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**Oregon  
 Public  
 Defense  
 Commission**

**Nonvoting Members:**

Rep. Paul Evans  
 Sen. Floyd Prozanski

**Interim Executive Director:**

Kenneth Sanchagrin

### **Oregon Public Defense Commission**

*Meeting will occur in-person with a virtual option via Zoom.\**

*Wednesday, September 17, 2025*

*Pre-Meeting Commission Work Session 9:00 AM – 10:00 AM PST*

*Commission Meeting 10:00 AM – approx. 2:00 PM PST*

*Oregon Fish and Wildlife Headquarters: 4034 Fairview Industrial Dr. SE, Salem OR 97302*

#### **Administrative Announcement**

*This is a public meeting, subject to the public meeting law and it will be recorded. Deliberation of issues will only be conducted by Commission members unless permitted by the Chair. Individuals who engage in disruptive behavior that impedes official business will be asked to stop being disruptive or leave the meeting. Additional measures may be taken to have disruptive individuals removed if their continued presence poses a safety risk to the other persons in the room or makes it impossible to continue the meeting.*

## **AGENDA**

Approx. Time	Item/Leads
9:00-10:00	<p><b>OPDC Pre-Meeting Commission Work Session</b></p> <p><b>Topics:</b></p> <ul style="list-style-type: none"> <li>• Introduction to Pre-Meeting Commission Work Sessions               <ul style="list-style-type: none"> <li>◦ Lead: Ken Sanchagrin (5 Min)</li> </ul> </li> <li>• Trial Division Maximum Attorney Caseload               <ul style="list-style-type: none"> <li>◦ Leads: Aaron Jeffers and Maddy Ferrando (25 Min)</li> </ul> </li> <li>• Update/Discussion on <a href="#">Criminal Attorney Performance Standards</a> <ul style="list-style-type: none"> <li>◦ Lead: Steve Arntt (30 Min)</li> </ul> </li> </ul> <p><i>All members of the public are invited to join the Oregon Public Defense Commission for an ongoing Commission work session series, set to take place prior to convening official Commission meetings. These work sessions will provide Commissioners, new and experienced, with a foundational understanding of important issues and policy areas, including potential challenges, opportunities, and complexities. Commission work sessions may or may not lead to future decision-making, but they will always be valuable and educational for all Commissioners and public who attend. Work sessions will be available to join virtually via the public Zoom link listed below the agenda.</i></p> <p><b>Note:</b> Agenda items not addressed or completed during this work session will be carried over to the next scheduled workgroup meeting, unless otherwise directed by the Chair.</p>

Approx. Time	Item	Lead(s)
10:00-10:05	Welcome – Call to Order	Chair Nash
10:05-10:20	Public Comment	
10:20-10:30	<b>Update:</b> <a href="#">Unrepresented Persons in Oregon Courts: Attorney Shortage</a>	Ken Sanchagrin Adrian Manriquez
10:30-10:45	<b>Update:</b> Budget	Ralph Amador
10:45-11:00	<b>Action Item:</b> <ul style="list-style-type: none"> <li>• <a href="#">Pre-Authorized Expense Policy</a></li> <li>• <a href="#">Routine Expense Policy</a></li> </ul>	Ralph Amador Kristen McClelland
11:00-11:30	<b>Briefing:</b> <a href="#">2025 OPDC KPM Results</a>	Kim Freeman Maddy Ferrando
11:30-12:00	<b>**Lunch Break**</b>	
12:00-12:30	<b>Briefing:</b> Local Court Spotlight: Marion County	Presiding Judge Tracy Prall
12:30-12:45	<b>Briefing:</b> <a href="#">2025 Commission Best Practices Survey Results</a>	Vice Chair Mandiberg
12:45-1:05	<b>Discussion:</b> 2026 Commission Meeting Calendar	Chair Nash
1:05-1:20	<b>Discussion:</b> Travel Time and Expert Services	Chair Nash
1:20-1:50	<b>Update:</b> Director's Update	Ken Sanchagrin
N/A	<b>Update:</b> <a href="#">Financial Case Management System (FCMS)</a>	None- Report Only
2:00pm (Approximately)	<b>**Adjourn**</b>	

\*To join the Zoom meeting, click this link: <https://zoom.us/j/97126450290>. This meeting is accessible to persons with disabilities or with additional language service needs. Our Zoom virtual meeting platform is also equipped with Closed Captioning capabilities in various languages, which agency staff can assist you with setting up ahead of meetings. Requests for interpreters for the hearing impaired, for other accommodations for persons with disabilities, or for additional interpreter services should be made to [info@opdc.state.or.us](mailto:info@opdc.state.or.us). Please make requests as far in advance as possible, and at least 48 hours in advance of the meeting, to allow us to best meet your needs. Listed times are an estimate, and the Chair may take agenda items out of order and/or adjust times for agenda items as needed.

The Commission welcomes public comment. Verbal and written comments must be directly related to agenda items. Please [click here](#) to review the guidelines for providing public comment on our website.

Next meeting: **October 15, 2025, 9am – 1pm via Zoom**. Meeting dates, times, locations, and agenda items are subject to change by the Commission; future meetings dates are posted at: <https://www.oregon.gov/opdc/commission/Pages/meetings.aspx>.



## MEMORANDUM

**Date:** September 17, 2025

**To:** Jennifer Nash, Chair  
Susan Mandiberg, Vice Chair  
OPDC Commissioners

**Cc:** Ken Sanchagrin, Interim Executive Director

**From:** Steve Arntt, Trial Support and Development Manager

**Re:** Purpose of Draft Performance Standards and Options for Modification

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### **Nature of Presentation: Update**

Thank you for the opportunity to share the draft Criminal Standards with the Commission. During the August Commission meeting there was discussion about the document's content and organization. Commissioners raised concerns regarding attorneys potentially suffering adverse consequences for failing to meet "best practices." This outcome would not meet OPDC's intent in drafting best practices. OPDC included those standards to elevate the practice without any threat of adverse outcomes. This memorandum identifies options for the Commission's consideration in advance of the September 17, 2025 discussion.

### ***Background and Purpose of Standards:***

In 2023, Senate Bill 337 amended ORS 151.216 and set forth the duties of the newly established Oregon Public Defense Commission (OPDC). Subsection (1)(j) of that statute requires that OPDC:

Develop, adopt, and oversee the implementation, enforcement and modification of policies, procedures, minimum standards, and guidelines to ensure that public defense providers are providing effective assistance of counsel consistently to all eligible persons in this state as required by statute and the Oregon and United States Constitutions.

OPDC directed the Trial Support and Development Division (TS&D) to develop “Performance Standards” that included not only minimum standards, but also aspirational goals to ensure consistent effective assistance of counsel.

TS&D partnered with expert external stakeholder attorneys to draft Performance Standards consistent with its direction. These Standards are intended to serve multiple purposes:

- To provide guidance to public defense providers about Agency expectations of practitioners;
- To give Agency staff objectives around which to base performance metrics, provider observations, feedback, and trainings;
- To provide baseline expectations for the handling of complaints about providers.

These Standards were not written to:

- Serve as a practice manual;
- Punish providers who do not meet aspirational goals; or
- Replace contractual obligations.

### ***Comparison to Other Performance Standards:***

At both the state and national level, “Performance Standards” traditionally enumerate the wide spectrum of tasks providers are expected to take throughout the course of their representation. Nevada’s judicially approved standards run to 55 pages; Washington’s standards are 34 pages; and Louisiana’s standards are 30 pages. Each of these contains both black letter requirements and more aspirational goals. The National Legal Aid & Defender Association (NLADA) standards and the National Juvenile Defender Center (NJDC or Gault Center) Standards are similarly lengthy. All of these standards provide not only a floor for representation, but also aspirational goals. Oregon’s Specific Standards for Representation in Criminal and Juvenile Delinquency Cases are 60 pages long. Generally, such Standards provide an overarching Rule, followed by additional clarifying practices and commentary. The proposed Standards adopt a similar structure.

### ***Structure of Proposed Standards:***

The structure of the Oregon State Bar (OSB) Standards includes a statement of standards followed by more detailed “implementation” guidance. Describing its structure, the OSB Task Force that drafted the Standards wrote:

The task force decided that the original organization of NLADA’s standards provided the best structure for our own standards, while preserving much of the good work that had already been done to update the Oregon standards prior to our revision. Thus, within a new structure, the task force maintained a format of a short statement of a standard followed by more detailed implementation language . . .

In drafting OPDC standards, TS&D, in conjunction with the provider work groups, largely followed the OSB Standards’ structure. However, to avoid confusion, black

letter baseline expectations were made part of the Rule language, and aspirational practices were relabeled from “Implementation” to “Best Practices.” To be sure, this is an imprecise process. There are practices categorized as “Best Practices” that many practitioners would argue should be baseline expectations. However, the drafters wanted to provide flexibility to providers and to recognize that there are exceptions to many “rules.” Each public defense case is unique. The drafters were also reluctant to remove the best practices as surplusage, because if the Agency is going to use standards to improve practice throughout Oregon, providers need to be aware of what ought to be done in all cases, not just what must be done. This is intended to be a living document and will be subject to periodic review and amendment to adjust for the practical realities of practice.

Much of what OPDC is proposing was drafted from the OSB standards and OPDC contracts. Currently the bar or the Agency (contractually) requires attorneys to comply with most of the black letter standards. Having baseline expectations and approved aspirational standards provide a more useful and versatile tool for the Agency to use to assess providers.

### ***Performance Standards versus contractual Performance Requirements***

The language surrounding standards has similar terms with different meanings. Performance Standards are distinct from contractual Performance Requirements.

- Performance Requirements contained in Exhibit C<sup>1</sup> of agency contracts provide baseline minimum contractual expectations for all providers. Failure to meet contractual Performance Requirements can result in contractual penalties.
- Performance Standards provide professional guidelines regarding the representation of clients in public defense cases. They may overlap with Performance Requirements. Failure to meet *baseline* Performance Standards could result in a variety of interventions, depending on the severity of the lapse and the circumstances surrounding it: mentorship, training, and supervision, for example, are possible constructive interventions. In more severe cases, an attorney could have their qualifications for certain case types reduced, or their caseload limited. These shortcomings could also influence future agency contracting decisions. Unlike in the contractual Performance Requirements context, however, failure to meet baseline Performance Standards would not, on its own, constitute a breach of contract.
- The best practice standards would not trigger adverse consequences. These serve as suggestions to providers, but may not be appropriate in every instance. For example, a described best practice could go against a client’s interest or desires. Alternatively, a provider may lack resources to achieve a best practice. For *Best Practices* in Performance Standards, failure to achieve those aspirational goals would identify for the Agency areas where more training, resources, or supervision could be useful. The Agency could also

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<sup>1</sup> The current draft of Exhibit C is attached for reference.

compare across providers which best practices are statistically related to positive case outcomes.

**Options:**

TS&D is prepared to modify the proposed Standards at the Commission's direction. Some options moving forward are include:

- A. Maintain the proposed structure, including baseline standards in the Rule and aspirational standards as Best Practices;<sup>2</sup>
- B. Eliminate "Best Practices" from the Performance Standards but create a separate document setting forth aspirational practice standards to supplement the baseline expectations set forth in the Rule; or
- C. Choose not to adopt OPDC Standards, and instead adopt the existing OSB Standards.

**Recommendation:**

TS&D believes that the current proposed structure is most useful to both providers and Agency staff because it provides, in a single document, both baseline expectations and aspirational benchmarks for improving practice throughout the state of Oregon. Eliminating *Best Practices* from the Standards would remove the most useful tool for the Agency to use to target interventions for improving practice. Further, because of the similarities between the existing OSB Standards and the proposed OPDC Standards, eliminating *Best Practices* could create confusion about how to reconcile the documents. Including both baseline expectations and best practices, the Agency should be able to better assess whether providers who assert they are over ethical case limits are providing appropriate representation to their clients.

**Attachments:**

Current Draft Criminal Performance Standards  
Current Draft Contract Exhibit C.

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<sup>2</sup> This could include prophylactic language ensuring failure to maintain these practices is not a failure to meet the standard of practice. Alternatively, OPDC could change the term "best practices" to a more neutral term.



# Criminal Attorney Performance Standards (DRAFT)

July 2025

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# **Standards for Representation in Criminal Cases**

## **INTRODUCTION:**

Oregon Revised Statute 151.216(j) mandates that the Oregon Public Defense Commission (OPDC) “[d]evelop, adopt and oversee the implementation, enforcement and modification of policies, procedures, minimum standards, and guidelines to ensure that public defense providers are providing effective assistance of counsel consistently to all eligible persons in this state as required by statute and the Oregon and United States Constitutions. The policies, procedures, standards, and guidelines described in this paragraph apply to employees of the commission and to any person or entity that contracts with the commission to provide public defense services in this state.”

The following standards were developed by OPDC staff with input from a criminal defense provider workgroup. Per OPDC policy, these standards will be reviewed and revised one, two, and five years from adoption. OPDC welcomes ongoing provider input regarding the content and efficacy of these standards.

This iteration of the Standards was drawn heavily from the existing Oregon State Bar Standards for Representation in Criminal and Juvenile Delinquency Cases. OPDC has adopted those standards to make them specific to criminal casework and has added language that reflects evolving standards of practice. Each standard sets a baseline for practice of appointed defense work and is followed by best practices that supplement the baseline standards. OPDC recognizes that in any given case, some standards might be inapplicable or even mutually exclusive; OPDC acknowledges that to practice law, exceptions to these baseline rules must apply in certain situations.

OPDC is grateful to the prior work of the Oregon State Bar and the Oregon Public Defense Commission Criminal Standards Workgroup for the extensive work OPDC drew upon in the development process.

## **STANDARD 1.1 – ROLE OF DEFENSE COUNSEL**

**The lawyer for a defendant in a criminal case should provide quality and zealous representation at all stages of the case, advocating at all times for the client’s expressed interests. The lawyer should be familiar with applicable statutes, caselaw, and local court practices, and should stay aware of changes and developments in the law. The lawyer shall abide by the Oregon Rules of Professional Conduct and applicable rules of court.**

### **Best Practices:**

1. In abiding by the Oregon Rules of Professional Conduct, a lawyer should ensure that each client receives competent, conflict-free representation in which the lawyer keeps

the client informed about the representation and promptly responds to reasonable requests for information.

2. A lawyer is bound by the client's definition of his or her best interests and should not substitute the lawyer's judgment for that of the client regarding the objectives of the representation.
3. A lawyer should provide candid advice to the client regarding the probable success and consequences of pursuing a particular position in the case and give the client the information necessary to make informed decisions including any alternative courses of actions to accomplish the client's goal. A lawyer should consult with the client regarding the assertion or waiver of any right or position of the client.
4. A lawyer should exercise reasonable professional judgment regarding technical and tactical decisions and consult with the client on the strategy to achieve the client's objectives.
5. An attorney assigned to actively assist a *pro se* criminally accused person should be apprised about the matter and prepared to accept representation in the matter to the extent that the circumstances of the case allow if ethically permissible. OPDC understands that there is inherent difficulty in taking over a case from a *pro se* litigant and maintaining the current case timelines.

## **STANDARD 1.2 – EDUCATION, TRAINING AND EXPERIENCE OF DEFENSE COUNSEL**

- A. A lawyer must be familiar with the applicable substantive and procedural law, and its application in the jurisdiction where counsel provides representation. A lawyer has a continuing obligation to stay abreast of changes and developments in the law and with changing best practices for providing quality representation in criminal cases.
- B. Prior to handling a criminal matter, a lawyer must have sufficient experience or training to provide quality representation. Prior to accepting appointment in a criminal case, a lawyer must be certified for that case type by OPDC.

### **Best Practices:**

1. In order to remain proficient in the law, court rules and practice applicable to criminal cases, a lawyer should regularly monitor the decisions of Oregon and pertinent Federal appellate courts and the work of the Oregon State Legislature.

2. Lawyers should maintain membership in state and national organizations that focus on educating and training lawyers in criminal law. Lawyers should subscribe to professional listservs, consult available online resources, and attend continuing legal education programs relating to the practice of criminal law. A lawyer practicing criminal law should complete an average of at least 10 hours of continuing legal education training in criminal law each year.
3. A lawyer practicing criminal law should become familiar non-penal consequences of criminal convictions such as those affecting immigration status, driving privileges, public benefits, sex offender registration, residency restrictions, student financial aid, opportunities for military service, professional licensing, firearms possession, DNA sampling, HIV testing, among others. They should pay particular attention to the basics of immigration law pertinent to the possible immigration consequences of a criminal conviction for noncitizen clients.
4. Before undertaking representation in a criminal case, a less experienced lawyer should obtain training in the relevant areas of practice and should consult with others in the field, including nonlawyers. Less experienced lawyers should observe or serve as co-counsel to more experienced lawyers prior to accepting sole responsibility for more complex criminal cases. More experienced lawyers should mentor less experienced lawyers.
5. A lawyer providing representation in criminal cases should be familiar with key agencies and services typically involved in those cases, such as the Oregon Department of Corrections, local community corrections programs, the Department of Human Services, private treatment facilities and programs, along with other services and programs available as dispositional alternatives to detention and custody.
6. A lawyer for indigent defendants should be familiar with services available to clients who are unhoused, unable to provide for their own food, or are in need of other social services.
7. A lawyer should be informed of the practices of the specific judge before whom a client they are representing is appearing.
8. Lawyers representing youth who have been waived into the criminal system should have specialized training and experience in defending juveniles, and training and experience required to handle serious criminal cases. Lawyers representing youth waived into the adult criminal system must be familiar with adolescent brain development, the impact of trauma on emotional and neurological development, and be trained in communicating with youth in a developmentally appropriate manner. Lawyers representing youth in adult criminal proceedings should be prepared to present mitigating information about their clients as necessary and appropriate, including emotional, social, and neurological development specific to the adolescent client.

### **STANDARD 1.3 – OBLIGATIONS OF DEFENSE COUNSEL REGARDING WORKLOAD**

Before accepting appointment as counsel, a lawyer has an obligation to ensure that they have sufficient time, resources, knowledge, and experience to offer quality representation to a defendant in a criminal matter without hampering their representation of existing clients. If it later appears that the lawyer is unable to offer quality representation in the case, the lawyer must move to withdraw.

#### **Best Practices:**

1. A lawyer should have access to sufficient support services and resources to allow for quality representation.
2. A lawyer should evaluate their ability to appear in court with clients when deciding whether to accept an appointment in a case. Lawyers should not overly rely on other lawyers to cover their appearances. A lawyer must appear personally for all critical stages of the case.
3. When possible, lawyers should appear in person or in the same manner as their clients.

### **STANDARD 2.1 – OBLIGATIONS OF DEFENSE COUNSEL AT INITIAL APPEARANCE**

A lawyer must be familiar with the law regarding initial appearance, arraignment, and detention. At the initial court appearance in a criminal case, a lawyer should inform the client of the offenses alleged in the charging instrument, and assert and preserve pertinent statutory and constitutional rights of the client on the record. Lawyers should seek release for incarcerated clients at the first appearance.

#### **Best Practices:**

1. A lawyer should promptly conduct client conflict checks.
2. A lawyer should always endeavor to meet with and interview clients in advance of their first appearance.
3. A lawyer should be familiar with the local practice regarding case docketing and processing so that the lawyer may inform the client regarding expected case events and

the dates for upcoming court appearances.

4. A lawyer should be prepared to preserve the client's rights and demand due process, whether that is a not guilty plea or a demand for preliminary hearing, or request for some other further proceeding. A lawyer should make clear that the defendant reserves the following rights in the present matter and any other matter:
  - a. Right to remain silent under State and Federal Constitutions;
  - b. Right to counsel under State and Federal Constitutions;
  - c. Right to file challenges to the charging instrument or petition;
  - d. Right to file challenges to the evidence;
  - e. Right to be notified of and testify at any proceeding before the Grand Jury;
  - f. Right to file notices of affirmative defenses; and
  - g. Right to a speedy trial.
5. A lawyer should be prepared to object to the court's failure to comply with the law regarding the initial appearance process, such as the statute requiring an ability to confer confidentially with the client during a video arraignment.
6. A lawyer should obtain all relevant documents and orders that pertain to the client's initial appearance.
7. A lawyer may waive formal reading of the allegations and advice of rights by the court, providing the lawyer advises the client what rights are waived, the nature of the charges, and the potential consequences of relinquishing rights. Prior to waiving formal reading of the charges the lawyer should assure that the client can read the charging instrument or has had it read to them.
8. If the adjudicatory judge is assigned at the initial appearance, the lawyer should be familiar with the law and local practice for filing motions to disqualify a judge, discuss this with the client, and be prepared to timely file appropriate documents challenging an assigned judge.
9. Lawyers should seek release of incarcerated clients at the initial appearance in accordance with standard 2.3.

## **STANDARD 2.2 – CLIENT CONTACT AND COMMUNICATION**

**A lawyer must conduct a client interview as soon as practicable after representation begins and thereafter establish a procedure to maintain regular contact with the client in order to explain the allegations and nature of the proceedings, meet the ongoing needs of the client, obtaining necessary information from the client, consult with the client about decisions affecting the course of the defense, conduct a conflict check, and respond to requests from the client for information or assistance concerning the case. For clients who are in custody, the initial interview should take place no more than 2 business days after assignment to the attorney. For out of custody clients, initial outreach to schedule an initial interview should occur no more than 3 business days after assignment to the attorney.**

### **Best Practices:**

1. A lawyer should provide a clear explanation, in developmentally appropriate language and using an interpreter as needed, of the role of both the client and the lawyer, and demonstrate appropriate commitment to the client's expressed interests in the outcome of the proceedings. A lawyer should elicit the client's point of view and encourage the client's full participation in the defense of the case.
2. The initial interview should be in person, in a private setting that allows for a confidential conversation.
3. At the initial meeting, the lawyer should review the charges facing the client and be prepared to discuss the necessary elements of the charges, the procedure the client will be facing in subsequent court appearances, possible sentences if convicted, and should inquire if the client has any immediate needs regarding securing evidence or obtaining release.
4. Prior to all meetings, the lawyer should:
  - a. Be familiar with the elements of the charged offense(s) and the potential punishment(s);
  - b. Obtain copies of any relevant documents that are available including any charging documents, recommendations and reports made by agencies concerning pretrial release and law enforcement reports that might be available;
  - c. Be familiar with the legal procedure the client will encounter and be prepared to

- discuss the process with the client;
  - d. If a client is in custody, be familiar with the different types of pretrial release conditions the court may set and whether private or public agencies are available to act as a custodian for the client's release.
5. During an initial interview with the client, a lawyer should:
- a. Obtain information concerning:
    - i. The client's ties to the community, including the length of time they have lived at current and former addresses, family relationships, immigration status (if applicable), employment record and history;
    - ii. The client's history of service in the military, if any;
    - iii. The client's physical and mental health, educational, and military service records;
    - iv. The client's immediate medical needs, if any;
    - v. The client's past criminal record, if any, including arrests and convictions for adult and juvenile offenses and prior record of court appearances or failure to appear in court; counsel should also determine whether the client has any pending charges and also whether he or she is on probation or parole and the client's past or present performance under supervision;
    - vi. The ability of the client to meet any financial conditions of release;
    - vii. The names of individuals, or other sources, that counsel can contact to verify the information provided by the client; and the client's permission to contact these individuals;
  - b. Provide to the client information including but not limited to:
    - i. An explanation of the procedures that will be followed in setting the conditions of pretrial release;
    - ii. An explanation of the type of information that will be requested in any interview that may be conducted by a pretrial release agency and also an explanation that the client should not make statements concerning the offense;
    - iii. An explanation of the lawyer-client privilege and instructions not to talk to anyone about the facts of the case without first consulting with the lawyer;
    - iv. The charges and the potential penalties, as well as potential collateral consequences, of any conviction and sentence;
    - v. A general procedural overview of the progression of the case, where possible;

- vi. Advice that communication with people other than the defense team is not privileged and, if the client is in custody, may be monitored.
6. A lawyer should use any contact with the client as an opportunity to gather timely information relevant to preparation of the defense. Such information may include, but is not limited to:
- a. The facts surrounding the charges against the client;
  - b. Any evidence of improper police investigative practices or prosecutorial conduct that affects the client's rights;
  - c. Any possible witnesses who should be located;
  - d. Any evidence that should be preserved, specifically including video recordings that might be overwritten;
  - e. Where appropriate, evidence of the client's competence to stand trial and mental state at the time of the offense.
7. Frequency and Manner of Client Contact
- a. Lawyers should endeavor to maintain contact with their client at least monthly or as client's communication and availability allows.
  - b. As much as possible, visits should be in person. Video visits are acceptable. For sensitive or confidential discussions, the attorney should take reasonable steps to ensure privacy with the client. Lawyers should be aware of when there is a possibility that meetings with clients will be recorded or overheard. Letters to clients are not a substitute for client visits.
  - c. Lawyers should conduct client meetings that are culturally sensitive and developmentally appropriate for each individual client.

### **STANDARD 2.3 – RELEASE OF CLIENT**

- A. A lawyer has a duty to seek release from custody or detention of clients under the conditions most favorable and acceptable to the client. Additionally, the lawyer must ensure the client understands the terms and conditions of release.**
- B. Release should be sought at the earliest possible opportunity and if not successful a lawyer should continue to seek release at appropriate subsequent hearings.**

#### **Best Practices:**

- 1. Where the client is not able to obtain release under the conditions set by the court, counsel should consider pursuing modification of the conditions of release under the procedures available.

