



ELIMINATING SEXUAL ABUSE OF OREGON YOUTH IN CUSTODY

COMPLIANCE WITH THE 2003 NATIONAL PRISON RAPE ELIMINATION ACT

2023 PREA COMPLIANCE STATUS REPORT

This report by the Oregon Youth Authority reaffirms the agency's commitment to meeting all requirements of the 2003 National Prison Rape Elimination Act. Included in this report are past data about reported sexual abuse incidents within the agency's close-custody facilities. The final audit reports are posted on the agency's website in compliance with PREA Standard **§ 115.403**.

2023 PREA COMPLIANCE STATUS REPORT

Annual Report

Oregon Youth Authority

Contents

Certification and Approval	4
History	5
Agency Description.....	6
2023 Agency Wide Efforts.....	8
Agency-Wide PREA Allegations	10
2023 Facility Statistics and Accomplishments.....	12
Eastern Oregon Youth Correctional Facility (EOYCF)	12
MacLaren Youth Correctional Facility (MYCF).....	13
Oak Creek Youth Correctional Facility (OCYCF).....	14
Rogue Valley Youth Correctional Facility (RVYCF).....	15
Tillamook Youth Correctional Facility (TYCF)	16
Camp Florence Youth Transitional Facility (CFYTF)	17
Camp Riverbend Youth Transitional Facility (CRYTF)	18
Camp Tillamook Youth Transitional Facility (CTYTF)	19
Jackie Winter’s Transition Program (JWTP)	20
Appendix A: Definitions.....	21

Certification and Approval

I certify that the information contained in this report is accurate and complete.

Approved by:

A handwritten signature in blue ink, appearing to read 'JO' followed by a stylized flourish.

Joe O'Leary, Director
Oregon Youth Authority

Date: 1/21/2025

2023 PREA Compliance Status Report prepared by: Alisha Goodwin, OYA Agency
PREA Coordinator

History

In 2003, Congress voted unanimously to pass the Prison Rape Elimination Act (PREA) and create the National Prison Rape Elimination Commission.

Final PREA rules took effect in August 2012 for the prevention, detection, and response to sexual abuse in confinement facilities. These rules set national standards for four categories of facilities: adult prisons and jails, lockups, community confinement facilities, and juvenile facilities. Adherence to the standards assists in protecting residents in all such facilities at the federal, state, and local levels. Previous versions of this report included information on steps the agency has taken to reach compliance with each provision listed in the Juvenile Standards. Oregon Youth Authority (OYA) continues to take steps to ensure compliance with all PREA standards for its juvenile facilities, including contracting with individuals certified by the U.S. Department of Justice to conduct PREA audits of its facilities.

The Oregon Youth Authority's mission is to protect the public and reduce crime by holding youth accountable and providing opportunities for reformation in safe environments.

Agency Description

OYA's Approach

OYA uses the Positive Human Development (PHD) Model which is a research-based model for working with youth¹. As part of this model and in conjunction with OYAs mission statement, youth are provided a wide array of treatment programs, educational and vocational access, and programming. Some examples of support include:

- Assistance for each resident via treatment and multi-disciplinary teams (which meets quarterly and includes the youth and approved family members) to successfully address their specific education and treatment needs in an age-appropriate manner,
- Residents are provided access to culturally relevant services, resources, events and activities.
- Residents may engage in restorative justice practices to take accountability and repair harm. The goal is to empower residents to effectively manage their relationships and to positively contribute to their communities.
- Evidence-based programming and treatment such Power Source, skill building, Alcohol and other Drugs, and sexual offense specific groups.

Facilities

OYA operates five close-custody youth correctional facilities and four close-custody youth transitional facilities throughout Oregon.

