

ANNUAL SYNAR REPORT

42 U.S.C. 300x-26

OMB № 0930-0222

FFY 2026

State: Oregon

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INTRODUCTION

The Annual Synar Report (ASR) format provides the means for states to comply with the reporting provisions of the Public Health Service Act (42 U.S.C. 300x-26) and the Tobacco Regulation for the Substance Abuse Prevention and Treatment Block Grant (SABG) (45 C.F.R. 96.130 (e)).

How the Synar report helps the Center for Substance Abuse Prevention

In accordance with the tobacco regulations, states are required to provide detailed information on progress made in enforcing youth and young adult tobacco access laws (FFY 2025 Compliance Progress) and future plans to ensure compliance with the Synar requirements to reduce youth and young adult tobacco access rates (FFY 2026 Intended Use Plan). These data are required by 42 U.S.C. 300x-26 and will be used by the Secretary to evaluate state compliance with the statute. Part of the mission of the Center for Substance Abuse Prevention (CSAP) is to assist states¹ by supporting Synar activities and providing technical assistance helpful in determining the type of enforcement measures and control strategies that are most effective. This information is helpful to CSAP in improving technical assistance resources and expertise on enforcement efforts and tobacco control program support activities, including state Synar program support services, through an enhanced technical assistance program involving conferences and workshops, development of training materials and guidance documents, and onsite technical assistance consultation.

How the Synar report can help states

The information gathered for the Synar report can help states describe and analyze substate needs for program enhancements. These data can also be used to report to the state legislature and other state and local organizations on progress made to date in enforcing youth and young adult tobacco access laws when aggregated statistical data from state Synar reports can demonstrate to the Secretary the national progress in reducing youth and young adult tobacco access problems. This information will also provide Congress with a better understanding of state progress in implementing Synar, including state difficulties and successes in enforcing retailer compliance

¹The term “state” is used to refer to all the states and territories required to comply with Synar as part of the Substance Abuse Prevention and Treatment Block Grant Program requirements (42 U.S.C. 300x-64 and 45 C.F.R. 96.121).

with youth and young adult tobacco access laws.

Getting assistance in completing the Synar report

If you have questions about programmatic issues, you may call CSAP's Division of Primary Prevention at (240) 276-2550 and ask for your respective State Project Officer, or contact your State Project Officer directly by telephone or email. If you have questions about fiscal or grants management issues, you may call your Grants Management Specialist in the Office of Financial Resources, Division of Grants Management, at (240) 276-1422.

Where and when to submit the Synar report

The ASR must be received by SAMHSA no later than December 31, 2025 and must be submitted in the format specified by these instructions. Use of the approved format will avoid delays in the review and approval process. The chief executive officer (or an authorized designee) of the applicant organization must sign page one of the ASR certifying that the state has complied with all reporting requirements.

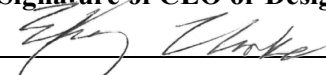
The state must upload one copy of the ASR using the online WebBGAS (Block Grant Application System). In addition, the following items must be uploaded to WebBGAS:

- FFY 2026 Synar Survey Results: States that use the Synar Survey Estimation System (SSES) must upload one copy of *SSES Tables 1–8* (in Excel) to WebBGAS. **Please note that, in the FFY 2026 ASR, SSES will generate Tables 6, 7, and 8, which are based on the optional microdata on product type, retail outlet type, and whether identification was requested. If your state does not submit these optional data, Tables 6, 7, and 8 will be blank. Tables 6, 7, and 8 are generated for the convenience of the state, and states are not required to submit completed versions of Tables 6, 7, or 8.** States that do not use SSES must upload one copy of ASR Forms 1, 4, and 5, and Forms 2 and 3, if applicable, (in Excel), as well as a database with the raw inspection data to WebBGAS.
- Synar Inspection Form: States must upload one blank copy of the inspection form used to record the result of each Synar inspection.
- Synar Inspection Protocol: States must upload a copy of the protocol used to train inspection teams on conducting and reporting the results of the Synar inspections. This document should be different than the Appendix C attached to the Annual Synar Report.
- A scanned copy of the signed Funding Agreements/Certifications

Each state SSA Director has been emailed a login ID and password to log onto the Synar section of the WebBGAS site.

FFY 2026: FUNDING AGREEMENTS/CERTIFICATIONS

The following form must be signed by the Chief Executive Officer or an authorized designee and submitted with this application. Documentation authorizing a designee must be attached to the application.

PUBLIC HEALTH SERVICES ACT AND SYNAR AMENDMENT
42 U.S.C. 300x-26 requires each state to submit an annual report of its progress in meeting the requirements of the Synar Amendment and its implementing regulation (45 C.F.R. 96.130) to the Secretary of the Department of Health and Human Services. By signing below, the chief executive officer (or an authorized designee) of the applicant organization certifies that the state has complied with these reporting requirements and the certifications as set forth below.
SYNAR SURVEY SAMPLING METHODOLOGY
The state certifies that the Synar survey sampling methodology on file with the Center for Substance Abuse Prevention and submitted with the Annual Synar Report for FFY 2026 is up-to-date and approved by the Center for Substance Abuse Prevention.
SYNAR SURVEY INSPECTION PROTOCOL
The state certifies that the Synar Survey Inspection Protocol on file with the Center for Substance Abuse Prevention and submitted with the Annual Synar Report for FFY 2026 is up-to-date and approved by the Center for Substance Abuse Prevention.
State: Oregon
Name of Chief Executive Officer or Designee: Ebony Clarke
Signature of CEO or Designee: 
Title: OHA Behavior Health Director Date Signed: 11.17.25
If signed by a designee, a copy of the designation must be attached.

SECTION I: FFY 2025 (Compliance Progress)**YOUTH AND YOUNG ADULT ACCESS LAWS, ACTIVITIES, AND ENFORCEMENT**

42 U.S.C. 300x-26 requires the states to report information regarding the sale/distribution of tobacco products to individuals under age 21.

- 1. Please indicate any changes or additions to the state tobacco statute(s) relating to youth and young adult access since the last reporting year. If any changes were made to the state law(s) since the last reporting year, please upload a copy of the state law to WebBGAS. (see 42 U.S.C. 300x-26).**

- a. Has there been a change in the minimum sale age for tobacco products?**

☐ Yes ☒ No

If Yes, current minimum age: ☐ 19 ☐ 20 ☐ 21

- b. Have there been any changes in state law that impact the state's protocol for conducting Synar inspections?**

☐ Yes ☒ No

If Yes, indicate change. (Check all that apply.)

- ☐ Changed to require that law enforcement conduct inspections of tobacco outlets
☐ Changed to make it illegal for youth and young adults to possess, purchase or receive tobacco
☐ Changed to require ID to purchase tobacco
☐ Changed definition of tobacco products
☐ Other change(s) (Please describe.) _____

- c. Have there been any changes in state law that impact the following?**

Licensing of tobacco vendors ☐ Yes ☒ No

Penalties for sales to minors ☐ Yes ☒ No

Vending machines ☐ Yes ☒ No

Added product categories to youth and young adult access law ☐ Yes ☒ No

- 2. Describe how the Annual Synar Report (see 45 C.F.R. 96.130(e)) was made public within the state prior to submission of the ASR. (Check all that apply.)**

☒ Placed on file for public review

☒ Posted on a state agency Web site (Please provide exact Web address and the date when the FFY 2026 ASR was posted to this Web address.)

