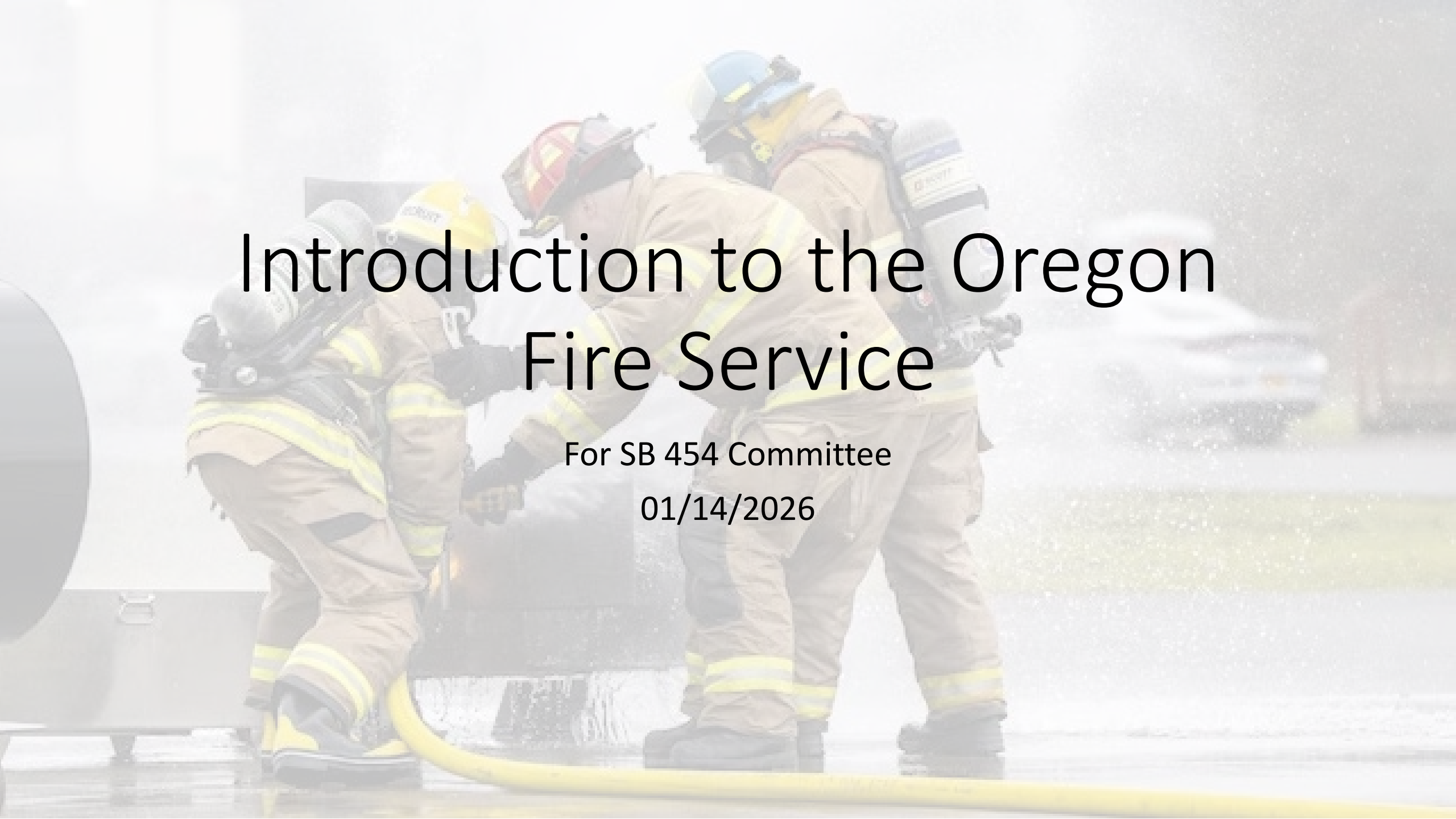


A background image showing three firefighters in full protective gear, including helmets and oxygen tanks, working together to manage a fire. They are using a yellow hose, and a large plume of white smoke or steam is rising from the fire scene. The scene is outdoors, with a white car visible in the background.

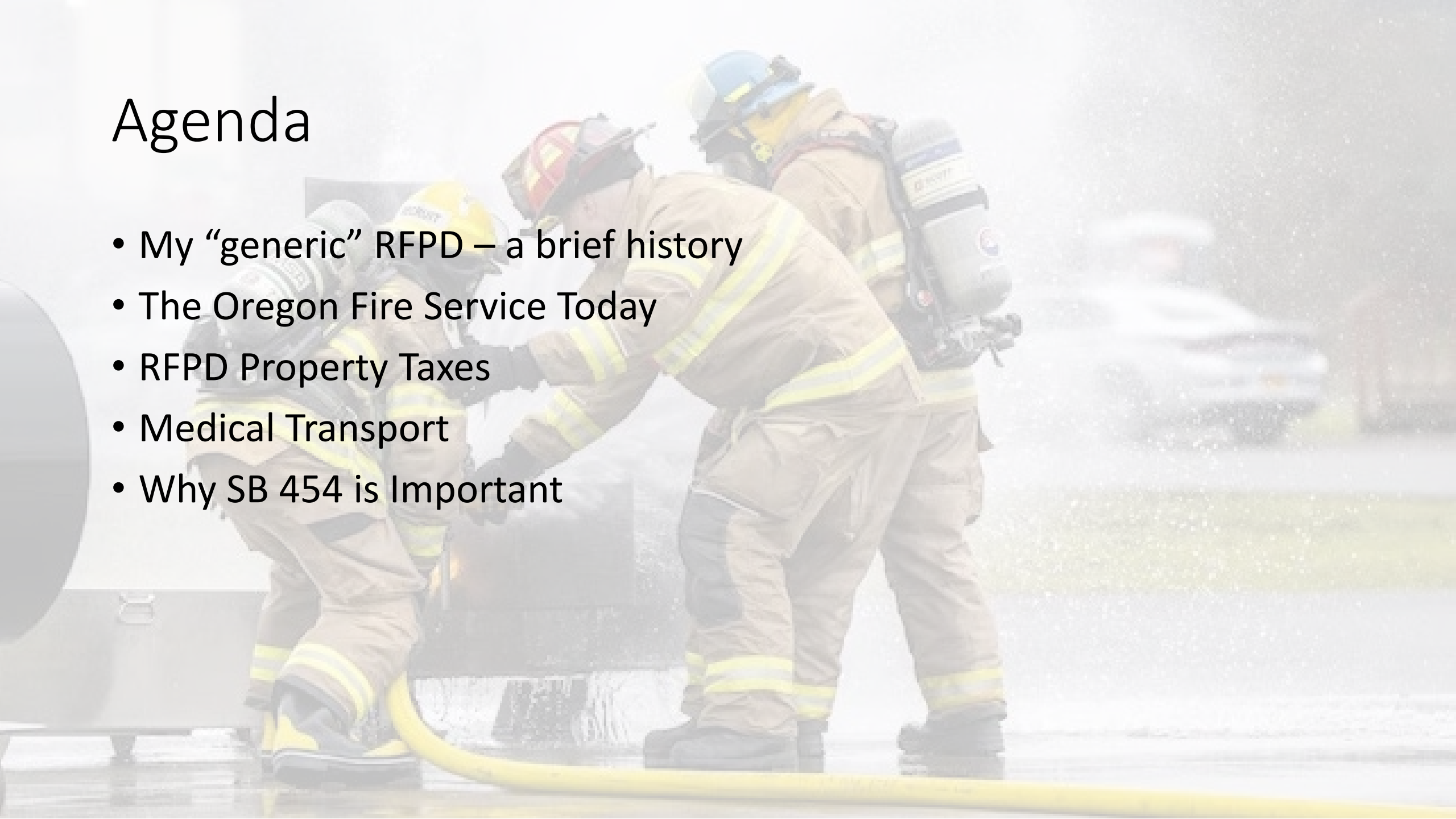
Introduction to the Oregon Fire Service

For SB 454 Committee

01/14/2026

Agenda

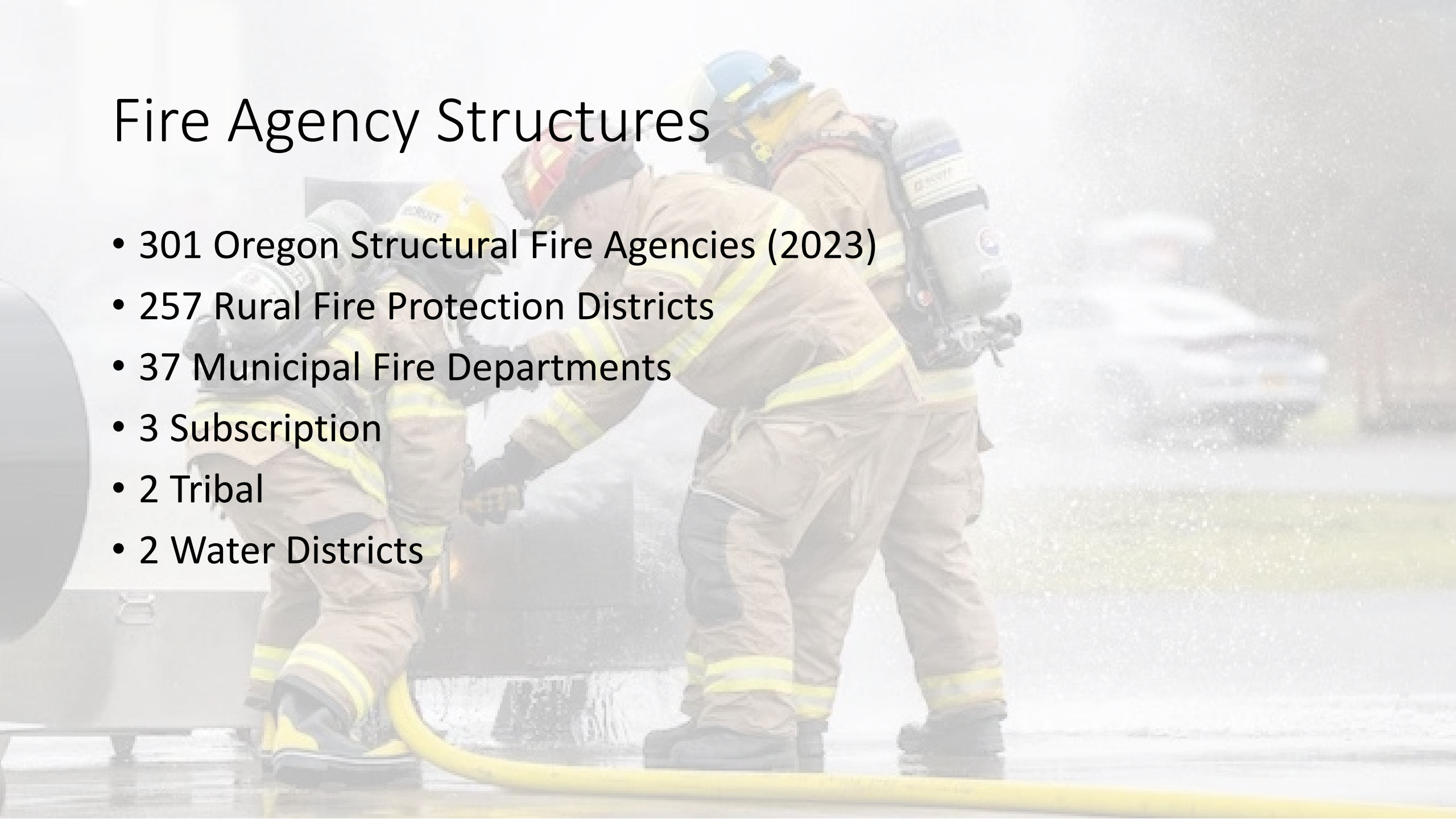
- My “generic” RFPD – a brief history
- The Oregon Fire Service Today
- RFPD Property Taxes
- Medical Transport
- Why SB 454 is Important





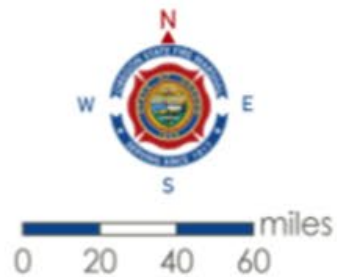
Fire Agency Structures

- 301 Oregon Structural Fire Agencies (2023)
- 257 Rural Fire Protection Districts
- 37 Municipal Fire Departments
- 3 Subscription
- 2 Tribal
- 2 Water Districts

