



Juvenile Justice Information System

Data & Evaluation Report

Youth and Referrals

Polk County (2023)

JJIS Steering Committee
JJIS Data & Evaluation Sub-Committee

JJIS – A Shared Information System

Oregon Youth Authority



Oregon Juvenile Department Directors' Association





Juvenile Justice Information System Steering Committee

Mission ♦ Vision ♦ Goals ♦ Values

JJIS Mission

To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development and sustainability of a statewide juvenile justice information system.

JJIS Vision Statement

Goals in Support of Vision Statement

<ul style="list-style-type: none"> Provides a comprehensive view of information about youth across Oregon’s state and county juvenile justice agencies. 	<ul style="list-style-type: none"> Sustain JJIS as a statewide juvenile justice information system that supports the partnership of the OYA, the 36 county juvenile departments, and approved external partners; Sustain JJIS as the primary information system used by the OYA and county juvenile departments to manage and report information about youth in their agency; and Enhance electronic access to data among users, partners and stakeholders.
<ul style="list-style-type: none"> Provides comprehensive support for managing individual youth cases and tracking youth through the justice process. 	<ul style="list-style-type: none"> Support the assessment of risks and needs of youth; Support individual case plans; Track youth through the entire justice process so that individual status, program involvement, progress, and outcomes can be determined; and Expand provider/partner access to individual youth records.
<ul style="list-style-type: none"> Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce youth crime. 	<ul style="list-style-type: none"> Provide data and information to evaluate the benefit of programs aimed at reducing youth crime; Expand the capacity of JJIS for efficient data collection, analysis, and dissemination; Provide data to researchers and incorporate new research and evidence into policy and practice; and Identify and implement standardized outcome indicators that measure investment return, including recidivism, positive youth outcomes and other appropriate indicators tied to specific criminogenic risk factors.
<ul style="list-style-type: none"> Recognizes and supports the common business needs of juvenile justice partnership agencies. 	<ul style="list-style-type: none"> Provide a statewide standard for entry of information into JJIS; Maintain confidentiality and protection of information contained in JJIS; Maintain the energy and enthusiasm of the Steering Committee and the partner agencies needed to keep JJIS vital; Seek opportunities to support business practice changes and respond to emerging business requirements; Cultivate innovative and forward thinking solutions to improve JJIS; Continue to prioritize and manage JJIS resources efficiently; Ensure consistent data integrity; Ensure consistent training of JJIS users; Ensure continuity of knowledge of both OYA and county juvenile department business practices within OYA’s Information System Department to support leadership and data integrity; and Create and implement a JJIS Steering Committee Communication Plan.

Revisions adopted 9/20/2017

JJIS Partnership Values

Representatives of the OYA and OJDDA serve on the JJIS Steering Committee and form the JJIS partnership. The JJIS partnership:

- Represents the best interests of Oregon’s juvenile justice system as a whole;
- Is entered into in good faith by all parties with integrity and honesty, and in the spirit of mutual support and collaboration;
- Promotes the ethical use of JJIS information and uses the data with respect, professionalism, and sensitivity toward the partners whose data is represented in the information;
- Adopts and maintains the JJIS Vision and Goals, keeping them current with juvenile justice needs;
- Uses the Vision and Goals as guiding principles for JJIS decision making.



JJIS Steering Committee

The JJIS Steering Committee is the governance body providing guidance to oversight of JJIS activities. The committee represents Oregon's 36 counties, the Oregon Youth Authority, and other statewide partners.

Oversight responsibilities include monitoring appropriate use of JJIS and its data, prioritizing development of software features, making policy decisions, and authorizing access to statewide data for research and program evaluation.

The committee meets monthly to ensure that JJIS is on task to accomplish the vision and goals of the JJIS partnership.

Members (2023)

Christina McMahan, Director
Clackamas County Juvenile Department
JJIS Steering Committee Co-Chair

Rex Emery, Assistant Director
Oregon Youth Authority Business Services
JJIS Steering Committee Co-Chair

Joe Ferguson, Director
Jackson County Juvenile Department

Molly Rogers, Director
Wasco County Juvenile Department

Ray Cameron, Director
Washington County Juvenile Department

Matt Wetherell, Director
Benton County Juvenile Department

Sandra Santos, Assistant Director
Oregon Youth Authority Community Services

Jana McLellan, Assistant Director
Oregon Youth Authority Facility Services

External partners and other interested parties frequently attend meetings and participate in discussions, but do not have voting rights on committee recommendations.

