



OREGON OFFICE OF EMERGENCY MANAGEMENT



State 9-1-1 Program Updates

Oregon APCO/NENA Statewide Quarterly Meeting

December 5, 2018

Agenda

General Program Updates

- **Opening Remarks**
- **Position Recruitments**

Subaccount Funding Status

- **Tax Collection Revenue & Expenditures**
- **2019 Expenditure Projections**

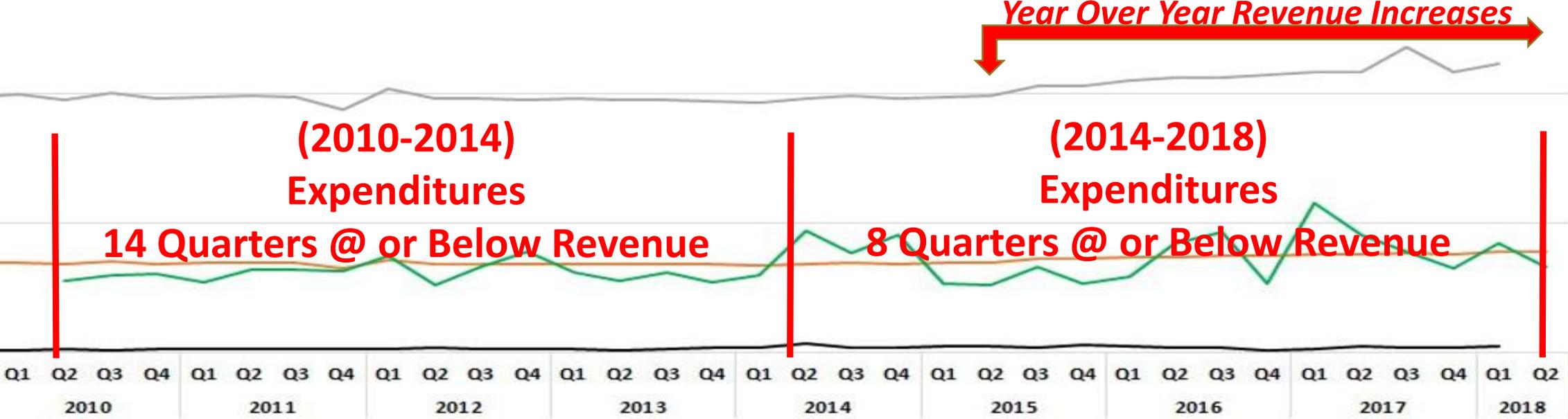
Status - Standards Implementation

- **Administrative Rule Adoption**
- **Administrative Rule Hearing Testimony Themes**
- **CPE Workstation Funding Policy**

GIS Program Area Update

Recap - 9-1-1 Subaccount Expenditures:

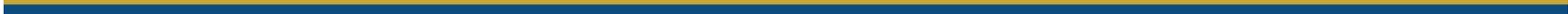
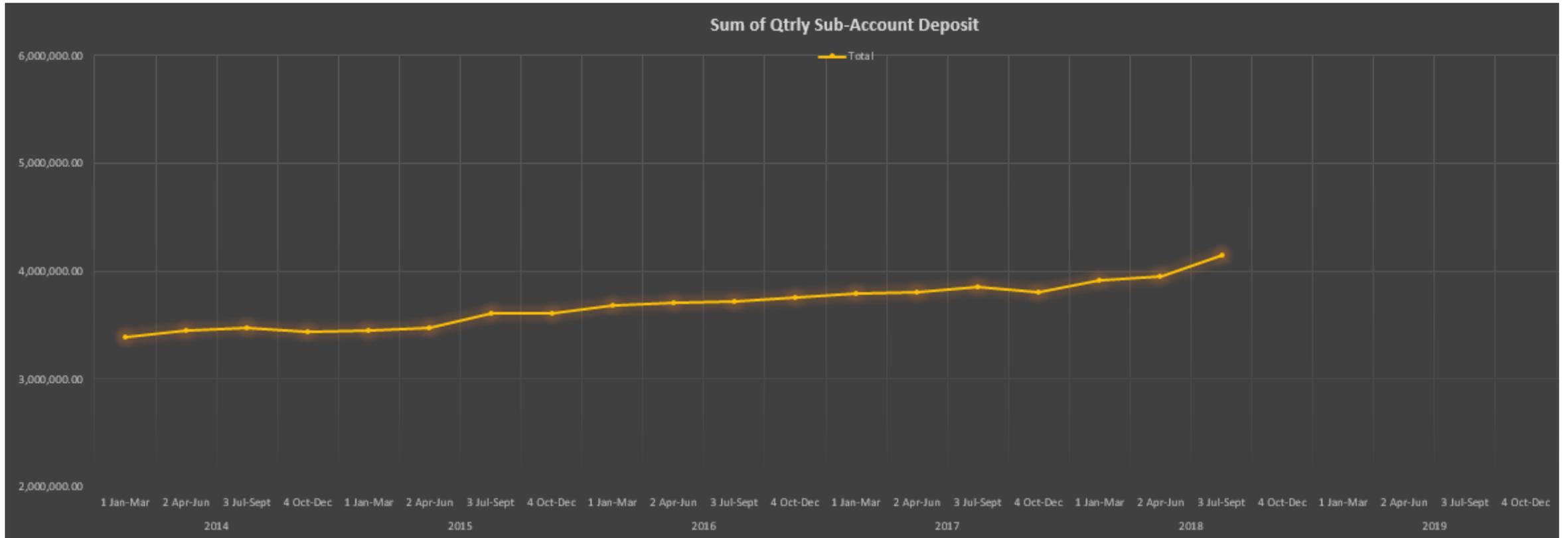
- Concerns surrounding the ability of the 9-1-1 subaccount to sustain recurring Legacy E9-1-1 and CPE lifecycle replacement cost demands
- Trend demonstrates difficulty recovering from periods of overinvestment during previous quarters



