



OREGON HOMELAND SECURITY COUNCIL (OHSC)

November 4, 2025

Meeting Minutes:

Members Present, In-person and/or via Virtual Teams Meeting:

Tina Kotek, Governor, Chair

Representative Paul Evans

Representative Rick Lewis

Erin McMahon, Director, Oregon Department of Emergency Management and Vice Chair

BG Alan Gronewold, The Adjutant General, Oregon Military Department

Jeff Howes, Interim Chief Counsel, Oregon Department of Justice

Casey Coddling, Deputy Superintendent, Oregon State Police

Jonna Papaefthimiou, State Resilience Officer

Phillip Castle, Director, Oregon Department of Public Safety Standards and Training

Kate Skinner, Interim State Forester, Oregon Department of Forestry

Valerie Colas, Governor's Public Safety Advisor

Rich Austria, Special Agent in Charge, Criminal Justice Division, Oregon Department of Justice

Non-Members Present, In-person and/or via Virtual Teams Meeting:

Nikki Fisher, Chief Election Security Officer, Secretary of State

Kris Kautz, State Chief Operating Officer, Oregon Health Authority

Eric Gebbie, Public Health Manager, Oregon Health Authority

Macey Henning, Laboratory Response Network Coordinator, Oregon Health Authority

Seiji Shiratori, Legislative Coordinator, Oregon Department of Emergency Management

William Chapman, Statewide Interoperability & Watch Center Manager, Oregon Department of Emergency Management

Jon Lee, Statewide Interoperability Coordinator (SWIC), Oregon Department of Emergency Management

Sonya McCormick, Public/Private Partnership Program Manager, Oregon Department of Emergency Management

Alaina Mayfield, Preparedness Manager, Oregon Department of Emergency Management

Sarah Puls, Emergency Preparedness Planner, Oregon Department of Emergency Management

Carole Sebens, Grants Coordinator, Oregon Department of Emergency Management

Kevin Jeffries, Grants Coordinator, Oregon Department of Emergency Management

John Weisenberger, XO, Oregon Military Department

Administrative Support Present, In-person

Cira Murray, Director's Executive Assistant, Oregon Department of Emergency Management

The meeting was called to order at 11:00 am.

Welcome & Opening Comments – Governor Tina Kotek

- Chair/Governor Tina Kotek welcomed everyone to the meeting and introductions were made around the room for the record.

Executive Session

- FOUO Threat Briefing

Homeland Security Workgroup Brief

- Statewide Interoperability & Watch Center Manager William Chapman and Emergency Preparedness Planner, Sarah Puls presented a Homeland Security Strategy Implementation Update. The slides used for the presentation are attached herein for reference.
 - Representative Evans encouraged Oregon Emergency Management to pursue an emergency board request for additional staffing to support a 24/7/365 Watch Center.
 - Governor Kotek requested a follow-up with Oregon Emergency Management regarding staffing plan for 24/7/365 Watch Center.
 - Representative Evans requested a follow-up conversation with the Statewide Interoperability Coordinator to discuss redundancies in communication capabilities.

Homeland Security Grants Update

- Grants Coordinators, Kevin Jeffries and Carole Sebens presented a Homeland Security Grant and SPIRE Update to the committee. The slides used for the presentation are attached herein for reference.

Roundtable Discussion

Public Comment

No public comment received.

Closing Remarks – Vice Chair

- Director McMahon thanked everyone for their attendance and discussion.
- The next meeting of the Homeland Security Council is TBD.
- The public meeting was adjourned at 11:10am.

The meeting was adjourned at 12:17pm.

Respectfully submitted by Cira Murray,
Executive Assistant, OEM Director's Office



HOMELAND SECURITY STRATEGY IMPLEMENTATION UPDATE

BY OERS HOMELAND SECURITY ADVISORY WORKGROUP



OERS Homeland Security Advisory Workgroup

HSAW Members

- Enterprise Information Services – Cyber Security Services
- Oregon Department of Agriculture
- Oregon Department of Human Services
- Oregon Emergency Management
- Oregon Health Agency
- Oregon Justice Department Marshal's Office
- Oregon State Police
- Oregon Titan Fusion Center
- Oregon Military Department*

* new to the workgroup

HSAW

- Meeting quarterly
- Obtain briefings from members on homeland security initiatives and matters.
- Discuss and collaborate on integration of interagency and cross-disciplinary homeland security preparedness activities.
- Review funding grant alignment with Homeland Security Strategy.



