## **Division 380 WATER RIGHT TRANSFERS - Revision Tracker**

Section / Version comment	Issue	Response/Modified Language	Status / Version change made in
690-380 General	RACM - contested case portions of the proposed rules that connect back to Division 2 also incorporate other provisions and those should be referenced as well,	OWRD is not clear on what the ask is for changes.	Complete. No change made.
Combined comments on land use compatibility issue  690-018- 0040(22)(a), - 018-0050(3)(c), - 310- 0040(1)(a)(L), - 380-3000(19), - 380-7100(14), - 380-8003(2)(d), - 382-0400(12)	RACM – See detailed comments from Leah Cogan (several paragraphs so not pasting here). RACM Recommendation - For the provisions relating to application requirements (690-018-0040(22)(a), 690-310-0040(1)(a)(L), 690-380-3000(19), 690-380-7100(14), 690-380-7100(14), 690-382-0400(12)): "A Land Use Information Form completed by the affected local government as outlined in the Department's Land Use Planning Procedures Guide described in OAR 690-005-0035(4)."  RACM RECOMMENDATION - Retain original language in 3000(19) and use similar language in 7100(14) and 8003(2)(d).	Under Review - Pending final language on land use.	Under review - No changes made at this time.
690-380-0100	RACM – Do Division 300 definitions apply to Division 380?	Yes. Please see OAR 690-300-0010 for applicability of Div. 300 definitions.	Complete. No change made.
690-380- 0100(2), (3); 690-380- 4000(3)(d), (e)	RACM - Injury and enlargement review and losses through a reach for instream transfers are very thoroughly outlined in 690-077-0075(3) but are not outlined for a change in	OWRD reduces the amount of water that may be transferred to account for known areas of natural loss of streamflow or to account for the loss of known return flows to the source. Requiring more stringent requirements for instream	Complete. No change made.

POD for water users. measurements and for reach loss Instream has more stringent tracking, is outside of the scope of measurement requirements this rulemaking effort. No change and reach loss tracking. made. These should be the same for both instream and POD transfers. RACM - Consider that injury and enlargement reviews and reach loss reviews should be consistent for transfers under Division 380 and Division 77. RACM - The ambiguity in this The Department's view as it relates Complete. language has created to this comment is that when a water Change made; inconsistencies in the right's authorized place of use is however, the administration of water right being sub-irrigated, then the land is recommended transfers across the state. not benefitting from the application changes were not Some watermasters have of water from the source allowed by used. v2 draft. interpreted this as the water right. In other words, Will include for disqualifying any place of beneficial use of the water right is not use (POU) transfer if a field is discussion at occurring on the place of use that is within the same floodplain naturally wet/sub-irrigated. This is RAC Mtg. as its surface water source supported by ORS 540.610(1) which stream. The rationale has states, "Beneficial use shall be the been that these fields basis, the measure and the limit of all rights to the use of water in this continue to receive shallow groundwater that substate..." Allowing the transfer of subirrigates the place of use, irrigated lands to different lands that and that this shallow are not sub-irrigated essentially 690-380groundwater is the same results in an increase of the acreage 0100(2)(c) "source" as the surface irrigated under the water right, which water diverted to irrigate is not allowed because that is those fields, thereby enlargement [please see OAR 690precluding them from 380-0100(2)(b)]. transfer eligibility. When there are known areas of subirrigation located on the authorized This interpretation is place of use, transfer caseworkers problematic in that it has are alerted by the local watermaster allowed Oregon Water that based upon their on-the-ground Resources Department to knowledge of the local area it is inappropriately bias the believed that the authorized place of ways in which a water right use is incapable of receiving water for holder may put their water to beneficial use under the subject legal beneficial use, which water right because the place of use clearly is not the agency's in question is inundated with water place. For instance, if a via sub-irrigation. There are often water right holder is subsequent site visits by the local approaching five watermaster to confirm and establish

consecutive years of nonuse, an instream lease is a convenient way in which a water right holder may put their water right to legal beneficial use and reset the five-year "forfeiture clock." However, if the agency refuses to recognize the transfer eligibility of a water right in the floodplain of the source stream, then the water right holder has had the legal beneficial uses available to them inappropriately proscribed by the agency, which, again, is not the agency's place. In such an instance, the water right holder would be forced to divert and apply the water right to their place of use or otherwise face forfeiture for non-use. This interpretation clearly creates a double standard, but because of the ambiguity in the rule language, it is one that is encountered all too often. We think the more likely actual intent of this language is to prevent the enlargement of a water right that would arise from the same source water being diverted and applied to both the original POU and the new POU to which the right is being transferred. Such a practice would indeed result in more water being diverted from the stream than the water right holder is legally entitled to, thereby enlarging the right and depriving others of water to which they are legally entitled. The addition of "diverted and applied" to the definition would resolve

the number of acres that are subirrigated.

Changes made in OAR 690-380-0100(2)(c) to provide more clarity; however, the recommended changes were not used.

	this problematic ambiguity		
	and clarify that acres are		
	eligible for a POU transfer if		
	water can be kept from being		
	diverted and applied from		
	the same source.		
	RACM RECOMMENDATION -		
	Under the definition of		
	"Enlargement", we ask for		
	the following (underlined)		
	addition to (2)(c):		
	(c) Failing to keep the		
	original place of use from		
	receiving water <u>diverted and</u>		
	applied from the same		
	source;		
	RACM - We do not agree	OWRD believes the definition of	Complete. No
	that the statutory meaning	"injury" in the v1 draft proposed rules	change made.
	of "injury" is as limited as	is sufficient. OWRD's regulatory	onango maao.
	the definition in this rule.	operations are tied to the authorized	
	The definition should also	POD/POA from the SW/GW source. If	
	include, at least, any	water is available at the source but	
	impairment of access to the	there is some issue in accessing the	
	previously available water	POD/POA or running water down a	
690-380-0100(3)	or any impairment of the	ditch, then that is not injury and is	
	beneficial use served by a	outside of OWRD's purview. It is the	
	water right.	water right holder's responsibility to	
		build the infrastructure, obtain	
		easements, etc. that are necessary in	
		order to convey the water from the	
		authorized POD/POA at the source to	
		the water right holder's place of use.	
	WRD - Rule does not point	Change made.	Complete.
	to a specific definition of		Change made. v2
	"aquifer." At least 2		draft.
	definitions exist in rule.		
	STAFF RECOMMENDATION -		
	GW's preference would be		
	to include a reference to the		
690-380-2110(2)	definition of "aquifer" in		
9/29-	690-200-0050(9) as the		
2. = 4	most specific, protective,		
	and technically defensible		
	definition already in rule.		
	Alternatively, add an		
	identical definition to OAR		
	690-380-0100.		
	"A change in point of		
	appropriation under a water		

	right or cortificate of		
	right or certificate of		
	registration is restricted to		
	the same aquifer <u>as defined</u>		
	in OAR 690-200-0050(9).		0 1 .
	RACM - Support the	Changes made to address	Complete.
	addition of (3) and the	comments. See OAR 690-380-	Changes made.
	language clarifying OWRD's	2110(3) and OAR 690-380-2120(5)(b).	v2 draft.
	ability to condition a water		
	right transfer to protect		
690-380-	against injury and		
2110(3); 690-	enlargement that may		
380-2120(5)(b)	occur. As discussed in the		
	RAC, also support removing		
	"the potential for".		
	RACM RECOMMENDATION		
	- This should be evident with		
	"that may occur.".		
	RACM (#1)- We strongly	OWRD RESPONSE DURING RAC:	Complete. Partial
	support the addition of	RACM comments #2 & #3 – The	changes made.
	language that clarifies the	Department responded that it was	v2 draft.
	OWRD's ability to condition	possible. One scenario might be	
	the transfer to protect	when a senior user enlarges to the	
	against potential injury and	detriment of a junior user.	Will include for
	enlargement.		discussion at
		RACM comments #4 – The	RAC Mtg.
	RACM (#2)- One RAC	Department is clarifying its current	
	member noted that injury is	practice in rule. The Department	
	more explicitly called out in	explained that it considers both;	
	statute than enlargement	authority to include enlargement	
	and asked if enlargement	along with injury comes from the	
	can cause injury.	doctrine of prior appropriation	
	can caase mary.	where users are allocated a certain	
	RACM (#3)- One RAC	amount water for beneficial use,	
690-380-2110(3)	member noted that	and that amount cannot be	
	referencing "enlargement"	enlarged through a transfer.	
	explicitly in rule is not a	charged through a transier.	
	larger standard, requiring	RACM comments #5 – The	
	protection of the public;		
	rather the focus is on injury	Department will review but notes	
		that federal (Clean Water Act)	
	to junior users.	implementation through state	
	DAGM (#A) Or - DAG	statute and rule differs from water	
	RACM (#4)- One RAC	rights conditioning because the	
	member noted that	latter is based on state prior	
	conditioning a transfer to	appropriation law implemented	
	protect against	through state statute.	
	"enlargement" is not in		
	statute and asked about	RACM comments #6 – The	
	the reasoning for its	Department noted that "potential"	
	inclusion in the rules.	enlargement or injury is mitigated	

RACM (#5)- A RAC member recommended looking at DEQ's conditioning of NPDES Permits, to see if that approach could work here.

RACM (#6)-RAC members discussed inclusion of the word "potential" when evaluating and conditioning a transfer to protect against enlargement. Some suggested either removing the word entirely or using "likely" instead to make it clear that the Department is looking at direct enlargement resulting from the proposed change. A RAC member also noted that sometimes applications cannot be approved without conditioning to mitigate for injury or enlargement. Another RAC member noted the similarity with how DEQ conditions NPDES permits.

RACM (#7)- A RAC member noted that some of the proposed rule language was not appropriate for rules and suggested it could remain in a check list for efficiency.

RACM (#8)- One RAC member asked for an example of conditioning to protect from injury or enlargement. by conditions. Conditions are side boards to ensure that enlargement or injury do not happen are often included so that the Department can approve an application. The Department will evaluate whether likely would be a good replacement.

RACM comments #7 – The Department will review this recommendation.

RACM comments #8 – Examples of conditions include restrictions on how much water can be diverted. Conditions on existing permits get carried over with the transfer.

## **OWRD POST RAC:**

RACM comments (#2, #3, #4 – Response provided during RAC Mtg is adequate.

RACM comment #5 – Thank you for this comment. OWRD has made note of it.