Youth Correctional Facilities (YCF)

Youth are committed to OYA's legal and physical custody by county juvenile courts. For youth to receive an OYA close-custody commitment, their crime must have been committed prior to the age of 18 and they must be adjudicated prior to the age of 20. OYA serves adjudicated youth between the ages of 12 and 25. Youth correctional facilities include:

- Eastern Oregon Youth Correctional Facility
- MacLaren Youth Correctional Facility
- Oak Creek Youth Correctional Facility
- Rogue Valley Youth Correctional Facility

¹ To learn more about the PHD model, visit OYAs website at:
<https://www.oregon.gov/oia/aboutoia/Pages/approach.aspx>

- Tillamook Youth Correctional Facility

Transitional Facilities

In addition to correctional facilities, OYA also operates transition programs which provide a bridge from the secure facilities to a community placement. They provide youth with the opportunity to continue treatment, attend school, and build vocational skills. Youth work on community service projects, supervised work crews, and town jobs to not only instill a work ethic, but foster accountability and responsibility through payment of restitution to both victims and the community. Transition facilities include:

- Camp Florence Youth Transitional Facility
- Camp Riverbend Youth Transitional Facility
- Camp Tillamook Youth Transitional Facility
- Jackie Winters Youth Transition Program

Content Notification

The following sections contain the PREA compliance status and data regarding allegations of sexual abuse for both the agency overall and each individual OYA facility. The data includes incidents of youth-to-youth non-consensual sexual acts, youth-to-youth abusive sexual contact, staff-to-youth sexual misconduct, staff-to-youth sexual harassment and youth-to-youth sexual harassment². In addition, some sections of this report include the detailed definitions of sex abuse and sexual harassment, including language that may be considered violent and graphic by some readers.

² Definitions can be found on Appendix A

2023 Agency Wide Efforts

Each year OYA takes multiple measures which focus on continual education and implementation regarding the PREA standards. Some examples include:

- Provides PREA training for all employees via Microsoft Teams meetings, on-line in Workday and in person via New Employee academy and individualized facility and unit trainings. All employees take an online PREA refresher course at least once a year.
- Conducts monthly meetings with PREA Compliance Managers and Sex Abuse Response and Resource Coordinators.
- Conducts weekly check-in meetings for the Professional Standards office and PREA Coordinator.
- Holds monthly check-ins with facility Director to review compliance status and strategies.
- All facilities engage in regular unscheduled PREA Walkthroughs to verify adequate supervision and access to resources (PREA Posters).
- PREA Coordinator and PCMs reviews staffing plans at least annually to review staffing patterns and physical plant needs.
- Semi-annual reminder to all staff and managers regarding reporting options for knowledge or suspicion of abuse or harassment.
- During intake process all youth receive education on sex abuse and sexual harassment and how to report any concerns. Any time a youth moves facilities, they received this education again.
- At least twice a year each living unit will take some time during a regularly scheduled community group and review the ways to report abuse.

The following progress was made in 2023 to reduce sexual abuse, increase sexual safety, and meet federal PREA standards:

- Completed PREA Audits at Tillamook Youth Correctional Facility, Camp Tillamook, and Camp Florence.
- Recommended the Governor's office provide an assurance of the agencies under the state's executive control (Department of Corrections and OYA) commitment to comply with PREA standards.
- During the 2023 legislative session Oregon adjusted statute to add staffing language to the maximum population capacity for youth in correctional facilities, specifically, the "ratio of population to staff assigned primarily or

exclusively for supervision and control of adjudicated youth.”

- PREA Coordinator provided a PREA training at the Joint Management Meeting in June of 2023 which included all facility Superintendents, Camp Directors, OYA Division directors and managers, and the OYA Director.
- PREA Coordinator with collaboration of PCMs developed a new PCM/SARRC desk manual.
- Developed PREA Binders for every living unit at facilities/transition programs.

Agency-Wide PREA Allegations

OYA has a zero-tolerance standard for abuse or harassment. Staff are required to report any knowledge, suspicion, or youth reports (verbal or written reports) of abuse or harassment. Youth can also report via the OYA Reporting line, through the Governor's Constituent Services office, by filing a grievance, or speaking with any OYA staff. Community members can also report concerns using any of the methods described above or via the reporting Form on OYA's website. Any allegations that meet the definition of sexual abuse or sexual harassment are investigated.

