



# Juvenile Justice Information System

Data & Evaluation Report

## Restitution

2023

JJIS Steering Committee  
JJIS Data & Evaluation Sub-Committee

*JJIS – A Shared Information System*

Oregon Youth Authority



Oregon Juvenile Department Directors' Association





# Juvenile Justice Information System Steering Committee

Mission ♦ Vision ♦ Goals ♦ Values

## JJIS Mission

To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development and sustainability of a statewide juvenile justice information system.

## JJIS Vision Statement

## Goals in Support of Vision Statement

<ul style="list-style-type: none"> <li>♦ Provides a comprehensive view of information about youth across Oregon’s state and county juvenile justice agencies.</li> </ul>	<ul style="list-style-type: none"> <li>♦ Sustain JJIS as a statewide juvenile justice information system that supports the partnership of the OYA, the 36 county juvenile departments, and approved external partners;</li> <li>♦ Sustain JJIS as the primary information system used by the OYA and county juvenile departments to manage and report information about youth in their agency; and</li> <li>♦ Enhance electronic access to data among users, partners and stakeholders.</li> </ul>
<ul style="list-style-type: none"> <li>♦ Provides comprehensive support for managing individual youth cases and tracking youth through the justice process.</li> </ul>	<ul style="list-style-type: none"> <li>♦ Support the assessment of risks and needs of youth;</li> <li>♦ Support individual case plans;</li> <li>♦ Track youth through the entire justice process so that individual status, program involvement, progress, and outcomes can be determined; and</li> <li>♦ Expand provider/partner access to individual youth records.</li> </ul>
<ul style="list-style-type: none"> <li>♦ Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce youth crime.</li> </ul>	<ul style="list-style-type: none"> <li>♦ Provide data and information to evaluate the benefit of programs aimed at reducing youth crime;</li> <li>♦ Expand the capacity of JJIS for efficient data collection, analysis, and dissemination;</li> <li>♦ Provide data to researchers and incorporate new research and evidence into policy and practice; and</li> <li>♦ Identify and implement standardized outcome indicators that measure investment return, including recidivism, positive youth outcomes and other appropriate indicators tied to specific criminogenic risk factors.</li> </ul>
<ul style="list-style-type: none"> <li>♦ Recognizes and supports the common business needs of juvenile justice partnership agencies.</li> </ul>	<ul style="list-style-type: none"> <li>♦ Provide a statewide standard for entry of information into JJIS;</li> <li>♦ Maintain confidentiality and protection of information contained in JJIS;</li> <li>♦ Maintain the energy and enthusiasm of the Steering Committee and the partner agencies needed to keep JJIS vital;</li> <li>♦ Seek opportunities to support business practice changes and respond to emerging business requirements;</li> <li>♦ Cultivate innovative and forward thinking solutions to improve JJIS;</li> <li>♦ Continue to prioritize and manage JJIS resources efficiently;</li> <li>♦ Ensure consistent data integrity;</li> <li>♦ Ensure consistent training of JJIS users;</li> <li>♦ Ensure continuity of knowledge of both OYA and county juvenile department business practices within OYA’s Information System Department to support leadership and data integrity; and</li> <li>♦ Create and implement a JJIS Steering Committee Communication Plan.</li> </ul>

Revisions adopted 9/20/2017

## JJIS Partnership Values

Representatives of the OYA and OJDDA serve on the JJIS Steering Committee and form the JJIS partnership. The JJIS partnership:

- ♦ Represents the best interests of Oregon’s juvenile justice system as a whole;
- ♦ Is entered into in good faith by all parties with integrity and honesty, and in the spirit of mutual support and collaboration;
- ♦ Promotes the ethical use of JJIS information and uses the data with respect, professionalism, and sensitivity toward the partners whose data is represented in the information;
- ♦ Adopts and maintains the JJIS Vision and Goals, keeping them current with juvenile justice needs;
- ♦ Uses the Vision and Goals as guiding principles for JJIS decision making.



# JJIS Steering Committee

The JJIS Steering Committee is the governance body providing guidance to oversight of JJIS activities. The committee represents Oregon's 36 counties, the Oregon Youth Authority, and other statewide partners.

Oversight responsibilities include monitoring appropriate use of JJIS and its data, prioritizing development of software features, making policy decisions, and authorizing access to statewide data for research and program evaluation.

The committee meets monthly to ensure that JJIS is on task to accomplish the vision and goals of the JJIS partnership.

