



Rail and Public Transit Division STF/STIF Consolidation Funding Allocation Options Update, December 19, 2019

Overview

During the 2019 Legislative Session, the Oregon Legislature directed the Oregon Department of Transportation (ODOT) to consolidate two state-funded public transportation programs—the Special Transportation Fund (STF) and the Statewide Transportation Important Fund (STIF)—into a single public transportation program. ODOT was also directed to return to the 2020 legislative session with a report on the status of this program consolidation and costs to administer the consolidated program.

ODOT established an STF/STIF Consolidation Advisory Committee (CAC) to develop a recommended set of concepts to inform statutory changes necessary to consolidate these two distinct programs. In November 2019, the Oregon Transportation Commission endorsed ODOT's recommended set of concepts.

In December 2019, ODOT completed the annual update to the STIF allocation estimate. ODOT has updated the STF/STIF Consolidation Comparison of Formula Allocation Concepts to include the updated STIF allocation data. For most Qualified Entities (QEs), the revenue estimates are greater than the December 2018 forecast.

Below is a description of the similarities and differences between the two allocation options, followed by a spreadsheet that compares the formula allocation concepts from 2019-21 to 2021-23 by lead agency. The attached spreadsheet replaces Appendix D to the [STF/STIF Consolidation Report and Plan](#). See the [STF/STIF Consolidation Fact Sheet](#) for a summary of the recommendation.

Allocation Option Similarities

The two options have many shared characteristics and a few differences that present a distinct policy choice.

Both Concept A and Concept B:

- Allocate a percentage for ODOT program management and administration
- Use STIF to backfill STF formula by taking funding off the top of STIF before distributing among STIF programs.
- Allocate remaining STIF funds 90% by formula, 5% by discretionary competitive processes, 4% by intercommunity discretionary competitive processes, and 1% to ODOT for a Technical Resource Center to assist transit providers in rural areas with training, planning, and technology.
- Maintain minimum base STF and STIF formula allocations for lead agencies at 2019-21 levels, and then, over time, adjust the base by the rate of change of the consolidated fund as a whole.

- Add a new area of emphasis/criterion to the STIF formula for services for older adults and people with disabilities.
- Eliminate the STF discretionary grant program.

Allocation Option Differences

The key differences between the two concepts and policy implications are described in the chart below:

	Concept A	Concept B
Backfill Method	Total STF formula funding set at 2019-21 level, and STIF backfills general fund resources and any reduction in legacy revenue sources (cigarette tax, non-highway gas tax, and ID cards)	STIF backfills only general fund resources to reach 2019-21 STF formula funding levels; does not backfill any reduction in legacy revenue sources (cigarette tax, non-highway gas tax, and ID cards)
Funding Adjustment	Total STF formula funding starts at 2019-2021 levels and is adjusted by rate of growth/decline of consolidated fund	Total STF formula funding starts at 2019-2021 level and is adjusted by changes in STF legacy revenue sources and rate of growth/decline of payroll tax revenues
Distribution Method	All STF formula funds distributed by population	Funding from STF legacy revenue sources distributed by population; funding from STIF distributed by payroll

STF/STIF Consolidation Formula Allocation Comparison 2019-21 to 2021-23, Udpated December 2019