Homeland Security Strategy Goals

Goal 1: Strengthen Intelligence and Information Sharing Capabilities

Goal 2: Enhance Critical Infrastructure Resilience

Goal 3: Enhance Cybersecurity Resilience

Goal 4: Strengthen Counterterrorism Capabilities

Goal 5: Strengthen Public Health and Medical Emergency Preparedness

Goal 6: Advance Interoperable Emergency Communications

Goal 7: Strengthen an All-Hazards Preparedness and Response Capabilities at the Local, Tribal, and State Level



Goal 1: Strengthen Intelligence and Information Sharing Capabilities

- Development of Oregon Emergency Response System (OERS) Watch Center
- Enhancements to OR-Alert and roll out of statewide all-hazard zone-based evacuation mapping software
- Fusion Center's Oregon Now Initiative:
 - Suspicious Activity Reporting Program
 - Regional Info Sharing Meetings/Fed and State Partner raw info sharing meetings
 - Senior Leadership Briefs/Sit Aware Bulletins
- New Intelligence Management Platform





Initiative Highlight: OERS Watch

Project Mission: In collaboration with state agency partners, successfully transition the OERS capability into a ready, resilient, and effective emergency response system, capable of providing an informed common operating picture that supports the state's 24/7/365 watch capability, without degradation or a gap in service delivery, no later than June 30, 2026.



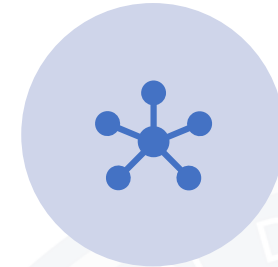
ABILITY TO ANTICIPATE THE
NEED FOR, **TRACK, AND**
DEPLOY STATE OWNED
RESOURCES



ANALYZE AND LEVERAGE
DATA TO INFORM A
COMMON OPERATING
PICTURE ACROSS THE STATE.



PERFORM INTELLIGENCE-
BASED **RISK ASSESSMENTS**
BASED ON EMERGING
INCIDENTS AS THEY OCCUR.



SERVE AS THE **CENTRAL**
COORDINATION POINT FOR
INTEROPERABLE
COMMUNICATIONS,

Primary Challenge: Achieving 24/7 staffing and authority for LEDS access and background checks.



Goal 2: Enhance Critical Infrastructure Resilience

- OTFC performing Special Event Threat Assessments (SETAs):
 - Completed 24 SETAs this season
 - Also completed 6 Risk and Vulnerability Assessments for Critical Infrastructure
- Emergency Communications and IT Infrastructure Regional Resiliency Assessment Complete
 - Assessment of State's network infrastructure, 911 network, critical dependencies, and major interfaces with the public internet. Roughly 3 years of work. Physical and cyber dependencies. Includes Resiliency enhancement options.
- Physical Security for Election Security- Homeland Security Grant Program
 - Physical Security projects are mobile equipment based (lights and Camera trailer, Anti-vehicle barriers)
- Hosted Annual Private Sector Critical Infrastructure Briefing
 - Partnership with Fusion Center, OEM, and FBI Portland Office
- Developing Pacific North and Intermountain West Critical Infrastructure Advisory Council
 - Oregon, Idaho, Washington, Montana, Utah, Wyoming

Challenge: Objectives related to critical infrastructure risk assessment have been severely affected by the federal shutdown.



Goal 3: Enhance Cybersecurity Resilience

- Multi-State Information Sharing and Analysis Center Services (MS-ISAC)
 - Federal Funding Cut - MS-ISAC was a federally supported cybersecurity resource for state, local, tribal, and territorial (SLTT) governments. Oregon agencies and local governments participate in MS-ISAC to strengthen their cyber defenses and share threat intelligence. Due to federal funding cuts, membership is no longer free.
 - To address this critical issue, the state of Oregon purchased a statewide MS-ISAC membership enabling SLTT agencies to participate in MS-ISAC at no cost under the state's membership.
 - Support includes:
 - Security Operations Center (SOC) support
 - Threat intelligence and alerts including cyber advisories and malicious domain/IP reports
 - Malicious Domain Blocking and Reporting (MDBR)
 - Secure collaboration and training including webinars, training library, and membership meetings
- Oregon Cybersecurity Center of Excellence Partnership
 - Supporting exercises for local jurisdictions focused on cyber incidents and local government



Goal 3: Enhance Cybersecurity Resilience(Cont.)



