



Juvenile Justice Information System

Data & Evaluation Report

Youth and Referrals

Union County (2025)

JJIS Steering Committee
JJIS Data & Evaluation Sub-Committee

JJIS – A Shared Information System

Oregon Youth Authority



Oregon Juvenile Department Directors' Association





Juvenile Justice Information System Steering Committee

Mission ♦ Vision ♦ Goals ♦ Values

JJIS Mission

To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development and sustainability of a statewide juvenile justice information system.

JJIS Vision Statement

Goals in Support of Vision Statement

♦ Provides a comprehensive view of information about youth across Oregon's state and county juvenile justice agencies.	♦ Sustain JJIS as a statewide juvenile justice information system that supports the partnership of the OYA, the 36 county juvenile departments, and approved external partners; ♦ Sustain JJIS as the primary information system used by the OYA and county juvenile departments to manage and report information about youth in their agency; and ♦ Enhance electronic access to data among users, partners and stakeholders.
♦ Provides comprehensive support for managing individual youth cases and tracking youth through the justice process.	♦ Support the assessment of risks and needs of youth; ♦ Support individual case plans; ♦ Track youth through the entire justice process so that individual status, program involvement, progress, and outcomes can be determined; and ♦ Expand provider/partner access to individual youth records.
♦ Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce youth crime.	♦ Provide data and information to evaluate the benefit of programs aimed at reducing youth crime; ♦ Expand the capacity of JJIS for efficient data collection, analysis, and dissemination; ♦ Provide data to researchers and incorporate new research and evidence into policy and practice; and ♦ Identify and implement standardized outcome indicators that measure investment return, including recidivism, positive youth outcomes and other appropriate indicators tied to specific criminogenic risk factors.
♦ Recognizes and supports the common business needs of juvenile justice partnership agencies.	♦ Provide a statewide standard for entry of information into JJIS; ♦ Maintain confidentiality and protection of information contained in JJIS; ♦ Maintain the energy and enthusiasm of the Steering Committee and the partner agencies needed to keep JJIS vital; ♦ Seek opportunities to support business practice changes and respond to emerging business requirements; ♦ Cultivate innovative and forward thinking solutions to improve JJIS; ♦ Continue to prioritize and manage JJIS resources efficiently; ♦ Ensure consistent data integrity; ♦ Ensure consistent training of JJIS users; ♦ Ensure continuity of knowledge of both OYA and county juvenile department business practices within OYA's Information System Department to support leadership and data integrity; and ♦ Create and implement a JJIS Steering Committee Communication Plan.

Revisions adopted 9/20/2017

JJIS Partnership Values

Representatives of the OYA and OJDDA serve on the JJIS Steering Committee and form the JJIS partnership. The JJIS partnership:

- ♦ Represents the best interests of Oregon's juvenile justice system as a whole;
- ♦ Is entered into in good faith by all parties with integrity and honesty, and in the spirit of mutual support and collaboration;
- ♦ Promotes the ethical use of JJIS information and uses the data with respect, professionalism, and sensitivity toward the partners whose data is represented in the information;
- ♦ Adopts and maintains the JJIS Vision and Goals, keeping them current with juvenile justice needs;
- ♦ Uses the Vision and Goals as guiding principles for JJIS decision making.



JJIS Steering Committee

The JJIS Steering Committee is the governance body providing guidance to oversight of JJIS activities. The committee represents Oregon's 36 counties, the Oregon Youth Authority, and other statewide partners.

Oversight responsibilities include monitoring appropriate use of JJIS and its data, prioritizing development of software features, making policy decisions, and authorizing access to statewide data for research and program evaluation.

The committee meets monthly to ensure that JJIS is on task to accomplish the vision and goals of the JJIS partnership.

Members (March 2026)

Molly Rogers, Director

Wasco County Youth Services
JJIS Steering Committee Co-Chair

Deborah Martin, Interim Government Relations Manager

Oregon Youth Authority
JJIS Steering Committee Co-Chair

Jennifer Cearley, Director

Washington County Juvenile Department

Denessa Martin, Interim Assistant Director

Oregon Youth Authority, Facility Services

Ted Martinez, Director

Malheur County Juvenile Department

Patti Robb, Director

Lane County Juvenile Department

Sandra Santos, Assistant Director

Oregon Youth Authority, Community Services

Matthew Thenell, Director

Tillamook County Juvenile Department

External partners and other interested parties frequently attend meetings and participate in discussions, but do not have voting rights on committee recommendations.

