



OREGON DEPARTMENT OF EMERGENCY MANAGEMENT

Meeting Date, Location, and Purpose

Date:	04/17/2025	Location	Hybrid: Zoom and in person at Oregon Prepared
Time:	09:00 am – 11:00 am	Zoom Link	Click Here

Purpose: State Interagency Hazard Mitigation Team (State IHMT) 2025 Quarterly Meeting

Agenda

- A. Welcome | Stephen Richardson, State IHMT Chair, Oregon Department of Emergency Management (OEM)**
 - a. The meeting was called to order at 9:00 a.m.*
- B. Introductions and Attendance | Bridget Good, State IHMT Secretary, OEM**
 - Jonna Papaefthimiou, State Resilience Officer, Office of the Governor*
 - Stephen Richardson, Mitigation Manager and State Hazard Mitigation Officer, State IHMT Chair, OEM*
 - Kail Daniel, Mitigation Team Lead and Deputy State Hazard Mitigation Officer for Post-Disaster, OEM*
 - Jon Wiebe, Mitigation Team Lead and Deputy State Hazard Mitigation Officer for Non-Disaster, OEM*
 - Mike Crop, Mitigation Team Lead and Special Projects Coordinator, OEM*
 - Armando Martinez II, Emergency Manager, Confederated Tribes of the Coos, Lower Umpqua and Siuslaw Indians (CTCLUSI)*
 - Bob Fosseck, Emergency Manager, Confederated Tribes of the Umatilla Indian Reservation (CTUIR)*
 - Susan Millhauser, Natural Hazards Planner, Dept. of Land Conservation and Development (DLCD)*
 - Gianna Alessi, Natural Hazards Mitigation Planner, DLCD*
 - Marian Lahav, Natural Hazards Mitigation Planning Program Coordinator, DLCD*
 - Matt Crall, Planning Services Division Manager, DLCD*
 - Jason Gately, Hazard Mitigation Planner, OEM*
 - Don Pettit, Emergency Response Planning, Oregon Department of Environmental Quality (DEQ)*
 - Bill Burns, Geologist, Oregon Department of Geology and Mineral Industries (DOGAMI)*
 - Paul Sclafani, U.S. Army Corps of Engineers (USACE)*
 - Hannah Fattor, Risk MAP Coordinator, OEM*
 - Michael De Blasi, Aquatic Resource Coordinator, Department of State Lands (DSL)*
 - Christie Shaw, National Fire Plan Coordinator, Oregon Department of Forestry (ODF)*
 - Blaine Curry, Field service manager, Department of Consumer and Business Services (DCBS) Building Codes Division (BCD)*
 - Nancy Taylor, Waterway and Habitat Incentives Coordinator, Oregon Department of Fish and Wildlife (ODFW)*
 - Joseph Murray, Hazard Mitigation Planner, OEM*
 - Deanna Wright, Oregon NFIP Coordinator, DLCD*
 - Anna Murphy, Natural Hazards Mitigation Planner, DLCD*
 - Trisha Patterson, Natural Hazards Planner, DLCD*
 - Michael Howard, Director, University of Oregon Institute for Policy Research and Engagement (UO IPRE)*
 - Joshewa Fulton, Mitigation Planner, FEMA Region X*
 - Jesse Noone, Natural Hazards Planner, DLCD*

Hannah Satein, County Energy Resilience Program Coordinator • Nuclear Safety & Emergency Response, Oregon Department of Energy (ODE)

Jessica Gourley, Emergency Operations Coordinator, Oregon Department of Transportation, (ODOT)

Gloria Zacharias, Business Oregon (Biz Oregon)

Candy Cates, Planning, Training, & Grants, Oregon Health Authority (OHA)

Christine Shirley, Natural Hazards and Floodplain Specialist, DLCDD

Claire McGrew, Chief Deputy State Fire Marshal, Chief Deputy State Fire Marshal (OSFM)

C. Act on January 16, 2025, meeting minutes | Stephen Richardson facilitating

- a. The team reviewed the minutes. Hannah Fattor made a motion to approve. Mike Crop seconded the motion. The January 16th minutes were approved.

