



# **ESF 18 – Military Support**

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ESF 18 Tasked Agencies	
Primary Agencies	Oregon Military Department (OMD)
Supporting Agencies	Oregon Emergency Management (OEM)
Adjunct Agencies	[TBD]

## 1 Introduction

### 1.1 Purpose

Emergency Support Function (ESF) 18 describes how the State of Oregon will coordinate military support to civil authorities in times of a disaster.

### 1.2 Scope

Activities encompassed within the scope of ESF 18 include:

- Coordinate, employ and control Oregon National Guard forces and military resources in order to assist civil authorities with the protection of life and property, and to maintain peace, order and public safety.
- Advise on Oregon National Guard capabilities and resources, ongoing mission status, troop numbers, estimated daily costs, and legal considerations.
- Mobilize and stage personnel and equipment to restore/preserve law and order and provide support to other ESFs respectively as directed by the State ECC and within Oregon National Guard capabilities.
- Coordinate with the active federal military to ensure mutual support during federal disaster relief operations.

### 1.3 Related Functions

ESF 18 often works closely with other State ESFs as a part of coordinated response and recovery activities. The following ESFs support business and industry related activities:

- **ESF 1 – Transportation.** Assist in transportation of emergency supplies and personnel to impacted areas.
- **ESF 3 – Public Works.** Assist in damage assessment and infrastructure restoration.
- **ESF 6 – Mass Care.** Assist in mass care operations.

- **ESF 10 – Hazardous Materials.** Provide support for CBRNE incidents.
- **ESF 16 – Law Enforcement.** Provide support for civilian law enforcement agencies.

## 2 Situation and Assumptions

### 2.1 Situation

Oregon is faced with a number of hazards that may require support to civil authorities by the Oregon National Guard. Considerations that should be taken into account when planning for and implementing ESF 18 activities include:

- A significant disaster or emergency event may result in widespread damage to existing civil infrastructure and displace numerous people thus requiring a rapid, self-contained, self-sufficient deployment of skilled personnel and equipment.
- Except as expressly authorized by the Constitution of the United States or by another act of Congress, the Posse Comitatus Act prohibits the use of the active Army, Air Force, and—through DODD 5525.5—the Marine Corps and Navy as enforcement officials to execute state or federal law and perform direct law enforcement functions. However, the Posse Comitatus Act does not apply to state National Guard forces in state active duty status and title 32 status. Nor does the Posse Comitatus Act restrict the Coast Guard, even when under the operational control of the Navy, since the Coast Guard has inherent law enforcement powers under title 14, USC.
- While every domestic support mission is unique, four defining characteristics shape the actions of commanders and leaders in any mission. These characteristics include:
  - State and federal laws define how military forces support civil authorities.
  - Civil authorities are in charge, and military forces support them.
  - Military forces depart when civil authorities are able continue without military support.
  - Military forces must document costs of all direct and indirect support provided.
- Impact and needs assessments may need to be performed immediately in the field while recovery operations are underway.

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- Significant disasters or emergency events may be especially traumatic with high loss of life and significant damage to personal property. Specially trained personnel from outside the area may be better able to perform necessary and essential functions.
- Lack of law and order personnel may lead to dangerous situations and encounters with the public.

## 2.2 Assumptions

ESF 18 is based on the following planning assumptions:

- All Oregon National Guard assets are available for state missions. It is understood that the federal wartime mission of all Department of Defense (DoD) assets takes priority over state missions. If Oregon National Guard is federalized it may not be available for state tasking.
- Post-disaster impact/needs assessments are an ongoing process as needs cannot be fully determined in the initial response phase of a major disaster.
- The Governor will issue an Executive Order prior to the occurrence of a major disaster, when possible, authorizing the Adjutant General to call to state Active Duty those personnel and equipment as necessary to support the state's response and recovery effort. When possible, a number of these forces will be staged in and around the anticipated disaster area prior to the disaster's occurrence.

## 3 Roles and Responsibilities

The following section outlines the roles and responsibilities assigned to state agencies and community partners to ensure ESF 18 activities are performed in an efficient and effective manner to support response and recovery. This document does not relieve tasked agencies with the responsibility for emergency planning and agency plans should adequately provide for the capability to implement the actions identified below.

