



# ELIMINATING SEXUAL ABUSE OF OREGON YOUTH IN CUSTODY

## COMPLIANCE WITH THE 2003 NATIONAL PRISON RAPE ELIMINATION ACT

### 2016 PREA COMPLIANCE STATUS REPORT

This report by the Oregon Youth Authority reaffirms the agency's commitment to meeting all requirements of the 2003 National Prison Rape Elimination Act. Included in this report are past data about reported sexual abuse incidents within the agency's close-custody facilities. Previous versions of this report included information on steps the agency has taken to reach compliance with each provision listed in the Juvenile Standards. This portion of the report was removed as the agency began completing PREA audits in 2014. The final audit reports are posted on the agency's website in compliance with PREA Standard § 115.403.

# CERTIFICATION AND APPROVAL

I certify that the information contained in this report is accurate and complete.

Approved by:

  
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Joe O'Leary, Director  
Oregon Youth Authority

Date: 4/9/18

# HISTORY

In 2003, Congress voted unanimously to pass the Prison Rape Elimination Act (PREA) and create the National Prison Rape Elimination Commission. PREA required the U.S. Attorney General to promulgate regulations that adopt national standards for the detection, prevention, reduction, and punishment of prison rape. The Commission was tasked with conducting a legal and factual study of the penological, physical, mental, medical, social, and economic impacts of prison rape and to provide to the U.S. Attorney General and U.S. Secretary of Health and Human Services standards for the detection, prevention, reduction, and punishment of prison rape. PREA applies to all public and private facilities that house adult or juvenile offenders.

Final PREA rules took effect in August 2012 for the prevention, detection, and response to sexual abuse in confinement facilities. These rules set national standards for four categories of facilities: adult prisons and jails, lockups, community confinement facilities, and juvenile facilities. Adherence to the standards assist in protecting residents in all such facilities at the federal, state, and local levels. Oregon Youth Authority (OYA) continues to take steps to ensure compliance with all PREA standards for its juvenile facilities, including contracting with PREA auditors certified by the U.S. Department of Justice to conduct PREA audits of the facilities.

# AGENCYWIDE STATISTICS

The following table shows the number of reports of sexual abuse incidents received by OYA during the past ten years and the number of substantiated reports. It is important to recognize the agency made efforts to enhance the investigative process beginning in 2008, which impacted the number of substantiated incidents compared with the number reported. Efforts were also made by the Professional Standards Office and the Human Resources Office to ensure all cases receive due process. Although not required by the PREA standards, the agency began reporting on incidents of youth-to-youth sexual harassment in 2014.

Reports of sexual abuse within OYA facilities										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2007	4	2	9	7	4	1	6	0		
2008	9	4	28	16	17	3	5	3		
2009	6	4	19	13	2	1	2	2		
2010	3	1	20	7	16	1	10	2		
2011	10	3	24	10	15	1	11	1		
2012	3	2	18	9	9	1	12	6		
2013	3	2	13	9	6	1	3	3		
2014	6	3	15	10	10	1	2	0	8	7
2015	4	2	15	5	8	1	1	0	17	13
2016	6	2	26	15	10	1	1	1	42	27

# AGENCY COMPLIANCE STATUS

As of 2016 OYA operates seven close-custody youth correctional facilities and three close-custody youth transitional facilities throughout Oregon:

Correctional facilities:

- Eastern Oregon Youth Correctional Facility
- Hillcrest Youth Correctional Facility
- MacLaren Youth Correctional Facility
- North Coast Youth Correctional Facility
- Oak Creek Youth Correctional Facility
- Rogue Valley Youth Correctional Facility
- Tillamook Youth Correctional Facility

Transitional facilities:

- Camp Florence Youth Transitional Facility
- Camp Riverbend Youth Transitional Facility
- Camp Tillamook Youth Transitional Facility

During 2016, OYA accomplished the following in regards to PREA implementation and process improvement:

- Three facilities were audited by Department of Justice certified auditors in accordance with PREA Standard § 115.401. Individual facility results are listed in this report under their respective facilities.
- OYA signed a Memorandum of Understanding with the Oregon Coalition Against Domestic and Sexual Violence on a series of PREA-related webinars for staff involved in PREA implementation efforts. The six-part webinar series began in December 2016.
- Increased efforts were made regarding training staff to identify sexual harassment, which increased the number of reported and investigated allegations of sexual harassment.

The following report contains the PREA compliance status for each OYA facility, and facility-specific data regarding allegations of sexual abuse. The data includes incidents of youth-to-youth non-consensual sexual acts and youth-to-youth abusive sexual contact; and incidents of staff-to-youth sexual misconduct, staff-to-youth sexual harassment, and – beginning in 2014 – youth-to-youth sexual harassment.

## Eastern Oregon Youth Correctional Facility

During 2016, a PREA compliance manager assigned at the facility continued to oversee and institute a facility safety plan and staffing plan in collaboration with the agency PREA coordinator. The PREA coordinator visited the facility to provide an ongoing assessment of physical plant design as related to sexual abuse prevention; and identify potential blind spots or other supervision issues.