RACM comment #6 – Change made in OAR 690-380-2110(3).

RACM comment #7 – Transfer review checklists already incorporate items/questions to check for likelihood of injury and enlargement.

RACM comment #8 – Other examples of conditions included in Transfer final orders to prevent injury or enlargement include:

- Requiring FROM lands to be "dried up" so that they no longer receive water from the same source under the same water right.
- Requiring installation of a totalizing flow meter (may apply to both FROM & TO PODs/POAs)

690-380-2120 Title	RACM - One RAC member noted that the addition of "appropriation" in the rule title was potentially out of scope for the rule section and not in alignment with ORS 540.532.  Another RAC member inquired as to whether groundwater point of appropriations (POA) received adequate review.	Reducing the quantity of water that may be transferred to account for loss of return flows of losing reaches in a stream (if moving a POD downstream).  RACM comments related to inclusion of groundwater in this rule – Based on the statutory language and requirements throughout ORS 540.532, it appears the statute is solely focused on historic surface water point of diversion changes. Changes made throughout OAR 690-380-2120 to remove groundwater.  RACM comments related to adequate review of Historic GW POAs – As noted during the RAC, past practice was to include GW point of appropriation under the Historic Transfer process and as part of the avaluation, the proposed.	Complete. Changes made. v2 draft.
		part of the evaluation, the proposed change was reviewed by the Department's Groundwater Section to ensure the wells (original and historic) develop the same aquifer.	
<b>690-380-2120 General</b> 9/29	RACM - The OWRD is proposing to expand this section to allow for changes in "point of appropriation" to reflect historical use. WaterWatch strongly opposes this suggestion. The statute governing these changes is very clearly limited to surface water diversions. See ORS 540.532. Not only is the language limited to "diversions", but the context of the entire section of law supports this point in that every request has to go to ODFW to determine whether it is equipped with a proper screening device or	RACM comments related to inclusion of groundwater in this rule – Based on the statutory language and requirements throughout ORS 540.532, it appears the statute is solely focused on historic surface water point of diversion changes. Changes made throughout OAR 690-380-2120 to remove groundwater.  RACM comments related to reservoir water rights – OWRD added language in OAR 690-380-2120(1) to address this comment.	Complete. Changes made. v2 draft.

is on the priority list of screening projects. ORS 540.532(3) and (4). Groundwater wells do not have fish screens. As discussed in the RAC, expanding to groundwater will open a huge loophole that could encourage illegal use of groundwater. The statute allows changes absent going through the transfer statute after only 10 years, meaning someone could purposefully engage in illegal use and, if not caught during that time by the very understaffed OWRD field division, could use this rule to get around transfer statutes. The OWRD noted that the body of the existing rule already allows this; this fact does not change the fact it is very clearly not allowed by law. One purpose of this rulemaking is to ensure that existing rules are compliant and aligned with their governing statutes, we urge the OWRD to narrow the rule to provisions allowed in governing statute so that the rule applies to surface water only.

RACM - LandWatch does not support including points of appropriation to reflect historic use in this rule section. While we recognize that the existing rule includes language related to point of appropriation, this language is not supported by statute. For example, ORS 540.532 does not use the term "appropriation."

Further ORS 540.532(3) -ORS 540.532(6) relates to OWRD's obligation to consult with ODFW on fish screening or bypass devices on surface waters. No analogous consultation provisions related to points of appropriation or groundwater are discussed. RACM RECOMMENDATION - We recognize that this rule change is being driven in part by the Department's current practices. However, given the inconsistency with current statute, we recommend that references to point of appropriation be removed from this rule section.

RACM - New section: please clarify that this section does not apply to reservoir permits so that on channel dams (instream POD) cannot somehow use this as a loophole.

RACM - We are concerned with the proposal to expand this section to groundwater via this Rules Advisory Committee. The statute enabling a point of diversion (POD) change under ORS 540.532 appears to very specifically apply only to surface water rights. If it is the will of the Legislature to extend this authority to groundwater rights, we believe the change should be made in the enabling statute via legislation, not here in the rulemaking process. We continue to see excessive groundwater use

	deplete aquifers and the springs and surface waters that depend on them; we should not create a loophole that encourages illegal groundwater use and risks exacerbating this problem.  RACM RECOMMENDATION - As such, we ask that you remove the language pertaining to groundwater		
	and historic points of appropriation throughout this section  RACM - We request the	RACM comments related to inclusion	Complete.
690-380-2120(1)	OWRD delete "or appropriation" in the first sentence and remove the proposed addition of "/Appropriation" in the second sentence to ensure the rule is consistent with statute.	of groundwater in this rule – Based on the statutory language and requirements throughout ORS 540.532, it appears the statute is solely focused on historic surface water point of diversion changes. Changes made throughout OAR 690- 380-2120 to remove groundwater.	Change made. v2 draft.
690-380- 2120(2), (2)(a)	RACM - We urge the OWRD to delete the word "or appropriation" from these sections to ensure the rule is consistent with statute.	RACM comments related to inclusion of groundwater in this rule – Based on the statutory language and requirements throughout ORS 540.532, it appears the statute is solely focused on historic surface water point of diversion changes. Changes made throughout OAR 690-380-2120 to remove groundwater.	Complete. Changes made. v2 draft.
690-380- 2120(2)(b)	RACM - The rule proposes to delete the mapping requirements and instead relies on -3100, which in turn relies on Div 305. The proposed deletions reflect language specifically stated in statute, and require, among other things, "the location of the point of diversion as specified in the water right certificate or decree and the action, current point of diversion". ORS 540.532. This seems	Changes made to restore this language as it mirrors the language found in ORS 540.532 and includes requirements specific to the Historic Transfer process.	Complete. Changes made. v2 draft.

	an important point to retain		
	here, specifically.		
	RACM (#1) - We support the	RACM comments #1, #2, #3 – OWRD	Complete. Partial
	addition of the instream	made changes to OAR 690-380-	changes made.
		1	v2 draft.
	right notations, as instream	2120(2)(c) to address.	vz urart.
	water rights are on equal	RACM comments #4 – OWRD made	
	footing with any other right		
	so are already protected,	changes to OAR 690-380-2120(2)(c)	
	but it is good to call out.	to remove the first instance of	
	That said, as discussed in	"validated" (second instance of the	
	the RAC meeting, all types	word is retained).	
	of instream water rights		
	(state applied,	RACM comments #5 – This rule	
	transfers/leases, hydro	relates to any existing water right for	
	conversions, ACW) need to	which a claim of injury could be	
	be included so that this	made.	
	language cannot be used to		
	assert that those are not	RACM comments #6 – Anyone can	
	somehow covered.	make a claim of injury related to an	
		instream water right.	
	RACM (#2) - Support the		
	language added that	RACM comments #7 – Assuming	
	references instream water	this comment relates to "injury"	
	rights granted under ORS	then yes, including the word	
690-380-	537.336 or 537.346.	"existing" is necessary. Additionally,	
2120(2)(c)	Propose adding language to	regardless of the type of application	
	cover all types of instream	(transfer of a use right vs. an	
	water rights.	instream transfer) OWRD evaluates	
	RACM RECOMMENDATION	for injury to other, existing water	
	- The language should also	rights.	
	cover instream water from		
	instream transfers/leases	RACM comments #8 – This	
	ORS 537.348 and	comment is not clear as it seems to	
	allocations of conserved	be focusing on place of use	
	water ORS 537.470-500	changes and enlargement. This	
	which often replace a	rule is related to historic POD/POA	
	portion of a more junior	changes. No change made.	
	state instream water right		
	granted under 537.336 or		
	537.346.		
	RACM (#3) - One RAC		
	member noted that this rule		
	is missing cross references		
	to ORS 537.348 and		
	537.465 and suggested		
	either removing all ORS		
	references or including a		

complete list of ORS references for clarity.

RACM (#4) - One RAC member noted that "validated" is not used elsewhere in the rules; he also suggested that if retained, only the second use of the term was appropriate.

RACM (#5) - One RAC member asked about the reference to instream rights and if this standard applied to all junior rights.

RACM (#6) - One RAC member asked who was responsible for submitting claims of injuries for instream water rights.

RACM (#7) - One RAC member asked if the language specifying "existing" rights was necessary and if the Department considers changes to instream rights that injure other rights.

RACM (#8) - In echoing the concerns raised above with respect to the definitions under 690-380-0100(2)(c), we ask that you revise the new language in paragraph (2) to reflect the following: (2) For water rights with an authorized place of use tied to specific acreage, including but not limited to irrigation, nursery operations, or cranberry operations, a change in place of use must involve a physical movement that

	alters the location of the		
	water right from the existing		
	authorized place of use to		
	the proposed place of use		
	such that, consistent with		
	OAR 690-380 0010(2)(c), the		
	lands from which the water		
	right is removed do not		
	continue to receive water		
	diverted and applied from		
	the same source.		
	Previously provided	ODFW comments – OWRD made	Complete.
	comment: Any instream	changes in 690-380-2120(3)(a)(E) to	Changes made.
	water rights should be	address comments. Additionally,	v2 draft.
	provided if they are not	OWRD anticipates further	
	already.	discussions with ODFW and DEQ	
	ODFW is not readily	related to this process.	
	following the intent here	ποιατού το το μουσοδο.	
		BACM comments OW/BB as a de	
	and would love to discuss	RACM comments - OWRD made	
	before the RAC.	changes in 690-380-2120(3)(a)(E) to	
		address comments.	
	(E) What if there is a MF		
	that is a point and not a		
	reach? Does the language		
	"upstream into or through		
	the designated reach"		
	cover a scenario where a		
	POD is moved from below		
	the point to above the		
690-380-	point?		
	point:		
2120(3)(a)(E)	(i) \A/la, a no the exercise of		
	(i) Why are they given the		
	agency contact and not		
	WRD as holder? Trying to		
	understand how the		
	process fits together with		
	injury. Is this prep for CTI		
	before WRD makes an		
	official determination?		
	How/when does it fit in		
	with our transfer review?		
	What is the applicant		
	supposed to do with the		
	1		
	contact info at this point? I		
	really just want them to		
	know early that there is		
	potential for injury.		

(ii) There are pollution abatement MFs in addition to aquatic life (e.g., MF 102, so DEQ should be listed as well).

