



# ESF 1 – Transportation

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ESF 1 Tasked Agencies	
<b>Primary Agency</b>	Oregon Department of Transportation (ODOT)
<b>Supporting Agencies</b>	Oregon Department of Administrative Services (DAS) Oregon Department of Aviation (AERO) Oregon Department of Corrections (DOC) Oregon Department of Energy (ODOE) Oregon Department of Forestry (ODF) Oregon Military Department (OMD) Oregon Department of State Lands (DSL) Oregon State Police (OSP)
<b>Adjunct Agency</b>	Civil Air Patrol (CAP)

# 1 Introduction

## 1.1 Purpose

Emergency Support Function (ESF) 1 describes how the State of Oregon will coordinate emergency transportation needs during a time of emergency including assessing damage to and restoring and maintaining transportation networks, specifically roads and bridges.

## 1.2 Scope

Activities encompassed within the scope of ESF 1 include:

- Identify obstructions and damage to transportation infrastructure, as well as general impact assessments.
- Coordinate the repair and restoration of the state’s transportation network.
- Process and coordinate requests for transportation support from local and tribal partners.
- Monitor, control, and coordinate vehicular traffic flow.
- Coordinate reporting on damage to and status of transportation infrastructure for all modes of transportation.
- Provide logistical transportation of evacuees, personnel, equipment, and materials and supplies.
- Provide maps for all modes of transportation.
- Prioritize and initiate emergency work tasking to clear debris and obstructions from, and make emergency repairs to, the transportation infrastructure.

### 1.3 Related Functions

ESF 1 often works closely with other State ESFs as a part of coordinated response and recovery activities. The following ESFs support transportation related to activities:

- **ESF 3 – Public Works.** Support in assessment and restoration of the transportation network including debris clearance.
- **ESF 16 – Law Enforcement.** Assist in traffic control and escort of emergency supplies.

## 2 Situation and Assumptions

### 2.1 Situation

Oregon is faced with a number of hazards that may require transportation support. Oregon's transportation system consists of a complex network of road, rail, and air systems. Considerations that should be taken into account when planning for and implementing ESF 1 activities include:

- A significant emergency or disaster may severely damage transportation infrastructure.
- The movement of people, equipment, and supplies may be much less efficient in emergency conditions than under normal circumstances.
- Many localized transportation activities may be disrupted or hindered by damaged surface transportation infrastructure.
- In anticipation or reaction to a disaster evacuations that overwhelm standard routes may require resources beyond the reach of a local community.

### 2.2 Assumptions

ESF 1 is based on the following planning assumptions:

- The local transportation infrastructure will likely sustain damage during an emergency. The damage, depending upon the integrity of the transportation network, will determine the effectiveness and efficiency of response and recovery.
- Operations may require traffic control to divert traffic around damaged, isolated, or evacuated areas.
- The immediate use of transportation systems for emergency operational activities may exceed local capabilities, thus requiring assistance from neighboring jurisdictions and/or State and Federal government.

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- Rapid damage assessments of impacted areas will assist in the determination of response priorities and transportation demands

### **3 Roles and Responsibilities**

The following section outlines the roles and responsibilities assigned to state agencies and community partners to ensure ESF 1 activities are performed in an efficient and effective manner to support response and recovery. This document does not relieve tasked agencies with the responsibility for emergency planning and agency plans should adequately provide for the capability to implement the actions identified below.

#### **3.1 Primary Agency**

The primary agency for ESF 1 is the Oregon Department of Transportation (ODOT). ODOT is responsible for the following overarching coordination activities:

- Coordinate regular review and update of the ESF 1 annex with supporting agencies.
- Facilitate collaborative planning to ensure state capability to support ESF 1 activities.
- Provide a representative to the State ECC, when requested, to support ESF 1 activities.
- Facilitate transition to recovery.

##### **3.1.1 Oregon Department of Transportation**

ODOT is responsible for maintenance of the state's transportation system. Key ESF 1 responsibilities for ODOT include:

- Coordinate all transportation-related missions in support of the state Emergency Operations Plan.
- Work with other agencies as needed to determine the usable portions of the state transportation system, including roads and bridges, railroads, transit systems, and motor carrier facilities.
- Work with local road authorities and the Federal Highway Administration (FHWA) to implement the Federal-Aid Highway Emergency Relief (ER) program for federal-aid highways in Oregon.
- Coordinate and control emergency highway traffic regulation in conjunction with the OSP, OMD, and the FHWA.
- Maintain liaison with the Oregon Chapter of the Association of General Contractors and construction and equipment rental companies.

