



# OREGON DEPARTMENT OF EMERGENCY MANAGEMENT

## Meeting Date, Location, and Purpose

Date: 01/16/2025

Location

Hybrid: Zoom; 3930 Fairview Industrial Dr SE, Salem, Oregon 97302, Room 147

Time: 09:00 am – 11:00 am

Zoom Link

<https://us02web.zoom.us/j/83748472410?pwd=eY7YjpRSqKsZmzfpakWryrqB4raob1.1>

Purpose: State Interagency Hazard Mitigation Team (State IHMT) Quarterly Meeting

## Agenda

- **0900 Welcome**

*Stephen Richardson, Oregon Dept. of Emergency Management, thanked Joseph Murray for his many years of service as the State IHMT secretary, introduced Bridget Good as the acting secretary for the meeting, and let the team know that the secretarial duties will transfer to Brady Brittsan:*

[brady.brittsan@oem.oregon.gov](mailto:brady.brittsan@oem.oregon.gov), 503-798-3679

- **0902 Introductions**

*Bridget Good, Oregon Dept. of Emergency Management*

*Stephen Richardson, OEM Mitigation Manager, State Hazard Mitigation Officer (SHMO)*

*Jon Wiebe, Non-Disaster Deputy State Hazard Mitigation Officer (Deputy SHMO)*

*Susan Millhauser, Natural Hazards Planner*

*Gianna Alessi, Natural Hazards Mitigation Planner*

*Marian Lahav, Natural Hazards Mitigation Planning Program Coordinator*

*Matt Crall, DLCD Planning Services Division Manager*

*Jason Gately, OEM Mitigation Planner*

*Mike Crop, OEM Mitigation Special Projects Coordinator*

*Don Pettit, Oregon DEQ, Emergency Response Planning*

*Patence Winingham, Deputy Director OEM*

*Bill Burns, DOGAMI Geologist*

*Paul Sclafani, USACE*

*Althea Rizzo, Geological Hazards Program Coordinator, OEM*

*Hannah Fattor, Risk MAP Coordinator at OEM*

*Michael De Blasi, DSL Aquatic Resource Coordinator*

*Erica Mason, OHA Regional Emergency Coordinator*

*Christie Shaw, ODF National Fire Plan Coordinator*

*Blaine Curry, BCD Field service manager*

*Nancy Taylor, ODFW Waterway and Habitat Incentives Coord.*

*Joseph Murray, Planner, state emergency management*

*Deanna Wright, Oregon NFIP Coordinator, DLCD*

*Anna Murphy, Natural Hazards Mitigation Planner*

- **0905 Act on draft minutes from the October 17, 2024 meeting**
  - *Stephen, facilitating*
- **0910 Update on Post-Disaster HMA Grants**
  - *Kail Daniel, Oregon Dept. of Emergency Management*
  - *HMGP-DR-4768 2024 Winter Storm, closed to pre application on January 13, 2025, 72 applications received, \$46,958,906.80 funding request, New 404/406 process has been developed*
- **HMGP-PF-5500 2024 Wildfires, Received 52 applications, Total Fund Request \$24,880,584.13, Total in grant: \$11,821,332.00, Sub-application due date of February 3, 2025, to OEM**
- **HMGP-DR-4854 2024 Wildfires, 2024 Wildfire Presidentially Declared Disaster, waiting on 30-day estimate, Moved four FM 5500 applicants to this grant round.**
- **0920 NFIP and Flood Mitigation Subcommittee ("Silver Jackets") Update on BiOP**
  - *Deanna Wright, Department of Land Conservation and Development*
- **Summary of BiOP: July 2024 FEMA announced short-term interim measures or Pre-implementation Compliance Measures known as PICM.**
