TEMPORARY ADMINISTRATIVE ORDER
INCLUDING STATEMENT OF NEED & JUSTIFICATION

RD 1-2019
CHAPTER 741
DEPARTMENT OF TRANSPORTATION
RAIL DIVISION

FILING CAPTION: Standards to Determine Project Eligibility and Application Procedures for Shortline Railroad Rehabilitation Tax Credits

EFFECTIVE DATE: 01/01/2020 THROUGH 06/28/2020
AGENCY APPROVED DATE: 12/16/2019

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NEED FOR THE RULE(S):
ODOT is adopting these rules to establish the procedure for determining eligibility and the application and certification procedures for tax credits under the Short Line Railroad Rehabilitation Tax Credit Program, as required under ORS 315.

JUSTIFICATION OF TEMPORARY FILING:
The temporary adoption of these rules is necessary given the abbreviated timeline from passage to effective date (91 days from sine die). If ODOT fails to act promptly, taxpayers who own short line railroads could lose out on funding opportunities to defray the costs of rehabilitating their infrastructure.

Operating a railroad is very capital intensive. Short line railroads are formed when larger railroads dispose of small, underperforming segments. Typically these segments come to the short line railroad after decades of deferred maintenance, resulting in widespread, pent up demand for rehabilitation.

It is anticipated that this new program will be popular with Oregon’s short line railroads, so ODOT needs to be prepared to assist taxpayers with their inquiries.

DOCUMENTS RELIED UPON, AND WHERE THEY ARE AVAILABLE:
None

RULES:
ADOPT: 741-030-0010
RULE SUMMARY: The purpose of division 30 rules is to establish the Short Line Railroad Rehabilitation Tax Credit program, as well as procedures, standards and criteria for its operation.

CHANGES TO RULE:

741-030-0010

Purpose
The purpose of division 30 rules is to implement the Short Line Railroad Rehabilitation Tax Credit program, as well as procedures, standards and criteria for its operation.


Statutes/Other Implemented: Or. Laws 2019, ch. 579, §6-17
ADOPT: 741-030-0020

RULE SUMMARY: The purpose of division 30 rules is to establish the Short Line Railroad Rehabilitation Tax Credit program, as well as procedures, standards and criteria for its operation.

CHANGES TO RULE:

741-030-0020

Definitions
For the purposes of this division of administrative rules, the following terms shall have the following definitions, unless the context clearly indicates otherwise:

(1) "Department" is as defined in ORS 184.610(2).

(2) "Director" is as defined in ORS 184.610(3).

(3) "Main line track" means a segment of track used for the movement of trains between the initial and final terminals of a railroad.

(4) "Program" means the Short Line Railroad Rehabilitation Tax Credit program as authorized by Or. Laws 2019, ch. 579 and implemented by Chapter 741, Division 30 of the administrative rules to administer the Short Line Rehabilitation Tax Credit.

(5) "Infrastructure" includes items listed in Or. Laws 2019, ch. 579 (1) and also includes signals, tunnels, structures, and other ancillary items adjacent to the main line track, sidings, or industrial leads.

(6) "Person" is as defined in ORS 174.100(6).

(7) "Short line railroad rehabilitation project costs" is as defined in Or. Laws 2019, ch. 579 (3).

(8) "Short line railroad" is as defined in Or. Laws 2019, (2).

(9) "Costs that are directly related to the work necessary to maintain, reconstruct or replace infrastructure" include costs for materials, labor, and equipment. It does not include fees or costs imposed by the Department for work relating to the preliminary or final certification process.

(10) "Short line railroad track" means an applicant’s main line track within the state of Oregon.

(11) "Tier I short line railroad" is as defined in Or. Laws 2019, ch. 579 (5).

(12) "Tier II short line railroad" is as defined in Or. Laws 2019, ch. 579 (6).

Statutes/Other Implemented: ORS 184.619, Or. Laws 2019, ch. 579, §6-17
ADOPT: 741-030-0022

RULE SUMMARY: The purpose of division 30 rules is to establish the Short Line Railroad Rehabilitation Tax Credit program, as well as procedures, standards and criteria for its operation.