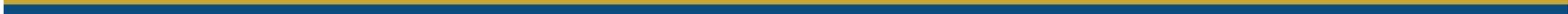
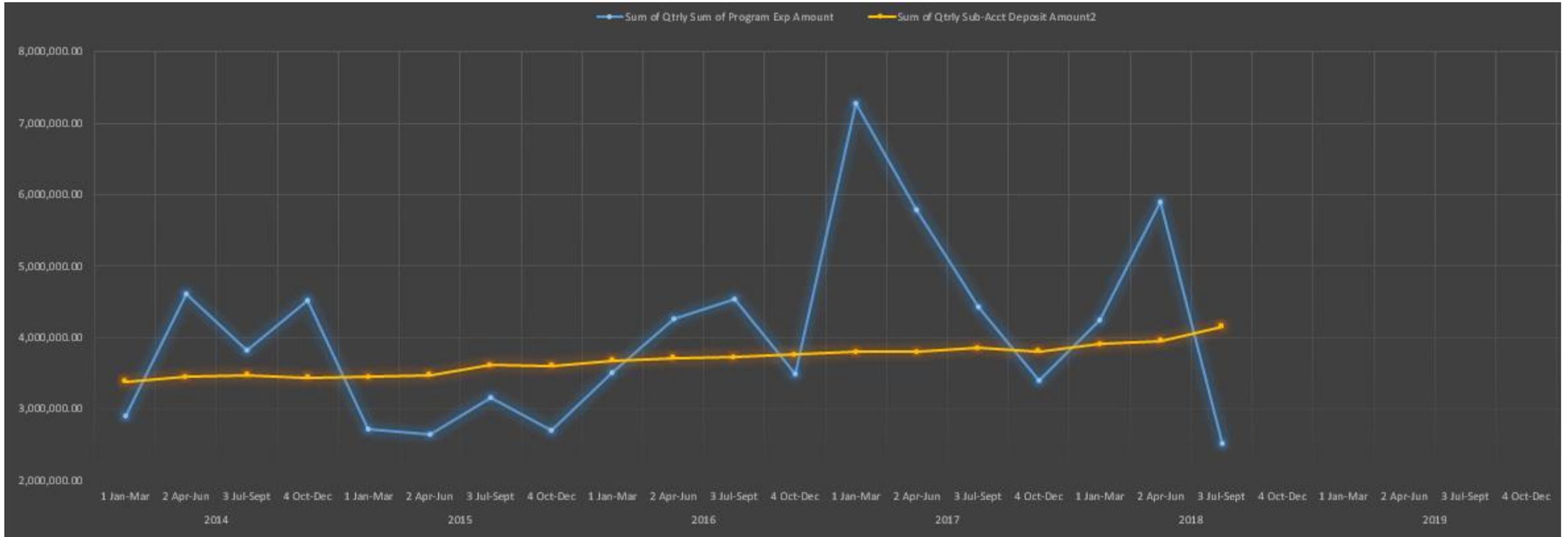
9-1-1 Subaccount – Increased Demand (2010-2018)