- **DLCD's Role: Technical Assist – long-time NFIP grant at DLCD, Continued coordination with FEMA, Share information with Oregon local floodplain staff, DLCD is a cooperating agency (advisory committee) along with other local Oregon staff providing feedback on FEMA's long-term implementation (NEPA process). DLCD did not have an opportunity to play similar role while FEMA developed and implemented PICM, PICM was a significant surprise – what does it mean for cities and counties?, DLCD's PICM FAQ 10/4/24**  
**Informational guidance: <https://www.oregon.gov/lcd/NH/Pages/NFIP.aspx>**
- **DLCD's Grant Activities: Assists FEMA and states to implement the NFIP, Provide technical assistance, Community Outreach, share information, education, and perform audits, Coordinate with other state agencies, Prevent and resolve FP permit issues**
- **Provided guidance on what communities can do now: Review the FEMA Documents, Discuss PICM with other local staff and your attorneys, Collect data at local level to inform local decision making, Schedule informational work-sessions or consent calendar cover memorandum, Keep FEMA informed of your progress at their FEMA PICM inbox**
- **PICM Implementation Concerns relayed by Oregon Staff:**
  - *There are trending or unanswered questions we keep getting at our level:*
  - *Two paths (short term and long term) are confusing.*
  - *We keep getting the needed housing inquiries at the state.*
  - *Staff are scrambling to choose a PICM path. Most medium to larger communities have a work plan and staff were already dedicated to those work items to update their code legislatively.*
  - *Many staff are asking about whether there will be a delay to dec. 1 deadline. We don't know.*
  - *C&O means a code is clearly written so there is **No discretion or no judgement** in the application of code. There is little case law on C&O and hazards regulation to go off of at this point. Questions remain. Legal questions should be directed to the jurisdiction's attorney.*
  - *M49 technically does not apply to land use regulations when "to the extent the land use regulation are required to comply with federal law" ORS 195.305.*
  - *For property right taking relates to adopting higher regulations than those on the books that could prohibit development. Even if found not to be a taking still costly to defend a claim in court.*
  - *What if I do nothing. So far FEMA has not used word suspension or probation, but noncompliant = offering technical assistance to get them there via audit.*
- **PICM Pathways**
  - *FEMA indicated if communities don't choose a PICM they automatically revert to permit by permit path and would need to begin that Dec. 1, 2024.*
  - *Communities are choosing a mix of these paths. Some are even choosing alternative paths.*
  - *If you prohibit how do you mitigate?*
  - *What if communities choose differing PICM paths is another concern.*
- **What Are We Hearing From FEMA?**

