

725 SUMMER STREET NE, SUITE B | SALEM, OR 97301 503-986-2000 | www.oregon.gov/OHCS

Report to the Secretary of State: 5-Year Rule Review (January 2018 – December 2018)

ORS 183.405 requires all state agencies to make a reporting of all rulemakings that adopted rules in the fifth calendar year prior to date. The purpose of the review is to determine the rules' alignment with original intent, applicability, and anticipated fiscal impact. OHCS strives to make necessary rule amendments as the need arises. The appendices of this report detail the status of those rules.

The following records account for all of OHCS' adopted rules for the 2018 Calendar Year. A copy of this report shall be made available on the OHCS website or by contacting Jaci Davis (Jaci.Davis@hcs.oregon.gov).

January 1, 2018 - December 31, 2018

OHCS adopted a total of 43 rules.

These rulemakings impacted seven (7) divisions and programs.

- Affordable Housing Land Acquisition Revolving Loan Program (Division 37)
- Severe Rent Burden Reporting (Division 112)
- Publicly Supported Housing Preservation Program (Division 115)
- Low Income Weatherization Assistance Program (Division 205)
- State Home Oil Weatherization (Division 207)
- Wildfire Damage Housing Relief Program (Division 330)
- Rent Guarantee Program (Division 365)

Oregon Housing and Community Services Administrative Rules 5-year Review Lookback to 2018

Report Contact:
OHCS Rules Coordinator,
Jaci Davis,
Jaci.Davis@hcs.oregon.gov
April 24, 2023

Table of Contents:

Division No. 37 (Affordable Housing Land Acquisition Revolving Loan Program):	
Division No. 112 (Severely Rent Burden Reporting):	5
Division No. 115 (Publicly Supported Housing Preservation Program):	8
Division No. 205 (Low Income Weatherization Assistance Program):	9
Division No. 207 (State Home Oil Weatherization):	10
Division No. 330 (Wildfire Damage Housing Relief Program):	15
Division No. 365 (Rent Guarantee Program):	17

Division No. 37 (Affordable Housing Land Acquisition Revolving Loan Program):

Rules Adopted: 813-037-0005

Date Adopted (Filing No.): 10-24-2018 (OHCS 16-2018)

Rule Advisory Committee Used: yes

If not, please explain: N/A

OAR 813-037-0005: Purpose and Objectives	
Based on the need for the rule	This rule adoption met the initial need but needed to
identified on the notice of	be updated the following year to provide further
rulemaking, how did the rule meet	program guidance.
or fail to meet its intended effect?	
How did the anticipated fiscal	The program had under-utilized funds, which
impact identified on the notice of	prompted the rule amendment in 2019.
rulemaking compare to the actual	
fiscal impact?	
What Legislative events or agency	Yes, the agency referenced a program manual within
activities, if any, have been	this department of rule in 2019.
identified that require the agency to	
amend or repeal the rule?	
Is the rule still necessary?	Yes

Division No. 112 (Severely Rent Burden Reporting):

Rules Adopted: 813-200-0001

Date Adopted (Filing No.): 10-25-2018 (OHCS 18-2018)

Rule Advisory Committee Used: Yes

If not, please explain: N/a

OAR 813-112-0000: Applicability and Purpose	
Based on the need for the rule	The rule met the intended effect of establishing a
identified on the notice of	purpose and objectives section for this program.
rulemaking, how did the rule meet	
or fail to meet its intended effect?	
How did the anticipated fiscal	There was no anticipated fiscal impact and that
impact identified on the notice of	continues to be the same.
rulemaking compare to the actual	
fiscal impact?	
What Legislative events or agency	The agency has not had a need to amend this rule.
activities, if any, have been	There have been no statutory or legislative updates to
identified that require the agency to	this requirement to necessitate a rule change.
amend or repeal the rule?	
Is the rule still necessary?	Yes