1. Growth in the number of CPE workstations statewide
 2. Funding for secondary MIS systems
 3. Increased costs for mapping hardware, software and licensing
 4. Annual ALI record count true-ups
 5. One-time and recurring Text-to-9-1-1 costs
 6. Higher engineering, implementation and project management costs associated with CPE lifecycle replacements
 7. Increase in disbursement levels for GIS/MSAG
 8. Reimbursements for increased CPE maintenance services levels at select PSAPs
 9. Repurchase vs. renewal of CPE licenses due to changing manufacturer brands
 10. New CPE pocket dial feature hardware, software and annual maintenance
 11. Advanced phone system licensing associated with ACD environments
 12. Call center phone queueing activity display hardware, software and licensing
 13. TARIFF rate increases in call delivery circuit and infrastructure services
 14. General inflation of all subaccount products/services
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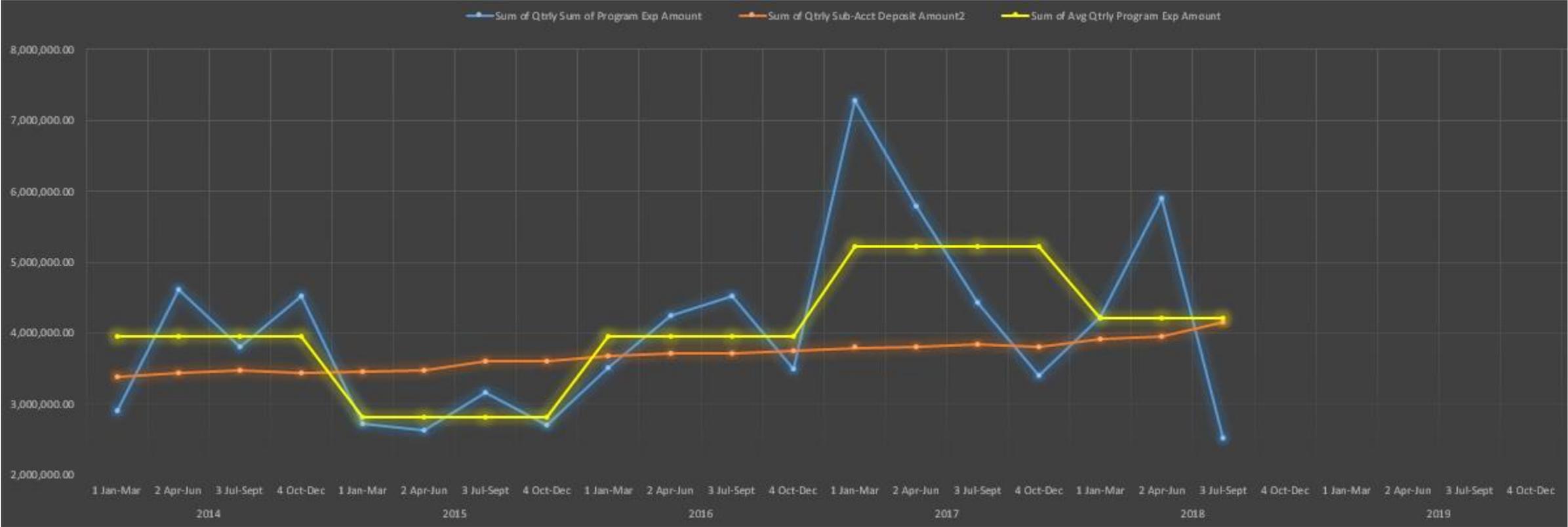
9-1-1 Subaccount Quarterly Deposits (2014-2018)



9-1-1 Subaccount Quarterly Deposits & Expenditures (2014-2018)



