

STATE OF OREGON

STATE HOMELAND SECURITY STRATEGY

PURPOSE

This document will serve as the strategy for the State of Oregon. The purpose of this strategy is to provide a common and shared approach to evolving strategies that address terrorism and all hazards preparedness founded on capabilities based planning.

Oregon will apply the resources available from the Department of Homeland Security (DHS) through the Office of Domestic Preparedness to address unique planning, organization, equipment, training and exercise activities to assist in a regional approach to building capabilities to prevent, protect, respond to and recover from terrorist attacks, major disasters, and other emergencies and to support the national priorities outlined in the National Preparedness Goal.

VISION

To enhance collaboration among state, local, and tribal entities through communication and coordination with one another, and to include private sector, non-governmental entities, and the general public to effectively prevent, protect, respond to, and recover from terrorist attacks, major disasters, and other emergencies.

FOCUS

1. Capabilities based planning
2. Common shared approach to all-hazards preparedness
3. Address the four mission areas of prevention, protection, response, and recovery within the context of collaboration and the Seven National priorities as outlined in the National Preparedness Goal.

- a. Implement NIMS/NRP
- b. Expand Regional Collaboration
- c. National Infrastructure Protection Plan
- d. Strengthen Information Sharing and Collaboration
- e. Strengthen Interoperable Communications
- f. Strengthen CBRNE Detection, Response, and Decontamination
- g. Strengthen Medical Surge and Mass Prophylaxis

COORDINATION

To facilitate the coordination efforts the State of Oregon has created the following groups:

Oregon Homeland Security Council (OHSC): The Oregon HSC was created by House Bill 2101 in 2005 and placed within Oregon Emergency Management. This council meets annually for briefings on security matters and advises state agencies and organizations with responsibility for such matters on the future direction of planning, preparedness, response, and recovery activities. The membership of the council consists of legislature, senate and house representatives, the Governor, Adjutant General, Superintendent of State Police, and the Director of Oregon Emergency Management.

Oregon Homeland Security Senior Advisory Committee (OHSSAC): The Oregon HSSAC meets quarterly and is a committee of senior officials overseeing assistance programs from ODP, CDC, HRSA, and other federal agencies providing homeland security assistance. The purpose of this senior advisory committee is to enhance the integration of disciplines involved in homeland security, including public health and medical initiatives.

EFFORT

This strategy was developed based upon the results of the Oregon Needs Assessment completed by designated state jurisdictions in September 2003. During the summer of 2004, each jurisdiction in the State was required to revisit their Needs Assessment input. The result provided insight of the risks and vulnerabilities facing Oregon jurisdictions, the current capabilities, and an accurate assessment of the needs and requirements of Oregon's first responders.

In July 2005 Oregon received Guidance from the US Department of Homeland Security on further aligning the State's strategies with the National Preparedness Goal.

Members of the OHSSAC, HSSC, DPWG, OERS, and SIEC as well as local emergency management agencies were contacted to collaborate on the strategy alignment.

DESCRIPTION OF JURISDICTIONS

Oregon is comprised of 9 tribes, 36 counties and 1 Urban Area. Many of the jurisdictions within Oregon are too small or do not have the resources necessary to respond to various emergencies, especially a WMD terrorism incident. They rely on larger jurisdictions to provide resources through mutual aid and inter-agency agreements. A key aspect of the Oregon strategy is assessing the current coverage of those agreements. This strategy will encourage municipalities that currently have capabilities or are developing those capabilities, to expand their current area of mutual-aid/interagency agreement coverage.

Jurisdictions are identified by county borders and the core urban area. Approving authority is maintained at the State Administrative Agency (SAA) level with coordination and program implementation facilitated by Oregon Emergency Management.

DESCRIPTIONS OF REGIONS

Mutual aid is widely implemented throughout Oregon. For homeland security coordination, five regions have been established. This regional approach will build capabilities within the context of collaboration and reflect the seven national priorities as outlined in the National Preparedness Goal.

The five regions are as follows:

REGION 1 - Central Willamette Valley

Benton, Lincoln, Linn, Marion, Polk, and Yamhill

REGION 2 - Northwestern Oregon and Urban Area

Columbia, Clackamas, Clatsop, Multnomah, Tillamook, and Washington

REGION 3 - Southwestern Oregon

Douglas, Coos, Curry, Jackson, Josephine, and Lane

REGION 4 - Central Oregon

Lake, Crook, Deschutes, Gilliam, Hood River, Jefferson, Klamath, Sherman, Wasco, and Wheeler

REGION 5 - Eastern Oregon

Baker, Grant, Harney, Malheur, Morrow, Umatilla, Union, and Wallowa

GOAL 1 – Enhance communications interoperability among public safety agencies

Objectives

- 1 Initiate and maintain interoperable strategic and tactical communication plans
- 2 Develop and upgrade the interoperable communications infrastructure to meet national and statewide standards
- 3 Ensure interoperable communications capabilities are exercised and evaluated in state, local, and regional CBRNE/WMD exercises
- 4 Initiate coordination with contiguous states to address interoperability
- 5 Implement communications strategy to support interoperability and spectrum planning issues

GOAL 2 – Increase the ability to investigate, disrupt, deter, and dismantle international and domestic terrorist efforts in Oregon