## Members (2023)

**Christina McMahan**, Director  
Clackamas County Juvenile Department  
JJIS Steering Committee Co-Chair

**Rex Emery**, Assistant Director  
Oregon Youth Authority Business Services  
JJIS Steering Committee Co-Chair

**Joe Ferguson**, Director  
Jackson County Juvenile Department

**Molly Rogers**, Director  
Wasco County Juvenile Department

**Ray Cameron**, Director  
Washington County Juvenile Department

**Matt Wetherell**, Director  
Benton County Juvenile Department

**Sandra Santos**, Assistant Director  
Oregon Youth Authority Community Services

**Jana McLellan**, Assistant Director  
Oregon Youth Authority Facility Services

External partners and other interested parties frequently attend meetings and participate in discussions, but do not have voting rights on committee recommendations.

## OYA Staff

**Steven Hoffert**, Chief Information Officer  
Oregon Youth Authority Information Services

**Sachin Prajapati**, Manager  
JJIS Development & Reports, OYA Information Services

**Douglas Thomas**, Manager  
JJIS Policy & Implementation, OYA Information Services

## JJIS Data and Evaluation Subcommittee

The JJIS Data and Evaluation Subcommittee is a standing committee of the JJIS Steering Committee, contributing to local and statewide research initiatives, program and system evaluations, and policy recommendations regarding the use of data. The subcommittee supports the juvenile justice system by ensuring consistency, accuracy and appropriateness of the data, guiding the development of routine and annual reports and statistics, and interpreting relevant data analyses

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# Introduction

Oregon's juvenile justice community is committed to providing effective and efficient services to promote public safety, ensure justice for victims, and prevent youth from repeating criminal behavior.

Restitution supports youth accountability through payment to victims for damages caused by their actions. Participation in making payments to victims is one of several strategies designed not only to help victims but to change youth behavior. Reporting annual restitution completion data provides a basis to evaluate the effectiveness and efficiency of this juvenile justice practice over time.

## Contents of this report

This document contains statewide and county specific data regarding the number and status of restitution conditions closed during the reporting year. Both formal restitution conditions ordered by the court as well as restitution conditions directed by the juvenile department are included. Conditions are closed throughout a youth's supervision with a juvenile justice agency. These data represent condition closures rather than case closures. The total number of youth with restitution conditions along with amounts of restitution collected at the time the conditions are closed are also reported. The report contains several measures:

### **Amounts of Restitution at Closing**

The total amount of restitution assigned; the total amount of restitution paid at the time the conditions were closed; and the total percentage of the assigned amount that was paid at the time the conditions were closed.

### **Number of Youth**

The total number of youth who had court ordered and juvenile department directed restitution conditions closed during the year.

### **Number of Conditions Closed**

The total number of court ordered and juvenile department directed restitution conditions that were closed during the year, and the total number and percentage that were completed or accepted as complete at the time the condition was closed.

## Notes about the information

**Overall Criteria:** Conditions closed during the year are counted. These conditions may have been ordered in a prior reporting year. Reporting on closed conditions provides a more complete picture than reporting on conditions that may still be in progress.

**Statewide Totals:** Statewide totals include data for 31 of 36 counties and OYA. Columbia, Crook, Gilliam, Jackson, and Sherman counties do not record restitution in JJIS.

**Rounding:** Totals are rounded to the nearest whole number and therefore may not add up to 100%.

**Number of Youth:** The unduplicated number of youth who had restitution conditions closed during the year. Youth may be counted in more than one county but will be counted only once in the statewide total.

**Total Number of Conditions:** The total number of restitution conditions closed during the year. Youth may have more than one closed condition during the year.

**Agency at Condition Closure:** Based on office of Primary Worker at time condition was closed.

## Cautions regarding restitution data

### **Ability to Track Restitution Data between Juvenile Departments and Court**

Restitution is often paid directly to the Court not the Juvenile Department. As a result, readers should be aware that not all restitution paid may have been captured in JJIS and, therefore, not reflected in this report.

### **Number and Percent of Conditions Closed Complete versus Amount Completed**

Readers are cautioned about drawing conclusions by comparing amounts owed to amounts completed. There are many complicated factors involved in understanding restitution data. As a result, it is very important to consider the percentage of conditions that have been closed complete in addition to the total amounts collected. This number provides a more accurate picture of the degree to which youth are meeting their court ordered and agency directed accountability conditions while under juvenile justice supervision; and can provide the basis for subsequent meaningful analysis about these types of interventions.