OYA Staff

Steven Hoffert, Chief Information Officer
Oregon Youth Authority Information Services

Sachin Prajapati, Manager
JJIS Development & Reports, OYA Information Services

Douglas Thomas, Manager
JJIS Policy & Implementation, OYA Information Services

JJIS Data and Evaluation Subcommittee

The JJIS Data and Evaluation Subcommittee is a standing committee of the JJIS Steering Committee, contributing to local and statewide research initiatives, program and system evaluations, and policy recommendations regarding the use of data. The subcommittee supports the juvenile justice system by ensuring consistency, accuracy and appropriateness of the data, guiding the development of routine and annual reports and statistics, and interpreting relevant data analyses.

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Introduction

Oregon's juvenile justice system is committed to providing effective and efficient services to promote public safety, ensure justice for victims, and prevent youth from repeating criminal behavior. This document contains statewide and county specific data describing offenses committed by juveniles and the characteristics of the juveniles committing those offenses in the State of Oregon for each reporting year.

Contents of this report

There are two sets of data for each jurisdiction, "Youth" counts and "Referral" counts. Additionally, there are statewide data sets for youth and referrals. The data counts:

- the unique number of "youth" processed by the juvenile justice system in the reporting year. This means no matter how many times a youth is referred, the youth is only counted once in the youth data. The youth is categorized by the most serious offense the youth committed during the reporting period and is included in the county that received the most serious offense.
- the number of "referrals" received by county juvenile departments during the reporting year. A single youth can have more than one referral in a year (i.e., the youth may have several reports by the police). The most serious charge associated with a referral is used to categorize the referral.

The report divides the counts into criminal offenses (felony and misdemeanor), non-criminal offenses (violations), and dependency/status offenses. Each category is further divided into sub-categories based on crime types.

Starting with the 2023 reporting year, felony and misdemeanor offenses are reported separately within the criminal offense category. Sub-totals and grand totals are provided for each category.

Each statistic is broken down by sex, age at time of referral, and race/ethnicity of the youth.

Appendix A contains the specific mappings between the Oregon Revised Statute (ORS) offense numbers and the reporting categories used in this report.

Appendix B is a chart of the severity scores for each crime category's class and type, which is used to determine the seriousness of the crime.

Notes about the information

Counts: The Youth count is an unduplicated count of youth who had referrals during the year throughout the state. A youth could be referred by more than one county. However, the youth is counted only once on the statewide report for their most serious offense and reported in the county that handled that offense.

Referrals Included: The date the juvenile was referred to the juvenile department ("Referral Date") was used to select data for inclusion in this report.

Categories: These reports categorize offenses according to Oregon Revised Statute (ORS), Criminal Code of Oregon, as defined by the Oregon Legislature. Please note the ORS categories sometimes differ from the Oregon Uniform Crime Reporting (OUCR) categories. Consequently, the categories and counts may differ from OUCR statistics.

- Oregon Uniform Crime Reporting categorizes offenses that are neither person nor property as “Behavioral”. ORS does not categorize offenses as “Behavioral”. However, “Behavioral” offenses can be inferred on these reports. Any offense outside the person or property category is comparable to the OUCR “Behavioral” category.
- Local ordinances are not included on the reports.
- Inchoate crimes (incomplete crimes such as attempts, solicitations, and conspiracies) are reported in the crime category for the crime with which the inchoate is associated (e.g., Attempted Murder is reported in the Homicide-related offense category). Inchoate crimes that result in a violation classification are reported as non-criminal.

County: Referrals were assigned to the county responsible for handling the referral, as indicated by the county of the worker who originally entered the referral in JJIS (Referral Original Worker County).

Dependency Status Offenses: Most status offenses are included in the Non-Criminal reporting category. However, a few status offenses are categorized in statute as Dependency. These include Runaway, Beyond Parental Control, and Behavior to Endanger Self or Others. Not all counties enter Dependency status offenses.