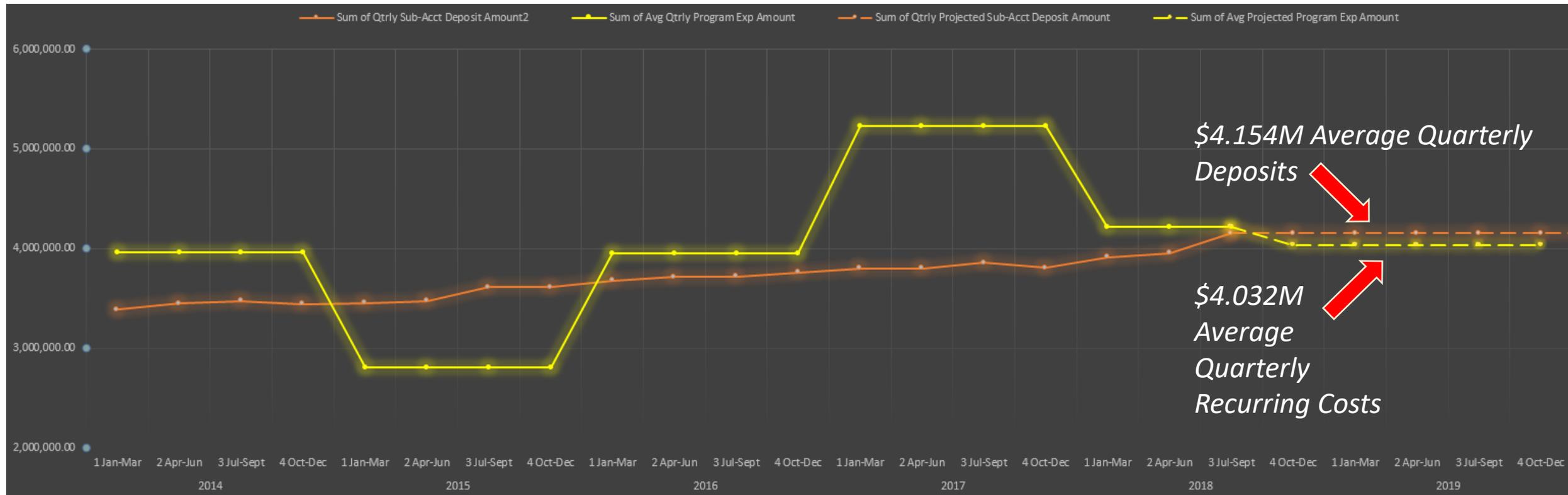
9-1-1 Subaccount Average Annual Expenditures (2014-2018)



Subaccount Budget Projection – (2019)

	Service Type	Percent of Total Account	Cost	
	9-1-1 Subaccount - Annual Revenue			\$16,613,992
1	ALI, SR & IP Network <i>(CTL & FTR)</i>	58.29%	\$9,684,000	
2	Prior Investments (Outstanding CPE Invoices)	6.02%	\$1,000,000	
3	Statewide MIS <i>(ECaTS) Maint. Only</i>	.69%	\$114,660	
4	GIS/MSAG	9.32%	\$1,547,859	
5	Phone/EM/ES Circuit Services	15.02%	\$2,494,691	
6	UPS Maintenance	1.20%	\$199,992	
7	Text-to-9-1-1	.57%	\$95,069	
8	CPE – Maintenance	5.99%	\$994,689	
9	CPE – Replacement (1x\$)	2.90%	<i>Any Remaining Funds</i>	
	TOTAL Remaining Funds			\$483,032

2019 Subaccount Revenue & Recurring Cost Projection (Excluding CPE Lifecycle Replacements)



PSAP CPE Lifecycle Replacement Schedule

- Please review your individual PSAP CPE contracts to verify accuracy of dates
- Report any prior installation date discrepancies to the State 9-1-1 Program for review/update