Web address:

<https://www.oregon.gov/oha/PH/PREVENTIONWELLNESS/TOBACCOPREVENTION/Pages/data-and-reports.aspx>

Date published: 11/17/25

- ☐ Notice published in a newspaper or newsletter
- ☐ Public hearing
- ☐ Announced in a news release, a press conference, or discussed in a media interview
- ☐ Distributed for review as part of the SABG application process
- ☐ Distributed through the public library system
- ☐ Published in an annual register
- ☒ Other *(Please describe.)* Sent to partner listservs

3. Identify the following agency or agencies *(see 42 U.S.C. 300x-26 and 45 C.F.R. 96.130).*

a. The state agency(ies) designated by the Governor for oversight of the Synar requirements:

Oregon Health Authority

Has this changed since last year's Annual Synar Report?

☐ Yes ☒ No

b. The state agency(ies) responsible for conducting random, unannounced Synar inspections:

Oregon Health Authority

Has this changed since last year's Annual Synar Report?

☐ Yes ☒ No

c. The state agency(ies) responsible for enforcing youth and young adult tobacco access law(s):

Oregon Health Authority, Oregon Department of Justice

Has this changed since last year's Annual Synar Report?

☐ Yes ☒ No

4. Identify the following agencies and describe their relationship with the agency responsible for the oversight of the Synar requirements.

a. Identify the state agency responsible for tobacco prevention activities (the agency that receives the Centers for Disease Control and Prevention's National Tobacco Control Program funding).

Oregon Health Authority

b. Has the responsible agency changed since last year's Annual Synar Report?

☐ Yes ☒ No

c. Describe the coordination and collaboration that occur between the agency responsible for tobacco prevention and the agency responsible for oversight of the Synar requirements. (Check all that apply.) The two agencies

- ☒ Are the same
- ☐ Have a formal written memorandum of agreement
- ☐ Have an informal partnership
- ☐ Conduct joint planning activities
- ☐ Combine resources
- ☐ Have other collaborative arrangement(s) *(Please describe.)* _____
- ☐ No relationship

d. Does a state agency contract with the Food and Drug Administration's Center for Tobacco Products (FDA/CTP) to enforce the youth and young adult access and advertising restrictions in the Family Smoking Prevention and Tobacco Control Act?

- ☐ Yes ☒ No (if no, go to Question 5)

e. If yes, identify the state agency responsible for enforcing the youth and young adult access and advertising restrictions in the Family Smoking Prevention and Tobacco Control Act (the agency that is under contract to the Food and Drug Administration's Center for Tobacco Products (FDA/CTP)).

f. Has the responsible agency changed since last year's Annual Synar Report?

- ☐ Yes ☐ No

g. Describe the coordination and collaboration that occur between the agency contracted with the FDA to enforce federal youth and young adult tobacco access laws and the agency responsible for oversight of the Synar requirements. (Check all that apply.) The two agencies:

- ☐ Are the same
- ☐ Have a formal written memorandum of agreement
- ☐ Have an informal partnership
- ☐ Conduct joint planning activities
- ☐ Combine resources
- ☐ Have other collaborative arrangement(s) *(Please describe.)* _____
- ☐ No relationship

h. Does the state use data from the FDA enforcement inspections for Synar survey reporting?

- ☐ Yes ☐ No

5. Please answer the following questions regarding the state's activities to enforce the state's youth and young adult access to tobacco law(s) in FFY 2025 (see 42 U.S.C. 300x-26 and 45 C.F.R. 96.130(e)).

a. Which one of the following describes the enforcement of state youth and young adult access to tobacco laws carried out in your state? (Check one category only.)

- ☐ Enforcement is conducted exclusively by local law enforcement agencies.
- ☐ Enforcement is conducted exclusively by state agency(ies).
- ☒ Enforcement is conducted by both local *and* state agencies.

b. The following items concern penalties imposed for all violations of state youth and young adult access to tobacco laws by **LOCAL AND/OR STATE LAW ENFORCEMENT AGENCIES** (this does not include enforcement of local laws or federal youth and young adult tobacco access laws). Please fill in the number requested. If state law does not allow for an item, please mark "NA" (not applicable). If a response for an item is unknown, please mark "UNK." The chart must be filled in completely.

PENALTY	OWNERS	CLERKS	TOTAL
Number of <u>citations issued</u>	545	N/A	545
Number of <u>finest assessed</u>	543	N/A	543
Number of <u>permits/licenses suspended</u>	52		52
Number of <u>permits/licenses revoked</u>	0		0
Other (Please describe.)	N/A	N/A	N/A

c. Are citations or warnings issued to retailers or clerks who sell tobacco to minors for inspections that are part of the Synar survey?

☒ Yes ☐ No

If "Yes" to 5c, please describe the state's procedure for minimizing risk of bias to the survey results from retailers alerting each other to the presence of the survey teams:

Oregon issues citations to retailers who sell tobacco to people under 21 years of age while conducting Synar inspections. Citations are not assessed at the time of the inspection but mailed at the end of the quarter to all retailers who sold to people under 21 years of age during that quarter's inspections. To minimize bias, inspectors spread the Synar inspections out geographically and temporally over the survey period. No one area receives all their Synar inspections within a concentrated period.

d. Which one of the following best describes the level of enforcement of state youth and young adult access to tobacco laws carried out in your state? (Check one

category only.)

- ☐ Enforcement is conducted only at those outlets randomly selected for the Synar survey.
- ☐ Enforcement is conducted only at a subset of outlets not randomly selected for the Synar survey.
- ☒ Enforcement is conducted at a combination of outlets randomly selected for the Synar survey and outlets not randomly selected for the Synar survey.

e. Did every tobacco outlet in the state receive at least one compliance check that included enforcement of the state youth and young adult tobacco access law(s) in the last year?

☒ Yes ☐ No

Oregon attempts to inspect every tobacco outlet in Oregon through a compliance check annually. In some cases, outlets are marked as ineligible due to inaccessibility, or they are operating without a tobacco retail license. Oregon's inspection completion rate exceeds 99% of tobacco outlets receiving at least one compliance inspection annually.

f. What additional activities are conducted in your state to support enforcement and compliance with state youth and young adult tobacco access law(s)?

(Check all that apply and briefly describe each activity in the text boxes below each activity.)