2. Where the client is incarcerated and unable to obtain pretrial release, counsel should alert the court and jail to any special medical or psychiatric and security needs of the client and request that the court order the appropriate officials to take steps to meet such special needs as required.
3. In all cases, but especially in cases listed in ORS 135.240 (2) and (4), the lawyer should discuss the release process with their client. The lawyer should discuss the advantages and disadvantages that can be gained from having a release hearing including the possibility of taking witness testimony and presenting evidence which can be used at later stages of the case. The lawyer should abide by the client's decision whether or not to request a release hearing.
4. The lawyer should review the documents supporting probable cause and, if appropriate, challenge any finding of probable cause.
5. If the court will not consider release at initial appearance, the lawyer should request a release hearing and decision within the statutory time requirements.
6. At any release hearing, the lawyer should be familiar with the statutory criteria for release and be prepared to address those release factors on the record.
7. In preparation for a release hearing the lawyer should discuss statutory release criteria with the client and be prepared to address the court regarding these factors including residence, employment, compliance with release conditions such as no contact with victims and any release compliance monitoring.
8. If the client is subject to release on security, the lawyer should be familiar with the rules and requirements to post security, including procedures for client "self-bailing" with funds from an inmate account, posting a security interest in property, or third-party posting requirements.

### **STANDARD 3.1 – INVESTIGATION**

**A lawyer has the duty to conduct an independent review of the case, regardless of the client's admissions or statements to the lawyer of facts constituting guilt or the client's stated desire to plead guilty or admit guilt. Where appropriate, the lawyer should engage in a full investigation, which should be conducted as promptly as possible and should include all information, research, and discovery necessary to assess the strengths and weaknesses of the case, to prepare the case for trial or hearing, and to best advise the client as to the possibility**

**and consequences of conviction or adverse adjudication. A lawyer has a duty to be familiar with the process to request funding for an investigator from OPDC if they do not have access to an in-house investigator, and whenever possible should avoid taking on investigations themselves that could cause them to be a witness in the case. The lawyer should not knowingly use illegal means to obtain evidence or instruct others to do so.**

**Best Practices:**

1. A lawyer should obtain copies of all charging documents and should examine them to determine the specific charges that have been brought against the client and the elements of each charge.
2. A lawyer should conduct an in-depth interview with the client as described in Standard 2.2. Subsequent interviews with the client should be used to identify, at minimum:
  - a. Additional sources of information concerning the incidents or events giving rise to the charges and to any defenses;
  - b. Evidence concerning improper conduct or practices by law enforcement, juvenile authorities, mental health departments, or the prosecution, which may affect the client's rights or the admissibility of evidence;
  - c. Information relevant to the court's jurisdiction;
  - d. Information relevant to pretrial or prehearing release and possible pretrial or prehearing disposition; and
  - e. Information relevant to sentencing or disposition and potential consequences of conviction or adverse adjudication.
3. A lawyer should consider whether to interview potential witnesses, whether adverse, neutral, or favorable, and when new evidence is revealed during the course of witness interviews, the lawyer should locate and assess its value to the client. Witness interviews should be conducted by an investigator or in the presence of a third person who will be available, if necessary, to testify as a defense witness at the trial or hearing. When speaking with third parties, the lawyer has a duty to comply with the Oregon Rules of Professional Conduct, including Rule 3.4 (Fairness to Opposing Party and Counsel), 4.1 (Truthfulness in Statements to Others), 4.2 (Communication with Person Represented by Counsel), and 4.3 (Dealing with Unrepresented Persons). The lawyer also has a duty to comply with statutory rights of victims, such as those in ORS 135.970(2) and (3).
4. A lawyer should attempt when reasonable to have their investigator interview all law enforcement officers involved in the arrest and investigation of the case and should obtain all pertinent information in the possession of the prosecution, juvenile

authorities, or law enforcement, including, where relevant, law enforcement personnel records and documentation of prior officer misconduct. In cases involving child witnesses or victims, the lawyer should seek records of counseling sessions with those children. The lawyer should pursue formal and informal discovery with authorities as described in Standard 4.1.

5. Where appropriate, a lawyer should inspect the scene of the alleged offense under circumstances (including weather, lighting conditions, and time of day) as similar as possible to those existing at the time of the alleged incident. Lawyers should always bring their investigator or another third party who can testify as needed in order to avoid the lawyer making themselves a witness.
6. A lawyer should obtain prior criminal offense and juvenile records of the client and witnesses, and where appropriate their school, mental health, medical, drug and alcohol, and immigration records.
7. A lawyer should always consider whether to reduce investigation to writing and should instruct their investigators to only do so after consultation with the lawyer.
8. A lawyer may not intentionally destroy evidence in a case and must comply with all statutes governing discovery to the prosecution.

### **STANDARD 3.2 – EXPERTS**

**A lawyer should immediately and continually evaluate the need for experts in the case and should attempt to obtain any necessary expert for either consultation or testimony or both. A lawyer must be aware of available experts that may be needed to properly litigate their case. A lawyer has a duty to be familiar with the process to request funding for experts from OPDC.**

#### **Best Practices:**

1. Lawyers should consider using engagement letters for any expert used on their case which clearly outline the lawyer's expectations of the expert, privilege rules, and an understanding of the expert's duty of confidentiality.
2. A lawyer should be aware of the appeals process in the event that OPDC denies funding the lawyer believes is reasonably required for the case.
3. A lawyer should be familiar with the available experts in fields that routinely arise in criminal

cases and should have an available professional network to assist in evaluating and obtaining needed experts.

4. Lawyers should independently evaluate the quality of an expert prior to engagement and should consider any evidence that would be available to the prosecution to impeach that expert. Lawyers should review this evaluation regularly, even with often used experts.
5. A lawyer should understand the difference between an expert used to advise the defense team and an expert used to testify and know how to assure that an advisory expert does not unintentionally shift to a testimonial expert and require disclosure to the prosecution.
6. A lawyer should adequately prepare all trial experts for testimony, including likely questions on cross-examination.

#### **STANDARD 4.1 – DISCOVERY**

**A lawyer has the duty to pursue formal and informal discovery in a prompt fashion and to continue to pursue opportunities for discovery throughout the case. A lawyer must be familiar with all applicable statutes, rules and case law governing discovery, including those concerning the processes for filing motions to compel discovery or to preserve evidence, as well as those making sanctions available when the prosecution has engaged in discovery violations.**

##### **Best Practices:**

1. A lawyer should be familiar with and observe the applicable statutes, rules and case law governing the obligation of the defense to provide discovery. A lawyer should file motions for protective orders or otherwise resist discovery where a basis exists to shield information in the possession of the defense from disclosure.
2. A lawyer should make a prompt and comprehensive demand for discovery pursuant to applicable rules and constitutional provisions and should continually seek all information to which the client is entitled, especially any exculpatory, impeaching and mitigating evidence. Discovery should include, but is not limited to, the following:
  - a. Potentially exculpatory, impeaching and mitigating information;
  - b. Law enforcement reports and notes, 911 recordings and transcripts, inter-officer transmissions, dispatch reports, body camera recordings, and reports or notes of searches or seizures and the circumstances in which they were accomplished;

- c. Written communications, including emails, between prosecution, law enforcement, and witnesses;
  - d. Names and addresses of prosecution witnesses, their prior statements, their prior criminal records and their relevant digital, electronic and social media postings;
  - e. Oral or written statements by the client and the circumstances under which those statements were made;
  - f. The client's prior criminal or juvenile record and evidence of any other misconduct that the prosecution may intend to use against the client;
  - g. Copies of, or the opportunity to inspect books, papers, documents, photographs, computer data, tangible objects, buildings or places, and other material relevant to the case;
  - h. Results or reports of physical or mental examinations, and of scientific tests or experiments, and the data and documents on which they are based;
  - i. Statements and reports of experts and the data and documents on which they are based; and
  - j. Statements of co-defendants.
- 3. A lawyer should file motions seeking to preserve evidence where it is at risk of being destroyed or altered.
  - 4. Lawyers should not rely on discovery to provide all information in the case and should not assume that prosecutors are compliant with discovery obligations unless the lawyer has verified the compliance.

## **STANDARD 4.2 – THEORY OF THE CASE**

**A lawyer should develop and continually reassess a theory of the client's case that advances the client's goals and encompasses the realities of the client's situation.**

### **Best Practices:**

- 1. A lawyer should use the theory of the case when evaluating strategic choices throughout the course of the representation.
- 2. A lawyer should be able to concisely explain the theory of the case to a lay person.
- 3. A lawyer should allow the theory of the case to focus the investigation and trial or hearing preparation, seeking out and developing facts and evidence that the theory makes material.

4. A lawyer should remain flexible enough to modify or abandon the theory if it does not serve the client.

## **STANDARD 5.1 – PRETRIAL MOTIONS AND NOTICES**

**A lawyer should research, prepare, file, and argue appropriate pretrial motions and notices whenever there is reason to believe they would benefit their client. A lawyer must be knowledgeable of all motion and notice deadlines that may apply to their case. Lawyers may not miss filing deadlines.**

### **Best Practices:**

1. The decision to file a particular pretrial motion or notice should be made by the lawyer after thorough investigation, discussion with their client, and after considering the applicable law in light of the circumstances of the case.
2. Among the issues the lawyer should consider addressing in pretrial motions are:
  - a. The pretrial custody of the accused;
  - b. The competency or fitness to proceed the accused (see Standard 5.3);
  - c. The constitutionality of relevant statutes;
  - d. Whether there are any jurisdictional defects;
  - e. Potential defects in the charging process or instrument, including statutes of limitation;
  - f. The sufficiency of the charging document;
  - g. The severance of charges and co-defendants for trial;
  - h. Change of venue;
  - i. The propriety and prejudice of any joinder of charges or defendants in the charging instrument.
  - j. The removal of a judicial officer from the case through requests for recusal or the filing of an affidavit of prejudice;
  - k. The discovery obligations of both the prosecution and the defense, including:
    - 1) Motions for protective orders;
    - 2) *Brady v. Maryland* motions
    - 3) *Cartwright* motions; and
    - 4) Motions to compel discovery.
  - l. Violations of federal and state constitutional or statutory provisions,

including:

- 1) Illegal searches and seizures;
  - 2) Involuntary statements or confessions;
  - 3) Statements obtained in violation of the right to counsel or privilege against self-incrimination;
  - 4) Unreliable identification evidence;
  - 5) Unreliable scientific or pseudoscientific evidence;
  - 6) Speedy trial rights; and
  - 7) Double jeopardy protections.
- m. Requests for, and challenges to denial of, funding for access to reasonable and necessary resources and experts;
  - n. The Defendant's right to a speedy trial;
  - o. The right to a continuance in order to adequately prepare and present a defense or to respond to prosecution motions;
  - p. Matters of trial evidence that may be appropriately litigated by means of a pretrial motion *in limine*, including:
    - 1) The competency or admissibility of particular witnesses, including experts and children;
    - 2) The use of prior convictions for impeachment purposes;
    - 3) The use of prior or subsequent bad acts;
    - 4) The use of reputation or other character evidence; and
    - 5) The use of evidence subject to "rape shield" and similar protections.
  - q. Notices of affirmative defenses and other required notices to present particular evidence;
  - r. The dismissal of charges on the basis of a civil compromise, in the furtherance of justice and the general equitable powers of the court.
3. Before deciding not to file a motion or to withdraw a motion already filed, a lawyer should consult with their client and carefully consider all facts in the case, applicable law, case strategy, and other relevant information, including:
    - a. The burden of proof, the potential advantages and disadvantages of having witnesses testify under oath at pretrial hearings and to what extent a pretrial hearing reveals defense strategy to a client's detriment;
    - b. Whether a pretrial motion may be necessary to protect the client's rights against later claims of waiver, procedural default or failure to preserve an issue for later appeal;
    - c. The effect the filing of a motion may have upon the client's speedy trial rights; and
    - d. Whether other objectives, in addition to the ultimate relief requested by a

motion, may be served by the filing and litigation of a particular motion.

## **STANDARD 5.2 – FILING AND ARGUING PRETRIAL MOTIONS**

**A lawyer should file all pretrial motions in a timely fashion, should have knowledge of local court rules and should comport with those rules to the extent possible. A lawyer should prepare for a motion hearing much as they would prepare for trial, including preparing for the presentation of evidence, exhibits and witnesses.**

### **Best Practices:**

1. Motions should succinctly inform the court of the authority relied upon.
2. When a hearing on a motion requires taking evidence or when the taking of evidence is advantageous to the client's position, a lawyer's preparation should include:
  - a. Investigation, discovery, and research relevant to the claims advanced;
  - b. Subpoenaing all helpful evidence and witnesses including those also subpoenaed by the Prosecution;
  - c. Preparing witnesses to testify; and
  - d. Fully understanding the applicable burdens of proof, evidentiary principles and court procedures, including the costs and benefits of having the client or other witnesses testify and be subject to cross examination;
  - e. A consideration of the record being made for the purposes of trial in addition to the underlying motion.
3. After a hearing during which evidence is taken an attorney should request the FTR recording of the hearing and have transcriptions made.
4. A lawyer should consider the strategy of submitting proposed findings of fact and conclusions of law to the court at the conclusion of the hearing.
5. After an adverse ruling, a lawyer should consider seeking interlocutory relief, if available, taking necessary steps to perfect an appeal and renewing the motion or objection during trial to preserve the matter for appeal.

## **STANDARD 5.3 – DETERMINING A CLIENT'S FITNESS TO PROCEED**

**A lawyer must be able to recognize when a client may not be competent to stand trial due to mental health disorders, developmental immaturity, or developmental and intellectual disabilities and take appropriate action. The lawyer's responsibility to evaluate and recognize their client's competence is ongoing throughout the case. Lawyers must take appropriate action to address client's competency as soon as possible.**

**Best Practices:**

1. A lawyer should assess whether the client's level of functioning limits his or her ability to communicate effectively with counsel, as well as his or her ability to have a factual and rational understanding of the proceedings.
2. When a lawyer has reason to doubt the client's competency to stand trial, the lawyer should request funding for a retained psychological examination of the client as well as gather collateral information related to the client's mental health. The lawyer should consider filing a pretrial motion requesting a competency evaluation only if a private evaluation cannot be obtained.
3. Lawyers should seek prior psychological examinations of the client as well as other records relating to their client's prior commitments, mental health evaluations, or diagnoses. Lawyers may use those records at the lawyer's discretion in any proceeding relating to the client's ability to aid and assist in their own defense.
4. The right to be able to aid and assist in their own defense is a core right of the client. If a lawyer has reason to doubt their client's fitness to proceed the lawyer has an obligation to take appropriate action to determine the client's fitness. If a lawyer has concerns regarding a client's capacity the lawyer must consider and, if possible, discuss with their client:
  - a. Their obligations, under Oregon Rule of Professional Conduct 1.14, to maintain a normal attorney-client relationship, to the extent possible, with a client with diminished capacity; and
  - b. The likely consequences of a finding of incompetence and whether there are other ways to resolve the case, such as dismissal upon obtaining services for the client or referral to other agencies.
5. If the lawyer decides to proceed with a competency hearing, he or she should secure the services of a qualified expert in accordance with Standard 3.2.

6. If a court finds a client incompetent to proceed, a lawyer should advocate for the least restrictive level of supervision and the least intrusive treatment available that will restore the client to fitness.
7. Lawyers should endeavor to be present with the client at any evaluation of the client done by anyone other than the lawyer's retained expert. Lawyers may be present by virtual or telephonic means.
8. Lawyers should keep up to date with developments concerning the Oregon State Hospital, federal litigation involving the State's handling of clients found unfit to proceed, and any legislative changes to the statutory framework of fitness.
9. If a court finds a client is competent to proceed, a lawyer should continue to raise the matter during the course of the proceedings if the lawyer has a concern about the client's continuing competency to proceed and in order to preserve the matter for appeal.

#### **STANDARD 5.4 – CONTINUING OBLIGATIONS TO FILE OR RENEW PRETRIAL MOTIONS OR NOTICES**

During trial or subsequent proceedings, a lawyer should be prepared to raise any issue which is appropriately raised pretrial but could not have been so raised because the facts supporting the motion were unknown or not reasonably available. Counsel should also be prepared to renew a pretrial motion if new supporting information is disclosed in later proceedings.

#### **STANDARD 6.1 – EXPLORING DISPOSITION WITHOUT TRIAL**

A lawyer has the duty to explore with the client the possibility, advisability, and consequences of reaching a negotiated disposition of charges or a disposition without trial. A lawyer has the duty to be familiar with the laws, local practices, and consequences concerning dispositions without trial. A lawyer cannot accept any negotiated settlement or agree to enter into any non-trial disposition without the client's express authorization.

##### **Best Practices:**

1. A lawyer should explore and consider restorative justice options, civil compromise,

diversion, having the case filed as a juvenile delinquency or dependency case, alternative dispositions including conditional postponement, motion to dismiss in the interest of justice, negotiated pleas or disposition agreements, and other non-trial dispositions.

2. A lawyer should explain to the client the strengths and weaknesses of the prosecution's case, the benefits and consequences of considering a non-trial disposition, any investigation which has been or could be conducted, and discuss with the client any options that may be available to the client and the rights the client gives up by pursuing a non-trial disposition.
3. A lawyer should assist the client in weighing whether there are strategic advantages to be gained by taking a plea or continuing to trial.
4. With the consent of the client, a lawyer should explore with the prosecutor available options to resolve the case without trial. The lawyer should obtain information about the position the prosecutor will take as to non-plea dispositions and recommendations that will be made about sentencing or disposition. Throughout negotiation, a lawyer must zealously advocate for the expressed interests of the client, including advocating for some benefit for the client in exchange for a plea.
5. A lawyer must keep the client fully informed of continued negotiations and convey to the client any offers made by the prosecution. The lawyer must attempt to ensure that the client has adequate time to consider the plea and alternative options. A lawyer should advise client's about their opinion of any plea offers but may not substitute their judgement for that of their client.
6. A lawyer should continue to take steps necessary to preserve the client's rights and advance the client's defenses even while engaging in settlement negotiations.
7. Before conducting negotiations, a lawyer should be familiar with:
  - a. The types, advantages, disadvantages, and applicable procedures and requirements of available pleas, including a plea or admission of guilty, no contest, a conditional plea or admission of guilt that reserves the right to appeal certain issues, trial by stipulation of facts, and a plea or admission in which the client is not required to acknowledge guilt (*Alford* plea);
  - b. Whether agreements between the client and the prosecution would be binding on the court or on the prison, juvenile, parole and probation, and immigration

authorities; and

- c. The practices and policies of the particular prosecuting authorities and judge that may affect the content and likely results of any negotiated settlement.
8. A lawyer should be aware of, advise the client of, and, where appropriate, seek to mitigate the following, where relevant:
- a. Rights that the client would waive when entering a plea or admission disposing of the case without trial;
  - b. The minimum and maximum term of incarceration that may be ordered, including whether the minimum disposition would be indeterminate, possible sentencing enhancements, probation or post-confinement supervision, alternative incarceration programs, earned time credits, and credit for pretrial detention;
  - c. The client's presumptive sentence under the sentencing guidelines if applicable;
  - d. The minimum and maximum fines and assessments, court costs that may be ordered as well options for waiving, deferring, or paying fines by installments, and any restitution that is being requested by the victim(s);
  - e. Arguments to eliminate or reduce fines, assessments and court costs, challenges to liability for and the amount of restitution, the possibilities of civil action by the victim(s), asset forfeiture, and the availability of work programs to pay restitution and perform community service;
  - f. Consequences relating to previous offenses;
  - g. The availability and possible conditions of, probation, parole, suspended sentence, work release, conditional leave and earned release time;
  - h. The availability and possible conditions of deferred sentences, conditional discharges, alternative dispositions and diversion agreements;
  - i. For non-citizen clients, the possibility of adverse immigration consequences;
  - j. For non-citizen clients, the possibility of criminal consequences of illegal re-entry following conviction and deportation;
  - k. The possibility of other consequences of conviction, such as:
    - 1) Requirements for sex offender registration, relief and set-aside;
    - 2) DNA sampling, AIDS and STD testing;
    - 3) Loss of civil liberties such as voting and jury service privileges;
    - 4) Effect on driver's or professional licenses and on firearms possession;
    - 5) Loss of public benefits;
    - 6) Loss of housing, education, financial aid, career, employment, vocational, or military service opportunities; and

- 7) Risk of enhanced sentences for future convictions.
  - l. The possible place and manner of confinement, placement, or commitment;
  - m. The availability of pre-and post-adjudication diversion programs and treatment programs;
  - n. Standard sentences for similar offenses committed by offenders with similar backgrounds.
9. A lawyer should identify negotiation goals with the following in mind:
- a. Concessions that the client might offer to the prosecution, including an agreement:
    - 1) Not to dispute the merits of some or all of the charges;
    - 2) Not to assert or litigate certain rights or issues;
    - 3) To fulfill conditions of restitution, rehabilitation, treatment or community service; and
    - 4) To provide assistance to law enforcement in investigating and prosecuting other alleged wrongful activity.
  - b. Benefits to the client, including an agreement:
    - 1) That the prosecution will recommend a reduced sentence upon conviction compared with the likely sentence after conviction at trial.
    - 2) That the prosecutor will accept a plea to a lesser charge or dismiss remaining charges upon a plea.
    - 3) That the prosecution will refile allegations in juvenile court and will not contest juvenile court jurisdiction;
    - 4) That the prosecution will not oppose release pending sentence, disposition or appeal;
    - 5) That the client may reserve the right to contest certain issues;
    - 6) To dismiss or reduce charges immediately or upon completion of certain conditions;
    - 7) That the client will not be subject to further investigation or prosecution for uncharged conduct;
    - 8) That the client will receive, subject to the court's agreement, a specified set or range of sanctions;
    - 9) That the prosecution will take, or refrain from taking, a specified position with respect to sanctions, and that the prosecution will not present preparation of a pre-sentence report, or in determining the client's date of release from confinement; and
    - 10) That the client will receive, or that the prosecution will recommend, specific benefits concerning the place and manner of confinement, conditions of parole or probationary release and the provision of pre-

or post-adjudication treatment programs.

10. A lawyer has the duty to inform the client of the full content of any tentative negotiated settlement or non-trial disposition, and to explain to the client the advantages, disadvantages, and potential consequences of the settlement or disposition.
11. A lawyer should not recommend that the client enter a dispositional plea or admission unless an appropriate investigation and evaluation of the case has taken place, including an analysis of controlling law and the evidence likely to be introduced if the case were to go forward.

## **STANDARD 6.2 – ENTRY OF DISPOSITIONAL PLEA OR ADMISSION**

**A decision to enter a plea resolving the charges, or to admit the allegations, rests solely with the client. A lawyer must not unduly influence the decision to enter a plea and ensure that when a client enters a plea it is done voluntarily. Counsel must ensure the client has an intelligent understanding of the terms, conditions, and consequences of the plea, including what rights the clients will forfeit.**

### **Best Practices:**

1. A Lawyer has the duty to be familiar with local detention practices as well as statewide detention practices such as time served calculations, work release, alternatives to incarceration, etc.
2. A lawyer has a duty to explain to the client the advantages, disadvantages and consequences of resolving the case by entering a dispositional plea or by admitting the allegations.
3. A lawyer has the duty to explain to the client the nature of the hearing at which the client will enter the plea and the role that the client will play in the hearing, including participating in the colloquy to determine voluntary waiver of rights and answering other questions from the court and making a statement concerning the offense. The lawyer should explain to the client that the court may in some cases reject the plea.
4. If during the plea hearing, the client does not understand questions being asked by the court, the lawyer should request a recess to assist the client.

## **STANDARD 7.1 – GENERAL TRIAL PREPARATION**

- A. A trial is a complex event requiring preparation, knowledge of applicable law and procedure, and skill. A defense lawyer must be prepared on the law and facts and competently plan a challenge to the state's case and, where appropriate, presentation of a defense case.**
- B. The decision to proceed to trial with or without a jury rests solely with the client. The lawyer should discuss the relevant strategic considerations of this decision with the client.**
- C. A lawyer should develop, in consultation with the client and members of the defense team, an overall defense strategy for the conduct of the trial.**
- D. A lawyer must, in advance of trial, subpoena necessary witnesses, and develop outlines or plans for opening, closing, anticipated cross examinations, and direct examinations.**

Best Practices:

1. A lawyer should ordinarily have the following materials available for use at trial:
  - a. Copies of all relevant documents filed in the case;
  - b. Relevant documents prepared by investigators;
  - c. Voir dire questions;
  - d. Outline or draft of opening statement;
  - e. Cross-examination plans for all possible prosecution witnesses;
  - f. Direct examination plans for all prospective defense witnesses;
  - g. Copies of defense subpoenas;
  - h. Prior statements of all prosecution witnesses (e.g., transcripts, police reports);
  - i. Prior statements of all defense witnesses;
  - j. Reports from experts;
  - k. The CVs of any experts expected to testify at trial;
  - l. Training and other available records for any law enforcement officers who are expected to testify;
  - m. A list of all exhibits and the witnesses through whom they will be introduced;
  - n. Originals and copies of all documentary exhibits;
  - o. Proposed jury instructions with supporting authority;
  - p. Copies of all relevant statutes and cases;
  - q. Evidence codes and relevant statutes and compilations of evidence rules and

- criminal or juvenile law most likely to be relevant to the case;
- r. Outline or draft of closing argument; and
  - s. Trial memoranda outlining any complex legal issues or factual problems the court may need to decide during the trial.
2. A lawyer should be fully informed as to the rules of evidence, the law relating to all stages of the trial process and be familiar with legal and evidentiary issues that can reasonably be anticipated to arise in the trial. The lawyer should analyze potential prosecution evidence for admissibility problems and develop strategies for challenging evidence. The lawyer should be prepared to address objections to defense evidence or testimony. The lawyer should be prepared to raise affirmative defenses as applicable. The lawyer should consider requesting that witnesses be excluded from the trial.
  3. A lawyer should evaluate whether expert testimony is necessary and beneficial to the client. If so, the lawyer should seek an appropriate expert witness and prepare the witness to testify, including possible areas of cross examination.
  4. A lawyer should decide if it is beneficial to secure an advance ruling on issues likely to arise at trial (e.g., use of prior convictions to impeach the defendant) and, where appropriate, the lawyer should prepare motions and memoranda for such advance rulings.
  5. Throughout the trial process, a lawyer should endeavor to establish a proper record for appellate review. As part of this effort, a lawyer should request, whenever necessary, that all trial proceedings be recorded.
  6. A lawyer should advise the client as to suitable courtroom dress and demeanor. If the client is incarcerated, a lawyer should be alert to the possible prejudicial effects of the client appearing before the jury in jail or other inappropriate clothing and should take steps to secure appropriate court clothing for client.
  7. A lawyer should plan with the client the most convenient system for conferring privately throughout the trial. Where necessary, a lawyer should seek a court order to have the client available for conferences. A lawyer should, where necessary, secure the services of a competent interpreter/translator for the client during the course of all trial proceedings.
  8. Throughout preparation and trial, a lawyer should consider the potential effects that particular actions may have upon sentencing if there is a finding of guilt. A lawyer

should discuss the risks of those actions with their client.

