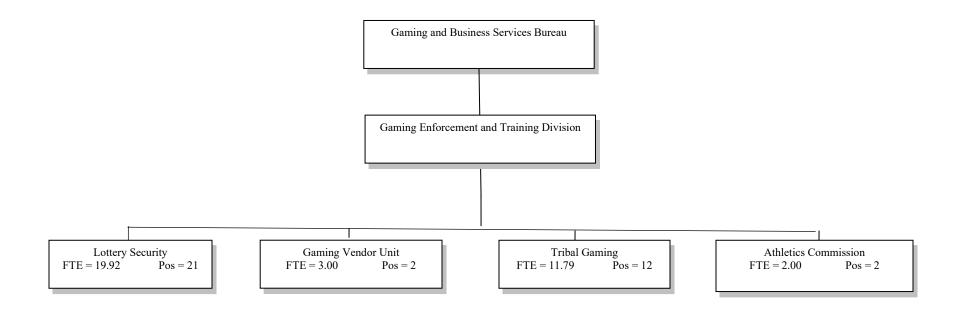
2023-25 Oregon State Police Agency Request Budget

Gaming Enforcement Division

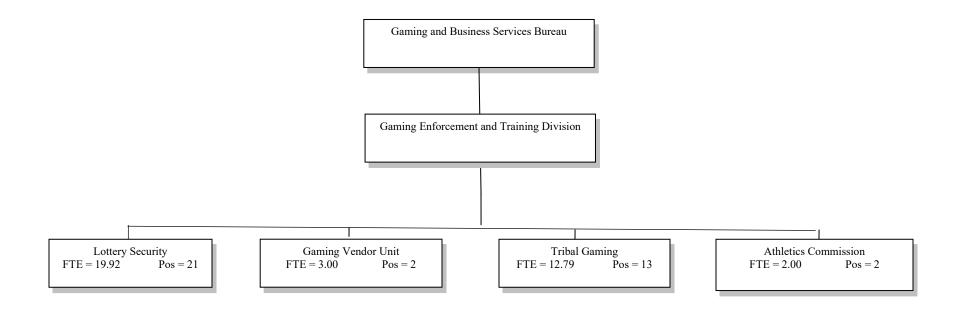
2021-23 Organization Chart - Gaming Enforcement



2019-21 Legislative Approved FTE = 36.26 Pos = 36 2021-23 CSL FTE = 36.71 Pos = 37 2021-23 Agency Request FTE = 36.71 Pos = 37 2021-23 Governor's Budget FTE = 36.71 Pos = 37

2021-23 Legislative Adopted FTE = 36.71 Pos = 37

2023-25 Organization Chart - Gaming Enforcement



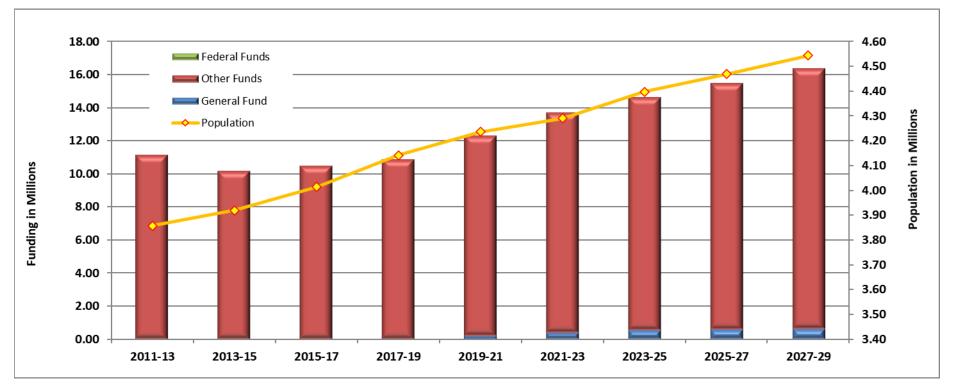
2021-23 CSL FTE = 36.71 Pos = 37 2021-23 Agency Request FTE = 36.71 Pos = 37 2021-23 Governor's Budget FTE = 36.71 Pos = 37 2021-23 Legislative Adopted FTE = 36.71 Pos = 37

2023-25 Agency Request FTE = 37.71 Pos = 38 Oregon State Police Professional Service Since 1931

Oregon State Police: Gaming Enforcement Division

Primary Outcome Area: A Thriving Statewide Economy Secondary Outcome Area: Healthy and Safe Communities

Program Contact: Major Mike Turner



Program Overview

The Oregon Department of State Police (OSP) - Gaming Enforcement Division (GED) assures the economic viability of the revenue streams gained from Oregon gaming that directly support key strategies of the Economy and Jobs 10-year Vision. This revenue helps to create sustainable business development and allows for a robust economic environment and long term economic prosperity. Revenue assurance is obtained through a strong regulatory framework designed to protect the fairness, integrity, security, and honesty (F.I.S.H) of Oregon's gaming. This framework is implemented through individual Sections of the GED focused on specialized disciplines.

