



Juvenile Justice Information System

Data & Evaluation Report

Youth and Referrals

Statewide (2020)

JJIS Steering Committee
JJIS Data & Evaluation Sub-Committee

JJIS – A Shared Information System

Oregon Youth Authority



Oregon Juvenile Department Directors' Association





Juvenile Justice Information System Steering Committee

Mission ♦ Vision ♦ Goals ♦ Values

JJIS Mission

To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development and sustainability of a statewide juvenile justice information system.

JJIS Vision Statement

Goals in Support of Vision Statement

<ul style="list-style-type: none"> ♦ Provides a comprehensive view of information about youth across Oregon's state and county juvenile justice agencies. 	<ul style="list-style-type: none"> ♦ Sustain JJIS as a statewide juvenile justice information system that supports the partnership of the OYA, the 36 county juvenile departments, and approved external partners; ♦ Sustain JJIS as the primary information system used by the OYA and county juvenile departments to manage and report information about youth in their agency; and ♦ Enhance electronic access to data among users, partners and stakeholders.
<ul style="list-style-type: none"> ♦ Provides comprehensive support for managing individual youth cases and tracking youth through the justice process. 	<ul style="list-style-type: none"> ♦ Support the assessment of risks and needs of youth; ♦ Support individual case plans; ♦ Track youth through the entire justice process so that individual status, program involvement, progress, and outcomes can be determined; and ♦ Expand provider/partner access to individual youth records.
<ul style="list-style-type: none"> ♦ Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce youth crime. 	<ul style="list-style-type: none"> ♦ Provide data and information to evaluate the benefit of programs aimed at reducing youth crime; ♦ Expand the capacity of JJIS for efficient data collection, analysis, and dissemination; ♦ Provide data to researchers and incorporate new research and evidence into policy and practice; and ♦ Identify and implement standardized outcome indicators that measure investment return, including recidivism, positive youth outcomes and other appropriate indicators tied to specific criminogenic risk factors.
<ul style="list-style-type: none"> ♦ Recognizes and supports the common business needs of juvenile justice partnership agencies. 	<ul style="list-style-type: none"> ♦ Provide a statewide standard for entry of information into JJIS; ♦ Maintain confidentiality and protection of information contained in JJIS; ♦ Maintain the energy and enthusiasm of the Steering Committee and the partner agencies needed to keep JJIS vital; ♦ Seek opportunities to support business practice changes and respond to emerging business requirements; ♦ Cultivate innovative and forward thinking solutions to improve JJIS; ♦ Continue to prioritize and manage JJIS resources efficiently; ♦ Ensure consistent data integrity; ♦ Ensure consistent training of JJIS users; ♦ Ensure continuity of knowledge of both OYA and county juvenile department business practices within OYA's Information System Department to support leadership and data integrity; and ♦ Create and implement a JJIS Steering Committee Communication Plan.

Revisions adopted 9/20/2017

JJIS Partnership Values

Representatives of the OYA and OJDDA serve on the JJIS Steering Committee and form the JJIS partnership. The JJIS partnership:

- ♦ Represents the best interests of Oregon's juvenile justice system as a whole;
- ♦ Is entered into in good faith by all parties with integrity and honesty, and in the spirit of mutual support and collaboration;
- ♦ Promotes the ethical use of JJIS information and uses the data with respect, professionalism, and sensitivity toward the partners whose data is represented in the information;
- ♦ Adopts and maintains the JJIS Vision and Goals, keeping them current with juvenile justice needs;
- ♦ Uses the Vision and Goals as guiding principles for JJIS decision making.



JJIS Steering Committee

The JJIS Steering Committee provides oversight to the JJIS project. It meets regularly to ensure that JJIS is on task to accomplish the vision and goals of the JJIS partnership.

The Steering Committee prioritizes the development of software features, makes policy decisions, and allocates resources to the project.

