**Milliman Actuarial Valuation** 



# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM

## TIER 1/TIER 2 AND OPSRP PENSION BENEFITS RHIA/RHIPA RETIREE MEDICAL BENEFITS

## **December 31, 2017 Actuarial Valuation**

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September 28, 2018

Retirement Board Oregon Public Employees Retirement System

Dear Members of the Board,

As part of our engagement with the Board, we performed an actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. Our findings are set forth in this actuarial valuation report. This report reflects the benefit provisions in effect as of December 31, 2017.

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

This valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While the valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated herein in July 2017.



Retirement Board Oregon Public Employees Retirement System September 28, 2018 Page 2

Some of the actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report are for purposes of assisting the System and participating employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions as summarized in this report. This report does not include results determined under GASB Statements Nos. 67 and 68, or under GASB Statements Nos. 74 and 75, which will be provided separately. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

Milliman's work is prepared solely for the use and benefit of the Oregon Public Employees Retirement System.

Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. No third party recipient of Milliman's work product should rely upon this report. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Sincerely,

Matt Larrabee, FSÅ, EA, MAAA Principal and Consulting Actuary

Scott Preppernau, F&A, EA, MAAA Principal and Consulting Actuary



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## **Executive Summary**



This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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## **Executive Summary**

Milliman prepared this report for the Oregon Public Employees Retirement System to:

- Present Milliman's actuarial estimates of the system-wide liabilities and expenses of the Oregon Public Employees Retirement System (PERS), including pension benefits provided through Tier 1/Tier 2 and the Oregon Public Service Retirement Plan (OPSRP), and retiree medical benefits provided through the Retiree Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA), as of December 31, 2017 for PERS to incorporate, as PERS deems appropriate, in its financial statements; and
- Provide information on system-wide average employer contribution rates and employer contribution rates for the School District rate pool and the State and Local Government Rate Pool (SLGRP) for the biennium beginning July 1, 2019.

This valuation does not cover the defined contribution Individual Account Program (IAP). Except where otherwise explicitly noted, contribution rates in this valuation do not include contributions to the IAP. In addition, the valuation does not include an allowance for employer debt service payments on pension obligation bonds.

Summarizing a key result of this report, the system-average collared "net" employer contribution rate for the 2019-2021 biennium increased by more than 4% of payroll compared to the rate currently in effect for the 2017-2019 biennium. This increase primarily results from continued systematic rate increases over several biennia to reflect the 2015 Oregon Supreme Court ruling in *Moro v. State of Oregon*, along with rate increases resulting from updates to valuation assumptions in recent experience studies. Further discussion and explanation of the change in collared rates can be found in our August 2018 presentation materials to the PERS Board.

Of concern, even with the rate increase noted above the system-average uncollared employer contribution rate remains almost 4% of payroll above the collared rate for 2019-2021. Because of this, if actual experience is near assumption and assumptions remain unchanged in the next rate-setting valuation, we anticipate a system-average collared rate increase for the 2021-2023 biennium similar to the increase for the 2019-2021 biennium calculated in this valuation. The magnitude of such a 2021-2023 increase would differ between SLGRP employers and School District employers. This is because currently the difference between the uncollared rate and the collared base rate is greater for the SLGRP than for the School District pool, as shown later in this section of the report. In the event that long-term future experience mirrors the valuation assumptions, this increase will be needed to allow the system's unfunded liability to be systematically amortized over time by a combination of employer contributions and actual investment earnings. For more information on projections of future rate increases, we encourage readers of this report to review our financial modeling presentations to the PERS Board. The most recent such presentation was given in December 2017, and our next presentation will be at the December 2018 PERS Board meeting.

## Projected Benefit Payments and the Fundamental Cost Equation

The actuarial liabilities contained in this report are calculated from a projection of benefit payments. This projection reflects the current plan provisions, assumptions, and demographic information documented herein. The stream of projected future benefit payments is converted to a net present value as of the valuation date based on the valuation's investment return assumption, which currently is 7.20%. The total net present value is then assigned to past, present, and future service according to the actuarial cost method. The portion



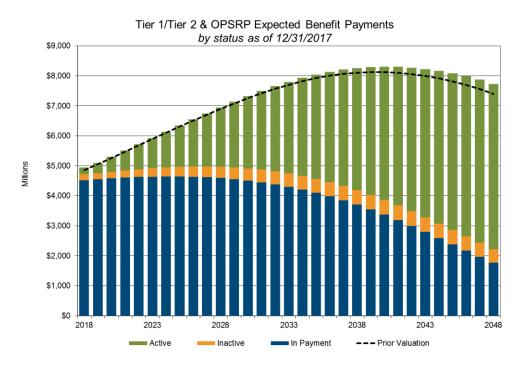
assigned to the past is called the **actuarial accrued liability**<sup>1</sup>, while the portion assigned to the current year is referred to as the **normal cost**.

Actuarial valuations provide a tool for measuring a System's progress towards funding its benefit obligations and adjusting budgeted contributions as appropriate to reflect changing circumstances. Even though they affect actuarial funded status and contribution rate calculations, assumptions regarding plan investment returns and participant experience do not affect the ultimate long-term cost of the program, which is governed by the **fundamental cost equation**:

#### Benefits + Expenses = Contributions + Investment Earnings

From a plan funding perspective, contributions are the balancing item in the equation. To the extent actual plan investment earnings underperform compared to assumption, contributions must increase to fund the defined level of benefits; if investments outperform the assumption, contributions can decrease.

The graph below illustrates projected benefit payments from the System calculated in both the current valuation and the prior valuation, organized by member status as of the actuarial valuation date. The graph includes the estimated effects on projected benefits of anticipated future service by current active members, including the assumed effects of future salary increases. The graph does not include expected benefit payments for members hired after the valuation date. The dotted line illustrates the shape of the graph from the prior valuation, which was performed as of December 31, 2016. As shown in the graph, there was little change in the projected benefits calculated in the current valuation.



<sup>1</sup> Bolded terms from the Executive Summary are defined in the report glossary.



This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

## **Employer Contribution Rates**

#### Pension Contribution Rates

This report presents system average employer contribution rates calculated as of December 31, 2017. When adopted by the PERS Board, the employer contribution rates presented will be first effective July 1, 2019. The December 31, 2015 valuation presented the employer contribution rates that were adopted by the PERS Board for July 1, 2017 through June 30, 2019.

Employer pension contribution rates consist of a normal cost rate and a rate to amortize the Unfunded Accrued Liability (UAL). Normal cost rates are calculated and charged separately to the Tier 1/Tier 2, OPSRP general service and OPSRP police and fire payrolls. UAL rates are calculated separately for Tier 1/Tier 2 and OPSRP, but each UAL rate so developed is then charged across all payrolls. Rates for individual employers are adjusted if the employer maintains a side account or has a **pre-SLGRP liability or surplus**. The table below compares the average employer contribution rates for each type of payroll calculated for this valuation to the rates in effect from July 1, 2017 through June 30, 2019.

Collared Pension Contribution Rates (Excludes IAP)						
Effective July 1, 2019 Effective July 1, 2017						
Payroll	Tier 1/Tier 2	OPSRP General Service	OPSRP Police & Fire	Tier 1/Tier 2	OPSRP General Service	OPSRP Police & Fire
Normal Cost Rate	15.27%	8.40%	13.03%	15.07%	8.02%	12.79%
Tier 1/Tier 2 UAL Rate <sup>1</sup>	12.19%	12.19%	12.19%	7.79%	7.79%	7.79%
OPSRP UAL Rate	1.45%	1.45%	1.45%	1.27%	1.27%	1.27%
Total Pension Rate	28.91%	22.04%	26.67%	24.13%	17.08%	21.85%
Average Adjustment <sup>2</sup>	(6.91%)	(6.91%)	(6.91%)	(6.62%)	(6.62%)	(6.62%)
Net Pension Rate	22.00%	15.13%	19.76%	17.51%	10.46%	15.23%

<sup>1</sup> Includes Multnomah Fire District #10

<sup>2</sup> Adjustments shown are for side accounts and pre-SLGRP liabilities and are shown on system-wide average basis. For this purpose,

adjustments are not assumed to be limited when an individual employer reaches a 0% contribution rate.

Average normal cost and collared UAL rates calculated in this valuation both increased compared to the contribution rates calculated in the December 31, 2015 valuation, which produced rates effective July 1, 2017. This is primarily due to continued systematic UAL rate increases via the rate collar, the mechanics of which are detailed later in this report, along with the effect of a lower investment return assumption.

Pension contribution rates differ for each Tier 1/Tier 2 rate pool. This report calculates the specific rates for each rate pool. Tier 1/Tier 2 rates for independent employers (employers that do not participate in a Tier 1/Tier 2 rate pool) are calculated in separate reports for each employer. Changes from biennium to biennium in pension contribution rates for each rate pool (or independent employer) are confined to a **rate collar** depending on **funded status**. The table below shows the employer pension contribution rates for each Tier 1/Tier 2 rate pool calculated in this valuation compared to the rates in effect as of July 1, 2017, along with the average adjustment to those rates for side account rate offsets and for pre-SLGRP and Transition Liability/(Surplus) charges and credits.



Tier 1/Tier 2 Collared Pension Contribution Rates (Excludes IAP)								
Effective July 1, 2019 Effective July 1, 2017								
	SLGRP School SLGRP Districts SLGRP							
Normal Cost Rate	15.83%	13.79%	15.78%	13.28%				
Tier 1/Tier 2 UAL Rate <sup>1</sup>	10.43%	16.73%	6.10%	12.15%				
Total Pension Rate	26.26%	30.52%	21.88%	25.43%				
Average Adjustment <sup>2</sup>	(5.68%)	(10.66%)	(5.52%)	(10.26%)				
Net Pension Rate	20.58%	19.86%	16.36%	15.17%				

<sup>1</sup> Includes Multnomah Fire District #10

<sup>2</sup> Adjustments shown are for side accounts and pre-SLGRP liabilities and are shown on a rate pool average basis. For this purpose, adjustments are not assumed to be limited when an individual employer reaches a 0% contribution rate.

The Tier 1/Tier 2 contribution rates shown here are after reflecting the effects of the rate collar. Due to the impact of the *Moro* decision and assumption changes (primarily lower investment return), both the SLGRP and the School District rate pool have "before collar" (or "uncollared") contribution rates that exceed the maximum single biennium rate increase allowed by the collar. The impact of the collar adjustment for each rate pool is shown below. The contribution rate increases deferred by the rate collar will be reflected in future rate-setting periods. In other words, if all actual future experience matches or is near the assumptions in this valuation, in addition to the increases effective for the July 1, 2019 to June 30, 2021 biennium illustrated in this report, we would expect additional increases in the July 1, 2021 to June 30, 2023 biennium. As already noted previously in the table above, the "average adjustment" in the table below quantifies the effects of side accounts and pre-SLGRP liabilities on a rate pool average basis.

Collar Impact on Tier 1/Tier 2 Pension Contribution Rates						
Effective July 1, 2019						
	SLGRP School Districts					
Total Pension Rate Before Collar	30.94%	32.45%				
Collar Adjustment	(4.68%)	(1.93%)				
Total Pension Rate After Collar	26.26%	30.52%				
Average Adjustment	(5.68%)	(10.66%)				
Net Pension Rate	20.58%	19.86%				

## Retiree Healthcare Contribution Rates

In addition to the pension contribution rates, all employers contribute to the Retirement Health Insurance Account (RHIA). Further, State Agencies and State Judiciary also contribute to the Retiree Health Insurance Premium Account (RHIPA). Only Tier 1 and Tier 2 members are eligible for these benefits, so the normal cost rates are only charged to Tier 1/Tier 2 payroll, but the UAL rates are charged to all payrolls. For each type of payroll used in this valuation the table below compares the employer contribution rates calculated in this valuation to the rates in effect from July 1, 2017 through June 30, 2019. The funded status for both retiree healthcare programs has historically lagged those of the defined benefit pension programs. In response to this, the UAL on the retiree healthcare programs is amortized over a ten-year period, which is shorter than the pension program amortization periods, in an effort to more rapidly improve funded status. Funded status for



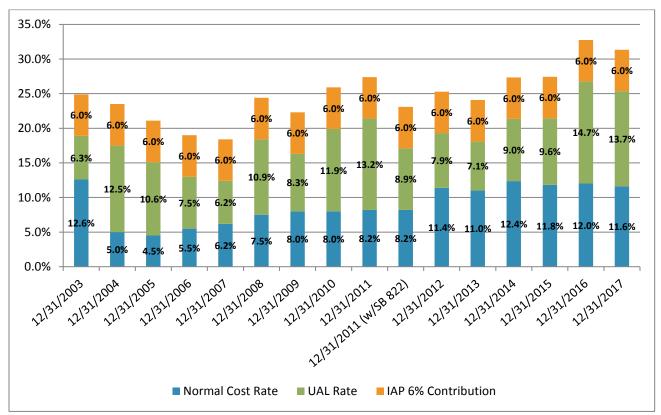
both programs have materially improved since the amortization change was implemented, with the funded status for the larger RHIA program now above 100%. With its funded status over 100%, the RHIA UAL contribution rate was set to 0.00% of payroll for 2019-2021, a decrease of 0.43% of payroll from the UAL rate in effect for the 2017-2019 biennium.

Retiree Healthcare Contribution Rates							
Effective July 1, 2019 Effective July 1, 2017							
Payroll	Tier 1/Tier 2	OPSRP General Service	OPSRP Police & Fire	Tier 1/Tier 2	OPSRP General Service	OPSRP Police & Fire	
RHIA Normal Cost Rate	0.06%	0.00%	0.00%	0.07%	0.00%	0.00%	
RHIA UAL Rate	0.00%	0.00%	0.00%	0.43%	0.43%	0.43%	
Total RHIA rate	0.06%	0.00%	0.00%	0.50%	0.43%	0.43%	
RHIPA Normal Cost Rate	0.12%	0.00%	0.00%	0.11%	0.00%	0.00%	
RHIPA UAL Rate	0.27%	0.27%	0.27%	0.38%	0.38%	0.38%	
Total RHIPA rate	0.39%	0.27%	0.27%	0.49%	0.38%	0.38%	

## Combined Pension and Retiree Healthcare Contribution Rates

The system-wide average combined pension and retiree healthcare contribution rates are shown below for each valuation since December 31, 2003. As shown below, the average normal cost rate declined dramatically after the 2003 valuation, primarily due to the change in the actuarial cost method from entry age normal (EAN) to projected unit credit (PUC) made in the December 31, 2004 valuation. The PUC method allocates benefits projected to be paid under the Money Match formula to past service with a 0% normal cost allocation to current year service. As additional long-service Tier 1 members retired under the Money Match formula, the normal cost rate gradually increased over the subsequent valuations. A change back to EAN in the December 31, 2012 valuation increased the normal cost rate, as the EAN method allocates a portion of benefits projected to be paid under the Money Match formula to current year service. The system-wide average normal cost rate is now expected to drift down gradually in the future toward the OPSRP normal cost rate (currently 8.92%) as new OPSRP members replace retiring Tier 1 and Tier 2 members. The OPSRP normal cost rate is expected to increase slowly over time due to anticipated improvements in life expectancy. The average UAL rate increased since the prior rate-setting valuation as of December 31, 2015, primarily due to the effects of continued recognition of collared UAL rate increases and the change to the investment return assumption.





## System-Wide Average Collared Base Contribution Rates – Combined Pension and Retiree Healthcare

For an individual employer, base pension rates are adjusted for side account rate offsets to develop net pension rates paid by the employer. Side accounts are the result of employer supplemental deposits, typically financed through a pension obligation bond. When a supplemental deposit is made, a side account is established (after any Transition Liabilities related to joining the SLGRP have been paid) and used to offset the otherwise required contribution. As of December 31, 2017, the system has approximately \$5.6 billion in unamortized side accounts, slightly higher than last year. At a system-average level, side accounts now reduce employer contribution rates by 6.51% of payroll, but there is wide variation between employers.

For individual employers in the SLGRP, the rates shown above are also adjusted for amortization payments on pre-SLGRP liabilities. The average adjustment to individual employer rates due to side accounts and pre-SLGRP liabilities is shown on a combined basis in the table on page 4.

## Limits on Future Pension Contribution Rates

The minimum and maximum rates that can be effective July 1, 2021 for each Tier 1/Tier 2 rate pool (prior to adjustments) are shown in the table below. The limits are calculated and applied on an individual employer basis for independent employers. The contribution rates for employers in Tier 1/Tier 2 pooling arrangements (i.e., the SLGRP and School Districts rate pool) are adjusted from the rates of the pool to reflect side account rate offsets, charges or credits for pre-SLGRP liabilities, and adjustments to the normal cost rates of SLGRP employers to reflect the employer's ratio of general service to police and fire payroll. These adjustments are not limited by the rate collar.

The size of the rate collar depends on the funded status of a rate pool or employer. When funded status is less than 60 percent or above 140 percent, the size of the rate collar is twice the size of the "single collar" that applies when funded status is between 70 percent and 130 percent. The rate collar provides a graded



schedule between the single and double rate collars if the funded status, excluding side accounts, is between 60% and 70% or 130% and 140%.

Limits on Future Tier 1/Tier 2 Pension Contribution Rates						
	Effective July 1, 2021					
	SLGRP School Districts					
Between 70% and 130% Funded						
Minimum Rate	21.01%	24.42%				
Maximum Rate	31.51%	36.62%				
Less than 60% or Greater than 140% Funded						
Minimum Rate	15.76%	18.32%				
Maximum Rate	36.76%	42.72%				

For Rate Pools funded between 60% and 70% or between 130% and 140% the limits vary linearly between the rates shown above.



#### **Funded Status**

The table below shows the funded status of the various pension rate pools both on the basis used to calculate the contribution rate for each rate pool and after adjustment for side accounts (assuming side accounts offset Tier 1/Tier 2 liabilities). For this exhibit, all independent employers, including State Judiciary, have been grouped together.

	SLGRP	School Districts	Independent Employers	OPSRP	Pension System Totals <sup>1</sup>
December 31, 2017					
Actuarial accrued liability	\$42,150.7	\$29,677.4	\$6,536.3	\$5,634.7	\$84,056.1
Actuarial value of assets	\$30,899.7	\$21,924.7	\$4,932.9	\$4,116.5	\$61,764.9
Funded status	73.3%	73.9%	75.5%	73.1%	73.5%
Side accounts	\$2,466.3	\$3,009.7	\$85.3	\$0.0	\$5,561.2
Funded status reflecting side accounts	79.2%	84.0%	76.8%	73.1%	80.1%
December 31, 2016					
Actuarial accrued liability	\$40,351.3	\$29,152.2	\$6,690.8	\$4,717.0	\$80,970.3
Actuarial value of assets	\$28,032.6	\$19,952.9	\$4,770.0	\$3,021.4	\$55,670.2
Funded status	69.5%	68.4%	71.3%	64.1%	68.8%
Side accounts	\$2,385.0	\$2,917.2	\$86.6	\$0.0	\$5,388.8
Funded status reflecting side	75 497		70.00/	04.407	75 401
accounts	75.4%	78.5%	72.6%	64.1%	75.4%

Amounts in millions

<sup>1</sup> Includes Multnomah Fire District #10

As shown in the graph below, the funded status of the system generally improved until the market decline of 2000-2002. After the decline, funded status generally improved for several years due to better than expected investment returns until 2008, when it decreased significantly due to investment losses. Funded status then improved through the December 31, 2013 valuation due to legislative changes in plan provisions and investment gains during 2012 and 2013. Funded status declined in the December 31, 2014 valuation due to the combined effects of the *Moro* decision and assumption changes. It continued decreasing in subsequent years due to the combined effects of investment losses and adoption of a lower assumed rate of return, but improved in the current valuation due to 2017 investment returns.





The retiree medical benefits are funded using a 401(h) account within the pension trust. The table below shows the funded status of the retiree medical programs. The funded status of the RHIA and RHIPA programs improved since the prior valuation due the effects of investment returns, employer contributions, and actual member plan election experience.

	December 31, 2017			Dece	ember 31, 2	2016
	RHIA	RHIPA	Total	RHIA	RHIPA	Total
Actuarial accrued liability	\$437.6	\$69.4	\$506.9	\$463.7	\$67.9	\$531.6
Actuarial value of assets	\$553.3	\$29.8	\$583.1	\$465.0	\$19.1	\$484.1
Funded status	126.4%	43.0%	115.0%	100.3%	28.1%	91.1%



## **Asset Changes**

Since December 31, 2016, contributions (including supplemental deposits but excluding side account rate offset transfers) for pension benefits have increased assets by 2.0% while benefit payments decreased assets by about 7.2%. On the whole, assets increased by 9.6%, since the investment returns of approximately 14.8% (including a \$534 million transfer from the Contingency Reserve) were enough to offset the system's negative cash flow position.

	Amount	Percentage of Beginning Market Value
Market Value of Assets, December 31, 2016	\$63,232.2	
Contributions	1,255.9	2.0%
Investment Income (less administrative expenses)	9,375.1	14.8%
Benefit Payments	(4,546.8)	(7.2%)
Market Value of Assets, December 31, 2017	\$69,316.4	109.6%

Amounts in millions

The Tier 1 Rate Guarantee Reserve that is used to pay for the interest crediting rate guarantee on active Tier 1 member accounts when actual investment earnings are below the assumed rate has increased from a reserve of \$181 million as of December 31, 2016 to a reserve of \$511 million as of December 31, 2017 due to investment performance and Tier 1 retirement patterns in 2017. Tier 1 non-retired member accounts that are linked to the Rate Guarantee Reserve decreased from \$4.8 billion on December 31, 2016 to \$4.1 billion on December 31, 2017 due to retirements during the year of Tier 1 active members.

Market values are reported to Milliman by PERS. It is our understanding that the December 31 market values of select real estate and private equity investments are reported on a three-month lag basis. This valuation report does not attempt to quantify the impact of any such lag effects.

## **Liability Changes**

Since December 31, 2016, the system-wide actuarial accrued liability has increased primarily due to the interest on the liability as current active members get closer to retirement. The normal cost, or the present value of projected future benefits for active members allocated to that year of service, was about one-quarter of the value of benefits paid out during the year. The remaining increase in the actuarial accrued liability was attributable to demographic experience, which includes actual experience differing from assumption, data corrections, and the effect of new members joining the system during the year. The largest demographic experience effects in descending order of magnitude resulted from data corrections, pay increases differing from assumption, active retirement rates differing from assumption, interest crediting on member account balances differing from assumption, and new members entering the system.



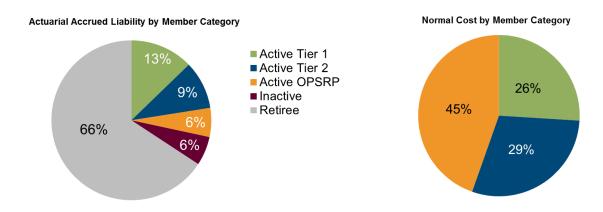
	Amount	Percentage of Beginning AAL
Actuarial Accrued Liability, December 31, 2016	\$81,501.8	
Normal Cost	1,141.4	1.4%
Benefit Payments	(4,546.8)	(5.6%)
Interest	5,745.5	7.0%
Assumption & Method Changes	0.0	0.0%
Plan Changes	0.0	0.0%
Demographic Experience	721.1	0.9%
Actuarial Accrued Liability, December 31, 2017	\$84,563.0	103.8%

Amounts in millions

The Oregon Public Employees Retirement System is a mature system. There are currently 1.19 active members in the system for every annuitant (including retired members and beneficiaries). By comparison, the average ratio in NASRA's November 2017 Public Fund Survey is 1.42. Since contributions to the system are based on active payroll, a lower active-to-annuitant ratio means there are fewer active member payroll dollars to support any actuarial gains or losses, such as for investment experience varying from assumption, in comparison to peer systems. The ratio of active members to annuitants may decline further as a significant portion of the active members are currently eligible to retire.

The left-hand chart below illustrates the distribution of the system's actuarial accrued liability by member pension tier and status. While the majority of active liability is attributable to Tier 1 members, 72% of the system's total actuarial accrued liability is due to members who are no longer actively working in covered employment. Only 15% of the liability is attributable to active Tier 2 and OPSRP members. Of the actuarial accrued liability that is attributable to actives, a large portion is located at or near prime retirement ages.

The right-hand chart below illustrates the distribution of the system's normal cost. Tier 2 members account for 29% of the system's normal cost compared to about 9% of the system's actuarial accrued liability. OPSRP members account for 45% of the normal cost compared to just 6% of the actuarial accrued liability.



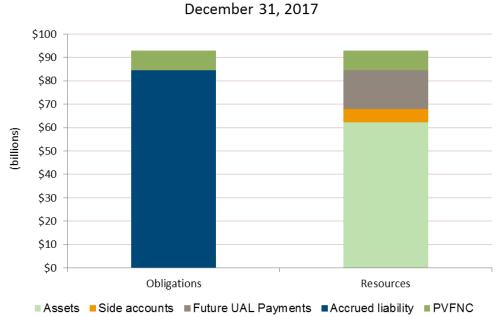
## **Actuarial Obligations and Resources**

The actuarial accrued liability discussed above is the present value of benefits allocated to past service by the actuarial cost allocation method. The **total actuarial present value of benefits** (also referred to as "total liability") is a broader measure that reflects both the actuarial accrued liability and the **present value of future** 



**normal cost** (PVFNC) for current members. Conceptually, the total actuarial present value of benefits can be thought of as the total expected benefit obligation, in today's dollars, associated with members as of the valuation date for service throughout their working careers, including assumed service subsequent to the actuarial valuation date. As of December 31, 2017, the total actuarial present value of benefits for the system was \$92.9 billion.

The resources to fund this expected obligation include assets the system has set aside as of the valuation date, plus the present value of expected future contributions to normal cost and UAL payments. By definition, the resources and obligations are equal in this "actuarial balance sheet", as shown in the graph below.



Actuarial Obligations and Resources

Contributions to future normal costs and UAL payments are made as a percent of subject member salary, known as valuation payroll. The table below shows the amount of projected salary in the year following the valuation date as well as the present value of all future projected salary amounts for members included in the valuation.

	Projected Valuation Payroll for Year Subsequent to Valuation Date	Present Value of Future Valuation Payroll <sup>1</sup>
Tier 1/Tier 2	\$4,246.9	\$26,094.7
OPSRP General Service	5,187.5	49,568.2
<b>OPSRP</b> Police & Fire	664.5	8,158.7
Total	\$10,098.9	\$83,821.7

Amounts in millions

<sup>1</sup> For members as of the valuation date.



## **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described after the summary. **Combined valuation payroll** is the projected Tier 1/Tier 2 payroll plus OPSRP payroll for the calendar year subsequent to the actuarial valuation date.