- Some staff are confused and concerned with FEMA's email message: If FEMA does not receive acknowledgement that the city county has defaulted to the permit-by-permit approach, your community may become non-compliant with the NFIP.
  - The FEMA ESA website does not clearly differentiate between PICM or full implementation.
  - Local staff would like more training on PICM.
  - We've asked FEMA for a joint DLCD FEMA presentation on PICM update and full implementation update for mid-late March timeframe. We are looking in host agency neutral 3<sup>rd</sup> party. We indicated to FEMA we wish they continue to offer technical assistance versus enforcement or compliance language in their correspondence.
  - DLCD continues to closely track this issue let me know if any BiOp questions.
- **FFRMS Policy: Federal Flood Risk Management Standard (FFRMS, eff. 9/9/2024)**
  - Implements requirements of Executive Order (EO) 11988.
  - Rule bolsters community resilience to flooding.
  - Each Federal Agency will come up with their own rulemaking on the policy.
  - So far HUD and FEMA completed rulemaking on the policy.
  - Applies to all actions where FEMA funds are used: new construction, Substantial Improvement/Substantial Damage, Hazard grants.
  - Uses a wider floodplain horizontally to reflect future flooding scenarios.
  - Creates higher eligibility standard higher elevation for structures receiving federal funds examples:
    - HMGP, BRIC, FMA (structure elevation, mitigation)
    - mortgage programs: FHA
- Paul Sclafani presented on the Silver Jackets. For the past few months, they have been very involved in the Natural Hazards Mitigation Plan, looking at the action items, and reviewing the action items to ensure current are still active and that actions align with current goals. Reviewed the flood hazard chapter, including the addition of five flood mitigation success stories. Upcoming flood risk comparison to the risk assessment modeling to see if they align. Working on data collection for high water surveys that allows locals to submit to the State-level agencies. The tool has not been rolled out to communities yet. Testing will need to complete first. They are working with Daniel regarding GIS to emulate what California has in place. Outreach: Willamette Symposium on the 12<sup>th</sup> and 13<sup>th</sup>. Paul and Hannah will present at Oregon Prepared for the group. Finishing up the McKenzie River modeling and flood mapping. Completed a model of the South Santiam River. North Santiam, Middle Fork and Long Tom are next in the queue. Approval to review the Portland Flood Wall, looking at operations, functionality, and consequences.
- **0945 Update from the Oregon Landslide Risk Reduction Team (OLRRT, Landslide Subcommittee)**
  - Bill Burns, DOGAMI: National Landslide Preparedness Act creates a National Landslide Risk Reduction Program. It's similar to NHERP for earthquakes. It also creates a Landslide Advisory Committee making recommendations to the Department of the Interior. It is a 10-person committee and Bill was selected to serve as one of the members. Professor Josh Roaring from UO and Casey Hannel from the Washington State Geology were also selected. There is also a grant round and DOGAMI has been awarded a grant to map Highway 26 between Mt. Hood and the Portland Metro. They hired a student to do the work. The next step will be to map debris flows over the past 30 years across the Cascades. The work will cover all landslides, including co-seismic, volcanic induced, post-fire, etc. With regard to co-seismic, the group has searched for a landslide that occurred in the 1700 earthquake and they still have not found one. CRESCENT is joining in the effort to see if there can be progress in understanding how far inland ground failure occurred.
- **0955 RiskMAP update**
  - Hannah Fattor, Oregon Dept. of Emergency Management
  - projects were progressing in Lane, Hood River, Clatsop, and Sherman Counties. Gilliam County had a stakeholder meeting on November 22 that went well. Jackson County post-Discovery Meeting discussions with OPDR are happening monthly to discuss supporting natural hazard planning needs that came out of the Discovery Meeting in July.
- **1005 Update on Non-Disaster HMA Grants**
- **Jon Wiebe, Oregon Dept. of Emergency Management**

- *2023 Developments: Increased state participation, Concentration west of Cascades, Jurisdictional capacity gaps, Successful FMA sub-applications, Successful FEMA DTA use, 90% cost effectiveness pass, increasingly competitive national projects*
- *2024 Developments: Significantly delayed NOFO, Reduced funding levels, applicant award ceiling of \$150m, increasing national competition, pre-NOFO preapplication round, Increased project \$ asks, concentration in water infrastructure, Underutilized FEMA Incentives*
- *Provided a comparison of fundings asks and awards for BRIC 2018-2023, as well as a breakdown of how awards were allocated.*
- *Focus areas: Increase awareness, outreach with South, Cascade, East Regions & Tribal jurisdictions, Development of action item pipelines, Emphasis in disadvantaged areas and communities, Qualitative Criteria responses across project submittals to increase selection chances, Leverage FMA successes, Facilitation of activity discussions for new requirements, Opportunities for IHMT role in prioritization of efforts and sub-application review*

#### **1015 IHMT**

- There has been a long goal in creating a charter for IHMT. There have been conversations with Governor Kotek and Governor Brown's teams around, "How do we recognize this group for the work that it does?" There isn't a rule, charter, or statute. This team has helped as a review team for the State Plan and will be helpful in assessing the current grants being submitted to OEM. Mitigation has 150 and the grants aren't big enough to fund them all. OEM would like to provide training to IHMT members for grant review for consistency.
- Patence Winingham mentioned that other grants have grant review committees. We would like a process for doing this for Mitigation? Particularly as funds decrease and needs increase, how do prioritize projects to maximize state resilience? This group could help with intentional and thoughtful choices.
- Stephen discussed that the Charter has been sent to DOJ, they sent it back to the Director. It was forwarded on to Jonna, the State Resilience Officer for feedback and then returned to OEM.
- Erin McMahon mentioned that directors at other agencies are curious about the grant review process and offer input. OEM would like to ensure that IHMT can serve as a mechanism for interagency coordination. Figuring out which departments and personnel would participate in grant review is an open discussion. Her intent is to finalize the IHMT Charter after one more round of review by the team and agency directors.

