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## **NOTICE OF PROPOSED RULEMAKING**

### **INCLUDING STATEMENT OF NEED & FISCAL IMPACT**

CHAPTER 735

### **DEPARTMENT OF TRANSPORTATION**

### **DRIVER AND MOTOR VEHICLE SERVICES DIVISION**

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**FILED: 05/28/2026 10:28 AM**

ARCHIVES DIVISION SECRETARY OF STATE

**FILING CAPTION:** Updating Proof of Residence Document List for Issuance of Driver Licenses, Permits, and Identification Cards

**LAST DAY AND TIME TO OFFER COMMENT TO AGENCY:** 06/21/2026 5:00 PM

*The Agency requests public comment on whether other options should be considered for achieving the rule's substantive goals while reducing negative economic impact of the rule on business.*

*A public rulemaking hearing may be requested in writing by 10 or more people, or by a group with 10 or more members, within 21 days following the publication of the Notice of Proposed Rulemaking in the Oregon Bulletin or 28 days from the date the Notice was sent to people on the agency mailing list, whichever is later. If sufficient hearing requests are received, the notice of the date and time of the rulemaking hearing must be published in the Oregon Bulletin at least 14 days before the hearing.*

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**NEED FOR THE RULE(S):**

DMV requires applicants to provide proof of residence address before issuing an original or renewal driver license, driver permit, or identification card. Applicants satisfy this requirement by presenting valid documents as specified in Oregon Administrative Rule (OAR). DMV proposes amending OAR 735-062-0030 and 735-062-0031 to add additional acceptable documents, clarify the descriptions of the listed documents, remove documents that fail to verify residence address, and establish an acceptable submission period to ensure documents are not too old or outdated. The amendments will provide clearer direction and offer additional options to applicants regarding which documents may be presented to meet the proof of residence requirement.

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**DOCUMENTS RELIED UPON, AND WHERE THEY ARE AVAILABLE:**

DMV did not rely on any documents.

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STATEMENT IDENTIFYING HOW ADOPTION OF RULE(S) WILL AFFECT RACIAL EQUITY IN THIS STATE:

DMV does not believe the proposed amendments will impact racial equity within this state. The documents identified as acceptable proof of residence address are available for use by all applicants, regardless of race or background. The two additional documents proposed for inclusion are broadly accessible, and DMV has no information indicating that their use would disproportionately affect individuals of any racial or minority group. While the acceptance of some types of documents will be more limited because DMV is adding date ranges for some acceptable documents, the amendments are intended to maintain equitable access by expanding the number of options available to meet the proof of residence requirement.

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FISCAL AND ECONOMIC IMPACT:

See below.

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COST OF COMPLIANCE:

*(1) Identify any state agencies, units of local government, and members of the public likely to be economically affected by the rule(s). (2) Effect on Small Businesses: (a) Estimate the number and type of small businesses subject to the rule(s); (b) Describe the expected reporting, recordkeeping and administrative activities and cost required to comply with the rule(s); (c) Estimate the cost of professional services, equipment supplies, labor and increased administration required to comply with the rule(s).*

(1) Public – The economic impact is unknown. Members of the public may benefit from the addition of documents that may be presented as proof of residence address, which could reduce the time or cost associated with obtaining an acceptable document. Some applicants may need to locate an alternative document if the document they intend to use is outdated or no longer accepted as proof of residence address. DMV is unable to quantify any time or financial impacts resulting from these amendments; however, DMV believes any such impacts will be minimal.

DMV – The economic impact to DMV is unknown. DMV may need to redirect or reschedule applicants if the document they present is too old or no longer valid proof, which could result in additional employee time. Conversely, DMV may experience a reduction in customer inquiries due to the addition of acceptable documents and the clearer descriptions provided in the proposed rule. Overall, DMV anticipates any impacts to agency workload will be minimal.

(2) DMV does not believe this will impact small businesses.

(2)(a) None.

(2)(b) None.

(2)(c) None.

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DESCRIBE HOW SMALL BUSINESSES WERE INVOLVED IN THE DEVELOPMENT OF THESE RULE(S):

Small businesses were not directly involved in the development of this rulemaking. DMV distributed the proposed rules to representatives of small businesses who requested notice; however, DMV did not receive any comments or feedback in response.

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WAS AN ADMINISTRATIVE RULE ADVISORY COMMITTEE CONSULTED? NO IF NOT, WHY NOT?

DMV is proposing amendments to clarify and update the list of documents that may be submitted as proof of residence address. The amendments are limited in scope and intended to improve clarity while maintaining safeguards against fraud. Because of the narrow and technical nature of these updates, DMV determined that consultation with an Administrative Rule Advisory Committee was not necessary.

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RULES PROPOSED:

735-062-0030, 735-062-0031

AMEND: 735-062-0030

RULE SUMMARY: DMV proposes amending OAR 735-062-0030 to add additional acceptable documents, clarify the descriptions of the listed documents, remove documents that fail to verify residence address, and establish an acceptable submission period to ensure documents are not too old or outdated.