	Actuarial Valuation as of				
	December 31, 2017	December 31, 2016	Percent Change		
Tier 1/Tier 2 Pension					
Actuarial accrued liability	\$78,421.4	\$76,253.3	3%		
Actuarial value of assets	\$57,648.4	\$52,648.8	9%		
Unfunded actuarial accrued liability	\$20,773.0	\$23,604.4	(12%)		
Funded status	74%	69%			
UAL as a percentage of payroll	206%	239%			
Normal cost	\$648.7	\$697.4	(7%)		
Tier 1/Tier 2 valuation payroll	\$4,246.9	\$4,516.7	(6%)		
Normal cost rate	15.27%	15.44%			
OPSRP Pension					
Actuarial accrued liability	\$5,634.7	\$4,717.0	19%		
Actuarial value of assets	\$4,116.5	\$3,021.4	36%		
Unfunded actuarial accrued liability	\$1,518.2	\$1,695.6	(10%)		
Funded status	73%	64%			
UAL as a percentage of payroll	15%	17%			
Normal cost	\$522.2	\$483.5	8%		
OPSRP valuation payroll	\$5,852.0	\$5,355.8	9%		
Normal cost rate	8.92%	9.03%			
Combined Pension					
Actuarial accrued liability	\$84,056.1	\$80,970.3	4%		
Actuarial value of assets	\$61,764.9	\$55,670.2	11%		
Unfunded actuarial accrued liability	\$22,291.2	\$25,300.1	(12%)		
Funded status	73%	69%			
Combined valuation payroll	\$10,098.9	\$9,872.6	2%		
UAL as a percentage of payroll	221%	256%			
Normal cost	\$1,170.9	\$1,180.9	(1%)		
Combined valuation payroll	\$10,098.9	\$9,872.6	2%		
Normal cost rate	11.59%	11.96%			



	Actuarial Valuation as of				
	December 31, 2017	December 31, 2016	Percent Change		
RHIA					
Actuarial accrued liability	\$437.6	\$463.7	(6%)		
Actuarial asset value	\$553.3	\$465.0	19%		
Unfunded actuarial accrued liability	(\$115.7)	(\$1.3)	8,508%		
Funded status	126%	100%			
Combined valuation payroll	\$10,098.9	\$9,872.6	2%		
UAL as a percentage of payroll	(1%)	(0%)			
Normal cost	\$2.5	\$3.0	(16%)		
Tier 1/Tier 2 valuation payroll	\$4,246.9	\$4,516.7	(6%)		
Normal cost rate	0.06%	0.07%			
RHIPA					
Actuarial accrued liability	\$69.4	\$67.9	2%		
Actuarial asset value	\$29.8	\$19.1	56%		
Unfunded actuarial accrued liability	\$39.5	\$48.8	(19%)		
Funded status	43%	28%			
Combined valuation payroll	\$2,984.5	\$2,881.4	4%		
UAL as a percentage of payroll	1%	2%			
Normal cost	\$1.4	\$1.5	(3%)		
Tier 1/Tier 2 valuation payroll	\$1,212.2	\$1,276.0	(5%)		
Normal cost rate	0.12%	0.12%			



#### **Data Summary**

A brief summary of the data underlying the current and prior valuations follows. As shown below, the active member count increased about 0.3%, while the system's total member population increased by about 2.0%. The data section of this report provides additional detail. State Judiciary is included in the Tier 1 counts.

		December 31, 2016			
	Tier 1	Tier 2	OPSRP	Total	Total
Active Members					
Count	22,749	35,958	114,295	173,002	172,483
Average age	56.1	51.2	42.7	46.2	46.4
Average total service	25.2	16.9	6.1	10.9	11.1
Average prior year covered salary	\$78,492	\$70,429	\$48,405	\$56,939	\$56,140
Inactive Members <sup>1</sup>					
Count	13,188	15,166	17,349	45,703	45,321
Average age	59.5	53.6	47.5	53.0	53.4
Average monthly deferred benefit	\$2,068	\$772	\$406	\$1,007	\$1,053
Retired Members and Beneficiaries <sup>1</sup>					
Count	127,687	13,180	4,115	144,982	138,783
Average age	72.3	67.5	66.8	71.7	71.6
Average monthly benefit <sup>2</sup>	\$2,817	\$1,004	\$478	\$2,586	\$2,521
Total Members	163,624	64,304	135,759	363,687	356,587

<sup>1</sup> Inactive and Retiree counts are shown by lives within the system. In other words, a member is counted once for purposes of this exhibit, regardless of their service history for different rate pools. This contrasts with the method used to count inactive participants in some of the later exhibits of this report.

<sup>2</sup> The average monthly benefit reflects an estimated adjustment for the effect of the Supreme Court decision in Moro v. State of Oregon for records that were not already adjusted in the data provided.

## **Effects of Changes**

Effective with the December 31, 2017 actuarial valuation the following changes were made:

#### Assumption Changes

There were no changes to actuarial assumptions since the December 31, 2016 actuarial valuation.

#### Method Changes

There were no changes to actuarial methods since the December 31, 2016 actuarial valuation.

#### Plan Changes

There were no changes to plan provisions since the December 31, 2016 actuarial valuation.



# System-Wide Assets



## **System-Wide Assets**

The table below reconciles the market value of assets, as provided by PERS, to the asset values used in this valuation.

	Tier 1/Tier 2	OPSRP	Side Accounts	Contingency and Capital Preservation Reserve	Rate Guarantee Reserve	RHIA and RHIPA	System Totals
Amount reported by PERS December 31, 2017	\$58,495.1	\$4,116.5	\$5,561.2	\$50.0	\$510.5	\$583.1	\$69,316.4
Adjustment for Recognized Transition Liability Receivable Adjustment for Negative Rate	(510.1)	0.0	0.0	0.0	0.0	0.0	(510.1)
Guarantee Reserve	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Net Pre-SLGRP Liabilities	(336.6)	0.0	0.0	0.0	0.0	0.0	(336.6)
December 31, 2017							
Actuarial Value of Assets	\$57,648.4	\$4,116.5	\$5,561.2	\$50.0	\$510.5	\$583.1	\$68,469.7

Amounts in millions

PERS calculates the amount that should be transferred from side accounts to employer reserves in Tier 1/ Tier 2 and OPSRP for rate relief on a monthly basis. PERS does not track net Pre-SLGRP liabilities.

Employer supplemental deposits establish individual side accounts within the pension trust. The side accounts are treated as prepaid contributions. Employer contribution rates are first determined excluding side accounts. Then, an amortized portion of the side account is used to offset the contribution otherwise required for the individual employers that have side accounts. While side accounts are excluded from valuation assets in determining contribution rates for each of the rate pools, side accounts are included in valuation assets for financial reporting purposes such as the reporting of funded status.

In addition, pension assets are held in the Contingency Reserve, the Capital Preservation Reserve, and the Tier 1 Rate Guarantee Reserve (RGR). As shown below, at December 31, 2017 the RGR was in surplus status of \$511 million. It is possible for the RGR to be in deficit at its year-end measurement date, which occurred most recently at December 31, 2012. It is our understanding that if a RGR deficit arose and then persisted for five years, employers may be required to restore the Tier 1 Rate Guarantee Reserve.

Tier 1/Tier 2 assets are adjusted by the net outstanding balance of pre-SLGRP liabilities to arrive at the actuarial value of assets. These notional employer-specific balances, created at the formation of the SLGRP and at later dates when additional employers join the pool, are treated akin to receivables to the SLGRP from individual employers (for pre-SLGRP liabilities) or payables – in the form of future rate offsets – from the SLGRP assets to individual employers (for pre-SLGRP surpluses). For accounting purposes, PERS recognizes outstanding pre-SLGRP liabilities as receivables in the system financial statements. However, for funding purposes, future contributions associated with pre-SLGRP liabilities are not current assets of the system. The resulting adjustment for Transition Liability receivables is shown above.

Finally, assets are held in separate accounts established under Internal Revenue Code Section 401(h) (the Retirement Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA)) to provide retiree medical benefits.



## **Reconciliation of Pension and Retiree Healthcare Assets**

The following table reconciles the changes in the system-wide assets from December 31, 2016 to December 31, 2017. The reconciliation of assets is provided by PERS.

	Tier 1/Tier 2	OPSRP	Side Accounts	Contingency Reserve	Capital Preservation Reserve	Rate Guarantee Reserve	RHIA and RHIPA	System Totals
Additions								
1. Contributions								
a. Employer	\$579.3	\$571.1	\$29.0	-	-	-	\$61.8	\$1,241.2
b. Transfer from side accounts <sup>1</sup>	\$652.8	-	(\$652.8)	-	-	-	-	-
c. Judge member contributions	\$1.8	-	-	-	-	-	-	\$1.8
d. Member service purchases	\$12.9	-	-	-	-	-	-	\$12.9
e. Recognized transition liability receivable	-	-	-	-	-	-	-	-
f. Total	\$1,246.8	\$571.1	(\$623.8)	-	-	-	\$61.8	\$1,255.9
2. Net investment income								
a. Transfers	\$533.7	-	-	(\$533.7)	-	-	-	-
b. From investments	\$7,658.4	\$554.6	\$796.3	-	-	\$329.7	\$75.7	\$9,414.7
c. Total	\$8,192.1	\$554.6	\$796.3	(\$533.7)	-	\$329.7	\$75.7	\$9,414.7
3. Other <sup>2</sup>	\$3.1	\$0.0	-	-	-	-	-	\$3.1
4. Total additions	\$9,442.0	\$1,125.6	\$172.5	(\$533.7)	-	\$329.7	\$137.5	\$10,673.7
Deductions								
5. Retirement and survivor benefits	(\$4,467.1)	(\$24.6)	-	-	-	-	(\$37.0)	(\$4,528.7)
6. Death Benefits	(\$3.7)	-	-	-	-	-	-	(\$3.7)
7. Refund of contributions	(\$14.4)	-	-	-	-	-	-	(\$14.4)
9. Administrative expenses	(\$35.1)	(\$5.9)	(\$0.1)	-	-	-	(\$1.5)	(\$42.7)
10. Total deductions	(\$4,520.3)	(\$30.5)	(\$0.1)	-	-	-	(\$38.6)	(\$4,589.5)
11. Net change	\$4,921.7	\$1,095.1	\$172.4	(\$533.7)	-	\$329.7	\$99.0	\$6,084.2
12. Net assets held in trust for pension benefits								
a. Beginning of year	\$53,573.4	\$3,021.4	\$5,388.8	\$583.7	-	\$180.8	\$484.1	\$63,232.2
b. End of year	\$58,495.1	\$4,116.5	\$5,561.2	\$50.0	-	\$510.5	\$583.1	\$69,316.4

Amounts in millions

<sup>1</sup> Side account transfers shown in this exhibit are all credited to Tier 1/Tier 2 assets. We understand the portion to be credited to OPSRP is credited through the employer contribution line of the exhibit.

<sup>2</sup> Includes TRFA transfer from Metlife and adjustments by PERS.



## **Reconciliation of Side Accounts**

Side accounts are established for employers who make supplemental payments (a lump sum payment in excess of the required employer contribution). For SLGRP employers, this supplemental payment is first applied toward the employer's Transition Liability, if any, and any excess is established in a Side Account. A reconciliation of the side accounts from December 31, 2016 to December 31, 2017, is shown below on a rate pool basis. For this exhibit, all independent employers are grouped together.

	SLGRP	School Districts	Independent Employers	System Totals
Side Accounts, December 31, 2016	\$2,385.0	\$2,917.2	\$86.6	\$5,388.8
Deposits during 2017	25.0	3.0	1.0	29.0
Interest	353.3	430.1	12.9	796.3
Administrative expenses	(0.0)	(0.1)	(0.0)	(0.1)
Transfers to employer reserves	(302.1)	(340.6)	(10.0)	(652.8)
Side Accounts, December 31, 2017	\$2,461.2	\$3,009.7	\$90.4	\$5,561.2
Side accounts for new SLGRP employers	5.1		(5.1)	0.0
Side Accounts, January 1, 2018	\$2,466.3	\$3,009.7	\$85.3	\$5,561.2

Amounts in millions

## **Development of Side Account Rate Relief**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period and expressing the result as a percentage of combined valuation payroll. For side accounts established on or before December 31, 2009, the fixed period ends December 31, 2027. For side accounts established later, the fixed period ends 18 years after the first rate-setting valuation following its creation. The table below shows the average rate relief attributable to side accounts for each rate pool. While results are shown at a rate pool level, the rate relief provided by side accounts varies from employer to employer.

		December 31, 2017				
		SLGRP	School Districts	Independent Employers	System Totals	
1.	Side Account	\$2,466.3	\$3,009.7	\$85.3	\$5,561.2	
2.	Combined valuation payroll	\$5,897.8	\$3,314.2	\$886.9	\$10,098.9	
3.	Average Amortization Factor <sup>1</sup>	8.387	8.519	8.518	8.460	
4.	Average Side Account Rate Relief $(1. \div 2. \div 3.)$	4.99%	10.66%	1.13%	6.51%	

Amounts in millions

<sup>1</sup> Weighted average



## **Pension Plan Valuation**



## **Tier 1/Tier 2 Pension Assets**

## **Summary of Actuarial Value of Assets**

This section summarizes the Tier 1/Tier 2 pension valuation assets as of the current and prior actuarial valuation. For valuation purposes, Tier 1/Tier 2 pension assets are divided among the State & Local Government Rate Pool (SLGRP), the School Districts rate pool, and various independent employers to determine employer contribution rates. For this system-wide report, all independent employers, including State Judiciary, have been grouped together as if they were a rate pool.

	SLGRP	School Districts	Independent Employers	Tier 1/Tier 2 Totals <sup>1</sup>
December 31, 2017				
Member reserves	\$3,327.3	\$1,808.7	\$449.8	\$5,585.9
Employer reserves	15,393.8	10,337.6	2,534.6	28,132.0
Benefit in force reserves	12,515.2	9,778.4	1,948.5	24,267.2
Net outstanding pre-SLGRP liabilities	(336.6)			(336.6)
Total actuarial value of assets	\$30,899.7	\$21,924.7	\$4,932.9	\$57,648.4
December 31, 2016				
Member reserves	\$3,665.3	\$1,977.8	\$525.1	\$6,168.1
Employer reserves	13,754.5	8,969.8	2,402.3	24,994.9
Benefit in force reserves	10,999.7	9,005.4	1,842.7	21,872.7
Net outstanding pre-SLGRP liabilities	(386.8)			(386.8)
Total actuarial value of assets	\$28,032.6	\$19,952.9	\$4,770.0	\$52,648.8

Amounts in millions

<sup>1</sup> Includes Multnomah Fire District #10.

Pre-SLGRP liabilities and surpluses are notional balances specific to individual employers or groups of employers. For contribution rate calculations, pre-SLGRP liabilities are treated akin to receivables to the SLGRP from the individual employers and pre-SLGRP surpluses are treated akin to payables (in the form of future rate offsets) from the SLGRP assets to individual employers. The assets of the SLGRP used to calculate the pooled contribution rate reflect the net outstanding balance of these items.

Side accounts are treated as pre-paid contributions. Consequently, they are not reflected in the actuarial value of assets shown above. The actuarial value of assets for each rate pool is used to develop the contribution rate for that pool. Side accounts are used by employers to pay a portion of the base contribution rate via a side account rate offset and deduction mechanism. The net impact of side accounts is shown in a separate section of this report.



## **Reconciliation of Actuarial Value of Assets**

The table below shows a reconciliation of the actuarial value of assets from the prior valuation to the current valuation for each of the rate pools. Again, independent employers, including State Judiciary, are treated as if they were a single rate pool for purposes of the system-wide report.

	SLGRP	School Districts	Independent Employers	Tier 1/Tier 2 Totals <sup>1</sup>
Actuarial value of assets, December 31, 2016	\$28,032.6	\$19,952.9	\$4,770.0	\$52,648.8
Contributions				
Employer	\$397.1	\$178.4	\$85.1	\$660.6
Side account transfers	302.1	340.6	10.0	652.8
Member	0.0	0.0	1.8	1.8
Total contributions	\$699.2	\$519.0	\$97.0	\$1,315.2
Investment income	4,002.3	2,852.6	682.0	7,517.0
Benefit payments and expenses	(2,305.4)	(1,821.5)	(388.9)	(4,520.4)
Adjustments <sup>2</sup>	170.5	421.6	40.4	654.9
Actuarial value of assets, December 31, 2017	\$30,599.3	\$21,924.7	\$5,200.5	\$57,615.6
Employers joining the SLGRP	300.4		(267.6)	32.9
Actuarial value of assets, January 1, 2018	\$30,899.7	\$21,924.7	\$4,932.9	\$57,648.4

Amounts in millions

<sup>1</sup> Includes Multnomah Fire District #10.

<sup>2</sup> Adjustments include a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, member service purchases, an employer merger, and other adjustments made by PERS.



## **Employers Joining the SLGRP**

Effective January 1, 2018, one independent employer joined the State & Local Government Rate Pool (SLGRP). The employer's experience through December 31, 2017 was maintained independently, but its liabilities and assets are included with the SLGRP in this report in order to develop contribution rates that will become effective July 1, 2019. The table below summarizes the changes to assets and liabilities for the SLGRP due to this employer joining the SLGRP. Note that, by design, the UAL as a percentage of payroll does not change for the SLGRP, ensuring the SLGRP's UAL rate is not affected by employers joining the pool. This is accomplished by calculating a Transition Liability/(Surplus) for each new employer joining the pool.

	State & Lo	cal Government	t Rate Pool
Tier 1/Tier 2 Pension	December 31, 2017	Employers Joining Pool	January 1, 2018
Actuarial Accrued Liability			
Active Members			
Tier 1 General Service	\$5,080.3	\$19.5	\$5,099.8
Tier 1 Police & Fire	1,162.4	0.0	1,162.4
Tier 1 Total	6,242.7	19.5	6,262.2
Tier 2 General Service	3,362.6	26.7	3,389.3
Tier 2 Police & Fire	1,304.5	0.0	1,304.5
Tier 2 Total	4,667.1	26.7	4,693.8
Total Active Members	\$10,909.8	\$46.2	\$10,956.0
Inactive Members	2,831.4	15.2	2,846.7
Retired Members and Beneficiaries	28,032.9	315.1	28,348.0
Total Actuarial Accrued Liability	\$41,774.2	\$376.6	\$42,150.7
Actuarial Value of Assets			
Member reserves	\$3,316.2	\$11.1	\$3,327.3
Employer reserves	15,276.5	117.3	15,393.8
Benefit in force reserves	12,376.1	139.1	12,515.2
Net outstanding pre-SLGRP liabilities	(369.5)	32.9	(336.6)
Total Actuarial Value of Assets	\$30,599.3	\$300.4	\$30,899.7
Unfunded Accrued Liability	\$11,174.9	\$76.1	\$11,251.0
Funded Percentage	73.2%	79.8%	73.3%
Combined Valuation Payroll	\$5,857.9	\$39.9	\$5,897.8
Unfunded Accrued Liability as % of Combined Valuation Payroll	190.8%	190.8%	190.8%



## **Outstanding Balance of Pre-SLGRP Liabilities**

In the valuation, pre-SLGRP liabilities are treated as assets of the SLGRP. That is, a pre-SLGRP liability is treated as a receivable owed to the SLGRP by the employer. Pre-SLGRP surpluses are treated as payables from the SLGRP to employers.

Prior to the formation of the SLGRP, the State and Community Colleges were pooled together and some employers participated in the Local Government Rate Pool (LGRP). The UAL attributable to the State and Community Colleges or the LGRP at the time the SLGRP was formed is maintained separately from the SLGRP, and is reduced by contributions and increased for interest charges at the assumed interest rate.

Similarly, when an independent employer joins the SLGRP, a Transition Liability or Surplus is calculated to ensure that each employer enters the pool on a comparable basis. The Transition Liability for each employer is maintained separately from the SLGRP, and is reduced by contributions and increased for interest charges at the assumed interest rate. The Transition Surplus for each employer is also maintained separately from the SLGRP, and is amortized over time through contribution rate offsets and credited with interest at the assumed interest rate. The table below shows the reconciliation of the pre-SLGRP pooled liability attributable to the State and Community Colleges and the LGRP from the last valuation to the current valuation. It also shows the reconciliation of the total Transition Liability or Surplus from the last valuation to the current valuation.

	State and Community Colleges	Local Government Rate Pool	Transition	Total
Pre-SLGRP liability/(surplus), January 1, 2017	\$514.0	(\$218.6)	(\$682.3)	(\$386.8)
Employer contributions	(64.0)	26.4	80.9	43.3
Supplemental payments	0.0	0.0	(0.1)	(0.1)
Interest	32.4	(13.8)	(43.3)	(24.7)
Employer mergers/adjustments	0.0	0.0	(1.1)	(1.1)
Pre-SLGRP liability/(surplus), December 31, 2017	\$482.4	(\$206.0)	(\$645.9)	(\$369.5)
Employers joining the SLGRP			32.9	32.9
Pre-SLGRP liability/(surplus), January 1, 2018	\$482.4	(\$206.0)	(\$613.0)	(\$336.6)



## **Tier 1/Tier 2 Pension Liabilities**

## **Normal Cost**

The normal cost represents the present value of benefits allocated to the next year of service by the actuarial cost method. If all current actuarial assumptions are met in both past and future years, the normal cost represents the percent of payroll that would need to be contributed each year to fully fund plan benefits during each member's working career.

A summary of the normal cost by assumed cause of future termination of service is shown below on a system-wide basis for the Tier 1/Tier 2 pension benefits.

	December 31, 2017	December 31, 2016	Percent Change
Normal Cost			
Service Retirement	\$434.1	\$464.5	(6.6%)
Withdrawal	156.5	173.3	(9.7%)
Duty Disability	2.7	3.1	(11.9%)
Nonduty Disability	13.3	14.2	(6.5%)
Death	4.6	4.9	(5.6%)
Administrative Expenses	37.5	37.5	0.0%
Total Normal Cost	\$648.7	\$697.4	(7.0%)

Amounts in millions

## **Reconciliation of Change in Normal Cost**

The decrease in normal cost since the prior valuation is primarily due to the reduction in active Tier 1/Tier 2 members as members retire from the closed Tier 1/Tier 2 group.

The table below reconciles the normal cost from the prior valuation to the current valuation.

	Tier 1/Tier 2 Pension
Normal Cost, December 31, 2016	\$697.4
Expected increase (decrease)	(41.0)
Assumption and method changes	0.0
Plan changes	0.0
Deviations from expected experience	
Pay increases	\$1.9
Interest crediting experience	3.8
All other sources	(13.4)
Total demographic (gains) and losses	(\$7.7)
Normal Cost, December 31, 2017	\$648.7



## Summary of Normal Cost by Group and Tier

A summary of the normal cost by tier and employment category for each rate pool is shown below. Again, independent employers, including State Judiciary, are treated as if they were a single rate pool for purposes of the system-wide report.

	December 31, 2017				December 31, 2016		
	SLGRP	School Districts	Independent Employers	Tier 1/ Tier 2 Totals	Tier 1/ Tier 2 Totals	Percent Change	
Normal Cost <sup>1</sup>							
Tier 1 General Service	\$145.2	\$89.4	\$20.2	\$254.9	\$295.2	(13.7%)	
Tier 2 General Service	138.5	109.0	17.5	265.0	268.3	(1.2%)	
Tier 1 Police & Fire	36.9	0.3	12.2	49.5	56.4	(12.3%)	
Tier 2 Police & Fire	60.9	0.3	18.2	79.3	77.5	2.3%	
Total Normal Cost	\$381.5	\$199.0	\$68.1	\$648.7	\$697.4	(7.0%)	

Amounts in millions

<sup>1</sup> Includes assumed administrative expenses. Assumed expenses allocated pro-rata based on normal cost.

## **Actuarial Accrued Liability**

The actuarial accrued liability represents the present value of benefits allocated to prior years of service by the actuarial cost method. A summary of the actuarial accrued liability is shown below on a system-wide basis for the Tier 1/Tier 2 pension benefits.

	December 31, 2017	December 31, 2016	Percent Change
Active Members	\$18,914.1	\$19,564.2	(3.3%)
Inactive Members	4,539.9	5,033.5	(9.8%)
Retired Members and Beneficiaries	54,967.4	51,655.5	6.4%
Total Actuarial Accrued Liability	\$78,421.4	\$76,253.3	2.8%



## **Milliman Actuarial Valuation**

#### **Actuarial Accrued Liability**

A summary of actuarial accrued liabilities based on member status, tier and employment category is shown in the table below. For this exhibit, all independent employers, including State Judiciary, have been grouped together.

	December 31, 2017				December 31, 2016		
	SLGRP	School Districts	Independent Employers	Tier 1 / Tier 2 Totals <sup>1</sup>	Tier 1 / Tier 2 Totals <sup>1</sup>	Percent Change	
Active Members							
Tier 1 General Service	\$5,080.3	\$3,456.7	\$609.2	\$9,146.2	\$10,173.1	(10.1%)	
Tier 1 Police & Fire	1,162.4	4.8	409.9	1,577.1	1,729.4	(8.8%)	
Tier 1 Total	6,242.7	3,461.5	1,019.0	10,723.3	11,902.5	(9.9%)	
Tier 2 General Service	3,362.6	2,666.0	465.8	6,494.3	6,124.1	6.0%	
Tier 2 Police & Fire	1,304.5	5.3	386.6	1,696.5	1,537.6	10.3%	
Tier 2 Total	4,667.1	2,671.3	852.4	8,190.8	7,661.7	6.9%	
Total Active Members	\$10,909.8	\$6,132.8	\$1,871.5	\$18,914.1	\$19,564.2	(3.3%)	
Inactive Members	2,831.4	1,395.7	312.8	4,539.9	5,033.5	(9.8%)	
Retired Members and Beneficiaries	28,032.9	22,148.9	4,728.6	54,967.4	51,655.5	6.4%	
Total Tier 1/ Tier 2 Pension Liability,							
December 31,	\$41,774.2	\$29,677.4	\$6,912.8	\$78,421.4	\$76,253.3	2.8%	
Employers joining the SLGRP	376.6		(376.6)	0.0	0.0		
Total Tier 1/ Tier 2 Pension Liability,							
January 1,	\$42,150.7	\$29,677.4	\$6,536.3	\$78,421.4	\$76,253.3	2.8%	

Amounts in millions

<sup>1</sup> Includes Multnomah Fire District #10.



## **Reconciliation of Change in Actuarial Accrued Liability**

The change in actuarial accrued liability since the last valuation reflects the experience of the system. The actuarial accrued liability is expected to increase due to benefits earned during the year and interest, and to decrease due to benefits paid during the year.

The table below reconciles the actuarial accrued liability from the last valuation to this valuation.

