

# Public Health Modernization Funding Report to Legislative Fiscal Office

In fulfillment of ORS 431.139 and ORS 431.380

August 4, 2026

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- Description of how funds were distributed to Local Public Health Authorities (LPHA), the Nine Federally Recognized Tribes in Oregon, the Urban Indian Health Program (UIHP) and community-based organizations (CBOs).
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## Executive Summary

Oregon established a framework for achieving a modern public health system in 2015, called public health modernization (PH modernization). PH modernization ensures core governmental functions for improving population health within the following four foundational program areas:

- Communicable disease control
- Environmental health
- Prevention and health promotion
- Access to clinical preventive services

Since 2017, Oregon has steadily increased investments in PH modernization to strengthen the governmental public health system and ensure essential public health protections are available in every community. These investments have expanded public health workforce capacity, strengthened partnerships across state, local, and Tribal governments and the community sector, improved accountability for public health outcomes, and supported culturally and linguistically responsive approaches to public health program delivery.

Early investments in communicable disease control and emergency preparedness provided crucial infrastructure for Oregon's response to the COVID-19 pandemic. More recent investments have supported local and Tribal planning for climate resilience, expanded partnerships with culturally specific community-based organizations (CBOs), and strengthened the public health system's ability to address emerging and growing threats such as syphilis, measles, wildfire smoke, and extreme heat.

## Accomplishments (July 2025–June 2026)

OHA received a total of \$121.6 million in state General Fund for PH Modernization in the 2025-27 biennium. The majority of these funds reach Oregon communities through allocations to Local Public Health Authorities (LPHAs), the Nine Federally Recognized Tribes in Oregon and the Urban Indian Health Program (UIHP), and community-based organizations. With no new investments for the 2025–27 biennium, Oregon's Public Health Advisory Board (PHAB) recommended continuing implementation of communicable disease control and environmental health foundational programs while maintaining investments in critical workforce capabilities, including assessment and epidemiology.

In the 2025–27 biennium to date:

- All 33 LPHAs received PH modernization funding, supporting more than 300 staff working across foundational capabilities and programs and more than 100 staff directly supporting communicable disease control and environmental health activities.

- Nearly all LPHAs completed modernization implementation plans grounded in findings from Oregon’s 2024 Capacity and Cost Assessment, providing a roadmap for scaling PH modernization foundational programs and capabilities as future investments become available.
- Nearly all LPHAs completed climate and health adaptation plans, most completed all-hazards preparedness plans, and nearly all conducted health equity assessments and developed health equity plans to guide implementation of public health services.
- The Nine Federally Recognized Tribes in Oregon and the UIHP chose to receive PH modernization funding. Investments supported public health infrastructure development, enhanced access to population-level data, emergency preparedness planning, climate resilience efforts, environmental health initiatives, and strengthened partnerships among Tribal communities, LPHAs, and state agencies.
- OHA concluded 137 PH modernization grant agreements with culturally specific CBOs in December 2025 and awarded a new cohort of 78 CBOs for the 2025–27 biennium. More than 800 applications were submitted during the competitive funding process, demonstrating significant demand for community-centered public health investments. Final reporting from the previous cohort of funded CBOs demonstrated statewide reach and impact:
  - Funding supported 286 new positions and 546 existing positions focused on communicable disease control, climate impacts on health, and emergency preparedness.
  - Funded CBOs served all 36 Oregon counties and 74% of funded organizations worked in a language other than English to provide culturally responsive programming.
- OHA maintained statewide public health infrastructure and expertise, including disease surveillance systems, population health data collection and reporting, climate and environmental health expertise, regional epidemiology capacity, and statewide technical assistance and training.

Oregon continued implementation of its public health accountability metrics framework focused on reducing syphilis and congenital syphilis, increasing vaccination coverage, and building community resilience to climate-related health impacts. Recent data showed improvements in two syphilis indicators, while immunization rates remained largely stagnant and climate-related health impacts continued to increase, underscoring the need for sustained public health investments.

## 2025–2027 Investments

Overall investments for the 2025–27 biennium remain level with those of the previous biennium after adjusting for inflation. As a result, LPHAs, the Nine Federally Recognized Tribes in Oregon, the UIHP, and CBOs are largely maintaining current service levels rather than expanding into additional foundational program areas.

At the same time, the biennium provides an important opportunity to reflect on nearly a decade of PH modernization implementation and identify priorities for the next phase of public health system development.

Several significant improvement efforts are underway:

- **Refreshing the shared vision for modernization.** Under PHAB direction, OHA convened state, local, and community partners to revisit the purpose and future direction of modernization. The process resulted in a refreshed vision statement: “A valued, sustainable, and adaptable public health system that partners with communities to prevent harm, promote health, and support well-being – especially for people and places systematically underserved – today and for generations to come.”
- **Revisiting modernization frameworks and guidance.** OHA and the Conference of Local Health Officials are convening a workgroup to jointly review and refine the modernization framework and manual to ensure they reflect current public health practice and the refreshed vision.
- **Expanding accountability metrics.** OHA is convening state and local experts to develop accountability metrics for the prevention and health promotion foundational program area, including health outcome indicators, policy measures, and approaches for measuring progress toward reducing health inequities.

## Conclusion

Public health modernization investments have strengthened communicable disease control, environmental health, emergency preparedness, climate resilience, health equity planning, and community partnerships throughout the state. These investments have also expanded the public health workforce and strengthened collaboration among state, local, Tribal, and community partners.

Despite this progress, Oregon’s public health system remains underfunded. While Oregon now ranks 7th nationally in public health funding, an improvement from 28th in 2023, this change was largely driven by maintaining funding levels while investments in other states across the country decreased.<sup>1</sup> Similar to other states, Oregon faces stagnant and reducing federal, state and local

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<sup>1</sup> Public Health Funding in Oregon. America’s Health Rankings. Accessed July 27, 2026.  
[https://www.americashealthrankings.org/explore/measures/PH\\_funding/OR](https://www.americashealthrankings.org/explore/measures/PH_funding/OR)

investment in the programs that people in Oregon rely on the most and anticipates further negative impacts on health from disruptions to the federal Medicaid program.

Significant gaps remain between current resources and the investments needed to fully implement the PH modernization framework statewide. As Oregon’s 2014 Task Force on the Future of Public Health Services concluded, “any serious effort to modernize the public health system requires robust and sustained investment in core public health programs and capabilities.”<sup>2</sup> The progress achieved to date demonstrates the value of these investments and provides a strong foundation for future modernization efforts.

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<sup>2</sup> HB 2348 (2013): Task Force Report Future of Public Health Services Modernizing Oregon’s Public Health System. Oregon Health Authority. Published September 2014. Accessed July 27, 2026. <https://www.oregon.gov/oha/ph/About/TaskForce/Documents/hb2348-task-force-report.pdf>

## Public Health Modernization – Brief Background

A strong public health system is critical for all 4.2 million people in Oregon to achieve optimal health. Oregon has been rebuilding its governmental public health system to ensure essential public health protections for all people in Oregon through equitable, community-centered, and accountable services.

**Public health modernization provides a strong foundation for OHA’s strategic goal to eliminate health inequities by 2030.**

Oregon established the framework for achieving a modern public health system in 2015 with the passage of House Bill 3100. Public health modernization (PH modernization) ensures core governmental functions for improving population health within four foundational program areas as described in ORS 431.141:

- Communicable disease control
- Environmental health
- Prevention and health promotion, and
- Access to clinical preventive services.

Building on a 2016 public health system assessment,<sup>3</sup> Oregon’s Public Health Advisory Board (PHAB) developed a phased plan to modernize Oregon’s public health system over three to five biennia, alongside increases in public health system investments by the Oregon Legislature. (**Figure 1** shows PHAB’s recommended phased approach to PH modernization implementation).

Since 2017, Oregon has made progress with PH modernization legislative investments. Indeed, results from Oregon’s 2024 PH modernization capacity and cost assessment showed high levels of expertise and capacity in foundational programs, such as communicable disease control and environmental health, that have benefited from long-term investments.

With no additional investment in the 2025-27 biennium, PHAB recommended that the Oregon Health Authority (OHA) continue investments in Phase 1, maintaining capacity to implement statutory and other requirements for two of the four foundational programs – communicable disease control and environmental health – as well as the health equity and cultural responsiveness and emergency preparedness and response foundational capabilities.

A list of key PH modernization milestones since 2017 is available in **Appendix A**.

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<sup>3</sup> Oregon Health Authority (2016) Public Health Modernization Assessment Report. Available at: <https://www.oregon.gov/oha/PH/ABOUT/TASKFORCE/Documents/PHModernizationFullDetailedReport.pdf>.



**Figure 1.** PHAB’s proposed phases for foundational programs



**ORS 431.139. Reporting on foundational capabilities.**

**Amount of state General Funds received by OHA in the 2025-2027 biennium for the purpose of funding foundational capabilities established under ORS 431.131 and foundational programs established under ORS 431.141**

**Description of how funds were distributed to Local Public Health Authorities (LPHA), the Nine Federally Recognized Tribes in Oregon, the Urban Indian Health Program (UIHP) and community-based organizations (CBOs)**

Oregon’s governmental public health system is a network of state and local public health authorities, and government-to-government relationships with the Nine Federally Recognized Tribes in Oregon. Oregon has a decentralized public health system, which means that many local public health functions are determined by local governing bodies. In Oregon, local and Tribal governments have authority over most public health functions to ensure the health and well-being of every person in their jurisdictions. State, local and Tribal public health authorities all have distinct yet mutually supportive functions.

The governmental public health system works with partners, including community-based organizations, to ensure that public health is delivering culturally and linguistically responsive interventions that reach those who experience a disproportionate burden of death and disease.

The total investment in PH modernization for 2025-27 is \$121.6 million (**Table 1**). The majority of funds reach Oregon communities through allocations to LPHAs, the Nine Federally Recognized

Tribes in Oregon and the Urban Indian Health Program (UIHP), and CBOs. In 2025, funding was flat compared to prior years after adjusting for inflation.

**Table 1.** Legislative investment in PH modernization by partner type, 2017-2025 (in millions)

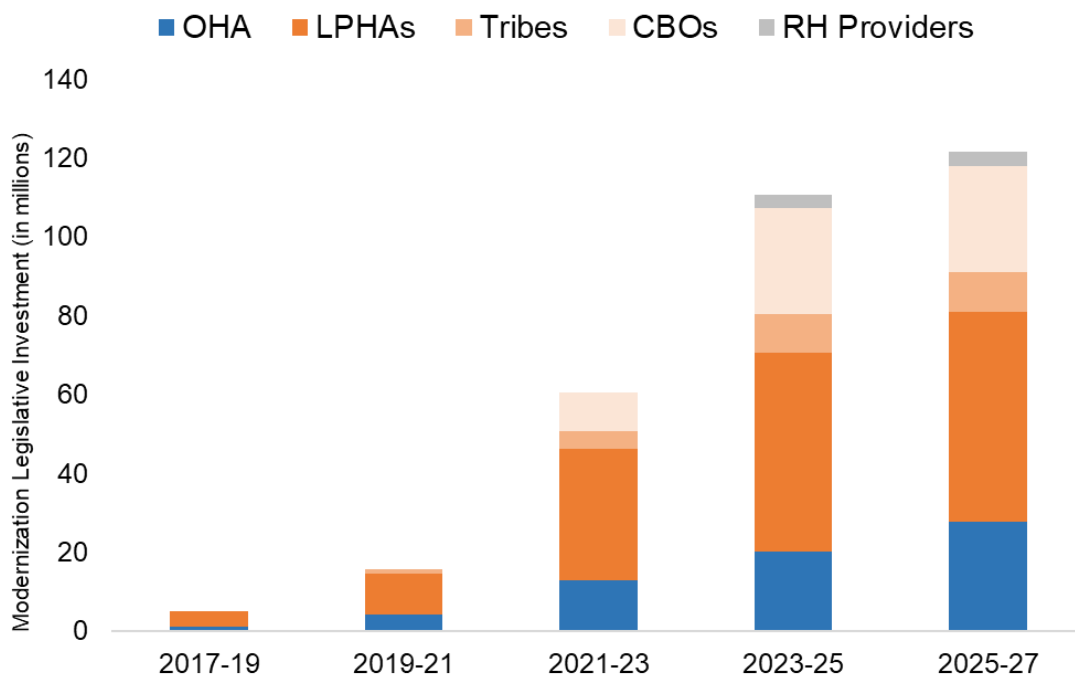
|                                                    | 2017-19      | 2019-21       | 2021-23       | 2023-25         | 2025-27         |
|----------------------------------------------------|--------------|---------------|---------------|-----------------|-----------------|
| <b>Local public health authorities</b>             | \$3.9        | \$10.3        | \$33.4        | \$50.4          | \$53.3          |
| <b>Nine Federally Recognized Tribes and UIHP**</b> | -            | \$1.1         | \$4.4         | \$9.7           | \$10.2          |
| <b>Community-based organizations***</b>            | -            | -             | \$10.0        | \$27.0          | \$27.0          |
| <b>OHA</b>                                         | \$1.1        | \$4.2         | \$12.8        | \$20.3          | \$27.7          |
| <b>Total</b>                                       | <b>\$5.0</b> | <b>\$15.6</b> | <b>\$60.6</b> | <b>\$112.2*</b> | <b>\$121.6*</b> |

\* Total funding in 2023-25 and 2025-27 reflects \$1.6 million and \$9.4 million in inflation and other adjustments, respectively.

\*\* Also includes funding to the Northwest Portland Area Indian Health Board for Tribal-specific technical assistance and training.

\*\*\* Also includes funding retained by OHA for training and technical assistance contracts to support CBOs receiving modernization funding.

**Figure 2.** Legislative investment in PH modernization by partner type, 2017-2027 (in millions)



Note: The “RH Providers” category reflects PH modernization funds allocated to clinical agencies to ensure access to reproductive health care in Oregon.

Progress of LPHAs and OHA-PHD in meeting accountability metrics

Oregon’s PHAB is responsible for establishing, updating and tracking a set of accountability metrics to evaluate the progress of Oregon’s public health system toward achieving statewide public health goals.<sup>4</sup> In 2023, PHAB updated Oregon’s public health accountability metrics framework to center equity and emphasize that collaborations across sectors and partners are necessary to address root causes of poor health outcomes (see **Figure 3**). PHAB also established new metrics for the foundational programs currently funded through state investments in PH modernization – communicable disease control and environmental health.

Figure 3. PH modernization accountability metrics framework

State and Local Partners All Have a Role in Improving Health.

|                                                                                                                                                                                                                                                |                                                                                                                                                                                                                                                                                 |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Collective responsibility across sectors and partners                                                                                                                                                                                          | OHA and LPHA responsibility                                                                                                                                                                                                                                                     |
| Health Priorities                                                                                                                                                                                                                              | Public Health Data, Partnerships and Policy                                                                                                                                                                                                                                     |
| <p>Indicators of health outcomes:</p> <p>What are priority health issues throughout Oregon?</p> <p>Which groups experience disproportionate harm?</p> <p>How are policies contributing to or eliminating root causes of health inequities?</p> | <p>Measures of foundational capabilities:</p> <p>Are public health authorities increasing capacity and expertise needed to address priority health issues?</p> <p>Are public health authorities better able to provide core public health functions within their community?</p> |

The three metrics priority areas are:

- Reduce the spread of syphilis and prevent congenital syphilis.
- Protect people from preventable diseases through vaccination.
- Build community resilience for climate impacts on health (extreme heat and wildfire smoke).

Within each priority area, there are three interconnected levels of measures that, when reviewed as a whole, reflect the actions of governmental public health agencies and partners to improve health outcomes:

- **Health outcome indicators** reflect urgent health issues that are priorities for the public health system. Making improvements in health outcome indicators requires sufficient and

<sup>4</sup> Oregon Revised Statutes 431.123. Available at: [https://www.oregonlegislature.gov/bills\\_laws/ors/ors431.html](https://www.oregonlegislature.gov/bills_laws/ors/ors431.html).

sustainable funding, long-term focus and must include other sectors and partners. Indicators are used to show progress toward 2030 goals to improve health outcomes.

- **LPHA process measures** bring attention to the core functions of LPHAs to improve health outcomes, including data and epidemiology, communications, partnerships and policy.
- **OHA process measures** bring attention to the unique functions of the state public health authority to support the public health system and serve all people in Oregon.

**Table 2** includes 2023 baseline data, 2024 update data, and 2030 goals for the accountability metrics health outcome indicators. In addition to tracking health outcome indicator data for the overall population, OHA will publish the “Oregon Public Health Accountability Metrics Report 2023-2025” in fall 2026 which includes health outcome indicator reporting by specific population demographics where possible, including county, race and ethnicity, sex, and age.