Demographics: The JJIS Steering Committee recognizes that reporting race, ethnicity, sex, and gender in JJIS may not accurately represent everyone, due in part to a need to comply with federal reporting requirements. We respect all individuals, but also acknowledge that we cannot capture how individuals may self-identify in these areas.

- **Race and Ethnicity:** The JJIS Steering Committee defines Race/Ethnicity reporting categories based on available data. Race is recorded by the juvenile department based on police reports and youths’ self-reporting. These reports categorize youth by the race that is recorded in JJIS unless the recorded ethnicity is Hispanic. When the recorded ethnicity is Hispanic, the youth is categorized as Hispanic, regardless of race.
- **Sex:** The options for reporting sex currently include Male, Female, or Unknown. There are current state and national discussions about new ways to document sex that are respectful and inclusive of all. The JJIS Steering Committee will continue to engage in those discussions and make updates in this area as available.

Cautions regarding youth and referral data

Comparison to Juvenile Recidivism

“Total Referrals” in this series of reports count criminal and non-criminal referrals received during the calendar year. “Oregon’s Statewide Report on Juvenile Recidivism” considers criminal referrals and subsequent criminal referrals for a youth. Consequently, the numbers of referrals in the two reports are not comparable.

March 2024

2023 Unduplicated Youth Count by Most Severe Original Allegation

Polk			Gender			Age at Referral			Race/Ethnicity					
	Totals	% of Grand Total	Female	Male	Other/ Unknown	12 and Under	13-15	16 and Older	African American	Asian	Hispanic	Native American	Other/ Unknown	White
	239		96	140	3	25	137	77	12	3	59	6	29	130
Unduplicated Youth Count														
Total Criminal Referrals	178	74.5%	68	109	1	24	96	58	12	2	43	6	21	94
Felony Total	44	18.4%	16	28	0	2	24	18	6	2	12	2	2	20
Person Total	19	7.9%	5	14	0	1	8	10	2	0	6	2	0	9
Assault	11	4.6%	3	8	0	1	6	4	1	0	3	1	0	6
Homicide Related	1	0.4%	0	1	0	0	0	1	0	0	1	0	0	0
Person Other	4	1.7%	2	2	0	0	2	2	1	0	2	1	0	0
Sex Offense	3	1.3%	0	3	0	0	0	3	0	0	0	0	0	3
Property Total	13	5.4%	5	8	0	0	7	6	4	0	4	0	0	5
Burglary	5	2.1%	0	5	0	0	3	2	3	0	1	0	0	1
Criminal Mischief	4	1.7%	3	1	0	0	1	3	1	0	0	0	0	3
Robbery	2	0.8%	0	2	0	0	2	0	0	0	2	0	0	0
Theft	2	0.8%	2	0	0	0	1	1	0	0	1	0	0	1
Public Order Total	5	2.1%	3	2	0	1	4	0	0	0	1	0	2	2
Public Order Other	1	0.4%	1	0	0	0	1	0	0	0	0	0	1	0
Weapons	4	1.7%	2	2	0	1	3	0	0	0	1	0	1	2
Marijuana Offenses Total	1	0.4%	1	0	0	0	1	0	0	0	0	0	0	1
Marijuana Offenses	1	0.4%	1	0	0	0	1	0	0	0	0	0	0	1
Criminal Other Total	6	2.5%	2	4	0	0	4	2	0	2	1	0	0	3
Criminal Other	6	2.5%	2	4	0	0	4	2	0	2	1	0	0	3
Misdemeanor Total	134	56.1%	52	81	1	22	72	40	6	0	31	4	19	74
Person Total	25	10.5%	7	18	0	3	14	8	2	0	5	1	4	13
Assault	21	8.8%	6	15	0	2	12	7	2	0	2	1	4	12
Sex Offense	4	1.7%	1	3	0	1	2	1	0	0	3	0	0	1
Property Total	44	18.4%	20	24	0	8	26	10	2	0	9	1	5	27