County	Name of PSAP	Last Installation Date	Lifecycle Replacement Year 5	Lifecycle Replacement Year 6
Curry	Brookings Police Department	4/20/2016	4/22/2021	4/22/2022
Curry	Curry County Sheriff's Office	7/13/2016	7/14/2021	7/14/2022
DPSST	DPSST		7/11/2017	7/11/2018
Grant	John Day Police Department	11/18/2015	11/18/2020	11/18/2021
Harney	Burns Police Department	6/22/2016	8/22/2021	8/22/2022
Jefferson	Warm Springs Police Department	7/1/2014	7/29/2019	7/29/2020
Lake	Lakeview Police Department	3/15/2018	3/14/2023	3/14/2024
Lane	South Lane County 9-1-1 (SoLCOMM)	4/12/2017	4/11/2022	4/11/2023
Lincoln	Toledo Police Department	11/1/2014	11/11/2019	11/11/2020
Umatilla	Milton-Freewater Police Department	9/1/2014	9/9/2019	9/9/2020
Wallowa	Wallowa County Sheriff's Office	6/15/2016	6/16/2021	6/16/2022
Baker	Baker Co Consolidated 9-1-1 Dispatch	11/14/2018	11/14/2023	11/14/2024
Clatsop	Astoria Police Department	5/1/2014	5/6/2019	5/6/2020
Clatsop	South Clatsop County Communications	1/1/2015	1/27/2020	1/27/2021
Coos	Coos Bay Police Department	5/18/2016	5/23/2021	5/23/2022
Crook	Prineville Police Department	7/19/2017	7/19/2022	7/19/2023
Lane	Florence Police Department	2/1/2017	1/31/2022	1/31/2023
Lincoln	Lincoln City Police Department	12/1/2014	12/2/2019	12/2/2020
Malheur	Malheur County Sheriff's Office	3/28/2018	3/27/2023	3/27/2024
Tillamook	Tillamook Co. Emergency Comm District	12/16/2015	2/21/2021	2/21/2022
Union	Union County Communications	5/4/2016	5/5/2021	5/5/2022
Yamhill	Newberg Police Dept/9-1-1 Center	2/1/2017	2/2/2022	2/2/2023
Coos	Coos County Sheriff's Office	4/27/2016	4/28/2021	4/28/2022
Gilliam, Sherman, Wheeler, Jefferson	Frontier Communications	3/1/2013	3/1/2018	3/1/2019
Hood River	Hood River County Dispatch Center	10/5/2016	10/25/2021	10/25/2022
Klamath	Klamath County 9-1-1 Comm.	7/19/2017	7/18/2022	7/18/2023
Wasco	Wasco County Communications	6/22/2016	8/24/2021	8/24/2022
Benton	Corvallis Regional Comm. Center	6/1/2014	6/25/2019	6/25/2020
Columbia	Columbia 9-1-1 Comm. District	11/1/2014	11/11/2019	11/11/2020
Josephine	Josephine County 9-1-1 Agency	11/1/2014	11/4/2019	11/4/2020
Linn	Linn County Sheriff's Office	5/1/2013	5/1/2018	5/1/2019
Morrow	Morrow County Sheriff's Office	2/10/2016	3/10/2021	3/10/2022
Yamhill	Yamhill Communications (YCOM)	11/16/2016	11/17/2021	11/17/2022
Clackamas	Lake Oswego Communications	8/16/2017	8/16/2022	8/16/2023
Douglas	Douglas County 9-1-1	7/1/2014	7/15/2019	7/15/2020
Umatilla	Umatilla County Sheriff's Office	5/1/2014	5/24/2019	5/24/2020
Marion	METCOM	4/20/2016	4/30/2021	4/30/2022
Deschutes	Deschutes County 9-1-1	11/9/2016	11/9/2021	11/9/2022
Jackson	Emergency Communications of Sothern Oregon	11/1/2013	11/6/2018	11/6/2019
Clackamas	Clackamas County Communications	3/6/2017	3/14/2022	3/14/2023
Lane	Central Lane Communications	11/1/2017	11/1/2022	11/1/2023
Marion, Polk, Lincoln	Willamette Valley Comm. Center	7/1/2012	7/1/2017	7/1/2018
Washington	Washington County Consolidated Communication	10/3/2017	10/9/2022	10/9/2023
Multnomah	Bureau of Emergency Communications	11/7/2017	11/6/2022	11/6/2023

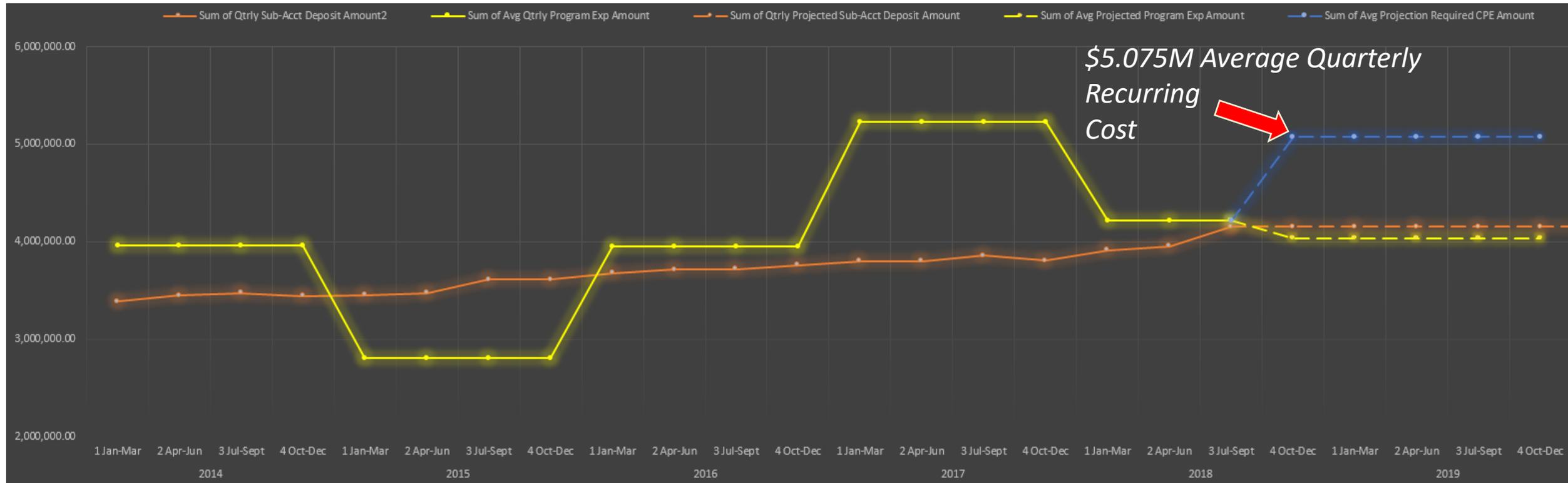
Planned CPE Lifecycle Replacement Cost Estimates (2019)