☒ Merchant education and/or training

OHA hosts a Tobacco Retail Sales webpage where businesses can learn more about Oregon's tobacco sales laws and rules, and how to comply. This webpage includes:

- Required signs prohibiting sales of tobacco products and inhalant delivery systems to persons under the age of 21 that can be downloaded and printed in seven languages – English, Spanish, Chinese, Korean, Russian, Arabic and Vietnamese. Access at: www.healthoregon.org/tobaccoretailsales.
- Information on how to read an Oregon ID that is provided in a downloadable format and is available in nine languages – English, Spanish, Chinese, Korean, Russian, Arabic, Punjabi, Hindi and Vietnamese. Access at: www.healthoregon.org/tobaccoretailsales.
- Tobacco Retail License quarterly bulletin that explains how to comply with Oregon Tobacco Laws and is available in multiple languages – Access at: <https://www.oregon.gov/oha/PH/PREVENTIONWELLNESS/TOBACCOPREVENTION/Pages/retailers.aspx> .
- Tobacco Retail Licensing Virtual Training for Retailers. Access at: <https://www.youtube.com/watch?v=RISpGkKR28s>.
- Tobacco Retail Licensing Training Manual for Retailers that provides an overview of tobacco retail license requirements, enforcement and explains penalties. Access at: <https://www.oregon.gov/oha/PH/PREVENTIONWELLNESS/TOBACCOPREVENTION/Pages/retailers.aspx>

Additionally, some counties that have an active Tobacco Retailer License (TRL) maintain resources to inform and educate local retailers. For example:

- Multnomah County has developed in person and online retailer trainings regarding tobacco laws. Access at: <https://www.multco.us/health/inspections-and-licensing/tobacco-retail-license>
- Clatsop County hosts a retailer resources webpage where retailers can learn how to comply with laws and includes a TRL Retailer Training Manual. Access at: <https://www.clatsopcounty.gov/publichealth/page/tobacco-retailers>.
- Benton County hosts a retailer resources webpage where retailers can learn how to comply with laws and includes a TRL Retailer Training Manual. Access at: <https://health.bentoncountyor.gov/tobacco-retail-license/>
- Klamath County hosts a retailer resources webpage where retailers can learn how to comply with laws. Access at: <https://www.klamathcounty.org/789/Tobacco-Retail-Licensing>

- ☐ Incentives for merchants who are in compliance (e.g., nonenforcement compliance checks in which compliant retailers are given positive reinforcement and noncompliant retailers are warned about youth and young adult access laws)

- ☒ Community education regarding youth and young adult access laws

OHA hosts a Tobacco Retail Licensing and Sales website where the public can learn more about Oregon's tobacco retail environment. The website includes an email address (tobacco.inspections@odhsoha.oregon.gov) and the phone number (971-673-2283) that the public can use to request more information or report illegal tobacco sales. Access at:

<https://www.oregon.gov/oha/PH/PREVENTIONWELLNESS/TOBACCOPREVENTION/Pages/community-members.aspx> and <https://www.oregon.gov/oha/PH/PREVENTIONWELLNESS/TOBACCOPREVENTION/Pages/retailenvironment.aspx>

Additionally, Smoke Free Oregon, a state operated site, has a webpage entitled Protecting Children and Youth that provides community members a six-step guide on how they can take action to support healthy retail environments. Access at:

<https://smokefreeoregon.com/oregonians/protecting-children-and-youth/>

- ☐ Media use to publicize compliance inspection results

- ☒ Community mobilization to increase support for retailer compliance with youth and young adult access laws

As Oregon implemented its statewide Tobacco Retail License law, it provided local public health authorities and community programs an opportunity to participate in inspections, education, and enforcement. This allowed both state and local efforts to

educate retailers and distribute information on the tobacco retail sales laws while completing inspections. Local public health authorities and local program efforts support community mobilization and a better understanding of local needs. These efforts help retailers comply with tobacco laws, including youth access laws.

☒ Other activities *(Please list.)* Public violation reporting and agency partnership

OHA hosts a phone line and email for the public to report violations pertaining to state youth and young adult access laws.

Access at:

<https://www.oregon.gov/oha/PH/PREVENTIONWELLNESS/TOBACCOPREVENTION/Pages/community-members.aspx>

The statewide tobacco retail license is administered in partnership between the Oregon Department of Revenue (DOR) and OHA. DOR assists OHA with distributing tobacco retail sales law educational material and messaging to retailers. During FY 2024, OHA released educational material to retailers, outlining child-resistant packaging requirements for Inhalant Delivery Systems (IDS) as well as packaging attractive to minors requirements for IDS. DOR played an integral part in this communication by distributing to retailers during inspections and providing a mass distribution to IDS distributors.

SYNAR SURVEY METHODS AND RESULTS

The following questions pertain to the survey methodology and results of the Synar survey used by the state to meet the requirements of the Synar Regulation in FFY 2025 (see 42 U.S.C. 300x-26 and 45 C.F.R. 96.130).

6. Has the sampling methodology changed from the previous year?

☐ Yes ☒ No

The state is required to have an approved up-to-date description of the Synar sampling methodology on file with CSAP. Please submit a copy of your Synar Survey Sampling Methodology (Appendix B). If the sampling methodology changed from the previous reporting year, these changes must be reflected in the methodology submitted.

a. If yes, describe how and when this change was communicated to SAMHSA

7. Please answer the following questions regarding the state's annual random, unannounced inspections of tobacco outlets (see 45 C.F.R. 96.130(d)(2)).

a. Did the state use the optional Synar Survey Estimation System (SSES) to analyze the Synar survey data?

☒ Yes ☐ No

If Yes, upload a copy of SSES tables 1–8 (in Excel) to WebBGAS. Then go to Question 8. If No, continue to Question 7b.

b. Report the weighted and unweighted Retailer Violation Rate (RVR) estimates, the standard error, accuracy rate (number of eligible outlets divided by the total number of sampled outlets), and completion rate (number of eligible outlets inspected divided by the total number of eligible outlets).

Unweighted RVR

Weighted RVR

Standard error (s.e.) of the (weighted) RVR

Fill in the blanks to calculate the right limit of the right-sided 95% confidence interval.

	+	(1.645	×)	=	
RVR Estimate	plus	(1.645	times	Standard Error)	equals	Right Limit	

Accuracy rate

Completion rate

c. **Fill out Form 1 in Appendix A (Forms 1–5).** *(Required regardless of the sample design.)*

d. **How were the (weighted) RVR estimate and its standard error obtained?**
(Check the one that applies.)

☐ Form 2 (Optional) in Appendix A (Forms 1–5) *(Attach completed Form 2.)*

☐ Other *(Please specify. Provide formulas and calculations or attach and explain the program code and output with description of all variable names.)*

e. **If stratification was used, did any strata in the sample contain only one outlet or cluster this year?**

☐ Yes ☐ No ☐ No stratification

If Yes, explain how this situation was dealt with in variance estimation.

f. **Was a cluster sample design used?**

☐ Yes ☐ No

If Yes, fill out and attach Form 3 in Appendix A (Forms 1–5), and answer the following question.

If No, go to Question 7g.

Were any certainty primary sampling units selected this year?

☐ Yes ☐ No

If Yes, explain how the certainty clusters were dealt with in variance estimation.

g. **Report the following outlet sample sizes for the Synar survey.**

	Sample Size
Effective sample size (sample size needed to meet the SAMHSA precision requirement assuming simple random sampling)	
Target sample size (the product of the effective sample size and the design effect)	
Original sample size (inflated sample size of the target sample to counter the sample attrition due to ineligibility and noncompletion)	
Eligible sample size (number of outlets found to be eligible in the sample)	
Final sample size (number of eligible outlets in the sample for which an inspection was completed)	

h. **Fill out Form 4 in Appendix A (Forms 1–5).**

8. Did the state's Synar survey use a list frame?

☒ Yes ☐ No

If Yes, answer the following questions about its coverage.

a. The calendar year of the latest Sampling frame coverage study: 2023

b. Percent coverage from the latest Sampling frame coverage study: 96.1%

c. Was a new study conducted in this reporting period?