Members

Christina McMahan, Director
Clackamas County Juvenile Department
JJIS Steering Committee Co-Chair

Peter Sprengelmeyer, Assistant Director
Oregon Youth Authority Community Services
JJIS Steering Committee Co-Chair

Joe Ferguson, Director
Jackson County Juvenile Department

Molly Rogers, Director
Wasco County Juvenile Department

Lynne Schroeder, Director
Washington County Juvenile Department

Matt Wetherell, Director
Benton County Juvenile Department

Erin Fuimaono, Assistant Director
Oregon Youth Authority Development Services

Clint McClellan, Assistant Director
Oregon Youth Authority Facility Services

External partners and other interested parties frequently attend Steering Committee meetings and participate in discussions, but do not have voting rights on Committee recommendations.

OYA Staff

Steven Hoffert, Chief Information Officer
Oregon Youth Authority Information Systems

Don Crossley, Manager
JJIS Development & Reports

Douglas Thomas, Manager
JJIS Policy & Implementation

JJIS Data and Evaluation Subcommittee

The JJIS Data and Evaluation Subcommittee is a standing committee of the JJIS Steering Committee, contributing to local and statewide research initiatives, program and system evaluations, and policy recommendations regarding the use of data. The subcommittee supports the juvenile justice system by ensuring consistency, accuracy and appropriateness of the data, guiding the development of routine and annual reports and statistics, and interpreting relevant data analyses.

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Introduction

Oregon's juvenile justice system is committed to providing effective and efficient services to promote public safety, ensure justice for victims, and prevent youth from repeating criminal behavior. This document contains statewide and county specific data describing offenses committed by juveniles and the characteristics of the juveniles committing those offenses in the State of Oregon for each reporting year.

There are two sets of data for each jurisdiction, "Youth" counts and "Referral" counts. Additionally, there are statewide data sets for youth and referrals. The data counts:

- the unique number of "youth" processed by the juvenile justice system in the reporting year. This means no matter how many times a youth is referred, the youth is only counted once in the youth data. The youth is categorized by the most serious offense the youth committed during the reporting period, and is included in the county that received the most serious offense.
- the unique number of "referrals" received by county juvenile departments during the reporting year. A single youth can have more than one referral in a year (i.e., the youth may have several reports by the police). The most serious charge associated with a referral is used to categorize the referral.

The report divides the counts into criminal offenses (felony and misdemeanor), non-criminal offenses (violations), and dependency/status offenses. Each category is further divided into sub-categories based on crime types. Sub-totals and grand totals are provided for each category.

Each statistic is broken down by sex, age at time of referral, and race/ethnicity of the youth.

Notes about the information

Caution Regarding 2020 Data: The data in this report and other JJIS Annual Reports for 2020 differs significantly from reports from previous years due to the global Coronavirus pandemic. There were 3,833 fewer referrals to County Juvenile Departments in 2020 compared to 2019, a reduction of more than a third. As a result, one should use caution when using 2020 data to make comparisons across years.

Counts: The "Youth" count is an unduplicated count of youth who had referrals during the year throughout the state. A youth could be referred by more than one county. However, the youth is counted only once on the statewide report for his or her most serious offense and reported in the county that handled that offense.

Categories: These reports categorize offenses according to Oregon Revised Statute (ORS), Criminal Code of Oregon, as defined by the Oregon Legislature. Please note the ORS categories sometimes differ from the Oregon Uniform Crime Reporting (OUCR) categories. Consequently, the categories and counts may differ from OUCR statistics.

Oregon Uniform Crime Reporting categorizes offenses that are neither person nor property as "Behavioral". ORS does not categorize offenses as "Behavioral". However, "Behavioral" offenses can be inferred on these reports. Any offense outside the person or property category is comparable to the OUCR "Behavioral" category.

Local ordinances are not included on the reports.

Inchoate crimes (attempts, solicitations, and conspiracies) are reported in the crime category for the crime with which the inchoate is associated (e.g., Attempted Murder is reported in the Homicide-related offense category). Inchoate crimes that result in a violation classification are reported as non-criminal.

Referrals Included: The date the juvenile was referred to the juvenile department (“Referral Date”) was used to select data for inclusion in this report.

County: The county responsible for handling the youth’s referral was used to select the county to which a youth’s offense was attributed.