D. Charter Review and Approval | Stephen Richardson facilitating

- a. *We wanted to create a document that would encompass the intent of the State IHMT, recognize the great work that the team is doing and lay out the roles and responsibilities. Thank you to all who provided comments during the open comment period. The comments have been incorporated into the documents. The IHMT is not considered an advisory committee. It is not a statute or law but instead informs and guides.*
- b. *We voluntarily abide by the public records law. We will post agendas and minutes. We were asked to make the meetings more publicly known. We are subject matter experts (SME) in our fields. We are cross leveling grant priorities.*
- c. *We will be developing a Grant Review Workgroup, similar to the Homeland Security Review Workgroup structure. What are the other agency's missions and areas to focus on for grant funding. For mitigation planning, the State IHMT can serve in maintaining the State Plan throughout the 5-year cycle.*
- d. *The State IHMT can be called to convene as a resource by any state agency. We are going to elect a Co-Chair, adding a non-OEM voice to the conversation. Current subcommittees: Flood Mitigation Subcommittee (aka, Silver Jackets), Landslide Mitigation Subcommittee (aka, Oregon Landslide Risk Reduction Team), Grant Review Workgroup (Subcommittee) can be leveraged in more ways. We can vote on creating additional subcommittees. Subcommittee documents should be reviewed and may be updated if needed. Updates are not required.*

E. Federal Update | Stephen Richardson facilitating

- a. *On April 4th, FEMA did cut the BRIC program. BRIC 2024 was cancelled. Oregon had nearly \$600 million in application project asks. The NOFO will not go out. BRIC 2023 had not been awarded and will not be now. BRIC 2022 is a mix of some awarded, some not. Those awarded will continue but without any POP extensions. Phased projects if still in phase 1 will not proceed to phase 2 for construction but can complete phase 1 activities. BRIC 2021 is in the same situation, however POP timelines begin when the first award in that grant is issued. However, if other subgrants are awarded nine months later, that isn't equitable as they don't get the full 36 months. This has been elevated to FEMA.*
- b. *Planning guides are posted. Based on a national call with SHMOs, no NHMPs have been approved lately, but with the new planning guidance issued, the hope is that plans will start to be approved soon.*
- c. *HMGP applications that are unawarded need updated verbiage. Kail is going through to remove language specified in recent executive orders (climate change and disadvantaged populations)*
- d. *CTP grants that fund our Risk Map program is still under review. We had to redo the executive summary to remove language.*
- e. *Matt Crall, DLCDD receives funding for the flood plane work from FEMA. It appears to still be proceeding though language has needed to be removed/updated to align with the executive orders, as well.*
- f. *Paul Sclafani, budgets for USASE funding are being significantly shrunk. There has been a delay in reaching out for proposals for next fiscal year. There has been a change in cycles, causing delays in funding. There may be shortfalls in funding for next year for regular programs, but it's not yet clear what that will look like. In a conversation with the National Weather Service (NWS) under NOAA, they are dealing with funding uncertainties and are currently staffed at only 50% capacity, including at the Weather Forecast Center with no opportunity to hire. Reduction in federal staff is going to play a significant role in what can be accomplished.*

