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TOBIAS READ SECRETARY OF STATE

MICHAEL KAPLAN
DEPUTY SECRETARY OF STATE



ARCHIVES DIVISION STEPHANIE CLARK DIRECTOR

800 SUMMER STREET NE SALEM, OR 97310 503-373-0701

NOTICE OF PROPOSED RULEMAKING

INCLUDING STATEMENT OF NEED & FISCAL IMPACT

CHAPTER 333

OREGON HEALTH AUTHORITY PUBLIC HEALTH DIVISION

FILED

07/28/2025 10:52 AM ARCHIVES DIVISION SECRETARY OF STATE

FILING CAPTION: Criminal Conviction Petition for Determination (SB 1552, 2024)

LAST DAY AND TIME TO OFFER COMMENT TO AGENCY: 08/29/2025 5:00 PM

The Agency requests public comment on whether other options should be considered for achieving the rule's substantive goals while reducing negative economic impact of the rule on business.

A public rulemaking hearing may be requested in writing by 10 or more people, or by a group with 10 or more members, within 21 days following the publication of the Notice of Proposed Rulemaking in the Oregon Bulletin or 28 days from the date the Notice was sent to people on the agency mailing list, whichever is later. If sufficient hearing requests are received, the notice of the date and time of the rulemaking hearing must be published in the Oregon Bulletin at least 14 days before the hearing.

CONTACT: Mellony Bernal

971-673-3152

publichealth.rules@odhsoha.oregon.gov

800 NE Oregon St. Suite 465

Portland, OR 97232

Filed By:

Public Health Division

Rules Coordinator

NEED FOR THE RULE(S)

The Oregon Health Authority (OHA), Public Health Division, Health Care Regulation and Quality Improvement section is proposing to permanently adopt and amend Oregon Administrative Rules in chapter 333, divisions 265 and 275 to implement the requirements of SB 1552 (2024 Oregon Laws, Chapter 95, §44). These rules will allow a person, prior to beginning any necessary education or training, to petition the OHA for a determination as to whether a criminal conviction may prevent the individual from obtaining an emergency medical services (EMS) provider license or hemodialysis technician certification.

DOCUMENTS RELIED UPON, AND WHERE THEY ARE AVAILABLE

SB 1552 (2024 OL Ch 95, §44): https://www.oregonlegislature.gov/bills_laws/lawsstatutes/2024orlaw0095.pdf

ORS chapter 670: https://www.oregonlegislature.gov/bills_laws/ors/ors670.html ORS chapter 682: https://www.oregonlegislature.gov/bills_laws/ors/ors682.html ORS chapter 688: https://www.oregonlegislature.gov/bills_laws/ors/ors688.html

STATEMENT IDENTIFYING HOW ADOPTION OF RULE(S) WILL AFFECT RACIAL EQUITY IN THIS STATE

According to testimony provided during the public hearing for SB 1552, it is estimated that 695,000 Oregonians have criminal conviction records and Oregon law requires licensure for 62 different lower-income jobs and 48 different indemand jobs that require a four-year degree or less. Individuals that choose to pursue an occupation that requires a license, permit or certification must generally wait until they meet minimum qualifications before applying for a license, permit or certificate. After the application is submitted, a licensing body, commission or agency will then evaluate whether the person is eligible for a license, permit or certificate including reviewing any criminal convictions or other potentially disqualifying conditions. Individuals with a conviction therefore take on substantial financial risk by paying for their education or other required training before even knowing if they will qualify for a license, permit or certificate.

SB 1552 and these rules are intended to positively impact racial equity in Oregon by reducing barriers to work and making the licensing, permitting, or certification process and outcomes fairer, more consistent, more transparent, and ultimately reducing recidivism.

FISCAL AND ECONOMIC IMPACT:

Persons with a criminal conviction that choose to petition the OHA for a determination must pay a fee of \$50.00. It is unknown how many persons may take advantage of this opportunity.