Objectives

- 1 Coordinate, fund, and encourage the acquisition of law enforcement investigative tools, equipment, and resources
- 2 Support the development of a unified information sharing system/fusion center
- 3 Coordinate training and exercise needs of law enforcement organizations to use investigation tools, equipment and resources
- 4 Include preventative measure components in all state, local, and regional CBRNE/WMD exercises
- 5 Expand existing technology to alert, warn, and facilitate information sharing to the local jurisdictions
- 6 Achieve the implementation of the Interim National Infrastructure Protection Plan in order to enhance coordinated development of critical infrastructure
- 7 Increase Port of Entry/Border capabilities to detect CBRNE/WMD agents as supported by funding resources and performance periods

GOAL 3 – Enhance Oregon’s capability to recover from CBRNE/WMD and all hazards events

Objectives

- 1 Achieve regional collaboration through mutual aid agreements and assistance compacts in order to meet the target levels of capability in the most effective and expedient manner
- 2 Support regional resource management
- 3 Strengthen medical surge and mass prophylaxis
- 4 Purchase and deploy appropriate incident management resources and equipment to assist in recovery efforts for CBRNE/WMD and all hazards events
- 5 Purchase and deploy appropriate chemical, biological, radiological, nuclear, and explosive (CBRNE) detection, response, and decontamination capabilities
- 6 Include response components in all CBRNE/WMD exercises

- 7 Maintain updated comprehensive state, regional, and local plans to support CBRNE/WMD recovery
- 8 Implement strategy for critical infrastructure recovery from CBRNE/WMD and all hazards events
- 9 Enhance critical facilities to ensure security and continuity concerns are addressed

GOAL 4 – Enhance Oregon’s statewide ability to plan, prepare for, and respond to CBRNE/WMD and all hazards events

Objectives

- 1 Create a standardized approach to equipping state regional response teams to ensure interoperability of equipment across regions
- 2 Increase amount of first responder equipment
- 3 Procure command and control equipment for CBRNE/WMD response
- 4 Conduct CBRNE/WMD exercises for at least twelve counties annually for all disciplines with an emphasis on regional response as described in Oregon’s three year exercise plan
- 5 Continue the effort to identify and build on the informal relationships that exists among public safety entities to promote an effective multidisciplinary response
- 6 Support development/enhancement of regional response teams
- 7 Ensure Mutual Aid Agreements (MAA)/Intergovernmental Agreements (IGA) are in place to facilitate and effective, coordinated response by state, local, and regional agencies to a CBRNE/WMD or all hazards event
- 8 Establish statewide multidisciplinary, multi-jurisdictional regional preparedness groups to focus on interoperable, coordinated planning, preparedness, and response efforts, resource interoperability standards, and spectrum planning and technology usage
- 9 Develop or update comprehensive state and local emergency operations plans to address CBRNE/WMD vulnerabilities and response capabilities
- 10 Ensure planning that allows for coordinated multidisciplinary, multi-jurisdictional response that is consistent with the National Response Plan

GOAL 5 – Ensure Emergency Management all hazard planning and program infrastructure is maintained and enhanced statewide

Objectives

- 1 Provide EMPG participating jurisdictions resources to facilitate staff, planning, training, exercises, and other needed emergency management resources
- 2 Maintain an Emergency Operations Plan current within 5 years for all participating jurisdictions
- 3 Develop and execute an annual training program
- 4 Develop and execute an annual exercise program
- 5 Develop and promulgate and Enhanced Natural Hazard Mitigation Plan
- 6 Enhance recovery training and planning at the state and local level
- 7 Provide Oregon jurisdictions resources to enhance EOC capabilities

GOAL 6 – Enhance Oregon’s Citizen Corps (CC) and voluntary Organization based programs statewide

Objectives

- 1 Expand equipment to Citizen Corps programs that is consistent with their mission
- 2 Develop a public awareness campaign to increase citizen interest statewide in Citizen Corps Programs and foster citizen participation
- 3 Increase the number of trained organized citizen volunteers
- 4 Incorporate citizen participation into local training and exercises
- 5 Develop and implement guidelines for credentialing volunteers

GOAL 7 – Enhance cyber security capabilities

Objectives

- 1 Enhance protection of information assets through implementation of information policies, processes, and systems
- 2 Develop, implement, and exercise multi-jurisdictional incident response systems for information assets

GOAL 8 – Enhance Oregon’s state and local public health and healthcare capabilities to respond to chemical, nuclear, explosive terrorism incidents and other public health emergencies including natural disasters

Objectives

- 1 Train and educate healthcare professionals from all sectors to respond as part of the statewide medical response capability
- 2 Optimize medical surge and mass prophylaxis distribution capacity for victims of terrorism, major disasters or other emergencies
- 3 Enhance statewide health and medical laboratory capacity for early detection of a terrorism attack or other public health emergency by building a statewide laboratory response network
- 4 Develop statewide containment and isolation capacities to respond to chemical and bioterrorism attacks and other public health emergencies
- 5 Build statewide hospital chemical/bioterrorism decontamination capabilities and capacity
- 6 Fully integrate public health and emergency medical services into the statewide emergency management system through development of plans and procedures that are part of a comprehensive local and state emergency management plans. Regularly tested through an emergency exercise program

EVALUATION PLAN

The Oregon SAA Oregon Homeland Security Senior Advisory Committee will conduct biannual meetings in order to review the strategic goals, objectives, and implementation steps of the Oregon State Strategy. This committee will evaluate achievements and identify pending objectives that remain incomplete.

The group will identify those revised goals and objectives through the standardized reporting format designated by the Office for Domestic Preparedness. The report will mark those goals

and objectives which have been revised and provide supporting information regarding their measurements and assigned deadlines for completion.

Overall program success will be evaluated through training and exercising. Adjustments will be made based on recommendations from the after action reviews and subsequent reviews and recommendations by the Domestic Preparedness Working Group.