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- Work with the Oregon AERO in regard to aviation-related response activities, including the use of state owned airports.
- Conduct aerial reconnaissance and photographic missions, as requested, provided resources are available.
- Provide transportation-related public information and mapping support to the Governor's Office, the Oregon ECC, or the lead state response agency, in addition to the public information and mapping support work done within ODOT, during response and recovery activities.
- Coordinate with the U.S. Department of Transportation Region 10 Regional Emergency Transportation Coordinator (RETCO) or designee, to obtain federal transportation support.

**3.2 Support Agencies**

Supporting agencies contribute to the overall accomplishment of the mission of the ESF. Not every support agency will have input to, or responsibility for, the accomplishment of every mission assigned to the ESF.

**3.2.1 Oregon Department of Administrative Services**

DAS is the central administrative agency for the state and is a key partner in ensuring efficient delivery of state services. Key ESF 1 responsibilities for DAS include:

- Assist in the identification of sources to contract transportation services needed for execution of the ESF 1 mission. These services include:
  - Manage the State Motor Pool
  - Provide facilities lease management and negotiation
  - Provide centralized services
  - Provide Geographic Information Systems (GIS) mapping
  - Provide printing services to state agencies

**3.2.2 Oregon Department of Aviation**

The Oregon Department of Aviation supports Oregon communities by preserving and enhancing aviation resources. Key ESF 1 responsibilities for the Oregon Department of Aviation include:

- Provide staff members and equipment to assist in emergency airport repairs.

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- Facilitate of the acquisition of aviation assets in an emergency to support state requirements.

**3.2.3 Oregon Department of Corrections**

ODC is responsible for the state's correctional institutions including care and feeding of the prison population. Key ESF 1 responsibilities for ODC include:

- Provide Central Distribution Center (CDC) as possible repository for national stockpile operations.

**3.2.4 Oregon Department of Energy**

ODOE's mission is to reduce the long-term costs of energy for Oregonians. Key ESF 1 responsibilities for the ODOE include:

- Coordinate with ODOT when incidents impact those missions of the Department of Energy.

**3.2.5 Oregon Department of Forestry**

ODF is responsible for protecting the state's forestlands and conserving forest resources. Key ESF 1 responsibilities for ODF include:

- Coordinate with ODOT for transportation needs of forestry assets following an incident that affects Oregon, and is related to the mission of ODF.

**3.2.6 Oregon Military Department**

OMD's purpose is to administer, house, equip and train the Oregon National Guard to support the Governor during unrest or natural disaster. Key ESF 1 responsibilities for OMD include:

- Provide air and surface transportation support (e.g., traffic control, resource distribution, potable water transportation, providing aerial surveillance of a disaster area), as available.
- Provide support in accordance with ESF 13 – Military Support.

**3.2.7 Oregon Department of State Lands**

DSL is responsible for management of state-owned grazing and agricultural land as well as off-shore land, estuarine tidelands, and submerged submersible lands of the state's navigable waterway system. Key ESF 1 responsibilities for DSL include:

- Coordinate with the Oregon Department of Transportation when state lands are affected by a disaster or event, including navigable waterways. DSL can provide information relevant to wetlands, state-owned forestland and easements that exist in Oregon, as well as other

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necessary information consistent with the mission of Department of State Lands.

- Issue rights of way and special use permits for the Army Corps of Engineers, ODOT and other agencies that require access to damaged areas within state lands in Oregon. Can assist in coordinating debris removal through the identification of debris sites.

**3.2.8 Oregon State Police**

OSP is Oregon's primary law enforcement agency and is tasked with protecting the people, property, and natural resources of the state. Key ESF 1 responsibilities for OSP include:

- Provide personnel on-scene to assist with road closures, traffic redirection and other activities in line with OSP's mission functions.
- Provide a police presence (escort) to vehicles carrying sensitive equipment or supplies.

**3.3 Adjunct Agencies**

Adjunct agencies are organizations that may not be part of state government but have direct role in the function.

