

# *Executive Director's Report for April 12, 2022*

# ADMINISTRATIVE

# 2021-2023 Biennium Budget (July 1, 2021 through June 30, 2023)

# Budget Summary through January 2022

| Revenue  | January 2022 | Biennium to Date | % of Budget<br>Received | 2021-23 Biennium<br>Total Budget |
|--|--------------|------------------|-------------------------|----------------------------------|
| All sources (including cash reserves & reimbursements) | 136,024      | 1,501,287        | 53%                     | 2,832,630                        |
|  |              |                  |                         |                                  |
| Expenditures   | January 2022 | Biennium to Date | % of Budget Spent       | 2021-23 Biennium<br>Total Budget |
| Personal Services                                      | 67,325       | 453,857          | 29%                     | 1,586,966                        |
| Services & Supplies                                    | 139,079      | 325,951          | 26%                     | 1,245,664                        |
| Total  | 206,404      | 779,808          | 28%                     | 2,832,630                        |

Licensing fee revenue is received once a year – even-numbered years for individual licensees & odd-numbered years for facility licensees – which results in a significant revenue increase at the end of each calendar year and is the main reason why our agency must maintain a higher than average ending balance at the end of each fiscal year and each biennium (typically the equivalent of 8-10 months). Our agency also self-insures against unknown expenses such as costs associated with administrative hearings. It is important to note that there is a difference between the agency's approved limitation (authorization to spend) and its cash reserve. If our agency anticipates exceeding the approved limitation total for any expense category, we must request additional limitation authority from the Oregon Legislature via an Emergency Board (Ways & Means) proceeding, even if we have a sufficient cash reserve to cover expenses.

# Agency's Biennial Budget Revenue

The agency's biennial budget revenue consists of a beginning cash balance of *\$1,246,258* (cash reserves carried over from the previous biennium), the total amount collected for death filing fees – which supports both the agency's programs and the Indigent Disposition Program (IDP) Fund – licensing fees/renewals and estimates for miscellaneous revenue such as civil penalty payments and interest.

Based upon the previous \$6 allocation until December 31, 2021 and the \$16 allocation for January 1, 2022 and beyond, the death filing fee is projected to collect approximately **\$1,092,106** in total revenue for the 21-23 biennium. The actual amount received will depend upon the number of actual deaths registered and billed within the biennium. The revenue projection is based upon the population data provided by the <u>State Economist's Office</u>, which is an anticipated 80,836 deaths within the biennium.



# LICENSING

### Licensing Transactions Executed Pursuant to Delegated Authority

#### 1. Permanently Lapsed Individual Licenses:

- a. Arington, Johnathon: CO, December 31, 2021
- b. Baird, Bradley: CO, December 31, 2021
- c. Belvill, John: CO, December 31, 2021
- d. Bennecke, Celeste: FS, December 31, 2021
- e. Bennett, Carols: CO, December 31, 2021
- f. Bentley, Christopher: FS, December 31, 2021
- g. Bloom Jr, Richard: FS, December 31, 2021
- h. Bradish, Leila: FS, December 31, 2021
- i. Bradley, Michelle: FS, December 31, 2021
- j. Bright, Gregg: CO, December 31, 2021
- k. Brostrom, Hannah: FS, December 31, 2021
- I. Carmichael, Steven: CO, December 31, 2021
- m. Conover, Brooke: CO, December 31, 2021
- n. Cook, David: CO, December 31, 2021
- o. Davenport, William: CO, December 31, 2021
- p. Denison, Lorri: FS, December 31, 2021
- q. Devine, Krystal: FS, December 31, 2021
- **r. Geer,** Gary: CO, December 31, 2021
- s. Hendrickson, Russ: CO, December 31, 2021
- t. Hinton, Cynthia: CO, December 31, 2021
- u. Howell, Robert: EM, December 31, 2021
- v. Hylton, Elizabeth: CO, December 31, 2021
- w. Jenson, Trey: FS, December 31, 2021
- x. King, Randall: CO, December 31, 2021
- y. Knight, Caryn: FS, December 31, 2021
- z. Koons, Joe: CO, December 31, 2021
- aa. Krentz, Derek: CO, December 31, 2021
- **bb.** Kroos, Jillian: CO, December 31, 2021
- cc. Lara, Victoria: CO, December 31, 2021
- dd. Lund, Douglas: CO, December 31, 2021
- ee. Maiden, Samantha: CO, December 31, 2021
- ff. Maier, Frank: FS, December 31, 2021
- gg. Manzella, Evone: FS, December 31, 2021
- hh. Martin, Ron: CO, December 31, 2021
- ii. Meeker, Gary: CO, December 31, 2021
- jj. Morris, Steven: FS, December 31, 2021
- kk. Mullen, Leigh: CO, December 31, 2021
- II. O'Connell, Kelly: EM, December 31, 2021
- mm. Ordeman, Alice: CO, December 31, 2021
- nn. Ordeman, Denice: FS, December 31, 2021