Qualified Entity (QE)/STF Agency	2019-21			2021-23					2021-23				
	STIF Formula Projection, Dec 2019*	STF Allocation	Total Allocation	Concept A STIF Allocation**	Concept A STF Allocation	Concept A Total Allocation	Concept A % STIF change	Concept A % STF change	Concept B STIF Allocation**	Concept B STF Allocation	Concept B Total Allocation	Concept B % STIF change	Concept B % STF change
Baker County	\$ 354,387	\$ 135,400	\$ 489,787	\$ 390,900	\$ 135,400	\$ 526,300	10.30%	0.00%	\$ 390,900	\$ 144,293	\$ 535,193	10.30%	6.57%
Basin Transit Service District w/ out of district	\$ 1,584,250	\$ 324,363	\$ 1,908,613	\$ 1,748,600	\$ 324,363	\$ 2,072,963	10.37%	0.00%	\$ 1,748,600	\$ 287,919	\$ 2,036,519	10.37%	-11.24%
Benton County	\$ 3,545,626	\$ 442,139	\$ 3,987,765	\$ 3,908,700	\$ 442,139	\$ 4,350,839	10.24%	0.00%	\$ 3,908,700	\$ 426,811	\$ 4,335,511	10.24%	-3.47%
Burns Paiute Tribe	\$ 200,000	\$ 135,400	\$ 335,400	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%
Columbia County	\$ 813,285	\$ 247,006	\$ 1,060,291	\$ 895,900	\$ 247,006	\$ 1,142,906	10.16%	0.00%	\$ 895,900	\$ 209,569	\$ 1,105,469	10.16%	-15.16%
Confederated Tribes of Coos, Lower Umpqua and Siuslaw	\$ 200,000	\$ 135,400	\$ 335,400	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%
Confederated Tribes of Grand Ronde Community of Oregon	\$ 200,000	\$ 135,400	\$ 335,400	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%
Confederated Tribes of Siletz Indians	\$ 200,000	\$ 135,400	\$ 335,400	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%
Confederated Tribes of the Umatilla Indian Reservation	\$ 200,000	\$ 135,400	\$ 335,400	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%
Confederated Tribes of Warm Springs	\$ 200,000	\$ 135,400	\$ 335,400	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%
Coos County	\$ 1,603,842	\$ 303,634	\$ 1,907,476	\$ 1,767,400	\$ 303,634	\$ 2,071,034	10.20%	0.00%	\$ 1,767,400	\$ 272,549	\$ 2,039,949	10.20%	-10.24%
Coquille Indian Tribe	\$ 200,000	\$ 135,400	\$ 335,400	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%
Cow Creek Band of Umpqua Tribe of Indians	\$ 200,000	\$ 135,400	\$ 335,400	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%
Crook County	\$ 483,797	\$ 135,400	\$ 619,197	\$ 531,200	\$ 135,400	\$ 666,600	9.80%	0.00%	\$ 531,200	\$ 147,484	\$ 678,684	9.80%	8.92%
Curry County	\$ 415,001	\$ 135,400	\$ 550,401	\$ 457,200	\$ 135,400	\$ 592,600	10.17%	0.00%	\$ 457,200	\$ 145,801	\$ 603,001	10.17%	7.68%
Deschutes County	\$ 6,653,657	\$ 869,772	\$ 7,523,429	\$ 7,335,700	\$ 869,772	\$ 8,205,472	10.25%	0.00%	\$ 7,335,700	\$ 830,661	\$ 8,166,361	10.25%	-4.50%
Douglas County	\$ 2,823,644	\$ 530,193	\$ 3,353,837	\$ 3,111,900	\$ 530,193	\$ 3,642,093	10.21%	0.00%	\$ 3,111,900	\$ 475,790	\$ 3,587,690	10.21%	-10.26%
Gilliam County	\$ 200,000	\$ 135,400	\$ 335,400	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%
Grant County Transportation District	\$ 200,000	\$ 135,400	\$ 335,400	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%
Harney County	\$ 200,000	\$ 135,400	\$ 335,400	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%
Hood River County Transportation District	\$ 1,004,849	\$ 135,400	\$ 1,140,249	\$ 1,106,300	\$ 135,400	\$ 1,241,700	10.10%	0.00%	\$ 1,106,300	\$ 160,567	\$ 1,266,867	10.10%	18.59%
Jefferson County	\$ 484,567	\$ 135,400	\$ 619,967	\$ 533,400	\$ 135,400	\$ 668,800	10.08%	0.00%	\$ 533,400	\$ 147,535	\$ 680,935	10.08%	8.96%