* The ORS Type Code of Life is rolled into Felony for this report

2023 Unduplicated Youth Count by Most Severe Original Allegation

Polk	Totals	% of Grand Total	Gender			Age at Referral			Race/Ethnicity					
			Female	Male	Other/ Unknown	12 and Under	13-15	16 and Older	African American	Asian	Hispanic	Native American	Other/ Unknown	White
Unduplicated Youth Count	239		96	140	3	25	137	77	12	3	59	6	29	130
Criminal Mischief	20	8.4%	5	15	0	4	12	4	1	0	3	1	2	13
Criminal Trespass	4	1.7%	1	3	0	2	1	1	0	0	2	0	0	2
Theft	20	8.4%	14	6	0	2	13	5	1	0	4	0	3	12
Public Order Total	43	18.0%	16	26	1	9	18	16	2	0	11	2	6	22
Disorderly Conduct	18	7.5%	5	13	0	3	7	8	0	0	6	1	4	7
Harassment	23	9.6%	11	11	1	5	11	7	2	0	5	1	1	14
Weapons	2	0.8%	0	2	0	1	0	1	0	0	0	0	1	1
Marijuana Offenses Total	15	6.3%	8	7	0	2	11	2	0	0	3	0	3	9
Marijuana Offenses	15	6.3%	8	7	0	2	11	2	0	0	3	0	3	9
Criminal Other Total	7	2.9%	1	6	0	0	3	4	0	0	3	0	1	3
Criminal Other	7	2.9%	1	6	0	0	3	4	0	0	3	0	1	3
Total Non-Criminal Referrals	51	21.3%	21	28	2	1	35	15	0	0	14	0	6	31
Violation Total	51	21.3%	21	28	2	1	35	15	0	0	14	0	6	31
Alcohol/MIP	8	3.3%	5	3	0	0	7	1	0	0	0	0	2	6
Marijuana Offenses	17	7.1%	7	8	2	0	10	7	0	0	2	0	3	12
Curfew	12	5.0%	6	6	0	0	8	4	0	0	5	0	0	7
Non-Criminal Other	14	5.9%	3	11	0	1	10	3	0	0	7	0	1	6
Total Dependency Status	10	4.2%	7	3	0	0	6	4	0	1	2	0	2	5
Dependency Status Total	10	4.2%	7	3	0	0	6	4	0	1	2	0	2	5
Runaway	10	4.2%	7	3	0	0	6	4	0	1	2	0	2	5

* The ORS Type Code of Life is rolled into Felony for this report

2023 Referrals Received by Most Severe Original Allegation

Polk			Gender			Age at Referral			Race/Ethnicity						
	Totals	% of Grand Total	Female	Male	Other/ Unknown	12 and Under	13-15	16 and Older	African American	Asian	Hispanic	Native American	Other/ Unknown	White	
Total Referrals	404		168	232	4	43	255	106	20	10	99	7	38	230	
Total Criminal Referrals	255	63.1%	94	160	1	30	148	77	18	3	63	6	23	142	
Felony	Total	56	13.9%	26	30	0	2	29	25	10	2	15	2	2	25
Person	Total	20	5.0%	6	14	0	1	8	11	2	0	7	2	0	9
	Assault	12	3.0%	4	8	0	1	6	5	1	0	4	1	0	6
	Homicide Related	1	0.2%	0	1	0	0	0	1	0	0	1	0	0	0
	Sex Offense	3	0.7%	0	3	0	0	0	3	0	0	0	0	0	3
	Person Other	4	1.0%	2	2	0	0	2	2	1	0	2	1	0	0
Property	Total	22	5.4%	13	9	0	0	10	12	8	0	5	0	0	9
	Burglary	5	1.2%	0	5	0	0	3	2	3	0	1	0	0	1
	Criminal Mischief	11	2.7%	9	2	0	0	2	9	3	0	1	0	0	7
	Robbery	2	0.5%	0	2	0	0	2	0	0	0	2	0	0	0
	Theft	4	1.0%	4	0	0	0	3	1	2	0	1	0	0	1
Public Order	Total	6	1.5%	3	3	0	1	5	0	0	2	0	2	2	
	Weapons	5	1.2%	2	3	0	1	4	0	0	0	2	0	1	2
	Public Order Other	1	0.2%	1	0	0	0	1	0	0	0	0	0	1	0
Substance/Alcohol	Total	1	0.2%	1	0	0	0	1	0	0	0	0	0	0	1
	Substance/Alcohol	1	0.2%	1	0	0	0	1	0	0	0	0	0	0	1
Criminal Other	Total	6	1.5%	2	4	0	0	4	2	0	2	1	0	0	3
	Criminal Other	6	1.5%	2	4	0	0	4	2	0	2	1	0	0	3
Marijuana Offenses	Total	1	0.2%	1	0	0	0	1	0	0	0	0	0	0	1
	Marijuana Offenses	1	0.2%	1	0	0	0	1	0	0	0	0	0	0	1