CHANGES TO RULE:

741-030-0022

Forms

The Short Line Railroad Rehabilitation Tax Credit Application for Preliminary Certification, Short Line Railroad Rehabilitation Tax Credit Application for Preliminary Certification Amendment, and the Short Line Railroad Rehabilitation Tax Credit Application for Final Certification forms may be accessed online at ODOT's website (https://www.oregon.gov/ODOT/RPTD/Pages/Short-Line-Railroad-Rehabilitation-Tax-Credit.aspx).


Statutes/Other Implemented: Or. Laws 2019, ch. 579, §6-17
ADOPT: 741-030-0025

RULE SUMMARY: The purpose of division 30 rules is to establish the Short Line Railroad Rehabilitation Tax Credit program, as well as procedures, standards and criteria for its operation.

CHANGES TO RULE:

741-030-0025
Preliminary Certification Application Submission Periods
(1) For the year 2020, applicants may submit their application for preliminary certification for short line railroad rehabilitation tax credits, beginning on January 1 and ending on July 31.¶
(2) For the year 2021, applicants may submit their application for preliminary certification beginning on January 1, 2021, and ending on February 28, 2021.¶
(3) For the 2021-2023 biennium (July 1, 2021 - June 30, 2023) and the biennium thereafter, applicants may submit their application for preliminary certification between August 1 and December 31 of each odd-numbered year, and between June 1 and July 31 of each even-numbered year.¶
(4) For any biennium in which the Department determines that the $4 million tax credit will not be exceeded, the Director may reopen or extend the application period.¶
(5) Each short line railroad may submit no more than one project application per year.

Statutes/Other Implemented: Or. Laws 2019, ch. 579, §6-17
ADOPT: 741-030-0030

RULE SUMMARY: The purpose of division 30 rules is to establish the Short Line Railroad Rehabilitation Tax Credit program, as well as procedures, standards and criteria for its operation.

CHANGES TO RULE:

741-030-0030
Preliminary Certification Applicant Eligibility
(1) To be eligible for preliminary certification, the applicant must be either:
   (a) A Tier I short line railroad; or
   (b) A Tier II short line railroad.
(2) The applicant must own or lease infrastructure located in Oregon.
(3) The applicant’s rehabilitation project costs must be directly related to the work necessary to maintain, reconstruct or replace infrastructure in Oregon and be described in the application with quantities, cost types (materials, labor and equipment), and with estimated costs.
(4) The applicant cannot apply for a tax credit for rehabilitation project costs that are funded by or used to qualify for any state or federal grants, or costs that are used to claim a federal tax credit.

Statutes/Other Implemented: Or. Laws 2019, ch. 579, §6-17
ADAPTED: 741-030-0040

RULE SUMMARY: The purpose of division 30 rules is to establish the Short Line Railroad Rehabilitation Tax Credit program, as well as procedures, standards and criteria for its operation.

CHANGES TO RULE:

741-030-0040
Preliminary Certification Application
(1) Applicants requesting preliminary certification for a short line rehabilitation tax credit must submit their request during the application submission periods specified in OAR 741-030-0025.¶

(2) Applicants requesting preliminary certification for a short line rehabilitation tax credit must apply on the Department-approved form (Short Line Railroad Rehabilitation Tax Credit Application for Preliminary Certification).¶

(3) The application must also include a certification, executed by an authorized representative of the short line railroad, that certifies that the applicant's project meets the requirements for a short line railroad project set forth in Or. Laws 2019, ch. 579 and this division of administrative rules. The representative's certification must be a sworn statement attesting to the truth of the certification and attesting to the following:¶
   (a) That the railroad is either a Tier I or Tier II short line railroad; ¶
   (b) That the leased or owned infrastructure on which the rehabilitation tax credit would be based is located in Oregon;¶
   (c) The railroad mileposts that are adjacent to the leased or owned infrastructure;¶
   (d) That rehabilitation costs are not funded by or used to qualify for any state or federal grants, or used to claim a federal tax credit; and¶
   (e) That the applicant is current on all state and local taxes, fees and assessments.