	Tier 1/Tier 2 Pension
Actuarial Accrued Liability December 31, 2016	\$76,253.3
Expected change	1,527.3
Assumption and method changes	0.0
Plan changes	0.0
Deviations from expected experience	
Retirements from active status	\$146.8
Disability retirements	(1.8)
Active mortality and withdrawal	12.5
Pay increases	70.7
Interest crediting experience	95.7
Inactive mortality	18.6
Data corrections	273.0
Other	24.1
Total demographic (gains) and losses	\$639.8
New Entrants	1.2
Actuarial Accrued Liability December 31, 2017	\$78,421.4



## Tier 1/Tier 2 Pension Unfunded Accrued Liability (UAL)

#### **Calculation of UAL**

The Unfunded Accrued Liability (UAL) represents the difference between the actuarial accrued liability and the valuation assets. To determine uncollared and collared base employer contribution rates, the UAL is calculated excluding side accounts. The calculated collared base contribution rate is later offset by an amortized portion of the side accounts for individual employers with such accounts. A summary of the UAL by rate pool is shown on the following table. All independent employers, including State Judiciary, have been grouped together.

		SLGRP	School Districts	Independent Employers	Tier 1 / Tier 2 Totals <sup>1</sup>
De	cember 31, 2017				
1.	Actuarial accrued liability	\$42,150.7	\$29,677.4	\$6,536.3	\$78,421.4
2.	Actuarial value of assets	\$30,899.7	\$21,924.7	\$4,932.9	\$57,648.4
3.	Unfunded accrued liability (2 1.)	\$11,251.0	\$7,752.7	\$1,603.4	\$20,773.0
4.	Funded percentage (2. ÷ 1.)	73.3%	73.9%	75.5%	73.5%
5.	Combined valuation payroll	\$5,897.8	\$3,314.2	\$886.9	\$10,098.9
6.	Unfunded accrued liability as % of				
	combined valuation payroll (3. $\div$ 5.)	190.8%	233.9%	180.8%	205.7%
De	cember 31, 2016				
1.	Actuarial accrued liability	\$40,351.3	\$29,152.2	\$6,690.8	\$76,253.3
2.	Actuarial value of assets	\$28,032.6	\$19,952.9	\$4,770.0	\$52,648.8
3.	Unfunded accrued liability (2 1.)	\$12,318.7	\$9,199.2	\$1,920.9	\$23,604.4
4.	Funded percentage (2. ÷ 1.)	69.5%	68.4%	71.3%	69.0%
5.	Combined valuation payroll	\$5,714.0	\$3,240.7	\$917.8	\$9,872.6
6.	Unfunded accrued liability as % of				
	combined valuation payroll (3. ÷ 5.)	215.6%	283.9%	209.3%	239.1%

Amounts in millions

<sup>1</sup> Includes Multnomah Fire District #10.



## **Reconciliation of UAL Bases**

Beginning with the December 31, 2007 actuarial valuation, each odd-year valuation has established a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. As part of the 2012 review of actuarial methods and assumptions, the PERS Board decided to reset the Tier 1/Tier 2 amortization period to 20 years effective with the December 31, 2013 valuation. This means the entire unamortized Tier 1/Tier 2 UAL for each rate pool and independent employer was re-amortized over a 20 year period as a level percentage of projected future payroll. For the December 31, 2015 and subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases.

The UAL amortization schedules are shown for the SLGRP and School District rate pools below. UAL bases for independent employers are developed individually for each employer, and are shown in each employer's individual valuation report.

SLGRP						
Amortization Base	UAL December 31, 2016	Payment	Interest	UAL December 31, 2017	Next Year's Payment	
December 31, 2013	\$3,857.8	\$305.7	\$266.0	\$3,818.0	\$316.4	
December 31, 2015	6,831.9	499.9	472.7	6,804.7	517.4	
December 31, 2017	N/A	N/A	N/A	628.2	44.4	
Total				\$11,251.0	\$878.2	

Amounts in millions

School Districts							
Amortization Base	December 31.		Interest	UAL December 31, 2017	Next Year's Payment		
December 31, 2013	\$3,402.1	\$269.6	\$234.6	\$3,367.0	\$279.1		
December 31, 2015	4,560.1	333.7	315.5	4,542.0	345.4		
December 31, 2017	N/A	N/A	N/A	(156.3)	(11.0)		
Total				\$7,752.7	\$613.4		



## Actuarial Gain or Loss since Prior Valuation

In every actuarial valuation, assumptions are made as to the future experience of the plan and covered group of participants. Whenever there is a difference between the actual experience and that anticipated by the actuarial assumptions, there is an actuarial gain or loss to the plan. Gains are the result of experience that is more financially favorable to the system than assumed (i.e., serves to reduce the unfunded accrued liability or increase the surplus), while losses are the result of financially unfavorable experience to the system.

The table below shows the development of the actuarial gain (or loss) for the Tier 1/Tier 2 pension benefits for the year ending December 31, 2017. For this exhibit, all independent employers, including State Judiciary, have been grouped together.

			SLGRP	School District	Independent Employers	Tier 1/Tier 2 Totals <sup>1</sup>
1.	Eх	pected actuarial accrued liability				
	a.	Actuarial accrued liability at January 1, 2017	\$40,351.3	\$29,152.2	\$6,690.8	\$76,253.3
	b.	Normal cost (excluding expenses) at January 1, 2017	384.6	203.6	71.7	659.9
	c.	Benefit payments (excluding expenses) for fiscal year ending December 31, 2017	(2,287.6)	(1,807.4)	(385.5)	(4,485.2)
	d.	Interest	2,836.8	2,041.2	470.4	5,352.5
		Expected actuarial accrued liability before changes $(a. + b. + c. + d.)$	\$41,285.2	\$29,589.5	\$6,847.5	\$77,780.5
	f.	Change in actuarial accrued liability at December 31, 2017, due to assumption, method, and plan changes	0.0	0.0	0.0	0.0
	g.	Expected actuarial accrued liability at December 31, 2017 (e. + f.)	\$41,285.2	\$29,589.5	\$6,847.5	\$77,780.5
2.	Ac	tuarial accrued liability at December 31, 2017	\$41,774.2	\$29,677.4	\$6,912.8	\$78,421.4
3.	Lia	bility gain/(loss) <i>(1.g 2)</i>	(\$489.0)	(\$87.9)	(\$65.4)	(\$640.9)
4.	Eх	pected actuarial value of assets				
	a.	Actuarial value of assets at January 1, 2017	\$28,032.6	\$19,952.9	\$4,770.0	\$52,648.8
	b.	Actual contributions for 2017	699.2	519.0	97.0	1,315.2
	c.	Benefit payments and expenses for fiscal year ending December 31, 2017	(2,305.4)	(1,821.5)	(388.9)	(4,520.4)
	d.	Assumed investment return	1,961.1	1,389.7	332.3	3,675.3
	e.	Expected actuarial value of assets before changes $(a. + b. + c. + d.)$	\$28,387.6	\$20,040.2	\$4,810.4	\$53,118.9
	f.	Change in actuarial value of assets at December 31, 2017, due to assumption changes	0.0	0.0	0.0	0.0
	g.	Expected actuarial value of assets at December 31, 2017 (e. + $f$ .)	\$28,387.6	\$20,040.2	\$4,810.4	\$53,118.9
5.	Ac	tuarial value of assets as of December 31, 2017	\$30,599.3	\$21,924.7	\$5,200.5	\$57,615.6
6.	As	set gain/(loss) <i>(5 4.g.)</i>	\$2,211.7	\$1,884.5	\$390.1	\$4,496.6
7.	Ne	t actuarial gain/(loss) <i>(</i> 3. + 6. <i>)</i>	\$1,722.7	\$1,796.6	\$324.7	\$3,855.7

Amounts in millions

<sup>1</sup> Includes Multnomah Fire District #10.



#### **Reconciliation of the UAL**

The table below reconciles the UAL from the last valuation to this valuation. For this exhibit, all independent employers, including State Judiciary, have been grouped together.

	SLGRP	School Districts	Independent Employers	Tier 1 / Tier 2 Totals <sup>1</sup>
UAL, December 31, 2016	\$12,318.7	\$9,199.2	\$1,920.9	\$23,604.4
Normal cost	384.6	203.6	71.7	659.9
Administrative expenses	17.8	14.0	3.3	35.2
Contributions	(699.2)	(519.0)	(97.0)	(1,315.2)
Liability (gain) or loss	489.0	87.9	65.4	640.9
Asset (gain) or loss	(2,211.7)	(1,884.5)	(390.1)	(4,496.6)
Assumption, method, and plan changes	0.0	0.0	0.0	0.0
Interest at 7.20%	875.7	651.5	138.1	1,677.2
UAL, December 31, 2017	\$11,174.9	\$7,752.7	\$1,712.4	\$20,805.9
Employers joining SLGRP	76.1		(109.0)	(32.9)
UAL, January 1, 2018	\$11,251.0	\$7,752.7	\$1,603.4	\$20,773.0

Amounts in millions

<sup>1</sup> Includes Multnomah Fire District #10.



## **Tier 1/Tier 2 Pension Contribution Rate Development**

#### **Normal Cost Rates**

The table below shows the development of the system-wide weighted average Tier 1/ Tier 2 normal cost rate.

		December 31, 2017	December 31, 2016	Percent Change
No	rmal Cost			
a.	Service Retirement	\$434.1	\$464.5	(6.6%)
b.	Withdrawal	156.5	173.3	(9.7%)
c.	Duty Disability	2.7	3.1	(11.9%)
d.	Nonduty Disability	13.3	14.2	(6.5%)
e.	Death	4.6	4.9	(5.6%)
f.	Administrative Expenses	37.5	37.5	0.0%
g.	Total Normal Cost	\$648.7	\$697.4	(7.0%)
Tie	er 1/Tier 2 Valuation Payroll	\$4,246.9	\$4,516.7	(6.0%)
Av	erage Normal Cost Rate			
a.	Service Retirement	10.22%	10.28%	
b.	Withdrawal	3.69%	3.84%	
c.	Duty Disability	0.06%	0.07%	
d.	Nonduty Disability	0.31%	0.31%	
e.	Death	0.11%	0.11%	
f.	Administrative Expenses	0.88%	0.83%	
g.	Average Normal Cost Rate	15.27%	15.44%	



The table below shows the development of the Tier 1/Tier 2 normal cost rate for the various rate pools. For this exhibit, all independent employers, including State Judiciary, have been grouped together.

	SLGRP	School Districts	Independent Employers	Tier 1 / Tier 2 Totals
Normal Cost				
Tier 1 General Service	\$145.2	\$89.4	\$20.2	\$254.9
Tier 2 General Service	138.5	109.0	17.5	265.0
Tier 1 Police & Fire	36.9	0.3	12.2	49.5
Tier 2 Police & Fire	60.9	0.3	18.2	79.3
Total Normal Cost	\$381.5	\$199.0	\$68.1	\$648.7
Tier 1/Tier 2 Valuation Payroll				
Tier 1 General Service	\$845.4	\$569.1	\$108.1	\$1,522.7
Tier 2 General Service	1,095.5	871.9	137.2	2,104.7
Tier 1 Police & Fire	165.8	1.3	54.2	221.4
Tier 2 Police & Fire	303.8	1.3	93.0	398.1
Total Valuation Payroll	\$2,410.6	\$1,443.7	\$392.6	\$4,246.9
verage Normal Cost Rates				
Tier 1 General Service	17.17%	15.72%	18.72%	16.74%
Tier 2 General Service	12.64%	12.50%	12.72%	12.59%
Tier 1 Police & Fire	22.26%	21.17%	22.60%	22.34%
Tier 2 Police & Fire	20.05%	20.94%	19.51%	19.93%
Average Rates				
Tier 1 Average	18.01%	15.73%	20.01%	17.45%
Tier 2 Average	14.25%	12.52%	15.47%	13.76%
General Service Average	14.62%	13.77%	15.36%	14.33%
Police & Fire Average	20.83%	21.06%	20.65%	20.79%
System Average	15.83%	13.79%	17.35%	15.27%
Member Contributions			0.43%	0.04%
Employer System Average	15.83%	13.79%	16.92%	15.23%



#### UAL Rates Prior to Application of the Rate Collar

The Tier 1/Tier 2 UAL rate prior to application of the rate collar is determined by calculating the sum of next year's scheduled amortization payments to the Tier 1/Tier 2 UAL as a percentage of combined (Tier 1/Tier 2 plus OPSRP) valuation payroll.

The following table develops the Tier 1/Tier 2 UAL rate separately for each of the rate pools. For this exhibit, all independent employers, including State Judiciary, have been grouped together.

	SLGRP	School Districts	Independent Employers	Tier 1 / Tier 2 Totals <sup>1</sup>
December 31, 2017				
1. Total UAL	\$11,251.0	\$7,752.7	\$1,603.4	\$20,773.0
2. Next year's UAL payment	\$878.2	\$613.4	\$123.6	\$1,615.2
3. Combined valuation payroll	\$5,897.8	\$3,314.2	\$886.9	\$10,098.9
4. UAL rate (2 ÷ 3)	14.89%	18.51%	13.94%	15.99%
December 31, 2016				
1. Total UAL	\$12,318.7	\$9,199.2	\$1,920.9	\$23,604.4
2. Next year's UAL payment	\$920.7	\$690.6	\$142.2	\$1,753.5
3. Combined valuation payroll	\$5,714.0	\$3,240.7	\$917.8	\$9,872.6
4. UAL rate (2 ÷ 3)	16.11%	21.31%	15.49%	17.76%

Amounts in millions

<sup>1</sup> While the Tier 1/Tier 2 Total UAL amount includes the UAL for Multnomah Fire District #10 (MFD), the UAL rate for MFD is developed separately in this report and is added to the rates shown in this table.



#### Pre-SLGRP Pooled Rate

Prior to the formation of the SLGRP, the State and Community Colleges were pooled together and some employers participated in the Local Government Rate Pool (LGRP). The Tier 1/Tier 2 UAL attributable to the State and Community Colleges and the LGRP at the time the SLGRP was formed is maintained separately from the Tier 1/Tier 2 UAL for the SLGRP. The balance of the pre-SLGRP pooled liability attributable to the State and Community Colleges or the LGRP on the valuation date is amortized over the period ending December 31, 2027 and expressed as a percentage of the pool's combined (Tier 1/Tier 2 plus OPSRP) valuation payroll.

The following table develops the Pre-SLGRP pooled rate separately for the State and Community College Pool and the LGRP.

		December 31, 2017	December 31, 2016
Sta	ate and Community College Pool		
1.	Total pre-SLGRP pooled liability	\$482.4	\$514.0
2.	Combined valuation payroll	\$3,388.6	\$3,282.6
3.	Amortization Factor	8.312	8.994
4.	Pre-SLGRP pooled rate $(1. \div 2. \div 3.)$	1.71%	1.74%
Lo	cal Government Rate Pool		
1.	Total pre-SLGRP pooled liability	(\$206.0)	(\$218.6)
2.	Combined valuation payroll	\$1,475.6	\$1,444.6
3.	Amortization Factor	8.312	8.994
4.	Pre-SLGRP pooled rate (1. ÷ 2. ÷3.)	(1.68%)	(1.68%)



#### **Transition Liability or Surplus Rate**

When an employer joins the SLGRP, a Transition Liability or Surplus is calculated to ensure that each employer enters the pool on a comparable basis. The Transition Liability or Surplus for each employer is maintained separately from the Tier 1/Tier 2 UAL for the SLGRP. The Transition Liability is amortized over a fixed period, and is expressed as a percentage of the employer's combined (Tier 1/Tier 2 plus OPSRP) valuation payroll. The Transition Surplus for each employer is also maintained separately from the SLGRP, and is amortized over a fixed period via contribution rate offsets as a percentage of the employer's combined valuation payroll. For employers joining the SLGRP prior to December 31, 2009, the fixed period ends December 31, 2027. For all others, the fixed period ends 18 years after the date the employer joined the SLGRP.

The following table develops the average rate impact across all employers with outstanding Transition Liabilities or Surpluses as of the valuation date. The amortization factor below reflects the weighted average of the amortization periods for all such employers.

		December 31, 2017	December 31, 2016
1.	Total transition liability/(surplus)	(\$613.0)	(\$682.3)
2.	Combined valuation payroll	\$2,365.0	\$2,264.0
3.	Average Amortization Factor <sup>1</sup>	8.587	9.042
4.	Average transition liability/(surplus) rate (1. ÷ 2. ÷ 3.)	(3.02%)	(3.33%)

Amounts in millions

<sup>1</sup> Weighted average



#### Multnomah Fire District #10 UAL Rate

The Multnomah Fire District #10 UAL rate is determined by amortizing Multnomah Fire District #10's unfunded accrued liability over the period ending December 31, 2027, and expressing the result as a percentage of combined valuation payroll.

As part of 2003 legislation, the Multnomah Fire District #10 UAL was allocated to all Tier 1/Tier 2 employers. Multnomah Fire District #10 was allocated \$50,000 of the outstanding UAL, which was fully paid in November, 2003. Of the remaining UAL, City of Portland is allocated 21.8743%, while all Tier 1/Tier 2 employers, including City of Portland, share in the remaining 78.1257%. Four employers (City of Gresham, City of Fairview, City of Wood Village, and City of Troutdale) are required to pay twice the rate that is determined under item 6.b. below. Thus, the combined valuation payroll for all Tier 1/Tier 2 employers, shown below in item 4.b., includes twice the valuation payroll for those four employers.

		December 31, 2017	December 31, 2016
1.	Actuarial accrued liability		
	a. Active members	\$0.0	\$0.0
	b. Inactive members	0.0	0.0
	c. Retired members and beneficiaries	57.0	58.9
	d. Total actuarial accrued liability	\$57.0	\$58.9
2.	Actuarial value of assets		
	a. Employer reserve	(\$134.1)	(\$131.7)
	b. Members reserve	0.0	0.0
	c. Benefits in force reserve	25.2	25.0
	d. Total actuarial value of aseets	(\$108.9)	(\$106.7)
3.	Multnomah FD #10 UAL (1.d 2.d.)	\$165.9	\$165.7
	a. Portion allocated to City of Portland		
	(21.8743% x 3.)	\$36.3	\$36.2
	b. Portion allocated to all T1/T2 employers		
	(78.1257% x 3.)	\$129.6	\$129.4
4.	Combined valuation payroll		
	a. City of Portland	\$384.4	\$362.9
	b. All employers <sup>1</sup>	\$10,152.6	\$9,925.0
5.	Amortization factor	8.312	8.994
6.	Multnomah FD #10 UAL Rate		
	a. City of Portland (3.a. ÷ 4.a. ÷ 5.)	1.14%	1.11%
	b. All Tier 1 / Tier 2 employers		
	(3.b. ÷ 4.b. ÷ 5.)	0.15%	0.14%
7.	Total Multnomah FD #10 UAL Rate		
	a. City of Portland (6.a. + 6.b.)	1.29%	1.25%
	b. City of Gresham, City of Fairview, City of		
	Wood Village, City of Troutdale (2 x 6.b.)	0.30%	0.28%
	c. All other Tier 1 / Tier 2 employers (6.b.)	0.15%	0.14%

Amounts in millions

<sup>1</sup> For weighting purposes, includes double valuation payroll for each of the four employers listed in 7.b.



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#### Calculated Employer Contribution Rate Summary (Pre-Rate Collar)

The following table summarizes the development of the total Tier 1/Tier 2 contribution rate for each rate pool as of the valuation date. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates are applied to combined (Tier 1/Tier 2 plus OPSRP) valuation payroll. These rates are adjusted on an individual employer basis for side accounts and pre-SLGRP liabilities, if applicable. Weighted average adjustments for side accounts and pre-SLGRP liabilities are shown in the table. For individual employers, these adjustments cannot reduce the pension contribution rate below 0.00%. Note that independent employers, other than the State Judiciary, are subject to a minimum employer contribution rate of 6.00% that is not taken into account in the average rates below.

July 1, 2019 Rates Calculated as of December 31, 2017					
	SLGRP	School Districts	Independent Employers	Tier 1 / Tier 2 Totals	
Tier 1/Tier 2 pension contribution rates					
Employer normal cost rate	15.83%	13.79%	16.92%	15.23%	
Member normal cost rate			0.43%	0.04%	
Uncollared UAL rate	14.89%	18.51%	13.94%	15.99%	
Multnomah FD #10 rate	0.22%	0.15%	0.16%	0.19%	
Total Tier 1/Tier 2 pension rate	30.94%	32.45%	31.45%	31.45%	
Average adjustments					
Pre-SLGRP liability/(surplus) rate	(0.69%)	N/A	N/A	(0.40%)	
Side account rate	(4.99%)	(10.66%)	(1.13%)	(6.51%)	
Total average adjustment	(5.68%)	(10.66%)	(1.13%)	(6.91%)	
Uncollared net pension contribution rate	25.26%	21.79%	30.32%	24.54%	



#### Calculation of Rate Collar

Due to the rate collar, employer base contribution rates will not generally change by more than the greater of 3 percent of payroll or 20% of the current contribution rate. However, if the funded percentage is below 60% or above 140%, the size of the rate collar is doubled. If the funded percentage is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale. All rate collar calculations are performed excluding amounts and contribution rates attributable to pre-SLGRP liabilities, side accounts and member IAP contributions. Retiree medical rates are also excluded from the rate collar calculation.

The table below develops the impact of the collar for each of the Tier 1/Tier 2 rate pools. Although the calculation is performed individually for independent employers, the table shows the calculation as if independent employers were a single rate pool. Note that independent employers, other than the State Judiciary, are subject to a minimum employer contribution rate of 6.00% that is not taken into account in the calculation below.

	July 1, 2019 Rates Calculated as of December 31, 2017					
Calculation of Collar Adjustments SLGRP		SLGRP	School Districts	Independent Employers	Tier 1 / Tier 2 Totals <sup>1</sup>	
1.	Current employer contribution rate	21.88%	25.43%	19.96%	22.88%	
2.	Size of rate collar					
	a. Preliminary size of rate collar (greater of 3% or 20% x 1.)	4.38%	5.09%	3.99%	4.58%	
	b. Funded percentage	73%	74%	75%	74%	
	<ul> <li>c. Size of rate collar (If b. &lt; 60% or b. &gt; 140%, 2 x a.</li> <li>If b. is 70%-130%, a. Otherwise, graded rate between a. and 2 x a.)</li> </ul>	4.38%	5.09%	3.99%		
3.	July 1, 2019 Minimum employer contribution rate (1 2.c.)	17.50%	20.34%	15.97%		
4.	July 1, 2019 Maximum employer contribution rate (1. + 2.c.)	26.26%	30.52%	23.95%		
5.	July 1, 2019 employer contribution rate before collar	30.94%	32.45%	31.02%		
6.	July 1, 2019 employer contribution rate after collar					
	(5., but not less than 3. or more than 4.)	26.26%	30.52%	23.95%		
7.	Impact of collar (6 5.) <sup>2</sup>	(4.68%)	(1.93%)	(7.07%)	(3.99%)	

<sup>1</sup> The average Tier 1/Tier 2 rate has been recalculated based on current valuation payroll.

<sup>2</sup> The impact of collar shown for the system-wide column is the weighted average of the impact shown for each rate pool.



#### Calculated Employer Contribution Rate Summary (Post-Rate Collar)

Any needed adjustment to reflect the effects of the rate collar is made to the UAL rate. The table below summarizes the average rates effective July 1, 2019 by pool and component. Although the rate collar is applied individually for independent employers, the table shows the average rates as if independent employers were a single rate pool. Note that independent employers, other than the State Judiciary, are subject to a minimum employer contribution rate of 6.00% that is not taken into account in the average rates below.

July 1, 2019 Rates Calculated as of December 31, 2017					
	SLGRP	School Districts	Independent Employers	Tier 1 / Tier 2 Totals	
Tier 1/Tier 2 pension contribution rates					
Employer normal cost rate	15.83%	13.79%	16.92%	15.23%	
Member normal cost rate			0.43%	0.04%	
Collared UAL rate	10.21%	16.58%	6.87%	12.00%	
Multnomah FD #10 rate	0.22%	0.15%	0.16%	0.19%	
Total Tier 1/Tier 2 pension rate	26.26%	30.52%	24.38%	27.46%	
Average adjustments					
Pre-SLGRP liability/(surplus) rate	(0.69%)	N/A	N/A	(0.40%)	
Side account rate	(4.99%)	(10.66%)	(1.13%)	(6.51%)	
Total average adjustment	(5.68%)	(10.66%)	(1.13%)	(6.91%)	
Collared net pension contribution rate	20.58%	19.86%	23.25%	20.55%	



## **OPSRP** Assets

Information on OPSRP assets is shown in the section of this report covering the system-wide assets. As of December 31, 2017, the actuarial value of assets for OPSRP is \$4,116.5 million.

## **OPSRP** Liabilities

#### **Normal Cost**

The normal cost represents the present value of projected future benefits allocated to the next year of service by the actuarial cost method. If all current actuarial assumptions are met in past and future years, the normal cost represents the percent of payroll that would need to be contributed each year to fully fund each member's plan benefits during his or her working career.

A summary of the normal cost by assumed cause of future termination of service is shown below for the current and prior year.

	Dec	ember 31, 2	2017	December 31,		2016
	General Service	Police & Fire	Total	General Service	Police & Fire	Total
Pre-Retirement Disability						
Duty	\$0.6	\$1.0	\$1.6	\$0.6	\$0.9	\$1.5
Non-Duty	8.1	0.9	9.0	7.3	0.9	8.2
Total Pre-Retirement Disability	\$8.7	\$1.9	\$10.6	\$7.9	\$1.8	\$9.7
Other Benefits						
Service Retirement	\$369.5	\$77.7	\$447.2	\$341.8	\$72.3	\$414.1
Withdrawal	41.6	4.0	45.6	38.1	3.7	41.9
Death	4.3	0.7	5.0	3.9	0.6	4.6
Duty Disability Retirement	0.3	0.7	1.1	0.3	0.6	0.9
Non-Duty Disability Retirement	5.6	0.8	6.4	5.1	0.8	5.8
Total Other Benefits	\$421.2	\$83.9	\$505.1	\$389.3	\$78.0	\$467.3
Assumed Administrative Expenses	5.8	0.7	6.5	5.8	0.7	6.5
Total Normal Cost	\$435.7	\$86.6	\$522.2	\$402.9	\$80.6	\$483.5



#### **Reconciliation of Change in Normal Cost**

The increase in the normal cost since the prior valuation is primarily attributable to the effect of new entrants to the OPSRP program. The table below reconciles the normal cost from the prior valuation to the current valuation.

	OPSRP
Normal Cost, December 31, 2016	\$483.5
Expected increase (decrease)	(11.5)
Assumption and method changes	0.0
Plan changes	0.0
New entrants	41.3
Deviations from expected experience	
Pay increases	\$12.9
All other sources	(4.0)
Total demographic (gains) and losses	\$8.9
Normal Cost, December 31, 2017	\$522.2

Amounts in millions

#### **Actuarial Accrued Liability**

The actuarial accrued liability represents the present value of projected future benefits allocated to prior years of service by the actuarial cost method. For active members, a summary of the actuarial accrued liability by assumed cause of future termination of service is shown below for the current and prior year.