**Table 2.** Public health modernization accountability metrics health outcome indicators: 2023 baseline data, 2024 update data, and 2030 goals

| Priority area                                                                             | Health outcome indicator                                                       | 2023 baseline                                                                                                             | 2024                               | Current outcome                                                                                            | 2030 goals                      |
|-------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------|------------------------------------|------------------------------------------------------------------------------------------------------------|---------------------------------|
| Reduce the spread of syphilis and prevent congenital syphilis                             | Rate of congenital syphilis                                                    | 78.3 cases of congenital syphilis per 100,000 live births                                                                 | 113/100,000                        |  Higher than baseline   | 39.2/100,000                    |
|                                                                                           |                                                                                |                                                                                                                           |                                    |                                                                                                            | Goal: decrease                  |
|                                                                                           | Rate of syphilis (all stages) among people who can become pregnant             | 72.2 cases of congenital syphilis per 100,000 live births                                                                 | 62.2/100,000                       |  Goal met               | 65/100,000                      |
|                                                                                           |                                                                                |                                                                                                                           |                                    |                                                                                                            | Goal: decrease                  |
|                                                                                           | Rate of primary and secondary syphilis                                         | 19.2 cases of congenital syphilis per 100,000 live births                                                                 | 12.3/100,000                       |  Goal met               | 16.3/100,000                    |
|                                                                                           |                                                                                |                                                                                                                           |                                    |                                                                                                            | Goal: decrease                  |
| Protect people from preventable disease through vaccination                               | Two-year-old vaccination rate                                                  | 68.3% of two-year-olds in Oregon up-to-date on the 4:3:1:3:3:1:4 series <sup>1</sup>                                      | 68.4%                              |  Little change          | 80%                             |
|                                                                                           |                                                                                |                                                                                                                           |                                    |                                                                                                            | Goal: increase                  |
|                                                                                           | Adult influenza vaccination rate in populations 65 and older                   | 53.5% annual vaccination rate                                                                                             | 53.1%                              |  Little change          | 60%                             |
|                                                                                           |                                                                                |                                                                                                                           |                                    |                                                                                                            | Goal: increase                  |
| Build community resilience for climate impacts on health: extreme heat and wildfire smoke | Emergency department and urgent care visits due to heat                        | 1.79 heat-related illness (HRI) visits per 1 million population per day at or above 80°                                   | 2.2 HRI visits                     |  Higher than baseline | 0.9 HRI visits                  |
|                                                                                           |                                                                                |                                                                                                                           |                                    |                                                                                                            | Goal: decrease                  |
|                                                                                           | Heat-related hospitalizations                                                  | 16.5 heat-related hospitalizations per 1 million population                                                               | 20.9 heat-related hospitalizations |  Higher than baseline | 7 heat-related hospitalizations |
|                                                                                           |                                                                                |                                                                                                                           |                                    |                                                                                                            | Goal: decrease                  |
|                                                                                           | Heat-related deaths                                                            | 8 heat-related deaths                                                                                                     | 21 heat-related deaths             |  Higher than baseline | 2 heat-related deaths           |
|                                                                                           |                                                                                |                                                                                                                           |                                    |                                                                                                            | Goal: decrease                  |
|                                                                                           | Non-infectious respiratory illness emergency department and urgent care visits | 1.63 non-infectious respiratory illness visits per 10,000 population per day at or above moderate Air-Quality Index (AQI) | 1.94 visits                        |  Higher than baseline | 1.3 visits                      |
|                                                                                           |                                                                                |                                                                                                                           |                                    |                                                                                                            | Goal: decrease                  |

| LPHA                      | Number of Process Measures met (out of 6) | Incentive Payment |
|---------------------------|-------------------------------------------|-------------------|
| Baker                     | 5                                         | \$1,556           |
| Benton                    | 6                                         | \$30,589          |
| Clackamas                 | 5                                         | \$38,972          |
| Clatsop                   | 5                                         | \$3,869           |
| Columbia                  | 5                                         | \$4,884           |
| Coos                      | 4                                         | \$4,922           |
| Crook                     | 6                                         | \$8,184           |
| Deschutes                 | 5                                         | \$19,497          |
| Douglas                   | 6                                         | \$35,020          |
| Gilliam                   | 6                                         | \$635             |
| Grant                     | 6                                         | \$2,284           |
| Harney                    | 6                                         | \$2,340           |
| Hood River                | 6                                         | \$7,514           |
| Jackson                   | 5                                         | \$20,473          |
| Jefferson                 | 6                                         | \$7,967           |
| Josephine                 | 5                                         | \$8,163           |
| Klamath                   | 6                                         | \$22,142          |
| Lake                      | 3                                         | \$472             |
| Lane                      | 4                                         | \$28,261          |
| Lincoln                   | 6                                         | \$15,988          |
| Linn                      | 5                                         | \$12,130          |
| Malheur                   | 6                                         | \$3,637           |
| Marion                    | 5                                         | \$32,374          |
| Morrow                    | 6                                         | \$4,005           |
| Multnomah                 | 4                                         | \$58,916          |
| NCPHD (Sherman and Wasco) | 4                                         | \$6,658           |
| Polk                      | 5                                         | \$2,662           |
| Tillamook                 | 4                                         | \$2,059           |
| Umatilla                  | 2                                         | \$3,009           |
| Union                     | 6                                         | \$2,904           |
| Washington                | 4                                         | \$44,868          |
| Wheeler                   | 4                                         | \$113             |
| Yamhill                   | 6                                         | \$33,787          |

## LPHA process measures performance and incentive payments

LPHAs selected two process measures for each priority area of immunizations, syphilis, and extreme heat and wildfire smoke to which they would be held accountable. LPHAs completed baseline reporting for process measures in July 2024 and Year 1 reporting in May 2025.

In 2025, LPHAs became eligible to receive incentive payments based on 2023 and 2024 performance on accountability metrics process measures. The **table to the left** lists the number of process measures met (out of a maximum of 6) and related incentive payments awarded to each LPHA in 2025.

**Appendix B** includes more detailed information on the specific process measures that each LPHA selected, whether the process measure was met, and the resulting incentive payment.

PHAB recommended that incentive payments to LPHAs, as required under ORS 431.380, be awarded based on performance on process measures rather than health outcome indicators. PHAB also recommended the incentive payment pool be 1% of total available funds to LPHAs to start with a smaller amount of incentive funding as a proof of concept given limited to no evidence base for pay-for-performance within the governmental public health sector.

Tying incentive payments to the number of accountability metrics met (a proportional approach) was favored over “all-or-nothing” approaches so that counties receive at least some funding for making progress on any one of their selected metrics.

## OHA process measures performance

Although not required in statute, PHAB recommended that OHA develop and track process measures to demonstrate improvements in state-level actions for each health outcome indicator. **Table 3** shows OHA

process measures for each priority area, 2023 baseline data and a 2024 status update. Most process measures are not yet met; the fall 2026 publication “Oregon Public Health Accountability Metrics Report 2023-2025” will include more detailed information on OHA’s progress on each process measure and plans to meet the measures by 2030.

**Table 3.** OHA process measures by priority area, 2024

| Priority area                                                                                   | Process measures                                                                                                                                     | 2023 baseline                     | 2024 status                       |
|-------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------|-----------------------------------|
| <b>Reduce the spread of syphilis and prevent congenital syphilis</b>                            | Increase in the percentage of congenital syphilis cases averted statewide                                                                            | 65.1%                             | Not met (57.7%)                   |
|                                                                                                 | Increase in the percentage of prenatal care providers who report screening all pregnant patients in the third trimester                              | 69.0%                             | Data not collected                |
|                                                                                                 | Adoption of CCO/health system metrics to promote syphilis screening at three time points in pregnancy                                                | Baseline not available            | Not met                           |
| <b>Protect people from preventable disease through vaccination</b>                              | Develop and maintain data for immunization indicators                                                                                                | Not met (50% of milestones met)   | Not met (67% of milestones met)   |
|                                                                                                 | Provide data to CCOs to meet incentive measures and partner with CCOs on QI program implementation                                                   | Met (100%)                        | Met (100%)                        |
|                                                                                                 | Implement the IQIP program                                                                                                                           | Not met (10.5% of milestones met) | Not met (10.7% of milestones met) |
|                                                                                                 | Assure vaccine supply and monitor the state’s vaccine finance model to ensure it is sustainable, equitable and adequately funds vaccination programs | Not met (57% of milestones met)   | Not met (57% of milestones met)   |
| <b>Build community resilience to climate impacts on health: extreme heat and wildfire smoke</b> | Number of dashboards published and updated                                                                                                           | Not met (33% of milestones met)   | Not met (66% of milestones met)   |
|                                                                                                 | Provision of technical assistance in support of health outcome indicators                                                                            | Not tracked in 2023               | Met (100%)                        |
|                                                                                                 | Recommendations identified for accountability metrics in development                                                                                 | Not met (0%)                      | Not met (0%)                      |
|                                                                                                 | Documentation of identified policy changes that are needed to reduce health impacts of climate change                                                | Not met (0%)                      | Not met (0%)                      |

## Key takeaways from accountability metrics in the 2023-2025 biennium

- **Oregon made progress on two syphilis indicators.** Rates of syphilis among people who can become pregnant and of primary and secondary syphilis both decreased. Improvements may be attributable to increased awareness of sexually transmitted infections (STIs), ongoing public health efforts at the local and state level, and increased use of innovations like self-tests, point-of-care tests and doxycycline as post-exposure prophylaxis (DoxyPEP) for syphilis and other bacterial STIs. However, trends for syphilis and other STIs are tied to numerous factors including sexual and social behaviors; access to health services and education, housing; food security and economic stability; loss of public health funding; and recent repeated shortages of the first-line drug for syphilis treatment. Achieving and sustaining long-term progress against the spread of syphilis and congenital syphilis requires a commitment to addressing immediate and upstream factors that affect Oregonians' ability to safeguard their health.
- **Indicators for immunizations were stagnant in 2023-25.** Routine immunization rates across all age groups declined sharply during the COVID-19 pandemic and have yet to fully recover. These declines are now compounded by growing political polarization, misinformation and recent federal funding cuts that have disrupted immunization infrastructure and outreach. In this environment, maintaining and restoring high vaccination coverage is more critical than ever to prevent outbreaks of vaccine-preventable diseases.
- **Heat-related illnesses and deaths increased statewide in 2024,** resulting from more intense and prolonged heat events, even though the year had fewer total hot days than 2023. These trends signal increasing climate-related health risks and reinforce the need for effective risk communications and sustained investments in cooling access, emergency preparedness, housing stability and community resilience as Oregon's warm seasons become longer and more severe.
- **Non-infectious respiratory illness visit rates increased statewide from 2023 to 2024.** While the total number of days above Moderate air quality index (AQI) was lower in 2024, the poor air quality events that did occur were longer and resulted in greater health impacts.

## Improving process measures to ensure rigor over time

OHA convened a process measure workgroup for each metrics priority area – syphilis, immunizations or extreme heat and wildfire smoke – with local public health partners from August 2025 to January 2026. Workgroups met to recommend improvements to process measures, including how to show advances in core public health work through 2030 and how core work assessed through process measures contributes to improved health outcomes.



Key recommendations included:

- Requiring LPHAs to demonstrate that actions taken are reaching population(s) at higher risk, resulting in reductions in disparities over time.
- Collecting detailed information on the role of partners in the actions each LPHA report on.
- Shifting the timing for process measure reporting to align with biennial funding cycles.

These changes will be implemented in this biennium and the next biennium.

### **Expanding the accountability metrics framework**

Under the direction of PHAB, OHA is convening a workgroup of state and local public health measurement experts to develop accountability metrics for the prevention and health promotion foundational program area. While this program area is not currently funded with PH modernization general fund investments, these new metrics will enable the governmental public health system to describe what priority health outcomes it will target with additional resources. In addition to selecting priority health outcomes on which to focus funding, the workgroup will also recommend related policy indicators to reflect the role of policy and systems change in achieving progress on the outcome indicators and a method for measuring (and being held accountable to) improvements to inequities in the priority health outcomes.

### **Description of the level of work carried out by LPHAs, the Nine Federally Recognized Tribes in Oregon, the UIHP, CBOs and OHA during the 2025-27 biennium to date**

#### **Investments in local public health authorities (\$53.3 million)**

All 33 LPHAs received funds through the PH modernization funding formula. As required in statute, LPHAs are required to spend funds in compliance with Program Element 51.<sup>5</sup>

Seven LPHAs are funded as Fiscal Agents for regional projects, reaching 26 of 36 counties. As recommended by PHAB, continued investments in regional projects expand public health capacity through alternate staffing and service delivery models. Examples include regional epidemiologists and regional climate resilience planning. See **Appendix C** for a summary of funding allocations to LPHAs and **Appendix D** for a map of LPHA regional partnerships.

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<sup>5</sup> LPHA 2023-25 Program Elements. Available at:  
<https://www.oregon.gov/oha/PH/PROVIDERPARTNERRESOURCES/LOCALHEALTHDEPARTMENTRESOURCES/Pages/program-elements.aspx>.

LPHA investments support the following actions for achieving statutory requirements and advancing accountability metrics for communicable disease control and environmental health foundational programs:

- Funding supports more than 100 positions at LPHAs to directly work within communicable disease control and environmental health programs, and more than 300 staff total to support implementation of PH modernization across foundational capabilities and programs.
- Developed plans to advance local and regional strategies for emergency preparedness and response, climate adaptation, health equity. LPHAs will implement strategies featured in plans throughout the 2025-27 biennium. Updates on plan implementation will be included in future reporting.
  - Nearly all (32 of 33) LPHAs developed modernization implementation plans. These plans ensure each LPHA has an approach to scale up implementation of foundational public health programs and capabilities over time as investments increase. Plans are available on OHA's [PH Modernization website](#).
  - Nearly all (32 of 33) LPHAs developed climate and health adaptation plans. Prior to PH modernization investments, only five LPHAs had a local plan for preparing for the health impacts of climate change. Every community now benefits from a plan that describes strategies to build community resilience and lessen the harmful health effects of climate change. LPHAs will prioritize strategies based on local data, community needs, and available resources. Example strategies include urban heat island mapping and mitigation, creation of community resilience hubs, and support for air filtration programs.
  - Most (25 of 33) LPHAs developed an all-hazards preparedness plan. All-hazards plans were developed in collaboration with community partners and equip communities for wildfires, extreme heat and other emergencies, and center communities most at risk.
  - Nearly all (30 of 33) LPHAs conducted a health equity assessment and submitted a healthy equity plan that describes how foundational programs will be implemented in ways that identify and reduce health inequities while building organizational capacity for equitable public health practice.
- Increase in investigation of syphilis cases, use of appropriate treatment regimens to treat syphilis and work with health care and community partners to prevent congenital syphilis cases.
- Local interventions to improve immunization rates, including providing influenza vaccination for residents of long-term care facilities, engaging health care providers in quality improvement strategies, and hosting mobile clinics with community partners.

- Sustained partnerships for infection prevention and control in congregate settings such as in long-term care facilities, jails, shelters or childcare facilities, to prevent disease transmission in these settings.
- New and expanded partnerships with community organizations to ensure public health programs are culturally and linguistically responsive; in 2025, most LPHAs (27 of 33) reported regularly meeting with CBOs in their jurisdictions to identify opportunities to leverage shared resources and coordinate on common goals.

For more detailed information on the outcomes of PH modernization investments to LPHAs, see the [Oregon Public Health Modernization Evaluation Report, 2023-25 Biennium](#) available online. As part of the evaluation, the following detailed case studies were developed to highlight the work of two LPHAs on the priority health outcome areas of extreme heat and syphilis in their communities:

- [Case Study: Multnomah County Health Department builds community resilience against extreme heat](#)
- [Case Study: Lincoln County Public Health Division increases immunization rates and reduces syphilis](#)

### **Investments with the Nine Federally Recognized Tribes in Oregon and the Urban Indian Health Program (\$10.2 million)**

In the 2025-2027 biennium, all Nine Federally Recognized Tribes in Oregon and the UIHP chose to receive funding and implemented action plans to:

- Build and sustain public health infrastructure, including through strategies to develop and enhance partnerships among Tribal communities, with the broader community, and LPHAs. For example,
  - Mobile vaccination events hosted in partnership with LPHAs, CCOs, and other local organizations to increase immunization rates.
  - Partnerships with OHA and the Northwest Portland Area Indian Health Board to increase sexually transmitted infection prevention, screening and treatment.
  - Enhancing existing prevention and health promotion programs, as well as establishing new programs (e.g. injury prevention, cancer screening, physical activity, chronic disease prevention).
- Enhance population-level data collection and improve Tribal access to data to support health improvement planning, emergency response and planning, and climate resilience planning.
  - Tribal health assessment data collection to support development of Tribal health improvement plan.

- Regional partnerships to support community health needs assessment and community health improvement planning.
- Enhanced usage of population level data systems to better understand chronic disease prevention and intervention needs within Tribal communities.
- Expanded efforts to enhance data modernization, data governance, and data sovereignty with support from the Northwest Portland Area Indian Health Board.
- Increased Tribal health and community member readiness for public health and other climate-related emergencies.
  - Emergency operations plans developed or updated.
  - Emergency preparedness educational materials and supplies distributed to Tribal members.
  - Tribal health staff training to support public health emergency response functions.
- Build Tribal public health capacities and provide quality public health services, including establishing a public health department or seeking national public health accreditation, if desired.
  - Developed infrastructure to support domestic well testing and safety.
  - Environmental health needs assessments and intentional efforts to gather Tribal ecological knowledge.
  - Developed an Environmental Public Health Strategic Plan.

The Northwest Portland Area Indian Health Board is also funded to provide Tribal-specific technical assistance and training to support implementation of PH modernization funded Tribal efforts.

### **Investments in community-based organizations (\$26.7 million)**

In December 2025, OHA concluded 137 grant agreements with CBOs receiving PH modernization funding. OHA also administered a new, competitive grant opportunity for CBOs for the 2025-27 biennium.<sup>6</sup> The competitive process resulted in more than 800 applications for funding, with 78 CBOs ultimately receiving grant awards for PH modernization totaling \$17.1 million, supporting outreach and education for immunizations; prevention of HIV and other sexually transmitted

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<sup>6</sup> OHA Public Health Equity Grantees for 2023-25. Available at: <https://www.oregon.gov/oha/PH/ABOUT/MODCET%20CBO%20Documents/PH%20Equity%20Grant%20AY25%20Grantee%20List%20Website.pdf>.

infections; emergency preparedness and response; environmental public health; and building community connection and empowerment.

Reporting on the activities of newly-funded CBOs will not be available until the next reporting period. However, the previous cohort of CBOs completed final reporting in January 2026 and highlighted the following:

- Funding supported 286 new positions and 546 existing positions in CBOs that focus on climate impacts on health, communicable disease prevention and control, and emergency preparedness and response.
- Funded CBOs served all 36 Oregon counties.
- Among funded CBOs, 66% served people with disabilities; 62% served people living in rural communities; 57% served Black, African American, or African communities; 51% served people with behavioral health conditions; and 46% served houseless communities.
- Most (74%) CBOs worked in a language other than English to ensure culturally-responsive programming.
- Between October 1, 2025, and December 31, 2025 (the last quarter of progress reporting), CBOs held 307 local events throughout the state with an estimated total reach of 130,518 people; this included 120 events for climate resilience, 123 for emergency preparedness, and 91 for communicable disease prevention and control.
- Most (90%) CBOs partnered with at least one other organization on their funded work. Although not included in final reporting, CBOs indicated in previous progress reports that the majority (68%) of partnerships were new and developed due to work funded through PH modernization.
- Of the 1,805 partnerships reported by CBOs, 93 (74%) were other CBOs, 72 (58%) were local public health departments, 39 (31%) were health care systems, and 25 (20%) were schools or school districts.
- Most (72%) CBOs reported that having PH modernization funding provided the additional capacity to seek out and access funding from other sources.

For more detailed information on the outcomes of PH modernization investments to CBOs, see the [Public Health Equity Grant Evaluation Report \(July 2025\)](#) available online. **Appendix E** includes images from the report that summarize how funded CBOs increased access and use of public health services in communities, as well as the “ripple effects” of the funding beyond service delivery, including strengthened collaborations, building community power, and enhancing organizational capacity building.

## OHA Public Health Division (\$27.7 million)

OHA administers funding to local and Tribal public health authorities and community-based organizations. OHA also provides ongoing program monitoring and technical assistance to PH modernization grantees. OHA uses a portion of funds to carry out core functions of the state public health authority, such as maintaining the public health data infrastructure. Activities include:

- **Funding administration:** OHA executed funding agreements with LPHAs, the Nine Federally Recognized Tribes in Oregon, and CBOs. OHA's ability to quickly and efficiently distribute funds through intergovernmental and grant agreements ensures that communities do not experience disruptions in services or programs funded through PH modernization:
  - Executed 46 agreements with 33 LPHAs, the Nine Federally Recognized Tribes in Oregon, the Urban Indian Health Program, the Northwest Portland Area Indian Health Board, Winding Waters Clinic in Wallowa County, and two organizations in Curry County.
  - Closed out 137 grant agreements with CBOs receiving PH modernization funding in the 2023-2025 biennium and awarded new grant agreements to 78 CBOs for the 2025-2027 biennium.