OAR 813-112-0010 : Definitions	
Based on the need for the rule	The rule met the intended effect of establishing a
identified on the notice of	purpose and objectives section for this program.
rulemaking, how did the rule meet	
or fail to meet its intended effect?	
How did the anticipated fiscal	There was no anticipated fiscal impact and that
impact identified on the notice of	continues to be the same.
rulemaking compare to the actual	
fiscal impact?	
What Legislative events or agency	The agency has not had a need to amend this rule.
activities, if any, have been	There have been no statutory or legislative updates to

identified that require the agency to	this requirement to necessitate a rule change.
amend or repeal the rule?	
Is the rule still necessary?	Yes

OAR 813-112-0020: Cities Rent Burden Determination	
Based on the need for the rule	The rule met the intended effect of establishing a
identified on the notice of	purpose and objectives section for this program.
rulemaking, how did the rule meet	
or fail to meet its intended effect?	
How did the anticipated fiscal	There was no anticipated fiscal impact and that
impact identified on the notice of	continues to be the same.
rulemaking compare to the actual	
fiscal impact?	
What Legislative events or agency	The agency has not had a need to amend this rule.
activities, if any, have been	There have been no statutory or legislative updates to
identified that require the agency to	this requirement to necessitate a rule change.
amend or repeal the rule?	
Is the rule still necessary?	Yes

OAR 813-112-0030 : Public Meeting	
Based on the need for the rule	The rule met the intended effect of establishing a
identified on the notice of	purpose and objectives section for this program.
rulemaking, how did the rule meet	
or fail to meet its intended effect?	
How did the anticipated fiscal	There was no anticipated fiscal impact and that
impact identified on the notice of	continues to be the same.
rulemaking compare to the actual	
fiscal impact?	
What Legislative events or agency	The agency has not had a need to amend this rule.
activities, if any, have been	There have been no statutory or legislative updates to
identified that require the agency to	this requirement to necessitate a rule change.
amend or repeal the rule?	
Is the rule still necessary?	Yes

OAR 813-112-0040: Housing Affordability Survey	
Based on the need for the rule	The rule met the intended effect of establishing a
identified on the notice of	purpose and objectives section for this program.
rulemaking, how did the rule meet	
or fail to meet its intended effect?	
How did the anticipated fiscal	There was no anticipated fiscal impact and that
impact identified on the notice of	continues to be the same.

rulemaking compare to the actual	
fiscal impact?	
What Legislative events or agency	The agency has not had a need to amend this rule.
activities, if any, have been	There have been no statutory or legislative updates to
identified that require the agency to	this requirement to necessitate a rule change.
amend or repeal the rule?	
Is the rule still necessary?	Yes

OAR 813-112-0050: Reporting Requirements	
Based on the need for the rule	The rule met the intended effect of establishing a
identified on the notice of	purpose and objectives section for this program.
rulemaking, how did the rule meet	
or fail to meet its intended effect?	
How did the anticipated fiscal	There was no anticipated fiscal impact and that
impact identified on the notice of	continues to be the same.
rulemaking compare to the actual	
fiscal impact?	
What Legislative events or agency	The agency has not had a need to amend this rule.
activities, if any, have been	There have been no statutory or legislative updates to
identified that require the agency to	this requirement to necessitate a rule change.
amend or repeal the rule?	
Is the rule still necessary?	Yes

Division No. 115 (Publicly Supported Housing Preservation Program):

Rules Adopted: 813-115-0001

Date Adopted (Filing No.): 9-05-2018 (OHCS 13-2018)

Rule Advisory Committee Used: Yes

If not, please explain: n/a

OAR 813-115-0001: Purpose	
Based on the need for the rule identified on the notice of rulemaking, how did the rule meet or fail to meet its intended effect?	The rule met the intended effect of establishing a purpose and objectives section for this program.
How did the anticipated fiscal impact identified on the notice of rulemaking compare to the actual fiscal impact?	Initially, the fiscal impact estimated was minimal to personnel. From a budget perspective, the fiscal impact has been on other agency funding sources that have had to subsidize the costs of this program. We had originally had General Funds to do this work but has been reduced since the original bill.
What Legislative events or agency activities, if any, have been identified that require the agency to amend or repeal the rule?	There have been a number of legislative updates to this program that have required additional rule updates; HB 2002 (2017), HB 2022 (2019), HB 2020 (2019), HB 2095 (2021)
Is the rule still necessary?	Yes

Division No. 205 (Low Income Weatherization Assistance Program):

Rules Adopted: 813-205-0005

Date Adopted (Filing No.): 12-21-18 (OHCS 20-2018)

Rule Advisory Committee Used: No

If not, please explain: The department used constant outreach and involvement with the

subgrantees, and the changes reflected how the program is operated with the public and represented correct program

guidance.