No significant upgrades or physical plant changes occurred at the facility in 2016.

Reports of sexual abuse within Eastern Oregon Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	0	-	2	1	0	-	0	-		
2012	2	2	1	1	0	-	0	-		
2013	2	2	1	1	1	1	0	-		
2014	1	0	3	2	0	-	0	-	0	-
2015	1	1	1	0	0	-	0	-	3	1
2016	0	-	1	1	0	-	0	-	0	-

## Hillcrest Youth Correctional Facility

During 2016, a PREA compliance manager assigned at the facility continued to oversee and institute a facility safety plan and staffing plan in collaboration with the agency PREA coordinator. The PREA coordinator visited the facility to provide an ongoing assessment of physical plant design as related to sexual abuse prevention; and identify potential blind spots or other supervision issues.

Four cameras were added to the intake area of the facility in February 2016 and some cosmetic upgrades were completed on the intake units. The facility also prepared for the planned consolidation of the Hillcrest and MacLaren facilities to the MacLaren campus. The consolidation planning included a schedule to have Hillcrest staff and youth transferred to MacLaren in 2017.

Hillcrest Youth Correctional Facility was audited by a Department of Justice certified PREA auditor in March 2016. A final audit report was issued on April 30, 2016 and documented findings of the facility being fully compliant in all applicable areas and exceeding the standards in the following areas: zero tolerance of sexual abuse and sexual harassment; PREA coordinator.

Reports of sexual abuse within Hillcrest Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	0	-	5	1	1	0	2	0		
2012	1	0	2	1	1	0	3	2		
2013	0	-	0	-	2	0	1	1		
2014	1	1	7	7	0	-	2	0	1	1
2015	0	-	5	2	2	0	0	-	3	3
2016	1	0	5	3	0	-	0	-	15	10

## MaLaren Youth Correctional Facility

During 2016, a PREA compliance manager assigned at the facility continued to oversee and institute a facility safety plan and staffing plan in collaboration with the agency PREA coordinator. The PREA coordinator visited the facility to provide an ongoing assessment of physical plant design as related to sexual abuse prevention; and identify potential blind spots or other supervision issues.

In 2016, significant upgrades and modifications were made to various areas of the campus in preparation for the planned consolidation of the Hillcrest and MaLaren facilities to the MaLaren campus. In February/March 2016, 30 cameras were added to the Moody Building and wiring installation began in Lord High School on the MaLaren campus. In July, upgrades to the Grover Living Unit began, which added 29 cameras and included substantial changes and updates to the video system and fiber optic cabling. The work on Grover Living Unit was completed in November 2016. The upgrades were made to increase line-of-sight supervision and modernize the living environments for youth and staff. The facility also broke ground for a planned expansion of an additional six new living units. The PREA coordinator was involved in the planning process to ensure the design allowed for increased line-of-sight supervision and enhanced ability to protect residents from sexual abuse.

Reports of sexual abuse within MaLaren Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	6	2	10	5	5	0	5	0		
2012	0	-	4	1	1	0	3	1		
2013	1	0	5	3	1	0	1	1		
2014	1	0	2	2	2	1	0	-	2	1
2015	1	1	1	1	1	0	1	0	4	2
2016	2	2	7	3	3	0	0	-	14	6



## North Coast Youth Correctional Facility

During 2016, a PREA compliance manager assigned at the facility continued to oversee and institute a facility safety plan and staffing plan in collaboration with the agency PREA coordinator. The PREA coordinator visited the facility to provide an ongoing assessment of physical plant design as related to sexual abuse prevention; and identify potential blind spots or other supervision issues.

Three analog cameras were updated to digital cameras in February 2016.

In December 2016, Oregon’s governor presented her budget proposal for the 2017-2019 biennium, which called for the closing of the North Coast Youth Correctional Facility in the fall of 2017.

North Coast Youth Correctional Facility was audited by a Department of Justice certified PREA auditor in July 2016. A final audit report was issued on August 11, 2016 and documented findings of the facility being fully compliant in all applicable areas and exceeding the standards in the following areas: zero tolerance of sexual abuse and sexual harassment; PREA coordinator; and screening for risk of victimization and abusiveness.

Reports of sexual abuse within North Coast Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	0	-	1	1	1	0	2	1		
2012	0	-	0	-	1	1	1	0		
2013	0	-	0	-	0	-	1	1		
2014	0	-	0	-	5	0	0	-	4	4
2015	0	-	0	-	1	0	0	-	2	2
2016	0	-	0	-	1	0	0	-	3	3

## Oak Creek Youth Correctional Facility

During 2016, a PREA compliance manager assigned at the facility continued to oversee and institute a facility safety plan and staffing plan in collaboration with the agency PREA coordinator. The PREA coordinator visited the facility to provide an ongoing assessment of physical plant design as related to sexual abuse prevention; and identify potential blind spots or other supervision issues.

In 2016, the Young Women’s Transition Program (YWTP) continued to run as a “pilot program” as an extension of the Oak Creek Youth Correctional Facility and served young women who had completed some level of treatment within the correctional facility and were ready to begin transition into the community.