- oo. Partenheimer, Jennifer: FS, December 31, 2021
- pp. Pascoe, Tara: FS, December 31, 2021
- qq. Patterson, Lindsie: CO, December 31, 2021
- rr. Powell, Mary: FS, December 31, 2021
- ss. Power, Kelly: CO, December 31, 2021
- tt. Rasmussen, Lauren: CO, December 31, 2021
- uu. Remsing, Michael: FS, December 31, 2021
- vv. Roberts, Collin: CO, December 31, 2021
- ww. Rose, Eric: FS, December 31, 2021
- xx. Ruiz, Anna: CO, December 31, 2021
- yy. Spencer, Ronald: CO, December 31, 2021
- zz. Strommer, McKendree: CO, December 31, 2021
- aaa. Sumner, Felicia: FS, December 31, 2021
- **bbb.** Sutton, Holly: CO, December 31, 2021
- ccc. Tjaden, Randy: CO, December 31, 2021
- ddd. Van Hooser, Cherise: CO, December 31, 2021
- eee. Weaver, Marc: CO, December 31, 2021
- fff. Wilhelm, Jr. Clay: CO, December 31, 2021
- ggg. Wilton, Gregory: EM, December 31, 2021
- hhh. Woodhouse, Diana: CO, December 31, 2021
- iii. Woolslayer, Richard: CO, December 31, 2021
- jjj. Worman, Jason: CO, December 31, 2021
- 2. Permanently Lapsed Facility Licenses: None
- 3. Individual or Facility Licenses Suspended: None
- 4. Licenses Revoked: None

AD: Alternative Disposition Facility; AE: Apprentice Embalmer; AF: Apprentice FSP; CE: Cemetery; CM: City owned Cemetery; CO: Combination Embalmer and FSP; CR: Crematory; CS: Special Tax District owned Cemetery; CY: County owned Cemetery; DC: Death Care Consultant; EM: Embalmer; FE: Funeral Establishment; FS: Funeral Service Practitioner; IP: Intern Permit; PN: Preneed Salesperson; RR: Removal Registration.



# **Licensing Statistics**

| License Type                      | Dec. 28, 2021 | April 6, 2022 | Change from Dec. to<br>April | Trend |
|-----------------------------------|---------------|---------------|------------------------------|-------|
| Death Care Consultants            | 0             | 0             | 0                            | -     |
| EM Apprentices                    | 64            | 50            | 14                           | ▼     |
| FSP Apprentices                   | 78            | 65            | 13                           | ▼     |
| Interns                           | 11            | 11            | 0                            | -     |
| Embalmer Only                     | 13            | 10            | 3                            | ▼     |
| FSP Only                          | 192           | 171           | 21                           | ▼     |
| Combination License: EM           | 397           | 358           | 39                           | ▼     |
| Combination License: FSP          | 397           | 358           | 39                           |       |
| Military Combination License: EM  | 0             | 0             | 0                            | -     |
| Military Combination License: FSP | 0             | 0             | 0                            | -     |
| Preneed Salespeople               | 189           | 200           | 11                           |       |
| Funeral Establishments            | 195           | 195           | 0                            | -     |
| Immediate Disposition Companies   | 7             | 7             | 0                            | -     |
| Crematoriums                      | 67            | 68            | 1                            | •     |
| Cemeteries, Operating             | 302           | 300           | 2                            | ▼     |



| Cemeteries, Operating, Municipal                | 36    | 35    | 1   | ▼ |
|---|-------|-------|-----|---|
| Cemeteries, Operating, County                   | 7     | 7     | 0   | - |
| Cemeteries, Operating, Special District         | 128   | 125   | 3   | ▼ |
| Cemeteries, Registered Non-Operating            | 49    | 49    | 0   | - |
| Removal Registrations                           | 33    | 33    | 0   | - |
| Alternative Disposition Facilities              | 2     | 2     | 0   | - |
| Combined Total of all<br>Licenses/Registrations | 2,167 | 2,044 | 123 | ▼ |