- **State Cyber Incident Response Team**

- **Foundational Authority & Evolution**

Cyber Security Services (CSS) within Enterprise Information Services (EIS) was formally established through ORS 182.122 in 2005, and further strengthened by ORS 276A.230–265 and Executive Order 16-13. These directives unified cybersecurity under the State CIO, formalized the State SOC, and designated DAS (via EIS and CSS) as the lead for statewide cybersecurity coordination and incident response.

- **Coordinated Incident Response Framework**

CSS leads a long-standing, state-recognized Incident Response Team (IRT) by establishing Cyber Command - a centralized command structure activated during incidents to manage real-time tasking, collaboration, and briefings across agencies.

- **Integrated Operations & Surge Capacity**

CSS coordinates with EIS teams, agency personnel, and third-party partners through a tiered command model. This ensures rapid containment, consistent workflows, and access to advanced forensics and surge support during high-severity events.

- **Ongoing Improvements & Lessons Learned**

Cyber incidents in Oregon have highlighted the need for scalable PC replenishment, more trained incident leaders, clearer role definitions with agencies, and improved agency communication protocols.



Goal 3: Enhance Cybersecurity Resilience

DHS State & Local Cybersecurity Grant Program (SLCGP) Success Stories:

- Douglas County - \$100,000 for .gov migration
- Lower Umpqua Hospital - \$27,000 for network penetration detection and prevention.
- Confederated Tribes of the Umatilla Indian Reservation - \$125,000 for enterprise risk assessment, improvement planning.
- South Fork Water Board - \$30,000 Penetration Testing, Plan updates, and Exercise

FY2022 : \$2,988,286 // FY2023: \$3,064,062.60 Allocated to state and local projects



Goal 4: Strengthen Counterterrorism Capabilities

- Increasing use of vehicle barriers at large events
 - HSGP –grant program funded dozens of barriers kits
 - UASI – Use for street festivals including the Rose Parade and planned demonstrations
 - SHSP – Deployed to Madras, Pendelton and Springfield in August. Used for City Block Parties and OEM’s Ready Fair
 - SPIRE
 - Three (3) vehicle barrier systems purchased through SPIRE in 2023 have been used consistently for events such as Bay Area Fun Festival and Prefontaine Memorial Run, County Fairs, and city street special events in Ashland, Grants Pass and Central Point.
- OTFC developing Terrorism Indicators 101 Training for Fusion Center Liaison Officer Program Participants
- OTFC’s Oregon Now Initiative also supporting this Goal.

Challenge: National Issue regarding lack of capacity/capability related to detection of/counter electronic interference/jamming and unmanned aerial systems (UAS).



Goal 5: Strengthen Public Health and Medical Emergency Preparedness

- Increased regional and local medical stockpiles for mass casualty incidents in all five health care coalition regions.
- Increased hospital-to-hospital radio infrastructure for redundant communications in the Willamette Valley and central and north coast.
- Delivered 17 courses to 386 participants on incident command targeted at public health and health care.
- Completed on-site education of first responders for use of CHEMPACK (nerve agent antidote) caches.
- The Oregon State Public Health Lab continued to actively serve as Oregon's LRN-B reference lab, working with local, state, and tribal public health, as well as law enforcement to rapidly and accurately test threats to Oregonians,
- Through SPIRE, awarded 1 mobile morgue trailer and 6 portable climate-controlled shelters that can house up to 20 patients each.

Challenge: Federal site visit of Strategic National Stockpile receiving site delayed to 2026 due to Federal government shutdown.