**ODFW RECOMMENDATION - (E)** Any instream water right granted pursuant to a request under ORS 537.336 or any instream water right created pursuant to ORS 537.346 and held in trust by the Department if the request moves the proposed point of diversion upstream into or through the designated reach of the instream water right. The list provided to the applicant identifying an affected instream water right under this subsection shall identify for:

(i) Instream water rights granted pursuant to a request under ORS 537.336, the state agency(ies) that requested the instream water right as well as the name and mailing address of the appropriate contact for the state agency(ies); and (ii) Instream water rights created pursuant to ORS 537.346, the Oregon Department of Fish and Wildlife and/or Department of Environmental Quality as well as the name and mailing address of the appropriate contact;

RACM - We support the addition of instream water rights but urge the OWRD to take out "upstream".

	140.1		
	While rare, we have seen changes to downstream points of diversion changes that cause injury to		
	instream rights. The statute does not limit injury		
	considerations to upstream movement of a POD so neither should the		
	rules. Again, all types of instream rights should be noted.		
	RACM - This should not be limited to instream water rights created by just ORS 537.336 or 537.346. The language "upstream into or		
	through" could be a bit more clearly stated RACM RECOMMENDATION		
	- Include all instream water rights, including those created under ORS		
	537.348 and 537.470-500. Propose clarifying the reach so it does not read as potentially limited to upstream transfers. This might be achieved by flipping the language to "into a reach, through a reach, or upstream."		
	RACM - One RAC member noted that the cross references to statutes appear to be missing (ORS 537.348 and 537.465), so the suggested removing ORS references or including a complete set of references.		
690-390- 2120(3)(b)	RACM - A RAC member asked what happens if someone refuses certified mail.	The way we've written the draft rule, hand-delivery of the notice (even if hand- delivered by the watermaster) will not be possible. If someone refuses to accept the notice by certified mail, then the applicant will	Complete. No change made.

		he unable to comply with the	
		be unable to comply with the requirements of OAR 690-380-2120(4) and the application would be considered incomplete. Since the	
		•	
		notice is incomplete, OWRD would	
		move forward with denial of the	
		application, similar to any other	
	RACM - Amend to state:	application deficiency.  As written in v2 690-380-2120(3)(d),	Complete. No
	"Provide notice of the	OWRD's weekly public notice	change made.
	application in the weekly	provides an opportunity to any	Change made.
	notice published by the	interested party to submit a	
	Department that includes	comment. No change made.	
	the deadline and methods	Comment. No change made.	
	for submitting public		
	comment." Instream water		
	rights are held by OWRD in		
690-380-	trust for the people of		
2120(3)(d)	Oregon, thus OWRD must		
	provide an opportunity for		
	the public to weigh in on		
	proposed changes to reflect		
	historical use that will		
	impact those instream water		
	rights. As written, only those		
	notified by the applicant are		
	granted that right.		
	RACM - The rules should be	The v1 & v2 draft proposed rules	Complete. No
	clear that, if approved, the	under OAR 690-380-2120(3)(c)	change made.
	OWRD will condition to	already provide for OWRD	
	require screening and fish	consultation with ODFW as it relates	
	passage in accordance with	to fish screens. No change made.	
690-380-2120(5)	ODFW's fish passage law		
	(e.g. a change in permit		
	status is considered a trigger for fish passage, and this is		
	not a "transfer" so is not		
	subject to that exemption).		
	RACM - Suggest the	The v1 & v2 draft proposed rules	Complete. No
	condition to comply with fish	under OAR 690-380-2120(3)(c)	change made.
000 000	screen requirements be	already provide for OWRD	
690-380-	more clearly stated.	consultation with ODFW as it relates	
2120(5)(a)	RACM RECOMMENDATION -	to fish screens. No change made.	
	Reference compliance with	_	
	ORS 509.585.		
	RACM - Extra comma after	OWRD made changes in ORS 690-	Complete.
690-380-	"May."	380-2120(5) to address these	Change made. v2
	i idy.		0
2120(5)(b)	RAC RECOMMENDATION -	comments.	draft.

	RACM - A RAC member stated that the language as written, suggests an "intent" to enlarge.		Will include for discussion at RAC Mtg.
	RACM - A RAC member suggested addition of "potential for injury" language.		
690-380- 2130(2)(a)	RACM - Please add ORS 540.520 and 540.530, which is required by statute.	OWRD agrees with this comment. Change made in OAR 690-380- 2130(2)(a) and (3)(b).	Complete. Change made. v2 draft.
690-380- 2130(3)(d)	WRD - Rule states "The Department may not require [emphasis added] that the use of the new point of diversion affect the surface water source similarly" The difference between "may" and "shall" has caused some confusion in recent years, with some interpreting "may not require" to mean the Department is forbidden from requiring such; others interpret as the Department having the discretion to require such. WRD STAFF RECOMMENDATION - Perhaps "may not require" could be replaced with "may choose whether or not to require" or, conversely, "shall not" - depending on the intended interpretation. Regardless, GW desires to clarify the "may" statement. "The Department may choose whether or not to require that the use of the new point of diversion affect the surface water source similarly" OR "The Department may shall not require that the use of	The language "may not require" is a prohibitive term. Cannot change.	Complete. No change made.

	the new point of diversion		
	affect the surface water		
	source similarly"		
	RACM - : It is unclear what	OWRD's intent is to link this rule to	Complete. No
	OWRD is trying to achieve	already existing rules in OAR 690-	change made.
	here. This seems like it could	380-6010 that allow a non-completed	
	result in non-use for over 5	point of diversion or point of	
	years between the two	appropriation change to revert to the	Will include for
	changes requested and then	last authorized location prior to the	discussion at
	the reversion back; in which case the OWRD should	transfer.	RAC Mtg.
	proceed with cancellation	Additionally, OWRD has not made any changes related to 5 years of non-	
690-380-2130(8)	proceed with cancellation proceedings.	use and cancellation proceedings,	
030-300-2130(0)	procedurigs.	because ORS 540.530(1)(f) specifies	
		that the time allowed for completion	
		of a transfer :may not be used when	
		computing a five-year period of	
		nonuse under the provisions of ORS	
		540.610 (1)." As this appears to give	
		OWRD discretion, OWRD believes it	
		is important to provide this flexibility.	
	DAGNA G	No changes made at this time.	0 1 1 11
	RACM - : Support, this just clarifies existing	Comments are in support of the draft proposed language in this rule. No	Complete. No change made.
	law/practice.	changes necessary.	Change made.
690-380-2200(1)	taw/practice.	changes hedecodry.	
,	RACM - Support language		
	added that clarifies current		
	practices.		
	RACM (#1) - Strongly	Related to RACM #2 - The	Complete. No
	support. This is in fact the	Department responded that it	change made.
	statutory requirement, but	would be enlargement because the original place of use was not	
	we have seen applications that do not ascribe to this.	benefiting from irrigation due to the	
	Making this clear in rule will	inundation.	
	save state/applicant/third		
	party time and resources.	Related to RACM #3 - The	
		Department does not allow the	
690-380-2200(2)	RACM (#2) - A RAC	portion to be leased instream or	
200 000 2200(2)	member asked if	moved to new lands.	
	enlargement occurs when	Known return flows and evaporative	
	a change in place of use	losses are always subtracted out.	
	occurs moving water "from" lands that are		
	inundated with water to a	RACM #1 – OWRD acknowledges	
	proposed place of use,	support of this change.	
	when the water rights		
	holder has not irrigated the	Related to RACM #4, changes	
	full acreage.	recommended here for OAR 690-380-	

		0100(2)(c) not made, however, the	
	RACM (#3) - Another RAC	Department did make other changes	
	member asked if transferring	to that rule.	
	instream, can those users		
	transfer the full amount? I.e.,		
	is there differences between		
	instream and out of stream?		
	RACM (#4) - RACM		
	RECOMMENDATION: In		
	echoing the concerns raised		
	above with respect to the		
	definitions under 690-380-		
	0100(2)(c), we ask that you		
	revise the new language in		
	paragraph (2) to reflect the		
	following:		
	(2) For water rights with an		
	authorized place of use tied		
	to specific acreage,		
	including but not limited to		
	irrigation, nursery		
	operations, or cranberry		
	operations, a change in		
	place of use must involve a		
	physical movement that		
	alters the location of the		
	water right from the existing		
	authorized place of use to		
	the proposed place of use		
	such that, consistent with		
	OAR 690-380 0010(2)(c), the		
	lands from which the water		
	right is removed do not		
	continue to receive water		
	<u>diverted and applied</u> from		
	the same source.  RACM - Support proposed	Comments are in support of the draft	Complete. No
	changes related to layered	proposed language in this rule. No	change made.
	rights.	changes necessary.	onango mado.
	115.110.	Shangoo nooodary.	
690-380-2240	RACM - Support the		
	modifications that clarify		
	notifications regarding		
	layered water rights.		
	RACM - Why is "certificate of	OWRD believes the v1 proposed draft	Complete. No
690-380-2240(1)	registration" deleted?	rule language is correct. OAR 690-	change made.
	-	380-2240(1) is specific to place of	
		· · · · ·	

	RACM RECOMMENDATION -	use (POU) and character of use (USE)	
	Why is "certificate of	changes involving applications	
	registration" deleted?	proposing to transfer a water right	
		certificate or amend a water use	
		permit. An application proposing to	
		change the POU or USE of a	
		groundwater certificate of registration	
		is filed under OAR 690-382 (GW	
		Registration Modifications). No	
		change made.	
	RACM - Proposed New	Exclusion of a particular type of water	Complete. No
	Requirement: "Any water	right holder from the Exchange	change made.
	right acquired by a public	process would need to be legislated.	J
690-380-2260	agency for a public purpose	The v1 draft proposed rules are	
General	shall not be eligible to	consistent with ORS 540.533. No	
	participate in an exchange	changes made.	
	under this section."		
	RACM - A RAC member	OWRD reviewed and it appears	Complete.
	asked the Department to	consistent. OWRD added requests	Change made in
690-380-2260(5)	review the rule language to	for party status consistent with other	v2.
	ensure it aligns with both	divisions.	
	Division 2 and ORS 183		
	RACM - Support this	OWRD acknowledges the comment.	Complete. No
	language, though it raises	No change is necessary because	change made.
	the question of whether it	similar language was already	
	should be incorporated into	included in the v1 draft proposed	
	all other sections that allow	rules under OAR 690-380-5000(3).	
	protests to make clear what		
690-380-2260(7)	happens upon a filing of a		
200 000 2200(//	petition for reconsideration.		
	The OWRD should also		
	provide notice of petitions		
	for reconsideration, so the		
	public is a aware that an		
	OWRD decision is being		
	challenged.	NA#	0 1 1 11
	RACM - The title here is	When read together with the	Complete. No
	confusing. The statute	qualifying language in OAR 690-380-	change made.
	allows a holder of primary	2330(1), the title is clear. No change	
690-380-2330	surface water right to substitute it for a	made.	
Title			
	supplemental groundwater		
	right, but the title,		
	grammatically speaking, signals the opposite.		
	RACM (#1) - "Expansion" is	RACM #1, #5, and #6 comments –	Complete. Partial
	not a defined term and is not	Change made. OWRD will rely on	changes made.
690-380-2330(2)	necessary. Enlargement is	existing definition of "Enlargement."	v2 draft.
	already defined as	saleding domination of Endingermonic	
	anday admida ad		