	December 31, 2017		December 31, 2016			
	General Service	Police & Fire	Total	General Service	Police & Fire	Total
Active Members						
Pre-retirement Duty Disability	\$1.3	\$2.2	\$3.5	\$1.0	\$1.9	\$2.9
Pre-retirement Non-Duty Disability	74.7	7.3	82.0	64.8	6.6	71.3
Service Retirement	3,818.7	695.9	4,514.6	3,220.2	610.2	3,830.4
Withdrawal	207.8	17.4	225.3	182.5	16.0	198.5
Death	40.3	5.8	46.2	34.1	5.0	39.1
Duty Disability Retirement	2.2	4.1	6.3	2.2	4.1	6.2
Non-Duty Disability Retirement	54.9	6.7	61.6	47.0	6.0	53.0
Total Active Members	\$4,199.8	\$739.5	\$4,939.3	\$3,551.7	\$649.7	\$4,201.4
Inactive Members			385.2			314.5
Retired Members and Beneficiaries			310.1			201.1
Total Actuarial Accrued Liability			\$5,634.7			\$4,717.0



#### **Reconciliation of Change in Actuarial Accrued Liability**

The change in actuarial accrued liability since the last valuation reflects the experience of the system. The actuarial accrued liability is expected to increase due to benefits earned during the year and interest, and to decrease due to benefits paid during the year. The table below reconciles the actuarial accrued liability from the last valuation to this valuation.

	OPSRP
Actuarial Accrued Liability December 31, 2016	\$4,717.0
Expected change	808.3
Assumption and method changes	0.0
Plan changes	0.0
Deviations from expected experience	
Retirements from active status	\$0.7
Disability retirements	(1.8)
Active mortality and withdrawal	(10.2)
Pay increases	97.7
Inactive mortality	(2.0)
Data corrections	(27.9)
Other	(14.2)
Total demographic (gains) and losses	\$42.3
New entrants	67.1
Actuarial Accrued Liability December 31, 2017	\$5,634.7



# **OPSRP Unfunded Accrued Liability (UAL)**

#### **Calculation of UAL**

The Unfunded Accrued Liability (UAL) represents the difference between the actuarial accrued liability and the valuation assets. The UAL is amortized over combined (Tier 1/Tier 2 and OPSRP) valuation payroll. The table below shows the OPSRP UAL, funded status, and UAL as a percentage of combined valuation payroll.

	December 31, 2017	December 31, 2016
1. Actuarial accrued liability	\$5,634.7	\$4,717.0
2. Actuarial value of assets	\$4,116.5	\$3,021.4
3. Unfunded accrued liability (2 1.)	\$1,518.2	\$1,695.6
4. Funded percentage (2. ÷ 1.)	73.1%	64.1%
5. Combined valuation payroll	\$10,098.9	\$9,872.6
6. Unfunded accrued liability as % of		
combined valuation payroll (3. ÷ 5.)	15.0%	17.2%

Amounts in millions

#### **Reconciliation of UAL Bases**

Beginning with the December 31, 2007, actuarial valuation, each odd-year valuation establishes a 16-year closed-period amortization base for outstanding OPSRP UAL amounts. For odd-year valuations subsequent to December 31, 2007, this amortization base is calculated based on the total OPSRP UAL as of that valuation date less the remaining unamortized balance of any OPSRP UAL bases established at previous odd-year valuation dates. In other words, OPSRP experience from December 31, 2015 to December 31, 2017 is amortized based on a 16-year amortization schedule beginning December 31, 2017.

	Reconciliation of UAL Bases						
Amortization Base	UAL December 31, 2016	Payment	Interest	UAL December 31, 2017	Next Year's Payment		
December 31, 2007	(\$51.4)	(\$8.4)	(\$3.4)	(\$46.4)	(\$8.7)		
December 31, 2009	131.7	17.3	8.8	123.2	17.9		
December 31, 2011	50.8	5.6	3.4	48.6	5.8		
December 31, 2013	447.7	43.5	30.6	434.7	45.0		
December 31, 2015	750.2	65.3	51.5	736.4	67.5		
December 31, 2017	N/A	N/A	N/A	221.7	18.4		
Total				\$1,518.2	\$146.0		



#### Actuarial Gain or Loss since Prior Valuation

In every actuarial valuation, assumptions are made as to the future experience of the plan and covered group of participants. Whenever there is a difference between the actual experience and that anticipated by the actuarial assumptions, there is an actuarial gain or loss to the plan. Gains are the result of experience that is more financially favorable to the system than anticipated (i.e., serves to reduce the unfunded accrued liability or increase the surplus), while losses are the result of experience that is financially unfavorable to the system.

The table below develops the actuarial gain or loss for OPSRP for the year ending December 31, 2017.

			OPSRP
1.	Ex	pected actuarial accrued liability	
	a.	Actuarial accrued liability at January 1, 2017	\$4,717.0
	b.	Normal cost (excluding expenses) at January 1, 2017	477.0
	C.	Benefit payments (excluding expenses) for year ending December 31, 2017	(24.6)
	d.	Interest	355.9
	e.	Expected actuarial accrued liability before changes $(a. + b. + c. + d.)$	\$5,525.3
	f.	Change in actuarial accrued liability at December 31, 2017, due to assumption and method changes	0.0
	g.	Change in actuarial accrued liability at December 31, 2017, due to plan changes	0.0
	h.	Expected actuarial accrued liability at December 31, 2017 (e. + $f$ . + $g$ .)	\$5,525.3
2.	Ac	tuarial accrued liability at December 31, 2017	\$5,634.7
3.	Lia	bility gain/(loss) <i>(1.h 2)</i>	(\$109.4)
4.	Ex	pected actuarial value of assets	
	a.	Actuarial value of assets at January 1, 2017	\$3,021.4
	b.	Actual contributions for 2017	571.1
	C.	Benefit payments and expenses for fiscal year ending December 31, 2017	(30.5)
	d.	Assumed investment return	237.0
	e.	Expected actuarial value of assets at December 31, 2017 (a. + b. + c. + d.)	\$3,798.9
5.	Ac	tuarial value of assets as of December 31, 2017	\$4,116.5
6.	As	set gain/(loss) <i>(5 4.e.)</i>	\$317.6
7.		t actuarial gain/(loss) (3. + 6.)	\$208.2



#### **Reconciliation of the UAL**

The table below summarizes the changes in UAL since the prior valuation.

The 2017 liability loss is primarily due to pay increases differing from assumption and due to new entrants to the OPSRP program.

	OPSRP
UAL, December 31, 2016	\$1,695.6
Normal cost (including actual administrative expenses)	482.9
Contributions	(571.1)
Liability (gain) or loss	109.4
Asset (gain) or loss	(317.6)
Assumption and method changes	0.0
Plan changes	0.0
Interest at 7.20%	118.9
UAL, December 31, 2017	\$1,518.2



# **OPSRP Contribution Rate Development**

#### **Normal Cost Rates**

The table below shows the development of the OPSRP normal cost rates.

	December 31, 2017			December 31, 2016		
	General Service	Police & Fire	Total	General Service	Police & Fire	Total
Normal Cost						
Pre-retirement Disability Benefits	\$8.7	\$1.9	\$10.6	\$7.9	\$1.8	\$9.7
All Other Benefits	421.2	83.9	505.1	389.3	78.0	467.3
Assumed Administrative Expenses	5.8	0.7	6.5	5.8	0.7	6.5
Total Normal Cost	\$435.7	\$86.6	\$522.2	\$402.9	\$80.6	\$483.5
OPSRP Valuation Payroll	\$5,187.5	\$664.5	\$5,852.0	\$4,746.4	\$609.4	\$5,355.8
Normal Cost Rate						
Pre-retirement Disability Benefits	0.17%	0.29%	0.18%	0.17%	0.29%	0.18%
All Other Benefits	8.12%	12.63%	8.63%	8.20%	12.80%	8.72%
Assumed Administrative Expenses	0.11%	0.11%	0.11%	0.12%	0.12%	0.12%
Total Normal Cost Rate	8.40%	13.03%	8.92%	8.49%	13.22%	9.03%

Amounts in millions

#### **UAL Rates**

The UAL rate is determined by calculating the sum of next year's scheduled amortization payments to the UAL as a percentage of combined (Tier 1/Tier 2 and OPSRP) valuation payroll.

December 31, 2017	December 31, 2016
\$1,518.2	\$1,695.6
\$146.0	\$153.7
\$10,098.9	\$9,872.6
1.45%	1.56%
	\$1,518.2 \$146.0 \$10,098.9



#### Calculated Employer Contribution Rates (Pre-Rate Collar)

The following table summarizes the OPSRP contribution rate for general service and police & fire members as of the valuation date, prior to application of the rate collar.

The normal cost rates apply to OPSRP payroll only, but the UAL rate is applied to combined (Tier 1/Tier 2 and OPSRP) valuation payroll. These rates, after the application of the rate collar, are combined with each employer's Tier 1/Tier 2 rates (other than Tier 1/Tier 2 normal cost rate) to determine each employer's pension contribution rate on OPSRP payroll.

July 1, 2019 Rates Calculated as of December 31, 2017					
General Service Police & Fire Average R					
OPSRP pension contribution rates					
Employer normal cost rate	8.40%	13.03%	8.92%		
Uncollared UAL rate	1.45%	1.45%	1.45%		
Uncollared OPSRP pension rate	9.85%	14.48%	10.37%		



#### **Calculation of Rate Collar**

The rate collar restricts the average OPSRP contribution rate so it generally cannot change by more than the greater of 3 percent of payroll or 20% of the current average OPSRP contribution rate. However, if the funded percentage is below 60% or above 140%, the size of the collar is doubled. If the funded percentage is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale. All collar calculations are performed based on the weighted average OPSRP contribution rate, and any adjustment due to the collar is applied to the OPSRP UAL rate.

The table below shows the calculation of and any adjustment for the rate collar.

	July 1, 2019 Rates Calculated as of December 31, 2017					
		General Service	Police & Fire	Average Rate		
1.	Current employer contribution rate	9.29%	14.06%	9.83%		
2.	Size of rate collar					
	<ul> <li>a. Preliminary size of rate collar (greater of 3% or 20% x 1.)</li> <li>b. Funded percentage</li> </ul>			3.00% 73%		
	<ul> <li>c. Size of rate collar</li> <li>(If b. &lt; 60% or b. &gt; 140%, 2 x a.</li> <li>If b. is 70%-130%, a. Otherwise,</li> <li>graded rate between a. and 2 x a.)</li> </ul>			3.00%		
3.	July 1, 2019 Minimum employer contribution rate (1 2.c.)			6.83%		
4.	July 1, 2019 Maximum employer contribution rate (1. + 2.c.)			12.83%		
5.	July 1, 2019 employer contribution rate before collar	9.85%	14.48%	10.37%		
6.	July 1, 2019 employer contribution rate after collar					
	(5., but not less than 3. or more than 4.)	9.85%	14.48%	10.37%		
7.	Impact of collar <i>(6 5.)</i>	0.00%	0.00%	0.00%		

#### Calculated Employer Contribution Rates (Post-Rate Collar)

The table below summarizes the OPSRP contribution rate for general service and police & fire members as of the valuation date, after adjustments for the rate collar.

July 1, 2019 Rates Calculated as of December 31, 2017						
General Service Police & Fire Average Rat						
OPSRP pension contribution rates						
Employer normal cost rate	8.40%	13.03%	8.92%			
Collared UAL rate	1.45%	1.45%	1.45%			
Collared OPSRP pension rate	9.85%	14.48%	10.37%			



This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

# **Retiree Healthcare Valuation**



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## **Retiree Healthcare Assets**

#### Assets

A reconciliation of retiree healthcare assets is shown below. The reconciliation of assets is provided by PERS.

		RHIA	RHIPA	Retiree Healthcare Totals
Add	ditions			
1.	Employer contributions	\$49.2	\$12.6	\$61.8
2.	Net investment income	72.8	2.9	75.7
3.	Other	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
4.	Total additions	\$122.0	\$15.6	\$137.5
Dec	luctions			
4.	Healthcare Premium Subsidies	(\$32.4)	(\$4.6)	(\$37.0)
5.	Administrative expenses	<u>(1.3)</u>	<u>(0.3)</u>	<u>(1.5)</u>
6.	Total deductions	(\$33.7)	(\$4.9)	(\$38.6)
7.	Net change	\$88.2	\$10.7	\$99.0
8.	Net assets held in trust for benefits			
	a. Beginning of year	\$465.0	\$19.1	\$484.1
	b. End of year	\$553.3	\$29.8	\$583.1



## **Retiree Healthcare Liabilities**

#### **Normal Cost**

A summary of the normal cost by assumed cause of future termination of service is shown below for the current and prior year.

	RHIA			RHIPA			
	December 31, 2017	December 31, 2016	Percent Change	December 31, 2017	December 31, 2016	Percent Change	
Normal Cost							
Service Retirement	\$1.8	\$2.2		\$1.3	\$1.4		
Withdrawal	0.6	0.7		0.0	0.0		
Disability	0.1	0.1		0.1	0.1		
Death	<u>0.0</u>	<u>0.0</u>		<u>0.0</u>	<u>0.0</u>		
Total Normal Cost	\$2.5	\$3.0	(16.4%)	\$1.4	\$1.5	(3.0%)	

Amounts in millions

The table below reconciles the normal cost from the prior valuation to the current valuation.

	RHIA	RHIPA
Normal Cost December 31, 2016	\$3.0	\$1.5
Expected increase (decrease)	(0.2)	(0.1)
Assumption and method changes	0.0	0.0
Plan changes	0.0	0.0
Deviations from expected experience		
Demographic (gains) or losses	(0.3)	0.0
Normal Cost December 31, 2017	\$2.5	\$1.4



#### **Actuarial Accrued Liability**

	RHIA			RHIPA			
	December 31, 2017	December 31, 2016	Percent Change	December 31, 2017	December 31, 2016	Percent Change	
Actives	\$71.7	\$78.1	(8.2%)	\$54.0	\$53.5	0.8%	
Inactive Members	22.0	23.9	(8.1%)	0.0	0.0	0.0%	
Retired Members and Beneficiaries	343.9	361.7	(4.9%)	15.4	14.4	7.2%	
Total Actuarial Accrued Liability	\$437.6	\$463.7	(5.6%)	\$69.4	\$67.9	2.2%	

A summary of the actuarial accrued liability by status is shown below for the current and prior year.

Amounts in millions

The change in actuarial accrued liability since the last valuation reflects the experience of the system. The actuarial accrued liability is expected to increase due to benefits earned during the year and interest, and to decrease due to benefits paid during the year. The table below reconciles the actuarial accrued liability from the last valuation to this valuation.

	RHIA	RHIPA	Total
Actuarial Accrued Liability December 31, 2016	\$463.7	\$67.9	\$531.6
Expected change	2.9	1.7	4.6
Assumption and method changes	0.0	0.0	0.0
Plan changes	0.0	0.0	0.0
Deviations from expected experience			
Demographic (gains) or losses	(29.0)	(0.2)	(29.2)
Actuarial Accrued Liability December 31, 2017	\$437.6	\$69.4	\$506.9



# Retiree Healthcare Unfunded Accrued Liability (UAL)

#### Calculation of UAL

The Unfunded Accrued Liability (UAL) represents the difference between the actuarial accrued liability and the valuation assets. A summary of the UAL by program is shown on the following table.

	RHIA			RHIPA			
	December 31, 2017	December 31, 2016	Percent Change	December 31, 2017	December 31, 2016	Percent Change	
1. Actuarial accrued liability	\$437.6	\$463.7	(5.6%)	\$69.4	\$67.9	2.2%	
2. Actuarial value of assets	\$553.3	\$465.0	19.0%	\$29.8	\$19.1	56.1%	
3. Unfunded accrued liability	(\$115.7)	(\$1.3)	8,508.2%	\$39.5	\$48.8	(18.9%)	
4. Funded percentage (2. ÷ 1.)	126.4%	100.3%	26.1%	43.0%	28.1%	52.7%	
5. Combined valuation payroll	\$10,098.9	\$9,872.6	2.3%	\$2,984.5	\$2,881.4	3.6%	
6. Unfunded accrued liability as % of combined valuation							
payroll <i>(3. ÷ 5.)</i>	(1.1%)	(0.0%)		1.3%	1.7%		

Amounts in millions

#### **Reconciliation of UAL Bases**

Beginning with the December 31, 2007 actuarial valuation, each rate-setting valuation establishes a 10-year amortization base for outstanding RHIA and RHIPA UAL amounts. For odd-year valuations subsequent to December 31, 2007, this amortization base is calculated based on the total UAL as of that valuation date less the remaining unamortized balance of any UAL bases established at previous odd-year valuation dates. In other words, RHIA and RHIPA experience from December 31, 2015 to December 31, 2017 is amortized based on a 10-year amortization schedule beginning December 31, 2017.



	RHIA						
Amortization Base	UAL December 31, 2016	Payment	Interest	UAL December 31, 2017	Next Year's Payment		
December 31, 2007	\$43.1	\$44.5	\$1.4	\$0.0	\$0.0		
December 31, 2009	27.5	9.8	1.6	19.3	10.2		
December 31, 2011	(20.4)	(4.5)	(1.3)	(17.2)	(4.7)		
December 31, 2013	(37.4)	(6.1)	(2.5)	(33.8)	(6.3)		
December 31, 2015	(6.0)	(0.8)	(0.4)	(5.6)	(0.8)		
December 31, 2017	N/A	N/A	N/A	(78.5)	(9.4)		
Total				(\$115.7)	(\$11.1)		

Amounts in millions

RHIPA							
Amortization Base	UAL December 31, 2016	Payment	Interest	UAL December 31, 2017	Next Year's Payment		
December 31, 2007	\$2.9	\$3.0	\$0.1	\$0.0	\$0.0		
December 31, 2009	0.9	0.3	0.1	0.7	0.3		
December 31, 2011	9.5	2.1	0.6	8.0	2.2		
December 31, 2013	25.7	4.2	1.7	23.2	4.4		
December 31, 2015	10.5	1.4	0.7	9.9	1.4		
December 31, 2017	N/A	N/A	N/A	(2.2)	(0.3)		
Total				\$39.5	\$8.0		



#### Actuarial Gain or Loss since Prior Valuation

In every actuarial valuation, assumptions are made as to the future experience of the plan and covered group of participants. Whenever there is a difference between the actual experience and that anticipated by the actuarial assumptions, there is an actuarial gain or loss to the plan. Gains are the result of experience that is more financially favorable to the system than anticipated (i.e., serves to reduce the unfunded accrued liability or increase the surplus), while losses are the result of experience that is financially unfavorable to the system.

The table below shows the development of the actuarial gain (or loss) for RHIA and RHIPA for the plan year ending December 31, 2017.

		RHIA	RHIPA	Retiree Healthcare Totals
1.	Expected actuarial accrued liability			
	a. Actuarial accrued liability at January 1, 2017	\$463.7	\$67.9	\$531.6
	b. Normal cost at January 1, 2017	3.0	1.5	4.5
	c. Benefit payments for fiscal year ending December 31, 2017	(32.4)	(4.6)	(37.0)
	d. Interest	32.3	4.8	37.1
	e. Expected actuarial accrued liability before changes			
	(a. + b. + c. + d.)	\$466.6	\$69.6	\$536.1
	f. Change in actuarial accrued liability at December 31, 2017,			
	due to assumption and method changes	0.0	0.0	0.0
	g. Change in actuarial accrued liability at December 31, 2017,	0.0	0.0	
	due to plan changes	0.0	0.0	0.0
	h. Expected actuarial accrued liability at December 31, 2017 (e. $+ f. + g.$ )	\$466.6	\$69.6	\$536.1
2.	Actuarial accrued liability at December 31, 2017	\$437.6	\$69.4	\$506.9
3.	Liability gain/(loss) (1.h 2.)	\$29.0	\$0.2	\$29.2
4.	Expected actuarial value of assets	<b>4</b> -010	<i>+•</i>	<b>, , , , , , , , , , , , , , , , , , , </b>
	a. Actuarial value of assets at January 1, 2017	\$465.0	\$19.1	\$484.1
	b. Actual contributions for 2017	49.2	12.6	61.8
	c. Benefit payments and expenses for fiscal year ending	_	-	
	December 31, 2017	(33.7)	(4.9)	(38.6)
	d. Assumed investment return	34.0	1.7	35.7
	e. Expected actuarial value of assets before changes			
	(a. + b. + c. + d.)	\$514.5	\$28.6	\$543.1
	f. Change in actuarial value of assets at December 31, 2017,			
	due to assumption changes	0.0	0.0	0.0
	g. Change in actuarial value of assets at December 31, 2017,			
	due to plan changes	0.0	0.0	0.0
	h. Expected actuarial value of assets at December 31, 2017 $(a + f + a)$	\$E14 E	¢00 6	¢542.4
F	(e. + $f$ . + $g$ .) Actuarial value of assets at December 31, 2017	\$514.5 \$553.3	\$28.6 \$29.8	\$543.1 \$583.1
5. <b>6.</b>		φοοιο.ο <b>\$38.7</b>	φ29.8 <b>\$1.3</b>	φοσο. 1 <b>\$40.0</b>
-	Actuarial asset gain/(loss) (5 4.h.) Not actuarial gain/(loss) (3. + 6.)		\$1.3 \$1.5	\$40.0 \$69.2
7.	Net actuarial gain/(loss) (3. + 6.)	\$67.8	\$1.5	<b>୬</b> ୦୨.2



This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product. 58

#### **Reconciliation of UAL**

The table below summarizes the changes in UAL since the prior valuation.

The significant decrease in the RHIA UAL is due to a combination of factors, including employer contributions, positive investment returns, lapsed coverage among eligible members, and lower participant than assumed.

The decrease in the RHIPA UAL is primarily due to employer contributions.

	RHIA	RHIPA
UAL, December 31, 2016	(\$1.3)	\$48.8
Normal Cost (including actual administrative expenses)	4.3	1.8
Contributions	(49.2)	(12.6)
Liability (gain) or loss	(29.0)	(0.2)
Asset (gain) or loss	(38.7)	(1.3)
Assumption and method changes	0.0	0.0
Interest	(1.7)	3.1
UAL, December 31, 2017	(\$115.7)	\$39.5



# **Retiree Healthcare Contribution Rate Development**

#### **Normal Cost Rate**

The table below shows the development of the retiree healthcare normal cost rates. For RHIA, valuation payroll is shown on a system-wide basis. For RHIPA, valuation payroll is for the State of Oregon and the State Judiciary only.

	Rŀ	IIA	RHIPA		
	December 31, 2017	December 31, 2016	December 31, 2017	December 31, 2016	
Normal Cost	\$2.5	\$3.0	\$1.4	\$1.5	
Tier 1/Tier 2 Valuation Payroll	\$4,246.9	\$4,516.7	\$1,212.2	\$1,276.0	
Normal Cost Rate	0.06%	0.07%	0.12%	0.12%	

Amounts in millions

The table below shows the development of the retiree healthcare normal cost rates for the various rate pools. For RHIA, valuation payroll is shown on a system-wide basis. For RHIPA, valuation payroll is for the State of Oregon and the State Judiciary only. For this exhibit, all independent employers, including State Judiciary, have been grouped together.

	December 31, 2017					
	SLGRP	School Districts	Independent Employers	Retiree Healthcare Total		
1. Tier 1/ Tier 2 Valuation Payroll						
a. All Employers' Payroll	\$2,410.6	\$1,443.7	\$392.6	\$4,246.9		
b. RHIPA Employers' Payroll	\$1,188.3	\$0.0	\$23.9	\$1,212.2		
2. Normal Cost Rate						
a. RHIA	0.06%	0.06%	0.06%	0.06%		
b. RHIPA	0.12%	0.00%	0.12%	0.12%		
3. Weighted Average Normal Cost Rate						
[( 1.a. x 2.a + 1.b. x 2.b. ) / 1.a]	0.12%	0.06%	0.07%	0.09%		



#### **UAL Rate**

The UAL rate is determined by calculating the sum of next year's scheduled amortization payments to the UAL as a percentage of combined (Tier 1/Tier 2 and OPSRP) valuation payroll. For RHIPA, valuation payroll is for the State of Oregon and the State Judiciary only.

For RHIA, the UAL rate calculated under this method was less than 0.00% in this valuation. As a result, the PERS Board decided to apply a minimum UAL rate of 0.00% for the current valuation.

	Rŀ	IIA	RHIPA		
	December 31, 2017	December 31, 2016	December 31, 2017	December 31, 2016	
1. Total UAL	(\$115.7)	(\$1.3)	\$39.5	\$48.8	
2. Next year's UAL payment	(\$11.1)	\$41.9	\$8.0	\$11.0	
3. Combined valuation payroll	\$10,098.9	\$9,872.6	\$2,984.5	\$2,881.4	
4. UAL rate					
a. Preliminary UAL rate (2 ÷ 3)	(0.11%)	0.42%	0.27%	0.38%	
b. Final UAL rate (greater of a. or 0.00%)	0.00%	0.42%	0.27%	0.38%	

Amounts in millions

The table below shows the development of the retiree healthcare UAL rates for the various rate pools. For RHIA, combined valuation payroll is shown on a system-wide basis. For RHIPA, valuation payroll is for the State of Oregon and the State Judiciary only. For this exhibit, all independent employers, including State Judiciary, have been grouped together.

	December 31, 2017						
	SLGRP	School Districts	Independent Employers	Retiree Healthcare Total			
1. Combined Valuation Payroll							
a. All Employers' Payroll	\$5,897.8	\$3,314.2	\$886.9	\$10,098.9			
b. RHIPA Employers' Payroll	\$2,960.6	\$0.0	\$23.9	\$2,984.5			
2. UAL Rate							
a. RHIA	0.00%	0.00%	0.00%	0.00%			
b. RHIPA	0.27%	0.00%	0.27%	0.27%			
3. Weighted Average UAL Rate							
[( 1.a. x 2.a + 1.b. x 2.b. ) / 1.a]	0.14%	0.00%	0.01%	0.08%			



#### **Calculated Employer Contribution Rate Summary**

The following table summarizes the calculated employer contribution rates for the retiree healthcare programs. The normal cost rates are applied against Tier 1/Tier 2 payroll, but the UAL rates are applied against all payroll. For RHIPA, valuation payroll is for the State of Oregon and the State Judiciary only.

