

<b>Date/Time</b>	Wednesday, June 25 12:00 p.m. – 3:00 p.m.	
<b>Join the Meeting</b>	<a href="https://us02web.zoom.us/j/81520066299?pwd=zVZV4VYzRuZ3ft1aVLkT504REop63P.1">https://us02web.zoom.us/j/81520066299?pwd=zVZV4VYzRuZ3ft1aVLkT504REop63P.1</a> Meeting ID: 815 2006 6299      Passcode: 930847      Dial in: +1 253 215 8782	
<b>Public Comment</b>	How to submit a comment: You may submit written comments prior to the meeting by completing <a href="#">this online form</a> or emailing your comment to <a href="mailto:safety@odot.oregon.gov">safety@odot.oregon.gov</a> . You may also deliver your comment in person at the meeting.  Written comments are due by 12 p.m. June 24. If you submit your comment after the deadline, we'll include it at the Steering Committee's next scheduled meeting in July 2025.	
<b>ADA Accessibility</b>	A request for an interpreter for the hearing impaired or for other accommodations for persons with disabilities should be made at least 48 hours before the meeting to Alexis Bocanegra at 503-986-2845 (or statewide relay 711).	
<b>Meeting objectives</b>	<ul style="list-style-type: none"> <li>Understand successes, challenges and lessons learned from implementation of previous planning efforts to help inform the 2026 TSAP.</li> <li>Understand crash data trends to inform 2026 TSAP emphasis areas.</li> </ul>	
<b>12:00 p.m.</b>	<b>Welcome, Introductions, and Opening Remarks</b>	Amy Joyce, Amanda Pietz and Jenny Thacker
<b>12:10 p.m.</b>	<b>Workshop Objectives, Agenda Review, Instructions</b>	Jenny Thacker
<b>12:15 p.m.</b>	<b>Public Comment</b>	Jenny Thacker
<b>12:25 p.m.</b>	<b>Background and Context</b>	Mary McGowan
<b>12:30 p.m.</b>	<b>Virtual Panel: 2021 TSAP Implementation Highlights</b>	
	Introduction: The State of Implementation	Mary McGowan
	Panel: Emphasis Area Implementation	Jiguang Zhao Walt McAllister John Bonnett
<b>1:10 p.m.</b>	<b>Virtual Panel Q and A</b>	Jenny Thacker
<b>1:25 p.m.</b>	<b>Break</b>	
<b>1:35 p.m.</b>	<b>Crash Data Presentation and Q and A</b>	Brian Chandler
<b>2:00 p.m.</b>	<b>Crash Data Break Out Groups</b>	Jenny Thacker
<b>2:35 p.m.</b>	<b>Break Out Groups Report Out</b>	Jenny Thacker
<b>2:55 p.m.</b>	<b>Next Steps</b>	Brian Chandler
<b>3:00 p.m.</b>	<b>Adjourn</b>	Jenny Thacker

# Oregon Transportation Safety Action Plan 2026 TSAP Update



The Oregon Department of Transportation is updating the [Transportation Safety Action Plan](#) to create a safer transportation system for everyone. This plan will guide decisions and investments to reduce crashes and eliminate traffic fatalities and serious injuries on Oregon roads.

Traffic deaths in Oregon have decreased since 2022, however fatalities and serious injuries remain high and are still much higher compared to a decade ago. The Transportation Safety Action Plan outlines how to improve roadway safety for all users, on all roads, across all agencies. The plan's goal is to create a transportation system where everyone can travel safely, whether they drive, walk, roll, bike or take public transportation.

The 2026 Transportation Safety Action Plan will refine the [2023 Oregon Transportation Plan](#) that contains key safety policies to eliminate fatalities and serious injuries. The Oregon Transportation Plan also requires safety as a key lens for making transportation decisions.

## TSAP Update Activities

Specific activities of the 2026 Transportation Safety Action Plan update include:

- Analyze safety data to identify trends and solutions for all public roads and users, including vulnerable users like pedestrians and bicyclists.
- Evaluate progress towards eliminating fatalities and serious injuries.
- Use partner feedback and data trends to identify actions to take in the next five years.
- Integrate the safe system approach to guide future safety decisions and investments.

## Project Timeline

Winter  
2025:  
project  
kick off

Spring  
2025-2026:  
prepare  
plan, data  
analysis,  
action  
selection

Summer  
2026:  
partner  
draft  
reviews

Fall  
2026:  
adoption

## Safe System Approach

Reaching zero deaths is our goal. To get there, we need to implement the safe system approach. Applying the safe system approach involves anticipating human mistakes by designing and managing roads to keep the risk of a mistake low. When a mistake does lead to a crash, the impact on the human body does not result in a fatality or serious injury. Making a commitment to zero deaths means addressing every aspect of crash risk through the elements of a safe system, shown to the left.



## Safety Partners

A successful plan relies on partners who commit to making the plan's policies, programs, and projects a reality to save lives and prevent injuries. Partners include:

- State, regional, Tribal, county and city agencies.
- Transportation planning and engineering organizations.
- Enforcement agencies.
- Emergency medical service providers.
- Education providers.
- Public health agencies.
- Safety advocacy groups.
- Private employers.
- You!

## Help Shape Transportation Safety in Oregon SURVEY COMING SOON!

The Oregon Department of Transportation wants your input! We want to hear what's working, and what's not, when it comes to transportation safety.

Your voice will help shape the 2026 Transportation Safety Action Plan, driving real changes to make transportation safe for everyone.

The survey will be open July 7<sup>th</sup> through August 31<sup>st</sup>, 2025. More to information to come.



## More Information

More information is available on the [project website](#) and [State of the System](#).

[Sign up](#) to receive the project update newsletter for the latest information.

## Contact

Email your questions or comments to: [safety@odot.oregon.gov](mailto:safety@odot.oregon.gov)

# Oregon Transportation Safety Action Plan (TSAP) Steering Committee #1 Meeting Summary



Tuesday, April 29, 2025

10:00 a.m. – 12:00 p.m.