OAR 813-205-0005 : Definitions	
Based on the need for the rule	The rule adoption ensured for correct interpretation
identified on the notice of	of definitions used within the Low-Income
rulemaking, how did the rule meet	Weatherization Assistance Program. This rule has been
or fail to meet its intended effect?	amended to make further definition refinement.
How did the anticipated fiscal	There was no originally identified fiscal impact
impact identified on the notice of	identified for the definitions. As these definitions
rulemaking compare to the actual	clarified the existing program operations, there was no
fiscal impact?	fiscal impact expected. This is the same as what the
	actual was.
What Legislative events or agency	This rule has been amended since adoption to further
activities, if any, have been	clarify definitions.
identified that require the agency to	
amend or repeal the rule?	
Is the rule still necessary?	Yes

Division No. 207 (State Home Oil Weatherization):

Rules Adopted: 813-207-0000, 813-207-0010, 813-207-0020, 813-207-0030, 813-207-0040, 813-207-0050, 813-207-0060, 813-207-0070, 813-207-0080, 813-207-0090

Date Adopted (Filing No.): 9-10-2018 (OHCS 15-2018)

Rule Advisory Committee Used: Yes

If not, please explain: N/A

OAR 813-207-0000: Program Administration, Applicability, and Purpose	
Based on the need for the rule	This rule established the purpose of the division of
identified on the notice of	rules. This rule met the intended effect.
rulemaking, how did the rule meet	
or fail to meet its intended effect?	
How did the anticipated fiscal	The fiscal impact estimated was minimal to the
impact identified on the notice of	general public and small businesses. The rules actually
rulemaking compare to the actual	provided additional funding to support homeowners
fiscal impact?	and grantees to further energy conservation efforts,
	support local heating oil companies, and supported
	this dwindling heating source for homeowners without
	other resources.
What Legislative events or agency	This rule has been amended since adoption to clarify
activities, if any, have been	the purpose and objective.
identified that require the agency to	
amend or repeal the rule?	
Is the rule still necessary?	Yes

OAR 813-207-0010 : Definitions	
Based on the need for the rule	This rule established the definitions of the division of
identified on the notice of	rules. This rule met the intended effect.
rulemaking, how did the rule meet	
or fail to meet its intended effect?	

How did the anticipated fiscal impact identified on the notice of rulemaking compare to the actual fiscal impact?	The fiscal impact estimated was minimal to the general public and small businesses. The rules actually provided additional funding to support homeowners and grantees to further energy conservation efforts, support local heating oil companies, and supported this dwindling heating source for homeowners without other resources.
What Legislative events or agency activities, if any, have been identified that require the agency to amend or repeal the rule?	This rule has been amended since its adoption to clarify program requirements and align with better implementation.
Is the rule still necessary?	Yes

OAR 813-207-0020 : Program Funding	
Based on the need for the rule identified on the notice of rulemaking, how did the rule meet or fail to meet its intended effect?	This rule established the funding source of the program and explained the Petroleum Supplier Assessment process. This rule met the intended effect.
How did the anticipated fiscal impact identified on the notice of rulemaking compare to the actual fiscal impact?	The fiscal impact estimated was minimal to the general public and small businesses. The rules actually provided additional funding to support homeowners and grantees to further energy conservation efforts, support local heating oil companies, and supported this dwindling heating source for homeowners without other resources.
What Legislative events or agency activities, if any, have been identified that require the agency to amend or repeal the rule?	This rule has been amended since its adoption to clarify the funding process.
Is the rule still necessary?	Yes