CHANGES TO RULE:

735-062-0030

Proof of Residence Address~~¶¶~~

(1) DMV requires all applicants for an original driver permit, driver license, or identification card to present proof of the applicant's current residence address. Current residence address is the address where the applicant actually lives. DMV will include this address on the driver permit, driver license, or identification card. Acceptable proof includes any of the items listed in section (3) of this rule.¶¶

(2) DMV requires all applicants who apply for a renewal driver permit, driver license, or identification card to present proof of the applicant's current residence address if the applicant's address has changed since the last time the driver permit, driver license or identification card was issued or renewed. Acceptable proof includes any of the items listed in section (3) of this rule.¶¶

(3) Proof of residence address must contain the applicant's first name, last name, and ~~current~~ residence address at the time of application and includes any of the following:¶¶

(a) Any proof of identity and date of birth document listed in OAR 735-062-0020.¶¶

(b) Mortgage documents or a rental or lease agreement. A photocopy of a rental or lease agreement or mortgage documents is acceptable. A lease agreement must be signed by the lessor and lessee, and electronic signatures are acceptable.¶¶

(c) Monthly rental receipt or letter from a hotel, motel, campground or recreational vehicle park that permits extended stays.¶¶

(d) A verbal statement from any person residing at the same residence address as provided by the applicant on the application. The person making the verbal statement must accompany the applicant at the time of application and present one acceptable proof of address document as set forth in this rule.¶¶

(e) Utility hook-up order or account statement issued by the service provider, dated within the past six months. "Utility" means a service provided to a specific physical address. "Utility" does not include cell phone, streaming, or other service not tied to a physical address.¶¶

(f) A loan agreement, payment booklet, voucher, statement or other financial record.¶¶

(g) Any document delivered to the current resident address by the United States Postal Service, FedEx, United Parcel Service, or other delivery service. DMV will accept a document with or without the envelope or packaging as long as the residence address is printed on the document.¶¶

~~(h) Oregon vehicle title or registration document.~~ Any document issued by an insurance company or insurance agent. If the document lists a state in the policy, the state must match the individual's state of residence address.¶¶

(i) Oregon manufactured structure ownership documents.¶¶

(j) Oregon voter notification card.¶¶

~~(k) Selective Service card.~~¶¶

~~(l) Insurance card, insurance policy, m~~ dated within the past five years.¶¶

~~(k) Selective Service card dated within the past five years.~~¶¶

~~(l) Medical records or a health benefits card~~ or a current Medical Examiner's Certificate. Medical records must be dated within the past 12 months.¶¶

(m) Educational institution transcript forms or other school documents showing enrollment for the current school year.¶¶

(n) An unexpired professional license issued by an agency in the United States.¶¶

(o) Form DS2019, Certificate of Eligibility for Exchange Visitor (J-1) Status.¶¶

(p) A ~~pay stub, W-2, 1099,~~ or an income tax return.¶¶

~~or from the previous tax year.~~¶¶

(q) A paystub or paycheck dated within the past 12 months.¶¶

(r) A letter approved by DMV. The letter must certify the applicant's residence address and be from one of the following organizations:¶¶

(A) The United States Postal Service;¶¶

(B) The Oregon State Hospital;¶¶

(C) An Oregon VA Rehabilitation Center;¶¶

(D) A homeless shelter;¶¶

(E) A transitional service provider;¶

(F) A nursing home;¶

(G) An assisted living care facility;¶

(H) An adult care service provider;¶

(I) A skilled nursing care facility;¶

(J) A halfway house; or¶

(K) A group home.¶

(~~rs~~) A letter from a corporation or business that provides corporate housing to employees.¶

(t) Request for Police or Public Agency Address on DMV Records, Form 735-6438A, if the applicant is authorized under ORS 802.250 to use an agency address in lieu of residence address.¶

(u) Portland Police Bureau Central Precinct Neighborhood Response Team ID Form.¶

(v) A Determination of Homelessness, Form 735-7183.¶

(4) If the applicant does not have a residence address, DMV may accept a descriptive address with a mailing address. DMV may require the applicant to provide proof that no residence address has been assigned to the property. Such proof may include, but is not limited to, a statement from the United States Postal Service or from the Assessor's Office in the county where the property is located.¶

(5) An applicant who is homeless may use a descriptive address of the location where the applicant actually resides, e.g., "under the west end of Burnside Bridge." The applicant must prove that the applicant is a resident or domiciled in Oregon pursuant to OAR 735-016-0040. In addition to the descriptive address, the applicant must also provide a mailing address.¶

(6) An applicant who travels continuously may use a residence address of "continuous traveler." The applicant must prove that the applicant is a resident or domiciled in Oregon pursuant to OAR 735-016-0040. In addition to the use of "continuous traveler," the applicant must also provide a mailing address.

Statutory/Other Authority: ORS 184.619, 802.010, 807.050, 807.150, 807.400

Statutes/Other Implemented: ORS 807.110, 807.160, 807.400

AMEND: 735-062-0031

RULE SUMMARY: DMV proposes amending OAR 735-062-0031 to add additional acceptable documents, clarify the descriptions of the listed documents, remove documents that fail to verify residence address, and establish an acceptable submission period to ensure documents are not too old or outdated.

