



Juvenile Justice Information System

Data & Evaluation Report

Youth and Referrals

Union County (2022)

JJIS Steering Committee
JJIS Data & Evaluation Sub-Committee

JJIS – A Shared Information System

Oregon Youth Authority



Oregon Juvenile Department Directors' Association





Juvenile Justice Information System Steering Committee

Mission ♦ Vision ♦ Goals ♦ Values

JJIS Mission

To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development and sustainability of a statewide juvenile justice information system.

JJIS Vision Statement

Goals in Support of Vision Statement

♦ Provides a comprehensive view of information about youth across Oregon's state and county juvenile justice agencies.	♦ Sustain JJIS as a statewide juvenile justice information system that supports the partnership of the OYA, the 36 county juvenile departments, and approved external partners; ♦ Sustain JJIS as the primary information system used by the OYA and county juvenile departments to manage and report information about youth in their agency; and ♦ Enhance electronic access to data among users, partners and stakeholders.
♦ Provides comprehensive support for managing individual youth cases and tracking youth through the justice process.	♦ Support the assessment of risks and needs of youth; ♦ Support individual case plans; ♦ Track youth through the entire justice process so that individual status, program involvement, progress, and outcomes can be determined; and ♦ Expand provider/partner access to individual youth records.
♦ Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce youth crime.	♦ Provide data and information to evaluate the benefit of programs aimed at reducing youth crime; ♦ Expand the capacity of JJIS for efficient data collection, analysis, and dissemination; ♦ Provide data to researchers and incorporate new research and evidence into policy and practice; and ♦ Identify and implement standardized outcome indicators that measure investment return, including recidivism, positive youth outcomes and other appropriate indicators tied to specific criminogenic risk factors.
♦ Recognizes and supports the common business needs of juvenile justice partnership agencies.	♦ Provide a statewide standard for entry of information into JJIS; ♦ Maintain confidentiality and protection of information contained in JJIS; ♦ Maintain the energy and enthusiasm of the Steering Committee and the partner agencies needed to keep JJIS vital; ♦ Seek opportunities to support business practice changes and respond to emerging business requirements; ♦ Cultivate innovative and forward thinking solutions to improve JJIS; ♦ Continue to prioritize and manage JJIS resources efficiently; ♦ Ensure consistent data integrity; ♦ Ensure consistent training of JJIS users; ♦ Ensure continuity of knowledge of both OYA and county juvenile department business practices within OYA's Information System Department to support leadership and data integrity; and ♦ Create and implement a JJIS Steering Committee Communication Plan.

Revisions adopted 9/20/2017

JJIS Partnership Values

Representatives of the OYA and OJDDA serve on the JJIS Steering Committee and form the JJIS partnership. The JJIS partnership:

- ♦ Represents the best interests of Oregon's juvenile justice system as a whole;
- ♦ Is entered into in good faith by all parties with integrity and honesty, and in the spirit of mutual support and collaboration;
- ♦ Promotes the ethical use of JJIS information and uses the data with respect, professionalism, and sensitivity toward the partners whose data is represented in the information;
- ♦ Adopts and maintains the JJIS Vision and Goals, keeping them current with juvenile justice needs;
- ♦ Uses the Vision and Goals as guiding principles for JJIS decision making.



JJIS Steering Committee

The JJIS Steering Committee is the governance body providing guidance to oversight of JJIS activities. The committee represents Oregon's 36 counties, the Oregon Youth Authority, and other statewide partners.

Oversight responsibilities include monitoring appropriate use of JJIS and its data, prioritizing development of software features, making policy decisions, and authorizing access to statewide data for research and program evaluation.

The committee meets monthly to ensure that JJIS is on task to accomplish the vision and goals of the JJIS partnership.

Members (2022)

Christina McMahan, Director
Clackamas County Juvenile Department
JJIS Steering Committee Co-Chair

Rex Emery, Assistant Director
Oregon Youth Authority Business Services
JJIS Steering Committee Co-Chair

Joe Ferguson, Director
Jackson County Juvenile Department

Molly Rogers, Director
Wasco County Juvenile Department

Lynne Schroeder, Director
Washington County Juvenile Department

Matt Wetherell, Director
Benton County Juvenile Department

Erin Fuimaono, Assistant Director
Oregon Youth Authority Development Services

Clint McClellan, Assistant Director
Oregon Youth Authority Facility Services

External partners and other interested parties frequently attend meetings and participate in discussions, but do not have voting rights on committee recommendations.