COST OF COMPLIANCE:

- (1) Identify any state agencies, units of local government, and members of the public likely to be economically affected by the rule(s). (2) Effect on Small Businesses: (a) Estimate the number and type of small businesses subject to the rule(s); (b) Describe the expected reporting, recordkeeping and administrative activities and cost required to comply with the rule(s); (c) Estimate the cost of professional services, equipment supplies, labor and increased administration required to comply with the rule(s).
- (1) It is anticipated that as people learn about the opportunity to petition the OHA's EMS program for a license determination, the program will process multiple petitions for determination. In 2024, there were approximately 150 initial EMS provider applicants that had a criminal history that required a follow-up investigation to determine if the individual was eligible for licensure. The EMS program is unable to determine how many of these individuals would have pursued a petition for determination. Because most of the persons seeking certification as a hemodialysis technician are not required to obtain higher education, and are instead trained on the job, it is anticipated that there will be relatively few individuals seeking a determination through the OHA's Health Facility Licensing and Certification program.

There is no anticipated cost of compliance impact on units of local government or the general public. Only members of the public who have a criminal conviction that wish to seek a license determination prior to beginning any necessary education or training are subject to the \$50 fee.

- (2)(a) The OHA does not anticipate that this rule will have any impact on small businesses including any licensed outpatient renal dialysis facility or licensed ambulance service agency that may be considered a small business. The purpose of this rule is to allow persons prior to completing an education or training course needed to obtain a license or certificate, to seek a determination if their criminal history may prevent them from obtaining licensure or certification. Persons may not work for these agencies until they are certified or licensed.
- (b) There are no anticipated effects of projected reporting, record keeping or other administrative actions since these rules pertain to an individual seeking a determination on whether they may be eligible for a license or certification.
- (c) There is no anticipated effect on equipment, supplies, labor and increased administration since these rules pertain to an individual seeking a determination on whether they may be eligible for a license or certification.

DESCRIBE HOW SMALL BUSINESSES WERE INVOLVED IN THE DEVELOPMENT OF THESE RULE(S):

Small businesses were not consulted in this rule development as they are not impacted by the rule.

WAS AN ADMINISTRATIVE RULE ADVISORY COMMITTEE CONSULTED? NO IF NOT, WHY NOT?

The Health Care Regulation and Quality Improvement section of the Oregon Health Authority, Public Health Division is implementing the requirements of 2024 Oregon Laws, Chapter 95, §44.

RULES PROPOSED:

333-265-0029, 333-265-0030, 333-275-0035, 333-275-0180

ADOPT: 333-265-0029

RULE SUMMARY: Adopt OAR 333-265-0029

Implements the provisions of 2024 Oregon Law, chapter 95, section 44 (SB 1552). Describes the process for a person to petition the Oregon Health Authority (Authority) to seek a determination whether a criminal conviction may prevent the person from obtaining an EMS provider license. Provides information on the types of documents that must be submitted for the Authority to make a determination and the fee required. Clarifies when a petition is considered incomplete. Clarifies the criteria used to make a determination and when a determination may be rescinded or reconsidered. Specifies that a determination is not considered a final determination. Clarifies that information submitted with the petition and the Authority determination is subject to public records law and may be subject to public disclosure unless a public record exemption applies.

CHANGES TO RULE:

333-265-0029

Criminal Conviction Petition for Determination

(1) For the purposes of this rule, "petitioner" means an individual who has submitted a petition seeking a determination under this rule. ¶

(2) Prior to beginning an education, training or an apprentice program for an emergency medical services (EMS) provider license, a person convicted of a crime may petition the Oregon Health Authority (Authority) for a determination as to whether the criminal conviction will prevent the person from receiving an EMS provider license because it reasonably raises questions about the ability of the petitioner to perform the duties of an EMS provider in accordance with the standards established by ORS chapter 682. ¶