OHA also executed contracts with 34 reproductive health clinics to strengthen Oregon's reproductive health provider network and maintain statewide access to comprehensive reproductive health services.

- **Performance monitoring:** OHA routinely collects data from LPHAs on funded activities, progress on PH modernization accountability metrics, and local workforce numbers to assess trends in capacity for communicable disease control, environmental health, and emergency preparedness and response. OHA also collects data from CBOs to characterize reach and outcomes of funded activities, including whether funding is meeting the goal to expand culturally and linguistically responsive programs.
- **Training and technical assistance:** OHA supported 33 communities of practice and other groups to strengthen capacity and expertise within the governmental public health workforce for communicable disease, environmental health, and emergency preparedness and response. Examples include:
  - Monthly Public Health Emergency Preparedness Coordinator meetings
  - Health care coalition meetings
  - Oregon Infection Prevention Collaboratives
  - Statewide Congenital Syphilis Prevention meetings

- Tuberculosis quarterly cohort reviews
- LPHA Climate and Health Community of Practice.

OHA also hosted two trainings to increase local and Tribal public health use of climate and environmental public health data to inform local climate and health adaptation strategies, including one focused on accessing and using Oregon’s syndromic surveillance system (OR-ESSENCE).

- **Data infrastructure and access:** OHA manages multiple surveillance systems to ensure public health data are accurate, timely and accessible for partners and communities. This body of work includes management of communicable disease data systems and statewide population health surveillance systems; and considering data interoperability, including for electronic lab reporting. More specifically, OHA:
  - Administered population-based health surveys, the Behavioral Risk Factor Surveillance System survey for adults and the Student Health Survey for youth. These surveys provide reliable state- and county-level data that informs state and local policy and program initiatives and community-driven efforts to advance health equity.
  - Administered a survey of prenatal care providers and provided immunization data to Oregon’s Coordinated Care Organizations.
  - Advanced a newborn bloodspot screening pilot project in the Lab Information Management System.
  - Convened a tabletop for wastewater surveillance with partners to allow for early detection to aid in rapid response for measles.
  - Published a dashboard for air quality, non-infectious respiratory emergency department and urgent care center visits and mental health visits.
- **Programmatic support:** OHA’s capacity and capability to deliver statewide programs and interventions for communication disease control, environmental health, and emergency preparedness and response are essential to Oregon’s modernization strategy. PH modernization funding supports fourteen specialized positions at OHA, including:
  - An epidemiologist who prepares analyses of climate change and water-borne health impacts on Oregonians.
  - A senior toxicologist who assesses risks to people from hazardous exposures.
  - Three positions to advance health-in-all-policies work related to climate and health, healthy homes and schools, and emerging environmental threats through interagency and external partner collaboration.

- Four regional epidemiologist positions that respond to outbreaks of communicable diseases; provide subject matter expertise on assigned diseases; and provide surge capacity to Local and Tribal public health entities.
- A position to work with Oregon Department of Corrections and other carceral settings to prevent communicable diseases and other health threats.

These positions have provided the following statewide supports:

- Provided communicable disease surge support to five counties, responding to 271 outbreaks and expanding work to protect people involved in the carceral system from communicable diseases.
- Supported partners in collaborating with Oregon Department of Agriculture in investigation of highly pathogenic avian influenza outbreaks.
- Conducted tabletop for measles preparedness trainings with Oregon Youth Authority and Oregon State Sheriff Association's Jail Command Council.
- Ensured contracted courier services for the Oregon State Public Health Laboratory (OSPHL) to transfer clinical specimens for routine and urgent testing to support newborn bloodspot screening, outbreak investigations and the response to emerging pathogens like mpox and influenza H5N1. In 2025, this resulted in 20,088 unique stops between the two couriers in the state resulting in an average of 55 stops per day, which includes measles, H5N1 and mpox.

## **Public Health Advisory Board recommendations for implementing foundational capabilities and foundational programs based on state funds received for the 2025-27 biennium; and**

### **Brief description of the work planned by these entities expected during the 2027-29 biennium.**

Investments for the 2025-2027 biennium remain level with those of the previous biennium. As a result, LPHAs, the Nine Federally Recognized Tribes in Oregon, the UIHP, and CBOs have kept activities at current service levels. Given level funding, the 2025-27 biennium provides a unique opportunity for OHA and partners to discuss PH modernization implementation nearly a decade into the initiative and identify opportunities for improvement.

**Refreshing the shared vision.** At an October 2024 PHAB planning retreat, members expressed interest in leading a process to refresh the state's vision and program priorities for PH modernization. This interest stemmed from several new sources of information including the PH modernization capacity and cost assessment, 2023-25 Public Health Modernization Evaluation,



2024 Public Health Accountability Metrics Report, Public Health System Workforce Plan, and progress reports from PH modernization-funded LPHAs and CBOs.

Under the direction of PHAB, OHA convened workshops with state staff, LPHAs, CBOs, and PHAB members from September 2025 to February 2026 to “refresh” the vision for PH modernization. The process resulted in the following refreshed shared vision statement for governmental public health: “A valued, sustainable, and adaptable public health system that partners with communities to prevent harm, promote health, and support well-being—especially for people and places systematically underserved—today and for generations to come.”

The process also resulted in “vision in action” statements that describe what the vision looks like in day-to-day practice; clarified implementation roles for governmental public health and partners; core messages that describe modernization, why it is needed, and intended outcomes; and improvement opportunities to strengthen modernization moving forward (see [here](#) for the Modernization Vision + Roadmap document summarizing the vision workshops).

**Revisiting organizing frameworks.** As a result of the visioning process, OHA and the Conference of Local Health Officials are convening a joint workgroup to revisit and refine the modernization framework and manual to ensure both reflect current practice priorities and align with the refreshed vision. (Materials for the Modernization Improvement Workgroup are publicly available online [here](#).)

**Expanding and refining accountability metrics.** Also under the direction of the PHAB, OHA is convening a workgroup of state and local public health measurement experts to develop accountability metrics for the prevention and health promotion foundational program area. The accountability framework currently includes metrics for the funded areas of communicable disease control and environmental health. These new metrics will enable the governmental public health system to describe what priority health outcomes it would target with additional PH modernization investments in prevention and health promotion. In addition to selecting priority health outcomes, the workgroup will also recommend related policy indicators to track the context in which governmental public health does its work and a method for measuring and improving on inequities in the priority health outcomes.

While PH modernization activities in the 2025-27 biennium will largely focus on maintaining progress as overall funding in the public health system decreases, the promising efforts described above will ready the governmental public health system to expand efforts into other essential program areas, like prevention and health promotion, should additional investments become available.

## ORS 431.380. Distribution of funds; rules.

### Updated LPHA funding formula used to allocate state General Funds for foundational capabilities and programs; and

Under ORS 431.123, PHAB is responsible for making recommendations to OHA and the Oregon Health Policy Board for developing and modifying the PH modernization funding formula for LPHAs.

A PHAB subcommittee met in March and April 2026 to review and recommend updates to the funding formula for the 2025-27 biennium. PHAB voted on May 14, 2026, to approve the following components of the funding formula for the 2025-27 biennium (detailed recommendations are described in **Appendix J**):

1. No change to base component of the funding formula, including maintaining the floor funding of \$400,000 to each county and using the same set of health and demographic indicators for allocations;
2. Recommend removal of statutory requirement for matching funds component of funding formula due to concerns it reduces available funding for core services allocated through base component, may exacerbate local variability in public health resources, and poses a high administrative burden on LPHAs and OHA for data collection and validation; and
3. Maintain incentive funding pool at 1% of total funding available to LPHAs and maintain proportional approach to incentive funding allocation, where LPHA incentive funding payout is based on the number of accountability metric process measures met.

### An estimate of the costs needed to implement foundational capabilities and foundational programs.

In 2024, Oregon conducted its second Public Health Modernization Capacity and Cost Assessment (CCA) to better understand current spending and capacity for PH modernization and to determine needed investments to fully implement Oregon's foundational capabilities and programs. Thirty of Oregon's 33 LPHAs and the OHA Public Health Division completed the assessment. Detailed assessment methods and results are summarized in the [Modernization Capacity and Cost Assessment, April 2025](#) report available online.

In summary, CCA results showed:

- The communicable disease control, access to clinical preventive services, and environmental health foundational programs had the highest self-reported expertise and capacity, while prevention and health promotion had the lowest of the foundational programs. Foundation program areas with higher expertise and capacity ratings have benefitted from long-term investments from the Oregon Legislature.

- The emergency preparedness, assessment and epidemiology, and community partnerships workforce capabilities had the highest self-assessed expertise and capacity ratings and were similarly a focus of the legislative investment in PH modernization, as well as essential capabilities for the COVID-19 response.
- Other workforce capabilities like policy and planning, health equity, and organizational competencies (e.g., Human Resource and Information Technology systems) had lower expertise and capacity ratings. Of note, the OHA-PHD assessment team for the health equity capability explained their lower rating was due to a more nuanced understanding of what is required to meaningfully advance health equity in Oregon than in 2016
- Oregon's governmental public health system spends an estimated \$602 million annually on foundational public health programs and capabilities.
- The estimated gap in funding needed to fully implement the foundational programs and capabilities is \$262 million annually.
- Oregon spends an estimated \$234 million annually on additional important programs (i.e., programs that are unique to individual community needs and may not be provided exclusively by governmental public health).
- The estimated gap to fully implement additional important programs is \$43 million annually.

### **Using capacity and cost assessment data**

CCA data and results have been the cornerstone of several state and local planning efforts for PH modernization. LPHAs used results from their local CCAs to develop statutorily required PH modernization implementation plans that describe how they will continue to strengthen foundational public health programs and capabilities within their jurisdictions. LPHAs will work on implementation of these plans in the 2027-29 biennium if additional investments in PH modernization become available.

CCA data will also inform upcoming conversations in the OHA-CLHO Modernization Improvement Workgroup to review and refresh the modernization framework, language, and manual. For example, the Workgroup may consider changes to the manual's descriptions of state and local government roles in PH modernization implementation based on CCA results showing varying levels of capacity and expertise across the foundational programs and capabilities and underlying reasons for these differences.

Lastly, PHAB will use CCA results for upcoming priority setting conversations. Every biennium, PHAB develops a shortlist of PH modernization priorities on which to focus current and future investments (e.g., implementing the prevention and health promotion foundational program, investing in community-led data). PHAB may discuss directing future new investments to

foundational programs with lower implementation that are not currently receiving PH modernization investments, like prevention and health promotion.

## Conclusion

While PH modernization investments to date have allowed governmental public health and its partners to advance critical work in the areas of communicable disease control and environmental health, we know that Oregon's public health system continues to be underfunded. Oregon now ranks 7th nationally in public health funding, an improvement from 28th in 2023, but this change was largely driven by maintaining funding levels while investments in other states across the country decreased. While this is encouraging, Oregon still faces stagnant and reducing federal investment in the programs that people in Oregon rely on the most and anticipates further negative impacts on health from disruptions to the federal Medicaid program. Significant gaps remain between current resources and investments needed to fully implement the PH modernization framework. As Oregon's 2014 Task Force on the Future of Public Health Services concluded, "any serious effort to modernize the public health system requires robust and sustained investment in core public health programs and capabilities." The progress achieved to date demonstrates the value of these investments and provides a strong foundation for future modernization efforts.

## Appendices

### Appendix A. Public health modernization milestones

Improvements within the public health system have relied on increased investments from the Oregon Legislature, the vision and direction provided by the Public Health Advisory Board, and collaboration with public health and community leaders.

Notable key milestones include:

- **2015:** Oregon’s Legislature passed House Bill 3100, which adopted recommendations from the Task Force on the Future of Public Health Services to achieve a modern public health system. House Bill 3100 codified the foundational public health services framework through ORS 431.131 – 431.145.
- **2015:** Governor Kate Brown appointed the Oregon Public Health Advisory Board<sup>7</sup> (PHAB) as a committee of the Oregon Health Policy Board, responsible for providing policy direction on population health priorities. In **2017**, PHAB membership expanded to include a member representing a Federally Recognized Tribe in Oregon. In **2023**, membership expanded to include community-based organizations, health equity expertise and an education representative.
- **2015 and 2016:** State and local public health leaders developed the Public Health Modernization Manual<sup>8</sup> and completed a comprehensive system-wide assessment.<sup>9</sup> The manual, adopted in Oregon Administrative Rules, continues to be a foundational resource for defining governmental public health work and identifying strategies for improvement. The 2016 assessment guided priorities and use of funding through 2024.
- **2017:** PHAB adopted accountability metrics<sup>10</sup> for state and local public health authorities as required in ORS 431.123. OHA released annual reports from 2018-2020. Also in 2017, PHAB adopted a public health modernization funding formula<sup>11</sup> that allocates funds to local public health authorities based on county population and health and demographic factors of the community served.
- **2017:** Three Federally Recognized Tribes in Oregon and the Northwest Portland Area Indian Health Board complete a pilot Tribal public health modernization

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<sup>7</sup> PHAB membership is listed in ORS 431.122.

<sup>8</sup> Oregon Health Authority (2017). Public Health Modernization Manual. Available at: [https://www.oregon.gov/oha/PH/ABOUT/TASKFORCE/Documents/public\\_health\\_modernization\\_manual.pdf](https://www.oregon.gov/oha/PH/ABOUT/TASKFORCE/Documents/public_health_modernization_manual.pdf).

<sup>9</sup> As required in [Oregon Revised Statutes 431.115](#).

<sup>10</sup> As required in [Oregon Revised Statutes 431.123](#).

<sup>11</sup> As required in [Oregon Revised Statutes 431.380](#).

assessment. All Federally Recognized Tribes and the UIHP completed an assessment by 2021.

- **2017:** PHAB developed a Health Equity Policy and Procedure to ensure that Board discussions, decisions and deliverables intentionally advance health equity. The Policy and Procedure was updated in **2020** and **2023**.
- **2017, 2019, 2021 and 2023:** Oregon’s legislature demonstrated its commitment to strengthening the public health system through public health modernization investments. In each biennium, most funds went directly to communities through allocations to local public health authorities (beginning in 2017), Federally Recognized Tribes in Oregon and the Urban Indian Health Program (beginning in 2019), and community-based organizations (beginning in 2021).
- **2023:** PHAB established a new set of public health accountability metrics, which will remain in place through 2030. These metrics recognize that improving health outcomes is a collective responsibility across sectors and that governmental public health has a role to convene partners around shared goals. Metrics also recognize the core, daily work of governmental public health agencies to implement programs and strategies to improve health outcomes. Incentive payments will be awarded to LPHAs in 2025 based on performance on accountability metrics.
- **2024:** OHA and LPHAs completed an updated public health modernization Capacity and Cost assessment to identify changes in system capacity since the 2016 assessment and resources needed to fulfill statutory requirements for public health modernization.
- **2025:** Every LPHA submitted to OHA a local modernization plan that describes how the LPHA will fulfill statutory requirements for public health modernization.<sup>12</sup>
- **2026:** OHA, LPHAs, modernization-funded CBOs, and PHAB members completed a six-month process to “refresh” the vision for PH modernization, resulting in a new shared vision statement, “vision in action” statements that describe what the vision looks like in day-to-day practice; core messages that describe modernization and intended outcomes; and improvement opportunities to strengthen modernization moving forward

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<sup>12</sup> As required in ORS 431.115.

## Appendix B. Local public health authority accountability metrics process measure selection, measure performance, and incentive payment allocation

### Priority Area: Reducing the Spread of Syphilis and Preventing Congenital Syphilis

|                           | Process Measures                                                |                      |                                                                |                      |                                                             |                      |                                                                                           |                      |
|---------------------------|-----------------------------------------------------------------|----------------------|----------------------------------------------------------------|----------------------|-------------------------------------------------------------|----------------------|-------------------------------------------------------------------------------------------|----------------------|
|                           | Increase in the percentage of congenital syphilis cases averted |                      | Increase in the percentage of people with syphilis interviewed |                      | Increase in the percentage completion of CDC core variables |                      | Increase in the percentage of early cases treated with appropriate regimen within 14 days |                      |
|                           | Selected                                                        | Process Measure Met? | Selected                                                       | Process Measure Met? | Selected                                                    | Process Measure Met? | Selected                                                                                  | Process Measure Met? |
| LPHA                      |                                                                 |                      |                                                                |                      |                                                             |                      |                                                                                           |                      |
| Baker                     |                                                                 |                      | X                                                              | No                   |                                                             |                      | X                                                                                         | N/A                  |
| Benton                    |                                                                 |                      |                                                                |                      | X                                                           | Yes                  | X                                                                                         | Yes                  |
| Clackamas                 |                                                                 |                      | X                                                              | No                   |                                                             |                      | X                                                                                         | Yes                  |
| Clatsop                   |                                                                 |                      | X                                                              | Yes                  |                                                             |                      | X                                                                                         | No                   |
| Columbia                  |                                                                 |                      | X                                                              | Yes                  | X                                                           | No                   |                                                                                           |                      |
| Coos                      |                                                                 |                      | X                                                              | No                   |                                                             |                      | X                                                                                         | No                   |
| Crook                     |                                                                 |                      | X                                                              | Yes                  | X                                                           | Yes                  |                                                                                           |                      |
| Deschutes                 | X                                                               | N/A                  |                                                                |                      |                                                             |                      | X                                                                                         | No                   |
| Douglas                   |                                                                 |                      | X                                                              | Yes                  |                                                             |                      | X                                                                                         | Yes                  |
| Gilliam                   |                                                                 |                      | X                                                              | N/A                  |                                                             |                      | X                                                                                         | N/A                  |
| Grant                     |                                                                 |                      | X                                                              | N/A                  | X                                                           | N/A                  |                                                                                           |                      |
| Harney                    |                                                                 |                      |                                                                |                      | X                                                           | Yes                  | X                                                                                         | N/A                  |
| Hood River                |                                                                 |                      | X                                                              | Yes                  |                                                             |                      | X                                                                                         | N/A                  |
| Jackson                   |                                                                 |                      | X                                                              | No                   |                                                             |                      | X                                                                                         | Yes                  |
| Jefferson                 |                                                                 |                      | X                                                              | Yes                  |                                                             |                      | X                                                                                         | Yes                  |
| Josephine                 |                                                                 |                      | X                                                              | Yes                  |                                                             |                      | X                                                                                         | No                   |
| Klamath                   |                                                                 |                      | X                                                              | Yes                  | X                                                           | Yes                  |                                                                                           |                      |
| Lake                      |                                                                 |                      | X                                                              | Yes                  |                                                             |                      | X                                                                                         | No                   |
| Lane                      | X                                                               | No                   |                                                                |                      |                                                             |                      | X                                                                                         | No                   |
| Lincoln                   |                                                                 |                      | X                                                              | Yes                  |                                                             |                      | X                                                                                         | Yes                  |
| Linn                      |                                                                 |                      | X                                                              | No                   |                                                             |                      | X                                                                                         | Yes                  |
| Malheur                   |                                                                 |                      | X                                                              | No                   | X                                                           | Yes                  |                                                                                           |                      |
| Marion                    | X                                                               | No                   |                                                                |                      |                                                             |                      | X                                                                                         | Yes                  |
| Morrow                    |                                                                 |                      | X                                                              | Yes                  |                                                             |                      | X                                                                                         | Yes                  |
| Multnomah                 |                                                                 |                      | X                                                              | No                   | X                                                           | No                   |                                                                                           |                      |
| NCPHD (Sherman and Wasco) |                                                                 |                      | X                                                              | No                   |                                                             |                      | X                                                                                         | No                   |
| Polk                      |                                                                 |                      | X                                                              | Yes                  |                                                             |                      | X                                                                                         | No                   |
| Tillamook                 |                                                                 |                      | X                                                              | No                   | X                                                           | No                   |                                                                                           |                      |
| Umatilla                  |                                                                 |                      | X                                                              | No                   | X                                                           | No                   |                                                                                           |                      |
| Union                     |                                                                 |                      | X                                                              | No                   |                                                             |                      | X                                                                                         | N/A                  |
| Washington                |                                                                 |                      |                                                                |                      | X                                                           | No                   | X                                                                                         | No                   |
| Wheeler                   |                                                                 |                      | X                                                              | N/A                  |                                                             |                      | X                                                                                         | N/A                  |
| Yamhill                   |                                                                 |                      | X                                                              | Yes                  | X                                                           | Yes                  |                                                                                           |                      |

Note: "N/A" means there was not enough information to calculate whether the LPHA met the metric due to a lack of eligible cases; N/A is treated as "met" for incentive payment calculation.