OYA Staff

Aparna Thomas, Chief Information Officer

Oregon Youth Authority Information Services

Sachin Prajapati, Manager

JJIS Development & Reports, OYA Information Services

Douglas Thomas, Manager

JJIS Policy & Implementation, OYA Information Services

JJIS Data and Evaluation Subcommittee

The JJIS Data and Evaluation Subcommittee is a standing committee of the JJIS Steering Committee, contributing to local and statewide research initiatives, program and system evaluations, and policy recommendations regarding the use of data. The subcommittee supports the juvenile justice system by ensuring consistency, accuracy and appropriateness of the data, guiding the development of routine and annual reports and statistics, and interpreting relevant data analyses.

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Introduction

Oregon's juvenile justice system is committed to providing effective and efficient services to promote public safety, ensure justice for victims, and prevent youth from repeating criminal behavior. This document contains statewide and county specific data describing offenses committed by juveniles and the characteristics of the juveniles committing those offenses in the State of Oregon for each reporting year.

Contents of this report

There are two sets of data for each jurisdiction, "Youth" counts and "Referral" counts. Additionally, there are statewide data sets for youth and referrals. The data counts:

- the number of unique youth processed by the juvenile justice system in the reporting year. This means no matter how many times a youth is referred, the youth is only counted once in the youth data. The youth is categorized by the most serious offense the youth committed during the reporting period and is included in the county that received the most serious offense.
- the number of unique referrals received by county juvenile departments during the reporting year. A single youth can have more than one referral in a year (i.e., the youth may have several reports by the police). The most serious charge associated with a referral is used to categorize the referral.

The report divides the counts into criminal offenses (felony and misdemeanor), non-criminal offenses (violations), and dependency/status offenses (runaway). Each category is further divided into sub-categories based on crime types.

Starting with the 2023 reporting year, felony and misdemeanor offenses are reported separately within the criminal offense category. Sub-totals and grand totals are provided for each category.

Each statistic is broken down by sex, age at time of referral, and race/ethnicity of the youth.

Appendix A contains the specific mappings between the Oregon Revised Statute (ORS) offense numbers and the reporting categories used in this report.

Appendix B is a chart of the severity scores for each crime category's class and type, which is used to determine the seriousness of the crime.

Notes about the information

Counts: The youth count is a count of unique youth who had referrals during the year throughout the state. A youth could be referred by more than one county. However, the youth is counted only once on the statewide report for their most serious offense and reported in the county that handled that offense.

Referrals Included: The date the juvenile was referred to the juvenile department ("Referral Date") was used to select data for inclusion in this report.

Categories: These reports categorize offenses according to ORS, Criminal Code of Oregon, as defined by the Oregon Legislature. Please note the ORS categories sometimes differ from the Oregon Uniform Crime Reporting (OUCR) categories. Consequently, the categories and counts may differ from OUCR statistics.

- OUCR categorizes offenses that are neither person nor property as “Behavioral”. ORS does not categorize offenses as “Behavioral”. However, “Behavioral” offenses can be inferred on these reports. Any offense outside the person or property category is comparable to the OUCR “Behavioral” category.
- Local ordinances are not included on the reports.
- Inchoate crimes (incomplete crimes such as attempts, solicitations, and conspiracies) are reported in the crime category for the crime with which the inchoate is associated (e.g., Attempted Murder is reported in the Homicide-related offense category). Inchoate crimes that result in a violation classification are reported as non-criminal.

County: Referrals were assigned to the county responsible for handling the referral, as indicated by the county of the worker who originally entered the referral in JJIS (Referral Original Worker County).

Dependency Status Offenses: Most status offenses are included in the Non-Criminal reporting category. However, a few status offenses are categorized in statute as Dependency. These include Runaway, Beyond Parental Control, and Behavior to Endanger Self or Others. Not all counties enter Dependency status offenses.