WVCC (<i>no loss of workstations</i>) -	\$1,068,426	
Baker (<i>no loss of workstations</i>) -	\$300,000	
DPSST (<i>no loss of workstations</i>) -	\$100,000	
Corvallis (<i>reduction of 1 workstation</i>) -	\$500,000	
Linn (<i>no loss of workstations</i>) -	\$500,000	
Frontier (<i>no loss of workstations</i>) -	\$500,000	
Astoria (<i>eligible 1 additional workstation</i>) -	\$500,000	
<hr/>		
ECSSO (<i>reduction of 4 workstations</i>) -	\$700,000	Q4 2019
	<hr/>	
	\$ 4,168,426	

2019 Subaccount Budget Projection + CPE

	Service Type	Percent of Total Account	Cost	
	<i>9-1-1 Subaccount - Annual Revenue</i>			\$16,613,992
1	ALI, SR & IP Network <i>(CTL & FTR)</i>	58.29%	\$9,684,000	
2	Prior Investments (Outstanding CPE Invoices)	6.02%	\$1,000,000	
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6	UPS Maintenance	1.20%	\$199,992	
7	Text-to-9-1-1	.57%	\$95,069	
8	CPE – Maintenance	5.99%	\$994,689	
9	CPE – Replacement (1x\$)		\$4,168,426	
	<i>TOTAL Remaining Funds</i>			-\$3,685,394

2019 Subaccount Revenue & Recurring Cost Projection (Including CPE Lifecycle Replacements)



Next Steps:

- State 9-1-1 Program provide CPE Workstation Allocation Methodology cost/benefit – data included within this presentation
 - State 9-1-1 Program consulting Advisory Committee - seeking further opportunities beyond recently adopted CPE standards to reduce demand on the subaccount
 - Local Oregon APCO/NENA Chapter – Continue Financial Analysis
 - ORS 403.240 (4) – The Office shall provide Emergency Communications Account funding to 9-1-1 Jurisdictions - **Subject to the availability of funds.**
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Questions?



Administrative Rule – CPE Standards Update



Administrative Rule Update

- Statewide PSAP community recognized need for CPE standards including a methodology for funding workstations since 2009
 - Multiple workgroup attempts unsuccessful
 - State 9-1-1 Program raised subaccount funding limitations – May 2018
 - New rules adopted November 2, 2018
-

Rule Making Hearing Public Testimony Themes

- Erlang Not Applicable to 9-1-1 Centers
 - Rushed Decision – Not Enough Time
 - Workstation Methodology – Large 9-1-1 Center Inequity - Receiving Greatest Reductions
 - Unknown Cost Impact or Benefit
-

Oregon Erlang Clarified – Additional Factors

In an effort to provide clarification on the use of Erlang for Oregon, the State 9-1-1 Program has not only applied the base Erlang formula and associated formula factors, we have included several additional factors to ensure we maximize the number of workstations allocated to PSAPs statewide.

Additional factors above base Erlang C Formula include:

- Includes the average of the ten highest busy hours each month, over the previous 18-month period
 - Call duration is based upon each individual PSAP actual duration/performance (not averaged statewide)
 - Call volume results will be doubled to account for abandoned calls – Call volume results include 100% of all calls
 - Sixty seconds added to the average monthly call processing time to account for call transfers, referrals and wrap-up time
 - In addition, one supervisor workstation added for every eight eligible workstations
-

Erlang Not Applicable to 9-1-1 Centers?