## Priority Area: Protecting People from Preventable Diseases by Increasing Vaccination Rates

|                           | Process Measures                                            |                                                                                                                          |                                                                                  |                                                                                                                         |                                                                                             |                                                              |                                                                                                                    |                                                                                  |                                                                                                                         |                                                                                             |
|---------------------------|-------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------|--------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------|
|                           | Two-year-old vaccination rate                               |                                                                                                                          |                                                                                  |                                                                                                                         |                                                                                             | Adult influenza vaccination rate in populations 65 and older |                                                                                                                    |                                                                                  |                                                                                                                         |                                                                                             |
|                           | Demonstrated use of data to identify population(s) of focus | Increase in the percentage of health care providers participating in the Immunization Quality Improvement Program (IQIP) | Demonstrated actions with health care providers to improve access to vaccination | Demonstrated outreach and educational activities conducted with community partners to increase vaccine access or demand | Note: Process measure "met" if LPHA meets "use of data" and any of the other three measures | Demonstrated use of data to identify population(s) of focus  | Demonstrated actions to improve access to influenza vaccination for residents of long-term care facilities (LTCFs) | Demonstrated actions with health care providers to improve access to vaccination | Demonstrated outreach and educational activities conducted with community partners to increase vaccine access or demand | Note: Process measure "met" if LPHA meets "use of data" and any of the other three measures |
|                           | Selected                                                    | Selected                                                                                                                 | Selected                                                                         | Selected                                                                                                                | Process Measure Met?                                                                        | Selected                                                     | Selected                                                                                                           | Selected                                                                         | Selected                                                                                                                | Process Measure Met?                                                                        |
| LPHA                      |                                                             |                                                                                                                          |                                                                                  |                                                                                                                         |                                                                                             |                                                              |                                                                                                                    |                                                                                  |                                                                                                                         |                                                                                             |
| Baker                     | X                                                           |                                                                                                                          | X                                                                                | X                                                                                                                       | Yes                                                                                         | X                                                            | X                                                                                                                  | X                                                                                | X                                                                                                                       | Yes                                                                                         |
| Benton                    |                                                             |                                                                                                                          |                                                                                  |                                                                                                                         |                                                                                             | X                                                            | X                                                                                                                  | X                                                                                | X                                                                                                                       | Yes                                                                                         |
| Clackamas                 | X                                                           |                                                                                                                          | X                                                                                | X                                                                                                                       | Yes                                                                                         |                                                              |                                                                                                                    |                                                                                  |                                                                                                                         |                                                                                             |
| Clatsop                   | X                                                           |                                                                                                                          | X                                                                                | X                                                                                                                       | Yes                                                                                         |                                                              |                                                                                                                    |                                                                                  |                                                                                                                         |                                                                                             |
| Columbia                  |                                                             |                                                                                                                          |                                                                                  |                                                                                                                         |                                                                                             | X                                                            | X                                                                                                                  | X                                                                                | X                                                                                                                       | Yes                                                                                         |
| Coos                      | X                                                           |                                                                                                                          | X                                                                                | X                                                                                                                       | Yes                                                                                         |                                                              |                                                                                                                    |                                                                                  |                                                                                                                         |                                                                                             |
| Crook                     | X                                                           |                                                                                                                          | X                                                                                | X                                                                                                                       | Yes                                                                                         |                                                              |                                                                                                                    |                                                                                  |                                                                                                                         |                                                                                             |
| Deschutes                 | X                                                           | X                                                                                                                        | X                                                                                | X                                                                                                                       | Yes                                                                                         |                                                              |                                                                                                                    |                                                                                  |                                                                                                                         |                                                                                             |
| Douglas                   | X                                                           | X                                                                                                                        | X                                                                                | X                                                                                                                       | Yes                                                                                         |                                                              |                                                                                                                    |                                                                                  |                                                                                                                         |                                                                                             |
| Gilliam                   | X                                                           | X                                                                                                                        | X                                                                                | X                                                                                                                       | Yes                                                                                         |                                                              |                                                                                                                    |                                                                                  |                                                                                                                         |                                                                                             |
| Grant                     | X                                                           |                                                                                                                          | X                                                                                |                                                                                                                         | Yes                                                                                         |                                                              |                                                                                                                    |                                                                                  |                                                                                                                         |                                                                                             |
| Harney                    | X                                                           | X                                                                                                                        | X                                                                                | X                                                                                                                       | Yes                                                                                         |                                                              |                                                                                                                    |                                                                                  |                                                                                                                         |                                                                                             |
| Hood River                | X                                                           |                                                                                                                          | X                                                                                | X                                                                                                                       | Yes                                                                                         |                                                              |                                                                                                                    |                                                                                  |                                                                                                                         |                                                                                             |
| Jackson                   | X                                                           |                                                                                                                          | X                                                                                | X                                                                                                                       | Yes                                                                                         |                                                              |                                                                                                                    |                                                                                  |                                                                                                                         |                                                                                             |
| Jefferson                 |                                                             |                                                                                                                          |                                                                                  |                                                                                                                         |                                                                                             | X                                                            |                                                                                                                    | X                                                                                | X                                                                                                                       | Yes                                                                                         |
| Josephine                 | X                                                           |                                                                                                                          | X                                                                                | X                                                                                                                       | Yes                                                                                         | X                                                            | X                                                                                                                  |                                                                                  | X                                                                                                                       | Yes                                                                                         |
| Klamath                   | X                                                           |                                                                                                                          | X                                                                                | X                                                                                                                       | Yes                                                                                         | X                                                            | X                                                                                                                  | X                                                                                | X                                                                                                                       | Yes                                                                                         |
| Lake                      |                                                             |                                                                                                                          |                                                                                  |                                                                                                                         |                                                                                             | X                                                            |                                                                                                                    | X                                                                                | X                                                                                                                       | Yes                                                                                         |
| Lane                      | X                                                           |                                                                                                                          | X                                                                                | X                                                                                                                       | Yes                                                                                         |                                                              |                                                                                                                    |                                                                                  |                                                                                                                         |                                                                                             |
| Lincoln                   |                                                             |                                                                                                                          |                                                                                  |                                                                                                                         |                                                                                             | X                                                            | X                                                                                                                  |                                                                                  | X                                                                                                                       | Yes                                                                                         |
| Linn                      |                                                             |                                                                                                                          |                                                                                  |                                                                                                                         |                                                                                             | X                                                            | X                                                                                                                  | X                                                                                | X                                                                                                                       | Yes                                                                                         |
| Malheur                   |                                                             |                                                                                                                          |                                                                                  |                                                                                                                         |                                                                                             | X                                                            | X                                                                                                                  | X                                                                                | X                                                                                                                       | Yes                                                                                         |
| Marion                    | X                                                           |                                                                                                                          |                                                                                  | X                                                                                                                       | Yes                                                                                         |                                                              |                                                                                                                    |                                                                                  |                                                                                                                         |                                                                                             |
| Morrow                    |                                                             |                                                                                                                          |                                                                                  |                                                                                                                         |                                                                                             | X                                                            | X                                                                                                                  | X                                                                                | X                                                                                                                       | Yes                                                                                         |
| Multnomah                 | X                                                           |                                                                                                                          |                                                                                  | X                                                                                                                       | Yes                                                                                         |                                                              |                                                                                                                    |                                                                                  |                                                                                                                         |                                                                                             |
| NCPHD (Sherman and Wasco) |                                                             |                                                                                                                          |                                                                                  |                                                                                                                         |                                                                                             | X                                                            | X                                                                                                                  | X                                                                                | X                                                                                                                       | Yes                                                                                         |
| Polk                      | X                                                           |                                                                                                                          | X                                                                                |                                                                                                                         | Yes                                                                                         |                                                              |                                                                                                                    |                                                                                  |                                                                                                                         |                                                                                             |
| Tillamook                 |                                                             |                                                                                                                          |                                                                                  |                                                                                                                         |                                                                                             | X                                                            | X                                                                                                                  | X                                                                                | X                                                                                                                       | Yes                                                                                         |
| Umatilla                  |                                                             |                                                                                                                          |                                                                                  |                                                                                                                         |                                                                                             | X                                                            | X                                                                                                                  |                                                                                  |                                                                                                                         | Yes                                                                                         |
| Union                     | X                                                           |                                                                                                                          |                                                                                  | X                                                                                                                       | Yes                                                                                         | X                                                            | X                                                                                                                  |                                                                                  | X                                                                                                                       | Yes                                                                                         |
| Washington                | X                                                           |                                                                                                                          | X                                                                                | X                                                                                                                       | Yes                                                                                         |                                                              |                                                                                                                    |                                                                                  |                                                                                                                         |                                                                                             |
| Wheeler                   |                                                             |                                                                                                                          |                                                                                  |                                                                                                                         |                                                                                             | X                                                            | X                                                                                                                  |                                                                                  | X                                                                                                                       | Yes                                                                                         |
| Yamhill                   | X                                                           |                                                                                                                          | X                                                                                | X                                                                                                                       | Yes                                                                                         |                                                              |                                                                                                                    |                                                                                  |                                                                                                                         |                                                                                             |



**Priority Area: Building Community Resilience for Climate Impacts on Health: Extreme Heat and Wildfire Smoke**

|                           | Process Measures                                            |                                                                                     |                                                                             |                                                                                         |                                                                                             |                                                             |                                                                                       |                                                                               |                                                                                           |                                                                                             |
|---------------------------|-------------------------------------------------------------|-------------------------------------------------------------------------------------|-----------------------------------------------------------------------------|-----------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------|-------------------------------------------------------------|---------------------------------------------------------------------------------------|-------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------|
|                           | Extreme Heat                                                |                                                                                     |                                                                             |                                                                                         |                                                                                             | Wildfire Smoke                                              |                                                                                       |                                                                               |                                                                                           |                                                                                             |
|                           | Demonstrated use of data to identify population(s) of focus | Demonstrated actions in Communications to reduce the health impacts of extreme heat | Demonstrated actions in Policy to reduce the health impacts of extreme heat | Demonstrated actions in Community Partnerships to reduce health impacts of extreme heat | Note: Process measure "met" if LPHA meets "use of data" and any of the other three measures | Demonstrated use of data to identify population(s) of focus | Demonstrated actions in Communications to reduce the health impacts of wildfire smoke | Demonstrated actions in Policy to reduce the health impacts of wildfire smoke | Demonstrated actions in Community Partnerships to reduce health impacts of wildfire smoke | Note: Process measure "met" if LPHA meets "use of data" and any of the other three measures |
|                           | Selected                                                    | Selected                                                                            | Selected                                                                    | Selected                                                                                | Process Measure Met?                                                                        | Selected                                                    | Selected                                                                              | Selected                                                                      | Selected                                                                                  | Process Measure Met?                                                                        |
| LPHA                      |                                                             |                                                                                     |                                                                             |                                                                                         |                                                                                             |                                                             |                                                                                       |                                                                               |                                                                                           |                                                                                             |
| Baker                     |                                                             |                                                                                     |                                                                             |                                                                                         |                                                                                             | X                                                           | X                                                                                     | X                                                                             | X                                                                                         | Yes                                                                                         |
| Benton                    | X                                                           | X                                                                                   | X                                                                           | X                                                                                       | Yes                                                                                         |                                                             |                                                                                       |                                                                               |                                                                                           |                                                                                             |
| Clackamas                 | X                                                           |                                                                                     |                                                                             | X                                                                                       | Yes                                                                                         |                                                             |                                                                                       |                                                                               |                                                                                           |                                                                                             |
| Clatsop                   | X                                                           | X                                                                                   |                                                                             |                                                                                         | Yes                                                                                         |                                                             |                                                                                       |                                                                               |                                                                                           |                                                                                             |
| Columbia                  | X                                                           | X                                                                                   | X                                                                           | X                                                                                       | Yes                                                                                         |                                                             |                                                                                       |                                                                               |                                                                                           |                                                                                             |
| Coos                      |                                                             |                                                                                     |                                                                             |                                                                                         |                                                                                             | X                                                           | X                                                                                     |                                                                               | X                                                                                         | Yes                                                                                         |
| Crook                     | X                                                           | X                                                                                   |                                                                             |                                                                                         | Yes                                                                                         |                                                             |                                                                                       |                                                                               |                                                                                           |                                                                                             |
| Deschutes                 |                                                             |                                                                                     |                                                                             |                                                                                         |                                                                                             | X                                                           | X                                                                                     | X                                                                             | X                                                                                         | Yes                                                                                         |
| Douglas                   |                                                             |                                                                                     |                                                                             |                                                                                         |                                                                                             | X                                                           | X                                                                                     |                                                                               | X                                                                                         | Yes                                                                                         |
| Gilliam                   | X                                                           | X                                                                                   |                                                                             | X                                                                                       | Yes                                                                                         |                                                             |                                                                                       |                                                                               |                                                                                           |                                                                                             |
| Grant                     |                                                             |                                                                                     |                                                                             |                                                                                         |                                                                                             | X                                                           | X                                                                                     |                                                                               | X                                                                                         | Yes                                                                                         |
| Harney                    |                                                             |                                                                                     |                                                                             |                                                                                         |                                                                                             | X                                                           | X                                                                                     | X                                                                             | X                                                                                         | Yes                                                                                         |
| Hood River                |                                                             |                                                                                     |                                                                             |                                                                                         |                                                                                             | X                                                           | X                                                                                     |                                                                               |                                                                                           | Yes                                                                                         |
| Jackson                   |                                                             |                                                                                     |                                                                             |                                                                                         |                                                                                             | X                                                           | X                                                                                     |                                                                               | X                                                                                         | Yes                                                                                         |
| Jefferson                 |                                                             |                                                                                     |                                                                             |                                                                                         |                                                                                             | X                                                           | X                                                                                     | X                                                                             | X                                                                                         | Yes                                                                                         |
| Josephine                 | X                                                           | X                                                                                   | X                                                                           | X                                                                                       | Yes                                                                                         | X                                                           | X                                                                                     |                                                                               | X                                                                                         | Yes                                                                                         |
| Klamath                   | X                                                           | X                                                                                   | X                                                                           | X                                                                                       | Yes                                                                                         | X                                                           | X                                                                                     | X                                                                             | X                                                                                         | Yes                                                                                         |
| Lake                      |                                                             | X                                                                                   |                                                                             | X                                                                                       | No                                                                                          |                                                             | X                                                                                     |                                                                               |                                                                                           | No                                                                                          |
| Lane                      |                                                             |                                                                                     |                                                                             |                                                                                         |                                                                                             | X                                                           | X                                                                                     |                                                                               | X                                                                                         | Yes                                                                                         |
| Lincoln                   |                                                             |                                                                                     |                                                                             |                                                                                         |                                                                                             | X                                                           | X                                                                                     | X                                                                             | X                                                                                         | Yes                                                                                         |
| Linn                      | X                                                           | X                                                                                   |                                                                             | X                                                                                       | Yes                                                                                         |                                                             |                                                                                       |                                                                               |                                                                                           |                                                                                             |
| Malheur                   | X                                                           | X                                                                                   |                                                                             | X                                                                                       | Yes                                                                                         |                                                             |                                                                                       |                                                                               |                                                                                           |                                                                                             |
| Marion                    | X                                                           | X                                                                                   |                                                                             |                                                                                         | Yes                                                                                         |                                                             |                                                                                       |                                                                               |                                                                                           |                                                                                             |
| Morrow                    | X                                                           | X                                                                                   | X                                                                           | X                                                                                       | Yes                                                                                         |                                                             |                                                                                       |                                                                               |                                                                                           |                                                                                             |
| Multnomah                 | X                                                           | X                                                                                   | X                                                                           | X                                                                                       | Yes                                                                                         | X                                                           | X                                                                                     | X                                                                             | X                                                                                         | Yes                                                                                         |
| NCPHD (Sherman and Wasco) |                                                             |                                                                                     |                                                                             |                                                                                         |                                                                                             | X                                                           | X                                                                                     | X                                                                             | X                                                                                         | Yes                                                                                         |
| Polk                      | X                                                           | X                                                                                   |                                                                             | X                                                                                       | Yes                                                                                         |                                                             |                                                                                       |                                                                               |                                                                                           |                                                                                             |
| Tillamook                 | X                                                           | X                                                                                   |                                                                             | X                                                                                       | Yes                                                                                         |                                                             |                                                                                       |                                                                               |                                                                                           |                                                                                             |
| Umatilla                  |                                                             |                                                                                     |                                                                             |                                                                                         | No                                                                                          |                                                             | X                                                                                     |                                                                               |                                                                                           | No                                                                                          |
| Union                     | X                                                           | X                                                                                   |                                                                             | X                                                                                       | Yes                                                                                         | X                                                           | X                                                                                     |                                                                               | X                                                                                         | Yes                                                                                         |
| Washington                | X                                                           | X                                                                                   |                                                                             | X                                                                                       | Yes                                                                                         |                                                             |                                                                                       |                                                                               |                                                                                           |                                                                                             |
| Wheeler                   |                                                             | X                                                                                   |                                                                             | X                                                                                       | No                                                                                          |                                                             | X                                                                                     |                                                                               | X                                                                                         | No                                                                                          |
| Yamhill                   | X                                                           | X                                                                                   |                                                                             | X                                                                                       | Yes                                                                                         |                                                             |                                                                                       |                                                                               |                                                                                           |                                                                                             |