OYA Staff

Steven Hoffer, Chief Information Officer
Oregon Youth Authority Information Services

Sachin Prajapati, Manager
JJIS Development & Reports, OYA Information Services

Douglas Thomas, Manager
JJIS Policy & Implementation, OYA Information Services

JJIS Data and Evaluation Subcommittee

The JJIS Data and Evaluation Subcommittee is a standing committee of the JJIS Steering Committee, contributing to local and statewide research initiatives, program and system evaluations, and policy recommendations regarding the use of data. The subcommittee supports the juvenile justice system by ensuring consistency, accuracy and appropriateness of the data, guiding the development of routine and annual reports and statistics, and interpreting relevant data analyses.

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Introduction

Oregon's juvenile justice system is committed to providing effective and efficient services to promote public safety, ensure justice for victims, and prevent youth from repeating criminal behavior. This document contains statewide and county specific data describing offenses committed by juveniles and the characteristics of the juveniles committing those offenses in the State of Oregon for each reporting year.

Contents of this report

There are two sets of data for each jurisdiction, "Youth" counts and "Referral" counts. Additionally, there are statewide data sets for youth and referrals. The data counts:

- the unique number of "youth" processed by the juvenile justice system in the reporting year. This means no matter how many times a youth is referred, the youth is only counted once in the youth data. The youth is categorized by the most serious offense the youth committed during the reporting period and is included in the county that received the most serious offense.
- the unique number of "referrals" received by county juvenile departments during the reporting year. A single youth can have more than one referral in a year (i.e., the youth may have several reports by the police). The most serious charge associated with a referral is used to categorize the referral.

The report divides the counts into criminal offenses (felony and misdemeanor), non-criminal offenses (violations), and dependency/status offenses. Each category is further divided into sub-categories based on crime types. Sub-totals and grand totals are provided for each category.

Each referral category is broken down by sex, age at time of referral, and race/ethnicity of the youth.

Appendix A contains the specific mappings between the Oregon Revised Statute (ORS) offense numbers and the reporting categories used in this report.

Appendix B is a chart of the severity scores for each crime category's class and type, which is used to determine the seriousness of the crime.

Notes about the information

Counts: The "Youth" count is an unduplicated count of youth who had referrals during the year throughout the state. A youth could be referred by more than one county. However, the youth is counted only once on the statewide report for their most serious offense and reported in the county that handled that offense.

Referrals Included: The date the juvenile was referred to the juvenile department ("Referral Date") was used to select data for inclusion in this report.

Categories: These reports categorize offenses according to Oregon Revised Statute (ORS), Criminal Code of Oregon, as defined by the Oregon Legislature. Please note the ORS categories sometimes differ from the Oregon Uniform Crime Reporting (OUCR) categories. Consequently, the categories and counts may differ from OUCR statistics.

- Oregon Uniform Crime Reporting categorizes offenses that are neither person nor property as “Behavioral”. ORS does not categorize offenses as “Behavioral”. However, “Behavioral” offenses can be inferred on these reports. Any offense outside the person or property category is comparable to the OUCR “Behavioral” category.
- Local ordinances are not included on the reports.
- Inchoate crimes (attempts, solicitations, and conspiracies) are reported in the crime category for the crime with which the inchoate is associated (e.g., Attempted Murder is reported in the Homicide-related offense category). Inchoate crimes that result in a violation classification are reported as non-criminal.

County: The county responsible for handling the youth's referral was used to select the county to which a youth's offense was attributed.

Dependency Status Offenses: Most status offenses are included in the Non-Criminal reporting category. However, there are a few offenses generally considered status offenses that are categorized in statute as Dependency. These include Runaway, Beyond Parental Control, and Behavior to Endanger Self or Others. Not all counties enter Dependency Status Offenses.

Demographics: The JJIS Steering Committee recognizes that reporting race, ethnicity, sex, and gender in JJIS may not accurately represent everyone, due in part to a need to comply with federal reporting requirements. We respect all individuals, but also acknowledge and regret we cannot capture how individuals may self-identify in these areas.