* The ORS Type Code of Life is rolled into Felony for this report

2023 Referrals Received by Most Severe Original Allegation

Polk			Gender			Age at Referral			Race/Ethnicity						
	Totals	% of Grand Total	Female	Male	Other/ Unknown	12 and Under	13-15	16 and Older	African American	Asian	Hispanic	Native American	Other/ Unknown	White	
Total Referrals	404		168	232	4	43	255	106	20	10	99	7	38	230	
Misdemeanor	Total	199	49.3%	68	130	1	28	119	52	8	1	48	4	21	117
Person	Total	31	7.7%	9	22	0	3	19	9	3	0	7	1	4	16
Assault		27	6.7%	8	19	0	2	17	8	3	0	4	1	4	15
Sex Offense		4	1.0%	1	3	0	1	2	1	0	0	3	0	0	1
Property	Total	75	18.6%	29	46	0	11	50	14	3	0	13	1	7	51
Criminal Mischief		29	7.2%	5	24	0	5	20	4	1	0	5	1	3	19
Criminal Trespass		11	2.7%	3	8	0	2	8	1	0	0	2	0	0	9
Theft		35	8.7%	21	14	0	4	22	9	2	0	6	0	4	23
Public Order	Total	66	16.3%	20	45	1	12	33	21	2	0	19	2	6	37
Disorderly Conduct		23	5.7%	5	18	0	4	9	10	0	0	9	1	4	9
Harassment		41	10.1%	15	25	1	7	24	10	2	0	10	1	1	27
Weapons		2	0.5%	0	2	0	1	0	1	0	0	0	0	1	1
Criminal Other	Total	11	2.7%	2	9	0	0	5	6	0	1	6	0	1	3
Criminal Other		11	2.7%	2	9	0	0	5	6	0	1	6	0	1	3
Marijuana Offenses	Total	16	4.0%	8	8	0	2	12	2	0	0	3	0	3	10
Marijuana Offenses		16	4.0%	8	8	0	2	12	2	0	0	3	0	3	10

* The ORS Type Code of Life is rolled into Felony for this report

2023 Referrals Received by Most Severe Original Allegation

Polk			Gender			Age at Referral			Race/Ethnicity						
	Totals	% of Grand Total	Female	Male	Other/ Unknown	12 and Under	13-15	16 and Older	African American	Asian	Hispanic	Native American	Other/ Unknown	White	
Total Referrals	404		168	232	4	43	255	106	20	10	99	7	38	230	
Total Non-Criminal Referrals	80	19.8%	39	39	2	5	55	20	1	1	24	1	9	44	
Violation	Total	80	19.8%	39	39	2	5	55	20	1	1	24	1	9	44
	Alcohol/MIP	10	2.5%	7	3	0	0	9	1	0	0	1	0	3	6
	Curfew	23	5.7%	14	9	0	2	16	5	1	1	8	1	1	11
	Marijuana Offenses	21	5.2%	9	10	2	0	12	9	0	0	5	0	3	13
	Motor Vehicle	1	0.2%	1	0	0	0	0	1	0	0	0	0	0	1
	Tobacco	1	0.2%	1	0	0	0	0	1	0	0	0	0	0	1
	Non-Criminal Other	24	5.9%	7	17	0	3	18	3	0	0	10	0	2	12
Total Dependency Status	69	17.1%	35	33	1	8	52	9	1	6	12	0	6	44	
Dependency Status	Total	69	17.1%	35	33	1	8	52	9	1	6	12	0	6	44
	Runaway	69	17.1%	35	33	1	8	52	9	1	6	12	0	6	44

