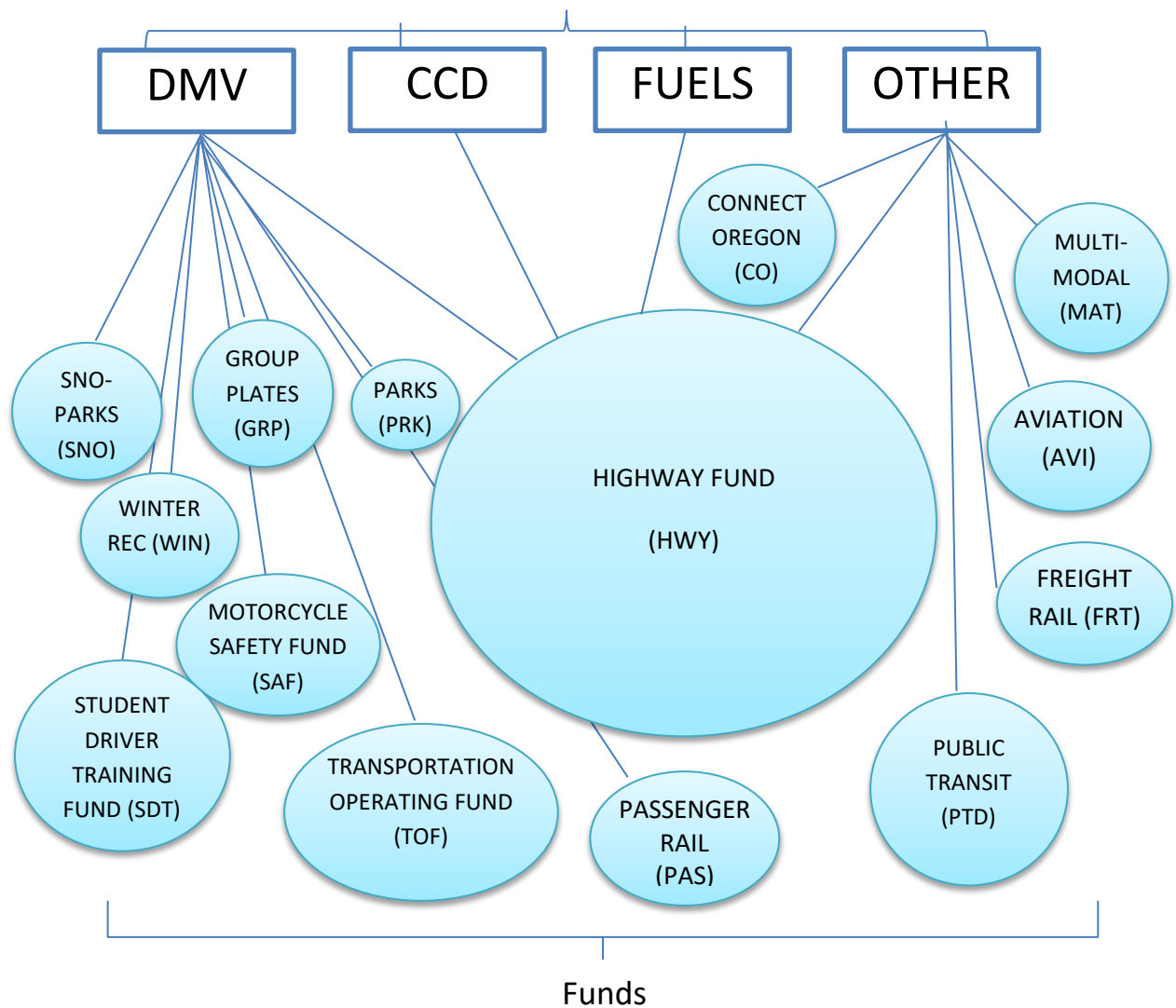
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Introduction

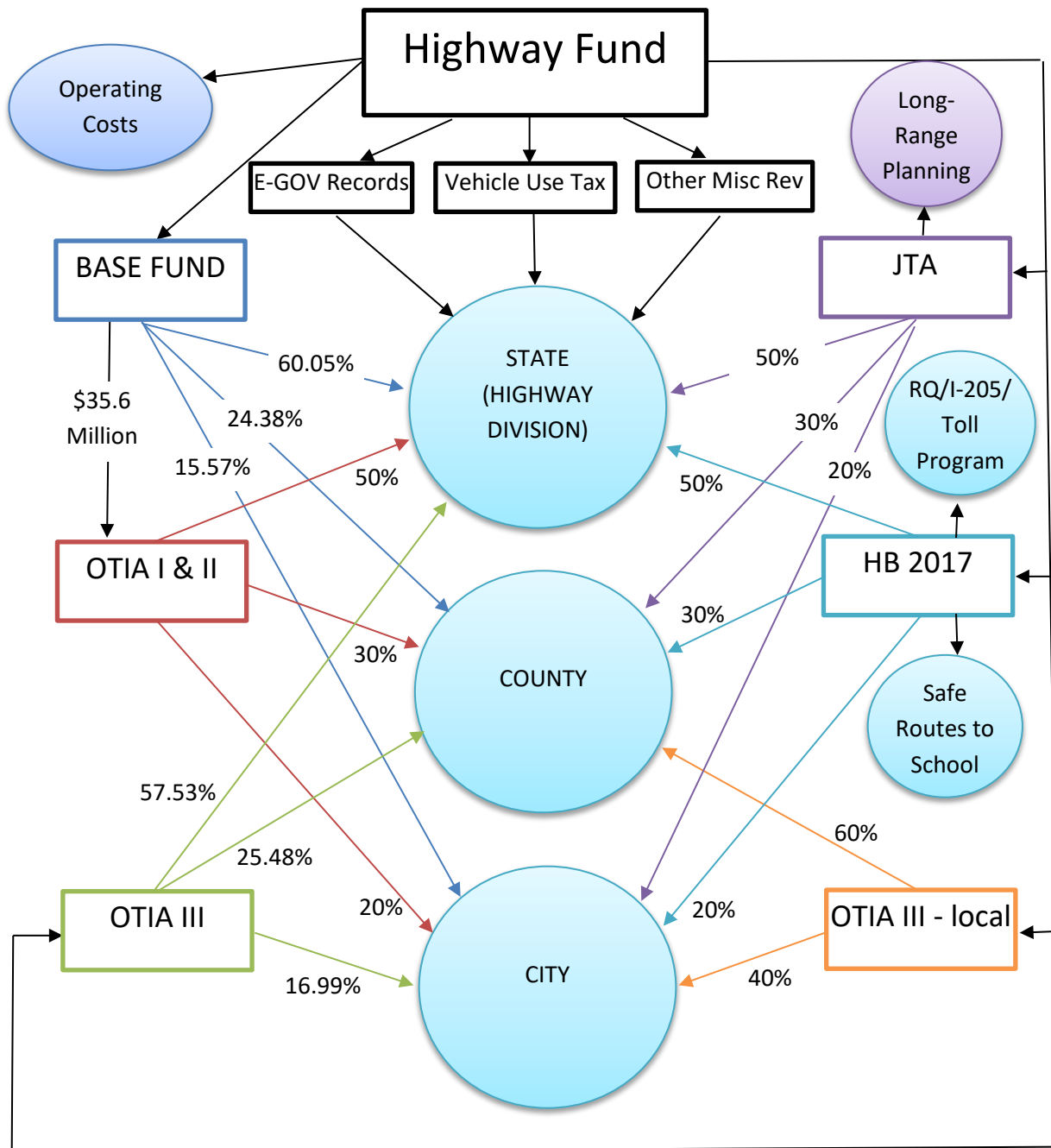
ODOT revenue collections can be broadly divided into four main groups: Driver and Motor Vehicle (DMV), Commerce and Compliance (CCD), Motor Fuels (FUELS), and Other Revenues (OTHER). This publication will discuss the details for each one of these groups. Distribution of revenues into these funds is a bit more complicated. Prior to passage of House Bill (HB) 2017 (2017 Session), the share of Highway Funds was about 97 percent of all ODOT state revenues. However, HB 2017 added the new Transit Payroll Tax, Vehicle Privilege Tax, and Bicycle Excise Tax, which caused the share of Highway Fund to decline to 89 percent of state revenues. Public transit (Transit Payroll Tax) is the second largest fund with a seven percent share and Parks is the third largest fund with one percent share of total revenues. The diagram below summarizes graphically the flow of funds (the size of the circle is not reflective of the fund size).

Figure 1. ODOT Collections and Distributions Diagram
Sources



Appendix A lists all the revenue items that we forecast, including the associated current fee, forecast group, and fund. The revenues in the Highway Fund are divided into Base Fund, OTIA I & II Set Aside, OTIA III Funds, JTA, and HB 2017. Each of these buckets further distributes into specific programs: State (Highway Division), City, and County Funds. The diagram below shows how Highway Funds are distributed.

Figure 2. Highway Funds Distribution Diagram



Revenue Forecast Overview

The economy continues to slowly move in the positive direction. Labor market, consumer spending, job gains, and gross domestic product (GDP) growth all point to a growing economy, and inflation continues to cool even as jobs numbers remain strong. The Federal Reserve Board has cut rates in recent months in a sign of confidence that inflation may continue to slow to a soft landing. A growing economy has a positive impact on transportation services, which contributed to an upward revision of our revenue forecast. Vehicle sales have exceeded projections since the April 2024 forecast, while fuel prices have continued a downward trend in real terms. Both have resulted in boosted revenue expectations from registrations and fuel use.

Over the years, higher prices for moving freight have resulted in a shift to using distribution centers and higher utilization of medium-duty vehicles that pay fuel tax instead of heavy-duty vehicles that are subject to the weight-mile taxation. While the consumption of taxable diesel gallons has achieved a new higher trend, weight-mile revenues have shifted downward to a new lower trend, resulting in less revenue from the two streams combined. Weight-mile revenues are expected to continue to grow, but on a lower trendline than pre-COVID.

Taxable diesel gallons and gasoline gallons have been moving in different directions since 2020, in part due to increased utilization of medium-heavy vehicles. With this shift, we revised our methodology to separate the two series and created separate econometric models for each fuel. While taxable diesel sales have generally increased, consumption of gasoline has been eroding due to many factors: the gains in the light-duty vehicle efficiency, the fast-growing share of electric vehicles, higher fuel prices, and the overall decline in the total number of registered vehicles.

Despite weaker population growth and higher vehicle prices, strong recent sales from pent-up demand and an improved outlook for out-of-state surrendered licenses improved the outlook for DMV transactions. The share of new electric vehicle registrations continues to grow in-line with our long-run stock forecast that was last updated in April 2023.

Even though HB 2017 has been around since 2018, the final phase was implemented this year. Initial increases in Motor Fuels, CCD, and DMV fee and tax rates in 2018 led to additional increases in 2020 and 2022. These increases are shown in Figure 3 below where spikes in Fiscal Year (FY) 2018 and 2019 and again in FY 2021 and 2022 result from these increases. The final two-cent fuels tax increase went into effect on January 1, 2024. This increase will boost revenues through 2025. Beyond 2025, revenue growth stagnates overall as the economic and demographic growth slow and fuel demand declines.

Figure 3. Total Gross State Highway Revenues by Fiscal Year

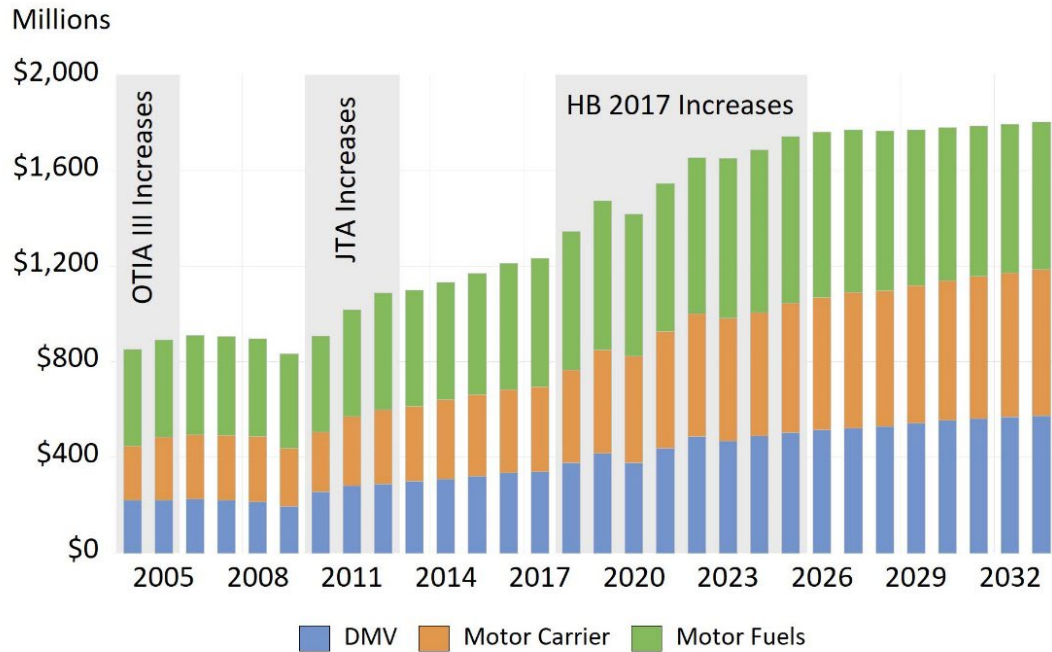


Table 1 shows the biennial change in highway revenues from the April 2024 forecast. The current forecast shows net reductions relative to the prior forecast due to weaker population growth and other factors as discussed above. The net apportionable revenue changes reflect the change in pre-apportionment collection and administration costs from DMV, CCD, and Motor Fuels.

Table 1. Change in Highway Revenues from the April 2024 Forecast

| (\$ Millions) | 2023-25 | 2025-27 | 2027-29 | 2029-31 | 2031-33 |
|--------------------|---------|---------|---------|---------|----------|
| Motor Fuels | | | | | |
| Gross | \$ 2.5 | \$ 8.4 | \$ 17.4 | \$ 16.7 | \$ 16.7 |
| Net Apportionable | \$ 7.4 | \$ 12.0 | \$ 19.8 | \$ 18.1 | \$ 17.2 |
| CCD | | | | | |
| Gross | \$ 24.0 | \$ 38.7 | \$ 41.3 | \$ 49.5 | \$ 55.3 |
| Net Apportionable | \$ 24.0 | \$ 36.7 | \$ 39.1 | \$ 47.0 | \$ 52.7 |
| DMV | | | | | |
| Gross | \$ 28.7 | \$ 32.6 | \$ 25.4 | \$ 23.8 | \$ 15.4 |
| Net Apportionable | \$ 27.6 | \$ 19.8 | \$ 10.0 | \$ 5.5 | \$ (5.2) |
| Total | | | | | |
| Gross | \$ 55.3 | \$ 79.7 | \$ 84.1 | \$ 89.9 | \$ 87.5 |
| Net Apportionable | \$ 59.1 | \$ 68.5 | \$ 68.8 | \$ 70.5 | \$ 64.6 |

Table 2 highlights changes for some of the most important revenue generating transactions in the ODOT State Highway Revenue forecast. The negative growth rates in calendar year (CY) 2022 and CY 2023 are partially a result of a slowing economy and high inflation, as noted above, but also in the Class C License series where transactional pent-up demand was completed and a decline was expected.

Past 2023, the volatility in growth rates diminishes and in the absence of any further disruptions, rates generally reflect the overall expectation of slow-to-flat economic growth. Motor fuels will begin to decline as the combined effect of increasing number of electric vehicle registrations and improvements to the internal combustion engine fuel efficiency outweighs any positive economic growth. Original Class C Licenses are expected to slowly decline as well, reflecting changes in population and driving habits.

Table 2. Percentage Change in Selected Key Oregon Transportation Indicators

| | Actual | | | Forecast | | | | | | | | | |
|---------------------------------|--------|--------|-------|----------|-------|-------|-------|-------|-------|-------|-------|-------|----|
| | CY | CY | CY | CY | CY | CY | CY | CY | CY | CY | CY | CY | CY |
| | 22 | 23 | 24 | 25 | 26 | 27 | 28 | 29 | 30 | 31 | 32 | 33 | |
| MOTOR FUELS GALLONS | -2.2% | 2.8% | -2.6% | 0.2% | -1.1% | -1.9% | -2.3% | -2.2% | -1.6% | -1.2% | -1.0% | -0.7% | |
| ORIGINAL CLASS C LICENSES | -18.4% | -6.3% | 1.3% | -4.1% | -0.7% | -0.9% | -1.8% | -0.6% | -0.2% | -0.3% | -1.7% | -3.3% | |
| PASSENGER VEHICLE REGISTRATIONS | -8.7% | 6.3% | -1.8% | 1.4% | -0.1% | 0.6% | 0.2% | 0.3% | 0.3% | 0.2% | 0.2% | 0.2% | |
| TITLE TRANSFERS | -4.7% | -10.7% | 4.9% | 5.4% | -0.1% | 0.2% | -0.5% | -0.5% | -0.5% | -0.8% | -0.9% | -0.8% | |
| TRUCKING ACTIVITY (WEIGHT-MILE) | -2.9% | -5.1% | -0.7% | 3.8% | 2.6% | 1.2% | 0.4% | 1.7% | 1.5% | 1.4% | 1.3% | 1.6% | |

Transportation Backdrop

Consumer inflation is at its lowest point since early 2021 at 2.1 percent as of September 2024 (Figure 4). This is the result of the Federal Reserve increasing interest rates throughout 2022 and 2023. These increases to interest rates usually slow economic growth and spending, which directly impact ODOT revenues. However, in late September 2024, the federal reserve determined that inflation was headed towards their target and reduced the interest rate by $\frac{1}{2}$ of a percentage point. This is a substantial rate cut, as changes usually happen by quarter point percent changes for a smoother transition. This is the first rate cut of any kind since the COVID-19 pandemic and gives optimism that we have avoided a recession.

While we have seen the downward pressure to ODOT revenues in 2023, there seems to be some indications of a more hopeful future for consumer spending and potentially ODOT revenues. There are still substantial sources of uncertainty with the current economic forecast. While we are expecting a continued slow growing economy, things could go in a different direction as well. There are fears of inflation increasing now that the federal reserve has started cutting interest rates. A full discussion of the state and national economic forecasts can be found on the Oregon Office of Economic Analysis website: <https://www.oregon.gov/das/OEA/Pages/index.aspx>.

Figure 4. West Region Consumer Price Index, Year-Over-Year Percent Change



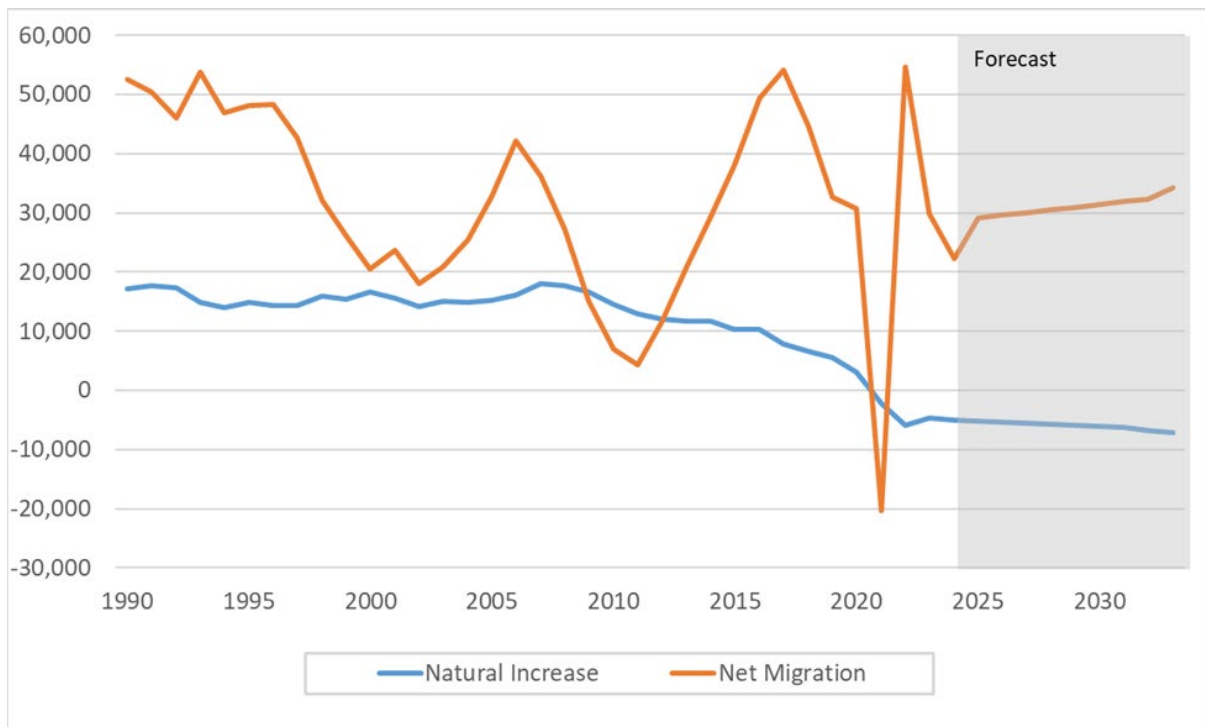
The economic health of Oregon depends on its people. Total population growth is projected to be positive over the next eight years driven by net migration into the state (Figure 5). In 2021, the natural population change (births minus deaths) turned negative for the first time. This negative growth in the natural population change is projected to continue for the foreseeable future, and the state will continue to be entirely dependent on in-migration to sustain its

overall population increases. While Oregon population is still projected to grow, growth rates are continually declining.

The Oregon Office of Economic Analysis relies on The Portland State University Population Research Center estimates for population data. There were some shifts related to the post-COVID-19 population changes that have impacted our historical look of Oregon's Population. We now see a more turbulent change in net migration for 2021 and 2022, which results in the slower growth of that forecast. A full discussion of the demographic forecast can be found on the Oregon Office of Economic Analysis website:

<https://www.oregon.gov/das/OEA/Pages/index.aspx>.

Figure 5: Oregon natural population change and net migration into the state.



Driver and Motor Vehicle

The Driver and Motor Vehicle Services Division is responsible for the administration of driver and motor vehicle related activities. Revenues collected from the fees charged for the various DMV activities flow into the State Highway Fund, the Transportation Operating Fund, and into other funds administered by ODOT divisions such as Public Transit and Passenger Rail. Additionally, some fees (net of collection costs) are transferred to outside entities. For example, recreational vehicle-related fees are transferred to the Oregon Parks and Recreation Department. Lastly, revenues remaining after deducting transfers and costs are apportioned to cities and counties statewide for local road repair, maintenance, and construction.

The DMV forecast is produced at the transaction level and aggregated to the summary level. The transactions are grouped into three different business lines: Vehicle, Driver, and Business Regulation (Figure 6). The Vehicle program area contains the transactions related to legal ownership and operation of a vehicle, including titling, plates, registrations, and permits. The Driver program contains the transactions related to the legal right to operate a vehicle, including permits, licenses, endorsements, and the associated tests to obtain these rights to drive. The Business Regulation program is tasked with ensuring businesses that sell vehicles in Oregon are properly licensed along with those that dismantle and transport vehicles.

In total, the DMV forecast contains over 240 individual product transactions and over 100 different forecast equations. However, most of these transactions have little significant impact on the overall forecast as their volumes and fee levels are small. In FY 2024, 80 percent of the revenue was collected by the top ten DMV transactions. Passenger vehicle registrations alone (two-year and four-year registrations combined) accounted for 48 percent of DMV revenues. Other top revenue contributors are light title transactions, truck and travel trailer registrations, plate manufacturing fees, Class C driver license renewals, and records sales.

Figure 6: Total DMV Revenues by Business Line, Fiscal Year 2024 (in Millions)



Vehicle
Transactions
\$484 M
89.2%



Driver & ID Card
\$57 M
10.5%

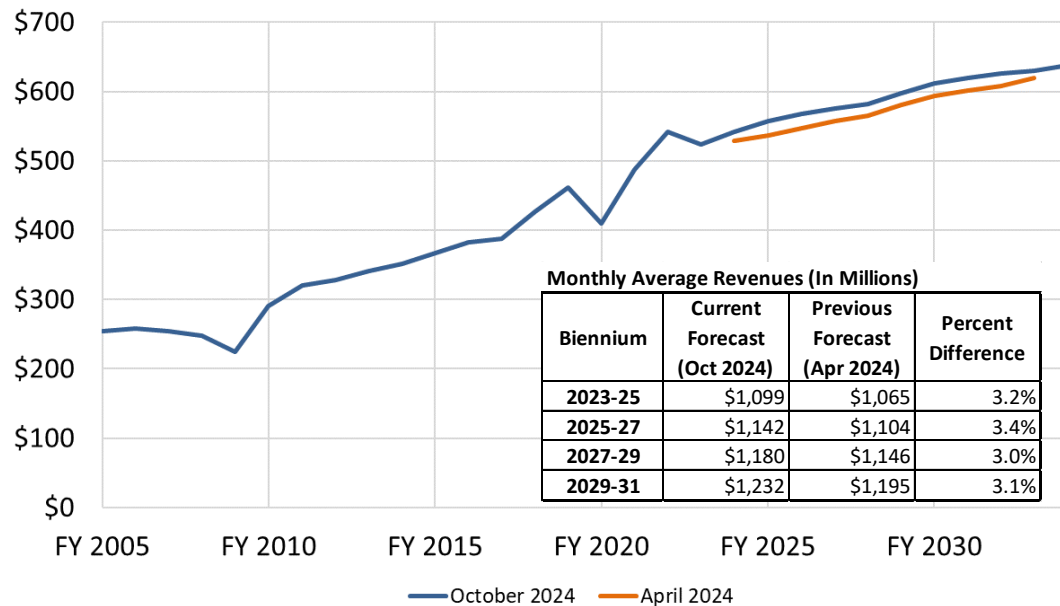


Business
Regulation
1.5 M
0.3%

Various economic and demographic variables affect DMV activities and provide a reflection of broad undercurrents in the state. The impacts from changes in population, employment, migration, and economic production are evident in many of the DMV data series. In general, demographic changes affect DMV activities more strongly than economic changes. As such, demographic changes are generally more immune to cyclical swings typical with economic variables. Of the three business lines in DMV, Vehicle and Business Regulation programs are most susceptible to economic influences, especially as they relate to new vehicle titles.