	"expansion of a water right"	RACM #2 and #4 comments – Change	
	with additional Examples.	made.	
	RACM RECOMMENDATION -		
	Remove "or expansion"	RACM #3 comments – OWRD	
		appreciates the comment, however,	
	RACM (#2) - The standard	we intend to mirror the language used	
	should include "injury", see	in statute (ORS 540.524(1)). No	
	ORS 540.524(2).	change made.	
	RACM (#3) - The statute is		
	clear that the substitution		
	only goes one way (SW to		
	GW); given that we would		
	suggest the rules retain the		
	qualifier.		
	RACM (#4) - Suggest		
	including "or injury" after		
	enlargement per ORS		
	540.524(2)		
	RACM (#5) - A RAC member		
	asked if "expansion," was		
	defined.		
	defined.		
	RACM (#6) - Another RAC		
	member noted that the		
	definition of "enlargement"		
	references "expansion."		
	(OAR 690-380-0100(2)).		
	RACM - Please consider	ORS 540.524(4) requires the	Complete. No
	inserting an IR process; it is	Department to issue a final order on	change made.
	difficult to comment on an	Substitutions within 90 days of	
	application absent knowing	receiving the application. Including	
690-380-2330(4)	what the OWRD will be	an initial review, as well as the	
000 000 2000(1)	recommending.	proposed final order (added in the v1	
		draft proposed rules under OAR 690-	
		380-2330(5)) would further affect	
		OWRD's ability meet this quick	
	PACM Plana include	turnaround time. No changes made.	Complete Bule
690-380-2330(5)	RACM - Please include "petitions for party status."	Change made as well as to 690-380-	Complete. Rule changed in v2
		4030(1). Requests not petition.	_
	RACM (#1) - WaterWatch	OWRD RESPONSE DURING RAC:	Complete. No
	supports the newly added language in (8).	This language comes from ORS 540.524(1). The intent was not to	change made.
690-380-2330(8)	tanguage iii (o).	overcomplicate the process. The	
330-330-2330(0)	RACM (#2) - A RAC member	Department will review.	
	noted that the new language	Doparemone wherever	
	appeared to add extra		
	appointe to add oxtra		

Yes, there are civil penalties for process to revert original water use, apply for a failure to file a start card with the transfer, and then reapply for Department. a substitution. He noted that OWRD POST RAC: he frequently works with clients who have held a groundwater right for years, RACM #1 – Comments are in support who own a well that has of v1 draft proposed rules. No change become less efficient over made. time, and who would like to transfer their groundwater RACM #2 - OWRD appreciates the right to a new well. He comment, however, the Department further noted that the believes the statute in ORS proposed process could take 540.524(1) is clear that no other type 5 years, and during that time, of change can be made in some of his clients would be conjunction with a new proposed unable to use their Substitution or an existing groundwater source over Substitution. No changes made. that time, which seems unreasonable. He also RACM #3 – Statutory language found questioned if there was any in ORS 540.524(2) related to the point in doing a change in injury evaluation was already historical Point of included in the v1 draft proposed Diversion/Point of rules under OAR 690-380-2330(3). No Appropriation, given the change made. timeline. RACM #4 – Explanation provided RACM (#3) -A RAC member during the RAC related to civil noted ORS 540.524(2) also penalties for failing to file start cards references the injury is sufficient. No change made. review and recommended incorporating that into the rules. RACM (#4) - A RAC member asked if well drillers could be fined for drilling without notification to OWRD. A RAC member responded that there are penalties for poor construction. RACM: We urge OWRD to Changes made in OAR 690-380-Complete. include a timing requirement 2340(3)(d) and (4) to address these Changes made to this section of the rule. comments. v2 draft. The statute requires 690-380-2340(1) submission of the quantity used. For some industrial uses, quantity can vary by season; this should be a

690-380-2410(1)	"municipal" before beneficial use.	The language in the v1 draft proposed rules for OAR 690-380-2410(1) mirrors the statutory language in ORS 540.510(3). OWRD believes that language, along with the definition of "beneficial use" in OAR 690-300, is sufficient. No change made.	Complete. No change made.
	RACM – A RAC member noted that a 5-year period average may not be consistent with statute and suggested "maximum used in the last five years" instead.  RACM-: add the term		Complete No.
690-380- 2340(3)(d)	proxy where measurement and reporting were not Required. RACM RECOMMENDATION - "Water use measurement, system capacity information, or other data acceptable to the Department regarding the maximum instantaneous rate and annual volume of the quantity of water diverted to satisfy the authorized specific use under the original water right; and"		
	RACM - There is no basis for limiting industrial or any other type of water right to a five-year average of past use. Many older rights don't require a meter and water use reporting. System capacity could be used as a	Changes made in OAR 690-380- 2340(3)(d) and (4) to address these comments.	Complete. Changes made. v2 draft.  Will include for discussion at RAC Mtg.
	enlargement.  We urge the OWRD to require proof that the permit was used in accordance with the terms and conditions of the water right.		
	consideration for the OWRD to ensure against		

690-380-2410(3)	RACM - change "prior vested water rights" to "water rights vested prior to the use of water under subsection 1(b) of this rule." This clarification tracks the transfer requirements that one can not injure uses vested prior to the change.	Changes made to provide greater clarity.	Complete. Changes made. v2 draft.
690-380-3000	RACM (#1) - Please add language making clear that an application can only include one water right per application.  RACM (#2) - Support additional clarifying language.  RACM (#3) - RAC members discussed how applications requesting multiple changes should be handled. One RAC member suggested that the rules clarify that an application may only request multiple changes if they are related.	RACM #1 & #2 comments – Changes made in OAR 690-380-3000 to address these comments.  RACM #3 comments – OWRD believes that more than one change can be proposed for the same water right as part of the same transfer application. To require otherwise would be administratively and logistically challenging for the Department as well as water users. This would also create issues with instream transfers which involve both a place of use change and a character of use change in order to create the instream use. No changes made.	Complete. Partial changes made. v2 draft.
690-380-3000(8)	RACM - LandWatch supports the proposed rule language requiring applications to provide information regarding fish screens and passage at the proposed point of diversion.  RACM - We strongly support the additional requirements here. The water user community has testified in front of the legislature that they are concerned about timely processing of applications. This information will enable ODFW to be more efficient in their review. While some	Comments are in support of the draft proposed language in this rule. No changes necessary.	Complete. No change made.

	T =		
	RAC members asserted this		
	was not needed because		
	OWRD would determine this		
	anyway, it is important to		
	note that ODFW and OWRD		
	review concurrently not		
	sequentially, so this		
	information will in fact result		
	in more efficient processing.		
	RACM - Support additional		
	clarifying language.		
	RACM (#1) - One RAC	Some of these items have been	Complete. No
	member asked whether the	added to ensure that the	changes made.
	new requirements proposed	Department has the necessary	
	in this section are required	information to process the	
	by the recent legislation.	application, at the time of receipt	
		so that it can be processed as	
	RACM (#2) - Other RAC	efficiently as possible. The	
	members suggested that	Department will review.	
	the requirements appear to		
	be overly burdensome and,	ODFW has reviewed this language so	
	perhaps redundant for the	there should not be any conflicts.	
	caseworkers It was		
	suggested that this		
	information could be	RACM #1 & #2 comments – While	
	contained in an application	not directly required by recent	
	checklist.	legislation, OWRD believes this	
		information will be helpful to its	
690-380-	RACM (#3) - One RAC	evaluation process and anticipates	
3000(8)a)	member noted that	it could be accomplished by simply	
3000(8)a)	required items should be in	adding check boxes indicating	
	rule so that the	"upstream" or "downstream" to the	
	Department can process	transfer application form for	
	the application quickly.	surface water POD changes. It also	
		helps the applicant ensure they	
	RACM (#4) - Another RAC	submit a transfer application and	
	member asked whether the	map that accurately requests what	
	language conflicted with	they wish to accomplish, which	
	ODFWs stream program	streamlines agency processing	
	language.	times by reducing the need for	
		back-and-forth communication	
		between the agency and the	
		applicant to correct discrepancies.	
		No changes made.	
		RACM #3 – The information listed in	
		OAR 690-380-3000(8)(b) related to	
		fish screens is structured that it	

only needs to be provided if it is	
known by the applicant. The	
application will not be considered	
deficient if not provided. No change	
made.	
RACM #4 comment – OWRD	
response provided during RAC is	
sufficient.	
OWRD staff – need to Slightly different changes made but Complete.	
<b>0-380-</b> reformat; remove (a), b/c did address comment by ensuring Changes made	le.
there is no (b); then convert that there is an (a) and a (b) under v2 draft.	
(A) to (a); (B) to (b); (C) to (c) (12).	
RACM - Delete the words  These comments are outside the Complete. N	`
	G.
paragraph and then specify	
what information must be	
filed. Consider requiring	
more detailed statements as	
to the specific times of water	
use (e.g., months of the year,	
by year) and specific	
amounts of water use that	
were used. Consider	
requiring any metering	
records to be provided. In	
general, the rules should	
make clear that the	
applicant has to provide the	
OWRD with enough evidence	
0-380- to prove use in compliance	
00(12)(a) with the terms and	
conditions of the right in	
order for the OWRD to make	
a determination.	
a determination.	
RACM RECOMMENDATION -	
- Suggested language	
(12): "Such affidavits shall	
state the specific grounds for	
the affiant's knowledge, the	
specific use to which the	
water was put (e.g., the	
crops grown, the nursery	
stock watered), and the	
delivery system used to	
apply the water and include	
supporting documentation	
including but not limited	