## Incentive Payment Calculations

| LPHA                      | Incentive Payment Calculations |                             |                               |               |                       |                             |                       |                                     |                       |                                |
|---------------------------|--------------------------------|-----------------------------|-------------------------------|---------------|-----------------------|-----------------------------|-----------------------|-------------------------------------|-----------------------|--------------------------------|
|                           | Available Payout               | Number process measures met | Proportion of payout received | Actual Payout | Funds to Redistribute | Qualify for Redistribution? | Qualifying Population | Proportion of Qualifying Population | Redistribution Payout | Actual Payout + Redistribution |
| Baker                     | \$1,867                        | 5                           | 0.83                          | \$1,556       | \$311                 | No                          |                       |                                     |                       |                                |
| Benton                    | \$10,958                       | 6                           | 1.00                          | \$10,958      | \$0                   | Yes                         | \$99,355              | 0.18                                | \$19,631              | \$30,589                       |
| Clackamas                 | \$46,766                       | 5                           | 0.83                          | \$38,972      | \$7,794               | No                          |                       |                                     |                       |                                |
| Clatsop                   | \$4,643                        | 5                           | 0.83                          | \$3,869       | \$774                 | No                          |                       |                                     |                       |                                |
| Columbia                  | \$5,861                        | 5                           | 0.83                          | \$4,884       | \$977                 | No                          |                       |                                     |                       |                                |
| Coos                      | \$7,383                        | 4                           | 0.67                          | \$4,922       | \$2,461               | No                          |                       |                                     |                       |                                |
| Crook                     | \$2,932                        | 6                           | 1.00                          | \$2,932       | \$0                   | Yes                         | \$26,583              | 0.05                                | \$5,252               | \$8,184                        |
| Deschutes                 | \$23,396                       | 5                           | 0.83                          | \$19,497      | \$3,899               | No                          |                       |                                     |                       |                                |
| Douglas                   | \$12,545                       | 6                           | 1.00                          | \$12,545      | \$0                   | Yes                         | \$113,748             | 0.21                                | \$22,475              | \$35,020                       |
| Gilliam                   | \$227                          | 6                           | 1.00                          | \$227         | \$0                   | Yes                         | \$2,062               | 0.00                                | \$407                 | \$635                          |
| Grant                     | \$818                          | 6                           | 1.00                          | \$818         | \$0                   | Yes                         | \$7,418               | 0.01                                | \$1,466               | \$2,284                        |
| Harney                    | \$838                          | 6                           | 1.00                          | \$838         | \$0                   | Yes                         | \$7,600               | 0.01                                | \$1,502               | \$2,340                        |
| Hood River                | \$2,692                        | 6                           | 1.00                          | \$2,692       | \$0                   | Yes                         | \$24,406              | 0.04                                | \$4,822               | \$7,514                        |
| Jackson                   | \$24,568                       | 5                           | 0.83                          | \$20,473      | \$4,095               | No                          |                       |                                     |                       |                                |
| Jefferson                 | \$2,854                        | 6                           | 1.00                          | \$2,854       | \$0                   | Yes                         | \$25,878              | 0.05                                | \$5,113               | \$7,967                        |
| Josephine                 | \$9,795                        | 5                           | 0.83                          | \$8,163       | \$1,633               | No                          |                       |                                     |                       |                                |
| Klamath                   | \$7,932                        | 6                           | 1.00                          | \$7,932       | \$0                   | Yes                         | \$71,919              | 0.13                                | \$14,210              | \$22,142                       |
| Lake                      | \$944                          | 3                           | 0.50                          | \$472         | \$472                 | No                          |                       |                                     |                       |                                |
| Lane                      | \$42,391                       | 4                           | 0.67                          | \$28,261      | \$14,130              | No                          |                       |                                     |                       |                                |
| Lincoln                   | \$5,727                        | 6                           | 1.00                          | \$5,727       | \$0                   | Yes                         | \$51,930              | 0.09                                | \$10,261              | \$15,988                       |
| Linn                      | \$14,556                       | 5                           | 0.83                          | \$12,130      | \$2,426               | No                          |                       |                                     |                       |                                |
| Malheur                   | \$3,637                        | 5                           | 0.83                          | \$3,031       | \$606                 | No                          |                       |                                     |                       |                                |
| Marion                    | \$38,848                       | 5                           | 0.83                          | \$32,374      | \$6,475               | No                          |                       |                                     |                       |                                |
| Morrow                    | \$1,435                        | 6                           | 1.00                          | \$1,435       | \$0                   | Yes                         | \$13,010              | 0.02                                | \$2,571               | \$4,005                        |
| Multnomah                 | \$88,373                       | 4                           | 0.67                          | \$58,916      | \$29,458              | No                          |                       |                                     |                       |                                |
| NCPHD (Sherman and Wasco) | \$9,987                        | 4                           | 0.67                          | \$6,658       | \$3,329               | No                          |                       |                                     |                       |                                |
| Polk                      | \$3,195                        | 5                           | 0.83                          | \$2,662       | \$532                 | No                          |                       |                                     |                       |                                |
| Tillamook                 | \$3,088                        | 4                           | 0.67                          | \$2,059       | \$1,029               | No                          |                       |                                     |                       |                                |
| Umatilla                  | \$9,026                        | 2                           | 0.33                          | \$3,009       | \$6,017               | No                          |                       |                                     |                       |                                |
| Union                     | \$2,904                        | 5                           | 0.83                          | \$2,420       | \$484                 | No                          |                       |                                     |                       |                                |
| Washington                | \$67,302                       | 4                           | 0.67                          | \$44,868      | \$22,434              | No                          |                       |                                     |                       |                                |
| Wheeler                   | \$169                          | 4                           | 0.67                          | \$113         | \$56                  | No                          |                       |                                     |                       |                                |
| Yamhill                   | \$12,103                       | 6                           | 1.00                          | \$12,103      | \$0                   | Yes                         | \$109,743             | 0.20                                | \$21,684              | \$33,787                       |

## Appendix C. Funding formula allocations to Oregon counties, updated February 2026

PE 51-01 and PE 51-02 Public Health Modernization (PHM) State General Fund (GF) Funding by LPHA (7/1/2025 - 6/30/2027)

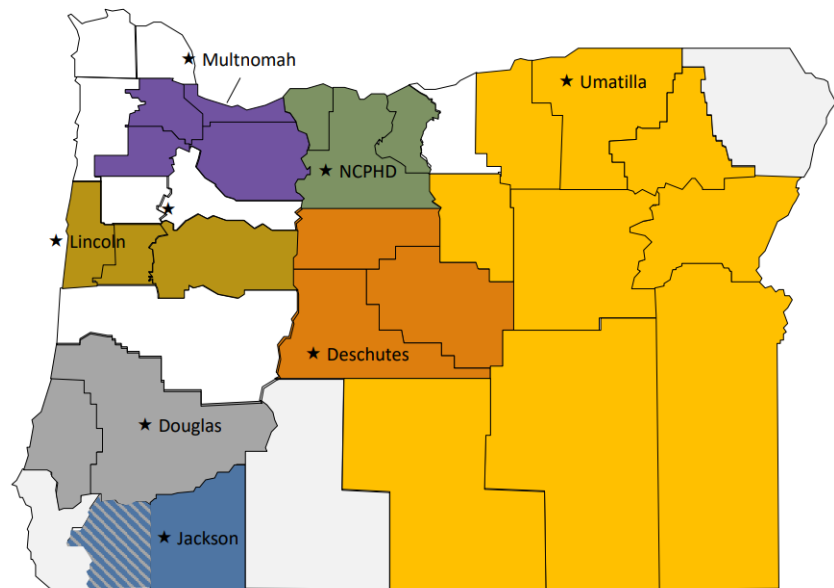
Updated 2/3/2026 \*Total is increased by \$1,090 above biennial allocation for LPHAs due to addition of \$1,090 incentive payments for two LPHAs (Malheur and Union County) to correct errors in previous calculations

| County         | Population       | PE 51-01<br>State GF; Individual LPHA funding |                                     |                                              |                     | PE51-02<br>State GF; Regional funding |                                     |                    | Total State GF PHM Award<br>(PE 51-01 and PE 51-02) |                      |
|----------------|------------------|-----------------------------------------------|-------------------------------------|----------------------------------------------|---------------------|---------------------------------------|-------------------------------------|--------------------|-----------------------------------------------------|----------------------|
|                |                  | Total (7/1/25-6/30/27)                        | Initial Allocation (7/1/25-6/30/27) | Incentive payment for accountability metrics | Inflation Increase  | Total (7/1/25-6/30/27)                | Initial Allocation (7/1/25-6/30/27) | Inflation Increase | Total (7/1/25-6/30/27)                              | Avg award per capita |
| Wheeler        | 1,483            | \$ 433,133                                    | \$ 417,418                          | \$ 113                                       | \$ 15,603           | \$ -                                  |                                     |                    | \$ 433,133                                          |                      |
| Gilliam        | 2,108            | \$ 443,760                                    | \$ 427,158                          | \$ 635                                       | \$ 15,967           | \$ -                                  |                                     |                    | \$ 443,760                                          |                      |
| Wallowa        | 7,497            | \$ 498,019                                    | \$ 480,074                          |                                              | \$ 17,945           | \$ -                                  |                                     |                    | \$ 498,019                                          |                      |
| Harney         | 7,463            | \$ 480,998                                    | \$ 461,411                          | \$ 2,340                                     | \$ 17,247           | \$ -                                  |                                     |                    | \$ 480,998                                          |                      |
| Grant          | 7,181            | \$ 505,142                                    | \$ 484,738                          | \$ 2,284                                     | \$ 18,119           | \$ -                                  |                                     |                    | \$ 505,142                                          |                      |
| Lake           | 8,221            | \$ 527,407                                    | \$ 507,948                          | \$ 472                                       | \$ 18,987           | \$ -                                  |                                     |                    | \$ 527,407                                          |                      |
| Morrow         | 12,791           | \$ 684,803                                    | \$ 656,267                          | \$ 4,005                                     | \$ 24,531           | \$ -                                  |                                     |                    | \$ 684,803                                          |                      |
| Baker          | 16,746           | \$ 541,509                                    | \$ 520,497                          | \$ 1,556                                     | \$ 19,456           | \$ -                                  |                                     |                    | \$ 541,509                                          | \$64.81              |
| Crook          | 26,366           | \$ 637,845                                    | \$ 606,972                          | \$ 8,184                                     | \$ 22,688           | \$ -                                  |                                     |                    | \$ 637,845                                          |                      |
| Curry          | 23,597           | \$ 636,086                                    | \$ 613,166                          |                                              | \$ 22,920           | \$ -                                  |                                     |                    | \$ 636,086                                          |                      |
| Jefferson      | 25,447           | \$ 749,130                                    | \$ 714,457                          | \$ 7,967                                     | \$ 26,706           | \$ -                                  |                                     |                    | \$ 749,130                                          |                      |
| Hood River     | 24,357           | \$ 731,229                                    | \$ 697,638                          | \$ 7,514                                     | \$ 26,077           | \$ -                                  |                                     |                    | \$ 731,229                                          |                      |
| Tillamook      | 27,574           | \$ 702,315                                    | \$ 675,025                          | \$ 2,059                                     | \$ 25,232           | \$ -                                  |                                     |                    | \$ 702,315                                          |                      |
| Union          | 26,052           | \$ 622,340                                    | \$ 597,116                          | \$ 2,904                                     | \$ 22,320           | \$ -                                  |                                     |                    | \$ 622,340                                          |                      |
| Sherman, Wasco | 28,371           | \$ 1,161,770                                  | \$ 1,113,490                        | \$ 6,658                                     | \$ 41,622           | \$ 543,338                            | \$ 523,949                          | \$ 19,389          | \$ 1,705,108                                        |                      |
| Malheur        | 31,419           | \$ 835,619                                    | \$ 802,003                          | \$ 3,637                                     | \$ 29,979           | \$ -                                  |                                     |                    | \$ 835,619                                          |                      |
| Clatsop        | 41,785           | \$ 737,789                                    | \$ 707,475                          | \$ 3,869                                     | \$ 26,445           | \$ -                                  |                                     |                    | \$ 737,789                                          |                      |
| Lincoln        | 51,153           | \$ 881,549                                    | \$ 834,373                          | \$ 15,988                                    | \$ 31,189           | \$ 819,088                            | \$ 789,858                          | \$ 29,229          | \$ 1,700,637                                        |                      |
| Columbia       | 53,639           | \$ 830,417                                    | \$ 795,787                          | \$ 4,884                                     | \$ 29,746           | \$ -                                  |                                     |                    | \$ 830,417                                          |                      |
| Coos           | 65,270           | \$ 979,724                                    | \$ 939,677                          | \$ 4,922                                     | \$ 35,125           | \$ -                                  |                                     |                    | \$ 979,724                                          |                      |
| Klamath        | 69,878           | \$ 1,086,233                                  | \$ 1,025,749                        | \$ 22,142                                    | \$ 38,342           | \$ -                                  |                                     |                    | \$ 1,086,233                                        | \$24.15              |
| Umatilla       | 81,030           | \$ 1,330,693                                  | \$ 1,279,844                        | \$ 3,009                                     | \$ 47,840           | \$ 541,922                            | \$ 522,584                          | \$ 19,339          | \$ 1,872,615                                        |                      |
| Polk           | 88,799           | \$ 1,057,471                                  | \$ 1,016,801                        | \$ 2,662                                     | \$ 38,008           | \$ -                                  |                                     |                    | \$ 1,057,471                                        |                      |
| Josephine      | 87,416           | \$ 1,203,810                                  | \$ 1,152,565                        | \$ 8,163                                     | \$ 43,082           | \$ -                                  |                                     |                    | \$ 1,203,810                                        |                      |
| Benton         | 97,720           | \$ 1,084,629                                  | \$ 1,016,060                        | \$ 30,589                                    | \$ 37,980           | \$ -                                  |                                     |                    | \$ 1,084,629                                        |                      |
| Yamhill        | 109,682          | \$ 1,348,425                                  | \$ 1,267,268                        | \$ 33,787                                    | \$ 47,370           | \$ -                                  |                                     |                    | \$ 1,348,425                                        |                      |
| Douglas        | 111,129          | \$ 1,358,619                                  | \$ 1,275,907                        | \$ 35,020                                    | \$ 47,693           | \$ 293,066                            | \$ 282,608                          | \$ 10,458          | \$ 1,651,685                                        |                      |
| Linn           | 130,848          | \$ 1,479,343                                  | \$ 1,414,345                        | \$ 12,130                                    | \$ 52,868           | \$ -                                  |                                     |                    | \$ 1,479,343                                        | \$13.72              |
| Deschutes      | 208,612          | \$ 1,688,991                                  | \$ 1,609,338                        | \$ 19,497                                    | \$ 60,156           | \$ 1,148,789                          | \$ 1,107,794                        | \$ 40,995          | \$ 2,837,780                                        |                      |
| Jackson        | 220,999          | \$ 1,988,287                                  | \$ 1,896,908                        | \$ 20,473                                    | \$ 70,906           | \$ 549,093                            | \$ 529,499                          | \$ 19,595          | \$ 2,537,380                                        |                      |
| Marion         | 347,798          | \$ 4,176,004                                  | \$ 3,994,324                        | \$ 32,374                                    | \$ 149,306          | \$ -                                  |                                     |                    | \$ 4,176,004                                        | \$12.29              |
| Lane           | 382,771          | \$ 3,022,210                                  | \$ 2,886,069                        | \$ 28,261                                    | \$ 107,880          | \$ -                                  |                                     |                    | \$ 3,022,210                                        |                      |
| Clackamas      | 426,567          | \$ 2,977,935                                  | \$ 2,833,064                        | \$ 38,972                                    | \$ 105,899          | \$ -                                  |                                     |                    | \$ 2,977,935                                        |                      |
| Washington     | 611,389          | \$ 4,933,728                                  | \$ 4,712,701                        | \$ 44,868                                    | \$ 176,159          | \$ -                                  |                                     |                    | \$ 4,933,728                                        |                      |
| Multnomah      | 800,227          | \$ 6,358,609                                  | \$ 6,072,699                        | \$ 58,916                                    | \$ 226,995          | \$ 667,529                            | \$ 643,708                          | \$ 23,821          | \$ 7,026,139                                        | \$8.09               |
| <b>Total*</b>  | <b>4,263,385</b> | <b>\$ 48,715,569</b>                          | <b>\$ 46,506,331</b>                | <b>\$ 470,850</b>                            | <b>\$ 1,738,388</b> | <b>\$ 4,562,826</b>                   | <b>\$ 4,400,000</b>                 | <b>\$ 162,826</b>  | <b>\$ 53,278,395</b>                                |                      |

| County Size Bands |               |                |                 |               |
|-------------------|---------------|----------------|-----------------|---------------|
| Extra Small       | Small         | Medium         | Large           | Extra Large   |
| up to 20,000      | 20,000-75,000 | 75,000-150,000 | 150,000-375,000 | above 375,000 |

## Appendix D. 2023-2025 Public health modernization regional partnerships

Supporting communicable disease prevention and investigation, regional climate and health strategies, health equity assessment and community health improvement plans



Appendix E. OHA Public Health Equity Grant theory of change and high-level evaluation findings (grant mechanism for allocating modernization funding to community-based organizations)

Theory of change

The Public Health Equity Grant is an investment in communities to improve health equity in Oregon. OHA partners with CBOs, who center community strengths, needs, and wisdom. CBOs work to ensure that groups impacted by past and current harms and injustices can fully access and utilize public health services to live happier and healthier lives.