### 3.1 Primary Agencies

The primary agency for ESF 18 is the Oregon Military Department (OMD) and is responsible for the following overarching coordination activities:

- Coordinate regular review and update of the ESF 18 annex with supporting agencies.
- Facilitate collaborative planning to ensure state capability to support ESF 18 activities.

- Facilitate establishment and maintenance of regional liaisons to local and tribal emergency management programs, and foster regular communications between those groups.
- Provide a representative to the State ECC, when requested, to support ESF 18 activities.
- Facilitate transition to recovery.

### **3.1.1 Oregon Military Department**

In addition to its general responsibilities as the primary agency for ESF 18, OMD is responsible for the following activities supporting military support during a disaster:

- Activate and operate the Oregon National Guard Joint Operations Center.
- Provide support to civil authorities consistent with designated mission and capabilities.
- Direct use of state military resources.

## **3.2 Supporting Agencies**

Supporting agencies contribute to the overall accomplishment of the mission of the ESF. Not every support agency will have input to, or responsibility for, the accomplishment of every mission assigned to the ESF.

### **3.2.1 Oregon Office of Emergency Management**

- Activate and operate the State ECC.
- Coordinate military support with the Oregon National Guard Joint Operations Center.

## **4 Concept of Operations**

### **4.1 Activation**

As the State Coordinating Officer (SCO) and the State ECC determine that all available state resources are exhausted and/or a mission exceeds the Emergency Support Functions' capabilities, or that the Oregon National Guard is the best resource to fulfill a request, the ECC will assign the request to ESF 18 in the form of a mission assignment.

The mission assignment will then be forwarded to the Oregon National Guard Joint Operations Center for immediate staffing and determination of the ability to support the request. If the Oregon National Guard can support the requested mission, the Adjutant General or his designated representative will determine the number of personnel and type of equipment required.

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The mission will be tasked to the appropriate commander who will immediately contact the supported agency's local point of contact for mission coordination. Simultaneously, ESF 18, via the State ECC, will be notified of mission acceptance and will be kept updated on mission status.

**4.3 ECC Operations**

When ESF 18 is staffed in the ECC, the ESF representative will be responsible for the following:

- Serve as a liaison with the Oregon National Guard Joint Operations Center.
- Provide a primary entry point for situational information related to military support.
- Share situation status updates related to military support with ESF 5, Information and Planning, to inform development of the Situation Report.
- Participate in, and provide ESF-specific reports for, ECC briefings including Disaster Cabinet and Economic Recovery briefings.
- Coordinate with the Joint Operations Center regarding development and communication of ESF 18 mission assignments to tasked agencies.
- Monitor ongoing ESF 18 mission assignments.
- Share ESF 18 information with ESF 14, Public Information, to ensure consistent public messaging.
- Coordinate ESF 18 staffing to ensure the function can be staffed across operational periods.

**4.4 Transition to Recovery**

Intermediate- and long-term recovery activities are guided by the State of Oregon Recovery Plan. In the event of a large-scale or catastrophic incident, the Governor may appoint a State Disaster Recovery Coordinator (SDRC) to facilitate state recovery activities and the longer-term aspects of military support will be handled by the Oregon National Guard Joint Operations Center in coordination with the SDRC.

**5 ESF Development and Maintenance**

OMD will be responsible for coordinating regular review and maintenance of this ESF Annex. Each primary and supporting agency will be responsible for developing plans and procedures that address assigned tasks.