Reports of sexual abuse within Oak Creek Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	0	-	5	2	7	1	2	0		
2012	0	-	4	1	2	0	5	2		
2013	0	-	3	2	1	0	0	-		
2014	0	-	1	1	2	0	0	-	0	-
2015	0	-	2	0	3	1	0	-	0	-
2016	0	-	6	4	5	1	1	1	1	1

## Rogue Valley Youth Correctional Facility

During 2016, a PREA compliance manager assigned at the facility continued to oversee and institute a facility safety plan and staffing plan in collaboration with the agency PREA coordinator. The PREA coordinator visited the facility to provide an ongoing assessment of physical plant design as related to sexual abuse prevention; and identify potential blind spots or other supervision issues.

Plans for a new education building, New Bridge High School, were finalized and reviewed with the PREA coordinator to ensure the layout and design of the building enhanced the ability to protect residents from sexual abuse. Construction of the new building began in fall 2016.

Reports of sexual abuse within Rogue Valley Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	2	0	1	0	1	0	0	-		
2012	0	-	4	3	3	1	0	-		
2013	0	-	1	1	1	0	0	-		
2014	1	0	1	0	0	-	0	-	1	1
2015	1	0	3	0	1	0	0	-	5	5
2016	0	-	3	2	1	0	0	-	8	6

## Tillamook Youth Correctional Facility

During 2016, a PREA compliance manager assigned at the facility continued to oversee and institute a facility safety plan and staffing plan in collaboration with the agency PREA coordinator. The PREA coordinator visited the facility to provide an ongoing assessment of physical plant design as related to sexual abuse prevention; and identify potential blind spots or other supervision issues.

No significant upgrades or physical plant changes occurred at the facility in 2016.

Reports of sexual abuse within Tillamook Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	1	1	0	-	0	-	0	-		
2012	0	-	1	1	0	-	0	-		
2013	0	-	1	0	0	-	0	-		
2014	2	2	0	-	0	-	0	-	0	-
2015	1	0	2	2	0	-	0	-	0	-
2016	1	0	2	1	0	-	0	-	0	-

## Camp Florence Youth Transitional Facility

During 2016, a PREA compliance manager assigned at the facility continued to oversee and institute a facility safety plan and staffing plan in collaboration with the agency PREA coordinator. The PREA coordinator visited the facility to provide an ongoing assessment of physical plant design as related to sexual abuse prevention; and identify potential blind spots or other supervision issues.

The facility added 18 new cameras and a new video recording system in April 2016. In October, the facility installed four additional cameras and upgraded two others to the new digital recording system.

Reports of sexual abuse within Camp Florence Youth Transitional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	1	0	0	-	0	-	0	-		
2012	0	-	0	-	0	-	0	-		
2013	0	-	0	-	0	-	0	-		
2014	0	-	1	1	0	-	0	-	0	-
2015	0	-	0	-	0	-	0	-	0	-
2016	0	-	0	-	0	-	0	-	0	-

## Camp Riverbend Youth Transitional Facility

During 2016, a PREA compliance manager assigned at the facility continued to oversee and institute a facility safety plan and staffing plan in collaboration with the agency PREA coordinator. The PREA coordinator visited the facility to provide an ongoing assessment of physical plant design as related to sexual abuse prevention; and identify potential blind spots or other supervision issues.

The facility began an upgrade to the camera system in May 2016, which included 67 new cameras being added and 32 of the cameras being upgraded to the new digital system. The upgrades also required significant trenching and fiber optic cable installation. The project was completed in July.

Camp Riverbend Youth Transitional Facility was audited by a Department of Justice certified PREA auditor in July 2016. A final audit report was issued on August 17, 2016 and documented findings of the facility being fully compliant in all applicable areas and exceeding the standards in the following areas: zero tolerance of sexual abuse and sexual harassment; PREA coordinator; and screening for risk of victimization and abusiveness.

Reports of sexual abuse within Camp Riverbend Youth Transitional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	0	-	0	-	0	-	0	-		
2012	0	-	0	-	1	1	0	-		
2013	0	-	0	-	0	-	0	-		
2014	0	-	0	-	0	-	0	-	0	-
2015	0	-	1	0	0	-	0	-	0	-
2016	0	-	0	-	0	-	0	-	0	-

## Camp Tillamook Youth Transitional Facility

During 2016, a PREA compliance manager assigned at the facility continued to oversee and institute a facility safety plan and staffing plan in collaboration with the agency PREA coordinator. The PREA coordinator visited the facility to provide an ongoing assessment of physical plant design as related to sexual abuse prevention; and identify potential blind spots or other supervision issues.

No significant upgrades or physical plant changes occurred at the facility in 2016.

Reports of sexual abuse within Camp Tillamook Youth Transitional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	0	-	0	-	0	-	0	-		
2012	0	-	2	1	0	-	0	-		
2013	0	-	2	2	0	-	0	-		
2014	0	-	0	-	1	0	0	-	0	-
2015	0	-	0	-	0	-	0	-	0	-
2016	2	0	2	1	0	-	0	-	1	1



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