### **License Examinations**

For the duration of the pandemic, we have made a concerted and diligent effort to continue administering the FSP law examination and Death Care Consultant examination. The last FSP law exam was held on January 28, 2022, at Zeller Chapel of the Roses. The next exam is scheduled for April 21, 2022 and will be held at Zeller Chapel of the Roses.

| Funeral Service Practitioner Law Exam |           |        |                 |               |              |
|---------------------------------------|-----------|--------|-----------------|---------------|--------------|
|                                       | Pass Rate |        |                 | Score         | Range        |
| Exam Date                             | Passed    | Failed | Pass Percentage | Highest Score | Lowest Score |
| January 28, 2022                      | 3         | 0      | 100%            | 87%           | 77%          |
| October 27, 2021                      | 7         | 1      | 87.5.%          | 97%           | 68%          |
| July 22, 2021                         | 11        | 0      | 100%            | 93%           | 78%          |
| March 16, 2021                        | 12        | 1      | 92.3            | 98%           | 73%          |
| December 1, 2020                      | 3         | 0      | 100%            | 87%           | 82%          |
| August 25, 2020                       | 5         | 0      | 100%            | 97%           | 78%          |
| June 23, 2020                         | 8         | 1      | 88.8%           | 96%           | 70%          |
| April 7, 2020                         | 3         | 0      | 100%            | 93.3%         | 76.6%        |
| March 23, 2020                        | 6         | 0      | 100%            | 96.6%         | 80%          |
| December 30, 2019                     | 2         | 0      | 100%            | 90%           | 80%          |
| December 20, 2019                     | 2         | 0      | 100%            | 98.3%         | 95%          |
| November 25, 2019                     | 5         | 0      | 100%            | 98.3%         | 76.6%        |



Regulating Death Care Facilities & Practitioners in Oregon.

| Death Care Consultant Law Exam |        |           |                 |               |              |
|--------------------------------|--------|-----------|-----------------|---------------|--------------|
|                                |        | Pass Rate |                 |               | Range        |
| Exam Date                      | Passed | Failed    | Pass Percentage | Highest Score | Lowest Score |
| March 16, 2021                 | 0      | 1         | 0%              | 66%           | 66%          |
| December 1, 2020               | 0      | 1         | 0%              | 56%           | 56%          |
| July 11, 2019                  | 0      | 1         | 0%              | 68%           | 68%          |
| June 18, 2019                  | 0      | 1         | 0%              | 65%           | 65%          |
| September 25, 2015             | 0      | 1         | 0%              | 60%           | 60%          |
| September 15, 2014             | 0      | 2         | 0%              | 67%           | 57%          |
| October 18, 2013               | 0      | 1         | 0%              | 53%           | 53%          |
| January 25, 2013               | 0      | 1         | 0%              | 63%           | 63%          |
| July 23, 2012                  | 0      | 2         | 0%              | 54.5%         | 52%          |
| *October 20, 2010              | 1      | 0         | 100%            | 76%           | 76%          |

\*First Death Care Consultant Exam offered.

# COMPLIANCE

### **Overview of Inspections Completed During FY 2021-2022**

OMCB's Compliance Division has made tremendous progress in enhancing the pace and quality of our inspections through continual training and the continued development of virtual inspections.

The significant improvement of completed inspections is reflected in our agency's Key Performance Measure #1: *Percent of licensed facilities inspected not less than once per biennium.* 

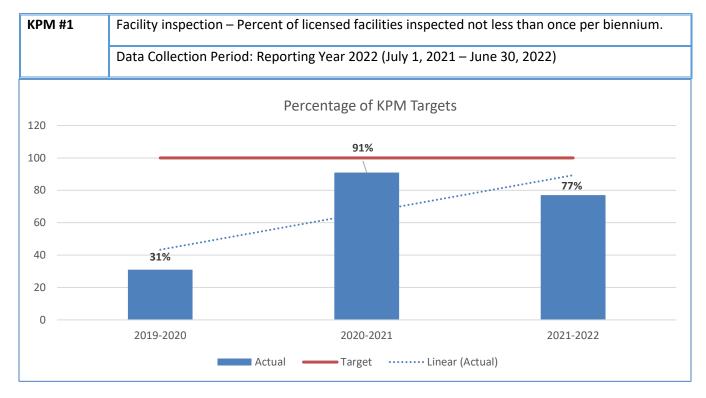
#### Our agency is currently at 77% of our yearly target in the fourth quarter of FY 2021-2022.