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Oregon State Police Professional Service Since 1931

Program Funding Request

The Gaming Enforcement Division funding at Agency Request Budget for the 2023-25 Biennium is \$539,448 (GF) and \$14,109,773 (OF). Total funds request for the Gaming Enforcement Division is \$14,649,221. The three programs that make up this division are: Lottery Security, Tribal Gaming, and Vendor Investigations.

Program Description

The Gaming Enforcement Division has three Sections:

- 1. Lottery Security Section (LSS). Per the Oregon Revised Statues, the Oregon State Lottery is required to contract with the OSP to provide for the necessary security services. The Lottery Security Section (LSS) fulfills this through an Inter-Agency Agreement (IAA). The LSS unit is staffed with 19.92 FTE, both sworn and professional staff, to ensure physical, logistical, and regulatory security related to the lottery's retailer network, its state-operated lottery games and vendors, in accordance with Oregon Revised Statues and Oregon Administrative Rules.
- 2. Tribal Gaming Section (TGS). The Indian Gaming Regulatory Act (IGRA) sets forth federal policy regarding Indian gaming and provides a statutory basis for the operation of Class III Gaming between the nine federally recognized Tribes in Oregon. The relationship between the State and the Tribes rests on mutual trust and the recognition that each has a duty to protect the public's trust through separate, responsibilities set forth in the Tribal-State Compacts. The Tribal-State Compacts provide the State of Oregon, acting through the Oregon State Police, Tribal Gaming Section, with important monitoring and oversight responsibilities to assure the fairness, integrity, security and honesty of the Class III Gaming. The TGS is staffed with 11.79 FTE, both sworn and professional staff.
- 3. The Vendor Investigations Section (VIS) is required through Tribal-State Compacts and the Oregon State Lottery's Inter-Agency Agreement. The section's role is to assure the fairness, integrity, security and honesty of all Tribal Class III gaming and Oregon Lottery games. This section provides due diligence by conducting background investigations and ensuring continual compliance by vendors who wish to conduct business in Oregon, prior to and after executing a contract or an agreement with the Tribes and the Oregon State Lottery. This includes everything from organizational capabilities, financial strength, and product security, to individual background checks. Three FTE of sworn staff maintain oversight of these requirements.

Major cost drivers for this industry continue to be the advancement of technology and the physical growth of the industry. Technology calls for increased expertise training, and for the expansion of duties. The State is constrained by its delivery method for these services through new requirements set forth in the Oregon Constitution, law, and Tribal-State Compacts. However, the OSP-GED continues to make quality improvements and meet these new demands by operational efficiencies.

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Program Justification and Link to 10-Year Outcome

The revenue and economic benefits derived from the gaming industry, which the OSP-GED protects, directly and indirectly supports strategies: S-2—Be More Effective from the Bottom Up, and S-3—Focus on Oregon's Long-Term Economic Prosperity and Resiliency, including Create a Fertile Economic environment. The impact of the revenue to sub-strategies of the creation of a fertile economic environment for business, supporting entrepreneurism, and highly-skilled individuals, and the support of all levels of education and training are significant to the 10-year outcome for Economy and Jobs. This is evident of the revenue generated by the industry: Since 1985, the Oregon Lottery has infused nearly \$7 billion into all levels of education and nearly \$3 billion into economic development within Oregon.

Additionally, new emerging industries within tribal lands employ a diverse workforce and, within some locales in Oregon, tribal governments through the revenue created by gaming, become the single largest employer and creator of new business. The tribal gaming industry has contributed millions to communities around the State of Oregon. Areas in which communities have benefited from tribal revenue funding include: education (sponsorships, boys and girls clubs), job development, community development – supporting the local fire department (search and rescue programs); county sheriff or police departments; health clinics (housing and development, new teen mothers), and supporting entrepreneurism (small business grants).