- g. *Bill Burns, DOGAMI receives funding from many federal agencies. From the USGS, they have received requests for revising proposal language, looks like there might be reductions in grant funding, as well. Funding from NOAA is really uncertain.*
- h. *Hannah Satein, ODE, funds go on pause. Some go off and back on. Some programs that were in the earlier stages may not continue. We have federal funding from IRA and IJA were focused heavily by the new administration. Many funds have continued to flow for now. She asked if the administration had authority to cancel BRIC without congressional oversight.*
- i. *Stephen Richardson responded. Oregon is pursuing litigation. NEMA provided a letter to the FEMA review committee. There is a statute within 2 CFR 200.340 (a.4) that says a grant can be pulled back if it no longer aligns with priorities. There are very real implications of sunk costs at the community level. We've created articles to the Senate and Governor's Office. There were some aspects of BRIC that was not working. It took 26 months to push through a planning grant for the State Plan. Those types of processes were problematic. It needed reform, but not to be pulled. Without a reliable grant to update NHMP, how are communities supposed to do these grants? We are elevating this. Are there plans to replace BRIC with block grants? We are currently not set up at OEM to manage a block grant. If we get one, the State IHMT will be essential in helping equitably distributing those funds.*
- j. *Current OEM updates for federal updates, including BRIC info can be found here:*
https://www.oregon.gov/oem/Memos%20and%20Executive%20Orders/250404_FEMA_Advisory.pdf
https://www.oregon.gov/oem/Memos%20and%20Executive%20Orders/250404_SOPDO_Administrat or_Memo_on_BRIC.pdf
<https://www.oregon.gov/oem/Pages/Federal-Changes.aspx>

F. Oregon NHMP Update | Marian Lahav, DLCD

- a. *Thank you to everyone who helped get the NHMP updated! It was a huge lift and a short timeframe. It is under review at FEMA and OEM awaiting comments.*

G. Risk Assessment Project Update | Christine Shirley, DLCD

- a. *See the Natural Hazards Risk Assessment Walk-through PowerPoint slides*
- b. *Phase 1 Completed:*
 - i. *Identified most at-risk census tracts for 9 hazards.*
 - ii. *Displayed hazard and socio-economic drivers of risk for most at-risk census tracts.*
 - iii. *Identified state-owned facilities in those census tracts by hazard and for the 9 hazards combined.*
 - iv. *Counted critical facilities and lifelines in most at-risk census tracts.*
- c. *Risk Assessment Assumptions*
 - i. *Hazard mitigation planning enhances community resilience —the ability to predict, respond, adapt, and recover from natural hazards.*
 - ii. *Underserved and under-resourced communities suffer more, even if hazard events are less damaging than in better resourced communities.*
 - iii. *Risk of harm is multi-faceted and includes not only damage to buildings, agricultural losses, death, and injuries but also potentially long-term disruption to lives, livelihoods, and financial stability.*
- d. *Risk Assessment Goals*
 - i. *Enhance existing tools, such as the FEMA National Risk Index.*
 - ii. *Employ a multi-criteria decision support method that reflects multiple types of vulnerability to natural hazard events and can reflect local conditions.*
 - iii. *Maintain transparency with respect to model inputs.*
 - iv. *Provides actionable information.*
- e. *88 Indicators Used. Categories below.*
 - i. *Hazard Exposure*
 - 1. *# of events*
 - 2. *Expected annual loss rate (NRI)*
 - 3. *% buildings*
 - 4. *% critical facilities*