☐ Yes ☒ No

If Yes, please complete Appendix D (List Sampling Frame Coverage Study) and submit it with the Annual Synar Report.

d. The calendar year of the next coverage study planned: 2026

9. Has the Synar survey inspection protocol changed from the previous year?

☒ Yes ☐ No

The state is required to have an approved up-to-date description of the Synar inspection protocol on file with CSAP. Please submit a copy of your Synar Survey Inspection Protocol (Appendix C). If the inspection protocol changed from the previous year, these changes must be reflected in the protocol submitted.

a. If Yes, describe how and when this change was communicated to SAMHSA

The Synar Survey Inspection Protocol was submitted and approved by CSAP in September of 2024 via email with the SAMHSA Synar project officer, with approval to begin using this inspection protocol beginning in January 2025. The inspection protocol can be found on file with CSAP and includes changes to 4e. Preparing the inspection team to confirm that no tobacco products can be on the young adult inspector before inspections begin. Additional protocol changes to 5o. & 5p. which includes an additional step of leaving educational materials behind at the outlet after a failed inspection.

b. Provide the inspection period: From 01/01/2025 to 09/30/2025
MM/DD/YY MM/DD/YY

c. Provide the number of youth and young adult inspectors used in the current inspection year:

41

NOTE: If the state uses SSES, please ensure that the number reported in 9b matches that reported in SSES Table 4 or explain any difference.

No difference

d. Fill out and attach Form 5 in Appendix A (Forms 1–5). (Not required if the state used SSES to analyze the Synar survey data.)

SECTION II: FFY 2026 (Intended Use):

Public Law 42 U.S.C. 300x-26 of the Public Health Service Act and 45 C.F.R. 96.130 (e) (4, 5) require that the states provide information on future plans to ensure compliance with the Synar requirements to reduce youth and young adult tobacco access.

1. In the upcoming year, does the state anticipate any changes in:

Synar sampling methodology ☐ Yes ☒ No

Synar inspection protocol ☐ Yes ☒ No

If changes are made in either the Synar sampling methodology or the Synar inspection protocol, the state is required to obtain approval from CSAP prior to implementation of the change and file an updated Synar Survey Sampling Methodology (Appendix B) or an updated Synar Survey Inspection Protocol (Appendix C), as appropriate.

2. Please describe the state's plans to maintain and/or reduce the target rate for Synar inspections to be completed in FFY 2026. Include a brief description of plans for law enforcement efforts to enforce youth and young adult tobacco access laws, activities that support law enforcement efforts to enforce youth and young adult tobacco access laws, and any anticipated changes in youth and young adult tobacco access legislation or regulation in the state.

Historically, the Oregon Health Authority (OHA) has continuously fulfilled Synar Program duties and coordinated Synar and State Enforcement inspections, the two types of tobacco retail inspections conducted by OHA.

For FY 2026, OHA plans on inspecting all tobacco retailers and assessing citations to the owner of establishments that sell tobacco products to those under the age of 21. With each successive sale to a person under 21, the owner is assessed a citation on a graduated penalty schedule. For tobacco retailers that repeatedly sell to underage persons, their license to sell tobacco can be suspended or revoked. In addition to inspections for sales to underage persons, OHA will also conduct inspections to assure that retailers are in compliance with all tobacco retail sales laws. Additional inspections that look for compliance with additional tobacco retail sales laws allow for in-person education and opportunities for retailers to ask questions during the inspections. The extent of these inspections and graduated penalties are only now being fully applied, and OHA anticipates stronger enforcement will continue to have a positive effect on retailer compliance with the Minimum Legal Sales Age.

OHA also has an email address (Tobacco.Inspections@odhsoha.oregon.gov) and phone line that citizens can use to report Oregon law violations, including sales to persons under 21 years of age. When a complaint is made, OHA staff conducts an inspection to determine if the retailer is in violation.

Some changes have occurred over the last few years that OHA anticipates will change youth access to tobacco products and inhalant delivery systems. In 2021 the Oregon legislature banned the online sale of vaping products, further reducing youth access to nicotine products. This law is enforced by the Oregon Department of Justice (DOJ). In addition, DOJ interpreted ORS 180.441(2), which prohibits the sale of cigarettes, smokeless tobacco, and inhalant delivery systems unless the sale is made in person, as part of a face-to-face exchange, to mean that these products are not allowed to be sold from vending machines.

Self-service vending machines, whether they are only accessible to individuals over the age of 21, do not satisfy the face-to-face requirement.

3. Describe any challenges the state faces in complying with the Synar regulation. (Check all that apply and describe each challenge in the text box below it.)

- ☐ Limited resources for law enforcement of youth and young adult access laws

- ☐ Limited resources for activities to support enforcement and compliance with youth and young adult tobacco access laws

- ☒ Limitations in the state youth and young adult tobacco access laws

New and emerging tobacco-derived and synthetic nicotine products are not covered under state minimum legal sales age laws. Youth and young adults are buying these harmful, addictive products in stores. Oregon lacks the authority to enforce retail regulations on these products because they are not included in the state's "tobacco product" definition.

In 2024, oral nicotine pouches became the second most used tobacco product among the U.S middle and high school students. While nicotine pouch use among U.S. middle and high school students remains low (1.8% of students), tobacco companies have increased marketing for a wide range of oral nicotine products in youth-appealing flavors, including kid-friendly flavors like mint, fruit and cinnamon. OHA has heard from schools, pediatricians, tobacco inspectors, and health advocacy organizations that oral nicotine products are growing in popularity among youth. These regulatory gaps are a public health concern given nicotine is highly addictive, regardless of the nicotine source.

OHA proposed legislative concept "[Protecting Youth by Closing Tobacco Prevention Loopholes](#)" became [House Bill 2528](#) in the 2025 legislative session. House Bill 2528 addressed this issue and aimed to close a series of loopholes in Oregon tobacco regulations to reduce youth appeal and access to addictive products. House Bill 2528 provided enforcement pathways for tobacco sales violations, by fixing state tobacco laws to: a) amend the definition of tobacco products and inhalant delivery systems to include nicotine derived from any source; b) tax tobacco products containing nicotine from any source; c) close the face-to-face delivery loophole to ensure tobacco products purchased online cannot be delivered by tobacco retailer employees. Tightening regulation of remote sales of tobacco products and IDS will decrease access to these harmful products without proper age verification; d) prohibit tobacco products and inhalant delivery systems from being prizes that youth can win in chance giveaway machines. This violates federal law, but Oregon lacks a comparable state law.

House Bill 2528 did not make it through the legislative process and become law. OHA continues to provide data and information to partners across the state on

youth and young adults access laws and compliance, as well as explain existing loopholes and ways to address them.