Erlang referenced and used nationally in 9-1-1 industry:

- APCO Project Retains Effective Practices Guide – “Erlang formulas are considered the standard for any process that requires an application of queuing theory, such as the nonlinear arrival times of incoming calls in a call center. The Erlang formulas use a statistical solution that addresses the randomness of call arrival times.”
 - NENA PSAP Staff Guidelines Worksheet for Primary PSAPs is based on call volume and the use of Erlang
 - 9-1-1 industry consultants, other neighboring states and large PSAP jurisdictions continue to use Erlang for the basis of determining staffing, trunking and the allocation of phone system workstations within a 9-1-1 center
 - Oregon PSAPs use of Erlang to justify prior requests for additional workstations
-

Rushed Decision – Rulemaking Period Not Enough Time

- Inability of the subaccount to sustain current recurring funding demand raised concerns and demonstrated the critical need to take action quickly
 - Oregon Erlang formula/factors placed within OEM Policy, not OAR.
 - No reduction in workstations will be experienced as a result of the rules taking effect until 7/1/2019. Corvallis will be the first with the reduction of 1 eligible workstation.
 - Commitment to the Advisory Committee to continue evaluating further objective and fair factors and/or formula refinements to Oregon Earlang.
 - State 9-1-1 Program will seek data driven input to ensure an objective allocation of subaccount funding statewide
-

Workstation Allocation Methodology: Large 9-1-1 Center Inequity

- Oregon Erlang formula and factors applied consistently statewide.
 - *Call duration is the only formula factor (specific to each PSAP) included within Oregon Erlang*
 - OAR 104-080-165 requires each PSAP to maintain a minimum of 2 workstations regardless of call volume.
 - State 9-1-1 Program commitment to continued partnership with the State Advisory Committee looking for further objective and fair factors and/or formula refinements to Oregon Erlang
 - The State 9-1-1 Program is evaluating phone system architecture, phone circuits, call types and phone system call capacity & processing requirements
 - This will include analysis of local government general information and 2-1-1 call processing requirements vs. emergency communications call volume for each phone system funded by the 9-1-1 subaccount
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Unknown Cost Impact or Benefit

- To what level will the new rules reduce demand on the subaccount?
 - What CPE costs will be eligible for subaccount funding under the new administrative rules?
 - What CPE costs will not be eligible for subaccount funding under the new administrative rules?
 - Will the PSAP have responsibility for any backroom equipment costs?
-

Eligible Costs Under Oregon Erlang Allocation

- Emergency Call Processing Servers, server licensing and backroom equipment *(excludes product licensing tied to any ineligible workstations)*
 - Initial one time costs for eligible workstation hardware, software, implementation, project management and field engineering
 - Vendor software support and onsite maintenance for eligible workstations
-

PSAP Cost Responsibility Under Oregon Erlang Allocation

- Any product licensing tied to ineligible workstations
- Initial one time costs associated with any additional workstation hardware, software, implementation, project management and field engineering above the number of workstations provided under Oregon Erlang
- Vendor software support & onsite maintenance associated with any additional workstations above Oregon Erlang allocation

Note: Any product/service costs not quoted per workstation will be apportioned equally against total number of eligible and ineligible workstations

CPE Workstation Allocation Cost Impact Analysis:

26 of 43 PSAPs Experience Eligibility Adjustments

PSAP	CURRENT # WS's	Oregon ERLANG	# SUPERVISOR WORKSTATIONS	Workstation Delta	Eligibility Cost Impact
01_Astoria	3	4	0	1	\$39,203.51
03_Brookings PD	2	3	0	1	\$39,203.51
04_BOEC (1)	50	17	2	31	-\$950,415.98
05_Central Lane	17	10	1	6	-\$235,221.06
06_Clackamas County	14	10	1	3	-\$117,610.53
07_Columbia County	5	4	0	1	-\$39,203.51
10_Corvallis	5	4	0	1	-\$39,203.51
11_Curry County	2	3	0	1	\$39,203.51
12_Deschutes	13	8	1	4	-\$156,814.04
14_ECSCO	13	9	1	3	-\$117,610.53
16_Harney County	2	3	0	1	\$39,203.51
17_Hood River	4	3	0	1	-\$39,203.51
18_John Day	2	3	0	1	\$39,203.51
19_Josephine County	5	6	0	1	\$39,203.51
20_Klamath 9-1-1	4	5	0	1	\$39,203.51
21_Lake ETSB	2	3	0	1	\$39,203.51
22_Lake Oswego	6	5	0	1	-\$39,203.51
26_METCOM	9	6	0	3	-\$117,610.53
28_Morrow County	5	3	0	2	-\$78,407.02
32_South Lane	2	3	0	1	\$39,203.51
33_Tillamook	3	4	0	1	\$39,203.51
35_Umatilla	6	5	0	1	-\$39,203.51
37_Wallowa County	2	3	0	1	\$39,203.51
38_Warm Springs	2	3	0	1	\$39,203.51
39_Wasco County	4	3	0	1	-\$39,203.51
40_Washington County	22	12	1	9	-\$352,831.59
42_Willamette Valley (2)	18	12	1	5	\$0.00
Total:				-62	-\$1,891,300.22
<i>(1) Workstation Cost based upon actual cost resulting from 2017 lifecycle replacement (@ \$30,658.58 per workstation)</i>					
<i>(2) Receiving replacement early 2019. Budgetary lifecycle estimate 2023-2024 (\$196,017)</i>					