Strategies

|                                                  |                                        |                                |                                                                   |                                                                                  |                                                                         |
|--------------------------------------------------|----------------------------------------|--------------------------------|-------------------------------------------------------------------|----------------------------------------------------------------------------------|-------------------------------------------------------------------------|
| Build capacity for community partnerships at OHA | Identify & assess community priorities | Implement program improvements | Provide culturally & community-specific education & communication | Provide culturally & community-specific programs, services, resources, & support | Mobilize communities to participate in & inform policy & systems change |
|--------------------------------------------------|----------------------------------------|--------------------------------|-------------------------------------------------------------------|----------------------------------------------------------------------------------|-------------------------------------------------------------------------|

Intermediate Outcomes

|                                        |                                                           |                                                                     |                                                                           |                                                                                       |
|----------------------------------------|-----------------------------------------------------------|---------------------------------------------------------------------|---------------------------------------------------------------------------|---------------------------------------------------------------------------------------|
| Increased resources & support for CBOs | Improved collaboration across OHA, CBOs, & other partners | Improved access to public health programs & services for Oregonians | Increased utilization of public health programs & services for Oregonians | Increased presence of historically marginalized communities at decision-making tables |
|----------------------------------------|-----------------------------------------------------------|---------------------------------------------------------------------|---------------------------------------------------------------------------|---------------------------------------------------------------------------------------|

Long-term Outcomes

Communities have increased power to influence policy & systems change to address social determinants of health

→

A transformed public health system that centers community-identified needs

↙

Communities experience equitable distribution of & access to information, resources, & services that promote health & well-being

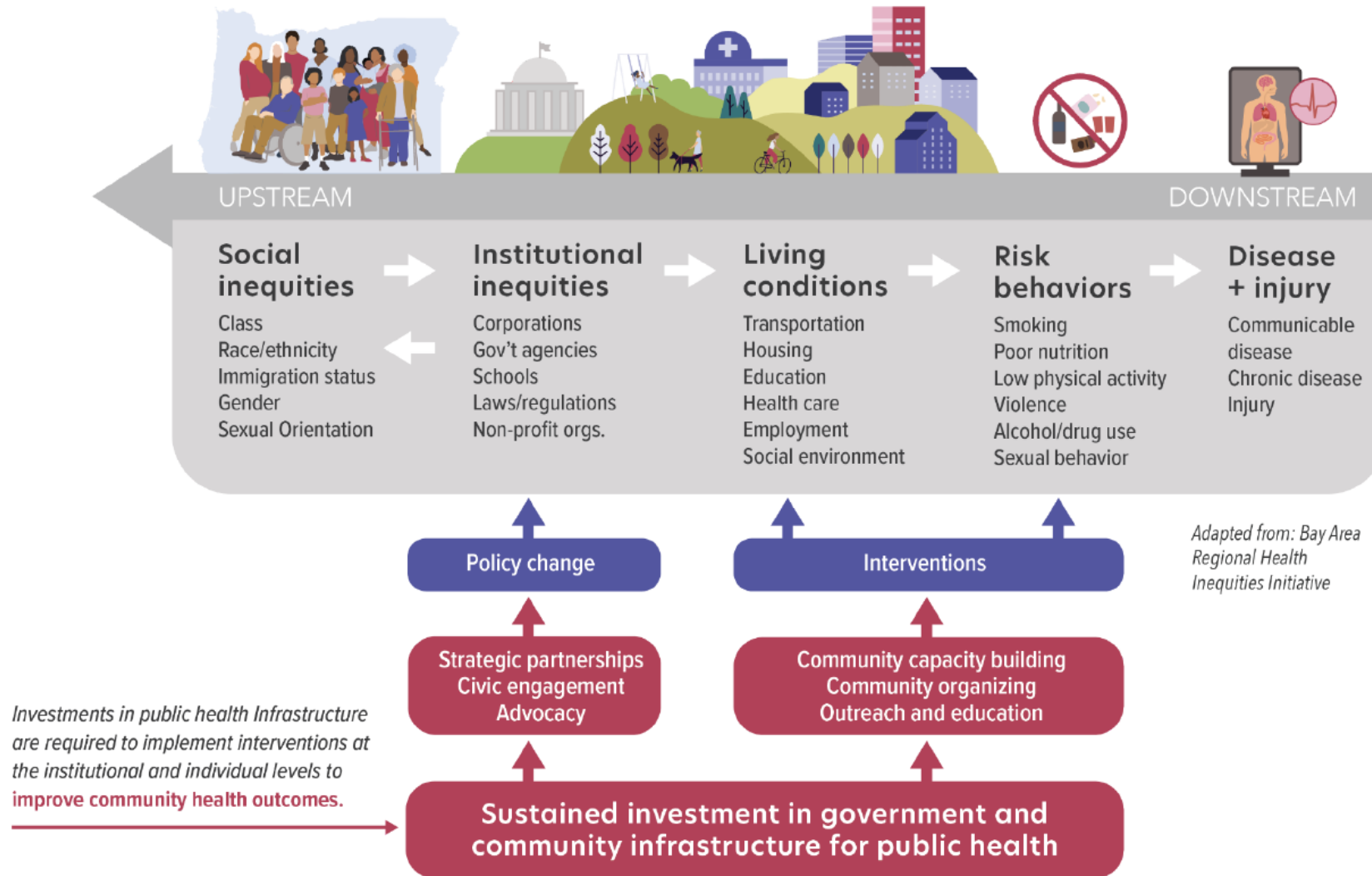
↗

Goal

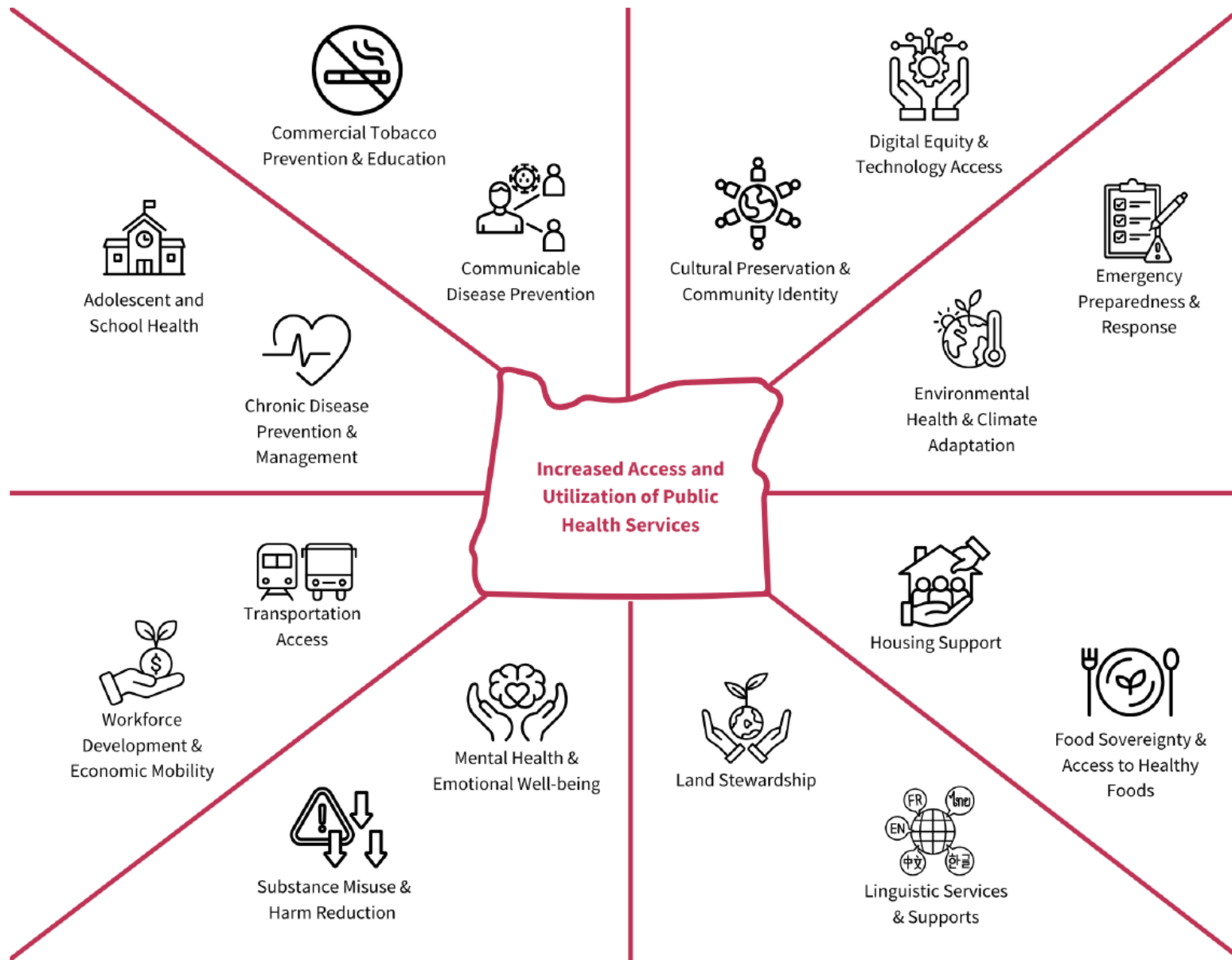
Eliminate health inequities driven by historical & contemporary injustices & improve health & well-being for Oregonians.



## Conceptual framework for how investments in community-driven public health leads to better health outcomes



## Evaluation themes for how CBO funded activities increasing access and use of public health services





## Evaluation themes for how CBO funded activities had “ripple effects” beyond public health services





## Appendix F. Detailed description and methodology for floor and indicator funding formula components

The base component of the public health modernization funding formula includes a “base floor” payment for each county and additional allocations through the health and demographic indicator pool.

### Floor funding

Floor funding is dependent on the total amount of funds allocated through the funding formula. These payments provide funding for a basic level of staffing and operations infrastructure needed to fulfill requirements. At all funding levels, remaining base component funding is distributed through the indicator pool. For funding at or above \$40,000,000, the floor payment allocated to each county is \$400,000.

### Indicator allocations

Health and demographic indicators are used to allocate funds based on community conditions that may indicate a greater need for the community to access public health services or additional complexities in serving communities.

- Health and demographic indicators funding levels are determined through an equation based on the county population and rank of a specific county on each indicator. Indicator ranks are updated annually to reflect the most current data for each indicator.
- Indicators include health status, burden of disease, racial and ethnic diversity, poverty, educational attainment, population density, limited English proficiency and rurality. Please see the table below for the measure description and data source for each indicator, as well as the proportion of total funding allocated to each indicator and related dollar amounts.
- An individual county payout is determined through an equation that multiplies the county population by its health or demographic indicator rank. The solution results in the health or demographic indicator per capita. After the indicator has been determined for all counties, it is then turned into a percentage per capita. The county payout is determined by multiplying the percent of health or demographic indicator per capita by the total indicator pool. The “indicator pool payment” is the total amount of funding allocated per health indicator.
- An example of indicator allocations can be found in Benton County and the indicator for burden of disease, assuming that a total of \$40 million or more is allocated through the funding formula. According to the latest Portland State University census, Benton County’s population is 99,355. The most up-to-date ranking of the county’s burden of disease is 3.83% of the population. The equation multiplies the population by the county’s burden rank ( $99,355 \times 3.83\% = 3,803$ ) to determine the burden per capita, which is 3,803 people. After the burden has been

determined for all counties (305,824 is Oregon's total of burdened people), it is then turned into a percentage per capita. Benton County's percent of burden per capita is 1.24%, ( $3,803/305,824 = 1.24\%$ ). The county payout is determined by multiplying the percent of burden per capita by the total indicator pool, ( $1.24\% \times \$1,558,714 = \$19,383$ ). The "indicator pool" is the total amount of funding allocated per health indicator, in this case the total pool for burden of health is \$1,558,714 for all counties, and \$19,383 for Benton County.

## Appendix G. Funding formula health and demographic indicators

|                                    | Measure                                                                                            | Indicator required by statute? | Data source                                                                 | Percent allocation of indicator funding | Total allocation at \$40 million funding level |
|------------------------------------|----------------------------------------------------------------------------------------------------|--------------------------------|-----------------------------------------------------------------------------|-----------------------------------------|------------------------------------------------|
| <b>Burden of disease</b>           | Premature death: Leading causes of years of potential life lost before age 75.                     | Yes                            | Oregon death certificate data                                               | 5%                                      | \$1,558,714                                    |
| <b>Health status</b>               | Quality of life: Good or excellent health.                                                         | Yes                            | Behavioral Risk Factor Surveillance System                                  | 5%                                      | \$1,558,714                                    |
| <b>Racial and ethnic diversity</b> | Percent of population not categorized as “White alone”.                                            | No                             | U.S. Census Bureau, American Community Survey population five-year estimate | 18%                                     | \$5,611,370                                    |
| <b>Poverty</b>                     | Percent of population living below 150% of the federal poverty level in past 12 months.            | No                             | U.S. Census Bureau, American Community Survey population five-year estimate | 18%                                     | \$5,611,370                                    |
| <b>Education</b>                   | Percent of population age 25 years and over with less than a high school graduate education level. | No                             | U.S. Census Bureau, American Community Survey population five-year estimate | 18%                                     | \$5,611,370                                    |
| <b>Limited English proficiency</b> | Percent of population age 5 years and over that speaks English less than “very well”.              | No                             | U.S. Census Bureau, American Community Survey population five-year estimate | 18%                                     | \$5,611,370                                    |
| <b>Rurality</b>                    | Percent of population living in a rural area                                                       | No                             | U.S. Census Bureau Population estimates                                     | 18%                                     | \$5,611,370                                    |
| <b>Total</b>                       |                                                                                                    |                                |                                                                             | 100%                                    | \$31,174,277                                   |

## Appendix H. County data for health and demographic indicators, updated May 2024

Total Pool: \$46,034,623

| County Group     | County Population | Floor        | Burden of Disease Rank | Health Status Rank | % Non-white Population | Population below 150% FPL | Rurality    | High School Education | Limited English Proficiency |
|------------------|-------------------|--------------|------------------------|--------------------|------------------------|---------------------------|-------------|-----------------------|-----------------------------|
| Category Weight  | 0.00%             | 31.28%       | 3.39%                  | 3.39%              | 12.19%                 | 12.19%                    | 12.19%      | 12.19%                | 12.19%                      |
| Category Dollars | \$0               | \$14,400,000 | \$1,558,714            | \$1,558,714        | \$5,611,370            | \$5,611,370               | \$5,611,370 | \$5,611,370           | \$5,611,370                 |
| Baker            | 16,927            | Extra Small  | 10.1%                  | 15.0%              | 9.1%                   | 24.2%                     | 41.4%       | 8.6%                  | 0.7%                        |
| Benton           | 99,355            | Medium       | 3.8%                   | 10.3%              | 18.2%                  | 25.6%                     | 19.4%       | 4.0%                  | 4.2%                        |
| Clackamas        | 424,043           | Extra Large  | 5.9%                   | 14.2%              | 17.6%                  | 12.7%                     | 17.1%       | 5.6%                  | 3.9%                        |
| Clatsop          | 42,095            | Small        | 8.9%                   | 18.8%              | 13.3%                  | 18.8%                     | 39.1%       | 7.8%                  | 2.4%                        |
| Columbia         | 53,143            | Small        | 8.2%                   | 19.2%              | 11.9%                  | 16.2%                     | 41.2%       | 9.4%                  | 0.9%                        |
| Coos             | 66,945            | Small        | 10.4%                  | 20.4%              | 13.3%                  | 26.3%                     | 38.1%       | 10.0%                 | 1.9%                        |
| Crook            | 26,583            | Small        | 8.2%                   | 17.2%              | 9.9%                   | 15.2%                     | 49.8%       | 9.7%                  | 0.8%                        |
| Curry            | 24,439            | Small        | 11.4%                  | 16.7%              | 12.2%                  | 21.0%                     | 51.8%       | 8.9%                  | 2.5%                        |
| Deschutes        | 212,141           | Large        | 5.5%                   | 14.0%              | 10.2%                  | 16.4%                     | 29.2%       | 5.7%                  | 2.1%                        |
| Douglas          | 113,748           | Medium       | 11.1%                  | 17.8%              | 11.3%                  | 24.5%                     | 40.4%       | 8.7%                  | 1.1%                        |
| Gilliam          | 2,062             | Extra Small  | 8.6%                   | 17.1%              | 14.0%                  | 23.2%                     | 100%        | 10.2%                 | 3.2%                        |
| Grant            | 7,418             | Extra Small  | 8.1%                   | 15.5%              | 10.0%                  | 24.2%                     | 100%        | 10.9%                 | 1.2%                        |
| Harney           | 7,600             | Extra Small  | 9.8%                   | 12.6%              | 11.7%                  | 28.3%                     | 44.4%       | 8.8%                  | 1.1%                        |
| Hood River       | 24,406            | Small        | 5.0%                   | 16.4%              | 20.6%                  | 14.9%                     | 51.8%       | 15.9%                 | 12.9%                       |
| Jackson          | 222,762           | Large        | 8.0%                   | 15.0%              | 14.8%                  | 23.1%                     | 20.6%       | 9.0%                  | 2.7%                        |
| Jefferson        | 25,878            | Small        | 11.0%                  | 25.7%              | 34.8%                  | 23.0%                     | 67.0%       | 12.1%                 | 4.9%                        |
| Josephine        | 88,814            | Medium       | 10.9%                  | 16.8%              | 11.3%                  | 29.6%                     | 43.1%       | 9.0%                  | 1.6%                        |
| Klamath          | 71,919            | Small        | 11.3%                  | 15.6%              | 19.0%                  | 27.8%                     | 37.8%       | 10.7%                 | 2.7%                        |
| Lake             | 8,562             | Extra Small  | 10.3%                  | 14.6%              | 12.6%                  | 29.0%                     | 100.0%      | 13.0%                 | 3.4%                        |
| Lane             | 384,374           | Extra Large  | 7.8%                   | 16.3%              | 16.5%                  | 25.3%                     | 18.0%       | 7.2%                  | 2.3%                        |
| Lincoln          | 51,930            | Small        | 10.3%                  | 17.4%              | 16.1%                  | 24.0%                     | 38.0%       | 7.2%                  | 3.2%                        |
| Linn             | 131,984           | Medium       | 8.4%                   | 18.6%              | 14.0%                  | 21.3%                     | 34.2%       | 9.2%                  | 2.9%                        |
| Malheur          | 32,981            | Small        | 7.9%                   | 19.2%              | 23.2%                  | 35.1%                     | 58.9%       | 18.6%                 | 7.7%                        |
| Marion           | 352,249           | Large        | 6.9%                   | 20.8%              | 28.4%                  | 22.9%                     | 15.4%       | 14.3%                 | 10.3%                       |
| Morrow           | 13,010            | Extra Small  | 7.9%                   | 22.3%              | 30.0%                  | 30.6%                     | 100.0%      | 23.2%                 | 15.4%                       |
| Multnomah        | 801,306           | Extra Large  | 7.3%                   | 15.2%              | 27.6%                  | 19.7%                     | 1.3%        | 7.7%                  | 7.4%                        |
| Sherman, Wasco   | 28,969            | Small        | 9.2%                   | 17.1%              | 17.7%                  | 24.3%                     | 100.0%      | 13.4%                 | 5.4%                        |
| Polk             | 90,553            | Medium       | 6.1%                   | 17.3%              | 18.9%                  | 19.9%                     | 20.4%       | 8.2%                  | 3.7%                        |
| Sherman          | 1,917             | Extra Small  | 8.9%                   | 17.1%              | 12.1%                  | 24.9%                     | 100.0%      | 11.8%                 | 0.6%                        |
| Tillamook        | 28,000            | Small        | 10.2%                  | 19.5%              | 12.1%                  | 20.9%                     | 60.7%       | 9.3%                  | 4.2%                        |
| Umatilla         | 81,842            | Medium       | 8.1%                   | 17.8%              | 23.7%                  | 22.2%                     | 31.7%       | 15.5%                 | 7.5%                        |
| Union            | 26,335            | Small        | 8.9%                   | 19.6%              | 9.8%                   | 25.5%                     | 42.9%       | 7.2%                  | 1.1%                        |
| Wallowa          | 7,631             | Extra Small  | 7.3%                   | 9.6%               | 9.7%                   | 16.5%                     | 100.0%      | 6.7%                  | 1.4%                        |
| Wasco            | 27,052            | Small        | 9.2%                   | 17.1%              | 18.1%                  | 24.3%                     | 34.8%       | 13.6%                 | 5.8%                        |
| Washington       | 610,245           | Extra Large  | 4.6%                   | 19.5%              | 31.3%                  | 13.5%                     | 5.5%        | 7.1%                  | 8.1%                        |
| Wheeler          | 1,533             | Extra Small  | 5.2%                   | 17.8%              | 11.0%                  | 25.1%                     | 100.0%      | 8.4%                  | 1.8%                        |
| Yamhill          | 109,743           | Medium       | 6.5%                   | 19.6%              | 19.2%                  | 18.5%                     | 26.5%       | 10.1%                 | 5.3%                        |
| Population Total | 4,291,525         |              |                        |                    |                        |                           |             |                       |                             |