[House Bill 3940](#) passed in the 2025 legislative session raising and allocating money to pay for wildfire costs. The law imposes a tax on the distribution of oral nicotine products, as follows:

- Tax \$.65 per package for oral nicotine product package with 20 or fewer units
- Tax \$.325 per consumable unit (rounded to nearest whole cent), for oral nicotine product packages with more than 20 units

This means that oral synthetic and tobacco-derived nicotine products will be taxed but will remain unregulated in Oregon. Proposed tax for the oral nicotine products is very low and does not adequately protect youth. It is unlikely it could have any public health impacts. Legislature in the future may be less willing to stack another more public health-oriented tax on top.

- ☐ Limited public support for enforcement of youth and young adult tobacco access laws

- ☒ Limitations on completeness/accuracy of list of tobacco outlets

There are a few retailers that continue selling tobacco without a license. The Oregon Department of Revenue issues tobacco retail licenses in Oregon and is conducting inspections to assure all retailers that sell tobacco have a license.

- ☐ Limited expertise in survey methodology

- ☐ Laws/regulations limiting the use of minors in tobacco inspections

- ☒ Difficulties recruiting youth and young adult inspectors

Because OHA conducts inspections across the state, young adult inspectors are recruited from different geographical locations to complete Synar inspections. OHA had trouble in maintaining consistent young adult inspectors in Central Oregon and Eastern Oregon during FY 2026. This recruitment difficulty is due to multiple factors including young adult inspector availability, competing priorities, the need for inspectors to travel far distances, and the agencies access to effective recruitment tools. OHA continues to strengthen recruitment processes each year.

- ☐ Issues regarding the balance of inspections conducted by youth inspectors age 15 and under

☒ Issues regarding the balance of inspections conducted by one gender of youth and young adult inspectors

In FY 2026 OHA made progress on rebalancing the ratio of males (52%) and females (48%). In 2025, Oregon had more interest and retention of males compared to females in the young adult inspector role; this was progress from last year, when we had an overbalance of females. OHA has established a dashboard within our data system for more consistent tracking of the balance of inspections conducted by males and females. OHA will work to recruit and retain both male and female young adult inspectors in the coming year to hopefully achieve a 50/50 balance. OHA staff are also working with local enforcement agencies to emphasize the importance of balancing young adult inspector genders.

☐ Geographic, demographic, and logistical considerations in conducting inspections

☐ Cultural factors (e.g., language barriers, young people purchasing for their elders)

☐ Issues regarding sources of tobacco under tribal jurisdiction

☐ Other challenges (*Please list.*)_____

APPENDIX A: FORMS 1–5

Oregon Used the Synar Estimation System (SSES)

APPENDIXES B & C: FORMS

Instructions

Appendix B (Sampling Design) and Appendix C (Inspection Protocol) are to reflect the state's CSAP-approved sampling design and inspection protocol. These appendixes, therefore, should generally describe the design and protocol and, with the exception of Question #10 of Appendix B, are not to be modified with year-specific information. Please note that any changes to either appendix must receive CSAP's advance, written approval. To facilitate the state's completion of this section, simply cut and paste the previously approved sampling design (Appendix B) and inspection protocol (Appendix C) and respond to Question #10 of Appendix B to provide the requested information about sample size calculations for the Synar survey conducted in FFY 2025.

APPENDIX B: SYNAR SURVEY SAMPLING METHODOLOGY

State: Oregon
FFY: 2026

1. What type of sampling frame is used?

- ☒ List frame (*Go to Question 2.*)
☐ Area frame (*Go to Question 3.*)
☐ List-assisted area frame (*Go to Question 2.*)

2. List all sources of the list frame. Indicate the type of source from the list below. Provide a brief description of the frame source. Explain how the lists are updated (method), including how new outlets are identified and added to the frame. In addition, explain how often the lists are updated (cycle). (*After completing this question, go to Question 4.*)

Use the corresponding number to indicate Type of Source in the table below.

- 1 – Statewide commercial business list 4 – Statewide retail license/permit list
 2 – Local commercial business list 5 – Statewide liquor license/permit list
 3 – Statewide tobacco license/permit list 6 – Other

Name of Frame Source	Type of Source	Description	Updating Method and Cycle
Multnomah, Benton, Clatsop, and Klamath County Tobacco Retail Licenses	6	Local tobacco license	Quarterly
Oregon Department of Revenue	3	State license that covers state except for Multnomah, Benton, Clatsop, and Klamath Counties.	Monthly

3. If an area frame is used, describe how area sampling units are defined and formed.

Not applicable

a. Is any area left out in the formation of the area frame?

☐ Yes ☐ No

If Yes, what percentage of the state's population is not covered by the area frame?
 _____%

4. Federal regulation requires that vending machines be inspected as part of the Synar survey. Are vending machines included in the Synar survey?

☐ Yes ☒ No

If **No**, please indicate the reason(s) they are not included in the Synar survey. Please check all that apply.

- ☐ State law bans vending machines.
- ☒ State law bans vending machines from locations accessible to youth and young adults.
- ☐ State has a contract with the FDA and is actively enforcing the vending machine requirements of the Family Smoking Prevention and Tobacco Control Act.
- ☒ Other (Please describe.) Vending machines are not allowed to sell cigarettes, smokeless tobacco or Electronic Cigarettes/Electronic Nicotine Delivery Systems (ENDS).

If **Yes**, please indicate how likely it is that vending machines will be sampled.

- ☐ Vending machines are sampled separately to ensure vending machines are included in the sample
- ☐ Vending machines are sampled together with over the counter outlets, so it is possible that no vending machines were sampled, however they are included in the sampling frame and have a non-zero probability of selection
- ☐ Other reasons (Please describe.) _____

5. Which category below best describes the sample design? (Check only one.)

- ☐ **Census** (STOP HERE: Appendix B is complete.)

Unstratified statewide sample:

- ☒ Simple random sample (Go to Question 9.)
- ☐ Systematic random sample (Go to Question 6.)
- ☐ Single-stage cluster sample (Go to Question 8.)
- ☐ Multistage cluster sample (Go to Question 8.)

Stratified sample:

- ☐ Simple random sample (Go to Question 7.)
- ☐ Systematic random sample (Go to Question 6.)
- ☐ Single-stage cluster sample (Go to Question 7.)
- ☐ Multistage cluster sample (Go to Question 7.)
- ☐ **Other** (Please describe and go to Question 9.) _____

6. Describe the systematic sampling methods. (After completing Question 6, go to Question 7 if stratification is used. Otherwise go to Question 9.)

7. Provide the following information about stratification.

- a. Provide a full description of the strata that are created.**

- b. Is clustering used within the stratified sample?**

- ☐ **Yes** (Go to Question 8.)
☐ **No** (Go to Question 9.)

8. Provide the following information about clustering.

- a. Provide a full description of how clusters are formed.** *(If multistage clusters are used, give definitions of clusters at each stage.)*

- b. Specify the sampling method (simple random, systematic, or probability proportional to size sampling) for each stage of sampling and describe how the method(s) is (are) implemented.**

9. Provide the following information about determining the Synar Sample.

- a. Was the Synar Survey Estimation System (SSES) used to calculate the sample size?**

☒ **Yes** (Respond to part b.)

☐ **No** (Respond to part c and Question 10c.)

- b. SSES Sample Size Calculator used?**

☒ **State Level** (Respond to Question 10a.)