Comparison to Juvenile Recidivism: “Total Referrals” in this series of reports counts criminal and non-criminal referrals received during the calendar year. “Oregon’s Statewide Report on Juvenile Recidivism” considers criminal referrals and subsequent criminal referrals for a youth. Consequently, the numbers of referrals in the two reports are not comparable.

Definitions

- **Dependency Status Offenses:** Most status offenses are included in the Non-Criminal reporting category. However, there are a few offenses generally considered status offenses that are categorized in statute as Dependency. These include Runaway, Beyond Parental Control, and Behavior to Endanger Self or Others. Not all counties enter Dependency Status Offenses.
- **Race and Ethnicity:** The JJIS Steering Committee defines Race/Ethnicity reporting categories based on available data. Race is recorded by the juvenile department based on police reports and youths’ self-reporting. These reports categorize youth by the race that is recorded in JJIS unless the recorded ethnicity is Hispanic. When the recorded ethnicity is Hispanic, the youth is categorized as Hispanic, regardless of race.
- **Sex:** The options for reporting sex in JJIS currently include Male, Female, Non-binary, and Unknown. There are current state and national discussions about new ways to document sex that are respectful and inclusive of all. The JJIS Steering Committee will continue to engage in those discussions and make updates in this area as available.

The JJIS Steering Committee recognizes that reporting race, ethnicity, and sex in JJIS are not inclusive of all and may not accurately represent everyone, due in part to a need to comply with federal reporting requirements. We respect all individuals, but also acknowledge and regret we cannot capture how individuals may self-identify in these areas.

Appendix A of this document contains the specific mappings between the Oregon Revised Statute (ORS) offense numbers and the reporting categories used in this report.

Appendix B is a chart of the severity scores for each crime category’s class and type, which is used to determine the seriousness of the crime.

March 2021

Crime Group	Total	% of Grand Total	Gender			Age @ Referral			Race/Ethnicity					
			Females	Males	Unknown	12 and Younger	13 - 15	16 and Older	African American	Asian	Hispanic	Native American	Other/Unknown	White
2020 Youth Reported by Date Referral Received														
<u>Criminal</u>														
Person														
Assault	938		303	632	3	116	408	414	117	20	188	36	92	485
Homicide Related	27		4	23	0	0	7	20	7	1	8	1	0	10
Sex Offense	391		24	364	3	54	187	150	12	8	73	10	76	212
Person Other	69		14	55	0	6	27	36	4	0	9	3	12	41
Total	1425		345	1074	6	176	629	620	140	29	278	50	180	748
Property														
Arson	62		16	46	0	20	32	10	0	3	12	0	4	43
Burglary	254		42	212	0	19	126	109	24	10	33	7	26	154
Criminal Mischief	513		103	410	0	50	264	199	32	9	79	12	64	317
Criminal Trespass	263		63	200	0	25	126	112	13	7	33	4	35	171
Robbery	72		10	62	0	1	36	35	24	1	15	4	3	25
Theft	721		280	436	5	52	319	350	71	25	143	19	77	386
Property Other	17		7	10	0	3	6	8	1	0	3	0	3	10
Total	1902		521	1376	5	170	909	823	165	55	318	46	212	1106
Public Order														
Disorderly Conduct	233		78	153	2	24	128	81	16	6	49	9	28	125
Harassment	402		153	246	3	54	192	156	31	7	78	6	64	216
Weapons	117		7	109	1	9	50	58	18	1	27	1	12	58
Public Order Other	51		13	38	0	2	22	27	8	2	18	2	0	21
Total	803		251	546	6	89	392	322	73	16	172	18	104	420
Substance/Alcohol														
Substance/Alcohol	113		37	76	0	2	42	69	3	1	21	3	12	73
Total	113		37	76	0	2	42	69	3	1	21	3	12	73
Criminal Other														
Criminal Other	335		101	234	0	13	105	217	23	5	70	10	36	191
Total	335		101	234	0	13	105	217	23	5	70	10	36	191
Marijuana Offenses														
Marijuana Offenses	53		14	39	0	2	31	20	0	0	14	2	6	31
Total	53		14	39	0	2	31	20	0	0	14	2	6	31
<u>Total Criminal</u>														
	4631		1269	3345	17	452	2108	2071	404	106	873	129	550	2569
%		62.8%	27.4%	72.2	0.4	9.8	45.5	44.7	8.7	2.3	18.9	2.8	11.9	55.5
<u>Non-Criminal</u>														
Property														
Criminal Trespass	1		1	0	0	0	1	0	0	0	0	0	1	0
Total	1		1	0	0	0	1	0	0	0	0	0	1	0
Alcohol/MIP														
Alcohol/MIP	365		166	198	1	10	111	244	12	4	46	10	62	231
Total	365		166	198	1	10	111	244	12	4	46	10	62	231
Curfew														
Curfew	230		107	122	1	16	111	103	5	1	27	5	57	135
Total	230		107	122	1	16	111	103	5	1	27	5	57	135
Marijuana Offenses														
Marijuana Offenses	632		241	391	0	36	299	297	21	7	95	22	104	383
Total	632		241	391	0	36	299	297	21	7	95	22	104	383
Motor Vehicle														