	I		1
	to:(A) Dated satellite imagery		
	or dated aerial photographs		
	of the lands, with the		
	locations of asserted water		
	use, point(s) of diversion or		
	appropriation, and water		
	conveyance indicated on the		
	image or photo;		
	(B) Other photographs with		
	the date and location of each		
	photograph provided by		
	camera stamp. If providing		
	this information by camera		
	stamp is not feasible, then		
	by otherwise by providing		
	GPS locations or a map		
	showing the specific location		
	and date of each photo.		
	(C) Available copies of dated		
	receipts from sales of		
	irrigated crops or for		
	expenditures relating to use		
	of water that are clearly		
	marked by the issuer of the		
	receipt with information that		
	ties the receipt to the		
	authorized place of use and		
	use allowed under the water		
	right;		
	(D) Any available records		
	such as Farm Service Agency		
	crop reports, irrigation		
	district records, an NRCS		
	farm management plan, or		
	records of other water		
	suppliers; or		
	RACM - Additional		
	comments: (12) needs to be		
	broadened to require water		
	use information for the full		
	forfeiture look back period		
	(20 years) to aid OWRD in the		
	determination it must make		
	-see e.g. OAR 380-		
	_		
	4000(3)(c). RACM –	OWED DESIGNEE DURING DAG. This	Complete No
690-380-	Some RAC members	OWRD RESPONSE DURING RAC: This	Complete. No
3000(12)(a)(A)		language is largely tied to the	change made.
	discussed whether the	evidence that the Department	

	receipt requirements were too stringent, e.g., providing records of electricity use.	receives, and the intent is to provide more clarity on this type of evidence. The Department will review.  Similar to OWRD's response during the RAC, applicants are not required to submit receipts as supporting documentation for demonstrating evidence of use. Rather, if an applicant chooses to submit receipts, OWRD is simply seeking information that adequately supports the evidence of use affidavit. No change made.	
690-380- 3000(12)(a)(C)	RACM - Don't need "or" at the end of the sentence anymore since (b) is being deleted. RACM RECOMMENDATION - Replace ", or" with "."	Change made.	Complete. Change made. v2 draft.
690-380- (12)(b)(propose d for deletion)	RACM – One RAC member asked if the removed language is also going to be removed from the affidavit template.	OWRD RESPONSE DURING RAC: Yes. The language is duplicative in rule, but the policy still stands.  OWRD plans to maintain the following language on the Evidence of Use Affidavit when it is updated in preparation for implementation of HB 3342 on April 1, 2026:  "The water right is not subject to forfeiture and documentation that a presumption of forfeiture for non-use would be rebutted under ORS 540.610(2) is attached."	Complete. No change made.
690-380- 3000(13)(a)(A)	RACM - Please remove "or appropriation" for reasons outlined earlier in these comments.	Change made in OAR 690-380- 3000(a)(A)&(B) to address this comment.	Complete. Change made. v2 draft.
690-380- 3000(19)	RACM - Like draft language in other divisions the RAC has considered, this rule imposes a similar requirement for compatibility between the proposed water transfer and the local land use regulations. See LandWatch's comments	Under Review - Pending final language on land use.	Under Review - No changes made at this time.

above on OAR 690-310-0040(1)(a)(L) and OAR 690-310-0270(2)(d). OWRD should add the language "local land use regulations" in addition to "acknowledge comprehensive plans" in order to ensure that proposed water permits are reviewed for compliance with all relevant local land use regulations, as required by ORS 197.180(1). Further, if applicable, OWRD should require land use approval from local government before approving the proposed transfer.

This rule, however, also includes an exception to that requirement for transfers that meet four specified criteria. While LandWatch recognizes that this exception exists in the current rules, we nonetheless question its merits.

The exception applies to transfers on lands zoned EFU or within irrigation districts. In our experience in the Deschutes Basin, these lands are both where the majority of water rights exist, and also where the most controversial and complicated land use disputes arise. Those factors lead us to question why these lands are excepted from the otherwise applicable requirement for land use compatibility for water transfers.

We understand that the other three criteria mean the exception does not apply to all proposed transfers in EFU zones and irrigation districts, as some of those transfers involve a change other than in the place of use, a placement or modification of a structure, and do not involve irrigation water uses only. Still, we question how many proposed transfers, and what volume of our basin's precious water resources, are exempt from land use compatibility requirements largely because they are proposed in EFU zones or in irrigation districts.

Many lands within Deschutes Basin irrigation districts are not zoned EFU. Some of these lands are inside urban growth boundaries; some are zoned for rural residential use. Transfers of water. between these lands should be required to demonstrate compatibility with local land use regulations. As an example, consider a proposed transfer of irrigation water historically applied to rural EFU land to an irrigation use inside an urban growth boundary. A showing of compatibility with local comprehensive plans and land use regulations is likely more important to fulfill the Departments responsibilities under ORS 197.180 in this scenario than other, non excepted situation.

RAC RECOMMENDATION We recommend the
Department require a
showing of compatibility with
local comprehensive plans
and land use regulations for
all transfers and not
continue to provide an
exception to this showing for
certain lands.

RACM - OWRD must comply with ORS 197.180. The language provided does not appear to go as far as ORS 197.180. We would suggest the rule either mimic language from the statute and/or simply refer to the statutory cite. Importantly, the use must comply with land use provisions, it cannot be awaiting compliance in our read of the statute.

RACM - There might be a local land use development code that allows the change outright. Missed this before for Division 18, but some county land use codes (e.g. Deschutes) allow piping outright and they may allow other changes outright as described in county land use codes as Well. **RACM RECOMMENDATION -**Add clarifying language that may include listing a local land use code identifying that the use or activity is allowed outright.

## RACM -

One RAC member suggested including "local land use regulations" to clarify that those apply as well.

	RACM -	Change made in OAR 690-380-	Complete.
	One RAC member suggested	3100(2) to address comment.	Change made. v2
680-380-	including language that	,	draft.
3100(2)(a)	allows the CWRE signature		
	to be electronic to clarify		
	that both can be digital.		
	RACM - Does adding "or"	Change made in OAR 690-380-3220	Complete.
	indicate that a transfer	to provide more clarity.	Change made. v2
	application won't be		draft.
	accepted if more than one of		
	the listed circumstances		
	applies? They should not all		
	need to apply, but more than		
	one should still be		
	acceptable.		
	RACM RECOMMENDATION -		
	Remove "or" from (3) and at		
	the top (before (1)) change		
	the last phrase from "except under the following		
	circumstances" to "except		
690-380-3220(3)	when one or more of the		
	following circumstances		
	applies" or something		
	similar.		
	RACM -		
	One RAC member asked if		
	"or" implied that that only		
	one criterion can be met.		
	She recommended clarifying		
	the language "except under		
	the following circumstances" to indicate		
	that only one criterion needs		
	to be met.		
	RACM (#1) - We oppose the	RACM #1 and #4 comments related	Complete. No
	proposed mandatory waiver	to replacing "shall waive" with "may	change made.
	of fees for transfers that	waive" – The language in the v1 draft	-
	result in instream water	proposed rules reflects existing	
	rights.	statutory language found in ORS	
		536.050(5) and was proposed to bring	
690-380-3400	RACM (#2) - One RAC	the rules into alignment with statute.	
	member requested that the	No changes made	
	Department checks into		
	what happens for fee waivers	RACM #2 comments – This comment	
	when credit/debit cards start	is out of scope at this time.	
	to be accepted.		

	RACM (#3) - One RAC	RACM #3 comments - This comment	
	member recommended	seems to relate to future processing	
	changing "50 percent of the	fees associated with when OWRD	
	application fee" to include	has the ability to accept payment of	
	processing fees.	application fees via credit/debit card.	
	processing reserv	The processing fee is a separate	
	RACM (#4) - Consistent with	charge tied to the payment method,	
	our earlier comments on	not the reason for the payment, and	
	Division 18, we oppose	is non-refundable (see Or Laws 2025,	
	removing language that	ch 282, section 9). No change made.	
	requires the mandatory	511 252, 555 tion 5). 145 shange made.	
	waiver of fees for transfers		
	that either establish an		
	instream right, are necessary		
	to create a project funded by		
	Oregon Watershed		
	Enhancement Board, or are		
	endorsed in writing by		
	Oregon Department of Fish &		
	Wildlife. These transfers are		
	to restore a public good that		
	has been degraded by the		
	overallocation of our state's		
	public water resources, not		
	facilitate the further		
	development of our public		
	water supplies for private		
	gain. As such, we strongly		
	oppose the removal of this		
	mandatory fee waiver.		
	RACM - Please add language	RACM comment – Change made in	Complete.
	"except when this	OAR 690-380-3400(3).	Change made. v2
COO 200 2400/2\	determination is as a result		draft.
690-380-3400(3)	of a request for consent to		
	injury to an instream water		
	right".		
	RACM - – delete (c). We do	ORS 540.520(3) provides this	Complete.
690-380-	not support waiving mapping	discretion to the Department.	Change not
3410(1)(c)	requirements based on an	Change not made.	made.
0410(1)(0)	ODFW net benefit		
	determination.		
	RACM - Needs "or" before	Change made in OAR 690-380-	Complete.
	"fees"	4000(2).	Change made. v2
690-380-4000(2)	RACM RECOMMENDATIONS		draft.
	- "required information or		
	fees, or that the water rights"		
690-380-	RACM - This is very broad.	Change made in OAR 690-380-	Complete.
4000(3)(f)	Suggest restricting additional	4000(3)(f).	Change made. v2
, , , , ,			draft.