9. As soon as practicable after appointment, a lawyer should consider whether the assistance of a co-counsel, associate counsel, or second chair would be beneficial to the client or required by OPDC and, if so, attempt to obtain approval for the same as soon as possible.

## **STANDARD 7.2 – VOIR DIRE AND JURY SELECTION**

- A. A lawyer should be prepared to question prospective jurors and to identify individual jurors whom the defense should challenge for cause or exclude by preemptory strikes.**
- B. A lawyer should carefully observe the prosecutor's questioning of jurors to inform defense challenges for cause and use of preemptory challenges and to object if the prosecutor is attempting to exclude jurors for impermissible reasons.**

### **Best Practices:**

1. A lawyer should be familiar with the procedures by which a jury is selected in the particular jurisdiction and should be alert to any potential legal challenges to the composition or selection of the venire.
2. A lawyer should be familiar with the local practices and the individual trial judge's procedures for selecting a jury and should be alert to any potential legal challenges to these procedures.
3. A lawyer should be familiar with the local culture and local issues that may impact the views of potential jurors.
4. Prior to jury selection, a lawyer should seek to obtain a prospective juror list and should consider the use of a jury questionnaire.
5. A lawyer should develop voir dire questions in advance of trial and tailor voir dire questions to the specific case. Among other purposes, voir dire questions should be designed to serve the following:
  - a. To elicit information about the attitudes of individual jurors which will provide the basis for peremptory strikes and challenges for cause;
  - b. To convey to the panel certain legal principles which are critical to the defense case;

- c. To preview the case for the jurors to lessen the impact of damaging information which is likely to come to their attention during the trial;
  - d. To present the client and the defense case in a favorable light, without prematurely disclosing information and the defense case to the prosecutor; and
  - e. To establish a good relationship with the jury.
- 6. A lawyer should be familiar with the law concerning mandatory and discretionary voir dire inquiries to be able to defend any request to ask particular questions of prospective jurors.
- 7. A lawyer should be familiar with the law concerning challenges for cause and peremptory strikes.
- 8. If the voir dire questions may elicit sensitive answers, a lawyer should consider requesting that questioning be conducted outside the presence of the remaining jurors.
- 9. A lawyer should challenge for cause all prospective jurors about whom an argument can be made for actual prejudice or bias if it is likely to benefit the client.
- 10. A lawyer should be familiar with the requirements for preserving appellate review of any defense challenges for cause that have been denied.
- 11. Where appropriate, the lawyer should consider whether to seek expert assistance in the jury selection process.
- 12. When possible, a lawyer should endeavor to have assistance for note taking and juror research before and during the voir dire process.

### **STANDARD 7.3 – OPENING STATEMENT**

**An opening statement is a lawyer's first opportunity to present the defense case. The lawyer should be prepared to present a coherent statement of the defense theory based on evidence likely to be admitted at trial, and should raise and, if necessary, preserve for appeal any objections to the prosecutor's opening statement.**

#### **Best Practices:**

- 1. Prior to delivering an opening statement, a lawyer should ask that the witnesses be

excluded from the courtroom, unless a strategic reason exists for not doing so.

2. A lawyer's objective in making an opening statement should include the following:
  - a. Provide an overview of the defense case emphasizing the defense theme and theory of the case;
  - b. Identify the weaknesses of the prosecution's case;
  - c. Emphasize the prosecution's burden of proof;
  - d. Summarize the testimony of witnesses and the role of each witness in relationship to the entire case;
  - e. Describe the exhibits which will be introduced and the role of each exhibit in relationship to the entire case;
  - f. Clarify the jurors' responsibilities;
  - g. State the ultimate inferences which the lawyer wishes the jury to draw; and
  - h. Humanize the client.
3. A lawyer should listen attentively during the state's opening statement to raise objections and note potential promises of proof made by the state that could be used in summation.
4. A lawyer should consider incorporating the promises of proof the prosecutor makes to the jury during opening statement or in the defense summation.
5. Whenever the prosecutor oversteps the bounds of a proper opening statement, a lawyer should consider objecting, requesting a mistrial, or seeking cautionary instructions, unless tactical considerations weigh against any such objections or requests. Such tactical considerations may include, but are not limited to:
  - a. The significance of the prosecutor's error;
  - b. The possibility that an objection might enhance the significance of the information in the jury's mind;
  - c. Whether there are any rulings made by the judge against objecting during the other attorney's opening argument.
6. A lawyer should give an opening statement in all cases whether to a bench or to the jury. Lawyers may consider deferring opening statements until the beginning of the defense case.

## **STANDARD 7.4 – CONFRONTING THE PROSECUTION'S CASE**

**The essence of the defense is confronting the prosecution's case. The lawyer should**

**develop a theme and theory of the case that directs the manner of conducting this confrontation. Whether it is refuting, discrediting, or diminishing the state's case, the theme and theory should determine the lawyer's course of trial.**

Best Practices:

1. A lawyer should attempt to anticipate weaknesses in the prosecution's proof and consider researching and preparing corresponding motions for judgment of acquittal.
2. A lawyer should consider the advantages and disadvantages of entering into stipulations concerning the prosecution's case. Stipulations to the state's evidence should only be done in circumstances where there are clear benefits to the client.
3. In preparing for cross-examination, a lawyer should be familiar with the applicable law and procedures concerning cross-examination and impeachment of witnesses. A lawyer should be prepared to question witnesses regarding prior statements which they may have made or adopted, documents subject to disclosure, and to develop further material for impeachment beyond what was found during pre-trial investigation.
4. In preparing for cross-examination, a lawyer should:
  - a. Consider the need to integrate cross-examination, the theory of the defense, and closing argument into questions for cross examination;
  - b. Anticipate those witnesses the prosecutor might call in its case-in-chief or in rebuttal;
  - c. Consider whether cross-examination of each individual witness is likely to generate helpful information;
  - d. Consider an impeachment plan for any witnesses who may be impeachable including needed exhibits or transcripts;
  - e. Be alert to inconsistencies in a witness' testimony;
  - f. Be alert to possible variations in witness testimony;
  - g. Review all prior statements of the witnesses and any prior relevant testimony of the prospective witnesses;
  - h. If available, review investigation reports of interviews and other information developed about the witnesses;
  - i. Review relevant statutes and police procedural manuals and regulations for possible use in cross-examining police witnesses;
  - j. Be alert to issues relating to witness credibility, including bias and motive for testifying;

- k. Be prepared with all necessary impeachment documents, including having properly certified and authenticated documents in accordance with evidentiary rules;
  - l. Be mindful of ways that certain topics could “open the door” to state’s information that might otherwise be excluded;
  - m. Avoid asking questions that do not advance a defense theory, that allow the witness to provide unhelpful explanations, or questions that the attorney does not know the answer to.
  - n. Whenever possible, ask closed ended leading questions.
5. A lawyer should be aware of the applicable law concerning competency of witnesses and admission of expert testimony to raise appropriate objections.
  6. Before beginning cross-examination, a lawyer should ascertain whether the prosecutor has provided copies of all prior statements of the witnesses as required by applicable law. If the lawyer does not receive prior statements of prosecution witnesses until they have completed direct examination, the lawyer should request, at a minimum, adequate time to review these documents before commencing cross-examination.
  7. At the close of the prosecution’s case, and out of the presence of the jury, a lawyer should move for a judgment of acquittal when appropriate on each count charged. The lawyer should request, when necessary, that the court immediately rule on the motion.

## **STANDARD 7.5 – PRESENTING THE DEFENSE CASE**

**A lawyer should be prepared to present evidence at trial where it will advance a defense theory of the case that best serves the interest of the client.**

### **Best Practices:**

1. A lawyer should develop, in consultation with the client and defense team, an overall defense strategy. In deciding on defense strategy, a lawyer should consider whether the client’s interests are best served by not putting on a defense case and instead rely on the prosecution’s failure to meet its constitutional burden of proving each element beyond a reasonable doubt.
2. A lawyer should discuss with the client all the considerations relevant to the client’s decision whether or not to testify.

3. A lawyer should be aware of the elements of any affirmative defense and know whether the client bears a burden of persuasion or a burden of production.
4. In preparing for presentation of a defense case, a lawyer should:
  - a. Develop a plan for direct examination of each potential defense witness and assure each witness's attendance by subpoena;
  - b. Determine the implications that the order of witnesses may have on the defense case;
  - c. Consider the possible use of character witnesses;
  - d. Consider the need for expert witnesses; and
  - e. Consider whether to present a defense based on mental disease, defect, diminished capacity, or partial responsibility and provide notice of intent to present such evidence. A lawyer must consult with the client about the implications of any defenses.
5. In developing and presenting the defense case, a lawyer should consider the implications it may have for a rebuttal by the prosecutor.
6. A lawyer should prepare all witnesses for direct and possible cross-examination. Where appropriate, a lawyer should also advise witnesses of suitable courtroom dress and demeanor.
7. A lawyer should conduct redirect examination as appropriate.
8. At the close of the defense case, the lawyer should renew the motion for judgment of acquittal on each charged count.
9. A lawyer should be prepared to object to an improper state's rebuttal case and offer surrebuttal witnesses if allowed.

## **STANDARD 7.6 – CLOSING ARGUMENT**

**A lawyer should be prepared to deliver a closing summation that presents the trier of fact with compelling reasons to render a verdict for the client.**

### **Best Practices:**

1. A lawyer should be familiar with the substantive limits on both prosecution and defense summation.
2. A lawyer should be familiar with local rules and the individual judge's practice concerning time limits and objections during closing argument as well as provisions for rebuttal argument by the prosecution.
3. A lawyer should prepare the outlines of the closing argument prior to the trial and refine the argument throughout trial by reviewing the proceedings to determine what aspects can be used in support of defense summation and, where appropriate, should consider:
  - a. Highlighting weaknesses in the prosecution's case;
  - b. Describing favorable inferences to be drawn from the evidence;
  - c. What the possible effects of the defense arguments are on the prosecutor's rebuttal argument; and
  - d. Incorporating into the argument:
    - 1) Helpful testimony from direct and cross-examinations;
    - 2) Verbatim instructions drawn from the jury charge; and
    - 3) Responses to anticipated prosecution arguments.
4. Whenever the prosecutor exceeds the scope of permissible argument, the lawyer should object, request a mistrial, or seek cautionary instructions unless tactical considerations suggest otherwise.
5. Whenever possible, a lawyer should moot all or part of closing argument prior to giving the closing in court.

## **STANDARD 7.7 – JURY INSTRUCTIONS**

**A lawyer should ensure that instructions to the jury correctly state the law and seek special instructions that provide support for the defense theory of the case.**

### **Best Practices:**

1. A lawyer should be familiar with the local rules and individual judges' practices concerning ruling on proposed instructions, charging the jury, use of standard charges and preserving objections to the instructions.

2. Where appropriate, a lawyer should submit modifications of the standard jury instructions in light of the particular circumstances of the case, including the desirability of seeking a verdict on a lesser included offense. When possible, a lawyer should provide case law in support of the proposed instructions.
3. A lawyer should object to and argue against improper instructions proposed by the court or prosecution.
4. If the court refuses to adopt instructions requested by the lawyer, or gives instructions over the lawyer's objection, the lawyer should take all steps necessary to preserve the record for appeal.
5. During delivery of the charge, the lawyer should be alert to any deviations from the judge's planned instructions, object to deviations unfavorable to the client and, if necessary, request additional or curative instructions, or move for a mistrial.
6. If the court proposes giving supplemental instructions to the jury, either upon request of the jurors or upon their failure to reach a verdict, a lawyer should request that the judge state the proposed charge to the lawyer before it is delivered to the jury and take all steps necessary to preserve a record of objection to improper instructions.

### **STANDARD 8.1 – OBLIGATIONS OF COUNSEL CONCERNING SENTENCING OR DISPOSITION**

**A lawyer must work with the client to develop a theory of sentencing or disposition and an individualized sentencing or disposition plan that is consistent with the client's desired outcome. The lawyer must present this plan in court and zealously advocate on behalf of the client for such an outcome.**

#### **Best Practices:**

1. In every criminal case, a lawyer should:
  - a. Be knowledgeable about the applicable law governing the length and conditions of any applicable sentence or disposition, the pertinent sentencing or dispositional procedures, and inform the client at the commencement of the case of the potential sentence(s) or disposition(s) for the alleged offense(s);
  - b. Be aware of the client's relevant history and circumstances, including prior military service, physical and mental health needs, immigration status, and

educational needs; and be sensitive to the client's sexual orientation or gender identity to the extent this history or circumstance impacts sentencing or the disposition plan;

- c. Understand and advise the client concerning the availability of deferred sentences, conditional discharges, early termination of probation, informal dispositions, alternative dispositions including conditional postponement and diversion agreements (including servicemember status);
  - d. Understand and explain to the client the consequences and conditions that are likely to be imposed as probation requirements or requirements of other dispositions and the potential collateral consequences of any sentence or disposition in a case, including the effect of a conviction or adjudication on a sentence for any subsequent crime;
  - e. Be knowledgeable about treatment or other programs that could reduce the length of a client's time in custody;
  - f. Develop a plan in conjunction with the client, supported where appropriate by a written memorandum addressing pertinent legal and factual considerations, that seeks the least restrictive and burdensome sentence or disposition, which can be obtained based upon the facts and circumstances of the case and that is acceptable to the client;
  - g. Where appropriate, obtain assessments or evaluations that support the client's plan;
  - h. Investigate and prepare to present to a prosecutor, when engaged in plea negotiations or to the court at sentencing or disposition, available mitigating evidence and other favorable information that might benefit the client at sentencing or disposition;
  - i. Ensure that the court does not consider inaccurate information or immaterial information harmful to the client in determining the sentence or disposition to be imposed;
  - j. Be aware of and prepare to address, express or implicit bias that impacts sentencing or disposition; and
  - k. Review the accuracy of any temporary or final sentencing or disposition order or judgments of the court and move the court to correct any errors that disadvantage the client.
2. In understanding the sentence or disposition applicable to a client's case, a lawyer should:
- a. Be familiar with the law and any applicable administrative rules governing the length of sentence or disposition, including the Oregon Sentencing Guidelines as well as laws that establish specific sentences for certain offenses or for repeat

- offenders;
- b. Be knowledgeable about potential court-imposed financial obligations, including fines, fees and restitution, and, where appropriate, challenge the imposition of such obligations when not supported by the facts or law;
  - c. Be familiar with the operation of indeterminate dispositions and the law governing credit for pretrial detention, earned time credit, time limits on post-trial and post disposition juvenile detention and out-of-home placement, eligibility for correctional programs and furloughs, and eligibility for and length of post-prison supervision or parole from juvenile dispositions;
  - d. As warranted by the circumstances of a case, consult with experts concerning the collateral consequence of a conviction and sentence on a client's immigration status or other collateral consequences of concern to the client, e.g. civil disabilities, sex-offender registration, disqualification for types of employment, consequences for clients involved in the child welfare system, DNA and HIV testing, military opportunities, availability of public assistance, school loans and housing, and enhanced sentences for future convictions;
  - e. Be familiar with statutes and relevant cases from state and federal appellate courts governing legal issues pertinent to sentencing or disposition such as the circumstances in which consecutive or concurrent sentences may be imposed or when offenses should merge;
  - f. Establish whether the client's conduct occurred before any changes to sentencing or dispositional provisions that increase the penalty or punishment to determine whether application of those provisions is contrary to statute or *ex post facto* prohibitions;
  - g. In cases where prior convictions are alleged as the basis for the imposition of enhanced sentencing, determine whether the prior convictions qualify as predicate offenses or are otherwise subject to challenge as constitutionally or statutorily infirm;
  - h. Determine whether any mandatory sentence would violate the state constitutional requirement that the penalty be proportioned to the offense; and
  - i. Advance other available legal arguments that support the least restrictive and burdensome sentence.
3. In understanding the applicable sentencing and dispositional hearing procedures, a lawyer should:
- a. Determine the effect that plea negotiations may have on the sentencing discretion of the court;
  - b. Determine whether factors that might serve to enhance a particular sentence must be pleaded in a charging instrument or proven to a jury beyond a

- reasonable doubt;
- c. Consult with the client concerning the strategic or tactical advantages of resolving factual sentencing matters before a jury, a judge, or by stipulation;
  - d. Understand the availability of other evidentiary hearings to challenge inaccurate or misleading information that might harm the client, to present evidence favorable to the client, and ascertain the applicable rules of evidence and burdens of proof at such a hearing;
  - e. Determine whether an official presentence report will be prepared for the court and, if so, take steps to ensure that mitigating evidence and other favorable information is included in the report, that inaccurate or misleading information harmful to the client is deleted from it. Determine whether the client should participate in an interview with the report writer, advise the client concerning the interview, and accompany the client during any such interview;
  - f. Determine whether the prosecution intends to submit a sentencing or dispositional memorandum, how to obtain such a document prior to sentencing or disposition and what steps should be followed to correct inaccurate or misleading statements of fact or law; and
  - g. Undertake other available avenues to present legal and factual information to a court or jury that might benefit the client and challenge information harmful to the client.
4. In advocating for the least restrictive or burdensome sentence or disposition for a client, a lawyer should:
- a. Inform the client of the applicable sentencing or dispositional requirements, options and alternatives, including liability for restitution and other court-ordered financial obligations and the methods of collection;
  - b. Maintain regular contact with the client before the sentencing or dispositional hearing and keep the client informed of the steps being taken in preparation for sentencing or disposition, work with the client to develop a theory for the sentencing or disposition phase of the case;
  - c. Obtain from the client and others information such as the client's background and personal history, prior criminal record, employment history and skills, current or prior military service, education and current school issues, medical history and condition, mental health issues and mental health treatment history, current and historical substance abuse history, and treatment, what, if any, relationship there is between the client's crime(s) and the client's medical, mental health or substance abuse issues, and the client's financial status, and sources through which the information can be corroborated;

- d. Determine with the client whether to obtain a psychiatric, psychological, educational, neurological, or other evaluation for sentencing or dispositional purposes;
- e. If the client is being evaluated or assessed, whether by the state or at the lawyer's request, provide the evaluator in advance with background information about the client and request that the evaluator address the client's emotional, educational and other needs as well as alternative dispositions that will best meet those needs and society's needs for protection;
- f. Prepare the client for any evaluations or interviews conducted for sentencing or disposition purposes;
- g. Be familiar with and, where appropriate, challenge the validity and reliability of any risk assessment tools;
- h. Investigate any disputed information related to sentencing or disposition, including restitution claims;
- i. Inform the client of the client's right to address the court at sentencing or disposition and, if the client chooses to do so, prepare the client to personally address the court, including advice of the possible consequences that admission of guilt may have on an appeal, retrial, or trial on other matters;
- j. Ensure the client has adequate time prior to sentencing to examine any presentence or dispositional report, or other documents and evidence that will be submitted to the court at sentencing or disposition;
- k. Prepare a written sentencing memorandum where appropriate to address factual or legal issues concerning the sentence;
- l. Be prepared to present documents, affidavits, letters, and other information, including witnesses, that support a sentence or disposition favorable to the client;
- m. Challenge any conditions of probation or post-prison supervision that are not reasonably related to the crime of conviction, the protection of the public, or the reformation of the client;
- n. When the court has the authority to do so, request specific orders or recommendations from the court concerning the place of confinement, parole eligibility, mental health or other treatment services, and permission for the client to surrender directly to the place of confinement;
- o. Be familiar with the obligations of the court and district attorney regarding statutory or constitutional victims' rights and, where appropriate, ensure that the record reflects compliance with those obligations;
- p. Take any other steps that are necessary to advocate fully for the sentence or disposition requested by the client and to protect the interests of the client; and
- q. Advise the client about the obligations and duration of sentence or disposition conditions imposed by the court, and the consequence of failure to comply with

orders of the court.

### **STANDARD 9.1 – CONSEQUENCES OF PLEA ON APPEAL**

In addition to direct and collateral consequences, a lawyer should be familiar with, and advise the client of, the consequences of a plea of guilty or a plea of no contest on the client's ability to successfully challenge the conviction, sentence, or disposition in an appellate proceeding.

### **STANDARD 9.2 – PRESERVATION OF ISSUES FOR APPELLATE REVIEW**

A lawyer should be familiar with the requirements for preserving issues for appellate review. A lawyer should discuss the various forms of appellate review with the client and apprise the client of which issues have been preserved for review.

#### **Best Practices:**

1. A lawyer should know the requirements for preserving issues for review on direct appeal and in federal habeas corpus proceedings.
2. A lawyer should review with the client those issues that have been preserved for appellate review and the prospects for a successful appeal.

### **STANDARD 9.3 – UNDERTAKING AN APPEAL**

A lawyer must be knowledgeable about the various types of appeals and their application to the client's case and should impart that information to the client. A lawyer should inquire whether a client wishes to pursue an appeal. When requested by the client, a lawyer should ensure that a notice of appeal is filed and that the client receives information about obtaining appellate counsel.

#### **Best Practices:**

1. Throughout the trial proceedings, but especially upon conviction, adjudication, sentencing and disposition, a lawyer should discuss with the client the various forms of appellate review and how they might benefit the client.
2. If the client chooses to pursue an appeal, a lawyer should take appropriate steps to preserve the client's rights, including requesting a re-hearing, filing notice of appeal, or

referring the case to an appellate attorney or OPDC to have the notice of appeal filed.

3. When the client pursues an appeal, a lawyer should cooperate in providing information to the appellate lawyer concerning the proceedings in the trial court. A trial lawyer must provide the appellate lawyer with all records from the trial case, the court's final judgment and any other relevant or requested information.
4. If a lawyer is representing a client who is financially eligible for appointed counsel, the lawyer shall determine whether the client wishes to pursue an appeal and, if so, transmit to the Oregon Public Defense Commission the information necessary to perfect an appeal, pursuant to ORS 137.020(6).
5. If the client decides to appeal, a lawyer should inform the client of the possibility of obtaining a stay pending appeal and file a motion in the trial court if the client wishes to pursue a stay.

#### **STANDARD 9.4 – POST SENTENCING AND DISPOSITION PROCEDURES**

**A lawyer should be familiar with procedures that are available to the client after disposition. A lawyer should explain those procedures to the client, discern the client's interests and choices and be prepared to zealously advocate for the client.**

##### **Best Practices:**

1. Upon entry of judgment, a lawyer should immediately review any judgment or final order to assure that it accurately reflects terms of sentencing or other disposition favorable to the client that were agreed upon in resolution of the case or pronounced by the court and through inadvertence or error not correctly included in a judgment or final order. Lawyers should seek modification or amendment of any judgment or final order which contains errors disadvantageous to the client;
2. The lawyer must be knowledgeable concerning the application and procedural requirements of a motion for new trial or motion to correct the judgment and must file those motions when requested by the client and allowed by law;
3. Lawyers must be knowledgeable about and litigate issues of restitution arising from the case until a judgment on restitution is entered by the court and should appeal judgments of restitution when applicable according to Standard 9.3;

4. Lawyers should seek court orders or other remedies on behalf of a client if a term of sentencing or other disposition favorable to the client is not followed or implemented by a probation department, Department of Corrections, the Department of Human Services, the Oregon Youth Authority, or other entity having authority over the client in connection with the subject of the representation. Lawyers who are unable to seek such court orders should cooperate with OPDC in order to preserve the client's rights and find suitable counsel for such litigation;
5. Lawyers should be knowledgeable about the ability of clients to reduce the severity of certain felony crimes to misdemeanors and, when merited and requested by a former client, should file and litigate motions for such treatment;
6. To the extent possible a lawyer should cooperate with any appellate or post-conviction counsel to the extent that cooperation benefits the client.
7. Lawyers should, upon request, provide copies of the entire file to the client, appellate, or post-conviction relief counsel.



# Oregon Judicial Department

## Unrepresented Crisis – August 2025

### Key Insights

#### [Unrepresented Trends](#)

The total number of unrepresented persons and unrepresented cases decreased August 1, 2025, with 3,758 unrepresented persons and 4,105 unrepresented cases – the third straight month of decline ([Figure 1](#) and [Figure 2](#)). Since September 1, 2024, the number of unrepresented persons has increased by 4.1% and the number of unrepresented cases has increased by 3.8%. Daily updates are available on the [Unrepresented Dashboard](#) on the OJD website.

