



ELIMINATING SEXUAL ABUSE OF OREGON YOUTH IN CUSTODY

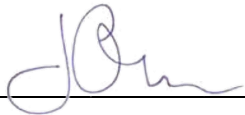
COMPLIANCE WITH THE 2003 NATIONAL PRISON RAPE ELIMINATION ACT

2022 PREA COMPLIANCE STATUS REPORT

This report by the Oregon Youth Authority reaffirms the agency's commitment to meeting all requirements of the 2003 National Prison Rape Elimination Act. Included in this report are past data about reported sexual abuse incidents within the agency's close-custody facilities. Previous versions of this report included information on steps the agency has taken to reach compliance with each provision listed in the Juvenile Standards. This portion of the report has been removed as the agency began completing PREA audits in 2014. The final audit reports are posted on the agency's website in compliance with PREA Standard § 115.403.

CERTIFICATION AND APPROVAL

I certify that the information contained in this report is accurate and complete.

Approved by: 

Joe O'Leary, Director
Oregon Youth Authority

Date: 11/16/2023

2022 PREA Compliance Status Report prepared by: Alisha Goodwin, OYA Agency PREA Coordinator

2022 PREA COMPLIANCE STATUS REPORT
Annual Report
Oregon Youth Authority

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HISTORY

In 2003, Congress voted unanimously to pass the Prison Rape Elimination Act (PREA) and create the National Prison Rape Elimination Commission.

Final PREA rules took effect in August 2012 for the prevention, detection, and response to sexual abuse in confinement facilities. These rules set national standards for four categories of facilities: adult prisons and jails, lockups, community confinement facilities, and juvenile facilities. Adherence to the standards assists in protecting residents in all such facilities at the federal, state, and local levels. Oregon Youth Authority (OYA) continues to take steps to ensure compliance with all PREA standards for its juvenile facilities, including contracting with individuals certified by the U.S. Department of Justice to conduct PREA audits of its facilities.

The Oregon Youth Authority's mission is to protect the public and reduce crime by holding youth accountable and providing opportunities for reformation in safe environments.

AGENCY-WIDE STATISTICS

This table shows the number of reports of sexual abuse incidents received by OYA during the past 15 years and the number of substantiated reports. The agency made efforts to enhance the investigative process beginning in 2008, which impacted the number of substantiated incidents compared with the number reported¹. The Professional Standards Office and Human Resources Office ensure all cases receive due process. Although not required by the PREA standards, OYA began reporting on incidents of youth-to-youth sexual harassment in 2014.

Reports of sexual abuse within OYA facilities										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All*	Sub**	All	Sub	All	Sub	All	Sub	All	Sub
2008	9	4	28	16	17	3	5	3		
2009	6	4	19	13	2	1	2	2		
2010	3	1	20	7	16	1	10	2		
2011	10	3	24	10	15	1	11	1		
2012	3	2	18	9	9	1	12	6		
2013	3	2	13	9	6	1	3	3		
2014	6	3	15	10	10	1	2	0	8	7
2015	4	2	15	5	8	1	1	0	17	13
2016	6	2	26	15	10	1	1	1	42	27
2017	4	1	19	12	6	1	5	2	20	12
2018	8	3	17	11	9	0	4	2	20	12
2019	2	1	16	11	6	1	0	0	11	10
2020	0	0	17	16	1	0	1	0	4	3
2021	3	2	25	19	9	0	0	0	6	6
2022	6	1	21	10	7	1	1	0	9	5

*All = All allegations

**Sub = Substantiated; allegations that were investigated and determined to have occurred based on preponderance of the evidence.

¹ Note: Some investigations may be ongoing beyond the year in which they are reported. The number of substantiated cases for facilities may be slightly higher once all cases from the reporting year are closed.

AGENCY COMPLIANCE STATUS

OYA operates five close-custody youth correctional facilities and four close-custody youth transitional facilities throughout Oregon.