July 1, 2019 Rates Calculated as of December 31, 2017							
	State Agencies and Judiciary		Retiree Healthcare Total				
Normal Cost Rates							
RHIA	0.06%	0.06%	0.06%				
RHIPA	0.12%	0.00%	0.03%				
Total normal cost rate	0.18%	0.06%	0.09%				
UAL Rates							
RHIA	0.00%	0.00%	0.00%				
RHIPA	0.27%	0.00%	0.08%				
Total UAL rate	0.27%	0.00%	0.08%				
Total retiree healthcare rate	0.45%	0.06%	0.17%				



# Accounting / CAFR Exhibits



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## **Accounting/CAFR Exhibits**

The following information as of December 31, 2017 has been prepared and provided to Oregon PERS for inclusion in the Actuarial Section of the 2018 Comprehensive Annual Financial Report (CAFR):

- Schedule of Active Member Valuation Data
- Schedule of Retirees and Beneficiaries Added to and Removed from Rolls
- Schedules of Funding Progress by Rate Pool
- Solvency Test
- Analysis of Financial Experience
- Schedules of Funding Progress

These exhibits do not reflect GASB Statements No. 74 and 75, which were issued by GASB in June 2015 to replace Statements No. 43 and 45, and govern financial reporting for postemployment benefits other than pensions. GASB 74 governs plan reporting effective for fiscal years beginning after June 15, 2016, while GASB 75 governs employer reporting for fiscal years beginning after June 15, 2017. Milliman provided results for Oregon PERS under GASB 74 and 75 determined as of a June 30, 2017 measurement date in letters dated November 29, 2017 and March 20, 2018, respectively. The results for a measurement date of June 30, 2018 will be provided separately.

These exhibits do not reflect GASB Statements No. 67 and 68, issued by GASB in June 2012 to replace Statements No. 25 and 27. GASB 67 governs plan financial reporting effective for fiscal years beginning after June 15, 2013, while GASB 68 governs employer financial reporting for fiscal years beginning after June 15, 2014. Milliman provided results for Oregon PERS under GASB 67 and 68 determined as of a June 30, 2017 measurement date in letters dated November 29, 2017 and February 20, 2018, respectively. The results for a measurement date of June 30, 2018 will be provided separately.

Some employers have made supplemental deposits in addition to their regularly scheduled contributions. These deposits are placed in a side account within the pension trust and used to offset future contribution requirements of that employer. The Schedules of Funding Progress and Solvency Test include side accounts as part of the Plan's assets since those amounts are in a restricted trust available exclusively for the benefit of plan members.

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist Oregon PERS in completing its financial statements, but any accounting determination should be reviewed by your auditor.

The exhibits are provided on the following pages.



#### Schedule of Active Member Valuation Data

Valuation	Count	Annual Payroll	Average	%Increase in	Number of Participating	
Date	Count	(Thousands)	Annual Pay	Average Pay	Employers <sup>1</sup>	
12/31/1993	137,513	\$4,466,797	\$32,483	E 50/	N/A	
12/31/1995	141,471	\$4,848,058	\$34,269	5.5%	N/A	
12/31/1997	143,194	\$5,161,562	\$36,045	5.2%	N/A	
12/31/1999	151,262	\$5,676,606	\$37,528	4.1%	N/A	
12/31/2000	156,869	\$6,195,862	\$39,497	5.2%	N/A	
12/31/2001	160,477	\$6,520,225	\$40,630	2.9%	N/A	Old Basis
12/31/2001	160,477	\$6,253,965	\$38,971	_	N/A	New Basis <sup>2</sup>
12/31/2002	159,287	\$6,383,475	\$40,075	2.8%	N/A	
12/31/2003	153,723	\$6,248,550	\$40,648	1.4%	N/A	
12/31/2004	142,635	\$6,306,447	\$44,214	8.8%	806	
12/31/2005 <sup>3</sup>	156,501	\$6,791,891	\$43,398	(1.8%)	810	
12/31/2006	163,261	\$7,326,798	\$44,878	3.4%	758	
12/31/2007	167,023	\$7,721,819	\$46,232	3.0%	760	
12/31/2008	170,569	\$8,130,136	\$47,665	3.1%	766	
12/31/2009	178,606	\$8,512,192	\$47,659	(0.0%)	776	
12/31/2010	193,569	\$8,750,064	\$45,204	(5.2%)	787	
12/31/2011	170,972	\$8,550,511	\$50,011	10.6%	791	
12/31/2012	167,103	\$8,590,879	\$51,411	2.8%	798	
12/31/2013	162,185	\$8,671,835	\$53,469	4.0%	799	
12/31/2014	164,859	\$9,115,767	\$55,294	3.4%	802	
12/31/2015	168,177	\$9,544,132	\$56,751	2.6%	804	
12/31/2016	172,483	\$9,872,557	\$57,238	0.9%	805	
12/31/2017	173,002	\$10,098,889	\$58,374	2.0%	802	

<sup>1</sup> Effective in 2006, participating employers are defined for this purpose as any employer with covered payroll during the prior year. In prior years, employers with liabilities but without covered payroll were included as well. <sup>2</sup> Effective in 2001, the Annual Payroll excludes the member pick-up, if any.

<sup>3</sup> Effective with the 12/31/2005 valuation, OPSRP members and payroll are included.



#### Schedule of Retirees and Beneficiaries Added to and Removed from Rolls

Annual Allowances are shown in thousands.

Added to Rolls		Removed from Rolls		Rolls - E	Rolls - End of Year		Average		
Valuation		Annual		Annual		Annual	%Increase in Annual	Annual	
Date	Count	Allowances <sup>1</sup>	Count	Allowances	Count	Allowances	Allowances <sup>2</sup>	Allowances	
12/31/1993					60,841	\$564,341	27.6%	\$9,276	
12/31/1995					64,796	\$700,171	24.1%	\$10,806	
12/31/1997					69,624	\$919,038	31.3%	\$13,200	
12/31/1999					82,819	\$1,299,380	41.4%	\$15,689	
12/31/2000					82,458	\$1,385,556	6.6%	\$16,803	
12/31/2001					85,216	\$1,514,491	9.3%	\$17,772	
12/31/2002					89,482	\$1,722,865	13.8%	\$19,254	
12/31/2003					97,777	\$2,040,533	8.4%	\$20,869	
12/31/2004 3	6,754	\$149,474	2,863	\$35,151	101,668	\$2,154,856	5.6%	\$21,195	
12/31/2005 <sup>3</sup>	4,472	\$149,127	3,217	\$36,784	102,923	\$2,267,198	5.2%	\$22,028	
12/31/2006 3	5,060	\$151,240	3,263	\$39,735	104,720	\$2,378,704	4.9%	\$22,715	
12/31/2007 3	5,385	\$183,232	3,304	\$40,590	106,801	\$2,521,345	6.0%	\$23,608	
12/31/2008 3	5,963	\$171,484	3,626	\$47,062	109,138	\$2,645,767	4.9%	\$24,242	
12/31/2009 <sup>3</sup>	6,377	\$226,713	3,374	\$46,228	112,141	\$2,826,252	6.8%	\$25,203	
12/31/2010 <sup>3</sup>	6,359	\$217,424	3,512	\$51,627	114,988	\$2,992,048	5.9%	\$26,021	
12/31/2011 <sup>3</sup>	8,715	\$282,098	3,679	\$55,633	120,024	\$3,218,514	7.6%	\$26,816	
12/31/2012 <sup>3</sup>	7,023	\$235,917	4,875	\$59,353	122,172	\$3,395,079	5.5%	\$27,789	
12/31/2013	9,724	\$307,551	3,644	\$66,607	128,252	\$3,636,023	7.1%	\$28,351	
12/31/2014 4	6,910	\$235,250	3,524	\$66,621	131,638	\$3,804,651	4.6%	\$28,902	
12/31/2015 4	8,566	\$304,818	3,781	\$73,305	136,423	\$4,036,165	6.1%	\$29,586	
12/31/2016 4	6,413	\$242,372	3,931	\$80,903	138,905	\$4,197,633	4.0%	\$30,219	
12/31/2017 4	10,075	\$385,197	3,878	\$83,921	145,102	\$4,498,910	7.2%	\$31,005	

<sup>1</sup> Additions to annual allowances reflect the combined effects of new retirements and COLA increases since the previous valuation date.

<sup>2</sup> Since last valuation date.

<sup>3</sup> Annual allowances reflect estimated adjustments to retiree benefits due to the implementation of the Strunk v. PERB, et al. and City of Eugene v. State of Oregon, PERB, et al. decisions.

<sup>4</sup> Annual allowances reflect estimated adjustments to retiree benefits for the Moro v. State of Oregon decision for records that were not already adjusted in the data provided.



#### Schedule of Funding Progress by Rate Pool

The liabilities and assets resulting from the last six actuarial valuations are as follows (dollar amounts in *millions*):

	Actuarial	Actuarial				UAAL as a %
	Value of	Accrued	Unfunded AAL		Covered	of Covered
Actuarial	Assets <sup>1,2</sup>	Liability (AAL) <sup>2</sup>		Funded Ratio	Payroll <sup>3</sup>	Payroll
Valuation Date	(a)	(b)	(b-a)	(a/b)	(c)	((b-a)/c)
		ernment Rate Po			(0)	
12/31/2012 4	\$28.022.3	\$30.601.9	\$2,579.5	91.6%	\$3,043.7	84.7%
12/31/2013 5	\$30,590.2	\$31,738.8	\$1,148.6	96.4%	\$2,915.9	39.4%
12/31/2014 <sup>6</sup>	\$31,162.6	\$37,169.9	\$6,007.3	83.8%	\$2,827.9	212.4%
12/31/2015 5	\$30,185.3	\$38,396.8	\$8,211.5	78.6%	\$2,691.8	305.1%
12/31/2016	\$30,417.6	\$40,351.3	\$9,933.7	75.4%	\$2,546.7	390.1%
12/31/2017 5	\$33,366.0	\$42,150.7	\$8,784.7	79.2%	\$2,410.6	364.4%
Tier 1/Tier 2 Sch	. ,	1 . ,	· · · / ·		• ,	
12/31/2012 4	\$21,202.1	\$22,908.0	\$1,705.8	92.6%	\$1,769.0	96.4%
12/31/2013	\$23,063.3	\$23,392.6	\$329.4	98.6%	\$1,663.0	19.8%
12/31/2014 <sup>6</sup>	\$23,361.2	\$27,059.9	\$3,698.7	86.3%	\$1,626.0	227.5%
12/31/2015	\$22,728.9	\$27,670.7	\$4,941.8	82.1%	\$1,578.8	313.0%
12/31/2016	\$22,870.2	\$29,152.2	\$6,282.0	78.5%	\$1,532.7	409.9%
12/31/2017	\$24,934.4	\$29,677.4	\$4,743.1	84.0%	\$1,443.7	328.5%
Tier 1/Tier 2 Ind		overs and Judicia	arv			
12/31/2012 4	\$4,479.4	\$5,043.4	\$564.0	88.8%	\$529.0	106.6%
12/31/2013 5	\$4.851.0	\$5,164.3	\$313.3	93.9%	\$494.8	63.3%
12/31/2014 <sup>6</sup>	\$4,967.4	\$6,104.9	\$1,137.4	81.4%	\$479.2	237.4%
12/31/2015 5	\$4,807.6	\$6,327.1	\$1,519.5	76.0%	\$460.3	330.1%
12/31/2016	\$4,856.6	\$6,690.8	\$1,834.3	72.6%	\$437.3	419.5%
12/31/2017 5	\$5,018.2	\$6,536.3	\$1,518.1	76.8%	\$392.6	386.7%
OPSRP Rate Po	ol					
12/31/2012 4	\$1,190.0	\$1,795.6	\$605.5	66.3%	\$3,249.2	18.6%
12/31/2013	\$1,630.2	\$2,243.3	\$613.2	72.7%	\$3,598.1	17.0%
12/31/2014 <sup>6</sup>	\$2,024.6	\$3,064.1	\$1,039.5	66.1%	\$4,182.7	24.9%
12/31/2015	\$2,389.1	\$3,742.5	\$1,353.5	63.8%	\$4,813.3	28.1%
12/31/2016	\$3,021.4	\$4,717.0	\$1,695.6	64.1%	\$5,355.8	31.7%
12/31/2017	\$4,116.5	\$5,634.7	\$1,518.2	73.1%	\$5,852.0	25.9%
Postemploymen	t Healthcare Be	nefits - Retireme	nt Health Insura	nce Account		
12/31/2012	\$291.6	\$471.8	\$180.2	61.8%	\$5,341.7	3.4%
12/31/2013	\$353.5	\$473.6	\$120.0	74.7%	\$5,073.7	2.4%
12/31/2014	\$395.9	\$468.4	\$72.5	84.5%	\$4,933.1	1.5%
12/31/2015	\$419.3	\$465.6	\$46.3	90.0%	\$4,730.8	1.0%
12/31/2016	\$465.0	\$463.7	(\$1.3)	100.3%	\$4,516.7	(0.0%)
12/31/2017	\$553.3	\$437.6	(\$115.7)	126.4%	\$4,246.9	(2.7%)
Postemploymen	t Healthcare Be	nefits - Retiree H	ealth Insurance	Premium Accou	nt	
12/31/2012	\$4.4	\$60.3	\$55.9	7.4%	\$1,478.4	3.8%
12/31/2013	\$5.2	\$61.2	\$55.9	8.6%	\$1,434.5	3.9%
12/31/2014	\$7.2	\$70.5	\$63.3	10.2%	\$1,406.3	4.5%
12/31/2015	\$11.2	\$67.8	\$56.6	16.5%	\$1,339.4	4.2%
12/31/2016	\$19.1	\$67.9	\$48.8	28.1%	\$1,276.0	3.8%
12/31/2017	\$29.8	\$69.4	\$39.5	43.0%	\$1,212.2	3.3%

Notes:

<sup>1</sup> Side account assets are included with Tier 1/Tier 2 assets.

<sup>2</sup> Excludes effect of Multnomah Fire District (net UAAL of \$166 million as of 12/31/2017).

<sup>3</sup> Covered payroll shown is for members of the rate pool benefiting from the specified program. For example, Tier 1/Tier 2 School District payroll is only payroll for Tier 1/Tier 2 members and excludes OPSRP. However, UAL is amortized using combined Tier 1/Tier 2 and

<sup>4</sup> The 12/31/2012 valuation reflects the benefit changes enacted by the 2013 Oregon Legislature in Senate Bills 822 and 861, as well as a change in cost method to Entry Age Normal.

<sup>5</sup> Reflects the transfer in assets and liabilities for new employers that joined the SLGRP effective January 1 following the valuation date.

<sup>6</sup> The 12/31/2014 valuation reflects benefit changes from the Oregon Supreme Court's ruling in Moro v. State of Oregon, which overturned portions of Senate Bills 822 and 861.



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#### **Solvency Test**

#### Pension and Retiree Healthcare Plans Combined

(dollar amounts in millions)

The schedule below shows results from the defined benefit pension plans and retiree healthcare plans on a consolidated basis. Results are also shown separately for each program: Tier 1/Tier 2, OPSRP, and retiree healthcare. Note that the defined benefit pension plan constitutes over 99% of the consolidated assets and liabilities.

	Actua	rial Accrued Lia					
Valuation	Active Member Contributions	Retired Members and Beneficiaries	Other Members	Valuation	Portion of Actuarial Accrued Liabilities Covered by Assets		
Date <sup>2</sup>	(1)	(2)	(3)	Assets <sup>1,3</sup>	(1)	(2)	(3)
12/31/2008	\$8,341.5	\$30,537.7	\$15,895.7	\$43,710.2	100%	100%	30%
12/31/2009 4	\$8,392.0	\$32,484.2	\$16,470.1	\$48,949.7	100%	100%	49%
12/31/2010	\$8,407.9	\$34,432.5	\$17,070.2	\$51,821.6	100%	100%	53%
12/31/2011 4	\$7,779.7	\$37,362.4	\$16,551.8	\$50,412.4	100%	100%	32%
12/31/2012 5	\$7,704.9	\$36,759.3	\$16,473.1	\$55,080.1	100%	100%	64%
12/31/2013 4	\$7,120.1	\$39,531.5	\$16,476.8	\$60,372.9	100%	100%	83%
12/31/2014 <sup>6</sup>	\$6,950.4	\$46,576.7	\$20,470.8	\$61,798.3	100%	100%	40%
12/31/2015 4	\$6,476.8	\$49,158.7	\$21,094.5	\$60,430.6	100%	100%	23%
12/31/2016	\$6,168.1	\$52,232.7	\$23,101.0	\$61,543.2	100%	100%	14%
12/31/2017 4	\$5,585.9	\$55,636.9	\$23,340.3	\$67,909.2	100%	100%	29%

<sup>1</sup> Includes effect of Multnomah Fire District (net UAAL of \$166 million as of 12/31/2017).

<sup>2</sup> An extensive revision of the actuarial assumptions occurs prior to each even-year valuation; therefore, the figures are not directly comparable.

<sup>3</sup> Includes the value of UAL Lump Sum Side Accounts.

<sup>4</sup> Reflects the transfer in assets and liabilities for new employers that joined the SLGRP effective January 1 following the valuation date.

<sup>5</sup> The 12/31/2012 valuation reflects the benefit changes enacted by the 2013 Oregon Legislature in Senate Bills 822 and 861, as well as a change in cost method to Entry Age Normal.

<sup>6</sup> The 12/31/2014 valuation reflects benefit changes from the Oregon Supreme Court's ruling in Moro v. State of Oregon, which overturned portions of Senate Bills 822 and 861.



## **Actuarial Schedules**

#### **Solvency Test**

#### **Tier 1/Tier 2 Pension**

(dollar amounts in millions)

	Actua	rial Accrued Lia	ıbility <sup>1</sup>				
Valuation		Retired Members and Beneficiaries	Other Members	Valuation		of Actuarial Covered b	
Date <sup>2</sup>	(1)	(2)	(3)	Assets <sup>1,3</sup>	(1)	(2)	(3)
12/31/2012 4	\$7,704.9	\$36,377.3	\$14,527.4	\$53,594.0	100%	100%	65%
12/31/2013 5	\$7,120.1	\$39,116.2	\$14,114.1	\$58,384.0	100%	100%	86%
12/31/2014 <sup>6</sup>	\$6,950.4	\$46,113.5	\$17,331.0	\$59,370.6	100%	100%	36%
12/31/2015 5	\$6,476.8	\$48,641.5	\$17,335.7	\$57,611.0	100%	100%	14%
12/31/2016	\$6,168.1	\$51,655.5	\$18,429.6	\$58,037.6	100%	100%	1%
12/31/2017 5	\$5,585.9	\$54,967.4	\$17,868.1	\$63,209.7	100%	100%	15%

<sup>1</sup> Includes effect of Multnomah Fire District (net UAAL of \$166 million as of 12/31/2017).

<sup>2</sup> An extensive revision of the actuarial assumptions occurs prior to each even-year valuation; therefore, the figures are not directly comparable.

<sup>3</sup> Includes the value of UAL Lump Sum Side Accounts.

<sup>4</sup> The 12/31/2012 valuation reflects the benefit changes enacted by the 2013 Oregon Legislature in Senate Bills 822 and 861, as well as a change in cost method to Entry Age Normal.

<sup>5</sup> Reflects the transfer in assets and liabilities for new employers that joined the SLGRP effective January 1 following the valuation date.

<sup>6</sup> The 12/31/2014 valuation reflects benefit changes from the Oregon Supreme Court's ruling in Moro v. State of Oregon, which overturned portions of Senate Bills 822 and 861.

#### **OPSRP** Pension

(dollar amounts in millions)

	Actua	rial Accrued Lia	ability	_			
Valuation	Active Member Contributions	Retired Members and Beneficiaries	Other Members	Valuation		of Actuarial s Covered b	
Date <sup>1</sup>	(1)	(2)	(3)	Assets	(1)	(2)	(3)
12/31/2012 <sup>2</sup>	\$0.0	\$28.6	\$1,766.9	\$1,190.0	100%	100%	66%
12/31/2013	\$0.0	\$51.2	\$2,192.1	\$1,630.2	100%	100%	72%
12/31/2014 <sup>3</sup>	\$0.0	\$92.4	\$2,971.6	\$2,024.6	100%	100%	65%
12/31/2015	\$0.0	\$144.6	\$3,597.9	\$2,389.1	100%	100%	62%
12/31/2016	\$0.0	\$201.1	\$4,515.9	\$3,021.4	100%	100%	62%
12/31/2017	\$0.0	\$310.1	\$5,324.5	\$4,116.5	100%	100%	71%

<sup>1</sup> An extensive revision of the actuarial assumptions occurs prior to each even-year valuation; therefore, the figures are not directly comparable.

<sup>2</sup> The 12/31/2012 valuation reflects the benefit changes enacted by the 2013 Oregon Legislature in Senate Bills 822 and 861, as well as a change in cost method to Entry Age Normal.

<sup>3</sup> The 12/31/2014 valuation reflects benefit changes from the Oregon Supreme Court's ruling in Moro v. State of Oregon, which overturned portions of Senate Bills 822 and 861.



#### **Retiree Healthcare (RHIA and RHIPA)**

(dollar amounts in millions)

Retiree Health Insurance Account (RHIA)Actuarial Accrued Liability								
Valuation		Retired Members and Beneficiaries	Other Members	Valuation		of Actuarial s Covered b		
Date <sup>1</sup>	(1)	(2)	(3)	Assets	(1)	(2)	(3)	
12/31/2012 <sup>2</sup>	\$0.0	\$338.3	\$133.5	\$291.6	100%	86%	0%	
12/31/2013	\$0.0	\$348.0	\$125.6	\$353.5	100%	100%	4%	
12/31/2014	\$0.0	\$355.1	\$113.3	\$395.9	100%	100%	36%	
12/31/2015	\$0.0	\$357.7	\$107.9	\$419.3	100%	100%	57%	
12/31/2016	\$0.0	\$361.7	\$102.0	\$465.0	100%	100%	101%	
12/31/2017	\$0.0	\$343.9	\$93.7	\$553.3	100%	100%	224%	

<sup>1</sup> An extensive revision of the actuarial assumptions occurs prior to each even-year valuation; therefore, the figures are not directly comparable.

<sup>2</sup> The 12/31/2012 valuation reflects a change in cost method to Entry Age Normal.

Retiree Health Insurance Premium Account (RHIPA)Actuarial Accrued Liability							
Valuation		Retired Members and Beneficiaries	Other Members	Valuation		of Actuarial s Covered b	
Date <sup>1</sup>	(1)	(2)	(3)	Assets	(1)	(2)	(3)
12/31/2012 <sup>2</sup>	\$0.0	\$15.1	\$45.3	\$4.4	100%	29%	0%
12/31/2013	\$0.0	\$16.1	\$45.1	\$5.2	100%	33%	0%
12/31/2014	\$0.0	\$15.7	\$54.9	\$7.2	100%	46%	0%
12/31/2015	\$0.0	\$14.9	\$52.9	\$11.2	100%	75%	0%
12/31/2016	\$0.0	\$14.4	\$53.5	\$19.1	100%	100%	9%
12/31/2017	\$0.0	\$15.4	\$54.0	\$29.8	100%	100%	27%

<sup>1</sup> An extensive revision of the actuarial assumptions occurs prior to each even-year valuation; therefore, the figures are not directly comparable.

<sup>2</sup> The 12/31/2012 valuation reflects a change in cost method to Entry Age Normal.



## **Actuarial Schedules**

#### Analysis of Financial Experience

The schedule below shows results from the defined benefit pension plans and retiree healthcare plans on a consolidated basis. Results are also shown separately for each program on subsequent pages.

# Gains and Losses in Unfunded Accrued Liability Resulting from Differences Between Assumed Experience and Actual Experience and Assumption Changes

(dollar amounts in millions)

	\$ Gain (or Lo	oss) for Year
Pension and Retiree Healthcare Plans	2017	2016
Type of Activity		
Retirements from Active Status	(\$143.9)	\$69.0
Active Mortality and Withdrawal	(2.3)	(88.4)
Pay Increases	(168.4)	37.0
Contributions	94.2	98.5
Interest Crediting Experience	(95.7)	(5.4)
Investment Income	4,854.2	(38.5)
Retirement, Mortality and Lump Sums from Inactive Status	18.0	(0.4)
Retiree and Beneficiary Mortality	(34.6)	(5.9)
New Entrants	(68.3)	(80.2)
Other	(225.8)	0.3
Gain (or Loss) During Year from Financial Experience	\$4,227.3	(\$14.1)
Non-Recurring Items		
Assumption Changes	0.0	(2,272.3)
Plan Changes	0.0	0.0
Composite Gain (or Loss) During Year	\$4,227.3	(\$2,286.3)



The schedules below show results from the Tier 1/Tier 2 and OPSRP pension programs separately.

# Gains and Losses in Unfunded Accrued Liability Resulting from Differences between Assumed Experience and Actual Experience and Assumption Changes

(dollar amounts in millions)

	\$ Gain (or Lo	oss) for Year
Tier 1/Tier 2 Pension Program	2017	2016
Type of Activity		
Retirements from Active Status	(\$145.1)	\$66.9
Active Mortality and Withdrawal	(12.5)	(65.7)
Pay Increases	(70.7)	36.6
Contributions	49.4	78.4
Interest Crediting Experience	(95.7)	(5.4)
Investment Income	4,496.6	(46.8)
Retirement, Mortality and Lump Sums from Inactive Status	15.9	(1.8)
Retiree and Beneficiary Mortality	(34.6)	(6.5)
New Entrants	(1.2)	(0.5)
Other	(297.0)	7.8
Gain (or Loss) During Year from Financial Experience	\$3,905.1	\$62.9
Non-Recurring Items		
Assumption Changes	0.0	(2,096.4)
Plan Changes	0.0	0.0
Composite Gain (or Loss) During Year	\$3,905.1	(\$2,033.5)

	\$ Gain (or Lo	ss) for Year
OPSRP Pension Program	2017	2016
Type of Activity		
Retirements from Active Status	\$1.1	\$2.1
Active Mortality and Withdrawal	10.2	(22.7)
Pay Increases	(97.7)	0.4
Contributions	41.6	18.0
Investment Income	317.5	9.5
Retirement, Mortality and Lump Sums from Inactive Status	2.0	1.3
Retiree and Beneficiary Mortality	(0.1)	0.6
New Entrants	(67.1)	(79.7)
Other	42.0	(18.4)
Gain (or Loss) During Year from Financial Experience	\$249.7	(\$88.8)
Non-Recurring Items		
Assumption Changes	0.0	(173.7)
Plan Changes	0.0	0.0
Composite Gain (or Loss) During Year	\$249.7	(\$262.5)



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The schedule below shows results from the retiree healthcare programs.