Figure 7 shows total DMV revenues by fiscal year. Overall, the revenues are higher compared to the previous forecast mainly due to stronger forecast for out-of-state surrendered licenses. DMV revenues are growing throughout the forecast horizon, reflective of the general economic forecast. The main highlight of this DMV forecast is the stronger new vehicle sales and associated transactions. We are finally seeing the post-COVID pent up demand for new vehicles being realized as the market conditions recover with improved supply as well as better prices. We should continue seeing stronger new vehicle transactions especially if the interest rates are reduced.

Figure 7: Total DMV Revenues by Fiscal Year (in Millions)



In preparing our forecast, we used several national and Oregon indicators. The Oregon Office of Economic Analysis (OEA) supplies us with these forecasts. OEA prepares their forecasts quarterly and uses national forecasts from reputable sources, such as S&P Global. National light vehicle sales and Oregon total non-farm employment are two of the leading indicators that are used in the models for some of our key transactions. Oregon's total non-farm employment (Figure 8) has not changed much compared to the previous forecast. Light vehicle sales (Figure 9) forecast is very similar to the prior forecast in the short-term outlook, but stronger for the outer years.

Figure 8: Total Non-Farm Employment (quarterly frequency – seasonally adjusted)

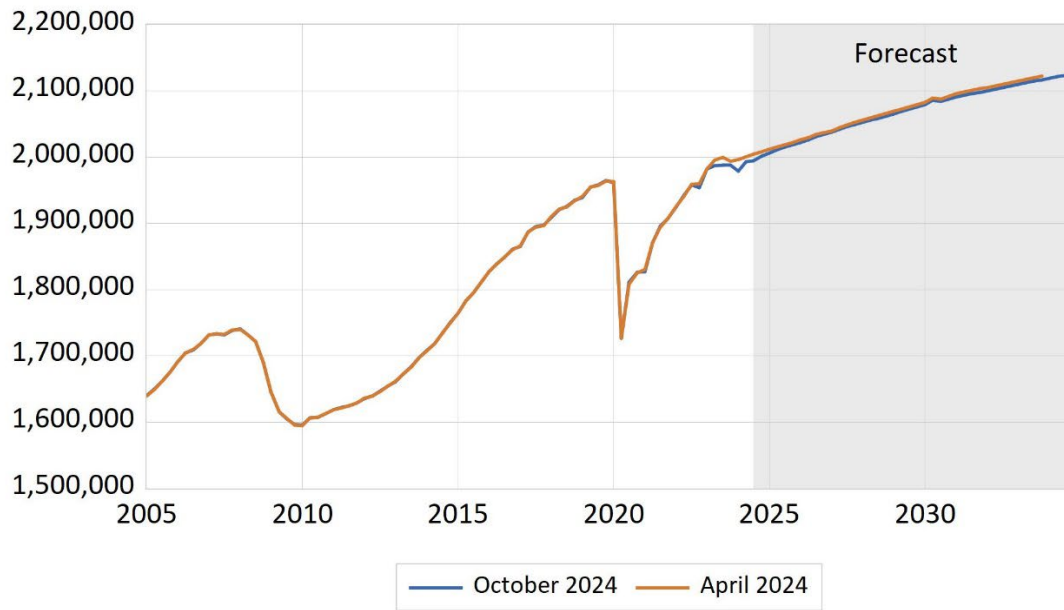
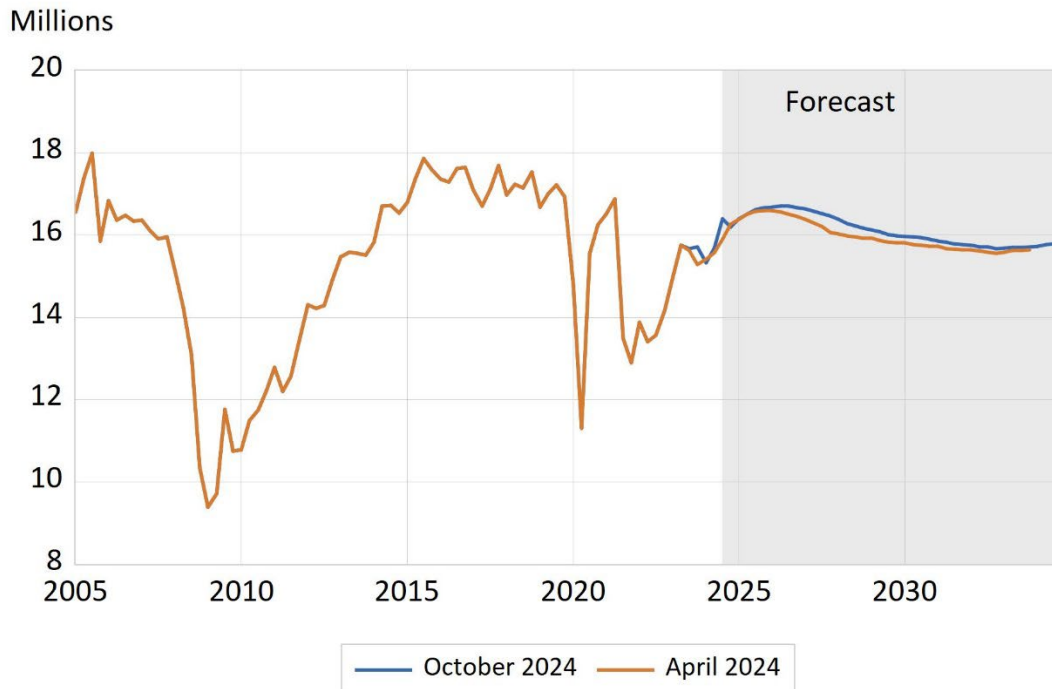
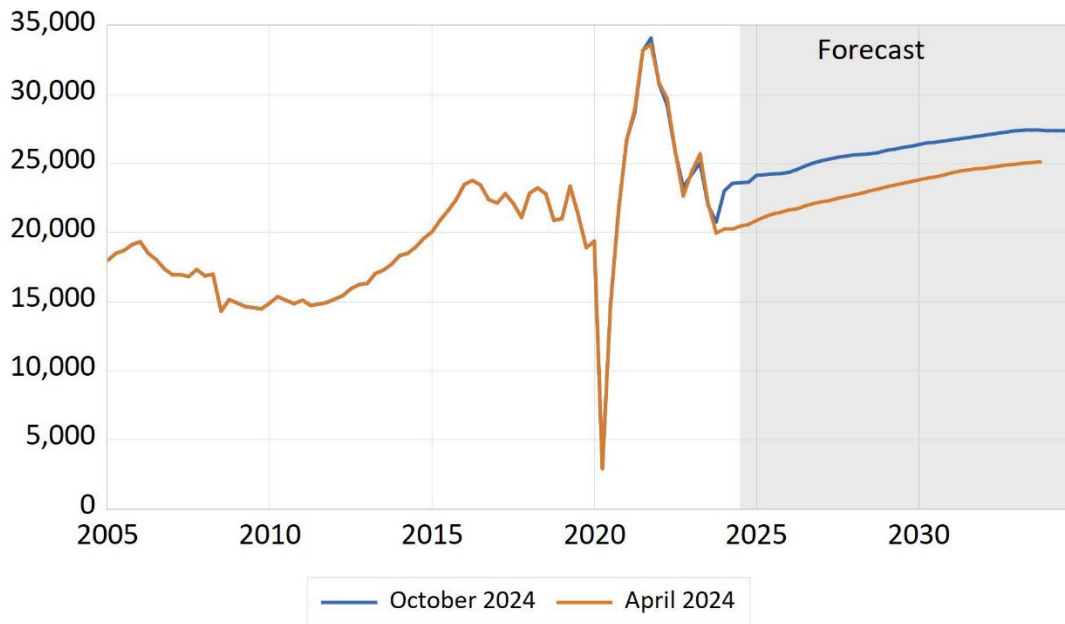


Figure 9: Total US Light Vehicle Sales (quarterly frequency – seasonally adjusted)



We also use our internal forecast for out-of-state surrendered licenses to inform some of our main forecasts. When people move to Oregon from other states, they typically require several DMV transactions such as: registering their vehicles, titling their vehicles, and getting Oregon driving credentials. Our current forecast has been revised upwards due to much stronger actuals in the recent months compared to our prior forecast (Figure 10).

Figure 10: Out-of-State Surrendered Licenses (quarterly frequency – seasonally adjusted)



Two-year passenger vehicle registration is one of the top DMV revenue transactions (Figure 11). Due to COVID-19, there was a statewide moratorium on citations for expired registrations that lasted until December 31, 2021. This created some challenges. Our econometric model uses eight quarter lag as one of the variables, which means the number of renewals in our model is dependent on how many vehicles renewed two years ago. The issue is DMV only resets the renewal date if the gap in a registration is greater than 12 months. Our transaction volumes do not capture that effect, which causes potential risks to the accuracy of our forecast.

Overall, we have observed the number of total registered passenger vehicles has declined since COVID-19 and still has not recovered to the pre-pandemic levels. This could be due to the structural change caused by a shift upwards in the percentage of people working from home and not needing the second vehicle in the household. Current forecast is stronger compared to the previous forecast partially because of the above-mentioned issue with renewal cycle disruption and possibly due to increases in enforcement in Portland Metro area. Portland Metro has experienced the highest decline in registered vehicles since COVID-19 compared to other parts of the state.

Figure 11: Two-Year Passenger Vehicle Registration (quarterly frequency – seasonally adjusted)

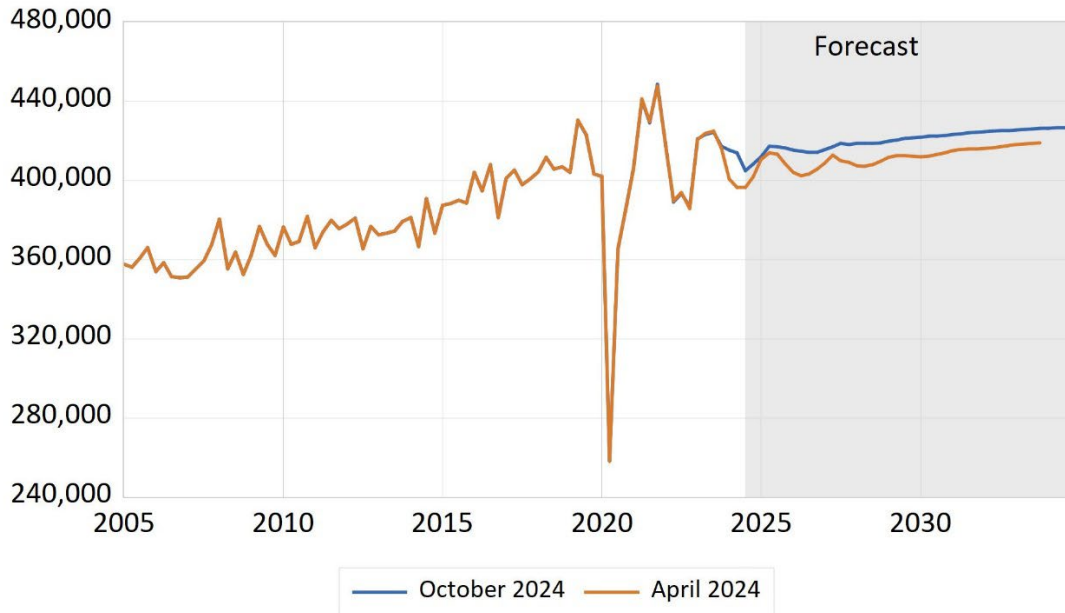
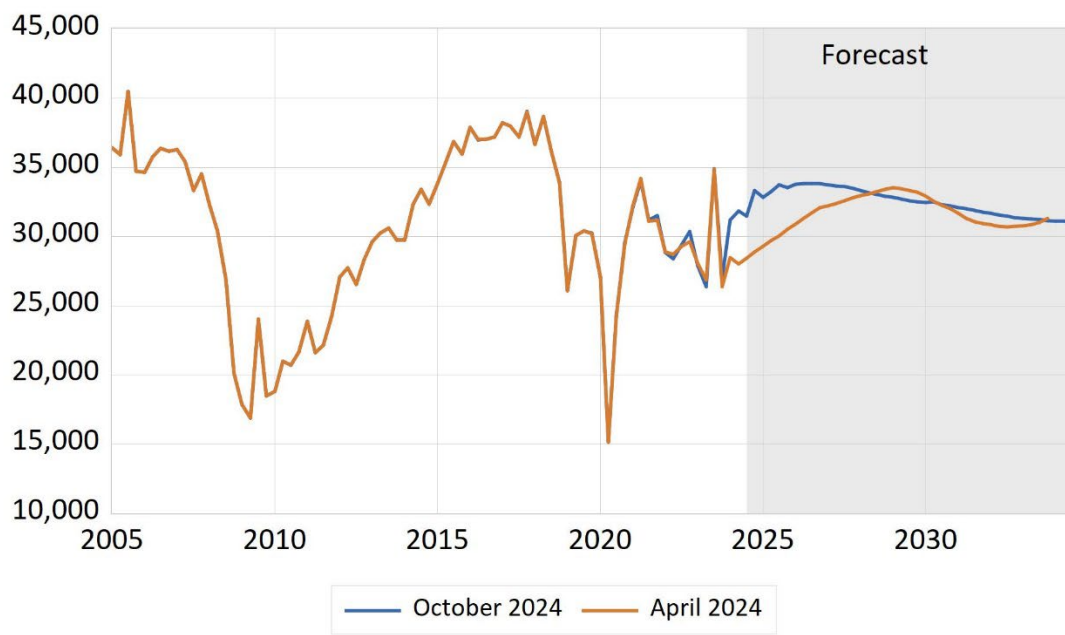


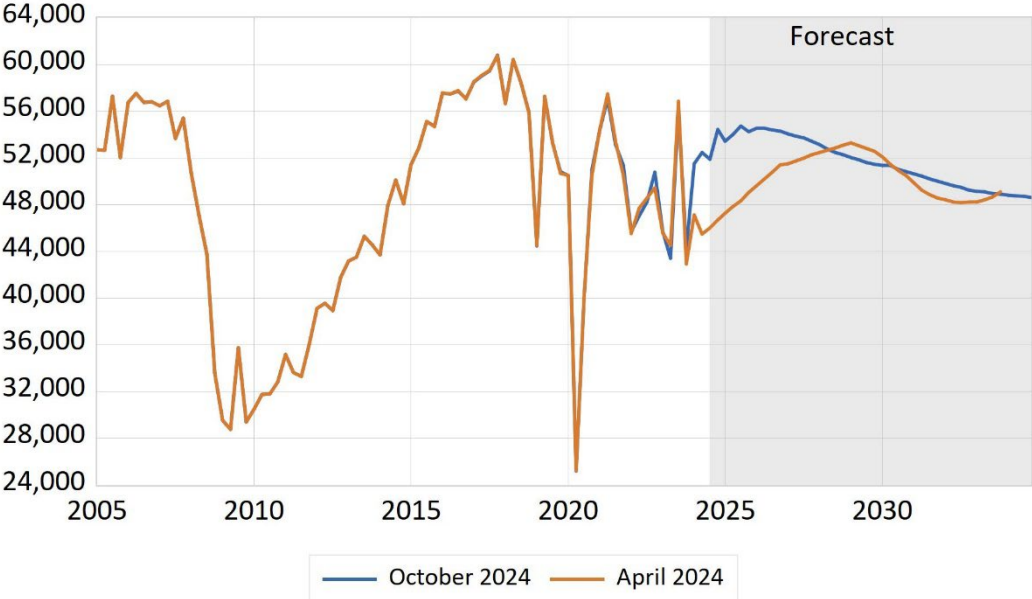
Figure 12: Four-Year Passenger Vehicle Registration (quarterly frequency – seasonally adjusted)



Typically, new vehicles purchased from a dealership get a four-year registration until the first renewal when they are switched to a two-year registration renewal cycle. In recent quarters the four-year registrations were much stronger than expected in our previous forecast (Figure 12). We are expecting higher four-year registrations in the near-term outlook due to post-COVID pent-up demand for new vehicles.

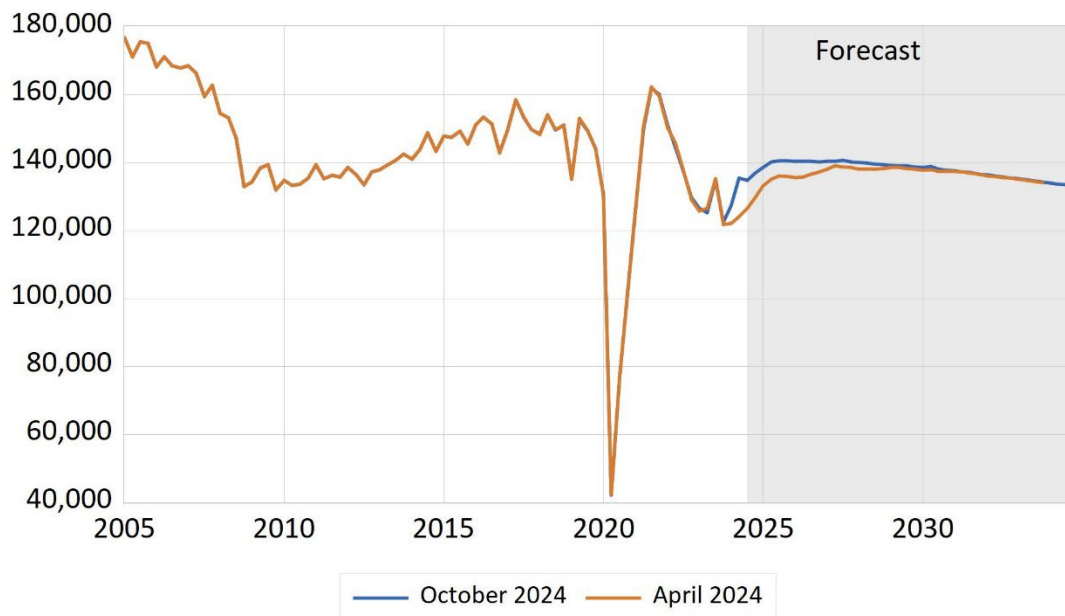
As with the four-year passenger vehicle registrations, the volume of new light vehicle title transactions has also been stronger than our previous forecast. Like the four-year passenger registration forecast, we are expecting a much stronger level of transactions through 2028 compared to the April 2024 forecast (Figure 13).

Figure 13: New Light Vehicle Titles (quarterly frequency – seasonally adjusted)



Light vehicle title transfers happen when a vehicle ownership is being passed from one party to another, for example when a used vehicle is sold. For the most of the previous two years, the volume was relatively high for this transaction because DMV had a large backlog of title transactions accumulated as a result of COVID-19 related disruption in services. Future transaction volumes are expected to be more in-line with long-term trends. The October 2024 forecast is a bit stronger than the previous forecast due to higher-than-expected actuals (Figure 14).

Figure 14: Light Vehicle Title Transfers (quarterly frequency – seasonally adjusted)



Driver and ID card transactions have been more challenging to forecast ever since COVID-19. During the last forecasting cycle, actuals were very low compared to the October 2023 forecast and as a result we revised our April 2024 forecast downwards. However, the transaction levels have since improved, causing us to rethink the downward revisions from the prior forecast. In summary, we are revising the transactions upward compared to the April 2024 forecast, and in essence are getting back to where we were with the October 2023 forecast with adjustments to the long-term forecast. We hope that in the future the volatility in these series will subside and the forecasts will be more consistent from one forecast to the next.

Class C driver license renewal is the top transaction for Driver and ID cards by volume and by revenues generated. Like with the two-year vehicle registration forecast, this forecast depends on a lagged variable as we expect in eight years people will need to renew their driver's license. Given the moratorium during the COVID-19 pandemic, there was a disruption in this series that impacted our ability to make an accurate forecast. We were able to get access to the Driver License database that helped us to improve our forecast by inputting actual licenses summarized by expiration date rather than relying on the eight-year lag. This resulted in some significant changes to our forecast when compared to the April 2024 forecast (Figure 15).

Original Class C Driver License (Figure 16) is also one of the top revenue transactions for Driver and ID cards. It has been impacted by HB 2015 implementation that went into effect in January 2021, which expanded the pool of eligible customers for licenses to undocumented immigrants. Also, as evidenced by the last two quarters of actuals, there is still some post-COVID-19 pent-up demand that is causing some turbulence. Overall, the outlook has improved.

Figure 15: Class C Driver License Renewal (quarterly frequency – seasonally adjusted)

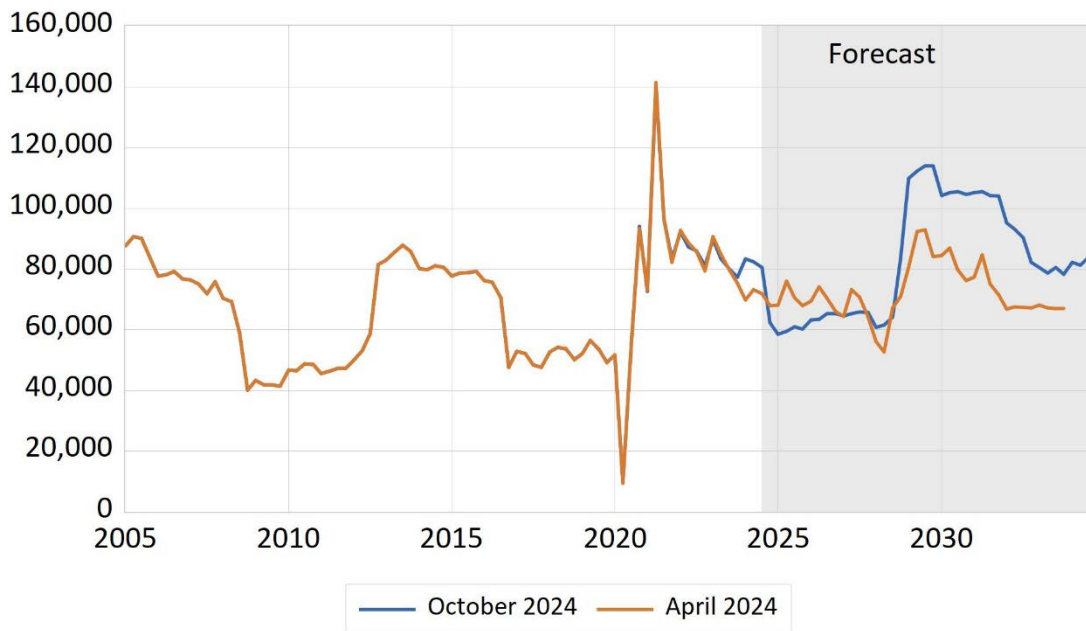
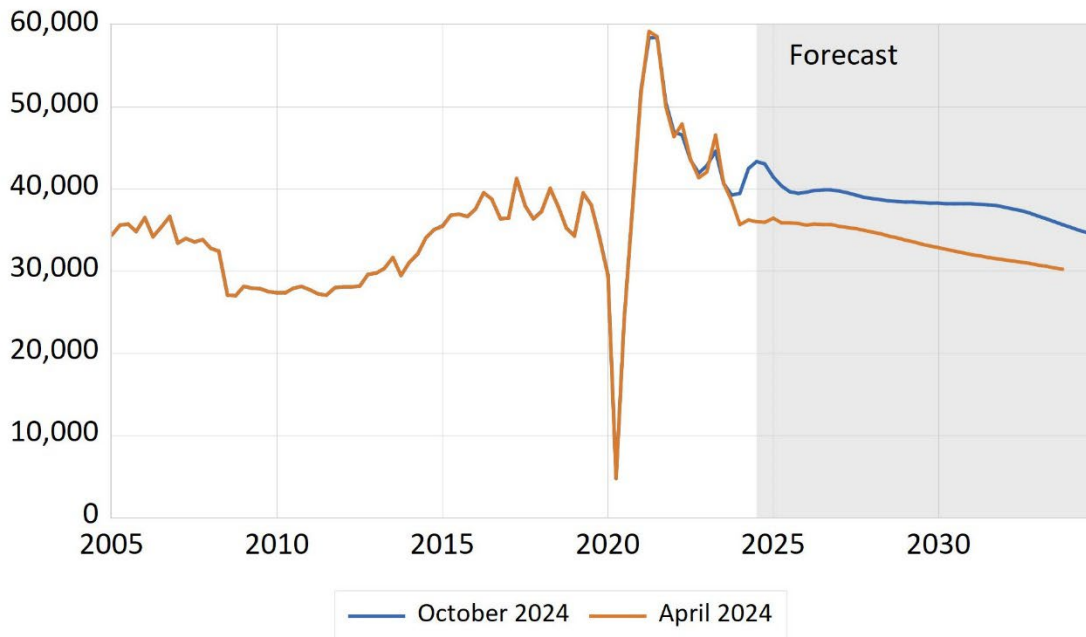


Figure 16: Original Class C Driver License (quarterly frequency – seasonally adjusted)

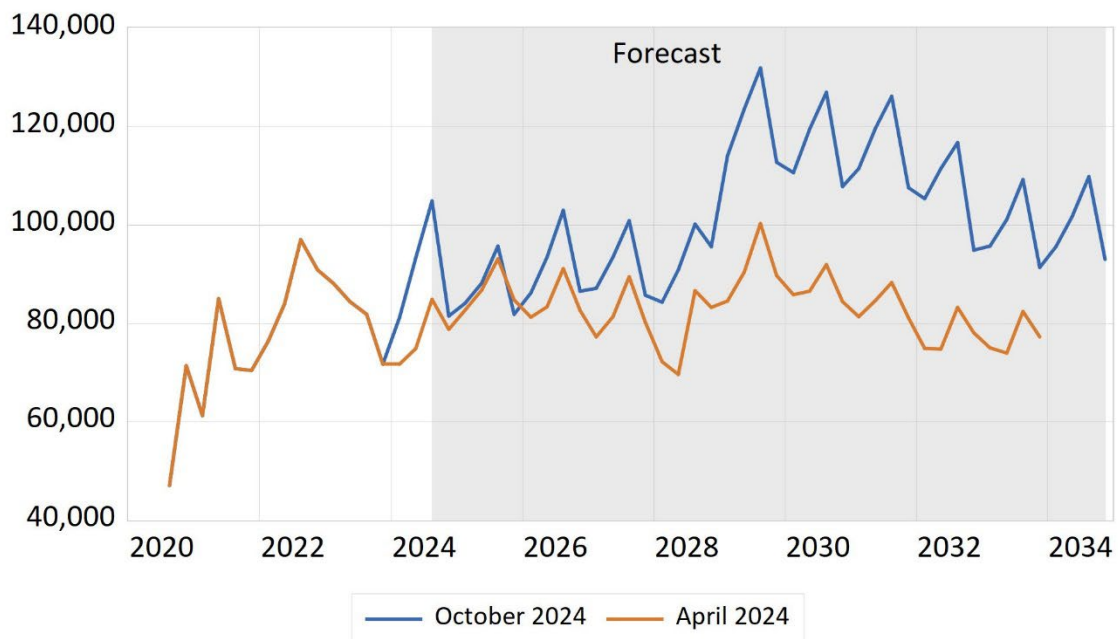


DMV started issuing Real ID compliant licenses and ID cards in July 2020. It is now the second largest revenue generating transaction within the Driver and ID Card section. Originally, the federal cut-off date for requiring Real ID when flying was October 2020. However, it has been pushed out several times to October 2021, then to May 2023, and finally to May 2025. Most recently it was also announced that May 2025 is going to be a soft deadline, and people will be able to fly without a real ID with a phased warning system.