Correctional facilities:

- Eastern Oregon Youth Correctional Facility
- MacLaren Youth Correctional Facility
- Oak Creek Youth Correctional Facility
- Rogue Valley Youth Correctional Facility
- Tillamook Youth Correctional Facility

Transitional facilities:

- Camp Florence Youth Transitional Facility
- Camp Riverbend Youth Transitional Facility
- Camp Tillamook Youth Transitional Facility
- Young Women’s Transition Program

OYA facilities serve youth between the ages of 12 and 25 who committed crimes before they turned 18 and sentenced before age 20. Youth include those committed to OYA’s legal and physical custody by county juvenile courts, as well as youth committed to the Department of Corrections by adult courts. Youth may remain in OYA’s physical custody up to age 25.

Transition programs provide a bridge from the secure facilities to a community placement. They provide youth the opportunity to continue treatment, attend school, and build vocational skills. Youth work on community service projects, supervised work crews, and town jobs to instill a work ethic, accountability, and responsibility through payment of restitution to both victims and the community.

The following report contains the PREA compliance status for each OYA facility and facility-specific data regarding allegations of sexual abuse. The data includes incidents of youth-to-youth non-consensual sexual acts, youth-to-youth abusive sexual contact, staff-to-youth sexual misconduct, staff-to-youth sexual harassment, and — beginning in 2014 — youth-to-youth sexual harassment.

AGENCY ACCOMPLISHMENTS 2022

Calendar year 2022 was a time of transition for the Oregon Youth Authority (OYA). A national emergency was declared March 13, 2020 due to Covid-19. During this time and through 2021, OYA modified operations in accordance with guidance provided by the Centers for Disease Control and Prevention (CDC). These modifications continued into 2022 and adjustments began to be made as COVID cases fluctuated and began to trend down across Oregon.

Although OYA continued to comply with PREA standards as much as possible, some processes were modified slightly to navigate the challenges faced.

The following progress was made in 2022 to reduce sexual abuse, increase sexual safety, and meet federal PREA standards:

- Conducted three PREA site audits, including:
 1. Tillamook YCF
 2. Camp Tillamook
 3. Camp Florence

- Using grant funds applied for and awarded in 2020, and 2021, the following was accomplished in 2022:
 - Completed LGBTQ+ training for all employees.
 - Updated name of OYA Hotline to Reporting Line.
 - Updated Reporting Line tree to include Spanish.
 - Updated all youth PREA education materials including youth safety guides, reporting line posters and cards for youth, and first responder cards for staff.

- Provided PREA training for all employees, via Microsoft Teams meetings and on-line in Workday as well as in person via advanced academy and individualized facility training.

- Conducted monthly meetings with PREA Compliance Managers (PCMs) and Sexual Assault Rapid Response Coordinators (SARRCs)

- Recommended the Governor's office provide an assurance of the agencies under the state's executive control (Department of Corrections and OYA) commitment to comply with PREA standards.

Facility Statistics and Accomplishments 2022

Eastern Oregon Youth Correctional Facility (EOYCF)

EOYCF is a 36-bed secure facility for male residents located in Burns, Oregon. The facility was opened in 1997 and is a single-story building centered around a courtyard. The program provides evidence-based programming and treatment, i.e. ART (Aggression Replacement Training), COB (Changing Offender Behavior), skill building, AOD (Alcohol and other Drugs), and sexual offense specific groups in addition to vocational and educational opportunities. The average length of stay is seventeen (17) months and can be extended if necessary. Most residents are between 14 and 24 years old.

Reports of sexual abuse within Eastern Oregon Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	0	0	2	1	0	0	0	0		
2012	2	2	1	1	0	0	0	0		
2013	2	2	1	1	1	1	0	0		
2014	1	0	3	2	0	0	0	0	0	0
2015	1	1	1	0	0	0	0	0	3	1
2016	0	0	1	1	0	0	0	0	0	0
2017	0	0	0	0	0	0	0	0	0	0
2018	1	0	0	0	0	0	0	0	0	0
2019	0	0	1	1	2	1	0	0	0	0
2020	0	0	1	0	0	0	0	0	1	1
2021	0	0	0	0	0	0	0	0	0	0
2022	0	0	4	3	1	0	0	0	0	0

MacLaren Youth Correctional Facility (MYCF)

MYCF is a 236-bed secure facility for male residents located in Woodburn, Oregon. It was established in 1891. MYCF serves newly committed youth, youth who have returned on parole violations, and the majority of older Department of Corrections (DOC) youth. MYCF serves emotionally reactive, mentally ill youth and long-term residents. The facility provides an array of services to meet the needs of the youth, including education, vocational services, and certified drug and alcohol programming. The resident’s average length of stay is ten (10) months and can be extended if necessary. Most residents are between 14 and 25 years old.

