Juvenile Justice Information System

Data & Evaluation Reports

Restitution

2014

JIS Steering Committee
JJIS Data & Evaluation Sub-Committee

JJIS – A Shared Information System

Oregon Youth Authority

Oregon Juvenile Department Directors’ Association
## JJIS Mission
To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development and sustainability of a statewide juvenile justice information system.

## JJIS Vision Statement

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<tr>
<th>JJIS Vision Statement</th>
<th>Goals in Support of Vision Statement</th>
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</table>
| ◦ Provides a comprehensive view of information about juvenile offenders across Oregon’s state and county juvenile justice agencies. | ◦ Sustain JJIS as a statewide juvenile justice information system that supports the partnership of the OYA, the 36 county juvenile departments, and approved external partners;  
 ◦ Sustain JJIS as the primary information system used by the OYA and county juvenile departments to manage and report information about juvenile offenders in their agency; and  
 ◦ Enhance electronic access to data among users, partners and stakeholders. |
| ◦ Provides comprehensive support for managing individual juvenile offender cases and tracking juveniles through the justice process. | ◦ Support the assessment of risks and needs of juvenile offenders;  
 ◦ Support individual case plans;  
 ◦ Track juveniles through the entire justice process so that individual status, program involvement, progress, and outcomes can be determined; and  
 ◦ Expand provider/partner access to individual youth records. |
| ◦ Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce juvenile crime. | ◦ Provide data and information to evaluate the benefit of programs aimed at reducing juvenile crime;  
 ◦ Expand the capacity of JJIS for efficient data collection, analysis, and dissemination;  
 ◦ Provide data to researchers and incorporate new research and evidence into policy and practice; and  
 ◦ Identify and implement standardized outcome indicators that measure investment return, including recidivism, positive youth outcomes and other appropriate indicators tied to specific criminogenic risk factors. |
| ◦ Recognizes and supports the common business needs of juvenile justice partnership agencies. | ◦ Provide a statewide standard for entry of information into JJIS;  
 ◦ Maintain confidentiality and protection of information contained in JJIS;  
 ◦ Maintain the energy and enthusiasm of the Steering Committee and the partner agencies needed to keep JJIS vital;  
 ◦ Seek opportunities to support business practice changes and respond to emerging business requirements;  
 ◦ Cultivate innovative and forward thinking solutions to improve JJIS;  
 ◦ Continue to prioritize and manage JJIS resources efficiently;  
 ◦ Ensure consistent data integrity;  
 ◦ Ensure consistent training of JJIS users;  
 ◦ Ensure continuity of knowledge of both OYA and county juvenile department business practices within OYA’s Information System Department to support leadership and data integrity; and  
 ◦ Create and implement a JJIS Steering Committee Communication Plan. |

## JJIS Partnership Values
Representatives of the OYA, OJDDA, and external partners with an interest in juvenile justice serve on the JJIS Steering Committee and form the JJIS partnership. The JJIS partnership:

<table>
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<tr>
<th>JJIS Partnership Values</th>
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| ◦ Represents the best interests of Oregon’s juvenile justice system as a whole;  
 ◦ Is entered into in good faith by all parties with integrity and honesty, and in the spirit of mutual support and collaboration;  
 ◦ Promotes the ethical use of JJIS information and uses the data with respect, professionalism, and sensitivity toward the partners whose data is represented in the information;  
 ◦ Adopts and maintains the JJIS Vision and Goals, keeping them current with juvenile justice needs;  
 ◦ Uses the Vision and Goals as guiding principles for JJIS decision making. |
JJIS Steering Committee

The JJIS Steering Committee provides oversight to the JJIS project. It meets monthly to review the project and ensure that it is on task to accomplish the vision and goals of JJIS. The Steering Committee prioritizes the development of software features, makes policy decisions, and allocates resources to the project.