---

## Present

### **Steering Committee Members**

Victor Hoffer, Oregon Transportation Safety Committee  
Andre Lightsey-Walker, Oregon Bicycle and Pedestrian Advisory Committee  
Cosette Rees, Public Transportation Advisory Committee  
Sarah Iannarone, The Street Trust  
Mark Gibson, Statewide Mobility Advisory Committee  
Chris Henry, Governor’s Advisory Committee on Motorcycle Safety  
Captain Evan Sether, Oregon State Police  
Dagan Wright, Oregon Health Authority  
Kimberly Rose, Office of the State Court Administrator  
Mark Willrett, City of Klamath Falls  
Becky Taylor, Lane County  
Joseph Marek, Clackamas County  
Tyler Deke, Bend Metropolitan Planning Organization  
Brian Worley, Association of Oregon Counties  
Beth Wemple, Retired Safety Consultant  
Terry Hendryx, Clatsop County Public Works  
Scott Fleury, City of Ashland Public Works  
Nick Fortey, Federal Highway Administration

### **Special Guests**

Amy Joyce, ODOT  
Amanda Pietz, ODOT

### **Project Managers**

Mary McGowan, ODOT  
Stacey Goldstein, ODOT

### **PMT Resources**

Michael Rock, ODOT  
Angela Kargel, ODOT  
Jiguang Zhao, ODOT

### **Consultant Support**

Brian Chandler, DKS  
Lacy Brown, DKS  
Anthony Gamallo, DKS  
Tasmyn Petlansky, DKS  
Jenny Thacker, PRR  
Kristen Bishop, PRR  
Zachary Johnson, PRR  
Parker Bown, PRR  
Troy Costales  
Nic Ward, Safe System Culture

### **Public and Other Attendees**

Andrew Brown, ODOT Region 1  
Brenda Gessner, ODOT Office of Civil Rights  
Corum Ketchum, Oregon Cascade West Council of Governments  
Al Lepage, National Coast Trail Association  
Dave Rabinowitz, Benton County STIF Advisory Board and Corvallis Sustainability Coalition  
Transportation Access Team  
Michelle Rhoads, Bend-La Pine Public Schools

## Agenda

- Welcome, introductions and opening remarks
- Meeting objectives and agenda review
- Public comment
- Steering Committee roles and responsibilities/expectations
- Transportation Safety Action Plan (TSAP) Project Background
- Alignment with OTP and other plans

- Safe System Approach
- Current safety status and initiatives
- Discussion breakout groups
- Next steps
- Adjourn

## Welcome

Jenny Thacker (PRR) opened the meeting and Amanda Pietz (ODOT) provided opening remarks.

## Introductions

Steering Committee members and the project team introduced themselves. Members were asked to share their hopes for the Committee via a written tool and their responses were shared with the group. Responses are included here:

- Implementable plan that saves lives. Focus on real actions.
- A concrete plan to reduce fatality and serious injuries
- A source of feasible, actionable ways to save lives
- Develop a plan that will serve as an umbrella to inform local and regional TSAPs.
- Actionable policies for integrating safe system into all transportation projects
- Prioritize safety investments that reduce deaths and serious injuries for people walking, biking, and taking transit.
- What can be done to help curtail fatalities and injuries in the rural parts of Oregon, especially those that swell from tourism.
- Build ongoing trust, community voice and relationships along with data infrastructure/evaluation/research supporting accessible, equitable and safer transportation options.
- Identify and prioritize safety focus areas
- Focus funding on corridors where high crash rates and high-equity priority communities overlap
- Develop an effective plan that reduces harm to people through traffic violence by eliminating fatal and serious injury crashes.
- Update plan - layout framework for Safe System readiness and implementation State-wide for ALL Oregon departments and divisions
- actionable policies for improving safety in rural Oregon
- The framework for improving safety for all modes while adjusting for future technological changes impacting the transportation system.
- Achievable recommendations
- Adopt a Safe System Approach that designs roads to prevent deadly mistakes, not punish them
- To provide guidelines for improving highway safety for the state of Oregon.
- Identifying ways to reduce fatalities and serious injuries.

- Set specific, measurable targets for reducing pedestrian and cyclist fatalities on Oregon's roads.
- Invest in Complete Streets designs that protect the most vulnerable users first.
- Plan that integrates the Oregon Coast Trail sections along Highway 101 and roadways
- To develop a TSAP that accounts for all areas of our transportation system and provides safe, yet efficient, priorities for safety.
- Ensure that orphan highways running through communities are modernized for safety, accessibility, and multimodal use.
- Expand automated enforcement in a way that is equitable and focused on saving lives, not generating revenue.
- My hope is that the TSAP leads to a real reduction in the number of traffic deaths and injuries. I hope we develop measurable goals that are achievable.
- Support more efforts for off-the-shelf and affordable rural safety projects.
- Integrate climate, equity, and public health goals into transportation safety planning.
- Prioritized action plan that looks forward to develop effective and efficient solutions to markedly drive down fatalities and injuries
- Support operations and maintenance as a safety baseline.
- ODOT leadership for the state of safety, including piloting programs that haven't happened yet, like automated enforcement.
- Fund street safety and transit access improvements as core to ODOT's mission not extras that can be valued engineered out.
- Identify specific actions that will inform future funding decisions and funding requests
- Hold ODOT and local agencies accountable with transparent safety metrics disaggregated by geography, race, income, and mode of travel.
- A funding plan to support implementation.
- A plan that considers safety of all modes, and pedestrians of all ability, ensuring we are interacting in a way that keeps people safe.
- To have actionable safety initiatives that can be implemented “today” rather than years from now, countermeasures that are proven
- Infused into other plans and not just stand alone
- Realizing that if we keep doing the same thing (focusing on preservation) we don't see different results (reduced deaths)
- Also, integrate all local, county and regional trail systems across the state for pedestrians and cyclists, and their plans and visions, with the Safety Transportation Plan.

## Meeting Objectives

Jenny Thacker shared the following meeting objectives:

- Steering Committee members will understand their role as advisors to the TSAP and their responsibilities and expectations as members
- Steering Committee members will understand the transportation planning landscape in Oregon and the place of the TSAP in that landscape

- Steering Committee members will understand the alignment between the OTP and the TSAP (the TSAP refines the direction established by the OTP)
- Project management team will hear from Steering Committee members about their experience with previous plans

## Public Comment

Jenny Thacker reviewed written comments received ahead of the meeting (see Appendix A).

## Roles, Responsibilities and Expectations

Brian Chandler (DKS Associates) reviewed project roles and responsibilities.

Group	Affiliation	Role
<b>Project Management Team (PMT), supported by Consultant Team</b>	ODOT	Subject matter experts. Conduct analysis, solicit and consider input, draft plan.
<b>Oregon Transportation Commission (OTC)</b>	ODOT	Decision-making authority. Approve TSAP.
<b>Oregon Transportation Safety Committee (OTSC)</b>	ODOT	Make recommendations to OTC regarding TSAP approval.
<b>Steering Committee</b>	Diverse interests and expertise	Provide input into TSAP throughout the development process.
<b>Safety Partners</b>	Diverse interests and expertise	Provide input into TSAP at key points.