- (3) To request a determination, a person must submit a complete petition to the Authority. ¶
- (4) To be complete, the petition must include the following: ¶
- (a) A complete and signed determination request form in the form and manner prescribed by the Authority.¶
- (b) Records relating to the final judgment of any criminal conviction(s) against the petitioner including: ¶
- (A) Certified copy of the judgment(s) of criminal conviction; ¶
- (B) Charging document(s);¶
- (C) Arrest report(s), if they exist;¶
- (D) Parole records, if they exist; ¶
- (E) Probation records, if they exist; and ¶
- (F) Documents that verify completion of court-ordered terms and condition, if they exist.¶
- (c) A written statement from the petitioner regarding the facts underlying the criminal conviction(s), and any intervening circumstances.¶
- (d) Any other information or documentation requested by the Authority.¶
- (e) The fee specified under OAR 333-265-0030.¶
- (5) If any of the records required to be submitted with a petition as described under subsection (4)(b) of this rule no longer exist, never existed, have been sealed or are otherwise unavailable to the petitioner, the petitioner must provide evidence from the agency that held the record that the record no longer exists, never existed, is sealed, or is otherwise unavailable to the petitioner. ¶
- (6) If any of the records or information required under sections (4) and (5) of this rule are not provided, the petition will be deemed incomplete and will be closed without a determination. ¶
- (7) The Authority's determination under this rule:¶
- (a) Addresses whether the identified criminal conviction(s) reasonably raises questions about the ability of the petitioner to perform the duties of an EMS provider in accordance with the standards established by ORS chapter 682.¶
- (b) Relies on the information provided by the petitioner.¶
- (c) Relies on the criteria established in ORS 181A.195(10)(c) and ORS 670.280.¶
- (8) The Authority will reconsider a determination that a criminal conviction prevents the person from obtaining a license when the person submits a completed application for a license.¶
- (9) A determination that a criminal conviction will not prevent the petitioner from obtaining a license may be rescinded by the Authority if at the time the petitioner submits a complete application for license, the petitioner: ¶ (a) Has allegations or charges pending in criminal court;¶
- (b) Has failed to disclose any previous criminal convictions;¶
- (c) Has been convicted of another crime between the time that the determination was initially issued and the time

the application for licensure was submitted; or ¶

(d) Has been convicted of a crime that, during the time between the determination was initially issued and the time the application for licensure was submitted, became subject to a change in state or federal law that prohibits licensure because of a conviction of that crime.¶

(10) Failure to disclose previous criminal conviction(s) includes any misrepresentation of a prior criminal conviction, any concealment or failure to disclose a material fact about a prior criminal conviction, or any other misinformation regarding a prior criminal conviction including anything submitted with the petition.¶ (11) In accordance with ORS 670.280, nothing in this rule prohibits the Authority from denying a license for a reason other than conviction of a crime.¶

(12) A determination under this rule is not considered a final determination of the Authority. ¶

(13) The petition, including documents submitted with the petition, and the Authority's determination are subject to Oregon's public records laws, and unless an exemption applies, the information and documents are subject to public disclosure.

<u>Statutory/Other Authority: ORS 670.280, ORS 682.017, ORS 682.220</u> <u>Statutes/Other Implemented: ORS 670.280, ORS 682.017, ORS 682.220</u> AMEND: 333-265-0030

RULE SUMMARY: Amend OAR 333-265-0030

Spells out acronyms. Amends the rule title and adds a \$50 fee for the Oregon Health Authority to review a petition for a criminal conviction to make a determination whether a criminal conviction may prevent the person from obtaining an EMS Provider license prior to the individual beginning an education, training or apprenticeship program. Clarifies that the existing additional \$50 fee required for a Transitional Paramedic license applies to initial, renewal and reciprocity licensure.

CHANGES TO RULE:

333-265-0030

Fees for Licensure and License Renewal of an Emergency Medical Services (EMS) Provider License Fees ¶