Current Members (March 2015)

Ellen Crawford, Director  
Clackamas County Juvenile Department  
JJIS Steering Committee Co-Chair

Joe Ferguson, Director  
Jackson County Juvenile Department

Terry Thompson, Director  
Benton County Juvenile Department

Molly Rogers, Director  
Wasco County Juvenile Department

Lynne Schroeder, Director  
Washington County Juvenile Department

Philip Cox, Assistant Director  
Oregon Youth Authority Community Services  
JJIS Steering Committee Co-Chair

Clint McClellan, Assistant Director  
Oregon Youth Authority Facility Operations

Joe O’Leary, Deputy Director  
Oregon Youth Authority

Mary Hunt, Community Corrections Coordinator  
Department of Corrections

Michael Callaghan, Senior Manager, Business Applications and Technology  
Multnomah County Department of Community Justice

JJIS Data and Evaluation Subcommittee

Serving as a standing subcommittee of the JJIS Steering Committee to:

Contribute to local and statewide research initiatives, program and system evaluations, and policy recommendations pertaining to Oregon’s juvenile justice system by ensuring consistency, accuracy and appropriateness of the data, guiding the development of routine reports and statistics, and interpreting relevant data analyses.

JJIS Staff

Kyriacos Kitsis, Chief Information Officer  
Oregon Youth Authority Information Systems

Cherie Lingelbach, Manager  
JJIS Policy & Implementation

Don Crossley, Manager  
JJIS Development & Reports

Paul Bellatty, Manager  
Oregon Youth Authority Research Unit
Introduction

Oregon’s juvenile justice community is committed to providing effective and efficient services to promote public safety, ensure justice for victims, and prevent youth from repeating criminal behavior. Restitution provides payment to victims for damages caused by another person. Participation in making payments to victims is one of several strategies designed not only to help victims but to change youth behavior. Reporting annual Restitution completion data provides a basis to evaluate the effectiveness and efficiency of this juvenile justice practice over time.

Contents of this report

This document contains statewide and county specific data regarding the number and status of Restitution conditions closed during the reporting year. Both formal restitution conditions ordered by the court as well as restitution conditions directed by the juvenile department are included. Conditions are closed throughout a youth’s supervision with a juvenile justice agency. These data represent condition closures rather than case closures. The total number of youth with Restitution conditions along with amounts of Restitution collected at the time the conditions are closed are also reported. There are three sections to the report:

Number of Youth

The total number of youth that have court ordered and juvenile department directed Restitution Conditions closed during the year.

Number of Conditions Closed

The total number of court ordered and juvenile department directed Restitution Conditions listed by closing status of the condition at the time the condition was closed.

Amounts of Restitution at Closing

The total amount of restitution owed; the total amount of restitution paid at the time the conditions were closed; the total amount closed with a continuing Money Judgment; and the total amount closed “Incomplete”.

The Condition may have been ordered in a prior reporting year. The amount completed is the cumulative amount completed or accepted as complete at the time the condition was closed.
Notes about the information

**Overall Criteria:** Conditions closed during the year are counted. These conditions may have been ordered in a prior reporting year. Reporting on closed conditions provides a more complete picture than reporting on conditions that may still be in progress.

**Statewide Totals:** Statewide totals include data for 31 of 36 counties and OYA.

**Rounding:** Totals may not add up to 100% because of rounding.

**# of Youth:** The unduplicated number of youth that had Restitution conditions closed during the year. Youth may be counted in more than one county, but will only be counted once in the statewide total.

**Total # of Conditions:** The total number of Restitution conditions closed during the year. Youth may have more than one closed condition during the year.

**Agency at Condition Closure:** Based on Office of Primary Worker at time condition was closed.

**Cautions Regarding Restitution Data**

**Number and Percent of Conditions Closed Complete versus Amounts Completed**

Readers are strongly cautioned about drawing conclusions by comparing amounts owed to amounts completed. There are many complicated factors involved in understanding Restitution data. As a result, it is very important to consider the percentage of conditions that have been closed complete in addition to the total amounts collected. This number provides a more accurate picture of the degree to which youth are meeting their court ordered and agency directed accountability conditions while under juvenile justice supervision and can provide the basis for subsequent meaningful analysis about these types of interventions.