CHANGES TO RULE:

735-062-0031

Proof of Residence Address For Real ID

(1) DMV requires all applicants for a first-time Real ID to present proof to establish the applicant's current residence address. Current residence address is the address where the applicant actually lives. DMV will include this address on the Real ID driver license, driver permit, or identification card. Acceptable proof to establish current residence address includes any two items listed in section (2) of this rule, which must be presented in hardcopy format. Proof may be of the same type, but may not be issued from the same institution.¶

(2) Proof of residence address must contain the applicant's first name, last name, and ~~current~~ residence address at the time of application and includes any of the following:¶

(a) Any proof of lawful status, identity and date of birth document listed in OAR 735-062-0022 or 735-062-0020.¶

(b) Mortgage documents or a rental or lease agreement. Photocopies of rental or lease agreements and mortgage documents are acceptable. Lease agreements must be signed by lessor and lessee, and electronic signatures are acceptable.¶

(c) Monthly rental receipt or letter from a hotel, motel, campground or recreational vehicle park that permits extended stays.¶

(d) DMV Form 735-7480, Affidavit of Shared Residence. The person certifying the applicant's address must accompany the applicant at the time of application and present one acceptable proof of address document as set forth in this rule.¶

(e) Utility hook-up order or account statement issued by the service provider, dated within the past six months. "Utility" means a service provided to a specific physical address. "Utility" does not include cell phone, streaming, or other service not tied to a physical address.¶

(f) A loan agreement, payment booklet, voucher, statement or other financial record.¶

(g) Any document delivered to the current resident address by the United States Postal Service, FedEx, United Parcel Service, or other delivery service. DMV will accept a document with or without the envelope or packaging as long as the residence address is printed on the document.¶

(h) ~~Oregon vehicle title or registration document~~ Any document issued by an insurance company or insurance agent. If the document lists a state in the policy, the state must match the individual's state of residence address.¶

(i) Oregon manufactured structure ownership documents.¶

(j) Oregon voter notification card.¶

~~(k) Selective Service card.¶~~

~~(L) Insurance card, insurance policy, m~~ dated within the past five years.¶

~~(k) Selective Service card~~ dated within the past five years.¶

~~(l) Medical records or a health benefits card~~ or a current Medical Examiner's Certificate. Medical records must be dated within the past 12 months.¶

(m) Educational institution transcript forms or other school documents showing enrollment for the current school year.¶

(n) An unexpired professional license issued by an agency in the United States.¶

(o) Form DS2019, Certificate of Eligibility for Exchange Visitor (J-1) Status.¶

(p) A ~~pay stub, W-2, 1099 or an~~ income tax return.¶

~~(q) from the previous tax year.~~¶

(q) A paystub or paycheck dated within the past 12 months.¶

(r) A letter approved by DMV. The letter must certify the applicant's residence address and be from one of the following organizations:¶

(A) The United States Postal Service;¶

(B) The Oregon State Hospital;¶

(C) An Oregon VA Rehabilitation Center;¶

(D) A homeless shelter;¶

(E) A transitional service provider;¶

(F) A nursing home;¶

(G) An assisted living care facility;¶

(H) An adult care service provider;¶

(I) A skilled nursing care facility;¶

(J) A halfway house; or¶

(K) A group home.¶

(~~FS~~) A letter from a corporation or business that provides corporate housing to employees.¶

(~~s~~) ~~Form 735-6438A,~~ Request for Police or Public Agency Address on DMV Records, Form 735-6438A, if the applicant is authorized under ORS 802.250 to use an agency address in lieu of residence address.¶

(u) Portland Police Bureau Central Precinct Neighborhood Response Team ID Form.¶

(v) A Determination of Homelessness, Form 735-7183.¶

(3) If the applicant does not have a residence address, DMV may accept a descriptive address with a mailing address. DMV may require the applicant to provide proof that no residence address has been assigned to the property. Such proof may include, but is not limited to, a statement from the United States Postal Service or from the Assessor's Office in the county where the property is located.¶

(4) An applicant who is homeless may use a descriptive address of the location where the applicant actually resides, e.g., "under the west end of Burnside Bridge." The applicant must prove that the applicant is a resident or domiciled in Oregon pursuant to OAR 735-016-0040. In addition to the descriptive address, the applicant must also provide a mailing address.¶

(5) Notwithstanding OAR 735-062-0030, an applicant may not use a residence address of "continuous traveler" or "temporary residence" for a first-time, renewal or replacement Real ID driver license, permit, or identification card.¶

(6) An applicant applying for a renewal Real ID must provide proof of residence address as provided in OAR 735-062-0030.

Statutory/Other Authority: ORS 184.619, 802.010, 807.050, 807.400, 807.455, 6 CFR §37.11

Statutes/Other Implemented: ORS 802.250, 807.110, 807.400, 807.455