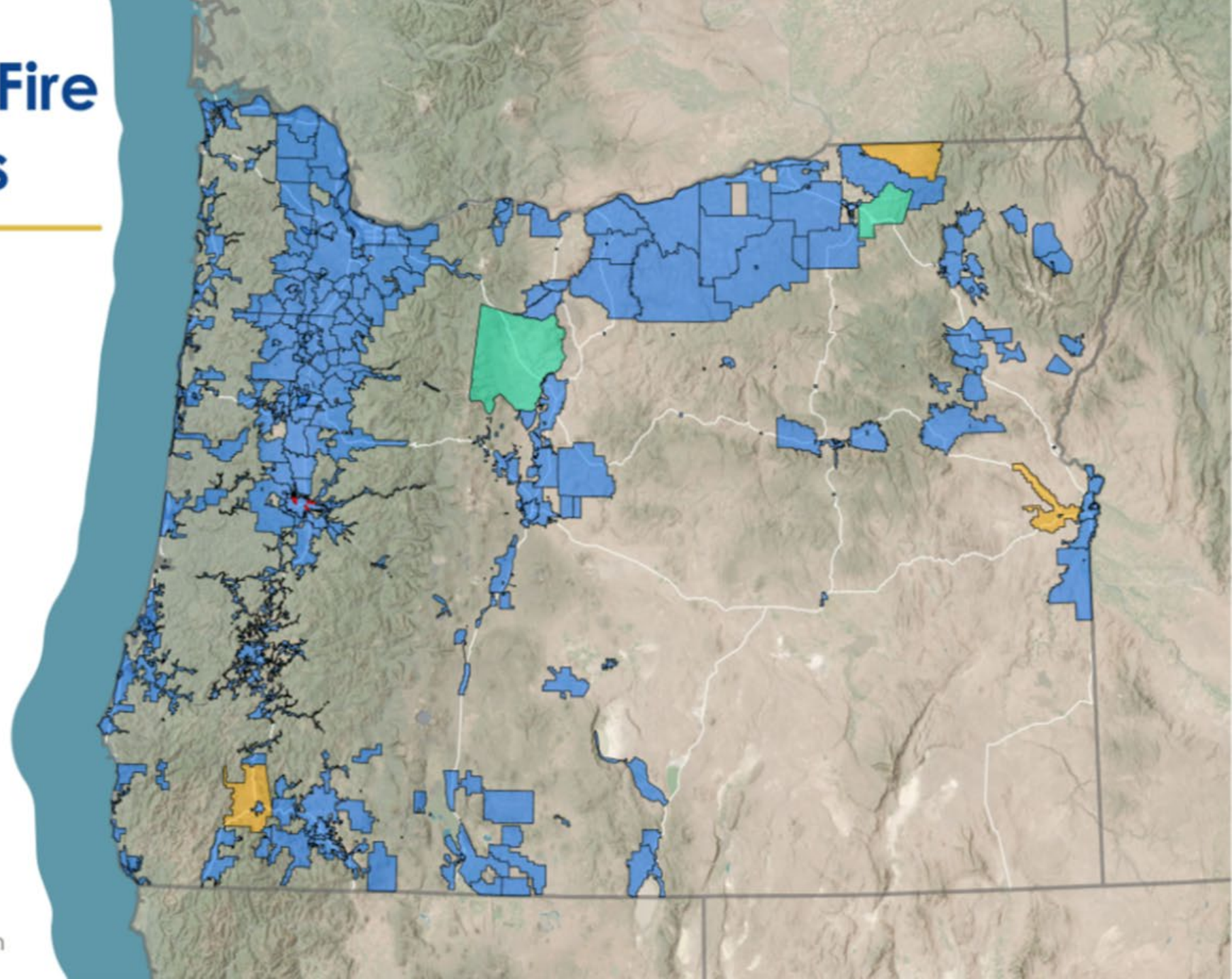


Structural Fire Districts

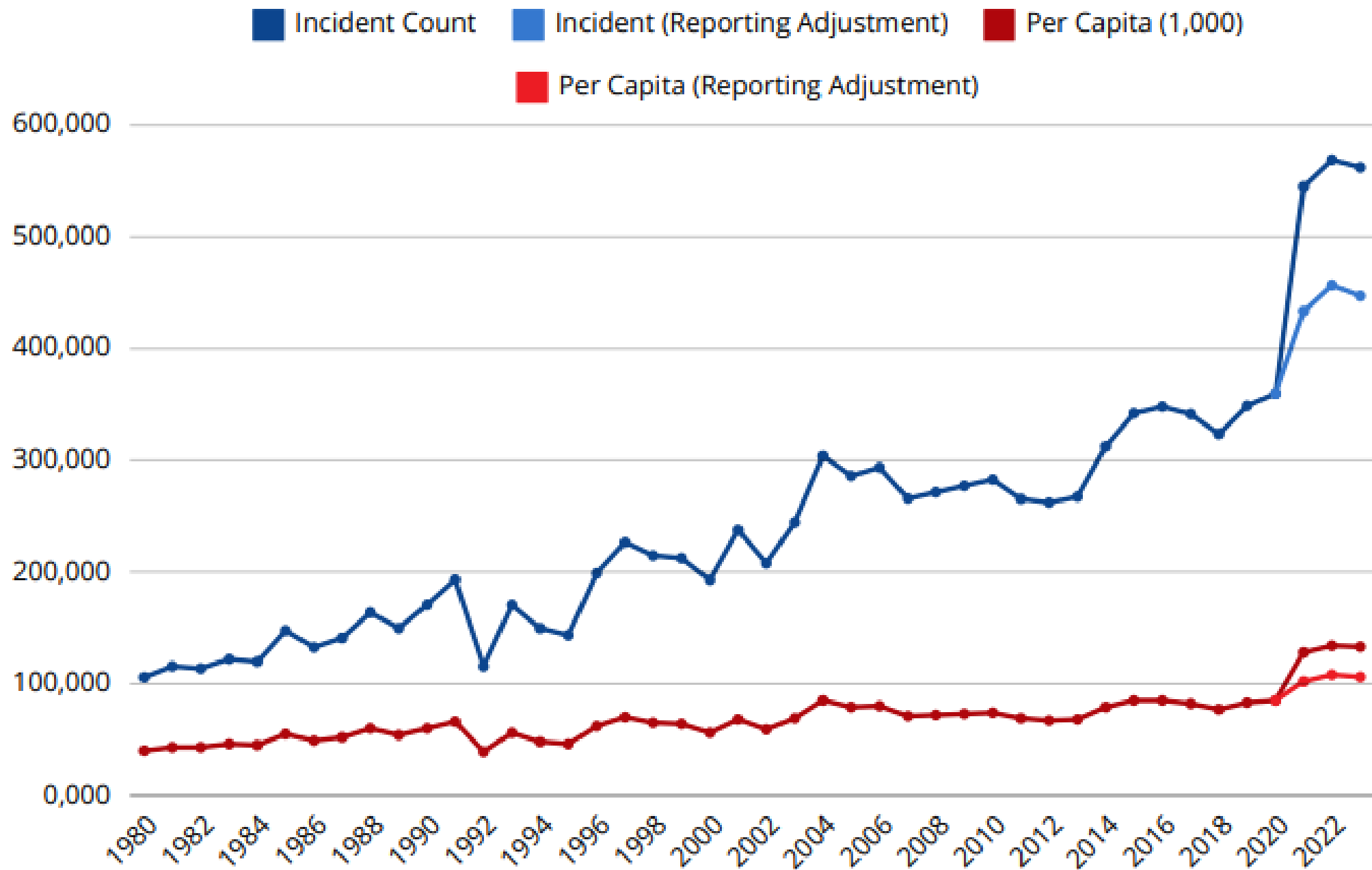
- Fire agencies
- Water districts
- Tribal agencies
- Subscriptions



Scale: 1:2,300,000



TOTAL REPORTED INCIDENTS (1980 - 2023)



Data provided by the OSFM's Analytics & Intelligence Unit

Incident Count

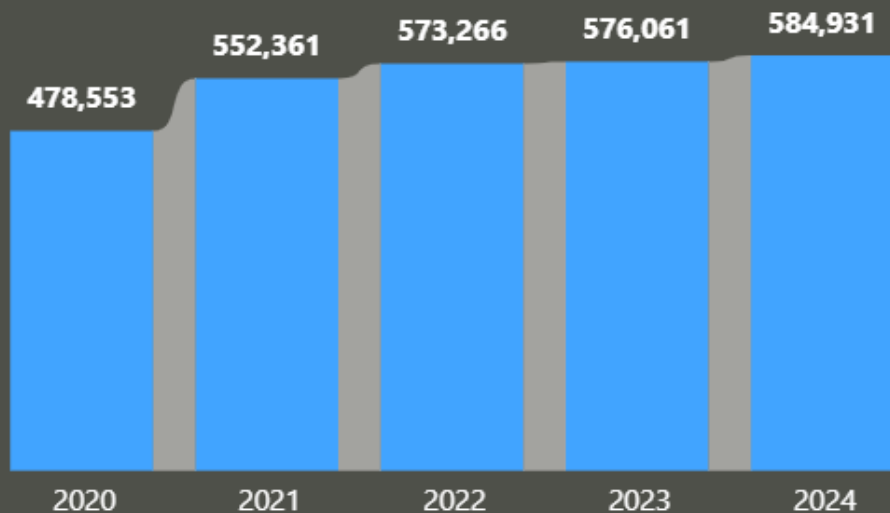
Incident Count

2,765,172

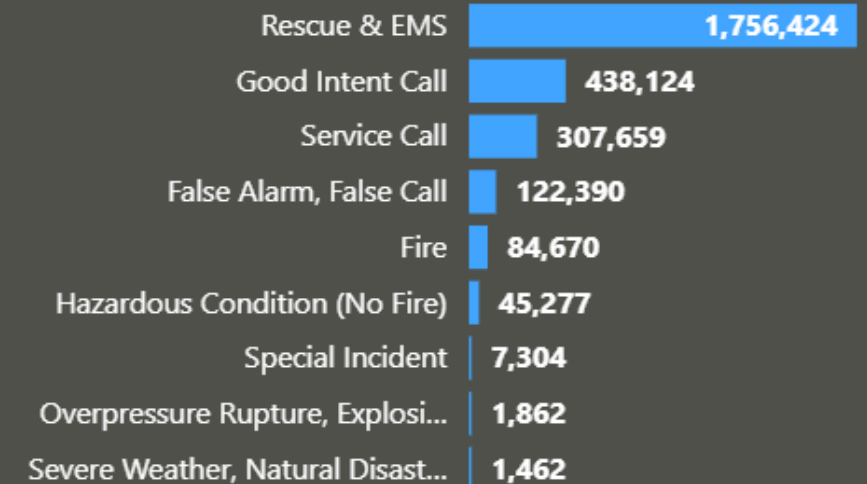
Avg. Change
+5.1%

At 584,931, 2024 had the highest Total incidents and was 22.23% higher than 2020, which had the lowest Total incidents