# Gains and Losses in Unfunded Accrued Liability Resulting from Differences Between Assumed Experience and Actual Experience and Assumption Changes

(dollar amounts in millions)

	\$ Gain (or Loss) for Year				
	RI	HIA	RH	IPA	
Retiree Healthcare Programs	2017	2016	2017	2016	
Type of Activity					
Contributions	\$2.4	(\$0.8)	\$0.9	\$2.9	
Investment Income	38.7	(1.0)	1.3	(0.2)	
Other	29.0	8.2	0.2	2.7	
Gain (or Loss) During Year from Financial Experience	\$70.2	\$6.4	\$2.3	\$5.4	
Non-Recurring Items					
Assumption Changes	0.0	(1.5)	0.0	(0.7)	
Plan Changes	0.0	0.0	0.0	0.0	
Composite Gain (or Loss) During Year	\$70.2	\$4.9	\$2.3	\$4.8	



## **Actuarial Schedules**

#### **Schedules of Funding Progress**

(dollar amounts in millions)

	Actuarial	Actuarial				UAAL as a %
	Value of	Accrued	Unfunded AAL		Covered	of Covered
Actuarial	Assets <sup>1</sup>	Liability (AAL)	(UAAL)	Funded Ratio	Payroll	Payroll
Valuation Date	(a)	(b)	(b-a)	(a/b)	(c)	((b-a)/c)
Pension Benefit	s - Tier 1/Tier 2	and OPSRP <sup>2</sup>				
12/31/2008	\$43,520.6	\$54,259.5	\$10,738.9	80.2%	\$8,130.1	132.1%
12/31/2009 <sup>3</sup>	\$48,729.2	\$56,810.6	\$8,081.4	85.8%	\$8,512.2	94.9%
12/31/2010	\$51,583.6	\$59,329.5	\$7,746.0	86.9%	\$8,750.1	88.5%
12/31/2011 <sup>3</sup>	\$50,168.2	\$61,198.4	\$11,030.2	82.0%	\$8,550.5	129.0%
12/31/2012 <sup>4</sup>	\$54,784.1	\$60,405.2	\$5,621.1	90.7%	\$8,590.9	65.4%
12/31/2013 <sup>3</sup>	\$60,014.1	\$62,593.6	\$2,579.5	95.9%	\$8,671.8	29.7%
12/31/2014 <sup>5</sup>	\$61,395.2	\$73,458.9	\$12,063.7	83.6%	\$9,115.8	132.3%
12/31/2015 <sup>3</sup>	\$60,000.1	\$76,196.6	\$16,196.5	78.7%	\$9,544.1	169.7%
12/31/2016	\$61,059.0	\$80,970.3	\$19,911.2	75.4%	\$9,872.6	201.7%
12/31/2017 <sup>3</sup>	\$67,326.1	\$84,056.1	\$16,730.0	80.1%	\$10,098.9	165.7%
Postemploymen	t Healthcare Be	nefits - Retireme	nt Health Insura	nce Account		
12/31/2008	\$183.8	\$494.0	\$310.2	37.2%	\$8,130.1	3.8%
12/31/2009	\$214.1	\$511.2	\$297.1	41.9%	\$8,512.2	3.5%
12/31/2010	\$232.3	\$547.1	\$314.8	42.5%	\$8,750.1	3.6%
12/31/2011	\$239.6	\$461.1	\$221.5	52.0%	\$8,550.5	2.6%
12/31/2012	\$291.6	\$471.8	\$180.2	61.8%	\$8,590.9	2.1%
12/31/2013	\$353.5	\$473.6	\$120.0	74.7%	\$8,671.8	1.4%
12/31/2014	\$395.9	\$468.4	\$72.5	84.5%	\$9,115.8	0.8%
12/31/2015	\$419.3	\$465.6	\$46.3	90.0%	\$9,544.1	0.5%
12/31/2016	\$465.0	\$463.7	(\$1.3)	100.3%	\$9,872.6	(0.0%)
12/31/2017	\$553.3	\$437.6	(\$115.7)	126.4%	\$10,098.9	(1.1%)
Postemploymen	t Healthcare Be	nefits - Retiree H	lealth Insurance	Premium Accou	int	
12/31/2008	\$5.7	\$21.3	\$15.6	26.7%	\$2,217.9	0.7%
12/31/2009	\$6.4	\$24.5	\$18.2	25.9%	\$2,371.8	0.8%
12/31/2010	\$5.7	\$33.9	\$28.2	16.8%	\$2,379.7	1.2%
12/31/2011	\$4.5	\$34.4	\$29.9	13.2%	\$2,376.9	1.3%
12/31/2012	\$4.4	\$60.3	\$55.9	7.4%	\$2,432.4	2.3%
12/31/2013	\$5.2	\$61.2	\$55.9	8.6%	\$2,531.5	2.2%
12/31/2014	\$7.2	\$70.5	\$63.3	10.2%	\$2,718.9	2.3%
12/31/2015	\$11.2	\$67.8	\$56.6	16.5%	\$2,831.8	2.0%
12/31/2016	\$19.1	\$67.9	\$48.8	28.1%	\$2,881.4	1.7%
12/31/2017	\$29.8	\$69.4	\$39.5	43.0%	\$2,984.5	1.3%

Notes:

<sup>1</sup> Side account assets are included with pension assets.

<sup>2</sup> Includes UAAL for Multnomah Fire District (\$166 million as of 12/31/2017).

<sup>3</sup> Reflects the transfer in assets and liabilities for new employers that joined the SLGRP effective January 1 following the valuation date.

<sup>4</sup> The 12/31/2012 valuation reflects the benefit changes enacted by the 2013 Oregon Legislature in Senate Bills 822 and 861, as well as a change in cost method to Entry Age Normal.

<sup>5</sup> The 12/31/2014 valuation reflects benefit changes from the Oregon Supreme Court's ruling in Moro v. State of Oregon, which overturned portions of Senate Bills 822 and 861.



# **Data Exhibits**

This valuation is based upon the membership of the System as of December 31, 2017.



## System Wide Data Exhibits

#### Valuation Pay and Census Exhibit

The following tables illustrate the breakdown of member counts and valuation payroll for the SLGRP, School District Pool, and independent employers.

#### SLGRP

	General Service	Police & Fire	Total
Tier 1	\$845.4	\$165.8	\$1,011.3
Tier 2	1,095.5	303.8	1,399.3
Tier 1/Tier 2 Valuation Payroll	1,941.0	469.6	2,410.6
OPSRP Valuation Payroll	2,961.3	525.9	3,487.2
Combined Valuation Payroll	\$4,902.3	\$995.5	\$5,897.8

Amounts in millions

			December 31		
]		20	17		2016
	Tier 1	Tier 2	OPSRP	Total	Total
Active Members in the Pool					
General Service	10,415	14,939	52,470	77,824	77,720
Police & Fire	1,662	3,381	7,184	12,227	12,449
Total	12,077	18,320	59,654	90,051	90,169
Average Age	56.4	51.5	42.7	46.3	46.5
Average Service	25.7	17.1	6.1	11.0	11.1
Average prior year Covered Salary	\$85,956	\$77,456	\$55,049	\$63,752	62,170
Active Members outside the Pool					
with previous Segments in the Pool					
General Service	2,486	2,402		4,888	6,812
Police & Fire	242	327		569	641
Fotal	2,728	2,729		5,457	7,453
Average Age	55.1	48.8		51.9	51.4
Average Service in the Pool	3.0	2.7		2.9	2.3
nactive Members <sup>1</sup>					
General Service	8,383	8,417	8,877	25,677	26,025
Police & Fire	549	725	1,052	2,326	1,940
Fotal	8,932	9,142	9,929	28,003	27,965
Average Age	59.0	53.4	46.8	52.8	53.4
Average Monthly Benefit	\$1,941	\$765	\$457	\$1,031	1,060
Retired Members and Beneficiaries					
General Service	67,565	7,267	2,440	77,272	73,059
Police & Fire	9,669	1,052	226	10,947	10,310
Fotal	77,234	8,319	2,666	88,219	83,369
Average Age	71.7	67.6	66.8	71.2	71.0
Average Monthly Benefit <sup>2</sup>	\$2,387	\$1,017	\$505	\$2,201	\$2,122
Grand Total Number of Members	100,971	38,510	72,249	211,730	208,956

<sup>1</sup> In these exhibits, Inactives and Retirees are counted by members with service in each rate pool. As a result, individual members with service segments in more than one rate pool will be included in more than one exhibit.



#### **School District Pool**

	General Service	Police & Fire	Total
Tier 1	\$569.1	\$1.3	\$570.5
Tier 2	871.9	1.3	873.2
Tier 1/Tier 2 Valuation Payroll	1,441.0	2.7	1,443.7
OPSRP Valuation Payroll	1,869.2	1.3	1,870.5
Combined Valuation Payroll	\$3,310.3	\$4.0	\$3,314.2

Amounts in millions

			December 31		
		2	017		2016
	Tier 1	Tier 2	OPSRP	Total	Total
Active Members					
General Service	8,907	14,805	46,358	70,070	69,038
Police & Fire	19	22	24	65	65
Total	8,926	14,827	46,382	70,135	69,103
Average Age	55.9	51.0	42.9	46.2	46.4
Average Service	24.8	16.6	6.2	10.8	11.0
Average prior year Covered Salary	\$64,971	\$59,345	\$38,469	\$46,255	45,979
Active Members outside the Pool with previous Segments in the Pool					
General Service	1,055	1,224		2,279	2,835
Police & Fire	4	6		10	11
Total	1,059	1,230		2,289	2,846
Average Age	56.1	49.9		52.8	53
Average Service	5.5	4.3		4.9	4.3
Inactive Members <sup>1</sup>					
General Service	5,311	6,664	6,260	18,235	18,313
Police & Fire	10	18	4	32	37
Total	5,321	6,682	6,264	18,267	18,350
Average Age	59.8	53.2	48.4	53.5	53.7
Average Monthly Benefit	\$1,556	\$565	\$321	\$770	787.9
Retired Members and Beneficiaries <sup>1</sup>					
General Service	62,633	4,681	1,116	68,430	66,261
Police & Fire	194	37	6	237	230
Total	62,827	4,718	1,122	68,667	66,491
Average Age	72.8	67.0	66.7	72.3	72.2
Average Monthly Benefit <sup>2</sup>	\$2,347	\$761	\$403	\$2,206	\$2,169
Grand Total Number of Members	78,133	27,457	53,768	159,358	156,790

<sup>1</sup> In these exhibits, Inactives and Retirees are counted by members with service in each rate pool. As a result, individual members with service segments in more than one rate pool will be included in more than one exhibit.



#### Independents

	General Service	Police & Fire	Total
Tier 1	\$108.1	\$54.2	\$162.3
Tier 2	137.2	93.0	230.3
Tier 1/Tier 2 Valuation Payroll	245.4	147.3	392.6
OPSRP Valuation Payroll	357.0	137.3	494.3
Combined Valuation Payroll	\$602.3	\$284.5	\$886.9

Amounts in millions

			December 31		
		20	017		2016
	Tier 1	Tier 2	OPSRP	Total	Total
Active Members					
General Service	1,272	1,921	6,587	9,780	10,207
Police & Fire	474	890	1,672	3,036	3,004
Total	1,746	2,811	8,259	12,816	13,211
Average Age	55.1	50.2	41.5	45.3	45.7
Average Service	23.9	17.0	6.0	10.8	11.2
Average prior year Covered Salary	\$95,995	\$83,101	\$56,211	\$67,529	68,141
Active Members outside the Pool with previous Segments in the Pool					
General Service	860	1,121		1,981	2,244
Police & Fire	206	305		511	563
Total	1,066	1,426		2,492	2,807
Average Age	54.5	48.8		51.2	51.0
Average Service	4.8	3.9		4.3	3.8
Inactive Members <sup>1</sup>					
General Service	1,088	1,296	1,035	3,419	3,673
Police & Fire	184	186	121	491	524
Total	1,272	1,482	1,156	3,910	4,197
Average Age	57.8	53.2	48.3	53.2	53.4
Average Monthly Benefit	\$1,309	\$632	\$425	\$791	862
Retired Members and Beneficiaries <sup>1</sup>					
General Service	9,220	1,248	300	10,768	10,676
Police & Fire	3,185	157	27	3,369	3,162
Total	12,405	1,405	327	14,137	13,838
Average Age	70.2	67.0	66.6	69.8	69.7
Average Monthly Benefit <sup>2</sup>	\$2,248	\$838	\$520	\$2,068	\$2,071
Grand Total Number of Members	16,489	7,124	9,742	33,355	34,053

<sup>1</sup> In these exhibits, Inactives and Retirees are counted by members with service in each rate pool. As a result, individual members with service segments in more than one rate pool will be included in more than one exhibit.



#### Total

	General Service	Police & Fire	Total
Tier 1	\$1,522.7	\$221.4	\$1,744.1
Tier 2	2,104.7	398.1	2,502.8
Tier 1/Tier 2 Valuation Payroll	3,627.4	619.5	4,246.9
OPSRP Valuation Payroll	5,187.5	664.5	5,852.0
Combined Valuation Payroll	\$8,814.8	\$1,284.0	\$10,098.9

Amounts in millions

			December 31		
Γ		20	17		2016
	Tier 1	Tier 2	OPSRP	Total	Total
Active Members					
General Service	20,594	31,665	105,415	157,674	156,965
Police & Fire	2,155	4,293	8,880	15,328	15,518
Total	22,749	35,958	114,295	173,002	172,483
Average Age	56.1	51.2	42.7	46.2	46.4
Average Service	25.2	16.9	6.1	10.9	11.1
Average prior year Covered Salary	\$78,492	\$70,429	\$48,405	\$56,939	56,140
Inactive Members <sup>1</sup>					
General Service	14,782	16,377	16,172	47,331	48,011
Police & Fire	743	929	1,177	2,849	2,501
Total	15,525	17,306	17,349	50,180	50,512
Average Age	59.2	53.3	47.5	53.1	53.5
Average Monthly Benefit	\$1,757	\$677	\$406	\$917	945
Retired Members and Beneficiaries <sup>1</sup>					
General Service	139,418	13,196	3,856	156,470	149,996
Police & Fire	13,048	1,246	259	14,553	13,702
Total	152,466	14,442	4,115	171,023	163,698
Average Age	72.0	67.3	66.8	71.5	71.4
Average Monthly Benefit <sup>2</sup>	\$2,359	\$916	\$478	\$2,192	\$2,137
Grand Total Number of Members	190,740	67,706	135,759	394,205	386,693

<sup>1</sup> In these exhibits, Inactives and Retirees are counted by members with service in each rate pool. As a result, individual members with service segments in more than one rate pool are counted more than once in this exhibit.



## Age/Service and Prior Year Covered Payroll by Tier and Job Class

#### **Tier 1 General Service Active Members**

	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	Total
<20	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
20-24	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
25-29	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
30-34	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
35-39	0	0	0	0	2	0	0	0	0	2
	\$ 0	0	0	0	92,255	0	0	0	0	92,255
40-44	10	4	11	34	181	8	0	0	0	248
	\$ 110,587	104,839	58,495	72,479	70,008	89,019	0	0	0	72,647
45-49	19	52	91	211	1,772	417	6	0	0	2,568
	\$ 97,495	59,053	55,326	70,662	79,028	77,729	60,462	0	0	76,979
50-54	9	60	104	246	2,166	1,978	319	6	0	4,888
	\$ 109,083	69,121	56,490	65,097	78,698	81,682	78,348	76,519	0	78,661
55-59	10	51	113	271	2,234	2,440	1,071	149	1	6,340
	\$ 107,084	61,783	62,765	68,977	70,542	77,781	82,641	76,696	79,865	75,300
60-64	3	34	71	154	1,717	1,751	704	283	39	4,756
	\$ 101,041	66,559	73,691	66,417	65,913	74,482	81,740	77,316	70,775	72,288
65-69	3	8	37	61	503	510	231	100	31	1,484
	\$ 106,119	56,468	75,825	69,426	66,078	77,029	88,449	95,157	84,276	76,073
70-74	0	1	3	6	72	87	38	17	21	245
	\$ 0	27,699	104,983	81,818	60,945	85,480	78,729	86,814	111,587	79,466
75+	0	0	1	3	13	18	11	4	13	63
	\$ 0	0	14,641	50,493	37,068	78,009	58,398	121,314	84,513	67,912
Total	54	210	431	986	8,660	7,209	2,380	559	105	20,594
	\$ 104,303	64,432	62,674	68,140	73,005	78,100	82,133	80,937	84,711	75,664



#### **Tier 2 General Service Active Members**

	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	Total
<20	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
20-24	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
25-29	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
30-34	1	4	47	22	0	0	0	0	0	74
	\$ 147,981	58,142	56,435	53,973	0	0	0	0	0	57,032
35-39	1	56	904	644	8	0	0	0	0	1,613
	\$ 17,513	47,737	68,361	66,735	70,814	0	0	0	0	66,977
40-44	9	175	1,536	3,717	236	0	0	0	0	5,673
	\$ 18,188	46,408	69,230	74,710	76,863	0	0	0	0	72,353
45-49	10	130	1,259	4,279	778	0	0	0	0	6,456
	\$ 16,850	42,100	69,061	74,556	78,751	0	0	0	0	73,247
50-54	4	75	1,028	3,920	662	0	0	0	0	5,689
	\$ 11,254	52,827	64,157	69,182	72,932	0	0	0	0	68,454
55-59	6	59	958	4,076	761	0	0	0	0	5,860
	\$ 29,010	50,133	58,657	62,176	66,156	0	0	0	0	61,963
60-64	7	46	675	3,151	640	0	0	0	0	4,519
	\$ 22,516	40,058	58,298	60,465	65,357	0	0	0	0	60,568
65-69	9	20	213	1,002	178	0	0	0	0	1,422
	\$ 25,062	49,010	60,026	59,414	63,658	0	0	0	0	59,673
70-74	2	12	51	195	31	0	0	0	0	291
	\$ 16,123	35,919	57,653	57,493	57,948	0	0	0	0	56,396
75+	2	1	19	43	3	0	0	0	0	68
	\$ 9,600	23,192	36,747	54,268	34,253	0	0	0	0	46,719
Total	51	578	6,690	21,049	3,297	0	0	0	0	31,665
	\$ 22,576	46,189	65,121	67,895	70,870	0	0	0	0	67,149



#### **Tier 1 Police and Fire Active Members**

	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	Total
<20	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
20-24	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
25-29	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
30-34	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
35-39	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
40-44	0	0	1	6	64	1	0	0	0	72
	\$ 0	0	68,859	105,616	112,137	181,625	0	0	0	111,958
45-49	0	1	1	21	560	137	1	0	0	721
	\$ 0	94,767	58,739	86,403	108,891	117,431	80,748	0	0	109,730
50-54	0	2	2	15	372	329	37	0	0	757
	\$ 0	31,948	81,853	93,737	106,268	110,862	110,266	0	0	107,951
55-59	1	0	3	7	130	176	65	5	0	387
	\$ 28,186	0	52,994	80,406	96,868	100,299	112,577	118,192	0	100,527
60-64	0	0	1	3	59	70	25	19	2	179
	\$ 0	0	117,361	88,039	85,408	89,168	95,966	112,395	72,400	91,295
65-69	0	0	0	1	5	15	4	1	1	27
	\$ 0	0	0	53,920	63,947	91,895	67,106	141,085	183,171	86,843
70-74	0	1	0	0	6	1	0	0	2	10
	\$ 0	47,654	0	0	65,010	51,695	0	0	138,993	76,739
75+	0	0	0	0	0	1	0	1	0	2
	\$ 0	0	0	0	0	81,192	0	66,714	0	73,953
Total	1	4	8	53	1,196	730	132	26	5	2,155
	\$ 28,186	51,579	70,956	89,341	105,375	107,054	107,164	112,856	121,191	105,523



#### **Tier 2 Police and Fire Active Members**

	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	Total
<20	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
20-24	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
25-29	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
30-34	0	0	7	1	0	0	0	0	0	8
	\$ 0	0	88,409	82,771	0	0	0	0	0	87,704
35-39	1	7	126	155	1	0	0	0	0	290
	\$ 42,411	63,736	96,530	99,541	92,244	0	0	0	0	97,146
40-44	0	5	190	950	99	0	0	0	0	1,244
	\$ 0	82,466	96,176	100,403	97,700	0	0	0	0	99,470
45-49	0	2	124	916	263	0	0	0	0	1,305
	\$ 0	63,546	91,184	97,794	99,083	0	0	0	0	97,374
50-54	0	1	64	541	169	0	0	0	0	775
	\$ 0	4,469	90,674	91,524	98,002	0	0	0	0	92,754
55-59	0	3	49	268	80	0	0	0	0	400
	\$ 0	73,497	83,408	85,170	79,927	0	0	0	0	83,818
60-64	0	0	25	140	41	0	0	0	0	206
	\$ 0	0	69,400	79,419	79,727	0	0	0	0	78,265
65-69	0	1	5	45	8	0	0	0	0	59
	\$ 0	29,216	60,437	76,426	79,490	0	0	0	0	74,686
70-74	0	0	2	4	0	0	0	0	0	6
	\$ 0	0	90,942	102,337	0	0	0	0	0	98,538
75+	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
Total	1	19	592	3,020	661	0	0	0	0	4,293
	\$ 42,411	65,250	92,012	95,292	94,833	0	0	0	0	94,624



#### All Tier 1/Tier 2 Active Members

	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	Total
<20	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
20-24	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
25-29	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
30-34	1	4	54	23	0	0	0	0	0	82
	\$ 147,981	58,142	60,580	55,225	0	0	0	0	0	60,025
35-39	2	63	1,030	799	11	0	0	0	0	1,905
	\$ 29,962	49,514	71,807	73,099	76,660	0	0	0	0	71,596
40-44	19	184	1,738	4,707	580	9	0	0	0	7,237
	\$ 66,819	48,658	72,108	79,919	82,173	99,308	0	0	0	77,419
45-49	29	185	1,475	5,427	3,373	554	7	0	0	11,050
	\$ 69,686	47,382	70,067	78,373	85,486	87,547	63,360	0	0	79,344
50-54	13	138	1,198	4,722	3,369	2,307	356	6	0	12,109
	\$ 78,982	59,259	64,937	71,607	81,577	85,843	81,665	76,519	0	76,599
55-59	17	113	1,123	4,622	3,205	2,616	1,136	154	1	12,987
	\$ 74,888	56,012	60,135	63,936	70,803	79,296	84,354	78,043	79,865	70,296
60-64	10	80	772	3,448	2,457	1,821	729	302	41	9,660
	\$ 46,073	51,321	60,150	61,525	66,467	75,046	82,228	79,523	70,854	67,285
65-69	12	29	255	1,109	694	525	235	101	32	2,992
	\$ 45,326	50,385	62,327	60,650	65,597	77,453	88,086	95,612	87,366	68,349
70-74	2	14	56	205	109	88	38	17	23	552
	\$ 16,123	36,170	61,377	59,080	60,316	85,096	78,729	86,814	113,970	67,462
75+	2	1	20	46	16	19	11	5	13	133
	\$ 9,600	23,192	35,642	54,022	36,540	78,176	58,398	110,394	84,513	57,167
Total	107	811	7,721	25,108	13,814	7,939	2,512	585	110	58,707
	\$ 64,059	51,386	67,052	71,245	76,343	80,762	83,448	82,356	86,369	73,554



## Age/Service and Prior Year Covered Payroll by Rate Pool

#### **Tier 1/Tier 2 SLGRP Active Members**

	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	Total
<20	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
20-24	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
25-29	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
30-34	1	2	32	16	0	0	0	0	0	51
	\$ 147,981	67,726	68,515	61,821	0	0	0	0	0	67,942
35-39	1	23	414	497	9	0	0	0	0	944
	\$ 42,411	56,344	72,825	74,724	78,867	0	0	0	0	73,449
40-44	2	61	708	2,225	389	6	0	0	0	3,391
	\$ 43,681	61,396	74,908	82,139	84,209	96,854	0	0	0	80,497
45-49	3	60	653	2,840	1,756	380	6	0	0	5,698
	\$ 25,762	50,046	77,927	81,816	89,576	89,269	61,151	0	0	83,873
50-54	2	65	550	2,459	1,830	1,179	240	5	0	6,330
	\$ 52,343	61,227	74,229	80,259	86,328	89,490	83,095	82,916	0	83,114
55-59	8	55	516	2,254	1,633	1,389	607	105	0	6,567
	\$ 27,441	62,111	68,281	75,427	82,239	86,248	87,536	78,180	0	79,841
60-64	3	34	401	1,771	1,261	1,057	473	160	29	5,189
	\$ 30,747	56,822	70,095	72,814	79,696	86,136	88,580	83,884	77,269	78,664
65-69	5	13	148	623	392	333	170	65	24	1,773
	\$ 43,439	57,608	70,923	69,624	76,504	89,741	96,944	108,324	91,825	79,209
70-74	0	10	34	126	71	60	30	8	17	356
	\$ 0	42,337	70,508	68,906	65,733	98,585	90,410	138,389	118,477	78,423
75+	2	0	12	34	10	16	8	4	12	98
	\$ 9,600	0	39,588	59,499	42,133	88,724	58,447	132,127	90,034	65,659
Total	27	323	3,468	12,845	7,351	4,420	1,534	347	82	30,397
	\$ 37,329	57,831	73,183	78,135	84,154	87,800	88,007	88,535	91,941	80,833



#### **Tier 1/Tier 2 School District Active Members**

	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	Total
<20	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
20-24	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
25-29	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
30-34	0	2	15	5	0	0	0	0	0	22
	\$ 0	48,559	37,945	26,657	0	0	0	0	0	36,344
35-39	1	35	535	205	1	0	0	0	0	777
	\$ 17,513	43,729	68,694	62,624	53,034	0	0	0	0	65,882
40-44	7	117	896	2,054	119	1	0	0	0	3,194
	\$ 14,902	39,689	67,607	74,356	66,415	64,726	0	0	0	70,764
45-49	13	111	716	2,114	1,308	105	1	0	0	4,368
	\$ 21,264	38,149	61,153	70,952	76,563	72,960	76,619	0	0	70,094
50-54	3	54	573	1,853	1,252	958	85	1	0	4,779
	\$ 6,494	36,538	53,782	57,998	71,141	78,609	72,878	44,534	0	65,054
55-59	1	41	523	2,069	1,391	1,054	467	39	1	5,586
	\$ 10,172	25,770	49,146	49,730	55,794	68,715	78,475	75,429	79,865	57,173
60-64	5	33	314	1,434	1,056	655	203	122	12	3,834
	\$ 15,765	30,609	44,684	45,751	48,909	55,907	65,303	69,352	55,350	49,915
65-69	5	9	88	405	252	162	52	31	6	1,010
	\$ 5,335	9,246	43,325	43,572	45,743	52,480	57,376	70,492	75,356	46,752
70-74	2	3	16	64	31	21	7	8	3	155
	\$ 16,123	11,786	28,033	38,221	38,068	45,542	33,756	40,445	71,404	37,889
75+	0	1	7	9	3	3	3	1	1	28
	\$ 0	23,192	26,895	42,877	16,310	21,922	58,266	23,459	18,259	33,163
Total	37	406	3,683	10,212	5,413	2,959	818	202	23	23,753
	\$ 15,288	36,176	58,833	59,943	62,661	68,132	72,825	69,205	62,116	61,459