For the fifth consecutive month, the number of cases exiting the unrepresented list exceeded the number of cases entering the list ([Figure 3](#)). However, fewer cases exited the unrepresented list in July 2025 compared to June 2025.

#### [Unrepresented – Out-of-Custody](#)

The average number of days a person with an out-of-custody felony case is unrepresented continues to increase steadily, to an average of 144 days in July 2025. The average number of days an out-of-custody misdemeanor case is unrepresented increased slightly to an average of 84 days ([Figure 4](#)).

#### [Unrepresented – In-Custody](#)

The average number of days a person is unrepresented and in custody on any case increased to an average of 21 days in July 2025 – up 50% since April 2025 but below the peak of 27 days in November 2024 ([Figure 5](#)).

#### [Criminal Case Filings](#)

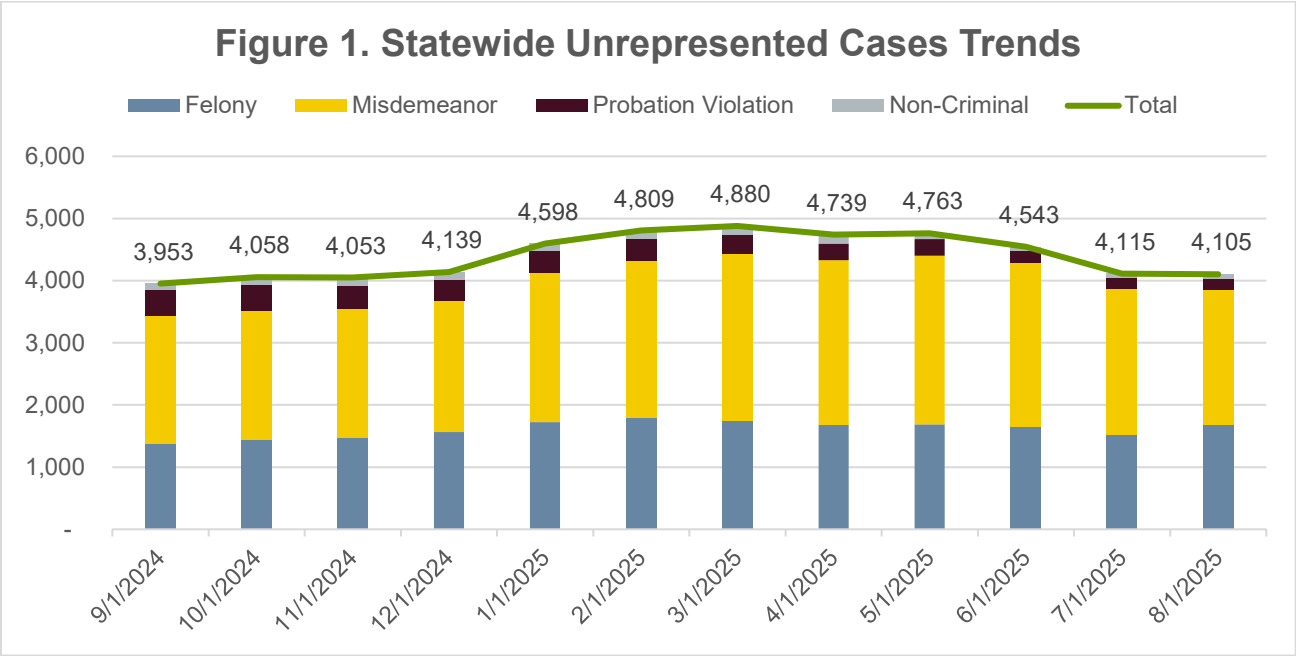
Criminal case filings increased 12.4% from June 2025 to 6,199 criminal cases filed in July 2025, the highest number of filings than any month in the past 12 months ([Figure 6](#)). Felony filings increased 9% from the previous month and misdemeanor filings increased 13.8%.

#### [Unrepresented by County](#)

Multnomah, Washington, Jackson, Marion, Douglas, Coos, and Klamath counties continue to have the highest number of unrepresented persons in Oregon ([Figure 7](#)). Multnomah, Jackson, and Marion counties saw an increase in the number of unrepresented persons between July 1 and August 2025, while the other counties saw a decrease.

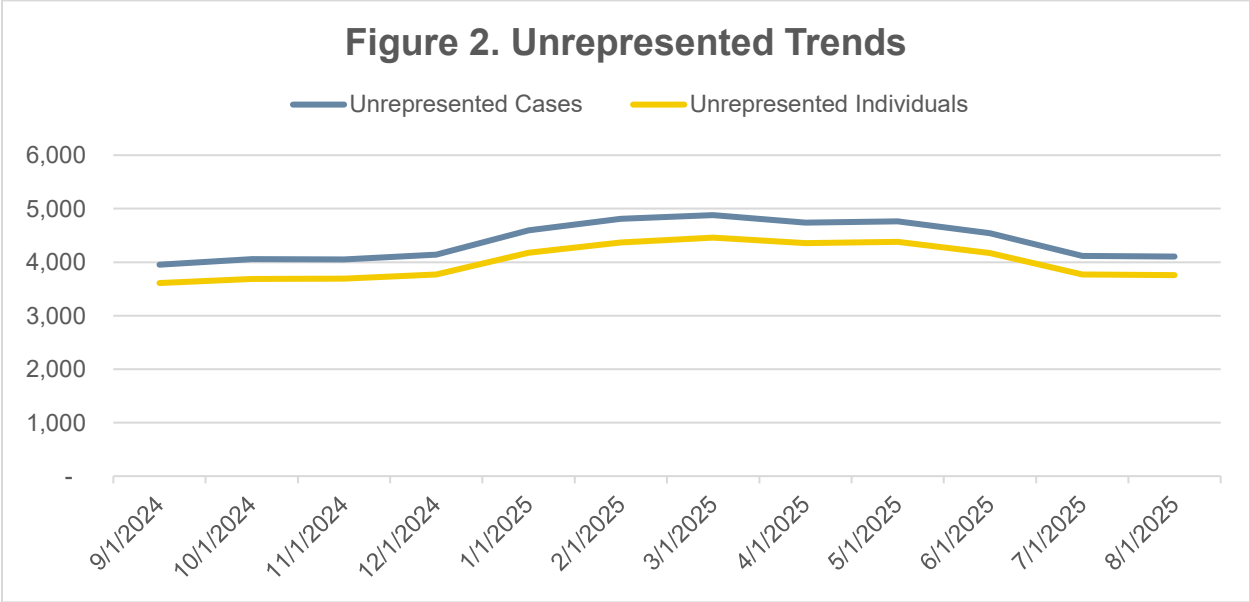
# Unrepresented Trends

**Figure 1** shows the number of unrepresented cases by case type. The number of unrepresented cases decreased slightly to 4,105 cases on August 1, 2025. This is the third month in a row where the overall statewide number of unrepresented cases decreased.



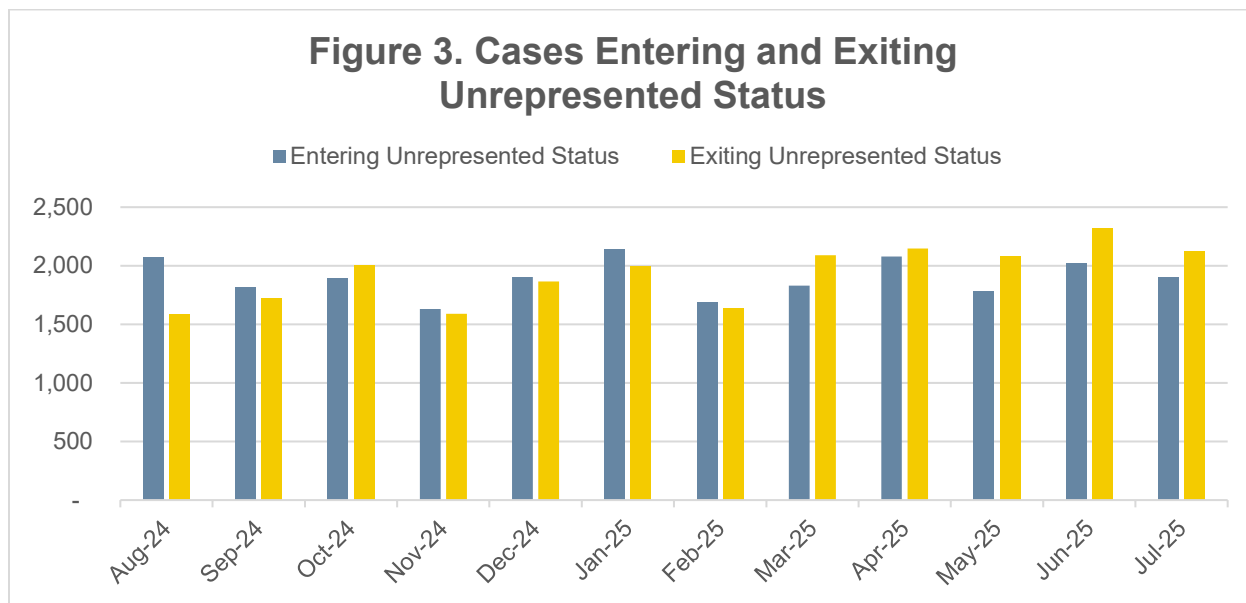
Source: OJD Odyssey Data (eCourt).

**Figure 2** shows the number of unrepresented cases and unrepresented individuals. The number of unrepresented individuals decreased slightly to 3,758 individuals on August 1, 2025.



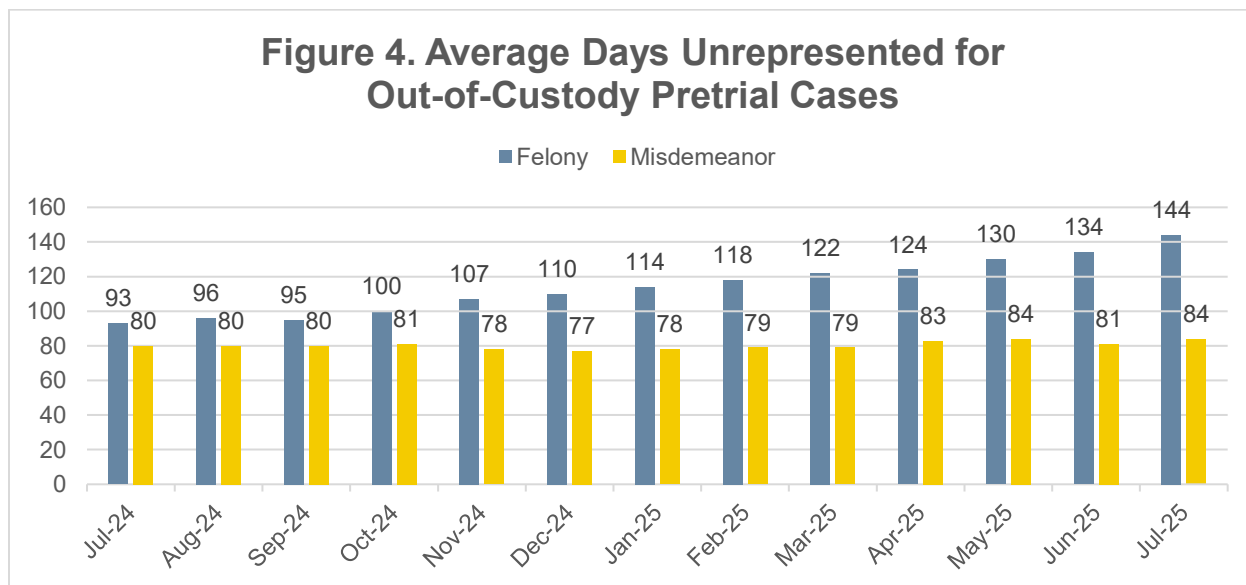
Source: OJD Odyssey Data (eCourt).

**Figure 3** shows the number of cases entering and exiting the unrepresented list each month. July 2025 marks the fifth month in a row where more cases exited the unrepresented list than entered. However, fewer cases entered and exited the unrepresented list in July 2025 than in June 2025.



## Unrepresented – Out of Custody

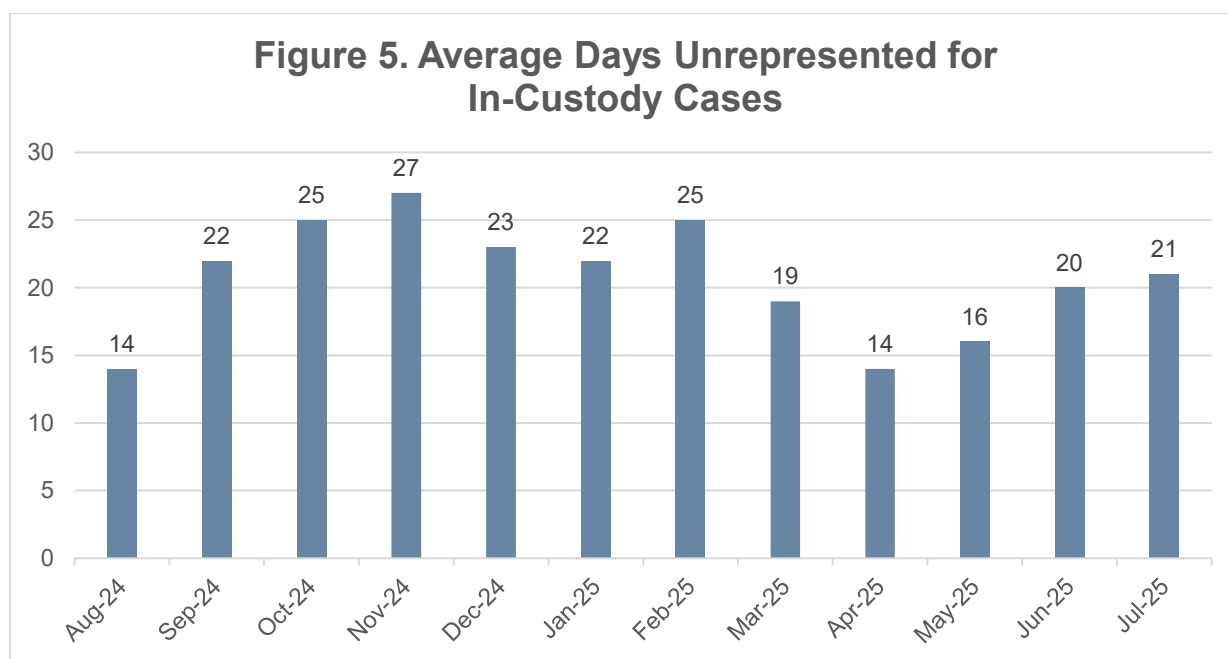
**Figure 4** shows trends in the average days an out-of-custody felony or misdemeanor case is unrepresented by month. The average number of days an out-of-custody felony case is unrepresented continues to increase, reaching a new high of an average of 144 days. The average days an out-of-custody misdemeanor case is unrepresented increased slightly to an average of 84 days.



## Unrepresented – In-Custody

**Figure 5** shows trends in the average number of days a person is both in custody and is unrepresented in any case. The average number of days a person is unrepresented and in custody on any case increased to an average of 21 days in July 2025 – up 50% from the 12-month low in April 2025.

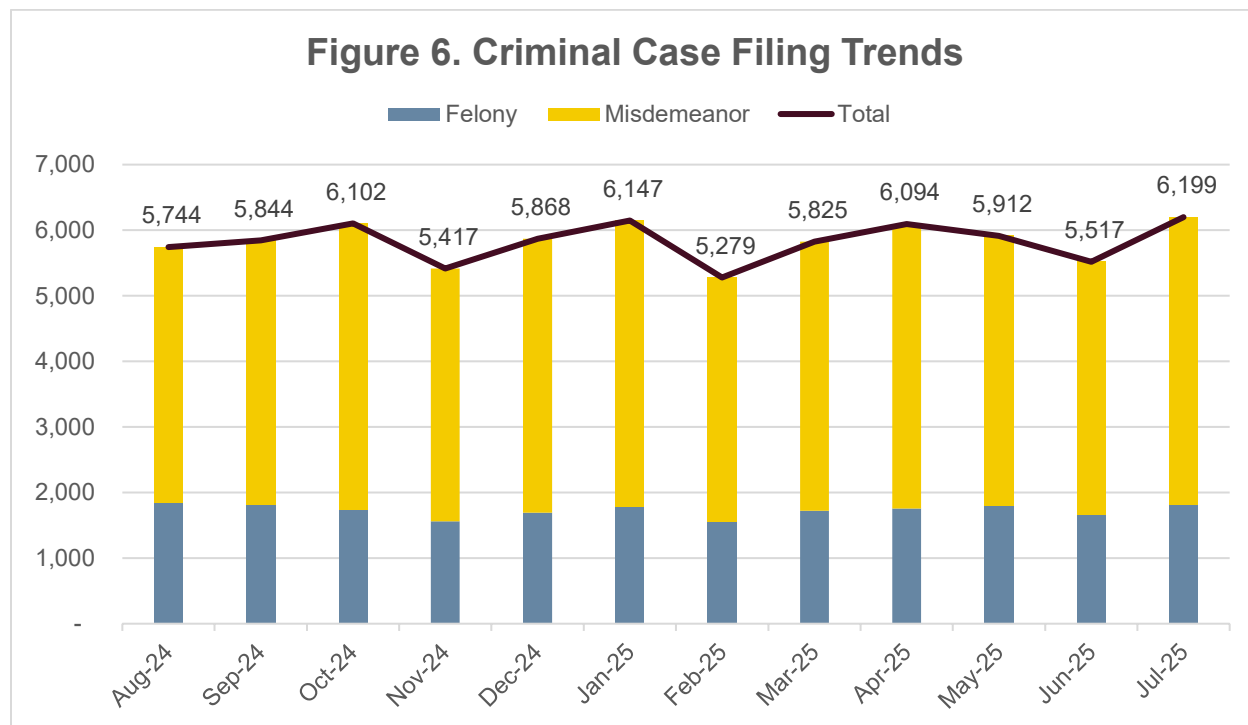
This chart primarily consists of people who are in custody and are unrepresented either on that in-custody case, another in-custody case, or an out-of-custody case. Because of the variety of circumstances in which being represented and unrepresented in different cases can occur while a person is in custody, this creates complexity in ensuring a person has appointed counsel on all their pending cases. If a person is being held in custody for reasons other than the unrepresented case, they may not be prioritized for appointment of counsel by OPDC because they will remain in custody for other reasons.



Source: OJD Odyssey Data (eCourt).

## Criminal Case Filings

**Figure 6** shows the criminal case filing trends since August 2024. The number of criminal cases filed in July 2025 increased to 6,199 cases, a 12.4% increase from June 2025.

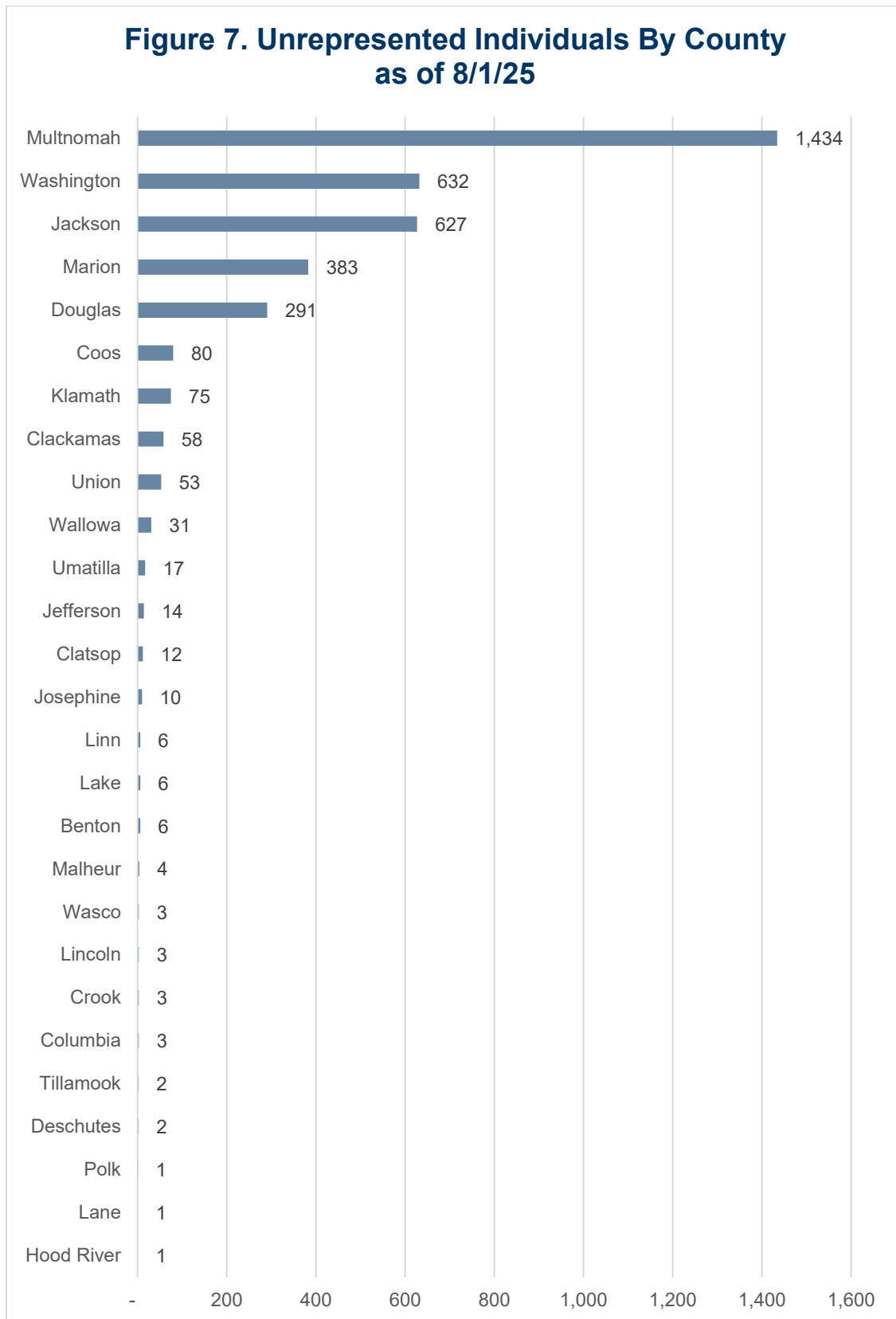


Source: OJD Odyssey Data (eCourt).

## Unrepresented by County

**Figure 7** shows the number of unrepresented persons by county as of August 1, 2025. Multnomah, Washington, Jackson, Marion, Douglas, Coos, and Klamath counties continue to have the highest number of unrepresented persons. The number of unrepresented persons changes day-to-day, and defense providers are more likely to have fulfilled their monthly MAC near the end of the month. This means the number of unrepresented persons as of the first of each month typically is higher than the total number of unrepresented persons in the middle of the month.

While Multnomah, Jackson, and Marion all saw increases in the number of unrepresented persons from July 1, 2025, to August 1, 2025, as of August 21, 2025, all three counties have seen a decrease since July 1. Clackamas County continues to see a higher number of unrepresented persons by the first of each month; however, the numbers decrease significantly by mid-month.



Source: OJD Odyssey Data (eCourt).



**Oregon  
Public  
Defense  
Commission**

**Date:** September 17, 2025

**To:** Jennifer Nash, Chair of OPDC  
Susan Mandiberg, Vice Chair  
OPDC Commissioners

**Cc:** Kenneth Sanchagrin, Interim Executive Director

**From:** Ralph Amador, Chief Financial Officer  
Kristen McClelland, Pre-Authorized Expenses Lead

**Re:** Pre-Authorized Expenses (PAE) policy

**Background:**

On December 6, 2024, the Commission approved changes to the Pre-Authorized Expenses (PAE) policy. The Agency presents revisions to this policy once every six months or as changes are needed. The proposed changes provide policy clarifications that have been identified. The following sections of the policy are the proposed revisions:

- Updated Schedule of Guideline Amounts (SGA) to be Hourly Service and Expense Rates schedule throughout the policy.
- Updated policy number to be in line with new numbering system in the policy division.
- Section 1 –
  - Updated to clarify that an appointment order may be signed by a judge or their designee.
  - Added language to clarify that authorizations are not contracts.
- Section 1.1 –
  - Added language to confirm whose responsibility it is to request authorizations with change of counsel.
- Section 2 –
  - Removed repetitive language (noted above in section 1).

- Section 2.3 –
  - Updated language to remove 30 day deadline for amendments, and instead specify that authorizations must not be expired.
- Section 3.3 –
  - Added language advising associate/research counsel is temporary on a case, and not ongoing. Instructs how to proceed if not.
  - Removed THIP reference.
- Section 3.15 –
  - Added language to clarify when a PAE is needed for process service versus routine billing.
- Section 3.23 –
  - Re-structuring of the paragraphs related to lodging and car rental above GSA rates. No material change, simply rearranged for clarity and removed duplicate language.
  - Added language confirming OPDC does not fund travel expenses for clients.
- Section 3.25 –
  - Add language referencing rideshare/taxi travel reimbursements. Previously not addressed in policy.
- Section 3.26 –
  - Updated to confirm that travel can be billed on either a travel worksheet or invoice.
  - Updated language to confirm lodging for multiple locations can be approved on one authorization, as long as it is documented when approved on the PAE.
  - Added language referencing rentals for lodging, and the requirement that they be refundable.