CPE Workstation Allocation Cost Impact Analysis Summary

- Oregon Erlang Cumulative Lifecycle Cost Impact - \$1,852,096
 - Based on 2017/2018 averaged CPE Product/Service Pricing – Similar size PSAPs
- Will require a full 6 year CPE lifecycle to realize full impact/benefit
- 75% of total workstation reductions not experienced until 2022-2023
- Average quarterly subaccount demand reduction - \$77,170
 - 6 years – 24 quarters

PSAP Budgetary Considerations

- Per-position cost of \$39,203 per position is only an estimate based upon the most recent available pricing
 - Averaging used to provide median cost for each workstation product and/or service
 - Questions remain regarding an individual PSAPs desire to retain and fund any ineligible workstations or if any eligible workstations will be requested
 - Obtaining quotes closest to your lifecycle replacement date will provide the most accurate representation of costs
-

Questions?



CPE Workstation Allocation Policy Overview



CPE Workstation Allocation Policy

- Copy of the policy provided today
 - Copy made available on OEM website
 - Two webinars will be scheduled to review the policy
 - Wednesday, December 12, 2018 – 10:00 a.m.
 - Wednesday, January 9, 2018 – 10:00 a.m.
-

Payment Authorization Form

- Form Overview
- Located within CPE Workstation Allocation Policy
- OAR 104-080-0200: *A request for reimbursement must be for costs incurred for products and services provided to the 9-1-1 jurisdiction in the previous calendar quarter*
- *Phone service associated with 9-1-1 call delivery specific to a PSAP, ALI, Selective Routing, MPLS network services do not require the use of this form*
- *Form also made available on the OEM website*

State of Oregon, Office of Emergency Management (State 9-1-1 Program)				
Payment Authorization Form			Email form to: 911billing@state.or.us	
OEM-104-080-0200F			Mail form to: Office of Emergency Management, State 9-1-1 Program P.O. Box 14370 Salem, Oregon 97309-5062	
Requesting 9-1-1 Jurisdiction:				
Address:				
City, State, Zip:				
PSAP Manager:				
E-mail Address:				
Phone Number:				
Fax Number:				
Type of Reimbursement Claim:				
<input type="checkbox"/> CPE Equipment		<input type="checkbox"/> 9-1-1 Education		
<input type="checkbox"/> Maintenance		<input type="checkbox"/> OTHER		
<input type="checkbox"/> Text-to-9-1-1				
Requesting Direct Vendor Payment: <input type="checkbox"/> Yes <input type="checkbox"/> No				
Direct Pay Contact Information:				
Vendor/Payee:				
Address:				
City, State, Zip:		Phone:	E-Mail:	
Description of equipment and services being submitted for reimbursement consideration:				
For each item listed below, the 9-1-1 Jurisdiction shall attach proof of payment or, detailed invoices, descriptions and quantities of products and/or services which support the requested reimbursement.				
Description	Quantity	Time Period of Claim	Total Cost Per Item	Amount Approved (9-1-1 Use only)
Attach additional copies of this form if needed			REIMBURSEMENT CLAIM TOTAL:	
AUTHORIZED TO SIGN FOR PUBLIC AGENCY	Name:		Title:	
	Signature:		Date:	
<small>I certify that my 9-1-1 Jurisdiction has complied with all applicable federal, state and local laws, including, but not limited to, the Oregon Public Contracting Code.</small>				
State 9-1-1 Program Use Only				
RECOMMENDED FOR APPROVAL BY	Amount	APPROVED BY		Date
<small>Approval solely pursuant to ORS 403.235 through 403.245 and for no other purpose</small>				
DENIED BY:				Date
REASON:				

Contact Pat Lustig for any additional questions or support as it pertains to the policy

Questions?

GIS Update

- Currently becoming familiar with processes and policy for the responsibilities of the 9-1-1 GIS Coordinator
 - Improving position tools and procedures utilized to assist in processing GIS/MSAG requests and information for the PSAPS and counties statewide
 - Identifying and working towards data analysis tools and methods, and the ability to ensure data compliance and improvement
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Questions?



Additional Information:

- Continue providing feedback and support through your regional State 9-1-1 Advisory Committee members
 - OEM, State 9-1-1 Program Contact:
Frank Kuchta, State 9-1-1 Program Manager
frank.kuchta@state.or.us
503-378-4620
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