Incidents by Year



Incidents by Category



Incident Count

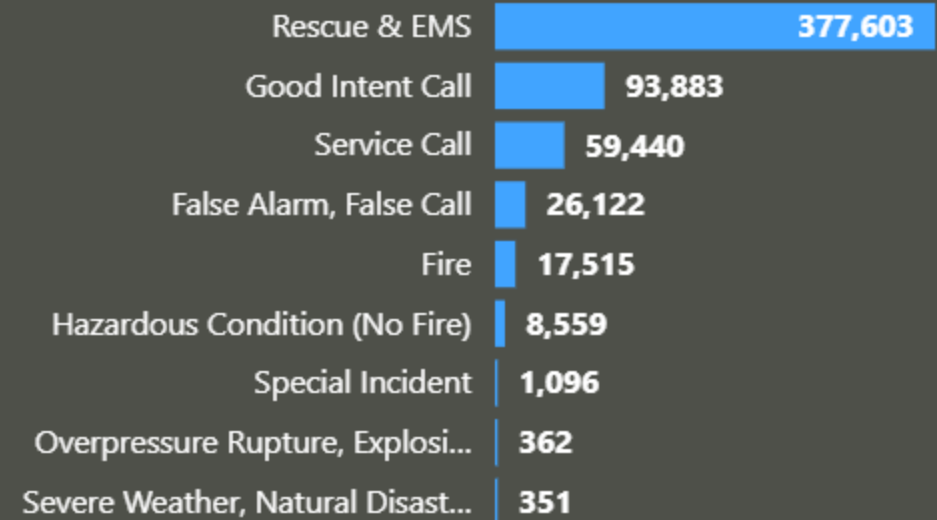
Incidents by Year

584,931

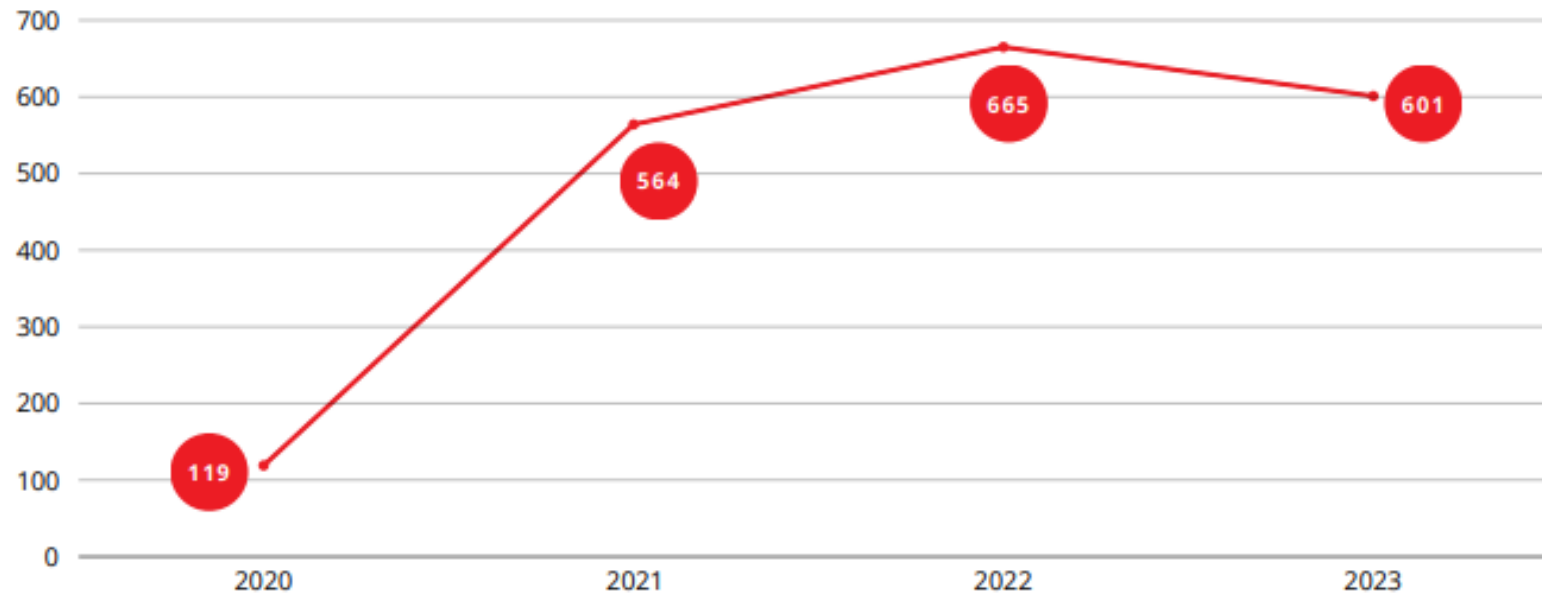


2024

Incidents by Category



UNSHELTERED TENT/ENCAMPMENT FIRES*

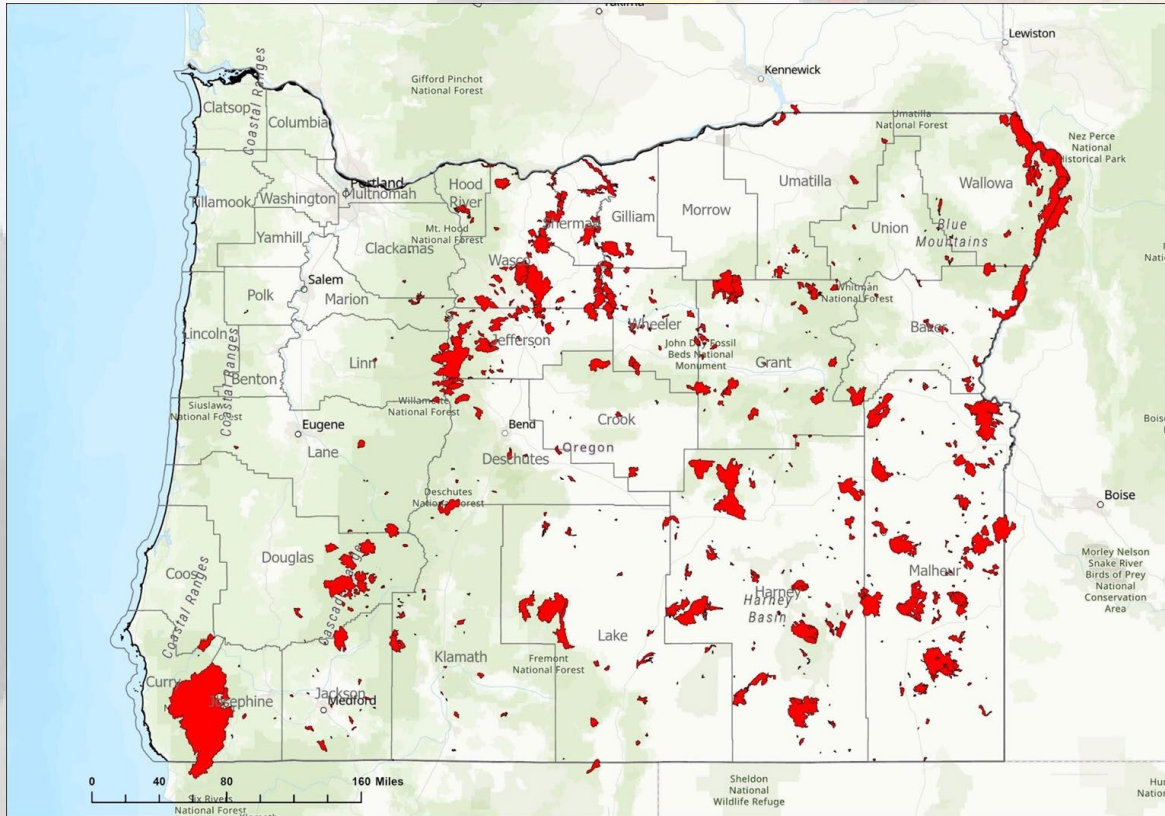


Data provided by the OSFM's Analytics & Intelligence Unit

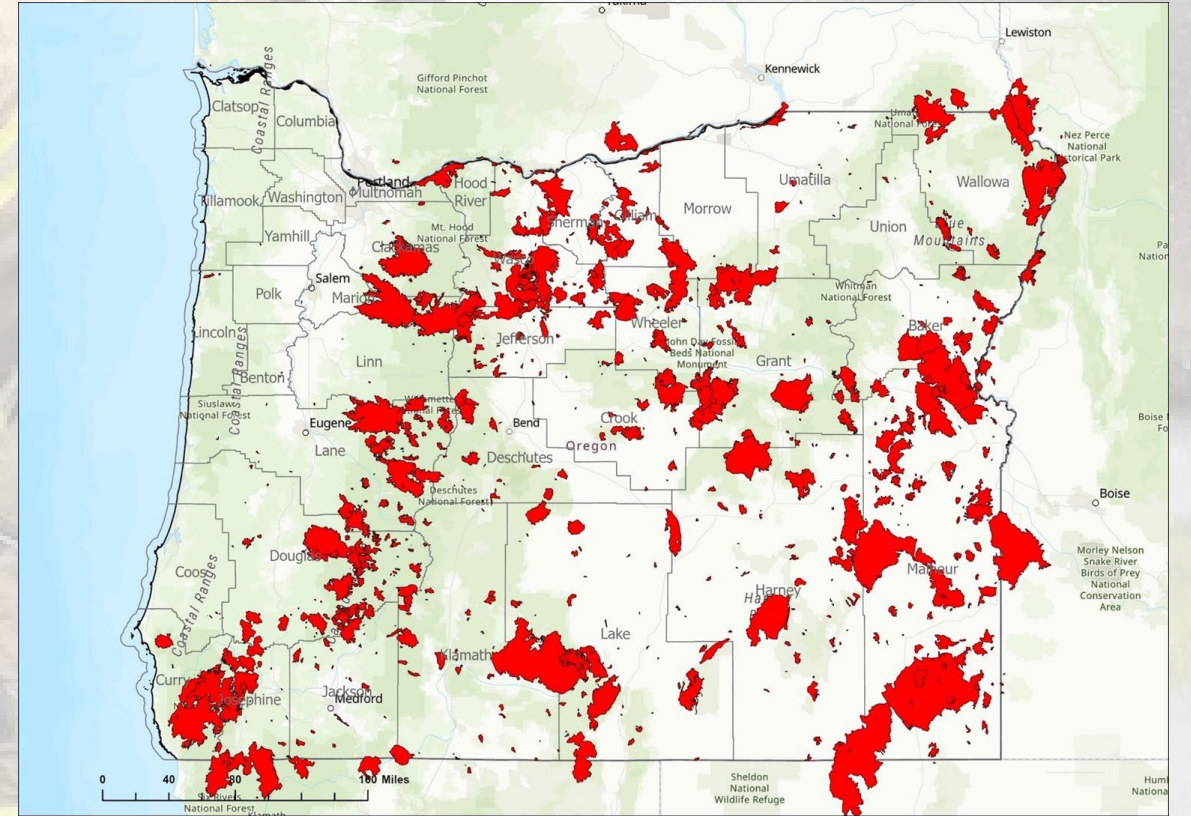


Lebanon Fire experienced a significant increase in overdose responses, now averaging 300 overdose responses a year. Jackson County Fire District 3 had more than 460 overdose and drug-related calls in 2023, representing five percent of their total call volume.

The Decadal Shift



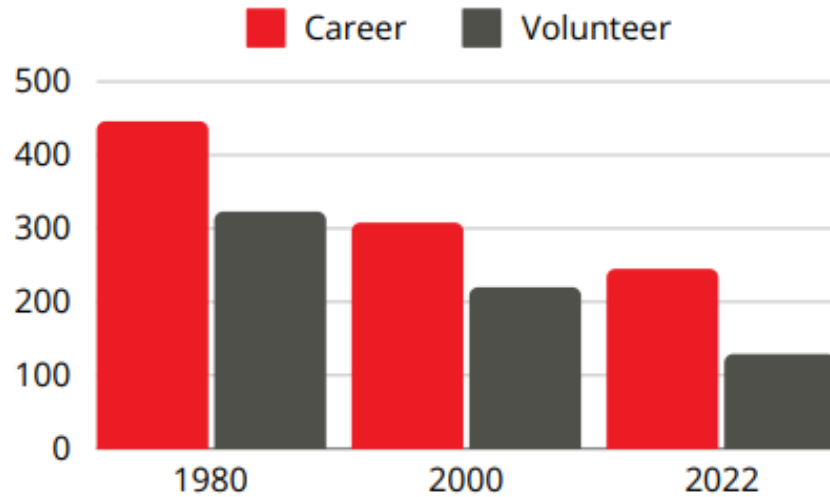
2000-2011



2012-2024

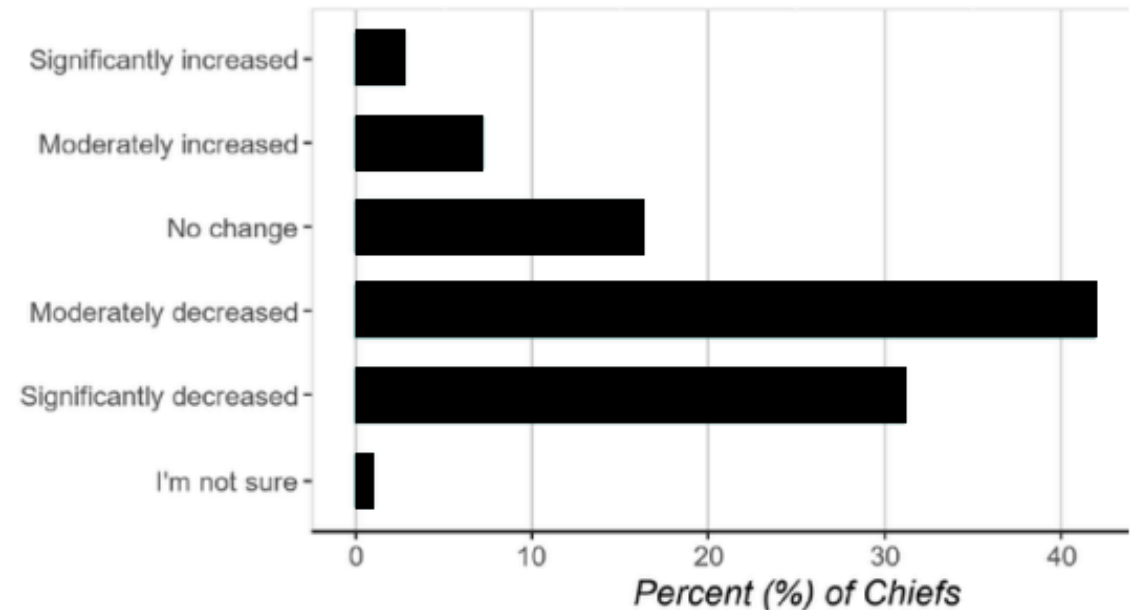
Status of Volunteers

OREGON STRUCTURAL FIREFIGHTERS PER CAPITA (100,000)



*Data obtained from Oregon's fire agencies and published in the OSFM's annual report.

Figure 1: Department Change in Number of Volunteer Firefighters Within Last Five Years



Source: Legislative Policy and Research Office
Data: Volunteer Firefighter Recruitment and Retention Survey

Agencies

297

Population Protected

4,055,234

Area Protected (sq mi)

18,709

EMS Provided

165

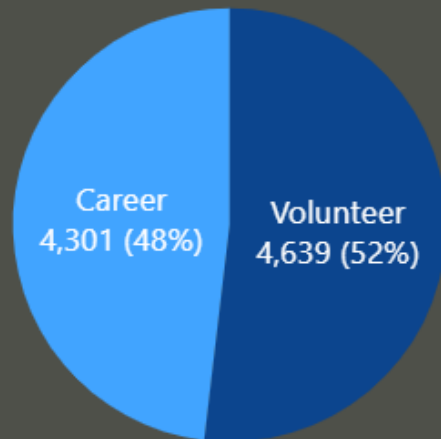
Amb. Trans. Serv. Provided

66

Reported Number of Firefighters

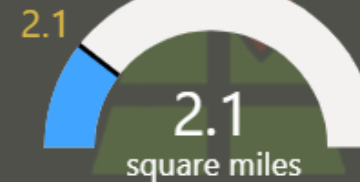


8,940



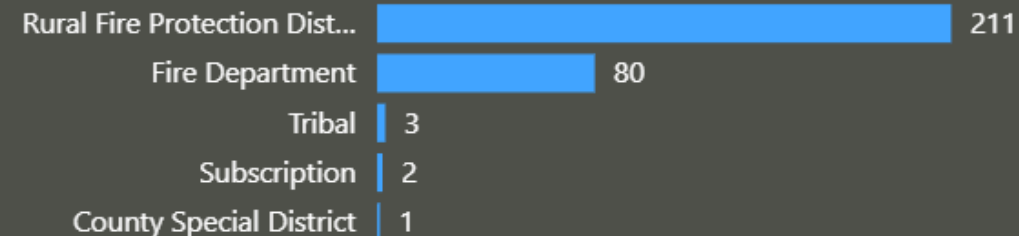
Firefighter Ratios

There is one firefighter for every:

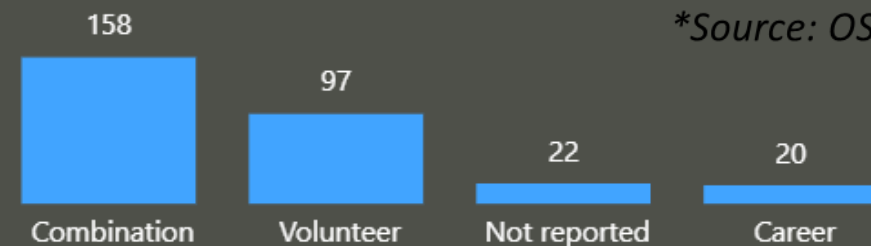


Agency	Firefighters	Population	Sq. Miles	All Incidents	EMS	ATS
Portland Fire & Rescue	701	661,693	138	85,627		
Tualatin Valley Fire & Rescue	454	551,175	387	56,709	Y	Y
Eugene Springfield Fire	216	242,903	62	46,876	Y	Y
Clackamas Co. Fire Dist. 1	332	218,130	226	33,604	Y	Y
Salem FD	158	181,751	50	32,967	Y	Y
Gresham Fire & Emerg. Svcs.	130	148,268	34	15,703	Y	
Bend FD	112	108,668	36	14,117	Y	Y
Hillsboro Fire & Rescue	127	110,649	26	13,902	Y	Y
Medford FD	86	88,501	27	11,783	Y	
Corvallis FD	100	61,312	15	10,646	Y	Y
Albany FD	76	61,862	23	10,498		Y
Klamath Co. Fire Dist. 1	62	50,059	195	9,770	Y	Y
Jackson Co. Fire Dist. 2	64	58,650	172	8,846	Y	
Total	8,940	4,055,234	18,709	584,931		

Agencies by Category



Agencies by Staff Type



*Source: OSFM

Career Agencies

*Source: OSFM

Agencies

20

Population Protected

1,909,404

Area Protected (sq mi)

1,109

EMS Provided

13

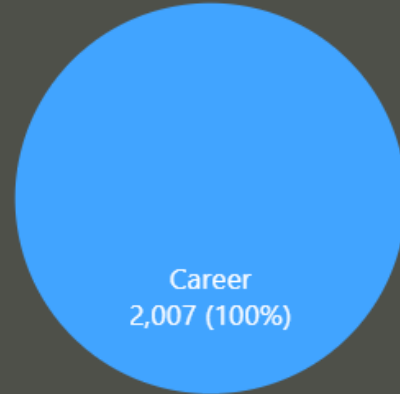
Amb. Trans. Serv. Provided

11

Reported Number of Firefighters

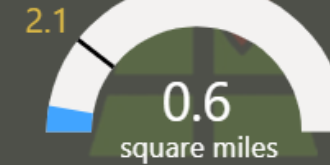


2,007



Firefighter Ratios

There is one firefighter for every:



Agency	Firefighters	Population	Sq. Miles	All Incidents	EMS	ATS
Portland Fire & Rescue	701	661,693	138	85,627		
Eugene Springfield Fire	216	242,903	62	46,876	Y	Y
Salem FD	158	181,751	50	32,967	Y	Y
Gresham Fire & Emerg. Svcs.	130	148,268	34	15,703	Y	
Bend FD	112	108,668	36	14,117	Y	Y
Hillsboro Fire & Rescue	127	110,649	26	13,902	Y	Y
Medford FD	86	88,501	27	11,783	Y	
Albany FD	76	61,862	23	10,498		Y
Klamath Co. Fire Dist. 1	62	50,059	195	9,770	Y	Y
Redmond Fire & Rescue	55	50,685	133	7,370		Y
Roseburg FD	39	24,907	11	7,080	Y	
Ashland Fire & Rescue	30	22,088	7	5,806	Y	Y
Lake Oswego FD	44	41,502	12	4,742	Y	
Total	2,007	1,909,404	1,109	281,861		

Agencies by Category



Agencies by Staff Type



Combination Agencies

*Source: OSFM

Agencies

158

Population Protected

2,009,445

Area Protected (sq mi)

10,698

EMS Provided

111

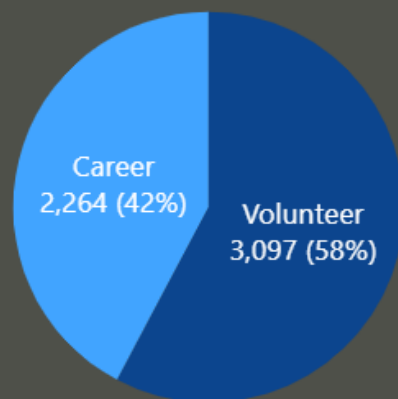
Amb. Trans. Serv. Provided

48

Reported Number of Firefighters

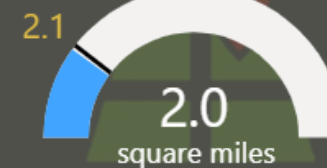


5,361



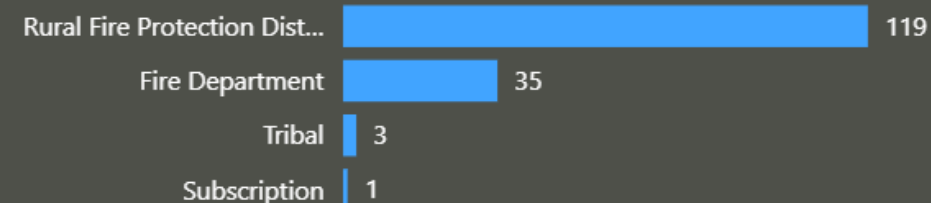
Firefighter Ratios

There is one firefighter for every:

