Oregon Health Plan
Post-Public Health Emergency Eligibility Redeterminations Planning

Oregon Health Policy Board
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Jeremy Vandehey, Director, Health Policy and Analytics Division
Background and the Challenge Ahead
Through the Public Health Emergency, people have had continuous Medicaid coverage

Family First Coronavirus Recovery Act

1. Provides continuous Medicaid coverage for the duration of the federal public health emergency.

2. Removes administrative barriers to enrollment

When PHE ends, states will have 12 months to redetermine eligibility for all members.

Oregon will have to redetermine eligibility for all 1.4 million people on OHP.
During the PHE, the uninsured rate dropped to a record low of 4.6%. For Black/African American individuals it dropped from 8% to 5%.

Data is from the 2021 Oregon Health Insurance Survey. OHP caseload has continued to grow since this survey.

Source: Oregon Health Insurance Survey (OHIS)
The largest coverage gains were among low-income adults as fewer people reported being uninsured due to loss of OHP.

Source: Oregon Health Insurance Survey (OHIS)
HB 4035
HB 4035

- Redeterminations: identifies legislative intent for timing/process
  - Direction to take the phased population approach, emphasize smooth transitions and not losing eligible individuals
  - Direction to develop outreach/comms plan with partners and appropriate resources for outreach, communications and navigation assistance
  - Updated redeterminations plan and process - report due May 2022
  - Create transparent process for oversight and legislative updates
- New churn population bridge program:
  - Establishes short-term task force and sideboards for stakeholder and partner conversations to develop plans and authority for OHA to apply – report due July 2022
  - Establish potential check points with Legislature and wind down of churn population coverage if federal plans not approved
HB 4035 approach to redeterminations

Redeterminations Process

Under the normal (default) redeterminations process, the total caseload of 1.4 million would be spread over 12 months at random. Renewal notices go out beginning June 2022, closures begin in August. Approximately 120,000 members/month redetermined; 25,000 closures/month.

HB 4035 Proposed Approach: Phase closures of OHP coverage by population to maintain coverage longer for higher risk cases. Allows a ramp-up and more time to coordinate with partners. Allowed without any additional federal approval.

New Bridge Plan for Churn Population

Create a new “bridge” plan for churn population that “catches” lower-income (churn) individuals under 200% of FPL exiting Medicaid to provide continuity of care and a more affordable option. Use 1331 or 1332 options under the ACA to leverage federal ACA funding.

If needed temporarily expand OHP eligibility to continue coverage for people lower-income (churn) individuals until transitioned to the new program. Use a temporary 1115 waiver, if need to maintain coverage up to 200% FPL through redetermination period. Need/cost would be mitigated if PHE extended.
Phase redeterminations by population

• Adjust timelines to allow more time for members to submit information and for outreach to occur before closures

• OHP members grouped for into populations
  • *Front-load* easier cases (i.e., complete information)
  • *Back-load* higher risk cases to allow ramp-up, more time for outreach, and preserve coverage for churn or higher-risk members, such as:
    • Income-levels (e.g., 138-200% of FPL)
    • Age and disability (likely to age out and/or receipt of long-term care)
    • Health status (recent claim history with CCOs)
    • Special circumstances (domestic violence, houselessness, variable income)

• *Risks*: Potential budget impact. Could create higher workload later. Additional data work will take time and will require high level of coordination with CCOs. Not perfect – there will be exceptions and closures that come up at any time.
Develop new “bridge” plan for churn population

Seek federal approval to create a more affordable option that provides continuity of care in a CCO for low-income adults (138-200% of FPL) who are likely to “churn” in and out of OHP.

- Leverage federal Marketplace subsidies to provide an alternative coverage option aim to have a minimal cost to the state and members.
- Seek approval through a section 1331 or 1332 authority under the ACA.
- Aim is to “catch” (auto-enroll) eligible exiting OHP members with option to stay in CCO.
- Any plan would need to work for and address concerns of both OHA and DCBS.
If needed, temporarily expand OHP eligibility for churn population until new program launches

To maintain coverage for the churn population, leverage a state plan amendment or temporary 1115 waiver to continue OHP eligibility for 138%-200% of FPL.

- This would be at a standard FMAP rate (instead of enhanced ACA rate). Budget impact would be mitigated if PHE is extended.

- Short-term solution to for outreach and transition and to maintain coverage until launch of new health plan option for churn population.

- Those above 200% FPL will still need to be transitioned to Marketplace.

- Would require MMIS and ONE changes.

- Example: As churn population is redetermined and may otherwise have coverage end, move them to a new Medicaid category temporarily. End this extended Medicaid eligibility on date certain in 2023 when new churn program is expected to launch. Serves as backstop if PHE isn’t extended. If PHE is extended, may not be used, or used minimally.
Redeterminations

Planning

Redetermine 1.4 million OHP enrollees

People will fall into different categories:

- No response $\rightarrow$ Terminate coverage
- > 200% FPL $\rightarrow$ Handoff to Marketplace
- OHP eligible $\rightarrow$ Keep on OHP
- 139-200% FPL $\rightarrow$ Keep on OHP

Return to normal redeterminations process

New 139-200% FPL Plan

Develop proposal

Submit application

Negotiation and approval

Temporary eligibility changes and implementation planning

Implementation and transition

If federal approval not granted, then transition on to the Marketplace

Draft – based on HB 4035 proposed amendments
Timeline will shift if PHE is extended beyond April 2022
Next steps
Current status

• Redeterminations:
  • Formed team across OHA/ODHS developing phased redeterminations approach
  • Submitted initial draft plan for redeterminations to Legislative leadership
  • Planning for partner comms/outreach plan to be developed through spring
  • Planning calls with CMS underway – states continue to advocate for more time, flexibility
• Churn population bridge program:
  • Positive reactions from CMS and delegation to be helpful
  • CMS most interested in building a permanent solution for churn population
Questions?