Brian reviewed the schedule and explained that the draft TSAP will be ready for public review by Q1 of 2026.

## Background and Context

Mary McGowan (ODOT) spoke about the TSAP, including its intent, elements and goals. The TSAP is required to be updated every 5 years for states to be eligible for critical safety funding. The 2021 TSAP update included the following vision:

- No deaths or life-changing injuries in Oregon’s transportation systems by 2035.

Partners are an important element of a successful TSAP update. These include:

- State, regional, county and city agencies
- Tribal governments
- Transportation planning and engineering organizations
- Enforcement agencies
- Emergency medical service providers
- Public health agencies

- Safety advocacy groups
- Private employers
- All travelers

The 2026 update will include a focus on actions.

*Questions/comments:*

- Sarah Iarranone (The Street Trust) suggested the zero-death target should be a performance metric, not a policy.

## Alignment with OTP and Other Plans

Mary McGowan gave an overview of other planning efforts within Oregon, including the Oregon Transportation Plan (OTP). The OTP's safety goal is to enable safe travel for all people, regardless of their age, ability, race, income or mode of transportation. Its objectives include:

- SA.1: Implement a holistic, proactive approach to system safety that eliminates the occurrence of people being killed or seriously injured on the transportation system by anticipating human mistakes and recognizing the vulnerability of people on the road.
- SA.2: Provide transportation systems and facilities that are safe and secure for people to use, maintain, and operate.
- SA.3: Leverage data and technology to document and eliminate fatal and serious injury crashes.

Safety elements of the OTP include:

- Sets zero deaths target
- Establishes safety as one of the three lenses by which to make all transportation decisions
- Adopts Safe System approach
- Leverages data and technology to identify and help address safety issues
- Supports improving active and public transportation security
- Recognizes disproportionate safety risks and historical bias in enforcement

## Safe System Approach

Brian Chandler described the safe system approach, including purpose and need, principles and elements. He then explained how this approach will be applied in Oregon by incorporating the system into the TSAP. Safe system principles and elements that will be included in the TSAP are:

### **SSA Principles Affecting TSAP**

- Humans make mistakes and are vulnerable
- Reduce large forces (speed, angles)
- Safety is proactive
- Statistics and technology to predict future safety risk

### **SSA Elements in the TSAP**



- Safer Vehicles: Safer agency fleets
- Post Crash Care: Response time, coordination
- Introduce Land Use Planning

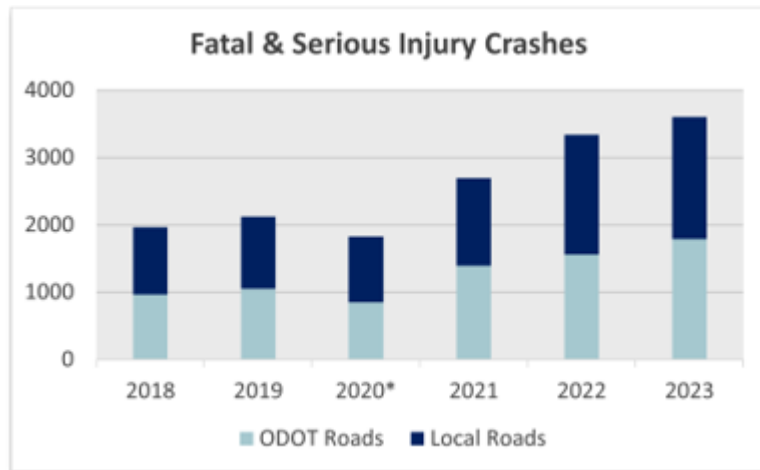
*Questions/comments:*

- One Steering Committee member commented that a local Transportation System Plan is being updated and should take into account in the updated TSAP.

## Current Safety Status and Initiatives

Amy Joyce (ODOT) reminded the group that the TSAP process is a data-driven one. There are many factors that require an understanding of the data. At a high level, impairment is a significant issue.

Amy gave an overview of the current state of roadway safety, including data on traffic deaths now compared to 2018 and 2022. Data shows that serious injuries remain high and in 2022-23 there was a reduction in fatalities on all roads, a trend that is continuing in 2024.



Recent key safety efforts at the state level include:

- Vulnerable Road User Safety Assessment
- Crash data upgrade
- All Roads Transportation Safety (ARTS) Program implementation
- 2027-2030 STIP project selection

Several regional and local safety initiatives exist as well, including:

- Safe Communities Programs
- Safe Streets and Roads for All: Safety Action Plans
  - MPO Safety Plans
  - County Safety Plans
  - City Safety Plans
  - Local EMS Safety Plans

*Questions/comments*

- One Steering Committee member asked a question about alcohol vs legal/illegal drugs and whether crash data is broken down at that level.
  - Answer: unknown whether data can be gathered at that level.
- Another Steering Committee member made a comment about poly-substance influences being a large factor in crashes.

## Breakout Discussion Rooms

Participants met in small groups to answer the following questions:

- Have you been involved in state, region or local safety planning/initiatives/projects? What are the successes and lessons learned from these efforts that the TSAP team should learn from?
- What Safe System Approach elements are the most important to be addressed in the TSAP? (Safe speeds, safe road users, safe vehicles, safe road design, post-crash care, land use planning)
  - Why do you think this is important?
  - What does successfully doing that look like?
- What reactions do you have to the background and context that was presented?

Full notes from each of the breakout rooms are included in Appendix B.

## Next Steps and Adjournment

Amy Joyce thanked Steering Committee members for their participation. Jenny Thacker reviewed next steps, including:

- June 2025: Partner Workshop #1 \*
- July 2025: Steering Committee #2
- August 2025: Partner Workshop #2 \*
- September 2025: Steering Committee #3
- November 2025: Steering Committee #4
- January 2026: Steering Committee #5

*\* Partner Workshops will include Steering Committee members as invitees*

Jenny adjourned the meeting at 12 p.m.