The success of the gaming industry in Oregon is dependent on brand integrity. If those who participate in Oregon gaming do not believe the industry is fair they will not play and revenue will be impacted. The protection of Oregon's gaming integrity assures the above revenue contribution and thereby mitigates potential impact to the Economy and Jobs 10-Year Plan. This protection is accomplished by a regulatory schema assured through Compacts, the constitution, statutes, and rules that are administered by the OSP–GED.

Program Performance

As part of The Oregon State Police five-year Strategic Roadmap, OSP's executive leadership has identified four key areas we must focus on to achieve the Department's vision and mission: Develop Internal Capabilities, Collaboration, Stewardship and Transparency, and Continuously Improve Service Delivery.

The GED has developed a series of strategic goals based on these four themes. These goals are rolled into the overall all OSP strategic roadmap. These goals are intended to focus on the unique mission of our division and some of our challenges. As a Division, we are working on hiring and training the best employees and continuously improving our service. The goals are clearly articulated with stated performance indicators tied to dates with progress actively monitored and assurance that requirements set forth in law, Compacts and other regulations are successfully maintained.

Enabling Legislation/Program Authorization

Lottery Security Section, Oregon Constitution – Article XV and Oregon Revised Statute chapter 461

Tribal Gaming Section, Indian Gaming Regulatory Act (IGRA) – 100-497, 25 U.S.C. Tribal-State Compacts

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Oregon State Police Professional Service Since 1931

Funding Streams

The OSP-GED is comprised of the following sections: the Lottery Security Section funded through the Oregon Lottery's Inter-Agency Agreement (IAA); the Tribal Gaming Section funded through the Oregon Tribas according to the Tribal-State Compacts; the Vendor Investigations Section funded through the Oregon Lottery's IAA and Oregon Tribal Vendors/Suppliers per Tribal-State Compact.

2023-21 Funding Proposal Compared to 2021-23

Standard Inflation factors

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Gaming Enforcement Division Narrative

The purpose of the Gaming Enforcement Division is twofold. One is to assure the "fairness, integrity, security and honesty" of the Oregon Lottery by providing independent and specialized gambling security services to the Oregon State Lottery Commission. The second is to assure the "fairness, integrity, security and honesty" of Class III Gaming by providing the required independent Tribal-State Compact monitoring of the operations of the nine federally recognized tribes of Oregon.

Lottery Security Section

The mission of the Lottery Security Section is to protect what has become a multi-billion dollar industry in Oregon by assuring all Oregon Lottery gaming activities are conducted with Fairness, Integrity, Security and Honesty (FISH) in accordance with all Statutes, Administrative Rules, and directives.

The Oregon State Police Lottery Security Section assures the Fairness, Integrity, Security and Honesty (FISH) of the Lottery games and retailer network. Assuring criminal activities are not occurring and all aspects of the Lottery remain free of corrupt or criminal enterprises.

This is accomplished by:

- Supporting the Assistant Director for Security in assuring the Fairness, Integrity, Security and Honesty (FISH) in the administration and operations of the Oregon State Lottery.
- Lottery retailer background investigations focusing on identifying true ownership of the business and criminal activities within the business.
- Continued monitoring of Lottery retail network for integrity and criminal activities through undercover criminal operations and regulatory retailer investigations.
- Investigations to determine the validity of problem tickets.
- Criminal investigations involving loss or damage to the Oregon State Lottery.
- Lottery Vendor background investigations.
- Ensuring the safety of players and staff by conducting security of premises inspections/investigations.
- Operations consists of fourteen Detectives spread throughout the state supervised by two Sergeants in Salem, a vendor background investigator and a part time Sergeant overseeing the vender unit. The unit is supported by a Governmental Auditor and supervised by a Lieutenant out of Salem.

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Tribal Gaming Section

The federal Indian Gaming Regulatory Act (IGRA) provides that Class III gaming activities are lawful on Tribal lands only if such activities are (1) located in a state that permits such gaming for any purpose by any person, organization or entity, (2) authorized by tribal ordinance, and (3) conducted in accordance with a Tribal-State Compact. The oversight by the Oregon State Police - Tribal Gaming Section (OSP-TGS) is independent of the tribes to satisfy the third provision of the Indian Gaming Regulatory Act. Under the obligations found in the current Tribal State Compact agreements, the OSP-TGS is required to protect the integrity of casino gambling in Oregon. Additionally, the OSP-TGS is required to conduct monitoring/oversight of the tribal gaming operations to assure the fairness, integrity, security, honesty and full compliance with the established controls and Compact agreements.