Statutes/Other Implemented: Or. Laws 2019, ch. 579, ¶6-17
ADOPT: 741-030-0050

RULE SUMMARY: The purpose of division 30 rules is to establish the Short Line Railroad Rehabilitation Tax Credit program, as well as procedures, standards and criteria for its operation.

CHANGES TO RULE:

741-030-0050
Preliminary Certification Review and Calculation of Potential Tax Credit
(1) Project applications will be reviewed for compliance with the requirements of Or Laws 2019, ch. 579 and the administrative rules of Chapter 741, Division 30. Upon receipt of an application for preliminary certification, the Department will determine whether the proposed project is eligible for a Short Line Railroad Rehabilitation Tax credit.
(2) No later than 60 days after receipt of an application for preliminary certification, the Department will:
(a) Issue a preliminary certification with the potential amount of the tax credit; or
(b) Reject the application if the project is not eligible; or
(c) Require the applicant to submit additional information as may be necessary. Applicants will have 15 business days from the Department’s notice requiring additional information to respond.
(3) The department will use the procedure provided in Or. Laws 2019, ch. 579 §8, to calculate the potential amount of the tax credit when issuing a preliminary certification. The department will use the tax credit prioritization rules of Or. Laws 2019, ch. 579 §9 if the total amount of potential tax credits exceeds the total amount of potential tax credits allowed for any biennium.
Statutes/Other Implemented: Or. Laws 2019, ch. 579, §6-17
ADOPT: 741-030-0055  

RULE SUMMARY: The purpose of division 30 rules is to establish the Short Line Railroad Rehabilitation Tax Credit program, as well as procedures, standards and criteria for its operation.

CHANGES TO RULE:

741-030-0055  
Amendment of a Preliminary Certification  
(1) If any change to the project as described in the preliminary certification occurs, an applicant must file a written amendment request with the Department prior to the completion of the rehabilitation project to amend a preliminary certification.¶  
(2) The amendment request must be submitted on the Department-approved form (Short Line Railroad Rehabilitation Tax Credit Application for Preliminary Certification Amendment) and describe the changes to the project and reasons for the changes, including changes in rehabilitation project costs, project design, and any associated railroad mileposts.¶  
(3) The application must also include a certification, executed by an authorized representative of the short line railroad, that certifies that the applicant's project meets the requirements for a short line railroad project set forth in Or. Laws 2019, ch. 579 and this division of administrative rules. The representative's certification must be a sworn statement attesting to the truth of the certification and attesting to the following:¶  
(a) That the railroad is either a Tier I or Tier II short line railroad;¶  
(b) That the leased or owned infrastructure on which the rehabilitation tax credit would be based is located in Oregon;¶  
(c) The railroad mileposts that are adjacent to the leased or owned infrastructure;¶  
(d) That the rehabilitation project costs are not funded by or used to qualify for any state or federal grants, or used to claim a federal tax credit; and¶  
(e) That the applicant is current on all state and local taxes, fees and assessments.¶  
(4) If the amendment request does not include information needed to demonstrate compliance with any applicable rules or standards, the Department will provide the applicant a written notice relating to the information needed to make the request complete. If the applicant does not provide all of the requested information to the Department within 30 days of the notice, the amendment request with outstanding information will expire and no changes will be made to the preliminary certification.¶  
(5) If the Department determines the amendment request complies with applicable rules or standards, the Department will issue an amended preliminary certification with the potential amount of the tax credit. The certification may contain new or amended conditions and requirements.¶  
(6) If the amendment request does not comply with applicable statutes, rules or standards, the Department will issue an order that denies the change and provide written reasons for the denial.

Statutes/Other Implemented: Or. Laws 2019, ch. 579, ¶6-17
ADOPT: 741-030-0060

RULE SUMMARY: The purpose of division 30 rules is to establish the Short Line Railroad Rehabilitation Tax Credit program, as well as procedures, standards and criteria for its operation.