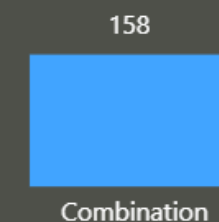


Agency	Firefighters	Population	Sq. Miles	All Incidents	EMS	ATS
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Clackamas Co. Fire Dist. 1	332	218,130	226	33,604	Y	Y
Corvallis FD	100	61,312	15	10,646	Y	Y
Jackson Co. Fire Dist. 3	64	58,650	172	8,846	Y	
McMinnville Fire Dist.	74	39,342	90	8,400	Y	Y
Marion Co. Fire Dist. 1	82	54,167	87	8,108	Y	Y
Lebanon Fire Dist.	81	32,953	134	6,456	Y	
Lane Fire Authority	61	22,947	242	6,074		
Umatilla Co. Fire Dist. 1	48	31,249	162	6,013	Y	Y
Keizer Fire Dist.	45	36,043	10	5,971		Y
South Lane Co. Fire & Rescue	26	28,075	133	5,339	Y	Y
Dallas FD	35	17,999	4	5,274	Y	Y
Melilla Fire Dist.	44	19,191	101	4,722	Y	Y
Total	5,361	2,009,445	10,698	287,948		

Agencies by Category



Agencies by Staff Type



Volunteer Agencies

*Source: OSFM

Agencies

97

Population Protected

107,170

Area Protected (sq mi)

5,747

EMS Provided

39

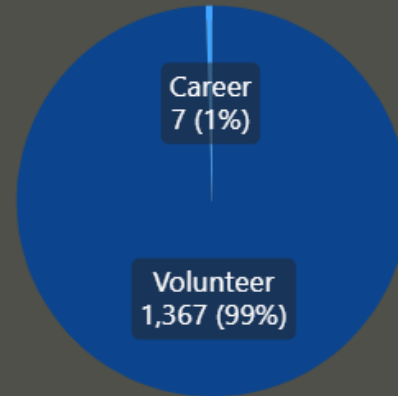
Amb. Trans. Serv. Provided

6

Reported Number of Firefighters

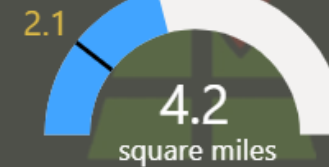
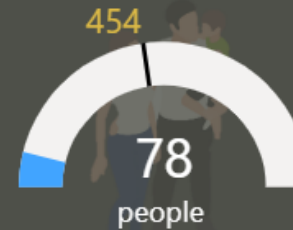


1,374



Firefighter Ratios

There is one firefighter for every:



Agency	Firefighters	Population	Sq. Miles	All Incidents	EMS	ATS
Nehalem Bay Fire & Rescue	19	3,600	25	754	Y	
Corbett Fire Dist. 14	36	3,692	81	601		
Harbor RFPD	16	4	4	501		
Klamath Co. Fire Dist. 3	20	111	228	485		Y
Myrtle Creek FD	28	3,451	3	456	Y	
Tri-City RFPD 4	21	4,220	7	441		
Canyonville South Umpqua FD	26	2,364	11	367	Y	
Gold Beach FD	28	3,209	6	349		
La Grande RFPD	11	3,480	85	328	Y	
Tillamook Fire Dist.	35	12,312	74	294	Y	
Gates RFPD	6	779	10	240		
Upper McKenzie RFPD	16	667	5	209		
Klamath Co. Fire Dist. 5	14	1,165	56	208	Y	
Total	1,374	107,170	5,747	9,531		

Agencies by Category

Rural Fire Protection Dist... 70

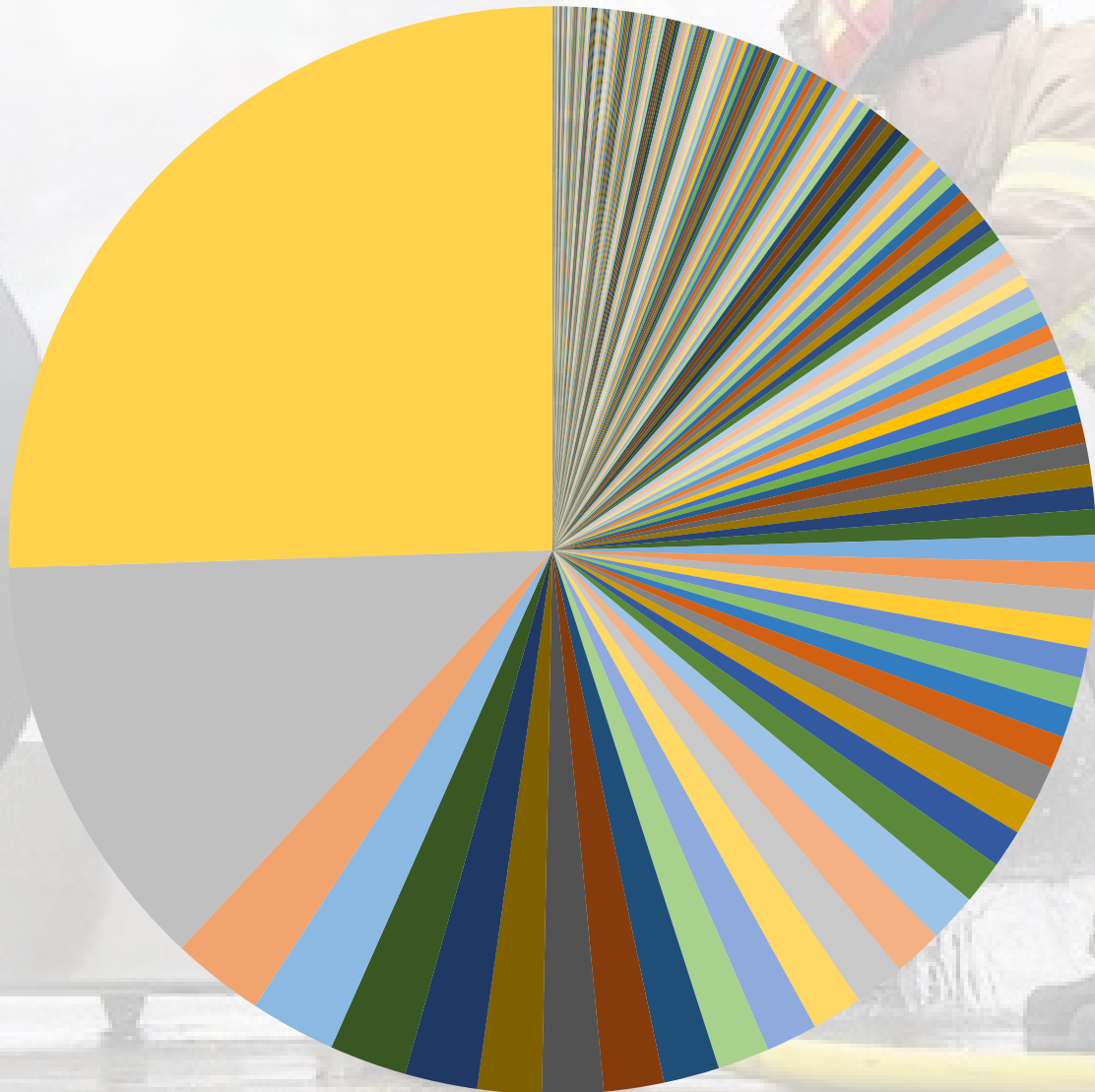
Fire Department 27

Agencies by Staff Type

97

Volunteer

RFPD Budgets

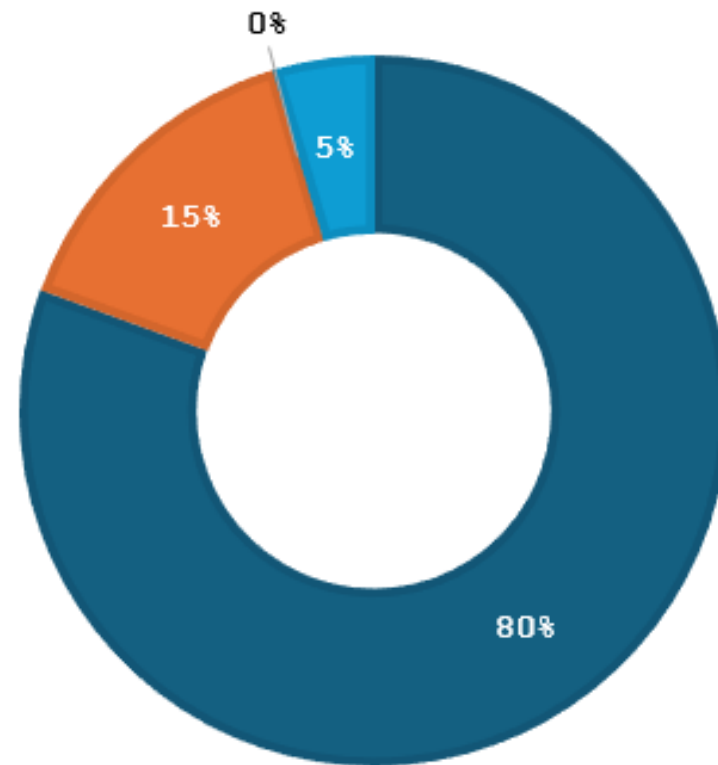


- 20% (50) Budget < 100K
- 36% (91) Budget < 200K
- 56% (144) Budget < 500K
- 69% (177) Budget < 1M
- 82% (209) Budget < 2.5M
- 89% (227) Budget < 5M
- 95% (242) Budget < 10M
- 99% (254) Budget < 20M

Tax Revenue

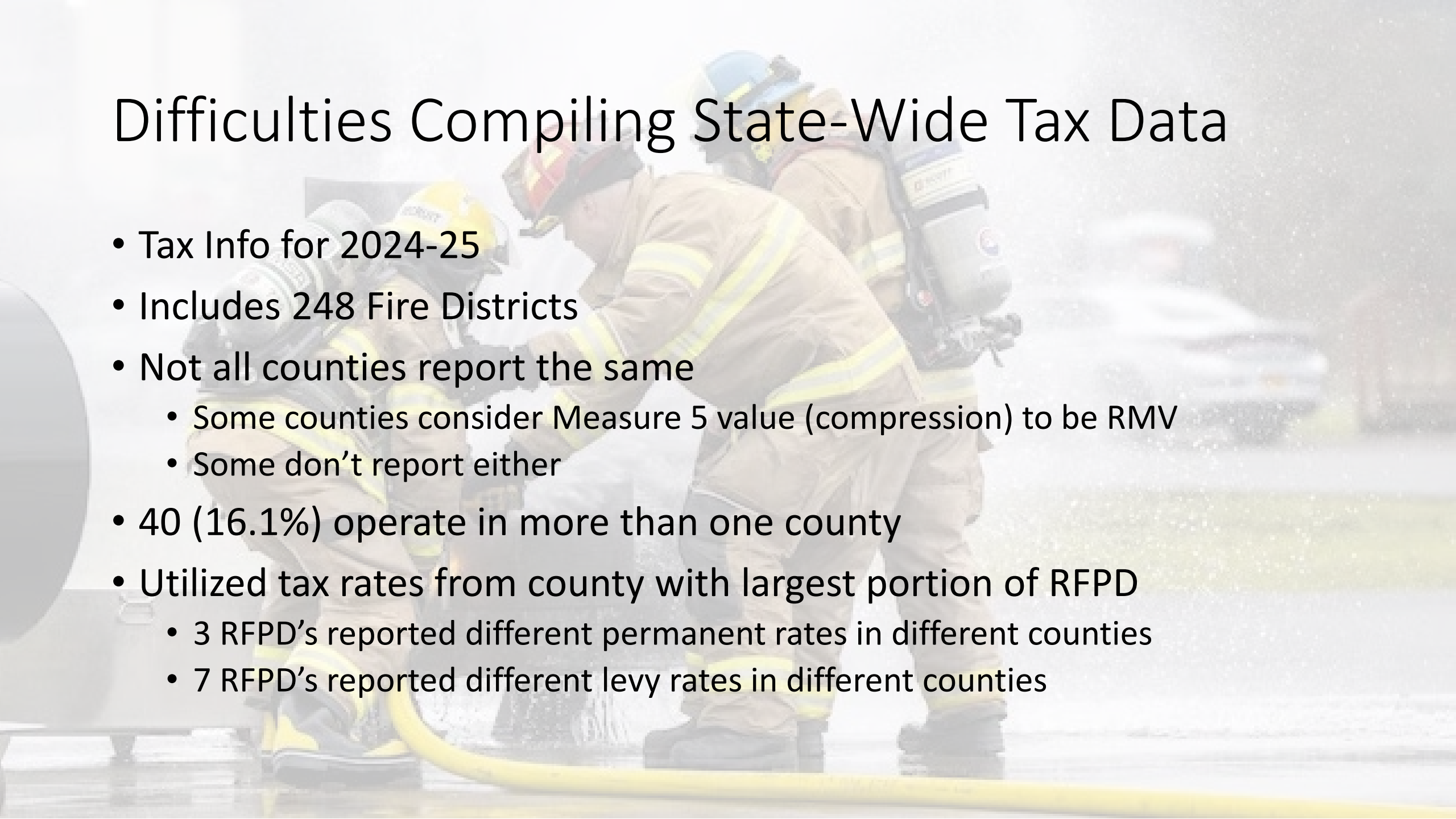
RFPD TAX IMPOSED BY CATEGORY (FY 2022-23)