There are nine federally recognized Native American Tribes in Oregon which have negotiated gaming compacts with the State. Of the nine Tribes with gaming compacts, eight currently have gaming operations. The Tribal Gaming industry has experienced significant growth since its inception and continues to generate tens of millions of dollars to the Native American Tribes of Oregon.

During the 2019-2021 biennium Sports Betting was originally introduced by the Oregon Lottery and three Tribal casinos soon followed. There are now four individual Tribal Sports Books being offered at four separate Tribal casinos. These Tribal Sport Books can offer sports wagering through in person sales and in person kiosk sales. One Tribal Sports Book is authorized to offer on-premise mobile sports wagering. However, TGS anticipates all methods of sports wagering to expand to almost all Tribal casinos in the next five years. This will require extensive Tribal compact negotiations and a requirement for the OSP TGS to analyze, develop, and expand necessary controls and processes to ensure the integrity of sports wagering in the Tribal casinos.

During the 2015-17 budget, the OSP-TGS staff was reduced by one non-sworn FTE position, while the gaming industry in Oregon continues to grow the OSP-TGS has felt the effects from the reduction of this position. Currently OSP-TGS is staffed with 5 Governmental Auditors (GAIIs) in Oregon. The additional oversight and monitoring functions from the eliminated position have been redistributed to the three GAIIs that are assigned to the Salem office. With expansion of gaming technology and introduction of Sports Betting, it is vital to ensure OSP-TGS is staffed adequately to meet the monitoring and oversight requirements as outlined in the Tribal-State Compacts.

Vendor Investigation Unit

The Vendor Investigation unit protects fairness, integrity, security, and honesty of Gaming in Oregon. This is accomplished by investigations of all vendors who have an influence on the games or gaming operations before they are allowed to contract with the Oregon Lottery and/or the Gaming Tribes of Oregon. The unit is comprised of one part time Sergeant, three OSP Detectives and assistance by Governmental Auditors for financial analysis and contractual compliance reviews.

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Gaming Services

2023-25 Agency Request									
Gaming Services	Ge	General Fund		Other Funds	Federal Funds	Total Funds		Pos.	FTE
BASE BUDGET:	\$	529,055.00	\$	14,083,390.00		\$	14,612,445.00	38	37.71
ESSENTIAL PACKAGES:									
010 Vacancy/Non-ORPICS Personal Services	\$	7,090.00	\$	(8,540.00)		\$	(1,450.00)		
021 Phased - In	\$	23,446.00				\$	23,446.00		
022 Phased - Out	\$	(35,000.00)				\$	(35,000.00)		
031 Standard Inflation / SGSC	\$	14,857.00	\$	34,923.00		\$	49,780.00		
TOTAL ESSENTIAL PACKAGES	\$	10,393.00	\$	26,383.00	\$ -	\$	36,776.00	0	0.00
POLICY PACKAGES:									
070 Revenue Shortfalls						\$	-		
080 Emergency Board Actions		_				\$	-		
TOTAL POLICY PACKAGES	\$	_	\$	-	\$ -	\$	-	0	0.00
TOTAL BUDGET	\$	539,448.00	\$	14,109,773.00	\$ -	\$	14,649,221.00	38	37.71

Essential Packages

Essential packages present budget adjustments needed to bring the base budget to Current Service Level, the calculated cost of continuing legislatively approved programs in the 2023-25 biennium.

010 - Vacancy Factor and Non-ORPICS Personal Services

This package includes standard inflation of 4.2 percent on non ORPICS items such overtime, differential, temporary appointments and unemployment assessment, including OPE associated with them. The vacancy factor calculation projects budget changes related to staff turnover and position vacancies during the 2021-23 biennium.

021 & 022 - Phased in/Phased out programs and one-time costs

These packages and used to phase in/out costs resulting from elimination of pilot programs, new programs and expansions of non-mandated caseload programs funded for lass than 24 months during prior biennium but require a full 24 months, and other one-time costs that will not be funded in the 2023-25 biennium or remove any excess/empty limitation.

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031, 032 and 033 – Inflation and Price List Adjustments

These packages are the basis for the increase for biennial general inflation as well as State Government Service Charges per the on-line price list. The biennial inflation factor for 2023-25 development is 4.2 percent for general inflation, 8.8 percent for Professional Services, and 6.2 percent for medical services.

050 - Fund Shifts

This package is for significant revenue changes in existing programs. The change may have occurred during the 2021-23 biennium or may be expected during the 2023-25 biennium. For example: a legislatively approved budget planned on Other Funds for a program, but Federal Funds are being used instead. These packages should be net-zero in Total Funds cost.