	requirements as those set by		
	applicable laws.		
	RACM RECOMMENDATION -		
	Any other requirements as		
	set forth in applicable law for		
	water right transfers are met.		
	Or something that clarifies.		
	RACM –		
	Two RAC members		
	discussed the "any other		
	requirements" language.		
	There were suggestions to		
	add "any other requirements		
	set forth in ORS 540 or Div		
	380" or "any other		
	requirements set forth in		
	applicable laws"		
	RACM - Suggest a tie to	The v1 draft proposed rules under	Complete.
	statute/rule for definition of	OAR 690-380-4000(4)(a) point to the	Change not
	"water use subject to	approval criteria in OAR 690-380-	made.
	transfer". Suggest	5000(1), which in turn includes a	
	amendment so this section	citation to the statutory definition	
	reads:	under ORS 540.505(4). Change not made.	
690-380-	The water right affected by the proposed transfer is a	illaue.	
4000(4)(a)	water use subject to transfer		
4000(4)(a)	as defined in ORS 540.505(4)		
	and OAR 690-300-0010(59)		
	and, for a right described		
	under 690-300- 0010(59)(d),		
	the proof of completion is		
	approved under OAR 690-		
	380-6040;		
	RACM –	Noted, however this is outside the	Complete. No
	One RAC member noted that	scope of this rulemaking effort.	change made.
	the consent to injury process		
	historically was		
	discretionary, allowing for		
	consent to injury in order to		
690-380-	allow restoration projects to		
4000(8)(a), (b)	go forward; however, current		
(-)(), ()	use of consent to injury in		
	this context seems to have		
	strayed from that intent and		
	is more focused on		
	opposition. She was		
	concerned that the new		
	language may be opening up		

	more process for those in		
	opposition. The RAC member indicated she will		
	continue to evaluate this		
	section.		
	RACM - Some instream	The statute in ORS 540.530(1)(c) is	Complete. No
	water rights requested under	very clear that the Consent to Injury	changes made.
	537.336 are then replaced by	(for injury to an instream water right)	J
	more senior water from	is limited to "an in-stream water	
	transfer 537.348 or	right granted pursuant to a request	
	conservation 537.470-500	under ORS 537.336 or an in-stream	
	projects using public funds	water right created pursuant to ORS	
	and with the expectation that	537.346 (1)" Likewise, we've	
	the water will remain	incorporated reference to the two	
	permanently instream to	types of instream water rights (state-	
690-380-	benefit fish and wildlife.	agency requested or minimum	
4000(8)(b); 690-	These instream rights are	perennial streamflows) in OAR 690-	
380-5030; 690-	held in trust by the state.	380-4000(8)(b) and 690-380-5030(2),	
380-5050	RACM RECOMMENDATION -	and OAR 690-380-5050(1) clearly ties	
	Interested in assurance that	back to OAR 690-380-4000(8)(b). No	
	there is no grey area where	changes made.	
	consent to injury of an instream water right		
	would/could also apply to		
	those created under 537.348		
	or 537-4700-500. Clarify the		
	authority to not consent to		
	the injury of the instream		
	right.		
690-380-	RACM - Two comments.	Changes made in OAR 690-380-	Complete.
4000(10)	First, the language should	4000(10).	Changes made.
	be clarified so that it is clear		v2 draft.
	that the applicant must		
	make this request within the		Will include for
	original 30-day time period,		discussion at
	not after, and that the		RAC Mtg.
	additional 60 days will run from day 31 onwards.		
	Second, the appropriate		
	rule reference is 5(b) not		
	9(b).		
	RACM - If the applicant	OWRD appreciates the comment.	Complete.
	amends the application, the	Changes were made in OAR 690-380-	Changes made.
	OWRD should issue a	4000(12) to address the comment.	v2 draft.
690-380-	superseding IR and renotice		
4000(12)	the application for	A water right's priority date is not	
	comment. As presented,	changed as a result of a Division 380	Will include for
	the only option for the	transfer, therefore a revised	discussion at
	public would be to protest.	application does not affect the right's	RAC Mtg.

	The OWRD should also re-	priority date. OWRD does date-stamp	
	endorse the application	and record dates that amendments	
	with the date all information	are received.	
	was presented, to ensure		
	fairness as to priority dates		
	to other applicants and to		
	start the timeline		
	restrictions from the date of		
	the new application.		
690-380-4005	WRD – need to reformat;	Change made in OAR 690-380-4005.	Complete.
(1)	can't have a (1) w/out a (2)		Change made. v2
9/29			draft.
	RACM - Please add "and	OWRD acknowledges this comment,	Complete. No
	other applicable rules and	however, it is outside the scope of	change made.
	laws". There are other laws	this rulemaking effort.	
	that restrict what can be		
	done under transfers. As an		
	example, the Scenic		
	Waterway Act states: "No		
	dam, or reservoir, or other		
	water impoundment facility		
	shall be constructed on		
	waters within scenic		
	waterways." ORS 390.835.		
	Any water allocation or		
	reallocation request is		
	subject to this mandate,		
	transfers cannot be used as		
	a loophole to get around		
690-380-	this. Similarly, there are		
4010(1)(a)	rules that restrict transfers		
4010(1)(a)	as well, for example, basin		
	plans. Basin plans classify		
	what uses are allowed		
	and/or restricted. Transfers		
	cannot be used as a		
	loophole to get around		
	classifications. To allow		
	such would encourage all		
	manner of gamesmanship		
	to Oregon's water permitting		
	and reallocation structure.		
	To make this clear, we		
	would request a provision		
	should be added to the 380		
	rules to require OWRD to		
	make a finding that the		
	proposed use is allowed		
	under a basin plan		

690-380-4010(2)	RACM -: We urge amended language so this section reads: The Department's proposed final order shall include an analysis that supports its findings and conclusions, and a conclusion of whether the application is consistent with the following approval criteria	While OWRD restored some of the existing language in OAR 690-380-4010(2), the suggested change was not made because the findings of fact in a proposed final order describe the Department's assessment, which in turn support the conclusions of law.	Complete. No change made.
690-380- 4010(2)(b)	RACM – One RAC member suggested that language directly from statute for forfeiture be added.	OWRD appreciates the comment but believes citation of the forfeiture statute (ORS 540.610) in this rule is adequate. Change not made.	Complete. No change made.
690-380- 4010(2)(c) (proposed for deletion)	RACM - We strongly oppose the proposed deletion of "the has been used over the past five years according to the terms and conditions of the water right". This is a critical provision of statute and needs to be retained. We urge OWRD to reverse their proposed deletion, and to make this requirement crystal clear, amend the rules so it is a stand alone section, in addition to the forfeiture language.  RACM - One RAC member noted that ORS 540.520(g) includes the deleted language and recommended retaining it.	OWRD restored the language that was proposed for deletion.	Complete. Change made. v2 draft.
<b>690-380-4010</b> ( <b>2</b> )( <b>d</b> ) 9/29	WRD – need to reformat; there is nothing in (d).  RACM -: We opposed the deletion of the existing provisions that require the applicant to show that they are ready, willing and able to use the water.	WRD staff comment – Change made to correct rule structure.  RACM comment – OWRD believes the "ready, willing, and able" standard is encompassed by the approval criteria outlined in OAR 690-380-4010(2)(c) stating, "The right is not subject to forfeiture under ORS 540.610." and that restoring this language would be redundant. No change made.	Complete. Partial change made. v2 draft.

	RACM –	OWRD made changes in what is now	Complete.
	Two RAC members	OAR 690-380-4010(2)(f) to address	Changes made.
		. , . ,	_
	discussed the "any other	this comment.	v2 draft.
000 000	requirements" language.		
690-380-	There were suggestions to		
4010(2)(g)	add "any other		
	requirements set forth in		
	ORS 540 or Div 380" or "any		
	other requirements set		
	forth in applicable laws".		
	RACM –	Change made as well as to 690-380-	Complete. Rule
	One RAC member noted	4030(1). Requests not petition.	changed in v2.
COO 200 4020	that "standing statement"		
690-380-4030	rule language has been		
	removed but there is no		
	description of party status.		
	RACM - We strongly	Comments are in support of the draft	Complete. No
	support the OWRD's new	proposed language in this rule. No	change made.
	language here. It creates	changes necessary.	
690-380-4030(2)	efficiencies in processing,	,	
	which is aligned with the		
	purpose of this rulemaking		
	RACM - We oppose the	There is no section (3) in 690-380-	Complete. No
	suggestions made by a RAC	4030, so it is assumed this comment	changes made.
	member that the time for	pertains to draft proposed rules for	onangoo maao.
	this be expanded to 30	OAR 690-380-4200, which relates to	
	days. The user community	the time by which an applicant must	
	has testified in front of the	respond to a revised PFO following	
		hearing to notify OWRD that they	
	legislature and the Commission about their		
	frustration with the time it	intend to pursue approval of the transfer under OAR 690-380-5030 to -	
	takes to process transfers,	5050 (consent to injury processes).	
	yet they secured 3 months	In the interest of processing	
	of extra time for their	efficiency, OWRD believes that 15	
000 000 4000(0)	requirements in statute.	days is appropriate. No changes	
690-380-4030(3)	The rules should not follow	made.	
	suit and add even more		
	time. We urge OWRD to	Other comments related to the	
	retain the suggested 15	instream water right Consent to Injury	
	day.	process are outside the scope of this	
		rulemaking. No changes made.	
	RACM - The wording in this		
	section implies that there		
	is an "approval process"		
	that an applicant can		
	pursue. This does not align		
	with statute. Under ORS		
	540.530, consent to injury		
	is an entirely discretionary		

	was a see The exempt the et		
	process. The agency that		
	requested the instream		
	water right at issue can opt		
	to not to consent to injury		
	for any reason, or no		
	reason at all. OWRD, also,		
	doesn't have to approve		
	consent to injury, even if		
	the requesting agency		
	recommends consent.		
	Better wording would be		
	somewhat akin to "the		
	applicant may file a notice		
	that s/he will request		
	agency consideration of		
	consent to injury to the		
	instream water right ". See		
	_		
	OAR 690-380-5050 for		
	more detail	OWED DECEMBED DUDING DAG	Complete Ne
	RACM –	OWRD RESPONSE DURING RAC:	Complete. No
	One RAC member noted	When a transfer is protested and a	change made.
	that process consolidation	claim of forfeiture is filed at the same	
	could allow parties to bog	time, the Department does not have	
	the process down,	discretion on claims. In this case the	
	especially if the	ALJ is often compelled to address	
690-380-4200(2)	Department does not	these topics together so there needs	
	review claims of forfeiture.	to be a standard process for	
		consolidation. The Department is	
		open to suggestions.	
		No alternatives suggested. No	
		changes made.	
	RACM –One RAC member	During RAC meeting, the Department	Complete. No
	asked if a protest asserting	noted it is open to suggestions on	change made.
	that a water right to be	how to fix this issue. No alternatives	
	transferred has been	have been suggested.	
	forfeited through non-use		Will include for
	must rely on the	Correction to OWRD Response	discussion at
	preponderance of the	during the RAC meeting: The	RAC Mtg. (RR)
	evidence standard.	Administrative Law Judge's order and	
690-380-4200(2)		Department final order must be	
	RACM – One RAC member	based on a preponderance of	
	stated that the new rule	evidence.	
	language allows virtually		
	anyone to assert non-use	OWRD believes the best way to fix	
	and force the applicant into	this matter would be through	
	a contested case process.	legislation. In the interim, this is the	
	He also stated this was	best solution the agency has. OWRD	
	lacking in due process.	also changed from notice of	
	taoking in duo process.	atoo onangoa nom notice of	