Crime Group	Total		Gender			Age @ Referral			Race/Ethnicity					
			Females	Males	Unknown	12 and Younger	13 - 15	16 and Older	African American	Asian	Hispanic	Native American	Other/Unknown	White
2020 Youth Reported by Date Referral Received														
<u>Non-Criminal</u>														
Motor Vehicle														
Motor Vehicle	89		31	57	1	1	11	77	0	0	15	1	13	60
Total	89		31	57	1	1	11	77	0	0	15	1	13	60
Tobacco														
Tobacco	142		50	92	0	12	96	34	0	1	10	0	36	95
Total	142		50	92	0	12	96	34	0	1	10	0	36	95
Non-Criminal Other														
Non-Criminal Other	92		20	39	33	19	36	37	0	0	11	1	57	23
Total	92		20	39	33	19	36	37	0	0	11	1	57	23
<u>Total Non-Criminal</u>														
	1551		616	899	36	94	665	792	38	13	204	39	330	927
%		21.0%	39.7%	58.0	2.3	6.1	42.9	51.1	2.5	0.8	13.2	2.5	21.3	59.8
<u>Dependency Status Offense</u>														
Dependency Status Offense														
Runaway	1180		707	465	8	84	609	487	126	22	229	41	129	633
Dependency Status Offense	14		8	6	0	3	7	4	0	0	2	1	5	6
Other														
Total	1194		715	471	8	87	616	491	126	22	231	42	134	639
<u>Total Dependency Status Offense</u>														
	1194		715	471	8	87	616	491	126	22	231	42	134	639
%		16.2%	59.9%	39.4	0.7	7.3	51.6	41.1	10.6	1.8	19.3	3.5	11.2	53.5
Total Youth														
	7376		2600	4715	61	633	3389	3354	568	141	1308	210	1014	4135
			35.2%	63.9	0.8	8.6	45.9	45.5	7.7	1.9	17.7	2.8	13.7	56.1