## Appendix A: Public Comment Summary

Date Received	First Name	Last Name	Comment
4/22/2025	Roger	Kuhlman	Explore ways to construct safe crosswalks without having to bring unimproved roadways up to current ADA requirements until future development occurs
4/22/2025	Gavin	Leslie	The simple answer to greater safety on our roads is to reduce speed limits and enforce them with automated surveillance. If all traffic were restricted to 5 mph, all road users would enjoy almost perfect safety. Absurd, of course. But if all speed limits were abolished then road danger would be extreme. Somewhere in-between there is a sweet spot where practicality meets safety for all road users. Road safety is a behavioral problem and so surveillance is key. If road users know that they are being watched, then behavior changes dramatically. Widespread adoption of camera technology is the key to safer roads.
4/24/2025	Michael	Harrison	<p>I'm not able to attend the steering committee meeting online or in person. I prefer to meet in person instead of online when I can. Perhaps Portland is a better location for these meetings instead of Salem? I'm proposing a raised bicycle infrastructure system for Portland. links below</p> <p>I have given public testimony to local governments Portland City Council specific testimony begins at the 18:00 mark <a href="https://www.youtube.com/watch?v=Cf5izCroTvM">https://www.youtube.com/watch?v=Cf5izCroTvM</a></p> <p>(a bit amateurish only eight minutes includes video testimony of petition signers) <a href="https://www.youtube.com/watch?v=5aygALNYqiQ">https://www.youtube.com/watch?v=5aygALNYqiQ</a></p>
4/24/2025	Doug	Parrow	Having read a number of the safety related plans and documents produced by ODOT staff, it appears that they all reflect a blind spot as it relates to the role of roadway design in the carnage on our roads, particularly among pedestrians and bicyclists. All I see coming from ODOT are wider, straighter, faster roads constructed in the name of safety. There is a plethora of information now available demonstrating how design affects motorist behavior and how the roadway designs that have and are being used encourage reckless driving behaviors. Despite that information, I am confident that this next new iteration of the safety action plan will focus on the same old, tired, failed approaches that previous plans have used and that the casualty goals contained in the plan will actually be higher than in previous iterations.

### Comments from ODOT Staff

- Consider e-bike rules and facility design and how this interacts with other active transportation modes (e.g. persons walking and bicycling).
- Include a workplan for implementing the Safe System Approach, including how proven safety countermeasures will be considered in project selection prioritization.

## Appendix B: Notes from Breakout Room Discussions

Have you been involved in state, region or local safety planning/initiatives/projects?  
What are the successes and lessons learned from these efforts that the TSAP team should learn from?

Mark Gibson (trucking industry): reviewing ODOT's planning and construction throughout the state. Almost every plan is a safety plan. From a freight perspective, safety is number one. We must keep in mind the unintended consequences when looking at safety projects. Trucks are overrepresented in crashes.

Dave Rabinowitz: I believe truck drivers are safe. We are giving up on safety for issues that are only seen every 1-2 years. It seems locals are not open to hearing public comment. Setting up speed limits and signs does not seem to be effective. We need to change the desire of the roads.

Joseph Mark: There is a lot of opportunity in speed zones. There seems to be a cultural element to drivers, road usage of freedom compared to other countries.

Becky Taylor: Lane County had high level best practice counter measures did not provide the ability to implement; would like to see Oregon TSAP provide more guidance in implementation

Jiguang Zhao: didn't get involved in 2021 TSAP in Oregon; as a consultant in Illinois they developed the county SSP; creating a heatmap was useful for placement of enforcement (i.e., DUI)

Chris Henry: 3rd TSAP (city, county, regional). Not a lot on implementation and accountability. Checked the box that they met the requirement, but how to we implement the spirit of the plan to work together to make a difference? Silos keep us from realizing the potential benefits. Budget constraints don't support law enforcement adequately. We get what we put into it, and we aren't getting good results. How do we turn the corner on changing behavior and accountability?

Nic Ward: changing culture is key. Lead group at Montana state; developed definition and model for transportation safety. Create sustainable change through social cultural differences.

Evan Sether: All the plans in the world don't solve the program if we don't have accountability for implementation and realizing meaningful outcome; funding; how do we operationalize the plan in a meaningful way? Realistic and visionary plans. Land use and development.

Nick Fortey: If you ascribe good motives, could the consultant team go back and look at what worked and what did not? That could ground us and help us move forward. Why did some of those things not work. Here are some things to be aware of. These are the complications that we need to think about

as we move forward.

Tyler Deke: Was on the SC for the 2016 TSAP. Things have changed and safety planning has evolved a lot over the last decade. Locally we put together a TSAP in Bend in 2019. Shoestring budget, but one great thing that came out was identifying specific projects that fed into a big bond measure. We are starting construction on some of those! Challenges - Some projects we identified were kind of half baked, even if we had identified funding for them. We needed to step back once we started the engineering. And one thing we are dealing with now is that we did not have enough EMS focus. We did not talk about it in our existing local TSAP. It was a blind spot for us - working with police, fire and public health folks.

Sarah Iannarone : We work at so many levels. local to Federal. Oregon is very good at planning. High aspirations. Divide between what is in the plan and what is funded is really huge. Making the political case to legislators about where the dollars would be best used it can be a heavy lift. The disconnect between the plan, and the funding, and the implementation is a problem. How can we create a better feedback loop? Get decision makers to listen and to use the great data that we have. Other challenge is just the relationships in communities, especially vulnerable communities who often feel left out of and really far from the process. Data is not always disaggregated by race. What does X or Y mean for specific populations? Who are our non-drivers? Finally, relationship between transportation and other parts of folks' lives is make or break. People do not feel SAFE moving outside of an automobile, whether because the infrastructure is not safe, or perceived lack of social safety. How can we acknowledge that and engage communities to better understand what works in specific communities?

Dagan Wright: Lessons learned working with public health community based orgs, reaching out to communities early on to build the trust and reciprocal relationship. Some of this high level information isn't so helpful to the communities, and reaching out early on, (i.e. ped injury) a lot of reach out about concerns with different users yielding to different users. There's a lot of confusion about who yield to whom, etc. Build feedback from the community to include them in the conversation. Not easy, but so important!

Brian Worley: Speaking for rural OR Counties, SS4A has been a large adoption and it's great to build on that success. Feds have made the application a lot easier. A lot of OR communities haven't seen the fed funding to implement the safety plans, but hope for the future.

Michelle Rhoads: In any of the planning make sure we have all of the right, diverse representation at the table to get perspectives. This is great! What is good for our staff, kids and vulnerable users is good for the community in the rural communities. There is a lot of catch-up that needs to happen for our rural communities and their growth vs the infrastructure (i.e. lack of sidewalks or multi-use paths). The more we can encourage that in rural communities is key. If we create scalable tools and projects that would be helpful.