■ Permanent Authority ■ Local Option ■ Gap Bonds ■ Bonds



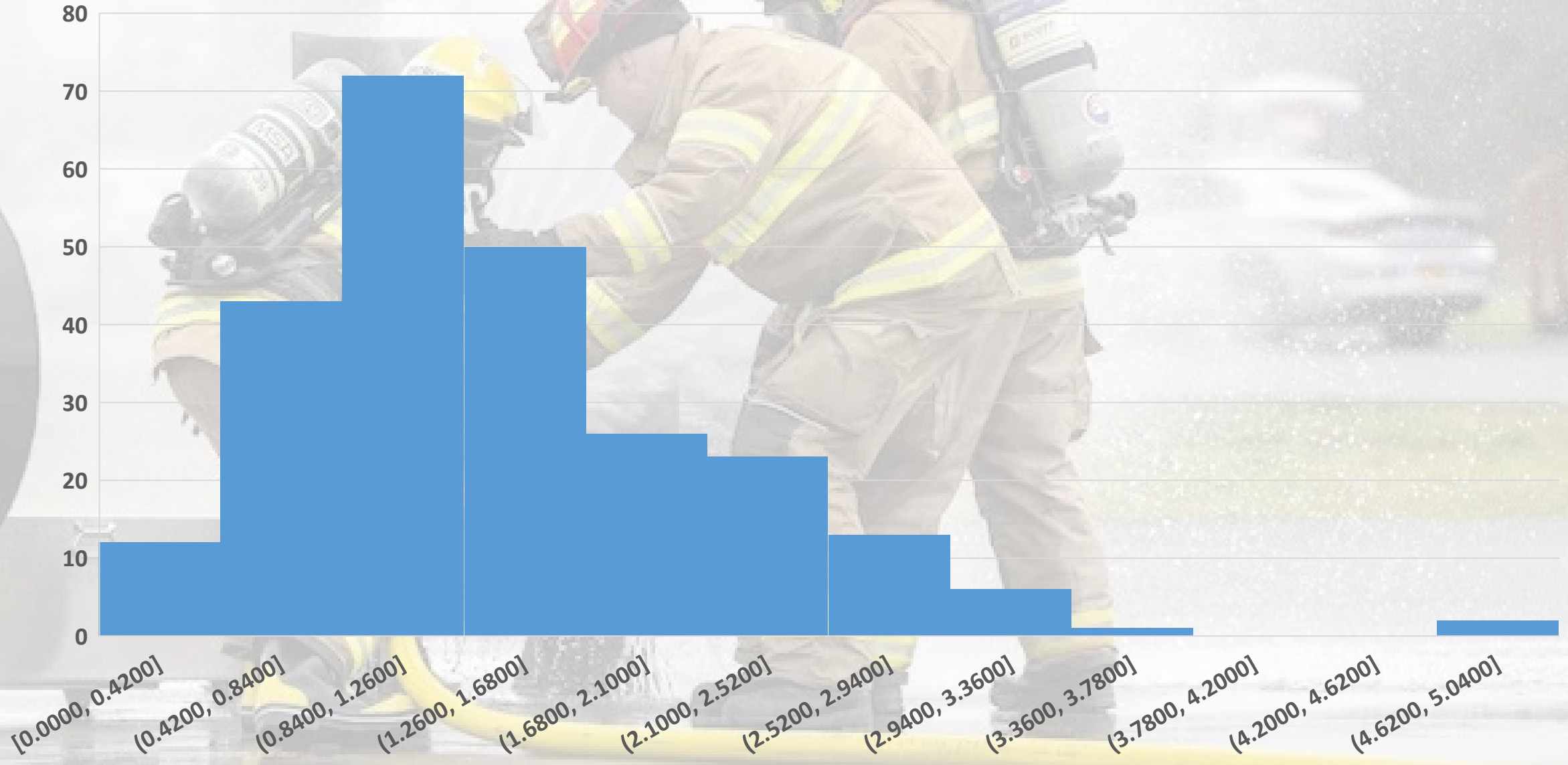
*Source: OSFM

Difficulties Compiling State-Wide Tax Data

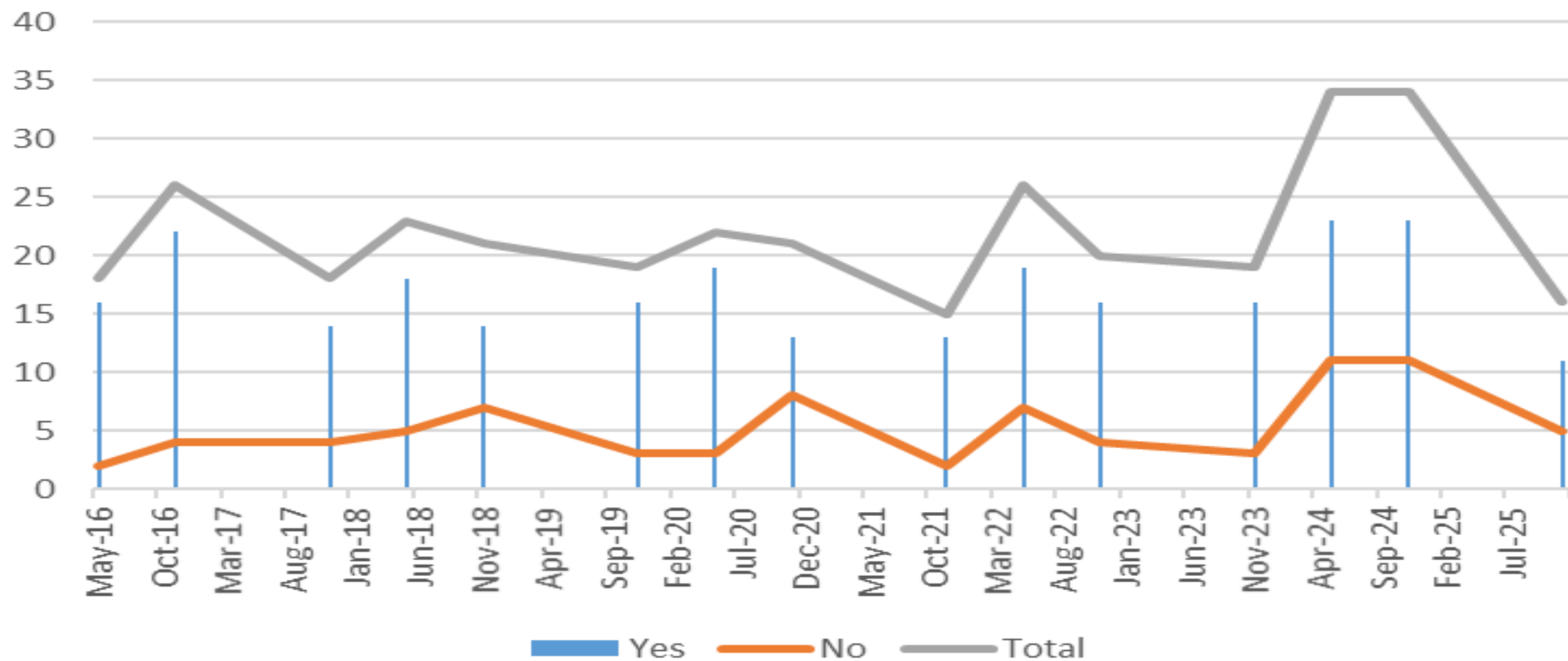
A background image showing three firefighters in full protective gear, including helmets and oxygen tanks, working together to manage a fire. They are using a yellow hose to spray water. The scene is outdoors, and the image is slightly faded to allow the text to be read clearly.

- Tax Info for 2024-25
- Includes 248 Fire Districts
- Not all counties report the same
 - Some counties consider Measure 5 value (compression) to be RMV
 - Some don't report either
- 40 (16.1%) operate in more than one county
- Utilized tax rates from county with largest portion of RFPD
 - 3 RFPD's reported different permanent rates in different counties
 - 7 RFPD's reported different levy rates in different counties