The fee for a Real ID transaction is \$30 and is collected each time it is renewed (every eight years or if a replacement license is issued prior to expiration date). Getting Real ID credentials is an available option, and many choose to get it either when they are getting their original driving credentials or renewing/replacing the existing one. On average from January to August 2024, forty-seven percent of driver and ID card credential transactions included a Real ID transaction, significantly higher than the 39 percent average in 2023.

On average from January to August 2024, forty-nine percent of Real ID transactions took place with driver license renewals, which means the Real ID forecast is tightly correlated with the driver license renewal series. The current forecast is stronger compared to the April 2024 forecast due to higher-than-expected transactions in the last few months and the adjustments that we made to the driver license renewal cycle pattern (Figure 17).

Figure 17: Real ID Transactions (quarterly frequency – seasonally adjusted)



Some of the revenues collected by DMV are not Highway Fund revenues. The most prominent examples include ID card revenues, revenues from specialty plates (Smokey Bear, Gray Whale, Pacific Wonderland, etc.), Real ID revenues, snowmobile title and registration fees, motorhome, travel trailer, and camper registration fees. While we produce forecasts for all DMV revenues, not all of them can be used for highway construction and maintenance.

Table 3 shows the summary of DMVs Highway Fund revenues based on forecasted transaction volumes. The gross revenue portion of Table 3 is grouped into three major components reflecting the primary revenue sources: vehicle registrations, driver licenses, and vehicle titles. Overall, we expect \$28.7 million more in gross Highway revenues for 2023-25 biennium and \$32.6 million more for 2025-27 biennium.

Table 3: Highway Fund Revenues Collected by DMV (Millions of Dollars)

| | Actual | | | Forecast | | | | | | | | | | Actual BI 21-23 | Forecast | | | | |
|--|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|-----------------------|------------------|------------------|------------------|------------------|--|
| | FY 22 | FY 23 | FY 24 | FY 25 | FY 26 | FY 27 | FY 28 | FY 29 | FY 30 | FY 31 | FY 32 | FY 33 | BI 23-25 | | BI 25-27 | BI 27-29 | BI 29-31 | BI 31-33 | |
| 1 VEHICLE REGISTRATIONS | \$298.5 | \$296.5 | \$307.9 | \$309.9 | \$317.6 | \$322.5 | \$328.8 | \$334.8 | \$342.0 | \$349.6 | \$356.9 | \$365.0 | \$595.0 | \$617.8 | \$640.1 | \$663.6 | \$691.6 | \$721.9 | |
| 2 DRIVER LICENSES & OTHER | \$37.6 | \$35.6 | \$38.2 | \$42.1 | \$41.2 | \$42.0 | \$41.3 | \$46.9 | \$50.2 | \$49.3 | \$47.9 | \$44.2 | \$73.2 | \$80.3 | \$83.2 | \$88.2 | \$99.5 | \$92.1 | |
| 3 TITLE, PLATE & OTHER | \$149.7 | \$135.6 | \$142.2 | \$150.2 | \$154.3 | \$156.5 | \$158.1 | \$159.1 | \$160.8 | \$162.1 | \$163.1 | \$164.3 | \$285.3 | \$292.4 | \$310.8 | \$317.2 | \$322.8 | \$327.3 | |
| 4 TOTAL DMV COLLECTIONS | \$485.8 | \$467.7 | \$488.3 | \$502.2 | \$513.2 | \$521.0 | \$528.2 | \$540.8 | \$553.0 | \$560.9 | \$567.9 | \$573.4 | \$953.5 | \$990.5 | \$1,034.1 | \$1,069.0 | \$1,113.9 | \$1,141.3 | |
| 5 Change from Previous Forecast | \$0.0 | \$0.0 | \$11.0 | \$17.7 | \$17.5 | \$15.2 | \$13.9 | \$11.5 | \$11.6 | \$12.2 | \$11.2 | \$4.2 | \$0.0 | \$28.7 | \$32.6 | \$25.4 | \$23.8 | \$15.4 | |
| 6 COLLECTION/ADMINISTRATION & PROGRAM COST | (\$113.2) | (\$115.5) | (\$115.4) | (\$117.7) | (\$128.8) | (\$131.4) | (\$138.2) | (\$141.0) | (\$148.2) | (\$151.2) | (\$155.0) | (\$158.9) | (\$228.7) | (\$233.2) | (\$260.3) | (\$279.1) | (\$299.4) | (\$313.9) | |
| 7 TRAFFIC SAFETY TRANSFER | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | |
| 8 DEPARTMENT OF EDUCATION TRANSFER | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | |
| 9 E-GOV RECORDS INCREMENTAL REVENUE TRANSFER | (\$8.4) | (\$8.6) | (\$10.2) | (\$9.5) | (\$9.4) | (\$9.6) | (\$9.7) | (\$9.9) | (\$10.1) | (\$10.2) | (\$10.4) | (\$10.5) | (\$17.0) | (\$19.7) | (\$19.0) | (\$19.6) | (\$20.3) | (\$20.9) | |
| 10 ODOT CENTRAL SERVICES ASSESSMENT | (\$36.4) | (\$37.2) | (\$40.3) | (\$41.1) | (\$44.5) | (\$45.4) | (\$48.8) | (\$49.8) | (\$53.5) | (\$54.5) | (\$56.5) | (\$58.6) | (\$73.6) | (\$81.5) | (\$90.0) | (\$98.6) | (\$108.0) | (\$115.1) | |
| 11 NET DMV REVENUE | \$327.7 | \$306.5 | \$322.3 | \$333.8 | \$330.4 | \$334.5 | \$331.5 | \$340.2 | \$341.3 | \$345.0 | \$346.0 | \$345.4 | \$634.2 | \$656.1 | \$664.9 | \$671.7 | \$686.3 | \$691.4 | |
| 12 REVENUE SET-ASIDE TO OTIA I & II - memo | (\$6.9) | (\$6.6) | (\$7.0) | (\$7.1) | (\$7.1) | (\$7.2) | (\$7.3) | (\$7.5) | (\$7.7) | (\$7.6) | (\$7.6) | (\$7.5) | (\$13.5) | (\$14.1) | (\$14.3) | (\$14.7) | (\$15.3) | (\$15.1) | |
| 13 REVENUE PLEDGED TO OTIA III - memo | (\$86.0) | (\$80.0) | (\$82.1) | (\$83.4) | (\$84.9) | (\$85.1) | (\$85.4) | (\$85.3) | (\$85.5) | (\$85.5) | (\$85.5) | (\$85.4) | (\$166.0) | (\$165.4) | (\$170.0) | (\$170.7) | (\$171.0) | (\$170.9) | |
| 14 REVENUE DUE TO JTA - memo | (\$112.1) | (\$104.7) | (\$108.4) | (\$109.4) | (\$111.2) | (\$111.5) | (\$112.0) | (\$111.9) | (\$112.2) | (\$112.2) | (\$112.2) | (\$112.2) | (\$216.8) | (\$217.8) | (\$222.7) | (\$223.9) | (\$224.4) | (\$224.5) | |
| 15 REVENUE DUE TO HB 2017 - memo | (\$125.5) | (\$129.7) | (\$136.5) | (\$141.9) | (\$148.6) | (\$154.6) | (\$161.0) | (\$168.0) | (\$175.9) | (\$184.4) | (\$192.7) | (\$201.7) | (\$255.3) | (\$278.4) | (\$303.3) | (\$329.1) | (\$360.4) | (\$394.4) | |

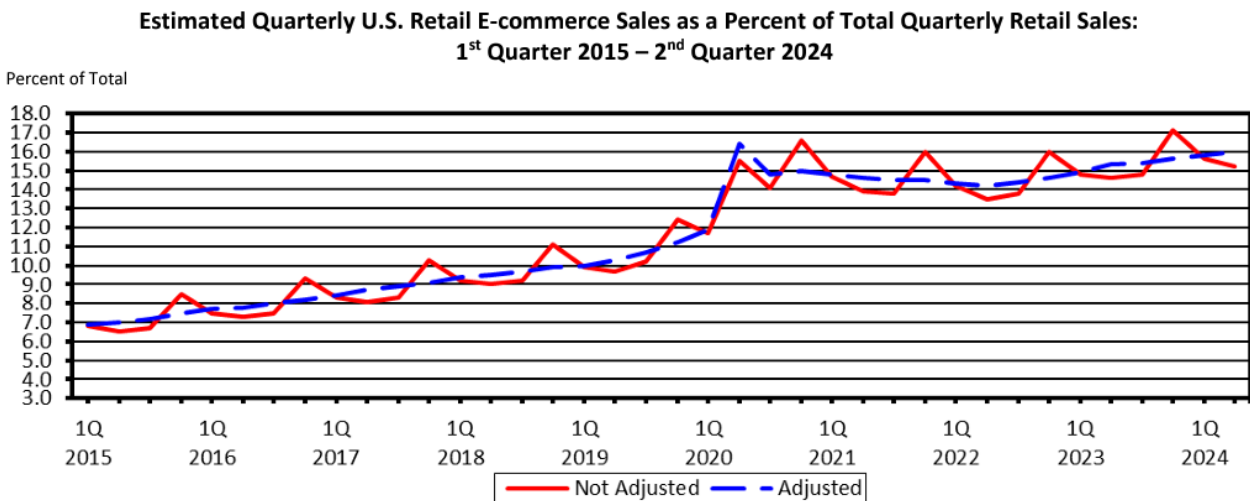
Commerce and Compliance (CCD)

Trucking activity and the freight industry contribute to the State Highway Fund through the weight-mile tax, heavy vehicle registration fees, and other fees. Changes in economic conditions within Oregon and the nation as a whole influence each of these revenue sources. State and federal legislation can also impact trucking activity.

The weight-mile tax is the largest source of trucking-related revenue at roughly 87 percent of total revenue collected by CCD. This highway use tax applies to trucks with a gross weight over 26,000 pounds. The tax paid by a motor carrier varies with the weight of the vehicle, the number of miles traveled, and the axle configuration. The carriers generally have the option of paying on a monthly or quarterly schedule, but in some cases will pay by the trip. Certain qualifying motor carriers, such as those transporting logs, wood chips, and sand/gravel, may pay the highway use tax based on a flat monthly fee. The weight-mile revenue and transaction totals discussed in this report include the trip based, monthly, quarterly and flat fee revenue, as well as revenues from a small number of other trip-related fees.

Trucking activity generally experienced a boom during the COVID-19 pandemic. As consumers shifted from brick and mortar to online shopping, as well as having less service options to spend discretionary income, these actions led to an increase of goods shipped directly to homes (Figure 18). While E-commerce is not growing as fast as it did during the pandemic, the overall shift to a higher level of E-commerce is obvious. We are also seeing a return to the pre-COVID-19 trend of slow growth and are now reaching 2020 levels of total retail sale shares.

Figure 18: U.S. E-commerce as a percentage share of Retail Sales



Source: US Census Bureau Quarterly E-Commerce Report

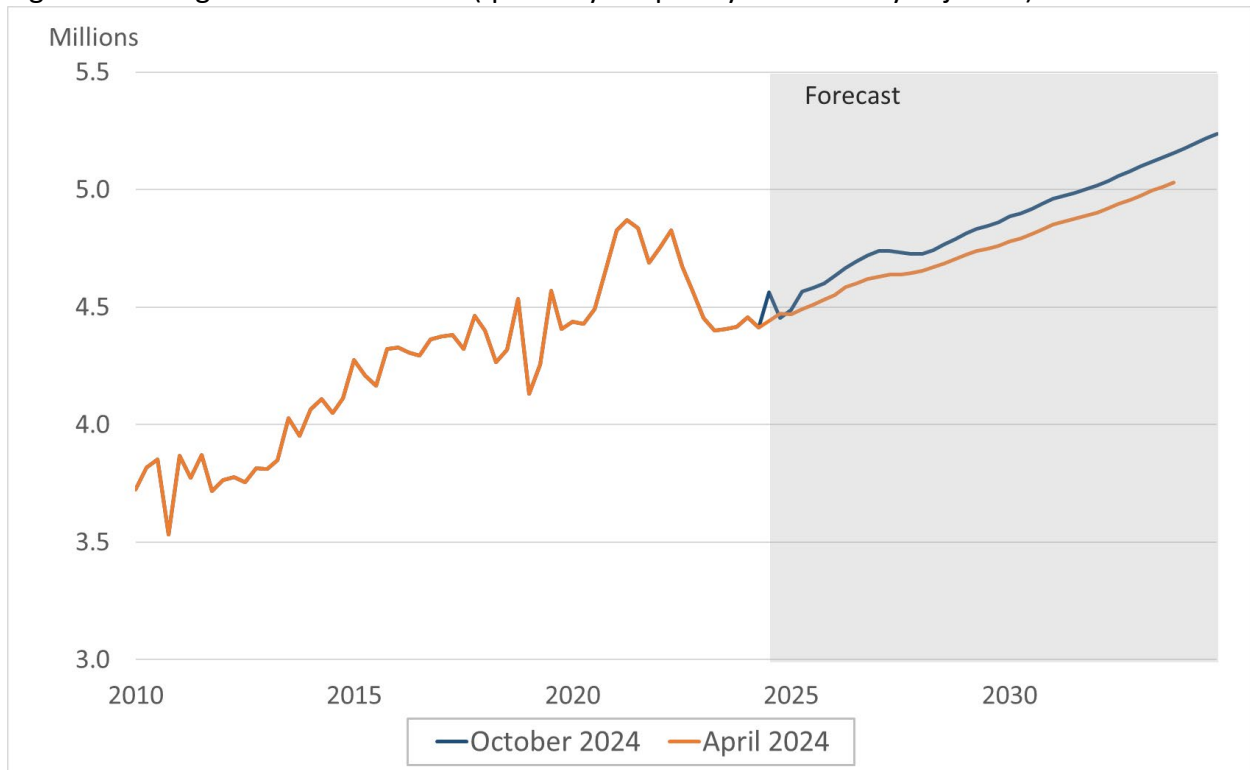
Besides a structural shift in consumer behavior towards more E-commerce, we are beginning to see a structural change in how trucks are operated. As consumers shifted out of brick-and-mortar stores, retailers like Amazon have instituted a more efficient way of getting goods to the consumers through utilization of large warehouses. This change may have resulted in a shift of how trucks deliver. Instead of delivering to a series of retail outlets, in some cases we are now seeing heavy trucks delivering to these large warehouses and then smaller medium-duty vehicles dispatch the goods from the distribution centers to the final destination. This change likely reduces the amount of truck miles but could allow for more efficient use of the heavy vehicles.

An estimate of weight-mile “transactions” provides the basis for the current forecast of weight-mile revenues. This methodology, also used in prior forecasts, constructs a measure of weight-mile transactions by normalizing revenues by the tax rate paid for a typical heavy vehicle. Weight-mile transactions are estimated using an econometric model that takes into consideration the following external variables: Oregon construction employment, Oregon durable goods employment, real consumer spending on durable goods, industrial production of heavy trucks, and unit sales of medium and heavy trucks. The variables in the model that have the most significant impact on the forecast are real consumer spending on durable goods and Oregon construction employment.

Figure 19 shows our current weight-mile transactions forecast compared to our previous two forecasts. Our updated model deviates from the previous projections only slightly in the short-term forecast years after incorporating some of the drops in weight-mile transactions during 2022 and 2023. The reason for the consistency in the forecast is due to the stability in the durable goods spending and Oregon Construction employment forecasts, where both are very similar or slightly weaker to the prior forecasts. The previous forecast expected slightly lower transactions at the start of 2024. We are beginning to see small increases in these transactions, as the second quarter of 2024 saw the first significant increase since 2022. Our new forecast is slightly higher than our previous forecasts. The potential for weight-mile transactions to regain some of their post-COVID-19 strength is supported by the most recent data as well as the current overall economic landscape.

In addition to the economic changes, under HB 2017 the weight-mile tax rates increased in 2018, 2020, 2022, and 2024, for a total of 53 percent over the 2017 rates. These significant rate increases likely had an impact on trucking activity as businesses looked for ways to minimize the impact of these higher rates. Our newest forecast has fully incorporated these fee increases into the historical data, and we will continue to see their impact for the remainder of 2024.

Figure 19: Weight-Mile Transaction (quarterly frequency – seasonally adjusted)



Row 1 of Table 4 shows the amount of weight-mile and flat fee revenues collected by fiscal year. In 2024, weight-mile and flat-fee revenues totaled \$450.9 million, decreasing one percent over 2023. In 2025, revenues are expected to rebound and begin an upward trajectory towards previous long-term trends – roughly one percent in the short term and almost two percent beyond 2030.

Row 2 of Table 4 shows heavy vehicle registration fee revenues. It includes both International Registration Plan (IRP) registration fees paid by interstate carriers and the Commercial registration fees paid by intrastate carriers. Together these heavy vehicle registration fees totaled \$58.4 million in fiscal year 2024. This represents a significant increase from 2023 at roughly 12 percent. This gain covers the losses seen from FY 2022 into FY 2023. Looking ahead, we expect revenues to decrease slightly into 2025 to bring us back to a long-run average and slightly increase through the remainder of the forecast. Please note that our historical IRP data was updated for this forecast. Data quality issues required us to revisit historical data sources to ensure IRP revenue is complete for our forecast models.

Row 3 of Table 4 shows the revenues from Road Use Assessment Fees (RUAF), permits, passes, and credentials. This row also includes OTIA III Local Fund fee increments from the commercial driver permits, licenses, and tests, along with weight receipts. Overall, total revenues from these heavy vehicle sources increased to \$7.5 million in FY 2024 as the rates were increased for a few of these transactions as part of HB 2017. Looking forward, we expect very little change to forecasted revenues as they remain relatively flat with slight increases.

Row 4 of Table 4 reports the total gross revenues for the Commerce and Compliance Division and row 5 shows the change from the prior forecast. For FY 2024-2025, there was a sizeable increase of \$14.1 million between forecasts and an overall increased forecast in the outer years. Since weight-mile constitutes roughly 90 percent of the overall revenue for CCD, these forecasts look similar, where the calendar year 2024 rate changes boost revenue for the 2025 fiscal year. Growth in the outer forecast years is much more muted with rates averaging about one percent. Also, the new IRP data source produced a forecast that predicts slightly more revenue than we previously forecasted due in-part to the adjusted historical IRP data.

Row 9 of Table 4 reports the revenues net of collection costs. Rows 10 through 13 of Table 4 are informational only and highlight the amounts CCD contributes to the OTIA, JTA and HB 2017 programs.

Table 4: Highway Fund Revenues Collected by Commerce and Compliance, CCD (Millions of Dollars)

| | Actual | | | Forecast | | | | | | | | | | Actual | Forecast | | | | |
|--|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|------------------|------------------|------------------|------------------|------------------|------------------|--|
| | FY 22 | FY 23 | FY 24 | FY 25 | FY 26 | FY 27 | FY 28 | FY 29 | FY 30 | FY 31 | FY 32 | FY 33 | BI 21-23 | BI 23-25 | BI 25-27 | BI 27-29 | BI 29-31 | BI 31-33 | |
| 1 WEIGHT-MILE TAX | \$454.5 | \$455.4 | \$450.9 | \$482.2 | \$492.9 | \$503.9 | \$505.0 | \$512.1 | \$519.9 | \$527.9 | \$534.6 | \$542.9 | \$909.9 | \$933.1 | \$996.8 | \$1,017.1 | \$1,047.8 | \$1,077.4 | |
| 2 IRP & COMMERCIAL VEHICLE REGISTRATIONS* | \$54.4 | \$52.0 | \$58.4 | \$53.4 | \$54.1 | \$55.1 | \$56.0 | \$56.7 | \$57.5 | \$58.2 | \$59.0 | \$59.8 | \$106.3 | \$111.8 | \$109.2 | \$112.7 | \$115.7 | \$118.8 | |
| 3 RUAF, PERMITS, PASSES & CREDENTIALS** | \$7.5 | \$7.4 | \$7.5 | \$8.2 | \$8.6 | \$8.9 | \$9.1 | \$9.4 | \$9.6 | \$9.7 | \$9.9 | \$10.1 | \$14.9 | \$15.7 | \$17.5 | \$18.6 | \$19.4 | \$20.0 | |
| 4 TOTAL CCD COLLECTIONS | \$516.4 | \$514.8 | \$516.8 | \$543.9 | \$555.6 | \$567.9 | \$570.0 | \$578.3 | \$587.0 | \$595.9 | \$603.5 | \$612.7 | \$1,031.1 | \$1,060.7 | \$1,123.5 | \$1,148.3 | \$1,182.8 | \$1,216.2 | |
| 5 Change from Previous Forecast | \$10.3 | \$7.7 | \$9.9 | \$14.1 | \$17.6 | \$21.2 | \$19.8 | \$21.5 | \$24.0 | \$25.5 | \$26.8 | \$28.5 | \$18.1 | \$24.0 | \$38.7 | \$41.3 | \$49.5 | \$55.3 | |
| 6 COLLECTION/ADMINISTRATION & PROGRAM COST | (\$38.4) | (\$39.2) | (\$38.2) | (\$38.9) | (\$41.9) | (\$42.7) | (\$44.3) | (\$45.2) | (\$46.9) | (\$47.9) | (\$48.7) | (\$49.6) | (\$77.7) | (\$77.1) | (\$84.7) | (\$89.6) | (\$94.8) | (\$98.3) | |
| 7 IFTA BUDGETED EXPENDITURES*** | \$1.4 | \$1.5 | \$1.8 | \$1.9 | \$1.8 | \$1.8 | \$1.9 | \$1.9 | \$2.0 | \$2.0 | \$2.1 | \$2.1 | \$2.9 | \$3.7 | \$3.6 | \$3.8 | \$4.0 | \$4.1 | |
| 8 ODOT CENTRAL SERVICES ASSESSMENT | (\$13.6) | (\$13.9) | (\$14.5) | (\$14.8) | (\$15.1) | (\$15.4) | (\$16.4) | (\$16.7) | (\$17.8) | (\$18.2) | (\$18.8) | (\$19.4) | (\$27.5) | (\$29.4) | (\$30.4) | (\$33.1) | (\$36.0) | (\$38.2) | |
| 9 NET CCD REVENUE | \$465.8 | \$463.2 | \$465.9 | \$492.0 | \$500.4 | \$511.6 | \$511.2 | \$518.2 | \$524.2 | \$531.8 | \$538.1 | \$545.8 | \$928.9 | \$957.9 | \$1,012.0 | \$1,029.4 | \$1,056.0 | \$1,083.8 | |
| 10 REVENUE SET-ASIDE TO OTIA I & II - memo | (\$11.1) | (\$10.9) | (\$10.5) | (\$10.7) | (\$10.9) | (\$11.1) | (\$11.3) | (\$11.4) | (\$11.6) | (\$11.8) | (\$12.0) | (\$12.2) | (\$22.0) | (\$21.2) | (\$22.0) | (\$22.7) | (\$23.4) | (\$24.2) | |
| 11 REVENUE PLEDGED TO OTIA III - memo | (\$33.4) | (\$31.9) | (\$32.1) | (\$32.1) | (\$32.7) | (\$33.4) | (\$33.6) | (\$34.1) | (\$34.6) | (\$35.1) | (\$35.5) | (\$36.1) | (\$65.2) | (\$64.2) | (\$66.1) | (\$67.7) | (\$69.6) | (\$71.6) | |
| 12 REVENUE DUE TO JTA - memo | (\$93.7) | (\$89.4) | (\$90.5) | (\$90.4) | (\$92.1) | (\$94.0) | (\$94.6) | (\$95.9) | (\$97.3) | (\$98.7) | (\$99.9) | (\$101.4) | (\$183.2) | (\$180.8) | (\$186.1) | (\$190.4) | (\$195.9) | (\$201.3) | |
| 13 REVENUE DUE TO HB 2017 - memo | (\$125.6) | (\$141.9) | (\$149.4) | (\$169.5) | (\$173.3) | (\$177.2) | (\$177.6) | (\$180.2) | (\$182.9) | (\$185.8) | (\$188.1) | (\$191.1) | (\$267.5) | (\$318.9) | (\$350.6) | (\$357.8) | (\$368.7) | (\$379.2) | |

*IRP: International Registration Plan.
 **RUAF: Road Use Assessment Fees.
 ***IFTA: International Fuel Tax Agreement.

Motor Fuels

Motor Fuels revenues are derived from the tax paid on the sale of both motor vehicle fuels (gasoline) and use fuels (predominately diesel¹). While the two types of fuel are taxed at the same rate, the tax is collected in different parts of the supply chain. Gasoline is taxed at the point of first sale, when the dealer or distributor purchases the fuel from the terminal. Diesel is taxed later in the supply chain, at the retail level. Taxing at the retail level gives retailers the option of not imposing the tax on heavy trucks that pay the weight-mile tax, which is paid by vehicles in the 26,000-pound and above weight classes. Generally, a vehicle up to 26,000 pounds will pay the fuels tax and register their vehicle through DMV, and vehicles over this weight will pay the weight-mile tax and register their vehicle through CCD.