		proposed cancellation to notice of	
		cancellation proceedings, as the	
		Department may not actually agree	
		that forfeiture has occurred, but still	
		believes that a notice under the	
		forfeiture statutes needs to be	
		provided should the court find the	
		right has been forfeited.	
	RACM –	In the interest of processing	Complete. No
	One RAC member noted	efficiency, OWRD believes that 15	change made.
	that 15 days is not in the	days is appropriate. No changes	onango mado.
690-380-4200(3)	recent legislation and	made.	
030-000-4200(0)	seems too short a period;	made.	
	he recommended a		
	minimum of 30 days.		
	RACM - proposed new	OWRD added language in OAR 690-	Complete.
	subsection: An additional	380-5000(1)(c) to address this	Change made. v2
	standard of approval is	comment.	draft.
	needed to ensure that the	Communic.	didit.
690-380-5000(1)	underlying right to be		
	transferred was used in		
	accordance with the terms		
	and conditions of use.		
	RACM - We support the	OWRD added language in OAR 690-	Complete.
	inclusion of this new	380-5000(1)(c).	Change made. v2
	language.	( )( )	draft.
	5 5		
	RACM - Support addition.		
	Should this also include		
	rights that may be under		
690-380-	forfeiture proceedings?		
5000(1)(c)			
	RACM –		
	One RAC member noted		
	that the language implies		
	the right must be		
	categorically immune		
	rather than not under		
	forfeiture proceedings.		
690-380-	RACM - We support the	Comments are in support of the draft	Complete. No
5000(1)(e)	inclusion of this new	proposed language in this rule. No	change made.
	language.	changes necessary.	
	RACM –	OWRD made changes in OAR 690-	Complete.
	One RAC member noted	380-5000(1)(f) to address this	Change made. v2
690-380-	that the existing language	comment.	draft.
5000(1)(f)	was too broad and		
	recommended, "any other		
	requirements set forth in		

	ORS 540 or Div 380" or "any		
	other statutes or rules".		
690-380-5000(2)	RACM - If no protest, the PFO becomes an FO, but the draft certificates don't become an FO. RACM RECOMMENDATION - "the proposed final order shall become a final order, and if applicable the draft remaining right certificate(s) shall become final, on the date."  RACM - One RAC member noted that the language for the "remaining right	OWRD RESPONSE DURING RAC: The Department noted that "shall become a final order" should read "shall become final." The Department will revise.  Changes made in OAR 690-380-5000(2) to address this comment.	Complete. Change made. v2 draft.
	certificate(s), shall become a final order" does not read right.		
690-380-5050	RACM - This section needs quite a bit of further work to ensure that it is consistent with statute and that there is a robust and transparent process related to consent to injury to an instream water right. The rules need to be reworked to make clear the following provisions of statute are clear:  • The agency requesting the instream water right has wide discretion to not consent to injury of the instream water right. The statute does not require any findings and/or explanation as to why the agency is choosing not to consent. All is required is that they tell OWRD they do not consent.  • The OWRD also has broad authority not to consent, even if the agency that requested the	OWRD acknowledges and appreciates this comment, however, this topic requires a broader discussion and is outside the scope of this rulemaking effort.	Complete. No change made.

instream right
recommends consent. This
needs to be clear in rule.
The rules as drafted
currently state "shall"
consent; which is directly
contrary to the statutory
directive that OWRD "may"
consent.

• The OWRD has a trust duty to the people of the State of Oregon for whose benefit the Department holds in trust the instream water right to maintain water instream for public use pursuant to ORS 537.332(3). The CTI rules need to include a determination (and findings) of whether the OWRD's decision fulfills its trust obligations.

We also suggest the OWRD consider providing direction on consideration of whether a proposed change is for the purpose of implementing a restoration project.

Moreover, if the OWRD is now going to allow a CTI request at the IR stage, the rules need to make clear that (1) the processing clock is tolled and (2) the applicant cannot then also request a CTI after a contested case hearing. There also should be two process sections, one for each on-ramp point.

And finally, the factors for an agency to review if they chose to go forward and consider a consent to

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	injury should be clarified in rule (e.g. ODFW's internal guidelines should be incorporated for ODFW requested instream water rights. And, to the extent the requested transfer application is for a larger project, the agency must evaluate all related water rights/applications, transfers/applications, transfers/applications and other relevant factors related to the project.  We have offered some initial language for consideration in Appendix		
	A (attached); but these likely need more refinement and discussion		
690-380-5050(7)	ODFW - Not a big concern, but the use of the word "accept" can be misinterpreted to mean we agree with the public comment.  ODFW RECOMMENDATION - (7) Within 90 days of receipt of a written request for a public meeting on the recommendation, the Department and the agency providing the recommendation shall hold a joint public meeting to review the recommendation and to accept receive public comments.	Change made in OAR 690-380-5050(7).	Complete. Change made. v2 draft.
690-380-5060	ODFW approves of changes	Comments are in support of the draft proposed language in this rule. No changes necessary.	Complete. No change made.
690-380-5100	RACM - LandWatch supports this provision.  RACM - One RAC member noted that he will coordinate with	Under Review - Pending final language on land use.	Under Review - No changes made at this time.

	municipal RAC members to improve the language		
	concerning compatibility with comprehensive plans.		
690-380-5100(3)	RACM - We support the proposed deletion. See earlier comments on land use requirements.	Comments are in support of the draft proposed language in this rule. No changes necessary.	Complete. No change made.
690-380-6010(2)	RACM - Support deletion.  RACM - We are unaware of any statutory authority to allow extensions of transfers, as such please strike "or within any extension of time allowed for completion"	OWRD acknowledges this comment, however, this topic requires broader discussion and is outside the scope of this rulemaking effort. Please note that OWRD's draft rules do not propose to amend this specific rule (-6010(2)) or the rules at -6020 (Extension of Time). No changes made.	Complete. No change made.
690-380-6010(3)	RACM - We urge the OWRD to send the notice of cancellation if the COBU is not filed within the time required in the transfer.	OWRD acknowledges this comment, however, this topic is outside the scope of this rulemaking effort.	Complete. No change made.
<b>690-380-6010 (5)</b> 9/29	WRD – need to reformat outline; nothing after (5)	Changes made in 690-380-6010 to address this comment.	Complete. Change made. v2 draft.
690-380-6010(8)	RACM - See comments in (5). We are unaware of any statutory authority that would direct reversion rather than moving into forfeiture/cancellation proceedings (these are not temporary transfers, which do have statutory direction to revert back to the original use). If there is statutory authority, please provide it to the RAC.	Please note that due to changes made to address WRD comment on 690-380-6010(5), this comment now refers to OAR 690-380-6010(7) in the v2 draft proposed rules.  Please note that while OWRD proposes to add more detail to this rule to describe the process, the existing rules already allow for reversion.  Further, OWRD acknowledges this comment, however, this topic requires broader discussion and is outside the scope of this rulemaking effort.	Complete. No change made.
690-380-6020 (no proposed changes)	RACM – One RAC member asked where the statutory allowance for an	OWRD acknowledges this comment, however, this topic is outside the scope of this rulemaking effort. Please note that OWRD's draft rules	Complete. No change made.

	ovtonoion on a transfer	do not propose to amond the wiles at	
	extension on a transfer	do not propose to amend the rules at	
	lies.	-6020 (Extension of Time). No	
	0 DAO	changes made.	
	One RAC member asked if		
	the intent was to provide		
	flexibility for applicants by		
	allowing for extensions on		
	transfers.		
	ODFW - ODFW would like	OWRD acknowledges this comment,	Complete. No
	to ensure that fish	however, this topic is outside the	changes made.
	conditions are being	scope of this rulemaking effort.	
	pursued as part of the due	Please note that OWRD's draft rules	
	diligence or have been met	do not propose to amend the rules at	
	if some water is being	-6020 (Extension of Time). No	
	diverted (similar to the	changes made.	
	language in Div315-	_	
	0040(5)).		
	ODFW RECOMMENDATION		
	- Add a new (d) that		
	includes compliance with		
	fish conditions.		
	(4) In reviewing an		
	application for an		
	extension of time, the		
	director shall determine		
	whether reasonable		
	diligence was made by the		
	applicant to complete the		
690-380-6020(4)	project within the time		
030-380-0020(4)	period established under		
	OAR 690-380-5140.		
	Reasonable diligence shall		
	include, but is not limited		
	to:		
	(d) Demonstrated		
	compliance with fish-		
	related permit conditions		
	that are required to be met		
	before water use began if		
	all or a portion of water has		
	been used or pursuance of		
	compliance if no water has		
	not been used. These		
	permit conditions include		
	fish screening, fish bypass,		
	fish passage, or any other		
	permit conditions intended		
	to protect fish.		