Andre Lightsey-Walker: Something that has emerged is tension between enforcement policies and the communities that need safety work done. Tackling transportation safety while not creating a police burden for our communities.

Scott Fleury: One of the things I have found beneficial on a planning effort, is defining those that can be a pilot prior to implementing a final improvement. Evaluate it since it may be a system change that users aren't used to. Then have a discussion with stakeholders to see what the feedback is.

Vulnerable user, crash data analysis for stakeholders. Value of education and enforcement, but little resources

Oregon Coast Trail perspective. Plans for full Oregon Coast Trail. Oregon Coast Trail Action Plan - legislative direction for Parks. Also have the Oregon Coast Bike Plan. Interested in integrated with these plans

Recently seen very unique circumstances and raises importance of all of this work. Look for new solution to keep dangerous users off the road. Work with transportation options.

Beth Wemple: I wonder about the fact that we make everything a priority so that nothing is a priority. If we're just doing this for 5 years, what are the 3 things that would represent a success? What do we want to bit off for these 5 years? How does this plan change business as usual?

Brenda Gessner: It's valuable to not reinvent the wheel. There are existing case studies for reducing fatalities on the roadways - the federal government has done a good job in the past making these studies accessible.

Kimberly Rose: 3 big traffic safety issues the courts are seeing: 1. Alcohol/drugs and how to connect people to treatment; 2. Connecting people to driver training/courses; 3. The presence of radar/cameras - these are all resource intensive

Victor Hoffer: What can we do today? I appreciate the question about what we can do in these next 5 years.

Amy Joyce: Larger plans tend to suffer from the prioritization issue. Prioritizing in a way that acknowledges whatever the potential hurdles are (law changes, fiscal and infrastructure challenges) is important. We need to be forthright and honest about those barriers.

**What Safe System Approach elements are the most important to be addressed in the TSAP? (Safe speeds, safe road users, safe vehicles, safe road design, post crash care, land use planning)**

Safe speeds, using paint on roads to direct signals/traffic.

There must be a balance in the speed people drive - this has been very challenging to achieve.

Speed safety cameras.

Roundabouts have been effective.

GPS notification for speed check.

Roundabouts need public information to help explain to drivers how these work, who has the right away, etc. Many drivers lack the knowledge of the law around these.

Sarah Iannarone: least important is vehicle design. We can have a position on it but we do not have a lot of influence over it.

Tyler Deke: Safe speeds is SOO important. Kind of goes back to some of the failings in previous planning efforts. We have a big hole in safety infrastructure in neighborhoods. So they can't get to neighborhood greenways or bike and peds arterials to use them. And speeds is a big part of that. People drive 75-85 mph especially in rural highways.

Nick Fortey: Looking at detailed crash analysis and vehicle types. What does that reveal about the system? How can we query the data that we have and what does that tell us? Where are the interactions happen? Where are the greatest risks associated with high speeds. Where are the high impact intersections? More nuanced approach when we are making investments - how can we move the needle? Even with road surfacing projects, for example.

Sarah Iannarone: We are completely not prepared to deal with polysubstance effect. DUI and other substances. That is the leading factor by far in crashes in some places. So does it make sense to reduce Blood Alcohol Levels? Can we bring wine country and other places that economically depend on tourism along with us? How can automated surveillance and enforcement be employed in a way that is more equitable? How do we promote collaboration?

Vulnerable road users, especially houseless folks.

Dagan Wright: I see this as a whole system approach making them all important, not one that stands out. With focus on one, others may lack. How could there be some quick implementation or study, so that people can work with these things and observe potential vs challenges. In public health we think if people are resource constrained, ex. driving at night for work, or healthcare is a greater distance, etc. and the focus on one may be to the detriment of others.

Andre Lightsey-Walker: it is a system approach. With a goal of zero deaths, safe speed stands out. Cars moving slowly can be the difference between life or death.

Michelle Rhoads: I concur that it takes all of the elements. I echo Andre with the speed issue because that's a quick win, but we have to have the enforcement. It really all starts with land use planning.

Scott Fluery: a few of these things happen inherently, and aren't something to focus on. Speed and safe users are what I would focus on. Distraction and impaired driving are the biggest factors in my history with the City of Ashland and the data we see. Lowering speeds definitely helps. Can't lower speeds on the roadway when 85% are doing 35mph not the 25mph.

Brian Worley: I agree with safe speeds but all other elements feed into the whole approach.

Safe Design, Safe Speeds are Key. All are important - but speeds and behavior (enforcement, including automated enforcement).

Education and enforcement is getting short changed.

Victor Hoffer: Getting things done quickly. Rumble strips in Marion County and throughout the state can be implemented relatively quickly. Impairment is a large problem - we need to do both alcohol and polysubstance analyses. Post-crash care is evolving; in Texas there is a program for paramedics to carry blood for emergency transfusion.

Brenda Gessner: Most crashes are human error; people don't always know what causes crashes and how to prevent them. How do we involve and educate the public to get them to change their behavior? Intervening at early ages and involving students up through to college can be effective. Target groups that are more susceptible to causing crashes. Educate people to alternatives to impaired driving - publicize the message of the cost of a DUII.

Amy Joyce: We have the opportunity in this TSAP to come together with Safe System Approach ("Yes, and..."). Advocates often focus on infrastructure...AND we need to work on driver behavior, emergency response, etc. It's been a siloed approach in the past. For example - road departure deaths can have numerous different causes/distractions (cell phones, etc.). Are we getting to the point of investigating these causes? How do we figure them out beyond "This was a road departure"?

Kimberly Rose: It's important to start with personal responsibility and safe road users.

Beth Wemple: We can continue to design safer roads, but can we figure out how to inoculate the community that we are responsible to travel safely and help others travel safely?

Lacy Brown: As with seat belts, can we evolve to an expectation of traveling safely?

## What reactions do you have to the background and context that was presented?

Dagan Wright: I loved hearing and learning from everyone's input. Where can most focus be done on preventing the situations in the first place. The land use planning is a critical component. Multi-use road users having paths and safety would have an impact on many generations to come. This type of planning has such long-term impacts.

Michelle Rhoads: This is great because Land Use Planning is really the seed and we need to get that in place.

Surprised about all the substance abuse issues

Safety culture



Crash numbers are going down, but severity is going up - across all facilities. Causes? Speed and larger vehicles?

Need for driver education. Cars are also easy to drive and you don't notice how fast they are going.