* The ORS Type Code of Life is rolled into Felony for this report

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Category	Description	Reporting Rule		
Race/Ethnicity	The description of the youth's race or ethnicity	If a youth has an ethnicity of Hispanic, they will be counted as Hispanic regardless of race. If a youth does not have an ethnicity of Hispanic, they will be counted in the appropriate race.		
Criminal/Non-Criminal	Each ORS # Type is evaluated to determine if it is a Criminal Offense, Non-Criminal Offense or Dependency.	Reporting Category	Type Code	
		Criminal	Life, Felony, or Misdemeanor	
		Non-Criminal	Violation or Infraction	
		Dependency	Dependency	
Criminal Offense Crime Group Category	Person Crimes	Reporting Category	ORS Numbers	
		Assault	Between 163160 and 163213	
		Homicide Related	Between 163005 and 163155	
		Sex Offense	Between 163305 and 163500	
		Person-Other	If the ORS # does not meet one of the above criteria, but falls between 163000 and 163999	
	Property Crimes	Arson	Between 164305 and 164342	
		Burglary	Between 164205 and 164235	
		Criminal Mischief	Between 164345 and 164365	
		Criminal Trespass	Between 164243 and 164272	
		Robbery	Between 164395 and 164415	
		Theft	Between 164015 and 164140	
		Property-Other	If the ORS # does not meet one of the above criteria, but falls between 164000 and 164999	
	Public Order Crimes	Disorderly Conduct	Between 166023 and 166025	
		Harassment	Between 166065 and 166070	
		Weapons	Between 166180 and 166490	
		Public Order-Other	If the ORS # does not meet the above criteria, but falls between 166000 and 166999	
	Controlled Substance/Alcohol Crimes	Control Substance/Alcohol Cannabis Regulation	Between 471105 and 475999 or Between 167203 and 167300 or Between 475B316 and 475B381	
	Criminal Other	Criminal-Other	If the ORS # does not meet any of the above crime group criteria, but it is still a criminal offense.	
	Non-Criminal Offense Crime Group Category	Alcohol/MIP	ORS #'s 4714301, 4714302, 4714303	
		Curfew	ORS #'s 419C680	
		Motor Vehicle	Between 801010 and 826041	
		Tobacco	Between 167747 and 167785	
		Non-Criminal-Other	If the ORS # does not meet the above non-criminal crime group criteria, but it is still a non-criminal offense.	
	Non-Criminal Dependency-Status Offenses	Runaway	ORS #'s 419B121, 419B150	
		Dependency-Status Other	ORS #'s Between 419B800 and 419B929	
	Most Serious Offense	When a referral has multiple allegations, the most serious allegation is identified to determine the Offense Crime Group reporting category.	The most serious offense is determined by the ORS severity. If there is more than one crime with the same severity, the first offense with the highest severity is the offense that is selected.	

Appendix B JJIS Severity Scores

(adopted Oregon Juvenile Department Directors' Association, May 18, 2000)

Crime Category	Class & Type	Severity Score
Person	Murder*	19
Person	A Felony	18
Person	B Felony	17
Person	C Felony	16
Person	U Felony	15
Property Other Criminal (Behavioral)	A Felony	14
Property Other Criminal (Behavioral)	B Felony	13
Property Other Criminal (Behavioral)	C Felony	12
Property Other Criminal (Behavioral)	U Felony	11
Person	A Misdemeanor	10
Person	B Misdemeanor	9
Person	C Misdemeanor	8
Person	U Misdemeanor	7
Property Other Criminal (currently named Behavioral)	A Misdemeanor	6
Property Other Criminal (currently named Behavioral)	B Misdemeanor	5
Property Other Criminal (currently named Behavioral)	C Misdemeanor	4
Property Other Criminal (currently named Behavioral)	U Misdemeanor	3
Non Criminal	Violation	2
	Status Offense	1

* Aggravated Murder, Murder, Murder by Abuse, Murder in the Course of a Crime, Murder Intentional, Criminal Homicide, and Treason have the Type of Murder (instead of Felony), in order to obtain the highest severity score.

** Inchoates:

Attempts and Solicitations = 1 Class lower

Conspiracies = Same Class and Type

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