060 – Technical Adjustments

This package is to be used for technical budget adjustments, such as agency reorganizations and expenditure category shifts that do not fit into the standard Essential Packages No. 010 - 050. Use of this package requires prior approval by the CFO analyst and SABRS manager.

Agency Request X Governor's Budget Legislatively Adopted Budget Page

Police, Dept of State

Pkg: 010 - Vacancy Factor and Non-ORPICS Personal Services

Cross Reference Name: Gaming Enforcement Division Cross Reference Number: 25700-009-00-00-00000

General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	All Funds
7,090	-	-	-		. <u>-</u>	7,090
\$7,090	-	-	-		-	\$7,090
_	_	4.027	_		. <u>-</u>	4,027
<u>-</u>	_		_		<u>-</u>	6,761
_	_		_		<u>-</u>	12,065
_	_		_		<u>-</u>	4,038
8,106	-	,	_		<u>-</u>	(2,050)
· -	_	1,748	_		<u>-</u>	1,748
-	-	544	-		<u>-</u>	544
-	-	76	_		-	76
702	-	2,911	_		-	3,613
(1,718)	-	(30,554)	-		<u>-</u>	(32,272)
\$7,090	-	(\$8,540)	-		-	(\$1,450)
7,090	_	(8,540)	-		<u>-</u>	(1,450)
\$7,090	-	(\$8,540)	-		-	(\$1,450)
_	_	8,540	_		<u>-</u>	8,540
-	-	\$8,540	-		-	\$8,540
			t			egislatively Adopted
	7,090 \$7,090 - - - 8,106 - - - 702 (1,718) \$7,090	7,090 - \$7,090 - \$7,090 - 8,106 702 - (1,718) - \$7,090 -	7,090	7,090	7,090	7,090

Police, Dept of State Pkg: 021 - Phase-in Cross Reference Name: Gaming Enforcement Division Cross Reference Number: 25700-009-00-00-00000

Description	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	All Funds
2000							
Revenues				•	•		
General Fund Appropriation	23,446	-	-	-	-	<u>-</u>	23,446
Total Revenues	\$23,446	-				<u>-</u>	\$23,446
Services & Supplies							
Instate Travel	18,756	-	-	-	-	. <u>-</u>	18,756
Office Expenses	938	-	-	_	-	. <u>-</u>	938
Telecommunications	938	-	-	-	-	-	938
Data Processing	1,876	-	-	-	-	. <u>-</u>	1,876
Other Services and Supplies	938	-	-	-	-	· -	938
Total Services & Supplies	\$23,446	-	-	-		-	\$23,446
Total Expenditures							
Total Expenditures	23,446	-	-	-	-		23,446
Total Expenditures	\$23,446	-	-	-		<u>-</u>	\$23,446
Ending Balance							
Ending Balance	-	-	-	-	-	<u>-</u>	-
Total Ending Balance	-	-	-	-		-	-

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Police, Dept of State

Pkg: 022 - Phase-out Pgm & One-time Costs

Cross Reference Name: Gaming Enforcement Division Cross Reference Number: 25700-009-00-00-00000

Description	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	All Funds
Revenues							
General Fund Appropriation	(35,000)	-	-	-	-	-	(35,000)
Total Revenues	(\$35,000)	-	-	-	-	<u>-</u>	(\$35,000)
Capital Outlay							
Automotive and Aircraft	(35,000)	-	-	-	-	-	(35,000)
Total Capital Outlay	(\$35,000)	-	-	-			(\$35,000)
Total Expenditures							
Total Expenditures	(35,000)	-	-	-	-	. <u>-</u>	(35,000)
Total Expenditures	(\$35,000)	-	-	-		-	(\$35,000)
Ending Balance							
Ending Balance	-	-	-	-	-	<u>-</u>	-
Total Ending Balance	-	-	-	-	-		-

Agency Request	Governor's Budget	Legislatively Adopted
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Police, Dept of State Pkg: 031 - Standard Inflation Cross Reference Name: Gaming Enforcement Division Cross Reference Number: 25700-009-00-00-00000