**Agency Recommendation:**

Approve Pre-Authorized Expenses policy changes.

**Fiscal Impact:**

None.

**Agency Proposed Motion:**

Agency recommends the Commission approve the proposed changes listed above for the Pre-Authorized Expenses (PAE) Policy effective October 1, 2025, which will supersede any prior memo or policy.

<u>POLICY NAME:</u>	Pre-Authorized Expenses	<b>Number:</b> <b>404.425.01.001</b> <b>[404.060.001]</b>
<u>DIVISION:</u>	Administrative Services	<b>Effective Date:</b> <b>10/1/2025</b> <b>[1/1/2025]</b>
<u>RESPONSIBLE SECTION:</u>	Pre-Authorized Expenses Division	
<u>APPROVED:</u>	Oregon Public Defense Commission	<b>Approval Date:</b>

**PURPOSE:** Establishes eligibility, criteria, service types and time frames for which authorization of Pre-Authorized Expenses (PAE) (formerly Case Support Services) will be considered.

**AUTHORITY:** ORS 151.216, 151.225(1)(c), 419A.211, 419B.201, 419B.518, 419C.206

**APPLICABILITY:** This policy applies to all requests for authorization of Pre-Authorized Expenses (PAE) submitted to OPDC and supersedes any previous memorandum or version of the policy.

## **POLICY**

### **SECTION 1 – IN GENERAL**

Persons determined to be eligible for court-appointed counsel are entitled to necessary and reasonable fees and expenses for investigation, preparation, and presentation of the case for trial, negotiation, and sentencing. This includes persons who are *pro se* or have retained counsel but who are found by the court to be financially eligible for appointed counsel. OPDC does not need a copy of the order authorizing expenses, but the order, **signed by a Judge or their designee**, must be reflected in OEI.

By accepting any public defense case assignment or related work, vendors agree to comply with all OPDC policies and procedures as may be amended from time to time.

Requests for authorization of expenses must be submitted by Counsel other than where statute specifically allows otherwise.

The total anticipated service fees and out of pocket expenses that will be incurred between the effective and expiration date of an Authorization must be outlined in the submitted request. Authorizations may include services hours to be performed out of the state of Oregon. A separate request must be submitted for any case related travel expenses, not included on the original Authorization, referencing the related PAE number.

Policy Name: Pre-Authorized Expenses

OPDC shall review each request and determine whether the amount is necessary, reasonable, and properly payable from public defense funds. Pre-authorization does not guarantee payment of any fee or expense that is later determined to not be necessary or reasonable at the time the fee or expense was incurred. If the expense is determined to not be necessary or reasonable the invoice may be denied.

**PAE authorizations are not contracts. They are funding authorizations for services or expenses requested by Counsel that have been deemed reasonable and necessary.**

The **Hourly Service and Expense Rates schedule** ~~[Schedule of Guideline Amounts]~~ establishes expected rates for most fees and expenses. The amounts shown are not equivalent to a pre-approved cost and is not a substitute for pre-authorization.

Services must be obtained within the parameters outlined in the **Hourly Service and Expense Rates schedule** ~~[Schedule of Guideline Amounts]~~ whenever possible. Counsel should first attempt to secure providers within their jurisdiction or a neighboring jurisdiction. A qualified in-state Service Provider or expert is required unless none are available, or the use of an out-of-state expert is more economical and has been authorized by OPDC.

OPDC will fund expenses only if the expense was pre-authorized and it is at the rate indicated in **the Hourly Service and Expense Rates schedule** ~~[Schedule of Guideline Amounts]~~ or, if at a higher rate, only when Counsel has shown compelling circumstances and OPDC has authorized the higher rate.

### **1.1 Responsibilities of Counsel or Person Who Is Pro Se**

Counsel and *pro se* persons who receive authorization for services must:

- **Before incurring costs for services expected to be paid from public defense funds**, ensure that any prospective Service Providers are aware of OPDC policies and the **Hourly Service and Expense Rates schedule** ~~[Schedule of Guideline Amounts]~~.
- Forward a copy of the Authorization form from OPDC to the Service Provider.
- Maintain oversight of services and provide ongoing communication with the Service Provider regarding the status of the case, including when a case has been closed and services are no longer required.
- Certify completed services. Once OPDC has developed a formal process and implemented a case management system, counsel shall review service provider's invoice to verify that services performed are consistent with that approved in the pre-authorized expense request. Certification will be accepted via signature on the invoice, or an email attached to the invoice that notes the client's name, case number, and service start and end dates shown on the invoice. This requirement does not apply to pro se persons.
- Authorizations do not transfer. If Counsel withdraws or new Counsel is appointed, any unused PAE shall be inactivated, and new counsel shall seek pre-authorization of any reasonable and/or necessary expenses. Any PAE that has had work performed shall be submitted for payment within one year. New Counsel may not request an Authorization for services prior to their appointment. **If Authorization was not obtained at the time of service, Counsel who engaged the service provider must submit a backdated request for Authorization including justification.**

### **1.2 Responsibilities of Service Providers**

Service Providers must obtain and review a copy of the Authorization. The Authorization is sent to and should be obtained from Counsel that requested the service. The Authorization will specify

the service hours and expenses authorized and should be reviewed prior to performing any services. The Service Provider must submit a copy of the Authorization with their invoice. The Authorization is sent to and can be obtained from the Counsel who requested the service.

Service providers must perform the services and submit the bill within one year of the effective date unless an exception has been granted on the Authorization.

Service Providers who perform services are responsible for complying with all applicable requirements, including but not limited to, licensing that the State of Oregon or another state or country may require for the performance of services in those jurisdictions.

### **1.3 Engaging Relatives for Compensable Services**

Prior to engaging any relative or member of the household, as defined by ORS 244.020, counsel should first provide notification of the relationship and potential services to OPDC.

An individual appointed, employed, promoted, or advanced in violation of this section is not entitled to pay, and may not be paid from public defense funds.

### **1.4 Expenses Incurred Prior to Authorization**

Under limited circumstances, OPDC may authorize an expense after the expense has been incurred. An explanation of the exigent circumstances that required the expense to be incurred before requesting pre-authorization or before OPDC could act on a request is required. Exigent circumstances DO NOT include requests that Counsel failed to submit before services were needed.

### **1.5 Rush Requests**

Requests to “rush” processing of a request for pre-authorization will only be considered for trial or other major court events impacting the case in two weeks or less, or when an expert services appointment is available in the next two weeks and must be booked to preserve it.

### **1.6 Contact Information**

Pre-Authorized Expense Requests & Reconsideration Inquiries: [CSS@opds.state.or.us](mailto:CSS@opds.state.or.us)

## **SECTION 2 – REQUESTS FOR PRE-AUTHORIZATION OF EXPENSES**

A request for pre-authorization of expenses must be submitted on the Pre-Authorized Expense Request form. The request must include the total expected maximum number of hours of services, maximum amount of fees and expenses including any anticipated need for travel to be completed during the term of the Authorization. All requests are subject to review. OPDC will determine whether the request for services and the outlined expense is necessary, reasonable, and properly payable from public defense funds. Requests will be reviewed within 5 business days of receipt as staffing allows.

~~[Authorizations may include fees for services performed out of the state of Oregon. A separate request must be submitted for any case related travel expenses, not included on the original Authorization, referencing the original related PAE number.]~~

The PAE policies, forms, form instructions and FAQ's are posted on the Pre-Authorized Expense page of the OPDC website at:

(<http://www.oregon.gov/opdc/provider/pages/PAE.aspx>). All information must be completed on the form, including the highest case type of all related cases, and it must be signed by counsel, or the request will be denied.

Policy Name: Pre-Authorized Expenses

Each Authorization can only be invoiced against once. Any invoice submitted a second time on a single Authorization will be denied.

Requests for authorization of services may be submitted as often as needed to provide necessary and reasonable services including for additional services on the same case during the original Authorization term.

Court-appointed Counsel must have submitted an Attorney Qualification form within the previous two years and been approved by OPDC to accept appointments for specified case types in order to process the requests for Authorizations.

### **2.1 Authorization Effective Date and Expiration**

If a request is authorized, OPDC will generate a Pre-Authorized Expenses Authorization with the effective date. This Authorization must be submitted with the related invoice. The Authorization effective date will generally be no earlier than the date counsel was appointed.

Authorizations expire one year from the effective date of the Authorization. Providers shall complete services and bill on the invoice prior to the expiration date listed on the Authorization. Invoices for services for which the Authorization has expired will not be paid.

### **2.2 Overhead Expenses**

Overhead expenses, including services performed by an employee or an independent contractor of Counsel or Service Provider, are not reimbursable, except in extraordinary circumstances with the pre-authorization of OPDC. Overhead expenses, except as otherwise expressly provided in this policy, include, but are not limited to:

1. Travel time and expense between home and office
2. Paraprofessional Services (law clerk, legal assistant, paralegal, administrative, and secretarial services)
3. Timekeeping and bill preparation
4. Rent and utilities
5. Office equipment and supplies, including flash drives and other storage devices or other item purchased in bulk that cannot be associated with a specific case.
6. Library materials
7. Computerized legal research software, installation, and monthly access fees.

Overhead expenses will only be authorized as pre-authorized expenses if OPDC determines that the expense is necessary and reasonable, and the agency concludes funding the requested expense would be more cost-effective than not doing so.

### **2.3 Amendment of Authorization**

OPDC will consider requests for amendment of an Authorization only when the **request to amend the** Authorization **has not expired** **is made within 30 days of issuance** and no payment has been made on the Authorization for approved services.

PAE authorizations that have been paid either in full or in part shall NOT be sent back to the PAE division for reconsideration or amendment. A new PAE request shall be prepared by Counsel and submitted.

If there is a change in Service Provider a new request for authorization must be submitted.

### **2.4 Reconsideration**

Policy Name: Pre-Authorized Expenses

If a request for pre-authorization is denied or approved in part, it will be reflected on the Pre-Authorized Expense Authorization.

Counsel may request reconsideration of the denial or partial approval via email at [CSS@opds.state.or.us](mailto:CSS@opds.state.or.us). The email must have **RECONSIDERATION REQUEST** in the subject line. The request must include the PAE authorization number and any additional rationale or documentation, and it must be submitted within 30 days of the denial or processed date. It will be reviewed by the Reconsideration Panel for approval or denial within 10 business days.

The reconsideration panel will consist of representatives from the agency as determined by the Executive Director. All decisions of the reconsideration panel are the final decision of the agency.

Pursuant to ORS 135.055, an appeal of the panel's decision must be submitted to the Presiding Judge in the court in which the subject case is pending or the Chief Judge or Chief Justice when the request involves an appellate case. All motions requesting the court's review must be in writing, filed with the court within 21 days of the date of the reconsideration denial, and served on OPDC via email at [PAE.Recon.Panel@opdc.state.or.us](mailto:PAE.Recon.Panel@opdc.state.or.us). The court shall review the agency's decision pursuant to an abuse of discretion standard. The court shall notify the provider and OPDC when a decision has been made.

## **2.5 Confidentiality**

ORS 135.055(9) prohibits disclosure of requests and administrative orders for pre-authorization of non-routine fees and expenses, and billings for such fees and expenses, to the district attorney before the conclusion of the case.

ORS 135.055(10) permits disclosure to the district attorney of the total amount of moneys determined to be necessary and reasonable for non-routine fees and expenses at the conclusion of the trial in the circuit court.

ORS 40.225(5) provides that the lawyer-client privilege is maintained for communications made to OPDC for the purpose of seeking pre-authorization for, or payment of, non-routine fees or expenses.

ORS 192.355(4) exempts from disclosure under the Public Records Law information submitted to a public body in confidence and not otherwise required by law to be submitted, where such information should reasonably be considered confidential, the public body has obliged itself in good faith not to disclose the information, and when the public interest would suffer by the disclosure.

OPDC will keep confidential all information regarding the cost of representation of a client and Pre-Authorized Expenses in a particular case, except as follows:

- 1) OPDC may release, upon request at the conclusion of the case, the total amount of money paid for representation in the case.
- 2) OPDC shall disclose information regarding the cost of representation and Pre-Authorized Expense requests in a particular case to:
  - (a) Counsel who represents or represented the Client in the case.
  - (b) Counsel who represents the Client in a matter arising out of a particular case.
  - (c) To the client, upon written request from the Client, except that OPDC shall not disclose information to the Client that it is prohibited from disclosing under state or federal law.

- 3) OPDC may disclose to appropriate authorities' information regarding the cost of representation and Pre-Authorized Expense requests when such information is reasonably believed to be evidence of, or relevant to, alleged criminal activity on the part of the court-appointed Counsel or other OPDC paid Providers.
- 4) OPDC may disclose information regarding the cost of representation and Pre-Authorized Expense requests in a particular case in response to a subpoena for records following the conclusion of the case if the court issues a protective order.
- 5) OPDC shall disclose information regarding the cost of representation and Pre-Authorized Expense requests as otherwise required by law.

This policy does not prohibit OPDC from disclosing statistical information that cannot be identified with any particular case.

### **SECTION 3 – EXPENSES THAT REQUIRE PRE-AUTHORIZATION**

The following services may be funded if the agency, after having reviewed the request for Pre-Authorized Expenses, concludes the proposed service and expenditure is necessary and reasonable for investigation, preparation, and presentation of the case for trial, negotiation, and sentencing.

#### **PERSONNEL:**

##### **3.1 Alternative Sentencing Evaluation (OPE)**

An Alternative Sentencing Evaluation consists of a client interview, LS/CMI risk assessment, and ASAM evaluation and concludes with a written report. OPDC will consider requests for Alternative Sentencing Evaluations only when the presumptive sentence is a prison sentence.

##### **3.2 American Society for Addiction Medicine (ASAM)/Drug and Alcohol Evaluation**

OPDC will authorize an ASAM evaluation to assess and diagnose the client's chemical dependency when it is reasonable and necessary to investigate, prepare, and present the case. OPDC will not authorize an ASAM evaluation as a substitute for another agency (*e.g.*, Oregon Department of Human Services) fulfilling its obligation under statute, regulation, or court order to provide this service. An ASAM evaluator must have their current license on file with OPDC.

##### **3.3 Associate/Research Counsel**

Counsel may seek funding for an attorney to serve as Associate/Research counsel to assist with legal research or case preparation. Associate/Research counsel does not serve as an expert, is not appointed to the case and does not provide direct client representation. Associate/Research counsel may be approved in cases where it's reasonable and necessary, *i.e.*, murder, juvenile waiver, cases subject to ORS 137.719 and 137.725, Jessica's Law cases or any case in which OPDC deems an Associate/Research attorney is reasonable and necessary. [The temporary hourly increase program rates do not apply to Associate/Research counsel approvals.]

**Approval for this type of service is expected to be temporary to work on a particular topic, not ongoing for the length of the case. If ongoing or continuous services are needed, Counsel should contact Trial Support and Development for guidance on requesting co-counsel.**

### **3.4 Case Managers and Social Workers**

Case managers and social workers may be authorized when necessary and reasonable. Case managers and social workers must have:

- a Bachelor's or higher level degree in Social Work/Human Services or a closely related field; OR
- a Bachelor's degree in a field not closely related to Social Work/Human Services and one year of human services related experience (*i.e.*, work providing assistance to individuals and groups with issues such as being economically disadvantaged, unemployment, abuse and neglect, substance abuse, aging, disabilities, inadequate housing).
- a combination of equivalent experience in related fields including lived experience in the criminal and juvenile systems. Providers requesting approval based on lived experience in recovery must have a minimum of three years documented sobriety and shall possess a Certified Recovery Mentor (CRM) or Peer Wellness Specialist (PWS) certificate. Other certificates or programs that offer similar training around peer support may also meet this criteria.

Travel time is included in the hours authorized.

Mileage and/or time spent transporting a client is not compensable.

### **3.5 Dual Diagnosis Evaluation**

An evaluation consisting of a client interview, multi-level assessments, and possible interviews of others to determine if a person meets the criteria for a diagnosis of both a substance abuse disorder and a mental health disorder.

### **3.6 Expert Attorney Services**

In post-conviction relief cases, or other cases in which a lawyer's duties or standard of care is an issue of fact, Counsel may seek funding for an attorney to serve as an expert. Additionally, Counsel may seek funding for an attorney if the case requires specialized legal advice.

Counsel may secure immigration advice for their clients, in accord with *Padilla v. Kentucky*, through the agency's designated immigration counsel vendor. An attorney other than the agency's designated vendor will only be funded if a legal conflict of interest exists or if OPDC's designated vendor is unavailable.

Ethics counsel is an overhead expense and will not be funded.

### **3.7 Forensic Experts**

An expert from one of the many different fields of science that can be applied for forensic investigations including but not limited to:

- Accident Reconstruction
- Arson
- Ballistics
- Biology
- Biomechanical Engineer
- Computer
- Criminalist
- Fingerprint
- Handwriting
- Linguistics
- Toxicologist
- Traffic Engineer
- Use of Force

Overhead expenses such as photocopies, postage or telephone calls are considered part of the Provider's rate and not subject to reimbursement.

### **3.8 Interpreters and Assistive Communication Devices**

Pre-Authorization is only required if the interpreter's rate exceeds the rate listed in the **Hourly Service and Expense Rates schedule [Schedule of Guideline Amounts]** OR if there is not an OJD Certified or Registered interpreter available. Pre-Authorization is not needed for interpretation within the guideline rates for authorized investigation, mitigation, psychiatric and polygraph services.

Mileage out of the state of Oregon over 100 miles must be pre-authorized.

Except as provided in ORS 45.275(7) (Appointment of interpreter for non-English-speaking party, witness, or victim), an interpreter is subject to the provisions of the Oregon Evidence Code relating to qualification as an expert and the administration of an oath or affirmation that the interpreter will make a true and impartial interpretation of the proceedings in an understandable manner using the interpreter's best skills and judgment in accordance with the standards and ethics of the interpreter profession.

Interpreters who are certified by the Office of the State Court Administrator, under ORS 45.291 for out-of-court attorney/client communication, must be used unless none are available. The State Court Administrator establishes categories of certificates based on the nature of the interpreter services to be provided, including categories for interpreters for persons with disabilities and non-English-speaking persons. If no certified interpreter is available, counsel must use a qualified interpreter, as defined in ORS 45.275(8)(c).

### **3.9 Investigators**

Counsel shall submit requests for investigation using the case number with the highest charge. Counsel should not submit a request for each case number. To be funded for investigation services the person must be licensed by the Department of Public Safety Standards & Training.

All requests for and approvals of investigation services must include a conservative, projected maximum expense for services and number of hours. The hourly rate includes all overhead expenses. Travel time is included in the hours authorized. Mileage outside of the state of Oregon over 100 miles must be pre-authorized.

To receive reimbursement to counsel for investigation, the services requested and performed must be for an employee, that is not already funded under contract. OPDC will only reimburse counsel at the rates set in the **Hourly Service and Expense Rates schedule [Schedule of Guideline Amounts]**.

### **3.10 Medical Experts**

Medical experts include, but are not limited to, doctors, nurse practitioners, nurses, physical therapists, occupational therapists, chiropractors, speech therapists, hematologists, radiologists, sleep pathologists, veterinarians, pharmacists, and geneticists.

### **3.11 Mental Health Professionals**

Mental health professionals include psychiatric nurse practitioners, psychologists, psychiatrists, and neuropsychiatrists. OPDC will authorize an evaluation by such a mental health professional when it is reasonable and necessary to investigate, prepare, and present the case. OPDC will not authorize a mental health, psychological, neuropsychological, psychiatric, or neuropsychiatric evaluation as a substitute for another agency (*e.g.*, Oregon Department of Human Services) fulfilling its obligation under statute, regulation, or court order to provide the service.

When a mental health expert is required to testify, trial Counsel should accommodate those witnesses, and whenever possible, attempt to take their testimony out of order.

### **3.12 Mitigators**

Mitigation specialists gather and investigate historical data and anecdote into a client and their life. The client background research includes but not limited to, investigating a client's formative experiences including traumas, cognitive functioning, mental health, physical health, addiction, religious background, traumatic brain injuries, substances/toxin exposure in utero and through life, genetics, environmental factors, and family health histories. A mitigation specialist assists the attorney by documenting these factors through records and interviews to integrate this information into the client's defense. Mitigators shall, at the minimum, be licensed by the Department of Public Safety Standards & Training. Mitigators may be available in cases where it's reasonable and necessary, i.e., murder, juvenile waiver, cases subject to ORS 137.719 and 137.725, Jessica's Law cases or any case in which OPDC deems a mitigator is reasonable and necessary.

Travel time is included in the hours authorized.

### **3.13 Paraprofessional Services**

OPDC will consider requests from non-contract hourly counsel for paraprofessional services, such as legal assistants, law clerks, legal secretaries, paralegals (non-attorney & attorney), litigation support & data management, to assist Counsel with non-legal services, including file redaction and file organization.

PAE requests for paraprofessional services in Murder cases are typically allowed. Requests may be considered on other complex cases where there are extraordinary circumstances, and when sufficient justification is provided.

Contract counsel is required to secure, at their expense in whole or in part from contract funds, any support services necessary to perform contract obligations. Contract counsel may be reimbursed for paraprofessional services as a Pre-Authorized Expense at the rate shown in the **Hourly Service and Expense Rates schedule [Schedule of Guideline Amounts]** only when OPDC determines there are extraordinary circumstances as outlined in the Overhead section of this policy.

To receive reimbursement to counsel, the paraprofessional services requested and performed must be for counsel's employee. Counsel may not seek reimbursement for an employee that is already funded through overhead under contract. OPDC will only reimburse counsel at the rates set in the **Hourly Service and Expense Rates schedule [Schedule of Guideline Amounts]**. In all other instances payment shall be paid directly to the service provider.

Any request for authorization must include a description of the tasks to be assigned.

### **3.14 Polygraph Examinations**

Polygraph services will only be authorized when the service is necessary for case negotiation and resolution.

OPDC will not authorize polygraph expenses for testing the truthfulness of communications between a client and appointed counsel.

### **3.15 Process Servers and Other Personnel to Secure Witnesses**

Counsel shall use the most economic method available for process service. Service may be effectuated by the Sheriff pursuant to ORS 21.300, an investigator, or a process server.

- A. ORS 21.300(1)(a) provides that no fee shall be charged to the state by the county sheriff for cases in which the party requesting service has court-appointed counsel.**
- B. If the investigator who is already approved for services on the case is also used for process service, the investigator will be paid their hourly rate for time spent locating and serving or attempting to serve a witness if the number of hours does not exceed the total hours pre-authorized. (Pre-authorization required)**
- C. If a different investigator is used for the sole purpose of providing process service, the investigator will be paid the amount in the schedule for each location where service is made or attempted. (No pre-authorization needed)**
- D. If a process server is used, they will be paid the amount in the schedule for each location where service is made or attempted. (No pre-authorization needed)**

In circumstances where counsel needs an out-of-state court order to compel the appearance of an out-of-state witness, counsel may retain the services of an out-of-state attorney at the hourly attorney rates published in this policy.

**Out-of-state process service fees may be reimbursed and will be reviewed on an individual basis. All fees for this service must be pre-authorized.**

### **3.16 Testimony rates**

OPDC does not, as a matter of course, authorize differing rates for vendor services based upon whether a vendor testifies.

### **3.17 Transcription Services**

Transcription is the process of converting a stenographic or electronically recorded word into a written document. The rate for transcription services of court proceedings is set by ORS 21.345. A rate exception may be made for audio transcription that is a rush and/or inaudible. Rate exceptions shall not exceed \$1.00 above the rate set by statute, even if both exceptions are applicable.

OPDC may pay additional rates for transcription of recorded word that is not associated with a court proceeding, but only if it is requested before the expense is incurred and only when appointed Counsel has shown compelling circumstances and authorization is granted by OPDC.

In addition to the page rate, OPDC may reimburse a person providing transcription services for:

- Costs incurred attending depositions
- Appearance fees
- Time spent reviewing notes or similar tasks related to preparing transcripts

OPDC will pay for one original but no copies of a transcript.

Grand Jury transcripts are considered routine expenses and do not require pre-authorization when billed at the guideline rate. Transcript requests that exceed the guideline rate require pre-authorization.

Policy Name: Pre-Authorized Expenses

### **3.18 Translation and Transcription Services**

Interpretive services not related to attorney-client or court communication, such as translation and transcription of recorded discovery, interviews, or other audio or video, must be pre-authorized. A Forensic Transcription Translation will only be provided if the service is reasonable and necessary.

### **3.19 Cancellations and Missed Evaluations and/or Examinations**

In the event any Service Provider schedules an evaluation or examination with a client and the client fails to appear, OPDC will pay the following amounts:

- A maximum of 2 hours at half of the approved hourly rate, OR
- 50% of the flat rate amount approved

Travel time that has been approved on the PAE authorization will also be paid at half of the approved rate.

OPDC will not pay for a missed appointment that is attributable to Counsel. Once a client misses two appointments, Service Provider shall submit the PAE for payment, and Counsel and Service Provider shall not schedule another appointment without submitting a new PAE request.

Note that section 3.19 does not apply to interpreters, (see Routine Expense Policy Section 1.5), investigators, mitigators or case managers.

## **SERVICES:**

### **3.20 Client Clothing**

OPDC may authorize the purchase of appropriate attire for court appearances for a client. Counsel must contact contractors who maintain “clothing rooms” to determine whether suitable clothing is available prior to submitting a request to OPDC. If Counsel receives pre-authorization to purchase clothing for a client, that clothing must be provided to a “clothing room” upon completion of the case. Dry cleaning or commercial laundering of purchased or borrowed clothing, prior to return or donation to a “clothing room,” is reimbursable without pre-authorization.