We are anticipating a gradual return to in-person, on-site inspections once restrictions are lifted. The Inspectors are ready to begin in-person site inspections again, as well as continue to utilize the expanded virtual inspection process as appropriate.

Our Inspectors are well-trained and experienced with the inspection process; and continue to meet or exceed expectations. We have streamlined our initial and follow-up communications with facilities, developed a long-term scheduling plan, and anticipate that our agency will continue to meet the inspection targets for 2022-2023.



# **Inspection Key Performance Measure**



OMCB currently regulates 756 licensed facilities located throughout the state. Our agency's statutory mandate is to inspect at least half of these (approximately 378) during each fiscal year. To achieve our inspection targets, each Inspector must complete approximately 16 inspections per month or 48 per quarter on average. For the past five quarters, Inspectors have met or exceeded those averages. Inspection totals by quarter are in the chart below.

| Total Inspections Completed During the Past Four Quarters |                           |    |    |    |  |  |
|---|---------------------------|----|----|----|--|--|
| FACILITY TYPE   | April – June 2021<br>(Q4) |    |    |    |  |  |
| Funeral<br>Establishment                                  | 27                        | 20 | 4  | 26 |  |  |
| Cemetery Authority  | 68                        | 67 | 78 | 65 |  |  |
| Crematory Authority                                       | 4                         | 9  | 14 | 4  |  |  |



| Alternative<br>Disposition Facility              | 0   | 1  | 0     | 1   |
|--|-----|----|-------|-----|
| Immediate<br>Disposition Company                 | 5   | 1  | 1 0   |     |
| Biennial Inspections<br>Completed per<br>Quarter | 104 | 98 | 98 95 |     |
| Biennial Licensing<br>Action (LA)<br>Inspections | 2   | 0* | 0*    | 5   |
| Total Inspections<br>Completed per<br>Quarter    | 106 | 98 | 95    | 101 |
| Total Biennial<br>Inspections for FY             | 334 | 98 | 194   | 290 |

\*All LA inspections were full biennial inspections this quarter.

#### **Special Projects/Other Items:**

In an ongoing effort to improve the inspection process, the Education & Compliance Program Manager and Inspectors are periodically streamlining post-inspection communication to facilities.

Inspectors are also still responding to requests for information related to Eternal Hills as well as assisting with Licensing projects as needed, which can take time away from their essential duties.

Around 63% or approximately 457 of our 730 licensees are cemeteries. Of these, around 160 are municipal or special district cemeteries. Many are inactive or perform only a few interments a year. As such, some may qualify for certain exemptions: including random inspections and potentially exemption from full biennial inspections. The OMCB Compliance Division is working with DOJ to identify which and how many cemeteries may qualify for exemptions and what that may look like. We anticipate having more information on this topic to provide to the Board for consideration during our July board meeting.



These "exempt operating cemeteries" continue to be difficult to reach by email and phone, which is why the Inspectors will begin sending certified mail requests to those particularly unresponsive facilities after a reasonable amount of time has lapsed. Our division anticipates this will pull even more facilities into inspection compliance.

### Investigations

The following table shows the total number of cases by phase through April 2022. Cases that were opened in prior years but did not close during the prior calendar year are included until closed.