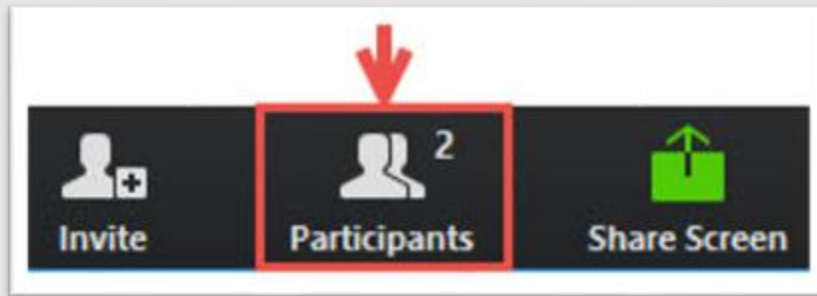
# Transportation Safety Action Plan (TSAP) Steering Committee Meeting #1

---

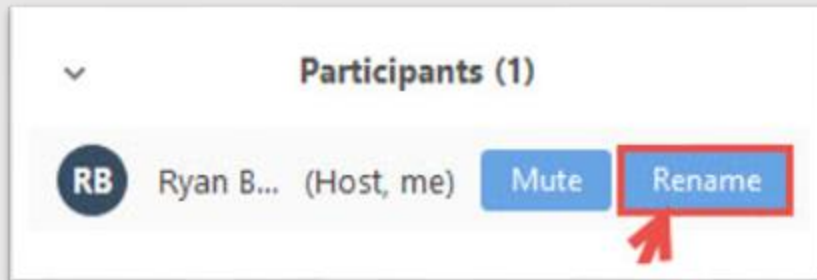
April 29, 2025

# Zoom: Rename Yourself

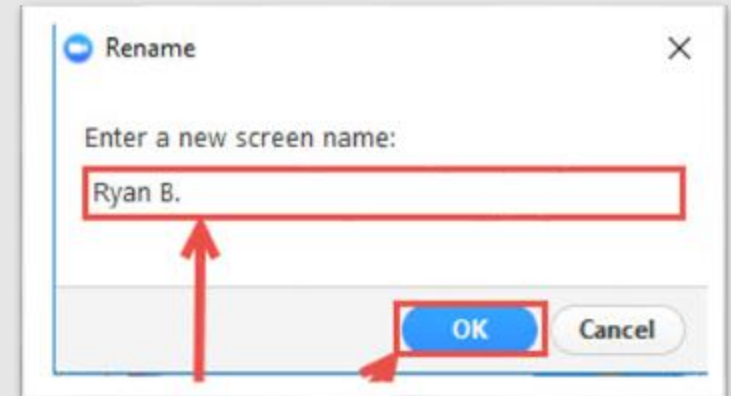
1.



2.



3.



# Meeting Technical Assistance and Public Comment Sign Ups

---

- If you need help during the meeting, please send Parker Bowen a private message using the Zoom chat feature, or, if you don't have access to the chat, please email [pbowen@prrbiz.com](mailto:pbowen@prrbiz.com)
- If you want to participate in the public comment period, please send a message to Parker using the Zoom chat feature

# Introductions

---

- Name
- Organizational affiliation
- For project staff, your role in the planning effort

# Icebreaker

---

- Go to Menti.com
- Use code 1674 3745
- Or use the QR code





# Welcome Goals Agenda

# By the End of this Meeting

---

- Steering Committee members will understand their role as advisors to the TSAP and their responsibilities and expectations as members
- Steering Committee members will understand the transportation planning landscape in Oregon and the place of the TSAP in that landscape
- Steering Committee members will understand the alignment between the OTP and the TSAP (the TSAP refines the direction established by the OTP)
- Project management team will hear from Steering Committee members about their experience with previous plans



# Meeting Agenda



A worker in a red safety suit is positioned on a blue lift bucket, working on a steel bridge structure. The background is a dense forest of evergreen trees. The scene is dimly lit, suggesting dusk or dawn. The lift bucket has the number '1-800-UR-RENT' visible on its side.

# Public Comment

# Public Comment

---

## Format

- Two minutes per speaker
- 10 minutes for public comment

# Public Comment

---

## Written Comment Themes

- There are regulatory barriers to creating safety-related road improvements.
- Automated surveillance can encourage safer behavior from drivers.
- Roadway design influences driver behavior and safety of active transportation users.
- The plan should consider how safety is addressed for new modes of transportation, such as E-bikes.
- The plan should consider how Safe System Approach will factor into how projects are selected.

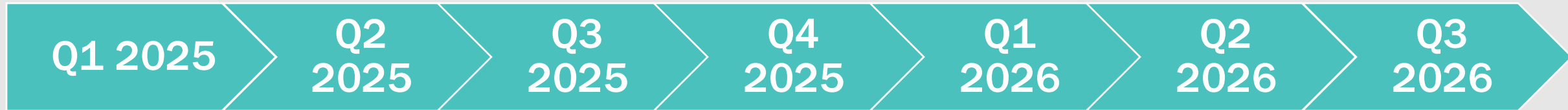
A worker in a red safety suit and hard hat is positioned on a blue scissor lift, working on a steel bridge structure. The background is a dense forest of evergreen trees. The entire image has a blue tint.

# Roles, Responsibilities and Expectations

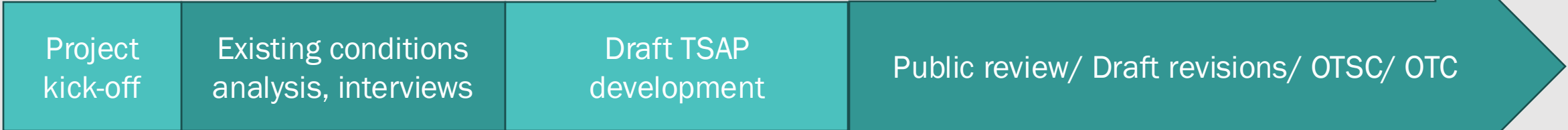
# Roles, Responsibilities and Expectations

Group	Affiliation	Role
Project Management Team (PMT), supported by Consultant Team	ODOT	Subject matter experts. Conduct analysis, solicit and consider input, draft plan.
Oregon Transportation Commission (OTC)	ODOT	Decision-making authority. Approve TSAP.
Oregon Transportation Safety Committee (OTSC)	ODOT	Make recommendations to OTC regarding TSAP approval.
Steering Committee	Diverse interests and expertise	Provide input into TSAP throughout the development process.
Safety Partners	Diverse interests and expertise	Provide input into TSAP at key points.