Goal 6: Advance Interoperable Emergency Communications

- State Stockpile funds purchased equipment to build 10 kits for emergency communications as part of disaster stockpile.
- Transitioned Office of SWIC/SIEC from DAS-EIS to OEM to better support.
- In 2024, Oregon's Statewide Communications Interoperability Plan (SCIP) was rewritten with 7 strategic goals and more than 80 objectives aligned to National Emergency Communications Plan.
 - As of 11/03/2025, 13 objectives have been completed, and significant progress has been made on 39 more.
 - The SIEC's Grant Guidance and Investment Priorities were also significantly revised and are being used to prioritize State Homeland Security Grant funds for emergency communications projects





Goal 7: Strengthen All-Hazards Preparedness and Response Capabilities at the Local, Tribal, and State Level

- In FY24 the OEM Training Program hosted and/or supported 182 training course deliveries (33% increase from FY23) to 2,578 students.
- There were 118 exercises in FY24, planned by state, local and Tribal governments, largest of which was IronOR 24, a statewide functional exercise involving 122 public and private sector agencies and 17 Emergency Support Functions (ESFs), with a total of nearly 700 participants.
- OEM hosted the annual Oregon Prepared Conference with 383 attendees from 157 different federal, Tribal, state, local, volunteer, non-governmental and private sector organizations.
- HSAW reviewed the revised 2025 State Homeland Security Program grant application and process, confirming alignment with the Oregon Homeland Security Strategy. A supporting memo has been drafted by and will be presented to the ORES Council.



Goal 7: Strengthen All-Hazards Preparedness and Response Capabilities at the Local, Tribal, and State Level

- Initial Disaster Stockpile equipment/supplies purchased. Evaluating options for sustainability of program.
- Acquired statewide zone-based evacuation planning software in concert with ODHS
- Held Public Private Partnership Security and Resiliency Seminar Series
 - ~13,000 registrants from 44 countries and all 50 states.
 - Private Sector driven topics. (Mass Casualty, Artificial Intelligence, Cybersecurity)

Challenge: *Uncertainty over future of federal training resources. Funding for state managed credentialing/learning management system.*





HOMELAND SECURITY GRANT PROGRAM & SPIRE



Homeland Security Investments Highlights

- Oregon Titian Fusion Center (est. \$435,000)
 - 1- FTE UASI funded Anti-terrorism and Crime Analyst (Portland Metro)
 - 1- FTE SHSP funded Anti-terrorism and Crime Analyst (Statewide)
 - 1- FTE SHSP funded Critical Infrastructure Analyst (Statewide)
- Oregon Bomb Teams (\$610,827)
 - UASI - \$431,767.00
 - SHSP - \$179,060.00
 - Oregon State Police // Portland Police // Salem Police // [Eugene Police didn't request funds]



Homeland Security Investments

Combating Violent Extremism

Projects may include activities such as:

- Creation of a Homeland Security Anti-Terrorism Plan or strategy
- Establishment of a multi-disciplinary, anti-terrorism steering committee
- Information sharing with state, local, and federal partners
- Violent Actor response and recovery training
- Community engagement, outreach and education
- Community mediation and behavior health interventions
- Law Enforcement Terrorism Prevention Activities (LETPA)
- Titian Fusion Centers



Homeland Security Investments

Soft Target Hardening

Projects may include activities such as:

- Anti-vehicle barriers and bollards
- Locks, gates, fencing, lighting, and cameras for public buildings
- Election buildings and equipment updates and hardening
- Election security and integrity*
- K-12 School security updates
- Critical infrastructure risk assessment



Homeland Security Investments

Emergency Communications

Projects may include activities such as:

- Updating radio software/firmware to be P25 compliant
- Creating a Communications Plan (recommended regional plan)
- Purchas P25 interoperable emergency communications equipment
 - o Handheld and mounted radios
 - o Repeaters
 - o Tower and repeater upgrades
 - o Computer Assisted Dispatch technology (CAD)



Homeland Security Investments

Emergency Operations Centers / NIMS/ OR-SQS

Projects may include activities such as:

- Operational Coordination
- Position Specific Training
- Public Information and Warning systems or programs
- IMT training
- Oregon State Qualification System (SQS) implementation and compliance
- EOP – Terrorism Annex
 - o Mass Casualty
 - o Mass Care
 - o Reunification



Homeland Security Investments

Election Security Highlights

FY24 HSGP funded 3 critical projects and received FEMA approval to start before awards were issued.