OAR 813-207-0030: Procurement of Grant Agreements	
Based on the need for the rule	This rule established the grant agreement
identified on the notice of	procurement process for this program. This rule met
rulemaking, how did the rule meet	the intended effect.
or fail to meet its intended effect?	
How did the anticipated fiscal	The fiscal impact estimated was minimal to the
impact identified on the notice of	general public and small businesses. The rules actually
rulemaking compare to the actual	provided additional funding to support homeowners
fiscal impact?	and grantees to further energy conservation efforts,

	support local heating oil companies, and supported this dwindling heating source for homeowners without other resources.
What Legislative events or agency	This rule has been amended to release the
activities, if any, have been	requirement to procure grant agreements and rather
identified that require the agency to	allow for them as an option.
amend or repeal the rule?	
Is the rule still necessary?	Yes

OAR 813-207-0040: Eligible Applicants	
Based on the need for the rule identified on the notice of rulemaking, how did the rule meet or fail to meet its intended effect?	This rule established the eligible participants for the program. This rule met the intended effect.
How did the anticipated fiscal impact identified on the notice of rulemaking compare to the actual fiscal impact?	The fiscal impact estimated was minimal to the general public and small businesses. The rules actually provided additional funding to support homeowners and grantees to further energy conservation efforts, support local heating oil companies, and supported this dwindling heating source for homeowners without other resources.
What Legislative events or agency activities, if any, have been identified that require the agency to amend or repeal the rule?	This rule has been amended since its adoption to further clarify eligible applicants.
Is the rule still necessary?	Yes

OAR 813-207-0050: Application Procedure	
Based on the need for the rule identified on the notice of rulemaking, how did the rule meet or fail to meet its intended effect?	This rule established the application process and required documents for the program. This rule met the intended effect.
How did the anticipated fiscal impact identified on the notice of rulemaking compare to the actual fiscal impact?	The fiscal impact estimated was minimal to the general public and small businesses. The rules actually provided additional funding to support homeowners and grantees to further energy conservation efforts, support local heating oil companies, and supported this dwindling heating source for homeowners without other resources.

What Legislative events or agency	This rule has been amended since its adoption to allow
activities, if any, have been	for more submission methods for applying.
identified that require the agency to	
amend or repeal the rule?	
Is the rule still necessary?	Yes

OAR 813-207-0060: Specifications of Cash Payments	
Based on the need for the rule identified on the notice of rulemaking, how did the rule meet or fail to meet its intended effect? How did the anticipated fiscal impact identified on the notice of rulemaking compare to the actual fiscal impact?	This rule established the cash payments awarded to eligible applicants. This rule met the intended effect. The fiscal impact estimated was minimal to the general public and small businesses. The rules actually provided additional funding to support homeowners and grantees to further energy conservation efforts, support local heating oil companies, and supported
What Legislative events or agency activities, if any, have been identified that require the agency to	this dwindling heating source for homeowners without other resources. This rule has been amended since its adoption to increase the eligible cash incentives and update them appropriate for the market needs.
amend or repeal the rule?	
Is the rule still necessary?	Yes

OAD 042 207 0070 FIGURE C	
OAR 813-207-0070 : Eligible energy Co	onservation items and ivieasures
Based on the need for the rule identified on the notice of rulemaking, how did the rule meet or fail to meet its intended effect?	This rule established the eligible measures to receive cash payments for this program. This rule met the intended effect.
How did the anticipated fiscal impact identified on the notice of rulemaking compare to the actual fiscal impact?	The fiscal impact estimated was minimal to the general public and small businesses. The rules actually provided additional funding to support homeowners and grantees to further energy conservation efforts, support local heating oil companies, and supported this dwindling heating source for homeowners without other resources.
What Legislative events or agency activities, if any, have been identified that require the agency to amend or repeal the rule?	This rule has been amended since its adoption to clarify measures and expand where applicable.