## Appendix I. Funding formula allocations to Oregon counties for each indicator, updated May 2024

### Burden of disease

|                       |              |
|-----------------------|--------------|
| Total Pool            | \$46,034,623 |
| Burden Indicator Pool | \$1,558,714  |

| County Group   | County Population | Percent Burden Per Capita | Product Burden Per Capita | Average Burden Per Capita | County Payout      | County Payout Per Capita |
|----------------|-------------------|---------------------------|---------------------------|---------------------------|--------------------|--------------------------|
| Baker          | 16,927            | 10.09%                    | 1,707                     | 0.56%                     | \$8,702            | \$0.51                   |
| Benton         | 99,355            | 3.83%                     | 3,803                     | 1.24%                     | \$19,383           | \$0.20                   |
| Clackamas      | 424,043           | 5.89%                     | 24,961                    | 8.16%                     | \$127,220          | \$0.30                   |
| Clatsop        | 42,095            | 8.88%                     | 3,737                     | 1.22%                     | \$19,044           | \$0.45                   |
| Columbia       | 53,143            | 8.16%                     | 4,335                     | 1.42%                     | \$22,096           | \$0.42                   |
| Coos           | 66,945            | 10.44%                    | 6,992                     | 2.29%                     | \$35,638           | \$0.53                   |
| Crook          | 26,583            | 8.25%                     | 2,192                     | 0.72%                     | \$11,173           | \$0.42                   |
| Curry          | 24,439            | 11.44%                    | 2,795                     | 0.91%                     | \$14,245           | \$0.58                   |
| Deschutes      | 212,141           | 5.51%                     | 11,684                    | 3.82%                     | \$59,549           | \$0.28                   |
| Douglas        | 113,748           | 11.14%                    | 12,674                    | 4.14%                     | \$64,596           | \$0.57                   |
| Gilliam        | 2,062             | 8.60%                     | 177                       | 0.06%                     | \$904              | \$0.44                   |
| Grant          | 7,418             | 8.05%                     | 597                       | 0.20%                     | \$3,044            | \$0.41                   |
| Harney         | 7,600             | 9.77%                     | 743                       | 0.24%                     | \$3,785            | \$0.50                   |
| Hood River     | 24,406            | 4.98%                     | 1,216                     | 0.40%                     | \$6,198            | \$0.25                   |
| Jackson        | 222,762           | 8.01%                     | 17,840                    | 5.83%                     | \$90,927           | \$0.41                   |
| Jefferson      | 25,878            | 10.96%                    | 2,835                     | 0.93%                     | \$14,450           | \$0.56                   |
| Josephine      | 88,814            | 10.94%                    | 9,717                     | 3.18%                     | \$49,524           | \$0.56                   |
| Klamath        | 71,919            | 11.28%                    | 8,114                     | 2.65%                     | \$41,357           | \$0.58                   |
| Lake           | 8,562             | 10.31%                    | 883                       | 0.29%                     | \$4,498            | \$0.53                   |
| Lane           | 384,374           | 7.80%                     | 29,996                    | 9.81%                     | \$152,882          | \$0.40                   |
| Lincoln        | 51,930            | 10.27%                    | 5,333                     | 1.74%                     | \$27,182           | \$0.52                   |
| Linn           | 131,984           | 8.44%                     | 11,145                    | 3.64%                     | \$56,805           | \$0.43                   |
| Malheur        | 32,981            | 7.89%                     | 2,603                     | 0.85%                     | \$13,269           | \$0.40                   |
| Marion         | 352,249           | 6.91%                     | 24,335                    | 7.96%                     | \$124,028          | \$0.35                   |
| Morrow         | 13,010            | 7.93%                     | 1,031                     | 0.34%                     | \$5,257            | \$0.40                   |
| Multnomah      | 801,306           | 7.27%                     | 58,245                    | 19.05%                    | \$296,860          | \$0.37                   |
| Polk           | 90,553            | 6.13%                     | 5,553                     | 1.82%                     | \$28,301           | \$0.31                   |
| Sherman, Wasco | 28,969            | 9.17%                     | 2,657                     | 0.87%                     | \$13,543           | \$0.47                   |
| Tillamook      | 28,000            | 10.23%                    | 2,863                     | 0.94%                     | \$14,594           | \$0.52                   |
| Umatilla       | 81,842            | 8.14%                     | 6,663                     | 2.18%                     | \$33,961           | \$0.41                   |
| Union          | 26,335            | 8.85%                     | 2,332                     | 0.76%                     | \$11,884           | \$0.45                   |
| Wallowa        | 7,631             | 7.32%                     | 559                       | 0.18%                     | \$2,847            | \$0.37                   |
| Washington     | 610,245           | 4.64%                     | 28,334                    | 9.26%                     | \$144,409          | \$0.24                   |
| Wheeler        | 1,533             | 5.20%                     | 80                        | 0.03%                     | \$407              | \$0.27                   |
| Yamhill        | 109,743           | 6.46%                     | 7,094                     | 2.32%                     | \$36,154           | \$0.33                   |
| <b>Total</b>   | <b>4,291,525</b>  | <b>3</b>                  | <b>305,824</b>            | <b>1.00</b>               | <b>\$1,558,714</b> | <b>\$0.36</b>            |

Premature Death: Years of Potential Life Lost Relative to Age 75 per 100,000 (YPLL75)

## Health status

Total Pool \$46,034,623

Health Status Indicator Pool \$1,558,714

| County Group   | County Population | % Health Status Per Capita | Product Health Status Per Capita | Health Status Per Capita | County Payout      | County Payout Per Capita |
|----------------|-------------------|----------------------------|----------------------------------|--------------------------|--------------------|--------------------------|
| Baker          | 16,927            | 15.0%                      | 2,539                            | 0.35%                    | \$5,458            | \$0.32                   |
| Benton         | 99,355            | 10.3%                      | 10,234                           | 1.41%                    | \$21,997           | \$0.22                   |
| Clackamas      | 424,043           | 14.2%                      | 60,214                           | 8.30%                    | \$129,433          | \$0.31                   |
| Clatsop        | 42,095            | 18.8%                      | 7,914                            | 1.09%                    | \$17,011           | \$0.40                   |
| Columbia       | 53,143            | 19.2%                      | 10,203                           | 1.41%                    | \$21,933           | \$0.41                   |
| Coos           | 66,945            | 20.4%                      | 13,657                           | 1.88%                    | \$29,356           | \$0.44                   |
| Crook          | 26,583            | 17.2%                      | 4,572                            | 0.63%                    | \$9,828            | \$0.37                   |
| Curry          | 24,439            | 16.7%                      | 4,081                            | 0.56%                    | \$8,773            | \$0.36                   |
| Deschutes      | 212,141           | 14.0%                      | 29,700                           | 4.10%                    | \$63,841           | \$0.30                   |
| Douglas        | 113,748           | 17.8%                      | 20,247                           | 2.79%                    | \$43,522           | \$0.38                   |
| Gilliam        | 2,062             | 17.1%                      | 353                              | 0.05%                    | \$758              | \$0.37                   |
| Grant          | 7,418             | 15.5%                      | 1,150                            | 0.16%                    | \$2,472            | \$0.33                   |
| Harney         | 7,600             | 12.6%                      | 958                              | 0.13%                    | \$2,058            | \$0.27                   |
| Hood River     | 24,406            | 16.4%                      | 4,003                            | 0.55%                    | \$8,604            | \$0.35                   |
| Jackson        | 222,762           | 15.0%                      | 33,414                           | 4.61%                    | \$71,825           | \$0.32                   |
| Jefferson      | 25,878            | 25.7%                      | 6,651                            | 0.92%                    | \$14,296           | \$0.55                   |
| Josephine      | 88,814            | 16.8%                      | 14,921                           | 2.06%                    | \$32,073           | \$0.36                   |
| Klamath        | 71,919            | 15.6%                      | 11,219                           | 1.55%                    | \$24,116           | \$0.34                   |
| Lake           | 8,562             | 14.6%                      | 1,250                            | 0.17%                    | \$2,687            | \$0.31                   |
| Lane           | 384,374           | 16.3%                      | 62,653                           | 8.64%                    | \$134,675          | \$0.35                   |
| Lincoln        | 51,930            | 17.4%                      | 9,036                            | 1.25%                    | \$19,423           | \$0.37                   |
| Linn           | 131,984           | 18.6%                      | 24,549                           | 3.39%                    | \$52,769           | \$0.40                   |
| Malheur        | 32,981            | 19.2%                      | 6,332                            | 0.87%                    | \$13,612           | \$0.41                   |
| Marion         | 352,249           | 20.8%                      | 73,268                           | 10.10%                   | \$157,492          | \$0.45                   |
| Morrow         | 13,010            | 22.3%                      | 2,901                            | 0.40%                    | \$6,236            | \$0.48                   |
| Multnomah      | 801,306           | 15.2%                      | 121,799                          | 16.80%                   | \$261,811          | \$0.33                   |
| Polk           | 90,553            | 17.3%                      | 15,666                           | 2.16%                    | \$33,674           | \$0.37                   |
| Sherman, Wasco | 28,969            | 17.1%                      | 4,954                            | 0.68%                    | \$10,648           | \$0.37                   |
| Tillamook      | 28,000            | 19.5%                      | 5,460                            | 0.75%                    | \$11,736           | \$0.42                   |
| Umatilla       | 81,842            | 17.8%                      | 14,568                           | 2.01%                    | \$31,314           | \$0.38                   |
| Union          | 26,335            | 19.6%                      | 5,162                            | 0.71%                    | \$11,095           | \$0.42                   |
| Wallowa        | 7,631             | 9.6%                       | 733                              | 0.10%                    | \$1,575            | \$0.21                   |
| Washington     | 610,245           | 19.5%                      | 118,998                          | 16.41%                   | \$255,790          | \$0.42                   |
| Wheeler        | 1,533             | 17.8%                      | 273                              | 0.04%                    | \$587              | \$0.38                   |
| Yamhill        | 109,743           | 19.6%                      | 21,510                           | 2.97%                    | \$46,236           | \$0.42                   |
| <b>Total</b>   | <b>4,291,525</b>  | <b>6</b>                   | <b>725,138</b>                   | <b>1.00</b>              | <b>\$1,558,714</b> | <b>\$0.36</b>            |

**Adults (age 18+) Who Report "Poor or Fair" Health by County, 2018-2021**  
**Oregon Behavioral Risk Factor Surveillance System (BRFSS)**

## Race and ethnicity

|                          |              |
|--------------------------|--------------|
| Total Pool               | \$46,034,623 |
| Ethnicity Indicator Pool | \$5,611,370  |

| County Group   | County Population | Percenty Ethnicity Per Capita | Product Ethnicity Per Capita | Average Ethnicity Per Capita | County Payout      | County Payout Per Capita |
|----------------|-------------------|-------------------------------|------------------------------|------------------------------|--------------------|--------------------------|
| Baker          | 16,927            | 9.1%                          | 1,537                        | 0.17%                        | \$9,451            | \$0.56                   |
| Benton         | 99,355            | 18.2%                         | 18,122                       | 1.99%                        | \$111,430          | \$1.12                   |
| Clackamas      | 424,043           | 17.6%                         | 74,691                       | 8.18%                        | \$459,263          | \$1.08                   |
| Clatsop        | 42,095            | 13.3%                         | 5,601                        | 0.61%                        | \$34,442           | \$0.82                   |
| Columbia       | 53,143            | 11.9%                         | 6,300                        | 0.69%                        | \$38,737           | \$0.73                   |
| Coos           | 66,945            | 13.3%                         | 8,921                        | 0.98%                        | \$54,856           | \$0.82                   |
| Crook          | 26,583            | 9.9%                          | 2,642                        | 0.29%                        | \$16,243           | \$0.61                   |
| Curry          | 24,439            | 12.2%                         | 2,990                        | 0.33%                        | \$18,383           | \$0.75                   |
| Deschutes      | 212,141           | 10.2%                         | 21,661                       | 2.37%                        | \$133,189          | \$0.63                   |
| Douglas        | 113,748           | 11.3%                         | 12,827                       | 1.41%                        | \$78,868           | \$0.69                   |
| Gilliam        | 2,062             | 14.0%                         | 289                          | 0.03%                        | \$1,777            | \$0.86                   |
| Grant          | 7,418             | 10.0%                         | 745                          | 0.08%                        | \$4,582            | \$0.62                   |
| Harney         | 7,600             | 11.7%                         | 888                          | 0.10%                        | \$5,461            | \$0.72                   |
| Hood River     | 24,406            | 20.6%                         | 5,022                        | 0.55%                        | \$30,878           | \$1.27                   |
| Jackson        | 222,762           | 14.8%                         | 32,990                       | 3.62%                        | \$202,852          | \$0.91                   |
| Jefferson      | 25,878            | 34.8%                         | 9,016                        | 0.99%                        | \$55,436           | \$2.14                   |
| Josephine      | 88,814            | 11.3%                         | 10,080                       | 1.10%                        | \$61,981           | \$0.70                   |
| Klamath        | 71,919            | 19.0%                         | 13,661                       | 1.50%                        | \$84,001           | \$1.17                   |
| Lake           | 8,562             | 12.6%                         | 1,077                        | 0.12%                        | \$6,625            | \$0.77                   |
| Lane           | 384,374           | 16.5%                         | 63,582                       | 6.97%                        | \$390,952          | \$1.02                   |
| Lincoln        | 51,930            | 16.1%                         | 8,348                        | 0.91%                        | \$51,328           | \$0.99                   |
| Linn           | 131,984           | 14.0%                         | 18,531                       | 2.03%                        | \$113,946          | \$0.86                   |
| Malheur        | 32,981            | 23.2%                         | 7,639                        | 0.84%                        | \$46,972           | \$1.42                   |
| Marion         | 352,249           | 28.4%                         | 100,152                      | 10.97%                       | \$615,819          | \$1.75                   |
| Morrow         | 13,010            | 30.0%                         | 3,909                        | 0.43%                        | \$24,038           | \$1.85                   |
| Multnomah      | 801,306           | 27.6%                         | 221,006                      | 24.22%                       | \$1,358,925        | \$1.70                   |
| Polk           | 90,553            | 18.9%                         | 17,116                       | 1.88%                        | \$105,244          | \$1.16                   |
| Sherman, Wasco | 28,969            | 17.7%                         | 5,124                        | 0.56%                        | \$31,507           | \$1.09                   |
| Tillamook      | 28,000            | 12.1%                         | 3,401                        | 0.37%                        | \$20,909           | \$0.75                   |
| Umatilla       | 81,842            | 23.7%                         | 19,380                       | 2.12%                        | \$119,164          | \$1.46                   |
| Union          | 26,335            | 9.8%                          | 2,590                        | 0.28%                        | \$15,924           | \$0.60                   |
| Wallowa        | 7,631             | 9.7%                          | 737                          | 0.08%                        | \$4,529            | \$0.59                   |
| Washington     | 610,245           | 31.3%                         | 190,752                      | 20.90%                       | \$1,172,899        | \$1.92                   |
| Wheeler        | 1,533             | 11.0%                         | 169                          | 0.02%                        | \$1,038            | \$0.68                   |
| Yamhill        | 109,743           | 19.2%                         | 21,097                       | 2.31%                        | \$129,720          | \$1.18                   |
| <b>Total</b>   | <b>4,291,525</b>  |                               | <b>912,593</b>               | <b>1.00</b>                  | <b>\$5,611,370</b> | <b>\$1.31</b>            |

RACE (Table B02001)

Universe: Total Population

Source: ACS, 5 year estimates, 2018-2022

## Rurality

Total Pool **\$46,034,623**  
Rurality Indicator Pool **\$5,611,370**

| County Group   | County Population | Percent Rurality Per Capita | Product Rurality Per Capita | Average Rurality Per Capita | County Payout      | County Payout Per Capita |
|----------------|-------------------|-----------------------------|-----------------------------|-----------------------------|--------------------|--------------------------|
| Baker          | 16,927            | 41.4%                       | 7,007                       | 0.81%                       | \$45,517           | \$2.69                   |
| Benton         | 99,355            | 19.4%                       | 19,280                      | 2.23%                       | \$125,241          | \$1.26                   |
| Clackamas      | 424,043           | 17.1%                       | 72,552                      | 8.40%                       | \$471,280          | \$1.11                   |
| Clatsop        | 42,095            | 39.1%                       | 16,464                      | 1.91%                       | \$106,947          | \$2.54                   |
| Columbia       | 53,143            | 41.2%                       | 21,907                      | 2.54%                       | \$142,305          | \$2.68                   |
| Coos           | 66,945            | 38.1%                       | 25,533                      | 2.96%                       | \$165,855          | \$2.48                   |
| Crook          | 26,583            | 49.8%                       | 13,251                      | 1.53%                       | \$86,073           | \$3.24                   |
| Curry          | 24,439            | 51.8%                       | 12,667                      | 1.47%                       | \$82,279           | \$3.37                   |
| Deschutes      | 212,141           | 29.2%                       | 62,033                      | 7.18%                       | \$402,951          | \$1.90                   |
| Douglas        | 113,748           | 40.4%                       | 45,930                      | 5.32%                       | \$298,353          | \$2.62                   |
| Gilliam        | 2,062             | 100.0%                      | 2,062                       | 0.24%                       | \$13,394           | \$6.50                   |
| Grant          | 7,418             | 100.0%                      | 7,418                       | 0.86%                       | \$48,185           | \$6.50                   |
| Harney         | 7,600             | 44.4%                       | 3,373                       | 0.39%                       | \$21,908           | \$2.88                   |
| Hood River     | 24,406            | 51.8%                       | 12,641                      | 1.46%                       | \$82,114           | \$3.36                   |
| Jackson        | 222,762           | 20.6%                       | 45,879                      | 5.31%                       | \$298,016          | \$1.34                   |
| Jefferson      | 25,878            | 67.0%                       | 17,337                      | 2.01%                       | \$112,616          | \$4.35                   |
| Josephine      | 88,814            | 43.1%                       | 38,316                      | 4.44%                       | \$248,893          | \$2.80                   |
| Klamath        | 71,919            | 37.8%                       | 27,151                      | 3.14%                       | \$176,366          | \$2.45                   |
| Lake           | 8,562             | 100.0%                      | 8,562                       | 0.99%                       | \$55,617           | \$6.50                   |
| Lane           | 384,374           | 18.0%                       | 69,306                      | 8.02%                       | \$450,194          | \$1.17                   |
| Lincoln        | 51,930            | 38.0%                       | 19,733                      | 2.28%                       | \$128,182          | \$2.47                   |
| Linn           | 131,984           | 34.2%                       | 45,198                      | 5.23%                       | \$293,598          | \$2.22                   |
| Malheur        | 32,981            | 58.9%                       | 19,416                      | 2.25%                       | \$126,122          | \$3.82                   |
| Marion         | 352,249           | 15.4%                       | 54,082                      | 6.26%                       | \$351,301          | \$1.00                   |
| Morrow         | 13,010            | 100.0%                      | 13,010                      | 1.51%                       | \$84,510           | \$6.50                   |
| Multnomah      | 801,306           | 1.3%                        | 10,270                      | 1.19%                       | \$66,711           | \$0.08                   |
| Polk           | 90,553            | 20.4%                       | 18,478                      | 2.14%                       | \$120,026          | \$1.33                   |
| Sherman, Wasco | 28,969            | 100.0%                      | 28,969                      | 3.35%                       | \$188,175          | \$6.50                   |
| Tillamook      | 28,000            | 60.7%                       | 16,984                      | 1.97%                       | \$110,324          | \$3.94                   |
| Umatilla       | 81,842            | 31.7%                       | 25,975                      | 3.01%                       | \$168,726          | \$2.06                   |
| Union          | 26,335            | 42.9%                       | 11,302                      | 1.31%                       | \$73,413           | \$2.79                   |
| Wallowa        | 7,631             | 100.0%                      | 7,631                       | 0.88%                       | \$49,569           | \$6.50                   |
| Washington     | 610,245           | 5.5%                        | 33,534                      | 3.88%                       | \$217,825          | \$0.36                   |
| Wheeler        | 1,533             | 100.0%                      | 1,533                       | 0.18%                       | \$9,958            | \$6.50                   |
| Yamhill        | 109,743           | 26.5%                       | 29,069                      | 3.37%                       | \$188,827          | \$1.72                   |
| <b>Total</b>   | <b>4,291,525</b>  | <b>17</b>                   | <b>863,853</b>              | <b>1.00</b>                 | <b>\$5,611,370</b> | <b>\$1.31</b>            |