#### **1040 Other business**

- *Stephen, facilitating. Legislation Session: If your team has legislation to stand up a new program, new grant funding, or committee etc, please let us know after session to help us better understand the full State landscape for collaboration and cohesion.*
- *Local mitigation 20250116\_DLCD\_OPDR\_Local Mitigation Report was shared to go out with the minutes. Cow Creek had a plan approved in August. DLCD is working with Warm Springs on their plan.*

#### **1025 Oregon NHMP Update**

- *Marian Lahav, Department of Land Conservation and Development. They have had a series of meetings to review and revise goals and strategies and actions to determine if they matched FEMA and State requirements. There is also a review of priorities. Work continues for the risk assessment. She shared her screen and provided the following as an example. They will be used to help identify the top risk areas for each hazard. There was not enough data for wind or winter storms so they didn't go through the process. The results are helping to determine if actions should be removed, revised, or added so remaining actions can be prioritized. There is also a plan to make this plan a living document so that updates could be made over the five years if agencies would use it. Reports could be reviewed quarterly due by the IHMT. That was too frequent, but twice a year may be better. At the FEMA/OEM Consolation, updates could be presented. January & July are the preferred months. The IHMT Secretary could coordinate the report submissions in April 2026 for the July report out.*

## Flood Rank 8 – Douglas County, Drain, Elkton, and coastal mountains west of Drain 41019030000

This census tract includes the small cities of Drain and Elkton and the rural area in between. The FEMA NRI ranks this census tract as at very high flood risk with a score of 98.6. The NRI estimates that approximately 20% of the census tract population is exposed to a flood hazard (821 people). The Oregon risk assessment shows a larger than average percent of highway miles in the flood zone with very high percent of bridges in the census tract subject to scour. A higher than statewide average estimated percentage of mobile homes and buildings located in the flood zone increases risk. Residents have a higher than statewide average distance to hospitals. Both city and county tax rates are lower than the statewide average. A higher than average number of critical facilities are located in this census tract.

### Flood - Rank 8

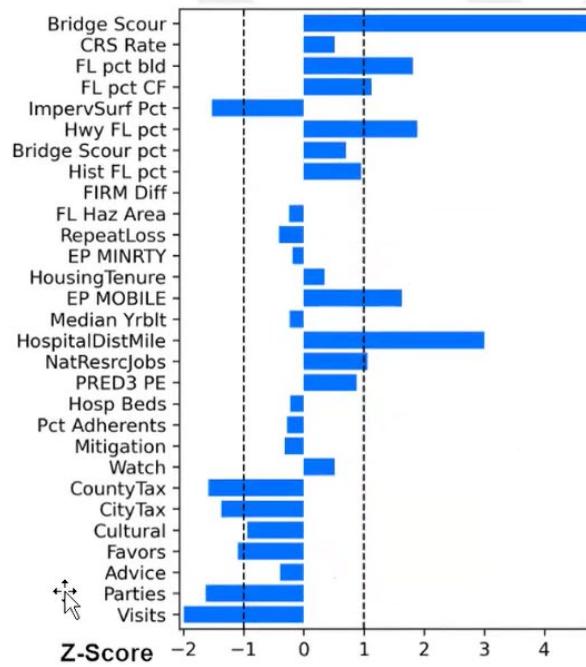
Census Tract: 41019030000, Douglas County

**Plot:** Z-Scores by indicator

**Map:** Census tract location  
(buffered for visibility)



1/7/2025



- **1050 Public comment**
  - *Stephen facilitating, next meeting will be April 17th*
- **1100 Adjourn, the meeting was adjourned at 11:00 a.m.**