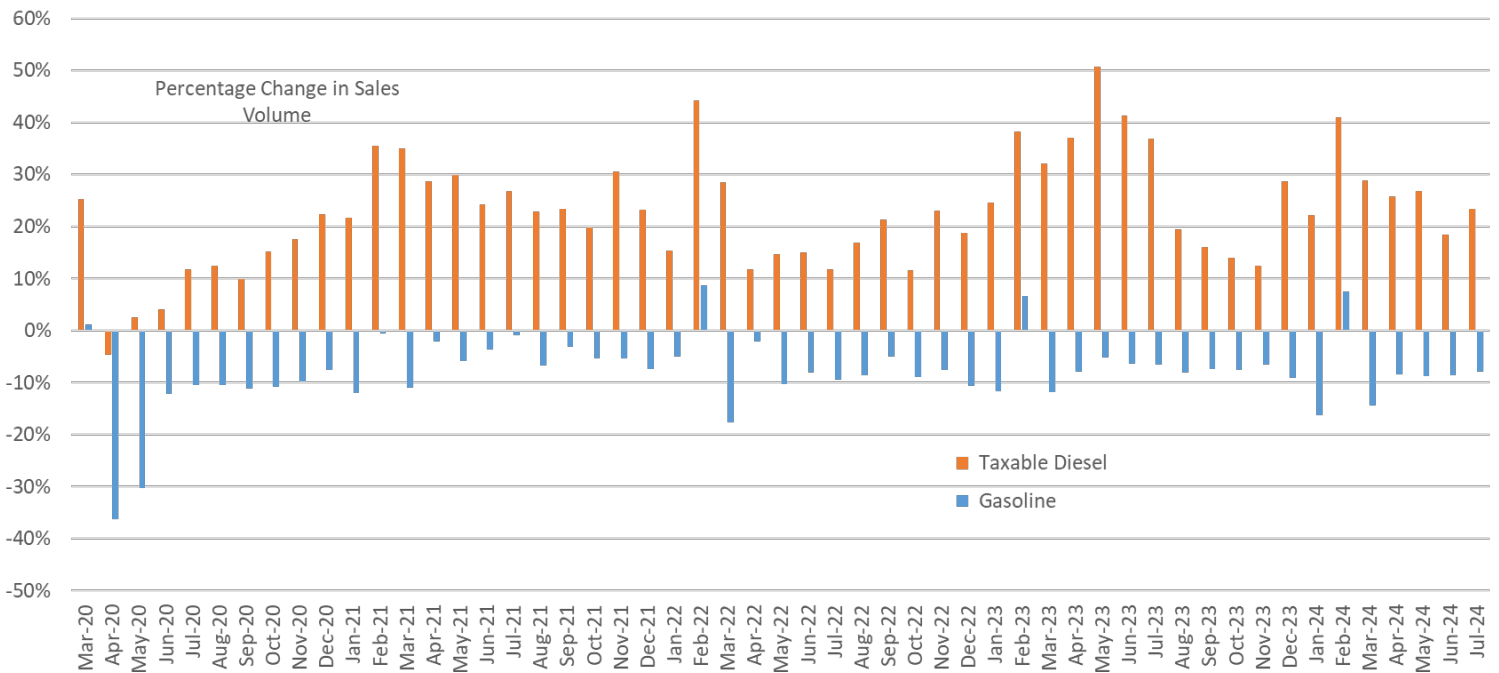
Prior to COVID-19, gasoline comprised roughly 89 percent of taxable fuel, while diesel comprised the remaining eleven percent. The post-COVID-19 pandemic shift in travel patterns and the advance of electric vehicles increased diesel's share of total motor fuels revenue. In fiscal year 2024, diesel's share of motor fuel sales was close to fifteen percent. Light trucking activity, which would include delivery vehicles, has steadily increased following the 2020 COVID-19 pandemic, which resulted in more people staying home and not going to brick and mortar stores. The post-COVID logistics changes appear to include an increased number of distribution centers requiring less weight-mile paying truck activity and more diesel consuming medium-duty vehicle activity. Additionally, there has been an increase in the number of light-duty registered diesel vehicles in recent years.

At the same time, light-duty vehicle use has declined and become more fuel-efficient compared to pre-2020 levels. Work from home is still more common than before 2020, reducing demand for everyday commuting. Meanwhile, average statewide fuel efficiency has increased in this segment as the share of hybrid, plug-in hybrid electric (PHEV), and battery electric vehicles (BEVs) have grown. Figure 20 below shows the change in sales volume for both gasoline and taxable diesel compared to the same month in 2019. Except for April 2020, all other months have seen growth in taxable diesel over 2019 levels. Gasoline over-performance exists at the monthly level. However, it is exclusively attributed to a data issue caused by delayed reporting from sellers and is counterbalanced by make-up reporting in the subsequent month.

Combined fuel sales have not reached pre-2020 trends, and challenges to future growth exist. The total stock of passenger vehicles is not expected to reach 2019 levels in the forecast period (2024-2034). That stock of vehicles is also projected to use less fuel due to market forces as well as national and statewide rulemaking like Advanced Clean Cars II, which have led to improved fuel efficiency and more hybrid and EV stock. There may also be fewer miles driven in Oregon. While many workers have returned to the office, Oregon's Office of Economic Analysis has projected that working from home in Oregon is here to stay. Vehicles needing less fuel to drive fewer miles puts downward pressure on the demand for fuel.

¹ This section will use both diesel and use fuel interchangeably to refer to taxable diesel only, not diesel sold to weight-mile trucks, unless otherwise noted.

Figure 20: Percentage change in Gasoline and Taxable Diesel sales over same month in 2019



Lower real prices have created opposing, upward pressure on fuel demand. Fuel prices remained low in 2024 relative to their recent peak in 2022 in Oregon. Lower historic and forecast prices have contributed to a forecast of slight growth in near-term fuel use, which may buoy sales in the near term. Diesel sales are expected to remain relatively flat and then decline after their jump to higher levels following COVID-19.

This forecast includes two distinct econometric models for gasoline and diesel. Each model uses distinct explanatory variables that are tested to determine economically significant impact on their demand. This modeling approach was started with the April 2024 forecast. The two models have so far improved forecast accuracy, and they offer additional information on the way these two fuels are consumed in Oregon. The results of each regression model and inputs are discussed below.

Gasoline Model

The inputs into the Gasoline Model include: the price of fuel, stock of passenger non-battery electric vehicles (non-BEV), stock fuel efficiency of the non-BEV light vehicle fleet, and Oregon total non-farm employment. Using non-BEV stock means the effect of the forecasted market shift to battery electric vehicles (BEVs) only enters the model through fleet fuel efficiency and through the reduction of vehicle stock that uses gasoline.

The stock of passenger vehicles is one of the strongest variables in our model. Since it is a long-term forecast, it is only updated once a year. Currently, we are using the April 2023 stock

forecast for non-BEV passenger vehicles, updated with recent actuals (Figure 21). The April 2023 stock forecast took into consideration Oregon’s adopting of the Advanced Clean Cars II (ACC II) rules from California. These rules require manufacturers to sell an increasing share of zero emission vehicles (BEVs and plug-in hybrid electric vehicles), reaching 100 percent of new light-duty vehicle sales by 2035. Recent sales have been stronger than expected, which contributes to a slight increase in our October 2024 forecast relative to the previous forecast.

Figure 21: Non-BEV Passenger Vehicle Stock (April 2023 Forecast, actuals through June 2024)

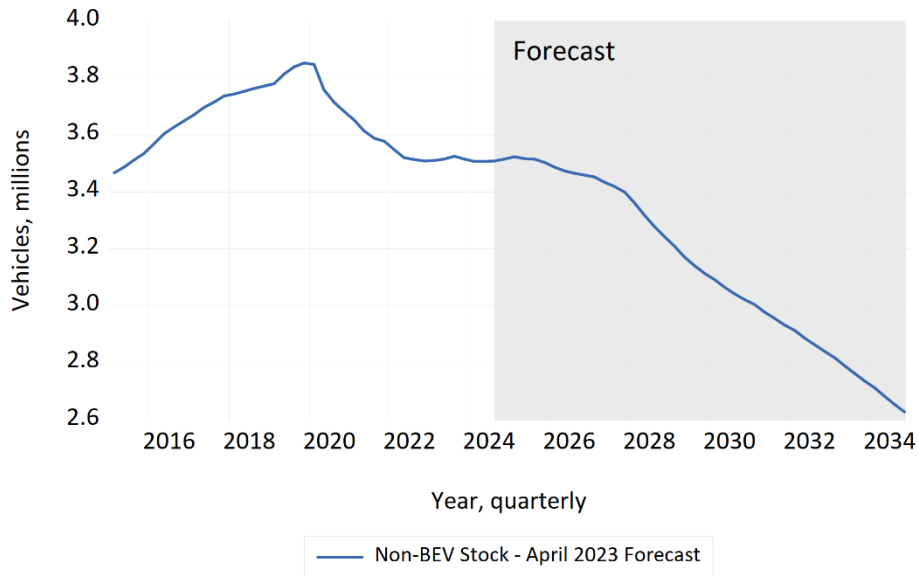
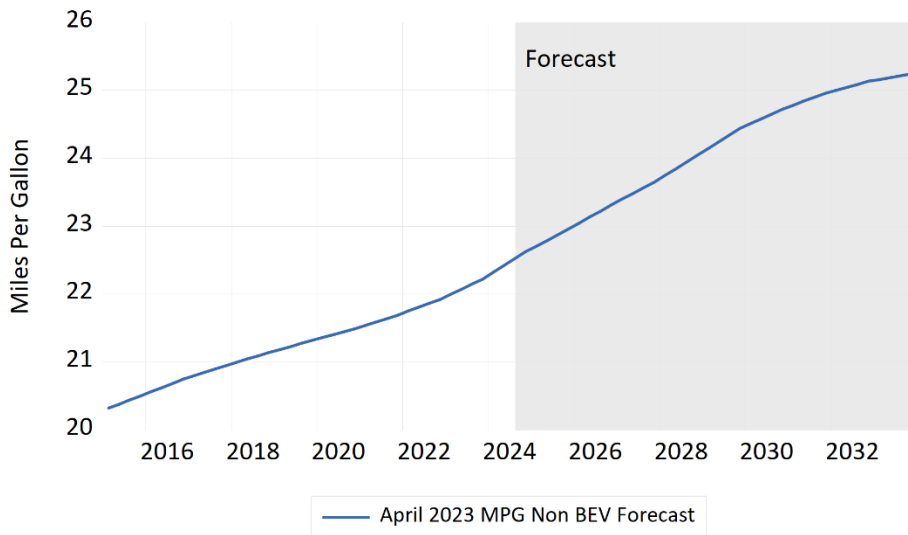


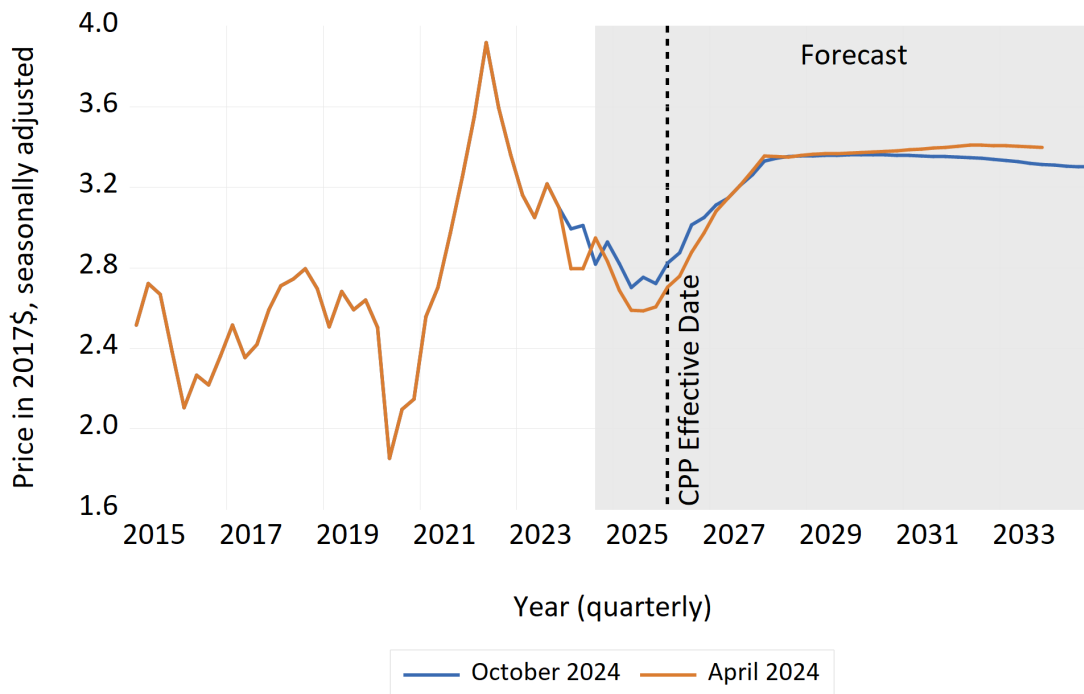
Figure 22: Fuel Efficiency (MPG) of Non-BEV Passenger Vehicle Stock



Fuel efficiency is another input variable to our model. However, it is based on April 2023 stock forecast and, thus, it also remains unchanged from the previous forecast except for recent actuals, which have tracked almost exactly with the forecast (Figure 22).

Another factor impacting the Gasoline Model forecast is the price of fuel. The real fuel price forecast has shifted relative to the April 2024 forecast (Figure 23). While fuel demand is relatively unaffected by the price of fuel in the short run, large and persistent changes have an impact. The real price of fuel came in higher than the April 2024 forecast and is expected to remain slightly elevated in the near term. However, the downward trend in prices is consistent with the previous forecast. The ongoing downward trend contributes to the slight adjustment upward in this forecast due to gas prices in the recent past also impacting fuel use through expectations and people’s choice of vehicle dependent on current fuel prices.

Figure 23: Real Price of Gasoline



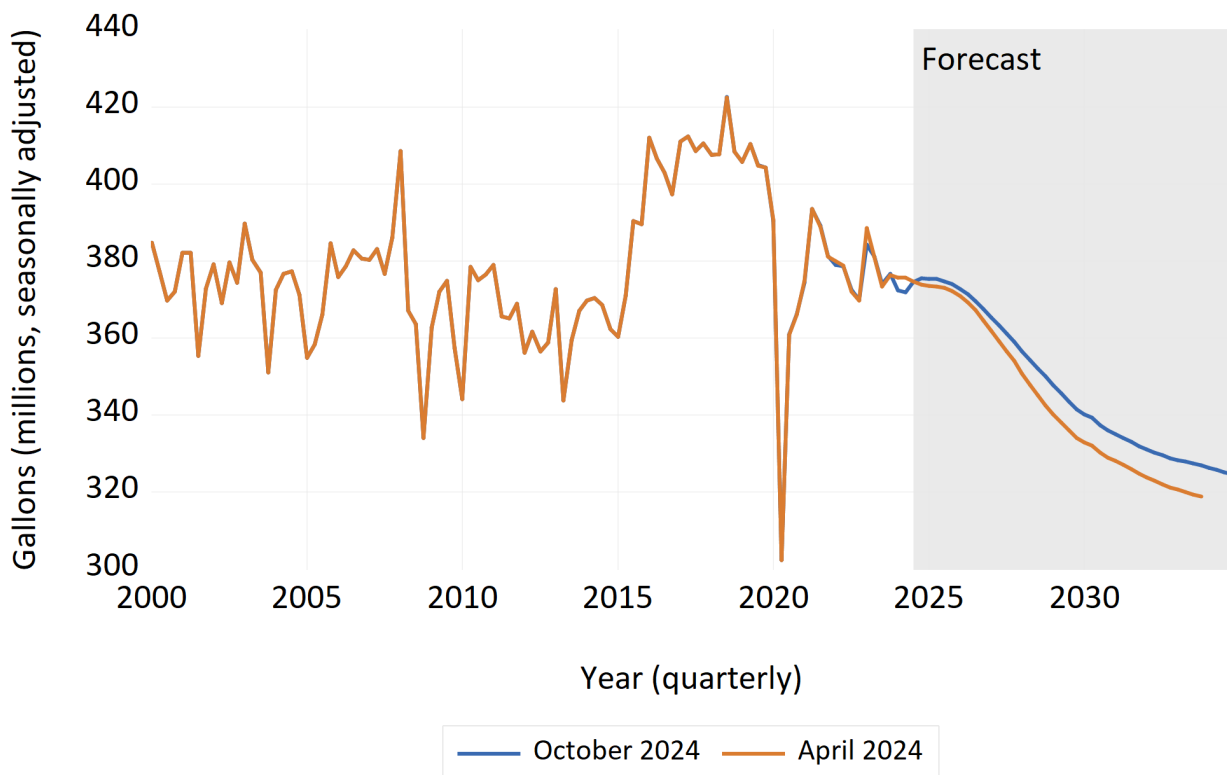
Climate action is also expected to have an impact on prices. The Climate Protection Program (CPP), passed by the Environmental Quality Commission in December 2021 and is currently under revision, sets explicit limits on greenhouse gas emissions by the transportation sector each year. These limits will effectively set a cap on the amount of fossil fuel sold each year. To achieve these limits, electrification of the vehicle fleet becomes a long-term key strategy, along with developing alternative fuels. In addition, fuel prices can become an important mechanism to encourage less consumption. While we do not know precisely when prices will need to increase to incentivize less consumption, based on conversations with fuel suppliers, it is likely to happen later this decade.

To capture this impact in the gasoline model, beginning in 2026 (Figure 23, black dotted vertical line), prices are increased two percent until reaching 20 percent in 2028. Based on CPP rules, if price increases in Oregon are 20 percent higher than the average price increases in Washington, Idaho, and Nevada, the Environmental Quality Commission can take action to address the increase. Thus, the model assumes the average fuel prices do not increase more than 20 percent a year, instead they maintain a constant 20 percent increase over the remainder of the forecast from the baseline price without any additional price effects².

Finally, DAS’ forecast of Oregon non-farm employment saw a very slight downward change between forecasts. If economic growth slows, non-farm employment would see downward pressure, which would reduce driving and fuel use.

Figure 24 shows a comparison of the gasoline forecast between April 2024 and October 2024. The forecast is adjusted slightly up, about 0.1 percent per quarter over the next few years. The difference is higher in the out years due to the expected decline in fuel prices and stronger than expected recent vehicle sales.

Figure 24: Taxable Gasoline Forecast October 2024



² 340-273-8100 Program Review of CPP Draft Rules <https://www.oregon.gov/deg/rulemaking/Pages/Cpp2024.aspx>

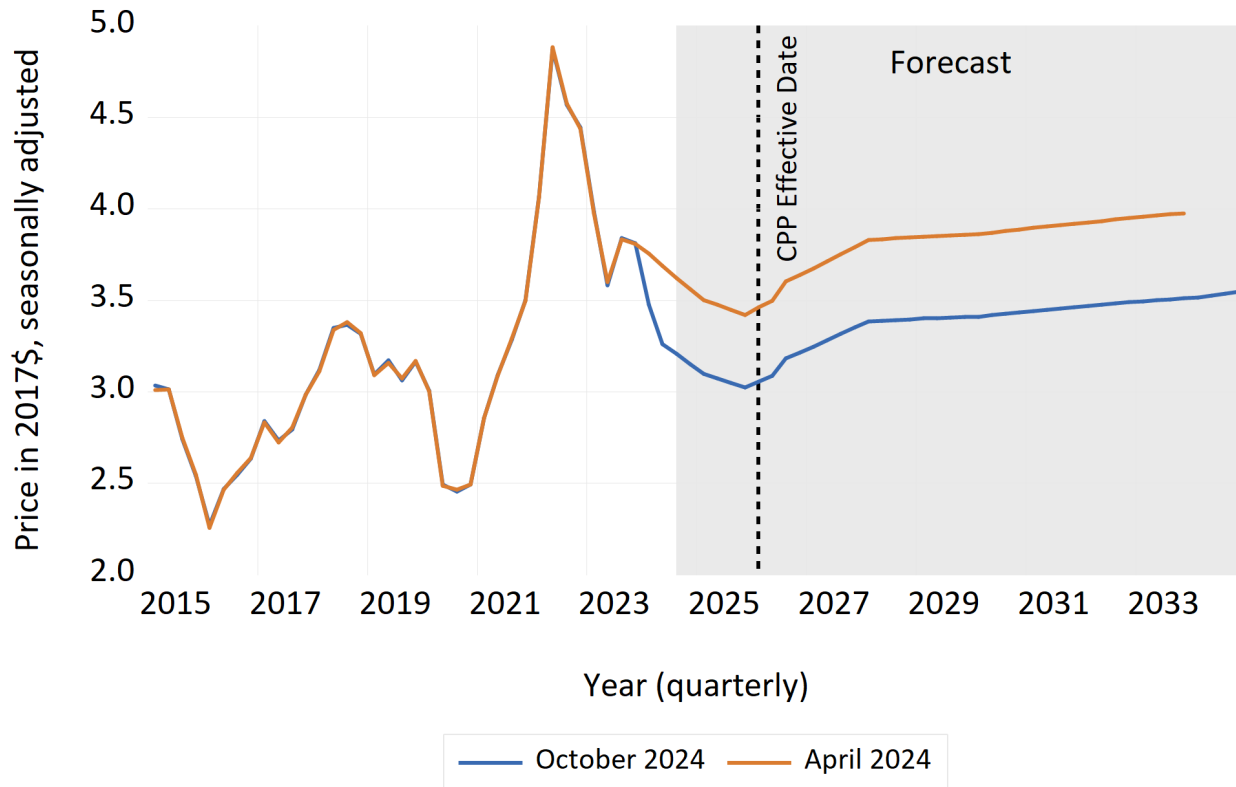
Use Fuel Model

Use fuel sales were down 2.3 percent in FY 2024 relative to FY 2023, while gasoline sales were only down 0.7 percent for the same period. However, Use Fuel sales remain 23.7 percent higher than FY 2019. Differential consumption between gas and diesel sales in the months and years following the COVID-19 pandemic shutdowns led to the development of a new model for diesel sales. The use fuel model inputs include the stock of diesel vehicles registered in Oregon excepting those in the weight-mile program, the price of diesel, and Oregon specific employment levels in manufacturing, durable goods, transportation, trucking and warehousing industries.

The stock of diesel vehicles registered in Oregon is tracked historically and forecast as part of the stock forecast. However, this forecast includes only passenger vehicles and is missing medium-duty vehicles registered with DMV. We plan to develop a stock forecast for medium-duty vehicles as well with future iterations of stock forecast. Light-duty diesel vehicles have remained popular in Oregon in recent years, maintaining their share of total registered vehicles at around 6.8 percent while gas only vehicles have declined from 88.2 percent to 81.4 percent since 2015. There has been a large increase in online ordering and deliveries by medium-duty trucks since 2020 as well. All else equal, a larger share of diesel engines is expected to increase the share of fuel revenues from diesel, which is what recent data has shown.

A diesel price input is created using Energy Information Administration data for western states, excluding California. Diesel prices are expected to have less impact on consumption for diesel trucks because these trucks often serve a commercial or purpose-driven role. Figure 25 shows the October 2024 real diesel price forecast compared to the April 2024 forecast. The model assumes that diesel prices will also be affected by the CPP (black dashed line), reflected in prices rising in 2026 before leveling off to a slow rise in the out years of the forecast. Diesel prices came in lower than previously forecasted, putting upward pressure on diesel sales. The lower real prices are expected to continue for the duration of the forecast.

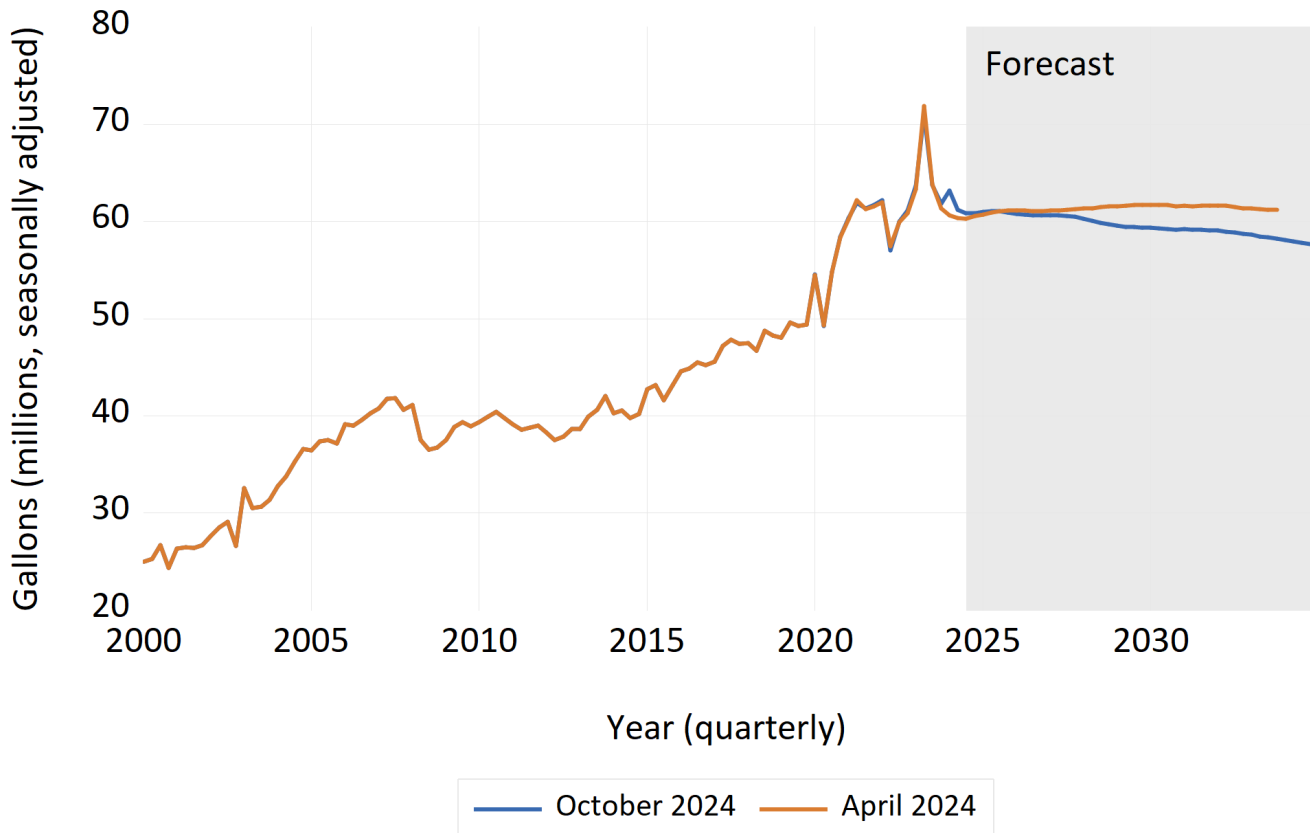
Figure 25: Diesel Price Forecast Comparison (Real 2017 Dollars)



The inputs for Oregon employment in manufacturing, durable goods, transportation, trucking, and warehousing come from Oregon’s OEA statewide economic forecast. These inputs show a stronger statistically significant relationship to diesel consumption than overall Oregon employment. All else equal, higher employment in these industries is expected to increase diesel use in the state. Manufacturing and durable goods employment is expected to remain steady and increase in the middle of this decade before declining after 2027. Transportation, trucking and warehousing employment is expected to remain stable at current levels during the forecast period.