### **Joint and Several**

A youth may be ordered to pay restitution - joint and several with other parties, including adults. This means that each party is individually and collectively responsible for the entire Restitution Order. Once the order is paid, the obligation is satisfied for all parties, regardless of who pays. Joint and Several orders are recorded in JJIS by recording the entire ordered amount as a condition for each youth.

If each youth satisfactorily pays their share, the youth's actual payment is recorded, and the condition is closed "Accepted as Complete". For example, if 10 youth are part of a Joint and Several Order to pay \$1,000, the entire Amount Ordered is recorded on all 10 youth. If each of the 10 youth pay \$100, the victim has been compensated for the entire \$1,000 and each condition is closed "Accepted as Complete".

The report will accurately indicate that 10 conditions were closed "Accepted as Complete" and will compute the amount owed to be \$100 for each youth or \$1,000. However, if any of the youth have a continuing Money Judgment when the condition is closed, the original ordered amount will be used to compute the amount ordered.

### **Amount Paid at Closure**

The amount paid at closure does not always represent the youths' fulfillment of obligations to make payments to their victims or the victim's receipt of compensation for damages.

Oregon law requires that judges order restitution based on the amount of loss to the victim and that restitution orders also be recorded like judgments in a civil action. Commonly called Money Judgments, these orders extend obligations to make reparations to victims beyond juvenile justice supervision. Any unpaid restitution at the close of supervision is reflected with a closing status of Money Judgment at the time the condition is closed. This procedure acknowledges a youth's ability to pay and make satisfactory progress while under supervision plus continue as a court ordered obligation once supervision ends. The amount of money subsequently collected pursuant to the money judgment is not tracked in JJIS and will not be reported.

Youth can satisfy restitution obligations to victims in several ways, sometimes determined through mediation. If the youth performs community service or satisfies other alternative negotiated conditions in lieu of restitution, the restitution order can be vacated by the court or otherwise considered accepted as complete. When the condition is closed or Accepted as Complete, the amount owed is computed to reflect the amount paid.

Victims are often compensated by their insurance for damages caused by youth. When this happens, the youth is held accountable by paying restitution to the insurance company instead of the victim.

### **Single conditions with an unusually large amount of Restitution Ordered**

In 2023, 20 youth across the state were each ordered to pay more than \$10,000 in restitution. These youth have been pulled out of the statewide data and listed separately to provide a more accurate understanding of most of the restitution conditions.

This group represented 4.0% of the youth ordered to pay restitution but 56.8% of the amounts owed.

March 2024

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## Closed Restitution Conditions All Dollar Amounts

01/01/2023 to 12/31/2023

Agency at Closure	Total Amount Assigned	Total Amount Paid	% Paid	Unique Youth	Unique Conditions	Completed Conditions	% of Conditions Completed
Baker	7,303	1,038	14.2%	6	6	4	66.7%
Benton	5,923	3,522	59.5%	11	11	10	90.9%
Clackamas	26,351	22,610	85.8%	31	37	34	91.9%
Clatsop	5,696	1,278	22.4%	7	9	6	66.7%
Curry	860	860	100%	5	5	5	100%
Deschutes	29,265	15,405	52.6%	27	29	21	72.4%
Douglas	6,634	2,005	30.2%	18	18	11	61.1%
Harney	7,972	7,972	100%	5	6	6	100%
Hood River	1,520	1,520	100%	2	4	4	100%
Jefferson	3,014	3,014	100%	5	5	5	100%
Josephine	5,100	0	0%	3	3	0	0%
Lane	35,001	32,121	91.8%	20	22	17	77.3%
Lincoln	7,649	4,694	61.4%	7	7	4	57.1%
Linn	21,004	4,815	22.9%	30	33	12	36.4%
Malheur	40,476	10,807	26.7%	17	18	13	72.2%
Marion	229,531	85,241	37.1%	61	81	55	67.9%
Morrow	483	483	100%	3	3	3	100%

\*Condition is a requirement ordered by the court or directed by the juvenile department as part of a disposition of a youth's case.

\*\*Money judgments represent Restitution that continues as a court ordered obligation after probation or parole supervision ends. Restitution conditions directed by the juvenile department are not eligible for money judgments.

\*\*\* The statewide youth count may not equal the sum of youth by county due to a youth being counted in more than one county.