CHANGES TO RULE:

741-030-0060

Final Certification Application and Review

(1) The following requirements must be met in order for the applicant to receive final certification: ¶

(a) Applicants with completed projects must have a valid preliminary certification for a short line railroad rehabilitation tax credit. The short line railroad rehabilitation project must be completed as described in the preliminary certification, and in accordance with Or Laws 2019, ch. 579 and Chapter 741, Division 30 of the administrative rules. Any changes to a preliminary certification must be made through the amendment process outlined in these rules and must be completed prior to the project completion date. ¶

(b) Applicants must apply on the Department-approved form (Short Line Railroad Rehabilitation Tax Credit Application for Final Certification). ¶

(c) The application must include a certification, executed by an authorized representative of the short line railroad, that certifies that the applicant’s project meets the requirements for a short line railroad project set forth in Or. Laws 2019, ch. 579 and this division of administrative rules. The representative’s certification must be a sworn statement attesting to the truth of the certification and attesting to the following: ¶

(A) That the railroad is either a Tier I or Tier II short line railroad; ¶

(B) That the leased or owned infrastructure on which the rehabilitation tax credit would be based is located in Oregon; ¶

(C) The railroad mileposts that are adjacent to the leased or owned infrastructure; ¶

(D) That the rehabilitation project costs are not funded by or used to qualify for any state or federal grants, or used to claim a federal tax credit; ¶

(E) The actual eligible costs of the completed maintenance, reconstruction or replacement of infrastructure in Oregon; and ¶

(F) That the applicant is current on all state and local taxes, fees and assessments. ¶

(d) Applicants must provide documentation of rehabilitation project actual costs indicating the date they were paid or incurred, which may include canceled checks, invoices or receipts, binding contracts or agreements, or other documentation that evidence that such costs were properly paid or incurred for the project described in the preliminary certification and represent eligible costs under these rules. ¶

(2) The Department may inspect the infrastructure, at the Department’s discretion, to ensure the project is eligible for the tax credit. ¶

(3) After an application for final certification is received, the Department will determine whether the application is complete. An application is incomplete if it does not include information needed to demonstrate substantive compliance with any applicable standards and preliminary certification conditions adopted by the Department. If it is incomplete, the Department will provide the applicant a written explanation describing deficiencies. Upon receipt of a request for additional information from the Department, applicants will have 15 business days to respond. If the application is complete, the Department will process the application. Within 60 days after a completed application for final certification is received, the Department will either approve or deny the application. ¶

(4) If the Department approves the application, the Department will issue a final certification, which states the amount of certified costs and the amount of the tax credit. ¶

(5) An applicant that has been awarded a final certification may transfer the credit as provided in Or. Laws 2019, ch. 579.


Statutes/Other Implemented: Or. Laws 2019, ch. 579, §6-17
ADOPT: 741-030-0065

RULE SUMMARY: The purpose of division 30 rules is to establish the Short Line Railroad Rehabilitation Tax Credit program, as well as procedures, standards and criteria for its operation.

CHANGES TO RULE:

741-030-0065
Fees for Certification
(1) When submitting an application for preliminary certification, applicants must include a payment of $250 to the Department.¶
(2) When submitting an application for final certification, applicants shall include a payment not to exceed one half of one percent (0.5%) of the estimated tax credit.
Statutes/Other Implemented: Or. Laws 2019, ch. 579, §6-17
ADOPT: 741-030-0070

RULE SUMMARY: The purpose of division 30 rules is to establish the Short Line Railroad Rehabilitation Tax Credit program, as well as procedures, standards and criteria for its operation.

CHANGES TO RULE:

741-030-0070
Suspension or Revocation of Preliminary or Final Certification
(1) The Director may order the suspension, revocation or forfeiture of a tax credit certification as provided by Or. Laws 2019, ch. 579, §14.¶
(2) For purposes of Or. Laws 2019, ch. 579, §14(1)(c), the taxpayer otherwise violates or has violated a condition or requirement for eligibility for the tax credit if:¶
(a) The project does not comply with the provisions of Or Laws 2019, ch. 579, the administrative rules of Chapter 741, Division 30, or any other applicable rules and standards; or¶
(b) The applicant has previously received preliminary or final certification for the same costs.
Statutes/Other Implemented: Or. Laws 2019, ch. 579 §6-17