Crime Group	Total		Gender			Age @ Referral			Race/Ethnicity					
			Females	Males	Unknown	12 and Younger	13 - 15	16 and Older	African American	Asian	Hispanic	Native American	Other/Unknown	White
2020 Referrals Reported by Date Referral Received														
<u>Criminal</u>														
Person														
Assault	1158		360	795	3	145	542	471	185	30	211	52	104	576
Homicide Related	27		4	23	0	0	7	20	7	1	8	1	0	10
Sex Offense	442		25	414	3	56	210	176	14	8	78	10	80	252
Person Other	79		14	65	0	6	30	43	5	0	9	3	12	50
Total	1706		403	1297	6	207	789	710	211	39	306	66	196	888
Property														
Arson	79		16	62	1	33	36	10	0	3	12	0	5	59
Burglary	310		43	267	0	23	146	141	31	19	43	7	31	179
Criminal Mischief	799		136	662	1	84	397	318	52	15	161	19	80	472
Criminal Trespass	416		79	337	0	37	207	172	21	9	60	5	47	274
Robbery	96		15	81	0	5	48	43	30	1	23	6	3	33
Theft	1021		343	673	5	64	481	476	113	34	199	24	96	555
Property Other	19		8	11	0	3	8	8	2	0	3	0	3	11
Total	2740		640	2093	7	249	1323	1168	249	81	501	61	265	1583
Public Order														
Disorderly Conduct	326		101	223	2	33	181	112	28	8	65	12	32	181
Harassment	630		224	400	6	81	324	225	53	11	126	12	79	349
Weapons	154		11	142	1	10	62	82	31	2	33	1	15	72
Public Order Other	102		21	81	0	7	53	42	24	6	26	7	2	37
Total	1212		357	846	9	131	620	461	136	27	250	32	128	639
Substance/Alcohol														
Substance/Alcohol	135		43	92	0	2	54	79	5	1	27	3	12	87
Total	135		43	92	0	2	54	79	5	1	27	3	12	87
Criminal Other														
Criminal Other	448		124	323	1	16	150	282	42	9	101	13	39	244
Total	448		124	323	1	16	150	282	42	9	101	13	39	244
Marijuana Offenses														
Marijuana Offenses	64		14	50	0	2	34	28	0	0	15	4	7	38
Total	64		14	50	0	2	34	28	0	0	15	4	7	38
Total Criminal	6305		1581	4701	23	607	2970	2728	643	157	1200	179	647	3479
%		56.9%	25.1%	74.6	0.4	9.6	47.1	43.3	10.2	2.5	19.0	2.8	10.3	55.2
<u>Non-Criminal</u>														
Property														
Criminal Trespass	1		1	0	0	0	1	0	0	0	0	0	1	0
Total	1		1	0	0	0	1	0	0	0	0	0	1	0
Alcohol/MIP														
Alcohol/MIP	497		203	293	1	10	177	310	16	7	76	14	73	311
Total	497		203	293	1	10	177	310	16	7	76	14	73	311
Curfew														
Curfew	289		122	166	1	20	149	120	7	1	35	5	68	173
Total	289		122	166	1	20	149	120	7	1	35	5	68	173
Marijuana Offenses														
Marijuana Offenses	823		289	534	0	44	413	366	32	12	137	35	121	486

Crime Group	Total		Gender			Age @ Referral			Race/Ethnicity					
			Females	Males	Unknown	12 and Younger	13 - 15	16 and Older	African American	Asian	Hispanic	Native American	Other/Unknown	White
2020 Referrals Reported by Date Referral Received														
<u>Non-Criminal</u>														
Total	823		289	534	0	44	413	366	32	12	137	35	121	486
Motor Vehicle														
Motor Vehicle	105		35	69	1	2	17	86	0	0	21	4	14	66
Total	105		35	69	1	2	17	86	0	0	21	4	14	66
Tobacco														
Tobacco	198		64	134	0	16	131	51	2	2	13	1	42	138
Total	198		64	134	0	16	131	51	2	2	13	1	42	138
Non-Criminal Other														
Non-Criminal Other	113		29	50	34	19	46	48	0	0	21	2	60	30
Total	113		29	50	34	19	46	48	0	0	21	2	60	30
<u>Total Non-Criminal</u>														
Total	2026		743	1246	37	111	934	981	57	22	303	61	379	1204
%		18.3%	36.7%	61.5	1.8	5.5	46.1	48.4	2.8	1.1	15.0	3.0	18.7	59.4
<u>Dependency Status Offense</u>														
Dependency Status Offense														
Runaway	2710		1405	1289	16	167	1460	1083	302	43	483	96	208	1578
Dependency Status Offense Other	38		20	18	0	8	21	9	4	0	6	1	10	17
Total	2748		1425	1307	16	175	1481	1092	306	43	489	97	218	1595
<u>Total Dependency Status Offense</u>														
Total	2748		1425	1307	16	175	1481	1092	306	43	489	97	218	1595
%		24.8%	51.9%	47.6	0.6	6.4	53.9	39.7	11.1	1.6	17.8	3.5	7.9	58.0
Totals Referrals														
Total	11079		3749	7254	76	893	5385	4801	1006	222	1992	337	1244	6278
%			33.8%	65.5	0.7	8.1	48.6	43.3	9.1	2.0	18.0	3.0	11.2	56.7