\*\*\*\* Counties Columbia, Crook, Gilliam, Jackson, and Sherman do not record Restitution data in JJIS

## Closed Restitution Conditions All Dollar Amounts

01/01/2023 to 12/31/2023

Agency at Closure	Total Amount Assigned	Total Amount Paid	% Paid	Unique Youth	Unique Conditions	Completed Conditions	% of Conditions Completed
Multnomah	83,160	46,198	55.6%	40	44	38	86.4%
OYA	531,533	89,713	16.9%	64	82	47	57.3%
Polk	183,533	1,151	0.6%	8	8	4	50%
Tillamook	4,861	3,796	78.1%	6	7	6	85.7%
Umatilla	18,042	8,740	48.4%	10	11	5	45.5%
Union	8,585	1,544	18%	13	16	10	62.5%
Wallowa	3,608	1,904	52.8%	5	9	6	66.7%
Wasco	50	50	100%	1	1	1	100%
Washington	87,688	54,084	61.7%	74	76	67	88.2%
Yamhill	59,439	10,405	17.5%	25	27	18	66.7%
<b>Sum:</b>	<b>1,414,280.72</b>	<b>414,970.14</b>	<b>29.3%</b>	<b>504</b>	<b>578</b>	<b>412</b>	<b>71.3%</b>

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## Closed Restitution Conditions Less Than or Equal to \$10,000

01/01/2023 to 12/31/2023

Agency at Closure	Total Amount Assigned	Total Amount Paid	% Paid	Unique Youth	Unique Conditions	Completed Conditions	% of Conditions Completed
Baker	7,303	1,038	14.2%	6	6	4	66.7%
Benton	5,923	3,522	59.5%	11	11	10	90.9%
Clackamas	26,351	22,610	85.8%	31	37	34	91.9%
Clatsop	5,696	1,278	22.4%	7	9	6	66.7%
Curry	860	860	100%	5	5	5	100%
Deschutes	29,265	15,405	52.6%	27	29	21	72.4%
Douglas	6,634	2,005	30.2%	18	18	11	61.1%
Harney	7,972	7,972	100%	5	6	6	100%
Hood River	1,520	1,520	100%	2	4	4	100%
Jefferson	3,014	3,014	100%	5	5	5	100%
Josephine	5,100	0	0%	3	3	0	0%
Lane	11,228	8,348	74.3%	19	21	16	76.2%
Lincoln	7,649	4,694	61.4%	7	7	4	57.1%
Linn	21,004	4,815	22.9%	30	33	12	36.4%
Malheur	12,995	8,017	61.7%	15	16	13	81.3%
Marion	118,869	75,381	63.4%	59	78	55	70.5%
Morrow	483	483	100%	3	3	3	100%
Multnomah	47,461	34,008	71.7%	38	42	37	88.1%

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## Closed Restitution Conditions Less Than or Equal to \$10,000

01/01/2023 to 12/31/2023

Agency at Closure	Total Amount Assigned	Total Amount Paid	% Paid	Unique Youth	Unique Conditions	Completed Conditions	% of Conditions Completed
OYA	164,536	68,505	41.6%	60	73	43	58.9%
Polk	2,033	1,006	49.5%	7	7	4	57.1%
Tillamook	4,861	3,796	78.1%	6	7	6	85.7%
Umatilla	18,042	8,740	48.4%	10	11	5	45.5%
Union	8,585	1,544	18%	13	16	10	62.5%
Wallowa	3,608	1,904	52.8%	5	9	6	66.7%
Wasco	50	50	100%	1	1	1	100%
Washington	73,941	54,024	73.1%	73	75	67	89.3%
Yamhill	15,330	9,285	60.6%	24	26	17	65.4%
<b>Sum:</b>	<b>610,313.99</b>	<b>343,825.08</b>	<b>56.3%</b>	<b>490</b>	<b>558</b>	<b>405</b>	<b>72.6%</b>

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## Closed Restitution Conditions Greater Than \$10,000

01/01/2023 to 12/31/2023

Agency at Closure	Total Amount Assigned	Total Amount Paid	% Paid	Unique Youth	Unique Conditions	Completed Conditions	% of Conditions Completed
Lane	23,773	23,773	100%	1	1	1	100%
Malheur	27,481	2,790	10.2%	2	2	0	0%
Marion	110,661	9,860	8.9%	3	3	0	0%
Multnomah	35,699	12,190	34.1%	2	2	1	50%
OYA	366,997	21,208	5.8%	9	9	4	44.4%
Polk	181,500	145	0.1%	1	1	0	0%
Washington	13,747	60	0.4%	1	1	0	0%
Yamhill	44,108	1,119	2.5%	1	1	1	100%
<b>Sum:</b>	<b>803,966.73</b>	<b>71,145.06</b>	<b>8.8%</b>	<b>20</b>	<b>20</b>	<b>7</b>	<b>35%</b>

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