- 5. # historic structures
- 6. Road miles
- 7. % bridges
- ii. Socio-economic
 - 1. % mobile homes
 - 2. % BIPOC
 - 3. % homeowners
 - 4. Median year built
 - 5. Distance to health care
 - 6. % natural resource jobs
 - 7. Community Resilience Estimate
 - 8. Community cohesion
 - 9. # of cultural institutions
 - 10. % participation / religious organizations
 - 11. City/county tax rates
- f. Census tracts ranked from most to least vulnerable (see slide)
- g. Selected top 10 most vulnerable census tracts to identify specific, actionable information
- h. Next Steps
 - i. Refine risk assessment model
 - ii. Design and publish an online tool that allows public access to data underlying risk assessment and provides analytic tools
 - iii. Risk Assessment Workgroup Upcoming meeting: 1:30-3pm, Tuesday April 29, 2025
 - iv. Review draft that FEMA has under review available upon request
- H. Local Mitigation Planning Report | Michael Howard, Oregon Partnership for Disaster Resilience (OPDR)**
 - a. Working with Hood River County and need documents signed and approved. They have received APA status.
 - b. Working on evacuation plans in Marion and Curry counties.
 - c. Lincoln county has a plan update with 10 special districts being added, hopefully approved by the end of the year.
 - d. Baker, Clatsop, and Yamhill counties plans were hit by the BRIC cancellation. Applying for an open HMGP to get those updated. Plans are expiring prior to March of 2026.
 - e. Update to Klamath County NHMP.
 - f. Curry County amendment through an existing HMPG grant
- I. Local Mitigation Planning Report | Susan Millhauser, DLCD**
 - a. 4 plans have recently been started for Harney, Grant, Lake, and Malheur for BRIC 2022
 - b. David Douglas School District is under a tight timeline under an extraordinary circumstances exception (ECE) and is getting some congressionally delegated funding for one of their facilities. Addendum to the Multnomah County NHMP. Revising plan to reflect new administration guidance.
 - c. Linn County MJ-NHMP has been submitted to FEMA
 - d. EMPG funding uncertainty continues to be a concern for local jurisdictions
 - e. The Confederated Tribes of Warm Springs, no change to the Tribal planning guidance or policy. Plan is moving along. Stephen will follow up on whether Tribal Planning Guidance is expected to change.
 - f. Assisting DOGAMI with CTP projects that are wrapping up.
 - g. Keeping an eye out for funding opportunities for Tribes and counties that had been applying for more recent BRIC funding.
 - h. Joshewa, FEMA Fit Planner stated that the Tribal Planning Guidance is not currently being updated, to his knowledge. A signed approval letter went out today, so there does not seem to be an impact. The State NHMP policy is also currently being reviewed, but no timeline yet.
- J. Oregon Landslide Risk Reduction Team (OLRRRT) Update | Bill Burns, DOGAMI**
 - a. Flood and landslide event mid-March mostly in central, southwest Oregon. Mostly in Coos and Curry counties. DOGAMI has recorded about 100 landslides! There are plans to go out in the field and collect some data in the next couple of weeks. Entities recommended cite-specific evaluations, but they are

not set up to do those. Contact DOGAMI before recommending they do a task. Meetings will be coming up to discuss what DOGAMI can and cannot help with. Longer term landslide risk reduction projects are something they can do. Douglas county could do a multi-year project with DOGAMI in this way. DOGAMI could help create a landslide response plan template for other state agencies and for local agencies. This could help identify who to contact and how to respond. Things can continue to move, so geologists may need to evaluate before you respond.

- b. Stephen Richardson: When the Burns Paiute Reservation flooded, there was a wave of water initially and they found evidence of a potential landslide in one of their burn scars. With regard to the presidential declaration, did they capture a steam gage, arial photos from drones? He will connect our Tribal liaison with DOGAMI.

K. Silver Jackets and Burns floodfight Updates | Paul Sclafani, U.S. Army Corps of Engineers (USACE)

- a. The Silver Jacket did participate in the State NHMP update, providing some input. In February they shifted to flood preparation activities for the next water year. Immediately after, the Burns Paiute and Douglas floods occurred. Transitioned quickly to emergency response. Snowmelt contributed. Storm water overflowed the sewer system. Reviewed the water resource plan and helped advise on flood protection and floodfight. They are moving into recovery and USACE is looking at programs available to assist, bridges were not always wide enough, berms funneled water into homes and needed to be breached, levees overtopped.
- b. Hannah is presenting at Oregon Prepared this week. Paul was not able to join the conference due to federal travel restrictions.
- c. Tabletop exercise conversation for October as a prep for flood season is in the works and Paul will work with OEM to coordinate.
- d. Silver Jackets does not look to be one likely to be cut by federal changes.
- e. OEM helped things go relatively smooth with the organization. It was very professional. It would be good to have an AAR to better understand transitions, stumbling blocks, etc.