Our October 2024 taxable diesel forecast expects slightly declining ongoing diesel consumption in the state following a dramatic shift up in the level of usage in previous years (Figure 26). Declining consumption reflects a reduction in diesel vehicles for sale in keeping with Advanced Clean Cars II rulemaking. Even with stable-to-slightly increased light and medium-duty trucking activity, improvements in fuel efficiency also put downward pressure on demand. This forecast is more optimistic than the forecast decline in gasoline sales, which implies that revenues from taxable diesel will continue to grow as a share of the total state revenues from taxable fuels.

Figure 26: Taxable Diesel Forecast October 2024



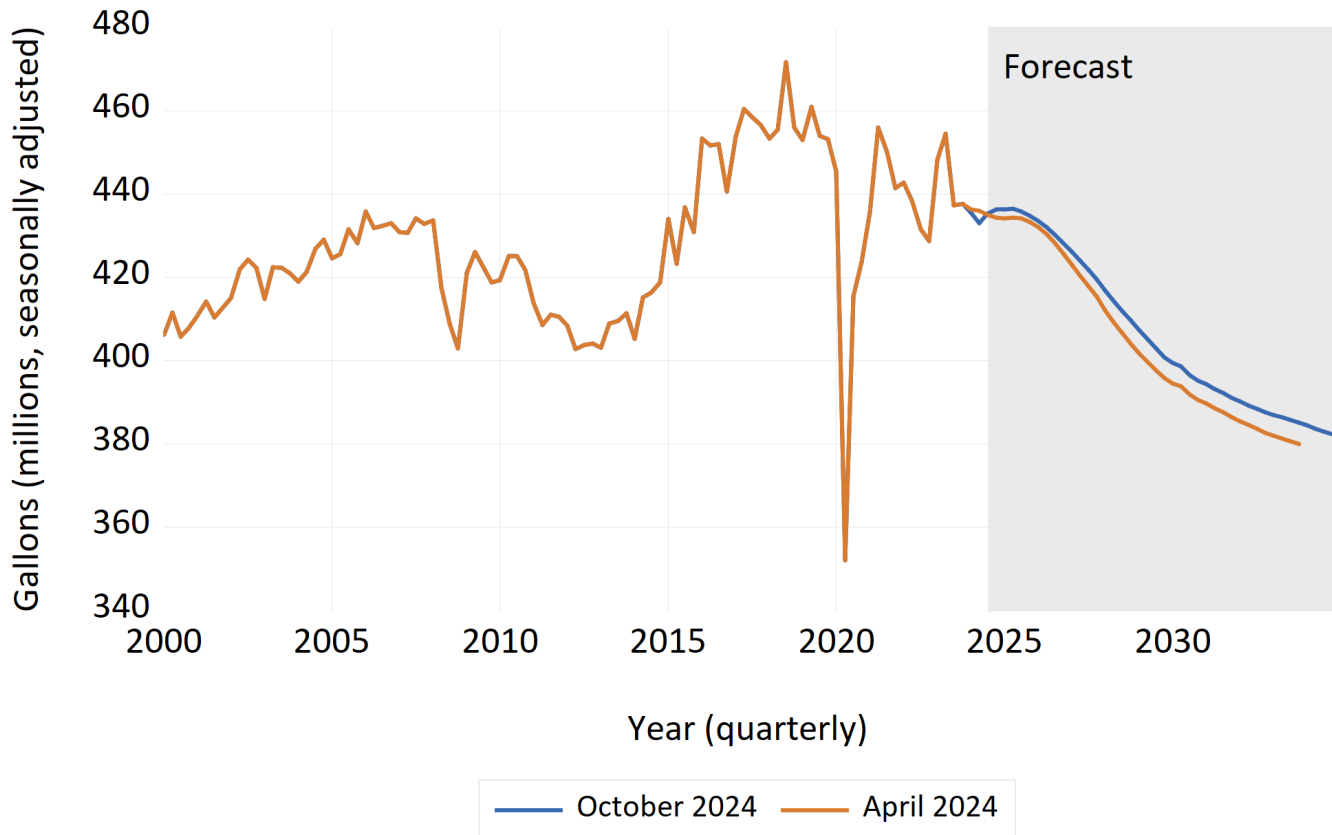
Motor Fuels Revenue - Combined Forecast

Figure 27 shows the forecast of gallons sold for Motor Fuels compared to the prior forecast. Looking at recent history, there was an unprecedented drop in sales during the second quarter of 2020 and a rapid partial recovery in the third quarter of 2020. Fuel sales in the final two quarters of fiscal year 2024 underperformed the April 2024 forecast amounts. The current forecast shows falling fuel sales adjusted up slightly, but slowly declining through 2025, then falling off faster starting in 2026.

Diesel sales had reached a record high in quarter two (Q2) of 2023 before seeing a sharp decline in the final two quarters of the calendar year. Similarly, gasoline sales jumped to near post-COVID highs in Q2 of 2023 but dropped from that peak in the next quarter, even as real gas prices remained low relative to their 2022 peak. Both gasoline and taxable diesel sales showed signs of stabilizing in the first half of calendar year (CY) 2024. All else equal, with the stock of non-BEV vehicles not predicted to steadily grow over the coming ten years, fuel use will decline. The downward slope of the forecast in the out years reflects the impacts of the CPP,

high gas prices, and using non-BEV stock. Fuel sales in the short term remain highly volatile and difficult to forecast.

Figure 27: Motor Fuels forecast (millions of gallons of taxable fuel)



Overall, Motor Fuels sales are expected to be above the previous forecast, with an expected positive difference of \$62.1 million over the span of FY 2025 through FY 2033. The difference is increasing over time, with the near term being buoyed by diesel sales and higher than expected vehicle sales. The outer years see the largest revisions upward as lower fuel prices boost fuel sales. The 2024 rate increase to 40 cents per gallon helped ameliorate some of the lost revenues due to the BEV shift.

Lastly, all the HB 2017 tax rate increases have now been implemented, with the most recent increase to \$0.40 per gallon taking place on January 1, 2024. Increases in the fuels tax rate helped bolster revenues even as gallons sold plateaued. With no further increases in current law, revenues will follow the same trajectory as gallons sold.

Row 2 of Table 5 shows the total gross revenues from the Motor Fuels taxes. While the first two quarters of FY 2024 finished with a fuel sales revenue up 1.36 percent over the same two quarters of FY 2023, the full FY 2024 total was \$0.43 million (0.06 percent) below our April 2024

forecast. We project a higher FY 2025 by \$2.98 million (0.43 percent) relative to the previous forecast.

FY 2024 finished with \$682 million in gross revenues, an increase of 1.97 percent over FY 2023 as demand continued its recovery from the pandemic. The third quarter of FY 2024 included the final HB 2017 fuels tax rate increase to \$0.40 per gallon, which helped bolster revenues. Revenues should continue to grow slightly through FY 2026 as fuel prices remain relatively consistent. In the outer years, revenues will drop as the CPP price impact is applied to the price of fuel and ACC II affects the sales of non-BEVs.

Row 3 shows the change from the prior forecast. Summing the forecast changes from FY 2024-2033 shows an upward revision in overall revenue from the prior forecast.

Rows 4 through 13 of Table 5 list the costs associated with the Fuels Tax program and the statutory transfers that occur prior to apportionment.

Rows 16 through 19 of Table 5 highlight the amounts that the Motor Fuels tax contributes to the OTIA, JTA, and HB 2017 programs, either as a portion of the OTIA I set-aside shown in row 10 or as the incremental revenues from the OTIA III, JTA, and HB 2017 programs shown in rows 17 through 19. Note that the OTIA III legislation did not increase the Motor Fuels tax rate, so the incremental amount is zero.

Table 5: Highway Fund Revenues Collected by Motor Fuels Tax Group (Millions of Dollars)

| | Actual | | | Forecast | | | | | | | | | Actual BI 21-23 | Forecast | | | | |
|--|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|-----------------------|------------------|------------------|------------------|------------------|------------------|
| | FY 22 | FY 23 | FY 24 | FY 25 | FY 26 | FY 27 | FY 28 | FY 29 | FY 30 | FY 31 | FY 32 | FY 33 | | BI 23-25 | BI 25-27 | BI 27-29 | BI 29-31 | BI 31-33 |
| 1 MOTOR FUELS TAXES | \$652.0 | \$669.0 | \$682.2 | \$696.9 | \$694.0 | \$682.7 | \$668.5 | \$653.1 | \$640.2 | \$631.2 | \$624.5 | \$619.2 | \$1,321.0 | \$1,379.0 | \$1,376.7 | \$1,321.6 | \$1,271.4 | \$1,243.7 |
| 2 TOTAL MOTOR FUELS COLLECTIONS | \$652.0 | \$669.0 | \$682.2 | \$696.9 | \$694.0 | \$682.7 | \$668.5 | \$653.1 | \$640.2 | \$631.2 | \$624.5 | \$619.2 | \$1,321.0 | \$1,379.0 | \$1,376.7 | \$1,321.6 | \$1,271.4 | \$1,243.7 |
| 3 Change from Previous Forecast | \$0.0 | \$0.0 | (\$0.4) | \$3.0 | \$3.2 | \$5.1 | \$8.0 | \$9.4 | \$8.7 | \$8.0 | \$8.1 | \$8.6 | \$0.0 | \$2.5 | \$8.4 | \$17.4 | \$16.7 | \$16.7 |
| 4 COLLECTION/ADMINISTRATION COST | (\$2.2) | (\$2.2) | (\$2.0) | (\$2.1) | (\$2.1) | (\$2.2) | (\$2.3) | (\$2.3) | (\$2.4) | (\$2.5) | (\$2.5) | (\$2.6) | (\$4.4) | (\$4.1) | (\$4.3) | (\$4.6) | (\$4.9) | (\$5.1) |
| 5 ODOT CENTRAL SERVICES ASSESSMENT | (\$0.3) | (\$0.3) | (\$0.4) | (\$0.4) | (\$0.4) | (\$0.5) | (\$0.5) | (\$0.5) | (\$0.5) | (\$0.6) | (\$0.6) | (\$0.6) | (\$0.7) | (\$0.8) | (\$0.9) | (\$1.0) | (\$1.1) | (\$1.2) |
| 6 SNOWMOBILE TRANSFER | (\$0.8) | (\$0.8) | (\$0.8) | (\$0.8) | (\$0.8) | (\$0.8) | (\$0.8) | (\$0.8) | (\$0.8) | (\$0.9) | (\$0.9) | (\$0.9) | (\$1.6) | (\$1.5) | (\$1.6) | (\$1.7) | (\$1.7) | (\$1.7) |
| 7 CLASS I ATV TRANSFER | (\$2.9) | (\$2.9) | (\$2.2) | (\$2.3) | (\$2.5) | (\$2.6) | (\$2.7) | (\$2.8) | (\$2.9) | (\$3.0) | (\$3.1) | (\$3.2) | (\$5.8) | (\$4.5) | (\$5.0) | (\$5.4) | (\$5.9) | (\$6.3) |
| 8 MARINE BOARD TRANSFER | (\$5.4) | (\$5.6) | (\$5.2) | (\$5.3) | (\$5.3) | (\$5.3) | (\$5.3) | (\$5.3) | (\$5.2) | (\$5.2) | (\$5.2) | (\$5.2) | (\$11.0) | (\$10.5) | (\$10.6) | (\$10.6) | (\$10.5) | (\$10.3) |
| 9 CLASS II ATV TRANSFER | (\$1.9) | (\$2.0) | (\$1.4) | (\$1.6) | (\$1.7) | (\$1.8) | (\$1.8) | (\$1.8) | (\$1.9) | (\$2.0) | (\$2.0) | (\$2.1) | (\$3.9) | (\$3.0) | (\$3.4) | (\$3.8) | (\$4.0) | (\$4.2) |
| 10 CLASS III ATV TRANSFER | (\$1.7) | (\$1.8) | (\$1.5) | (\$1.7) | (\$1.8) | (\$1.9) | (\$2.0) | (\$2.1) | (\$2.2) | (\$2.3) | (\$2.3) | (\$2.4) | (\$3.5) | (\$3.1) | (\$3.7) | (\$4.1) | (\$4.4) | (\$4.7) |
| 11 CLASS IV ATV TRANSFER | (\$1.6) | (\$1.6) | (\$1.4) | (\$1.4) | (\$1.5) | (\$1.5) | (\$1.5) | (\$1.5) | (\$1.5) | (\$1.5) | (\$1.5) | (\$1.5) | (\$3.2) | (\$2.8) | (\$2.9) | (\$3.0) | (\$3.0) | (\$3.1) |
| 12 TRANSPORTATION OPERATING FUND (TOF) | (\$16.8) | (\$16.5) | (\$17.3) | (\$18.0) | (\$18.3) | (\$18.6) | (\$18.9) | (\$19.1) | (\$19.4) | (\$19.7) | (\$20.0) | (\$20.3) | (\$33.3) | (\$35.4) | (\$36.9) | (\$38.0) | (\$39.1) | (\$40.3) |
| 13 AVIATION TRANSFER | (\$0.1) | (\$0.1) | (\$0.1) | (\$0.1) | (\$0.1) | (\$0.1) | (\$0.1) | (\$0.1) | (\$0.1) | (\$0.1) | (\$0.1) | (\$0.1) | (\$0.2) | (\$0.2) | (\$0.2) | (\$0.2) | (\$0.2) | (\$0.2) |
| 14 HB 2435 (2013 Session) B20 FUEL TAX EXEMPTION -memo | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 |
| 15 NET MOTOR FUELS REVENUE | \$618.3 | \$635.2 | \$649.9 | \$663.1 | \$659.5 | \$647.6 | \$632.7 | \$616.7 | \$603.1 | \$593.5 | \$586.2 | \$580.3 | \$1,253.5 | \$1,313.0 | \$1,307.2 | \$1,249.4 | \$1,196.6 | \$1,166.5 |
| 16 REVENUE ALLOCATION TO OTIA I & II SET-ASIDE - memo | (\$17.7) | (\$18.1) | (\$18.1) | (\$17.8) | (\$17.6) | (\$17.3) | (\$17.1) | (\$16.7) | (\$16.3) | (\$16.2) | (\$16.0) | (\$15.9) | (\$35.7) | (\$35.9) | (\$34.9) | (\$33.8) | (\$32.5) | (\$31.9) |
| 17 REVENUE PLEDGED TO OTIA III - memo | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 |
| 18 REVENUE DUE TO JTA - memo | (\$105.9) | (\$105.6) | (\$105.1) | (\$104.5) | (\$104.1) | (\$102.4) | (\$100.3) | (\$98.0) | (\$96.0) | (\$94.7) | (\$93.7) | (\$92.9) | (\$211.5) | (\$209.6) | (\$206.5) | (\$198.2) | (\$190.7) | (\$186.5) |
| 19 REVENUE DUE TO HB 2017 - memo | (\$122.7) | (\$140.8) | (\$156.8) | (\$174.2) | (\$173.5) | (\$170.7) | (\$167.1) | (\$163.3) | (\$160.1) | (\$157.8) | (\$156.1) | (\$154.8) | (\$263.5) | (\$331.0) | (\$344.2) | (\$330.4) | (\$317.8) | (\$310.9) |

Other Revenues

In addition to the traditional highway revenues, ODOT also collects and distributes the following revenues:

1. HB 2017 Tax Programs
2. Aviation Fuel Tax
3. Gross Railroad Revenues
4. Other Highway Revenues

HB 2017 Tax Programs

The 2017 Oregon Legislature passed House Bill 2017, marking a significant investment in transportation to promote a clean environment, strong communities with good quality of life, a vibrant economy with good jobs, and safe, healthy people. This effort is referred to as Keep Oregon Moving. In addition to increasing the traditional Highway Fund taxes and fees, three new taxes were introduced to provide additional funding for Keep Oregon Moving:

1. Statewide **Transit Payroll Tax** for investments in public transportation.
2. **Vehicle Privilege Tax** (on new vehicles purchased and registered in Oregon) dedicated to the Connect Oregon program and to promote electric vehicle sales. New vehicles purchased outside of Oregon and registered in Oregon are subject to a similar tax called **Vehicle Use Tax**. However, these funds go to Highway Fund and thus are treated as a separate line item.
3. **Bike Excise Tax** is dedicated to the Multimodal Active Transportation (MAT) fund dedicated to bicycle and pedestrian projects.

The Vehicle Privilege/Use Tax and Bike Excise Tax were implemented in January 2018. The Transit Payroll Tax went into effect in July 2018. The most significant recent statutory update is the legislature restructuring the amounts transferred to the Department of Environmental Quality (DEQ), [Senate Bill 1558 \(2022\)](#). With the change, ODOT now receives the remainder of privilege tax revenues after DEQ has received the greater of \$12 million or 45 percent of calendar year privilege tax revenues.

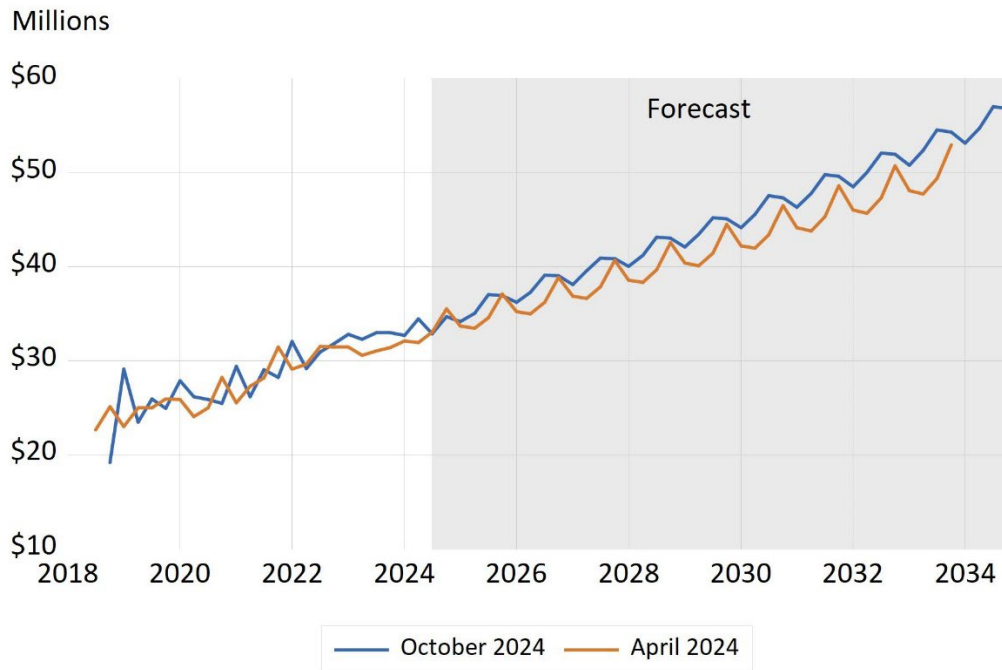
Transit Payroll Tax

The Transit Payroll Tax is a statewide payroll tax and is the largest of the HB 2017 taxes. A rate of one-tenth of one percent is imposed on the wages of employees who are Oregon residents regardless of where they work as well as residents of other states who work in Oregon. The revenue from this tax is directed to state transit agencies. About 90 percent is distributed by formula to statutorily defined Qualified Entities based on their respective share of state payrolls.

Previously, our forecasts for the transit payroll tax were based on accrual method. However, starting with this forecast we made a decision to switch to cash basis forecast, which has two advantages: 1) we do not have to worry about constant revisions in the accrual-based actuals as the data keeps maturing, especially when the annual tax submissions come through, and 2)

cash flow forecast works better for our budgeting group and entities that receive the funds. As a result, historical data has changed and it is hard to draw conclusions between differences in the current and previous forecast (Figure 28). Our regression model utilizes OEA’s forecast of Oregon’s Wages and Salaries. We also use Total Payroll data from Employment Department in our calculations.

Figure 28: Transit Payroll Tax Collections - Forecast Comparison (Quarterly)

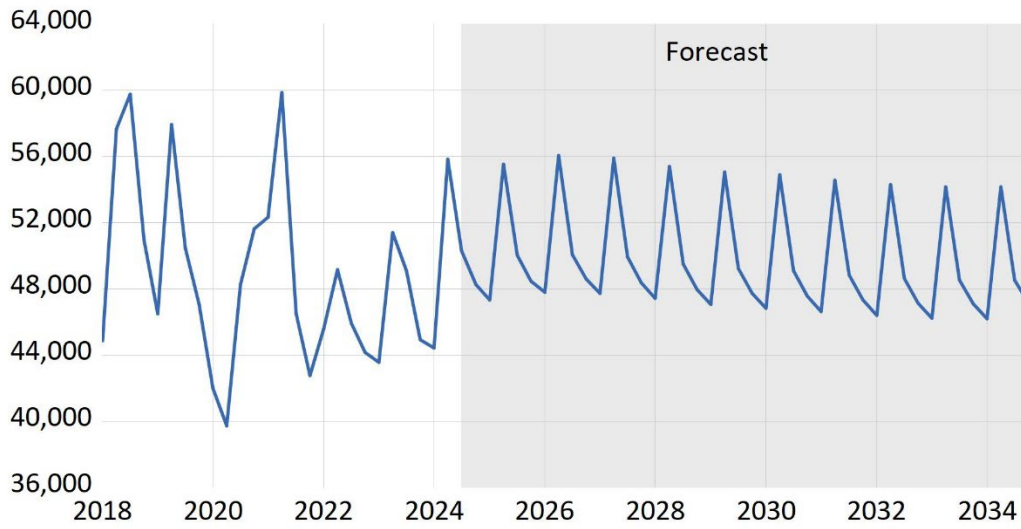


Vehicle Privilege and Use Tax

Vehicle Privilege and Use Taxes apply to manufacturer or dealer vehicle sales, while private vehicle sales are excluded. The tax amount of 0.5 percent of the vehicle’s sale price is assessed on the following vehicle types: passenger vehicles, trucks, trailers (except 1,800 lbs. or less), travel trailers, motor homes, campers, motorcycles, mopeds, buses, bus trailers, and fixed load trailers. Only vehicles with odometer reading of 7,500 miles or less (if there is an odometer) and gross vehicle weight rating of 26,000 lbs. or less are subject to this tax. For sales occurring in Oregon, the vehicle dealer is required to pay the **Privilege Tax**. An Oregon resident purchasing a new vehicle out-of-state pays the **Use Tax**. The rates are the same for both taxes. However, Use Tax revenue is Highway Fund revenue while Privilege Tax revenue is dedicated to ODOT’s Connect Oregon program and to Department of Environmental Quality EV rebate programs.

First, we estimate number of vehicle sales subject to privilege and use tax (Figure 29). Our regression model utilizes S&P Global forecast for US Light Vehicle Sales and DMV forecasts for four-Year Vehicle Registrations. Due to changes in methodology, we are unable to provide forecast comparison for current and previous forecast.

Figure 29: Vehicle Sales subject to Privilege or Use Tax - Forecast Comparison (Quarterly)



As with transit payroll tax, we switched to a cash flow forecast. The cash flow for vehicle privilege tax and use tax are estimated using cash flow historical data, subject vehicle sales forecast, and National Average Light Vehicle Price forecast from S&P Global (Figure 30 - 31).

Figure 30: Vehicle Privilege Tax - Forecast Comparison (Quarterly)

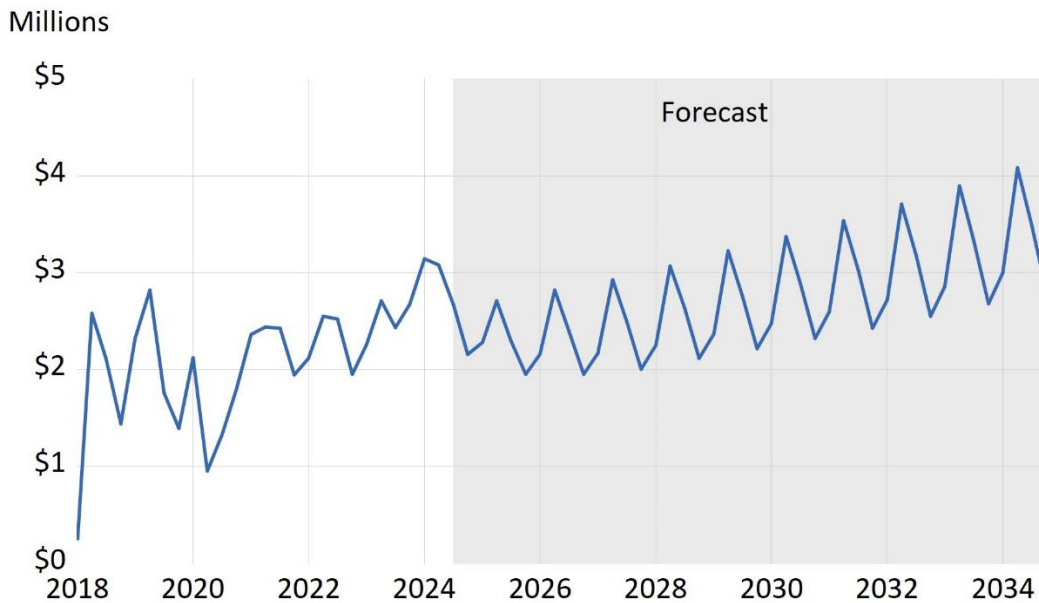
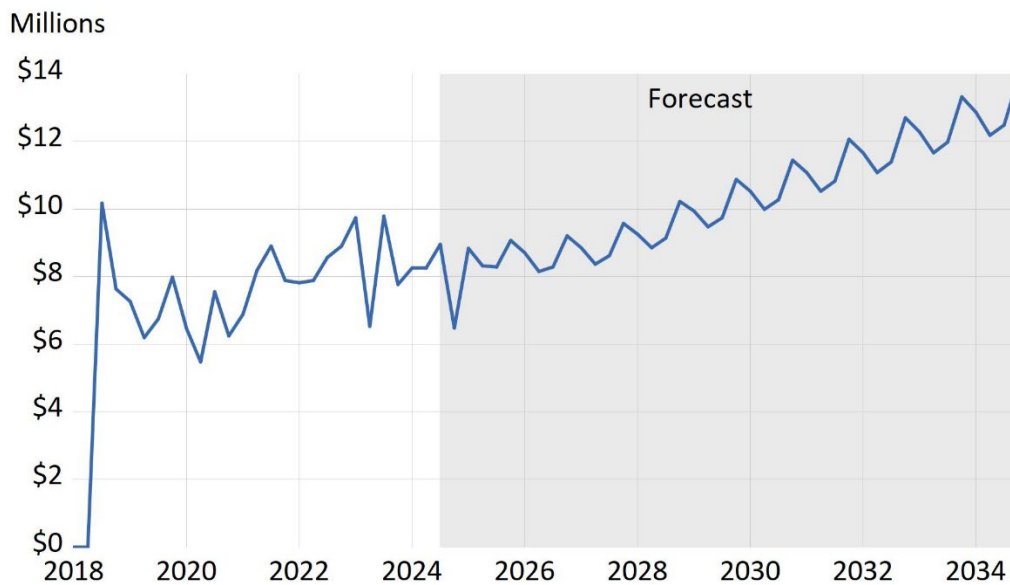


Figure 31: Vehicle Use Tax - Forecast Comparison (Quarterly)



Bicycle Tax

The Oregon Bicycle Excise Tax is a flat tax of \$15, collected at the point of sale starting January 1, 2018. Revenue from the Bicycle Excise Tax goes into the Multimodal Active Transportation Fund to provide grants for bicycle and pedestrian transportation projects. This tax was initially applied to bicycles with a wheel diameter of 26-inches or larger and excluded electric-assist bicycles. However, during the 2018 Legislative Session, these restrictions were removed (HB 4059) and now all new bicycles of \$200 and higher are subject to the tax. While the tax is a liability of the purchaser, the seller is ultimately responsible for collecting it, filing quarterly returns with Department of Revenue, and making payments.