- (1) The following fees apply: ¶
- (a) The initial application fee for emergency medical services (EMS) providers:¶
- (A) EMRmergency Medical Responder (EMR) \$45;¶
- (B) EMT \$110;¶
- (C) mergency Medical Technician (EMT) \$110;¶
- (C) Advanced Emergency Medical Technician (AEMT) \$125;¶
- (D) EMT-Intermediate \$125; and ¶
- (E) Paramedic \$290.¶
- (b) Reciprocity licensure fees:¶
- (A) EMR \$50;¶
- (B) EMT \$140;¶
- (C) AEMT \$165;¶
- (D) EMT-Intermediate \$165; and ¶
- (E) Paramedic \$300.¶
- (c) Transitional Paramedic licensure fee is an additional \$50.¶
- (d) License renewal fees:¶
- (A) EMR \$23;¶
- (B) EMT \$55;¶
- (C) AEMT \$85;¶
- (D) EMT-Intermediate \$85; and ¶
- (E) Paramedic \$150.¶
- (ed) Transitional Paramedic licensure fee is an additional \$50 to the fee specified in paragraphs (1)(a)(E), (1)(b)(E), and (1)(c)(E).¶
- (e) Criminal conviction petition for determination \$50.¶
- (f) Reinstatement fees:¶
- (A) An EMS provider whose license has been expired for 12 months or less shall pay 100 percent of the renewal fee based on the provider's license level specified in subsection (1)(dc) plus the late fee specified in section (3).¶
- (B) An EMS provider whose license has been expired greater than 12 months to 15 months shall pay 50 percent of the initial fee based on the provider's license level specified in subsection (1)(a).¶
- (C) An EMS provider whose license has been expired greater than 15 months to 18 months shall pay 25 percent of the initial fee based on the provider's license level specified in subsection (1)(a).¶
- (D) An EMS provider whose license has been expired greater than 18 months to 24 months shall pay 100 percent of the initial fee based on the provider's license level specified in subsection (1)(a).¶
- (2) An applicant for initial licensure or licensure by reciprocity shall pay the following prorated fee based on the license level and fee specified in subsection (1)(a) or (1)(b) of this rule and the time the application is submitted: ¶
- (a) Greater than 12 months to 24 months until the date of scheduled expiration: 100 percent of the initial or reciprocity fee.¶
- (b) Greater than 9 months to 12 months until the date of scheduled expiration: 50 percent of the initial or reciprocity fee. ¶
- (c) Greater than 6 months to 9 months until the date of scheduled expiration: 25 percent of the initial or reciprocity fee. \P
- (3) As authorized by ORS 682.216, a license renewal application submitted after June 1 of the license renewal year must include a \$40 late fee in addition to the license renewal fee.¶
- (4) If an EMS provider has been on active military duty for more than six months of a license renewal period which

prevented the EMS provider from accessing continuing education, the Oregon Health Authority (Authority) may approve an extension of the current license to permit obtaining the required educational hours.¶

(5) The Authority may waive the EMS provider license renewal fee for an ambulance service or non-transport EMS agency which utilizes volunteers to provide a majority of its services. The ambulance service or non-transport EMS agency may only request one waiver per renewal period on a form prescribed by the Authority.¶

(6) All fees established in this rule are nonrefundable. (7) The fees established in section (1) of this rule apply to any application submitted on or after the effective date of these rules.

Statutory/Other Authority: ORS 682.017, ORS 682.212, ORS 682.216, ORS 670.280

Statutes/Other Implemented: ORS 682.017, ORS 682.212, ORS 682.216, ORS 670.280

ADOPT: 333-275-0035

RULE SUMMARY: Adopt OAR 333-275-0035

Implements the provisions of 2024 Oregon Law, chapter 95, section 44 (SB 1552). Describes the process for a person to petition the Oregon Health Authority (Authority) to seek a determination whether a criminal conviction may prevent the person from obtaining a Hemodialysis Technician certification. Provides information on the types of documents that must be submitted for the Authority to make a determination and the fee required. Clarifies when a petition is considered incomplete. Clarifies the criteria used to make a determination and when a determination may be rescinded or reconsidered. Specifies that a determination is not considered a final determination. Clarifies that information submitted with the petition and the Authority determination is subject to public records law and may be subject to public disclosure unless a public record exemption applies.

CHANGES TO RULE:

333-275-0035

<u>Criminal Conviction Petition for Determination</u>

(1) For the purposes of this rule, "petitioner" means an individual who has submitted a petition seeking a determination under this rule. \P

(2) Prior to beginning an education, training or an apprentice program for a hemodialysis technician certification, a person convicted of a crime may petition the Oregon Health Authority (Authority) for a determination as to whether the criminal conviction will prevent the person from receiving a hemodialysis technician certification because it reasonably raises questions about the ability of the petitioner to perform the duties of a hemodialysis technician in accordance with the standards established by ORS chapter 688. ¶

(3) To request a determination, a person must submit a complete petition to the Authority. ¶

(4) To be complete, the petition must include the following: ¶

(a) A complete and signed determination request form in the form and manner prescribed by the Authority.¶

(b) Records relating to the final judgment of any criminal conviction(s) against the petitioner including: ¶

(A) Certified copy of the judgment(s) of criminal conviction;¶

(B) Charging document(s):¶

(C) Arrest report(s), if they exist;¶

(D) Parole records, if they exist; ¶

(E) Probation records, if they exist; and ¶

(F) Documents that verify completion of court-ordered terms and condition, if they exist.¶