### **3.21 Lay Witness Travel Expenses**

All lay witness related travel expenses including meals, lodging, rental car, rideshare and/or airfare require pre-authorization.

### **3.22 Travel-Related Compensable Time**

Travel time must be pre-authorized. Except as limited by this section, hours spent in-transit between a specified point of departure and destination may be invoiced as travel time at the provider’s full rate. If the service requested is a flat rate travel time shall not exceed \$75/hr.

Once the destination has been reached, hours spent at the destination may not be counted as hours in-transit. However, service hours spent working on a case at the specified destination, may be invoiced accordingly.

Time in transit between home and office, home and a court, or office and a court within assigned jurisdiction are not compensable for Counsel. Assigned jurisdiction is defined as the county where Counsel’s office is, as reflected in Counsel’s business registration with the Secretary of State.

Time in transit between home and office is not compensable, but time in transit between office and a court is compensable for Service Providers.

Time spent transporting a client is not compensable.

Time spent in or awaiting transit is compensable. When possible, case work should be done in transit.

### **3.23 Travel Expenses**

Travel expenses must be authorized before the expenses are incurred. Mileage, meals, lodging, airfare, and other similar travel costs must be pre-authorized except for mileage and parking specifically outlined in the Routine Expenses Policy.

All out-of-state travel related expenses (i.e., airfare, lodging, car rental, etc.) **[and] including** mileage 100 miles or more must be pre-authorized.

Traveler must plan with establishments that offer General Services Administration (GSA) or commercial rates where available. GSA rates can be reviewed at <https://www.gsa.gov/travel/plan-book/per-diem-rates>.

**OPDC does not amend travel Authorizations for GSA rates. If GSA rates are unavailable, written documentation from the hotel or car rental establishment should be requested when informed that a higher rate will be necessary due to a lack of availability at approved rates.**

Documentation, with an explanation of what exigent circumstances exist that required you to incur the expense without requesting pre-authorization, must be submitted with the invoice. **[OPDC does not amend travel Authorizations for GSA rates. Please request written documentation from the hotel or car rental establishment when you are informed that a higher rate will be necessary due to a lack of availability at approved rates.]** Please include that documentation and an explanation when you submit your invoice. This will provide the documentation we need to consider payments over the pre-authorized amount. Submitting this with your invoice will eliminate the need for our accounts payable team to reach out for clarification which slows processing time.

**OPDC does not fund travel expenses for clients.**

### **3.24 Airfare**

Traveler must fly coach regardless of funding source unless the difference is paid from the traveler's personal funds.

Arrangements for airfare must be made through OPDC and the expense will be sent directly to OPDC. When a request for airfare is pre-authorized, OPDC will notify the travel agency that holds the state contract that the expense has been approved. OPDC will provide the travel agency with the pertinent information regarding the trip. Counsel or the Service Provider must contact the travel agency to make the travel arrangements.

Travel arrangements must be booked within **60 days** of the PAE Authorization effective date.

Airfare may be purchased outside the state contract only with prior approval from OPDC. The purchase price of the ticket must be less than the available contract price and the ticket must be paid for in advance. Cancellation insurance is suggested. Additional costs incurred because the Provider failed to obtain cancellation insurance are not reimbursable.

### **3.25 Car Rental/Rideshare/Taxi**

Arrangements for a rental car may be made through the travel agency that holds the state contract for airfare.

Travelers must rent a compact car from the least expensive rental agency. Rental of any other size or type of vehicle must be specifically justified and approved. Any insurance costs related to the car rental are the responsibility of the vendor. **If a compact car is unavailable, written documentation from the car rental establishment should be requested.**

OPDC will reimburse for fuel, not mileage, upon submission of an original receipt.

**Alternate transportation may be approved with justification. All rideshare or taxi services must be pre-authorized.**

### **3.26 Lodging**

Lodging expenses must be pre-authorized. Original receipts must be submitted with the Mileage and Travel worksheet **or invoice**. If lodging is required in multiple cities **or states on one trip, this must be documented and approved on the PAE authorization.** [separate Authorizations must be requested.]

Lodging will be reimbursed for total cost of lodging, including taxes using the Federal GSA per diem amounts. OPDC will not pay for cleaning fees or incidentals unless the total cost is less than or equal to the applicable per diem rate. To be eligible to request lodging reimbursement, travel must be more than 50 miles one way from counsel's assigned jurisdiction. Assigned jurisdiction is defined as the county where Counsel's office is, as reflected in Counsel's business registration with the Secretary of State. OPDC is not responsible for any damages or additional fees beyond what is approved in the pre-authorized expense authorization.

The traveler must request a government or commercial rate. If the hotel requires proof of state affiliation, OPDC can provide a letter on the traveler's behalf.

**Alternative shared lodging or rental may be approved and will be reviewed on an individual basis, taking into consideration the number of providers sharing the lodging, and the applicable GSA rate. Proof of cost estimate should be submitted with these type of requests. Counsel must confirm lodging is refundable in the PAE request.**

Non-commercial lodging of \$25 may be claimed if it is more economical, and the traveler arranges for the accommodations. The traveler must submit a brief written explanation as to the types of alternate accommodations used unless it was specifically authorized.

The OPDC accounts payable manager may approve direct billing from a hotel. Direct billing must be approved in advance and is reviewed on a case-by-case basis. If approved, Counsel will be responsible for facilitating the lodging arrangements. The direct bill is only valid for that specific lodging and does not include incidentals. Counsel should send requests for direct billing to [AccountsPayable@opds.state.or.us](mailto:AccountsPayable@opds.state.or.us) (Attention: Accounts Payable manager).

### **3.27 Meals**

Meals must be pre-authorized. Generally, a meal allowance will be approved only when lodging is authorized. If lodging was not authorized but the traveler's departure or return time and the distance traveled are such that lodging would be justified, meals may be reimbursed if OPDC determines it reasonable.

To be eligible to request day trip meal reimbursement, travel must be more than 100 miles one way, departure and arrival times are reasonable and align with time(s) services are provided.

Travel times must be provided, meals will be reimbursed at GSA per diem rates applicable to the geographic area and time of travel.

### **3.28 Mileage**

Reimbursable mileage is paid at the rate shown in the **Hourly Service and Expense Rates schedule** ~~[Schedule of Guideline Amounts]~~ and must be submitted with all information on the Mileage and Travel worksheet.

Mileage over 100 miles out of the state of Oregon must be pre-authorized.

If a private vehicle is used for a trip when the use of a rental car or air travel is an option and is more economical than personal vehicle mileage, OPDC will pay the traveler the amount of the most economical method of travel. When determining the amount to pay, OPDC will consider the overall cost of the trip, including travel time.

Mileage related to transporting a client for any reason including to Counsel's or Service Provider's office, appointments of any kind, the courthouse or other location where a hearing or judicial appearance is scheduled is not an allowable expense and will not be reimbursed.

Approved by: OPDC  
Prepared by: Policy Division  
Reviewed by: Executive Team

Publish: Internally & Externally



**Date:** September 17, 2025

**To:** Jennifer Nash, Chair of OPDC  
Susan Mandiberg, Vice Chair  
OPDC Commissioners

**Cc:** Kenneth Sanchagrin, Interim Executive Director

**From:** Ralph Amador, Chief Financial Officer  
Kristen McClelland, Pre-Authorized Expenses Lead

**Re:** Routine Expenses policy

**Background:**

On December 6, 2024, the Commission approved changes to the Routine Expenses policy. The Agency presents revisions to this policy once every six months or as changes are needed. The proposed changes provide policy clarifications and updates. The following sections of the policy are the proposed revisions:

- Updated Schedule of Guideline Amounts (SGA) to be Hourly Service and Expense Rates schedule throughout the policy.
- Updated policy number to be in line with new numbering system in the policy division.
- Opening section –
  - Updated reference to when expenses should be billed, see billing and invoice policy now.
- Section 1.4 –
  - Updated statute to reference specific subsection.
  - Added language for routine billing requirements.
- Section 1.5(B,G,H) –
  - Increased the interpreter minimum from one hour to two hours, to be in line with OJD. This is based on consistent provider feedback and creates more equity for these providers and incentive to work with OPDC.

- Added language to clarify that start and stop work times are required for interpretation.
  - Added language to clarify that start and stop work times are required for written translation.
- Section 1.10(B,C,D) –
  - Added language for billing clarity (routine/non-routine and applicable rates referenced clearly).
- Section 1.13 –
  - Added language for clarity between routine and PAE witness fees and mileage.
- Section 1.15 –
  - Added language to clarify the “reasonable” fee payable.
- Section 1.16 –
  - Removed full section, no longer needed due to creation of billing policy.

**Agency Recommendation:**

Approve Routine Expenses policy changes.

**Fiscal Impact:**

None.

**Agency Proposed Motion:**

Agency recommends the Commission approve the proposed changes listed above for the Routine Expenses policy effective October 1, 2025, which will supersede any prior memo or policy.



<u>POLICY NAME:</u>	Routine Expenses	<b>Number:</b> 404.600.03.007 [404.050.001]
<u>DIVISION:</u>	Administrative Services	<b>Effective Date:</b> 10/1/2025 [1/1/2025]
<u>RESPONSIBLE SECTION:</u>	Accounts Payable	
<u>APPROVED:</u>	Oregon Public Defense Commission	<b>Approval Date:</b>

**PURPOSE:** Establishes eligibility and criteria for which Routine Expenses will be paid.

**AUTHORITY:** ORS 151.216, 151.225(1)(c), 419A.211, 419B.201, 419B.518, 419C.206

**APPLICABILITY:** This policy applies to all requests for reimbursement of routine expenses submitted to OPDC and supersedes any previous memorandum or version of the policy.

#### **EXPENSES REIMBURSABLE WITHOUT PRE-AUTHORIZATION**

Reasonable and necessary case related out of pocket expenses will be reimbursed where it is not considered overhead and/or part of the hourly rate of a specific service type.

OPDC will consider out of pocket expenses not shown in policy with a written explanation and any other necessary documentation that show the expense to be reasonable, necessary, and properly payable from public defense funds.

**Attorneys should refer to the OPDC Billing and Invoice Submission Policy for guidelines on when to submit invoices for routine expenses.** [Contract Counsel should submit billings every 90 days or whenever the out of pocket expenses total \$100.00 or more.]

#### **Routine expenses include the following:**

##### **1.1 Cleaning Costs for Client Clothing**

Dry-cleaning fees for client clothing following the conclusion of trial, when supported by a receipt.

##### **1.2 Discovery**

The custodian's actual cost of printing electronic discovery, but not more than a reputable private vendor would charge for making copies. In lieu of obtaining printed copies, OPDC will reimburse

Policy Name: Routine Expenses

counsel for flash drives, CD's, or other storage devices up to \$10.00 without a receipt. In addition, OPDC will pay for one copy for the client. Any additional copies must be pre-authorized. OPDC will not pay premiums for expedited copies unless appointed counsel gives a reasonable explanation of why this situation could not have been avoided.

- A. For criminal cases, discovery is material obtained from the District Attorney, Department of Justice, or prosecuting authority.
- B. For a juvenile case, discovery is material obtained from the District Attorney, County Juvenile Department, Department of Justice, Department of Human Services, or any other party to a dependency case.
- C. For post-conviction relief cases, discovery is a copy of trial counsel's file, appellate counsel's file, the District Attorney's file, the court file, and the material obtained from the defendant in the post-conviction case (e.g., the Superintendent of the Department of Corrections).
- D. Discovery materials include audio and video media, photographs and other similar items obtained from the sources described above.

### **1.3 Fax**

Fax transmittals will be reimbursed at the rate of a regular international telephone call. Vendor may request reimbursement at the same rate as for in-house black and white copies for faxes received.

### **1.4 Grand Jury Transcripts**

Grand Jury transcripts will be reimbursed at the rate set by ORS 21.345(a). **OPDC will pay for one original but no copies of a transcript.**

**The request for service must be made by the attorney or their staff. Documentation of Counsel's request for this service must be attached to the billing submission to support payment. Invoices submitted without the required documentation will not be paid.**

### **1.5 Interpreter Services:**

Counsel must request pre-authorization for interpreters **[only]** when rates exceed the **Hourly Service and Expense Rates schedule** **[Schedule of Guideline Amounts]** amount.

Except as provided in ORS 45.275(7) (Appointment of interpreter for non-English-speaking party, witness, or victim), an interpreter is subject to the provisions of the Oregon Evidence Code relating to qualification as an expert and the administration of an oath or affirmation that the interpreter will make a true and impartial interpretation of the proceedings in an understandable manner using the interpreter's best skills and judgment in accordance with the standards and ethics of the interpreter profession.

Interpreters who are certified by the Office of the State Court Administrator, under ORS 45.291 for out-of-court attorney/client communication, must be used unless none are available. The State Court Administrator establishes categories of certificates based on the nature of the interpreter services to be provided, including categories for interpreters for persons with disabilities and non-English-speaking persons. If no certified interpreter is available, counsel must use a qualified interpreter, as defined in ORS 45.275(8)(c).

If no OJD Certified or Registered Interpreter is available and outside sources are needed, pre-authorization is required.

- A. Mileage out of the state of Oregon over 100 miles must be pre-authorized.
- B. OPDC will pay a **two [one]**-hour minimum if the service provided requires less than **two [one]** hours.
- C. Travel time will be paid on actual times reported. Mileage will be reimbursed on actual miles traveled.
- D. If the interpretation service is provided by telephone or video and the interpreter is not at the same location as counsel when the service is provided, the interpreter should indicate that on the Interpreter Worksheet and fill in the name of counsel for whom the service was provided. Indicating “telephone approval” on the signature line is NOT sufficient.
- E. OPDC will not pay for counsel to use an interpreter to deliver a message to or request information from the client unless counsel or counsel’s staff person participates in the communication.
- F. An interpreter may not bill OPDC more than once for the same period of time.
- G. Actual **start and stop work** times of **interpretation** service must be recorded. ~~[even if an appointment was less than one hour and the interpreter is claiming the fee for one hour of service.]~~
- H. **Actual start and stop work times of written** ~~[OPDC will pay for actual time worked for services that combine]~~ translation and transcription ~~[of written communications]~~ between the attorney and the client or the court and the client **must be recorded**.
- I. Interpreters shall bill for time and expenses on the Interpreter Worksheet or an invoice and shall bill no more than every two weeks and not later than one year after service date.
- J. When feasible, counsel, or a person designated by counsel, shall certify the interpreter’s time by signing the Interpreter Worksheet or invoice.
- K. Other interpreter services not related to attorney/client communication or court/client communication, such as translation and transcription of recorded interviews must be pre-authorized.
- L. If the interpretation is in conjunction with an in-custody polygraph or in-custody evaluation, OPDC will pay a four-hour minimum regardless of time spent interpreting. Actual interpretation time must still be documented. Interpreters must notate on the interpreter worksheet the name of the facility where services took place and identify the type of service, e.g., polygraph, psychological evaluation or drug and alcohol evaluation.

### 1.6 Mileage

Routine mileage does not include travel between counsel's office and the courthouse or other location where a hearing or judicial appearance is required unless the appearance or hearing is outside of counsel's assigned jurisdiction or exceeds 50 miles round trip. Assigned jurisdiction is defined as the county where counsel's office is, as reflected in counsel's business registration with the Secretary of State.

Mileage out of the state of Oregon over 100 miles must be pre-authorized. Allowable routine mileage is outlined in the sections below:

- A. The departure and destination city are required for mileage reimbursement.
- B. Qualifying case related attorney or attorney staff mileage that is out of county, or in a county that exceeds 50 miles round trip, is routine mileage. This mileage applies specifically to actual location of the travel and not the county assigned to the case.

The General Services Administration (GSA) rates for mileage can be reviewed at [Privately owned vehicle \(POV\) mileage reimbursement rates | GSA](#).

### 1.7 Parking

Parking costs may be reimbursed, without specific pre-authorization, when incurred during case related travel that qualifies for mileage reimbursement or if other travel expenses have been pre-authorized and it does not exceed the **amount listed in the Hourly Service and Expense Rates schedule** [~~Schedule of Guideline Amounts~~]. The actual cost of parking, when the travel qualifies for mileage payment, may be reimbursed.

### 1.8 Photocopies and Document Scanning

Actual costs supported by detailed documentation at rates outlined in the **Hourly Service and Expense Rates schedule** [~~Schedule of Guideline Amounts~~]. Reimbursement for services provided by a third party must be supported by a receipt.

### 1.9 Postage

The most economical method of shipping must be used. Standard postage and shipping materials will be reimbursed. Expenses for First-class mail, Express mail, or to insure will only be considered when supported by an explanation and is determined to be reasonable by OPDC. Receipt required if the cost to send an individual item exceeds \$25.00.

### 1.10 Process Service:

Counsel shall use the most economic method available for process service. Service may be effectuated by the Sheriff pursuant to ORS 21.300, an investigator, or a process server.

- A. ORS 21.300(1)(a) provides that no fee shall be charged to the state by the county sheriff for cases in which the party requesting service has court-appointed counsel.
- B. If the investigator **who is already approved for services on the case** [~~who is paid from the PSA, perfects~~] **is also used for process** service, the investigator will be paid **their** [~~the~~] hourly rate for time spent locating and serving or attempting to serve a witness if the number of hours does not exceed the total hours pre-authorized. **(Pre-authorization required)**

- C. If a different investigator is used for the sole purpose of providing process service, the investigator will be paid the amount in the schedule for each location where service is made or attempted. **(No pre-authorization needed)**

**D. If a process server is used, they will be paid the amount in the schedule for each location where service is made or attempted. (No pre-authorization needed)**

#### **1.11 Records**

The cost of an individual medical, school, birth, DMV, and other similar record including records obtained from the Oregon State Bar, 911 Recordings and Emergency Communication Recording Logs that do not exceed the **Hourly Service and Expense Rates schedule** [Schedule of Guideline Amounts].

The cost for 911 recordings and Emergency Communication Recording Logs, including film, film developing, photos, audio and video tapes, compact discs, and exhibit materials that do not exceed the **Hourly Service and Expense Rates schedule** [Schedule of Guideline Amounts].

#### **1.12 Telephone calls**

Collect calls and international telephone charges to Counsel or a Service Provider from a client in a jail, prison, hospital, or other similar government institution will be reimbursed.

#### **1.13 Witness fees/mileage**

Counsel or the witness shall submit the subpoena which indicates the number of days the witness' attendance was required as well as the total mileage amount **[unless the mileage was previously approved through Case Support Services]**. Lay witness fees and mileage expense for attendance will be reimbursed at the rate set by statute, **unless otherwise approved for reimbursement through Pre-Authorized Expenses Authorization.**

#### **1.14 Appellate Transcripts**

Transcription is the process of converting a stenographic or electronically recorded word into a written document. The rate for transcription services of court proceedings is set by ORS 21.345.

When an Oregon circuit court or appellate court has made a determination that a person is eligible for appointed counsel at state expense and/or issued an order for appointment of counsel, in a case of the following case types, OPDC authorizes production of a transcript at state expense for use in an appeal or judicial review of a judgment or order in that case:

- Criminal;
- Juvenile delinquency;
- Juvenile dependency;
- Termination of parental rights;
- Civil commitment;
- Post-conviction relief;
- Habeas corpus;
- Psychiatric Security Review Board; and
- State Board of Parole and Post-Prison Supervision.

OPDC will pay for one original but no copies of a transcript.

### **1.15 Court Ordered Psychological Examinations**

Costs associated with court-ordered psychiatric or psychological evaluations to determine if a defendant is fit to proceed unless the evaluation was requested by the prosecution [ORS 161.365(7).

If the evaluation is conducted by a certified evaluator in private practice, OPDC shall pay a reasonable fee including travel time and mileage. **The reasonable fee approved by OPDC is the established rate on file for that provider.**

If the evaluation is conducted by a certified evaluator employed by the Oregon Health Authority or a community mental health program established under ORS 430.610-670, OPDC shall pay all costs including transportation of the defendant.

### **1.16 Hourly Attorney Billings**

~~Counsel appointed to a case on an hourly basis shall submit billings monthly provided that the amount is \$130.00 or more.~~

~~Exceptions to the minimum billing amount on hourly attorney billings:~~

- ~~• Final billing on the case.~~
- ~~• The client enters into a program or agreement which delays final adjudication.~~
- ~~• The client fails to appear, or the court issues a warrant.~~
- ~~• The court determines the client is unable to aid and assist.~~

Approved by: OPDC  
Prepared by: Policy Division  
Reviewed by: Executive Team

Publish: Internally & Externally



**Date:** September 17, 2025

**To:** Jennifer Nash, Chair of OPDC  
Susan Mandiberg, Vice Chair of OPDC  
OPDC Commissioners

**Cc:** Kenneth Sanchagrin, Interim Executive Director

**From:** Kim Freeman, CAP Operations Manager

**Re:** Agency Key Performance Measures (KPM)

**Nature of Presentation:** Briefing

**Background:**

The Annual Performance Progress Report (APPR) is the primary expression of agency performance measured against legislatively approved Key Performance Measures (KPM). The APPR report is required by each state agency with a report submission date of October 1, 2025.

The agency currently has five KPM's:

- Appellate Case Processing - Median number of days to file opening brief.
- Customer Service - Percent of customers rating their satisfaction with the agency's customer service as "good" or "excellent", overall customer service, timeliness, accuracy, helpfulness, expertise, and availability of information.
- Best Practices for Boards and Commissions - Percentage of total best practices met by the Commission.
- Trial Level Representation - During the term of the OPDC contract, percent of attorneys who obtain at least 12 hours per year of continuing legal education credit in the area(s) of law in which they provide public defense representation.

- Parent Child Representation Program (PCRP) - Percent of PCRP attorneys who report spending approximately 1/3 of their time meeting with court appointed clients in cases which the attorney represents a parent or child with decision-making capacity.

The agency conducted stakeholder engagement for three of the five KPM's again this year:

- Customer Service Survey- The survey was redesigned using Microsoft forms to allow for a more customized response to the 15 questions-based on provider type. The survey was sent via email to 1423 people which included all active public defense attorneys, contract administrators, experts, and vendors. There were 220 responses for a 15.5% response rate.
- Best Practice for Boards and Commissions – The survey was conducted using Microsoft forms via email to all commissioners. Eight out of 10 commissioners responded.
- Trial Leve Representation – All contracted attorneys received an email survey to answer one question: Did you complete 12 hours of Continuing Legal Education (CLE) from July 1, 2024 – June 30, 2025. The survey was sent to 939 contract attorneys with 260 or 28% of those attorneys responded.

The Appellate Case Processing- 208 days to file opening brief.

Parent Child Representation Program (PCRP) – 11% of (contracted PCRP attorneys) met the KPM of 33% of their time being client contact.

The current KPM's have been in place since 2016. (See website)  
<https://www.oregonlegislature.gov/lfo/Pages/KPM.aspx>

### **Next Steps:**

The agency has set up an internal workgroup to review the existing KPM's along with suggested new KPM's. The agency will work with the Commission on recommendations for KPM's.

Direction is included for the Commission to report in the 2026 session on Key Performance Measures and targets, with a new proposed measurement for the percentage of financially eligible defendants/persons receiving a public defender with a target of 100%.

This new KPM is related to the individuals identified as unrepresented by the courts, reflected in the Oregon Judicial Department (OJD) unrepresented dashboard.

**Fiscal Impact:**

None

**Agency Recommendation:**

The Commission reviews the KPM report to be submitted by October 1, 2025.

## Report Preview / Sample

# Public Defense Commission

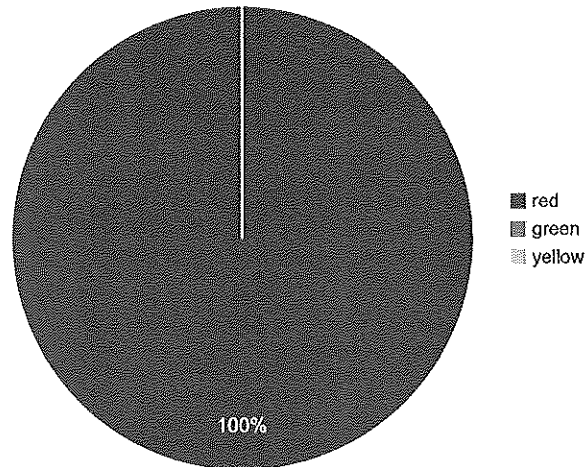
Annual Performance Progress Report

Reporting Year 2025

Published: 9/11/2025 4:03:16 PM

**KPM # Approved Key Performance Measures (KPMs)**

- 1 APPELLATE CASE PROCESSING - Median number of days to file opening brief.
- 2 CUSTOMER SERVICE - Percent of customers rating their satisfaction with the agency's customer service as "good" or "excellent": overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.
- 3 BEST PRACTICES FOR BOARDS AND COMMISSIONS - Percentage of total best practices met by Commission.
- 4 TRIAL LEVEL REPRESENTATION - During the term of the OPDS contract, percent of attorneys who obtain at least 12 hours per year of continuing legal education credit in the area(s) of law in which they provide public defense representation.[1] [1] Case types listed in the 2014-2015 Public Defense Legal Services Contract General Terms are: criminal cases, probation violations, contempt cases, civil commitment cases, juvenile cases, and other civil cases.
- 5 PARENT CHILD REPRESENTATION PROGRAM (PCRP) - Percent of PCRP attorneys who report spending approximately 1/3 of their time meeting with court appointed clients in cases which the attorney represents a parent or child with decision-making capacity.[1] [1] For a discussion on determining decision-making capacity, see The Obligations of the Lawyer for Children in Child Protection Proceedings with Action Items and Commentary, Oregon State Bar, Report of the Task Force on Standards of Representation in Juvenile Dependency Cases (2014).
- 6 PROVISIONING OF PUBLIC DEFENSE - The percentage of financially eligible defendants/persons receiving a public defender.