2020 Decennial Census, Summary File 1, Table P2  
Universe: Total Population



## Poverty

|                        |              |
|------------------------|--------------|
| Total Pool             | \$46,034,623 |
| Poverty Indicator Pool | \$5,611,370  |

| County Group   | County Population | Percent Poverty Per Capita | Product Poverty Per Capita | Average Poverty Per Capita | County Payout      | County Payout Per Capita |
|----------------|-------------------|----------------------------|----------------------------|----------------------------|--------------------|--------------------------|
| Baker          | 16,927            | 24.2%                      | 4,100                      | 0.48%                      | \$26,922           | \$1.59                   |
| Benton         | 99,355            | 25.6%                      | 25,397                     | 2.97%                      | \$166,756          | \$1.68                   |
| Clackamas      | 424,043           | 12.7%                      | 53,666                     | 6.28%                      | \$352,370          | \$0.83                   |
| Clatsop        | 42,095            | 18.8%                      | 7,920                      | 0.93%                      | \$52,001           | \$1.24                   |
| Columbia       | 53,143            | 16.2%                      | 8,594                      | 1.01%                      | \$56,429           | \$1.06                   |
| Coos           | 66,945            | 26.3%                      | 17,580                     | 2.06%                      | \$115,431          | \$1.72                   |
| Crook          | 26,583            | 15.2%                      | 4,045                      | 0.47%                      | \$26,560           | \$1.00                   |
| Curry          | 24,439            | 21.0%                      | 5,143                      | 0.60%                      | \$33,769           | \$1.38                   |
| Deschutes      | 212,141           | 16.4%                      | 34,689                     | 4.06%                      | \$227,764          | \$1.07                   |
| Douglas        | 113,748           | 24.5%                      | 27,839                     | 3.26%                      | \$182,791          | \$1.61                   |
| Gilliam        | 2,062             | 23.2%                      | 479                        | 0.06%                      | \$3,142            | \$1.52                   |
| Grant          | 7,418             | 24.2%                      | 1,795                      | 0.21%                      | \$11,785           | \$1.59                   |
| Harney         | 7,600             | 28.3%                      | 2,155                      | 0.25%                      | \$14,147           | \$1.86                   |
| Hood River     | 24,406            | 14.9%                      | 3,637                      | 0.43%                      | \$23,883           | \$0.98                   |
| Jackson        | 222,762           | 23.1%                      | 51,443                     | 6.02%                      | \$337,769          | \$1.52                   |
| Jefferson      | 25,878            | 23.0%                      | 5,954                      | 0.70%                      | \$39,095           | \$1.51                   |
| Josephine      | 88,814            | 29.6%                      | 26,248                     | 3.07%                      | \$172,345          | \$1.94                   |
| Klamath        | 71,919            | 27.8%                      | 20,008                     | 2.34%                      | \$131,368          | \$1.83                   |
| Lake           | 8,562             | 29.0%                      | 2,481                      | 0.29%                      | \$16,288           | \$1.90                   |
| Lane           | 384,374           | 25.3%                      | 97,187                     | 11.37%                     | \$638,126          | \$1.66                   |
| Lincoln        | 51,930            | 24.0%                      | 12,450                     | 1.46%                      | \$81,747           | \$1.57                   |
| Linn           | 131,984           | 21.3%                      | 28,112                     | 3.29%                      | \$184,581          | \$1.40                   |
| Malheur        | 32,981            | 35.1%                      | 11,582                     | 1.36%                      | \$76,049           | \$2.31                   |
| Marion         | 352,249           | 22.9%                      | 80,608                     | 9.43%                      | \$529,266          | \$1.50                   |
| Morrow         | 13,010            | 30.6%                      | 3,978                      | 0.47%                      | \$26,118           | \$2.01                   |
| Multnomah      | 801,306           | 19.7%                      | 157,783                    | 18.46%                     | \$1,035,993        | \$1.29                   |
| Polk           | 90,553            | 19.9%                      | 17,979                     | 2.10%                      | \$118,048          | \$1.30                   |
| Sherman, Wasco | 28,969            | 24.3%                      | 7,050                      | 0.82%                      | \$46,288           | \$1.60                   |
| Tillamook      | 28,000            | 20.9%                      | 5,849                      | 0.68%                      | \$38,406           | \$1.37                   |
| Umatilla       | 81,842            | 22.2%                      | 18,139                     | 2.12%                      | \$119,103          | \$1.46                   |
| Union          | 26,335            | 25.5%                      | 6,705                      | 0.78%                      | \$44,028           | \$1.67                   |
| Wallowa        | 7,631             | 16.5%                      | 1,256                      | 0.15%                      | \$8,247            | \$1.08                   |
| Washington     | 610,245           | 13.5%                      | 82,109                     | 9.61%                      | \$539,124          | \$0.88                   |
| Wheeler        | 1,533             | 25.1%                      | 384                        | 0.04%                      | \$2,522            | \$1.65                   |
| Yamhill        | 109,743           | 18.5%                      | 20,273                     | 2.37%                      | \$133,111          | \$1.21                   |
| <b>Total</b>   | <b>4,291,525</b>  |                            | <b>854,617</b>             | <b>1.00</b>                | <b>\$5,611,370</b> | <b>\$1.31</b>            |

RATIO OF INCOME TO POVERTY LEVEL IN THE PAST 12 MONTHS (Table C17002)

Universe: Population For Whom Poverty Status Is Determined

Source: ACS, 5 year estimates, 2018-2022

## Education

Total Pool **\$46,034,623**  
 Education Indicator Pool **\$5,611,370**

| County Group   | County Population | Percent Education Per Capita | Product Education Per Capita | Average Education Per Capita | County Payout      | County Payout Per Capita |
|----------------|-------------------|------------------------------|------------------------------|------------------------------|--------------------|--------------------------|
| Baker          | 16,927            | 8.6%                         | 1,459                        | 0.40%                        | \$22,453           | \$1.33                   |
| Benton         | 99,355            | 4.0%                         | 3,993                        | 1.10%                        | \$61,461           | \$0.62                   |
| Clackamas      | 424,043           | 5.6%                         | 23,933                       | 6.56%                        | \$368,351          | \$0.87                   |
| Clatsop        | 42,095            | 7.8%                         | 3,266                        | 0.90%                        | \$50,272           | \$1.19                   |
| Columbia       | 53,143            | 9.4%                         | 5,022                        | 1.38%                        | \$77,293           | \$1.45                   |
| Coos           | 66,945            | 10.0%                        | 6,679                        | 1.83%                        | \$102,793          | \$1.54                   |
| Crook          | 26,583            | 9.7%                         | 2,592                        | 0.71%                        | \$39,890           | \$1.50                   |
| Curry          | 24,439            | 8.9%                         | 2,178                        | 0.60%                        | \$33,529           | \$1.37                   |
| Deschutes      | 212,141           | 5.7%                         | 12,165                       | 3.34%                        | \$187,228          | \$0.88                   |
| Douglas        | 113,748           | 8.7%                         | 9,934                        | 2.72%                        | \$152,899          | \$1.34                   |
| Gilliam        | 2,062             | 10.2%                        | 209                          | 0.06%                        | \$3,223            | \$1.56                   |
| Grant          | 7,418             | 10.9%                        | 807                          | 0.22%                        | \$12,416           | \$1.67                   |
| Harney         | 7,600             | 8.8%                         | 666                          | 0.18%                        | \$10,253           | \$1.35                   |
| Hood River     | 24,406            | 15.9%                        | 3,869                        | 1.06%                        | \$59,549           | \$2.44                   |
| Jackson        | 222,762           | 9.0%                         | 20,020                       | 5.49%                        | \$308,124          | \$1.38                   |
| Jefferson      | 25,878            | 12.1%                        | 3,138                        | 0.86%                        | \$48,304           | \$1.87                   |
| Josephine      | 88,814            | 9.0%                         | 7,990                        | 2.19%                        | \$122,977          | \$1.38                   |
| Klamath        | 71,919            | 10.7%                        | 7,689                        | 2.11%                        | \$118,337          | \$1.65                   |
| Lake           | 8,562             | 13.0%                        | 1,109                        | 0.30%                        | \$17,069           | \$1.99                   |
| Lane           | 384,374           | 7.2%                         | 27,514                       | 7.55%                        | \$423,475          | \$1.10                   |
| Lincoln        | 51,930            | 7.2%                         | 3,716                        | 1.02%                        | \$57,196           | \$1.10                   |
| Linn           | 131,984           | 9.2%                         | 12,096                       | 3.32%                        | \$186,165          | \$1.41                   |
| Malheur        | 32,981            | 18.6%                        | 6,119                        | 1.68%                        | \$94,182           | \$2.86                   |
| Marion         | 352,249           | 14.3%                        | 50,213                       | 13.77%                       | \$772,822          | \$2.19                   |
| Morrow         | 13,010            | 23.2%                        | 3,020                        | 0.83%                        | \$46,476           | \$3.57                   |
| Multnomah      | 801,306           | 7.7%                         | 61,392                       | 16.84%                       | \$944,881          | \$1.18                   |
| Polk           | 90,553            | 8.2%                         | 7,442                        | 2.04%                        | \$114,546          | \$1.26                   |
| Sherman, Wasco | 28,969            | 13.4%                        | 3,894                        | 1.07%                        | \$59,934           | \$2.07                   |
| Tillamook      | 28,000            | 9.3%                         | 2,604                        | 0.71%                        | \$40,078           | \$1.43                   |
| Umatilla       | 81,842            | 15.5%                        | 12,700                       | 3.48%                        | \$195,460          | \$2.39                   |
| Union          | 26,335            | 7.2%                         | 1,901                        | 0.52%                        | \$29,254           | \$1.11                   |
| Wallowa        | 7,631             | 6.7%                         | 510                          | 0.14%                        | \$7,854            | \$1.03                   |
| Washington     | 610,245           | 7.1%                         | 43,539                       | 11.94%                       | \$670,105          | \$1.10                   |
| Wheeler        | 1,533             | 8.4%                         | 128                          | 0.04%                        | \$1,972            | \$1.29                   |
| Yamhill        | 109,743           | 10.1%                        | 11,081                       | 3.04%                        | \$170,547          | \$1.55                   |
| <b>Total</b>   | <b>4,291,525</b>  |                              | <b>364,588</b>               | <b>1.00</b>                  | <b>\$5,611,370</b> | <b>\$1.31</b>            |

SEX BY EDUCATIONAL ATTAINMENT FOR THE POPULATION 25 YEARS AND OVER (Table B15002)

Universe: Population 25 Years And Over

Source: ACS, 5 year estimates, 2018-2022

## Appendix J. Oregon Public Health Advisory Board detailed recommendations for public health modernization funding formula components

### Base funding details

#### Floor funding

In 2022 PHAB increased the floor funding to \$400,000 per county when at least \$40 million is allocated to LPHAs through the funding formula. This change was made to ensure that extra small and small counties were able to hire or contract for new essential positions needed to fulfill PH modernization requirements, and all extra small and small counties received a significant increase in funding as a result.

In 2024, maintaining the current base component was, in part, based on feedback that OHA and PHAB received from a survey to LPHA administrators. Twenty-three (23) administrators responded to the survey, including those representing extra small to extra-large county size bands. In the survey, 9 of 13 respondents from extra small or small counties reported being better able to fulfill the requirements of PH modernization due to the 2023-2025 increase in floor funding. These same respondents also reported being able to hire new or retain existing staff to support PH modernization requirements that would not have been possible without the increased floor funding. The 2026 subcommittee also reviewed these survey results to inform their base component recommendation.

In addition, the 2026 subcommittee discussed exploring a cost-of-living adjustment to the base component in the future to acknowledge and account for differences across jurisdictions. The subcommittee ultimately recommended maintaining the base component as-is given flat funding for modernization. The subcommittee determined that with flat funding, adjustments for cost of living would likely create budget shortfalls for some counties.

#### Health and demographic indicators

Health and demographic indicators are used to allocate funds based on community conditions that may indicate a greater need for the community to access public health services or additional complexities in eliminating health inequities. Indicators include health status, burden of disease, racial and ethnic diversity, poverty, educational attainment, population density, limited English proficiency and rurality. (See **Appendix F** for a detailed description and methodology for floor and indicator funding formula components.) While population-level indicators of community health status and burden of disease are required components of the funding formula under statute, PHAB recommended the inclusion of other sociodemographic indicators, such as rurality and percent of the population living below the federal poverty line. The indicators added by

PHAB ensure investments reach communities and specific populations that face systemic barriers to good health and well-being and thus require a more concerted investment of resources.

See **Appendix G** for a detailed description of the health and demographic indicators, including indicator data sources and calculations. See **Appendix H** for county data for health and demographic indicators. See **Appendix I** for the calculation of county funding for each indicator separately.

### Matching funds details

OHA is required under statute to make payments using a method for awarding matching funds to a LPHA that invests in local public health activities and services above the base amount distributed. The matching component is intended to encourage local governing bodies to continue and/or increase local public health investments.

In 2024, PHAB approved the following approach to matching funds:

- Implement matching component of funding formula in 2025 if total funds available to local public health authorities through the funding formula increase by five percent (increase of about \$2.35 million).
- When funding available to local public health authorities increases by 5%, counties will qualify to receive matching funds if they maintain county general fund investment over a two-year period.
- A buffer of 3% will be applied to the calculation of whether a county maintained general fund investment to account for standard budget fluctuations over time.
- Qualifying counties receive matching funds proportional to their county population among all counties that qualified to receive matching funds (i.e., qualifying county population / population of all qualifying counties).

The 2026 subcommittee recommended the matching funds component of the funding formula be removed through an OHA-sponsored legislative bill during the 2027 legislative session. The subcommittee cited the following reasons for recommending removal of the matching component:

- Diverting a portion of base funding to matching funds (5%) will reduce available funding for core services allocated through base component;

- May exacerbate local variability in public health resources (when some local jurisdictions invest in public health and others do not); and
- High administrative burden on both LPHAs and OHA to collect and validate budget data for matching determinations.

Removing the matching funds component was, in part, based on feedback that OHA and PHAB received from a survey to LPHA administrators and modernization program managers. Twenty-two (22) LPHAs responded to the survey with the majority of respondents (77%) supporting removal due to high administrative burden and concerns that reductions in base funding – that would result from 5% of current funds being reserved for matching – would be particularly detrimental to local public health’s capacity to fulfill PH modernization contractual requirements given budget environments with overall reduced funding. Counties that would not qualify for matching funds due to lack of county investments would be most negatively affected by a reduction of base funding which will further exacerbate disparities in local investments.

### **Incentive funds details**

OHA is required under statute to make payments using a method for incentives based on performance on public health accountability metrics.

PHAB re-approved the following approach to incentive funds for 2025-2027 developed by the 2024 subcommittee:

- Maintain at 1% of total available funds to local public health authorities through the funding formula, with funds to be awarded in 2027 based on performance in the 2025-27 biennium.
- The proportion of total incentive funds available to each county is based on the county’s population size (for example, Baker County has a population of 16,927 people, which is 0.39% of the total population of Oregon and results in \$1,816 in available incentive funds).
- The allocation of available incentive funds to each county is proportional to the number of incentive metrics met (for example, if Baker County meets 4 of 6 process measures, they receive 2/3 of their available incentive funding or \$1,210.66).

- Incentive funding that is “left on the table” from counties not meeting all 6 process measures is redistributed (for example, Baker County would leave \$605.33 on the table by meeting 4 of 6 process measures).
- To redistribute funds that are “left on the table”, OHA will calculate the average number of process measures met across all counties.
- Counties that are above this average qualify to receive a portion of incentive funds that were “left on the table.”
- The “left on the table” funds are allocated to qualifying counties based on the proportion of the county population among qualifying counties (qualifying county population / population of all qualifying counties).

Keeping the incentive funding at 1% is based on previous recommendations from PHAB to start with a smaller amount of incentive funding as a proof of concept given limited to no evidence base for pay-for-performance within the governmental public health sector. Tying incentive payments to the number of accountability metrics met (a proportional approach) was favored over “all-or-nothing” approaches so that counties receive at least some funding for making progress on any one of their selected metrics.

The PHAB subcommittee reviewed data on 2025 incentive payments to LPHAs across the three priority areas of syphilis, immunizations, and climate and health. Subcommittee members noted that the syphilis process measures had the lowest percentage of LPHAs who were able to meet them. Members described challenges in meeting syphilis process measures due to hard-to-reach populations and that the measures focus on endpoints rather than daily work related to data use, partner engagement, and communications. The group agreed to maintain current syphilis process measures for this biennium but to consider revisions for the next biennium.