Jackson County Clerk's Office - \$55,000

Malheur County Clerk's Office – \$22,540

Washington County Clerks Office – \$17,637



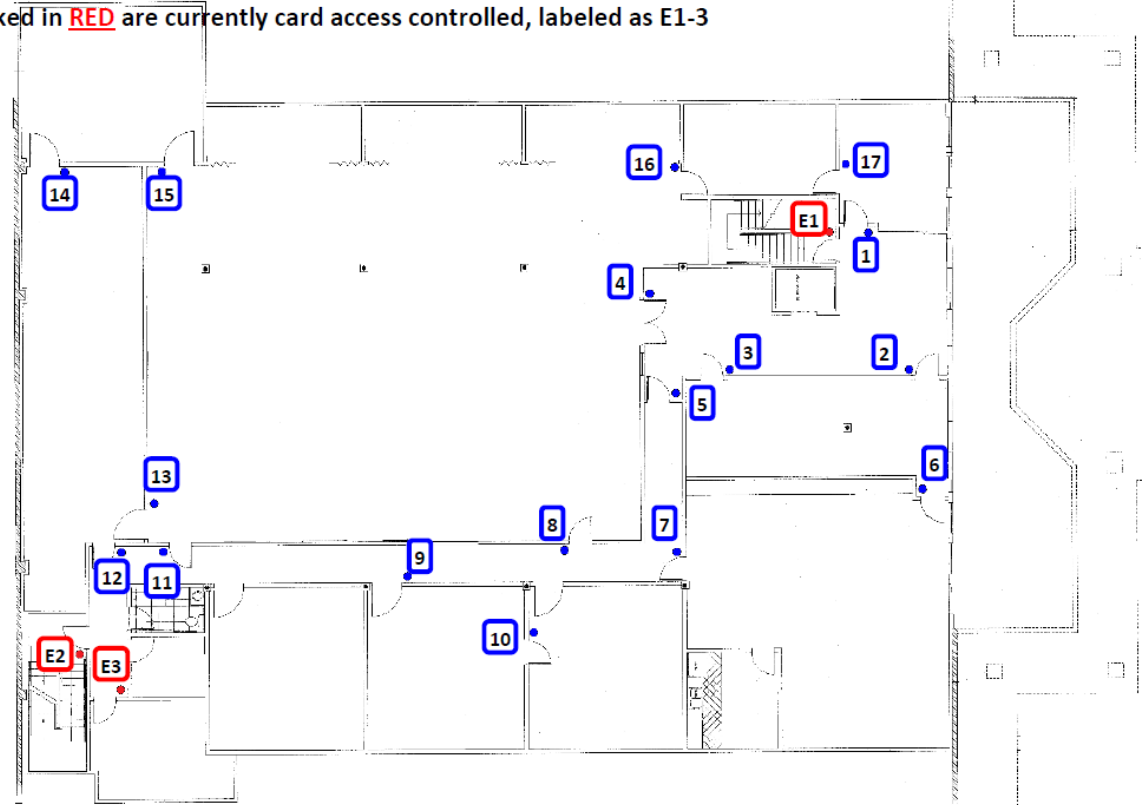
Jackson County Election Security Project

- 17 doors that have been updated for controlled access

Jackson County Elections 1101 W Main St #201, Medford, OR 97501

Elections floor plan. Door numbers and new card reader locations (BLUE)