	DACM Non completion		
	RACM - Non-completion should render the water right subject to forfeiture and cancellation. It is unclear why the OWRD is proposing to delete this section. This is not cured by (8) which direct reversion to the original point of diversion. Between these two provisions, the rules appear to set up a pretty significant loophole to forfeiture/cancellation. Please provide statutory authority for the OWRD's proposal.		
690-380-6020	RACM - We are unaware of any statutory authority for extensions of time to complete transfers. This section should be deleted.	OWRD acknowledges this comment, however, this topic requires broader discussion and is outside the scope of this rulemaking effort. Please note that OWRD's draft rules do not propose to amend the rules at -6020 (Extension of Time). No changes made.	Complete. No change made.
690-380-6030	RACM - OWRD should add language that makes clear that if a COBU prepared by a CWRE is not submitted within the time required under Div 14, the water right will be cancelled.	OWRD acknowledges this comment, however, this topic involves a broader discussion and is outside the scope of this rulemaking.	Complete. No change made.
690-380-6050	RACM - As we understand it, waiver of proof of completion can only be granted to a limited subset of transfers as outlined in 540.530(2)(b). This needs to be made clear in subsection (1) in order to align with statute and prevent mischief.	OAR 690-380-6050(1)(a) clearly points back to OAR 690-380-3410 which, under subsections (1)(a), (b), and (c) of that rule, includes the same language found in ORS 540.530(2)(b). Changes are not necessary.	Complete. No change made.
690-380-6060	RACM - The rules limit petitions for reconsideration to landowners, we do not see this in the statute.	Change not made; comment outside the scope of this rulemaking.  Please note that OWRD's draft rules do not propose to amend the rules at 690-380-6060 (petition for	Complete. No change made.

		reconsideration of the content of a	
		proposed certificate).	
690-380-7000 through -7300	PUBLIC - For reasons that follow, we strongly urge the department to revise draft rule OAR 690-380-7300, as presented to the Rules Advisory Committee ("RAC") on October 21, 2025, to remove subsection (3) pertaining to enlargement and to clarify that the new rules will apply only to applications filed after the effective date of the rules.	Under Review.	Under Review - No changes made at this time.
690-380-7000	RACM - Permit amendment statutes allow for "a change" in point of diversion; they do not allow for expansion of one point of diversion to allow "additional" points of diversions. A change means a substitution, not an expansion or addition. We urge OWRD to clarify this in these rules.	OWRD acknowledges this comment, however this topic falls outside the scope of this rulemaking effort.	Complete. No change made.
690-380-7000	WRD – need to reformate;	Changes made in 690-380-7000 to	Complete.
<b>(1)</b> 9/29	can't have (1) w/out (2)	address this comment.	Change made. v2 draft.
<b>690-380-7010</b> (1) 9/29	WRD – need to reformate; can't have (1) w/out (2).  RACM - Reference to (3)(c) should be updated to (4)(c) because that section got renumbered.	Changes made in 690-380-7010 to address this comment.	Complete. Change made. v2 draft.
690-380- 7010(1)(c)	RACM - : Please delete "or additional point(s) of diversion" as this practice is not allowed by statute.  RACM - One RAC member stated that "or additional point(s) of diversion" is not supported by statute and recommended deleting it.	OWRD acknowledges this comment, however this topic falls outside the scope of this rulemaking effort.	Complete. No change made.

	M/DD II (	T	0
	WRD – need to reformate;		Complete. Partial
	can't have (1) w/out (2).		changes made.
		WRD staff comment – Changes made	v2 draft.
	RACM - This section needs	in 690-380-7020 to address this	
	to clarify that it is a change	comment.	
	from POD to POA, not an		
690-380-7020	addition of a POA to the	RACM comment – Change not	
(1)	existing POD. The language	necessary. Existing v1 draft proposed	
9/29	as written is not clear on	rule language refers to requirements	
	this.	outlined in OAR 690-380-2130(2) to	
		(11), which under 690-380-2130(7)	
		clearly specifies that the original	
		surface water point of diversion shall	
		not be retained as an additional or	
		supplemental point of diversion.	
	RACM –	OWRD RESPONSE DURING RAC:	Complete. No
	One RAC member asked if	Permits are not perfected, non-	change made. v2
	"need not be a water use	certificated so they are technically	draft.
	subject to transfer" was	not subject to transfer. The	
	necessary language.	Department will review the language	
		but believes the language should be	
690-380-		included.	
7020(1)(a)			
		Because some parts of the Division	
		380 rules apply only to "water uses	
		subject to transfer," OWRD feels it is	
		beneficial to leave this proposed	
		language in place for clarity. No	
	RACM - This section needs	Change made in CAR COA 200	Complete
	to make clear that the	Changes made in OAR 690-380-	Change made v2
	change must be changed	7030(3) to address this comment.	Change made. v2 draft.
	from one place to another		ulait.
	and that the original place		
690-380-7030(1)	of use cannot receive water		
000 000 7000(1)	under the change. In other		
	words, as with the other		
	sections, the statutes limit		
	this allowance to a change,		
	not an expansion.		
	ODFW - Noting that the	OWRD appreciates the comment	Complete.
	reference in 315-0010(7)(d)	and updates. Changes made.	Changes made.
	is slightly different.		v2 draft.
	Provided edits to both for		
690-380-	consistency. I left in		
7030(2)(a)	496.171 here due to the		
	definition of conservation,		
	but you can choose to start		
	at 496.172, if you like.		
		<u>l</u>	

	ODFW RECOMMENDATION		
	- a) The change to		
	noncontiguous land is in		
	furtherance of mitigation or		
	conservation efforts		
	undertaken for the		
	purposes of benefiting a		
	species listed as sensitive,		
	threatened or endangered		
	under ORS 496.171 to		
	496.1 <del>92</del> 76 and OAR 635-		
	100-0040 or the federal		
	Endangered Species Act of		
	1973 ( <u>PL 93-205,</u> 16 U.S.C.		
	§ 1531), as amended. to		
	<del>1544)</del> , as determined by		
	the listing agency; and	01	
	RACM –	Change made in OAR 690-380-	Complete.
000 000 7400(4)	One RAC member noted	7100(1).	Change made. v2
690-380-7100(1)	the requirement to provide		draft.
	an email address was		
	missing	0	O-manlata Na
	RACM –	Comments are in support of the draft	Complete. No
690-380-7100(4)	One RAC member noted	proposed language in this rule. No	change made.
	agreement with 120-day timeframe.	changes necessary.	
	RACM - Again, the change	No change is necessary because OAD	Complete No
	in place of use needs to	No change is necessary because OAR 690-380-7300(1)(e) makes it clear	Complete. No change made.
	make clear that this is a	that as part of a permit amendment,	Change made.
690-380-	change, not an addition of	among other things, the beneficial	
7100(11)	more lands to the original	use for which the water is used or the	
	permit.	number of acres to which water is	
	pormit.	applied must remain the same.	
	RACM - See comments on	Under Review - Pending final	Under review -
	OAR-690-380-3000(19)	language on land use.	No changes
	above.	tanguago on tana aoo.	made at this
	a5010.		time.
	RACM - This needs to be		
	strengthened to ensure the		
	changes are allowed by		
690-380-	land use laws/regulations;		
7100(14)	see previous comments on		
	reflecting statutory		
	requirements related to		
	land use. Moreover, there is		
	nothing in the permit		
	amendment statute that		
	allows for the exceptions		
	spelled out in (14)(a)-(d).		

690-380- 7100(14)(a)	RACM - This section includes language "where existing and proposed water use would be located" which appears to indicate that the OWRD is contemplating allowing water spreading under these rules. We strongly oppose this. This is not allowed by law, goes against the concept of beneficial use without waste, and sets horrible precedent.	No change is necessary because OAR 690-380-7300(1)(e) makes it clear that as part of a permit amendment, among other things, the beneficial use for which the water is used or the number of acres to which water is applied must remain the same.	Complete. No change made.
690-380- 7100(17)	RACM - the OWRD should require a notarized oath, not just an "oath". Penalties should apply to anyone who makes false statements on an application.  RACM - Missing period at	This topic falls outside the scope of this rulemaking effort. No changes made.  Change made to OAR 690-380-7110.	Complete. No change made.
690-380-7110	the end of the last sentence.	Onlinge made to OAN 000 000 7 110.	Change made. v2 draft.
690-380-7200	RACM - These rules should include the public process afforded other water right transactions (IR/comment, PFO/Protest, Protest/Petition for party status).	This topic is out of scope.	Complete. No changes made.
690-380-7300	RACM (#1) - Going straight from application to final order is expeditious but gives the applicant no opportunity to provide clarification to OWRD if needed or even fix a typo.  Applicants need an opportunity to understand OWRD's decision (whether through an initial review or PFO) and work with the Department without having to protest a final order and go through a contested case process, especially	RACM #1 comments - OWRD appreciates the comment, but for processing efficiency will not be adding steps to the permit amendment process. OWRD did, however, make changes in OAR 690-380-7300(1) to clarify that any approval of a permit amendment is done through issuance of a final order.  RACM #2 comments – This topic is under review. No changes made at this time.	Partial changes made. v2 draft. RACM #2 items still Under Review.

	since the permit will surely	RACM #3 - The Administrative	
	expire during that time.	Procedure Act establishes how final	
	RACM RECOMMENDATION	orders can be distributed, and in this	
	- Add a process for an	case, require paper mailing and	
	initial review or PFO. At the	cannot be sent via email. OWRD	
	very least, add a statement	made changes in OAR 690-380-	
	that OWRD will issue a final	7300(1) to clarify that any approval of	
	order (current language	a permit amendment is done through	
	says the application shall	issuance of a final order.	
	be approved but no	recading of a material.	
	mention of actually issuing		
	_		
	the order approving it).		
	RACM (#2) - In addition to		
	injury and enlargement, the		
	rules should make clear		
	that the permit amendment		
	must also comply with		
	other laws. For example,		
	OWRD could not approve a		
	permit amendment that		
	would result in a dams or		
	diversion structure being		
	built in a Scenic Waterway.		
	RACM (#3) - One RAC		
	member noted that this		
	section of the rules does		
	not specify how the final		
	order will be issued or		
	distributed to the applicant		
	and asked how electronic		
	notification from HB 3342		
	will be applied.  RACM –	There is allowance for these types of	Complete. No
	One RAC member asked	transfers with respect to temporary	change made.
	about the removal of	district transfers (Div. 385). For	onango mado.
	"character of use of a right	regular temporary transfers (Div. 380),	
	to store water" and asked if	however, the Department has never	
690-380-	there was ever a time when	had this authority. OWRD is not	
8000(1)(b)		_	
	it could be transferred.	aware of this ever being used on a	
		temporary basis for a regular Div. 380	
		temporary transfer, but an exhaustive	
		search has not been undertaken to	
	RACM - See comments on	Confirm.	Under review -
600 200 0002		Under Review - Pending final	
690-380-8003	OAR-690-380-3000(19)	language on land use.	No changes
	above		made this time.

## 11/20/2025 v2

690-380-8003 (and -8002)	ODFW - A renewal should include documentation/verification that fish screening has been maintained and remains in compliance. (This may inherently be included in (h)(D), but we'd suggest something more substantial.) Can we also include	Under Review.	Under review - No changes made this time.
690-380-9000(1)	passage here?  RACM –  One RAC member noted appreciation for the language clarification.	Comments are in support of the draft proposed language in this rule. No changes necessary.	Complete. No change made.
<b>690-380-9000(5)</b> 9/29	WRD – need to reformat; skips (4)	Changes made in OAR 690-380-9000 to address.	Complete. Changes made. v2 draft.