The table below shows the number of total reports as well as substantiated reports of sexual abuse incidents received by OYA during the past 5 years. The Professional Standards Office and Human Resources Office ensure all cases receive due process. Although not required by the PREA standards, OYA began reporting on incidents of youth-to-youth sexual harassment in 2014.

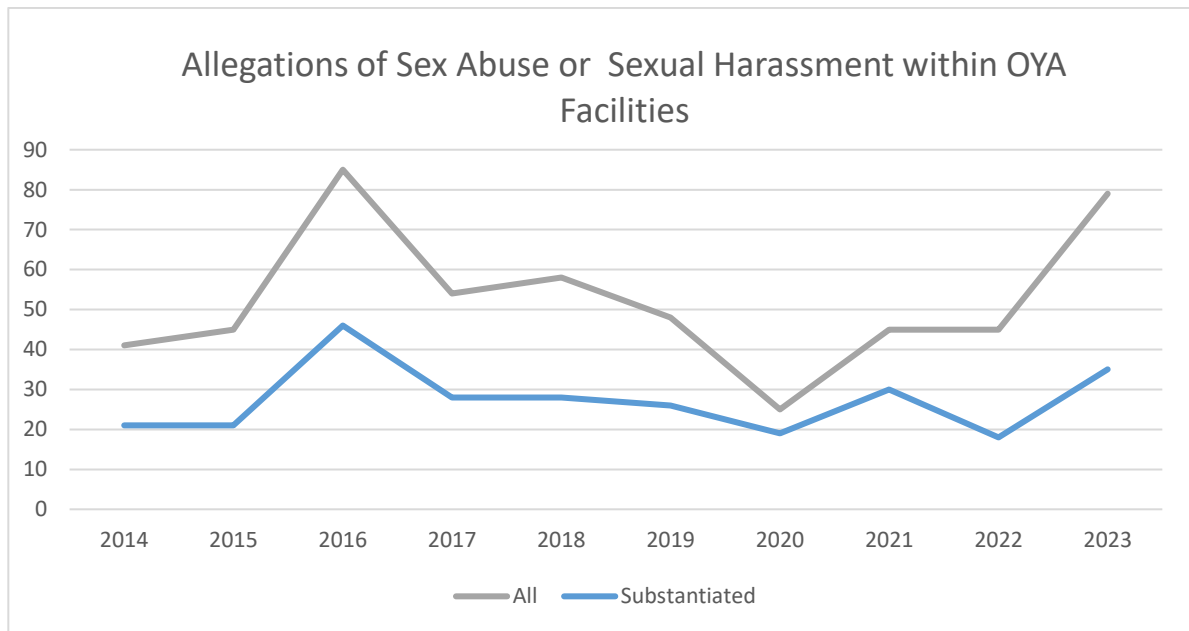
Table 1: Reports of all alleged sexual abuse and harassment within OYA facilities										
Year ³	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2019	8	2	22	13	7	1	0	0	11	10
2020	0	0	17	15	2	0	1	0	5	4
2021	4	2	25	21	10	1	0	0	6	6
2022	6	1	22	10	7	2	1	0	9	5
2023	5	0	32	12	9	1	4	2	29	20

All = All allegations

Sub = Substantiated; allegations that were investigated and determined to have occurred based on preponderance of the evidence.

³ Some investigations may be ongoing beyond the year in which they are reported. For this and subsequent tables the cases are tracked by allegation year rather than by the year in which an investigation closes.

The following graph illustrates the annual number of reports of abuse allegations received by OYA Since 2014:



2023 Facility Statistics and Accomplishments

Eastern Oregon Youth Correctional Facility (EOYCF)

EOYCF is a 36 secure facility for male residents located in Burns, Oregon. The facility was opened in 1997 and is a single-story building centered around a courtyard. The average daily youth population in 2023 was 30, average length of stay is 17 months but can be extended if necessary. Most residents are between 14 and 24 years old.

In 2023 5 new cameras were installed, the PREA coordinator was involved in the planning process to ensure the design allowed for increased line-of-sight supervision and enhanced ability to protect residents from sexual abuse.