- **Race and Ethnicity:** The JJIS Steering Committee defines Race/Ethnicity reporting categories based on available data. Race is recorded by the juvenile department based on police reports and youths' self-reporting. These reports categorize youth by the race that is recorded in JJIS unless the recorded ethnicity is Hispanic. When the recorded ethnicity is Hispanic, the youth is categorized as Hispanic, regardless of race.
- **Sex:** The options for reporting sex currently include Male, Female, or Unknown. There are current state and national discussions about new ways to document sex that are respectful and inclusive of all. The JJIS Steering Committee will continue to engage in those discussions and make updates in this area as available.

Cautions regarding youth and referral data

Comparison to Juvenile Recidivism

Total Referrals” in this series of reports count criminal and non-criminal referrals received during the calendar year. “Oregon's Statewide Report on Juvenile Recidivism” considers criminal referrals and subsequent criminal referrals for a youth. Consequently, the numbers of referrals in the two reports are not comparable.

Caution Regarding 2022 Data

The data in this report and other JJIS Annual Reports for 2022 differs significantly from reports from years prior to 2020 because of the pandemic. As a result, one should use caution when using 2022 data to make comparisons across years.

March 2023

Crime Group	Total		Gender			Age @ Referral			Race/Ethnicity					
2022 Youth Reported by Date Referral Received		% of Grand Total	Females	Males	Unknown	12 and Younger	13 - 15	16 and Older	African American	Asian	Hispanic	Native American	Other/Unknown	White
Union														
<u>Criminal</u>														
Person														
Assault	7		2	5	0	0	4	3	0	0	0	1	0	6
Sex Offense	2		0	2	0	1	1	0	0	0	0	0	1	1
Person Other	2		1	1	0	0	2	0	0	0	1	0	0	1
Total	11		3	8	0	1	7	3	0	0	1	1	1	8
Property														
Burglary	3		0	3	0	0	1	2	0	0	1	0	0	2
Criminal Mischief	11		1	9	1	3	7	1	1	0	0	0	2	8
Criminal Trespass	3		0	3	0	0	2	1	0	0	2	0	0	1
Theft	11		5	6	0	1	5	5	0	0	0	1	1	9
Property Other	1		0	1	0	0	0	1	1	0	0	0	0	0
Total	29		6	22	1	4	15	10	2	0	3	1	3	20
Public Order														
Disorderly Conduct	8		3	5	0	0	4	4	1	0	0	0	4	3
Harassment	7		4	3	0	1	3	3	0	0	0	0	0	7
Weapons	3		0	3	0	0	2	1	0	0	0	0	0	3
Public Order Other	1		0	1	0	0	0	1	0	0	0	0	0	1
Total	19		7	12	0	1	9	9	1	0	0	0	4	14
Substance/Alcohol														
Substance/Alcohol	1		1	0	0	0	0	1	0	0	0	0	0	1
Total	1		1	0	0	0	0	1	0	0	0	0	0	1
Criminal Other														
Criminal Other	4		1	3	0	0	2	2	0	0	0	0	0	4
Total	4		1	3	0	0	2	2	0	0	0	0	0	4
<u>Total Criminal</u>	64		18	45	1	6	33	25	3	0	4	2	8	47
%		74.4%	28.1%	70.3	1.6	9.4	51.6	39.1	4.7	0.0	6.3	3.1	12.5	73.4
<u>Non-Criminal</u>														
Alcohol/MIP														
Alcohol/MIP	3		1	2	0	1	0	2	0	0	0	0	0	3
Total	3		1	2	0	1	0	2	0	0	0	0	0	3
Marijuana Offenses														
Marijuana Offenses	3		2	1	0	0	2	1	0	0	0	0	1	2
Total	3		2	1	0	0	2	1	0	0	0	0	1	2
Motor Vehicle														
Motor Vehicle	1		0	1	0	0	1	0	0	0	0	0	0	1
Total	1		0	1	0	0	1	0	0	0	0	0	0	1
<u>Total Non-Criminal</u>	7		3	4	0	1	3	3	0	0	0	0	1	6
%		8.1%	42.9%	57.1	0.0	14.3	42.9	42.9	0.0	0.0	0.0	0.0	14.3	85.7
<u>Dependency Status Offense</u>														
Dependency Status Offense														
Runaway	15		8	7	0	1	8	6	0	0	0	0	5	10
Total	15		8	7	0	1	8	6	0	0	0	0	5	10
<u>Total Dependency Status Offense</u>	15		8	7	0	1	8	6	0	0	0	0	5	10