Permanent Rates

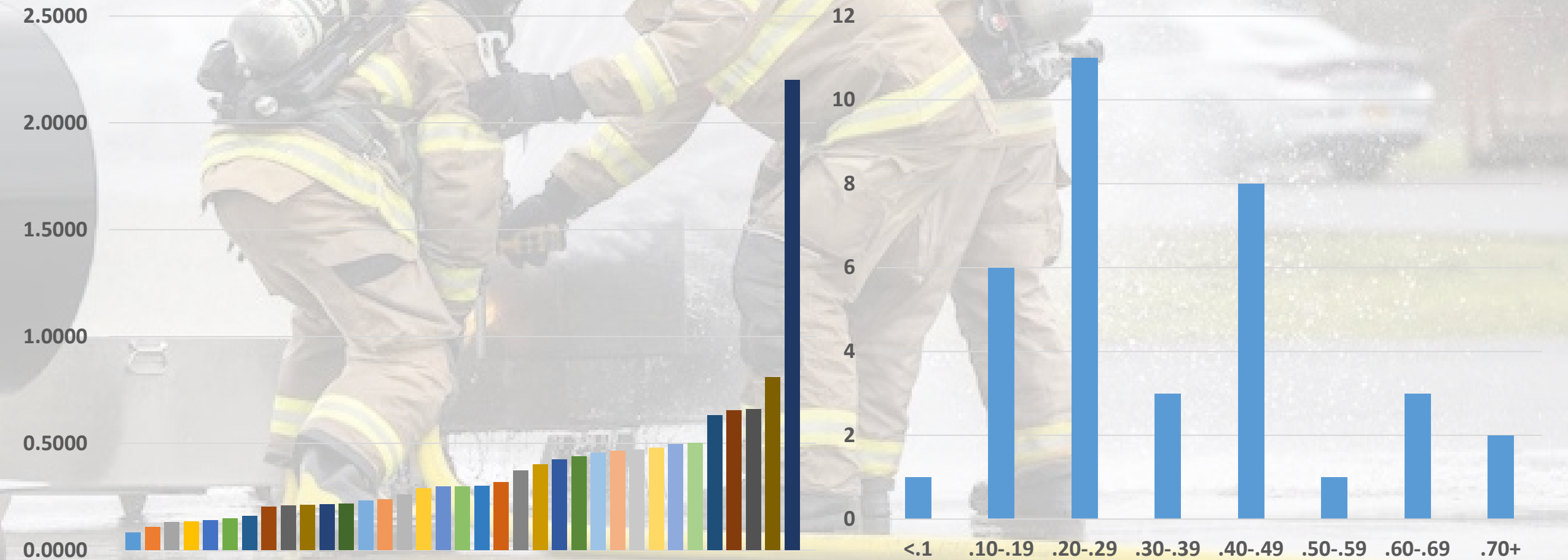


Pursuit of Bonds and Local Option Levies



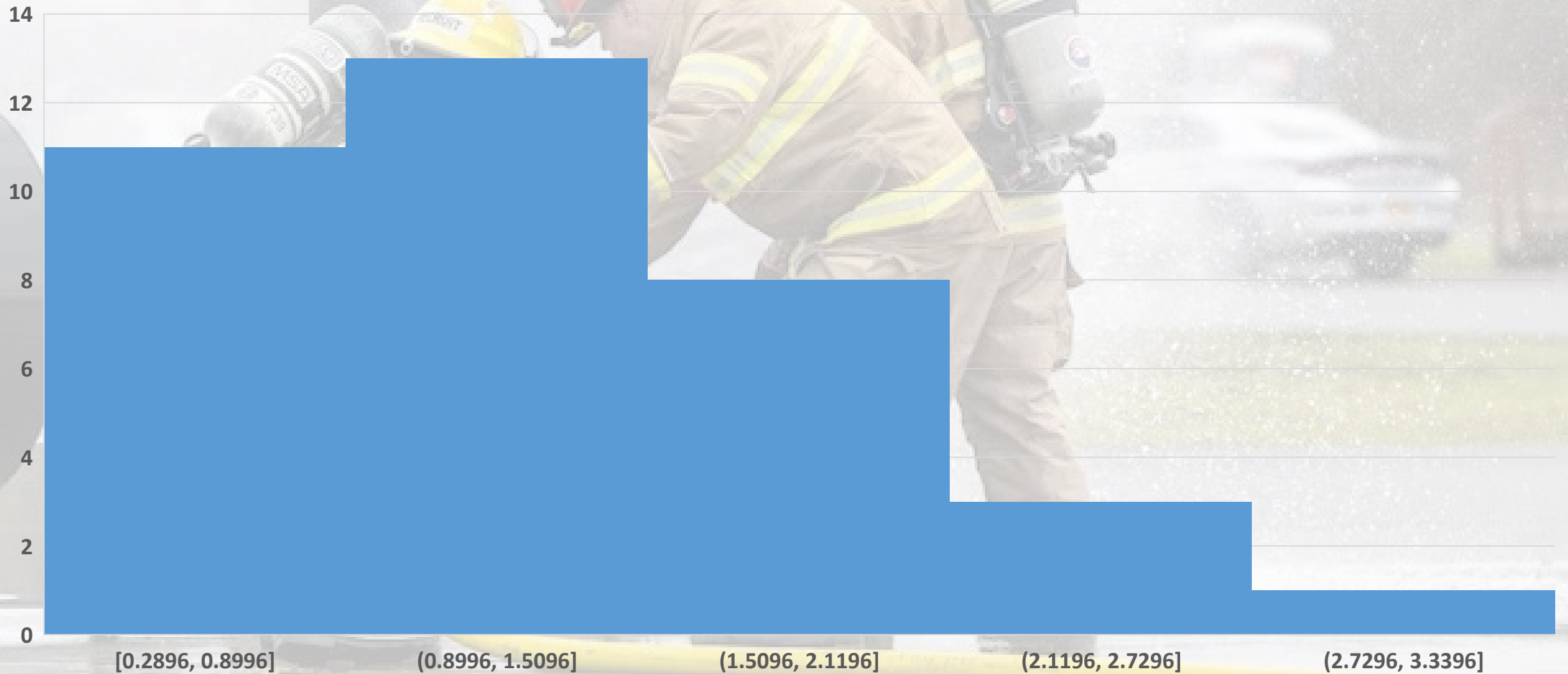
Bond Levies

- 35 (14.1%) of Districts had a Bond Levy



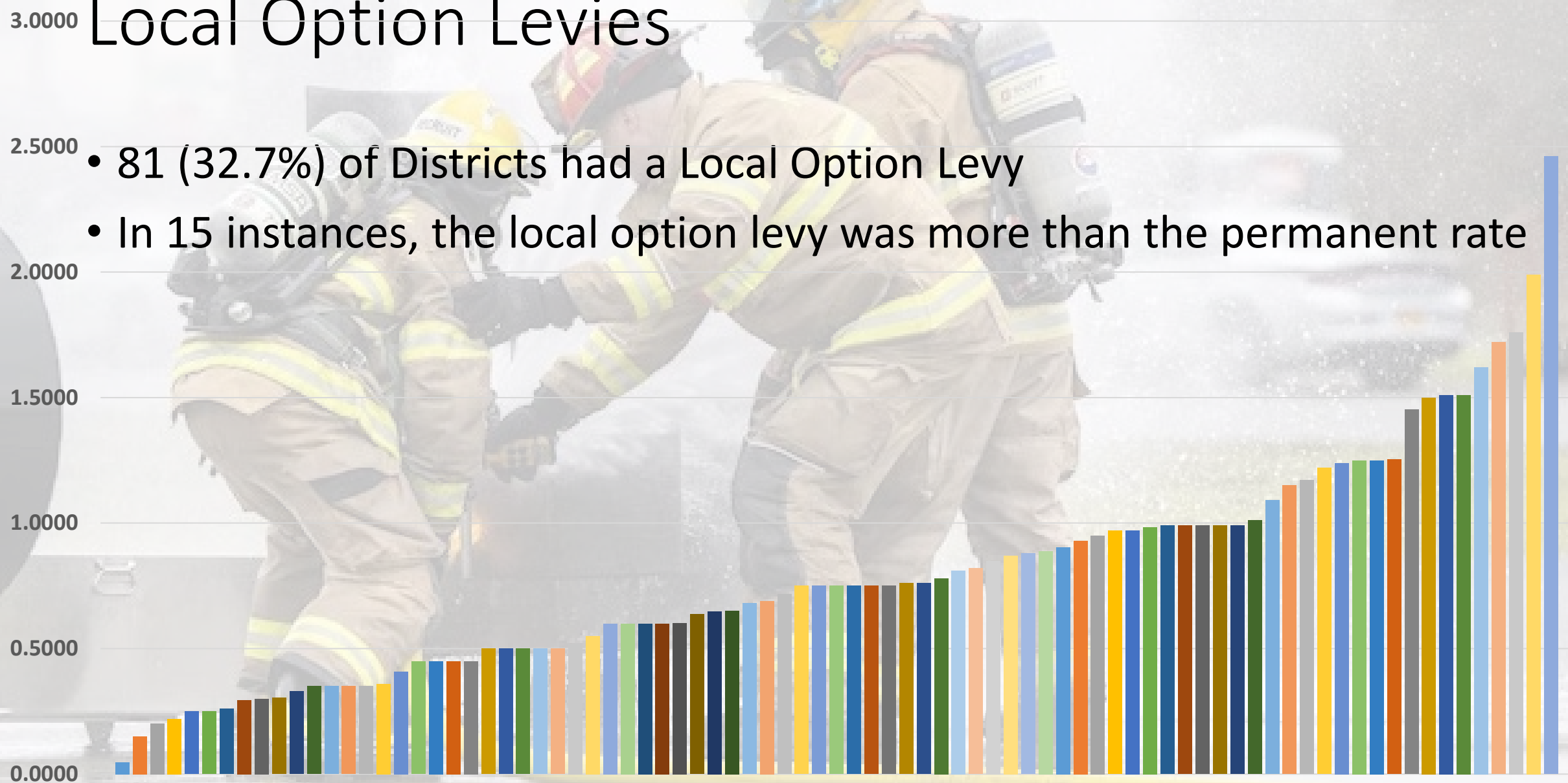
Bond Levies

Permanent Rate of those with Bond Levies



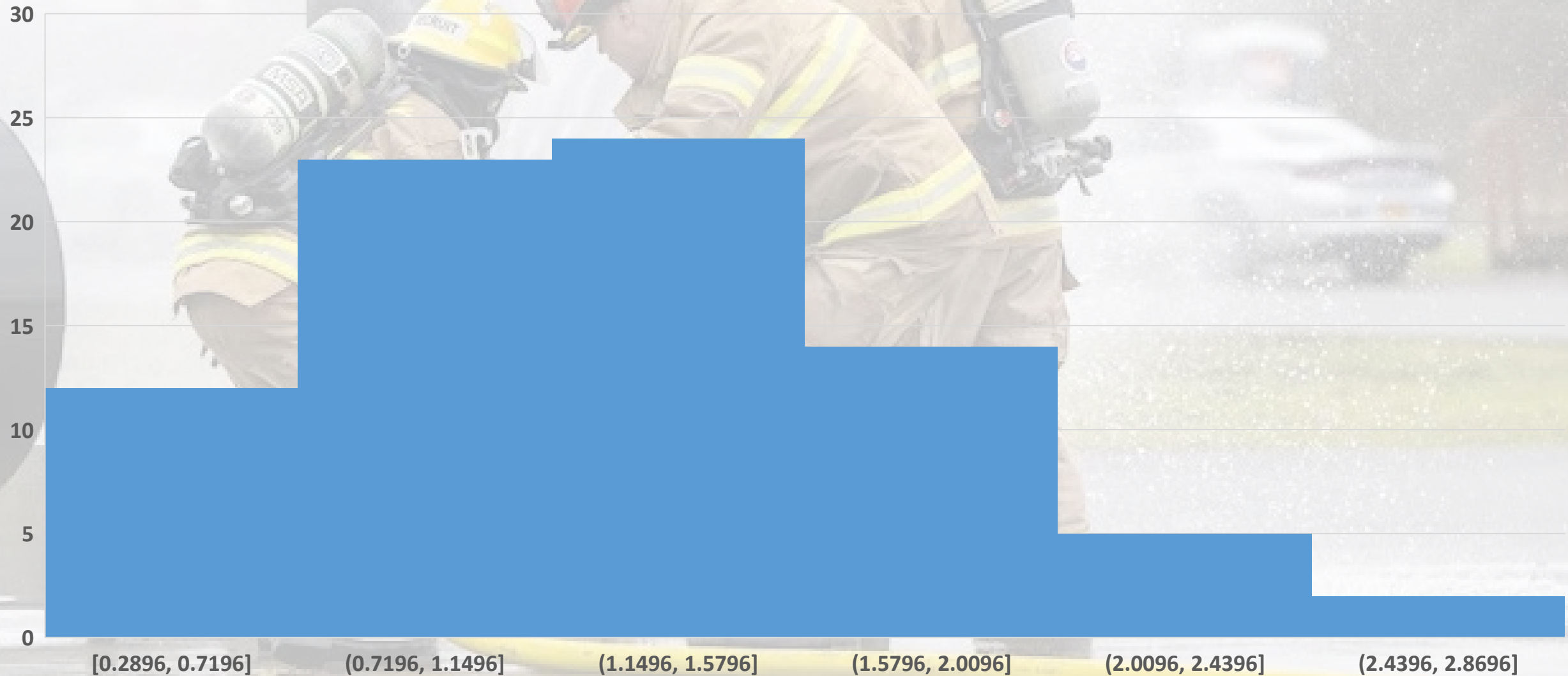
Local Option Levies

- 81 (32.7%) of Districts had a Local Option Levy
- In 15 instances, the local option levy was more than the permanent rate



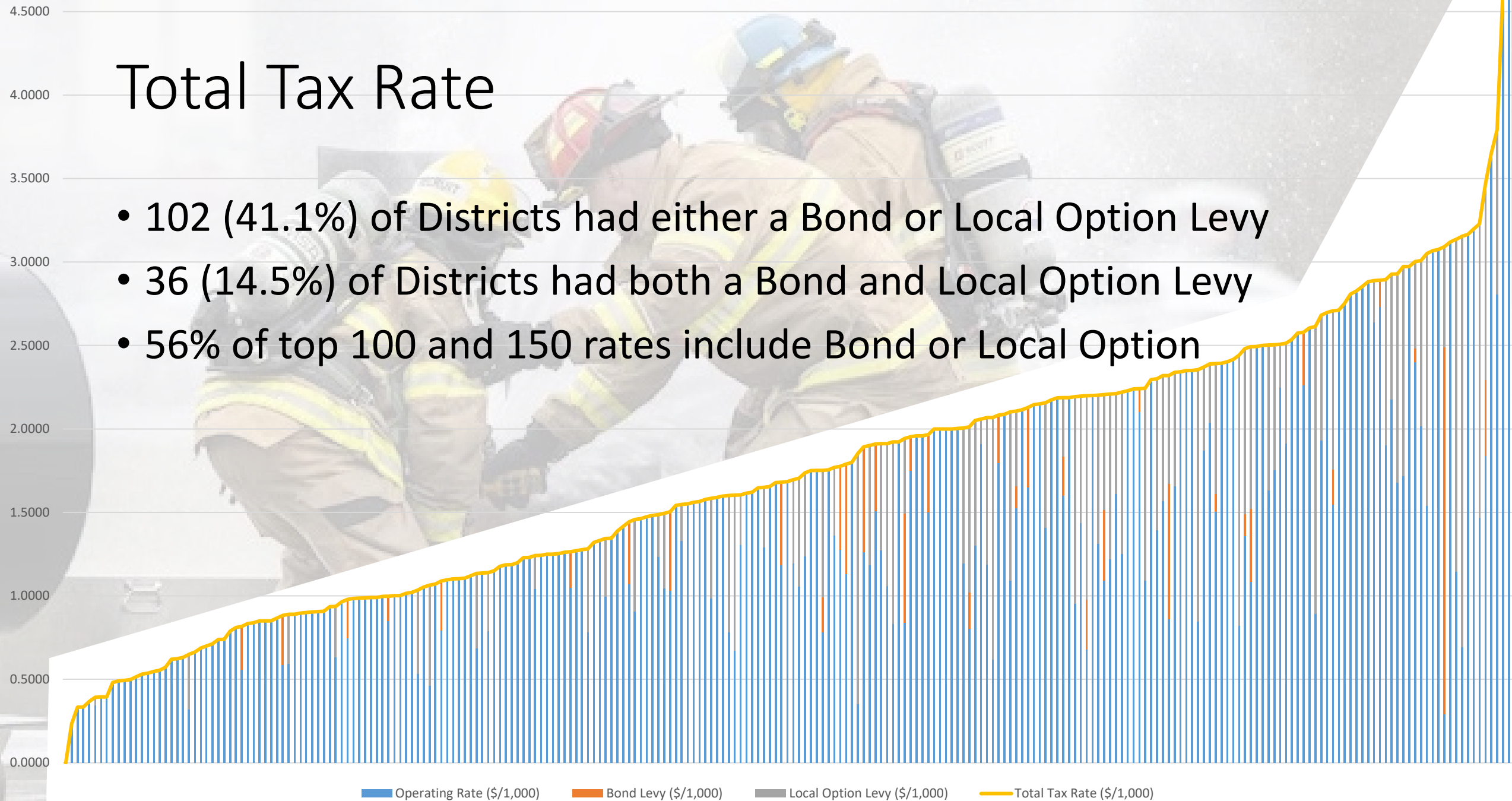
Local Option Levies

Permanent Rate of those with Local Option Levies

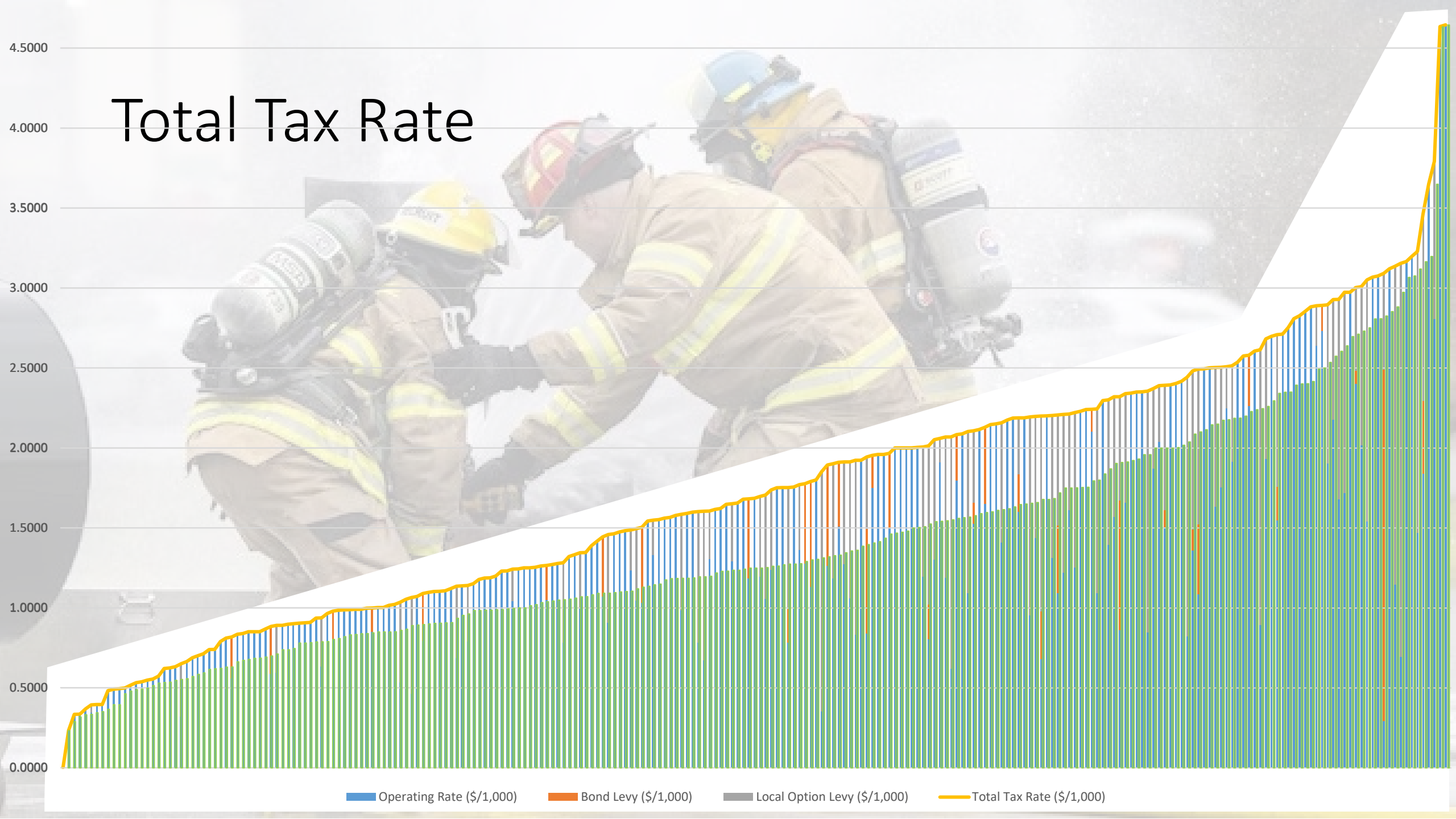


Total Tax Rate

- 102 (41.1%) of Districts had either a Bond or Local Option Levy
- 36 (14.5%) of Districts had both a Bond and Local Option Levy
- 56% of top 100 and 150 rates include Bond or Local Option

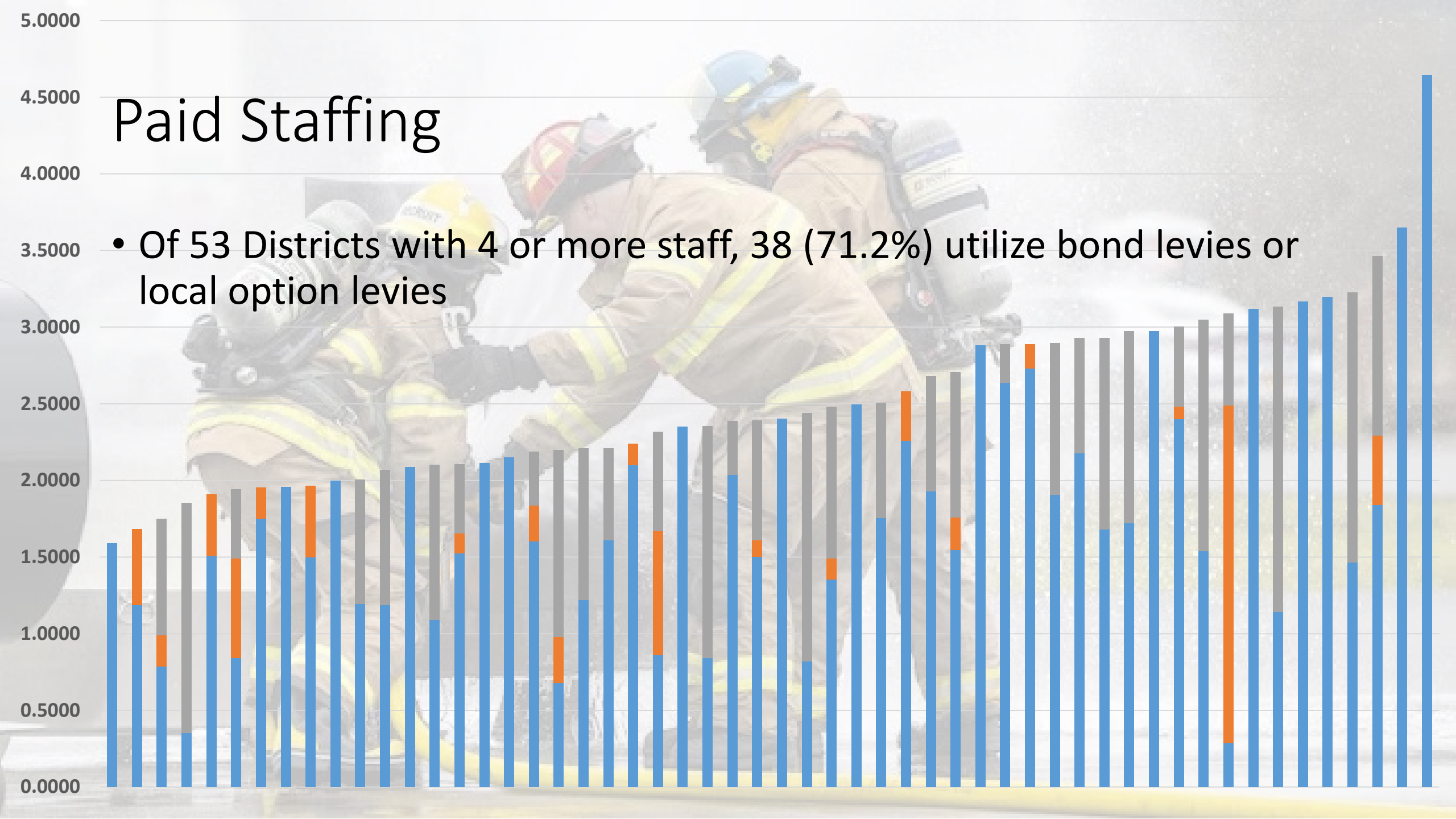


Total Tax Rate



Paid Staffing

- Of 53 Districts with 4 or more staff, 38 (71.2%) utilize bond levies or local option levies