Table 2: Reports of alleged sexual abuse and harassment Eastern Oregon Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2019	1	0	1	1	2	1	0	0	0	0
2020	0	0	1	0	0	0	0	0	1	1
2021	0	0	0	0	0	0	0	0	0	0
2022	0	0	4	3	1	0	0	0	0	0
2023	0	0	3	3	0	0	0	0	1	1

All = All allegations

Sub = Substantiated; allegations that were investigated and determined to have occurred based on preponderance of the evidence.

MacLaren Youth Correctional Facility (MYCF)

MYCF is a 216-bed secure facility for male residents located in Woodburn, Oregon. It was established in 1991. MYCF serves newly committed youth, youth who have returned on parole violations, and the majority of older Department of Corrections (DOC) youth. The average daily youth population in 2023 was 169, average length of stay is 9 months and can be extended if necessary. Most residents are between 14 and 25 years old.

In 2023, 24 new cameras were installed on living units. The PREA coordinator was involved in the planning process to ensure the design allowed for increased line-of-sight supervision and enhanced ability to protect residents from sexual abuse.

Table 3: Reports of alleged sexual abuse and harassment MacLaren Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2019	6	1	10	4	4	0	0	0	8	7
2020	0	0	13	12	1	0	0	0	3	2
2021	2	0	20	17	8	1	0	0	4	4
2022	3	1	10	5	3	2	0	0	2	0
2023	3	0	13	3	6	1	1	0	13	7

All = All allegations

Sub = Substantiated; allegations that were investigated and determined to have occurred based on preponderance of the evidence.

Oak Creek Youth Correctional Facility (OCYCF)

OCYCF is a 50-bed secure facility for female residents located in Albany, Oregon. The facility was opened in 2008 and is a single-story building centered around a courtyard. This program is the sole facility in OYA that engages in the functions of intake, long term care, mental health, behavior management, and transition as an ongoing practice for female youth. The average daily youth population in 2023 was 35, average length of stay is 9 months and can be extended if necessary. Most residents are between 13 and 24 years old.

In 2023 11 new cameras were installed. The PREA coordinator was involved in the planning process to ensure the design allowed for increased line-of-sight supervision and enhanced ability to protect residents from sexual abuse.

Table 4: Reports of alleged sexual abuse and harassment Oak Creek Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2019	0	0	4	3	0	0	0	0	0	0
2020	0	0	0	0	1	0	0	0	0	0
2021	0	0	2	2	1	0	0	0	0	0
2022	0	0	1	0	2	0	0	0	0	0
2023	0	0	0	0	2	0	0	0	0	0

All = All allegations

Sub = Substantiated; allegations that were investigated and determined to have occurred based on preponderance of the evidence.

Rogue Valley Youth Correctional Facility (RVYCF)

RVYCF is a 50-bed secure facility for male residents located in Grants Pass, Oregon. The facility is a single-story building centered around a courtyard. The average daily youth population in 2023 was 48, average length of stay is 13 months and can be extended if necessary. Most residents are between 14 and 24 years old.

In 2023 89 new cameras were installed, and a living unit was renovated including the bathroom area. The PREA coordinator was involved in the planning process to ensure the design allowed line-of-sight supervision, adequate privacy in the bathroom, and enhanced ability to protect residents from sexual abuse.

Table 5: Reports of alleged sexual abuse and harassment Rogue Valley Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2019	0	0	2	2	1	0	0	0	0	0
2020	0	0	0	0	0	0	0	0	0	0
2021	0	0	1	1	0	0	0	0	0	0
2022	0	0	2	0	0	0	0	0	1	1
2023	0	0	2	1	0	0	1	1	1	1

All = All allegations

Sub = Substantiated; allegations that were investigated and determined to have occurred based on preponderance of the evidence.

Tillamook Youth Correctional Facility (TYCF)

TYCF is a 50-bed correctional facility with specialized services for male youth that have a sexual offense history. Located a few miles outside of Tillamook, Oregon. The facility is a single-story building with an external courtyard. There is also a kitchen and School building, both located on the Camp Tillamook Campus. The average daily youth population in 2023 was 30, average length of stay is 13 months and can be extended if necessary. The average age of the residents is between 14 and 24 years old.