#### Tier 1/Tier 2 Independent Employers Active Members

	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	Total
<20	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
20-24	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
25-29	0	0	0	0	0	0	0	0	0	0
	\$ 0	0	0	0	0	0	0	0	0	0
30-34	0	0	7	2	0	0	0	0	0	9
	\$ 0	0	72,810	73,879	0	0	0	0	0	73,048
35-39	0	5	81	97	1	0	0	0	0	184
	\$ 0	58,599	87,166	86,912	80,421	0	0	0	0	86,219
40-44	10	6	134	428	72	2	0	0	0	652
	\$ 107,789	94,054	87,406	95,077	97,216	123,962	0	0	0	94,011
45-49	13	14	106	473	309	69	0	0	0	984
	\$ 128,245	109,164	81,852	90,870	100,015	100,260	0	0	0	94,183
50-54	8	19	75	410	287	170	31	0	0	1,000
	\$ 112,825	117,100	82,029	81,221	96,814	101,321	94,684	0	0	90,526
55-59	8	17	84	299	181	173	62	10	0	834
	\$ 130,424	109,214	78,513	75,612	82,963	87,950	97,487	86,803	0	83,030
60-64	2	13	57	243	140	109	53	20	0	637
	\$ 144,834	89,511	75,380	72,326	79,743	82,519	90,362	106,678	0	79,131
65-69	2	7	19	81	50	30	13	5	2	209
	\$ 150,020	89,862	83,373	77,023	80,143	75,914	95,082	86,086	69,887	80,588
70-74	0	1	6	15	7	7	1	1	3	41
	\$ 0	47,654	98,554	65,547	103,905	88,132	43,110	45,156	130,998	84,090
75+	0	0	1	3	3	0	0	0	0	7
	\$ 0	0	49,518	25,384	38,126	0	0	0	0	34,293
Total	43	82	570	2,051	1,050	560	160	36	5	4,557
	\$ 122,808	101,311	82,855	84,366	92,190	91,955	94,049	96,588	106,554	88,041



#### **OPSRP Active General Service Members**

	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	Total
<20	122	0	0	0	0	0	0	0	0	122
	\$ 6,588	0	0	0	0	0	0	0	0	6,588
20-24	2,355	38	0	0	0	0	0	0	0	2,393
	\$ 18,947	23,695	0	0	0	0	0	0	0	19,022
25-29	8,459	1,046	38	0	0	0	0	0	0	9,543
	\$ 33,366	42,679	44,619	0	0	0	0	0	0	34,431
30-34	9,069	4,694	1,219	0	0	0	0	0	0	14,982
	\$ 39,349	51,967	54,958	0	0	0	0	0	0	44,572
35-39	8,396	5,252	4,846	0	0	0	0	0	0	18,494
	\$ 41,261	56,487	61,982	0	0	0	0	0	0	51,014
40-44	6,734	4,466	4,181	0	0	0	0	0	0	15,381
	\$ 41,008	56,812	64,226	0	0	0	0	0	0	51,908
45-49	5,716	4,046	4,031	0	0	0	0	0	0	13,793
	\$ 41,169	55,425	60,964	0	0	0	0	0	0	51,136
50-54	3,988	3,246	3,680	0	0	0	0	0	0	10,914
	\$ 40,004	51,741	54,873	0	0	0	0	0	0	48,508
55-59	3,346	2,760	3,369	0	0	0	0	0	0	9,475
	\$ 38,584	51,079	52,285	0	0	0	0	0	0	47,095
60-64	2,217	2,061	2,486	0	0	0	0	0	0	6,764
	\$ 37,711	49,480	51,558	0	0	0	0	0	0	46,386
65-69	852	896	930	0	0	0	0	0	0	2,678
	\$ 32,901	44,740	51,214	0	0	0	0	0	0	43,222
70-74	276	198	209	0	0	0	0	0	0	683
	\$ 21,320	36,913	42,547	0	0	0	0	0	0	32,336
75+	69	58	66	0	0	0	0	0	0	193
	\$ 22,109	31,833	32,894	0	0	0	0	0	0	28,719
Total	51,599	28,761	25,055	0	0	0	0	0	0	105,415
	\$ 37,793	52,998	57,804	0	0	0	0	0	0	46,698



#### **OPSRP Active Police and Fire Members**

	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	Total
<20	1	0	0	0	0	0	0	0	0	1
	\$ 217	0	0	0	0	0	0	0	0	217
20-24	276	0	0	0	0	0	0	0	0	276
	\$ 36,022	0	0	0	0	0	0	0	0	36,022
25-29	1,230	178	3	0	0	0	0	0	0	1,411
	\$ 53,191	77,114	73,253	0	0	0	0	0	0	56,251
30-34	977	744	260	0	0	0	0	0	0	1,981
	\$ 57,259	79,422	85,890	0	0	0	0	0	0	69,340
35-39	576	661	757	0	0	0	0	0	0	1,994
	\$ 55,685	80,602	87,160	0	0	0	0	0	0	75,894
40-44	340	416	540	0	0	0	0	0	0	1,296
	\$ 54,336	78,633	84,513	0	0	0	0	0	0	74,709
45-49	215	288	325	0	0	0	0	0	0	828
	\$ 53,721	73,913	83,528	0	0	0	0	0	0	72,444
50-54	162	164	165	0	0	0	0	0	0	491
	\$ 58,611	71,085	78,624	0	0	0	0	0	0	69,503
55-59	108	99	125	0	0	0	0	0	0	332
	\$ 53,288	74,681	72,720	0	0	0	0	0	0	66,983
60-64	52	61	75	0	0	0	0	0	0	188
	\$ 59,664	73,516	69,069	0	0	0	0	0	0	67,911
65-69	11	19	35	0	0	0	0	0	0	65
	\$ 55,314	82,389	67,183	0	0	0	0	0	0	69,619
70-74	0	5	7	0	0	0	0	0	0	12
	\$ 0	92,428	50,129	0	0	0	0	0	0	67,754
75+	3	1	1	0	0	0	0	0	0	5
	\$ 122,127	54,654	55,238	0	0	0	0	0	0	95,254
Total	3,951	2,636	2,293	0	0	0	0	0	0	8,880
	\$ 53,843	78,039	83,434	0	0	0	0	0	0	68,667



#### **All OPSRP Active Members**

	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	Total
<20	123	0	0	0	0	0	0	0	0	123
	\$ 6,536	0	0	0	0	0	0	0	0	6,536
20-24	2,631	38	0	0	0	0	0	0	0	2,669
	\$ 20,738	23,695	0	0	0	0	0	0	0	20,780
25-29	9,689	1,224	41	0	0	0	0	0	0	10,954
	\$ 35,883	47,687	46,714	0	0	0	0	0	0	37,242
30-34	10,046	5,438	1,479	0	0	0	0	0	0	16,963
	\$ 41,091	55,723	60,396	0	0	0	0	0	0	47,465
35-39	8,972	5,913	5,603	0	0	0	0	0	0	20,488
	\$ 42,187	59,183	65,384	0	0	0	0	0	0	53,436
40-44	7,074	4,882	4,721	0	0	0	0	0	0	16,677
	\$ 41,648	58,671	66,546	0	0	0	0	0	0	53,680
45-49	5,931	4,334	4,356	0	0	0	0	0	0	14,621
	\$ 41,624	56,653	62,647	0	0	0	0	0	0	52,342
50-54	4,150	3,410	3,845	0	0	0	0	0	0	11,405
	\$ 40,731	52,671	55,892	0	0	0	0	0	0	49,412
55-59	3,454	2,859	3,494	0	0	0	0	0	0	9,807
	\$ 39,044	51,896	53,016	0	0	0	0	0	0	47,769
60-64	2,269	2,122	2,561	0	0	0	0	0	0	6,952
	\$ 38,214	50,171	52,070	0	0	0	0	0	0	46,968
65-69	863	915	965	0	0	0	0	0	0	2,743
	\$ 33,186	45,522	51,793	0	0	0	0	0	0	43,847
70-74	276	203	216	0	0	0	0	0	0	695
	\$ 21,320	38,280	42,793	0	0	0	0	0	0	32,948
75+	72	59	67	0	0	0	0	0	0	198
	\$ 26,276	32,219	33,228	0	0	0	0	0	0	30,399
Total	55,550	31,397	27,348	0	0	0	0	0	0	114,295
	\$ 38,935	55,100	59,953	0	0	0	0	0	0	48,405



## **Inactive Member Data Exhibits**

For the following exhibits, inactive members are counted by lives, not by segments.

#### **Total Tier 1/Tier 2**

Inactive Members			Retirees	Retirees and Beneficiaries			
	Count	Average Deferred Monthly Benefit		Count	Average Monthly Benefit		
<20	0	\$0	<45	558	\$1,145		
20-24	0	0	45-49	376	1,749		
25-29	0	0	50-54	1,226	3,165		
30-34	80	290	55-59	5,605	3,081		
35-39	804	637	60-64	19,618	2,970		
40-44	2,620	1,013	65-69	34,148	2,884		
45-49	3,927	1,286	70-74	31,279	2,790		
50-54	4,687	1,488	75-79	20,887	2,568		
55-59	6,068	1,399	80-84	13,189	2,241		
60-64	4,949	1,553	85-89	8,109	1,901		
65-69	2,928	1,527	90-94	4,392	1,442		
70-74	1,181	1,303	95-99	1,292	1,083		
75+	1,110	1,435	100+	188	766		
Total	28,354	\$1,375	Total	140,867	\$2,647		

#### OPSRP

Inactive Members			Retirees	Retirees and Beneficiaries				
	Count	Average Deferred Monthly Benefit		Count	Average Monthly Benefit			
<20	0	\$0	<45	13	\$1,199			
20-24	15	137	45-49	12	1,396			
25-29	296	204	50-54	20	1,785			
30-34	1,798	349	55-59	248	333			
35-39	3,335	440	60-64	819	405			
40-44	2,629	478	65-69	1,864	511			
45-49	2,363	461	70-74	968	479			
50-54	2,106	437	75-79	150	401			
55-59	1,884	418	80-84	20	441			
60-64	1,379	425	85-89	1	338			
65-69	737	243	90-94	0	0			
70-74	429	111	95-99	0	0			
75+	378	62	100+	0	0			
Total	17,349	\$406	Total	4,115	\$478			



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#### **System-Wide Totals**

Inactive Members			Retirees	Retirees and Beneficiaries				
	Count	Average Deferred Monthly Benefit		Count	Average Monthly Benefit			
<20	0	\$0	<45	571	\$1,146			
20-24	15	137	45-49	388	1,739			
25-29	296	204	50-54	1,246	3,143			
30-34	1,878	347	55-59	5,853	2,964			
35-39	4,139	478	60-64	20,437	2,867			
40-44	5,249	745	65-69	36,012	2,761			
45-49	6,290	976	70-74	32,247	2,720			
50-54	6,793	1,162	75-79	21,037	2,553			
55-59	7,952	1,167	80-84	13,209	2,238			
60-64	6,328	1,307	85-89	8,110	1,901			
65-69	3,665	1,269	90-94	4,392	1,442			
70-74	1,610	985	95-99	1,292	1,083			
75+	1,488	1,087	100+	188	766			
Total	45,703	\$1,007	Total	144,982	\$2,586			



## **Retiree Healthcare Member Data Exhibits**

For the following exhibits, inactive members are counted by lives, not by pool or employer segments.

#### **RHIA Members**

	As of December 31, 2017	As of December 31, 2016
Dormant members		
Number	13,535	14,705
Average Age	54.5	54.6
Retired members under age 65 eligible for deferred RHIA benefits		
Number	24,568	24,859
Average Age	60.3	60.3
Retired members receiving RHIA benefits		
Number	46,656	47,115
Average Age	76.0	75.8

#### **RHIPA Members**

	As of December 31, 2017	As of December 31, 2016
Active Tier 1/Tier 2 employees of RHIPA employers		
Number	15,785	17,713
Average Age	53.9	53.7
Average Service	20.8	20.3
Retired members receiving RHIPA benefits		
Number	1,082	1,167
Average Age	61.6	61.7
Average Monthly Subsidy Amount	355	318



# **Actuarial Methods and Assumptions**



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## Tier 1/Tier 2 (including Retiree Healthcare)

## **Actuarial Methods and Valuation Procedures**

In July 2017 the Board adopted the following actuarial methods and valuation procedures for the December 31, 2016 and 2017 actuarial valuations of PERS Tier 1/Tier 2 benefits.

Actuarial cost method	<ul> <li>Entry Age Normal. Under the Entry Age Normal (EAN) cost method, each active member's entry age present value of projected benefits is allocated over the member's service from the member's date of entry until their assumed date of exit, taking into consideration expected future compensation increases. Thus, the total pension to which each member is expected to become entitled at retirement is broken down into units, each associated with a year of past or projected future credited service. Typically, when this method is introduced, there will be an initial liability for benefits credited for service prior to that date, and to the extent that the liability is not covered by assets of the plan, there is an unfunded accrued liability to be funded over a stipulated period in accordance with an amortization schedule. A detailed description of the calculation follows:</li> <li>An individual member's entry age present value of projected benefits is the sum of the present value of the benefit described under the plan at each possible separation date, determined at the member's entry age using the projected salaries is the sum of the present value of the projected compensation over the member's working career associated with each possible future separation date, determined at the member's entry age.</li> <li>An individual member's normal cost for a certain year is the member's entry age present value of projected benefits is the sum of the present value of the projected benefits divided by the member's entry age present value of y projected benefits is the sum of the present value of the valuation date using the projected compensation and service at each separation date.</li> <li>An individual member's normal cost for a certain year is the member's entry age present value of projected benefits divided by the member's entry age present value of projected benefits divided by the member's normal costs for each future year, determined at the valuation date using the projected compensation adte using the projected com</li></ul>
	accrued liabilities.
Tier 1/Tier 2 UAL	The Tier 1/Tier 2 UAL amortization period was reset to 20 years as of
amortization	December 31, 2013. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll (Tier 1/ Tier 2 plus OPSRP payroll) over a closed 20 year period from the valuation in which they are first recognized.



Retiree Healthcare UAL amortization	The UAL for Retiree Health Care as of December 31, 2007 is amortized as a level percentage of projected combined valuation payroll (Tier 1/ Tier 2 plus OPSRP payroll) over a closed 10 year period. Gains and losses between subsequent odd-year valuations are amortized as a level percentage of combined valuation payroll over a closed 10 year period from the valuation in which they are first recognized.
Asset valuation method	The actuarial value of assets equals the market value of assets, excluding the Contingency and Capital Preservation Reserves, and the Rate Guarantee Reserve when it is in positive surplus status. Market values are reported to Milliman by PERS. It is our understanding that select real estate and private equity investments are reported on a three-month lag basis. This valuation report does not attempt to quantify any effects of the reporting lag.
Contribution rate stabilization method	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts rate pool, OPSRP) are confined to a collared range based on the prior contribution rate (prior to application of side accounts, pre-SLGRP liabilities, and 6 percent Independent Employer minimum). The new contribution rate will generally not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the prior contribution rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funded percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.
Allocation of Liability for Service Segments	For active Tier 1/Tier 2 members who have worked for multiple PERS employers over their career, the calculated actuarial accrued liability is allocated among the employers based on a weighted average of the Money Match methodology, which uses account balance, and the Full Formula methodology, which uses service. The allocation is 15% (0% for police & fire) based on account balance with each employer and 85% (100% for police & fire) based on service with each employer. The entire normal cost is allocated to the current employer.
Allocation of Benefits- In-Force (BIF) Reserve	The BIF reserve is allocated to each rate pool in proportion to the retiree liability attributable to the rate pool.



## **Economic Assumptions**

The Board adopted the following economic assumptions for the December 31, 2016 and 2017 actuarial valuations. All assumptions were reviewed and adopted in conjunction with the 2016 Experience Study, published in July 2017. The assumption selection process and rationale is described in detail in that report.

Investment return	7.20% compounde	ed annually						
Pre-2014 Interest	8.00% compounded annually on members' regular account balances							
crediting	8.25% compounded annually on members' variable account balances							
Post-2013 Interest	7.20% compounded annually on members' regular account balances							
crediting	7.20% compounde	ed annually on mem	bers' variable accou	unt balances				
Inflation	2.50% compounde	ed annually						
Administrative expenses	\$37.5 million per y	ear is added to the	normal cost.					
Payroll growth	•	d annually. This assu	• •					
		n and a real wage gro						
Healthcare cost trend		end rates are used t						
	•	. These rates includ						
	scheduled to be introduced in 2020 by the Affordable Care Act.							
	Year <sup>1</sup>	Rate	Year	Rate				
	2018	6.5%	2053 – 2058	5.3%				
	2019	5.0	2059 – 2063	5.0				
	2019	5.9	2059 - 2063	5.2				
	2019	5.9 5.4	2059 – 2063 2064	5.2 5.1				
	2020	5.4	2064	5.1				
	2020 2021 – 2023	5.4 5.3	2064 2065	5.1 5.0				
	2020 2021 – 2023 2024 – 2025	5.4 5.3 5.2	2064 2065 2066	5.1 5.0 4.9				
	2020 2021 – 2023 2024 – 2025 2026 – 2027	5.4 5.3 5.2 5.3	2064 2065 2066 2067 – 2068	5.1 5.0 4.9 4.8				
	2020 2021 – 2023 2024 – 2025 2026 – 2027 2028	5.4 5.3 5.2 5.3 5.4	2064 2065 2066 2067 – 2068 2069	5.1 5.0 4.9 4.8 4.7				
	2020 2021 - 2023 2024 - 2025 2026 - 2027 2028 2029 - 2032	5.4 5.3 5.2 5.3 5.4 6.2	2064 2065 2066 2067 – 2068 2069 2070	5.1 5.0 4.9 4.8 4.7 4.6				
	2020 $2021 - 2023$ $2024 - 2025$ $2026 - 2027$ $2028$ $2029 - 2032$ $2033 - 2039$	5.4 5.3 5.2 5.3 5.4 6.2 6.1	2064 2065 2066 2067 – 2068 2069 2070 2071	5.1 5.0 4.9 4.8 4.7 4.6 4.5				
	2020 $2021 - 2023$ $2024 - 2025$ $2026 - 2027$ $2028$ $2029 - 2032$ $2033 - 2039$ $2040$	5.4 5.3 5.2 5.3 5.4 6.2 6.1 6.0	2064 2065 2066 2067 - 2068 2069 2070 2071 2072 - 2073	5.1 5.0 4.9 4.8 4.7 4.6 4.5 4.4				
	2020 $2021 - 2023$ $2024 - 2025$ $2026 - 2027$ $2028$ $2029 - 2032$ $2033 - 2039$ $2040$ $2041$	5.4 5.3 5.2 5.3 5.4 6.2 6.1 6.0 5.8	2064 2065 2066 2067 - 2068 2069 2070 2071 2072 - 2073 2074 - 2090	5.1 5.0 4.9 4.8 4.7 4.6 4.5 4.4 4.3				
	2020 $2021 - 2023$ $2024 - 2025$ $2026 - 2027$ $2028$ $2029 - 2032$ $2033 - 2039$ $2040$ $2041$ $2042 - 2043$	5.4 5.3 5.2 5.3 5.4 6.2 6.1 6.0 5.8 5.7	2064 2065 2066 2067 - 2068 2069 2070 2071 2072 - 2073 2074 - 2090 2091	5.1 5.0 4.9 4.8 4.7 4.6 4.5 4.4 4.3 4.2				

<sup>&</sup>lt;sup>1</sup> For valuation purposes, the health cost trend rates are assumed to be applied at the beginning of the plan year.



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## **Demographic Assumptions**

The Board adopted the following demographic assumptions for the December 31, 2016 and 2017 actuarial valuations. All assumptions were reviewed and adopted in conjunction with the 2016 Experience Study, published in July 2017. The study relied on data from an observation period of January 1, 2013 to December 31, 2016, with the exception of the merit scale assumption, which relied on data from 2008 through 2016. Assumptions selected from the study represent an estimate of future experience based on relevant recent experience and reasonable expectations about the future.

#### Mortality

#### **Healthy Retired Members**

The following healthy retired mortality tables were first adopted in the December 31 valuation of the years shown.

Basic Table	RP 2014 Healthy Annuitant, Sex Distinct, Generational Projection with Unisex Social Security Data Scale	Valuation Year Adopted
School District male	White collar, set back 12 months	2016
Other General Service male*	Blended 50% blue collar / 50% white collar, set back 12 months	2016
Police & Fire male	Blended 50% blue collar / 50% white collar, set back 12 months	2016
School District female	White collar, set back 12 months	2016
Other female**	Blended 50% blue collar / 50% white collar, no set back	2016

\* including male beneficiaries of members of all classes

\*\* including female beneficiaries of members of all classes

#### **Disabled Retired Members**

The following disabled retiree mortality rates were first adopted for the December 31, 2016 actuarial valuation.

Basic Table	RP 2014 Disabled Retiree, Sex Distinct, Generational Projection with Unisex Social Security Data Scale
Male	No collar adjustment or set back
Female	No collar adjustment or set back



#### Non-Annuitant Members

Mortality for non-annuitant members is assumed to follow the RP-2014 Employee table, sex distinct, with generational projection using a unisex Social Security data scale, and the same collar and set back adjustments for each group as described above for Healthy Retired members.

This assumption was first adopted for the December 31, 2016 actuarial valuation.

#### **Retirement Assumptions**

The retirement assumptions used in the actuarial valuation include the following:

- Retirement from active status/dormant status
- Probability a member will elect a lump sum option at retirement
- Percentage of members who elect to purchase credited service at retirement.

#### **Rates of Retirement from Active Status**

The following retirement rate assumptions were first adopted in the December 31, 2016 valuation.

Police & Fire		General Service		School Districts						
Age	< 13 yrs	13-24 yrs	25+ yrs	< 15 yrs	15-29 yrs	30+ yrs	< 15 yrs	15-29 yrs	30+ yrs	Judges
Less t	han 50					15.00%			25.00%	
50	1.50%	2.00%	24.00%			15.00%			25.00%	
51	1.50%	2.00%	17.50%			15.00%			25.00%	
52	1.50%	2.00%	17.50%			15.00%			25.00%	
53	1.50%	2.00%	17.50%			15.00%			25.00%	
54	1.50%	3.50%	17.50%			15.00%			25.00%	
55	3.00%	10.00%	23.50%	1.50%	3.00%	15.00%	1.50%	4.00%	25.00%	
56	3.00%	8.00%	23.50%	1.50%	3.00%	15.00%	1.50%	4.00%	25.00%	
57	3.00%	8.00%	23.50%	1.50%	3.00%	15.00%	1.50%	4.00%	25.00%	
58	6.00%	8.00%	23.50%	1.50%	10.00%	20.00%	1.50%	12.50%	28.50%	
59	6.00%	8.00%	23.50%	3.50%	10.00%	20.00%	4.50%	12.50%	28.50%	
60	6.00%	11.00%	23.50%	6.00%	10.00%	20.00%	6.50%	12.50%	28.50%	6.00%
61	6.00%	14.00%	23.50%	6.00%	10.00%	20.00%	6.50%	12.50%	28.50%	6.00%
62	15.00%	25.00%	38.00%	13.00%	19.50%	31.00%	15.00%	25.00%	34.00%	6.00%
63	15.00%	17.00%	38.00%	11.50%	16.50%	22.00%	13.00%	19.50%	26.50%	6.00%
64	15.00%	17.00%	17.00%	12.50%	16.50%	22.00%	13.00%	19.50%	31.50%	6.00%
65	100.00%	100.00%	100.00%	19.50%	28.00%	32.00%	25.50%	33.50%	42.00%	6.00%
66				27.50%	35.00%	38.00%	23.00%	36.50%	42.00%	6.00%
67				22.50%	25.00%	26.00%	21.00%	34.50%	42.00%	10.00%
68				19.50%	25.00%	26.00%	21.00%	28.00%	28.50%	10.00%
69				19.50%	25.00%	26.00%	21.00%	28.00%	28.50%	10.00%
70				100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%



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#### **Retirement from Dormant Status**

Dormant members are assumed to retire at Normal Retirement Age (age 58 for Tier 1, age 60 for Tier 2, age 60 for Judges, and age 55 for Police & Fire) or at the first unreduced retirement age (30 years of service, or age 50 with 25 years of service for Police & Fire).

#### Lump Sum Option at Retirement

Members retiring may elect to receive a full or partial lump sum at retirement. The probability that a retiring member will elect a lump sum at retirement is summarized in the table below. These rates were first adopted effective December 31, 2016.

Lump Sum Option at Retirement		
Partial Lump Sum:	3.5% for all years	
Total Lump Sum:	1.5% for 2018, declining by 0.5% per year until reaching 0.0%	
No Lump Sum:	95.0% in 2018, increasing by 0.5% per year until reaching 96.5%	

#### **Purchase of Credited Service at Retirement**

The following percentages of members are assumed to purchase credit for the six-month waiting period at retirement. These rates were first adopted effective December 31, 2016.

Purchase of Credited Service at Retirement		
Money Match Retirements:	0%	
Non-Money Match Retirements: 65%		

#### **Judge Member Plan Election**

All judge members are assumed to elect to retire under the provisions of Plan B.



#### **Disability Assumptions**

There are two disability assumptions used in the valuation - duty disability and ordinary disability. Duty disability rates are separated between Police & Fire and General Service, while ordinary disability is the same for all members. The rates for duty disability for General Service were first adopted effective December 31, 2014. The rates for duty disability for Police & Fire were first adopted effective December 31, 2012. The rates for ordinary disability were first adopted effective December 31, 2016.

	Percentage of the 1985 Disability Class 1 Rates
Duty Disability Police & Fire	20%
Duty Disability General Service	0.9%
Ordinary Disability	35% with 0.18% cap

#### **Termination Assumptions**

The termination assumptions were first adopted effective December 31, 2016, except for the Police & Fire and General Service females which were adopted effective December 31, 2014.

#### **Termination Rates**

Sample termination rates are shown for each group below:

Duration from Hire Date	School District Male	School District Female	General Service Male	General Service Female	Police & Fire
0	16.63%	13.50%	17.00%	18.50%	10.00%
1	14.25%	12.50%	15.33%	17.00%	5.97%
5	6.86%	7.13%	7.74%	9.29%	3.31%
10	3.31%	3.85%	4.15%	5.24%	2.23%
15	2.30%	2.68%	2.86%	3.66%	1.50%
20	1.62%	1.95%	2.07%	2.63%	1.01%
25	1.20%	1.50%	1.49%	1.89%	0.80%
30+	1.20%	1.50%	1.40%	1.50%	0.80%

For a complete table of rates, please refer to the 2016 Experience Study report for the System, published in July 2017.

#### **Oregon Residency Post-Retirement**

For purposes of determining eligibility for SB 656/HB 3349 benefit adjustments, 85% of retirees are assumed to remain Oregon residents after retirement.