Current forecast for bicycle sales is a bit more optimistic following the revisions to the historical data that were driven by the inconsistencies between cash flow and number of bike sales (Figure 32). We have switched to a cash flow forecast for this series as well.

Table 6 provides a summary of HB 2017 taxes. Total net revenues to ODOT for the current biennium (2023-2025) are 0.4 percent higher compared to April 2024 forecast. Revenues for the 2025-2027 biennium are 1.9 percent higher.

Figure 32: Bicycle Sales Subject to Tax – Forecast Comparison (Quarterly)

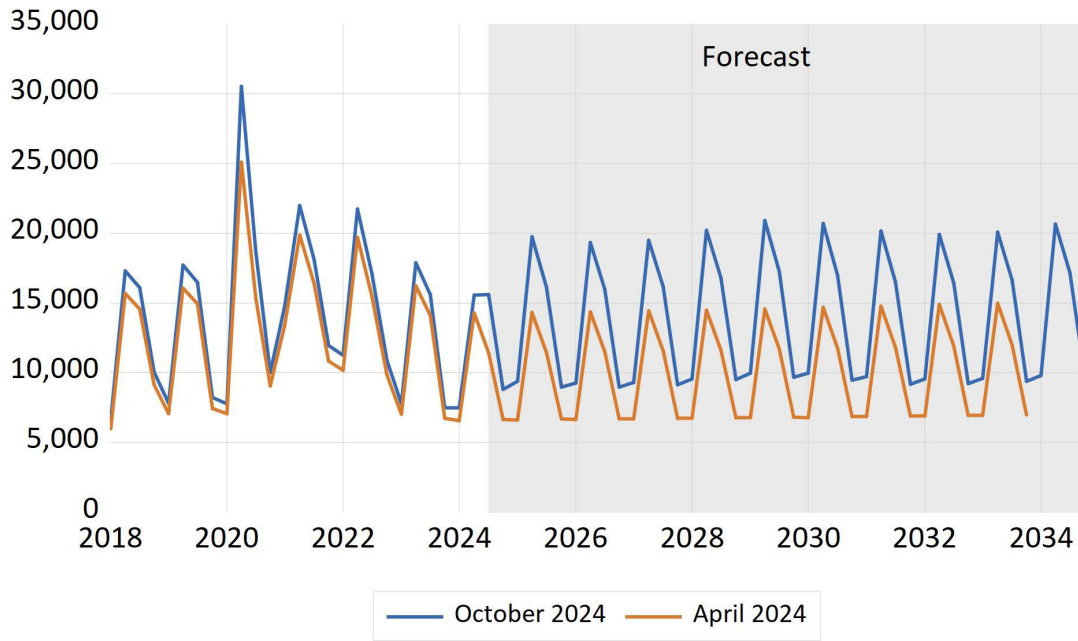


Table 6: Total & Net Tax Revenues (Millions of Dollars)

| | Actual | | | Forecast | | | | | | | | | | Actual BI 21-23 | Forecast | | | | | |
|--|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|-----------------------|----------------|----------------|----------------|----------------|--|--|
| | FY 22 | FY 23 | FY 24 | FY 25 | FY 26 | FY 27 | FY 28 | FY 29 | FY 30 | FY 31 | FY 32 | FY 33 | BI 23-25 | | BI 25-27 | BI 27-29 | BI 29-31 | BI 31-33 | | |
| TAX COLLECTIONS | | | | | | | | | | | | | | | | | | | | |
| TRANSIT TAX | \$122.1 | \$132.7 | \$135.5 | \$141.6 | \$152.0 | \$159.9 | \$167.9 | \$176.3 | \$185.0 | \$194.0 | \$203.2 | \$212.6 | \$254.7 | \$277.1 | \$311.9 | \$344.3 | \$379.0 | \$415.8 | | |
| VEHICLE PRIVILEGE TAX | \$33.2 | \$34.0 | \$34.0 | \$38.6 | \$34.7 | \$35.5 | \$37.3 | \$39.9 | \$42.2 | \$44.4 | \$46.7 | \$49.2 | \$67.2 | \$72.6 | \$70.2 | \$77.1 | \$86.6 | \$95.9 | | |
| VEHICLE USE TAX | \$9.1 | \$9.4 | \$11.3 | \$9.8 | \$9.2 | \$9.5 | \$9.8 | \$10.3 | \$10.8 | \$11.4 | \$11.9 | \$12.5 | \$18.5 | \$21.2 | \$18.7 | \$20.2 | \$22.2 | \$24.4 | | |
| BIKE EXCISE TAX | \$0.9 | \$1.2 | \$0.7 | \$0.8 | \$0.8 | \$0.8 | \$0.8 | \$0.9 | \$0.9 | \$0.9 | \$0.8 | \$0.8 | \$2.0 | \$1.6 | \$1.6 | \$1.7 | \$1.7 | \$1.7 | | |
| TOTAL TAX COLLECTIONS | \$165.2 | \$177.3 | \$181.6 | \$190.9 | \$196.7 | \$205.6 | \$215.9 | \$227.4 | \$238.8 | \$250.6 | \$262.6 | \$275.1 | \$342.5 | \$372.4 | \$402.3 | \$443.3 | \$489.5 | \$537.8 | | |
| Change from Previous Forecast | \$1.9 | \$10.7 | \$2.4 | \$0.9 | \$0.3 | \$1.3 | \$2.6 | \$5.7 | \$8.4 | \$11.4 | \$14.1 | \$17.4 | \$12.6 | \$3.3 | \$1.6 | \$8.3 | \$19.7 | \$31.5 | | |
| COLLECTION COSTS: | | | | | | | | | | | | | | | | | | | | |
| TRANSIT TAX | \$3.5 | \$3.5 | \$4.0 | \$4.0 | \$4.2 | \$4.2 | \$4.5 | \$4.5 | \$4.8 | \$4.8 | \$5.2 | \$5.2 | \$7.0 | \$7.9 | \$8.5 | \$9.1 | \$9.7 | \$10.4 | | |
| VEHICLE PRIVILEGE TAX | \$0.4 | \$0.4 | \$0.4 | \$0.4 | \$0.4 | \$0.4 | \$0.5 | \$0.5 | \$0.5 | \$0.5 | \$0.5 | \$0.5 | \$0.8 | \$0.8 | \$0.8 | \$0.9 | \$1.0 | \$1.0 | | |
| VEHICLE USE TAX | \$0.2 | \$0.2 | \$0.2 | \$0.2 | \$0.2 | \$0.2 | \$0.2 | \$0.2 | \$0.2 | \$0.2 | \$0.2 | \$0.2 | \$0.3 | \$0.3 | \$0.3 | \$0.4 | \$0.4 | \$0.4 | | |
| BIKE EXCISE TAX | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.1 | \$0.1 | \$0.1 | \$0.1 | \$0.1 | \$0.1 | \$0.1 | | |
| TOTAL COLLECTION COSTS | \$4.1 | \$4.1 | \$4.6 | \$4.6 | \$4.9 | \$4.9 | \$5.2 | \$5.2 | \$5.6 | \$5.6 | \$6.0 | \$6.0 | \$8.1 | \$9.1 | \$9.7 | \$10.4 | \$11.2 | \$11.9 | | |
| TRANSFER TO DEQ: | | | | | | | | | | | | | | | | | | | | |
| VEHICLE PRIVILEGE TAX | \$12.0 | \$12.0 | \$15.4 | \$14.6 | \$15.7 | \$15.6 | \$16.1 | \$17.1 | \$18.2 | \$19.2 | \$20.3 | \$21.3 | \$24.0 | \$30.0 | \$31.4 | \$33.2 | \$37.5 | \$41.6 | | |
| NET TAX REVENUES TO ODOT* | | | | | | | | | | | | | | | | | | | | |
| TRANSIT TAX | \$118.6 | \$127.9 | \$133.2 | \$136.9 | \$147.6 | \$155.9 | \$163.1 | \$171.7 | \$180.1 | \$189.0 | \$197.9 | \$207.4 | \$246.5 | \$270.1 | \$303.4 | \$334.9 | \$369.1 | \$405.3 | | |
| VEHICLE PRIVILEGE TAX | \$20.5 | \$21.7 | \$18.7 | \$18.0 | \$18.5 | \$19.1 | \$20.2 | \$21.7 | \$22.9 | \$24.1 | \$25.4 | \$26.7 | \$42.2 | \$36.7 | \$37.6 | \$41.9 | \$47.0 | \$52.1 | | |
| VEHICLE USE TAX | \$8.9 | \$9.1 | \$11.1 | \$9.8 | \$8.9 | \$9.2 | \$9.6 | \$10.1 | \$10.5 | \$11.1 | \$11.6 | \$12.2 | \$18.0 | \$20.9 | \$18.1 | \$19.6 | \$21.6 | \$23.7 | | |
| BIKE EXCISE TAX | \$0.8 | \$1.1 | \$0.7 | \$0.6 | \$0.8 | \$0.8 | \$0.8 | \$0.8 | \$0.8 | \$0.8 | \$0.8 | \$0.8 | \$1.9 | \$1.3 | \$1.5 | \$1.6 | \$1.6 | \$1.6 | | |
| TOTAL NET REVENUES TO ODOT | \$148.8 | \$159.9 | \$163.7 | \$165.3 | \$175.8 | \$184.9 | \$193.6 | \$204.3 | \$214.4 | \$225.0 | \$235.7 | \$247.0 | \$308.6 | \$329.0 | \$360.7 | \$397.9 | \$439.4 | \$482.7 | | |
| PRIOR FORECAST NET TAX REVENUES | | | | | | | | | | | | | | | | | | | | |
| TRANSIT TAX | \$118.4 | \$119.7 | \$125.5 | \$133.0 | \$138.6 | \$144.6 | \$150.7 | \$157.2 | \$163.3 | \$170.0 | \$176.8 | \$184.1 | \$238.0 | \$258.5 | \$283.2 | \$307.8 | \$333.4 | \$360.9 | | |
| VEHICLE PRIVILEGE TAX | \$20.0 | \$21.6 | \$22.3 | \$23.5 | \$22.4 | \$23.5 | \$24.4 | \$25.1 | \$26.1 | \$26.9 | \$27.7 | \$28.4 | \$41.7 | \$45.7 | \$45.9 | \$49.5 | \$52.9 | \$56.1 | | |
| VEHICLE USE TAX | \$8.1 | \$8.6 | \$10.9 | \$11.5 | \$11.5 | \$12.1 | \$12.6 | \$13.2 | \$13.8 | \$14.4 | \$15.0 | \$15.6 | \$16.6 | \$22.4 | \$23.6 | \$25.8 | \$28.2 | \$30.6 | | |
| BIKE EXCISE TAX | \$0.7 | \$0.7 | \$0.6 | \$0.6 | \$0.6 | \$0.6 | \$0.6 | \$0.6 | \$0.6 | \$0.6 | \$0.6 | \$0.6 | \$1.4 | \$1.2 | \$1.2 | \$1.2 | \$1.3 | \$1.3 | | |
| CHANGE FROM PRIOR FORECAST** | | | | | | | | | | | | | | | | | | | | |
| TRANSIT TAX | \$0.2 | \$8.3 | \$7.7 | \$3.9 | \$9.0 | \$11.3 | \$12.5 | \$14.6 | \$16.8 | \$19.0 | \$21.1 | \$23.3 | \$8.5 | \$11.6 | \$20.3 | \$27.0 | \$35.8 | \$44.4 | | |
| VEHICLE PRIVILEGE TAX | \$0.4 | \$0.1 | -\$3.6 | -\$5.4 | -\$3.9 | -\$4.4 | -\$4.2 | -\$3.4 | -\$3.1 | -\$2.8 | -\$2.3 | -\$1.7 | \$0.6 | -\$9.0 | -\$8.3 | -\$7.7 | -\$5.9 | -\$4.0 | | |
| VEHICLE USE TAX | \$0.8 | \$0.5 | \$0.2 | -\$1.7 | -\$2.6 | -\$2.9 | -\$3.1 | -\$3.1 | -\$3.3 | -\$3.4 | -\$3.4 | -\$3.4 | \$1.3 | -\$1.5 | -\$5.4 | -\$6.2 | -\$6.6 | -\$6.9 | | |
| BIKE EXCISE TAX | \$0.1 | \$0.4 | \$0.1 | \$0.0 | \$0.2 | \$0.2 | \$0.2 | \$0.2 | \$0.2 | \$0.2 | \$0.2 | \$0.1 | \$0.5 | \$0.2 | \$0.3 | \$0.3 | \$0.4 | \$0.3 | | |

* This is a summary of a monthly cash flow forecast and it's based on one month lag in total receipts received by DOR minus administrative costs. For that reason, the net tax revenues to ODOT is not a simple subtraction of FY summary collection costs from FY total tax collections.

** The historical actuals have changed due to our switch to a cash flow based forecast instead of accrual based forecast.

Aviation Fuel Tax

The October 2024 forecast shows an upward revision of the forecast of revenues from jet fuel and aviation gas taxes relative to April 2024. The forecast anticipates 7.8 percent higher revenues for the 2025-2027 biennium followed by 9.8 percent higher revenues for the 2027-2029 biennium. The net change in revenues forecast relative to April 2024's forecast is an increase of \$1.42 million for FY 2025-2031.

Jet operations have continued their upward trend, approaching pre-COVID levels in the summer of 2024. Load factors, which measure how efficiently airlines fill planes with passengers, remain lower and more variable than recent history, with the variability being below trend, not above. All else equal, moving a similar number of passengers with a lower load factor increases fuel use and revenues, and improves the jet fuel tax revenue forecast.

The April 2024 forecast anticipated growth in jet fuel revenues, but the first two quarters of CY 2024 far exceeded those expectations. This overperformance contributed to the upward revision in the October 2024 forecast, with growth expected to continue. A downward revision of the Oregon employment forecast by OEA limits the upward revision in jet fuel tax revenues.

Figure 33 shows the current Jet Fuel Tax revenue forecast for October 2024 (blue line) relative to the previous forecast from April 2024 (orange line), and actual revenues prior to that. Figure 34 shows the current and previous Aviation Gasoline Tax revenue forecast. The passage of HB 2434 in the 2021 legislative session removed the sunset of current jet fuel and aviation gas rates, locking in the \$0.03 and \$0.11 respective rates going forward from January 2022.

Figure 33: Jet Fuel Revenue - Forecast Comparison

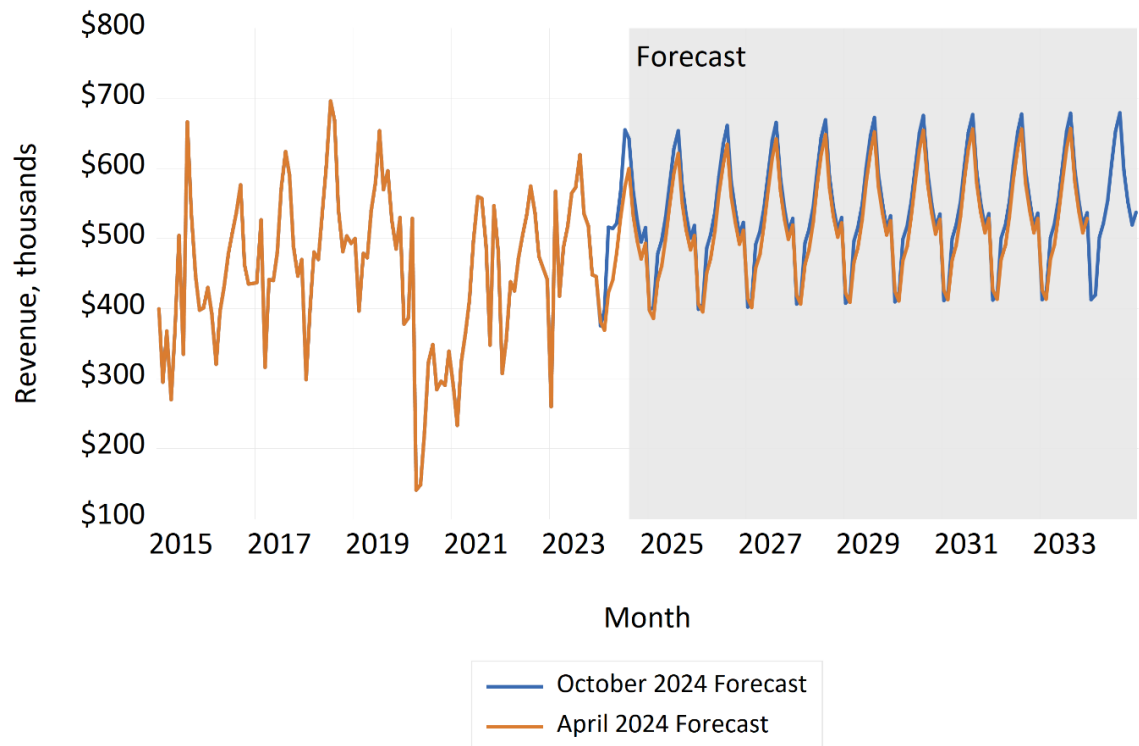
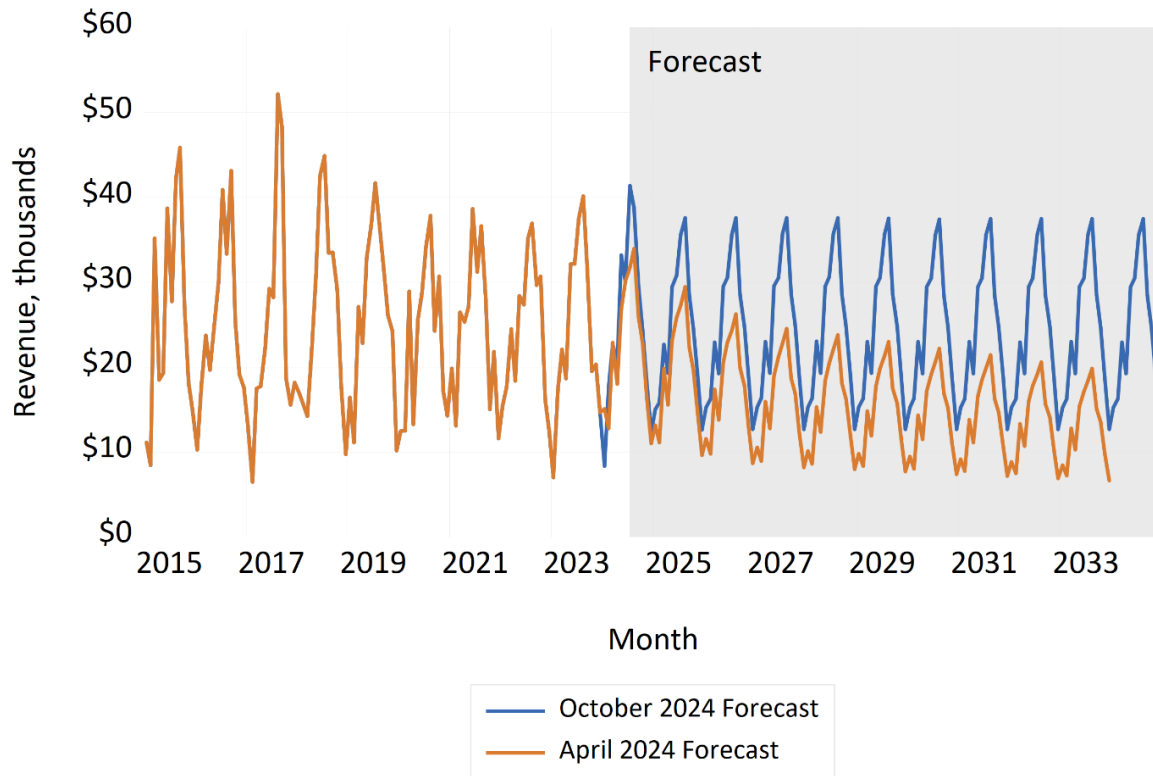


Figure 34: Aviation Gasoline Revenue – Forecast Comparison



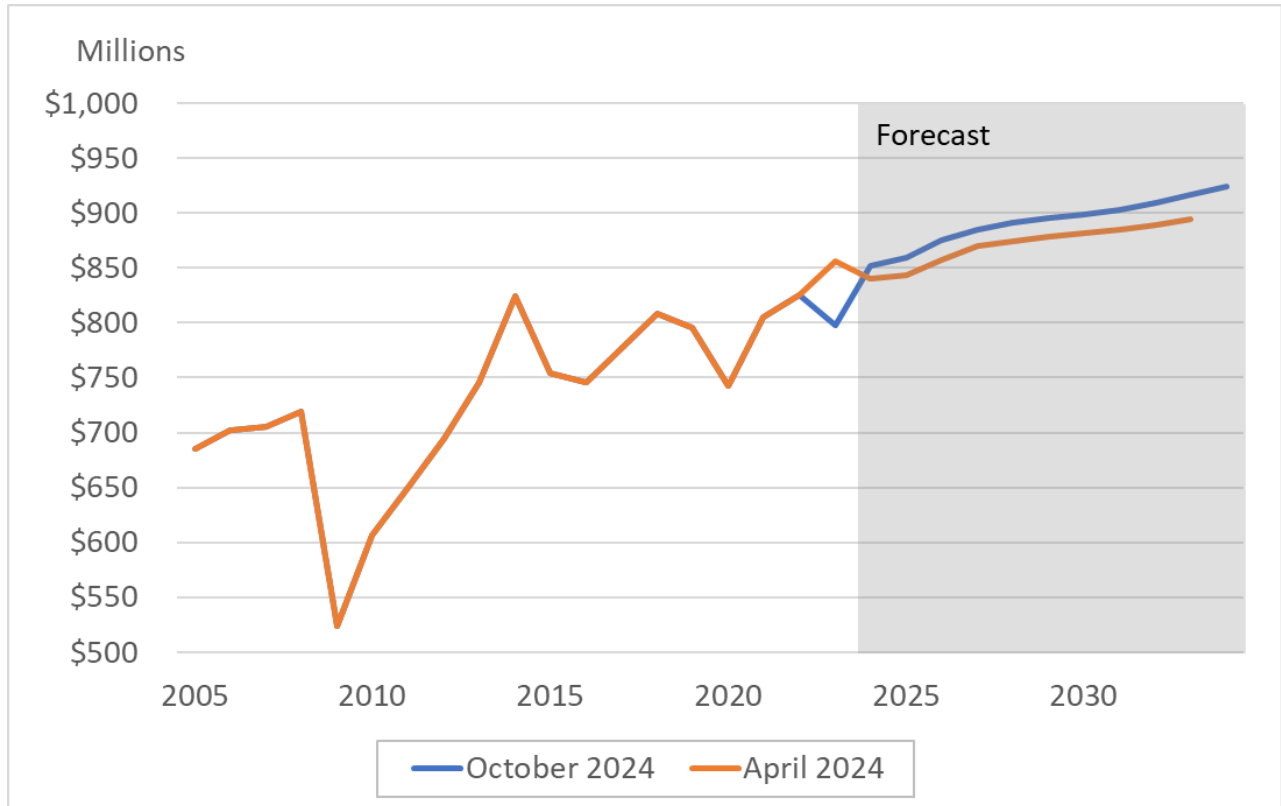
Gross Railroad Revenues Tax

ODOT collects annual (calendar year) fees on gross operating revenues of railroads that does not exceed 0.35 percent of any railroad’s gross operating revenues (ORS 824.010). Funds collected from this fee are separate from the General Fund and are directed to be used to defray costs to ODOT for carrying out its legal duties related to railroads, or to obtain matching funds for track improvement or rehabilitation. ODOT sets the rate and requests payment, after which railroads pay the fee and issue an accompanying statement of revenues upon which they based their fee payment. The fee is collected on any gross operating revenues associated with transportation of passengers (excludes Amtrak) and property.

The forecast methodology starts with forecasting of railroad gross operating revenues as reported by the railroads. Then, the forecast of the fees ODOT collects are calculated from the forecast of gross operating revenues. Inputs to the forecast include forecast from S&P Global for the highest value goods reported to be carried on Oregon railroads. This forecast is still new, and annually updated data means few observations to work with so far.

The upward revision for October 2024 is likely related to the currently slightly stronger forecasts for the weight-mile transactions and chemical producer price index. Uncertainty of economic conditions post-COVID continues to present forecast risk, as do current rumblings about an economic slowdown. As inflation continues to slow, and consumer spending on durable goods increases in the future, it may improve the gross rail revenue forecast in the future.