# Project Schedule



Steering Committee meetings and partner workshops



Draft complete



A worker in a red safety suit and hard hat is positioned on a blue lift bucket, working on a steel bridge structure. The background is a dense forest of evergreen trees. The scene is dimly lit, suggesting dusk or dawn. The lift bucket has the number '1-800-UR-RENT' visible on its side.

# Background and Context

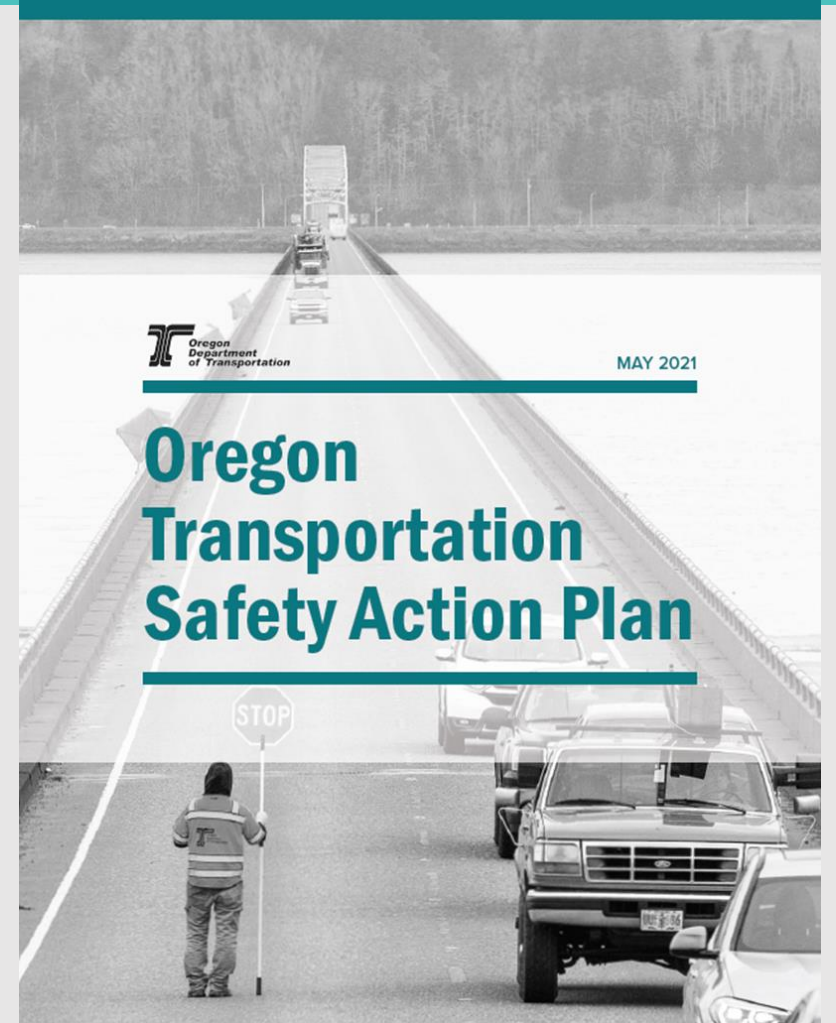


# What is the TSAP?

The **Transportation Safety Action Plan** unifies transportation safety planning in Oregon for:

- All users
- On all roads
- Across all jurisdictions

The TSAP establishes the 20-year vision for transportation safety and identifies short-term actions to eliminate deaths and life-changing injuries.



# What is the TSAP?

---

## Federal Requirements

- Required to be updated every 5 years
- Required to be eligible for critical safety funding

## Planning Must Include

- Data driven approach
- Performance-based plan
- Evaluation
- Action selection

# What is the TSAP?

## 2021 Vision and Emphasis Areas

### Vision

Oregon envisions **no deaths or life-changing injuries** on Oregon's transportation system by 2035

### Risky Behaviors



IMPAIRED DRIVING  
UNBELTED OCCUPANTS  
SPEEDING  
DISTRACTED DRIVING

### Infrastructure



INTERSECTION  
ROADWAY DEPARTURE

### Vulnerable Users



PEDESTRIANS  
BICYCLISTS  
MOTORCYCLISTS  
AGING ROAD USERS

### Improved Systems



IMPROVED DATA  
TRAINING AND EDUCATION  
ENFORCEMENT  
EMERGENCY MEDICAL SERVICES  
COMMERCIAL VEHICLES

# TSAP Partners

---

- State, regional, county and city agencies
- Tribal governments
- Transportation planning and engineering organizations
- Enforcement agencies
- Emergency medical service providers
- Public health agencies
- Safety advocacy groups
- Private employers
- All travelers!

A worker in a red safety suit and hard hat is positioned on a blue scissor lift, working on a steel bridge structure. The background is a dense forest of evergreen trees. The entire image has a dark blue overlay.

# Alignment with OTP and Other Plans

# What Other Planning Efforts are Happening?

## Oregon Transportation Plan

### Mode Plans

- Aviation
- Bicycle & Pedestrian
- **Highway**
- Rail
- Public Transportation

### Topic Plans

- **Freight**
- Safety
- Transportation Options
- \*Statewide Transportation Strategy

# OTP Safety Goal and Objectives

## OTP Safety Goal

Enable safe travel for all people, regardless of their age, ability, race, income or mode of transportation



### Objectives (How)

- **SA.1:** Implement a holistic, proactive approach to system safety that eliminates the occurrence of people being killed or seriously injured on the transportation system by anticipating human mistakes and recognizing the vulnerability of people on the road.
- **SA.2:** Provide transportation systems and facilities that are safe and secure for people to use, maintain, and operate.
- **SA.3:** Leverage data and technology to document and eliminate fatal and serious injury crashes.

# OTP Safety Elements Summary

---

- Sets zero deaths target
- Establishes safety as one of the three lenses by which to make all transportation decisions – ***safety takes precedent over other goals***
- Adopts Safe System approach
- Leverages data and technology to identify and help address safety issues
- Supports improving active and public transportation security
- Recognizes disproportionate safety risks and historical bias in enforcement



A worker in a red safety suit and hard hat is positioned on a blue aerial lift bucket, working on a steel bridge structure. The background is a dense forest of evergreen trees. The scene is dimly lit, suggesting dusk or dawn. The text "Safe System Approach" is overlaid in white on the center of the image.

# Safe System Approach

# What is the Safe System Approach?

## Purpose and Need

- National Roadway Safety Strategy
- Some new, some repackaged

## Principles

- What do we believe to be true?