**3.3.1 Civil Air Patrol**

The CAP's primary mission areas include aerospace education, cadet programs, and emergency services. CAP's emergency services responsibilities include search and rescue, disaster relief, humanitarian services, and air force support. Key ESF 1 responsibilities for the CAP include:

- Serve as the official civilian auxiliary of the U.S. Air Force, provide communications personnel to relay critical messages when there is limited or no telephone support. CAP's communications capability is extensive.

**4 Concept of Operations****4.1 General**

The State of Oregon Emergency Operations Plan, including ESF 1, is developed under the authority of Oregon Revised Statutes Chapter 401 which assigns responsibility for the emergency services system within the State of Oregon to the Governor (ORS 401.035). The Governor has delegated the responsibility for coordination of the state's emergency program, including coordination of recovery planning activities to the Oregon Military Department, Office of Emergency Management (OEM; ORS 401.052). OEM, in turn, has assigned responsibility for coordination of the implementation of ESF 1 to the primary and supporting agencies identified above.

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Additionally, Executive Order (EO)-14-XX establishes a Disaster Management Framework to facilitate Oregon's response and recovery actions and provides a flexible instrument for execution of prudent policy and decision-making. The EO establishes the Governor's Disaster Cabinet and Economic Recovery Councils that will serve as the policy making body during a large scale or catastrophic disaster in Oregon.

All ESF 1 activities will be performed in a manner that is consistent with the National Incident Management System and the Robert T. Stafford Disaster Relief and Emergency Assistance Act.

**4.2 Activation**

When a disaster occurs, the OEM Executive Duty Officer will activate the State ECC, establish communications with leadership, and ascertain initial size up to determine an ECC staffing plan and set up operational periods. If the incident requires significant coordination of transportation activities, a notification will be made to ODOT requesting activation of ESF 1. ODOT will coordinate with supporting agencies to assess and report the status of the state's transportation network and current capabilities to the ECC and will activate Agency Operations Centers as appropriate. ODOT and supporting agencies may be requested to send a representative to staff the ECC and facilitate ESF 1 activities.

**4.3 ECC Operations**

When ESF 1 is staffed in the ECC, the ESF representative will be responsible for the following:

- Serve as a liaison with supporting agencies and community partners.
- Provide a primary entry point for situational information related to transportation needs.
- Share situation status updates related to transportation with ESF 5, Information and Planning, to inform development of the Situation Report.
- Participate in, and provide ESF-specific reports for, ECC briefings including Disaster Cabinet and Economic Recovery briefings.
- Assist in development and communication of ESF 1 actions to tasked agencies.
- Monitor ongoing ESF 1 actions.
- Share ESF 1 information with ESF 14, Public Information, to ensure consistent public messaging.
- Coordinate ESF 1 staffing to ensure the function can be staffed across operational periods.

#### **4.4 Transition to Recovery**

Intermediate- and long-term recovery activities are guided by the State of Oregon Recovery Plan. In the event of a large-scale or catastrophic incident, the Governor may appoint a State Disaster Recovery Coordinator (SDRC) to facilitate state recovery activities and the longer-term aspects of restoration of the transportation infrastructure, coordination may be tasked to State Recovery Function (SRF) 6, Infrastructure. The coordinating team for SRF 6 is comprised of ODOT, ODOE, DAS and PUC. The SDRC and the State Coordinating Officer (SCO) are responsible for agreeing on the timing of transition from response (ESF 1) to recovery (SRF 6).

*See the Oregon State Recovery Plan for additional information.*

### **5 ESF Development and Maintenance**

ODOT will be responsible for coordinating regular review and maintenance of this ESF Annex. Each primary and supporting agency will be responsible for developing plans and procedures that address assigned tasks.

### **6 Appendices**

- None at this time.

**Appendix A ESF 1 Work Plan**

Last Updated: 1/2/2015

Action	Responsible Department	Point of Contact	Priority	Timeline	Status
Conduct a planning workshop with tasked state agencies to validate the ESF 1 Annex	ODOT in coordination with assigned supporting agencies	TBD	High	2015	To be completed

## Appendix B ESF 1 Resources

### State

- ESF 1 Primary and Supporting Agency Emergency Plans and Procedures
- State of Oregon Office of Emergency Management, Cascadia Playbook
- State of Oregon Cascadia Subduction Zone Catastrophic Earthquake and Tsunami Operations Plan

### Federal

- National Response Framework, ESF 1 – Transportation
- National Disaster Recovery Framework, Infrastructure Recovery Support Function