In 2022 a new unit, Crater was opened.

A total of 35 new cameras were installed throughout the facility. The PREA coordinator was involved in the planning process to ensure the design allowed for increased line-of-sight supervision and enhanced ability to protect residents from sexual abuse.

Reports of sexual abuse within MacLaren Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	6	2	10	5	5	0	5	0		
2012	0	0	4	1	1	0	3	1		
2013	1	0	5	3	1	0	1	1		
2014	1	0	2	2	2	1	0	0	2	1
2015	1	1	1	1	1	0	1	0	4	2
2016	2	2	7	3	3	0	0	0	14	6
2017	3	0	3	1	3	1	2	1	10	5
2018	4	0	10	6	5	0	1	0	16	8
2019	2	1	5	2	3	0	0	0	8	7
2020	0	0	12	12	1	0	0	0	1	1
2021	1	0	23	17	8	0	0	0	4	4
2022	3	1	10	5	3	1	0	0	2	0

Oak Creek Youth Correctional Facility (OCYCF)

OCYCF is a 50-bed secure facility for female residents located in Albany, Oregon. The facility was opened in 2008 and is a single-story building centered around a courtyard. The facility was specifically dedicated for females. This program is the sole facility in OYA that engages in the functions of intake, long term care, mental health, behavior management, and transition as an ongoing practice for females. The resident’s average length of stay is nine (9) months. Most residents are between 13 and 24 years old.

In 2022 construction for a new medical clinic began and is expected to be completed in 2023.

A total of 12 new cameras were installed throughout the facility. The PREA coordinator was involved in the planning process to ensure the design allowed for increased line-of-sight supervision and enhanced ability to protect residents from sexual abuse.

Reports of sexual abuse within Oak Creek Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	0	0	5	2	7	1	2	0		
2012	0	0	4	1	2	0	5	2		
2013	0	0	3	2	1	0	0	0		
2014	0	0	1	1	2	0	0	0	0	0
2015	0	0	2	0	3	1	0	0	0	0
2016	0	0	6	4	5	1	1	1	1	1
2017	1	0	4	4	1	0	1	0	0	0
2018	0	0	2	2	1	0	1	0	0	0
2019	0	0	4	3	0	0	0	0	0	0
2020	0	0	0	0	0	0	1	0	0	0
2021	0	0	1	1	0	0	0	0	0	0
2022	0	0	1	0	2	0	0	0	0	0

Rogue Valley Youth Correctional Facility (RVYCF)

RVYCF is a 100-bed secure facility for male residents located in Grants Pass, Oregon. The facility is a single-story building centered around a courtyard. Residents engage in restorative justice practices to take accountability and repair harm. The goal is to empower residents to effectively manage their relationships and to positively contribute to their communities. The resident’s average length of stay is nine (9) months and can be extended if necessary. Most residents are between 14 and 24 years old.

In 2021, a remodel began on Living Unit D. This remodel was completed in 2022 and the unit was renamed as the Charlie Unit. The upgrades include a mini-dorm configuration, access to the outdoors, and on-unit counseling for male youth.

A total of 41 new cameras were installed throughout the facility but primarily on the new Charlie Unit. The PREA coordinator was involved in the planning process to ensure the design allowed for increased line-of-sight supervision and enhanced ability to protect residents from sexual abuse.

Reports of sexual abuse within Rogue Valley Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	2	0	1	0	1	0	0	0		
2012	0	0	4	3	3	1	0	0		
2013	0	0	1	1	1	0	0	0		
2014	1	0	1	0	0	0	0	0	1	1
2015	1	0	3	0	1	0	0	0	5	5
2016	0	0	3	2	1	0	0	0	8	6
2017	0	0	1	1	1	0	0	0	6	4
2018	1	1	1	1	3	0	0	0	1	1
2019	0	0	2	2	1	0	0	0	0	0
2020	0	0	0	0	0	0	0	0	0	0
2021	0	0	1	1	0	0	0	0	0	0
2022	0	0	1	0	0	0	0	0	1	1

Tillamook Youth Correctional Facility (TYCF)

TYCF is a 50-bed correctional facility with specialized services for youth that have a sexual offense history. Located a few miles outside of Tillamook, Oregon, its goal is to assist each youth to successfully address their specific education and treatment needs in an age-appropriate manner, as determined by their multi-disciplinary team, which meets quarterly and includes the youth and approved family members. The resident's average length of stay is nine (9) months and can be extended if necessary. The average age of the residents is between 14 and 24 years old.