## Elements

- Evokes “4 Es” with some additions



# A Sixth Element Appeared!

## Safe Land Use Planning

- Road safety policy should be integrated into broader community planning
- Enable reduced travel by private cars
- Create safe conditions for vulnerable users
- Support effective transit service

## VISION ZERO

The philosophy that road fatalities and serious injuries can and should be eliminated while providing safe, healthy and equitable mobility for all road users

WHAT  
HOW

## SAFE SYSTEM APPROACH

An integrated and comprehensive process to improve the safety performance of the transportation system that makes allowance for errors, and eliminates predictable and preventable serious injuries and fatalities



# How Will We Apply Safe System Approach in Oregon?

---

## Incorporate into TSAP

- Introduce SSA into the introduction
- Weave it into all aspects of the plan itself
- Identify strategies for all SS4A elements

## SSA Principles Affecting TSAP

- Humans make mistakes and are vulnerable
  - Reduce large forces (speed, angles)
- Safety is proactive
  - Statistics and technology to predict future safety risk

## SSA Elements in the TSAP

- Safer Vehicles: Safer agency fleets
- Post Crash Care: Response time, coordination
- Introduce Land Use Planning

A worker in a red safety suit and hard hat stands on a blue lift bucket, working on a steel bridge structure. The background is a dense forest of evergreen trees. The image has a blue tint.

# Current Safety Status and Initiatives

# Current State of Roadway Safety

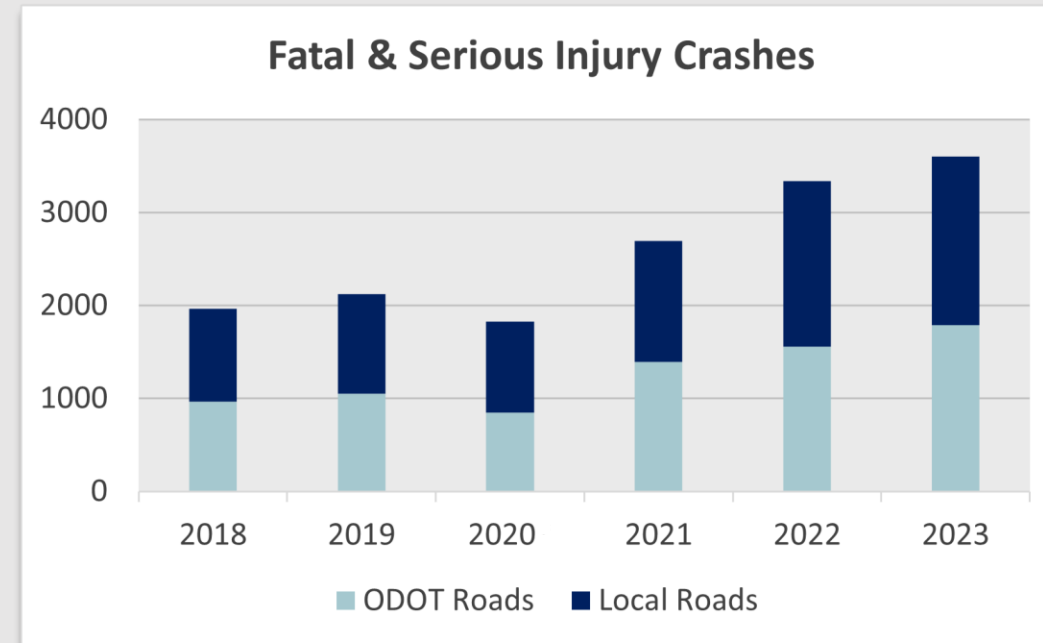
## Fatalities and Serious Injuries

- Traffic deaths have decreased since 2022, but up from 2018

2022	2023	2024
603	587	540*

\*Preliminary 2024 data

- Serious injuries remain high (around 3,300)
- Approx. 3% reduction in fatalities on all roads (2022-2023), trend is continuing in 2024.



Visit ODOT's [State of the System](#) for more safety data and information

# Key Safety Efforts

---

## What Have We Been up to Since the 2021 TSAP?

- Vulnerable Road User Safety Assessment
- Crash data upgrade
- All Roads Transportation Safety (ARTS) Program implementation
- 2027-2030 STIP project selection



# Regional and Local Safety Initiatives

---

## Leverage Work at the Regional and Local levels – Your Expertise!

- Safe Communities Programs
- Safe Streets and Roads for All: Safety Action Plans
  - Metropolitan Planning Organization Safety Plans
  - County Safety Plans
  - City Safety Plans
  - Local EMS Safety Plans (New!)



A worker wearing a bright red safety suit and a hard hat is positioned on a blue aerial lift bucket. The worker is facing away from the camera, working on a large steel truss bridge structure. The background is a dense forest of evergreen trees. The entire image has a dark blue overlay.

# Discussion

# Discussion Questions

---

- Have you been involved in state, region or local safety planning/initiatives/projects? What are the successes and lessons learned from these efforts that the TSAP team should learn from?
- What Safe System Approach elements are the most important to be addressed in the TSAP? (Safe speeds, safe road users, safe vehicles, safe road design, post crash care, land use planning)
  - Why do you think this is important?
  - What does successfully doing that look like?
- What reactions do you have to the background and context that was presented?

A worker wearing a bright red safety suit and a hard hat is positioned on a blue aerial lift bucket. The worker is facing away from the camera, working on a large steel truss bridge structure. The background consists of a dense forest of evergreen trees. The entire image has a dark blue overlay. The text "Next Steps" is centered in white.

# Next Steps

# Meeting Schedule



# Next: June Steering Committee Meeting # 2/ Safety Partner Workshop

---

- Assess 2021 TSAP and implementation efforts
- Review data trends, including crash trend analysis
- Confirm emphasis areas
- Vision and Guiding Principles for 2026 TSAP

# What the PMT Will be Doing in the Meantime

---

- Online Survey
- Partner Interviews and Consultation
- Partner Presentations
- Crash Data Trend Analysis

A worker in a red safety suit and hard hat is positioned on a blue aerial lift bucket, working on a steel bridge structure. The background is a dense forest of evergreen trees. The entire image has a blue tint.

Questions?

A worker wearing a bright red safety suit and a hard hat is positioned on a blue aerial lift bucket. The worker is facing away from the camera, working on a large steel truss bridge structure. The background is a dense forest of evergreen trees. The entire image has a dark blue overlay.

Thank You!