Crime Group	Total		Gender			Age @ Referral			Race/Ethnicity					
2022 Youth Reported by Date Referral Received		% of Grand Total	Females	Males	Unknown	12 and Younger	13 - 15	16 and Older	African American	Asian	Hispanic	Native American	Other/Unknown	White
	%	17.4%	53.3%	46.7	0.0	6.7	53.3	40.0	0.0	0.0	0.0	0.0	33.3	66.7
	Total Youth	86	29	56	1	8	44	34	3	0	4	2	14	63
%			33.7%	65.1	1.2	9.3	51.2	39.5	3.5	0.0	4.7	2.3	16.3	73.3

Crime Group	Total		Gender			Age @ Referral			Race/Ethnicity					
		% of Grand Total	Females	Males	Unknown	12 and Younger	13 - 15	16 and Older	African American	Asian	Hispanic	Native American	Other/Unknown	White
2022 Referrals Reported by Date Referral Received														
Union Criminal														
Person														
Assault	11		3	8	0	0	7	4	0	0	2	2	0	7
Sex Offense	2		0	2	0	1	1	0	0	0	0	0	1	1
Person Other	2		1	1	0	0	2	0	0	0	1	0	0	1
Total	15		4	11	0	1	10	4	0	0	3	2	1	9
Property														
Burglary	3		0	3	0	0	1	2	0	0	1	0	0	2
Criminal Mischief	17		1	15	1	3	9	5	2	0	1	0	2	12
Criminal Trespass	5		0	5	0	0	4	1	0	0	3	0	0	2
Theft	21		6	15	0	1	8	12	1	0	1	1	1	17
Property Other	2		0	2	0	0	1	1	1	0	1	0	0	0
Total	48		7	40	1	4	23	21	4	0	7	1	3	33
Public Order														
Disorderly Conduct	8		3	5	0	0	4	4	1	0	0	0	4	3
Harassment	10		5	5	0	1	5	4	0	0	1	0	0	9
Weapons	3		0	3	0	0	2	1	0	0	0	0	0	3
Public Order Other	1		0	1	0	0	0	1	0	0	0	0	0	1
Total	22		8	14	0	1	11	10	1	0	1	0	4	16
Substance/Alcohol														
Substance/Alcohol	2		1	1	0	0	0	2	0	0	0	0	0	2
Total	2		1	1	0	0	0	2	0	0	0	0	0	2
Criminal Other														
Criminal Other	8		1	7	0	0	3	5	0	0	0	0	0	8
Total	8		1	7	0	0	3	5	0	0	0	0	0	8
Total Criminal	95		21	73	1	6	47	42	5	0	11	3	8	68
%		71.4%	22.1%	76.8	1.1	6.3	49.5	44.2	5.3	0.0	11.6	3.2	8.4	71.6
Non-Criminal														
Alcohol/MIP														
Alcohol/MIP	4		1	3	0	2	0	2	0	0	0	0	0	4
Total	4		1	3	0	2	0	2	0	0	0	0	0	4
Marijuana Offenses														
Marijuana Offenses	4		3	1	0	0	3	1	0	0	0	0	1	3
Total	4		3	1	0	0	3	1	0	0	0	0	1	3
Motor Vehicle														
Motor Vehicle	4		0	4	0	0	4	0	0	0	0	0	0	4
Total	4		0	4	0	0	4	0	0	0	0	0	0	4
Total Non-Criminal	12		4	8	0	2	7	3	0	0	0	0	1	11
%		9.0%	33.3%	66.7	0.0	16.7	58.3	25.0	0.0	0.0	0.0	0.0	8.3	91.7
Dependency Status Offe														
Dependency Status Offense														
Runaway	26		10	16	0	2	11	13	0	0	0	0	6	20
Total	26		10	16	0	2	11	13	0	0	0	0	6	20

Crime Group	Total		Gender			Age @ Referral			Race/Ethnicity					
2022 Referrals Reported by Date Referral Received		% of Grand Total	Females	Males	Unknown	12 and Younger	13 - 15	16 and Older	African American	Asian	Hispanic	Native American	Other/Unknown	White
<u>Total Dependency Status Offense</u>	26		10	16	0	2	11	13	0	0	0	0	6	20
%		19.5%	38.5%	61.5	0.0	7.7	42.3	50.0	0.0	0.0	0.0	0.0	23.1	76.9
Total Referrals for Union	133		35	97	1	10	65	58	5	0	11	3	15	99
%			26.3%	72.9	0.8	7.5	48.9	43.6	3.8	0.0	8.3	2.3	11.3	74.4
Unduplicated Count of Youth	86													