(c) A written statement from the petitioner regarding the facts underlying the criminal conviction(s), and any intervening circumstances.¶

(d) Any other information or documentation requested by the Authority.¶

(e) The fee specified under OAR 333-275-0180.¶

(5) If any of the records required to be submitted with a petition as described under subsection (4)(b) of this rule no longer exist, never existed, have been sealed or are otherwise unavailable to the petitioner, petitioner must provide evidence from the agency that held the record that the record no longer exists, never existed, is sealed, or is otherwise unavailable to the petitioner. ¶

(6) If any of the records or information required under sections (4) or (5) of this rule are not provided, the petition will be deemed incomplete and will be closed without a determination. ¶

(7) The Authority's determination under this rule:¶

(a) Addresses whether the identified criminal conviction(s) reasonably raises questions about the ability of the petitioner to perform the duties of a hemodialysis technician in accordance with the standards established by ORS chapter 688.¶

(b) Relies on the information provided by the petitioner.

(c) Relies on the criteria established in ORS 181A.195(10)(c) and ORS 670.280.¶

(8) The Authority will reconsider a determination that a criminal conviction prevents the person from obtaining a certificate when the person submits a completed application for a certificate.¶

(9) A determination that a criminal conviction will not prevent the petitioner from obtaining a certificate may be rescinded by the Authority if at the time the petitioner submits a complete application for certification, the petitioner: ¶

(a) Has allegations or charges pending in criminal court;¶

(b) Has failed to disclose any previous criminal convictions;¶

(c) Has been convicted of another crime between the time that the determination was initially issued and the time the application for certification was submitted; or ¶

- (d) Has been convicted of a crime that, during the time between the determination was initially issued and the time the application for certification was submitted, became subject to a change in state or federal law that prohibits certification because of a conviction of that crime.¶
- (10) Failure to disclose previous criminal conviction(s) includes any misrepresentation of a prior criminal conviction, any concealment or failure to disclose a material fact about a prior criminal conviction, or any other misinformation regarding a prior criminal conviction including anything submitted with the petition.¶

(11) In accordance with ORS 670.280, nothing in this rule prohibits the Authority from denying a certificate for a reason other than conviction of a crime. ¶

- (12) A determination under this rule is not considered a final determination of the Authority. ¶
- (13) The petition, including documents submitted with the petition, and the Authority's determination are subject to Oregon's public records laws, and unless an exemption applies, the information and documents are subject to public disclosure.

<u>Statutory/Other Authority: ORS 670.280, ORS 688.640, ORS 688.665</u> Statutes/Other Implemented: ORS 670.280, ORS 688.640, ORS 688.655, ORS 688.665 AMEND: 333-275-0180

RULE SUMMARY: OAR 333-275-0180

Amends the rule title and adds a \$50 fee for the Oregon Health Authority to review a petition for a criminal conviction to make a determination whether a criminal conviction may prevent the person from obtaining a Hemodialysis Technician certification prior to the individual beginning an education, training or apprenticeship program.

CHANGES TO RULE:

333-275-0180

Fees for Hemodialysis Technician Certification and Certification Renewal Fees ¶

- (1) Initial certification (based on months between initial certification until renewal):- ¶
- (a) 19-24 months \$150.¶
- (b) 13-18 months \$112.50.¶
- (c) 7-12 months \$75.¶
- (d) 1-6 months \$37.50.¶
- (2) Provisional certification: ¶
- (a) Initial valid for 6 months \$37.50.¶
- (b) Renewal valid for additional 6 months (one time only) \$37.50.¶
- (3) Certification renewal \$150.¶
- (4) Criminal conviction petition for determination \$50.¶
- (5) Delinquent (late fee) \$25-.¶
- (56) Duplicate or replacement certificate fee \$25.¶
- (67) As authorized by ORS 688.645, an application for certification renewal submitted or postmarked after May 31st of the renewal year must include a \$25 delinquent fee in addition to the certification renewal fee.-¶
- (78) Fees established in this rule are non-refundable.

Statutory/Other Authority: ORS 688.640, ORS 688.665, ORS 670.280

Statutes/Other Implemented: ORS 6858.645, ORS 670.280