Demographics: The JJIS Steering Committee recognizes that reporting race, ethnicity, sex, and gender in JJIS may not accurately represent everyone, due in part to a need to comply with federal reporting requirements. We respect all individuals, but also acknowledge that we cannot capture how individuals may self-identify in these areas.

- **Race and Ethnicity:** The JJIS Steering Committee defines Race/Ethnicity reporting categories based on available data. Race is recorded by the juvenile department based on police reports and youths’ self-reporting. These reports categorize youth by the race that is recorded in JJIS unless the recorded ethnicity is Hispanic. When the recorded ethnicity is Hispanic, the youth is categorized as Hispanic, regardless of race.
- **Sex:** The options for reporting sex currently include Male, Female, or Unknown. There are current state and national discussions about new ways to document sex that are respectful and inclusive of all. The JJIS Steering Committee will continue to engage in those discussions and make updates in this area as available.

Cautions regarding youth and referral data

Comparison to Juvenile Recidivism

“Total Referrals” in this series of reports count criminal and non-criminal referrals received during the calendar year. Oregon’s Referral-Based Recidivism Report (12- or 36-Month versions) counts only criminal referrals and subsequent criminal referrals for a youth. Consequently, the numbers of referrals in the two reports are not comparable.

March 2026

2025 Referrals Received by Most Severe Original Allegation

Union	Gender					Age at Referral			Race/Ethnicity					
	Totals	% of Grand Total	Female	Male	Other/ Unknown	12 and Under	13-15	16 and Older	African American	Asian	Hispanic	Native American	Other/ Unknown	White
	Total Referrals													
	96		37	58	1	14	41	40	3	2	2	2	12	75
Total Criminal Referrals	56	58.3%	20	35	1	10	26	19	2	1	2	2	7	42
Felony Total	8	8.3%	2	6	0	3	4	1	0	0	0	0	1	7
Person Total	1	1.0%	0	1	0	0	1	0	0	0	0	0	1	0
Sex Offense	1	1.0%	0	1	0	0	1	0	0	0	0	0	1	0
Property Total	6	6.3%	1	5	0	3	2	1	0	0	0	0	0	6
Criminal Mischief	2	2.1%	0	2	0	2	0	0	0	0	0	0	0	2
Theft	4	4.2%	1	3	0	1	2	1	0	0	0	0	0	4
Criminal Other Total	1	1.0%	1	0	0	0	1	0	0	0	0	0	0	1
Criminal Other	1	1.0%	1	0	0	0	1	0	0	0	0	0	0	1
Misdemeanor Total	48	50.0%	18	29	1	7	22	18	2	1	2	2	6	35
Person Total	11	11.5%	3	7	1	1	5	5	1	0	0	1	2	7
Assault	8	8.3%	2	5	1	0	4	4	1	0	0	1	1	5
Sex Offense	3	3.1%	1	2	0	1	1	1	0	0	0	0	1	2
Property Total	27	28.1%	12	15	0	4	12	10	1	0	2	1	3	20
Arson	3	3.1%	2	1	0	0	3	0	0	0	0	1	0	2
Criminal Mischief	5	5.2%	0	5	0	0	2	2	0	0	1	0	2	2
Criminal Trespass	7	7.3%	4	3	0	3	3	1	0	0	0	0	1	6
Theft	12	12.5%	6	6	0	1	4	7	1	0	1	0	0	10
Public Order Total	6	6.3%	2	4	0	2	2	2	0	1	0	0	1	4
Disorderly Conduct	2	2.1%	0	2	0	0	1	1	0	0	0	0	1	1
Harassment	3	3.1%	1	2	0	2	0	1	0	1	0	0	0	2
Weapons	1	1.0%	1	0	0	0	1	0	0	0	0	0	0	1
Criminal Other Total	4	4.2%	1	3	0	0	3	1	0	0	0	0	0	4
Criminal Other	4	4.2%	1	3	0	0	3	1	0	0	0	0	0	4