Category	Description	Reporting Rule		
Race/Ethnicity	The description of the youth's race or ethnicity	If a youth has an ethnicity of Hispanic, he/she will be counted as Hispanic regardless of race. If a youth does not have an ethnicity of Hispanic, he/she will be counted in the appropriate race.		
Criminal/Non-Criminal	Each ORS # Type is evaluated to determine if it is a Criminal Offense, Non-Criminal Offense or Dependency.	Reporting Category	Type Code	
		Criminal	Life, Felony, or Misdemeanor	
		Non-Criminal	Violation or Infraction	
		Dependency	Dependency	
Criminal Offense Crime Group Category	Person Crimes	Reporting Category	ORS Numbers	
		Assault	Between 163160 and 163213	
		Homicide Related	Between 163005 and 163155	
		Sex Offense	Between 163305 and 163500	
	Property Crimes	Person-Other	If the ORS # does not meet one of the above criteria, but falls between 163000 and 163999	
		Arson	Between 164305 and 164342	
		Burglary	Between 164205 and 164235	
		Criminal Mischief	Between 164345 and 164365	
		Criminal Trespass	Between 164243 and 164272	
		Robbery	Between 164395 and 164415	
		Theft	Between 164015 and 164140	
	Public Order Crimes	Property-Other	If the ORS # does not meet one of the above criteria, but falls between 164000 and 164999	
		Disorderly Conduct	Between 166023 and 166025	
		Harassment	Between 166065 and 166070	
		Weapons	Between 166180 and 166490	
	Public Order-Other	If the ORS # does not meet the above criteria, but falls between 166000 and 166999		
		Controlled Substance/Alcohol Crimes	Control Substance/Alcohol Cannabis Regulation	Between 471105 and 475999 or Between 167203 and 167300 or Between 475B316 and 475B381
	Criminal Other	Criminal-Other	If the ORS # does not meet any of the above crime group criteria, but it is still a criminal offense.	
	Non-Criminal Offense Crime Group Category	Alcohol /MIP	ORS #'s 4714301, 4714302, 4714303	
		Curfew	ORS #'s 419C680	
		Motor Vehicle	Between 801010 and 826041	
		Tobacco	Between 167747 and 167785	
		Non-Criminal-Other	If the ORS # does not meet the above non-criminal crime group criteria, but it is still a non-criminal offense.	
	Non-Criminal Dependency-Status Offenses	Runaway	ORS #'s 419B121, 419B150	
		Dependency-Status Other	ORS #'s Between 419B800 and 419B929	
	Most Serious Offense	When a referral has multiple allegations, the most serious allegation is identified to determine the Offense Crime Group reporting category.	The most serious offense is determined by the ORS severity. If there is more than one crime with the same severity, the first offense with the highest severity is the offense that is selected.	

Appendix B JJIS Severity Scores

(adopted Oregon Juvenile Department Directors' Association, May 18, 2000)

Crime Category	Class & Type	Severity Score
Person	Murder*	19
Person	A Felony	18
Person	B Felony	17
Person	C Felony	16
Person	U Felony	15
Property Other Criminal (Behavioral)	A Felony	14
Property Other Criminal (Behavioral)	B Felony	13
Property Other Criminal (Behavioral)	C Felony	12
Property Other Criminal (Behavioral)	U Felony	11
Person	A Misdemeanor	10
Person	B Misdemeanor	9
Person	C Misdemeanor	8
Person	U Misdemeanor	7
Property Other Criminal (currently named Behavioral)	A Misdemeanor	6
Property Other Criminal (currently named Behavioral)	B Misdemeanor	5
Property Other Criminal (currently named Behavioral)	C Misdemeanor	4
Property Other Criminal (currently named Behavioral)	U Misdemeanor	3
Non Criminal	Violation	2
	Status Offense	1

* Aggravated Murder, Murder, Murder by Abuse, Murder in the Course of a Crime, Murder Intentional, Criminal Homicide, and Treason have the Type of Murder (instead of Felony), in order to obtain the highest severity score.

** Inchoates:
 Attempts and Solicitations = 1 Class lower
 Conspiracies = Same Class and Type