Category	Description	Reporting Rule	
Race/Ethnicity	The description of the youth's race or ethnicity	If a youth has an ethnicity of Hispanic, they will be counted as Hispanic regardless of race. If a youth does not have an ethnicity of Hispanic, they will be counted in the appropriate race.	
Criminal/ Non-Criminal	Each ORS # Type is evaluated to determine if it is a Criminal Offense, Non-Criminal Offense or Dependency.	Reporting Category	Type Code
		Criminal	Life, Felony, or Misdemeanor
		Non-Criminal	Violation or Infraction
		Dependency	Dependency
Criminal Offense Crime Group Category	Person Crimes	Reporting Category	ORS Numbers
		Assault	Between 163160 and 163213
		Homicide Related	Between 163005 and 163155
		Sex Offense	Between 163305 and 163500
		Person-Other	If the ORS # does not meet one of the above criteria, but falls between 163000 and 163999
	Property Crimes	Arson	Between 164305 and 164342
		Burglary	Between 164205 and 164235
		Criminal Mischief	Between 164345 and 164365
		Criminal Trespass	Between 164243 and 164272
		Robbery	Between 164395 and 164415
		Theft	Between 164015 and 164140
		Property-Other	If the ORS # does not meet one of the above criteria, but falls between 164000 and 164999
	Public Order Crimes	Disorderly Conduct	Between 166023 and 166025
		Harassment	Between 166065 and 166070
		Weapons	Between 166180 and 166490
		Public Order-Other	If the ORS # does not meet the above criteria, but falls between 166000 and 166999
	Controlled Substance/Alcohol Crimes	Control Substance/Alcohol Cannabis Regulation	Between 471105 and 475999 or Between 167203 and 167300 or Between 475B316 and 475B381
	Criminal Other	Criminal-Other	If the ORS # does not meet any of the above crime group criteria, but it is still a criminal offense.
	Non-Criminal Offense Crime Group Category	Alcohol/MIP	ORS #'s 4714301, 4714302, 4714303
		Curfew	ORS #'s 419C680
		Motor Vehicle	Between 801010 and 826041
		Tobacco	Between 167747 and 167785
		Non-Criminal-Other	If the ORS # does not meet the above non-criminal crime group criteria, but it is still a non-criminal offense.
	Non-Criminal Dependency-Status Offenses	Runaway	ORS #'s 419B121, 419B150
		Dependency-Status Other	ORS #'s Between 419B800 and 419B929
Most Serious Offense	When a referral has multiple allegations, the most serious allegation is identified to determine the Offense Crime Group reporting category.	The most serious offense is determined by the ORS severity. If there is more than one crime with the same severity, the first offense with the highest severity is the offense that is selected.	

Appendix B JJIS Severity Scores

(adopted Oregon Juvenile Department Directors' Association, May 18, 2000)

Crime Category	Class & Type	Severity Score
Person	Murder*	19
Person	A Felony	18
Person	B Felony	17
Person	C Felony	16
Person	U Felony	15
Property Other Criminal (Behavioral)	A Felony	14
Property Other Criminal (Behavioral)	B Felony	13
Property Other Criminal (Behavioral)	C Felony	12
Property Other Criminal (Behavioral)	U Felony	11
Person	A Misdemeanor	10
Person	B Misdemeanor	9
Person	C Misdemeanor	8
Person	U Misdemeanor	7
Property Other Criminal (currently named Behavioral)	A Misdemeanor	6
Property Other Criminal (currently named Behavioral)	B Misdemeanor	5
Property Other Criminal (currently named Behavioral)	C Misdemeanor	4
Property Other Criminal (currently named Behavioral)	U Misdemeanor	3
Non Criminal	Violation	2
	Status Offense	1

* Aggravated Murder, Murder, Murder by Abuse, Murder in the Course of a Crime, Murder Intentional, Criminal Homicide, and Treason have the Type of Murder (instead of Felony), in order to obtain the highest severity score.

** Inchoates:

Attempts and Solicitations = 1 Class lower
Conspiracies = Same Class and Type

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