* The ORS Type Code of Life is rolled into Felony for this report

2025 Referrals Received by Most Severe Original Allegation

Total Non-Criminal Referrals	15	15.6%	6	9	0	0	4	11	1	0	0	0	0	14
Violation Total	15	15.6%	6	9	0	0	4	11	1	0	0	0	0	14
Alcohol/MIP	8	8.3%	4	4	0	0	2	6	0	0	0	0	0	8
Marijuana Offenses	7	7.3%	2	5	0	0	2	5	1	0	0	0	0	6
Total Dependency Status	25	26.0%	11	14	0	4	11	10	0	1	0	0	5	19
Dependency Status Total	25	26.0%	11	14	0	4	11	10	0	1	0	0	5	19
Runaway	25	26.0%	11	14	0	4	11	10	0	1	0	0	5	19

* The ORS Type Code of Life is rolled into Felony for this report

2025 Unduplicated Youth Count by Most Severe Original Allegation

Union	Gender					Age at Referral			Race/Ethnicity					
	Totals	% of Grand Total	Female	Male	Other/ Unknown	12 and Under	13-15	16 and Older	African American	Asian	Hispanic	Native American	Other/ Unknown	White
	68		27	40	1	9	30	28	2	2	1	2	12	49
Total Criminal Referrals	43	63.2%	15	27	1	8	19	15	2	1	1	2	7	30
Felony Total	7	10.3%	2	5	0	2	4	1	0	0	0	0	1	6
Person Total	1	1.5%	0	1	0	0	1	0	0	0	0	0	1	0
Sex Offense	1	1.5%	0	1	0	0	1	0	0	0	0	0	1	0
Property Total	5	7.4%	1	4	0	2	2	1	0	0	0	0	0	5
Criminal Mischief	2	2.9%	0	2	0	2	0	0	0	0	0	0	0	2
Theft	3	4.4%	1	2	0	0	2	1	0	0	0	0	0	3
Criminal Other Total	1	1.5%	1	0	0	0	1	0	0	0	0	0	0	1
Criminal Other	1	1.5%	1	0	0	0	1	0	0	0	0	0	0	1
Misdemeanor Total	36	52.9%	13	22	1	6	15	14	2	1	1	2	6	24
Person Total	10	14.7%	3	6	1	1	5	4	1	0	0	1	2	6
Assault	7	10.3%	2	4	1	0	4	3	1	0	0	1	1	4
Sex Offense	3	4.4%	1	2	0	1	1	1	0	0	0	0	1	2
Property Total	17	25.0%	7	10	0	3	6	7	1	0	1	1	3	11
Arson	3	4.4%	2	1	0	0	3	0	0	0	0	1	0	2
Criminal Mischief	3	4.4%	0	3	0	0	0	2	0	0	1	0	2	0
Criminal Trespass	5	7.4%	3	2	0	2	2	1	0	0	0	0	1	4
Theft	6	8.8%	2	4	0	1	1	4	1	0	0	0	0	5
Public Order Total	6	8.8%	2	4	0	2	2	2	0	1	0	0	1	4
Disorderly Conduct	2	2.9%	0	2	0	0	1	1	0	0	0	0	1	1
Harassment	3	4.4%	1	2	0	2	0	1	0	1	0	0	0	2
Weapons	1	1.5%	1	0	0	0	1	0	0	0	0	0	0	1
Criminal Other Total	3	4.4%	1	2	0	0	2	1	0	0	0	0	0	3
Criminal Other	3	4.4%	1	2	0	0	2	1	0	0	0	0	0	3

* The ORS Type Code of Life is rolled into Felony for this report

2025 Unduplicated Youth Count by Most Severe Original Allegation

Total Non-Criminal Referrals	12	17.6%	6	6	0	0	4	8	0	0	0	0	0	12
Violation Total	12	17.6%	6	6	0	0	4	8	0	0	0	0	0	12
Alcohol/MIP	6	8.8%	4	2	0	0	2	4	0	0	0	0	0	6
Marijuana Offenses	6	8.8%	2	4	0	0	2	4	0	0	0	0	0	6
Total Dependency Status	13	19.1%	6	7	0	1	7	5	0	1	0	0	5	7
Dependency Status Total	13	19.1%	6	7	0	1	7	5	0	1	0	0	5	7
Runaway	13	19.1%	6	7	0	1	7	5	0	1	0	0	5	7