In 2022, a total of 4 new cameras were installed at the facility and at Camp Tillamook (which shares many of the same buildings). The PREA coordinator was involved in the planning process to ensure the design allowed for increased line-of-sight supervision and enhanced ability to protect residents from sexual abuse.

Reports of sexual abuse within Tillamook Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	1	1	0	0	0	0	0	0		
2012	0	0	1	1	0	0	0	0		
2013	0	0	1	0	0	0	0	0		
2014	2	2	0	0	0	0	0	0	0	0
2015	1	0	2	2	0	0	0	0	0	0
2016	1	0	2	1	0	0	0	0	0	0
2017	0	0	4	3	0	0	0	0	0	0
2018	0	0	2	1	0	0	1	1	3	3
2019	0	0	2	1	0	0	0	0	3	3
2020	0	0	2	2	0	0	0	0	0	0
2021	1	1	0	0	1	0	0	0	2	2
2022	3	0	5	2	1	0	1	0	6	3

Camp Florence Youth Transitional Facility (CFYTF)

CFYTF provides education, treatment, and occupational opportunities for the 20 male youth it can house. It is located on the central Oregon coast in Florence, Oregon. The goal of Camp Florence is to assist each youth in their specific areas of need through accountability and exposure to new concepts, treatment, education, and experiences. Employment is offered that includes real jobs that teach skills to enhance the employability of a youth, as well as job shadowing and internship opportunities. While the length of placement can vary, a youth may typically stay an average of one year. Residents are typically 16 to 24 years of age.

Reports of sexual abuse within Camp Florence Youth Transitional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	1	0	0	0	0	0	0	0		
2012	0	0	0	0	0	0	0	0		
2013	0	0	0	0	0	0	0	0		
2014	0	0	1	1	0	0	0	0	0	0
2015	0	0	0	0	0	0	0	0	0	0
2016	0	0	0	0	0	0	0	0	0	0
2017	0	0	0	0	0	0	0	0	0	0
2018	0	0	0	0	0	0	0	0	0	0
2019	0	0	0	0	0	0	0	0	0	0
2020	0	0	1	1	0	0	0	0	1	1
2021	0	0	0	0	0	0	0	0	0	0
2022	0	0	0	0	0	0	0	0	0	0

Camp Riverbend Youth Transitional Facility (CRYTF)

CRYTF provides education, treatment, and occupational opportunities for the 25 male youth it can house. It is located in eastern Oregon just a few miles outside La Grande, Oregon. The goal of Camp Riverbend is to assist each youth in their specific areas of need through accountability and exposure to new concepts, treatment, education, and experiences. Employment is offered that includes real jobs that teach skills to enhance the employability of a youth, as well as job shadowing and internship opportunities. While the length of placement can vary, a youth may typically stay an average of eight (8) months. Residents are typically 17 to 24 years of age.

Reports of sexual abuse within Camp Riverbend Youth Transitional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	0	0	0	0	0	0	0	0		
2012	0	0	0	0	1	1	0	0		
2013	0	0	0	0	0	0	0	0		
2014	0	0	0	0	0	0	0	0	0	0
2015	0	0	1	0	0	0	0	0	0	0
2016	0	0	0	0	0	0	0	0	0	0
2017	0	0	0	0	0	0	0	0	0	0
2018	0	0	1	1	0	0	0	0	0	0
2019	0	0	1	1	0	0	0	0	0	0
2020	0	0	1	1	0	0	0	0	0	0
2021	0	0	0	0	0	0	0	0	0	0
2022	0	0	0	0	0	0	0	0	0	0

Camp Tillamook Youth Transitional Facility (CTYTF)

CTYTF provides education, treatment, and occupational opportunities for the 25 male youth it can house. It is located a few miles outside Tillamook, Oregon. The goal of Camp Tillamook is to assist each youth in their specific areas of need through accountability and exposure to new concepts, treatment, education, and experiences. Employment is offered that includes real jobs that teach skills to enhance the employability of a youth, as well as job shadowing and internship opportunities. While the length of placement can vary, a youth may typically stay an average of one year. Residents are typically 16 to 24 years of age.