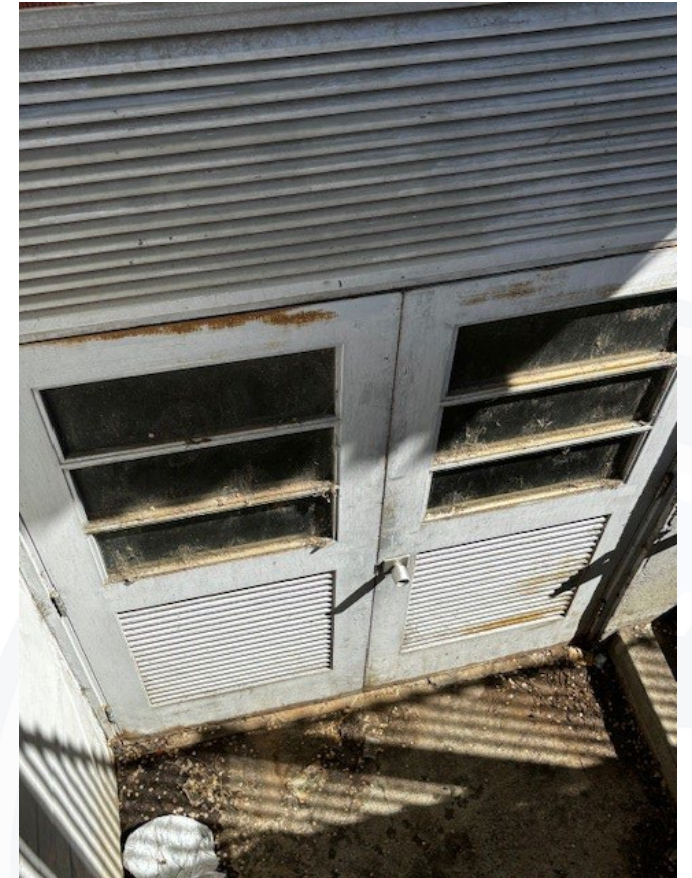
Locations marked in RED are currently card access controlled, labeled as E1-3





Malheur County Election Security Project

- Hardened basement windows to prevent access
- Updated security doors





Washington County Election Security Project

- Blast and shatter proof film on ground level windows

Washington County
Elections Division office
entrance, view 2

2925 NE Aloclek Drive
Suite 170
Hillsboro, OR 97124





Goal 7: Strengthen an All-Hazards Preparedness and Response Capabilities at the Local, tribal, and State Level

State Preparedness and Incident Response Equipment (SPIRE) local and tribal capability increasing significantly with recently granted equipment:

Communications

- Communications Unit Leader (COML) Kits – 3 granted
- Compact Rapid Deployable (CRD) – 3 granted
- Mobile Site on Wheels (SOW) – 1 granted
- Resilient Incident Connectivity Kit – 2 granted
- Set of 8 Triband Portable Radios – 6 granted

Search and Rescue

- Unmanned Aerial Vehicles (UAV) with thermal imaging – 13 granted
- Utility Terrain Vehicles – 15 granted
- USAR Search Cam/Listening Device Kit – granted
- Snow Cat – 1 granted

Estimated
\$8.1
million

All Hazards

- Fuel transportation – 5 granted
- Generators – 11 granted,
- Solar charging stations – 3 granted
- Heavy lift airbags - 2 granted and Hydraulic Rescue Complement - 6 granted
- Portable Lighting - 3 granted
- Traffic Message Boards – 2 granted
- Mobile Command Trailer – 1 granted
- Vehicle Barrier Systems – 9 granted

Flooding

- Sandbagging Machines – 5 granted
- High Axle Rescue Water Evacuation Vehicle – 3 granted



Goal 7: Strengthen an All-Hazards Preparedness and Response Capabilities at the Local, tribal, and State Level

State Preparedness and Incident Response Equipment (SPIRE) local and tribal capability increasing significantly with recently granted equipment: Recent Uses

USAR Trench Rescue Trailer

On September 28, 2025, a car crashed into the Timber Pub & Grub in Boring, Oregon causing a partial roof collapse. Clackamas Fire crews used the equipment in the SPIRE-funded USAR trailer to stabilize the structure and search the scene. It was a great use of the tools and the crews remarked about how quickly they were able to get the struts into operation. Without the equipment in the trailer, the search would have been significantly delayed.

Sandbagging Machine

In Spring of 2025, Harney County experienced significant flooding. In anticipation, they pre-positioned the sandbagging machine from City of Halfway and were able to use it for flood management during the emergency.

Uncrewed Aerial Systems (drones) were used for a variety of missions including:

- January 30, 2025 – tumwata village fire (formerly Blue Heron Paper Mill) in Clackamas County, provided live feed to firefighters on the ground
- May 14, 2025 – Portland Airport full scale exercise, live feed support
- June 16, 2025 - Marine only access fire. Video footage was streamed to the fire boats since they could not see where their water streams were going above the level of the boats on land.
- June 17, 2025 – Rowena Fire damage assessment
- June 20, 2025 – St. Helens Railroad Fire, provided live feed to firefighters on the ground