In 2023 3 new cameras were installed, The PREA coordinator was involved in the planning process to ensure the design allowed for increased line-of-sight supervision and enhanced ability to protect residents from sexual abuse. In addition to annual trainings the PREA Coordinator provided a detection/prevention focused training in October of 2023 to Living Unit Staff.

Table 6: Reports of alleged sexual abuse and harassment Tillamook Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2019	0	0	3	1	0	0	0	0	3	3
2020	0	0	1	1	0	0	0	0	0	0
2021	1	1	1	1	1	0	0	0	2	2
2022	3	0	5	2	1	0	1	0	6	4
2023	2	0	12	4	0	0	2	1	15	12

All = All allegations

Sub = Substantiated; allegations that were investigated and determined to have occurred based on preponderance of the evidence.

Camp Florence Youth Transitional Facility (CFYTF)

Camp Florence is an 18-bed transition facility for male residents. It is located on the central Oregon coast in Florence, Oregon. The average daily youth population in 2023 was 14, average length of stay is 8 months and can be extended if necessary.

Residents are typically 16 to 24 years of age.

In 2023 38 new cameras were installed, the PREA coordinator was involved in the planning process to ensure the design allowed for increased line-of-sight supervision and enhanced ability to protect residents from sexual abuse. In addition to annual training, the PREA Coordinator provided an in person PREA refresher training to all Camp staff in April of 2023.

Table 7: Reports of alleged sexual abuse and harassment Camp Florence Youth Transitional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2019	0	0	0	0	0	0	0	0	0	0
2020	0	0	1	1	0	0	0	0	1	1
2021	0	0	0	0	0	0	0	0	0	0
2022	0	0	0	0	0	0	0	0	0	0
2023	0	0	0	0	0	0	0	0	0	0

All = All allegations

Sub = Substantiated; allegations that were investigated and determined to have occurred based on preponderance of the evidence.

Camp Riverbend Youth Transitional Facility (CRYTF)

CRYTF is a 20-bed transition facility for male residents. It is located in eastern Oregon just a few miles outside La Grande. The average daily youth population in 2023 was 13, length of stay is 8 months and can be extended if necessary. Residents are typically 17 to 24 years of age.

In 2023 Camp Riverbend had 3 additional cameras installed, the PREA Coordinator was involved in the planning process to ensure the design allowed for increased line-of-sight supervision and enhanced ability to protect residents from sexual abuse.

Table 8: Reports of alleged sexual abuse and harassment Camp Riverbend Youth Transitional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2019	0	0	1	1	0	0	0	0	0	0
2020	0	0	1	1	0	0	0	0	0	0
2021	0	0	1	0	0	0	0	0	0	0
2022	0	0	0	0	0	0	0	0	0	0
2023	0	0	0	0	0	0	0	0	0	0

All = All allegations

Sub = Substantiated; allegations that were investigated and determined to have occurred based on preponderance of the evidence.

Camp Tillamook Youth Transitional Facility (CTYTF)

CTYTF is a 20-bed transition facility for male residents. It is located a few miles outside Tillamook, Oregon. The average daily youth population in 2023 was 16, average length of stay is 13 months and can be extended if necessary. Residents are typically 16 to 24 years of age.

In 2023, 3 new cameras were installed, the PREA coordinator was involved in the planning process to ensure the design allowed for increased line-of-sight supervision and enhanced ability to protect residents from sexual abuse. In addition to annual training, the PREA Coordinator provided a PREA Refresher training for Camp Staff in October of 2023.

Table 9: Reports of sexual abuse within Camp Tillamook Youth Transitional Facility

Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2019	1	1	0	0	0	0	0	0	0	0
2020	0	0	0	0	0	0	0	0	0	0
2021	0	0	0	0	0	0	0	0	0	0
2022	0	0	0	0	0	0	0	0	0	0
2023	0	0	1	1	0	0	0	0	0	0

All = All allegations

Sub = Substantiated; allegations that were investigated and determined to have occurred based on preponderance of the evidence.