Josephine County	\$ 1,803,024	\$ 409,365	\$ 2,212,388	\$ 1,987,400	\$ 409,365	\$ 2,396,765	10.23%	0.00%	\$ 1,987,400	\$ 358,130	\$ 2,345,530	10.23%	-12.52%
Klamath Tribes	\$ 200,000	\$ 135,400	\$ 335,400	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%
Lake County	\$ 200,000	\$ 135,400	\$ 335,400	\$ 199,000	\$ 135,400	\$ 334,400	-0.50%	0.00%	\$ 199,000	\$ 139,926	\$ 338,926	-0.50%	3.34%
Lane Transit District w/out of district	\$ 12,044,433	\$ 1,757,977	\$ 13,802,410	\$ 13,284,800	\$ 1,757,977	\$ 15,042,777	10.30%	0.00%	\$ 13,284,800	\$ 1,642,873	\$ 14,927,673	10.30%	-6.55%
Lincoln County	\$ 1,250,962	\$ 230,985	\$ 1,481,947	\$ 1,378,400	\$ 230,985	\$ 1,609,385	10.19%	0.00%	\$ 1,378,400	\$ 208,337	\$ 1,586,737	10.19%	-9.81%
Linn County	\$ 3,624,911	\$ 590,915	\$ 4,215,826	\$ 3,990,000	\$ 590,915	\$ 4,580,915	10.07%	0.00%	\$ 3,990,000	\$ 542,040	\$ 4,532,040	10.07%	-8.27%
Malheur County	\$ 806,429	\$ 154,716	\$ 961,145	\$ 890,800	\$ 154,716	\$ 1,045,516	10.46%	0.00%	\$ 890,800	\$ 155,663	\$ 1,046,463	10.46%	0.61%
Morrow County	\$ 550,560	\$ 135,400	\$ 685,960	\$ 606,600	\$ 135,400	\$ 742,000	10.18%	0.00%	\$ 606,600	\$ 149,199	\$ 755,799	10.18%	10.19%
Rogue Valley Transportation District w/ out of district	\$ 6,651,533	\$ 1,030,545	\$ 7,682,078	\$ 7,335,800	\$ 1,030,545	\$ 8,366,345	10.29%	0.00%	\$ 7,335,800	\$ 953,184	\$ 8,288,984	10.29%	-7.51%
Salem Area Mass Transit District w/ out of district	\$ 14,089,149	\$ 1,992,724	\$ 16,081,873	\$ 15,554,400	\$ 1,992,724	\$ 17,547,124	10.40%	0.00%	\$ 15,554,400	\$ 1,873,398	\$ 17,427,798	10.40%	-5.99%
Sherman County	\$ 200,000	\$ 135,400	\$ 335,400	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%
Sunset Empire Transportation District	\$ 1,250,051	\$ 187,727	\$ 1,437,779	\$ 1,378,200	\$ 187,727	\$ 1,565,927	10.25%	0.00%	\$ 1,378,200	\$ 175,366	\$ 1,553,566	10.25%	-6.58%
Tillamook County Transportation District	\$ 662,328	\$ 135,400	\$ 797,728	\$ 730,600	\$ 135,400	\$ 866,000	10.31%	0.00%	\$ 730,600	\$ 152,020	\$ 882,620	10.31%	12.27%
Tri County Metropolitan Transportation District w/ out of district	\$ 105,555,448	\$ 8,579,178	\$ 114,134,626	\$ 116,341,600	\$ 8,579,178	\$ 124,920,778	10.22%	0.00%	\$ 116,341,600	\$ 9,185,522	\$ 125,527,122	10.22%	7.07%
Umatilla County	\$ 2,166,399	\$ 384,991	\$ 2,551,390	\$ 2,389,000	\$ 384,991	\$ 2,773,991	10.28%	0.00%	\$ 2,389,000	\$ 348,689	\$ 2,737,689	10.28%	-9.43%
Union County	\$ 708,080	\$ 135,400	\$ 843,480	\$ 780,300	\$ 135,400	\$ 915,700	10.20%	0.00%	\$ 780,300	\$ 153,150	\$ 933,450	10.20%	13.11%
Wallowa County	\$ 200,000	\$ 135,400	\$ 335,400	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%
Wasco County	\$ 807,659	\$ 135,400	\$ 943,059	\$ 892,500	\$ 135,400	\$ 1,027,900	10.50%	0.00%	\$ 892,500	\$ 155,703	\$ 1,048,203	10.50%	15.00%
Wheeler County	\$ 200,000	\$ 135,400	\$ 335,400	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%	\$ 200,000	\$ 135,400	\$ 335,400	0.00%	0.00%
Yamhill County	\$ 2,703,389	\$ 507,097	\$ 3,210,486	\$ 2,978,200	\$ 507,097	\$ 3,485,297	10.17%	0.00%	\$ 2,978,200	\$ 455,148	\$ 3,433,348	10.17%	-10.24%
Total	\$ 177,641,261	\$ 21,928,328	\$ 199,569,588	\$ 195,504,800	\$ 21,928,328	\$ 217,433,128	10.06%	0.00%	\$ 195,504,800	\$ 21,928,328	\$ 217,433,128	10.06%	0.00%

*19-21 biennium is 8 quarters of tax collection less the STF transfer

**21-23 biennium is 8 quarters of tax collection