Please note that in order to be consistent with case counts, related cases are counted individually. For example, a case with multiple respondents – separated by individual investigations, like 21-0000ABC – will be counted individually (A, B and C) and tracked/reported as three different cases. These cases are often investigated together and are presented simultaneously to the Board. However, they often close at different stages, so it is more practical to count them as individual cases. We have applied that count change to the numbers below. We are also showing month by month comparisons with a FY total. This will show the flow of cases from quarter to quarter and a yearly total.

| Case Status by the Numbers: July 2021 to April 2022 |  |    |    |    |  |  |  |
|---|--|----|----|----|--|--|--|
| Case Status   | tatus July 2021 October 2021 January 2022 April 2022 |    |    |    |  |  |  |
| Open  | 9  | 12 | 15 | 24 |  |  |  |
| Hold  | 3  | 2  | 11 | 11 |  |  |  |
| Post  | 4  | 4  | 9  | 1  |  |  |  |
| Closed  | 7  | 13 | 4  | 12 |  |  |  |

#### **Case Phases:**

**"Open"**: All cases not yet reported to the Board and are in various stages of review or investigation – such as intake, investigation, writing investigative report, or presenting to Board.

"Hold": Cases that have been presented to the Board but require some other activity or action by another entity before the Board completes deliberation on a case. This may include cases awaiting determination by another agency, or findings in civil or criminal proceedings. In some cases, it can also mean additional investigation is required for clarification before returning to the Board for review/discussion.



**"Post"**: Cases that have been presented, but there is post-meeting activity still required before closure. This includes closing out cases resulting in no action, as well as all activity relating to cases where action is being taken, through the course of any negotiations, appeals, or related activity. This process has the potential of taking years before a case can be closed.

"Closed": Cases that have been moved completely through the Post phase and have been closed out. This may include closed cases requiring some form of monitoring or follow-up, such as in the case of a negotiated consent period, when there are relevant consent order terms to be monitored.

# Case Status from the January 11, 2022 Board Meeting

There were 10 cases presented to the Board during the January 2022 board meeting. Three of those were closed administratively and ratified by the Board at the meeting. Seven cases were heard and received either Action or No Action. The current status of those cases are listed below. One case was tabled and is being presented during the April 2022 Board Meeting. Another is pending drafting of the LOE, which will require consultation with agency AAG. The remainder of the cases are closed.

| Cases Presented During Last Board Meeting (January 11, 2022) |                       |  |   |  |  |
|--|-----------------------|--|---|--|--|
| Case Number  | Case Action/No Action | Current Case Status                      | Note/Comment                              |  |  |
| 21-1018  | No Action             | Closed                                   |   |  |  |
| 21-1020  | Tabled                | Presenting @ April<br>2022 Board Meeting |   |  |  |
| 21-1022  | No Action: LOE        | Post                                     | Pending LOE Language:<br>Consulting w/AAG |  |  |
| 21-1025  | No Action             | Closed                                   |   |  |  |
| 21-1026  | Action                | Closed: Consent<br>Order                 |   |  |  |
| 21-1027  | Action                | Closed: Consent<br>Order                 |   |  |  |
| 21-1028  | No Action             | Closed                                   |   |  |  |



# **Case Aging**

There are currently zero cases that have gone over 180 days. Approval of the Executive Director's Report will also authorize up to an additional 60 days for case reporting to the Board under ORS 676.165 to cover any cases where aging will exceed the aging limits based on the date of the next available scheduled meeting. All aging will continue to accrue and any case reports exceeding aging limits will be reported both here as well as on legislative key performance measures.

# Indigent Disposition Program (IDP) Fund

The Indigent Disposition Program (IDP) Fund is funded by a portion of the death filing fee. The death filing fee is \$30 per death report filed, billed to funeral homes monthly.

HB 2120 specifies the following allocation for the increased death filing fee of \$30:

- 1) \$14 shall be deposited into OMCB's agency account (no change)
- 2) \$16 shall be deposited into the IDP Fund (an increase of \$10)

It is important to note that the death filing fee is only collected for the initial report of a death and is not associated with the cost for certified copies of a record of death (formerly called death certificates). With the updated fee amount, \$16 from each \$30 received will be allocated to support the IDP Fund and its administration.

# Indigent Disposition Program (IDP) Fund Background

In January of 2016, the death filing fee management and IDP Fund administration was transferred from the Public Health Division to OMCB via legislative action. Additionally, changes to ORS 97.170 took effect, which established additional requirements that a funeral establishment or immediate disposition company must complete prior to performing final disposition for an indigent person and applying for reimbursement.