Is the rule still necessary?	Yes
------------------------------	-----

OAR 813-207-0080: Contractor and Program Grantee Warranty Requirements	
Based on the need for the rule identified on the notice of rulemaking, how did the rule meet or fail to meet its intended effect? How did the anticipated fiscal impact identified on the notice of rulemaking compare to the actual fiscal impact?	This rule established the requirements for contractors and program grantees. This rule met the intended effect. The fiscal impact estimated was minimal to the general public and small businesses. The rules actually provided additional funding to support homeowners and grantees to further energy conservation efforts, support local heating oil companies, and supported this dwindling heating source for homeowners without other resources.
What Legislative events or agency activities, if any, have been identified that require the agency to amend or repeal the rule?	This rule has been amended since its adoption to allow for more flexibility.
Is the rule still necessary?	Yes

OAR 813-207-0090: Penalties and Remedies	
Based on the need for the rule identified on the notice of rulemaking, how did the rule meet or fail to meet its intended effect?	This rule established the penalties and remedies of falsifying information on the program application. This rule met the intended effect.
How did the anticipated fiscal impact identified on the notice of rulemaking compare to the actual fiscal impact?	The fiscal impact estimated was minimal to the general public and small businesses. The rules actually provided additional funding to support homeowners and grantees to further energy conservation efforts, support local heating oil companies, and supported this dwindling heating source for homeowners without other resources.
What Legislative events or agency activities, if any, have been identified that require the agency to amend or repeal the rule?	This rule has been amended since its adoption to clarify based on actual implementation.
Is the rule still necessary?	Yes

Division No. 330 (Wildfire Damage Housing Relief Program):

Rules Adopted: 813-330-0030, 813-330-0040

Date Adopted (Filing No.): 2-28-2018 (OHCS 5-2018)

Rule Advisory Committee Used: Yes

If not, please explain: n/a

OAR 813-330-0030:	
Based on the need for the rule identified on the notice of rulemaking, how did the rule meet or fail to meet its intended effect?	The rule met the intended effect of establishing a purpose and objectives section for this program. There were statutory minor corrections in 2019 and due to the 2020 wildfires, that called for an amendments and temporary rule changes between 9/2020-9/2021.
How did the anticipated fiscal impact identified on the notice of rulemaking compare to the actual fiscal impact?	There was no anticipated fiscal impact and that continues to be the same.
What Legislative events or agency activities, if any, have been identified that require the agency to amend or repeal the rule?	There was a statutory minor correction in July 2019. Amended statutory reference and creates consistency in language between divisions filed Dec 2019. Amended temp date of loss and grant amount Feb 2018. Amended temp rules filed Sept 2020 to Sept 2021 to include tenants as allowed by statute.
Is the rule still necessary?	Yes

OAR 813-330-0040:	
Based on the need for the rule	The rule met the intended effect of establishing a
identified on the notice of rulemaking, how did the rule meet	purpose and objectives section for this program. Amend Rules for the Wildfire Damage Housing Relief
or fail to meet its intended effect?	Account HB 2742 that included changes to income
	eligibility requirements and raising the amount of
	assistance an applicant could qualify for
How did the anticipated fiscal	There was no anticipated fiscal impact and that continues

impact identified on the notice of rulemaking compare to the actual fiscal impact?	to be the same.
What Legislative events or agency activities, if any, have been identified that require the agency to amend or repeal the rule?	There was a statutory minor correction in July 2019. Amended statutory reference and creates consistency in language between divisions filed Dec 2019. Amended temp date of loss and grant amount Feb 2018. Amended temp rules filed Sept 2020 to Sept 2021 to include tenants as allowed by statute.
Is the rule still necessary?	Yes

Division No. 365 (Rent Guarantee Program):

Rules Adopted: 813-365-0000, 813-365-0011, 813-365-0021, 813-365-0045, 813-365-0050, 813-365-0061, 813-365-0065

Date Adopted (Filing No.): 3-02-2018 (OHCS 6-2018)

Rule Advisory Committee Used: Yes

If not, please explain: n/a

OAR 813-365-0000:	
Based on the need for the rule	The rule met the intended effect of establishing a
identified on the notice of	purpose and objectives section for this program. This
rulemaking, how did the rule meet	rule was to identify the purpose and objective of the
or fail to meet its intended effect?	Rent Guarantee Program.
How did the anticipated fiscal	There was no anticipated fiscal impact and that
impact identified on the notice of	continues to be the same.
rulemaking compare to the actual	
fiscal impact?	
What Legislative events or agency	Amendment Dec 2019 to statutory reference and
activities, if any, have been	creates consistency in language between divisions
identified that require the agency to	
amend or repeal the rule?	
Is the rule still necessary?	Yes

OAR 813-365-0011:	
Based on the need for the rule identified on the notice of rulemaking, how did the rule meet or fail to meet its intended effect?	The rule met the intended effect of establishing a purpose and objectives section for this program. This rule was to identify the purpose and objective of the Rent Guarantee Program.
How did the anticipated fiscal impact identified on the notice of rulemaking compare to the actual fiscal impact?	There was no anticipated fiscal impact and that continues to be the same.