☐ **Stratum Level** (Respond to Question 10a and 10b.)

- c. Provide the formulas for determining the effective, target, and original outlet sample sizes.**

10. Provide the following information about sample size calculations for the Synar survey conducted in FFY 2026.

- a. If the state uses the sample size formulas embedded in the SSES Sample Size Calculator to calculate the state level sample size, please provide the following information:**

Inputs for Effective Sample Size:

RVR: 14.1

Frame Size: 3635

Input for Target Sample Size:

Design Effect: 1

Inputs for Original Sample Size:

Safety Margin: 50
Accuracy (Eligibility) Rate: 95.5
Completion Rate: 98.6

- b. If the state uses the sample size formulas embedded in the SSES Sample Size Calculator to calculate the stratum level sample sizes, please provide the stratum level information:**

Not applicable

- c. If the state does not use the sample size formulas embedded in the SSES Sample Size Calculator, please provide all inputs required to calculate the effective, target, and original sample sizes as indicated in Question 9.**

Not applicable

APPENDIX C: SYNAR SURVEY INSPECTION PROTOCOL SUMMARY

State: Oregon

FFY: 2026

Note: Upload to WebBGAS a copy of the Synar inspection form under the heading “Synar Inspection Form” and a copy of the protocol used to train inspection teams on conducting and reporting the results of the Synar inspections under the heading “Synar Inspection Protocol.”

1. How does the state Synar survey protocol address the following?

a. Consummated buy attempts?

- ☒ Required
☐ Permitted under specified circumstances (Describe:)
☐ Not permitted

b. Youth and young adult inspectors to carry ID?

- ☒ Required
☐ Permitted under specified circumstances (Describe:)
☐ Not permitted

c. Adult inspectors to enter the outlet?

- ☐ Required
☒ Permitted under specified circumstances (Describe: The inspection protocol does not require the adult inspector to be in the outlet. The adult inspector must position self to observe the youth inspector at all times. This may be, but is not required to be, in the outlet.)
☐ Not permitted

d. Youth and young adult inspectors to be compensated?

- ☒ Required
☐ Permitted under specified circumstances (Describe:)
☐ Not permitted

2. Identify the agency(ies) or entity(ies) that actually conduct the random, unannounced Synar inspections of tobacco outlets. (Check all that apply.)

- ☐ Law enforcement agency(ies)
☒ State or local government agency(ies) other than law enforcement
☐ Private contractor(s)
☐ Other

List the agency name(s): Oregon Public Health Division; Multnomah County Health

Department; Clatsop County Public Health Department, Klamath County, Benton County; Clackamas, Coos, Curry, Douglas, Josephine, and Umatilla Counties are local organizations contracted to conduct inspections.

3. Are Synar inspections combined with law enforcement efforts (i.e., do law enforcement representatives issue warnings or citations to retailers found in violation of the law at the time of the inspection)?

☐ Always ☐ Usually ☐ Sometimes ☐ Rarely ☒ Never

4. Describe the type of tobacco products that are requested during Synar inspections.

- a. What type of tobacco products are requested during the inspection?

- ☒ Cigarettes
☐ Small Cigars
☒ Cigarillos
☐ Smokeless Tobacco
☒ Electronic Cigarettes/Electronic Nicotine Delivery Systems (ENDS)
☒ Other Shisha, if sold in certified smoke shops.

- b. Describe the protocol for identifying what types of products and what brands of products are requested during an inspection.

- c. The protocol states that products purchased during inspections will be as close as possible to the following ratio:
d. - 4/10 purchases will be cigarettes
e. - 3/10 purchases will be electronic cigarettes
f. - 3/10 purchases will be cigarillos
g. Specific brands are not stated in the protocol, but adult inspectors usually have the youth inspectors request common products.

- 5a. Describe the methods used to recruit, select, and train adult supervisors.

OHA recruits and trains adult and young adult inspectors. The Synar Protocols detail the training for both adult and young adult inspectors.

- 5b. Describe the methods used to recruit, select, and train youth and young adult inspectors.

OHA recruits and trains adult and young adult inspectors. The Synar Protocols detail the training for both adult and young adult inspectors.

6. Are there specific legal or procedural requirements instituted by the state to address the issue of youth and young adult inspectors' immunity when conducting inspections?

- a. Legal

☒ Yes ☐ No

(If Yes, please describe.)

Oregon Revised Statute (ORS) 167.760(2) provides exceptions to the prohibition of a person under 21 years of age purchasing tobacco products or inhalant delivery systems. This section reads, "A person under 21 years of age who is acting under the supervision of a person 21 years of age or older may purchase or attempt to purchase tobacco products or an inhalant delivery system for the purpose of testing compliance with a federal law, state law, local law or retailer policy limiting or regulating the distribution or sale of tobacco products or inhalant delivery systems to persons who are under the legal minimum purchase age."

In addition, Oregon's purchase, use and possession penalties for underage persons (ORS 167.785 and 431A.180) were repealed in the 2021 legislative session, as part of Senate Bill 587- the bill that established tobacco retail licensure.

b. Procedural

☐ Yes ☒ No

(If Yes, please describe.)

7. Are there specific legal or procedural requirements instituted by the state to address the issue of the safety of youth and young adult inspectors during all aspects of the Synar inspection process?

a. Legal

☐ Yes ☒ No

(If Yes, please describe.)

b. Procedural

☒ Yes ☐ No

(If Yes, please describe.)

The state Synar Inspection Protocol clearly states that young adult safety is top priority. Training emphasizes that both young adult and adult inspectors take precautionary measures to ensure the young adult safety. Adult inspectors assess each tobacco retailer to make sure that there are no circumstances which could compromise the young adult's safety. Inspections are suspended if young adult safety becomes a concern.

8. Are there any other legal or procedural requirements the state has regarding how inspections are to be conducted (e.g., age of youth and young adult inspector, time of inspections, training that must occur)?

a. Legal

☒ Yes ☐ No

(If Yes, please describe.)

Oregon Administrative Rules (OAR) require that inspections be conducted at times when persons under 21 years of age are likely to purchase tobacco products or inhalant delivery systems.

b. Procedural

☒ Yes ☐ No

(If Yes, please describe.)

Procedural requirements include:

- The random sampling method must reflect persons under 21 years of age and tobacco outlet distribution throughout the state.
- Inspections must occur at times when persons under 21 years of age are likely to purchase tobacco products.
- Random inspections must occur only in areas where tobacco products or inhalant delivery systems are sold or distributed and are open to the public.
- Outlets may be inspected no more than once per month unless a compliance problem exists or is suspected.

Each of these requirements serves to strengthen the inspection protocol. In addition, Oregon has chosen to use only 18, 19, and 20-year-old young adult inspectors.

APPENDIX D: LIST SAMPLING FRAME COVERAGE STUDY

(LIST FRAME ONLY)

State: Oregon
FFY: 2026

1. Calendar year of the coverage study: _____

2. a. Unweighted percent coverage found: _____ %
 b. Weighted percent coverage found: _____ %
 c. Number of outlets found through canvassing: _____
 d. Number of outlets matched on the list frame: _____

3. a. Describe how areas were defined. (e.g., census tracts, counties, etc.)

b. Were any areas of the state excluded from sampling?