L. NFIP Update |Deanna Wright NFIP Coordinator

- a. Transitioning from a response to a recovery role. Offering technical assistance through post-flood permitting. Substantial damage determinations at the local level. Our audience at DLCD is local staff and floodplain managers ensuring NFIP requirements.
- b. Delivered a substantial damage training last week (partnered with FEMA and OEM). It is posted to the [DLCD training YouTube](#) page.
- c. NFIP at DLCD was two FTE positions but it has gone to one. Funding drops and communication/coordination with FEMA floodplain staff impacted the change. There are continued early retirements and reductions in staff levels at FEMA that may further impact the support system overall.
- d. 2016 Biological Opinion (BiOp) PICM update: Not much to report. Providing limited TA. Mostly a FEMA plan. Recent lawsuit at the Washington DC level by a non-profit was recently transferred to an Oregon district court. DLCD is tracking the court case alongside the environmental lawsuit in federal district court.

M. Update on Post-Disaster Hazard Mitigation Assistance (HMA) Grants | Kail Daniel, OEM

- a. Award agreements are going up to FEMA. They are not being approved. OEM has been advised that hopefully they will come through soon, ideally the next two to three slides.
- b. HMGP-DR-4768 2024 Winter Storm
 - i. Closed to pre application on January 13, 2025
 - ii. 12-month estimate : \$13,833,988.00
 - 1. Should receive 12-month lock in around April/May
 - iii. Total applications received: 72
 - iv. Total fund request: \$46,958,906.80
 - v. Received 90-day sub-application extension, new due date of completed sub-applications to FEMA is July 12, 2025. This extension will help with incomplete or late sub-applications being received.
 - vi. New 404/406 process has been developed

- c. *HMGP-PF-5500 2024 Wildfires*
 - i. *Received 52 applications*
 - 1. *Total Fund Request \$24,880,584.13*
 - 2. *Total in grant: \$11,821,332.00*
 - ii. *Sub-application due date of February 3, 2025, to OEM*
 - iii. *Received 90-day sub-application extension, new due date of completed sub-applications to FEMA is June 29, 2025. This extension will help with incomplete or late sub-applications being received.*
- d. *HMGP-DR-4854 2024 Wildfires*
 - i. *2024 Wildfire Presidentially Declared Disaster*
 - ii. *30-day estimate \$1,145,468.00*
 - iii. *Moved four FM 5500 applicants to this grant round*
- e. *For post-disaster, the work doesn't start until a presidentially declared disaster is approved. There is a WIP for a submission to tie in Burns Paiute, potentially if they don't request alone, and tie Harney with Douglas, and Coos Counties. We are about 80% sure we will not receive the declaration based, in part, on Washington's denial for their winter storms. OEM will do due diligence but will approach with caution.*