RFPD Budgets

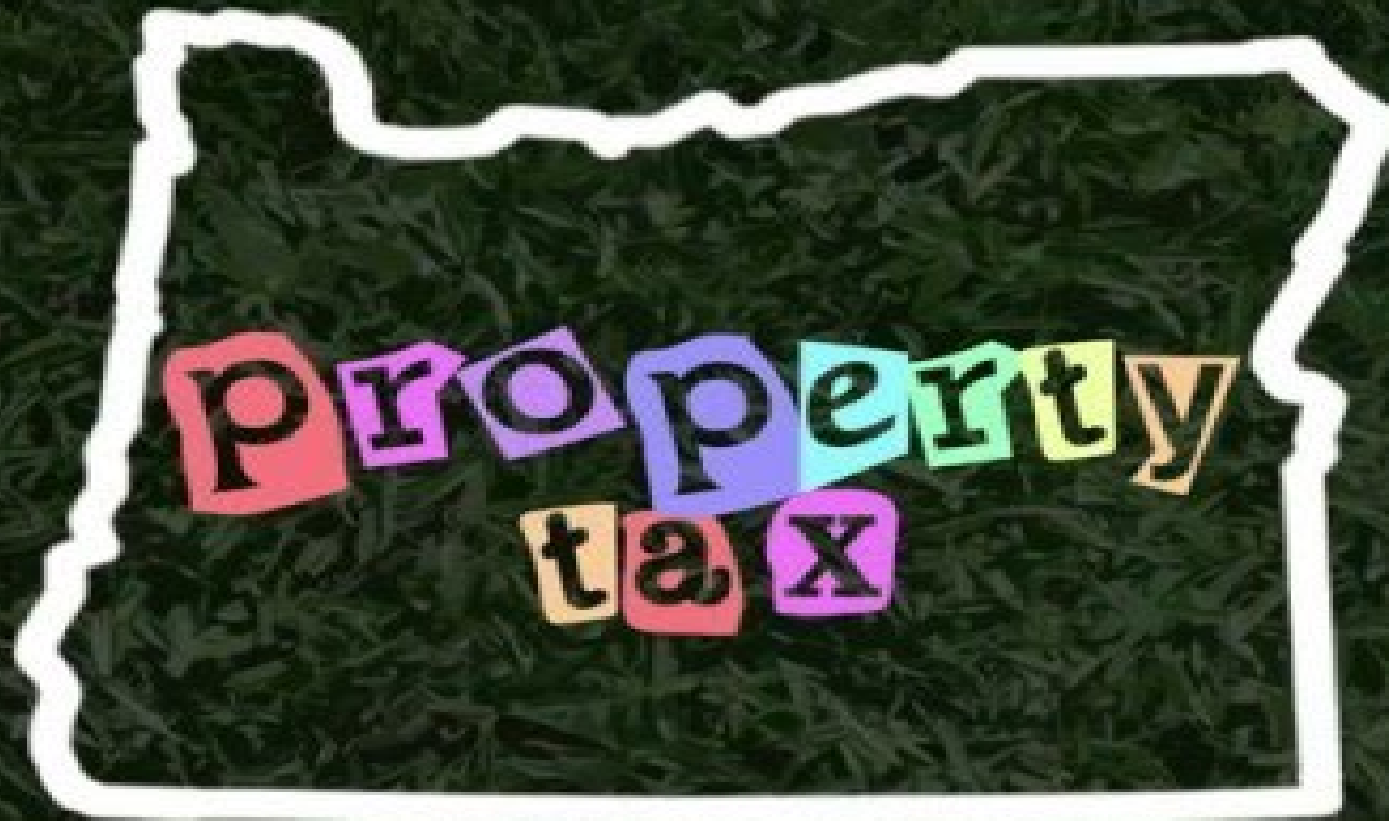
\$200,000,000.00
\$180,000,000.00
\$160,000,000.00
\$140,000,000.00
\$120,000,000.00
\$100,000,000.00
\$80,000,000.00
\$60,000,000.00
\$40,000,000.00
\$20,000,000.00
\$-



RFPD Budgets

\$20,000,000.00
\$18,000,000.00
\$16,000,000.00
\$14,000,000.00
\$12,000,000.00
\$10,000,000.00
\$8,000,000.00
\$6,000,000.00
\$4,000,000.00
\$2,000,000.00
\$-

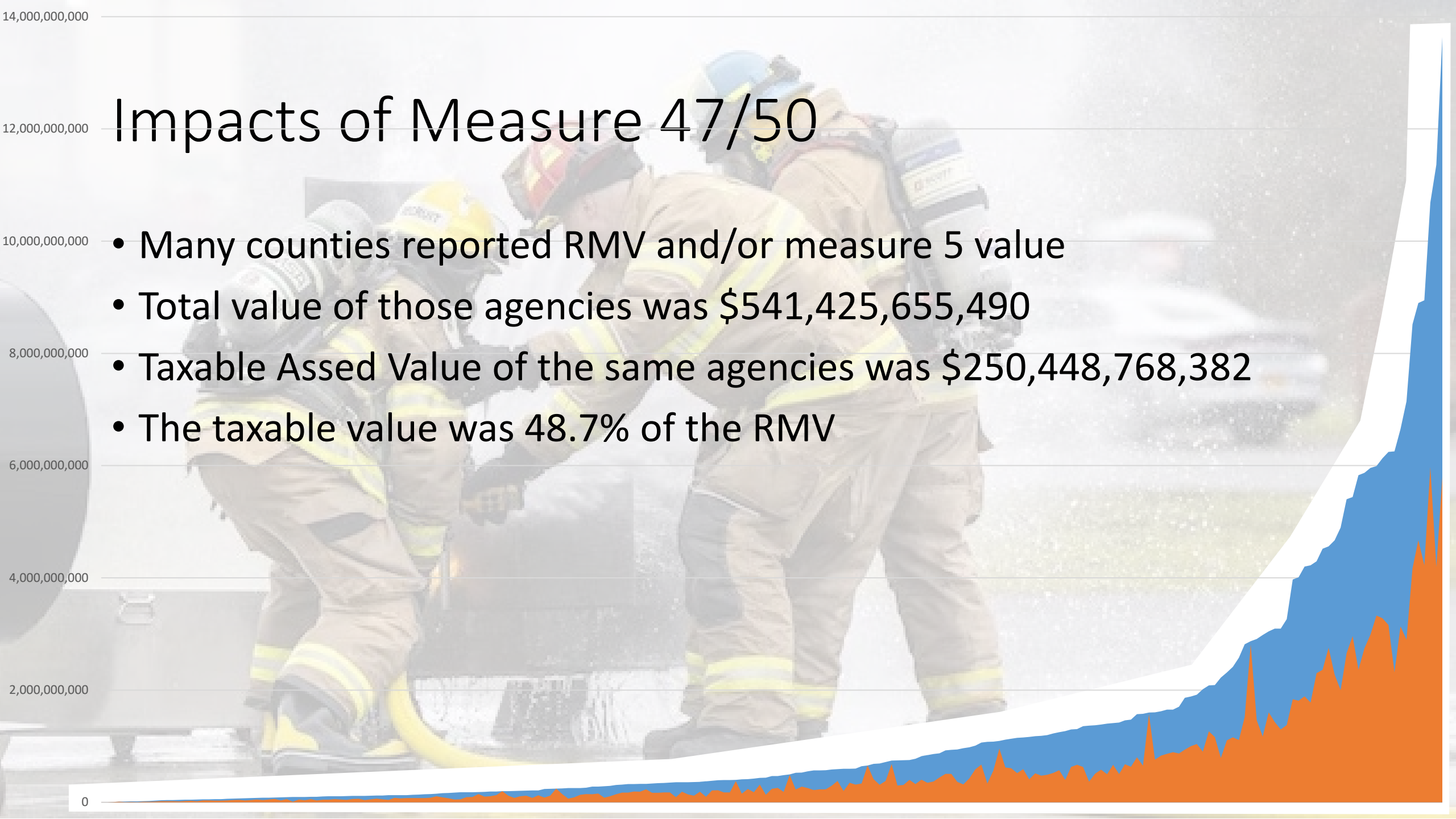




<https://www.youtube.com/watch?v=gtaIhnmxnZU&t=12s>

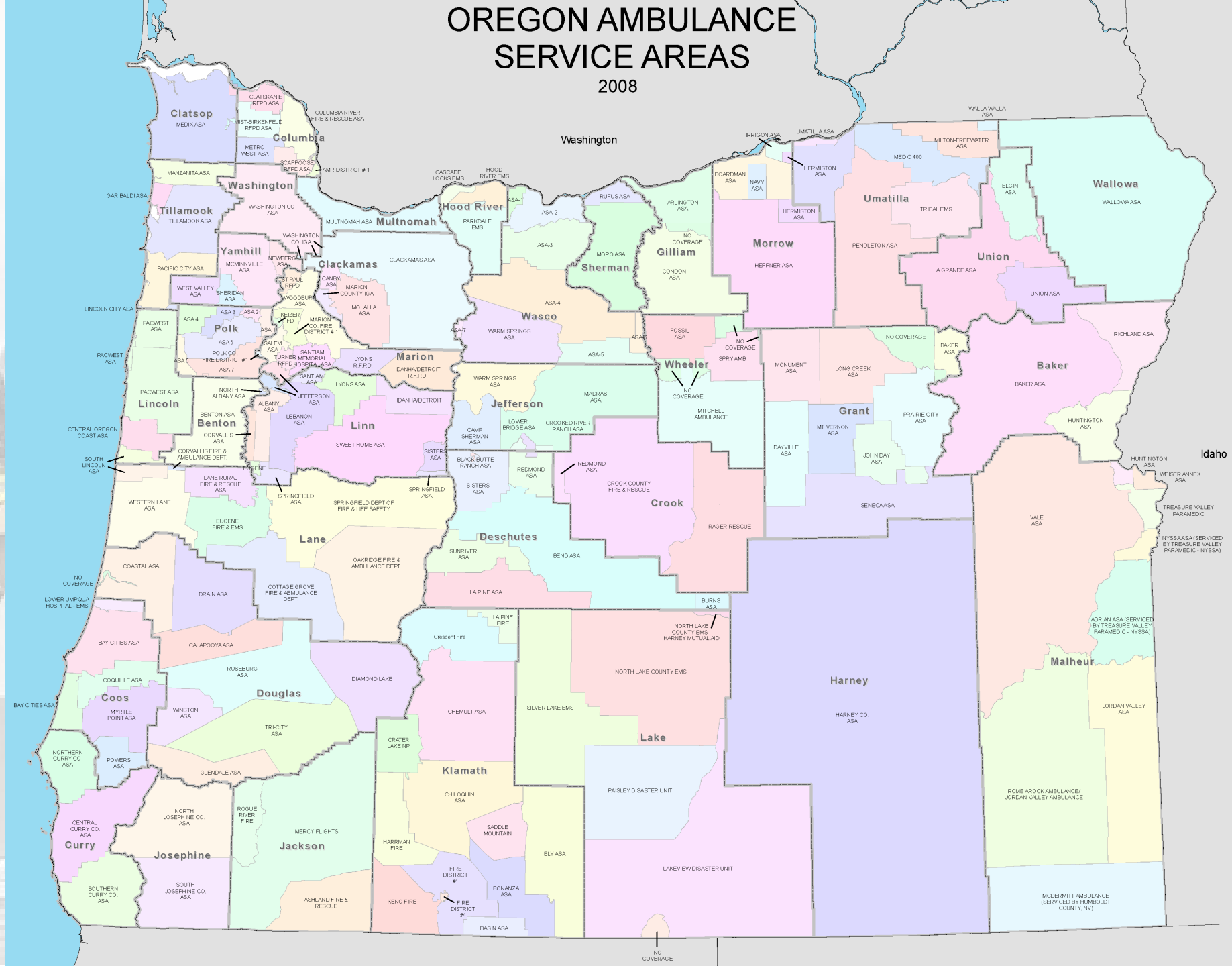
Impacts of Measure 47/50

- Many counties reported RMV and/or measure 5 value
- Total value of those agencies was \$541,425,655,490
- Taxable Assesd Value of the same agencies was \$250,448,768,382
- The taxable value was 48.7% of the RMV