☐ Yes ☐ No

If Yes, please explain.

4. Please answer the following questions about the selection of canvassing areas.

a. Which category below best describes the sample design? (Check only one.)

☐ Census (Go to Question 6.)

Unstratified statewide sample:

☐ Simple random sample (Respond to Part b.)

☐ Systematic random sample (Respond to Part b.)

☐ Single-stage cluster sample (Respond to Parts b and d.)

☐ Multistage cluster sample (Respond to Parts b and d.)

Stratified sample:

☐ Simple random sample (Respond to Parts b and c.)

☐ Systematic random sample (Respond to Parts b and c.)

☐ Single-stage cluster sample (Respond to Parts b, c, and d.)

☐ Multistage cluster sample (Respond to Parts b, c, and d.)

☐ Other (Please describe and respond to Part b.) _____

b. Describe the sampling methods.

- c. Provide a full description of the strata that were created.

- d. Provide a full description of how clusters were formed.

5. Were borders of the selected areas clearly identified at the time of canvassing?

☐ Yes ☐ No

6. Were all sampled areas visited by canvassing teams?

☐ Yes (*Go to Question 7.*) ☐ No (*Respond to Parts a and b.*)

- a. Was the subset of areas randomly chosen?

☐ Yes ☐ No

- b. Describe how the subsample of visited areas was drawn. Include the number of areas sampled and the number of areas canvassed.

7. Were field observers provided with a detailed map of the canvassing areas?

☐ Yes ☐ No

If No, describe the canvassing instructions given to the field observers.

8. Were field observers instructed to find all outlets in the assigned area?

☐ Yes ☐ No

If No, respond to Question 9.

If Yes, describe any instructions given to the field observers to ensure the entire area was canvassed, then go to Question 10.

9. If a full canvassing was not conducted:

- a. How many predetermined outlets were to be observed in each area? _____

- b. What were the starting points for each area? _____

- c. Were these starting points randomly chosen?

☐ Yes ☐ No

- d. Describe the selection of the starting points.

- e. Please describe the canvassing instructions given to the field observers, including predetermined routes.

10. Describe the process field observers used to determine if an outlet sold tobacco.

11. Please provide the state's definition of "matches" or "mismatches" to the Synar sampling frame? (i.e., address, business name, business license number, etc.)

12. Provide the calculation of the weighted percent coverage (if applicable).

SSES Table 1 (Synar Survey Estimates and Sample Sizes)

CSAP-SYNAR REPORT

State	OR
Federal Fiscal Year (FFY)	2026
Date	10/15/2025 16:28
Data	Synar_FINAL.xlsx
Program Version	Version 7.0
Analysis Option	Stratified SRS with FPC

Estimates

Unweighted Retailer Violation Rate	10.8%
Weighted Retailer Violation Rate	10.8%
Standard Error	1.3%
Is SAMHSA Precision Requirement met?	YES
Right-sided 95% Confidence Interval	[0.0%, 12.9%]
Two-sided 95% Confidence Interval	[8.3%, 13.3%]
Design Effect	1.0
Accuracy Rate (unweighted)	96.2%
Accuracy Rate (weighted)	96.2%
Completion Rate (unweighted)	99.8%

Sample Size for Current Year

Effective Sample Size	332
Target (Minimum) Sample Size	332
Original Sample Size	529
Eligible Sample Size	509
Final Sample Size	508
Overall Sampling Rate	14.5%

SSES Table 2 (Synar Survey Results by Stratum and by OTC/VM)

STATE: OR

FFY: 2026

Samp. Stratum	Var. Stratum	Outlet Frame Size	Estimated Outlet Population Size	Number of PSU Clusters Created	Number of PSU Clusters in Sample	Outlet Sample Size	Number of Eligible Outlets in Sample	Number of Sample Outlets Inspected	Number of Sample Outlets in Violation	Retailer Violation Rate(%)	Standard Error(%)
All Outlets											
1	1	3,635	3,498	N/A	N/A	529	509	508	55	10.8%	
Total		3,635	3,498			529	509	508	55	10.8%	1.3%
Over the Counter Outlets											
1	1	3,635	3,498	N/A	N/A	529	509	508	55	10.8%	
Total		3,635	3,498			529	509	508	55	10.8%	1.3%
Vending Machines											
1	1	0	0	N/A	N/A	0	0	0	0	0.0%	
Total		0	0			0	0	0	0	0.0%	0.0%

SSES Table 3 (Synar Survey Sample Tally Summary)

STATE: OR
FFY: 2026

Disposition Code	Description	Count	Subtotal
EC	Eligible and inspection complete outlet	508	
Total (Eligible Completes)			508
N1	In operation but closed at time of visit	0	
N2	Unsafe to access	0	
N3	Presence of police	0	
N4	Youth inspector knows salesperson	0	
N5	Moved to new location but not inspected	0	
N6	Drive thru only/youth inspector has no drivers license	0	
N7	Tobacco out of stock	1	
N8	Run out of time	0	
N9	Other noncompletion	0	
Total (Eligible Noncompletes)			1
I1	Out of Business	8	
I2	Does not sell tobacco products	10	
I3	Inaccessible by youth	0	
I4	Private club or private residence	0	
I5	Temporary closure	2	
I6	Can't be located	0	
I7	Wholesale only/Carton sale only	0	
I8	Vending machine broken	0	
I9	Duplicate	0	
I10	Other ineligibility	0	
Total (Ineligibles)			20
Grand Total			529

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SSSES Table 4 (Synar Survey Inspection Results by Youth Inspector Characteristics)

STATE: OR
FFY: 2026

Frequency Distribution

Gender	Age	Number of Inspectors	Attempted Buys	Successful Buys
Male	14	0	0	0
	15	0	0	0
	16	0	0	0
	17	0	0	0
	18	10	72	3
	19	8	93	9
	20	6	101	13
	Subtotal	24	266	25
Female	14	0	0	0
	15	0	0	0
	16	0	0	0
	17	0	0	0
	18	5	43	5
	19	7	104	13
	20	5	95	12
	Subtotal	17	242	30
Other		0	0	0
Grand Total		41	508	55

Buy Rate in Percent by Age and Gender

Age	Male	Female	Total
14	0.0%	0.0%	0.0%
15	0.0%	0.0%	0.0%
16	0.0%	0.0%	0.0%
17	0.0%	0.0%	0.0%
18	4.2%	11.6%	7.0%
19	9.7%	12.5%	11.2%
20	12.9%	12.6%	12.8%
Other			0.0%
Total	9.4%	12.4%	10.8%

SSIS Table 6 (Synar Survey Inspection Results by Type of Product)

STATE: OR
FFY: 2026

Frequency Distribution and Buy Rate

Product Type	Attempted Buys	Successful Buys	Violation Rate (%)
Cigarettes	191	24	12.6%
Small cigars/Cigarillos	156	19	12.2%
Smokeless tobacco	0	0	0.0%
ENDS	160	11	6.9%
Other	1	1	100.0%
Missing	0	0	0.0%
Invalid	0	0	0.0%
Grand Total	508	55	10.8%

SSIS Table 6 (Synar Survey Inspection Results by Type of Product)