Description	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	All Funds
Revenues							
General Fund Appropriation	14,857	-	-	-	-	· -	14,857
Total Revenues	\$14,857	-		-	•	-	\$14,857
Services & Supplies							
Instate Travel	252	-	3,281	-	-	. <u>-</u>	3,533
Out of State Travel	-	-	2,378	-	-		2,378
Employee Training	21	-	5,191	-	-	· -	5,212
Office Expenses	13	-	1,378	-	-	· -	1,391
Telecommunications	13	-	2,999	-	-	· -	3,012
State Gov. Service Charges	14,302	-	(51,314)	-	-	· -	(37,012)
Data Processing	25	-	5,025	-	-	-	5,050
Professional Services	-	-	2,295	-	-	-	2,295
Attorney General	-	-	6,688	-	-	-	6,688
Dues and Subscriptions	-	-	304	-	-	· -	304
Facilities Rental and Taxes	-	-	8,838	-	-	-	8,838
Fuels and Utilities	-	-	675	-	-	-	675
Facilities Maintenance	-	-	443	-	-	· -	443
Medical Services and Supplies	-	-	75	-	-	· -	75
Agency Program Related S and S	-	-	920	-	-	-	920
Other Services and Supplies	63	-	33,550	-	-		33,613
Expendable Prop 250 - 5000	63	-	2,079	-	-	<u>-</u>	2,142
IT Expendable Property	105	-	1,930	-	-	. <u>-</u>	2,035
Total Services & Supplies	\$14,857	-	\$26,735	-		. <u>.</u>	\$41,592

____ Agency Request ____ Governor's Budget ____ Legislatively Adopted 2023-25 Biennium ____ Essential and Policy Package Fiscal Impact Summary - BPR013

Police, Dept of State Pkg: 031 - Standard Inflation Cross Reference Name: Gaming Enforcement Division Cross Reference Number: 25700-009-00-00-00000

Description	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	All Funds
Capital Outlay							
Automotive and Aircraft	-		- 8,188	-	-	-	8,188
Total Capital Outlay			- \$8,188	-		-	\$8,188
Total Expenditures							
Total Expenditures	14,857		- 34,923	-	-	. <u>-</u>	49,780
Total Expenditures	\$14,857		- \$34,923	-			\$49,780
Ending Balance							
Ending Balance	-		(34,923)	-	-	. <u>-</u>	(34,923)
Total Ending Balance	-		- (\$34,923)	-		-	(\$34,923)

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Essential and Policy Package Fiscal Impact Summary - BPR013

DETAIL OF LOTTERY FUNDS, OTHER FUNDS, AND FEDERAL FUNDS REVENUE

Gaming Services Division (SC	R 009-0	0)						
		ORBITS		2021-23			2023-25	
Source	Fund	Revenue Acct	2019-21 Actual	Legislatively Adopted	2021-23 Estimated	Agency Request	Governor's	Legislatively Adopted
Oregon Athletic Commission - 6% Gross Receipts	OF	0205 – Business licenses and fees	111,312	354,842	354,842	354,842		
Lottery agreement, Native American Grant and Vendor Invest Unit	OF	0410 – Charges for Services	12,280,359	13,913,532	13,913,532	15,199,666		
Misc Fines	OF	0505 - Fine and Forefeitures	50	-	-	-		
Misc. Receipts (travel reimb, other)	OF	0975 – Other Revenues	6,940	-	-	-		
Transfer Out – Intrafund Internal Cost Allocation	OF	2010 Ts fr Out - Intrafund	(752,849)	(758,639)	(758,639)	(752,856)		
Total – OF:			11,645,812	13,509,735	13,509,735	14,801,652	-	-
Total - FF:			-	-	-	-	-	-
Total Available Revenue			11,645,812	13,509,735	13,509,735	14,801,652	-	_

Governor's Budget

Legislatively Adopted ____

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DETAIL OF LOTTERY FUNDS, OTHER FUNDS, AND FEDERAL FUNDS REVENUE

Police, Dept of State

Agency Number: 25700
2023-25 Biennium

Cross Reference Number: 25700-009-00-00000

Source	2019-21 Actuals	2021-23 Leg Adopted Budget	2021-23 Leg Approved Budget	2023-25 Agency Request Budget	2023-25 Governor's Budget	2023-25 Leg. Adopted Budget
Other Funds	-		-			-
Business Lic and Fees	111,312	354,842	354,842	354,842	-	-
Charges for Services	12,280,359	13,913,532	13,913,532	15,199,666	-	-
Fines and Forfeitures	50	-	-	-	-	-
Other Revenues	6,940	-	-	-	-	-
Transfer Out - Intrafund	(752,849)	(758,639)	(758,639)	(752,856)	-	-
Total Other Funds	\$11,645,812	\$13,509,735	\$13,509,735	\$14,801,652	-	-