* The ORS Type Code of Life is rolled into Felony for this report

Category	Description	Reporting Rule	
Race/Ethnicity	The description of the youth's race or ethnicity	If a youth has an ethnicity of Hispanic, they will be counted as Hispanic regardless of race. If a youth does not have an ethnicity of Hispanic, they will be counted in the appropriate race.	
Criminal/ Non-Criminal	Each ORS # Type is evaluated to determine if it is a Criminal Offense, Non-Criminal Offense or Dependency.	Reporting Category	Type Code
		Criminal	Life, Felony, or Misdemeanor
		Non-Criminal	Violation or Infraction
		Dependency Status	Dependency Status
Criminal Offense Crime Group Category	Person Crimes	Reporting Category	ORS Numbers
		Assault	Between 163.160 and 163.213
		Homicide Related	Between 163.005 and 163.155
		Sex Offense	Between 163.305 and 163.500
		Person-Other	If the ORS # does not meet one of the above criteria, but falls between 163.000 and 163.999
	Property Crimes	Arson	Between 164.305 and 164.342
		Burglary	Between 164.205 and 164.235
		Criminal Mischief	Between 164.345 and 164.365
		Criminal Trespass	Between 164.243 and 164.272
		Robbery	Between 164.395 and 164.415
		Theft	Between 164.015 and 164.140
		Property-Other	If the ORS # does not meet one of the above criteria, but falls between 164.000 and 164.999
	Public Order Crimes	Disorderly Conduct	Between 166.023 and 166.025
		Harassment	Between 166.065 and 166.070
		Weapons	Between 166.180 and 166.490
		Public Order-Other	If the ORS # does not meet the above criteria, but falls between 166.000 and 166.999
	Controlled Substance/Alcohol Crimes	Controlled Substance/Alcohol Cannabis Regulation	Between 167.203 and 167.262 or Between 471.130 and 471.990 or Between 475.525 and 475.969 Between 475C.317 and 475C.379
	Criminal Other	Criminal-Other	If the ORS # does not meet any of the above crime group criteria, but it is still a criminal offense.
	Non-Criminal Offense Crime Group Category	Alcohol/MIP	ORS #s 471.4301, 471.4302, 471.4303
		Curfew	ORS #s 419C.680
		Motor Vehicle	Between 801.010 and 826.041
		Tobacco	Between 167.747 and 167.785
		Non-Criminal-Other	If the ORS # does not meet the above non-criminal crime group criteria, but it is still a non-criminal offense.
	Non-Criminal Dependency-Status Offenses	Runaway	ORS #s 419B.121, 419B.150
		Dependency-Status Other	ORS #s Between 419B.800 and 419B.929
Most Serious Offense	When a referral has multiple allegations, the most serious allegation is identified to determine the Offense Crime Group reporting category.	The most serious offense is determined by the ORS severity. If there is more than one crime with the same severity, the first offense with the highest severity is the offense that is selected.	

Appendix B JJIS Severity Scores

(adopted Oregon Juvenile Department Directors' Association, May 18, 2000)

Crime Category	Class & Type	Severity Score
Person	Murder*	19
Person	A Felony	18
Person	B Felony	17
Person	C Felony	16
Person	U Felony	15
Property Other Criminal (Behavioral)	A Felony	14
Property Other Criminal (Behavioral)	B Felony	13
Property Other Criminal (Behavioral)	C Felony	12
Property Other Criminal (Behavioral)	U Felony	11
Person	A Misdemeanor	10
Person	B Misdemeanor	9
Person	C Misdemeanor	8
Person	U Misdemeanor	7
Property Other Criminal (currently named Behavioral)	A Misdemeanor	6
Property Other Criminal (currently named Behavioral)	B Misdemeanor	5
Property Other Criminal (currently named Behavioral)	C Misdemeanor	4
Property Other Criminal (currently named Behavioral)	U Misdemeanor	3
Non Criminal	Violation	2
	Status Offense	1

* Aggravated Murder, Murder, Murder by Abuse, Murder in the Course of a Crime, Murder Intentional, Criminal Homicide, and Treason have the Type of Murder (instead of Felony), in order to obtain the highest severity score.

** Inchoates:

Attempts and Solicitations = 1 Class lower
Conspiracies = Same Class and Type