## **Salary Increase Assumptions**

The salary increase assumptions reflected in the actuarial valuation include:

- Merit scale increases in addition to the payroll growth increase
- Unused Sick Leave adjustments
- Vacation Pay adjustments

#### **Merit Increases**

Merit increases are based on duration of service for the following groups with sample rates shown in the following table. These rates were first adopted effective December 31, 2016, except for the school district assumption, which was adopted December 31, 2014.

Duration	School District	Other General Service	Police & Fire
0	3.53%	3.38%	4.44%
1	3.20%	3.05%	3.95%
5	2.01%	1.94%	2.39%
10	0.82%	0.99%	1.23%
15	-0.07%	0.43%	0.69%
20	-0.67%	0.14%	0.52%
25	-0.91%	0.02%	0.44%
30+	-0.94%	-0.04%	0.21%

The assumed merit increase for active judge members is 0.0%.

For a complete table of rates, please refer to the 2016 Experience Study for the System, published in July 2017.

#### **Unused Sick Leave**

Members covered by the provision allowing unused sick leave to be used to increase final average salary are assumed to receive increases in their final average salary in accordance with the table below. This adjustment is not applied to disability benefits. Effective dates for the current assumption are shown in the table.

Unused Sick Leave	Valuation year adopted	
Actives		
State General Service Male	6.25%	2010
State General Service Female	3.75%	2010
School District Male	7.50%	2016
School District Female	5.75%	2012
Local General Service Male	4.75%	2012
Local General Service Female	3.25%	2014
State Police & Fire	4.75%	2012
Local Police & Fire	7.25%	2016
Dormant Members 3.25%		2016



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#### Vacation Pay

Members eligible to receive a lump sum payment of unused vacation pay are assumed to receive increases in their final average salary in accordance with the table below. This adjustment is not applied to disability benefits. These rates were adopted December 31, 2016, except the school district rates which were adopted effective December 31, 2012.

Vacation Pay				
Tier 1				
State General Service	2.00%			
School District     0.25%				
Local General Service	2.75%			
State Police & Fire	2.50%			
Local Police & Fire	3.75%			
Tier 2	0.00%			

#### **Retiree Healthcare Participation**

The following percentages of eligible retiring members are assumed to elect RHIPA and RHIA coverage:

Retiree Healthcare Participation					
RHIPA					
• 8 – 9 years of service	10.0%				
<ul> <li>10 – 14 years of service</li> </ul>	10.0%				
• 15 – 19 years of service	18.0%				
• 20 – 24 years of service	23.0%				
• 25 – 29 years of service	29.0%				
30+ years of service	38.0%				
RHIA					
Healthy Retired	35.0%				
Disabled Retired 20.0%					

The RHIA disabled retired rate was first adopted December 31, 2008. The RHIA healthy retired rate and RHIPA rates for 20 to 24 years of service were adopted December 31, 2016. RHIPA Rates up through 14 years of service were first adopted effective December 31, 2012. All other RHIPA rates were first adopted effective December 31, 2012. All other RHIPA rates were first adopted effective December 31, 2012.



### **OPSRP**

Most of the methods and assumptions adopted for the OPSRP valuation are the same as those used for Tier 1/Tier 2. The methods and assumptions that differ for OPSRP are summarized below. The Board adopted the following methods, procedures and assumptions for the December 31, 2016 and December 31, 2017 actuarial valuations.

#### **Actuarial Methods and Valuation Procedures**

OPSRP UAL amortization	The UAL as of December 31, 2007 is amortized as a level percentage of projected combined valuation payroll (Tier 1/ Tier 2 plus OPSRP payroll)
	over a closed period 16 year period. Gains and losses between subsequent odd-year valuations are amortized as a level percentage of combined valuation payroll over 16 years from the valuation in which they
	are first recognized.

#### **Economic Assumptions**

Administrative expenses	\$6.5 million per year is added to the normal cost.	
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#### **Demographic Assumptions**

#### **Retirement Assumptions**

#### **Rates of Retirement from Active Status**

	Police & Fire			General Service			School Districts		
Age	< 13 yrs	13-24 yrs	25+ yrs	< 15 yrs	15-29 yrs	30+ yrs	< 15 yrs	15-29 yrs	30+ yrs
50	0.50%	1.50%	5.50%						
51	0.50%	1.50%	5.50%						
52	0.50%	1.50%	5.50%						
53	0.50%	1.50%	25.00%						
54	0.50%	1.50%	17.50%						
55	2.00%	5.00%	23.50%	1.00%	2.50%	5.00%	1.00%	2.50%	5.00%
56	2.00%	5.00%	23.50%	1.00%	2.50%	5.00%	1.00%	2.50%	5.00%
57	2.00%	5.00%	23.50%	1.00%	2.50%	7.50%	1.00%	2.50%	7.50%
58	4.00%	5.00%	23.50%	1.50%	3.00%	30.00%	1.50%	3.00%	30.00%
59	4.00%	5.00%	23.50%	2.00%	3.00%	25.00%	1.50%	3.00%	25.00%
60	4.00%	15.00%	23.50%	3.00%	3.75%	20.00%	2.50%	3.75%	20.00%
61	4.00%	8.50%	23.50%	3.00%	5.00%	20.00%	3.00%	5.00%	20.00%
62	10.00%	25.00%	38.00%	8.00%	12.00%	30.00%	6.00%	12.00%	30.00%
63	7.00%	17.00%	38.00%	7.00%	10.00%	20.00%	6.00%	10.00%	20.00%
64	7.00%	17.00%	17.00%	7.00%	10.00%	20.00%	6.00%	10.00%	20.00%
65	100.00%	100.00%	100.00%	13.00%	35.00%	20.00%	11.50%	35.00%	20.00%
66				15.50%	33.00%	20.00%	12.50%	33.00%	20.00%
67				15.50%	22.00%	30.00%	11.00%	22.00%	30.00%
68				13.00%	17.00%	20.00%	9.00%	17.00%	20.00%
69				13.00%	17.00%	20.00%	9.00%	17.00%	20.00%
70				100.00%	100.00%	100.00%	100.00%	100.00%	100.00%

#### **Retirement from Dormant Status**

Dormant members are assumed to retire at their Normal Retirement Age.



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### Changes in Actuarial Methods and Assumptions — Tier 1/Tier 2 and OPSRP

A summary of key changes implemented since the December 31, 2016 valuation are described briefly below.

#### **Changes in Actuarial Methods and Allocation Procedures**

There were no changes to actuarial methods and procedures since the December 31, 2016 valuation.

#### **Changes in Economic Assumptions**

There were no changes to economic assumptions since the December 31, 2016 valuation.

#### **Changes in Demographic Assumptions**

There were no changes to demographic assumptions since the December 31, 2016 valuation.



# Summary of Plan Provisions



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## **Summary of Plan Provisions**

The following section summarizes the plan provisions considered in the actuarial valuation. A more detailed description of plan provisions is available from PERS.

Membership	All employees of public employers participating in this System who are in qualifying positions become members of the System after completing six months of service except those who are eligible for and have elected to participate in an optional retirement plan. Different benefit provisions of the plan apply based on date of hire.				
	Tier 1 Hired prior to 1996				
	Tier 2	Hired after 1995 and before August 29, 2003			
	OPSRP	Hired after August 28, 2003, and neither a judge nor a former Tier 1/Tier 2 member eligible to reestablish Tier 1/Tier 2 membership			
	Judges	Members of the State Judiciary			
Member	Judges	7% of salary			
Contributions	All others	None			
Employer Contributions		he PERS Board based on actuarial calculations that follow Board rate-setting for employers.			



## Summary of Chapter 238 Provisions — Tier 1/Tier 2 and Judges

Normal	Police and Fire	;	Age 55			
Retirement Date	Judges		Age 65			
	Tier 1 General Service		Age 58			
	Tier 2 General	Service	Age 60			
Normal Retirement Allowance	For Members who are not Judges, the greatest of the Full Formula benefit, the Money Match benefit, or the Formula Plus Annuity benefit (only available to Members who made contributions before August 21, 1981). For Members with 15 or more years of creditable service, the benefit will not be less than the minimum service retirement allowance of \$100 per month, as described in ORS 238.310.					
	Full Formula	The percentage multiplier from the table below multiplied by final avera salary and years of creditable service plus a prior service pension, if applicable.				
		Percentag	ge Multiplier	Membership Classification		
		2.	00%	Fire, Police and Legislators		
			00% 67%	Fire, Police and Legislators All other members		
	Money Match	1. The Membe	67% er's account ba	<b>U</b>		
	Money Match Formula Plus Annuity	1.0 The Member converted to The Member cash refund multiplied b	67% er's account ba o an actuarially er's account ba I annuity plus th	All other members lance and a matching employer amount equivalent annuity. lance converted to an actuarially equivalent he percentage multiplier from the table below salary and years of creditable service, plus a		
	Formula Plus	1.0 The Member converted to The Member cash refunc multiplied b prior service	67% er's account ba o an actuarially er's account ba I annuity plus th y final average	All other members lance and a matching employer amount equivalent annuity. lance converted to an actuarially equivalent he percentage multiplier from the table below salary and years of creditable service, plus a		
	Formula Plus	1.0 The Member converted to The Member cash refunc multiplied b prior service Percentag	67% er's account ba o an actuarially er's account ba I annuity plus th y final average e pension, if ap	All other members lance and a matching employer amount equivalent annuity. lance converted to an actuarially equivalent he percentage multiplier from the table below salary and years of creditable service, plus a plicable.		



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Normal Retirement Allowance (continued)	Judges	Final average salary multiplied by the first percentage multiplier from the table below for up to 16 years of service plus the second percentage multiplier for any service in excess of 16 years, but not to exceed the maximum percentage of final average salary also shown below. Judges must elect Plan A or Plan B no later than age 60. A "Plan B" judge must serve as a pro tem judge for a total of 175 days postretirement.			
		Plan	Percentage Factor (up to 16 years)	Percentage Factor (after 16 years)	Maximum Percentage of Final Average Salary
		A	2.8125%	1.67%	65%
		В	3.75%	2.00%	75%
Final Average	The greater of:				
Salary	-	•	-	calendar years in which /ears is less than a full	
	<ul> <li>Total salary earned over the last 36 months of employment divided by the actual months of service during that 36 month period.</li> </ul>				
	paid by employ	ers, any	/ payment due to an e	value of member contremployer's participation mp sum payment of un	in the Unused Sick
Creditable Service	The number of years and months an active Member is paid a salary by a participating PERS employer and PERS benefits are being funded.				
Prior Service Pension	Benefits payable on account of Prior Service Credit for a member's service with a participating employer prior to the employer's participation in PERS, as described in ORS 238.442.				
SB 656/HB 3349 Adjustment	All members receive an increase to their monthly retirement benefit equal to the greate the increase under Senate Bill 656 (SB 656) or House Bill 3349 (HB 3349). The adjustment for SB 656 only applies to members who established membership prior to July 14, 1995. Senate Bill 822, enacted in 2013, limits eligibility for these adjustments only PERS beneficiaries who pay Oregon state income tax.			3 3349). The embership prior to	
	SB 656	Yea	ars of Service	General Service	Police & Fire
	Increase		0-9	0.0%	0.0%
			10-14	1.0	1.0
			15-19	1.0	1.0
			20-24	2.0	2.5
			25-29	3.0	4.0
			30 & Over	4.0	4.0
	HB 3349 Increase		1		Service prior to October 1, 1991
	(		aximum Oregon persone tax rate (limited to		All Service

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Early	Police and Fir	e Age 50 or 30 years of service		
Retirement	Judges	Age 60		
Eligibility	General Servi	ce Age 55 or 30 years of service		
Early Retirement Allowance	Normal retirement allowance, actuarially reduced to early retirement age. However, there is no reduction applied if a member has completed 30 years of service (25 years for police & fire members) or for judges in Plan B.			
Vesting	Contributions made in any part of five calendar years or attainment of age 50 (45 for polic & fire) while working in a qualifying position.			
Termination	Non-Vested	Payment of member's account balance.		
Benefits	Vested	Same as normal (or early) retirement allowance, but commencement is deferred to normal (or early) retirement date.		
Optional Forms of Retirement Allowance	contingent ann equivalent.	m of benefit is a cash refund annuity (joint and two-thirds survivor uity for a married judge). All optional amounts are adjusted to be actuarially		
	Options Available			
	Life annuity			
	Cash refund annuity			
	Life annuity guaranteed 15 years			
	<ul> <li>Joint and 50% or 100% survivor contingent annuity, with or without pop-up feature</li> <li>Partial Lump Sum: Refund of member contribution account balance plus a pension (under any optional form) of employer-paid portion of the Full Formula or Money Match annuity.</li> </ul>			
	<ul> <li>Total Lump amount.</li> </ul>	Sum: Refund of member contribution account plus a matching employer		
Preretirement	Judges	Six or more years of service.		
Death Benefit Eligibility	All others	Death occurring while the member is an employee of a participating employer or within 120 days of termination provided the employee does not withdraw the account balance or retire, or a result of injuries received while in the service of a participating employer.		
Preretirement Death Benefit	Judges	The spouse shall receive a life pension equal to two-thirds of the service retirement allowance. The beneficiary of an unmarried judge shall receive the member's accumulated contributions with interest.		
	All others	The member's account balance plus a matching employer amount.		
Additional Police & Fire Death Benefits	Upon the death of a retired police officer or firefighter, the surviving spouse or dependent children under age 18 will receive a monthly benefit based on 25% of the cash refund retirement allowance due to police and fire service.			
Disability Benefit Eligibility	Duty	Disablement occurring as a direct result of a job-related injury or illness, regardless of length of service.		
	Non-Duty	Disablement occurring after ten years of service (six years, if a judge), but prior to normal retirement eligibility.		



Disability Benefits	The normal retirement allowance calculated based on the service credit that would have been earned if the member had continued working to age 58 (age 55 for police and fire, age 65 for judge members) payable commencing immediately. <b>Fire and Police Members' Alternative</b>				
	In lieu of the above, firefighters and police officers who qualify for duty disability may elect to receive a benefit of 50% of final average monthly salary at the time of disablement. Minimum Monthly Retirement Allowance				
	-				
	Judges	45% of final average monthly salary.			
	All others	\$100 for a member with at least 15 years of creditable service, actuarially reduced if an optional form of benefit is chosen.			
	Reduction of Benefits				
	Whenever a disabled employee's disability benefit and earned income for any month exceed the monthly salary received at the time of disablement or \$400, if greater, the disability benefit will be reduced by the excess.				
	For Tier Two members, the disability benefit may not exceed the member's salary at the time of disablement.				
Waiting Time Service Purchases	Members with at least 10 years of combined credited and/or prior service under PERS may elect to purchase service credit for the six-month "waiting time" period worked prior to establishing membership in the system. The waiting time purchase is interest-free and must be purchased in one payment prior to retirement.				
Police & Fire Unit Purchases	Police & fire members may purchase 60-month annuity benefits (up to \$80 per month) that must be paid out by age 65 and cannot commence prior to the earliest retirement age. The amount purchased by the member is matched by the employer. In certain situations, such as termination of employment prior to retiring, or working beyond age 65, the employer's matching purchase is forfeited.				
Automatic Postretirement Cost of Living Adjustments (COLAs)	All monthly pension and annuity benefits except unit purchases are eligible for postretirement adjustments. As a result of the Senate Bills 822 and 861 and the Oregon Supreme Court decision in <i>Moro v. State of Oregon</i> , automatic postretirement adjustments are based on a blended COLA as described below.				
	Automatic COLA prior to SB 822 and SB 861	Benefits were adjusted annually to reflect the increase or decrease in the Consumer Price Index (Portland area - all items) as published by the Bureau of Labor Statistics. The maximum adjustment to be made for any year was 2% of the previous year's benefit. Any CPI change in excess of the limit was accumulated for future benefit adjustments which would otherwise be less than the limit. No benefit was decreased below its original amount.			
	Automatic Adjustments Provided by Senate Bills 822 and 861	This legislation, passed in 2013, provided for that benefits would be increased annually based on a marginal rate schedule. The increase is calculated as 1.25% on the first \$60,000 of annual benefit and 0.15% on amounts above \$60,000 of annual benefit.			



	Blended COLA after <i>Moro</i> decision	The Supreme Court decision in <i>Moro</i> requires that members "will be entitled to receive during retirement a blended COLA rate that reflects the different COLA provisions applicable to benefits earned at different times." The Supreme Court did not articulate a specific methodology for determining the blended COLA. For purposes of this valuation, we have determined the blend based on creditable service earned before and after October 2013. This approach is consistent with OAR 459-005-0510 adopted by the PERS Board in September 2015.		
Ad Hoc Adjustments	From time to time, as gr received increases in the	anted by the Legislature, retired members and beneficiaries have eir monthly benefits.		
Variable Annuity Program	Contributions	Prior to January 1, 2004, a member could elect to have 25, 50 or 75 percent of his or her contributions invested in the variable account.		
	Benefit	At retirement, a member may elect to receive a variable annuity with the funds accumulated in his or her variable account. Alternatively, a member may elect to have all or a portion of the funds in his or her variable account transferred back to the regular account and receive an annuity from the System as though no variable annuity program existed. The employer-provided benefit, however, is based on the earnings the member would have received in the regular account.		
Interest Credit on Member Accounts	Tier 1 Regular	Actuarially assumed rate of return until the rate guarantee reserve has been fully funded for three consecutive years and the Board elects to credit additional interest.		
	Tier 2 Regular	Amount determined by the Board based on actual investment earnings of the regular account.		
	Variable	Actual earnings in variable account.		
Retiree Healthcare – Medicare Supplement (RHIA)	Retiree Eligibility	<ul> <li>All of the following must be met:</li> <li>(a) Currently receiving a retirement allowance from the System,</li> <li>(b) Covered for eight years before retirement,</li> <li>(c) Enrolled in a PERS-sponsored health plan, and</li> <li>(d) Enrolled in both Medicare Part A and Part B.</li> </ul>		
	Surviving Spouse or Dependent Eligibility	<ul> <li>A surviving spouse or dependent of a deceased RHIA-eligible retiree is eligible for RHIA benefits if they are enrolled in both Medicare Part A and Part B, and <i>either</i> of the following criteria are met:</li> <li>(a) Currently receiving a retirement allowance from the System, or</li> <li>(b) The surviving spouse or dependent was covered under the eligible retiree's PERS-sponsored health insurance at the time of the retiree's death and the deceased retiree retired before May 1, 1991.</li> </ul>		



Benefit Amount				
Retiree Eligibility	Retired PERS members who were state employees at the ti retirement, are enrolled in a PERS-sponsored health plan, a are not eligible for Medicare.			
Surviving Spouse or Dependent Eligibility	A surviving spouse or dependent of a deceased RHIPA-eligible retiree is eligible for RHIPA benefits if they are not yet eligible for Medicare, and <i>either</i> of the following criteria are met:			
	(a) Currently receiving a retiren or	nent allowance from the System,		
	(b) The surviving spouse or dependent was covered under the eligible retiree's PERS-sponsored health plan at the time of the retiree's death and the deceased retiree retired on or			
Benefit	monthly subsidy based on years monthly subsidy is calculated an between the health insurance pre employees and the premium retin rated separately from active state	of service. The maximum nually as the average difference emiums paid by active state rees would pay if they were e employees.		
	Years of Service with State Employer	Subsidized Amount		
	Under 8	0%		
	8-9	50%		
	10-14	60%		
	15-19	70%		
	20-24	80%		
	25-29	90%		
	30 & Over	100%		
	Retiree Eligibility Surviving Spouse or Dependent Eligibility	Retiree EligibilityRetired PERS members who were retirement, are enrolled in a PER are not eligible for Medicare.Surviving Spouse or Dependent EligibilityA surviving spouse or dependent retire is eligible for RHIPA bene Medicare, and either of the follow(a)Currently receiving a retirem or(b)The surviving spouse or dependent retiree's death and the or after September 29, 1991.BenefitA percentage (as shown in the tat monthly subsidy based on years monthly subsidy is calculated and between the health insurance preemployees and the premium retirrated separately from active state The maximum monthly subsidy for the retire 8Years of Service with State EmployerUnder 88-910-1415-1920-24		

*Plan Provisions* December 31, 2016 actuarial valuation.



Normal	Police & Fire	Age 60 or age 53 with 25 years of retirement credit		
Retirement Date	<b>General Service</b>	Age 65 or age 58 with 30 years of retirement credit		
	School Districts	Age 65 or age 58 with 30 calendar years of active membership		
Normal Retirement Allowance	A single life annuity equal to final average salary times years of retirement credit attributable to service as fire and police times 1.8% plus final average salary times all other years of retirement credit times 1.5%			
Final Average Salary	<ul> <li>The greater of:</li> <li>Average salary earned during the three calendar years in which the member was pair the highest salary, even if one of those years is less than a full calendar year.</li> <li>Total salary earned over the last 36 months of employment divided by the actual months of service during that 36 month period.</li> <li>Covered salary for this purpose includes base pay, plus overtime up to an average amount, plus bonuses, plus member contributions paid by the employer on a salary reduction basis. Excludes payments of unused vacation or accumulated sick leave at</li> </ul>			
Early Retirement Eligibility	Police & Fire General Service	Moder contributions "assumed and paid" by the employer. Age 50 and 5 years of vesting service Age 55 and 5 years of vesting service		
Early Retirement Allowance		Normal retirement allowance, actuarially reduced to early retirement age.		
Vesting	Five years or attain	ment of normal retirement age.		
Vested Termination Benefit	Same as normal (or early) retirement allowance, but commencement is deferred to normal (or early) retirement date.			
Optional Forms of Retirement Benefit	<ul> <li>The normal form of benefit is a life annuity. All optional amounts are adjusted to be actuarially equivalent.</li> <li><b>Options Available</b> <ul> <li>Life annuity</li> <li>Joint and 50% or 100% survivor contingent benefit, with or without pop-up feature</li> <li>Lump sum if monthly normal retirement benefit is less than \$200 or if lump sum value is less than \$5,000.</li> </ul> </li> </ul>			
Preretirement Death Benefit Eligibility	Death of a vested member before retirement benefits begin.			
Preretirement Death Benefit	If member was eligible for early retirement, the actuarial equivalent of 50% of the early retirement benefit the participant was eligible to receive at date of death. If member was not eligible for early retirement, the actuarial equivalent of 50% of the early retirement benefit the participant would have been eligible to receive if he terminated employment on his date of death and retired at the earliest possible date.			

### Summary of Chapter 238A Provisions — OPSRP



Disability Benefit Eligibility	Duty	Disablement occurring as a direct result of a job-related injury or illness, regardless of length of service.
	Non-Duty	Disablement occurring after ten years of service, but prior to normal retirement eligibility.
Disability Benefit Amounts	Preretirement Benefit	45% of salary during last full month of employment before disability, reduced if the total benefit exceeds 75% of salary. Benefit is payable monthly until normal retirement age.
	Retirement Benefit	Same formula as Normal Retirement Benefit, except:
		Final average salary is adjusted to reflect cost-of-living increases from date of disability to normal retirement age, and
		Retirement credits continue to accrue from date of disability to normal retirement age.
Postretirement Adjustments	postretirement adju Supreme Court dec	n and annuity benefits except unit purchases are eligible for astments. As a result of the Senate Bills 822 and 861 and the Oregon cision in <i>Moro v. State of Oregon</i> , automatic postretirement sed on a blended COLA as described below.
	Automatic COLA prior to SB 822 and SB 861	Benefits were adjusted annually to reflect the increase or decrease in the Consumer Price Index (Portland area - all items) as published by the Bureau of Labor Statistics.
		The maximum adjustment to be made for any year was 2% of the previous year's benefit. Any CPI change in excess of the limit was accumulated for future benefit adjustments which would otherwise be less than the limit. No benefit was decreased below its original amount.
	Automatic Adjustments Provided by Senate Bills 822 and 861	This legislation, passed in 2013, provided for that benefits would be increased annually based on a marginal rate schedule. The increase is calculated as 1.25% on the first \$60,000 of annual benefit and 0.15% on amounts above \$60,000 of annual benefit.
Changes in Plan Provisions		nges in the OPSRP benefit provisions reflected since the 6 actuarial valuation.



## Glossary



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### Glossary

**Actuarial Accrued Liability.** The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

Actuarial Asset Value. The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

**Actuarial Assumptions.** Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

Actuarial Cost Method. Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded accrued liability.

Actuarial Gain or (Loss). A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

**Combined Valuation Payroll.** Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1, Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

**Employer Contribution Rate.** Consists of the normal cost rate and the UAL rates, plus adjustments for items such as side account rate offsets.

Fundamental Cost Equation. An expression of the long-term cost of a pension plan, which states that:

Benefits + Expenses = Contributions + Investment Earnings

Funded Status. The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

**Normal Cost.** The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

**OPSRP Valuation Payroll.** Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

Pre-SLGRP Liability/(Surplus). The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

**Pre-SLGRP Pooled Liability/(Surplus).** The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

**Present Value.** Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.



**Present Value of Future Normal Cost (PVFNC).** The present value (as of the valuation date) of all future annual normal costs for current members expected to be allocated to future years in accordance with the actuarial cost method in use. By definition, this is equal to the difference between the total actuarial present value of benefits less the actuarial accrued liability under the actuarial cost method.

**Rate Collar.** A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

**Required Supplementary Information (RSI).** Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

**Statement No. 67 of the Governmental Accounting Standards Board (GASB 67).** The accounting standard establishing financial reporting standards for defined benefit pension plans. The standard replaced GASB Statement 25 for plan fiscal years beginning after June 15, 2013.

**Statement No. 68 of the Governmental Accounting Standards Board (GASB 68).** The accounting standard governing a governmental employer's accounting for pensions. The standard replaced GASB Statement 27 for employer fiscal years beginning after June 15, 2014.

**Statement No. 74 of the Governmental Accounting Standards Board (GASB 74).** The accounting standard establishing financial reporting standards for post-employment benefits other than pensions. The standard replaced GASB Statement 43 for plan fiscal years beginning after June 15, 2016.

**Statement No. 75 of the Governmental Accounting Standards Board (GASB 75).** The accounting standard governing a governmental employer's accounting for post-employment benefits other than pensions. The standard replaced GASB Statement 45 for employer fiscal years beginning after June 15, 2017.

**Tier 1/Tier 2 Valuation Payroll.** Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate Tier 1/Tier 2 normal cost rates.

**Total Actuarial Present Value of Benefits.** Sometimes referred to simply as "Present Value of Benefits" (PVB) or "Total Liability", the present value of all prospective benefits projected to be paid to current plan members. This amount is equal to the sum of the actuarial accrued liability and the present value of future normal costs, and is unaffected by the choice of actuarial cost method.

**Transition Liability/(Surplus).** The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool. The initial balance of liability or surplus is calculated at the time employer joins the pool. That balance is then amortized over time via employer contribution rate charges (for a liability) or rate offsets (for a surplus).

**Unfunded Accrued Liability (UAL).** The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial, pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