**Amount Owed**

A youth may be ordered to pay Restitution - Joint and Several with other parties, including adults. This means that each party is individually and collectively responsible for the entire Restitution Order. Once the order is paid, the obligation is satisfied for all parties, regardless who pays. The decision to order Joint and Several Restitution is at the discretion of the judge. Joint and Several orders are recorded in JJIS by recording the entire ordered amount as a condition for each youth. If each youth satisfactorily pays his share, the youth’s actual payment is recorded and the condition is closed “Accepted as Complete”. For example, if 10 youth are part of a Joint and Several Order to pay $1,000, the entire Amount Ordered is recorded on all 10 youth. If each of the 10 youth pay $100, the victim has been compensated for the entire $1,000 and each condition is closed
“Accepted as Complete”. The report will accurately indicate that 10 conditions were closed “Accepted as Complete” and will compute the amount owed to be $100 for each youth or $1,000. However, if one or all of the youth has a continuing Money Judgment when the condition is closed, the original ordered amount will be used to compute the amount ordered.

**Single conditions with an unusually large amount of Restitution Ordered**

In 2014, 17 youth across the state were each ordered to pay more than $10,000 in Restitution. These youth have been pulled out of the statewide data and listed separately in order to provide a more accurate understanding of the majority of the restitution conditions.

This group represented less than 2% of the total conditions ordered but over 49% of the amounts owed.

**Amount Paid at Closure**

The amount paid at closure does not always represent youths’ fulfillment of obligations to make payments to their victims or the victim’s receipt of compensation for damages. Oregon law requires judges to order restitution based on the amount of loss to the victim and that restitution orders also be recorded similar to judgments in a civil action. Commonly called Money Judgments, these orders extend obligations to make reparations to victims beyond juvenile justice supervision. Any unpaid restitution at the close of supervision is reflected with a closing status of Money Judgment at the time the condition is closed. This procedure acknowledges a youth’s ability to pay and make satisfactory progress while under supervision plus continue as a court ordered obligation once supervision ends. The amount of money subsequently collected pursuant to the money judgment is not tracked in JJIS and will not be reported.

Youth can satisfy restitution obligations to victims a number of ways, often determined through mediation. If the youth performs community service or satisfies other alternative negotiated conditions in lieu of restitution, the restitution order can be vacated by the court or otherwise considered accepted as complete. When the condition is closed or Accepted as Complete, the amount owed is computed to reflect the amount paid.

Victims are often compensated for damages caused by youth by their insurance. When this happens, the youth is held accountable by paying restitution to the insurance company instead of the victim.

March 2015
<table>
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<th>Agency at Closure</th>
<th># of Youth</th>
<th>Total Conditions Closed</th>
<th>Complete &amp; Accepted as Complete</th>
<th>% Conditions Closed</th>
<th>**Money Judgment</th>
<th>% Incomplete</th>
<th>%</th>
<th>Dollars Owed</th>
<th>Dollars Paid</th>
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Report # 00223a
The following counties are not recording Restitution data in JJIS: Columbia, Crook, Gilliam, Jackson, Sherman.

* Condition is a requirement ordered by the court or directed by the juvenile department as part of a disposition of a youth's case. Restitution conditions directed by the juvenile department are not eligible for money judgments.

** Money judgments represent Restitution that continues as a court-ordered obligation after probation or parole supervision ends.

NOTE: The statewide youth count may not equal the sum of youth by county due to a youth being counted in more than one county.
## Restitution Conditions Greater Than $10,000

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<tr>
<th>Agency at Closure</th>
<th># of Youth</th>
<th>Total Conditions Closed</th>
<th>Complete &amp; Accepted as Complete</th>
<th>*Conditions Closed</th>
<th>**Money Judgment</th>
<th>Incomplete</th>
<th>%</th>
<th>Dollars Owed</th>
<th>Dollars Paid</th>
<th>%</th>
<th>Dollars **Money Judgment</th>
<th>%</th>
<th>Dollars Incomplete</th>
<th>%</th>
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* Condition is a requirement ordered by the court or directed by the juvenile department as part of a disposition of a youth's case. Restitution conditions directed by the juvenile department are not eligible for money judgments.

** Money judgments represent Restitution that continues as a court-ordered obligation after probation or parole supervision ends.

NOTE: The statewide youth count may not equal the sum of youth by county due to a youth being counted in more than one county.