N. Update on Non-Disaster Hazard Mitigation Assistance (HMA) Grants |Jon Wiebe, OEM

- a. *BRIC FY2024*
 - i. *Program cancelled*
 - ii. *Lost Federal cost share of BRIC projects: estimated \$300+ million*
 - iii. *Total local sunk costs: \$7.7 million in sunk costs, not all subapplicants reported*
 - iv. *Impact on subapplicants: Loss of planned investment, degraded confidence in federal program mechanisms*
- b. *BRIC FY2020-2023:*
 - i. *Lost Federal cost share of BRIC projects: estimated \$140 million*
 - ii. *Committed local cost match of BRIC projects: estimated \$90 million*
 - iii. *FEMA Directives:*
 - 1. *Non awards (unobligated) will not be funded across all years*
 - 2. *DC approval for POP extensions and amendments*
 - 3. *FEMA Program review of obligated (awarded) activities*
 - 4. *Partial awards (phased) will complete, no construction follow on (phase II) awards*
 - 5. *SMC under review, will award to manage existing activities, deobligate remainder*
 - iv. *Impact on subapplicants: Combined effect of BRIC process timeline, funding delays = loss of investment. Total local sunk costs: 8 of the 26 projects have a combined total of \$8 million in sunk costs, not all subapplicants reported*
- c. *FMA Developments 2020-2024*
 - i. *FMA all years indicated as not effected (due to NFIP funding source)*
 - ii. *Over \$18 million in Federal cost share (FY2021 & FY2023)*
 - iii. *FMA FY2024 reported as continuing - waiting on amendment to NOFO, revised deadline*
 - iv. *OEM is identifying projects that can potentially pivot from BRIC to FMA*
- d. *Looking Ahead*
 - i. *OEM non-disaster pivot to FMA focus in near term*
 - ii. *FEMA RIF may drive BRIC de-obligations and close out factors*
 - iii. *NEMA recommendations to EM Directors:*
 - 1. *"Mitigation" transition to "Disaster Impact Reduction"*
 - 2. *State administered block grants mechanism*
 - a. *Greater state administrative requirement*
 - b. *Greater IHMT role in selection processes*
 - 3. *Resiliency Insurance model similar to FMA (?)*
 - 4. *Re-think of intended outcomes, incorporate BRIC successes and lessons learned*

O. Plan for a Resilient Oregon (PRO) | Jonna Papaefthimiou, SRO

- a. *She acknowledged the current state of uncertainty. The work is important and we will continue to find paths forward. She expressed gratitude to those who persist in this important work during these uncertain times.*
- b. *PRO starts soon. It will build on the NHMP and will hopefully identify, lift and identify funding for quicker implementation of some action items. It is funded by HUD from the Community Development Block Grant for Disaster Recovery. It is entirely incumbered and the funds are flowing. The plan will lift strategies for the Governor's budget and legislative agenda for the next long session.*
- c. *Projects are coming forward in Mitigation (CORE3 & Wildfire Training Center) in this session. There has not been a statewide mitigation funding bill brought forward. COOP will hopefully be further funded. But in the next long session, the PRO will help lift a more cohesive plan for statewide resilience.*
- d. *Per Stephen Richardson: The State NHMP Plan is in a side-by-side review at OEM and FEMA Region X. We don't currently know who at FEMA Region X will sign the plan because the current role is vacant due to reduction in force measures.*
- e. *Paul: There are action items in NHMPs around the state that are not communicated and so sometimes agencies don't realize they are listed within strategies. There is an opportunity to make a process easier for making these NHMP action items better communicated across the state.*
- f. *Stephen: Hannah is currently working on pulling the action items to create some sort of mitigation library that is open to the state and federal agencies.*
- g. *Hannah: The work has started to pull out action items. Working with Joseph Murray, the actions will be compiled by county to highlight priorities.*
- h. *Jonna: The first element of the Scope of Work within this PRO is finding these priorities. AI might be a good way to approach this to extract and analyze documents.*
- i. *Bridget: Provided a link to the new UW publication (written in very plain language!) looking at the usefulness of AI in comparing, extracting data, and summarizing disaster-related reports, using Cascadia as a case study.*
 - i. *Publication: [Text mining of practical disaster reports: Case study on Cascadia earthquake preparedness](#)*
- j. *Paul: Barrier in the past has been that the information is in a PDF. Excel sheets could be really helpful.*

P. Public Comment | Stephen Richardson facilitating

- a. *Each public speaker is limited to three minutes, unless the time is extended by the Chair.*

Q. Other Business | Stephen Richardson facilitating

- a. *Discussion on State IHMT Subcommittees*
 - i. *Please take a dive into the Silver Jacket documents to see if they need to be updated and present. Deanna, Hannah and Paul are able to present at any time.*
- b. *Bill Burns inquired about presenting on at least one DOGAMI program at the next quarterly State IHMT meeting. He is going to check with his team and let Stephen and Bridget know what topics and dates work best.*

R. Adjourn: The meeting adjourned at 11:00 a.m.