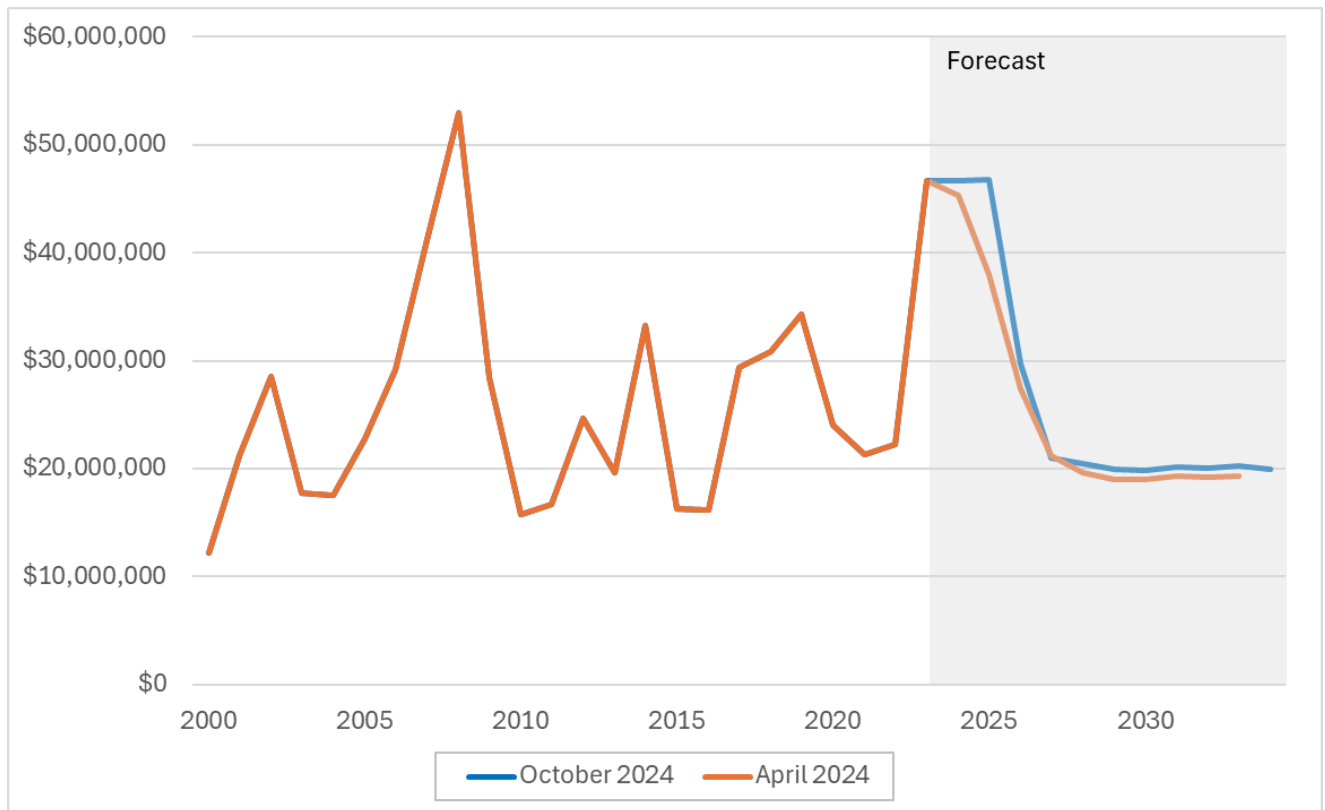
Figure 35: Actual and Forecast Gross Rail Revenue Fees Collected



Other Highway Revenues

There are other sources of highway revenue that do not fall under any previous category. These revenue sources include equipment sales, rental fees, property sales, billboard fees, material testing revenue, and interest income. Cumulatively, these revenue sources totaled \$46,637,694 in 2023, which was a 109.3 percent increase from 2022 revenues (\$22,287,247). This significant increase came from three sources: Property sales (increased \$2.9 million), Interest Income (increased \$21 million) and Other Misc. Revenue (increased \$1.3 million). The three largest individual sources of these “Other” revenues are damage recovery, outside services, and interest from the State Highway Fund. ODOT’s efforts to recover damages sustained to its property from individuals and businesses has increased this revenue 3.04 percent (\$7,261,503 in 2022 to \$7,482,512 in 2023). As ODOT continues to pursue the recovery of these damages, we can expect these revenues to be a significant source of other revenue. Outside services charges revenue decreased by 7.56 percent (\$5,239,880 in 2022 to \$4,843,986 in 2023). Interest from our highway fund is directly tied to the Oregon State Treasury Short Term Fund (<https://www.oregon.gov/treasury/public-financial-services/oregon-short-term-funds/pages/default.aspx>). These rates are used to forecast rates into the future to estimate total interest amounts.

Figure 36: All “Other Highway” revenue forecast changes.



Highway Revenue Forecast Summary

Tables 7 and 8 provide the summary of October 2024 forecast for Highway Fund revenues. Appendix A provides the list of all the items that we prepare forecast for including current fees for each item and the fund that the revenues go to. Appendix B shows the accuracy of our last 20 forecasts for Highway Fund, using two common measures – Mean Percentage Error (MPE) and Mean Absolute Percentage Error (MAPE).

Row 5 of Table 7 sums all the collection and program costs for DMV, CCD, and Motor Fuels, and pre-apportionment transfers. It also includes the incremental revenues from the OTIA III, JTA, and HB 2017 programs. Row 6 is the total gross revenues minus the amount in row 5.

Rows 7 through 19 of Table 7 are memo items creating summaries of different bill components related to forecast revenues. Note that HB 2017 not only created new revenues, but it also included some dedicated funds prior to apportionment and created new bonding potential. Row 17 includes a placeholder for bonds to support the projects from Section 71 of the bill. The 2019 Legislature authorized the sale of these bonds, with the first round of bonds sold in late summer of 2020 and the second round sold in June of 2023.

Rows 20 through 26 of Table 7 summarize the net revenues for each OTIA, JTA, and HB 2017 programs disaggregated by amounts to the local governments or to the state. Row 27 represents the total net revenues for distribution by summing rows 20 through 26 plus row 6.

The purpose of Table 8 is to separate the totals from row 22 in Table 7 into county, city, and state apportionments by apportionment formula, whether it is pre-OTIA, OTIA I&II, OTIA III, JTA, or HB 2017.

A separate monthly forecast of the County/City Apportionments is available under “Highway Revenue Apportionment Forecasts” at <http://www.oregon.gov/ODOT/Data/Pages/Revenue-Forecasts.aspx>.

Table 7: Highway Fund Revenues by Fiscal Year and Biennium (Millions of Dollars)

| | Actual | | | Forecast | | | | | | | | | | Actual BI 21-23 | Forecast | | | | |
|--|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|-----------------------|------------------|------------------|------------------|------------------|----|
| | FY | FY | FY | FY | FY | FY | FY | FY | FY | FY | FY | FY | FY | | BI | BI | BI | BI | BI |
| | 22 | 23 | 24 | 25 | 26 | 27 | 28 | 29 | 30 | 31 | 32 | 33 | 23-25 | | 25-27 | 27-29 | 29-31 | 31-33 | |
| 1 TOTAL CCD COLLECTIONS | \$516.4 | \$514.8 | \$516.8 | \$543.9 | \$555.6 | \$567.9 | \$570.0 | \$578.3 | \$587.0 | \$595.9 | \$603.5 | \$612.7 | \$1,031.1 | \$1,060.7 | \$1,123.5 | \$1,148.3 | \$1,182.8 | \$1,216.2 | |
| 2 TOTAL MOTOR FUELS COLLECTIONS | \$652.0 | \$669.0 | \$682.2 | \$696.9 | \$694.0 | \$682.7 | \$668.5 | \$653.1 | \$640.2 | \$631.2 | \$624.5 | \$619.2 | \$1,321.0 | \$1,379.0 | \$1,376.7 | \$1,321.6 | \$1,271.4 | \$1,243.7 | |
| 3 TOTAL DMV COLLECTIONS | \$485.8 | \$467.7 | \$488.3 | \$502.2 | \$513.2 | \$521.0 | \$528.2 | \$540.8 | \$553.0 | \$560.9 | \$567.9 | \$573.4 | \$953.5 | \$990.5 | \$1,034.1 | \$1,069.0 | \$1,113.9 | \$1,141.3 | |
| 4 TOTAL GROSS HIGHWAY FUND | \$1,654.1 | \$1,651.5 | \$1,687.3 | \$1,742.9 | \$1,762.8 | \$1,771.6 | \$1,766.8 | \$1,772.1 | \$1,780.2 | \$1,788.0 | \$1,795.9 | \$1,805.3 | \$3,305.6 | \$3,430.2 | \$3,534.3 | \$3,538.9 | \$3,568.1 | \$3,601.2 | |
| 5 OTIA I & II SET ASIDE - memo | \$35.6 | \$35.6 | \$35.6 | \$35.6 | \$35.6 | \$35.6 | \$35.6 | \$35.6 | \$35.6 | \$35.6 | \$35.6 | \$35.6 | \$71.2 | \$71.2 | \$71.2 | \$71.2 | \$71.2 | \$71.2 | |
| 6 DEBT SERVICE (OTIA I & II) - memo | (\$23.0) | (\$17.3) | (\$18.5) | (\$18.5) | (\$17.6) | (\$18.5) | (\$21.2) | (\$25.8) | (\$22.8) | (\$23.2) | (\$23.2) | (\$18.1) | (\$40.2) | (\$36.9) | (\$36.2) | (\$47.0) | (\$46.0) | (\$41.3) | |
| 7 OTIA III Dedicated Revenues - memo | \$111.8 | \$104.7 | \$107.1 | \$107.8 | \$109.8 | \$110.6 | \$111.1 | \$111.4 | \$112.0 | \$112.5 | \$112.9 | \$113.3 | \$216.6 | \$215.0 | \$220.4 | \$222.5 | \$224.6 | \$226.2 | |
| 8 DEBT SERVICE (OTIA III) - memo | (\$101.5) | (\$106.4) | (\$105.3) | (\$84.1) | (\$89.6) | (\$93.4) | (\$108.6) | (\$122.1) | (\$125.3) | (\$126.6) | (\$126.5) | (\$133.6) | (\$207.9) | (\$189.3) | (\$183.0) | (\$230.7) | (\$251.9) | (\$260.2) | |
| 9 JTA Total Gross Revenues - memo | \$311.7 | \$299.8 | \$303.9 | \$304.3 | \$307.3 | \$307.9 | \$306.8 | \$305.7 | \$305.5 | \$305.6 | \$305.9 | \$306.5 | \$611.5 | \$608.2 | \$615.2 | \$612.5 | \$611.1 | \$612.4 | |
| 10 JTA Allocation for Long-Range Planning - memo | (\$24.0) | (\$24.0) | (\$24.0) | (\$24.0) | (\$24.0) | (\$24.0) | (\$24.0) | (\$24.0) | (\$24.0) | (\$24.0) | (\$24.0) | (\$24.0) | (\$48.0) | (\$48.0) | (\$48.0) | (\$48.0) | (\$48.0) | (\$48.0) | |
| 11 DEBT SERVICE (JTA) - ODOT Only - memo | (\$63.8) | (\$64.4) | (\$64.4) | (\$64.4) | (\$66.3) | (\$66.2) | (\$50.6) | (\$30.0) | (\$30.0) | (\$30.8) | (\$30.7) | (\$30.8) | (\$128.2) | (\$128.8) | (\$132.6) | (\$80.6) | (\$60.8) | (\$61.5) | |
| 12 HB 2017 Total Gross Revenues - memo | \$373.8 | \$412.5 | \$442.7 | \$485.7 | \$495.5 | \$502.5 | \$505.8 | \$511.5 | \$518.9 | \$528.0 | \$536.9 | \$547.6 | \$786.3 | \$928.4 | \$998.0 | \$1,017.3 | \$1,046.9 | \$1,084.5 | |
| 13 Safe Routes to School set aside - memo | (\$10.0) | (\$12.5) | (\$15.0) | (\$15.0) | (\$15.0) | (\$15.0) | (\$15.0) | (\$15.0) | (\$15.0) | (\$15.0) | (\$15.0) | (\$15.0) | (\$22.5) | (\$30.0) | (\$30.0) | (\$30.0) | (\$30.0) | (\$30.0) | |
| 14 Rose Quarter project set aside - memo | (\$15.0) | (\$30.0) | (\$30.0) | (\$30.0) | (\$30.0) | (\$30.0) | (\$30.0) | (\$30.0) | (\$30.0) | (\$30.0) | (\$30.0) | (\$30.0) | (\$45.0) | (\$60.0) | (\$60.0) | (\$60.0) | (\$60.0) | (\$60.0) | |
| 15 DEBT SERVICE (HB 2017 Section 71d) - ODOT Only - memo | (\$8.8) | (\$13.3) | (\$34.9) | (\$35.6) | (\$35.6) | (\$35.6) | (\$35.6) | (\$35.6) | (\$35.6) | (\$35.6) | (\$35.6) | (\$35.6) | (\$22.1) | (\$70.5) | (\$71.1) | (\$71.1) | (\$71.1) | (\$71.1) | |
| 16 Oregon Travel Experience Transfer - ODOT Only - memo | (\$9.2) | (\$9.2) | (\$9.2) | (\$9.2) | (\$9.2) | (\$9.2) | (\$9.2) | (\$9.2) | (\$9.2) | (\$9.2) | (\$9.2) | (\$9.2) | (\$18.3) | (\$18.3) | (\$18.3) | (\$18.3) | (\$18.3) | (\$18.3) | |
| 17 E-GOV Records Incremental Revenue Transfer - memo | (\$8.4) | (\$8.6) | (\$10.2) | (\$9.5) | (\$9.4) | (\$9.6) | (\$9.7) | (\$9.9) | (\$10.1) | (\$10.2) | (\$10.4) | (\$10.5) | (\$17.0) | (\$19.7) | (\$19.0) | (\$19.6) | (\$20.3) | (\$20.9) | |
| 18 NET OTIA I & II REVENUE FOR DISTRIBUTION ABOVE D/S | \$12.6 | \$18.3 | \$17.1 | \$17.1 | \$18.0 | \$17.1 | \$14.4 | \$9.8 | \$12.8 | \$12.4 | \$12.4 | \$17.5 | \$31.0 | \$34.3 | \$35.0 | \$24.2 | \$25.2 | \$29.9 | |
| 19 NET OTIA III REVENUE FOR DISTRIBUTION ABOVE D/S - LOCAL | \$39.3 | \$28.6 | \$30.5 | \$31.4 | \$32.5 | \$32.9 | \$37.9 | \$38.1 | \$55.6 | \$55.9 | \$56.1 | \$56.3 | \$67.9 | \$61.9 | \$65.3 | \$76.0 | \$111.5 | \$112.3 | |
| 20 NET OTIA III REVENUE FOR DISTRIBUTION ABOVE D/S -ODOT | (\$21.4) | (\$23.2) | (\$21.6) | (\$0.0) | (\$4.5) | (\$7.7) | (\$27.5) | (\$40.8) | (\$60.9) | (\$61.8) | (\$61.6) | (\$68.4) | (\$44.6) | (\$21.7) | (\$12.2) | (\$68.3) | (\$122.7) | (\$130.0) | |
| 21 NET JTA REVENUE FOR DISTRIBUTION - LOCAL | \$143.8 | \$137.9 | \$140.0 | \$140.1 | \$141.7 | \$141.9 | \$141.4 | \$140.9 | \$140.7 | \$140.8 | \$140.9 | \$141.3 | \$281.7 | \$280.1 | \$283.6 | \$282.3 | \$281.5 | \$282.2 | |
| 22 NET JTA REVENUE FOR DISTRIBUTION ABOVE D/S -ODOT | \$80.1 | \$73.4 | \$75.6 | \$75.8 | \$75.4 | \$75.7 | \$90.8 | \$110.9 | \$110.8 | \$110.0 | \$110.2 | \$110.5 | \$153.5 | \$151.3 | \$151.1 | \$201.7 | \$220.8 | \$220.7 | |
| 23 NET HB 2017 REVENUE FOR DISTRIBUTION - LOCAL | \$174.4 | \$185.0 | \$198.8 | \$220.3 | \$225.2 | \$228.7 | \$230.4 | \$233.2 | \$236.9 | \$241.5 | \$245.9 | \$251.3 | \$359.3 | \$419.1 | \$453.9 | \$463.6 | \$478.4 | \$497.2 | |
| 24 NET HB 2017 REVENUE FOR DISTRIBUTION ABOVE D/S -ODOT | \$165.6 | \$171.6 | \$163.9 | \$184.8 | \$189.6 | \$193.2 | \$194.8 | \$197.7 | \$201.4 | \$205.9 | \$210.4 | \$215.7 | \$337.2 | \$348.7 | \$382.8 | \$392.5 | \$407.3 | \$426.1 | |
| 25 TOTAL NET REVENUE FOR DISTRIBUTION | \$1,156.5 | \$1,127.7 | \$1,136.9 | \$1,208.2 | \$1,203.0 | \$1,201.8 | \$1,181.3 | \$1,183.4 | \$1,176.8 | \$1,176.0 | \$1,176.0 | \$1,175.2 | \$2,284.3 | \$2,345.1 | \$2,404.8 | \$2,364.7 | \$2,352.7 | \$2,351.2 | |

Note: Row and column sums may vary slightly due to rounding.

Appendix A – Forecast Line Items, Current Fees and Funds

| ID | Description | Group | Sub-Group | Fee | Fund |
|------|--|----------|----------------------|-------|------|
| 1001 | Gasoline | FUELS | Motor Fuels | 0.4 | HWY |
| 1002 | Use Fuel (Diesel) | FUELS | Motor Fuels | 0.4 | HWY |
| 2001 | Jet Fuel | AVIATION | Aircraft & Jet Fuels | 0.03 | AVI |
| 2002 | Aircraft Fuel | AVIATION | Aircraft & Jet Fuels | 0.11 | AVI |
| 3001 | Weight Mile Revenues | CCD | Highway Use | 26.67 | HWY |
| 3002 | Road Use Assessment Fee (RUAF) | CCD | Highway Use | 0.12 | HWY |
| 3003 | Commercial Trip Permit | CCD | Highway Use | 43 | HWY |
| 3004 | Temporary Passes | CCD | Highway Use | 9 | HWY |
| 3005 | Over-Dimension (OD) Permit Revenue | CCD | Highway Use | 8 | HWY |
| 3006 | IRP Revenue | CCD | CCD Registration Fee | 998 | HWY |
| 3007 | Commercial Registration Revenue | CCD | CCD Registration Fee | 998 | HWY |
| 3008 | Commercial Cab Cards Revenue | CCD | CCD Registration Fee | 2.5 | HWY |
| 3009 | Weight Receipt Revenues (Commercial & IRP) | CCD | CCD Registration Fee | 8 | HWY |
| 4001 | Type 1 Dealer New Plate (Large & Small) | BUSREG | Business Licensing | 55 | HWY |
| 4002 | Type 1 Dealer Renew Plate | BUSREG | Business Licensing | 42 | HWY |
| 4003 | Type 1 Dealer Replacement Plate | BUSREG | Business Licensing | 23 | HWY |
| 4004 | Type 2 Dealer New Plate | BUSREG | Business Licensing | 22 | HWY |
| 4005 | Type 2 Dealer Renew Plate | BUSREG | Business Licensing | 9 | HWY |
| 4006 | Type 2 Dealer Replacement Plate | BUSREG | Business Licensing | 16 | HWY |
| 4007 | Transporter Vehicle Plate | BUSREG | Business Licensing | 18 | HWY |
| 4008 | Dealer Corrections | BUSREG | Business Licensing | 30 | HWY |
| 4009 | Replacement Sticker | BUSREG | Business Licensing | 10 | HWY |
| 4010 | Dealer Original Application | BUSREG | Business Licensing | 1112 | TOF |
| 4011 | Dealer Renewal Application | BUSREG | Business Licensing | 1100 | TOF |
| 4012 | Dealer Supplemental Location | BUSREG | Business Licensing | 350 | TOF |
| 4013 | Transporter Business Certificate | BUSREG | Business Licensing | 150 | TOF |
| 4014 | Dismantler Business Certificate | BUSREG | Business Licensing | 500 | TOF |
| 4015 | Dismantler Supplemental Location | BUSREG | Business Licensing | 500 | TOF |
| 4016 | Dismantler Duplicate Certificate | BUSREG | Business Licensing | 40 | TOF |
| 4017 | Compliance/Enforcement Fee | BUSREG | Business Licensing | 75 | TOF |
| 4018 | Vehicle Appraiser | BUSREG | Business Licensing | 100 | TOF |
| 4019 | RV Show License Certificate | BUSREG | Business Licensing | 50 | TOF |
| 4020 | Commercial Driving Schools | BUSREG | Business Licensing | 200 | TOF |
| 4021 | Commercial Driving School Instructor | BUSREG | Business Licensing | 100 | TOF |
| 4022 | Late Renewal Penalty | BUSREG | Business Licensing | 150 | TOF |
| 4023 | Dealer Civil Penalty | BUSREG | Business Licensing | | TOF |
| 5003 | Registration - Passenger MPG 0-19 | VEHICLE | Registration Fee | 126 | HWY |
| 5004 | Registration - Passenger MPG 20-39 | VEHICLE | Registration Fee | 136 | HWY |
| 5005 | Registration - Passenger MPG 40+ | VEHICLE | Registration Fee | 156 | HWY |
| 5006 | Registration - Passenger Electric | VEHICLE | Registration Fee | 316 | HWY |
| 5007 | Registration - Passenger OReGO | VEHICLE | Registration Fee | 86 | HWY |
| 5009 | Registration - 4-Year Passenger MPG 0-19 | VEHICLE | Registration Fee | 252 | HWY |

| ID | Description | Group | Sub-Group | Fee | Fund |
|------|--|---------|------------------|-----|------|
| 5010 | Registration - 4 Year Passenger MPG 20-39 | VEHICLE | Registration Fee | 272 | HWY |
| 5011 | Registration - 4-Year Passenger MPG 40+ | VEHICLE | Registration Fee | 312 | HWY |
| 5012 | Registration - 4-Year Passenger Electric | VEHICLE | Registration Fee | 632 | HWY |
| 5013 | Registration - 4-Year Passenger OReGO | VEHICLE | Registration Fee | 172 | HWY |
| 5015 | Registration - Motorcycle | VEHICLE | Registration Fee | 88 | HWY |
| 5016 | Registration - Moped | VEHICLE | Registration Fee | 88 | HWY |
| 5018 | Registration - 4-Year Motorcycle | VEHICLE | Registration Fee | 176 | HWY |
| 5019 | Registration - 4-Year Moped | VEHICLE | Registration Fee | 176 | HWY |
| 5020 | Registration - Motor Home* | VEHICLE | Registration Fee | 282 | PRK |
| 5021 | Registration - Camper* | VEHICLE | Registration Fee | 125 | PRK |
| 5022 | Registration - Travel Trailer* | VEHICLE | Registration Fee | 200 | PRK |
| 5023 | Registration - Bus* | VEHICLE | Registration Fee | 520 | HWY |
| 5024 | Registration - School Bus | VEHICLE | Registration Fee | 5 | HWY |
| 5025 | Registration - Truck* | VEHICLE | Registration Fee | 629 | HWY |
| 5026 | Registration - Farm* | VEHICLE | Registration Fee | 250 | HWY |
| 5027 | Registration - Heavy Fixed Load Vehicle | VEHICLE | Registration Fee | 82 | HWY |
| 5028 | Registration - Manufactured Structure Toter* | VEHICLE | Registration Fee | 335 | HWY |
| 5029 | Registration - Tow Truck* | VEHICLE | Registration Fee | 268 | HWY |
| 5031 | Registration - Light Trailer | VEHICLE | Registration Fee | 126 | HWY |
| 5032 | Registration - 4-Year Light Trailer | VEHICLE | Registration Fee | 252 | HWY |
| 5033 | Registration - Light Fixed Load Trailer | VEHICLE | Registration Fee | 61 | HWY |
| 5034 | Registration - For Rent Trailer | VEHICLE | Registration Fee | 30 | HWY |
| 5035 | Registration - Special Use Trailer* | VEHICLE | Registration Fee | 155 | HWY |
| 5036 | Registration - Heavy Trailer | VEHICLE | Registration Fee | 10 | HWY |
| 5037 | Registration - Exempt Government | VEHICLE | Registration Fee | 5 | HWY |
| 5038 | Registration - 2 YR Government | VEHICLE | Registration Fee | 10 | HWY |
| 5039 | Registration - Special Interest | VEHICLE | Registration Fee | 100 | HWY |
| 5040 | Registration - Charitable/Non-Profit* | VEHICLE | Registration Fee | 127 | HWY |
| 5041 | Registration - Disabled Veteran | VEHICLE | Registration Fee | 15 | HWY |
| 5042 | Registration - Medium Speed | VEHICLE | Registration Fee | 126 | HWY |
| 5043 | Registration - Low Speed | VEHICLE | Registration Fee | 126 | HWY |
| 5044 | Registration - Snowmobile | VEHICLE | Registration Fee | 10 | SNO |
| 5045 | Registration - Antique | VEHICLE | Registration Fee | 100 | HWY |
| 5046 | Registration - Ex-POW | VEHICLE | Registration Fee | 15 | HWY |
| 5047 | Registration - Racing Activity | VEHICLE | Registration Fee | 100 | HWY |
| 5050 | Standard Title 0-19 MPG - New from Dealer | VEHICLE | Title Fee | 101 | HWY |
| 5051 | Standard Title 20-39 MPG - New from Dealer | VEHICLE | Title Fee | 106 | HWY |
| 5052 | Standard Title 40+ MPG - New from Dealer | VEHICLE | Title Fee | 116 | HWY |
| 5053 | Standard Title Electric - New from Dealer | VEHICLE | Title Fee | 192 | HWY |
| 5055 | Standard Title 0-19 MPG - New to Oregon | VEHICLE | Title Fee | 101 | HWY |
| 5056 | Standard Title 20-39 MPG- New to Oregon | VEHICLE | Title Fee | 106 | HWY |
| 5057 | Standard Title 40+ - New to Oregon | VEHICLE | Title Fee | 116 | HWY |
| 5058 | Standard Title Electric - New to Oregon | VEHICLE | Title Fee | 192 | HWY |
| 5060 | Standard Title 0-19 MPG | VEHICLE | Title Fee | 101 | HWY |