## 6 Appendices

- Appendix A – ESF 18 Plans and Resources
- Appendix B – ESF 18 Work Plan
- Appendix C – Military Support Overview

**Appendix A ESF 18 Work Plan**

Last Updated: 10/31/2014

Action	Responsible Department	Point of Contact	Priority	Timeline	Status
Conduct a planning workshop with tasked state agencies to validate the ESF 18 Annex	OMD in coordination with assigned supporting agencies	TBD	High	2015	To be completed

**Appendix B      ESF 18 Resources**

**State**

- [TEXT]

**Federal**

- [TEXT]

Appendix C Military Support Overview

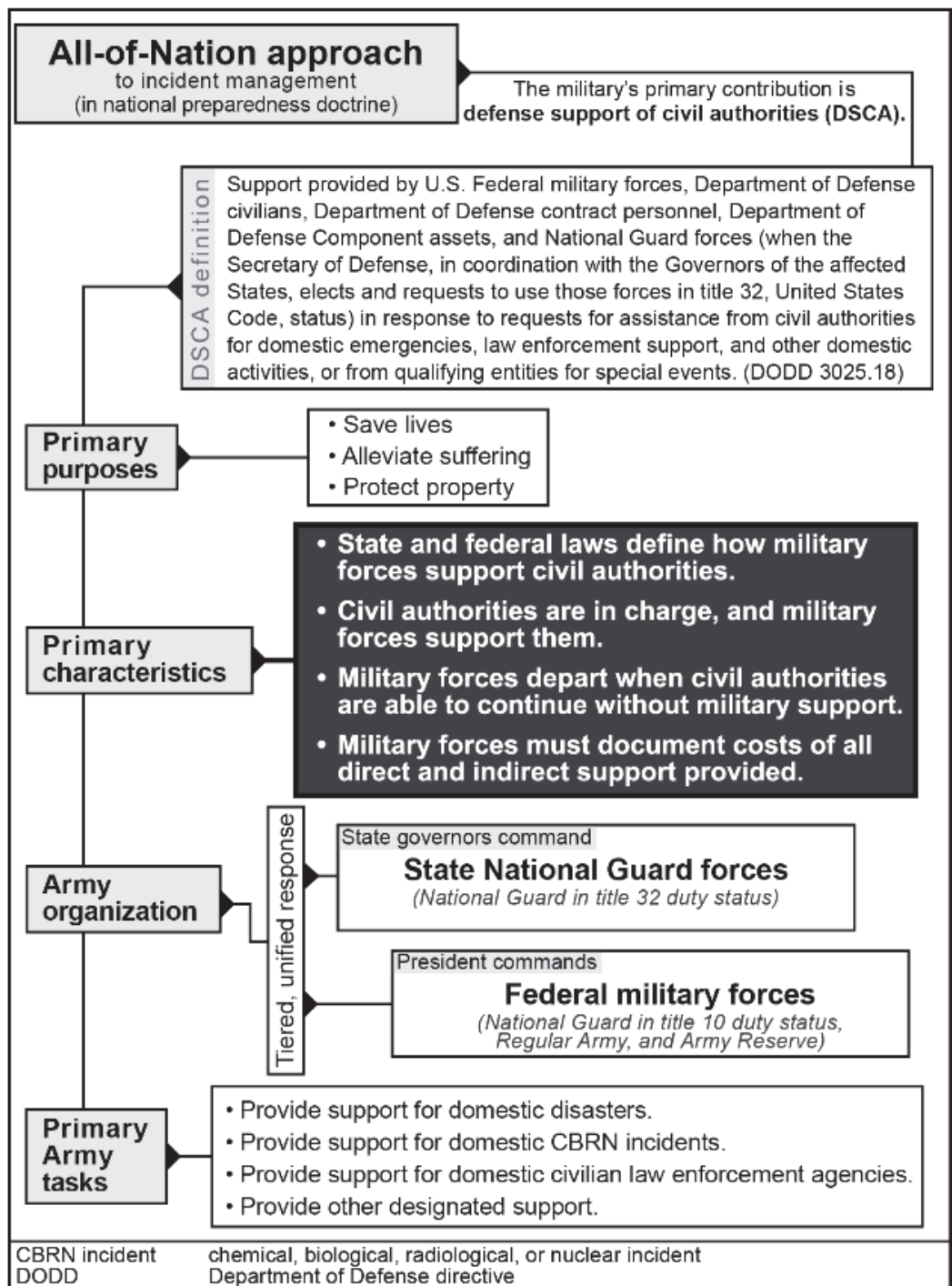


Figure 1. Overview of defense support of civil authorities