What Legislative events or agency activities, if any, have been identified that require the agency to amend or repeal the rule?	Amend definitions in July 2019 and incorporated 2019 operations manual. In August 2020, amendment to the program for updated processes and procedures to adopt into rule.
Is the rule still necessary?	Yes

OAR 813-365-0021:	
Based on the need for the rule	The rule met the intended effect of establishing a
identified on the notice of	purpose and objectives section for this program. New
rulemaking, how did the rule meet	rule to identify how Oregon Housing and Community
or fail to meet its intended effect?	Services will administer the Rent Guarantee Program
How did the anticipated fiscal	There was no anticipated fiscal impact and that
impact identified on the notice of	continues to be the same.
rulemaking compare to the actual	
fiscal impact?	
What Legislative events or agency	Amendment July 2019 to create consistency in
activities, if any, have been	language between divisions and amends definitions.
identified that require the agency to	
amend or repeal the rule?	
Is the rule still necessary?	Yes

OAR 813-365-0045:	
Based on the need for the rule identified on the notice of rulemaking, how did the rule meet or fail to meet its intended effect?	The rule met the intended effect of establishing a purpose and objectives section for this program. New rule to identify how program funds will be used in the Rent Guarantee Program
How did the anticipated fiscal impact identified on the notice of rulemaking compare to the actual fiscal impact?	There was no anticipated fiscal impact and that continues to be the same.
What Legislative events or agency activities, if any, have been identified that require the agency to amend or repeal the rule?	Amendment in July 2019 to provide clarity on claimant eligibility criteria.
Is the rule still necessary?	Yes

OAR 813-365-0050:	
Based on the need for the rule	The rule met the intended effect of establishing a
identified on the notice of	purpose and objectives section for this program. New

rulemaking, how did the rule meet	rule to identify how a program provider can apply to
or fail to meet its intended effect?	receive funds from the Rent Guarantee Program.
How did the anticipated fiscal	There was no anticipated fiscal impact and that
impact identified on the notice of	continues to be the same.
rulemaking compare to the actual	
fiscal impact?	
What Legislative events or agency	The agency has not had a need to amend this rule.
activities, if any, have been	There have been no statutory or legislative updates to
identified that require the agency to	this requirement to necessitate a rule change.
amend or repeal the rule?	
Is the rule still necessary?	Yes

OAR 813-365-0061:	
Based on the need for the rule	The rule met the intended effect of establishing a
identified on the notice of	purpose and objectives section for this program. New
rulemaking, how did the rule meet	rule to identify what reporting and recordkeeping
or fail to meet its intended effect?	requirements will apply to the Rent Guarantee
	Program
How did the anticipated fiscal	There was no anticipated fiscal impact and that
impact identified on the notice of	continues to be the same.
rulemaking compare to the actual	
fiscal impact?	
What Legislative events or agency	Amendment in July 2019 to create consistency in
activities, if any, have been	language between divisions, amends definitions, and
identified that require the agency to	clarifies reporting and recordkeeping requirements
amend or repeal the rule?	
Is the rule still necessary?	Yes

OAR 813-365-0065:	
Based on the need for the rule	The rule met the intended effect of establishing a
identified on the notice of	purpose and objectives section for this program. New
rulemaking, how did the rule meet	rule to identify what monitoring requirements will
or fail to meet its intended effect?	apply to the Rent Guarantee Program.
How did the anticipated fiscal	There was no anticipated fiscal impact and that
impact identified on the notice of	continues to be the same.
rulemaking compare to the actual	
fiscal impact?	
What Legislative events or agency	Amendment in July 2019 to create consistency in
activities, if any, have been	language between divisions, amends definitions, and
identified that require the agency to	clarifies monitoring requirements.
amend or repeal the rule?	

Is the rule still necessary?	Yes