| ID | Description | Group | Sub-Group | Fee | Fund |
|------|--|---------|-----------------------|-------|------|
| 5061 | Standard Title 20-39 MPG | VEHICLE | Title Fee | 106 | HWY |
| 5062 | Standard Title 40+ MPG | VEHICLE | Title Fee | 116 | HWY |
| 5063 | Standard Title Electric | VEHICLE | Title Fee | 192 | HWY |
| 5065 | Heavy Vehicle Title - New from Dealer | VEHICLE | Title Fee | 90 | HWY |
| 5066 | Heavy Vehicle Title - New to Oregon | VEHICLE | Title Fee | 90 | HWY |
| 5067 | Heavy Vehicle Title | VEHICLE | Title Fee | 90 | HWY |
| 5069 | Salvage Title | VEHICLE | Title Fee | 27 | HWY |
| 5070 | Salvage Title - New from Dealer | VEHICLE | Title Fee | 27 | HWY |
| 5071 | Salvage Title - New to Oregon | VEHICLE | Title Fee | 27 | HWY |
| 5072 | ATV Standard Title - New | VEHICLE | Title Fee | 98 | HWY |
| 5073 | Snowmobile Standard Title | VEHICLE | Title Fee | 101 | SNO |
| 5075 | Title Expedite Service Fee | VEHICLE | Miscellaneous Vehicle | 10 | HWY |
| 5076 | Title Late Presentation Penalty - 30 Days | VEHICLE | Miscellaneous Vehicle | 25 | HWY |
| 5077 | Title Late Presentation Penalty - Past 60 Days | VEHICLE | Miscellaneous Vehicle | 50 | HWY |
| 5078 | Dealer Expedite Title | VEHICLE | Miscellaneous Vehicle | 100 | HWY |
| 5079 | VIN Inspection | VEHICLE | Miscellaneous Vehicle | 9 | HWY |
| 5080 | Fleet Licensing Service Fees | VEHICLE | Miscellaneous Vehicle | 2 | HWY |
| 5081 | Fleet Licensing Initial Process | VEHICLE | Miscellaneous Vehicle | 3 | HWY |
| 5082 | Fleet Licensing Process | VEHICLE | Miscellaneous Vehicle | 2 | HWY |
| 5083 | Vehicle Code Book Sale | VEHICLE | Miscellaneous Vehicle | 7 | HWY |
| 5084 | Replacement Registration Card | VEHICLE | Miscellaneous Vehicle | 5 | HWY |
| 5085 | Vehicle Restoration Plate Fee | VEHICLE | Miscellaneous Vehicle | 10 | HWY |
| 5086 | TOD Filing Fee | VEHICLE | Miscellaneous Vehicle | 13 | HWY |
| 5087 | TOD Filing Account Registration Fee | VEHICLE | Miscellaneous Vehicle | 70 | HWY |
| 5088 | Pre-paid Hearing Tape | VEHICLE | Miscellaneous Vehicle | 6 | HWY |
| 5089 | Secure P.O.A. Filing Fee | VEHICLE | Miscellaneous Vehicle | 4 | HWY |
| 5090 | Tow Truck Certificate | VEHICLE | Miscellaneous Vehicle | 17 | HWY |
| 5091 | Special Interest Sticker (Customer-provided Plate) | VEHICLE | Miscellaneous Vehicle | 1 | HWY |
| 5092 | Rental Vehicle Registration Surcharge | VEHICLE | Miscellaneous Vehicle | 2 | HWY |
| 5093 | Dishonored Payment Handling Fee | VEHICLE | Miscellaneous Vehicle | 35 | HWY |
| 5094 | Miscellaneous Revenue | VEHICLE | Miscellaneous Vehicle | | HWY |
| 5096 | Registered Vehicle Trip Permit | VEHICLE | Permit Fee | 7.5 | HWY |
| 5097 | Light Motor Vehicle Trip Permit | VEHICLE | Permit Fee | 35 | HWY |
| 5098 | Heavy Motor Vehicle Trip Permit | VEHICLE | Permit Fee | 43 | HWY |
| 5099 | Registered Weight Trip Permit | VEHICLE | Permit Fee | 5 | HWY |
| 5100 | Heavy Trailer Trip Permit | VEHICLE | Permit Fee | 10 | HWY |
| 5101 | 60 Day Out-of-State Permit | VEHICLE | Permit Fee | 7 | HWY |
| 5102 | Dealer/Tower No Sticker Trip Permit | VEHICLE | Permit Fee | 15 | HWY |
| 5103 | Unregistered Recreational Vehicle(RV) Trip Permit | VEHICLE | Permit Fee | 35 | PRK |
| 5104 | 1-Day Sno-Park Permit | VEHICLE | Permit Fee | 4 | WIN |
| 5105 | 3-Day Sno-Park Permit | VEHICLE | Permit Fee | 9 | WIN |
| 5106 | Annual Sno-Park Permit | VEHICLE | Permit Fee | 25 | WIN |
| 5108 | Plate Manufacturing Fee | VEHICLE | Plate Fee | 12.50 | HWY |
| 5109 | Plate Manufacturing Fee (Pair) | VEHICLE | Plate Fee | 12.75 | HWY |

| ID | Description | Group | Sub-Group | Fee | Fund |
|------|---|---------|-----------|-----|------|
| 5111 | Replacement Plate/Sticker | VEHICLE | Plate Fee | 12 | HWY |
| 5112 | Replacement Plate/Sticker (At Renewal) | VEHICLE | Plate Fee | 12 | HWY |
| 5113 | Plate Transfer Fee | VEHICLE | Plate Fee | 30 | HWY |
| 5114 | Custom Plate | VEHICLE | Plate Fee | 50 | PAS |
| 5115 | HAM(Amateur Radio Operator) Initial Plate | VEHICLE | Plate Fee | 5 | HWY |
| 5116 | Specialty Plate - Crater Lake | VEHICLE | Plate Fee | 20 | GRP |
| 5117 | Specialty Plate - Cultural Trust | VEHICLE | Plate Fee | 30 | GRP |
| 5118 | Specialty Plate - Trail Blazers | VEHICLE | Plate Fee | 40 | GRP |
| 5119 | Specialty Plate - Wine Country | VEHICLE | Plate Fee | 30 | GRP |
| 5120 | Specialty Plate - Pacific Wonderland | VEHICLE | Plate Fee | 100 | GRP |
| 5121 | Group Plate - Vietnam Veterans of America | VEHICLE | Plate Fee | 10 | GRP |
| 5122 | Group Plate - U.S. Merchant Marine | VEHICLE | Plate Fee | 10 | GRP |
| 5123 | Group Plate - Oregon Paralyzed Veterans of America | VEHICLE | Plate Fee | 10 | GRP |
| 5124 | Group Plate - 1st Marine Division FMF | VEHICLE | Plate Fee | 10 | GRP |
| 5125 | Group Plate - The Chosin Few | VEHICLE | Plate Fee | 10 | GRP |
| 5126 | Group Plate - Veterans for Human Rights | VEHICLE | Plate Fee | 10 | GRP |
| 5127 | Group Plate - Oregon Donor Program | VEHICLE | Plate Fee | 10 | GRP |
| 5128 | Group Plate - George Fox College | VEHICLE | Plate Fee | 10 | GRP |
| 5129 | Group Plate - Korean War Veteran 1950-1953 | VEHICLE | Plate Fee | 10 | GRP |
| 5130 | Group Plate - Oregon State Elks | VEHICLE | Plate Fee | 10 | GRP |
| 5131 | Group Plate - Non Commissioned Officers Association | VEHICLE | Plate Fee | 10 | GRP |
| 5132 | Group Plate - Square and Round Dancers | VEHICLE | Plate Fee | 10 | GRP |
| 5133 | Specialty Plate - Salmon | VEHICLE | Plate Fee | 30 | GRP |
| 5134 | Group Plate - Veterans Recognition | VEHICLE | Plate Fee | 10 | GRP |
| 5135 | Group Plate - Purple Heart | VEHICLE | Plate Fee | 10 | GRP |
| 5136 | Group Plate - Oregon Professional Firefighters | VEHICLE | Plate Fee | 10 | GRP |
| 5137 | Group Plate - University of Oregon | VEHICLE | Plate Fee | 32 | GRP |
| 5138 | Specialty Plate - University of Oregon Ducks | VEHICLE | Plate Fee | 40 | GRP |
| 5139 | Group Plate - Oregon State University | VEHICLE | Plate Fee | 32 | GRP |
| 5140 | Group Plate - Portland State University | VEHICLE | Plate Fee | 32 | GRP |
| 5141 | Group Plate - Oregon Volunteer Firefighter | VEHICLE | Plate Fee | 10 | GRP |
| 5142 | Group Plate - Lions Club of Oregon | VEHICLE | Plate Fee | 10 | GRP |
| 5143 | Group Plate - Oregon Agricultural Foundation | VEHICLE | Plate Fee | 10 | GRP |
| 5144 | Group Plate - Western Oregon University | VEHICLE | Plate Fee | 32 | GRP |
| 5145 | Group Plate - University of Portland | VEHICLE | Plate Fee | 32 | GRP |
| 5146 | Group Plate - Linfield College | VEHICLE | Plate Fee | 32 | GRP |
| 5147 | Group Plate - Pacific University | VEHICLE | Plate Fee | 32 | GRP |
| 5148 | Group Plate - Willamette University | VEHICLE | Plate Fee | 32 | GRP |
| 5149 | Group Plate - Oregon Masonic Family | VEHICLE | Plate Fee | 10 | GRP |
| 5150 | Group Plate - Oregon Grange | VEHICLE | Plate Fee | 10 | GRP |
| 5151 | Group Plate - Eastern Oregon University | VEHICLE | Plate Fee | 32 | GRP |
| 5152 | Group Plate - Support Our Troops | VEHICLE | Plate Fee | 10 | GRP |
| 5153 | Group Plate - Share the Road | VEHICLE | Plate Fee | 10 | GRP |
| 5154 | Group Plate - Fallen Public Safety Officer | VEHICLE | Plate Fee | 32 | GRP |

| ID | Description | Group | Sub-Group | Fee | Fund |
|------|--|---------|--------------|------|------|
| 5155 | Group Plate - Keep Kids Safe | VEHICLE | Plate Fee | 30 | GRP |
| 5156 | Specialty Plate - Grey Whale | VEHICLE | Plate Fee | 40 | GRP |
| 5157 | Specialty Plate - Smokey the Bear | VEHICLE | Plate Fee | 40 | GRP |
| 5158 | Group Plate - Pearl Harbor Survivors | VEHICLE | Plate Fee | 10 | PAS |
| 5159 | Fair Market Value | VEHICLE | Record Sales | 6.83 | HWY |
| 5160 | Record Sales | VEHICLE | Record Sales | 0.97 | HWY |
| 5161 | Commercial List Invoice | VEHICLE | Record Sales | 700 | HWY |
| 5162 | Multnomah County Fee | VEHICLE | County Fee | 118 | CTY |
| 5163 | Washington County Fee | VEHICLE | County Fee | 65 | CTY |
| 5164 | Clackamas County Fee | VEHICLE | County Fee | 61 | CTY |
| 5165 | Specialty Plate - Watch for Wildlife | VEHICLE | Plate Fee | 40 | GRP |
| 6001 | Original NCL | DRIVER | Driver Fee | 58 | HWY |
| 6002 | Original NCL Limited Term | DRIVER | Driver Fee | 23 | HWY |
| 6003 | Instruction Driver Permit | DRIVER | Driver Fee | 30 | HWY |
| 6004 | Motorcycle Instruction Driver Permit | DRIVER | Driver Fee | 30 | HWY |
| 6005 | Special Limited Vision Condition Learner Permit | DRIVER | Driver Fee | 13 | HWY |
| 6006 | Special Student Driver Permit | DRIVER | Driver Fee | 23 | HWY |
| 6007 | Disability Golf Cart Driver Permit | DRIVER | Driver Fee | 44 | HWY |
| 6008 | Emergency Driver Permit | DRIVER | Driver Fee | 23 | HWY |
| 6009 | Motorcycle Endorsement Only | DRIVER | Driver Fee | 90 | HWY |
| 6010 | Motorcycle Endorsement | DRIVER | Driver Fee | 90 | HWY |
| 6011 | Farm Endorsement Only | DRIVER | Driver Fee | 29 | HWY |
| 6012 | Farm Endorsement | DRIVER | Driver Fee | 26 | HWY |
| 6013 | Renewal NCL | DRIVER | Driver Fee | 48 | HWY |
| 6014 | Renewal NCL Limited Term | DRIVER | Driver Fee | 8 | HWY |
| 6015 | Renewal Instruction Driver Permit | DRIVER | Driver Fee | 26 | HWY |
| 6016 | Renewal Motorcycle Instruction Permit | DRIVER | Driver Fee | 26 | HWY |
| 6017 | Renewal Disability Golf Cart Driver Permit | DRIVER | Driver Fee | 32 | HWY |
| 6018 | Renewal Moped-Restricted NCL | DRIVER | Driver Fee | 48 | HWY |
| 6019 | Renewal Moped-Restricted NCL Limited Term | DRIVER | Driver Fee | 8 | HWY |
| 6020 | Replacement NCL | DRIVER | Driver Fee | 30 | HWY |
| 6021 | Replacement Instruction Driver Permit | DRIVER | Driver Fee | 30 | HWY |
| 6022 | Replacement Motorcycle Instruction Driver Permit | DRIVER | Driver Fee | 30 | HWY |
| 6023 | Replacement Disability Golf Cart Driver Permit | DRIVER | Driver Fee | 30 | HWY |
| 6024 | Replacement Moped-Restricted NCL | DRIVER | Driver Fee | 30 | HWY |
| 6025 | Replacement Emergency Driver Permit | DRIVER | Driver Fee | 30 | HWY |
| 6026 | Replacement Special Student Driver Permit | DRIVER | Driver Fee | 30 | HWY |
| 6027 | NCL Knowledge Exam | DRIVER | Driver Fee | 7 | HWY |
| 6028 | NCL Skills Exam | DRIVER | Driver Fee | 45 | HWY |
| 6029 | Motorcycle Knowledge Exam | DRIVER | Driver Fee | 7 | HWY |
| 6030 | Hardship Driver Permit Application | DRIVER | Driver Fee | 75 | HWY |
| 6031 | Renewal Hardship Permit | DRIVER | Driver Fee | 48 | HWY |
| 6032 | Original Motorcycle Safety Fee | DRIVER | Driver Fee | 38 | SAF |
| 6033 | Renewal Motorcycle Safety Fee | DRIVER | Driver Fee | 28 | SAF |

| ID | Description | Group | Sub-Group | Fee | Fund |
|------|--|--------|-----------------|-----|------|
| 6034 | Reinstatement Fee | DRIVER | Driver Fee | 85 | HWY |
| 6035 | Expedite Delivery | DRIVER | Driver Fee | 25 | HWY |
| 6036 | Student Driver Training Fund | DRIVER | Driver Fee | 6 | SDT |
| 6037 | Student Driver Training Fund Limited Term | DRIVER | Driver Fee | 2 | SDT |
| 6040 | Original CDL A | DRIVER | Driver Fee Comm | 160 | HWY |
| 6041 | Original CDL B | DRIVER | Driver Fee Comm | 160 | HWY |
| 6042 | Original CDL C | DRIVER | Driver Fee Comm | 160 | HWY |
| 6044 | Original CDL A Limited Term | DRIVER | Driver Fee Comm | 45 | HWY |
| 6045 | Original CDL B Limited Term | DRIVER | Driver Fee Comm | 45 | HWY |
| 6046 | Original CDL C Limited Term | DRIVER | Driver Fee Comm | 45 | HWY |
| 6048 | Original CLP A | DRIVER | Driver Fee Comm | 40 | HWY |
| 6049 | Original CLP B | DRIVER | Driver Fee Comm | 40 | HWY |
| 6050 | Original CLP C | DRIVER | Driver Fee Comm | 40 | HWY |
| 6052 | Renewal CDL A | DRIVER | Driver Fee Comm | 98 | HWY |
| 6053 | Renewal CDL B | DRIVER | Driver Fee Comm | 98 | HWY |
| 6054 | Renewal CDL C | DRIVER | Driver Fee Comm | 98 | HWY |
| 6056 | Renewal CDL A Limited Term | DRIVER | Driver Fee Comm | 14 | HWY |
| 6057 | Renewal CDL B Limited Term | DRIVER | Driver Fee Comm | 14 | HWY |
| 6058 | Renewal CDL C Limited Term | DRIVER | Driver Fee Comm | 14 | HWY |
| 6060 | Replacement CDL A | DRIVER | Driver Fee Comm | 30 | HWY |
| 6061 | Replacement CDL B | DRIVER | Driver Fee Comm | 30 | HWY |
| 6062 | Replacement CDL C | DRIVER | Driver Fee Comm | 30 | HWY |
| 6064 | Replacement Commercial Learner Driver Permit A | DRIVER | Driver Fee Comm | 30 | HWY |
| 6065 | Replacement Commercial Learner Driver Permit B | DRIVER | Driver Fee Comm | 30 | HWY |
| 6066 | Replacement Commercial Learner Driver Permit C | DRIVER | Driver Fee Comm | 30 | HWY |
| 6067 | CDL General Knowledge Exam | DRIVER | Driver Fee Comm | 10 | HWY |
| 6068 | CDL Air Brake Knowledge Exam | DRIVER | Driver Fee Comm | 10 | HWY |
| 6069 | CDL HazMat Knowledge Exam | DRIVER | Driver Fee Comm | 10 | HWY |
| 6070 | CDL Tank Knowledge Exam | DRIVER | Driver Fee Comm | 10 | HWY |
| 6071 | CDL Passenger Knowledge Exam | DRIVER | Driver Fee Comm | 10 | HWY |
| 6072 | CDL Combination Knowledge Exam | DRIVER | Driver Fee Comm | 10 | HWY |
| 6073 | CDL Doubles/Triples Knowledge Exam | DRIVER | Driver Fee Comm | 10 | HWY |
| 6074 | CDL Skills Exam | DRIVER | Driver Fee Comm | 145 | HWY |
| 6075 | CDL School Bus Knowledge Exam | DRIVER | Driver Fee Comm | 10 | HWY |
| 6076 | Commercial Driver Certificate of Exam Completion | DRIVER | Driver Fee Comm | 40 | HWY |
| 7001 | Original Identification Card | DRIVER | ID Fee | 47 | TOF |
| 7002 | Original Identification Card Limited Term | DRIVER | ID Fee | 20 | TOF |
| 7003 | Renewal Identification Card | DRIVER | ID Fee | 43 | TOF |
| 7004 | Renewal Identification Card Limited Term | DRIVER | ID Fee | 18 | TOF |
| 7005 | Replacement Identification Card | DRIVER | ID Fee | 40 | TOF |
| 7006 | Real ID | DRIVER | Real ID | 30 | TOF |
| 8001 | Bill Board Fees & Sign Permits | OTHER | Other Revenue | | HWY |
| 8002 | Equipment Sale | OTHER | Other Revenue | | HWY |
| 8003 | Properties Sale (Right-of-Way Land & Timber) | OTHER | Other Revenue | | HWY |

| ID | Description | Group | Sub-Group | Fee | Fund |
|------|---|-------|-------------------|-----|------|
| 8004 | Highway Property Rental (Rent & Royalties) | OTHER | Other Revenue | | HWY |
| 8005 | Damage Recovery/ Revenue Reimbursement | OTHER | Other Revenue | | HWY |
| 8006 | Highway Division Interest Income | OTHER | Other Revenue | | HWY |
| 8007 | Other Revenues | OTHER | Other Revenue | | HWY |
| 8008 | Material Testing Revenue | OTHER | Other Revenue | | HWY |
| 8009 | Sales Income (Pub, Signs, Other) | OTHER | Other Revenue | | HWY |
| 8010 | Other Charges | OTHER | Other Revenue | | HWY |
| 8011 | Charges for Public Records/Lab, Storeroom, Shop | OTHER | Other Revenue | | HWY |
| 8012 | Utility Permit Fees | OTHER | Other Revenue | | HWY |
| 8013 | Statewide Transit Tax | OTHER | DOR Taxes | | PTD |
| 8014 | Vehicle Privilege Tax | OTHER | DOR Taxes | | CO |
| 8015 | Vehicle Use Tax | OTHER | DOR Taxes | | HWY |
| 8016 | Bicycle Excise Tax | OTHER | DOR Taxes | | MAT |
| 8017 | Gross Rail Receipts | OTHER | Railroad Receipts | | GRR |

Note: If the fee is blank, that means fee is variable. Average fees are provided for items based on weight or length.

Appendix B – Highway Fund Forecast Quality

The two common measures for assessing forecast quality are: **statistical bias** and **accuracy**.

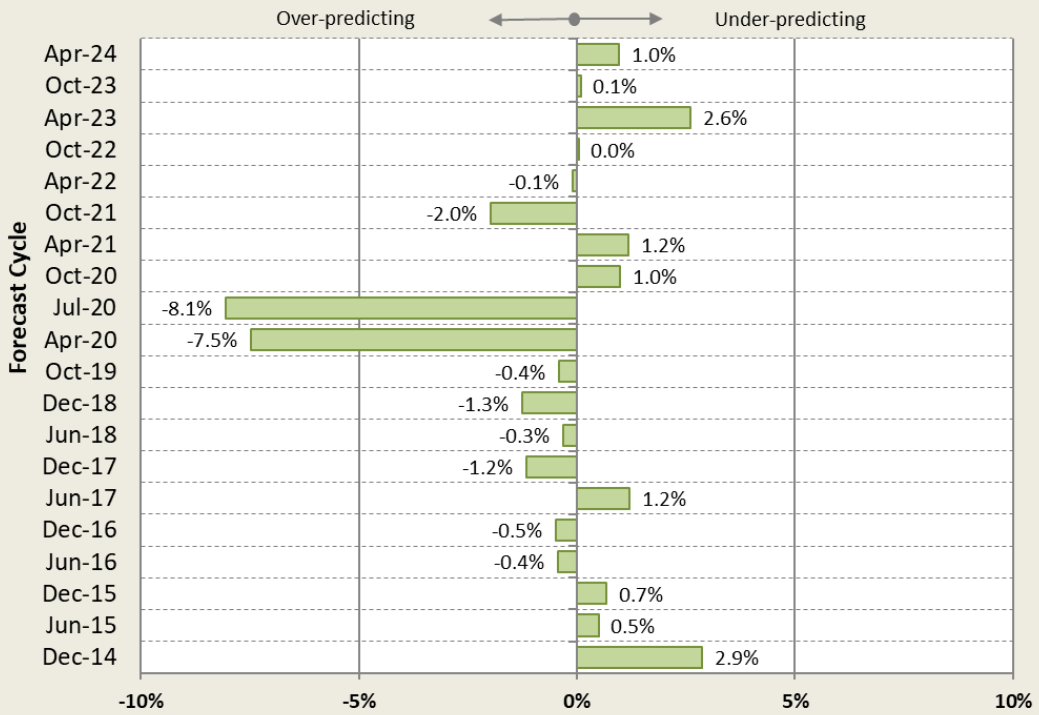
Statistical bias indicates the tendency of a forecast to over- or under-estimate real outcomes. Mean Percentage Error (MPE) – the arithmetic average of the forecasting errors is used for this purpose. A small MPE can be produced by either small errors or errors (even large ones) which are offset by errors in the opposite direction. MPE imperfectly measures the quality of a forecast. However, for budgeting purposes, MPE is probably the best measure of quality since what matters is total spending over time, and savings from one month are frequently used to offset excess costs in another month.

The **accuracy** of a forecast is the degree to which its values are narrowly dispersed around actual outcomes. Narrower dispersion indicates greater accuracy. Mean Absolute Percentage Error (MAPE) – the average of the forecasting errors without regard to arithmetic sign is used to evaluate accuracy. It does not allow underestimates and overestimates to offset each other. From a technical perspective, MAPE is usually considered a better measure of quality than MPE.

Table A1 – Quality of the first 6-months of the forecast – Total Highway Fund Revenue

| Forecast Cycle | Average Monthly Revenue | | MPE | MAPE |
|----------------|-------------------------|---------------|-------|------|
| | Actual | Forecast | | |
| Dec-14 | \$96,707,881 | \$93,807,452 | 2.9% | 4.5% |
| Jun-15 | \$103,146,603 | \$102,577,213 | 0.5% | 1.6% |
| Dec-15 | \$98,935,140 | \$98,071,897 | 0.7% | 5.2% |
| Jun-16 | \$105,171,660 | \$105,546,041 | -0.4% | 2.2% |
| Dec-16 | \$99,694,830 | \$100,027,733 | -0.5% | 3.5% |
| Jun-17 | \$107,702,079 | \$106,250,989 | 1.2% | 3.0% |
| Dec-17 | \$109,317,893 | \$110,558,884 | -1.2% | 3.3% |
| Jun-18 | \$127,571,989 | \$127,942,230 | -0.3% | 2.5% |
| Dec-18 | \$119,269,209 | \$120,232,110 | -1.3% | 3.4% |
| Oct-19 | \$127,615,031 | \$128,043,921 | -0.4% | 1.9% |
| Apr-20 | \$110,907,456 | \$118,375,158 | -7.5% | 7.9% |
| Jul-20 | \$124,042,372 | \$133,854,613 | -8.1% | 8.1% |
| Oct-20 | \$122,094,125 | \$120,620,288 | 1.0% | 2.3% |
| Apr-21 | \$130,215,770 | \$128,469,646 | 1.2% | 2.3% |
| Oct-21 | \$141,125,361 | \$142,468,646 | -2.0% | 7.3% |
| Apr-22 | \$134,562,174 | \$134,688,583 | -0.1% | 3.6% |
| Oct-22 | \$141,615,964 | \$141,434,935 | 0.0% | 2.8% |
| Apr-23 | \$133,633,923 | \$129,976,684 | 2.6% | 5.3% |
| Oct-23 | \$143,983,160 | \$143,642,733 | 0.1% | 2.9% |
| Apr-24 | \$137,225,418 | \$135,746,860 | 1.0% | 4.6% |

**Total - Highway Fund Revenue Forecast Accuracy:
Mean Percentage Error (MPE) - First Six Months**



**Total - Highway Fund Revenue Forecast Accuracy:
Mean Absolute Percentage Error (MAPE) - First Six Months**