OREGON AMBULANCE SERVICE AREAS

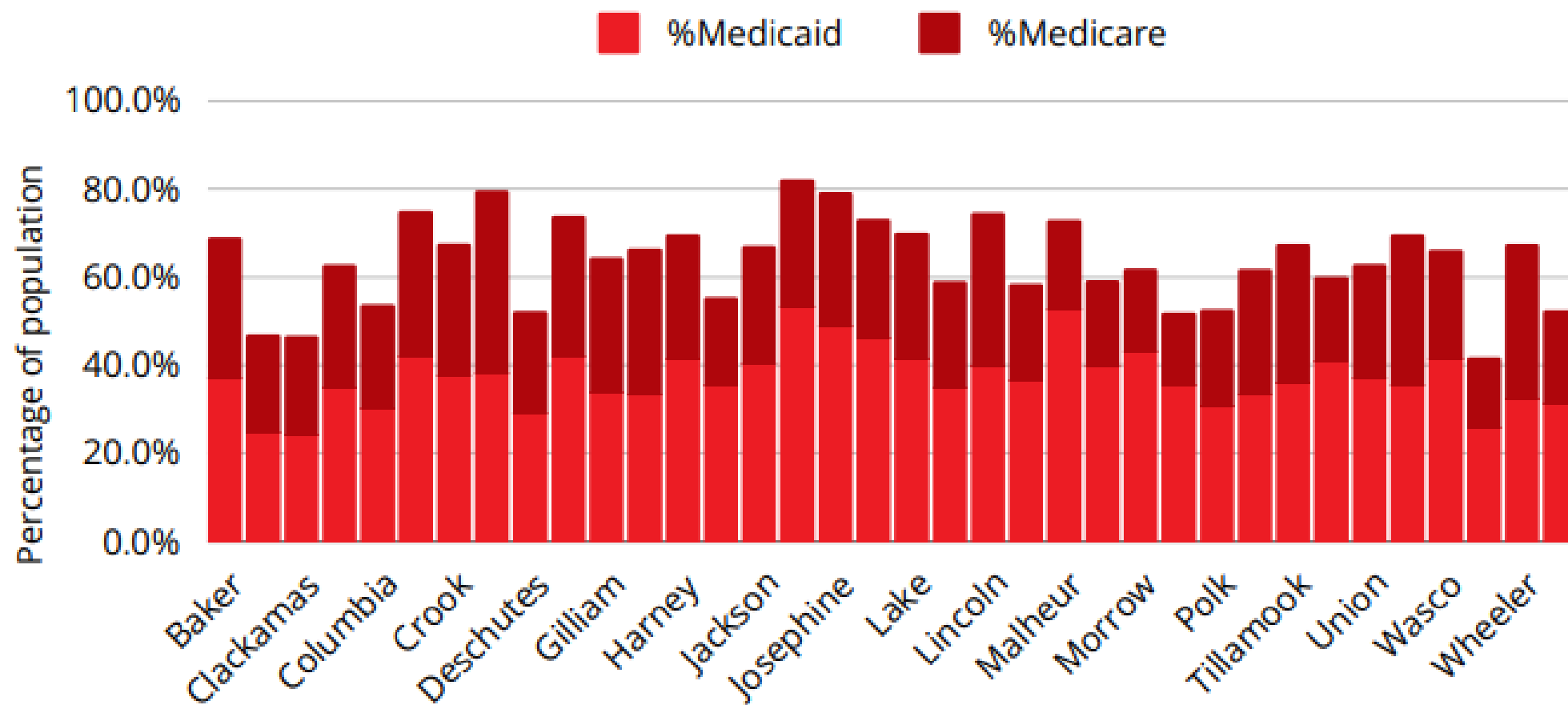
2008



<u>Agency</u>	<u>ALS City</u>	<u>ALS out of City</u>	<u>BLS city</u>	<u>BLS out of City</u>	<u>Aid Call</u>	<u>Milage</u>
Eugene	\$ 1,859.00	\$ 2,079.00	\$ 1,859.00	\$ 2,079.00	\$ 929.50	\$ 24.18
Lane	\$ 2,300.00	\$ 2,200.00	\$ 1,900.00	\$ 2,000.00	\$ 800.00	\$ 25.00
South Lane	\$ 1,600.00	\$ 2,000.00	\$ 1,600.00	\$ 2,000.00	\$ 800.00	\$ 40.00
Jefferson	\$ 1,800.00	\$ 1,800.00	\$ 1,200.00	\$ 1,200.00	\$ 700.00	\$ 25.00
Lebanon	\$ 1,650.00	\$ 1,650.00	\$ 1,650.00	\$ 1,650.00	\$ 500.00	\$ 20.00
Sweet Home	\$ 1,900.00	\$ 1,900.00	\$ 1,900.00	\$ 1,900.00	\$ 600.00	\$ 25.00
Salem	\$ 1,850.00	\$ 1,850.00	\$ 1,850.00	\$ 1,850.00	\$ 880.00	\$ 33.00
Marion Co	\$ 1,850.00	\$ 1,850.00	\$ 1,850.00	\$ 1,850.00	\$ 880.00	\$ 33.00
Keizer	\$ 1,850.00	\$ 1,850.00	\$ 1,850.00	\$ 1,850.00	\$ 880.00	\$ 33.00
Bend	\$ 1,297.00	\$ 2,594.00	\$ 1,092.00	\$ 2,184.00	\$ 648.00	\$ 15.00
Dallas	\$ 1,766.53	\$ 1,766.53	\$ 1,766.53	\$ 1,766.53	\$ 554.69	\$ 25.91
Polk	\$ 1,600.00	\$ 1,600.00	\$ 1,500.00	\$ 1,500.00	\$ 640.00	\$ 23.00
McMinnville	\$ 2,124.00	\$ 2,391.00	\$ 2,036.00	\$ 2,291.00	\$ 600.00	\$ 30.00
TVFR/Yamhill	\$ 2,119.47	\$ 2,119.47	\$ 2,119.47	\$ 2,119.47	\$ 596.10	\$ 27.81
Redmond	\$ 1,850.00	\$ 1,850.00	\$ 1,375.00	\$ 1,375.00	\$ 250.00	\$ 18.00
AFD	\$ 1,650.00	\$ 1,650.00	\$ 1,650.00	\$ 1,650.00	\$ 630.00	\$ 20.00
Average	\$ 1,827.73	\$ 1,966.67	\$ 1,703.20	\$ 1,841.00	\$ 683.89	\$ 26.53

<u>Agency</u>	<u>ALS City</u>	<u>ALS out of City</u>	<u>BLS city</u>	<u>BLS out of City</u>	<u>Aid Call</u>	<u>Milage</u>		
Eugene	\$ 1,859.00	\$ 2,079.00	\$ 1,859.00	\$ 2,079.00	\$ 929.50	\$ 24.18		
Lane	\$ 2,300.00	\$ 2,200.00	\$ 1,900.00	\$ 2,000.00	\$ 800.00	\$ 25.00		
South Lane	\$ 1,600.00	\$ 2,000.00	\$ 1,600.00	\$ 2,000.00	\$ 800.00	\$ 40.00		
Jefferson	\$ 1,800.00	\$ 1,800.00	\$ 1,200.00	\$ 1,200.00	\$ 700.00	\$ 25.00		
Lebanon	\$ 1,650.00	\$ 1,650.00	\$ 1,650.00	\$ 1,650.00	\$ 500.00	\$ 20.00		
Sweet Home	\$ 1,900.00	\$ 1,900.00	\$ 1,900.00	\$ 1,900.00	\$ 600.00	\$ 25.00		
Salem	\$ 1,850.00	\$ 1,850.00	\$ 1,850.00	\$ 1,850.00	\$ 880.00	\$ 33.00		
Marion Co	Medicare - Emergency: \$440 - Non-Emergency: \$378		Medicare - Emergency: \$370 - Non-Emergency: \$231		\$ 880.00	\$ 33.00		
Keizer					Medicare \$0		Medicare \$7.69	
Bend								
Dallas	\$ 1,766.53	\$ 1,766.53	\$ 1,766.53	\$ 1,766.53	\$ 554.69	\$ 25.91		
Polk	Medicaid - Emergency: \$420 - Non-Emergency: \$139		Medicaid - Emergency: \$311 - Non-Emergency: \$144		\$ 640.00	Medicaid \$1.74 - \$3.75 after 10 mi		
McMinnville					Medicaid \$420			
TVFR/Yamhill								
Redmond	\$ 1,850.00	\$ 1,850.00	\$ 1,375.00	\$ 1,375.00	\$ 250.00	\$ 18.00		
AFD	\$ 1,650.00	\$ 1,650.00	\$ 1,650.00	\$ 1,650.00	\$ 630.00	\$ 20.00		
Average	\$ 1,827.73	\$ 1,966.67	\$ 1,703.20	\$ 1,841.00	\$ 683.89	\$ 26.53		

Medicaid & Medicare

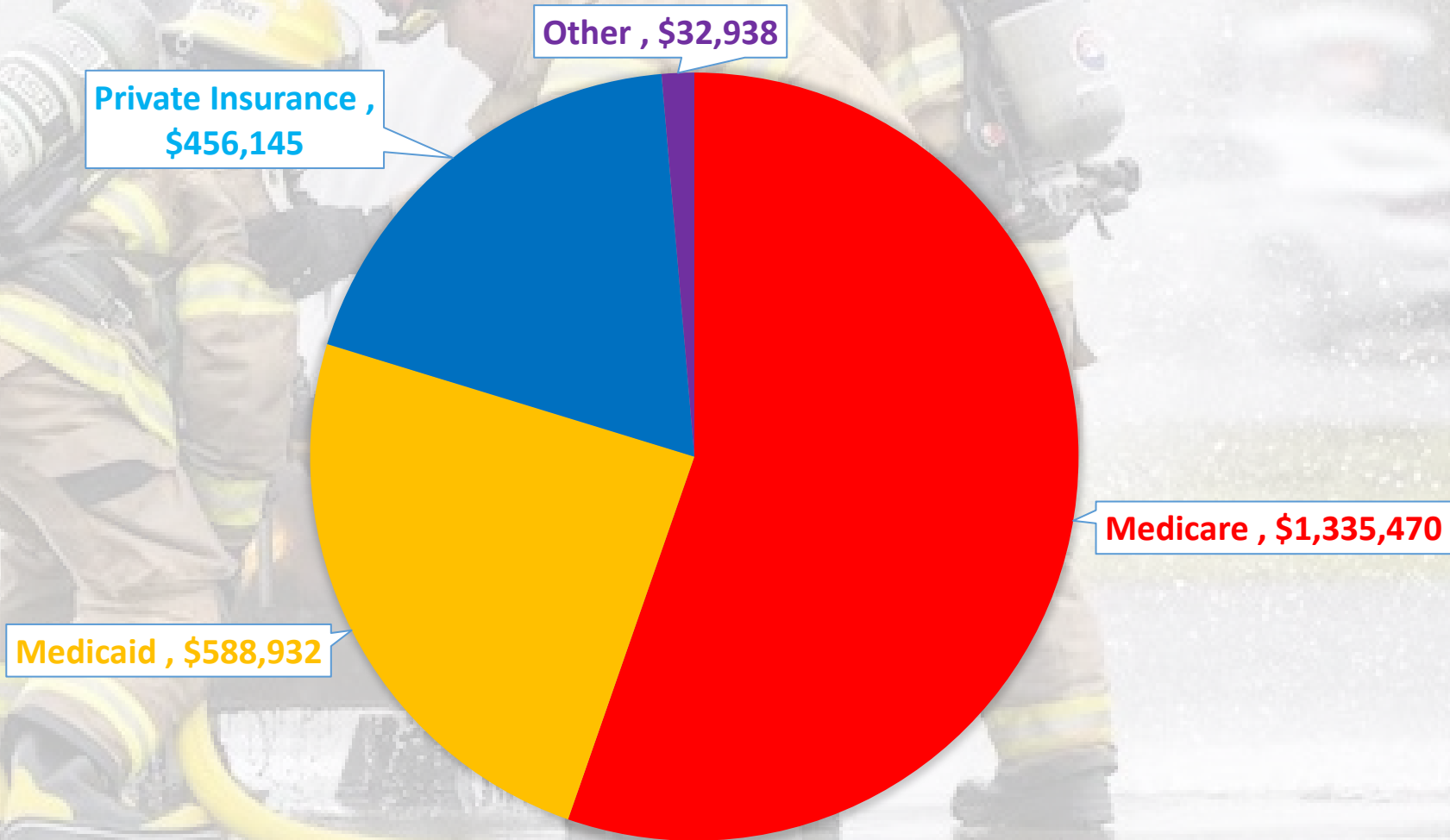


Oregon Office of Rural Health, 5.16.2024

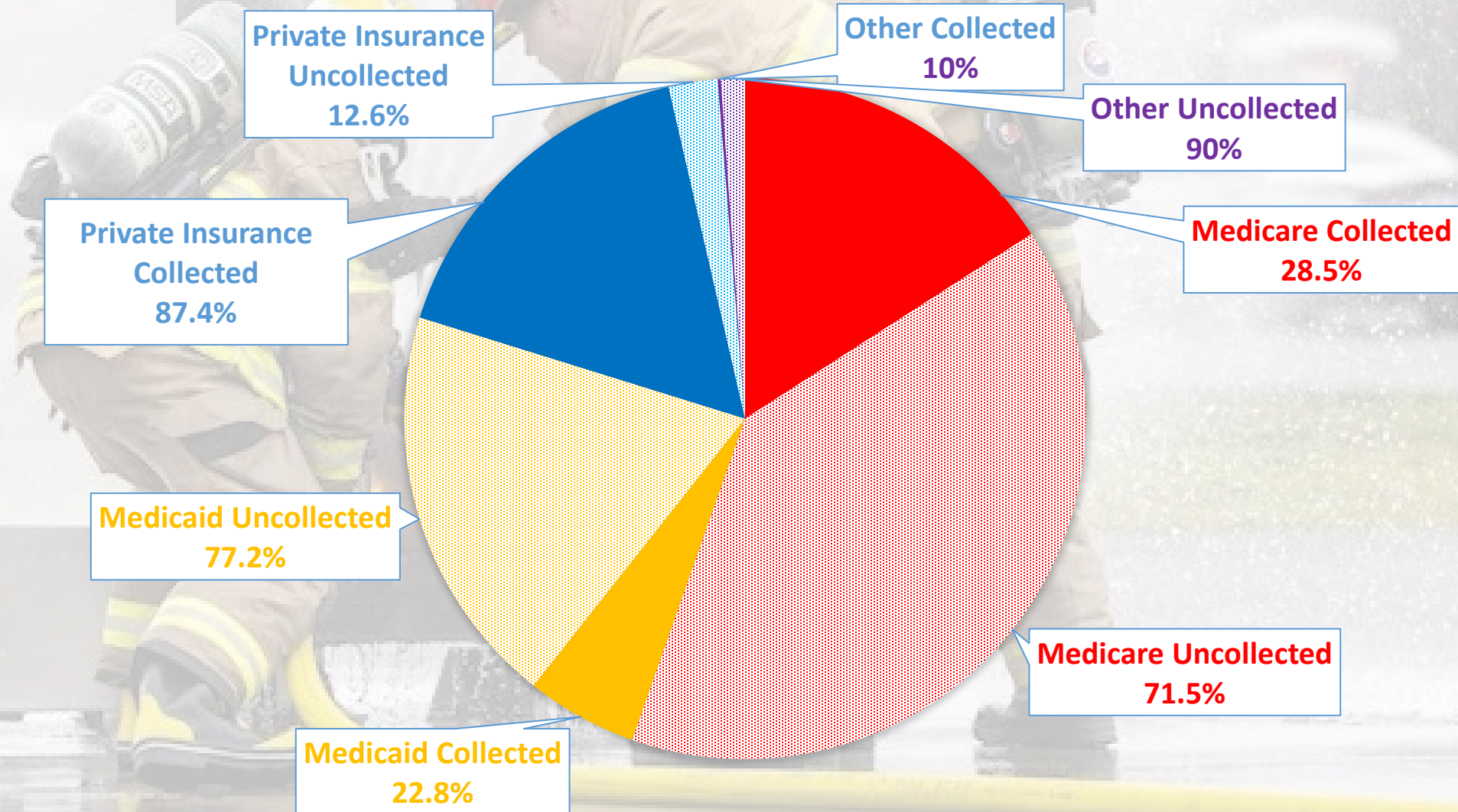
Medicaid/OHP eligibles from OHA, April 2024, Medicare is from CMS enrollment data, October 2023

Data provided by the OSFM's Analytics & Intelligence Unit

PCFD EMS Billing Example



PCFD EMS Billing Example



Expenses



SB 454 is Important because This Work is Essential

- April 5, 2025
- June 22, 2025
- July 28, 2025
- August 16, 2025
- September 6, 2025
- December 15, 2025