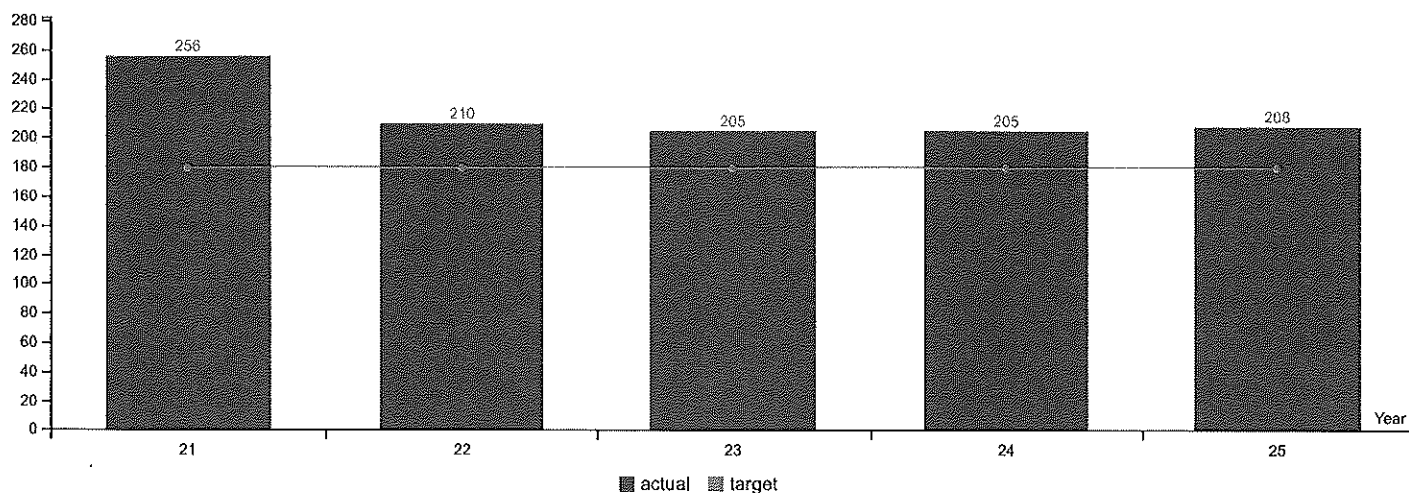
**Performance Summary**

Summary Stats:

Green	Yellow	Red
= Target to -5%	= Target -5% to -15%	= Target > -15%
0%	0%	100%

KPM #1 APPELLATE CASE PROCESSING - Median number of days to file opening brief.  
Data Collection Period: Jan 01 - Dec 31

\* Upward Trend = negative result



Report Year	2021	2022	2023	2024	2025
Median Number of Days to File Opening Brief					
Actual	256	210	205	205	208
Target	180	180	180	180	180

#### How Are We Doing

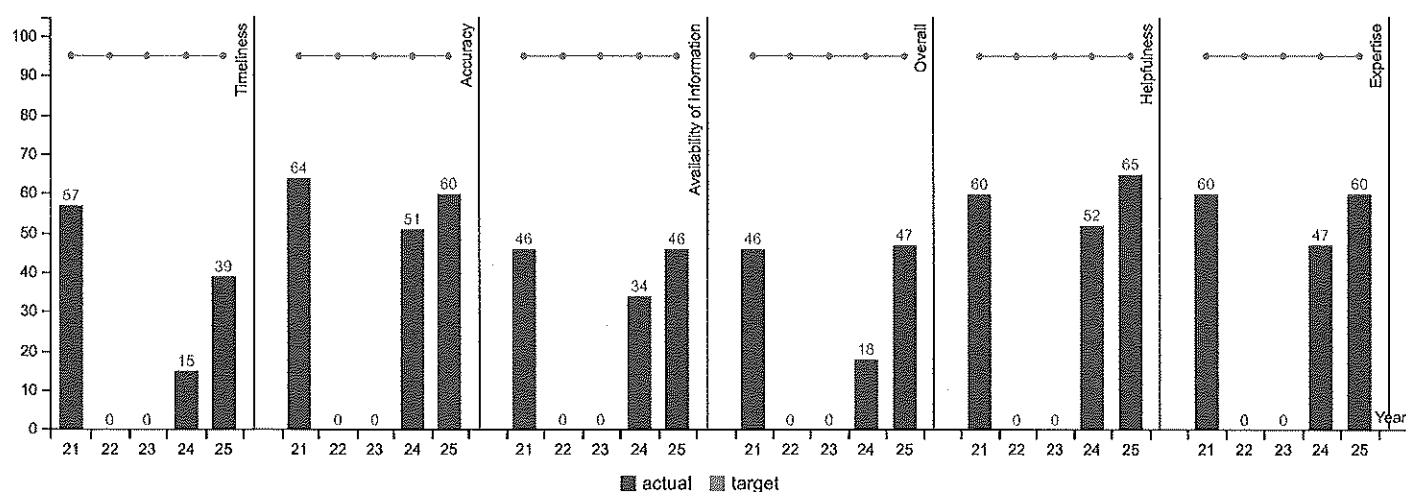
The Appellate Division had 466 open, unbrieffed cases in the Criminal Appellate Section backlog July 1, 2024. That month 124 new cases were referred for appeal. During the next 11 months, the number of new referrals averaged 123 cases per month, resulting in a backlog on July 1, 2025 of 614 cases in the Criminal Appellate Section. The KPM has remained between 210 and 205 during the last four fiscal years despite that increasing number of cases being referred during the 2024 and 2025 fiscal years with no added staff increase.

#### Factors Affecting Results

The ability to meet and exceed the goal correlates positively to the number of experienced attorneys and negatively to the number of cases and the complexity of cases referred.

**KPM #2 CUSTOMER SERVICE - Percent of customers rating their satisfaction with the agency's customer service as "good" or "excellent": overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.**

Data Collection Period: Jan 01 - Dec 31



Report Year	2021	2022	2023	2024	2025
<b>Timeliness</b>					
Actual	57%			15%	39%
Target	95%	95%	95%	95%	95%
<b>Accuracy</b>					
Actual	64%			51%	60%
Target	95%	95%	95%	95%	95%
<b>Availability of Information</b>					
Actual	46%			34%	46%
Target	95%	95%	95%	95%	95%
<b>Overall</b>					
Actual	46%			18%	47%
Target	95%	95%	95%	95%	95%
<b>Helpfulness</b>					
Actual	60%			52%	65%
Target	95%	95%	95%	95%	95%
<b>Expertise</b>					
Actual	60%			47%	60%
Target	95%	95%	95%	95%	95%

#### How Are We Doing

The survey was redesigned using Microsoft forms to allow for a more customized response to the 15 questions-based on provider type. The survey was sent via email to 1423 people which included all active public defense attorneys, contract administrators, experts, and vendors. There were 220 responses for a 15.5% response rate.

Of the 220 respondents, attorneys made up 58% of the respondents. Amongst the 127 attorneys, 60% spent most of their time as a contract attorney and 35% as an hourly attorney.

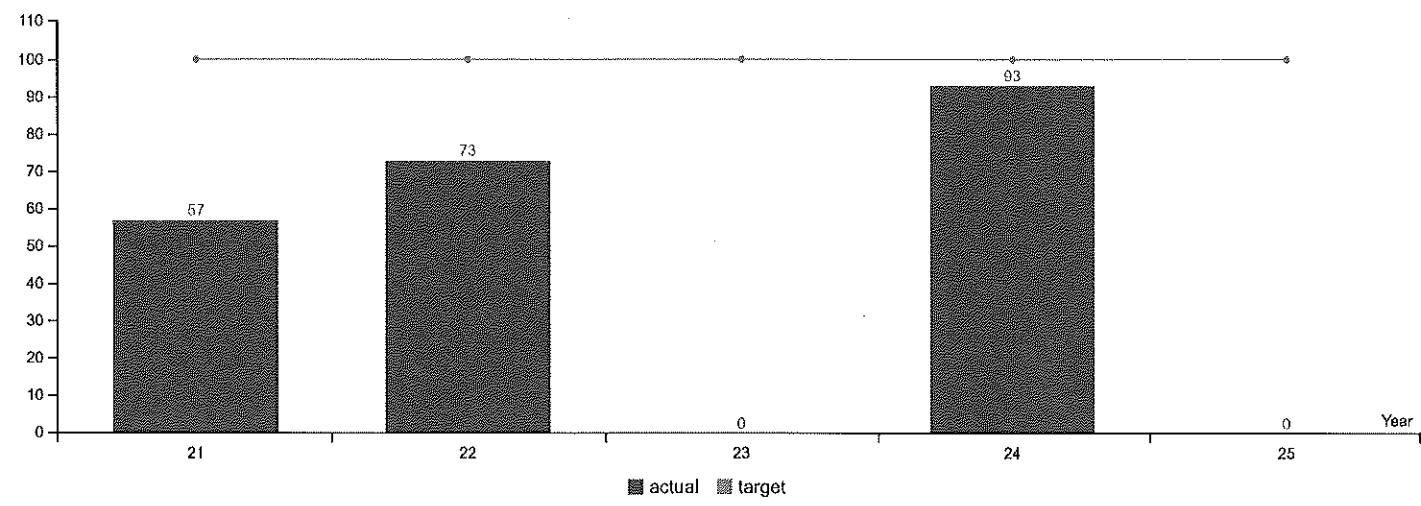
Additionally, over 78% of the respondents have been in public defense for more than 5 years with 61% more than 10 years.

#### Factors Affecting Results

The survey was disseminated in June 2025, at which time the agency was 42 days behind in processing accounts payable payments. For the second consecutive year, OPDC received the highest rating for staff helpfulness and for providing services correctly the first time. Additionally, staff expertise and knowledge were tied for the second-highest rating.

KPM #3 BEST PRACTICES FOR BOARDS AND COMMISSIONS - Percentage of total best practices met by Commission.  
 Data Collection Period: Jan 01 - Dec 31

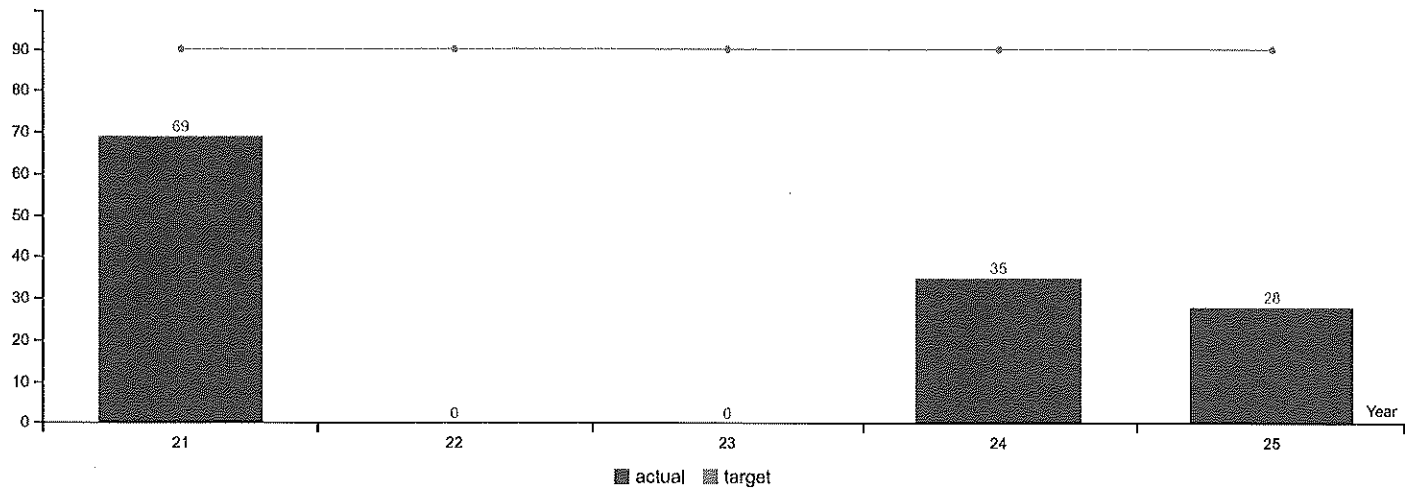
\* Upward Trend = positive result



Report Year	2021	2022	2023	2024	2025
Percentage of total best practices met					
Actual	57%	73%		93%	
Target	100%	100%	100%	100%	100%
How Are We Doing					
Factors Affecting Results					

**KPM #4** TRIAL LEVEL REPRESENTATION - During the term of the OPDS contract, percent of attorneys who obtain at least 12 hours per year of continuing legal education credit in the area(s) of law in which they provide public defense representation.[1] [1] Case types listed in the 2014-2015 Public Defense Legal Services Contract General Terms are: criminal cases, probation violations, contempt cases, civil commitment cases, juvenile cases, and other civil cases.  
Data Collection Period: Jan 01 - Dec 31

\* Upward Trend = positive result



Report Year	2021	2022	2023	2024	2025
Percent of Attorneys with 12 CLE Credits Annually					
Actual	69%			35%	28%
Target	90%	90%	90%	90%	90%

**How Are We Doing**

All contracted attorneys received an email survey to answer one question: Did you complete 12 hours of Continuing Legal Education (CLE) from July 1, 2024 – June 30, 2025. The survey was sent to 939 contract attorneys with 260 or 28% of those attorneys responded.

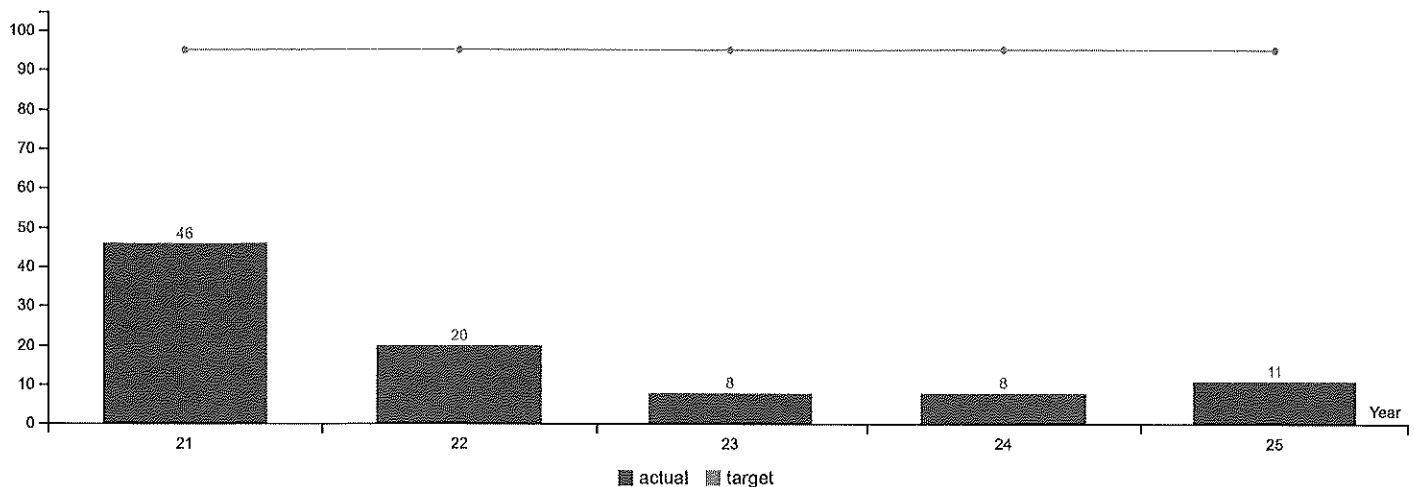
**Factors Affecting Results**

Under OPDC's 2023-2025 public defense legal services contracts, attorneys working under those contracts are required to complete 12 hours of CLE credit related to the subject matter areas for which they are contracted (e.g., criminal or juvenile cases) during the two-year contract period. Of those attorneys who did not respond and those who responded that they had not completed 12 hours of relevant CLE credit in the previous year, many of those have likely completed some lesser number of relevant CLE credit hours and/or will likely fulfill this obligation prior to the expiration of the current contracts on June 30, 2025.

PARENT CHILD REPRESENTATION PROGRAM (PCRP) - Percent of PCRP attorneys who report spending approximately 1/3 of their time meeting with court appointed clients in cases which the attorney represents a parent or child with decision-making capacity. KPM #5 [1] [1] For a discussion on determining decision-making capacity, see The Obligations of the Lawyer for Children in Child Protection Proceedings with Action Items and Commentary, Oregon State Bar, Report of the Task Force on Standards of Representation in Juvenile Dependency Cases (2014).

Data Collection Period: Jul 01 - Jun 30

\* Upward Trend = positive result



Report Year	2021	2022	2023	2024	2025
Percent of PCRP Attorneys Spending 1/3 Time Meeting With Clients					
Actual	46%	20%	8%	8%	11%
Target	95%	95%	95%	95%	95%

#### How Are We Doing

This performance measure tracks how much time attorneys spend with parents and with children who are old enough to make decisions about their case. It does not include time spent with very young children who are unable to direct their attorney. However, the Parent Child Representation Program (PCRP) program data does not distinguish based on decision-making capacity. Therefore, the data reported for this KPM includes time spent with all clients.

During this contract cycle, 11% of the PCRP attorneys report spending approximately one-third of their time meeting with clients. PCRP attorneys spent an average of 22.33% of their time meeting with clients.

#### Factors Affecting Results

This KPM analyzes attorney performance in the ten counties in which the PCRP has been implemented: Linn and Yamhill (2014), Columbia County (2016); Coos and Lincoln Counties (2018); Multnomah County (2020); and Benton, Clatsop, Douglas, and Polk Counties (2021). It includes data from lawyers who represent child clients who range in age from newborn to age 21 and lawyers who represent a parent or other party. The percentages are naturally lower because lawyers who work with babies and very young children—who can't make decisions or guide their lawyer—are not expected to spend a third of their time with those clients. Such a commitment would be inappropriate and impractical.

There has been a slight increase in this measure since last year though the average time attorneys spent with their clients remains very similar – 22.33%. The low rate of attorneys who report meeting the one-third target is due to a number of different factors that are likely not related to performance or outcomes such as what activities an attorney includes in reporting "client time" and the evolving use of case managers as integral members of the defense team. In other words, this KPM should be adjusted to more accurately reflect what the agency is seeking to measure. A few of these factors are identified and briefly discussed below.

#### How Is "client time" entered?

This KPM relies entirely on how attorneys record and submit their time in the "client time" category. In PCRP meetings across the state, attorneys frequently have questions about how to accurately account for client time. It became clear that not all attorneys enter time the same which impacts this KPM. For example, most attorneys speak to their clients privately before court starts; some attorneys include this time in "court time" while others enter it as "client contact." If OPDC continues with the same KPM, it will provide clear guidance on what categories attorneys enter as "client time" to address these issues.

#### How is "client time" defined?

Currently, "client time" accounts only for confidential meetings between a client and their attorney. The purpose behind this was to focus on what builds the attorney-client relationship. Throughout PCRP meetings across the state, many attorneys advocated for expanding this

definition to include valuable attorney-client interactions involving other parties. The four most commonly mentioned were: Family Decision Meetings, Caseworker meetings, Case Manager meetings, and Citizen Review Board hearings. They believe that these are prime examples of the type of meetings attorneys would not have or would not attend when their caseloads were higher. They also felt that these were often some of the most effective ways to build the attorney-client relationship because they involve the client and attorney working together more closely in what feels more impactful than in court.

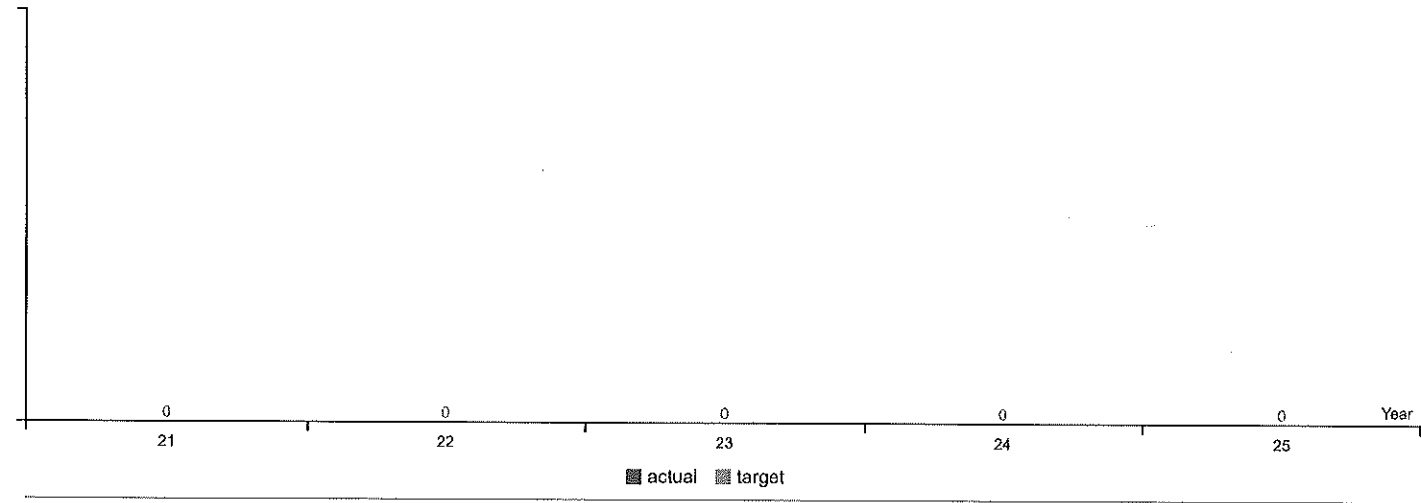
#### Case Managers and client relationships:

The Parent Child Representation Program case managers add to the client communication time with the defense team. Case managers are social service professionals and work as part of the legal representation team in 10-15% of the cases. Case managers work with attorneys to address non-legal barriers and help achieve timely and sensible case resolution is a best practice and a critical component of the success of the PCRCP. The PCRCP case managers are required to spend at least 85% of their time in direct service work, providing an additional investment in client contact by the defense team.

Since this KPM was developed, the role of case managers has continued to evolve and grow. Attorneys and case managers better understand how to work together and how to best work with their clients. Often, the case manager-client relationship is as important as the attorney-client relationship in terms of moving a client towards their desired outcome. It is unclear if the current KPM contemplated the active role case managers currently have in these cases. Evaluating the case manager-client role and how that impacts attorney-client meetings and relationships will be a useful area to consider accounting for in this or a modified KPM.

KPM #6 PROVISIONING OF PUBLIC DEFENSE - The percentage of financially eligible defendants/persons receiving a public defender.  
Data Collection Period: Jan 01 - Jan 01

\* Upward Trend = positive result



Report Year	2021	2022	2023	2024	2025
Percent of financially eligible defendants/persons receiving a public defender					
Actual					0%
Target					

How Are We Doing

This is a new KPM approved in the 2025 Legislative Session. This new KPM is related to the individuals identified as unrepresented by the courts, reflected in the Oregon Judicial Department (OJD) unrepresented dashboard.

Factors Affecting Results

The agency is currently working on metrics to measure this KPM in 2026.



**Date:** September 17, 2025

**To:** Jennifer Nash, Chair of OPDC  
OPDC Commissioners

**Cc:** Kenneth Sanchagrin, Executive Director

**From:** Susan Mandiberg, Vice Chair of OPDC

**Re:** Key Performance Measures (KPM) Best Practices Survey

**Nature of Presentation:** Briefing

**Introduction:**

The KPM Survey is part of the budget process. OPDC is required to submit a report on our progress in meeting performance measures to the Department of Administrative Services (DAS) and the Legislative Fiscal Office (LFO); this must be done by October 1 of each year. ORS 291.110(1)(g).

The Commission Best Practices Evaluation is one of 5 KPMs. In 2024. Normally, this is completed by commissioners. In 2024 the Commission had been in existence for a little over six months, so for full input we circulated the survey both to commissioners and to fourteen staff members who had worked closely with the Commission.<sup>1</sup> This year, as is more typical, we circulated the survey only to the ten active commissioners; 8 responded.

The survey asks commissioners to respond to fifteen statements about Commission performance. The statements (*i.e.*, the performance measures) are mandated, but the way responses are measured is not. Our survey asked respondents to rate performance on a scale (strongly agree – agree – no opinion – disagree – strongly disagree). Respondents also had the opportunity to give textual responses, which are not forwarded to DAS or LFO. All responses are anonymous, and it is not possible to correlate the scale responses with the textual responses.

OPDC staff generated a report that shows the number of people responding at each scale level, the percentage of respondents who give each scale response, and the

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<sup>1</sup> The results of the 2024 survey, including a Governance Subcommittee report, were on the agenda of the September 18, 2024 Commission meeting and are available on the OPDC website.

written comments. The Report is attached below.

The Governance Subcommittee discussed the 2025 responses at the Subcommittee's Sept. 4 meeting. We did not take any official actions. This Memo summarizes observations the Subcommittee discussed with regards to the survey responses.

## **I. Commission Evaluation of the Executive Director's (ED's) Performance**

Statement 1: The Executive Director's Performance Expectations are Current.