During the four years prior to OMCB taking over administration of the IDP Fund, the fund paid indigent claims for 0.9% to 1.3% of deaths in the state, depending upon the year. Although the maximum reimbursement rate was set at \$650, the fund was rarely able to pay the maximum amount. Over the five years prior to the transfer of the fund's management, the average amount paid was \$492, with monthly averages varying widely – while the fund was able to reimburse nearly the maximum during some months, reimbursements averaged only \$262 during others.

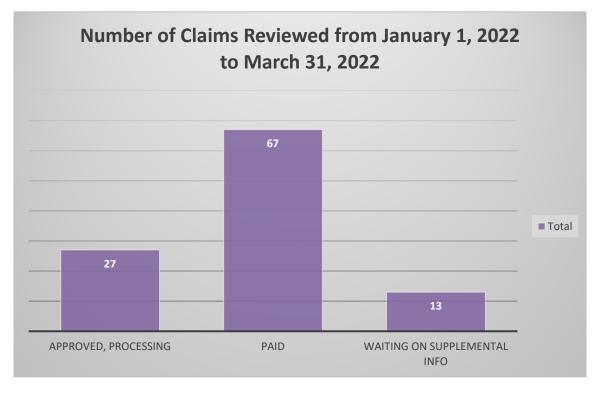
When OMCB took over administration, the law changed to provide funeral establishments and immediate disposition companies with a more predictable, fixed rate – the initial amount was \$461. The reimbursement rate was set in mid-2015 as a calculation of the maximum amount that the fund could provide given a 100% payment rate by funeral establishments for death filing fees and the anticipated death rate for 2015 and 2016.

In July of 2018, the Board voted to increase the reimbursement rate from \$461 to \$500, based upon death rate projections and IDP Fund solvency.

During the April 9, 2019 meeting, the Board voted to keep the reimbursement amount at \$500.



| Current Status of IDP Claims         | Number of Claims Reviewed from<br>January 1, 2022 to March 31, 2022 |  |  |
|--------------------------------------|---|--|--|
| Approved, Processing                 | 27  |  |  |
| Paid                                 | 67  |  |  |
| Waiting for Supplemental Information | 13  |  |  |
| Grand Total                          | 107   |  |  |



**Note**: We have not yet received the March 2022 IDPF monthly report from DAS, so most of the claims from March have the status of either *Approved, Processing* or *Waiting on Supplemental Info*.



# IDP Fund Numbers (Calendar Year 2019 through YTD: March 31, 2022):

| Indigent Claims Received   | CY 2019 | CY 2020 | CY 2021 | CY 2022<br>(YTD: March 31st) |
|--|---------|---------|---------|------------------------------|
| Total Number of Claims Reviewed  | 398     | 475     | 455     | 107                          |
| Number of Claims paid  | 324     | 304     | 477     | 67                           |
| Approved, Processing   | 49      | 111     | 164     | 27                           |
| Currently Open Claims<br>(Waiting on additional information,<br>researching, etc.) | 4       | 39      | 72      | 13                           |
| Withdrawn/Denied   | 21      | 18      | 14      | 0                            |

| Indigent Claims Reimbursed                                       | CY 2019   | CY2020    | CY 2021   | CY 2022<br>(YTD: March 31st) |
|--|-----------|-----------|-----------|------------------------------|
| Average Amount Reimbursed per<br><i>Qualifying</i> Claim*        | \$497     | \$485     | \$500     | \$500                        |
| Total Amount Reimbursed  | \$212,612 | \$248,536 | \$150,148 | \$34,500                     |
| Average Number of <i>Total</i> Claims<br>received per Month      | 44.2      | 39.5      | 38        | 33                           |
| Average Number of <i>Qualifying</i> Claims<br>received per Month | 41.4      | 34.5      | 39.8      | _*                           |

\*Some claims are still in process this quarter.

# Solvency:

| Indigent Claims Reimbursed   | FY 2020     | FY 2021      | FY 2022<br>(YTD: February 28th) |
|------------------------------|-------------|--------------|---------------------------------|
| Death Filing Fee Total       | \$731,504   | \$691,180    | \$702,510                       |
| Amount Allocated to IDP Fund | \$219,462   | \$207,354    | \$252,040.10                    |
| Net Cash By FY               | \$-29,074   | \$57,205.84  | \$85,010.10                     |
| Ending Cash Balance          | \$68,623.26 | \$125,829.10 | \$210,389.20                    |