STATE: OR
FFY: 2026

Buy Rate by Type of Product, Age, and Gender

Male								
Product Type	Age							Total
	14	15	16	17	18	19	20	
Cigarettes	0.0%	0.0%	0.0%	0.0%	2.9%	16.2%	13.6%	11.2%
Small cigars/Cigarillos	0.0%	0.0%	0.0%	0.0%	6.2%	7.1%	12.1%	9.1%
Smokeless tobacco	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
ENDS	0.0%	0.0%	0.0%	0.0%	4.8%	3.8%	12.5%	6.8%
Other	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Missing	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Invalid	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Total Male	0.0%	0.0%	0.0%	0.0%	4.2%	9.7%	12.9%	9.4%

Female								
Product Type	Age							Total
	14	15	16	17	18	19	20	
Cigarettes	0.0%	0.0%	0.0%	0.0%	26.7%	11.4%	12.0%	14.7%
Small cigars/Cigarillos	0.0%	0.0%	0.0%	0.0%	8.3%	16.7%	16.3%	15.2%
Smokeless tobacco	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
ENDS	0.0%	0.0%	0.0%	0.0%	0.0%	10.0%	4.8%	6.9%
Other	0.0%	0.0%	0.0%	0.0%	0.0%	100.0%	0.0%	100.0%
Missing	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Invalid	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Total Female	0.0%	0.0%	0.0%	0.0%	11.6%	12.5%	12.6%	12.4%

All								
Product Type	Age							Total
	14	15	16	17	18	19	20	
Cigarettes	0.0%	0.0%	0.0%	0.0%	10.0%	13.9%	13.0%	12.6%
Small cigars/Cigarillos	0.0%	0.0%	0.0%	0.0%	7.1%	10.9%	14.6%	12.2%
Smokeless tobacco	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
ENDS	0.0%	0.0%	0.0%	0.0%	2.7%	7.7%	8.9%	6.9%
Other	0.0%	0.0%	0.0%	0.0%	0.0%	100.0%	0.0%	100.0%
Missing	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Invalid	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Grand Total	0.0%	0.0%	0.0%	0.0%	7.0%	11.2%	12.6%	10.8%

SSES Table 7 (Synar Survey Inspection Results by Type of Retail Outlet)

STATE: OR
FFY: 2026

Frequency Distribution and Buy Rate

Retail Outlet	Attempted Buys	Successful Buys	Violation Rate (%)
Gas Station	122	21	17.2%
Tobacco Store	45	8	17.8%
Restaurant	18	1	5.6%
Hotel	0	0	0.0%
Grocery Store	230	19	8.3%
Drug Store	22	0	0.0%
Other	71	6	8.5%
Missing	0	0	0.0%
Invalid	0	0	0.0%
Grand Total	500	55	10.8%

SSES Table 7 (Synar Survey Inspection Results by Type of Retail Outlet)

STATE: OR
FFY: 2026

Buy Rate by Type of Retail Outlet, Age, and Gender

Retail Outlet	Male							Total
	Age							
	14	15	16	17	18	19	20	
Gas Station	0.0%	0.0%	0.0%	0.0%	11.1%	22.2%	18.2%	18.3%
Tobacco Store	0.0%	0.0%	0.0%	0.0%	10.0%	0.0%	11.1%	8.0%
Restaurant	0.0%	0.0%	0.0%	0.0%	16.7%	0.0%	0.0%	7.7%
Hotel	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Grocery Store	0.0%	0.0%	0.0%	0.0%	0.0%	11.6%	12.8%	8.7%
Drug Store	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Other	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	7.1%	2.9%
Missing	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Invalid	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Total Male	0.0%	0.0%	0.0%	0.0%	4.2%	9.7%	12.9%	9.4%

Retail Outlet	Female							Total
	Age							
	14	15	16	17	18	19	20	
Gas Station	0.0%	0.0%	0.0%	0.0%	25.0%	19.2%	10.7%	16.1%
Tobacco Store	0.0%	0.0%	0.0%	0.0%	16.7%	37.5%	33.3%	30.0%
Restaurant	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Hotel	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Grocery Store	0.0%	0.0%	0.0%	0.0%	0.0%	7.8%	11.1%	7.8%
Drug Store	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Other	0.0%	0.0%	0.0%	0.0%	25.0%	9.1%	15.4%	15.6%
Missing	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Invalid	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Total Female	0.0%	0.0%	0.0%	0.0%	11.6%	12.5%	12.6%	12.4%

Retail Outlet	All							Total
	Age							
	14	15	16	17	18	19	20	
Gas Station	0.0%	0.0%	0.0%	0.0%	17.6%	20.5%	14.8%	17.2%
Tobacco Store	0.0%	0.0%	0.0%	0.0%	12.5%	21.4%	20.0%	17.8%
Restaurant	0.0%	0.0%	0.0%	0.0%	14.3%	0.0%	0.0%	5.6%
Hotel	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Grocery Store	0.0%	0.0%	0.0%	0.0%	0.0%	9.8%	11.9%	8.3%
Drug Store	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Other	0.0%	0.0%	0.0%	0.0%	11.8%	3.7%	11.1%	8.5%
Missing	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Invalid	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Grand Total	0.0%	0.0%	0.0%	0.0%	7.0%	11.2%	12.6%	10.8%

SSES Table 8 (Synar Survey Inspection Results by Clerk Asked for ID)

STATE: OR
FFY: 2026

Frequency Distribution and Buy Rate

Clerk Asked for ID	Attempted Buys	Successful Buys	Violation Rate (%)
Yes	481	35	7.3%
No	27	20	74.1%
Missing	0	0	0.0%
Invalid	0	0	0.0%
Grand Total	508	55	10.8%

SSES Table 8 (Synar Survey Inspection Results by Clerk Asked for ID)

STATE: OR
FFY: 2026

Buy Rate by Clerk Asked for ID, Age, and Gender

Male								
Clerk Asked for ID	Age							Total
	14	15	16	17	18	19	20	
Yes	0.0%	0.0%	0.0%	0.0%	2.8%	6.8%	8.4%	6.3%
No	0.0%	0.0%	0.0%	0.0%	100.0%	60.0%	83.3%	75.0%
Missing	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Invalid	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Total Male	0.0%	0.0%	0.0%	0.0%	4.2%	9.7%	12.9%	9.4%

Female								
Clerk Asked for ID	Age							Total
	14	15	16	17	18	19	20	
Yes	0.0%	0.0%	0.0%	0.0%	11.9%	9.9%	4.8%	8.4%
No	0.0%	0.0%	0.0%	0.0%	0.0%	100.0%	72.7%	73.3%
Missing	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Invalid	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Total Female	0.0%	0.0%	0.0%	0.0%	11.6%	12.5%	12.6%	12.4%

All								
Clerk Asked for ID	Age							Total
	14	15	16	17	18	19	20	
Yes	0.0%	0.0%	0.0%	0.0%	6.2%	8.5%	6.7%	7.3%
No	0.0%	0.0%	0.0%	0.0%	50.0%	75.0%	76.5%	74.1%
Missing	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Invalid	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Grand Total	0.0%	0.0%	0.0%	0.0%	7.0%	11.2%	12.8%	10.8%