Statement 2: The Executive Director Receives Annual Performance Feedback.

Scale responses to these statements ran the whole gamut from "strongly agree" to "strongly disagree." The lack of consensus may have resulted from the current ED having been in office only briefly when the survey went out. There was, however, consensus in the textual responses, which accurately observe that the Commission has neither articulated performance measures nor given an annual performance feedback based on those measures.

The reasons the Commission did not articulate performance measures for the ED in 2024 include the fact that almost all commissioners were new and were still learning about how OPDC operates. In addition, the Commission's attention was focused on the pressing issue of addressing the crisis of unrepresented persons. Finally, the other consuming issue – the novel task of transitioning to the Executive Branch of government – was not easily subject to traditional performance standard evaluation.

Now that OPDC's role in the Executive Branch is clearer, it is important for the Commission to articulate both performance standards for the ED and a method of providing annual performance feedback. The Governance Subcommittee is studying both issues and will be presenting suggestions to the Commission at a later meeting.

## **II. The Agency's Mission**

Statement 3: The agency's mission and high-level goals are current and applicable.

Most respondents agreed or strongly agreed with this statement. However, the textual responses reflect commissioners' frustration at not being able to achieve what commissioners consider to be the agency's mission and goals.

## **III. Commission Oversight**

The survey contained seven statements regarding the Commission's oversight duties.

The Commission...

Statement 4: ...reviews the Annual Performance Progress Report.

Statement 5: ... is appropriately involved in review of agency's key communications.

Statement 6: ...is appropriately involved in policy-making activities.

Statement 8: ...reviews all proposed budgets (likely occurs every other year).

Statement 9: ... periodically reviews key financial information and audit findings.

Statement 10: ...is appropriately accounting for resources.

Statement 13: ...coordinates with others where responsibilities and interests overlap.

The scale responses to all statements except Statements 6 and 13 were either strongly agree, agree, or no opinion. Some of the textual comments to these statements, however, reflect commissioners' frustration with both the amount of work volunteer commissioners are expected to undertake and with the inability to carry out the programs and policies the Commission has adopted.

Statement 6 drew one "strongly disagree" response. It is possible that this response was made by the commissioner who commented that "agency employees have not always taken guidance from the commissioners." This comment may suggest an element that could be added to the list of ED performance expectations, as the Commission has no direct management over OPDC staff.

Statement 13 drew one "disagree" response. The textual comments all, once again, reflect commissioners' frustration; for example, "We try. Coordination is a 2-way street, sadly."

#### **IV. Other Commission Duties**

Statement 12: Commission members act in accordance with their roles as public representatives.

Statement 14: Commission members identify and attend appropriate training sessions.

Statement 15: The Commission reviews its management practices to ensure best practices are utilized.

There were no disagree or strongly disagree responses to any of these statements, and only one substantive textual comment. One person had "no idea" what it means to act in accordance with public representative roles. This comment suggests that training as to the expected role of a public representative might be useful.

#### **V. Agency Accounting Practices**

Statement 11: The agency adheres to accounting rules and other relevant financial controls.

Scale responses range from strongly agree to no opinion. The one substantive comment, that the LFO may "not be pleased with our budgeting," may reflect a misunderstanding of the nature of the LFO's concerns. In any case, OPDC has an active audit committee, one member of which is a commissioner who is also on the Governance Subcommittee. Both the Subcommittee and the Commission receive regular audit reports, and the Commission receives budgeting reports at Commission meetings.

#### **VI. Policy Option Packages (POPs)**

Statement 7: The agency's policy option packages are aligned with their missions and goals.

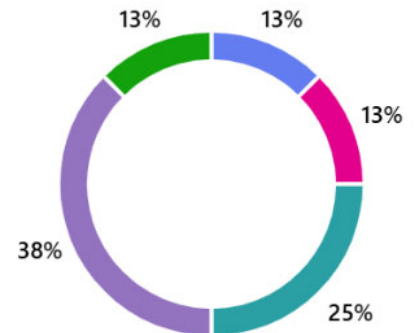
Most scale responses were in the "strongly agree/agree" range; two had no opinion. One textual comment, however, suggests that the Commission should pay closer attention to the political context in which our POPs are drafted and the strategies associated with that context.

# OPDC 2025 Commission Best Practices Evaluation: Results Summary

Total: 8 Anonymous Participants

#1: The Executive Director's performance expectations are current.

Strongly Agree	1
Agree	1
No Opinion	2
Disagree	3
Strongly Disagree	1



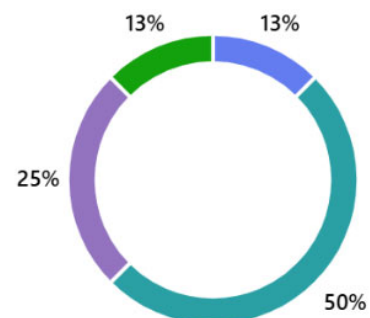
Optional Comments:

6 Responses

ID ↑	Name	Responses
1	anonymous	There have been no performance expectations articulated to the ED or Commission
2	anonymous	I don't believe there is agreement on the expectations. If what we are going by is a significant decrease in unrepresented cases, it is not possible for the ED to change the dynamic unless the system as a whole is willing to make changes.
3	anonymous	I am unaware of the actual performance expectations.
4	anonymous	The Commission has not articulated ED performance expectations. The Governor has, sort of, but they are too general.
5	anonymous	N/A
6	anonymous	Sorry I have not had time to find the directors job description

#2: Executive Director receives annual performance feedback.

Strongly Agree	1
Agree	0
No Opinion	4
Disagree	2
Strongly Disagree	1



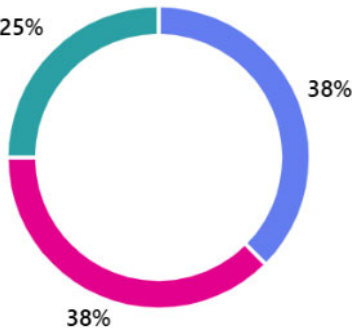
Optional Comments:

6 Responses

ID ↑	Name	Responses
1	anonymous	There has not been a process put in to place to evaluate the ED
2	anonymous	I'm not sure if there is a formal process to provide feedback or not.
3	anonymous	Too early to determine
4	anonymous	I imagine so, but I am a newby, as is our director.
5	anonymous	This has not occurred since the new Commission began in January 2024.
6	anonymous	Again, as a relatively new commission member, I am not familiar with this policy or practice.

#3: The agency’s mission and high-level goals are current and applicable.

- Strongly Agree 3
- Agree 3
- No Opinion 2
- Disagree 0
- Strongly Disagree 0



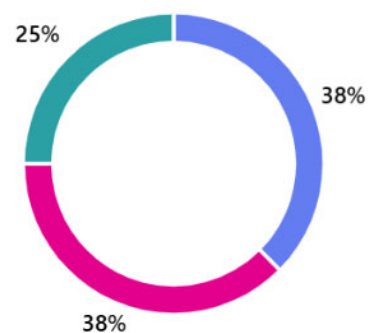
Optional Comments:

4 Responses

ID ↑	Name	Responses
1	anonymous	We have a strategic plan that is current
2	anonymous	They are, but they are not achievable without significant changes in the court system.
3	anonymous	We are in a major transition. Just too early to tell how the prior mission alignsWith the legislative and governors expectations and Vision
4	anonymous	The Commiossion has a good sense of its mission and its goals. They're "applicable" in the sense that the Commission continues to try to get the Governor and Legislature to fund them.

#### #4: Commission reviews the Annual Performance Progress Report.

Strongly Agree	3
Agree	3
No Opinion	2
Disagree	0
Strongly Disagree	0



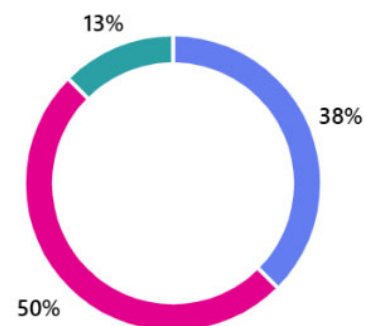
#### Optional Comments:

##### 1 Responses

ID ↑	Name	Responses
1	anonymous	The commission reviews important metrics at each meeting

#### #5: Commission is appropriately involved in review of agency's key communications.

Strongly Agree	3
Agree	4
No Opinion	1
Disagree	0
Strongly Disagree	0



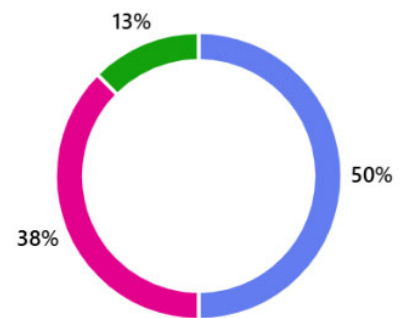
#### Optional Comments:

##### 2 Responses

ID ↑	Name	Responses
1	anonymous	Mainly the chair but that's the nature of a volunteer commission. If the commission is expected to be more involved then it may want to consider treating these positions a part timeJobs and compensate accordingly
2	anonymous	It seems that way but I am still learning

#6: Commission is appropriately involved in policy-making activities.

Strongly Agree	4
Agree	3
No Opinion	0
Disagree	0
Strongly Disagree	1



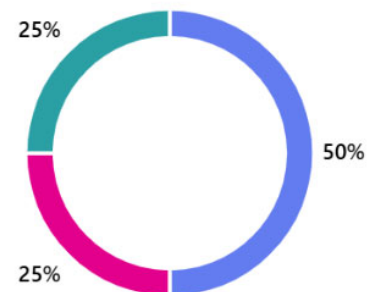
Optional Comments:

2 Responses

ID ↑	Name	Responses
1	anonymous	The Commission has all the responsibility and none of the authority to develop and implement policies. If the Commission could mandate changes in how DAs and courts operate, we would be able to reduce unrepresented cases. If the legislature understood that the crisis we are facing has nothing to do with administration and everything to do with workforce and the system itself, there might be a possibility of developing effective policy.
2	anonymous	The agency employees have not always taken guidance from the commissioners. At least when there is no formal action by the commission. I hope that is changing

#7: The agency's policy option packages are aligned with their missions and goals.

Strongly Agree	4
Agree	2
No Opinion	2
Disagree	0
Strongly Disagree	0



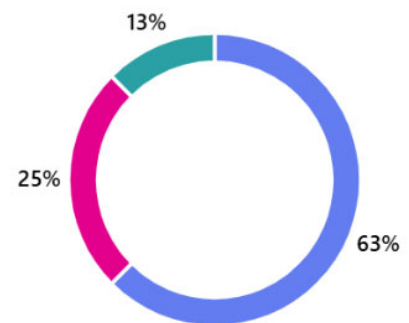
## Optional Comments:

### 2 Responses

ID ↑	Name	Responses
1	anonymous	The POPs have been way too aggressive and not politically astute. Aspirational POPs are IMO not wise and fail to build trust in our agency decision making and judgement. To be fair the agency was operating under an unattainable and broken mandate (SB337). So perhaps it was a no win situation
2	anonymous	If only the POPs were fully funded....

#8: The Commission reviews all proposed budgets (likely occurs every other year).

Strongly Agree	5
Agree	2
No Opinion	1
Disagree	0
Strongly Disagree	0



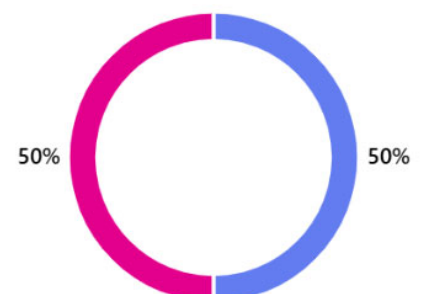
## Optional Comments:

### 1 Responses

ID ↑	Name	Responses
1	anonymous	Again, as a relatively new commission member, I am not familiar with this policy or practice.

#9: The Commission periodically reviews key financial information and audit findings.

Strongly Agree	4
Agree	4
No Opinion	0
Disagree	0
Strongly Disagree	0



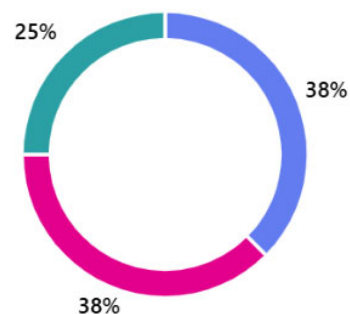
Optional Comments:

1 Responses

ID ↑	Name	Responses
1	anonymous	The audit function needs to be finalized

#10: The Commission is appropriately accounting for resources.

Strongly Agree	3
Agree	3
No Opinion	2
Disagree	0
Strongly Disagree	0



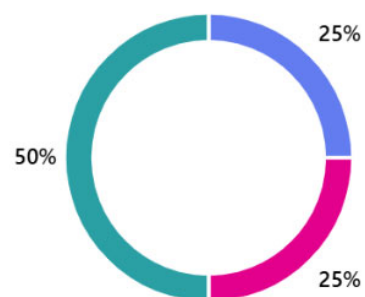
Optional Comments:

1 Responses

ID ↑	Name	Responses
1	anonymous	Again, as a relatively new commission member, I am not familiar with this policy or practice.

#11: The agency adheres to accounting rules and other relevant financial controls.

Strongly Agree	2
Agree	2
No Opinion	4
Disagree	0
Strongly Disagree	0



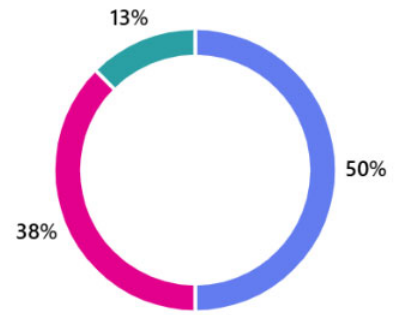
Optional Comments:

2 Responses

ID ↑	Name	Responses
1	anonymous	I have no idea. But I've heard that our LFO is not pleased with our budgeting
2	anonymous	Again, as a relatively new commission member, I am not familiar with this policy or practice.

#12: Commission members act in accordance with their roles as public representatives.

Strongly Agree	4
Agree	3
No Opinion	1
Disagree	0
Strongly Disagree	0



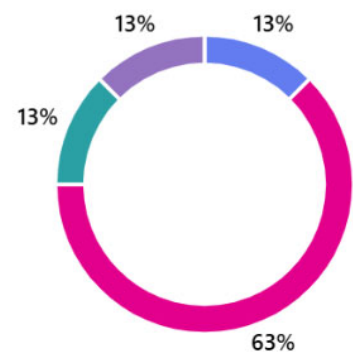
Optional Comments:

1 Responses

ID ↑	Name	Responses
1	anonymous	I have no idea what this means. Bad question.

#13: The Commission coordinates with others where responsibilities and interests overlap.

Strongly Agree	1
Agree	5
No Opinion	1
Disagree	1
Strongly Disagree	0



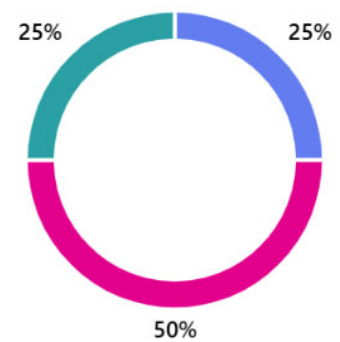
Optional Comments:

4 Responses

ID ↑	Name	Responses
1	anonymous	We try to, but we have no leverage in the process and are not listened to by the Governor or the legislature.
2	anonymous	We need to involve both judges and district attorneys in brainstorming additional ways to cut unnecessary defense expenses!
3	anonymous	We try. Coordination is a 2-way street, sadly.
4	anonymous	Again, as a relatively new commission member, I am not familiar with this policy or practice.

#14: Commission members identify and attend appropriate training sessions.

● Strongly Agree	2
● Agree	4
● No Opinion	2
● Disagree	0
● Strongly Disagree	0



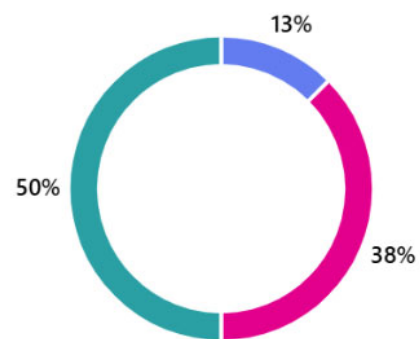
Optional Comments:

1 Responses

ID ↑	Name	Responses
1	anonymous	Again, as a relatively new commission member, I am not familiar with this policy or practice.

#15: The Commission reviews its management practices to ensure best practices are utilized.

Strongly Agree	1
Agree	3
No Opinion	4
Disagree	0
Strongly Disagree	0



Optional Comments:

# 1 Responses

ID ↑	Name	Responses
1	anonymous	Again, as a relatively new commission member, I am not familiar with this policy or practice.

# Oregon Public Defense Commission

**Financial & Case  
Management System  
Update**

September 17, 2025

**Kenneth Sanchagrin, Interim Executive Director**  
[kenneth.sanchagrin@opdc.state.or.us](mailto:kenneth.sanchagrin@opdc.state.or.us)

**David Martin, CIO, FCMS**



FCMS September 2025

# Agenda



**CONTRACT AWARD  
STATUS**



**SCHEDULE**



**ACCOMPLISHMENTS**



**UPCOMING  
MILESTONES**



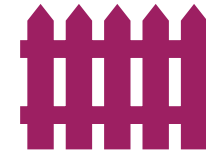
**BUDGET**

# Implementation Planning Phase Approval & Procurement Status



## **RFP / Procurement:**

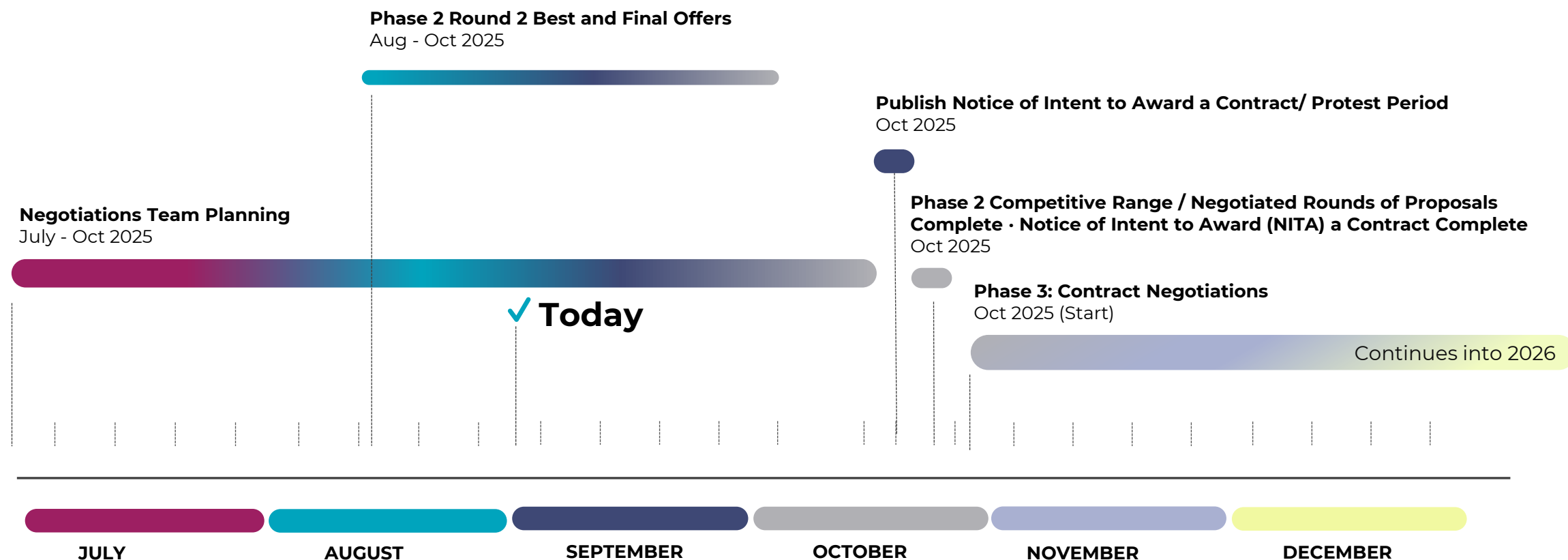
FCMS Leadership has narrowed the Competitive Range to two proposers. OPDC has issued an RFP addendum to request Phase 2, Round 2 proposals.



## **Implementation Planning:**

Implementation planning work has progressed significantly as we head into contract negotiations. The FCMS Project Team is currently focused on technical process mappings, use case development, and data migration planning. In ongoing alignment of our budget, scope and schedule are ongoing.

# Procurement Schedule



Evaluation Committee begins evaluation of Phase 2 Round 1 written proposals mid-June; reviews and evaluates proposer project team presentations / technical solution demonstrations July 21 – 24. Complete proposal strength and weakness analyses and evaluation and ranking of proposals. Early August, present results, options, and recommendations. August-September, FCMS Leadership has narrowed the Competitive Range to two proposers. OPDC has issued an RFP addendum to request Phase 2, Round 2 proposals.

# Accomplishments



Appellate Use Cases were completed. This work effort includes processes related to Parole, Appellate Process Exceptions, and Timekeeping.



Bond funding for \$16.7 million in SB 5505 & HB 5006 passed both chambers for approval and was signed by Governor Kotek.



Presented Phase 2, Round 1 results, options, and recommendations to FCMS Leadership. Leadership narrowed the field of competition to a Secondary Competitive Range and engaged those proposers in Phase 2, Round 2 proposals.



# Upcoming Milestones



Use Cases for the following processes are scheduled to be completed in September 2025: Appellate Parole, Trial Sections 1 – 3, Civil Commitment, and Case Manager.

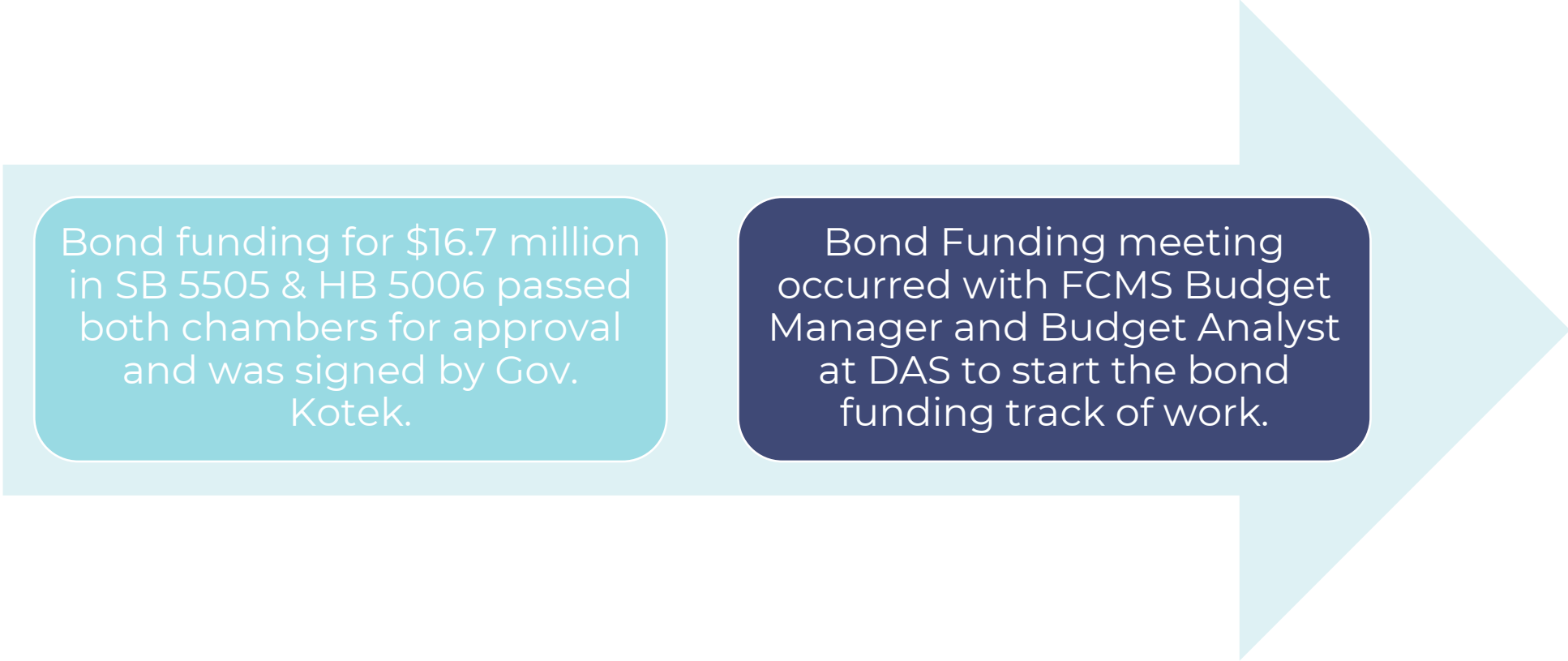


Implementation Planning refresh work shifts focus to: Scope, Schedule, Budget, Project Management Plan and technical documents.



FCMS Procurement progresses to Phase 2, Round 2, which consists of a narrowing of the competitive field to a Secondary Competitive Range and request for and evaluation of Phase 2, Round 2 proposals. Contract negotiation team selection is also completed.

# Budget



Bond funding for \$16.7 million in SB 5505 & HB 5006 passed both chambers for approval and was signed by Gov. Kotek.

Bond Funding meeting occurred with FCMS Budget Manager and Budget Analyst at DAS to start the bond funding track of work.

# Thank you