Reports of sexual abuse within Camp Tillamook Youth Transitional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	0	0	0	0	0	0	0	0		
2012	0	0	2	1	0	0	0	0		
2013	0	0	2	2	0	0	0	0		
2014	0	0	0	0	1	0	0	0	0	0
2015	0	0	0	0	0	0	0	0	0	0
2016	2	0	2	1	0	0	0	0	1	1
2017	0	0	0	0	0	0	0	0	0	0
2018	1	1	0	0	0	0	0	0	0	0
2019	0	0	0	0	0	0	0	0	0	0
2020	0	0	0	0	0	0	0	0	0	0
2021	0	0	0	0	0	0	0	0	0	0
2022	0	0	0	0	0	0	0	0	0	0

Jackie Winter’s Transition Program (JWTP)

After being run for several years as a pilot program funded by the agency, the Young Women’s Transition Program was provided permanent funding by the Oregon Legislature in July of 2017 as an independent program. In November of 2022 the program was re-named as the Jackie Winter’s Transition Program. Residents’ average length of stay at the 14-bed program is four (4) to six (6) months; however, the length of stay can be extended based on a particular youth’s need (e.g. completion of college courses/vocation training or transition plan). The average age of residents is between 16 and 19 years old.

Reports of sexual abuse within Young Woman’s Transition Program										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011										
2012										
2013										
2014										
2015										
2016										
2017	0	0	0	0	0	0	0	0	0	0
2018	1	1	1	0	0	0	1	1	0	0
2019	0	0	1	1	0	0	0	0	0	0
2020	0	0	0	0	0	0	1	0	0	0
2021	1	1	0	0	0	0	0	0	0	0
2022	0	0	0	0	0	0	0	0	0	0

DEFINITIONS

Youth-on-Youth Sexual Abuse

NON-CONSENSUAL SEXUAL ACTS

Sexual contact of any person without his or her consent, or of a person who is unable to consent or refuse:

AND

- Sexual contact between the penis and the vulva or the penis and the anus including penetration, however slight;

OR

- Contact between the mouth and the penis, vulva, or anus;

OR

- Penetration of the anal or genital opening of another person, however slight, by hand, finger, object, or other instrument.

ABUSIVE SEXUAL CONTACT

Sexual contact of any person without his or her consent, or of a person who is unable to consent or refuse;

AND

- Intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or buttocks of any person.
- EXCLUDES incidents in which the contact was incidental to a physical altercation.

SEXUAL HARASSMENT

Repeated and unwelcome sexual advances, requests for sexual favors, or verbal comments, gestures, or actions of a derogatory or offensive sexual nature by one youth directed toward another.

Staff-on-Youth Sexual Abuse

STAFF SEXUAL MISCONDUCT

Any behavior or act of a sexual nature directed toward a youth by an employee, volunteer, contractor, official visitor, or other agency representative (excludes family, friend or other visitors).

Sexual relationships of a romantic nature between staff and youth are included in this definition. Consensual or non-consensual acts include:

- Intentional touching, either by direct contact or through clothing, of the genitalia, anus, groin, breast, inner thigh, or buttocks that is unrelated to official duties or with the intent to abuse, arouse, or gratify sexual desire;
OR
- Completed, attempted, threatened, or requested sexual acts;
OR
- Occurrences of indecent exposure, invasion of privacy, or staff voyeurism for reasons unrelated to official duties or for sexual gratifications.

STAFF SEXUAL HARASSMENT

Repeated and unwelcome sexual advances, requests for sexual favors, or verbal comments, gestures, or actions of a derogatory or offensive sexual nature to a youth by an employee, volunteer, contractor, official visitor, or other agency representative (excludes family, friends, or other visitors). Includes:

- Demeaning references to gender; or other sexually suggestive or derogatory comments about body or clothing;
OR
- Repeated profane or obscene language or gestures.



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