Jackie Winter's Transition Program (JWTP)

After being run for several years as a pilot program funded by the agency, the Young Women's Transition Program was provided permanent funding by the Oregon Legislature in July of 2017. In November of 2022 the program was re-named as the Jackie Winter's Transition Program. This program is the only transition facility that serves female residents. The average daily youth population in 2023 was 13, length of stay is 10 months and can be extended if necessary. The average age of residents is between 16 and 19 years old.

Table 10: Reports of alleged sexual abuse and harassment Jackie Winters Transition Program										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2019	0	0	1	1	0	0	0	0	0	0
2020	0	0	0	0	0	0	0	0	0	0
2021	1	1	0	0	0	0	0	0	0	0
2022	0	0	0	0	0	0	0	0	0	0
2023	0	0	1	0	1	0	0	0	0	0

All = All allegations

Sub = Substantiated; allegations that were investigated and determined to have occurred based on preponderance of the evidence.

Appendix A: Definitions

Content Warning

The following section covers the detailed definitions of sex abuse and sexual harassment, including graphic/visual descriptions of sensitive content.

PREA Standard 115.6. Definitions related to sexual abuse

Sexual abuse includes—

- (1) Sexual abuse of an inmate, detainee, or resident by another inmate, detainee, or resident; and
- (2) Sexual abuse of an inmate, detainee, or resident by a staff member, contractor, or volunteer.

Youth on Youth Sex Abuse:

Sexual abuse of an inmate, detainee, or resident by another inmate, detainee, or resident includes any of the following acts, if the victim does not consent, is coerced into such act by overt or implied threats of violence, or is unable to consent or refuse:

- (1) Contact between the penis and the vulva or the penis and the anus, including penetration, however slight;
- (2) Contact between the mouth and the penis, vulva, or anus;
- (3) Penetration of the anal or genital opening of another person, however slight, by a hand, finger, object, or other instrument; and
- (4) Any other intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or the buttocks of another person, excluding contact incidental to a physical altercation.

Sex Abuse by Staff, Contractor, or Volunteer:

Sexual abuse of an inmate, detainee, or resident by a staff member, contractor, or volunteer includes any of the following acts, with or without consent of the inmate, detainee, or resident:

- (1) Contact between the penis and the vulva or the penis and the anus, including penetration, however slight;
- (2) Contact between the mouth and the penis, vulva, or anus;

- (3) Contact between the mouth and any body part where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desires.
- (4) Penetration of the anal or genital opening, however slight, by a hand, finger, object, or other instrument, that is unrelated to official duties or where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desire;
- (5) Any other intentional contact, either directly or through the clothing, of or with the genitalia, anus, groin, breast, inner thigh, or the buttocks, that is unrelated to official duties or where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desires.
- (6) Any attempt, threat, or request by a staff member, contractor, or volunteer to engage in the activities described in paragraphs (1)-(5) of this section;
- (7) Any display by a staff member, contractor, or volunteer of his or her uncovered genitalia, buttocks, or breast in the presence of an inmate, detainee, or resident, and
- (8) Voyeurism by a staff member, contractor, or volunteer.

Voyeurism by a staff member, contractor, or volunteer means an invasion of privacy of an inmate, detainee, or resident by staff for reasons unrelated to official duties, such as peering at an inmate who is using a toilet in his or her cell to perform bodily functions; requiring an inmate to expose his or her buttocks, genitals, or breasts; or taking images of all or part of an inmate's naked body or of an inmate performing bodily functions.

Sexual harassment includes—

- (1) Repeated and unwelcome sexual advances, requests for sexual favors, or verbal comments, gestures, or actions of a derogatory or offensive sexual nature by one inmate, detainee, or resident directed toward another; and
- (2) Repeated verbal comments or gestures of a sexual nature to an inmate, detainee, or resident by a staff member, contractor, or volunteer, including demeaning references to gender, sexually suggestive or derogatory comments about body or clothing, or obscene language or gestures



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